

*In the opinion of Norton Rose Fulbright US LLP, Los Angeles, California and Curls Bartling P.C., Oakland, California, Co-Bond Counsel, under existing statutes, regulations, rulings and court decisions, and subject to the matters described herein, interest on the Tax-Exempt Bonds is excluded from the gross income of the owners thereof for federal income tax purposes. In the further opinion of Co-Bond Counsel, interest on the Tax-Exempt Bonds is not treated as an item of tax preference for purposes of the federal alternative minimum tax. It is also the opinion of Co-Bond Counsel that under existing law interest on the Bonds is exempt from personal income taxes of the State of California. Interest on the Taxable Bonds is included in gross income for federal income tax purposes. See "TAX MATTERS."*



**\$468,380,000**  
**CITY AND COUNTY OF SAN FRANCISCO**  
**GENERAL OBLIGATION BONDS**

Consisting of

**\$104,785,000**  
**TAX-EXEMPT**  
**GENERAL OBLIGATION BONDS**  
**(TRANSPORTATION AND ROAD**  
**IMPROVEMENT BONDS, 2014)**  
**SERIES 2021C-1**

**\$18,000,000**  
**TAXABLE**  
**GENERAL OBLIGATION BONDS**  
**(TRANSPORTATION AND ROAD**  
**IMPROVEMENT BONDS, 2014)**  
**SERIES 2021C-2**

**\$194,255,000**  
**TAX-EXEMPT**  
**GENERAL OBLIGATION BONDS**  
**(HEALTH AND RECOVERY, 2020)**  
**SERIES 2021D-1**

**\$64,250,000**  
**TAXABLE**  
**GENERAL OBLIGATION BONDS**  
**(HEALTH AND RECOVERY, 2020)**  
**SERIES 2021D-2**

**\$74,090,000**  
**TAX-EXEMPT**  
**GENERAL OBLIGATION BONDS**  
**(EARTHQUAKE SAFETY AND**  
**EMERGENCY RESPONSE, 2020)**  
**SERIES 2021E-1**

**\$13,000,000**  
**TAXABLE**  
**GENERAL OBLIGATION BONDS**  
**(EARTHQUAKE SAFETY AND**  
**EMERGENCY RESPONSE, 2020)**  
**SERIES 2021E-2**

**Dated: Date of Delivery**

**Due: As shown on the inside pages**

**This cover page contains certain information for general reference only. It is not intended to be a summary of the security for or the terms of the Bonds. Investors are advised to read the entire Official Statement to obtain information essential to the making of an informed investment decision.**

The City and County of San Francisco (the "City") is issuing its Tax-Exempt General Obligation Bonds (Transportation and Road Improvement Bonds, 2014), Series 2021C-1 (the "2021C-1 Bonds"), its Taxable General Obligation Bonds (Transportation and Road Improvement Bonds, 2014), Series 2021C-2 (the "2021C-2 Bonds," and together with the 2021C-1 Bonds, the "2021C Bonds"), its Tax-Exempt General Obligation Bonds (Health and Recovery, 2020), Series 2021D-1 (the "2021D-1 Bonds"), its Taxable General Obligation Bonds (Health and Recovery, 2020), Series 2021D-2 (the "2021D-2 Bonds," and together with the 2021D-1 Bonds, the "2021D Bonds"), its Tax-Exempt General Obligation Bonds (Earthquake Safety and Emergency Response, 2020), Series 2021E-1 (the "2021E-1 Bonds") and its Taxable General Obligation Bonds (Earthquake Safety and Emergency Response, 2020), Series 2021E-2 (the "2021E-2 Bonds," and together with the 2021E-1 Bonds, the "2021E Bonds"). Throughout this Official Statement, the 2021C-1 Bonds, the 2021D-1 Bonds and the 2021E-1 Bonds will be collectively referred to as the "Tax-Exempt Bonds"; the 2021C-2 Bonds, the 2021D-2 Bonds and the 2021E-2 Bonds will be collectively referred to as the "Taxable Bonds"; and the Tax-Exempt Bonds and the Taxable Bonds will be collectively referred to as the "Bonds." The Bonds will be issued by the City under the Government Code of the State of California and the Charter of the City and County of San Francisco (the "Charter"). The Bonds are being issued pursuant to certain resolutions adopted by the Board of Supervisors of the City and duly approved by the Mayor of the City. The issuance of the 2021C Bonds has been authorized at an election of the registered voters of the City on November 4, 2014, at which more than two-thirds of the persons voting on Proposition A voted to authorize the issuance and sale of general obligation bonds to provide funds for the purposes authorized in such proposition. The issuance of the 2021D Bonds has been authorized at an election of the registered voters of the City on November 3, 2020, at which more than two-thirds of the persons voting on Proposition A voted to authorize the issuance and sale of general obligation bonds to provide funds for the purposes authorized in such proposition. The issuance of the 2021E Bonds has been authorized at an election of the registered voters of the City on March 3, 2020, at which more than two-thirds of the persons voting on Proposition B voted to authorize the issuance and sale of general obligation bonds to provide funds for the purposes authorized in such proposition. See "THE BONDS – Authority for Issuance; Purposes." The proceeds of the Bonds will be used to finance certain public improvements as described herein, and to pay certain costs related to the issuance of the Bonds. See "THE BONDS – Authority for Issuance; Purposes" and "SOURCES AND USES OF FUNDS."

The Bonds will be dated and bear interest from their date of delivery until paid in full at the rates shown in the maturity schedule on the pages immediately following the cover hereof. Interest on the Bonds will be payable on June 15 and December 15 of each year, commencing December 15, 2021 (except that interest on certain Taxable Bonds maturing on October 15, 2021, as shown on the pages immediately following the cover hereof, will be payable on October 15, 2021). Principal will be paid at maturity as shown on the pages immediately following the cover. See "THE BONDS – Payment of Interest and Principal." The Bonds will be issued only in fully registered form without coupons, and when issued will be registered in the name of Cede & Co., as nominee of The Depository Trust Company ("DTC"). Individual purchases of the Bonds will be made in book-entry form only, in denominations of \$5,000 or any integral multiple thereof. Payments of principal of and interest on the Bonds will be made by the City Treasurer, as paying agent, to DTC, which in turn is required to remit such principal and interest to the DTC Participants for subsequent disbursement to the beneficial owners of the Bonds. See "THE BONDS – Form and Registration."

**The Bonds will be subject to redemption prior to maturity, as described herein. See "THE BONDS – Redemption."**

**The Board of Supervisors at the time of fixing the general tax levy will fix, and in the manner provided for such general tax levy, levy and collect annually until the Bonds are paid, an *ad valorem* tax upon the taxable property of the City sufficient to pay principal of and interest on the Bonds as they become due. See "SECURITY FOR THE BONDS."**

The Bonds were sold by competitive sale on July 20, 2021 pursuant to an Official Notice of Sale dated July 13, 2021, as amended by Amendment #1 to Official Notice of Sale dated July 15, 2021. See "SALE OF THE BONDS" herein.

**MATURITY SCHEDULE**  
**(See Pages Immediately Following Cover)**

*The Bonds are offered when, as and if issued by the City and accepted by the initial purchasers, subject to the approval of legality by Norton Rose Fulbright US LLP, Los Angeles, California and Curls Bartling P.C., Oakland, California, Co-Bond Counsel, and certain other conditions. Certain legal matters will be passed upon for the City by its City Attorney and by Hawkins Delafield & Wood LLP, San Francisco, California and Stradling Yocca Carlson & Rauth, A Professional Corporation, Newport Beach, California, Co-Disclosure Counsel. It is expected that the Bonds in book-entry form will be available for delivery through the facilities of DTC on or about August 5, 2021.*

Dated: July 20, 2021.

**MATURITY SCHEDULE**  
(Base CUSIP<sup>†</sup> Number: 79773K)

**CITY AND COUNTY OF SAN FRANCISCO  
GENERAL OBLIGATION BONDS**

**\$104,785,000  
TAX-EXEMPT  
GENERAL OBLIGATION BONDS  
(TRANSPORTATION AND ROAD  
IMPROVEMENT BONDS, 2014)  
SERIES 2021C-1**

Maturity Date (June 15)	Principal Amount	Interest Rate	Yield <sup>‡</sup>	CUSIP <sup>†</sup> Suffix
2022	\$19,500,000	5.000%	0.060%	ER1
2023	2,055,000	5.000	0.090	ES9
2024	2,160,000	5.000	0.100	ET7
2025	2,265,000	5.000	0.200	EU4
2026	2,380,000	5.000	0.300	EV2
2027	2,500,000	5.000	0.400	EW0
2028	2,625,000	5.000	0.500	EX8
2029	2,755,000	5.000	0.600	EY6
2030	2,890,000	4.000	0.700 <sup>C</sup>	EZ3
2031	3,010,000	4.000	0.760 <sup>C</sup>	FA7
2032	3,130,000	4.000	0.830 <sup>C</sup>	FB5
2033	3,255,000	4.000	0.890 <sup>C</sup>	FC3
2034	3,385,000	4.000	0.940 <sup>C</sup>	FD1
2035	3,520,000	4.000	0.970 <sup>C</sup>	FE9
2036	3,660,000	4.000	1.000 <sup>C</sup>	FF6
2037	3,805,000	4.000	1.050 <sup>C</sup>	FG4
2038	3,960,000	4.000	1.120 <sup>C</sup>	FH2
2039	4,115,000	4.000	1.140 <sup>C</sup>	FJ8
2040	4,280,000	4.000	1.200 <sup>C</sup>	FK5
2041	4,455,000	4.000	1.230 <sup>C</sup>	FL3
2042	4,630,000	4.000	1.260 <sup>C</sup>	FM1
2043	4,815,000	4.000	1.290 <sup>C</sup>	FN9
2044	5,010,000	4.000	1.320 <sup>C</sup>	FP4
2045	5,210,000	4.000	1.350 <sup>C</sup>	FQ2
2046	5,415,000	4.000	1.380 <sup>C</sup>	FR0

**\$18,000,000  
TAXABLE  
GENERAL OBLIGATION BONDS  
(TRANSPORTATION AND ROAD  
IMPROVEMENT BONDS, 2014)  
SERIES 2021C-2**

Maturity Date (October 15)	Principal Amount	Interest Rate	Price <sup>‡</sup>	CUSIP <sup>†</sup> Suffix
2021	\$18,000,000	0.080%	100.000	FS8

<sup>†</sup> CUSIP is a registered trademark of the American Bankers Association. CUSIP data herein is provided by CUSIP Global Services, managed by Standard and Poor's Financial Services LLC on behalf of the American Bankers Association. CUSIP numbers are provided for convenience of reference only. The City does not take any responsibility for the accuracy of such numbers.

<sup>‡</sup> The Purchasers provided their respective reoffering prices and yields. The City takes no responsibility for the accuracy thereof.

<sup>C</sup> Yield calculated to the first optional call date of June 15, 2029 at par.

**MATURITY SCHEDULE**  
(Base CUSIP<sup>†</sup> Number: 79773K)

**CITY AND COUNTY OF SAN FRANCISCO**  
**GENERAL OBLIGATION BONDS**

**\$194,255,000**  
**TAX-EXEMPT**  
**GENERAL OBLIGATION BONDS**  
**(HEALTH AND RECOVERY, 2020)**  
**SERIES 2021D-1**

Maturity Date (June 15)	Principal Amount	Interest Rate	Yield <sup>‡</sup>	CUSIP <sup>†</sup> Suffix
2022	\$25,800,000	4.000%	0.060%	FT6
2023	4,060,000	5.000	0.080	FU3
2024	4,265,000	5.000	0.140	FV1
2025	4,475,000	5.000	0.230	FW9
2026	4,700,000	5.000	0.330	FX7
2027	4,935,000	5.000	0.430	FY5
2028	5,185,000	5.000	0.520	FZ2
2029	5,440,000	5.000	0.610	GA6
2030	5,715,000	4.000	0.700 <sup>C</sup>	GB4
2031	5,940,000	4.000	0.760 <sup>C</sup>	GC2
2032	6,180,000	4.000	0.840 <sup>C</sup>	GD0
2033	6,425,000	4.000	0.870 <sup>C</sup>	GE8
2034	6,685,000	4.000	0.920 <sup>C</sup>	GF5
2035	6,950,000	4.000	1.000 <sup>C</sup>	GG3
2036	7,230,000	4.000	1.050 <sup>C</sup>	GH1
2037	7,520,000	4.000	1.080 <sup>C</sup>	GJ7
2038	7,820,000	4.000	1.120 <sup>C</sup>	GK4
2039	8,130,000	4.000	1.140 <sup>C</sup>	GL2
2040	8,455,000	4.000	1.200 <sup>C</sup>	GM0
2041	8,795,000	4.000	1.230 <sup>C</sup>	GN8
2042	9,150,000	4.000	1.260 <sup>C</sup>	GP3
2043	9,515,000	4.000	1.290 <sup>C</sup>	GQ1
2044	9,895,000	4.000	1.320 <sup>C</sup>	GR9
2045	10,290,000	4.000	1.360 <sup>C</sup>	GS7
2046	10,700,000	4.000	1.400 <sup>C</sup>	GT5

**\$64,250,000**  
**TAXABLE**  
**GENERAL OBLIGATION BONDS**  
**(HEALTH AND RECOVERY, 2020)**  
**SERIES 2021D-2**

Maturity Date	Principal Amount	Interest Rate	Price/Yield <sup>‡</sup>	CUSIP <sup>†</sup> Suffix
October 15, 2021	\$35,000,000	0.080%	100.000	GU2
June 15, 2022	29,250,000	0.250	0.140%	GV0

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<sup>‡</sup> The Purchasers provided their respective reoffering prices or yields. The City takes no responsibility for the accuracy thereof.

<sup>C</sup> Yield calculated to the first optional call date of June 15, 2029 at par.

**MATURITY SCHEDULE**  
(Base CUSIP<sup>†</sup> Number: 79773K)

**CITY AND COUNTY OF SAN FRANCISCO**  
**GENERAL OBLIGATION BONDS**

**\$74,090,000**  
**TAX-EXEMPT**  
**GENERAL OBLIGATION BONDS**  
**(EARTHQUAKE SAFETY AND EMERGENCY RESPONSE, 2020)**  
**SERIES 2021E-1**

Maturity Date (June 15)	Principal Amount	Interest Rate	Yield <sup>‡</sup>	CUSIP <sup>†</sup> Suffix
2022	\$13,100,000	5.000%	0.060%	GW8
2023	1,470,000	5.000	0.090	GX6
2024	1,545,000	5.000	0.100	GY4
2025	1,620,000	5.000	0.200	GZ1
2026	1,700,000	5.000	0.300	HA5
2027	1,785,000	5.000	0.400	HB3
2028	1,875,000	5.000	0.500	HC1
2029	1,970,000	5.000	0.600	HD9
2030	2,070,000	4.000	0.700 <sup>C</sup>	HE7
2031	2,150,000	4.000	0.760 <sup>C</sup>	HF4
2032	2,240,000	4.000	0.830 <sup>C</sup>	HG2
2033	2,325,000	4.000	0.890 <sup>C</sup>	HH0
2034	2,420,000	4.000	0.940 <sup>C</sup>	HJ6
2035	2,515,000	4.000	0.970 <sup>C</sup>	HK3
2036	2,620,000	4.000	1.000 <sup>C</sup>	HL1
2037	2,725,000	4.000	1.050 <sup>C</sup>	HM9
2038	2,830,000	4.000	1.120 <sup>C</sup>	HN7
2039	2,945,000	4.000	1.140 <sup>C</sup>	HP2
2040	3,060,000	4.000	1.200 <sup>C</sup>	HQ0
2041	3,185,000	4.000	1.230 <sup>C</sup>	HR8
2042	3,310,000	4.000	1.260 <sup>C</sup>	HS6
2043	3,445,000	4.000	1.290 <sup>C</sup>	HT4
2044	3,585,000	4.000	1.320 <sup>C</sup>	HU1
2045	3,725,000	4.000	1.350 <sup>C</sup>	HV9
2046	3,875,000	4.000	1.380 <sup>C</sup>	HW7

**\$13,000,000**  
**TAXABLE**  
**GENERAL OBLIGATION BONDS**  
**(EARTHQUAKE SAFETY AND EMERGENCY RESPONSE, 2020)**  
**SERIES 2021E-2**

Maturity Date (October 15)	Principal Amount	Interest Rate	Price <sup>‡</sup>	CUSIP <sup>†</sup> Suffix
2021	\$13,000,000	0.080%	100.000	HX5

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<sup>‡</sup> The Purchasers provided their respective reoffering prices or yields. The City takes no responsibility for the accuracy thereof.

<sup>C</sup> Yield calculated to the first optional call date of June 15, 2029 at par.

No dealer, broker, salesperson or other person has been authorized by the City to give any information or to make any representations other than those contained herein and, if given or made, such other information or representation must not be relied upon as having been authorized by the City. This Official Statement does not constitute an offer to sell or the solicitation of an offer to buy nor shall there be any sale of the Bonds by any person, in any jurisdiction in which it is unlawful for such person to make such an offer, solicitation or sale.

This Official Statement is not to be construed as a contract with the purchaser or purchasers of the Bonds. Statements contained in this Official Statement which involve estimates, forecasts or matters of opinion, whether or not expressly so described herein, are intended solely as such and are not to be construed as representations of fact. The information set forth herein, other than that provided by the City, has been obtained from sources that are believed to be reliable, but is not guaranteed as to accuracy or completeness. The information and expressions of opinion herein are subject to change without notice and neither delivery of this Official Statement nor any sale made hereunder shall, under any circumstances, create any implication that there has been no change in the affairs of the City since the date hereof.

This Official Statement is submitted in connection with the sale of the Bonds referred to herein and may not be reproduced or used, in whole or in part, for any other purpose, unless authorized in writing by the City. All summaries of the documents and laws are made subject to the provisions thereof and do not purport to be complete statements of any or all such provisions.

In connection with the offering of the Bonds, the underwriters may over-allot or effect transactions which stabilize or maintain the market price of the Bonds at levels above that which might otherwise prevail in the open market. Such stabilizing, if commenced, may be discontinued at any time. The underwriters may offer and sell the Bonds to certain dealers and dealer banks at yields or prices lower than the initial public offering yields or prices stated on the pages immediately following the cover hereof. Such initial public offering yields or prices may be changed from time to time by the underwriters.

This Official Statement contains forecasts, projections, estimates and other forward-looking statements that are based on current expectations. The words “expects,” “forecasts,” “projects,” “intends,” “anticipates,” “estimates,” “assumes” and analogous expressions are intended to identify forward-looking statements. Such forecasts, projections and estimates are not intended as representations of fact or guarantees of results. Any such forward-looking statements inherently are subject to a variety of risks and uncertainties that could cause actual results or performance to differ materially from those that have been forecast, estimated or projected. Such risks and uncertainties include, among others, changes in social and economic conditions, federal, state and local statutory and regulatory initiatives, litigation, population changes, seismic events and various other events, conditions and circumstances, many of which are beyond the control of the City. These forward-looking statements speak only as of the date of this Official Statement. The City disclaims any obligation or undertaking to release publicly any updates or revisions to any forward-looking statement contained herein to reflect any changes in the expectations of the City with regard thereto or any change in events, conditions or circumstances on which any such statement is based.

The issuance and sale of the Bonds have not been registered under the Securities Act of 1933 in reliance upon the exemption provided thereunder by Section 3(a)2 for the issuance and sale of municipal securities.

The City maintains a website and social media accounts. The information presented on such website and social media accounts is **not** incorporated by reference as part of this Official Statement and should not be relied upon in making investment decisions with respect to the Bonds. Various other websites referred to in this Official Statement also are not incorporated herein by such references.



**CITY AND COUNTY OF SAN FRANCISCO**

**MAYOR**

London N. Breed

**BOARD OF SUPERVISORS**

Shamann Walton, *Board President, District 10*

Connie Chan, *District 1*  
Catherine Stefani, *District 2*  
Aaron Peskin, *District 3*  
Gordon Mar, *District 4*  
Dean Preston, *District 5*

Matt Haney, *District 6*  
Myrna Melgar, *District 7*  
Rafael Mandelman, *District 8*  
Hillary Ronen, *District 9*  
Ahsha Safai, *District 11*

**CITY ATTORNEY**

Dennis J. Herrera

**CITY TREASURER**

José Cisneros

**OTHER CITY AND COUNTY OFFICIALS**

Carmen Chu, *City Administrator*  
Benjamin Rosenfield, *Controller*  
Anna Van Degna, *Director, Controller's Office of Public Finance*

**PROFESSIONAL SERVICES**

**Paying Agent and Registrar**

Treasurer of the City and County of San Francisco

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Curls Bartling P.C.  
*Oakland, California*

**Municipal Advisor**

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*Irvine, California*

**Co- Disclosure Counsel**

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*San Francisco, California*

Stradling Yocca Carlson & Rauth,  
A Professional Corporation  
*Newport Beach, California*





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## OFFICIAL STATEMENT

### **\$468,380,000** **CITY AND COUNTY OF SAN FRANCISCO** **GENERAL OBLIGATION BONDS**

Consisting of

**\$104,785,000**  
**TAX-EXEMPT**  
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**(HEALTH AND RECOVERY, 2020)**  
**SERIES 2021D-1**

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**EMERGENCY RESPONSE, 2020)**  
**SERIES 2021E-2**

## INTRODUCTION

This Official Statement, including the cover page and the appendices hereto, is provided to furnish information in connection with the public offering by the City and County of San Francisco (the “City”) of its Tax-Exempt General Obligation Bonds (Transportation and Road Improvement Bonds, 2014), Series 2021C-1 (the “2021C-1 Bonds”), its Taxable General Obligation Bonds (Transportation and Road Improvement Bonds, 2014), Series 2021C-2 (the “2021C-2 Bonds,” and together with the 2021C-1 Bonds, the “2021C Bonds”), its Tax-Exempt General Obligation Bonds (Health and Recovery, 2020), Series 2021D-1 (the “2021D-1 Bonds”), its Taxable General Obligation Bonds (Health and Recovery, 2020), Series 2021D-2 (the “2021D-2 Bonds,” and together with the 2021D-1 Bonds, the “2021D Bonds”), its Tax-Exempt General Obligation Bonds (Earthquake Safety and Emergency Response, 2020), Series 2021E-1 (the “2021E-1 Bonds”) and its Taxable General Obligation Bonds (Earthquake Safety and Emergency Response, 2020), Series 2021E-2 (the “2021E-2 Bonds,” and together with the 2021E-1 Bonds, the “2021E Bonds”). Throughout this Official Statement, the 2021C-1 Bonds, the 2021D-1 Bonds and the 2021E-1 Bonds will be collectively referred to as the “Tax-Exempt Bonds”; the 2021C-2 Bonds, the 2021D-2 Bonds and the 2021E-2 Bonds will be collectively referred to as the “Taxable Bonds”; and the Tax-Exempt Bonds and the Taxable Bonds will be collectively referred to as the “Bonds.” The Board of Supervisors at the time of fixing the general tax levy will fix, and in the manner provided for such general tax levy, levy and collect annually until the Bonds are paid, an *ad valorem* tax upon the taxable property of the City sufficient to pay principal of and interest on the Bonds as they become due. See “SECURITY FOR THE BONDS.”

This Official Statement speaks only as of its date, and the information contained herein is subject to change. Except as required by the Continuing Disclosure Certificate to be executed by the City with respect to the Bonds, the City has no obligation to update the information in this Official Statement. See “CONTINUING DISCLOSURE” and Appendix D – “FORM OF CONTINUING DISCLOSURE CERTIFICATE” herein.

Quotations from and summaries and explanations of the Bonds, the resolutions providing for the issuance and payment of the Bonds, and provisions of the constitution and statutes of the State of California (the “State”), the charter of the City (the “Charter”) and City ordinances, and other documents described herein, do not purport to be complete, and reference is made to said laws and documents for the complete

provisions thereof. Copies of those documents and information concerning the Bonds are available from the City through the Controller's Office of Public Finance, 1 Dr. Carlton B. Goodlett Place, Room 336, San Francisco, California 94102-4682. Reference is made herein to various other documents, reports, websites, etc., which were either prepared by parties other than the City, or were not prepared, reviewed and approved by the City with a view towards making an offering of public securities, and such materials are therefore not incorporated herein by such references nor deemed a part of this Official Statement.

## THE CITY AND COUNTY OF SAN FRANCISCO

**General.** The City is the economic and cultural center of the San Francisco Bay Area and northern California. The limits of the City encompass over 93 square miles, of which 49 square miles are land, with the balance consisting of tidelands and a portion of the San Francisco Bay (the "Bay"). The City is located at the northern tip of the San Francisco Peninsula, bounded by the Pacific Ocean to the west, the Bay and the San Francisco-Oakland Bay Bridge to the east, the entrance to the Bay and the Golden Gate Bridge to the north, and San Mateo County to the south. Silicon Valley is about a 40-minute drive to the south, and the Napa-Sonoma wine country is about an hour's drive to the north. The City estimates the City's population in fiscal year 2019-20 was 883,083.

The San Francisco Bay Area consists of the nine counties contiguous to the Bay: Alameda, Contra Costa, Marin, Napa, San Francisco, San Mateo, Santa Clara, Solano and Sonoma Counties (collectively, the "Bay Area"). The economy of the Bay Area includes a wide range of industries, supplying local needs as well as the needs of national and international markets. Major business sectors in the Bay Area include technology, retail, entertainment and the arts, conventions and tourism, service businesses, banking, professional and financial services, corporate headquarters, international and wholesale trade, multimedia and advertising, healthcare and higher education. The California State Supreme Court is also based in San Francisco.

**The COVID-19 pandemic is a significant development materially adversely affecting the City's finances and outlook. Many aspects of the City's future finances and operations and the local economy have been and are expected to continue to be materially adversely impacted by the COVID-19 pandemic. Accordingly, any historical information or budgets and projections described in this Official Statement, including Appendices A and B attached hereto, which predate the COVID-19 pandemic or do not fully reflect its potential impact, should be considered in light of a possible or probable negative impact from the COVID-19 pandemic. To date, City economic and tax revenue losses associated with the COVID-19 pandemic have been significant. While COVID-19 case rates have significantly declined, certain emergency orders have been lifted, and the national and local economy has been improving, the situation is still developing and the resulting impact on the City's local economy, finances and operations remains unknown. The projections and other forward-looking statements in this Official Statement are based on current expectations and are not intended as representations of fact or guarantees of results. Any such forward-looking statements inherently are subject to a variety of risks and uncertainties that could cause actual results or performance to differ materially from those that have been forecast, estimated or projected. See "CERTAIN RISK FACTORS – Public Health Emergencies" and Appendix A – "CITY AND COUNTY OF SAN FRANCISCO ORGANIZATION AND FINANCES – Public Health Emergency – COVID-19" herein. The City may post certain reports and other information relating to the COVID-19 pandemic when available on its investor information website located at <https://sfcontroller.org/continuing-secondary-market-disclosure>.**

The City has historically been a major convention and tourist destination. However, the COVID-19 pandemic has significantly adversely impacted, and is expected to continue to adversely impact tourism and convention activities in the City. According to the San Francisco Travel Association, a nonprofit membership organization ("SFTA"), during the calendar year 2020, approximately 10.2 million tourists visited the City, with total spending estimated at \$2.3 billion, including spending from meetings and conventions. In calendar year 2019, SFTA reports that approximately 26.2 million tourists visited the City, with total spending estimated at \$10.2 billion, including spending from conventions, trade shows and group meetings.

The City is also a leading center for financial activity in the State. The headquarters of the Twelfth Federal Reserve District and the Eleventh District Federal Home Loan Bank are located in the City.

The City benefits from a highly skilled, educated and professional labor force. The City estimates the per-capita personal income of the City for fiscal year 2019-20 was \$140,493. The San Francisco Unified School District (“SFUSD”), which is a separate legal entity from the City, operates 14 transitional kindergarten (“TK”) schools, 64 elementary schools serving grades TK-5, 8 schools serving grades TK-8, 13 middle schools serving grades 6-8, 15 high schools serving grades 9-12, 12 early education schools, and 14 active charter schools authorized by SFUSD. Higher education institutions located in the City include the University of San Francisco, California State University – San Francisco, University of California – San Francisco (a medical school and health science campus), the University of California Hastings College of the Law, the University of the Pacific’s School of Dentistry, Golden Gate University, City College of San Francisco (a public community college), the Art Institute of California – San Francisco, the San Francisco Conservatory of Music, and the Academy of Art University.

San Francisco International Airport (“SFO”), located 14 miles south of downtown San Francisco in an unincorporated area of San Mateo County, is owned by the City and is operated by the San Francisco Airport Commission (the “Airport Commission”), and is the principal commercial service airport for the Bay Area and one of the nation’s principal gateways for Pacific Rim traffic. In fiscal year 2019-20, SFO serviced approximately 40.5 million passengers (compared to 57 million passengers in fiscal year 2018-19) and handled 490,073 metric tons of cargo (compared to 564,485 in fiscal year 2018-19). The City is also served by the Bay Area Rapid Transit District (“BART,” an electric rail commuter service linking the City with the East Bay and the San Francisco Peninsula, including SFO), Caltrain (a conventional commuter rail line linking the City with the San Francisco Peninsula), and bus and ferry services between the City and residential areas to the north, east and south of the City. San Francisco Municipal Railway (“Muni”), operated by the San Francisco Municipal Transportation Agency (“SFMTA”), provides bus and streetcar service within the City (investors should note that in fiscal year 2019-20, telecommuting resulting from emergency stay-at-home orders caused ridership into and within the City to decline significantly (see Appendix A – “CITY AND COUNTY OF SAN FRANCISCO ORGANIZATION AND FINANCES – Budgetary Risks – Commuting Pattern Changes”). The Port of San Francisco (the “Port”), which administers 7.5 miles of Bay waterfront held in “public trust” by the Port on behalf of the people of the State, promotes a balance of maritime-related commerce, fishing, recreational, industrial and commercial activities, and natural resource protection.

**Government.** San Francisco is a city and county chartered pursuant to Article XI, Sections 3, 4, 5 and 6 of the Constitution of the State of California and is the only consolidated city and county in the State. Voters approved the City’s current Charter at the November 1995 election. The City is governed by a Board of Supervisors elected from 11 districts to serve four-year terms, and a Mayor who serves as chief executive officer, elected citywide to a four-year term. The Mayor’s proposed budget for fiscal years 2021-22 and 2022-23 totals \$13.1 billion and \$12.8 billion, respectively. The General Fund portion of each year’s proposed budget is \$6.3 billion in fiscal year 2020-21 and \$6.3 billion in fiscal year 2022-23, with the balance allocated to all other funds, including enterprise fund departments, such as the Airport Commission, SFMTA, the Port Commission and the San Francisco Public Utilities Commission (“SFPUC”). According to the City’s Treasurer and Tax Collector, at the start of fiscal year 2020-21, total net assessed valuation of taxable property in the City was approximately \$301.4 billion, which represents an increase of 7.2% over fiscal year 2019-20.

More detailed information about the City’s governance, organization and finances may be found in Appendix A – “CITY AND COUNTY OF SAN FRANCISCO ORGANIZATION AND FINANCES” and in Appendix B – “COMPREHENSIVE ANNUAL FINANCIAL REPORT OF THE CITY AND COUNTY OF SAN FRANCISCO FOR THE FISCAL YEAR ENDED JUNE 30, 2020.”

## THE BONDS

### Authority for Issuance; Purposes

**General.** The Bonds will be issued under the Government Code of the State and the Charter. The City authorized the issuance of the 2021C Bonds by (i) Resolution No. 193-15 adopted by the Board of Supervisors of the City on June 2, 2015, and duly approved by the Mayor of the City on June 9, 2015, and (ii) Resolution No. 237-21, adopted by the Board of Supervisors of the City on May 18, 2021, and duly approved by the Mayor of the City on May 28, 2021 (together, the “2021C Resolutions”). The City authorized the issuance of the 2021D Bonds by (i) Resolution No. 234-21, adopted by the Board of Supervisors of the City on May 18, 2021, and duly approved by the Mayor of the City on May 28, 2021, and (ii) Resolution No. 235-21, adopted by the Board of Supervisors of the City on May 18, 2021, and duly approved by the Mayor of the City on May 28, 2021 (together, the “2021D Resolutions”). The City authorized the issuance of the 2021E Bonds by (i) Resolution No. 23-21, adopted by the Board of Supervisors of the City on January 26, 2021, and duly approved by the Mayor of the City on February 5, 2021, and (ii) Resolution No. 236-21, adopted by the Board of Supervisors of the City on May 18, 2021, and duly approved by the Mayor of the City on May 28, 2021 (together, the “2021E Resolutions,” and with the 2021C Resolutions and the 2021D Resolutions, the “Resolutions”).

The 2021C Bonds will constitute the fourth and final series of bonds to be issued from an aggregate authorized amount of \$500,000,000 of City and County of San Francisco General Obligation Bonds (Transportation and Road Improvement Bonds, 2014), duly approved by more than two-thirds of the voters voting on Proposition A at an election held on November 4, 2014 (“Proposition A (2014)”), to provide funds for the purposes authorized in Proposition A (2014), which are summarized as follows: to construct, redesign and rebuild streets and sidewalks and to make infrastructure repairs and improvements that increase Muni service reliability, ease traffic congestion, reduce vehicle travel times, enhance pedestrian and bicycle safety, and improve disabled access. The City previously issued \$67,005,000, \$174,445,000 and \$135,765,000 of the bonds authorized by Proposition A (2014) on July 14, 2015, April 3, 2018, and September 30, 2020, respectively.

The 2021D Bonds will constitute the first series of bonds to be issued from an aggregate authorized amount of \$487,500,000 of City and County of San Francisco General Obligation Bonds (Health and Recovery, 2020), duly approved by more than two-thirds of the voters voting on Proposition A at an election held on November 3, 2020 (“Proposition A (2020)”), to provide funds for the purposes authorized in Proposition A (2020), which are summarized as follows: to finance the acquisition or improvement of real property, including to stabilize, improve, and make permanent investments in supportive housing facilities, shelters, and/or facilities that deliver services to persons experiencing mental health challenges, substance use disorder, and/or homelessness; improve the accessibility, safety and quality of parks, open spaces and recreation facilities; improve the accessibility, safety and condition of the City’s streets and other public right-of-way and related assets; and to pay related costs. After the issuance of the 2021D Bonds, \$228,995,000 of unissued bonds will remain authorized under Proposition A (2020).

The 2021E Bonds will constitute the second series of bonds to be issued from an aggregate authorized amount of \$628,500,000 of City and County of San Francisco General Obligation Bonds (Earthquake Safety and Emergency Response, 2020), duly approved by at least two-thirds of the voters voting on Proposition B at an election held on March 3, 2020 (“Proposition B (2020)”), to provide funds for the purposes authorized in Proposition B (2020), which are summarized as follows: to improve fire, earthquake, and emergency response by improving, constructing, and/or replacing deteriorating cisterns, pipes, and tunnels, and related facilities to ensure firefighters a reliable water supply for fires and disasters; neighborhood fire and police stations and supporting facilities; the City’s 911 Call Center; and other disaster response and public safety facilities, and to pay related costs. The City previously issued \$80,715,000 of the bonds authorized by Proposition B (2020) on March 30, 2021. After the issuance of the 2021E Bonds, \$460,695,000 of unissued bonds will remain authorized under Proposition B (2020).

***Bond Oversight.*** The Administrative Code of the City (the “Administrative Code”), Proposition A (2014), Proposition A (2020) and Proposition B (2020) provide that, to the extent permitted by law, 0.1% of the gross proceeds of all proposed bonds, including the Bonds, be deposited by the Controller of the City (the “Controller”) and used to fund the costs of the City’s independent Citizens’ General Obligation Bond Oversight Committee (the “Oversight Committee”). The Oversight Committee was created by the adoption by the voters in 2002 of Proposition F (adopted by the voters March 5, 2002), which established the Oversight Committee to review and oversee the delivery of general obligation bond-funded projects. A year later, the voters passed Proposition C, which authorized the Oversight Committee to review and give input on the work of the City services auditor, including the City’s whistleblower program. The Oversight Committee has nine members appointed by the Mayor, Board of Supervisors, Controller and the Civil Grand Jury. The purpose of the Oversight Committee is to inform the public concerning the expenditure of general obligation bond proceeds in accordance with the voter authorization.

## **Form and Registration**

The Bonds will be issued in the principal amounts set forth on the pages immediately following the cover hereof, in the denomination of \$5,000 each or any integral multiple thereof, and will be dated their date of delivery. The Bonds will be issued in fully registered form, without coupons. The Bonds will be initially registered in the name of Cede & Co. as registered owner and nominee for The Depository Trust Company (“DTC”), which is required to remit payments of principal and interest to the DTC Participants for subsequent disbursement to the beneficial owners of the Bonds. See Appendix E – “DTC AND THE BOOK-ENTRY ONLY SYSTEM.”

## **Payment of Interest and Principal**

Interest on the Bonds will be payable on each June 15 and December 15 to maturity or prior redemption, commencing December 15, 2021 (except that interest on certain Taxable Bonds maturing on October 15, 2021, as shown on the pages immediately following the cover hereof, will be payable on October 15, 2021), at the interest rates shown on the pages immediately following the cover hereof. Interest will be calculated on the basis of a 360-day year comprised of twelve 30-day months. The Treasurer of the City (the “City Treasurer”) will act as paying agent and registrar with respect to the Bonds. The interest on the Bonds will be payable in lawful money of the United States to the person whose name appears on the Bond registration books of the City Treasurer as the owner thereof as of the close of business on the last day of the month immediately preceding an interest payment date (the “Record Date”), whether or not such day is a business day. Each Bond authenticated on or before November 30, 2021 will bear interest from the date of delivery. Every other Bond will bear interest from the interest payment date next preceding its date of authentication unless it is authenticated as of a day during the period from the Record Date next preceding any interest payment date to the interest payment date, inclusive, in which event it will bear interest from such interest payment date; provided, that if, at the time of authentication of any Bond, interest is then in default on the Bonds, such Bond will bear interest from the interest payment date to which interest has previously been paid or made available for payment on the Bonds or from the date of delivery of the Bonds if the first interest payment is not made.

The Bonds will mature on the dates shown on the pages immediately following the cover page hereof. The Bonds will be subject to redemption prior to maturity, as described below. See “– Redemption” below. The principal of the Bonds will be payable in lawful money of the United States to the owner thereof upon the surrender thereof at maturity or earlier redemption at the office of the City Treasurer.

## **Redemption**

### ***Optional Redemption of the 2021C-1 Bonds***

The 2021C-1 Bonds maturing on or after June 15, 2030 will be subject to redemption prior to their stated maturity dates as a whole or in part, on any date, from any moneys provided at the option of the City, in each case on and after June 15, 2029, at a redemption price equal to the principal amount of 2021C-1 Bonds called for redemption, plus accrued interest to the date fixed for redemption, without premium.

### ***Optional Redemption of the 2021D-1 Bonds***

The 2021D-1 Bonds maturing on or after June 15, 2030 will be subject to redemption prior to their stated maturity dates as a whole or in part, on any date, from any moneys provided at the option of the City, in each case on and after June 15, 2029, at a redemption price equal to the principal amount of 2021D-1 Bonds called for redemption, plus accrued interest to the date fixed for redemption, without premium.

### ***Optional Redemption of the 2021E-1 Bonds***

The 2021E-1 Bonds maturing on or after June 15, 2030 will be subject to redemption prior to their stated maturity dates as a whole or in part, on any date, from any moneys provided at the option of the City, in each case on and after June 15, 2029, at a redemption price equal to the principal amount of 2021E-1 Bonds called for redemption, plus accrued interest to the date fixed for redemption, without premium.

### ***No Redemption of the Taxable Bonds***

The Taxable Bonds will not be subject to redemption prior to their stated maturity date.

### ***Selection of Bonds for Redemption***

Whenever less than all the outstanding Bonds of a series are called for redemption on any date, the Director of Public Finance will select the maturities of the series of Bonds to be redeemed in the sole discretion of the Director of Public Finance. Whenever less than all of the outstanding Bonds of a series maturing on any one date are called for redemption, the particular Bonds of a series or portions thereof to be redeemed will be selected in any manner which the Director of Public Finance deems fair. The Bonds of a series may be redeemed in denominations of \$5,000 or any integral multiple thereof.

### ***Notice of Redemption***

The date on which Bonds of a series that are called for redemption are to be presented for redemption is called the "Redemption Date." The City Treasurer will mail, or cause to be mailed, notice of any redemption of the Bonds to be redeemed, postage prepaid, to the respective registered owners thereof at the addresses appearing on the bond registration books not less than 20 days and not more than 60 days prior to the Redemption Date.

Notice of redemption also will be given, or caused to be given, by the City Treasurer, by (i) registered or certified mail, postage prepaid, (ii) confirmed facsimile transmission, (iii) overnight delivery service, or (iv) to the extent applicable to the intended recipient, email or similar electronic means, to (a) all organizations registered with the Securities and Exchange Commission as securities depositories and (b) such other services or organizations as may be required in accordance with the Continuing Disclosure Certificate. See "CONTINUING DISCLOSURE" and Appendix D – "FORM OF CONTINUING DISCLOSURE CERTIFICATE" herein.



Each notice of redemption will (a) state the Redemption Date; (b) state the redemption price; (c) state the maturity dates of the Bonds called for redemption, and, if less than all of any such maturity is called for redemption, the distinctive numbers of the Bonds of such maturity to be redeemed, and in the case of a Bond redeemed in part only, the portions of the principal amount thereof to be redeemed; (d) state the CUSIP number, if any, of each Bond to be redeemed; (e) require that such Bonds be surrendered by the owners at the office of the City Treasurer or his or her agent; and (f) give notice that interest on such Bonds or portions of such Bonds to be redeemed will cease to accrue after the designated Redemption Date. Any notice of optional redemption may be conditioned on the receipt of funds or any other event specified in the notice. See “– Conditional Notice; Right to Rescind Notice of Optional Redemption” below.

The actual receipt by the owner of any Bond of such notice of redemption will not be a condition precedent to redemption of such Bond, and failure to receive such notice, or any defect in such notice, will not affect the validity of the proceedings for the redemption of such Bond or the cessation of the accrual of interest on such Bond on the Redemption Date.

### ***Effect of Notice of Redemption***

When notice of optional redemption has been given as described above, and when the amount necessary for the redemption of the Bonds of a series called for redemption (principal, premium, if any and accrued interest to the Redemption Date) is set aside for that purpose in the Redemption Account established under the relevant Resolutions, the Bonds designated for redemption will become due and payable on the Redemption Date, and upon presentation and surrender of such Bonds at the place specified in the notice of redemption, such Bonds will be redeemed and paid at said redemption price out of the related Redemption Account. No interest will accrue on such Bonds called for redemption after the Redemption Date and the registered owners of such Bonds will look for payment of such Bonds only to the related Redemption Account. All Bonds redeemed will be canceled immediately by the City Treasurer and will not be reissued.

Moneys held in a Redemption Account will be invested by the City Treasurer pursuant to the City’s policies and guidelines for investment of moneys in the General Fund of the City. See Appendix C – “CITY AND COUNTY OF SAN FRANCISCO, OFFICE OF THE TREASURER – INVESTMENT POLICY.”

### ***Conditional Notice; Right to Rescind Notice of Optional Redemption***

Any notice of optional redemption may provide that such redemption is conditioned upon: (i) deposit of sufficient moneys in the related Redemption Account to redeem the Bonds of a series called for redemption on the anticipated Redemption Date, or (ii) the occurrence of any other event specified in the notice of redemption. In the event that such conditional notice of optional redemption has been given and on the scheduled Redemption Date (i) sufficient moneys to redeem the Bonds called for optional redemption on the Redemption Date have not been deposited, or (ii) any other event specified in the notice of redemption did not occur, such Bonds for which notice of conditional optional redemption was given will not be redeemed on the anticipated Redemption Date and will remain Outstanding for all purposes of the related Resolutions and the redemption not occurring will not constitute a default under such Resolutions.

In addition, the City may rescind any optional redemption and notice thereof for any reason on any date prior to any Redemption Date by causing written notice of the rescission to be given to the Registered Owner of all Bonds so called for redemption. Notice of such rescission of redemption will be given in the same manner notice of redemption was originally given. The actual receipt by the Registered Owner of any Bond of notice of such rescission will not be a condition precedent to rescission, and failure to receive such notice or any defect in such notice so mailed will not affect the validity of the rescission.

## **Project Accounts**

The 2021C Resolutions establish a project account for the bonds issued under Proposition A (2014) (the “Proposition A (2014) Project Account”), including the 2021C Bonds, and within the Proposition A (2014) Project Account, a subaccount for the 2021C-1 Bonds (the “2021C-1 Project Subaccount”) and a subaccount for the 2021C-2 Bonds (the “2021C-2 Project Subaccount,” and together with the 2021C-1 Project Subaccount, the “2021C Project Subaccounts”). The 2021D Resolutions establish a project account for bonds issued under Proposition A (2020) (the “Proposition A (2020) Project Account”), including the 2021D Bonds, and within the Proposition A (2020) Project Account, a subaccount for the 2021D-1 Bonds (the “2021D-1 Project Subaccount”) and a subaccount for the 2021D-2 Bonds (the “2021D-2 Project Subaccount,” and together with the 2021D-1 Project Subaccount, the “2021D Project Subaccounts”). The 2021E Resolutions establish a project account for the bonds issued under Proposition B (2020) (the “Proposition B (2020) Project Account,” and together with the Proposition A (2014) Project Account and the Proposition A (2020) Project Account, the “Project Accounts”), including the 2021E Bonds, and within the Proposition B (2020) Project Account, a subaccount for the 2021E-1 Bonds (the “2021E-1 Project Subaccount”) and a subaccount for the 2021E-2 Bonds (the “2021E-2 Project Subaccount,” and together with the 2021E-1 Project Subaccount, the “2021E Project Subaccounts”). The 2021C Project Subaccounts, the 2021D Project Subaccounts and the 2021E Project Subaccounts shall be collectively referred to herein as the “Project Subaccounts”).

Each Project Subaccount will be maintained by the City Treasurer as a separate account, segregated and distinct from all other accounts. The City Treasurer may establish such accounts and subaccounts within the Project Accounts as may be necessary or convenient in connection with the administration of projects or the bonds issued under the Resolutions.

All of the proceeds of the sale of the 2021C-1 Bonds and the 2021C-2 Bonds (excluding any premium and accrued interest received thereon, unless otherwise determined by the Director of Public Finance) will be deposited by the City Treasurer to the credit of the 2021C-1 Project Subaccount and the 2021C-2 Project Subaccount, respectively, and applied exclusively to the objects and purposes specified in Proposition A (2014). All of the proceeds of the sale of the 2021D-1 Bonds and the 2021D-2 Bonds (excluding any premium and accrued interest received thereon, unless otherwise determined by the Director of Public Finance) will be deposited by the City Treasurer to the credit of the 2021D-1 Project Subaccount and the 2021D-2 Project Subaccount, respectively, and applied exclusively to the objects and purposes specified in Proposition A (2020). All of the proceeds of the sale of the 2021E-1 Bonds and the 2021E-2 (excluding any premium and accrued interest received thereon, unless otherwise determined by the Director of Public Finance) will be deposited by the City Treasurer to the credit of the 2021E-1 Project Subaccount and the 2021E-2 Project Subaccount, respectively, and applied exclusively to the objects and purposes specified in Proposition B (2020).

When such objects and purposes have been accomplished, any moneys remaining in the 2021C Project Subaccounts, the 2021D Project Subaccounts or the 2021E Project Subaccounts will be transferred to the bond account established under the 2021C Resolutions, the bond account established under the 2021D Resolutions, or the bond account established under the 2021E Resolutions, as appropriate, and such funds will be applied to the scheduled payment of the principal of and interest on the related series of Bonds (see “SECURITY FOR THE BONDS – Flow of Funds Under the Resolutions”). Amounts in each Project Subaccount may be applied to the payment of costs of issuance of Bonds issued under the related Resolutions, including, without limitation, bond and financial printing expenses, mailing and publication expenses, rating agency fees, and the fees and expenses of paying agents, registrars, financial consultants, bond counsel and disclosure counsel.

## **Defeasance**

Payment of all or any portion of the Bonds may be provided for prior to such Bonds’ respective stated maturities by irrevocably depositing with the City Treasurer (or any commercial bank or trust company

designated by the City Treasurer to act as escrow agent with respect thereto): (a) an amount of cash equal to the principal amount of all of such Bonds or a portion thereof, and all unpaid interest thereon to maturity, except that in the case of Bonds which are to be redeemed prior to such Bonds' respective stated maturities and in respect of which notice of such redemption will have been given as described above or an irrevocable election to give such notice will have been made by the City, the amount to be deposited will be the principal amount thereof, all unpaid interest thereon to the Redemption Date, and premium, if any, due on such Redemption Date; or (b) Defeasance Securities (as defined below) not subject to call, except as described in the definition below, maturing and paying interest at such times and in such amounts, together with interest earnings and cash, if required, as will, without reinvestment, as certified by an independent certified public accountant, be fully sufficient to pay the principal and all unpaid interest to maturity, or to the Redemption Date, as the case may be, and any premium due on the Bonds to be paid or redeemed, as such principal and interest come due; provided, that, in the case of the Bonds which are to be redeemed prior to maturity, notice of such redemption will be given as described above or an irrevocable election to give such notice will have been made by the City; then, all obligations of the City with respect to said outstanding Bonds will cease and terminate, except only the obligation of the City to pay or cause to be paid from the funds deposited as described in this paragraph, to the owners of said Bonds all sums due with respect thereto, and the tax covenant obligations of the City with respect to the Bonds; provided, that the City will have received an opinion of nationally recognized bond counsel that provision for the payment of said Bonds has been made as required by the Resolutions.

As used in this section, the following terms have the meanings given below:

“Defeasance Securities” means any of the following which at the time are legal investments under the laws of the State of California for the moneys proposed to be invested therein: (1) United States Obligations (as defined below); and (2) Pre-refunded fixed interest rate municipal obligations meeting the following conditions: (a) the municipal obligations are not subject to redemption prior to maturity, or the trustee or paying agent has been given irrevocable instructions concerning their calling and redemption and the issuer has covenanted not to redeem such obligations other than as set forth in such instructions; (b) the municipal obligations are secured by cash and/or United States Obligations; (c) the principal of and interest on the United States Obligations (plus any cash in the escrow fund or the redemption account) are sufficient to meet the liabilities of the municipal obligations; (d) the United States Obligations serving as security for the municipal obligations are held by an escrow agent or trustee; (e) the United States Obligations are not available to satisfy any other claims, including those against the trustee or escrow agent; and (f) the municipal obligations are rated (without regard to any numerical modifier, plus or minus sign or other modifier), at the time of original deposit to the escrow fund, by any two Rating Agencies (as defined below) not lower than the rating then maintained by the respective Rating Agency on such United States Obligations.

“United States Obligations” means (i) direct and general obligations of the United States of America, or obligations that are unconditionally guaranteed as to principal and interest by the United States of America, including without limitation, the interest component of Resolution Funding Corporation (REFCORP) bonds that have been stripped by request to the Federal Reserve Bank of New York in book-entry form, or (ii) any security issued by an agency or instrumentality of the United States of America that is selected by the Director of Public Finance that results in the escrow fund being rated by any two Rating Agencies at the time of the initial deposit to the escrow fund and upon any substitution or subsequent deposit to the escrow fund, not lower than the rating then maintained by the respective Rating Agency on United States Obligations described in (i) herein.

“Rating Agencies” means Moody’s Investors Service, Fitch Ratings, S&P Global Ratings and Kroll Bond Rating Agency, LLC, or any other nationally-recognized bond rating agency that is the successor to any of the foregoing rating agencies or that is otherwise established after the date of adoption of the Resolutions.

## SOURCES AND USES OF FUNDS

The following are the estimated sources and uses of funds in connection with the Bonds:

<b>Sources</b>	<b>2021C-1 Bonds</b>	<b>2021C-2 Bonds</b>	<b>2021D-1 Bonds</b>	<b>2021D-2 Bonds</b>	<b>2021E-1 Bonds</b>	<b>2021E-2 Bonds</b>	<b>Total</b>
Principal Amount of Bonds	\$104,785,000.00	\$18,000,000.00	\$194,255,000.00	\$64,250,000.00	\$74,090,000.00	\$13,000,000.00	\$468,380,000.00
Original Issue Premium	19,474,188.20	-	37,585,029.15	27,495.00	13,890,173.90	-	70,976,886.25
Total Sources of Funds	<u>\$124,259,188.20</u>	<u>\$18,000,000.00</u>	<u>\$231,840,029.15</u>	<u>\$64,277,495.00</u>	<u>\$87,980,173.90</u>	<u>\$13,000,000.00</u>	<u>\$539,356,886.25</u>
<b>Uses</b>							
Deposit to Project Subaccount							
Project Fund	\$104,065,641.95	\$17,910,560.19	193,095,657.26	\$63,924,342.74	\$73,581,042.91	\$12,935,145.09	\$465,512,390.14
CSA Audit Fee <sup>(1)</sup>	208,131.28	35,821.12	386,191.31	127,848.69	147,162.09	25,870.29	931,024.78
Deposit to Bond Subaccount	19,474,188.20	-	37,589,231.42	26,406.25	13,890,497.40	-	70,980,323.27
Oversight Committee <sup>(2)</sup>	104,785.00	18,000.00	194,255.00	64,250.00	74,090.00	13,000.00	468,380.00
Underwriter's Discount	209,570.00	1,800.00	209,724.69	9,637.50	148,180.00	1,560.00	580,472.19
Costs of Issuance <sup>(3)</sup>	196,871.77	33,818.69	364,969.47	125,009.82	139,201.50	24,424.62	884,295.87
Total Uses of Funds	<u>\$124,259,188.20</u>	<u>\$18,000,000.00</u>	<u>\$231,840,029.15</u>	<u>\$64,277,495.00</u>	<u>\$87,980,173.90</u>	<u>\$13,000,000.00</u>	<u>\$539,356,886.25</u>

<sup>(1)</sup> The City's Charter requires 0.2% of all project subaccount deposits to be set aside for the City's Office of the Controller's City Services Auditor ("CSA") fee.

<sup>(2)</sup> See "THE BONDS – Authority for Issuance; Purposes – Bond Oversight."

<sup>(3)</sup> Includes fees for services of rating agencies, the Municipal Advisor, Co-Bond Counsel, Co-Disclosure Counsel, costs to the City, printing costs, other miscellaneous costs associated with the issuance of the Bonds, and rounding amounts.

## DEBT SERVICE SCHEDULES

The scheduled debt service payable with respect to the Bonds is as follows (assuming no redemption prior to maturity):

### City and County of San Francisco General Obligation Bonds 2021C Bonds <sup>(1)</sup>

Payment Date	2021C-1 Bonds			2021C-2 Bonds			Fiscal Year Total
	Principal	Interest	Total Debt Service	Principal	Interest	Total Debt Service	
10/15/2021				\$18,000,000	\$2,800	\$18,002,800	
12/15/2021							
6/15/2022	\$19,500,000	\$1,644,428	\$1,644,428				\$41,424,128
12/15/2022		2,276,900	2,276,900				
6/15/2023	2,055,000	1,789,400	1,789,400				5,633,800
12/15/2023		1,789,400	1,789,400				
6/15/2024	2,160,000	1,738,025	1,738,025				5,636,050
12/15/2024		1,738,025	1,738,025				
6/15/2025	2,265,000	1,684,025	1,684,025				5,633,050
12/15/2025		3,949,025	3,949,025				
6/15/2026	2,380,000	1,627,400	1,627,400				5,634,800
12/15/2026		4,007,400	4,007,400				
6/15/2027	2,500,000	1,567,900	1,567,900				5,635,800
12/15/2027		4,067,900	4,067,900				
6/15/2028	2,625,000	1,505,400	1,505,400				5,635,800
12/15/2028		4,130,400	4,130,400				
6/15/2029	2,755,000	1,439,775	1,439,775				5,634,550
12/15/2029		4,194,775	4,194,775				
6/15/2030	2,890,000	1,370,900	1,370,900				5,631,800
12/15/2030		4,260,900	4,260,900				
6/15/2031	3,010,000	1,313,100	1,313,100				5,636,200
12/15/2031		4,323,100	4,323,100				
6/15/2032	3,130,000	1,252,900	1,252,900				5,635,800
12/15/2032		4,382,900	4,382,900				
6/15/2033	3,255,000	1,190,300	1,190,300				5,635,600
12/15/2033		4,445,300	4,445,300				
6/15/2034	3,385,000	1,125,200	1,125,200				5,635,400
12/15/2034		4,510,200	4,510,200				
6/15/2035	3,520,000	1,057,500	1,057,500				5,635,000
12/15/2035		4,577,500	4,577,500				
6/15/2036	3,660,000	987,100	987,100				5,634,200
12/15/2036		4,647,100	4,647,100				
6/15/2037	3,805,000	913,900	913,900				5,632,800
12/15/2037		4,718,900	4,718,900				
6/15/2038	3,960,000	837,800	837,800				5,635,600
12/15/2038		4,797,800	4,797,800				
6/15/2039	4,115,000	758,600	758,600				5,632,200
12/15/2039		4,873,600	4,873,600				
6/15/2040	4,280,000	676,300	676,300				5,632,600
12/15/2040		4,956,300	4,956,300				
6/15/2041	4,455,000	590,700	590,700				5,636,400
12/15/2041		5,045,700	5,045,700				
6/15/2042	4,630,000	501,600	501,600				5,633,200
12/15/2042		5,131,600	5,131,600				
6/15/2043	4,815,000	409,000	409,000				5,633,000
		5,224,000	5,224,000				

<sup>(1)</sup> A portion of the debt service will be paid from original issue premium deposited in the Bond Subaccounts relating to the 2021C Bonds. See "SOURCES AND USES OF FUNDS."

<b>Payment Date</b>	<b>2021C-1 Bonds</b>			<b>2021C-2 Bonds</b>			<b>Fiscal Year Total</b>
	<b>Principal</b>	<b>Interest</b>	<b>Total Debt Service</b>	<b>Principal</b>	<b>Interest</b>	<b>Total Debt Service</b>	
12/15/2043		312,700	312,700				
6/15/2044	5,010,000	312,700	5,322,700				5,635,400
12/15/2044		212,500	212,500				
6/15/2045	5,210,000	212,500	5,422,500				5,635,000
12/15/2045		108,300	108,300				
6/15/2046	5,415,000	108,300	5,523,300				5,631,600
<b>Total</b>	<b>\$104,785,000</b>	<b>\$53,861,978</b>	<b>\$158,646,978</b>	<b>\$18,000,000</b>	<b>\$2,800</b>	<b>\$18,002,800</b>	<b>\$176,649,778</b>

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**City and County of San Francisco  
General Obligation Bonds  
2021D Bonds<sup>(1)</sup>**

Payment Date	2021D-1 Bonds			2021D-2 Bonds			Fiscal Year Total
	Principal	Interest	Total Debt Service	Principal	Interest	Total Debt Service	
10/15/2021				\$35,000,000	\$5,444	\$35,005,444	
12/15/2021		\$2,925,289	\$2,925,289		26,406	26,406	
6/15/2022	\$25,800,000	4,050,400	29,850,400	29,250,000	36,563	29,286,563	\$97,094,102
12/15/2022		3,534,400	3,534,400				
6/15/2023	4,060,000	3,534,400	7,594,400				11,128,800
12/15/2023		3,432,900	3,432,900				
6/15/2024	4,265,000	3,432,900	7,697,900				11,130,800
12/15/2024		3,326,275	3,326,275				
6/15/2025	4,475,000	3,326,275	7,801,275				11,127,550
12/15/2025		3,214,400	3,214,400				
6/15/2026	4,700,000	3,214,400	7,914,400				11,128,800
12/15/2026		3,096,900	3,096,900				
6/15/2027	4,935,000	3,096,900	8,031,900				11,128,800
12/15/2027		2,973,525	2,973,525				
6/15/2028	5,185,000	2,973,525	8,158,525				11,132,050
12/15/2028		2,843,900	2,843,900				
6/15/2029	5,440,000	2,843,900	8,283,900				11,127,800
12/15/2029		2,707,900	2,707,900				
6/15/2030	5,715,000	2,707,900	8,422,900				11,130,800
12/15/2030		2,593,600	2,593,600				
6/15/2031	5,940,000	2,593,600	8,533,600				11,127,200
12/15/2031		2,474,800	2,474,800				
6/15/2032	6,180,000	2,474,800	8,654,800				11,129,600
12/15/2032		2,351,200	2,351,200				
6/15/2033	6,425,000	2,351,200	8,776,200				11,127,400
12/15/2033		2,222,700	2,222,700				
6/15/2034	6,685,000	2,222,700	8,907,700				11,130,400
12/15/2034		2,089,000	2,089,000				
6/15/2035	6,950,000	2,089,000	9,039,000				11,128,000
12/15/2035		1,950,000	1,950,000				
6/15/2036	7,230,000	1,950,000	9,180,000				11,130,000
12/15/2036		1,805,400	1,805,400				
6/15/2037	7,520,000	1,805,400	9,325,400				11,130,800
12/15/2037		1,655,000	1,655,000				
6/15/2038	7,820,000	1,655,000	9,475,000				11,130,000
12/15/2038		1,498,600	1,498,600				
6/15/2039	8,130,000	1,498,600	9,628,600				11,127,200
12/15/2039		1,336,000	1,336,000				
6/15/2040	8,455,000	1,336,000	9,791,000				11,127,000
12/15/2040		1,166,900	1,166,900				
6/15/2041	8,795,000	1,166,900	9,961,900				11,128,800
12/15/2041		991,000	991,000				
6/15/2042	9,150,000	991,000	10,141,000				11,132,000
12/15/2042		808,000	808,000				
6/15/2043	9,515,000	808,000	10,323,000				11,131,000
12/15/2043		617,700	617,700				
6/15/2044	9,895,000	617,700	10,512,700				11,130,400
12/15/2044		419,800	419,800				
6/15/2045	10,290,000	419,800	10,709,800				11,129,600
12/15/2045		214,000	214,000				
6/15/2046	10,700,000	214,000	10,914,000				11,128,000
<b>Total</b>	<u>\$194,255,000</u>	<u>\$105,623,489</u>	<u>\$299,878,489</u>	<u>\$64,250,000</u>	<u>\$68,413</u>	<u>\$64,318,413</u>	<u>\$364,196,902</u>

<sup>(1)</sup> A portion of the debt service will be paid from original issue premium deposited in the Bond Subaccounts relating to the 2021D Bonds. See "SOURCES AND USES OF FUNDS."

**City and County of San Francisco  
General Obligation Bonds  
2021E Bonds<sup>(1)</sup>**

Payment Date	2021E-1 Bonds			2021E-2 Bonds			Fiscal Year Total
	Principal	Interest	Total Debt Service	Principal	Interest	Total Debt Service	
10/15/2021				\$13,000,000	\$2,022	\$13,002,022	
12/15/2021		\$1,160,701	\$1,160,701				
6/15/2022	\$13,100,000	1,607,125	14,707,125				\$28,869,849
12/15/2022		1,279,625	1,279,625				
6/15/2023	1,470,000	1,279,625	2,749,625				4,029,250
12/15/2023		1,242,875	1,242,875				
6/15/2024	1,545,000	1,242,875	2,787,875				4,030,750
12/15/2024		1,204,250	1,204,250				
6/15/2025	1,620,000	1,204,250	2,824,250				4,028,500
12/15/2025		1,163,750	1,163,750				
6/15/2026	1,700,000	1,163,750	2,863,750				4,027,500
12/15/2026		1,121,250	1,121,250				
6/15/2027	1,785,000	1,121,250	2,906,250				4,027,500
12/15/2027		1,076,625	1,076,625				
6/15/2028	1,875,000	1,076,625	2,951,625				4,028,250
12/15/2028		1,029,750	1,029,750				
6/15/2029	1,970,000	1,029,750	2,999,750				4,029,500
12/15/2029		980,500	980,500				
6/15/2030	2,070,000	980,500	3,050,500				4,031,000
12/15/2030		939,100	939,100				
6/15/2031	2,150,000	939,100	3,089,100				4,028,200
12/15/2031		896,100	896,100				
6/15/2032	2,240,000	896,100	3,136,100				4,032,200
12/15/2032		851,300	851,300				
6/15/2033	2,325,000	851,300	3,176,300				4,027,600
12/15/2033		804,800	804,800				
6/15/2034	2,420,000	804,800	3,224,800				4,029,600
12/15/2034		756,400	756,400				
6/15/2035	2,515,000	756,400	3,271,400				4,027,800
12/15/2035		706,100	706,100				
6/15/2036	2,620,000	706,100	3,326,100				4,032,200
12/15/2036		653,700	653,700				
6/15/2037	2,725,000	653,700	3,378,700				4,032,400
12/15/2037		599,200	599,200				
6/15/2038	2,830,000	599,200	3,429,200				4,028,400
12/15/2038		542,600	542,600				
6/15/2039	2,945,000	542,600	3,487,600				4,030,200
12/15/2039		483,700	483,700				
6/15/2040	3,060,000	483,700	3,543,700				4,027,400
12/15/2040		422,500	422,500				
6/15/2041	3,185,000	422,500	3,607,500				4,030,000
12/15/2041		358,800	358,800				
6/15/2042	3,310,000	358,800	3,668,800				4,027,600
12/15/2042		292,600	292,600				
6/15/2043	3,445,000	292,600	3,737,600				4,030,200
12/15/2043		223,700	223,700				
6/15/2044	3,585,000	223,700	3,808,700				4,032,400
12/15/2044		152,000	152,000				
6/15/2045	3,725,000	152,000	3,877,000				4,029,000
12/15/2045		77,500	77,500				
6/15/2046	3,875,000	77,500	3,952,500				4,030,000
<b>Total</b>	<u>\$74,090,000</u>	<u>\$38,485,276</u>	<u>\$112,575,276</u>	<u>\$13,000,000</u>	<u>\$2,022</u>	<u>\$13,002,022</u>	<u>\$125,577,299</u>

<sup>(1)</sup> A portion of the debt service will be paid from original issue premium deposited in the Bond Subaccounts relating to the 2021E Bonds. See "SOURCES AND USES OF FUNDS."



**City and County of San Francisco  
General Obligation Bonds  
2021C Bonds, 2021D Bonds and 2021E Bonds<sup>(1)</sup>**

Payment Date	2021C Bonds			2021D Bonds			2021E Bonds			Fiscal Year Total
	Principal	Interest	Total Debt Service	Principal	Interest	Total Debt Service	Principal	Interest	Total Debt Service	
10/15/2021	\$18,000,000	\$2,800	\$18,002,800	\$35,000,000	\$5,444	\$35,005,444	\$13,000,000	\$2,022	\$13,002,022	
12/15/2021		1,644,428	1,644,428		2,951,695	2,951,695		1,160,701	1,160,701	
6/15/2022	19,500,000	2,276,900	21,776,900	55,050,000	4,086,963	59,136,963	13,100,000	1,607,125	14,707,125	\$167,388,078
12/15/2022	0	1,789,400	1,789,400		3,534,400	3,534,400		1,279,625	1,279,625	
6/15/2023	2,055,000	1,789,400	3,844,400	4,060,000	3,534,400	7,594,400	1,470,000	1,279,625	2,749,625	20,791,850
12/15/2023	0	1,738,025	1,738,025		3,432,900	3,432,900		1,242,875	1,242,875	
6/15/2024	2,160,000	1,738,025	3,898,025	4,265,000	3,432,900	7,697,900	1,545,000	1,242,875	2,787,875	20,797,600
12/15/2024	0	1,684,025	1,684,025		3,326,275	3,326,275		1,204,250	1,204,250	
6/15/2025	2,265,000	1,684,025	3,949,025	4,475,000	3,326,275	7,801,275	1,620,000	1,204,250	2,824,250	20,789,100
12/15/2025	0	1,627,400	1,627,400		3,214,400	3,214,400		1,163,750	1,163,750	
6/15/2026	2,380,000	1,627,400	4,007,400	4,700,000	3,214,400	7,914,400	1,700,000	1,163,750	2,863,750	20,791,100
12/15/2026	0	1,567,900	1,567,900		3,096,900	3,096,900		1,121,250	1,121,250	
6/15/2027	2,500,000	1,567,900	4,067,900	4,935,000	3,096,900	8,031,900	1,785,000	1,121,250	2,906,250	20,792,100
12/15/2027	0	1,505,400	1,505,400		2,973,525	2,973,525		1,076,625	1,076,625	
6/15/2028	2,625,000	1,505,400	4,130,400	5,185,000	2,973,525	8,158,525	1,875,000	1,076,625	2,951,625	20,796,100
12/15/2028		1,439,775	1,439,775		2,843,900	2,843,900		1,029,750	1,029,750	
6/15/2029	2,755,000	1,439,775	4,194,775	5,440,000	2,843,900	8,283,900	1,970,000	1,029,750	2,999,750	20,791,850
12/15/2029		1,370,900	1,370,900		2,707,900	2,707,900		980,500	980,500	
6/15/2030	2,890,000	1,370,900	4,260,900	5,715,000	2,707,900	8,422,900	2,070,000	980,500	3,050,500	20,793,600
12/15/2030		1,313,100	1,313,100		2,593,600	2,593,600		939,100	939,100	
6/15/2031	3,010,000	1,313,100	4,323,100	5,940,000	2,593,600	8,533,600	2,150,000	939,100	3,089,100	20,791,600
12/15/2031		1,252,900	1,252,900		2,474,800	2,474,800		896,100	896,100	
6/15/2032	3,130,000	1,252,900	4,382,900	6,180,000	2,474,800	8,654,800	2,240,000	896,100	3,136,100	20,797,600
12/15/2032		1,190,300	1,190,300		2,351,200	2,351,200		851,300	851,300	
6/15/2033	3,255,000	1,190,300	4,445,300	6,425,000	2,351,200	8,776,200	2,325,000	851,300	3,176,300	20,790,600
12/15/2033		1,125,200	1,125,200		2,222,700	2,222,700		804,800	804,800	
6/15/2034	3,385,000	1,125,200	4,510,200	6,685,000	2,222,700	8,907,700	2,420,000	804,800	3,224,800	20,795,400
12/15/2034		1,057,500	1,057,500		2,089,000	2,089,000		756,400	756,400	
6/15/2035	3,520,000	1,057,500	4,577,500	6,950,000	2,089,000	9,039,000	2,515,000	756,400	3,271,400	20,790,800
12/15/2035		987,100	987,100		1,950,000	1,950,000		706,100	706,100	
6/15/2036	3,660,000	987,100	4,647,100	7,230,000	1,950,000	9,180,000	2,620,000	706,100	3,326,100	20,796,400
12/15/2036		913,900	913,900		1,805,400	1,805,400		653,700	653,700	
6/15/2037	3,805,000	913,900	4,718,900	7,520,000	1,805,400	9,325,400	2,725,000	653,700	3,378,700	20,796,000
12/15/2037		837,800	837,800		1,655,000	1,655,000		599,200	599,200	
6/15/2038	3,960,000	837,800	4,797,800	7,820,000	1,655,000	9,475,000	2,830,000	599,200	3,429,200	20,794,000

<sup>(1)</sup> A portion of the debt service will be paid from original issue premium deposited in the Bond Subaccounts relating to the Bonds. See "SOURCES AND USES OF FUNDS."

Payment Date	2021C Bonds			2021D Bonds			2021E Bonds			Fiscal Year Total
	Principal	Interest	Total Debt Service	Principal	Interest	Total Debt Service	Principal	Interest	Total Debt Service	
12/15/2038		758,600	758,600		1,498,600	1,498,600		542,600	542,600	
6/15/2039	4,115,000	758,600	4,873,600	8,130,000	1,498,600	9,628,600	2,945,000	542,600	3,487,600	20,789,600
12/15/2039		676,300	676,300		1,336,000	1,336,000		483,700	483,700	
6/15/2040	4,280,000	676,300	4,956,300	8,455,000	1,336,000	9,791,000	3,060,000	483,700	3,543,700	20,787,000
12/15/2040		590,700	590,700		1,166,900	1,166,900		422,500	422,500	
6/15/2041	4,455,000	590,700	5,045,700	8,795,000	1,166,900	9,961,900	3,185,000	422,500	3,607,500	20,795,200
12/15/2041		501,600	501,600		991,000	991,000		358,800	358,800	
6/15/2042	4,630,000	501,600	5,131,600	9,150,000	991,000	10,141,000	3,310,000	358,800	3,668,800	20,792,800
12/15/2042		409,000	409,000		808,000	808,000		292,600	292,600	
6/15/2043	4,815,000	409,000	5,224,000	9,515,000	808,000	10,323,000	3,445,000	292,600	3,737,600	20,794,200
12/15/2043		312,700	312,700		617,700	617,700		223,700	223,700	
6/15/2044	5,010,000	312,700	5,322,700	9,895,000	617,700	10,512,700	3,585,000	223,700	3,808,700	20,798,200
12/15/2044		212,500	212,500		419,800	419,800		152,000	152,000	
6/15/2045	5,210,000	212,500	5,422,500	10,290,000	419,800	10,709,800	3,725,000	152,000	3,877,000	20,793,600
12/15/2045		108,300	108,300		214,000	214,000		77,500	77,500	
6/15/2046	5,415,000	108,300	5,523,300	10,700,000	214,000	10,914,000	3,875,000	77,500	3,952,500	20,789,600
<b>Total</b>	<u>\$122,785,000</u>	<u>\$53,864,778</u>	<u>\$176,649,778</u>	<u>\$258,505,000</u>	<u>\$105,691,902</u>	<u>\$364,196,902</u>	<u>\$87,090,000</u>	<u>\$38,487,299</u>	<u>\$125,577,299</u>	<u>\$666,423,978</u>

*[Remainder of Page Intentionally Left Blank]*

The consolidated scheduled debt service payable with respect to the Bonds and the City's other general obligation bonds is shown in the table below (assuming no early redemptions).

**Consolidated Scheduled Debt Service  
on the Bonds and the City's Other  
General Obligation Bonds<sup>(1)</sup>**

<b>Fiscal Year</b>	<b>Total Debt Service on the Bonds</b>	<b>Other General Obligation Bonds Debt Service<sup>(2)</sup></b>	<b>Total Debt Service</b>
2022	\$167,388,078	\$265,432,720	\$432,820,798
2023	20,791,850	259,916,043	280,707,893
2024	20,797,600	255,334,852	276,132,452
2025	20,789,100	249,719,878	270,508,978
2026	20,791,100	230,362,820	251,153,920
2027	20,792,100	229,796,315	250,588,415
2028	20,796,100	228,729,539	249,525,639
2029	20,791,850	227,495,103	248,286,953
2030	20,793,600	217,901,717	238,695,317
2031	20,791,600	170,952,180	191,743,780
2032	20,797,600	170,648,881	191,446,481
2033	20,790,600	132,409,586	153,200,186
2034	20,795,400	109,149,645	129,945,045
2035	20,790,800	98,954,547	119,745,347
2036	20,796,400	80,724,408	101,520,808
2037	20,796,000	67,563,081	88,359,081
2038	20,794,000	56,515,118	77,309,118
2039	20,789,600	36,073,449	56,863,049
2040	20,787,000	34,405,057	55,192,057
2041	20,795,200	27,375,694	48,170,894
2042	20,792,800	27,378,211	48,171,011
2043	20,794,200	27,373,562	48,167,762
2044	20,798,200	27,373,949	48,172,149
2045	20,793,600	27,368,285	48,161,885
2046	20,789,600	22,000,880	42,790,480
2047		7,885,246	7,885,246
2048		7,880,945	7,880,945
2049		7,880,881	7,880,881
2050		7,884,712	7,884,712
2051		7,884,925	7,884,925
2052		7,885,338	7,885,338
2053		7,887,790	7,887,790
2054		7,886,973	7,886,973
2055		7,882,671	7,882,671
2056		7,884,667	7,884,667
2057		7,887,438	7,887,438
2058		7,885,551	7,885,551
2059		4,138,790	4,138,790
2060		4,133,668	4,133,668
<b>Total</b>	<b>\$666,423,978</b>	<b>\$3,383,845,115</b>	<b>\$4,050,269,093</b>

<sup>(1)</sup> Amounts are rounded off to the nearest dollar.

<sup>(2)</sup> As of July 1, 2021. See Appendix A – "CITY AND COUNTY OF SAN FRANCISCO ORGANIZATION AND FINANCES – Capital Financing and Bonds."

## SECURITY FOR THE BONDS

### General

Pursuant to the Resolutions, for the purpose of paying the principal of and interest on the Bonds, the Board of Supervisors at the time of fixing the general tax levy will fix, and in the manner provided for such general tax levy, levy and collect annually until the Bonds are paid, or until there is a sum set apart for that purpose in the Treasury of the City sufficient to meet all sums coming due for payment of principal of and interest on the Bonds, a tax sufficient to pay the annual principal of and interest on the Bonds as the same become due. In fixing such tax levy for each fiscal year, the Board of Supervisors will take into account amounts then on deposit in the Tax Revenues Subaccounts relating to the Bonds (as defined below under “Flow of Funds Under the Resolutions”), if such amounts will be available to pay debt service on the Bonds. Said tax will be in addition to all other taxes levied for City purposes, will be collected at the time and in the same manner as other taxes of the City are collected, and will be used only for the payment of the Bonds and the interest thereon. Under the framework of the constitutional provisions and statutes applicable to California general obligation bonds, including the Bonds, taxes levied to pay debt service on the Bonds may not be used for any other purpose and are not available to support general City operations. See “Property Taxation” below.

Property tax revenues result from the application of the appropriate tax rate to the total assessed value of taxable property in the City. The annual property tax rate for repayment of the Bonds will be based on the total assessed value of taxable property in the City and the scheduled debt service on the Bonds in each year, less any other lawfully available funds applied by the City for repayment of the Bonds. Fluctuations in the annual debt service on the Bonds, the assessed value of taxable property in the City, and the availability of such other funds in any year, may cause the annual property tax rate applicable to the Bonds to fluctuate. In general, if overall assessed values of taxable property in the City were to decline, then the City, in order to generate sufficient tax revenues to pay debt service on the Bonds and other general obligation bonds, would increase tax rates applicable to the Bonds and other general obligations bonds. See “Property Taxation” below.

Pursuant to Section 53515 of the California Government Code, the Bonds will be secured by a statutory lien on all revenues received pursuant to the levy and collection of the *ad valorem* taxes levied for the Bonds. See “Statutory Lien on Taxes (Senate Bill 222)” below.

Pursuant to the Resolutions, the City will pledge the Bond Accounts (as defined under “Flow of Funds Under the Resolutions”) and all subaccounts and amounts on deposit therein for the payment of the principal of and interest on bonds issued under the Resolutions (including the Bonds) when and as the same become due. See “Pledge” below.

**Under the Resolutions, the City is not obligated to pay the debt service from any sources other than as described above. This Official Statement, including Appendix A hereto, provides information on the City’s overall operations and finances with an emphasis on its General Fund and therefore includes information on revenues and other funds that are not pledged to the Bonds under the Resolutions and that should not be considered available to pay debt service on the Bonds.**

### Flow of Funds Under the Resolutions

***Bond Accounts.*** The 2021C Resolutions provide for the establishment with the City Treasurer of a special bond account for all bonds issued under Proposition A (2014) (the “Proposition A (2014) Bond Account”), including the 2021C Bonds, and within the Proposition A (2014) Bond Account, a subaccount for the 2021C-1 Bonds (the “2021C-1 Bond Subaccount”) and a subaccount for the 2021C-2 Bonds (the “2021C-2 Bond Subaccount,” and together with the 2021C-1 Bond Subaccount, the “2021C Bond Subaccounts”), to be held separate and apart from all other accounts of the City. The 2021D Resolutions provide for the establishment with the City Treasurer of a special bond account for all bonds issued under Proposition A (2020) (the “Proposition A (2020) Bond Account”), including the 2021D Bonds, and within the Proposition A

(2020) Bond Account, a subaccount for the 2021D-1 Bonds (the “2021D-1 Bond Subaccount”) and a subaccount for the 2021D-2 Bonds (the “2021D-2 Bond Subaccount,” and together with the 2021D-1 Bond Subaccount, the “2021D Bond Subaccounts”), to be held separate and apart from all other accounts of the City. The 2021E Resolutions provide for the establishment with the City Treasurer of a special bond account for all bonds issued under Proposition B (2020) (the “Proposition B (2020) Bond Account,” and together with the Proposition A (2014) Bond Account and the Proposition A (2020) Bond Account, the “Bond Accounts”), including the 2021E Bonds, and within the Proposition B (2020) Bond Account, a subaccount for the 2021E-1 Bonds (the “2021E-1 Bond Subaccount”) and a subaccount for the 2021E-2 Bonds (the “2021E-2 Bond Subaccount,” and together with the 2021E-1 Bond Subaccount, the “2021E Bond Subaccounts”), to be held separate and apart from all other accounts of the City. The 2021C Bond Subaccounts, the 2021D Bond Subaccounts and the 2021E Bond Subaccounts shall be collectively referred to as the “Bond Subaccounts”.

The Bond Accounts and all subaccounts therein will be administered by the City Treasurer with all disbursements of funds therefrom subject to the authorization of the Controller. Pursuant to the applicable sale resolution, the Controller or the City Treasurer, as applicable, may establish such additional accounts and subaccounts within the related Bond Account or with any agent, including but not limited to any paying agent or fiscal agent, as may be necessary or convenient in connection with the administration of any series of bonds issued under the appropriate Resolutions, to provide for the payment of principal and interest on such series of bonds.

The City Treasurer will deposit in the related Bond Account from the proceeds of sale of the Bonds any moneys received on account of original issue premium and interest accrued on the Bonds to the date of payment of the purchase price thereof, and such other moneys, if any, as may be specified in the applicable sale resolution. So long as any of the Bonds are outstanding, moneys in the related Bond Account will be used and applied by the City Treasurer solely for the purpose of paying the principal of and interest on such bonds as such principal and interest become due and payable, or for purchase of such bonds if permitted by the applicable sale resolution; provided, however, that when all of the principal of and interest on such bonds have been paid, any moneys then remaining in the related Bond Account will be transferred to the City for any legally permitted purpose. The Board of Supervisors will take such actions annually as are necessary or appropriate to cause the debt service on the Bonds due in any fiscal year to be included in the budget for such fiscal year and to make the necessary appropriations therefor.

Pursuant to the Resolutions, all taxes collected by the City for the payment of debt service on a related series of Bonds will be deposited in a special subaccount within the Bond Account relating to such series of Bonds, to be designated as the “Tax Revenues Subaccount.”

*Bond Subaccounts.* The Resolutions provide that (i) on or prior to the date on which any payment of principal of or interest on a series of Bonds is due, the City Treasurer will allocate to and deposit in the appropriate Bond Subaccount, from amounts held in the related Bond Account, an aggregate amount which, when added to any available moneys contained in such Bond Subaccount, is sufficient to pay principal of and interest on the related Bonds on such date, and (ii) on or prior to the date on which any series of Bonds are to be redeemed at the option of the City, the City Treasurer may allocate to and deposit in the Redemption Account established under the related Resolutions, from amounts held in the appropriate Bond Account, an amount which, when added to any available moneys contained in the related Redemption Account, is sufficient to pay principal, interest and premium, if any, with respect to such series of Bonds on such date. The City Treasurer may make such other provision for the payment of principal of and interest and any redemption premium on the Bonds as is necessary or convenient to permit the optional redemption of the Bonds.

Amounts in the Bond Subaccounts may be invested in any investment of the City in which moneys in the General Fund of the City are invested. The City Treasurer may (i) commingle any of the moneys held in the Bond Subaccounts with other City moneys or (ii) deposit amounts credited to the Bond Subaccounts into a separate fund or funds for investment purposes only; provided, that all of the moneys held in each Bond Subaccount will be accounted for separately notwithstanding any such commingling or separate deposit by the

City Treasurer. See Appendix C – “CITY AND COUNTY OF SAN FRANCISCO, OFFICE OF THE TREASURER – INVESTMENT POLICY.” All interest earned on amounts on deposit in each Bond Subaccount will be retained in such Bond Subaccount.

***Interest.*** On or before June 15 and December 15 in each year that any of the bonds issued under the Resolutions are outstanding (and in the case of certain Taxable Bonds maturing on October 15, 2021, as shown on the pages immediately following the cover hereof, on or before October 15, 2021) (or, for any series of bonds bearing interest at variable rates, on such other dates as may be provided by the applicable sale resolution), the City Treasurer will set aside in the related Bond Account and the appropriate subaccounts therein relating to each series of the bonds an amount which, when added to the amount contained in the related Bond Account and subaccounts therein on that date, if any, will be equal to the aggregate amount of the interest becoming due and payable on each series of such bonds outstanding on such interest payment date.

***Principal.*** On or before June 15 in each year that any of the bonds issued under the Resolutions are outstanding (and in the case of certain Taxable Bonds maturing on October 15, 2021, as shown on the pages immediately following the cover hereof, on or before October 15, 2021), the City Treasurer will set aside in the related Bond Account and the appropriate subaccounts therein relating to each series of such bonds an amount which will be equal to the principal on each series of such bonds outstanding that will become due and payable on said June 15 (and in the case of certain Taxable Bonds maturing on October 15, 2021, as shown on the pages immediately following the cover hereof, on October 15, 2021).

All moneys in the Bond Accounts will be used and withdrawn by the City Treasurer solely for the purpose of paying the principal of and interest on each series of bonds issued under the Resolutions as the same become due and payable. On June 15 and December 15 in each year that any such bond is outstanding (and in the case of certain Taxable Bonds maturing on October 15, 2021, as shown on the pages immediately following the cover hereof, on October 15, 2021), the City Treasurer will allocate, transfer and apply to the various subaccounts in the Bond Account created pursuant to the applicable sale resolution, on such date on which payment of principal or interest on any series of bonds is due, from moneys on deposit in the Bond Account, an amount equal to the amount of principal of, premium, if any, or interest due on said date with respect to each series of the bonds then outstanding. Unless other provision is made pursuant to the Resolutions for the payment of any bond, all amounts held in the various subaccounts of the Bond Account created pursuant to a sale resolution will be used and applied by the City Treasurer to pay principal of, premium, if any, and interest due on the series of the bonds to which such subaccount relates, as and when due.

## **Pledge**

Pursuant to the Resolutions, the City will pledge the Bond Account and all subaccounts and amounts on deposit therein for the payment of the principal of and interest on bonds issued under the Master Resolution (including the Bonds) when and as the same become due, including the principal of any term bonds required to be paid upon the mandatory sinking fund redemption thereof. In addition, the payment of such principal and interest will be secured by the statutory lien of California Government Code Section 53515, to the extent applicable to the amounts of *ad valorem* taxes on deposit in the Bond Account. Each and every series of bonds issued under the Master Resolution, including the Bonds, will be equally and ratably secured by this pledge, the foregoing statutory lien, and the taxes collected as described above.

## **Statutory Lien on Taxes (Senate Bill 222)**

Pursuant to Section 53515 of the California Government Code, the Bonds will be secured by a statutory lien on all revenues received pursuant to the levy and collection of the *ad valorem* taxes levied for the Bonds. Section 53515 of the California Government Code provides that the lien will automatically arise, without the need for any action or authorization by the local agency or its governing board, and will be valid and binding from the time such bonds are executed and delivered. Section 53515 of the California Government Code further provides that the revenues received pursuant to the levy and collection of the tax will be

immediately subject to the lien, and the lien will immediately attach to the revenues and be effective, binding and enforceable against the local agency, its successor, transferees and creditors, and all others asserting rights therein, irrespective of whether those parties have notice of the lien and without the need for physical delivery, recordation, filing or further act. See “CERTAIN RISK FACTORS – Limitation on Remedies; Bankruptcy.”

## **Property Taxation**

**General.** The City levies property taxes for general operating purposes as well as for the payment of voter-approved general obligation bonds. Taxes levied to pay debt service for general obligation bonds may only be applied for that purpose. As a county under State law, the City also levies property taxes on behalf of all local agencies with overlapping jurisdiction within the boundaries of the City. Property tax revenues result from the application of the appropriate tax rate to the total assessed value of taxable property in the City. At the start of fiscal year 2020-21, the total net assessed valuation of taxable property (net of homeowner’s exemption) within the City was approximately \$301.4 billion, which represents an increase in 7.2% over fiscal year 2019-20. For additional information on the property taxation system, assessed values and appeals to assessed values, see Appendix A – “CITY AND COUNTY OF SAN FRANCISCO ORGANIZATION AND FINANCES – General Fund Revenues – Property Taxation.”

Local property taxation is the responsibility of various City officers. The Assessor-Recorder computes the value of locally assessed taxable property. After the assessed roll is closed on June 30<sup>th</sup>, the Controller issues a Certificate of Assessed Valuation in August which certifies the taxable assessed value for that fiscal year. The Controller also compiles a schedule of tax rates including the 1.0% tax authorized by Article XIII A of the State Constitution (and mandated by statute), tax surcharges needed to repay voter-approved general obligation bonds, and tax surcharges imposed by overlapping jurisdictions that have been authorized to levy taxes on property located in the City. The Board of Supervisors approves the schedule of tax rates each year by ordinance adopted no later than the last working day of September. The Treasurer and Tax Collector prepare and mail tax bills to taxpayers and collect the taxes on behalf of the City and other overlapping taxing agencies that levy taxes on taxable property located in the City. The City Treasurer holds and invests City tax funds, including taxes collected for payment of general obligation bonds, and is charged with the payment of principal and interest on such bonds, including the Bonds, when due.

Of the \$301.4 billion total net assessed valuation of taxable property within the City at the start of fiscal year 2020-21, \$283.9 billion (94.2%) represents secured valuations and \$17.5 billion (5.8%) represents unsecured valuations. Proposition 13 limits to 2% per year any increase in the assessed value of property, unless it is sold or the structure is improved. The total net assessed valuation of taxable property therefore does not generally reflect the current market value of taxable property within the City and is in the aggregate substantially less than current market value. For this same reason, the total net assessed valuation of taxable property lags behind changes in market value and may continue to increase even without an increase in aggregate market values of property.

Under Article XIII A of the State Constitution added by Proposition 13 in 1978, property must be reassessed to full cash value at the time of sale. Taxpayers can appeal the Assessor-Recorder’s determination of their property’s assessed value, and the appeals may be retroactive and for multiple years. The State prescribes the assessment valuation methodologies and the adjudication process that counties must employ in connection with counties’ property assessments.

The City typically experiences increases in assessment appeals activity during economic downturns and decreases in assessment appeals as the economy rebounds. To mitigate the financial risk of potential assessment appeal refunds, the City funds appeal reserves for its share of estimated property tax revenues for each fiscal year. See Appendix A – “CITY AND COUNTY OF SAN FRANCISCO ORGANIZATION AND FINANCES – General Fund Revenues – Property Taxation – Assessed Valuations, Tax Rates and Tax Delinquencies.”

In addition, appeals activity is reviewed each year and incorporated into the current and subsequent years' budget projections of property tax revenues. Historical information on refunds of prior years' property taxes from the discretionary General Fund appeals reserve fund are listed in Table A-7 of Appendix A attached hereto.

***Tax Levy and Collection Process.*** Generally, property taxes levied by the City on real property become a lien on that property by operation of law. A tax levied on personal property does not automatically become a lien against real property without an affirmative act of the City taxing authority. Real property tax liens have priority over all other liens against the same property regardless of the time of their creation by virtue of express provision of law.

Property subject to *ad valorem* taxes is entered as secured or unsecured on the assessment roll maintained by the Assessor-Recorder. The secured roll is that part of the assessment roll containing State-assessed property and property (real or personal) on which liens are sufficient, in the opinion of the Assessor-Recorder, to secure payment of the taxes owed. Other property is placed on the "unsecured roll." The method of collecting delinquent taxes is substantially different for the two classifications of property.

The City has four ways of collecting unsecured personal property taxes: 1) pursuing civil action against the taxpayer; 2) filing a certificate in the Office of the Clerk of the Court specifying certain facts, including the date of mailing a copy thereof to the affected taxpayer, in order to obtain a judgment against the taxpayer; 3) filing a certificate of delinquency for recording in the Assessor-Recorder's Office in order to obtain a lien on certain property of the taxpayer; and 4) seizing and selling personal property, improvements or possessory interests belonging or assessed to the taxpayer.

The exclusive means of enforcing the payment of delinquent taxes with respect to property on the secured roll is the sale of the property securing the taxes. Proceeds of the sale are used to pay the costs of sale and the amount of delinquent taxes. A 10% penalty is added to delinquent taxes that have been levied on property on the secured roll. In addition, property on the secured roll with respect to which taxes are delinquent is declared "tax defaulted" and subject to eventual sale by the Treasurer and Tax Collector of the City. Such property may thereafter be redeemed by payment of the delinquent taxes and the delinquency penalty, plus a redemption penalty of 1.5% per month, which begins to accrue on such taxes beginning July 1 following the date on which the property becomes tax-defaulted. As discussed in Appendix A – "CITY AND COUNTY OF SAN FRANCISCO ORGANIZATION AND FINANCES – General Fund Revenues – Property Taxation – Tax Levy and Collection," property owners unable to pay certain property taxes due to the COVID-19 pandemic may request a penalty waiver or may not have to pay late payment penalties under certain circumstances.

***Teeter Plan.*** In October 1993, the Board of Supervisors of the City passed a resolution that adopted the Alternative Method of Tax Apportionment (the "Teeter Plan"). The Teeter Plan method authorizes the City Controller to allocate to the City's taxing agencies 100% of the secured property taxes billed but not yet collected. In return, as the delinquent property taxes and associated penalties and interest are collected, the City's General Fund retains such amounts. The City has funded payment of accrued and current delinquencies through authorized internal borrowing. The City also maintains a "Tax Loss Reserve" for the Teeter Plan. Information on this Tax Loss Reserve is as shown on Table A-8 in Appendix A attached hereto.

***Taxation of Utility Property.*** A portion of the City's total net assessed valuation consists of utility property subject to assessment by the State Board of Equalization. State-assessed property, or "unitary property," is property of a utility system with components located in many taxing jurisdictions assessed as part of a "going concern" rather than as individual parcels of real or personal property. Unitary and certain other State-assessed property values are allocated to the counties by the State Board of Equalization, taxed at special county-wide rates, and the tax revenues distributed to taxing jurisdictions (including the City itself) according to statutory formulae generally based on the distribution of taxes in the prior year. The fiscal year 2020-21 valuation of property assessed by the State Board of Equalization is \$3.7 billion.



## CERTAIN RISK FACTORS

The Resolutions provide that the Bonds are payable from and secured by a voter-approved dedicated property tax levy on all taxable property in the City. Under the Resolutions, the City is not obligated to pay the debt service from any other sources. This Official Statement, including Appendix A hereto, provides information on the City's overall operations and finances with an emphasis on its General Fund and therefore includes information on revenues and other funds that are not pledged to the Bonds under the Resolutions and that should not be considered available to pay debt service on the Bonds. See "SECURITY FOR THE BONDS" herein.

### Factors Affecting Property Tax Security for the Bonds

The annual property tax rate for repayment of the Bonds will be based on the total assessed value of taxable property in the City and the scheduled debt service on the Bonds in each year, less any other lawfully available funds applied by the City for repayment of the Bonds. Fluctuations in the annual debt service on the Bonds, the assessed value of taxable property in the City, and the availability of such other funds in any year, may cause the annual property tax rate applicable to the Bonds to fluctuate. Issuance by the City of additional authorized bonds payable from *ad valorem* property taxes may cause the overall property tax rate to increase.

Discussed below are certain factors that may affect the City's ability to levy and collect sufficient taxes to pay scheduled debt service on the Bonds each year. See Appendix A – "CITY AND COUNTY OF SAN FRANCISCO ORGANIZATION AND FINANCES" for additional information on these factors.

***Total Assessed Value of Taxable Property in the City.*** The greater the assessed value of taxable property in the City, the lower the tax rate necessary to generate taxes sufficient to pay scheduled debt service on the City's general obligation bonds. The net total assessed valuation of taxable property in the City in fiscal year 2020-21 is approximately \$301.4 billion, compared to \$281.1 billion in fiscal year 2019-20. During economic downturns, declining market values of real estate, increased foreclosures, and increases in requests submitted to the Assessor-Recorder and the Assessment Appeals Board for reductions in assessed value have generally caused a reduction in the assessed value of some properties in the City. See Appendix A – "CITY AND COUNTY OF SAN FRANCISCO ORGANIZATION AND FINANCES – General Fund Revenues – Property Taxation – Assessed Valuations, Tax Rates and Tax Delinquencies."

Natural and economic forces can affect the assessed value of taxable property in the City. The City is located in a seismically active region, and damage from an earthquake in or near the City could cause moderate to extensive or total damage to taxable property. See "Seismic Risks" below. Other natural or man-made disasters, such as flood and sea level rise (see "Climate Change, Risk of Sea Level Rise and Flooding Damage" below), fire, toxic dumping, acts of terrorism or public health emergencies, such as the COVID-19 pandemic (see "Public Health Emergencies" below), could also cause a reduction in the assessed value of taxable property within the City. Economic and market forces, such as a downturn in the Bay Area's economy generally, can also affect assessed values, particularly as these forces might reverberate in the residential housing and commercial property markets. In addition, the total assessed value can be reduced through the reclassification of taxable property to a class exempt from taxation, whether by ownership or use (such as exemptions for property owned by State and local agencies and property used for qualified educational, hospital, charitable or religious purposes).

***Concentration of Taxable Property Ownership.*** The more property (by assessed value) owned by any single assessee, the more exposure of tax collections to weakness in that taxpayer's financial situation and ability or willingness to pay property taxes. As of July 1, 2020, no single assessee owned more than 0.891% of the total taxable assessed value in the City. See Appendix A – "CITY AND COUNTY OF SAN FRANCISCO ORGANIZATION AND FINANCES – General Fund Revenues – Property Taxation – Tax Levy and Collection."

**Property Tax Rates.** One factor in the ability of taxpayers to pay additional taxes for general obligation bonds is the cumulative rate of tax. The total tax rate per \$100 of assessed value (including the basic countywide 1% rate required by statute) is discussed further in Appendix A – “CITY AND COUNTY OF SAN FRANCISCO ORGANIZATION AND FINANCES – General Fund Revenues – Property Taxation – Assessed Valuations, Tax Rates and Tax Delinquencies.”

**Debt Burden on Owners of Taxable Property in the City.** Another measure of the debt burden on local taxpayers is total debt as a percentage of taxable property value. Issuance of general obligation bonds by the City is limited under Section 9.106 of the Charter to 3.00% of the assessed value of all taxable real and personal property located within the City’s boundaries. For purposes of this provision of the Charter, the City calculates its debt limit on the basis of total assessed valuation net of non-reimbursable and homeowner exemptions. On this basis, the City’s gross general obligation debt limit for fiscal year 2020-21 is approximately \$9.04 billion, based on a net total assessed valuation of approximately \$301.4 billion. As of July 1, 2021, the City had outstanding approximately \$2.53 billion in aggregate principal amount of general obligation bonds, which equals approximately 0.87% of the net assessed valuation for fiscal year 2020-21. See Appendix A – “CITY AND COUNTY OF SAN FRANCISCO ORGANIZATION AND FINANCES – Capital Financing and Bonds.”

**Additional Debt; Authorized but Unissued Bonds.** Issuance of additional authorized bonds can cause the overall property tax rate to increase. As of July 1, 2021, the City had voter approval to issue up to \$1.96 billion in additional aggregate principal amount of new bonds payable from *ad valorem* property taxes. See Appendix A – “CITY AND COUNTY OF SAN FRANCISCO ORGANIZATION AND FINANCES – Capital Financing and Bonds – Authorized but Unissued City GO Bonds.” In addition, the City expects that it will propose further bond measures to the voters from time to time to help meet its capital needs. The City’s most recent adopted 10-year capital plan identifies \$38 billion of capital needs for all City departments, including \$4.6 billion in projects for General Fund-supported departments. See Appendix A – “CITY AND COUNTY OF SAN FRANCISCO ORGANIZATION AND FINANCES – Capital Financing and Bonds – Capital Plan.”

**Limitations on Development.** Construction and development in the City could be limited by governmental or legal limits on growth and/or challenges in the approval of certain residential and commercial projects. For example, San Francisco voters passed Proposition M in November 1986 which created an annual limit on the construction of new office space throughout the City (i.e., 950,000 square feet per year). Proposition M amended the Office Development Annual Limit Program (the “Annual Limit Program”) under the City’s Planning Code, which Annual Limit Program governs the approval of all development projects that contain more than 25,000 gross square feet of office space. The central provision of the Annual Limit Program is a “metering limit” designed to restrict the amount of office space authorized in a given year. No office project subject to the metering limit can be entitled without receiving an allocation under the Annual Limit Program. In doing so, the Annual Limit Program aims to ensure a manageable rate of new development and to guard against typical “boom and bust” cycles, among other goals.

In March 2020, voters of the City approved Proposition E, amending existing citywide limits on new office development. Proposition E links the amount of new office space that can be approved annually in San Francisco to the City’s performance on building new affordable housing. Proposition E allows projects that provide affordable housing and space for community arts or local retail, particularly in the Central South of Market (SoMa) neighborhood, to proceed sooner by borrowing from future allocations. Proposition E also changes the City’s criteria for approving new office developments.

As described above, the City currently limits the total amount of new office construction that can be approved each year to 950,000 square feet, pursuant to Proposition M. Of this, 75,000 square feet is reserved for projects between 25,000 and 50,000 square feet (called the “small cap”), while 875,000 square feet is reserved for office buildings greater than 50,000 square feet (called the “large cap”). Any office development less than 25,000 square feet is exempt from the cap. If the City’s Planning Commission does not allocate the full cap amount in one year, the remaining square footage accrues to future years. Proposition E links the

amount of office construction allowed in the large cap category to the amount of affordable housing that began construction in the prior calendar year. More specifically, the 875,000-square-foot large cap would be reduced by the same percentage that the City is falling short on meeting its affordable housing goals. For example, if the City produces only 50% of its affordable housing goal one year, then the City can only approve 50% of the 875,000 square feet in the large cap category the following year.

Proposition E also limits the amount of large cap office space that may be allocated in the Central SoMa neighborhood to 6 million square feet until at least 15,000 new housing units are produced in the larger SoMa area.

## City Financial Challenges

The following discussion highlights certain challenges facing the City and is not meant to be an exhaustive discussion of challenges facing the City (see also, for example, “Seismic Risks” and “Climate Change, Risk of Sea Level Rise and Flooding Damage” below). While the City had strong economic and financial performance during the recovery from the great recession and despite significant City initiatives to improve public transportation systems, expand access to healthcare and modernize parks and libraries, the City faces several financial challenges and risks described below. **In particular, the City faces significant adverse financial and budgetary challenges due to the COVID-19 pandemic.** See “Public Health Emergencies” below and Appendix A – “CITY AND COUNTY OF SAN FRANCISCO ORGANIZATION AND FINANCES – Public Health Emergency – COVID-19” attached hereto.

The COVID-19 pandemic is a significant development materially adversely affecting the City’s finances and outlook. See Appendix A – “CITY AND COUNTY OF SAN FRANCISCO ORGANIZATION AND FINANCES – Public Health Emergency – COVID-19” and “Public Health Emergencies” below. Further, the Revenue Letter (as defined in Appendix A) prepared by the City Controller dated June 8, 2021, that accompanied the City’s most recent budget for fiscal year 2021-22 and fiscal year 2022-23 provides that the City faces several key financial risks in the coming fiscal years, including (1) disallowance of claims for federal revenues assumed in the City’s emergency response budgets, (2) a slower recovery than assumed in the budget, and (3) the projected structural budget gap following depletion of one-time federal stimulus funds. See Appendix A – “CITY AND COUNTY OF SAN FRANCISCO ORGANIZATION AND FINANCES – City Budget – Mayor’s Proposed Budget for Fiscal Years 2021-22 and 2022-23.”

Significant capital investments are proposed in the City’s adopted 10-year capital plan. The City’s most recent adopted 10-year capital plan sets forth \$38 billion of capital needs for all City departments. However, identified funding resources are below those necessary to maintain and enhance the City’s physical infrastructure. As a result, over \$7.5 billion in capital needs are deferred from the capital plan’s 10-year horizon. More than half of these unfunded needs relate to the City’s transportation and waterfront infrastructure, where capital investment has lagged for decades.

In addition, the City faces long-term challenges with respect to the management of pension and post-employment retirement obligations. The City has taken major steps to address long-term unfunded liabilities for employee pension and other post-employment benefits, including retiree health obligations, yet significant liabilities remain. In recent years, the City and voters have adopted changes that should mitigate these unfunded liabilities over time, including adoption of lower-cost benefit tiers, increases to employee and employer contribution requirements, and establishment of a trust fund to set-aside funding for future retiree health costs. The financial benefit from these changes will phase in over time, however, leaving ongoing financial challenges for the City in the shorter term. Further, the size of these liabilities is based on a number of assumptions, including but not limited to assumed investment returns and actuarial assumptions. It is possible that actual results will differ materially from current assumptions, and such changes in investment returns or other actuarial assumptions could increase budgetary pressures on the City.

Further, while the City has adopted a number of measures to better position its operating budget for future economic downturns, these measures may not be sufficient. See Appendix A – “CITY AND COUNTY OF SAN FRANCISCO ORGANIZATION AND FINANCES – City Budget.”

There is no assurance that other challenges not discussed in this Official Statement may not become material to investors in the future. For more information, see Appendix A – “CITY AND COUNTY OF SAN FRANCISCO ORGANIZATION AND FINANCES” and in Appendix B – “COMPREHENSIVE ANNUAL FINANCIAL REPORT OF THE CITY AND COUNTY OF SAN FRANCISCO FOR THE FISCAL YEAR ENDED JUNE 30, 2020.”

## **Seismic Risks**

**General.** The City is located in a seismically active region. Active earthquake faults underlie both the City and the surrounding Bay Area, including the San Andreas Fault, which passes within about three miles of the City’s border, and the Hayward Fault, which runs under Oakland, Berkeley and other cities on the east side of San Francisco Bay, about 10 miles away, as well as a number of other significant faults in the region. Significant seismic events include the 1989 Loma Prieta earthquake, centered about 60 miles south of the City, which registered 6.9 on the Richter scale of earthquake intensity. That earthquake caused fires, building collapses, and structural damage to buildings and highways in the City and surrounding areas. The San Francisco-Oakland Bay Bridge, the only east-west vehicle access into the City, was closed for a month for repairs, and several highways in the City were permanently closed and eventually removed. On August 24, 2014, the San Francisco Bay Area experienced a 6.0 earthquake centered near Napa along the West Napa Fault. The City did not suffer any material damage as a result of this earthquake.

**California Earthquake Probabilities Study.** In March 2015, the Working Group on California Earthquake Probabilities (a collaborative effort of the U.S. Geological Survey (U.S.G.S.), the California Geological Survey, and the Southern California Earthquake Center) reported that there is a 72% chance that one or more earthquakes of magnitude 6.7 (the magnitude of the 1994 Northridge earthquake) or larger will occur in the San Francisco Bay Area before the year 2045. In addition, the U.S.G.S. released a report in April 2017 entitled The HayWired Earthquake Scenario, which estimates that property damage and direct business disruption losses from a magnitude 7.0 earthquake on the Hayward Fault would be more than \$82 billion (in 2016 dollars). Most of the losses are expected to be attributable to shaking damage, liquefaction, and landslides (in that order). Eighty percent of shaking damage is expected to be caused by the magnitude 7.0 mainshock, with the rest of the damage resulting from aftershocks occurring over a 2-year period thereafter. Such earthquakes could be very destructive. In addition to the potential damage to City-owned buildings and facilities (on which the City does not generally carry earthquake insurance), due to the importance of San Francisco as a tourist destination and regional hub of commercial, retail and entertainment activity, a major earthquake anywhere in the Bay Area may cause significant temporary and possibly long-term harm to the City’s economy, tax receipts, infrastructure and residential and business real property values.

**Earthquake Safety Implementation Plan (ESIP).** ESIP began in early 2012, evolving out of the key recommendations of the Community Action Plan for Seismic Safety (CAPSS), a 10-year-long study evaluating the seismic vulnerabilities the City faces. The CAPSS Study prepared by the Applied Technology Council looked at the impact to all of San Francisco’s buildings and recommended a 30-year plan for action. As a result of this plan, the City has mandated the retrofit of nearly 5,000 soft-story buildings housing over 111,000 residents by September 2021. This deadline was extended from the original deadline of September 2020 in light of the COVID-19 pandemic. As of July 6, 2021 approximately 88% of the buildings have been brought into compliance (the percent of buildings in compliance may decline after the September 2021 deadline due to the timing of completion of improvements). Future tasks will address the seismic vulnerability of older nonductile concrete buildings, which are at high risk of severe damage or collapse in an earthquake.

***Vulnerability Study of the Northern Waterfront Seawall.*** In early 2016, the Port Commission of the City (the “Port Commission”) commissioned an earthquake vulnerability study of the Northern Waterfront Seawall. The three-mile Seawall was constructed over 100 years ago and sits on reclaimed land, rendering it vulnerable to seismic risk. The Seawall provides flood and wave protection to downtown San Francisco, and stabilizes hundreds of acres of filled land. Preliminary findings of the study indicate that a strong earthquake may cause most of the Seawall to settle and move outward toward the Bay, which would significantly increase earthquake damage and disruption along the waterfront. The Port Commission estimates that seismic retrofitting of the Seawall could cost as much as \$3 billion, with another \$2 billion or more needed to prepare the Seawall for rising sea levels. The study estimates that approximately \$1.6 billion in Port assets and \$2.1 billion of rents, business income, and wages are at risk from major damage to the Seawall. See “Climate Change, Risk of Sea Level Rise and Flooding Damage” below. See also Appendix A – “CITY AND COUNTY OF SAN FRANCISCO ORGANIZATION AND FINANCES – Capital Financing and Bonds – Authorized but Unissued City GO Bonds.”

***Tall Buildings Safety Strategy Report and Executive Directive.*** The City commissioned a first in the nation “Tall Buildings Study” by the Applied Technology Council to consider the impact of earthquakes on buildings taller than 240 feet. The final report following the study, released in January 2019, evaluates best practices for geotechnical engineering, seismic risks, standards for post-earthquake structural evaluations, barriers to re-occupancy, and costs and benefits of higher performance goals for new construction. The study estimates that for a tall building designed to current seismic standards, it might take two to six months to mobilize for and repair damage from a major earthquake, depending on the building location, geologic conditions, and the structural and foundation systems. The report identifies and summarizes sixteen recommendations for reducing seismic risk prior to earthquakes for new and existing buildings, reducing seismic risk following earthquakes, and improving the City’s understanding of its tall building seismic risk.

On January 24, 2019, Mayor London N. Breed issued an executive directive instructing City departments to work with community stakeholders, develop regulations to address geotechnical and engineering issues, clarify emergency response and safety inspection roles, and establish a Disaster Recovery Task Force for citywide recovery planning, including a comprehensive recovery plan for the financial district and surrounding neighborhoods by the end of the year. All of these tasks are currently underway. In November 2019, an exercise was conducted to test post-earthquake building safety inspection protocol and logistics. San Francisco was the first jurisdiction to test this Statewide program. The City’s Disaster Recovery Taskforce had its kickoff meeting in February 2020 to evaluate plans for development of a Disaster Recovery Framework and Downtown Resilience Plan, following several months of groundwork by a consultant team. In consultation with the Structural Engineers Association of Northern California, Administrative Bulletin AB-111 – “Guidelines for Preparation of Geotechnical and Earthquake Ground Motion Reports for Foundation Design and Construction of Tall Buildings” was adopted on June 15, 2020, which presented requirements and guidelines for developing geotechnical site investigations and preparing geotechnical reports for the foundation design and construction of tall buildings in the City.

The City obtains and maintains commercial insurance only in certain limited circumstances, including when required by bond or lease financing transactions and for other limited purposes. The City does not maintain commercial earthquake coverage, with certain minor exceptions. See Appendix A – “CITY AND COUNTY OF SAN FRANCISCO ORGANIZATION AND FINANCES – Legal Matters and Risk Management.”

## **Climate Change, Risk of Sea Level Rise and Flooding Damage**

Numerous scientific studies on global climate change show that, among other effects on the global ecosystem, sea levels will rise, extreme temperatures will become more common, and extreme weather events will become more frequent as a result of increasing global temperatures attributable to atmospheric pollution.

The *Fourth National Climate Assessment*, published by the U.S. Global Change Research Program in November 2018 (“NCA4”), finds that more frequent and intense extreme weather and climate-related events, as well as changes in average climate conditions, are expected to continue to damage infrastructure, ecosystems and social systems over the next 25 to 100 years. NCA4 states that rising temperatures, sea level rise, and changes in extreme events are expected to increasingly disrupt and damage critical infrastructure and property and regional economies and industries that depend on natural resources and favorable climate conditions. Disruptions could include more frequent and longer-lasting power outages, fuel shortages and service disruptions. NCA4 states that the continued increase in the frequency and extent of high-tide flooding due to sea level rise threatens coastal public infrastructure. NCA4 also states that expected increases in the severity and frequency of heavy precipitation events will affect inland infrastructure, including access to roads, the viability of bridges and the safety of pipelines.

Sea levels will continue to rise in the future due to the increasing temperature of the oceans causing thermal expansion and growing ocean volume from glaciers and ice caps melting into the ocean. Between 1854 and 2016, sea level rose about nine inches according to the tidal gauge at Fort Point, a location underneath the Golden Gate Bridge. Weather and tidal patterns, including 100-year or more storms and king tides, may exacerbate the effects of climate related sea level rise. Coastal areas like the City are at risk of substantial flood damage over time, affecting private development and public infrastructure, including roads, utilities, emergency services, schools, and parks. As a result, the City could lose considerable tax revenues and many residents, businesses, and governmental operations along the waterfront could be displaced, and the City could be required to mitigate these effects at a potentially material cost.

Adapting to sea level rise is a key component of the City’s policies. The City and its enterprise departments have been preparing for future sea level rise for many years and have issued a number of public reports. For example, in March 2016, the City released a report entitled “Sea Level Rise Action Plan,” identifying geographic zones at risk of sea level rise and providing a framework for adaptation strategies to confront these risks. That study shows an upper range of end-of-century projections for permanent sea level rise, including the effects of temporary flooding due to a 100-year storm, of up to 108 inches above the 2015 average high tide. To implement this Plan, the Mayor’s Sea Level Rise Coordinating Committee, co-chaired by the Planning Department and Office of Resilience and Capital Planning, joined the Port, the Public Utilities Commission and other public agencies in moving several initiatives forward. This included a Citywide Sea Level Rise Vulnerability and Consequences Assessment to identify and evaluate sea level rise impacts across the City and in various neighborhoods that was released in February 2020.

In April 2017, the Working Group of the California Ocean Protection Council Science Advisory Team (in collaboration with several state agencies, including the California Natural Resource Agency, the Governor’s Office of Planning and Research, and the California Energy Commission) published a report, that was formally adopted in March 2018, entitled “Rising Seas in California: An Update on Sea Level Rise Science” (the “Sea Level Rise Report”) to provide a new synthesis of the state of science regarding sea level rise. The Sea Level Rise Report provides the basis for State guidance to state and local agencies for incorporating sea level rise into design, planning, permitting, construction, investment and other decisions. Among many findings, the Sea Level Rise Report indicates that the effects of sea level rise are already being felt in coastal California with more extensive coastal flooding during storms, exacerbated tidal flooding, and increased coastal erosion. In addition, the report notes that the rate of ice sheet loss from Greenland and Antarctic ice sheets poses a particular risk of sea level rise for the California coastline. The City has incorporated the projections from the 2018 report into its Guidance for Incorporating Sea Level Rise Guidance into ongoing Capital Planning. The Guidance requires that City projects over \$5 million consider mitigation and/or adaptation measures.

In March 2020, a consortium of State and local agencies, led by the Bay Area Conservation and Development Commission, released a detailed study entitled, “Adapting to Rising Tides Bay Area: Regional Sea Level Rise Vulnerability and Adaptation Study,” on how sea level rise could alter the Bay Area. The study states that a 48-inch increase in the bay’s water level in coming decades could cause more than 100,000 Bay

Area jobs to be relocated, nearly 30,000 lower-income residents to be displaced, and 68,000 acres of ecologically valuable shoreline habitat to be lost. The study further argues that without a far-sighted, nine-county response, the region's economic and transportation systems could be undermined along with the environment. Runways at SFO could largely be under water.

The City has already incorporated site specific adaption plans in the conditions of approval for certain large waterfront development projects, such as the Candlestick/Hunters Point Shipyard, Treasure Island, Pier 70 and Mission Rock projects. Also, the City has started the process of planning to fortify the Port's Seawall from sea level rise, including an initial investment of about \$8 million during fiscal year 2017-18 and consideration of financing options. The City expects short-term upgrades to cost over \$500 million and long-term upgrades to cost more than \$5 billion. In November 2018, voters of the City approved Proposition A, authorizing the issuance of up to \$425 million in general obligation bonds for repair and improvement projects on the Seawall. See Appendix A – "CITY AND COUNTY OF SAN FRANCISCO ORGANIZATION AND FINANCES – Capital Financing and Bonds – Authorized but Unissued City GO Bonds."

Portions of the San Francisco Bay Area, including the City, are built on fill that was placed over saturated silty clay known as "Bay Mud." This Bay Mud is soft and compressible, and the consolidation of the Bay Mud under the weight of the existing fill is ongoing. A report issued in March 2018 by researchers at UC Berkeley and the University of Arizona suggests that flooding risk from climate change could be exacerbated in the San Francisco Bay Area due to the sinking or settling of the ground surface, known as subsidence. The study claims that the risk of subsidence is more significant for certain parts of the City built on fill.

Projections of the effects of global climate change on the City are complex and depend on many factors that are outside the City's control. The various scientific studies that forecast climate change and its adverse effects, including sea level rise and flooding risk, are based on assumptions contained in such studies, but actual events may vary materially. Also, the scientific understanding of climate change and its effects continues to evolve. Accordingly, the City is unable to forecast when sea level rise or other adverse effects of climate change (e.g., the occurrence and frequency of 100-year storm events and king tides) will occur. In particular, the City cannot predict the timing or precise magnitude of adverse economic effects, including, without limitation, material adverse effects on the business operations or financial condition of the City and the local economy during the term of the Bonds. While the effects of climate change may be mitigated by the City's past and future investment in adaptation strategies, the City can give no assurance about the net effects of those strategies and whether the City will be required to take additional adaptive mitigation measures. If necessary, such additional measures could require significant capital resources.

In September 2017, the City filed a lawsuit against the five largest investor-owned oil companies seeking to have the companies pay into an equitable abatement fund to help fund investment in sea level rise adaptation infrastructure. In July 2018, the United States District Court, Northern District of California denied the plaintiffs' motion for remand to state court, and then dismissed the lawsuit. The City appealed these decisions to the United States Court of Appeals for the Ninth Circuit, which is pending. While the City believes that its claims are meritorious, the City can give no assurance regarding whether it will be successful and obtain the requested relief from the courts, or contributions to the abatement fund from the defendant oil companies.

## **Cybersecurity**

The City, like many other large public and private entities, relies on a large and complex technology environment to conduct its operations, and faces multiple cybersecurity threats including, but not limited to, hacking, viruses, malware and other attacks on its computing and other digital networks and systems (collectively, "Systems Technology"). As a recipient and provider of personal, private, or sensitive information, the City has been the subject of cybersecurity incidents which have resulted in or could have resulted in adverse consequences to the City's Systems Technology and required a response action to mitigate the consequences. For example, in November 2016, the SFMTA was subject to a ransomware attack which

disrupted some of the SFMTA's internal computer systems. Although the attack neither interrupted Muni train services nor compromised customer privacy or transaction information, SFMTA took the precaution of turning off the ticket machines and fare gates in the Muni Metro subway stations from Friday, November 25 until the morning of Sunday, November 27.

Cybersecurity incidents could result from unintentional events, or from deliberate attacks by unauthorized entities or individuals attempting to gain access to the City's Systems Technology for the purposes of misappropriating assets or information or causing operational disruption and damage. To mitigate the risk of business operations impact and/or damage from cybersecurity incidents or cyber-attacks, the City invests in multiple forms of cybersecurity and operational safeguards. In November 2016, the City adopted a City-wide Cyber Security Policy ("Cyber Policy") to support, maintain, and secure critical infrastructure and data systems. The objectives of the Cyber Policy include the protection of critical infrastructure and information, manage risk, improve cyber security event detection and remediation, and facilitate cyber awareness across all City departments. The City's Department of Technology has established a cybersecurity team to work across all City departments to implement the Cyber Policy. The City's Cyber Policy is reviewed periodically.

The City has also appointed a City Chief Information Security Officer ("CCISO"), who is directly responsible for understanding the business and related cybersecurity needs of the City's 54 departments. The CCISO is responsible for identifying, evaluating, responding, and reporting on information security risks in a manner that meets compliance and regulatory requirements, and aligns with and supports the risk posture of the City.

While City cybersecurity and operational safeguards are periodically tested, no assurances can be given by the City that such measures will ensure against other cybersecurity threats and attacks. Cybersecurity breaches could damage the City's Systems Technology and cause material disruption to the City's operations and the provision of City services. The costs of remedying any such damage or protecting against future attacks could be substantial. Further, cybersecurity breaches could expose the City to material litigation and other legal risks, which could cause the City to incur material costs related to such legal claims or proceedings.

## **Public Health Emergencies**

In recent years, public health authorities have warned of threats posed by outbreaks of disease and other public health threats. On February 11, 2020 the World Health Organization ("WHO") announced the official name for the outbreak of COVID-19, an upper respiratory tract illness. COVID-19 has since spread across the globe. The spread of COVID-19 is having significant adverse health and financial impacts throughout the world, including the City. See Appendix A – "CITY AND COUNTY OF SAN FRANCISCO ORGANIZATION AND FINANCES – Public Health Emergency – COVID-19." The WHO has declared the COVID-19 outbreak to be a pandemic, and states of emergency have been declared by the Mayor of the City, the Governor of the State and the President of the United States.

The COVID-19 outbreak is ongoing, and its duration and severity and economic effects are uncertain in many respects. Uncertain too are the actions that may be taken by federal and State governmental authorities to contain or mitigate the effects of the outbreak. The ultimate impact of COVID-19 on the City's operations and finances and the economy, real estate market and development within the City is not fully known, and it may be some time before the full adverse impact of the COVID-19 outbreak is known. The City has undertaken modifications to its standard budget approval process calendar and has been issuing and plans to issue periodic updates on the Controller's website. Certain reports providing preliminary information regarding the impact of the COVID-19 pandemic are described herein under Appendix A – "CITY AND COUNTY OF SAN FRANCISCO ORGANIZATION AND FINANCES – Public Health Emergency – COVID-19." The COVID-19 outbreak is expected to have material adverse impacts on the projections and budget information provided in Appendix A – "CITY AND COUNTY OF SAN FRANCISCO



ORGANIZATION AND FINANCES.” Further, there could be future COVID-19 outbreaks or other public health emergencies that could have material adverse effects on the City’s operations and finances.

### **Limitation on Remedies; Bankruptcy**

**General.** The rights of the owners of the Bonds are subject to limitations on legal remedies against the City, including applicable bankruptcy or similar laws affecting the enforcement of creditors’ rights generally, now or hereafter in effect. Bankruptcy proceedings, if initiated, could subject the owners of the Bonds to judicial discretion and interpretation of their rights in bankruptcy proceedings or otherwise, and consequently may entail risks of delay, limitation or modification of the rights of the owners of the Bonds.

Bankruptcy courts are courts of equity and as such have broad discretionary powers. If the City were to become the debtor in a proceeding under Chapter 9 of the Bankruptcy Code, the parties to the proceedings may be prohibited from taking any action to collect any amount from the City (including *ad valorem* tax revenues) or to enforce any obligation of the City, without the bankruptcy court's permission. In such a proceeding, as part of its plan of adjustment in bankruptcy, the City may be able to alter the priority, interest rate, principal amount, payment terms, collateral, maturity dates, payment sources, covenants (including tax-related covenants), and other terms or provisions of the Bonds and other transaction documents related to the Bonds, as long as the bankruptcy court determines that the alterations are fair and equitable. In addition, in such a proceeding, as part of such a plan, the City may be able to eliminate the obligation of the City to raise taxes if necessary to pay the Bonds. There also may be other possible effects of a bankruptcy of the City that could result in delays or reductions in payments on the Bonds. Moreover, regardless of any specific adverse determinations in any City bankruptcy proceeding, the fact of a City bankruptcy proceeding, could have an adverse effect on the liquidity and market price of the Bonds.

As stated above, if the City were to go into bankruptcy, the bankruptcy petition would be filed under Chapter 9 of the Bankruptcy Code. Chapter 9 provides that it does not limit or impair the power of a state to control, by legislation or otherwise, a municipality of or in such state in the exercise of the political or governmental powers of such municipality, including expenditures for such exercise. For purposes of the language of Chapter 9, the City is a municipality. State law provides that the *ad valorem* taxes levied to pay the principal and interest on the Bonds shall be used for the payment of principal and interest of the City’s general obligation bonds and for no other purpose. If this restriction on the expenditure of such *ad valorem* taxes is respected in a bankruptcy case, then the *ad valorem* tax revenue could not be used by the City for any purpose other than to make payments on the Bonds. It is possible, however, that a bankruptcy court could conclude that the restriction should not be respected.

**Statutory Lien.** Pursuant to Section 53515 of the California Government Code (which became effective on January 1, 2016, as part of Senate Bill 222), the Bonds will be secured by a statutory lien on all revenues received pursuant to the levy and collection of the *ad valorem* taxes levied for the Bonds. Section 53515 provides that the lien will automatically arise, without the need for any action or authorization by the local agency or its governing board, and will be valid and binding from the time the bonds are executed and delivered. See “SECURITY FOR THE BONDS.” Although a statutory lien would not be automatically terminated by the filing of a Chapter 9 bankruptcy petition by the City, the automatic stay provisions of the Bankruptcy Code would apply and payments that become due and owing on the Bonds during the pendency of the Chapter 9 proceeding could be delayed (unless the Bonds are determined to be secured by a pledge of “special revenues” within the meaning of the Bankruptcy Code and the pledged taxes are applied to pay the Bonds in a manner consistent with the Bankruptcy Code).

**Special Revenues.** If the tax revenues that are pledged to the payment of the Bonds (see “SECURITY FOR THE BONDS”) are determined to be “special revenues” within the meaning of the Bankruptcy Code, then the application in a manner consistent with the Bankruptcy Code of the pledged *ad valorem* revenues that are collected after the date of the bankruptcy filing should not be subject to the automatic stay. “Special revenues” are defined to include, among others, taxes specifically levied to finance one or more projects or

systems of the debtor, but excluding receipts from general property, sales, or income taxes levied to finance the general purposes of the debtor. The City has specifically pledged the taxes for payment of the Bonds. Additionally, the *ad valorem* taxes levied for payment of the Bonds are permitted under the State Constitution only where the applicable bond proposition is approved by at least two-thirds of the votes cast. State law prohibits the use of the tax proceeds for any purpose other than payment of the bonds and the bond proceeds can only be used to fund the acquisition or improvement of real property and other capital expenditures included in the proposition so such tax revenues appear to fit the definition of special revenues. However, there is no binding judicial precedent dealing with the treatment in bankruptcy proceedings of *ad valorem* tax revenues collected for the payments of bonds in California, so no assurance can be given that a bankruptcy court would not hold otherwise.

In addition, even if the *ad valorem* tax revenues are determined to be “special revenues,” the Bankruptcy Code provides that special revenues can be applied to necessary operating expenses of the project or system, before they are applied to other obligations. This rule applies regardless of the provisions of the transaction documents. Thus, a bankruptcy court could determine that the City is entitled to use the *ad valorem* tax revenues to pay necessary operating expenses of the City before the remaining revenues are paid to the owners of the Bonds.

***Possession of Revenues; Remedies.*** If the City goes into bankruptcy and has possession of tax revenues (whether collected before or after commencement of the bankruptcy), and if the City does not voluntarily pay such tax revenues to the owners of the Bonds, it is not entirely clear what procedures the owners of the Bonds would have to follow to attempt to obtain possession of such tax revenues, how much time it would take for such procedures to be completed, or whether such procedures would ultimately be successful.

### **State Law Limitations on Appropriations**

Article XIII B of the State Constitution limits the amount that local governments can appropriate annually (the “Gann Limit”). Should the City exceed the Gann Limit, the City would be required to seek voter approval to exceed such limit, shift spending to capital or other exempt expenditure types, or issue tax rebates. See Appendix A – “CITY AND COUNTY OF SAN FRANCISCO ORGANIZATION AND FINANCES – Budgetary Risks – Impact of Recent Voter-Initiated and Approved Revenue Measures on Local Finances” and “– Constitutional and Statutory Limitations on Taxes and Expenditures – Article XIII B of the California Constitution.”

### **Other Events**

Seismic events, wildfires, drought, tsunamis, other natural or man-made events and civil unrest may adversely impact persons and property within San Francisco, and damage City infrastructure and adversely impact the City’s ability to provide municipal services.

In September 2010, a PG&E high pressure natural gas transmission pipeline exploded in San Bruno, California, with catastrophic results. PG&E owns, operates and maintains numerous gas transmission and distribution pipelines throughout the City.

In August 2013, a massive wildfire in Tuolumne County and the Stanislaus National Forest burned over 257,135 acres (the “Rim Fire”), which area included portions of the City’s Hetch Hetchy Project.

The Hetch Hetchy Project is comprised of dams (including O’Shaughnessy Dam), reservoirs (including Hetch Hetchy Reservoir which supplies 85% of San Francisco’s drinking water), hydroelectric generation and transmission facilities and water transmission facilities. Hetch Hetchy facilities affected by the Rim Fire included two power generating stations and the southern edge of the Hetch Hetchy Reservoir. There was no impact to drinking water quality. The City’s hydroelectric power generation system was interrupted by

the fire, forcing the San Francisco Public Utilities Commission to spend approximately \$1.6 million buying power on the open market and using existing banked energy with PG&E. The Rim Fire inflicted approximately \$40 million in damage to parts of the City's water and power infrastructure located in the region. Certain portions of the Hetch Hetchy Project are old and deteriorating, and outages at critical points of the project could disrupt water delivery to significant portions of the region and/or cause significant costs and liabilities to the City.

Many areas of northern California have suffered from wildfires in more recent years, including the Tubbs fire which burned across several counties north of the Bay Area in October 2017 (part of a series of fires covering approximately 245,000 acres and causing 44 deaths and approximately \$14 billion in damage), the Camp fire which burned across Butte County, California in November 2018 (covering almost 240 square miles and resulting numerous deaths and over \$16 billion in property damage) and Kincade Fire which burned across Sonoma County, California in late 2019 (covering over 77,000 acres). Spurred by findings that these fires were caused, in part, by faulty powerlines owned by PG&E, the power company subsequently adopted mitigation strategies which results in pre-emptive distribution circuit and high power transmission line shut offs during periods of extreme fire danger (i.e. high winds, high temperatures and low humidity) to portions of the Bay Area, including the City. In 2019 and 2020, parts of the City experienced several black out days as a result of PG&E's wildfire prevention strategy. Future shut offs are expected to continue and it is uncertain what effects future PG&E shut offs will have on the local economy.

In August and September of 2020, California experienced numerous significant wildfires. In addition to their direct impact on health and safety and property damage in California, the smoke from these wildfires has impacted the quality of life in the Bay Area and the City and may have short-term and future impacts on commercial and tourist activity in the City, as well as the desirability of the City and the Bay Area as places to live, potentially negatively affecting real estate trends and values.

With certain exceptions, the City believes that it is more economical to manage its risks internally and administer, adjust, settle, defend, and pay claims from budgeted resources (i.e., "self-insurance"). The City obtains and maintains commercial insurance in certain circumstances, including when required by bond or lease financing transactions and for other limited purposes. The City does not maintain commercial earthquake coverage, with certain minor exceptions. See Appendix A – "CITY AND COUNTY OF SAN FRANCISCO ORGANIZATION AND FINANCES – Legal Matters and Risk Management."

## **TAX MATTERS**

### **Tax-Exempt Bonds**

***Tax Exemption.*** The issuance and delivery of the Tax-Exempt Bonds is subject to the opinion of Co-Bond Counsel to the effect that, subject to the assumptions, conditions and limitations described below, interest on the Tax-Exempt Bonds is excluded from gross income for federal income tax purposes. Co-Bond Counsel is further of the opinion that interest on the Tax-Exempt Bonds is not treated as an item of tax preference for purposes of the federal alternative minimum tax. The issuance and delivery of the Tax-Exempt Bonds is also subject to the delivery of the opinion of Co-Bond Counsel, based upon existing provisions of the laws of the State of California, that interest on the Tax-Exempt Bonds is exempt from personal income taxes of the State of California. The form of Co-Bond Counsel's opinions is set forth in Appendix F. The statutes, regulations, rulings, and court decisions on which such opinions are based are subject to change.

In rendering the foregoing opinions, Co-Bond Counsel will rely upon representations and certifications of the City made in a certificate dated the date of delivery of the Tax-Exempt Bonds pertaining to the use, expenditure, and investment of the proceeds of the Tax-Exempt Bonds and will assume continuing compliance by the City with the provisions of the Resolutions subsequent to the issuance of the Tax-Exempt Bonds. The Resolutions contain covenants by the City with respect to, among other matters, the use of the proceeds of the Tax-Exempt Bonds and the facilities financed therewith by persons other than state or local

governmental units, the manner in which the proceeds of the Tax-Exempt Bonds are to be invested, the periodic calculation and payment to the United States Treasury of any arbitrage profit from the investment of proceeds, and the reporting of certain information to the United States Treasury. Failure to comply with any of these covenants may cause interest on the Tax-Exempt Bonds to be includable in the gross income of the owners thereof from the date of the issuance of the Tax-Exempt Bonds.

Further, certain requirements and procedures contained or referred to in the various documents pertaining to the Tax-Exempt Bonds may be changed, and certain actions may be taken or not taken, under the circumstances and subject to the terms and conditions set forth in such documents, upon the advice or with the approving opinion of counsel nationally recognized in the area of tax-exempt obligations. Co-Bond Counsel expresses no opinion as to the effect of any change to any document pertaining to the Tax-Exempt Bonds or of any action taken or not taken where such change is made or action is taken or not taken without the approval or in reliance upon the advice of counsel other than Co-Bond Counsel with respect to the exclusion from gross income for federal income tax purposes of the interest on the Tax-Exempt Bonds.

Co-Bond Counsel's opinion is not a guarantee of a result, but represents their legal judgment based upon their review of existing statutes, regulations, published rulings and court decisions and the representations and covenants of the City described above. No ruling has been sought from the Internal Revenue Service (the "IRS") with respect to the matters addressed in the opinion of Co-Bond Counsel, and Co-Bond Counsel's opinion is not binding on the IRS. The IRS has an ongoing program of auditing the tax-exempt status of the interest on tax-exempt obligations. If an audit of the Tax-Exempt Bonds is commenced, under current procedures the IRS is likely to treat the City as the "taxpayer," and the owners of the Tax-Exempt Bonds would have no right to participate in the audit process. In responding to or defending an audit of the tax-exempt status of the interest on the Tax-Exempt Bonds, the City may have different or conflicting interests from the owners of the Tax-Exempt Bonds. Public awareness of any future audit of the Tax-Exempt Bonds could adversely affect the value and liquidity of the Tax-Exempt Bonds during the pendency of the audit, regardless of its ultimate outcome.

Except as described above, Co-Bond Counsel expresses no other opinion with respect to any other federal, state or local tax consequences under present law, or proposed legislation, resulting from the receipt or accrual of interest on, or the acquisition or disposition of, the Tax-Exempt Bonds. Prospective purchasers of the Tax-Exempt Bonds should be aware that the ownership of tax-exempt obligations such as the Tax-Exempt Bonds may result in collateral federal tax consequences to, among others, financial institutions, life insurance companies, property and casualty insurance companies, certain foreign corporations doing business in the United States, S corporations with subchapter C earnings and profits, individual recipients of Social Security or Railroad Retirement benefits, individuals otherwise qualifying for the earned income tax credit, owners of an interest in a financial asset securitization investment trust ("FASIT"), and taxpayers who may be deemed to have incurred or continued indebtedness to purchase or carry, or who have paid or incurred certain expenses allocable to, tax-exempt obligations. Prospective purchasers should consult their own tax advisors as to the applicability of these consequences to their particular circumstances.

Existing law may change to reduce or eliminate the benefit to bondholders of the exclusion of interest on the Tax-Exempt Bonds from gross income for federal income tax purposes. Any proposed legislation or administrative action, whether or not taken, could also affect the value and marketability of the Tax-Exempt Bonds. Prospective purchasers of the Tax-Exempt Bonds should consult with their own tax advisors with respect to any proposed or future changes in tax law.

***Tax Accounting Treatment of Discount and Premium on Certain Tax-Exempt Bonds.*** The initial public offering price of certain Tax-Exempt Bonds (the "Discount Tax-Exempt Bonds") may be less than the amount payable on such Tax-Exempt Bonds at maturity. An amount equal to the difference between the initial public offering price of a Discount Tax-Exempt Bond (assuming that a substantial amount of the Discount Tax-Exempt Bonds of that maturity are sold to the public at such price) and the amount payable at maturity constitutes original issue discount to the initial purchaser of such Discount Tax-Exempt Bond. A portion of

such original issue discount allocable to the holding period of such Discount Tax-Exempt Bond by the initial purchaser will, upon the disposition of such Discount Tax-Exempt Bond (including by reason of its payment at maturity), be treated as interest excludable from gross income, rather than as taxable gain, for federal income tax purposes, on the same terms and conditions as those for other interest on the Tax-Exempt Bonds described above under “Tax Exemption.” Such interest is considered to be accrued actuarially in accordance with the constant interest method over the life of a Discount Tax-Exempt Bond, taking into account the semiannual compounding of accrued interest, at the yield to maturity on such Discount Tax-Exempt Bond and generally will be allocated to an initial purchaser in a different amount from the amount of the payment denominated as interest actually received by the initial purchaser during the tax year.

However, such interest may be required to be taken into account in determining the amount of the branch profits tax applicable to certain foreign corporations doing business in the United States, even though there will not be a corresponding cash payment. In addition, the accrual of such interest may result in certain other collateral federal income tax consequences to, among others, financial institutions, life insurance companies, property and casualty insurance companies, S corporations with subchapter C earnings and profits, individual recipients of Social Security or Railroad Retirement benefits, individuals otherwise qualifying for the earned income tax credit, owners of an interest in a FASIT, and taxpayers who may be deemed to have incurred or continued indebtedness to purchase or carry, or who have paid or incurred certain expenses allocable to, tax-exempt obligations. Moreover, in the event of the redemption, sale or other taxable disposition of a Discount Tax-Exempt Bond by the initial owner prior to maturity, the amount realized by such owner in excess of the basis of such Discount Tax-Exempt Bond in the hands of such owner (adjusted upward by the portion of the original issue discount allocable to the period for which such Discount Tax-Exempt Bond was held) is includable in gross income.

Owners of Discount Tax-Exempt Bonds should consult with their own tax advisors with respect to the determination of accrued original issue discount on Discount Tax-Exempt Bonds for federal income tax purposes and with respect to the state and local tax consequences of owning and disposing of Discount Tax-Exempt Bonds. It is possible that, under applicable provisions governing determination of state and local income taxes, accrued interest on Discount Tax-Exempt Bonds may be deemed to be received in the year of accrual even though there will not be a corresponding cash payment.

The initial public offering price of certain Tax-Exempt Bonds (the “Premium Tax-Exempt Bonds”) may be greater than the amount payable on such Tax-Exempt Bonds at maturity. An amount equal to the difference between the initial public offering price of a Premium Tax-Exempt Bond (assuming that a substantial amount of the Premium Tax-Exempt Bonds of that maturity are sold to the public at such price) and the amount payable at maturity constitutes premium to the initial purchaser of such Premium Tax-Exempt Bonds. The basis for federal income tax purposes of a Premium Tax-Exempt Bond in the hands of such initial purchaser must be reduced each year by the amortizable bond premium, although no federal income tax deduction is allowed as a result of such reduction in basis for amortizable bond premium. Such reduction in basis will increase the amount of any gain (or decrease the amount of any loss) to be recognized for federal income tax purposes upon a sale or other taxable disposition of a Premium Tax-Exempt Bond. The amount of premium which is amortizable each year by an initial purchaser is determined by using such purchaser’s yield to maturity.

Purchasers of the Premium Tax-Exempt Bonds should consult with their own tax advisors with respect to the determination of amortizable bond premium on Premium Tax-Exempt Bonds for federal income tax purposes and with respect to the state and local tax consequences of owning and disposing of Premium Tax-Exempt Bonds.

## **Taxable Bonds**

***State Income Tax.*** In the opinion of Co-Bond Counsel, under existing law interest on the Bonds is exempt from personal income taxes of the State of California. Except as set forth in the preceding sentence,

Co-Bond Counsel will provide no opinion in connection with the issuance or offering of the Taxable Bonds with regard to any federal, state or local tax consequence of the ownership or disposition of or the receipt or accrual of interest on any Taxable Bond. The form of Co-Bond Counsel's opinions is set forth in Appendix F. The statutes, regulations, rulings, and court decisions on which such opinions are based are subject to change.

***Federal Income Tax Considerations.*** The following is a general summary of certain federal income tax consequences of the purchase and ownership of the Taxable Bonds. The discussion is based upon the Internal Revenue Code of 1986 (the "Code"), United States Treasury Regulations, rulings and decisions now in effect, all of which are subject to change (possibly, with retroactive effect) or possibly differing interpretations. No assurances can be given that future changes in the law will not alter the conclusions reached herein. The discussion below is based upon laws, regulations, rulings, and decisions in effect and available on the date hereof, all of which are subject to change, possibly with retroactive effect.

Prospective investors should note that no rulings have been or are expected to be sought from the Internal Revenue Service (the "IRS") with respect to any of the U.S. federal tax considerations discussed below, and no assurance can be given that the IRS will not take contrary positions. Further, the following discussion does not deal with U.S. tax consequences applicable to any given investor, nor does it address the U.S. tax considerations applicable to all categories of investors, some of which may be subject to special taxing rules (regardless of whether or not such investors constitute U.S. Holders), such as certain U.S. expatriates, banks, REITs, RICs, insurance companies, tax-exempt organizations, dealers or traders in securities or currencies, partnerships, S corporations, estates and trusts, investors that hold their Taxable Bonds as part of a hedge, straddle or an integrated or conversion transaction, or investors whose "functional currency" is not the U.S. dollar. Furthermore, it does not address (i) alternative minimum tax consequences, or (ii) the indirect effects on persons who hold equity interests in a holder. This summary also does not consider the taxation of the Taxable Bonds under local or non-U.S. tax laws. In addition, this summary generally is limited to U.S. tax considerations applicable to investors that acquire their Taxable Bonds pursuant to this offering for the issue price that is applicable to such Taxable Bonds and who will hold their Taxable Bonds as "capital assets" within the meaning of Section 1221 of the Code.

As used herein, "U.S. Holder" means a beneficial owner of a Taxable Bond that for U.S. federal income tax purposes is an individual citizen or resident of the United States, a corporation or other entity taxable as a corporation created or organized in or under the laws of the United States or any state thereof (including the District of Columbia), an estate the income of which is subject to U.S. federal income taxation regardless of its source or a trust where a court within the United States is able to exercise primary supervision over the administration of the trust and one or more United States persons (as defined in the Code) have the authority to control all substantial decisions of the trust (or a trust that has made a valid election under U.S. Treasury Regulations to be treated as a domestic trust). As used herein, "Non-U.S. Holder" generally means a beneficial owner of a Taxable Bond (other than a partnership) that is not a U.S. Holder. If a partnership holds Taxable Bonds, the tax treatment of such partnership or a partner in such partnership generally will depend upon the status of the partner and upon the activities of the partnership. Partnerships holding Taxable Bonds, and partners in such partnerships, should consult their own tax advisors regarding the tax consequences of an investment in the Taxable Bonds (including their status as U.S. Holders or Non-U.S. Holders).

ALL PROSPECTIVE INVESTORS SHOULD CONSULT THEIR OWN TAX ADVISORS IN DETERMINING THE FEDERAL, STATE, LOCAL, FOREIGN AND ANY OTHER TAX CONSEQUENCES TO THEM FROM THE PURCHASE, OWNERSHIP AND DISPOSITION OF THE TAXABLE BONDS.

## **U.S. Holders**

***Interest on the Taxable Bonds.*** Co-Bond Counsel has rendered no opinion regarding the exclusion of interest on the Taxable Bonds from gross income for federal income tax purposes. The City has taken no action to cause, and does not intend, interest on the Taxable Bonds to be excluded from the gross income of the

owners thereof for federal income tax purposes. The City intends to treat the Taxable Bonds as debt instruments for all federal income tax purposes, including any applicable reporting requirements under the Code. THE CITY EXPECTS THAT THE INTEREST PAID ON A TAXABLE BOND GENERALLY WILL BE INCLUDED IN THE GROSS INCOME OF THE OWNER THEREOF FOR FEDERAL INCOME TAX PURPOSES WHEN RECEIVED OR ACCRUED, DEPENDING UPON THE TAX ACCOUNTING METHOD OF THAT OWNER.

***Payment of Stated Interest on the Taxable Bonds.*** Subject to the rules relating to “acquisition discount” discussed below, the stated interest paid on the Taxable Bonds is included in the gross income, as defined in Section 61 of the Code, of the owners thereof and is subject to United States federal income taxation when received or accrued, depending on the tax accounting method used by the owners thereof.

***Acquisition Discount.*** Special rules apply to certain government obligations, such as the Taxable Bonds, that have a fixed maturity date not more than one year from their date of issuance (“short-term government obligations”). Owners of Taxable Bonds that report income for federal income tax purposes on an accrual method and certain other Taxable Bond owners, including banks, regulated investment companies and dealers in securities, are required to include acquisition discount on short-term government obligations in income on a straight-line basis (based on the number of days in a taxable year in which the obligation is held), unless an election is made to accrue the acquisition discount according to a constant-yield method based on daily compounding. The amount of “acquisition discount” on a Taxable Bond is equal to the excess of the stated redemption price at maturity of the Taxable Bond over the owner’s basis in the Taxable Bond. The “stated redemption price at maturity” of a Taxable Bond is equal to the sum of its principal amount plus all other payments scheduled to be made on the Taxable Bond. An owner of a Taxable Bond subject to this reporting rule will increase such owner’s basis in the Taxable Bond by the amount of acquisition discount included in such owner’s income with respect to the Taxable Bond.

An owner of a Taxable Bond who is not required to include acquisition discount in income currently (e.g., an individual who is a cash-method taxpayer) may nonetheless elect to do so. In the case of such owner who does not elect to do so, any gain realized upon the sale or other disposition of the Taxable Bond (including the redemption thereof at maturity) will be characterized as ordinary income to the extent of the owner’s ratable share of the acquisition discount (accrued on a straight-line basis or, if elected, according to a constant-yield method based on daily compounding, through the date of sale or other disposition). In addition, owners of Taxable Bonds who are not required, and do not elect, to include acquisition discount in income currently are required to defer deductions for any interest paid on indebtedness incurred or continued to purchase or carry a Taxable Bond in an amount not exceeding the accrued acquisition discount with respect to the Taxable Bond until the accrued acquisition discount is realized. Owners of Taxable Bonds are urged to consult their own tax advisors regarding the acquisition discount rules and their potential application to the Taxable Bonds.

***Sale or Other Taxable Disposition of a Taxable Bond.*** Unless a nonrecognition provision of the Code applies, the sale, exchange, redemption, retirement or other taxable disposition of a Taxable Bond will be a taxable event for U.S. federal income tax purposes. In such event, in general, a U.S. Holder of a Taxable Bond will recognize gain or loss equal to the difference between (i) the amount of cash plus the fair market value of property received (except to the extent attributable to accrued but unpaid interest on the Taxable Bond, which will be taxed in the manner described above), and (ii) the U.S. Holder’s adjusted U.S. federal income tax basis in the Taxable Bond (generally, the purchase price paid by the U.S. Holder for the Taxable Bond, decreased by any amortized premium, and increased by the amount of any OID previously included in income by such U.S. Holder with respect to such Taxable Bond). Any such gain or loss generally will be capital gain or loss. In the case of a non-corporate U.S. Holder of the Taxable Bonds, the maximum marginal U.S. federal income tax rate applicable to any such gain will be lower than the maximum marginal U.S. federal income tax rate applicable to ordinary income if such U.S. Holder’s holding period for the Taxable Bonds exceeds one year. The deductibility of capital losses is subject to limitations.

**Medicare Tax.** Certain non-corporate U.S. Holders of Taxable Bonds are subject to a 3.8% tax on the lesser of (1) the U.S. Holder's "net investment income" (in the case of individuals) or "undistributed net investment income" (in the case of estates and certain trusts) for the relevant taxable year and (2) the excess of the U.S. Holder's "modified adjusted gross income" (in the case of individuals) or "adjusted gross income" (in the case of estates and certain trusts) for the taxable year over a certain threshold (which in the case of individuals is between \$200,000 and \$250,000, depending on the individual's circumstances). A U.S. Holder's calculation of net investment income generally will include its interest income on the Taxable Bonds and its net gains from the disposition of the Taxable Bonds, unless such interest income or net gains are derived in the ordinary course of the conduct of a trade or business (other than a trade or business that consists of certain passive or trading activities). If you are an individual, estate, or trust, you are urged to consult your tax advisors regarding the applicability of this tax to your income and gains in respect of your investment in the Taxable Bonds.

**Backup Withholding.** Payments on the Taxable Bonds generally will be subject to U.S. information reporting and possibly to "backup withholding." Under Section 3406 of the Code and applicable U.S. Treasury Regulations issued thereunder, a non-corporate U.S. Holder of the Taxable Bonds may be subject to backup withholding with respect to "reportable payments," which include interest paid on the Taxable Bonds and the gross proceeds of a sale, exchange, redemption, retirement or other disposition of the Taxable Bonds. The payor will be required to deduct and withhold the prescribed amounts if (i) the payee fails to furnish a U.S. taxpayer identification number ("TIN") to the payor in the manner required, (ii) the IRS notifies the payor that the TIN furnished by the payee is incorrect, (iii) there has been a "notified payee underreporting" described in Section 3406(c) of the Code or (iv) the payee fails to certify under penalty of perjury that the payee is not subject to withholding under Section 3406(a)(1)(C) of the Code. Amounts withheld under the backup withholding rules may be refunded or credited against the U.S. Holder's federal income tax liability, if any, provided that the required information is timely furnished to the IRS. Certain U.S. holders (including among others, corporations and certain tax-exempt organizations) are not subject to backup withholding. A holder's failure to comply with the backup withholding rules may result in the imposition of penalties by the IRS.

## **Non-U.S. Holders**

Under sections 1441 and 1442 of the Code, nonresident alien individuals and foreign corporations are generally subject to withholding at the current rate of 30% (subject to change) on periodic income items arising from sources within the United States, provided such income is not effectively connected with the conduct of a United States trade or business.

The foregoing notwithstanding, but subject to the discussions below under the headings "Backup Withholding" and "Foreign Account Tax Compliance Act ("FATCA"), and assuming the interest income of the Non-U.S. Holder on the Taxable Bonds (including acquisition discount) is not treated as effectively connected income within the meaning of Section 864 of the Code, such interest (including acquisition discount) will not be subject to 30% withholding, or any lower rate specified in an income tax treaty, if such income is treated as portfolio interest. Interest (including acquisition discount) will be treated as portfolio interest if: (i) the Non-U.S. Holder provides a statement to the payor certifying, under penalties of perjury, that the Non-U.S. Holder is not a United States person and providing the name and address of such Non-U.S. Holder; (ii) such interest (including acquisition discount) is treated as not effectively connected with a United States trade or business of the Non-U.S. Holder; (iii) such interest payments (including acquisition discount) are not made to a person within a foreign country that the IRS has included on a list of countries having provisions inadequate to prevent United States tax evasion; (iv) interest payable with respect to the Taxable Bonds (including acquisition discount) is not deemed contingent interest within the meaning of the portfolio debt provision; (v) the Non-U.S. Holder is not a controlled foreign corporation, within the meaning of section 957 of the Code; and (vi) the Non-U.S. Holder is not a bank receiving interest on the Taxable Bonds (including acquisition discount) pursuant to a loan agreement entered into in the ordinary course of the Non-U.S. Holder's banking trade or business.



Assuming payments on the Taxable Bonds are treated as portfolio interest within the meaning of Sections 871 and 881 of the Code, then no withholding under Section 1441 and 1442 of the Code and no backup withholding under Section 3406 of the Code is required with respect to an owner or intermediary who has provided a certification completed in compliance with applicable statutory and regulatory requirements, which requirements are discussed below under the heading “Backup Withholding,” or an exemption is otherwise established.

Subject to the discussions below under the headings “Backup Withholding” and “Foreign Account Tax Compliance Act (“FATCA”),” any capital gain realized by a Non-U.S. Holder upon the sale, exchange, redemption, retirement or other taxable disposition of a Taxable Bond generally will not be subject to U.S. federal income tax, unless (i) such gain is effectively connected with the conduct by such Non-U.S. Holder of a trade or business within the United States; or (ii) in the case of any gain realized by an individual Non-U.S. Holder, such holder is present in the United States for 183 days or more in the taxable year of such sale, exchange, redemption, retirement or other disposition and certain other conditions are met.

***Backup Withholding.*** Subject to the discussion below under the heading “Foreign Account Tax Compliance Act (“FATCA”),” under current U.S. Treasury Regulations, payments of principal and interest on any Taxable Bonds to a Non-U.S. Holder will not be subject to any backup withholding tax requirements if the Non-U.S. Holder of the Taxable Bond or a financial institution holding the Taxable Bond on behalf of the Non-U.S. Holder in the ordinary course of its trade or business provides an appropriate certification to the payor and the payor does not have actual knowledge that the certification is false. If a Non-U.S. Holder provides the certification, the certification must give the name and address of such Non-U.S. Holder, state that such Non-U.S. Holder is not a United States person, or, in the case of an individual, that such Non-U.S. Holder is neither a citizen nor a resident of the United States, and the Non-U.S. Holder must sign the certificate under penalties of perjury. The current backup withholding tax rate is 24%.

***Foreign Account Tax Compliance Act (“FATCA”).*** Sections 1471 through 1474 of the Code impose a 30% withholding tax on certain types of payments made to foreign financial institutions, unless the foreign financial institution enters into an agreement with the U.S. Treasury to, among other things, undertake to identify accounts held by certain U.S. persons or U.S.-owned entities, annually report certain information about such accounts, and withhold 30% on payments to account holders whose actions prevent it from complying with these and other reporting requirements, or unless the foreign financial institution is otherwise exempt from those requirements. In addition, FATCA imposes a 30% withholding tax on the same types of payments to a non-financial foreign entity unless the entity certifies that it does not have any substantial U.S. owners or the entity furnishes identifying information regarding each substantial U.S. owner. Failure to comply with the additional certification, information reporting and other specified requirements imposed under FATCA could result in the 30% withholding tax being imposed on payments of interest and principal under the Taxable Bonds and sales proceeds of Taxable Bonds held by or through a foreign entity. In general, withholding under FATCA currently applies to payments of U.S. source interest (including OID) and will apply to “foreign passthru payments” but no earlier than two years after the date of publication of final regulations defining the term “foreign passthru payment.” Prospective investors should consult their own tax advisors regarding FATCA and its effect on them.

The foregoing summary is included herein for general information only and does not discuss all aspects of U.S. federal taxation that may be relevant to a particular holder of Taxable Bonds in light of the holder’s particular circumstances and income tax situation. Prospective investors are urged to consult their own tax advisors as to any tax consequences to them from the purchase, ownership and disposition of Taxable Bonds, including the application and effect of state, local, non-U.S., and other tax laws.

***Effect of Defeasance.*** Pursuant to the Authorizing Resolution, the Taxable Bonds are subject to legal defeasance without the consent of the Owners of the Taxable Bonds. Defeasance of any Taxable Bond may be treated as a taxable constructive exchange of that Taxable Bond, in which event the holder generally would recognize gain or loss for federal income tax purposes equal to the difference between the amount realized

from the sale, exchange or retirement (less any accrued qualified stated interest, which will be taxable as described above) and the holder's adjusted tax basis in such Taxable Bond (described above).

## **OTHER LEGAL MATTERS**

Certain legal matters incident to the authorization, issuance and sale of the Bonds and with regard to the tax status of the interest on the Bonds (see "TAX MATTERS" herein) are subject to the legal opinions of Norton Rose Fulbright US LLP, Los Angeles, California, and Curls Bartling P.C., Oakland, California, Co-Bond Counsel to the City. The signed legal opinions of Co-Bond Counsel (the "Bond Opinions"), dated and premised on facts existing and law in effect as of the date of original delivery of the Bonds, will be delivered to the initial purchaser of the Bonds at the time of original delivery of the Bonds. The proposed form of the Bond Opinions is set forth in Appendix F hereto.

The Bond Opinions will speak only as of their date, and subsequent distributions of the Bond Opinions by recirculation of this Official Statement or otherwise will create no implication that Co-Bond Counsel have reviewed or express any opinion concerning any of the matters referred to in the respective opinions subsequent to their date. In rendering their opinions, Co-Bond Counsel will rely upon certificates and representations of facts to be contained in the transcript of proceedings for the Bonds, which Co-Bond Counsel will not have independently verified. The opinions contained in the Bond Opinions are not a guarantee of a particular result, and are not binding on the Internal Revenue Service or the courts; rather, the opinions contained in the Bond Opinions represent legal judgment of Co-Bond Counsel based upon their review of existing law that they deem relevant to such opinions and in reliance upon the certifications and opinions referenced above.

Co-Bond Counsel undertake no responsibility for the accuracy, completeness or fairness of this Official Statement.

Certain legal matters will be passed upon for the City by the City Attorney and by Hawkins Delafield & Wood LLP, San Francisco, California and Stradling Yocca Carlson & Rauth, A Professional Corporation, Newport Beach, California, Co-Disclosure Counsel.

Co-Disclosure Counsel have served as co-disclosure counsel to the City and in such capacity have advised the City with respect to applicable securities laws and participated with responsible City officials and staff in conferences and meetings where information contained in this Official Statement was reviewed for accuracy and completeness. Co-Disclosure Counsel are not responsible for the accuracy or completeness of the statements or information presented in this Official Statement and have not undertaken to independently verify any of such statements or information. Rather, the City is solely responsible for the accuracy and completeness of the statements and information contained in this Official Statement. Upon the delivery of the Bonds, Co-Disclosure Counsel will each deliver a letter to the City which advises the City, subject to the assumptions, exclusions, qualifications and limitations set forth therein, that no facts came to attention of such firm which caused them to believe that this Official Statement as of its date and as of the date of delivery of the Bonds contained or contains any untrue statement of a material fact or omitted or omits to state any material fact necessary to make the statements therein, in light of the circumstances under which they were made, not misleading. No purchaser or holder of the Bonds, or other person or party other than the City, will be entitled to or may rely on such letter or Co-Disclosure Counsel's having acted in the role of co-disclosure counsel to the City.

## **PROFESSIONALS INVOLVED IN THE OFFERING**

Fieldman, Rolapp & Associates, Inc., Irvine, California, served as Municipal Advisor to the City with respect to the sale of the Bonds. The Municipal Advisor has participated with responsible City officials and staff in conferences and meetings where information contained in this Official Statement was reviewed and assisted the City in other matters relating to the planning, structuring, and sale of the Bonds. The Municipal

Advisor has not independently verified any of the data contained herein and has not conducted an independent investigation of the affairs of the City to determine the accuracy or completeness of this Official Statement and assume, no responsibility for the accuracy or completeness of any of the information contained herein. The Municipal Advisor, Co-Bond Counsel and Co-Disclosure Counsel will all receive compensation for services rendered in connection with the Bonds contingent upon the sale and delivery of the Bonds. The City Treasurer is acting as paying agent and registrar with respect to the Bonds.

### **ABSENCE OF LITIGATION**

No litigation is pending or threatened concerning the validity of the Bonds, the ability of the City to levy the *ad valorem* tax required to pay debt service on the Bonds, the corporate existence of the City, or the entitlement to their respective offices of the officers of the City who will execute and deliver the Bonds and other documents and certificates in connection therewith. The City will furnish to the initial purchasers of the Bonds a certificate of the City as to the foregoing as of the time of the original delivery of the Bonds.

### **CONTINUING DISCLOSURE**

The City has covenanted for the benefit of the holders and beneficial owners of the Bonds to provide certain financial information and operating data relating to the City (the “Annual Report”) not later than 270 days after the end of the City’s fiscal year (which currently ends on June 30), commencing with the report for fiscal year 2020-21, which is due not later than March 27, 2022, and to provide notices of the occurrence of certain enumerated events. The Annual Report will be filed by the City with the Electronic Municipal Market Access system (“EMMA”) maintained by the Municipal Securities Rulemaking Board. The notices of enumerated events will be filed by the City with EMMA. The specific nature of the information to be contained in the Annual Report or the notices of enumerated events is summarized in Appendix D – “FORM OF CONTINUING DISCLOSURE CERTIFICATE.” These covenants have been made in order to assist the purchasers of the Bonds in complying with Securities and Exchange Commission Rule 15c2-12(b)(5) (the “Rule”).

On March 6, 2018, Moody’s Investors Service, Inc. (“Moody’s”) upgraded certain of the City and County of San Francisco Finance Corporation lease-backed obligations to “Aa1” from “Aa2.” The City timely filed notice of the upgrade with EMMA, but inadvertently did not link the notice to all relevant CUSIP numbers. The City has taken action to link such information to the applicable CUSIP numbers.

The Annual Report for fiscal year 2016-17, which was timely prepared, provided investors a link to the City’s 2016-17 audited financial statements (“2016-17 Audited Financial Statements”) on the City’s website. However, the 2016-17 Audited Financial Statements were not posted on EMMA. The City subsequently filed the 2016-17 Audited Financial Statements and a notice of such late filing on EMMA.

As of May 6, 2021, the City was a party to certain continuing disclosure undertakings relating to municipal securities which require the City to file notice filings on EMMA within ten days in the event of the incurrence of financial obligations and certain other events, if material. On May 6, 2021, the City extended for two years certain liquidity facilities relating to series 1 and 1-T and series 2 and 2-T of its commercial paper program. On July 1, 2021, the City filed on EMMA an event notice relating to these extensions.

The City may, from time to time, but is not obligated to, post its Comprehensive Annual Financial Report and other financial information on the City’s investor information website located at <https://sfcontroller.org/continuing-secondary-market-disclosure>.

## **RATINGS**

Moody's Investors Service, Inc. ("Moody's"), S&P Global Ratings ("S&P"), and Fitch Ratings ("Fitch"), have assigned municipal bond ratings of "Aaa," "AAA," and "AA+," respectively, to the Bonds. Certain information not included in this Official Statement was supplied by the City to the rating agencies to be considered in evaluating the Bonds. The ratings reflect only the views of each rating agency, and any explanation of the significance of any rating may be obtained only from the respective credit rating agencies: Moody's, at [www.moody's.com](http://www.moody's.com); S&P, at [www.spglobal.com](http://www.spglobal.com); and Fitch, at [www.fitchratings.com](http://www.fitchratings.com). The information presented on the website of each rating agency is not incorporated by reference as part of this Official Statement. Investors are advised to read the entire Official Statement to obtain information essential to the making of an informed investment decision. No assurance can be given that any rating issued by a rating agency will be retained for any given period of time or that the same will not be revised or withdrawn entirely by such rating agency, if in its judgment circumstances so warrant. Any such revision or withdrawal of the ratings obtained may have an adverse effect on the market price or marketability of the Bonds. The City undertakes no responsibility to oppose any such downward revision, suspension or withdrawal.

## **SALE OF THE BONDS**

The Bonds were sold by competitive bid on July 20, 2021. The 2021C-1 Bonds and the 2021E-1 Bonds were awarded to Citigroup Global Markets Inc. ("Citigroup") which submitted the lowest true interest cost bid, at a purchase price for the 2021C-1 Bonds and the 2021E-1 Bonds of \$211,881,612.10 (the "2021C-1/E-1 Bonds Purchase Price"). The 2021D-1 Bonds were awarded to Stifel, Nicolaus & Co., Inc. ("Stifel") which submitted the lowest true interest cost bid, at a purchase price for the 2021D-1 Bonds of \$231,630,304.46 (the "2021D-1 Bonds Purchase Price"). The Taxable Bonds were awarded to J.P. Morgan Securities LLC ("J.P. Morgan," and together with Citigroup and Stifel, the "Purchasers") which submitted the lowest true interest cost bid, at a purchase price for the Taxable Bonds of \$95,264,497.50 (the "Taxable Bonds Purchase Price"). Under the terms of their bids, the Purchasers will be obligated to purchase all of their respectively purchased Bonds if any are purchased, the obligation to make such purchase being subject to the approval of certain legal matters by Co-Bond Counsel, and certain other conditions to be satisfied by the City.

The Purchasers provided their respective reoffering prices or yields as set forth on the pages immediately following the cover of this Official Statement and the City takes no responsibility for the accuracy of those reoffering prices or yields. Based on the reoffering prices, (1) the 2021C-1/E-1 Bonds Purchase Price reflects the aggregate par amounts of the 2021C-1 Bonds and the 2021E-1 Bonds plus an aggregate original issue premium of \$33,364,362.10 and less an aggregate underwriting discount of \$357,750.00; (2) the 2021D-1 Bonds Purchase Price reflects the par amount of the 2021D-1 Bonds plus an original issue premium of \$37,585,029.15 and less an underwriting discount of \$209,724.69; and (3) the Taxable Bonds Purchase Price reflects the aggregate par amounts of the Taxable Bonds plus an aggregate original issue premium of \$27,495.00 and less an aggregate underwriting discount of \$12,997.50. The Purchasers may offer to sell their respectively purchased Bonds to certain dealers and others at prices or yields that differ from those stated on the pages immediately following the cover. The offering prices or yields may be changed from time to time by their respective Purchasers.

## MISCELLANEOUS

Any statements in this Official Statement involving matters of opinion, whether or not expressly so stated, are intended as such and not as representations of fact. This Official Statement contains forecasts, projections, estimates and other forward-looking statements that are based on current expectations. The words “expects,” “forecasts,” “projects,” “intends,” “anticipates,” “estimates,” “assumes” and analogous expressions are intended to identify forward-looking statements. Such forecasts, projections and estimates are not intended as representations of fact or guarantees of results. Any such forward-looking statements inherently are subject to a variety of risks and uncertainties that could cause actual results or performance to differ materially from those that have been forecast, estimated or projected. This Official Statement is not to be construed as a contract or agreement between the City and the initial purchaser or owners and beneficial owners of any of the Bonds.

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The preparation and distribution of this Official Statement have been duly authorized by the Board of Supervisors of the City.

## CITY AND COUNTY OF SAN FRANCISCO

By: /s/ Benjamin Rosenfield  
Controller



## **APPENDIX A**

**The Resolution provides that the Bonds are payable from and secured by a voter-approved dedicated property tax levy on all taxable property in the City, and the City is empowered under the law to set such tax rate for the Bonds at the level needed to generate sufficient tax revenues to pay the debt service on the Bonds. Under the Resolution, the City is not obligated to pay the debt service on the Bonds from any other sources. This Appendix A provides information on the City's overall operations and finances with an emphasis on its General Fund and therefore includes information on revenues and other funds that are not pledged to the Bonds under the Resolution and are not available to pay debt service on the Bonds. See "SECURITY FOR THE BONDS" in the forepart of this Official Statement.**

### **CITY AND COUNTY OF SAN FRANCISCO ORGANIZATION AND FINANCES**

This Appendix A to the Official Statement of the City provides general information about the City's governance structure, budget processes, property taxation system and tax and other revenue sources, City expenditures, labor relations, employment benefits and retirement costs, investments, bonds, and other long-term obligations.

The various reports, documents, websites and other information referred to herein are not incorporated herein by such references. The City has referred to certain specified documents in this Appendix A which are hosted on the City's website. A wide variety of other information, including financial information, concerning the City is available from the City's publications, websites and its departments. Any such information that is inconsistent with the information set forth in this Official Statement should be disregarded and is not a part of or incorporated into this Appendix A and should not be considered in making a decision to buy the bonds.

Information concerning the City's finances that does not materially impact the availability of moneys deposited in the General Fund including San Francisco International Airport ("SFO" or the "Airport"), Public Utilities Commission ("PUC"), and other enterprise funds, or the expenditure of moneys from the General Fund, is generally not included or, if included, is not described in detail in this Appendix A.

The information presented in this Appendix A contains, among other information, City budgetary forecasts, projections, estimates and other statements that are based on current expectations as of its date. The words "expects," "forecasts," "projects," "budgets," "intends," "anticipates," "estimates," "assumes" and analogous expressions are intended to identify such information as "forward-looking statements." Such budgetary forecasts, projections and estimates are not intended as representations of fact or intended as guarantees of results. Any such forward-looking statements are inherently subject to a variety of risks and uncertainties that could cause actual results or performance to differ materially from those that have been forecast, estimated or projected.





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## **PUBLIC HEALTH EMERGENCY – COVID-19**

On February 11, 2020 the World Health Organization (“WHO”) announced the official name for the outbreak of a new disease (“COVID-19”) caused by a strain of novel coronavirus, an upper respiratory tract illness which has since been declared a pandemic and spread across the globe.

From time to time since the onset of the pandemic, all counties in the Bay Area (including the City) have implemented and revised shelter-in-place (“Shelter-in-Place”) emergency orders, which direct individuals to stay home, except for limited travel for the conduct of essential services. However, as of June 11, 2021, San Francisco and the Bay Area have significantly decreased COVID-19 case rates and increasing vaccination rates. Effective June 15, 2021, the San Francisco Health Officer provided guidance on face coverings, vaccination, ventilation, quarantining, gatherings, and other COVID-19 related policies for individuals and entities in San Francisco.

The COVID-19 pandemic has materially adversely impacted the financial condition of the City. Existing and potential impacts to the City associated with the COVID-19 outbreak include, but are not limited to, increasing costs and challenges to the City’s public health system, reductions in tourism and disruption of the regional and local economy, widespread business closures, and significantly higher levels of unemployment, with corresponding decreases in City revenues, particularly business, sales, transient occupancy (hotel), and parking taxes.

The economic impact of COVID-19 has materially reduced the City’s tax revenues and although City operations have stabilized, a resurgence of the pandemic may affect the City’s ability to sustain regular operations at current levels. As shown in Table A-4, after years of increases, fiscal year 2019-20 General Fund revenue declined by \$417.3 million, or 7.1%, from fiscal year 2018-19. These decreases occurred in nearly every category of revenue except intergovernmental revenue; most significantly, the City experienced the greatest decline in its “other local taxes,” which includes hotel and sales taxes. Another significant decline was in property tax revenue, which declined by \$173.0 million from fiscal year 2018-19 due to the recognition of three years’ excess ERAF revenue (fiscal years 2016-17, 2017-18, and 2018-19) in fiscal year 2018-19 compared to just one year in fiscal year 2019-20. See “PROPERTY TAXATION – “Tax Levy and Collection” for additional detail.

The Original Budget for fiscal year 2020-21 was approved by the Board of Supervisors on September 20, 2020 and signed by Mayor Breed on October 1, 2020 (the “Original Budget”). The Original Budget assumed \$755.6 million of COVID-19 response costs in fiscal year 2020-21. Actual costs ultimately depend on the duration and severity of the pandemic. New costs are partially offset by the re-assignment of City employees and may be offset by FEMA reimbursement for eligible costs. As described herein, the City received significant federal relief, which mitigated the adverse financial impact of the COVID-19 pandemic. See “CITY BUDGET - Five-Year Financial Plan and March Update” for further detail. On June 1, 2021, the Mayor proposed a balanced budget for fiscal years 2021-22 and 2022-23; the budget assumes \$384.2 million of COVID-19 response costs in the two-year budget. The Board of Supervisors review of the Mayor’s budget proposal is to take place in June and July 2021, with final approval of the budget by August 1, 2021. See “CITY BUDGET - Proposed Budget for Fiscal Years 2021-22 and 2022-23” herein.

The City is in the midst of closing fiscal year 2020-21, so final revenue results are still pending. However, on May 13, 2021, the Controller’s Office released the Nine-Month Report, which included updated revenue and expenditure projections for fiscal year 2020-21. Property tax and real property transfer tax revenues were projected to exceed budgeted levels due to State guidance on the calculation

of excess ERAF and a greater number of large commercial sales than previously anticipated. Weakness in hotel, sales and business taxes partially offset this revenue improvement. See “CITY BUDGET – Other Budget Updates: Fiscal Year 2020-21 Nine-Month Budget Status Report.”

## **CITY GOVERNMENT**

### **City Charter**

San Francisco is constituted as a city and county chartered pursuant to Article XI, Sections 3, 4, 5 and 6 of the Constitution of the State of California (the “State”) and is the only consolidated city and county in the State. In addition to its powers under its charter in respect of municipal affairs granted under the State Constitution, San Francisco generally can exercise the powers of both a city and a county under State law. On April 15, 1850, several months before California became a state, the original charter was granted by territorial government to the City. New City charters were adopted by the voters on May 26, 1898, effective January 8, 1900, and on March 26, 1931, effective January 8, 1932. In November 1995, voters approved the current charter, which went into effect in most respects on July 1, 1996 (“Charter”).

The City is governed by a Board of Supervisors consisting of eleven members elected from supervisorial districts (“Board of Supervisors”), and a Mayor elected at large who serves as chief executive officer (“Mayor”). Members of the Board of Supervisors and the Mayor each serve a four-year term. The Mayor and members of the Board of Supervisors are subject to term limits as established by the Charter. Members of the Board of Supervisors may serve no more than two successive four-year terms and may not serve another term until four years have elapsed since the end of the second successive term in office. The Mayor may serve no more than two successive four-year terms, with no limit on the number of non-successive terms of office. The City Attorney, Assessor-Recorder, District Attorney, Treasurer and Tax Collector, Sheriff, and Public Defender are also elected directly by the citizens and may serve unlimited four-year terms. The Charter provides a civil service system for most City employees. School functions are carried out by the San Francisco Unified School District (grades TK-12) (“SFUSD”) and the San Francisco Community College District (post-secondary) (“SFCCD”). Each is a separate legal entity with a separately elected governing board.

Unique among California cities, San Francisco as a charter city and county provides the services of both a city and a county. Public services include police, fire and public safety; public health, mental health and other social services; courts, jails, and juvenile justice; public works, streets, and transportation, including a port and airport; construction and maintenance of all public buildings and facilities; water, sewer, and power services; parks and recreation; libraries and cultural facilities and events; zoning and planning, and many others. Employment costs are relatively fixed by labor and retirement agreements, and account for slightly less than 50% of all City expenditures. In addition, voters have approved Charter amendments that impose certain spending mandates and tax revenue set-asides, which dictate expenditure or service levels for certain programs, and allocate specific revenues or specific proportions thereof to other programs, including transportation services, children’s services and public education, and libraries.

Under its original charter, the City committed to a policy of municipal ownership of utilities. The Municipal Railway, when acquired from a private operator in 1912, was the first such city-owned public transit system in the nation. In 1914, the City obtained its municipal water system, including the Hetch Hetchy watershed near Yosemite. In 1927, the City dedicated Mills Field Municipal Airport at a site in what is now San Mateo County 14 miles south of downtown San Francisco, which would grow to become today’s San Francisco International Airport. In 1969, the City acquired the Port of San Francisco (the “Port”) in trust from the State. Substantial expansions and improvements have been made to these enterprises since

their original acquisition. SFO, the Port, the PUC (which includes the Water Enterprise, the Wastewater Enterprise and the Hetch Hetchy Water and Power Project), the Municipal Transportation Agency (“MTA”) (which operates the San Francisco Municipal Railway or “Muni” and the Department of Parking and Traffic (“DPT”), including the Parking Authority and its five public parking garages), and the City-owned hospitals (San Francisco General and Laguna Honda), are collectively referred to herein as the “enterprise fund departments,” as they are not integrated into the City’s General Fund operating budget. However, certain enterprise fund departments, including San Francisco General Hospital, Laguna Honda Hospital, and the MTA, annually receive significant General Fund transfers.

The Charter distributes governing authority among the Mayor, the Board of Supervisors, the various other elected officers, the City Controller and other appointed officers, and the boards and commissions that oversee the various City departments. The Mayor appoints most commissioners subject to a two-thirds vote of the Board of Supervisors, unless otherwise provided in the Charter. The Mayor appoints each department head from among persons nominated to the position by the appropriate commission and may remove department heads.

### **Mayor**

Mayor London Breed is the 45th Mayor of San Francisco and the first African-American woman to serve in such capacity in the City’s history. Mayor Breed was elected at the June 4, 2018 special election to serve until January 2020, fulfilling the remaining term of the late Mayor Edwin Lee. In November 2019, Mayor Breed was elected to serve her first full term. Prior to her election, Mayor Breed served as Acting Mayor, leading the City following the sudden passing of Mayor Lee. Mayor Breed previously served as a member of the Board of Supervisors for six years, including the last three years as President of the Board.

### **Board of Supervisors**

Table A-1 lists the current members of the Board of Supervisors. The Supervisors are elected for staggered four-year terms and are elected by district. Vacancies are filled by appointment by the Mayor.

At the election on November 3, 2020, voters voted on Supervisor seats with terms expiring in 2025. Incumbents Aaron Peskin (District 3), Dean Preston (District 5), Hillary Ronen (District 9) and Ahsha Safai (District 11) retained their seats for another four years, while new Supervisors Connie Chan and Myrna Melgar joined the Board for District 1 and District 7, respectively.

TABLE A-1

**CITY AND COUNTY OF SAN FRANCISCO**  
**Board of Supervisors**

Name	First Elected or Appointed	Current Term Expires
Connie Chan, <i>District 1</i>	2021	2025
Catherine Stefani, <i>District 2</i>	2018	2023
Aaron Peskin, <i>District 3</i>	2015	2025
Gordon Mar, <i>District 4</i>	2019	2023
Dean Preston, <i>District 5</i>	2019	2025
Matt Haney, <i>District 6</i>	2019	2023
Myrna Melgar, <i>District 7</i>	2021	2025
Rafael Mandelman, <i>District 8</i>	2018	2023
Hillary Ronen, <i>District 9</i>	2017	2025
Shamann Walton, Board President, <i>District 10</i>	2019	2023
Ahsha Safai, <i>District 11</i>	2017	2025

### Other Elected and Appointed City Officers

The City Attorney represents the City in all legal proceedings in which the City has an interest. Dennis J. Herrera was re-elected to a four-year term as City Attorney in November 2019. Mr. Herrera was first elected City Attorney in December 2001. Before becoming City Attorney, Mr. Herrera had been a partner in a private law firm and had served in the Clinton Administration as Chief of Staff of the U.S. Maritime Administration. He also served as president of the San Francisco Police Commission and was a member of the San Francisco Public Transportation Commission. In April 2021, Mr. Herrera was nominated by Mayor London Breed to become the next General Manager of the San Francisco Public Utilities Commission (SFPUC). The SFPUC has formally recommended his appointment, and upon the finalization of his contract, it is expected that Mr. Herrera will step down as City Attorney and Mayor Breed will appoint an interim successor. As the statewide gubernatorial recall election has been scheduled for September 14<sup>th</sup>, 2021, the appointment of the new City Attorney will not occur sufficiently in advance of that date to be included on that ballot. Therefore, the City Attorney election would take place at the next election expected in June 2022.

The Assessor-Recorder administers the property tax assessment system of the City. On February 8, 2021, Joaquín Torres, formerly the Director of the Office of Economic and Workforce Development, was sworn in as the new Assessor-Recorder. The position of Assessor-Recorder is a citywide elected position. Mr. Torres will have to run in the election currently scheduled for June 2022 to complete the current term. Mr. Torres filled a vacancy left by the former Assessor-Recorder, Carmen Chu, who now serves as the City Administrator.

The Treasurer is responsible for the deposit and investment of all City moneys, and also acts as Tax Collector for the City. José Cisneros was re-elected to a four-year term as Treasurer of the City in November 2019. Mr. Cisneros has served as Treasurer since September 2004, following his appointment by then-Mayor Newsom. Prior to being appointed Treasurer, Mr. Cisneros served as Deputy General Manager, Capital Planning and External Affairs for the MTA.

The City Controller is responsible for timely accounting, disbursement, and other disposition of City moneys, certifies the accuracy of budgets, estimates the cost of ballot measures, provides payroll services

for the City's employees, and, as the Auditor for the City, directs performance and financial audits of City activities. Benjamin Rosenfield was appointed to a ten-year term as Controller of the City by then-Mayor Newsom in March 2008 and was confirmed by the Board of Supervisors in accordance with the Charter. Mr. Rosenfield was reappointed by then-Mayor Mark Farrell to a new ten-year term as Controller in Spring 2018, and his nomination was confirmed by the Board of Supervisors on May 1, 2018. Before becoming Controller, Mr. Rosenfield served as the Deputy City Administrator under former City Administrator Edwin Lee from 2005 to 2008. He was responsible for the preparation and monitoring of the City's ten-year capital plan, oversight of a number of internal service offices under the City Administrator and implementing the City's 311 non-emergency customer service center. From 2001 to 2005, Mr. Rosenfield worked as the Budget Director for then-Mayor Willie L. Brown, Jr., and then-Mayor Newsom. As Budget Director during that period, Mr. Rosenfield prepared the City's proposed budget for each fiscal year and worked on behalf of the Mayor to manage City spending during the course of each year. From 1997 to 2001, Mr. Rosenfield worked as an analyst in the Mayor's Budget Office and as a project manager in the Controller's Office.

The City Administrator has overall responsibility for the management and implementation of policies, rules and regulations promulgated by the Mayor, the Board of Supervisors and the voters. The City Administrator oversees the General Services Agency consisting of 25 departments, divisions, and programs that include the Public Works Department, Department of Technology, Office of Contract Administration/Purchasing, Real Estate, County Clerk, Fleet Management, Convention Facilities, Animal Care and Control, Medical Examiner, and Treasure Island. Following the announcement of former City Administrator Naomi Kelly's resignation, Mayor Breed nominated Carmen Chu to serve as San Francisco's City Administrator, which was confirmed by the Board on January 26, 2021. Ms. Chu was sworn in as the City Administrator on February 2, 2021. Prior to becoming the City Administrator, Ms. Chu had served as the City's Assessor-Recorder since 2013. Before becoming Assessor-Recorder, Ms. Chu was elected in November 2008 and November 2010 to the Board of Supervisors, representing the Sunset/Parkside District 4 after being appointed by then-Mayor Gavin Newsom in September 2007.

## **CITY BUDGET**

### **Overview**

The City manages the operations of its nearly 60 departments, commissions and authorities, including the enterprise fund departments, and funds such departments and enterprises through its annual budget process. Each year the Mayor prepares budget legislation for the City departments, which must be approved by the Board of Supervisors. General Fund revenues consist largely of local property tax, business tax, sales tax, other local taxes and charges for services. A significant portion of the City's revenue also comes in the form of intergovernmental transfers from the State and federal governments. Thus, the City's fiscal position is affected by the health of the local real estate market, the local business and tourist economy, and, by budgetary decisions made by the State and federal governments which depend, in turn, on the health of the larger State and national economies. All these factors are almost wholly outside the control of the Mayor, the Board of Supervisors and other City officials. In addition, the State Constitution limits the City's ability to raise taxes and property-based fees without a vote of City residents. See "CONSTITUTIONAL AND STATUTORY LIMITATIONS ON TAXES AND EXPENDITURES" herein. Also, the fact that the City's annual budget must be adopted before the State and federal budgets adds uncertainty to the budget process and necessitates flexibility so that spending decisions can be adjusted during the course of the fiscal year. See "CITY GENERAL FUND PROGRAMS AND EXPENDITURES" herein.

The fiscal year 2020-21 Original Budget was approved by the Board of Supervisors on September 20, 2020 and signed by Mayor Breed on October 1, 2020. Typically, the Original Budget is approved by August 1st; however, due to the COVID-19 pandemic, the fiscal years 2020-21 and 2021-22 budget process was delayed by two months under the Mayor's emergency powers.

The Original Budget for fiscal year 2020-21 appropriated annual revenues, fund balance, transfers and reserves of \$13.6 billion, of which the City's General Fund accounts for \$6.2 billion.

The fiscal years 2021-22 and 2022-23 budget was proposed by the Mayor on June 1, 2021 and will be reviewed and adopted by the Board of Supervisors by August 1, 2021. The proposed budget for fiscal year 2021-22 appropriates annual revenues, fund balance, transfers and reserves of \$13.1 billion, of which the City's General Fund accounts for \$6.3 billion. The proposed budget for fiscal year 2022-23 appropriates revenues, fund balance, transfers and reserves of \$12.8 billion, of which \$6.3 billion represents the General Fund budget. See "CITY BUDGET – Mayor's Proposed Budget for Fiscal Years 2021-22 and 2022-23" for further details on the proposed budget. Table A-2 shows Final Revised Budget revenues and appropriations for the City's General Fund for fiscal years 2018-19 through 2019-20, the Original Budget for fiscal year 2020-21, and the Mayor's proposed budget for fiscal years 2021-22 and 2022-23. See "PROPERTY TAXATION –Tax Levy and Collection, "OTHER CITY TAX REVENUES" and "CITY GENERAL FUND PROGRAMS AND EXPENDITURES" herein.

Economic and tax revenue losses associated with the COVID-19 pandemic have been stark and immediate, and there can be no assurances that there will not be a resurgence of COVID-19, or that the pandemic will not result in further material adverse impacts on the projections and budget information provided in this Appendix A. See "CITY BUDGET - Controller's Revenue Letter," and "GENERAL FUND REVENUES" for a discussion of current projections of the magnitude of the financial impact of the COVID-19 pandemic on the City. See "BUDGETARY RISKS" for a discussion of factors that may affect the revenue and expenditure levels assumed in the Mayor's proposed budget for fiscal years 2021-22 and 2022-23 budget.

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TABLE A-2

**CITY AND COUNTY OF SAN FRANCISCO**  
**Budgeted General Fund Revenues and Appropriations for**  
**Fiscal Years 2018-19 through 2022-23**  
**(000s)**

	2018-19 Final Revised Budget	2019-20 Final Revised Budget <sup>6</sup>	2020-21 Original Budget <sup>7</sup>	2021-22 Proposed Budget <sup>8</sup>	2022-23 Proposed Budget <sup>8</sup>
Prior-Year Budgetary Fund Balance & Reserves	\$2,342,082	\$2,817,270	\$526,905	\$723,600	\$326,408
<b><u>Budgeted Revenues</u></b>					
Property Taxes <sup>1</sup>	\$2,142,727	\$1,956,008	\$2,019,600	\$2,115,600	\$2,211,700
Business Taxes	879,414	1,050,392	826,400	957,140	1,065,350
Other Local Taxes <sup>2</sup>	1,053,390	1,144,376	657,990	777,750	1,076,092
Licenses, Permits and Franchises	30,794	30,361	23,175	27,944	27,997
Fines, Forfeitures and Penalties	3,131	3,131	2,338	4,035	3,088
Interest and Investment Earnings	20,323	69,579	23,490	36,247	38,307
Rents and Concessions	14,896	15,270	10,948	11,728	13,120
Grants and Subventions	1,072,205	1,234,987	1,380,693	1,217,775	1,101,679
Charges for Services	263,340	246,003	257,295	255,111	256,048
Other	29,712	31,712	25,254	24,238	24,256
Total Budgeted Revenues	\$5,509,932	\$5,781,819	\$5,227,184	\$5,427,568	\$5,817,638
Bond Proceeds & Repayment of Loans	\$87	-	-	\$77	\$10
<b><u>Expenditure Appropriations</u></b>					
Public Protection	\$1,390,266	\$1,493,240	\$1,448,004	\$1,511,140	\$1,551,743
Public Works, Transportation & Commerce	214,928	216,824	186,729	221,712	191,364
Human Welfare & Neighborhood Development	1,120,892	1,270,530	1,477,225	1,417,298	1,335,917
Community Health	967,113	1,065,051	1,152,275	1,056,434	1,062,425
Culture and Recreation	154,056	161,274	158,511	221,888	186,907
General Administration & Finance	290,274	332,296	363,650	475,678	409,821
General City Responsibilities <sup>3</sup>	172,028	137,851	219,635	229,753	241,416
Total Expenditure Appropriations	\$4,309,557	\$4,677,066	\$5,006,029	\$5,133,902	\$4,979,593
Budgetary reserves and designations, net	-	\$34,721	\$149,000	\$3,207	\$5,854
Transfers In	\$239,056	\$190,642	\$447,095	\$158,329	\$162,941
Transfers Out <sup>4</sup>	(1,468,068)	(1,157,312)	(1,046,155)	(1,172,465)	(1,321,550)
Net Transfers In/Out	(\$1,229,012)	(\$966,670)	(\$599,060)	(\$1,014,136)	(\$1,158,609)
<b>Budgeted Excess (Deficiency) of Sources</b>					
Over (Under) Uses	\$2,313,531	2,920,632	-	-	-
Variance of Actual vs. Budget	503,738	(139,127)	-	-	-
Total Actual Budgetary Fund Balance <sup>5</sup>	\$2,817,269	\$2,781,505	\$0	\$0	\$0

<sup>1</sup> The City's final budget for FY 2018-19 property tax included \$414.7 million of "Excess Educational Revenue Augmentation Fund (ERAF)" revenue, representing 2 years of Excess ERAF. In FY 2019-20, the City budgeted \$185.0 million of "Excess Educational Revenue Augmentation Fund" (ERAF) revenue. The Budget appropriates Excess ERAF property tax funds in fiscal years 2020-21, 2021-22, and 2022-23 for ongoing purposes. Please see "Property Tax" sections for more information about Excess ERAF.

<sup>2</sup> Other Local Taxes includes sales, hotel, utility users, parking, sugar sweetened beverage, stadium admissions, access line, cannabis, and executive compensation taxes.

<sup>3</sup> Over the past five years, the City has consolidated various departments to achieve operational efficiencies. This has resulted in changes in how departments were summarized in the service area groupings above for the time periods shown.

<sup>4</sup> Other Transfers Out is primarily related to transfers to support Charter-mandated spending requirements and hospitals.

<sup>5</sup> Fiscal year 2017-18 through fiscal year 2019-20 Final Revised Budget reflects prior year *actual* budgetary fund balance.

<sup>6</sup> FY 2019-20 Final Revised Budget updated from FY 2019-20 CAFR. Does not reflect material adverse impacts of the COVID-19 pandemic on the General Fund in FY2019-20. See reserve discussion under "CITY BUDGET" section.

<sup>7</sup> FY 2020-21 amounts represent the Original Budget, adopted on October 1, 2020.

<sup>8</sup> FY 2021-22 and 2022-23 amounts represent the Mayor's Proposed Budget from June 1, 2021.

Source: Office of the Controller, City and County of San Francisco.

## **Budget Process**

The following paragraphs contain a description of the City's customary budget process. The City's fiscal year commences on July 1 and ends on June 30. The City's budget process for each fiscal year begins in the middle of the preceding fiscal year as departments prepare their budgets and seek any required approvals from the applicable City board or commission. Departmental budgets are consolidated by the City Controller, and then transmitted to the Mayor no later than the first working day of March. By the first working day of May, the Mayor is required to submit a proposed budget to the Board of Supervisors for certain specified departments, based on criteria set forth in the Administrative Code. On or before the first working day of June, the Mayor is required to submit a proposed budget, including all departments, to the Board of Supervisors.

Under the Charter, following the submission of the Mayor's Proposed Budget, the City Controller must provide an opinion to the Board of Supervisors regarding the economic assumptions underlying the revenue estimates and the reasonableness of such estimates and revisions in the proposed budget (the City Controller's "Revenue Letter"). The City Controller may also recommend reserves that are considered prudent given the proposed resources and expenditures contained in the Mayor's Proposed Budget. The Revenue Letter and other information from the Controller's website are not incorporated herein by reference. The City's Capital Planning Committee (composed of other City officials) also reviews the proposed budget and provides recommendations based on the budget's conformance with the City's adopted ten-year capital plan. For a further discussion of the Capital Planning Committee and the City's ten-year capital plan, see "CAPITAL FINANCING AND BONDS – Capital Plan" herein.

The City is required by the Charter to adopt, each year, a budget which is balanced in each fund. During its budget approval process, the Board of Supervisors has the power to reduce or augment any appropriation in the proposed budget, provided the total budgeted appropriation amount in each fund is not greater than, the total budgeted appropriation amount for such fund submitted by the Mayor. The Board of Supervisors approves the budget by adoption of the Budget and Appropriation Ordinance (also referred to herein as the "Original Budget") typically by no later than August 1 of each fiscal year.

The Budget and Appropriation Ordinance becomes effective with or without the Mayor's signature after 10 days; however, the Mayor has line-item veto authority over specific items in the budget. Additionally, in the event the Mayor were to disapprove the entire Budget and Appropriation Ordinance, the Charter directs the Mayor to promptly return the ordinance to the Board of Supervisors, accompanied by a statement indicating the reasons for disapproval and any recommendations which the Mayor may have. Any Budget and Appropriation Ordinance so disapproved by the Mayor shall become effective only if, subsequent to its return, it is passed by a two-thirds vote of the Board of Supervisors.

Following the adoption and approval of the Budget and Appropriation Ordinance, the City makes various revisions throughout the fiscal year (the Original Budget plus any changes made to date are collectively referred to herein as the "Revised Budget"). A "Final Revised Budget" is prepared at the end of the fiscal year upon release of the City's Comprehensive Annual Financial Report to reflect the year-end revenue and expenditure appropriations for that fiscal year.

## Multi-Year Budgeting and Planning

The City's budget involves multi-year budgeting and financial planning, including:

1. Fixed two-year budgets are approved by the Board of Supervisors. In the most recently Adopted Budget for fiscal years 2020-21 and 2021-22, four departments adopted fixed budgets: MTA, PUC, SFO, and the Port. The Mayor has proposed changes to these departments' previously approved fiscal year 2021-22 budgets given significant changes caused by the pandemic. All other departments prepare balanced, rolling two-year budgets for Board approval.
2. Five-year financial plan and update, which forecasts revenues and expenses and summarizes expected public service levels and funding requirements for that period. A five-year financial plan update, including a forecast of expenditures and revenues and proposed actions to balance them in light of strategic goals, was issued by the Mayor, the Budget Analyst for the Board of Supervisors and Controller's Office on January 15, 2021, for fiscal year 2021-22 through fiscal year 2025-26. The Five-Year Financial Plan was updated on March 31, 2021 in a report (the "March Joint Report") issued by the Board of Supervisors Budget and Legislative Analyst, the Mayor's Budget Director and the Controller. The next update of the City's Five-Year Financial Plan is expected to be submitted in Fall 2021. See "Five Year Financial Plan" section below and "RECENT DEVELOPMENTS."
3. The Controller's Office proposes to the Mayor and Board of Supervisors financial policies addressing reserves, use of volatile revenues, debt and financial measures in the case of disaster recovery and the City is required to adopt budgets consistent with these policies once approved. The Controller's Office may recommend additional financial policies or amendments to existing policies no later than October 1. Key financial policies that have been enacted include:
  - Non-Recurring Revenue Policy - This policy limits the Mayor's and Board's ability to use for operating expenses the following nonrecurring revenues: extraordinary year-end General Fund balance, the General Fund share of revenues from prepayments provided under long-term leases, concessions, or contracts, otherwise unrestricted revenues from legal judgments and settlements, and other unrestricted revenues from the sale of land or other fixed assets. Under the policy, these nonrecurring revenues may only be used for nonrecurring expenditures that do not create liability for or expectation of substantial ongoing costs, including but not limited to: discretionary funding of reserves, acquisition of capital equipment, capital projects included in the City's capital plans, development of affordable housing, and discretionary payment of pension, debt or other long-term obligations. The Mayor and the Board approved legislation to temporarily suspend this policy. See "Controller's Revenue Letter" section for more details.
  - Rainy Day and Budget Stabilization Reserve Policies – These reserves were established to support the City's budget in years when revenues decline. These and other reserves are discussed in detail below. Charter Section 9.113.5 requires deposits into the Rainy Day Reserve if total General Fund revenues for a fiscal year exceed total General Fund revenues for the prior fiscal year by more than five percent. Similarly, if budget year revenues exceed current year revenues by more than five percent, the budget must allocate deposits to the Rainy Day Reserve. The Budget Stabilization Reserve augments the Rainy Day Reserve and is funded through the dedication of 75% of certain volatile revenues. Given the City's projected revenue levels in fiscal years 2020-21, 2021-22, and 2022-23, the City is eligible to withdraw from these reserves and is not required to make any deposits. The fiscal year 2020-21 Original Budget withdraws the maximum permissible amount

from the City's Rainy Day and Budget Stabilization Reserves, but the proposed fiscal year 2021-22 and 2022-23 budgets withdraw *de minimis* amounts, preserving the remaining balance of the reserves. These and other reserves are discussed under Rainy Day Reserve and Budget Stabilization Reserve, as well as the "Controller's Revenue Letter" section.

4. The City is required to submit labor agreements for all public employee unions to the Board of Supervisors by May 15, so the fiscal impact of the agreements can be incorporated in the Mayor's proposed June 1 budget. All labor agreements are closed for fiscal years 2020-21 and 2021-22.

### **Role of Controller in Budgetary Analysis and Projections**

As Chief Fiscal Officer and City Services Auditor, the City Controller monitors spending for all officers, departments and employees charged with receipt, collection or disbursement of City funds. Under the Charter, no obligation to expend City funds can be incurred without a prior certification by the Controller that sufficient revenues are or will be available to meet such obligation as it becomes due in the then-current fiscal year, which ends June 30. The Controller monitors revenues throughout the fiscal year, and if actual revenues are less than estimated, the City Controller may freeze department appropriations or place departments on spending "allotments" which will constrain department expenditures until estimated revenues are realized. If revenues are in excess of what was estimated, or budget surpluses are created, the Controller can certify these surplus funds as a source for supplemental appropriations that may be adopted throughout the year upon approval of the Mayor and the Board of Supervisors. The City's actual expenditures are often different from the estimated expenditures in the Original Budget due to supplemental appropriations, continuing appropriations of prior years, and unexpended current-year funds. If the Controller estimates revenue shortfalls that exceed applicable reserves and any other allowances for revenue shortfalls in the adopted City budget, upon receipt of such estimates, the Mayor is to inform the Board of Supervisors of actions to address this shortfall. The Board of Supervisors may adopt an ordinance to reflect the Mayor's proposal or alternative proposals in order to balance the budget.

In addition to the five-year planning responsibilities discussed above, Charter Section 3.105 directs the Controller to issue periodic or special financial reports during the fiscal year. Each year, the Controller issues six-month and nine-month budget status reports to apprise the City's policymakers of the current budgetary status, including projected year-end revenues, expenditures and fund balances. The Controller issued the first of these reports, the fiscal year 2020-21 Three Month Report (the "Three Month Report"), in November 2020; the second of these reports, the fiscal year 2020-21 Six Month Report (the "Six Month Report"), was issued on February 12, 2021; and the third of these reports, the fiscal year 2020-21 Nine Month Report ("Nine Month Report"), was issued on May 13, 2021. The City Charter also directs the Controller to annually report on the accuracy of economic assumptions underlying the revenue estimates in the Mayor's Proposed Budget in the Revenue Letter ("Revenue Letter"), which was issued on June 8, 2021.

### **General Fund Results: Audited Financial Statements**

The City issued the Comprehensive Annual Financial Report, which includes the City's audited financial statements) for fiscal year 2019-20 on March 2, 2021. As of June 30, 2020, the General Fund fund balance available for appropriation in subsequent years was \$896.2 million (see Table A-4), which represents an \$83.4 million increase in available fund balance from the \$812.7 million available as of June 30, 2019. This increase resulted primarily from greater-than-budgeted property tax revenue and operating surpluses at

the Department of Public Health, mostly offset by under-performance in business and other local tax revenues in fiscal year 2019-20.

The General Fund fund balance as of June 30, 2020 was \$2.7 billion (shown in Tables A-3 and A-4) using Generally Accepted Accounting Principles (“GAAP”), derived from revenues of \$5.5 billion. The City prepares its budget on a modified accrual basis, which is also referred to as “budget basis” in the Comprehensive Annual Financial Report. Accruals for incurred liabilities, such as claims and judgments, workers’ compensation, accrued vacation and sick leave pay are funded only as payments are required to be made. Table A-3 focuses on a specific portion of the City’s balance sheet; General Fund fund balances are shown on both a budget basis and a GAAP basis with comparative financial information for the fiscal years ended June 30, 2016 through June 30, 2020.

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TABLE A-3

**CITY AND COUNTY OF SAN FRANCISCO**  
**Summary of General Fund Fund Balances**  
**Fiscal Years 2015-16 through 2019-20**  
**(000s)**

	2015-16	2016-17	2017-18	2018-19	2019-20
Restricted for rainy day (Economic Stabilization account) <sup>1</sup>	\$74,986	\$78,336	\$89,309	\$229,069	\$229,069
Restricted for rainy day (One-time Spending account) <sup>2,6</sup>	45,120	47,353	54,668	95,908	-
Committed for budget stabilization (citywide) <sup>2</sup>	178,434	323,204	369,958	396,760	362,607
Committed for Recreation & Parks savings reserve <sup>4</sup>	8,736	4,403	1,740	803	803
<u>Assigned, not available for appropriation</u>					
Assigned for encumbrances	\$190,965	\$244,158	\$345,596	\$351,446	\$394,912
Assigned for appropriation carryforward	293,921	434,223	423,835	496,846	630,759
Assigned for budget savings incentive program (Citywide) <sup>3,6</sup>	58,907	67,450	73,650	86,979	-
Assigned for salaries and benefits <sup>5</sup>	18,203	23,051	23,931	28,965	25,371
Total Fund Balance Not Available for Appropriation	\$869,272	\$1,222,178	\$1,382,687	\$1,686,776	\$1,643,521
<u>Assigned and unassigned, available for appropriation</u>					
Assigned for litigation & contingencies <sup>4</sup>	\$145,443	\$136,080	\$235,925	\$186,913	\$160,314
Assigned for subsequent year's budget	172,128	183,326	188,562	210,638	370,405
Unassigned for General Reserve <sup>5</sup>	76,913	95,156	106,878	130,894	78,498
Unassigned - Budgeted for use second budget year	191,202	288,185	223,251	285,152	84
Unassigned - Contingency for second budget year <sup>6</sup>	60,000	60,000	160,000	308,000	510,400
Unassigned - Available for future appropriation	11,872	14,409	44,779	8,897	18,283
Total Fund Balance Available for Appropriation	\$657,558	\$777,156	\$959,395	\$1,130,494	\$1,137,984
Total Fund Balance, Budget Basis	\$1,526,830	\$1,999,334	\$2,342,082	\$2,817,270	\$2,781,505
<u>Budget Basis to GAAP Basis Reconciliation</u>					
Total Fund Balance - Budget Basis	\$1,526,830	\$1,999,334	\$2,342,082	\$2,817,270	\$2,781,505
Unrealized gain or loss on investments	343	(1,197)	(20,602)	16,275	36,626
Nonspendable fund balance	522	525	1,512	1,259	1,274
Cumulative Excess Property Tax Revenues Recognized on Budget Basis	(36,008)	(38,469)	(25,495)	(23,793)	(20,655)
Cumulative Excess Health, Human Service, Franchise Tax and other Revenues on Budget Basis	(56,709)	(83,757)	(68,958)	(87,794)	(139,590)
Inventories	-	-	-	-	33,212
Pre-paid lease revenue	(5,816)	(5,733)	(6,598)	(6,194)	(6,450)
Total Fund Balance, GAAP Basis	\$1,429,162	\$1,870,703	\$2,221,941	\$2,717,023	\$2,685,922

Source: Office of the Controller, City and County of San Francisco.

<sup>1</sup> Additional information in Rainy Day Reserves section of Appendix A, following this table.

<sup>2</sup> Additional information in Budget Stabilization Reserve section of Appendix A, following this table.

<sup>3</sup> Additional information in Budget Savings Incentive Reserve section of Appendix A, following this table.

<sup>4</sup> Additional information in Salaries, Benefits and Litigation Reserves section of Appendix A, following this table.

The increase in FY18 was largely due to a small number of claims filed against the City with large known or potential settlement stipulations.

<sup>5</sup> Additional information in General Reserves section of Appendix A, following this table.

<sup>6</sup> Includes \$507.4 million COVID Response and Economic Loss Reserve. Additional information in the COVID Response and Economic Loss Reserve section of Appendix A, following this table.

In addition to the reconciliation of GAAP versus budget-basis fund balance, Table A-3 shows the City's various reserve balances as designations of fund balance. Key reserves are described further as follows:

## COVID Response and Economic Loss Reserve

The fiscal year 2020-21 Original Budget consolidated the balances of several City reserves into a single COVID Response and Economic Loss Reserve of \$507.4 million in fiscal year 2019-20, as shown as part of “Unassigned Contingency for Second Budget Year” line in Table A-3 above. The COVID Response and Economic Loss Reserve will be available to offset revenue losses or to assist otherwise with balancing of future fiscal year budgets. The Controller has noted that the \$507.4 million total balance would be sufficient to offset some, but not all, of the budget risks identified future years. The Mayor’s proposed budget for fiscal years 2021-22 and 2022-23 draws down \$113.5 million of the COVID Response and Economic Loss Reserve to support the continuing costs of the City’s continuing COVID-19 response. The remaining balance is split into two new reserves, \$100.0 million for a “Federal and State Emergency Grant Disallowance Reserve,” and \$293.9 million for a “Fiscal Cliff Reserve.” The Federal and State Emergency Grant Disallowance Reserve was created for the purpose of managing revenue shortfalls related to reimbursement disallowances from the Federal Emergency Management Agency (FEMA) and other state and federal agencies.” The Fiscal Cliff Reserve was created for the purpose of managing projected budget shortfalls following the spend down of federal and state stimulus funds and other one-time sources used to balance the fiscal year 2021-22 and fiscal year 2022-23 budget. See “CITY BUDGET - Controller’s Revenue Letter.”

## Rainy Day Reserve

The City maintains a Rainy Day Reserve, as shown on the first and second line of Table A-3 above. Charter Section 9.113.5 requires that if total General Fund revenues for the current year exceed total General Fund revenues for the prior year by more than five percent, then the City must deposit anticipated General Fund revenues in excess of that five percent growth into three accounts within the Rainy Day Reserve (see below) and for other lawful governmental purposes. Similarly, if budgeted revenues exceed current year revenues by more than five percent, the budget must allocate deposits to the Rainy Day Reserve. Effective January 1, 2015, Proposition C, passed by the voters in November 2014, divided the existing Rainy Day Economic Stabilization Account into a City Rainy Day Reserve (“City Reserve”) and a School Rainy Day Reserve (“School Reserve”) for SFUSD, with each reserve account receiving 50% of the existing balance at the time. Deposits to the reserve are allocated as follows:

- 37.5 percent of the excess revenues to the City Reserve;
- 12.5 percent of the excess revenues to the School Reserve (not shown in Table A-3 because it is not part of the General Fund, it is reserved for SFUSD);
- 25 percent of the excess revenues to the Rainy Day One-Time or Capital Expenditures account; and
- 25 percent of the excess revenues to any lawful governmental purpose.

The fiscal year 2019-20 ending balance of the Rainy Day Economic Stabilization City Reserve was \$229.1 million, as shown in Table A-3. In the fiscal year 2020-21 Original Budget, \$114.5 is withdrawn, resulting in an ending balance of \$114.5 million at fiscal 2020-21 year end. The Mayor’s proposed budget withdraws *de minimis* amounts of Rainy Day Reserve in fiscal years 2021-22 and 2022-23, preserving the balance of \$114.5 million in those years.

The combined balances of the Rainy Day Reserve’s Economic Stabilization account and the Budget Stabilization Reserve are subject to a cap of 10% of actual total General Fund revenues as stated in the City’s most recent independent annual audit. Amounts in excess of that cap in any year will be placed in

the Budget Stabilization One-Time Reserve, which is eligible to be allocated to capital and other one-time expenditures. Monies in the City Reserve are available to provide budgetary support in years when General Fund revenues are projected to decrease from prior-year levels (or, in the case of a multi-year downturn, the highest of any previous year's total General Fund revenues). Monies in the Rainy Day One-Time Reserve are available for capital and other one-time spending initiatives.

### **Budget Stabilization Reserve**

The City maintains a Budget Stabilization Reserve, as shown on the third line of Table A-3 above. The Budget Stabilization Reserve augments the Rainy Day Reserve and is funded through the dedication of 75% of certain volatile revenues, including Real Property Transfer Tax ("RPTT") receipts in excess of the rolling five-year annual average (adjusting for the effect of any rate increases approved by voters), funds from the sale of assets, and year-end unassigned General Fund balances beyond the amount assumed as a source in the subsequent year's budget.

The combined value of the Budget Stabilization Reserve and the Budget Stabilization One Time Reserve is \$362.6 million in fiscal year 2019-20. Because the City's combined Rainy Day Economic Stabilization Reserve and Budget Stabilization Reserve exceeded 10% of General Fund revenues for fiscal year 2019-20, the Budget Stabilization Reserve balance was capped in fiscal year 2019-20 at \$307.8 million, with the remaining balance of \$54.9 million deposited in the Budget Stabilization One-Time Reserve.

The Budget Stabilization Reserve has the same withdrawal requirements as the Rainy Day Reserve. Withdrawals are structured to occur over a period of three years: in the first year of a downturn, a maximum of 30% of the combined value of the Rainy Day Reserve and Budget Stabilization Reserve could be drawn; in the second year, the maximum withdrawal is 50%; and, in the third year, the entire remaining balance may be drawn. No deposits are required in years when the City is eligible to withdraw.

In the fiscal year 2020-21 Original Budget, \$42.0 million is withdrawn from this reserve resulting in a balance of \$265.8 million. The Mayor's proposed budget for fiscal years 2021-22 and 2022-23 makes no withdrawal from this reserve, maintaining the balance of \$265.8 million.

### **General Reserve**

The City maintains a General Reserve, shown as "Unassigned for General Reserve" in the "assigned and unassigned, available for appropriation" section of Table A-3 above. The General Reserve is to be used for current-year fiscal pressures not anticipated during the budget process. The policy, originally adopted on April 13, 2010, set the General Reserve equal to 1% of budgeted regular General Fund revenues in fiscal year 2012-13 and increasing by 0.25% each year thereafter until reaching 2% of General Fund revenues in fiscal year 2016-17. On December 16, 2014, the Board of Supervisors adopted financial policies to further increase the City's General Reserve from 2% to 3% of General Fund revenues between fiscal year 2017-18 and fiscal year 2020-21 while reducing the required deposit to 1.5% of General Fund revenues in years when the City appropriates a withdrawal from the Rainy Day reserve. The intent of this policy change was to increase reserves available during a multi-year downturn. The fiscal year 2019-20 ending balance of the General Reserve was \$78.5 million. As of the Controller's Nine Month Report, the fiscal year 2020-21 ending balance is anticipated to be \$78.3 million, as the Board appropriated \$0.2 million in the current year to forgive fees related to accessory dwelling units. The Mayor's proposed budget for fiscal years 2021-22 and 2022-23 includes deposits of \$3.1 million and \$5.8 million, respectively.



### **Budget Savings Incentive Reserve**

The Charter requires reserving a portion of Recreation and Parks revenue surplus in the form of the Recreation and Parks Budget Savings Incentive Reserve, as shown on line 4 of Table A-3. The Administrative Code authorizes reserving a portion of departmental expenditure savings in the form of the Citywide Budget Savings Incentive Reserve, also referred to as the “Budget Savings Incentive Fund,” as shown with note 4 of the “assigned, not available for appropriation” section of Table A-3. In fiscal year 2019-20, the Recreation and Parks Savings Reserve had a balance of \$0.8 million and the balance of the Citywide Budget Savings Incentive Reserve was moved into the COVID Response and Economic Loss Reserve. See “—COVID Response and Economic Loss Reserve” above.

### **Salaries, Benefits and Litigation Reserves**

The City maintains two types of reserves to offset unanticipated expenses, which are available to City departments through a Controller’s Office review and approval process. These are shown with note 5 in the “assigned, not available for appropriation,” and “assigned and unassigned, available for appropriation” sections of Table A-3 above. These include the Salaries and Benefit Reserve (balance of \$25.4 million as of fiscal year 2019-20), and the Litigation and Public Health Management Reserve (balance of \$136.5 million in fiscal year 2019-20).

### **Operating Cash Reserve**

Not shown in Table A-3, under the City Charter, the Treasurer, upon recommendation of the City Controller, is authorized to transfer legally available moneys to the City’s operating cash reserve from any unencumbered funds then held in the City’s pooled investment fund (which contains cash for all pool participants, including city departments and external agencies such as San Francisco Unified School District and City College). The operating cash reserve is available to cover cash flow deficits in various City funds, including the City’s General Fund. From time to time, the Treasurer has transferred unencumbered moneys in the pooled investment fund to the operating cash reserve to cover temporary cash flow deficits in the General Fund and other City funds. Any such transfers must be repaid within the same fiscal year in which the transfer was made, together with interest at the rate earned on the pooled funds at the time the funds were used. See “INVESTMENT OF CITY FUNDS – Investment Policy” herein.

Table A-4, entitled “Audited Statement of Revenues, Expenditures and Changes in General Fund Balances,” is extracted from information in the City’s published Comprehensive Annual Financial Report through fiscal year 2019-20. Audited financial statements can be obtained from the City Controller’s website <https://sfcontroller.org/comprehensive-annual-financial-report-cafr>. Information from the City Controller’s website is not incorporated herein by reference. Excluded from this Statement of General Fund Revenues and Expenditures in Table A-4 are fiduciary funds, internal service funds, special revenue funds (which relate to proceeds of specific revenue sources which are legally restricted to expenditures for specific purposes) and all of the enterprise fund departments of the City, each of which prepares separate audited financial statements.

TABLE A-4

**CITY AND COUNTY OF SAN FRANCISCO**  
**Statement of Revenues, Expenditures and Changes in General Fund Fund Balances<sup>1</sup>**  
**Fiscal Years 2015-16 through 2019-20**  
**(000s)**

	2015-16	2016-17	2017-18	2018-19	2019-20
<b>Revenues:</b>					
Property Taxes <sup>2</sup>	\$1,393,574	\$1,478,671	\$1,673,950	\$2,248,004	\$2,075,002
Business Taxes	659,086	700,536	897,076	917,811	822,154
Other Local Taxes <sup>3</sup>	1,054,109	1,203,587	1,093,769	1,215,306	996,180
Licenses, Permits and Franchises	27,909	29,336	28,803	27,960	25,318
Fines, Forfeitures and Penalties	8,985	2,734	7,966	4,740	3,705
Interest and Investment Income	9,613	14,439	16,245	88,523	65,459
Rents and Concessions	46,553	15,352	14,533	14,460	9,816
Intergovernmental	900,820	932,576	983,809	1,069,349	1,183,341
Charges for Services	233,976	220,877	248,926	257,814	229,759
Other	22,291	38,679	24,478	46,254	62,218
<b>Total Revenues</b>	<b>\$4,356,916</b>	<b>\$4,636,787</b>	<b>\$4,989,555</b>	<b>\$5,890,221</b>	<b>\$5,472,952</b>
<b>Expenditures:</b>					
Public Protection	\$1,204,666	\$1,257,948	\$1,312,582	\$1,382,031	\$1,479,195
Public Works, Transportation & Commerce	136,762	166,285	223,830	202,988	203,350
Human Welfare and Neighborhood Development	853,924	956,478	999,048	1,071,309	1,252,865
Community Health	666,138	600,067	706,322	809,120	909,261
Culture and Recreation	124,515	139,368	142,215	152,250	155,164
General Administration & Finance	223,844	238,064	244,773	267,997	304,073
General City Responsibilities	114,663	121,444	110,812	144,808	129,941
<b>Total Expenditures</b>	<b>\$3,324,512</b>	<b>\$3,479,654</b>	<b>\$3,739,582</b>	<b>\$4,030,503</b>	<b>\$4,433,849</b>
<b>Excess of Revenues over Expenditures</b>	<b>\$1,032,404</b>	<b>\$1,157,133</b>	<b>\$1,249,973</b>	<b>\$1,859,718</b>	<b>\$1,039,103</b>
<b>Other Financing Sources (Uses):</b>					
Transfers In	\$209,494	\$140,272	\$112,228	\$104,338	\$87,618
Transfers Out	(962,343)	(857,629)	(1,010,785)	(1,468,971)	(1,157,822)
Other Financing Sources	4,411	1,765	-	-	-
Other Financing Uses	-	-	(178)	(3)	-
<b>Total Other Financing Sources (Uses)</b>	<b>(\$748,438)</b>	<b>(\$715,592)</b>	<b>(\$898,735)</b>	<b>(\$1,364,636)</b>	<b>(\$1,070,204)</b>
<b>Excess (Deficiency) of Revenues and Other Sources</b>					
<b>Over Expenditures and Other Uses</b>	<b>\$283,966</b>	<b>\$441,541</b>	<b>\$351,238</b>	<b>\$495,082</b>	<b>(\$31,101)</b>
<b>Total Fund Balance at Beginning of Year</b>	<b>\$1,145,196</b>	<b>\$1,429,162</b>	<b>\$1,870,703</b>	<b>\$2,221,941</b>	<b>\$2,717,023</b>
<b>Total Fund Balance at End of Year -- GAAP Basis</b>	<b>\$1,429,162</b>	<b>\$1,870,703</b>	<b>\$2,221,941</b>	<b>\$2,717,023</b>	<b>\$2,685,922</b>
<b>Assigned for Subsequent Year's Appropriations and Unassigned Fund Balance, Year End</b>					
-- GAAP Basis	\$249,238	\$273,827	\$286,143	\$326,582	\$395,776
-- Budget Basis	\$435,202	\$545,920	\$616,592	\$812,687	\$896,172

<sup>1</sup> Summary of financial information derived from City Comprehensive Annual Financial Reports. Fund balances include amounts reserved for rainy day (Economic Stabilization and One-time Spending accounts), encumbrances, appropriation carryforwards and other purposes (as required by the Charter or appropriate accounting practices) as well as unreserved designated and undesignated available fund balances (which amounts constitute unrestricted General Fund balances).

<sup>2</sup> The City recognized \$548.0 million of "Excess Educational Revenue Augmentation Fund (ERAF)" revenue in FY 2018-19, representing FY16-17, FY17-18, and FY18-19 (3 fiscal years) of ERAF. Please see Property Tax section for more information about Excess ERAF.

<sup>3</sup> Other Local Taxes includes sales, hotel, utility users, parking, sugar sweetened beverage, stadium admissions, access line, and cannabis taxes (once it takes effect beginning January 1, 2022).

Sources: Comprehensive Annual Financial Report; Office of the Controller, City and County of San Francisco

## Five-Year Financial Plan and March Update

The Five-Year Financial Plan (“Plan”) is required under Proposition A, a charter amendment approved by voters in November 2009. The Charter requires the City to forecast expenditures and revenues for the next five fiscal years, propose actions to balance revenues and expenditures during each year of the Plan, and discuss strategic goals and corresponding resources for City departments. Proposition A required that a Plan be adopted every two years. Charter Section 9.119 requires that by March 1 of each odd-numbered year, the Mayor submit a Plan to the Board. The City’s Administrative Code requires that by March 1 of each even-numbered year, the Mayor, Board of Supervisors Budget Analyst, and Controller submit an updated estimated for the remaining four years of the most recently adopted Plan.

On January 15, 2021, the Mayor, Budget Analyst for the Board of Supervisors, and the Controller’s Office issued the Plan for fiscal years 2021-22 through 2025-26 (“Five-Year Plan”), which projected cumulative annual shortfalls of \$411.1 million, \$242.1 million, \$323.7 million, \$413.3 and \$503.3 million, for fiscal years 2021-22 through 2025-26, respectively. The Five-Year Plan was updated in the March Joint Report.

On March 31, the Board of Supervisors Budget and Legislative Analyst, the Mayor’s Budget Director and the Controller issued a Budget Outlook Update (the “March Joint Report”) which contained updates to the City’s Five-Year Financial Plan issued in January 2021 (the “January 2021 Projections”).

The March Joint Report shows a cumulative deficit projection of \$499.3 million by fiscal year 2025-26, which is a \$23.0 million improvement from the prior fiscal year 2025-26 deficit of \$503.3 million contained in the January 2021 Projections. In the upcoming two fiscal years, the cumulative shortfall was \$22.9 million, an improvement of \$630.3 million from the \$653.2 million deficit as compared to the January 2021 Projections. The March Joint Report noted that the changes to the January 2021 Projections were primarily driven by the following factors:

- American Rescue Plan Act of 2021 (“ARPA”). The March Joint Report forecast assumes \$636 million of one-time direct federal aid contained in ARPA from the Coronavirus Local Fiscal Recovery Fund to offset revenue losses in the General Fund in fiscal years 2021-22 and 2022-23 (\$318 million each year). By the time of the Mayor’s proposed budget on June 1, 2021, the City received notice that it would receive \$624 million of ARPA funds or \$312 million in each fiscal year.
- Modest Increase in Local Tax Revenue Projection. Local tax revenues are expected to recover at varying speeds from the stark and immediate losses of fiscal years 2019-20 and 2020-21 throughout the projection period of the Five-Year Financial Plan. The overall trajectory for most local tax revenues in the March Joint Report is similar to the January 2021 Projections; however projected property tax revenues in the March Joint Report are materially higher, largely due to updated State guidance on the calculation of Excess ERAF and revised assumptions about temporary reductions in assessed values. (The March Joint Report assumes that reductions in assessed values for hotel, retail, and unsecured property will be less than projected in the January Projections.) This positive change is partially offset by additional anticipated weakness in business, hotel, sales, and parking taxes, largely driven by an assumed slower return of office workers and travelers to San Francisco. The March Joint Report also contains revised assumptions concerning the future impact of continued telecommuting on the City’s business tax revenues.

- Changing Reserve Assumptions. In the January 2021 Projections, the City anticipated withdrawing \$187.9 million of Economic Stabilization Reserves in fiscal year 2021-22 and fiscal year 2022-23, exhausting the full balance in those reserves. Given improvement in the budget outlook, the March Joint Report projections assume the \$187.9 million withdrawal of Economic Stabilization Reserves in fiscal year 2021-22, consistent with the adopted budget, but no further withdrawals thereafter. Furthermore, the March Joint Report projects that deposits to these reserves will be required beginning in fiscal year 2023-24. Neither the January Projections nor the March Joint Report update assumes the use of funds in the COVID Response and Economic Loss Reserve.
- Reductions to Cost of COVID-19 Response. The March Joint Report includes a reduction in projected expenditures needed to support citywide COVID-19 response programming, compared to the January 2021 Projections.
- Salary and Benefits Costs. The March Joint Report assumes salary and benefits savings compared to the January Projections, primarily due to a higher fiscal year 2020-21 rate of return on the retirement system's investments, and also lower growth in fiscal year 2021-22 of retiree health costs. The March Joint Report assumes there will be no wage delays in closed labor contracts, which would have been triggered under those contract terms if the projected shortfall in the March Joint Report exceeded \$200 million.

The March Joint Report notes key factors that could materially impact the City's financial condition, including the following:

- Local General Fund Revenues: Economically sensitive revenues such as business and hotel taxes are still subject to historically high levels of uncertainty as the local and national economies gradually recover from the COVID-19 pandemic, and international travel returns.
- State and federal budget impacts: Federal and state legislative and regulatory actions are driving large revenue improvements in the March Joint Report projection, and any future federal or state legislative and regulatory actions could create additional changes.
- Local COVID-19 Response Costs: The level of need and associated costs of the City's current COVID-19 response programs may exceed the City's current expectations.
- Pending or proposed new programs or legislation: No pending or proposed legislative changes with a fiscal impact are assumed in the March Joint Report with the exception of the \$125 million supplemental ordinance discussed above. Any legislation adopted by the Mayor and Board of Supervisors with a fiscal impact would increase the projected shortfalls. Several appropriations for new program initiatives are pending at the Board of Supervisors, and others may be proposed.
- Retirement Employer Contribution Rate: While the Retirement System Board has discussed reducing its actuarially assumed rate of return from 7.4% to 7.3% in recent months, , it voted to maintain the 7.4% rate at their April 2021 meeting. At the time of the March Joint Report, it had not yet taken action; therefore, the 7.4% rate assumed in the January report remains unchanged. Adoption of the 7.3% rate would have increased employer contribution rates and annual costs by approximately \$48 million beginning in Fiscal Year 2021-22.

The March Joint Report notes that: “In the remaining three years of the five-year projection period, a significant structural deficit of over \$350 million persists and grows each year as expenditure growth projections outpace revenue growth projections. Closing these shortfalls will require some combination of expenditure reductions and additional revenues, and will likely pose difficult choices for policymakers.”

### **Mayor’s Proposed Budget for Fiscal Years 2021-22 and 2022-23**

On June 1, 2021, the Mayor submitted a proposed, balanced budget for fiscal years 2021-22 and 2022-23 to the Board of Supervisors.

The proposed budget totals \$13.1 billion for fiscal year 2021-22 and \$12.8 billion for fiscal year 2022-23, representing a year over year decrease of \$0.5 billion in fiscal year 2021-22 and \$0.3 billion in fiscal year 2022-23. The General Fund portion is \$6.3 billion in fiscal year 2021-22 and \$6.3 billion in fiscal year 2022-23, representing a year over year increase of \$108.3 million in fiscal year 2021-22 and decrease of \$2.5 million in fiscal year 2022-23. There are 32,217 funded full-time positions in fiscal year 2021-22 and 32,176 in fiscal year 2022-23, representing a year-over-year increase of 439 and a year-over-year decrease of 41 positions, respectively.

On June 8, 2021, the Controller’s Office published the Revenue Letter, fulfilling a Charter requirement to comment on the revenue estimates assumed in the Mayor’s proposed budget. The Revenue letter found tax revenue assumptions to be reasonable, but cautioned revenues are highly dependent on the course of economic reopening, will require frequent monitoring, and are subject to updates as conditions change. The Revenue Letter notes the following key assumptions and requirements in the Mayor’s proposed budget:

- **Tax revenue assumptions are reasonable and based on the expectation that San Francisco’s economy will recover from the public health emergency over several years.** The budget broadly assumes General Fund revenue recovers to pre-pandemic levels by fiscal year 2023-24, with significant projected growth during the two budget years. However, the impact of the pandemic on specific revenues, including hotel, sales and parking taxes, is assumed to linger until fiscal year 2025-26.

In fiscal year 2021-22, the largest increases in General Fund tax revenues are in property, business, and transfer taxes, with increases of \$96.0 million, \$130.7 million, and \$212.1 million, respectively, from the fiscal year 2020-21 original budget. This growth is partially offset by significant reductions in sales and hotel tax versus pre-pandemic levels. In fiscal year 2022-23, General Fund revenue continues to grow from fiscal year 2021-22, with continued strength in property and transfer taxes and rapid growth in business and hotel tax, as the city continues its economic recovery. Fiscal year 2022-23 also assumes \$60.0 million in revenue from a new tax on executive pay approved by voters in November 2020.

The revenue outlook for the City is closely tied to the recovery of sectors most affected by the pandemic: tourism, office industries, and small businesses. The extent to which changes in these sectors, including the prevalence of telecommuting, patterns of out-migration, and declines in conventions and international travel, are temporary or permanent will be critically important to the City’s tax base. The Controller’s Office will closely monitor and report on revenues, and active management of the City’s budget will likely be required by the Mayor and Board of Supervisors.

- **The budget assumes very significant levels of one-time federal funding, primarily from the passage of ARPA in March 2021.** The budget appropriates \$624.8 million of ARPA Coronavirus State and Local Fiscal Recovery Funds (CSLFRF) over the two budget years. As discussed in the March 2021 Update to the Five Year Financial Plan, this single source is largely responsible for balancing projected shortfalls in fiscal years 2021-22 and 2022-23.
- **The budget relies on other one-time sources including \$267.5 million of reserves and use of the \$157.3 million current year fund balance projected in the Controller's Nine-Month Report.** The Board of Supervisors has adopted a nonrecurring revenue policy, codified in Administrative Code Section 10.61, which requires selected nonrecurring revenues to be used only for nonrecurring expenditures. As defined by this policy, the fiscal year 2021-22 budget relies on \$267.5 million of one-time sources to support \$468.9 million of one-time expenditures, in compliance with the City's nonrecurring revenue policy.
- **The Mayor's budget includes, for the first time, several new general and special purpose taxes.** Some of these are sources the City has experience collecting and projecting, including the transportation network tax the transfer tax rate, the business tax overhaul which adjusted gross receipts tax and business registration rates, commercial rents tax, and homeless gross receipts tax. The risk with these sources is largely commercial real estate volatility and recovery of office-using business sectors. Others are sources that the City has little to no experience collecting or projecting, including the retail vacancy tax, the cannabis, and the tax on executive pay, a volatile revenue source due to the narrow base of expected payers, annual fluctuations in the value and form of executive compensation, and possible tax-avoidance behavior, that is budgeted at \$60 million in fiscal year 2022-23.
- **The budget preserves the balances of the City's economic stabilization reserves, and code-mandated reserves are funded and maintained at required levels.** The Mayor's proposed budget maintains a balance of \$380.3 million in the combined Rainy Day and Budget Stabilization reserves (also known as combined "Economic Stabilization Reserves"), as well as \$54.8 million in the Budget Stabilization One-Time reserve. Pursuant to the City's financial policies, Economic Stabilization Reserves can be fully drawn by fiscal year 2022-23, split 50% in each of the budget years, and the Budget Stabilization One-Time Reserve can be used on one-time uses at any time. General Reserve funding levels in the budget are at code-mandated levels.
- **Voter-adopted spending requirements are met, or exceeded, at a total cost exceeding \$1.4 billion annually.** The financial baselines include mandated spending for transit, libraries, schools, early childhood education, homelessness housing and services, street trees, and other programs. Several programs are funded above the required levels, including the Children's Services baseline, Transitional Aged Youth baseline, Recreation and Parks baseline, the Our City, Our Home Baseline (November 2018 Proposition C), and the Early Care and Education baseline (June 2018 Proposition C). Finally, the proposed budget prefunds \$17.6 million of future Housing Trust Fund requirements in fiscal year 2021-22, which will reduce payments over a five year term beginning in fiscal year 2023-24.
- **The Mayor's budget adheres to the Minimum Compensation Rate.** The Minimum Compensation Ordinance, Section 12P of the Administrative Code, sets a minimum compensation rate for employees at public entities and nonprofit organizations that have contracts with the City. For

public entities, the minimum compensation rate is scheduled to increase from \$17.25 to \$18.00 on July 1, 2021. For nonprofits, the minimum compensation is scheduled to increase at the rate of inflation from \$17.05 to \$17.34 (1.7 percent). These increases only go into effect if sufficient funds are appropriated to fund the increases. The proposed budget includes appropriations for the increase in the minimum compensation rate for public entities. It also includes a “cost of doing business” appropriation that provides nonprofits an increase of three percent to their budgets, which is sufficient to support the minimum compensation increase for nonprofits. These compensation increases, therefore, will be effective on July 1, 2021.

The Revenue Letter outlined the following key financial risks:

- While revenue assumptions in the Mayor’s proposed budget are reasonable, the City faces several key financial risks in coming fiscal years. These risks include (1) disallowance of claims for federal revenues assumed in the City’s emergency response budgets, (2) a slower recovery than assumed in the budget, and (3) the projected structural budget gap following depletion of one-time federal stimulus funds.
  - **Federal revenue risk.** In total since the beginning of the public health emergency, the City has budgeted to receive \$430 million of reimbursements from the Federal Emergency Management Agency (FEMA), including \$49.5 million in the proposed fiscal year 2021-22 budget. Of this total, the City has submitted claims to date of \$180.5 million, of which \$36.3 million have approved and \$14.6 million have been paid. The balance is subject to risk of both lower claiming than that assumed in the budget and potential disallowance of claimed costs. The federal reimbursement and auditing process will likely continue for the coming fiscal year at a minimum, leaving a key risk to budgeted revenues.
  - **Economic risk.** The proposed budget assumes an economic recovery will drive annual tax revenue growth of \$251.2 million in fiscal year 2021-22 and \$502.7 million in fiscal year 2022-23. While these assumptions track to our economic and financial projections, they are subject to significant uncertainty. Key factors to monitor include whether public health conditions in the City will remain relatively favorable and continue to permit a growing amount of economic activity to resume; whether large-scale telecommuting will wane rapidly in the coming two fiscal year as assumed in these projections; and whether the local hospitality and convention industries will recover at the pace underpinning these tax revenue projections. Changes in these key factors would drive significant variances in actual financial revenue performance.
  - **Structural budget challenges in future fiscal years.** As noted above, the Mayor’s proposed budget is balanced with a heavy reliance on one-time sources, most notably federal stimulus funds allocated to the City under the ARPA. As proposed, these funds would be depleted over the two-year budget period, leaving a structural budget challenge, projected to be \$350 million in fiscal year 2023-24 and \$499.3 million in fiscal year 2025-26 in the March 2021 update to the Five-Year Financial Plan. While these projected future year shortfalls are modestly mitigated by actions proposed in the Mayor’s proposed budget, significant gaps are likely to remain in fiscal years beyond the two-year budget period.

- The Mayor’s proposed budget preserves and repurposes several key reserve balances in response to these risks. The Mayor’s proposed budget reassigns \$100.0 million of the COVID Response and Economic Loss contingency reserve to a Federal and State Emergency Grant Disallowance Reserve to manage potential revenue shortfalls related to potential reimbursement disallowances and \$293.9 million to a Fiscal Cliff Reserve for the purpose of managing anticipated budget shortfalls in fiscal year 2023-24 and beyond. Additionally, the Mayor’s proposed budget maintains a balance of \$380.3 million in the combined Rainy Day and Budget Stabilization reserves (also known as combined “Economic Stabilization Reserves”), as well as \$54.8 million in the Budget Stabilization One-Time reserve.

#### **Other Budget Updates: Fiscal Year 2020-21 Nine-Month Budget Status Report**

The Controller’s Office provides periodic budget status updates to the City’s policy makers during each fiscal year, as required by the City Charter Section 3.105. The most recent budget status update (the “Nine-Month Report”) was released on May 13, 2021.

The Nine-Month Report indicates a projected General Fund net surplus of \$157.3 million in fiscal year 2020-21 (as compared to the surplus reported in the Six-Month Report, which was subsequently appropriated by the Mayor and Board of Supervisors in the current year).

TABLE A-5

#### **Nine Month Report Fiscal Year 2020-21 Projected General Fund Variances to Prior Projection (\$ million)**

##### **Changes from Six Month Projection**

Fiscal Year 2019-20 estimated fund balance (audited)	\$0
Citywide Revenue	146.1
Baseline Offsets	(18.1)
Departmental Revenues and Expenditures	29.4
<b>Surplus / (Shortfall)</b>	<b>\$157.3</b>

The following is a discussion of certain elements of the revised fiscal year 2020-21 projections in the Nine-Month Report:

- Local revenue trends are consistent with previous projections, with two positive exceptions that account for the majority of the projected ending balance. First, state regulatory actions are driving large improvements in excess ERAF revenue, offset by mixed performance of local tax revenues. State guidance on the calculation of excess ERAF increased revenue by \$83.4 million over Six-Month Report projections. Second, real property transfer taxes are projected to exceed budgeted levels due to a greater number of large commercial sales than previously anticipated. Weakness in hotel, sales and business taxes are offset by overall improvement in projected department revenues and expenditures.
- Economically sensitive revenues are subject to historically high levels of uncertainty given the course of the pandemic and its economic effects. Business tax revenues are projected to be



\$165.9 million below revised budget and \$35.7 million below Six-Month Report projections, given the delay in resumption of office work. Postponement of the tax year 2020 business tax filing deadline from March 1 to April 30, 2020, will result in a high level of uncertainty about current year revenue until late in the summer. General Fund hotel tax revenues are projected to be \$20.6 million for the fiscal year, \$105.6 million below budget and \$7.2 million below prior projections, given year to date receipts. Sales tax revenues are \$51.5 million below budget, or \$8.0 million less than prior projections.

- Projected spending and revenues supporting the City's COVID-19 emergency response have declined since our last projection. Projected emergency response spending in the current year of \$632.6 million are supported by federal, state, and dedicated local revenues of \$409.6 million, for net General Fund costs of \$169.9 million. The projected ending General Fund project balance, which is available to support response costs in the upcoming fiscal year, has declined by \$24.3 million from our last projection.
- ARPA Coronavirus Local Fiscal Relief Funds are not included in these projections. ARPA included \$350 billion in aid to state and local governments. San Francisco's direct allocation, initially estimated by the United States Treasury at \$636.0 million but confirmed to be \$624.8 million, will be received in two equal tranches, one in the current year and one in the budget year. The Five Year Financial Plan assumes the first half of the funds will be spent in fiscal year 2021-22 and second half in fiscal year 2022-23.

Periodic budget status updates are provided by the Controller in accordance with reporting requirements of the Charter. The level of uncertainty regarding City revenues and expenditures remains extraordinarily high, driven by the economic and financial impacts of the public health emergency. The City can give no assurances that the COVID-19 pandemic will not result in further adverse impacts on the City's financial condition (including continuing reductions in revenues and/or increases in expenses).

## **BUDGETARY RISKS**

### **Threat of Extended Recession**

Following the widespread shutdown of businesses and supply chain disruption in response to the COVID-19 pandemic, on June 8, 2020 the National Bureau of Economic Research announced that the US officially entered into a recession in February 2020. According to the California Employment Development Department, the State's unemployment rate hit a record high of 16.4% in April 2020 and has decreased to 8.5% as of February 2021. In the "Great Recession" that occurred nationally from December 2007 to June 2009 (according to the U.S. National Bureau of Economic Research), California real GDP growth slowed for five consecutive quarters from the third quarter of 2008 to the third quarter of 2009 and did not return to pre-recession level of output until three years later in the third quarter of 2012. The unemployment rate rose steadily from 4.9% in the fourth quarter of 2006 to peak at 12.3 percent in the fourth quarter of 2010 and did not return to the pre-recession level until the second quarter of 2017. More than a third of California jobs are in sectors that are immediately vulnerable to stay-at-home emergency orders. The possibility of a prolonged anemic economic recovery from the pandemic remains.

## Commuting Pattern Changes

The sudden and sharp increase in telecommuting creates revenue risk. Approximately half of workers in major tax-paying sectors such as professional services, financial services, and information live outside of San Francisco. Extended periods of working at-home during the pandemic may affect how much of a business's payroll expense and gross receipts is apportionable to San Francisco. Some of the City's largest private employers have instructed their employees to telecommute whenever possible, as evidenced by BART ridership declining almost 90% from its pre-COVID-19 baseline ridership. Businesses owe payroll tax only on their employees physically working within the City. For certain categories of businesses, the gross receipts tax is also dependent on their San Francisco payroll. Thus, the sharp rise in telecommuting will result in reduced business taxes. Although some San Francisco residents who previously commuted out of the City are now telecommuting from within the City, many of these residents work for employers who do not have a nexus in the City, and thus are not subject to business taxes.

## COVID-19 Pandemic

The COVID-19 pandemic is ongoing, and the City's response will likely cost hundreds of millions of dollars, depending on the ultimate duration and severity of the pandemic. The City can give no assurance of the duration or severity of the COVID-19 pandemic, and there is no assurance that its effects will not impose more significant financial and operating effects on the City before mitigation measures are successfully implemented. For additional information see "PUBLIC HEALTH EMERGENCY – COVID-19."

## Bankruptcy Filing by the Pacific Gas and Electric Company (PG&E)

On January 29, 2019, PG&E filed for Chapter 11 bankruptcy protection to shield itself from potential wildfire liability that was estimated upwards of \$30 billion. Taxes and fees paid by PG&E to the City total approximately \$75 million annually and include property taxes, franchise fees and business taxes, as well as the utility user taxes it remits on behalf of its customers.

On June 20, 2020, the United States Bankruptcy Court for the Northern District of California confirmed PG&E's Plan of Reorganization, and on July 1, 2020 PG&E announced that it had emerged from Chapter 11 bankruptcy. As part of its restructuring, on June 9, PG&E announced that it would be relocating its business headquarters, currently located at 245 Market Street and 77 Beale Street in San Francisco, to Oakland. The relocation is scheduled to begin June 2022.

During the pendency of the PG&E bankruptcy, on September 6, 2019 the City submitted a non-binding indication of interest ("IOI") to PG&E and PG&E Corporation to purchase substantially all of PG&E's electric distribution and transmission assets needed to provide retail electric service to all electricity customers within the geographic boundaries of the City ("Target Assets") for a purchase price of \$2.5 billion (such transaction, the "Proposed Transaction"). In a letter dated October 7, 2019, PG&E declined the City's offer. On November 4, 2019, the City sent PG&E a follow-up letter reiterating its interest in acquiring the Target Assets. To demonstrate public support for the Proposed Transaction, on January 14, 2020, the City's Board of Supervisors and the PUC's Commission conditionally authorized the sale of up to \$3.065 billion of Power Enterprise Revenue Bonds to finance the acquisition of the Target Assets and related costs, subject to specific conditions set forth in each authorizing resolution. **On July 27, 2021, the City submitted a petition with the California Public Utilities Commission requesting a formal determination of the value of PG&E's local electric infrastructure.**

The City is unable to predict whether it will be able to consummate a final negotiated acquisition price for the Target Assets and, if so, the terms thereof. Any such final terms would be subject to approval by the Board of Supervisors and the Commission. If consummated, it is expected that such new electric system would be wholly supported by its own revenues, and no revenues of the City's general fund would be available to pay for system operations, or City general fund secured bonds issued to acquire the Target Assets. The City is committed to acquiring PG&E's assets and expects to continue its pursuit with the newly reorganized entity.

### **Impact of Recent Voter-Initiated and Approved Revenue Measures on Local Finances**

On August 28, 2017, the California Supreme Court in *California Cannabis Coalition v. City of Upland* (August 28, 2017, No. S234148) ("Upland Decision") interpreted Article XIII C, Section 2(b) of the State Constitution, which requires local government proposals imposing general taxes to be submitted to the voters at a general election (i.e. an election at which members of the governing body stand for election). The court concluded such provision did not to apply to tax measures submitted through the citizen initiative process. Under the Upland Decision, citizens exercising their right of initiative may now call for general or special taxes on the ballot at a special election (i.e. an election where members of the governing body are not standing for election). The court did not, however, resolve whether a special tax submitted by voter initiative needs only simple majority voter approval, and not the super-majority (i.e. two-thirds) voter approval required of special taxes placed on the ballot by a governing body. On June 5, 2018 voters of the City passed by majority vote two special taxes submitted through the citizen initiative process: a Commercial Rent Tax for Childcare and Early Education ("June Proposition C") and a Parcel Tax for the San Francisco Unified School District ("Proposition G" and, together with June Proposition C, the "June Propositions C and G"). In addition, on November 6, 2018 voters passed by a majority vote a special tax submitted through the citizen initiative process: a Homelessness Gross Receipts Tax ("November Proposition C"), a gross receipts tax on larger companies in the City to fund affordable housing, mental health, and other homeless services. The estimated annual values of June Propositions C and G are approximately \$150 million and \$50 million, respectively. The estimated annual value of November Proposition C is approximately \$250 million to \$300 million.

In August 2018, the Howard Jarvis Taxpayers Association and several other plaintiffs filed a reverse validation action in San Francisco Superior Court challenging the validity of June Proposition C. In September 2018 the City initiated a validation action in the same court seeking a judicial declaration of the validity of Proposition G. In January 2019, the City initiated a similar validation action in the same court concerning November Proposition C.

On July 5, 2019, the San Francisco Superior Court granted the City's dispositive motions in the lawsuits concerning June Proposition C and November Proposition C, concluding that both measures, which proposed tax increases for specific purposes, required only a simple majority for approval because they were put on the ballot through a citizen signature petition. The Howard Jarvis Taxpayers Association and other petitioners/plaintiffs appealed the decision in the litigation concerning June Proposition C, and the California Business Properties Association and the other defendants/respondents appealed the decision in the litigation concerning November Proposition C.

On June 30, 2020, the Court of Appeal upheld the decision of the trial court in the litigation concerning November Proposition C. The Howard Jarvis Taxpayers Association sought review in the California Supreme Court of this decision. Briefing in the appeal concerning June 2018's Proposition C is not yet complete, and no oral argument has been scheduled.

On September 9, 2020, the California Supreme Court declined to take an appeal by the Howard Jarvis Taxpayers Association of the Court of Appeal's ruling in the City's favor regarding November Proposition C. As noted above, cases relating to June Proposition C and Proposition G are still pending at the Court of Appeal. These cases will proceed through the judicial process.

The Original Budget for fiscal year 2020-21 appropriated \$589.6 million of the November Proposition C funds for various voter-adopted purposes. With the Supreme Court decision to uphold the trial court, these funds are now free of legal risk on the voter threshold issue and the City is able to spend these funds. Of this total, the Original Budget assumed repayment to the General Fund of \$196 million in advances made in previous years to begin to implement these programs

The Original Budget for fiscal year 2020-21 also appropriated \$379.8 million of funds resulting from the contested commercial rents tax measure and programs those funds for voter-adopted childcare expenditures. Of this total, \$106.8 million supported the General Fund budget. These funds were at risk and could only be released following a final court ruling in the City's favor or voter adoption of the 2020 Proposition F on the November ballot. The Court has upheld trial court decisions in both Proposition C's allowing for revenue to be recognized and funds to be released from the Controller's Reserve. See "CITY BUDGET – Role of Controller in Budgetary Analysis and Projections" for the process in the event revenue shortfalls exceed applicable reserves and any other allowances for revenue shortfalls in the Original Budget.

Parcel taxes collected for teacher compensation are similarly reserved until the legal proceedings conclude, although the adoption of Proposition J on the November 2020 ballot by a two-thirds vote removed the legal risks on the voter threshold issue going forward and will allow the appropriation of future funds collected under the new tax.

The November 2020 ballot included three major revenue initiatives, which significantly impact local finance. All three measures passed.

- A business tax reform measure, which would have increased the gross receipts tax on certain taxpayers and impose new replacement general taxes on the gross receipts from the lease of certain commercial space or larger businesses if two contested 2018 (June Proposition C and November Proposition C) business tax measures had been struck down. This measure was assumed in the Proposed Budget such that \$330.8 million of new revenue transfers into the General Fund are assumed to repay prior year General Fund advances made for these purposes. As discussed above, on September 9, 2020, the California Supreme Court declined to take an appeal by the Howard Jarvis Taxpayers Association regarding November Proposition C, Homeless Gross Receipts Tax, allowing the lower court decisions in the City's favor to stand. The Courts subsequently upheld both propositions.
- A transfer tax rate increase, doubling the rates on real property transfers over \$10 million. The Controller's Office estimates the measure could increase transfer tax revenue between \$13.0 million to \$346.0 million. This measure was not assumed in the Original Budget for fiscal year 2020-21, but it is assumed in the Nine-Month Report, Five Year Financial Plan and update, and the Mayor's proposed budget.
- An additional business tax on businesses with disproportionate executive pay, which the Controller's Office estimates could increase the City's revenue by \$60 to \$140 million annually. This measure is assumed in the Five Year Financial Plan and update, and the Mayor's proposed budget.

## **Impact of the State of California Budget on Local Finances**

Revenues from the State represent approximately 13% of the General Fund revenues appropriated in the Mayor's proposed budget for fiscal years 2021-22 and 2022-23, and thus changes in State revenues could have a material impact on the City's finances. In a typical year, the Governor releases two primary proposed budget documents: 1) the Governor's Proposed Budget required to be submitted in January; and 2) the "May Revise" to the Governor's Proposed Budget. The Governor's Proposed Budget is then considered and typically revised by the State Legislature. Following that process, the State Legislature adopts, and the Governor signs, the State budget. City policy makers review and estimate the impact of both the Governor's Proposed and May Revise Budgets prior to the City adopting its own budget.

On January 8, 2021, the Governor released the State of California's proposed budget for fiscal year 2021-22. The State projects its General Fund budget to be \$164.5 billion, \$8.6 billion (5.5 percent) more than fiscal year 2020-21. Due to previously unanticipated strength in the financial markets, Personal Income Tax – the State's largest General Fund source – is expected to increase by \$5.2 billion in fiscal year 2021-22 over the prior year. This strength is partially offset by expected losses in nearly every other General Fund source.

On May 14, 2021, the Governor released the State of California's "May Revise" for fiscal year 2021-22. The May Revise increased its General Fund budget to \$196.8 billion, \$31.6 billion (19.1 percent) more than fiscal year 2020-21. Revenue from Personal Income Tax in fiscal year 2020-21 is even greater than was projected in the January proposed budget so that revenue in 2021-22 is now projected to decline \$0.9 billion (-0.7%) from 2020-21. Sales and Use Tax, the second largest General Revenue Source, is expected to increase \$1.1 billion (3.8%) over the prior year. It is likely that the finally adopted State budget will include additional resources for counties, however, these potential increases are not quantified at this time or included in the Mayor's proposed budget for fiscal years 2021-22 and 2022-23.

The State's fiscal year 2020-21 budget required the State Controller's Office (SCO), which regularly audits all counties' allocations of property tax revenue, to issue guidelines for counties to use in the calculation and allocation of ERAF by the end of December 2020, applicable to fiscal years 2019-20 and forward only. The City has received guidance on the calculation of excess ERAF from the California State Controller's Office. There are currently no proposed State legislative changes introduced, creating greater certainty about excess ERAF revenue in the next year.

## **Impact of Federal Government on Local Finances**

The City receives substantial federal funds for assistance payments, social service programs and other programs. A portion of the City's assets are also invested in securities of the United States government. The City's finances may be adversely impacted by fiscal matters at the federal level, including but not limited to cuts to federal spending.

In the event Congress and the President fail to enact appropriations, budgets or debt ceiling increases on a timely basis in the future, such events could have a material adverse effect on the financial markets and economic conditions in the United States and an adverse impact on the City's finances. The City cannot predict the outcome of future federal budget deliberations and the impact that such budgets will have on the City's finances and operations. The City's General Fund and hospitals, which are supported by the General Fund, collectively receive over \$1 billion annually in federal subventions for entitlement

programs, the large majority of which are reimbursements for care provided to Medicaid and Medicare recipients. In addition, tens of thousands of San Franciscans receive federal subsidies to purchase private insurance on the State's health care exchange, Covered California. Efforts to change such subsidies or alter provisions of the Affordable Care Act through regulatory changes could have significant effects on future health care costs.

Under the CARES Act, the United States Treasury department distributed \$150 billion to state and local governments within 30 days of enactment under a population-based formula. The statute limits the use of funds to COVID-19 expense reimbursement rather than to offset anticipated State tax revenue losses. The City has received a direct allocation of \$153.8 million from this Coronavirus Relief Fund, which was used to cover COVID-19-related medical, public health, economic support, and other emergency response costs. In addition, the State has allocated \$20.7 million of its allocation to the City, for the same purposes. The federal government also provides significant funding for COVID-19 expenses through FEMA.

On December 27, 2020, the president signed H.R. 133 Consolidated Appropriations Act 2021, funding the federal government for the rest of the federal fiscal year 2020-21 and providing additional COVID-19 relief for individuals, businesses, and health care providers affected by the COVID-19 pandemic. The legislation addresses key priorities for public health systems, including extension of Medicaid DSH cuts to fiscal year 2023-24 and an additional \$3 billion in Provider Relief Funding (PRF) created in the CARES Act. In addition, the Center for Medicare and Medicaid Services granted a one-year extension of California's Section 1115(a) Medicaid waiver, which was set to expire on December 31, 2020. The bill did not include additional support for state and local government. The funding from H.R. 133 was not reflected in the Original Budget for fiscal year 2020-21.

On March 11, 2021, President Biden signed H.R. 1319, the American Rescue Plan Act of 2021 ("ARPA"). The bill includes \$350 billion in state and local government fiscal aid to augment allocations provided in the CARES Act Coronavirus Relief Fund ("CRF"), through which San Francisco is to directly receive \$624.8 million. Distributions will occur in two tranches, one each in 2021 and 2022, and be required to be spent by December 31, 2024. Allowable uses include COVID-19 response or mitigation of the negative economic impacts of it, such as assistance to households, small businesses, nonprofits, and aid to impacted industries. A critical improvement versus CRF funds is that they may be used for the provision of government services to the extent of the reduction in revenue. The bill contains \$195 billion of aid to states; however, it is not yet known whether California will pass through a portion of its aid to local governments, as it did with its CRF funding. In addition, San Francisco will likely benefit from other subventions and grants authorized in the bill. This funding is assumed in the Mayor's proposed budget for fiscal years 2021-22 and 2022-23.

## **THE SUCCESSOR AGENCY**

### *Effect of the Dissolution Act*

The San Francisco Redevelopment Agency (herein after the "Former Agency") was organized in 1948 by the Board of Supervisors pursuant to the Redevelopment Law. The Former Agency's mission was to eliminate physical and economic blight within specific geographic areas of the City designated by the Board of Supervisors. The Former Agency had redevelopment plans for nine redevelopment project areas.

As a result of AB 1X 26 and the decision of the California Supreme Court in the *California Redevelopment Association* case, as of February 1, 2012, (collectively, the "Dissolution Act"), redevelopment agencies in

the State were dissolved, including the Former Agency, and successor agencies were designated as successor entities to the former redevelopment agencies to expeditiously wind down the affairs of the former redevelopment agencies and also to satisfy “enforceable obligations” of the former redevelopment agencies all under the supervision of a new oversight board, the State Department of Finance and the State Controller.

Pursuant to Ordinance No. 215-12 passed by the Board of Supervisors of the City on October 2, 2012 and signed by the Mayor on October 4, 2012, the Board of Supervisors (i) officially gave the following name to the successor to the Former Agency: the “Successor Agency to the Redevelopment Agency of the City and County of San Francisco,” (the “Successor Agency”) also referred to as the “Office of Community Investment & Infrastructure” (“OCII”), (ii) created the Successor Agency Commission as the policy body of the Successor Agency, (iii) delegated to the Successor Agency Commission the authority to act to implement the surviving redevelopment projects, the replacement housing obligations of the Former Agency and other enforceable obligations and the authority to take actions that AB 26 and AB 1484 require or allow and (iv) established the composition and terms of the members of the Successor Agency Commission.

Because of the existence of enforceable obligations, the Successor Agency is authorized to continue to implement, through the issuance of tax allocation bonds, certain major redevelopment projects that were previously administered by the Former Agency: (i) the Mission Bay North and South Redevelopment Project Areas, (ii) the Hunters Point Shipyard Redevelopment Project Area and Zone 1/Candlestick Point of the Bayview Hunters Point Redevelopment Project Area, and (iii) the Transbay Redevelopment Project Area (collectively, the “Major Approved Development Projects”). The Successor Agency exercises land use, development and design approval authority for the Major Approved Development Projects. The Successor Agency, in addition to other various City agencies and entities, also issues community facilities district (“CFD”) bonds from time to time to facilitate development in the major approved development projects in accordance with the terms of such enforceable obligations.

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## **GENERAL FUND REVENUES**

The revenues discussed below are recorded in the General Fund, unless otherwise noted.

### **PROPERTY TAXATION**

#### **Property Taxation System – General**

The City receives approximately one-third of its total General Fund operating revenues from local property taxes. Property tax revenues result from the application of the appropriate tax rate to the total assessed value of taxable property in the City. The City levies property taxes for general operating purposes as well as for the payment of voter-approved bonds. As a county under State law, the City also levies property taxes on behalf of all local agencies with overlapping jurisdiction within the boundaries of the City.

Local property taxation is the responsibility of various City officers. The Assessor computes the value of locally assessed taxable property. After the assessed roll is closed on June 30<sup>th</sup>, the Controller issues a Certificate of Assessed Valuation in August which certifies the taxable assessed value for that fiscal year. The Controller also compiles a schedule of tax rates including the 1.0% tax authorized by Article XIII A of the State Constitution (and mandated by statute), tax surcharges needed to repay voter-approved general obligation bonds, and tax surcharges imposed by overlapping jurisdictions that have been authorized to levy taxes on property located in the City. Typically, the Board of Supervisors approves the schedule of tax rates each year by resolution no later than the last working day of September. The Treasurer and Tax Collector prepares and mails tax bills to taxpayers and collects the taxes on behalf of the City and other overlapping taxing agencies that levy taxes on taxable property located in the City. The Treasurer holds and invests City tax funds, including taxes collected for payment of general obligation bonds, and is charged with payment of principal and interest on such bonds when due. The State Board of Equalization assesses certain special classes of property, as described below. See “Taxation of State-Assessed Utility Property” below.

#### **Assessed Valuations, Tax Rates and Tax Delinquencies**

Table A-6 provides a recent history of assessed valuations of taxable property within the City. The property tax rate is composed of two components: 1) the 1.0% countywide portion, and 2) all voter-approved overrides which fund debt service for general obligation bond indebtedness. It is possible that the COVID-19 pandemic will result in a reduction in property values in the City, and such reduction could be material.

The total tax rate shown in Table A-6 includes taxes assessed on behalf of the City as well as the San Francisco Unified School District (SFUSD), County Office of Education (SFCOE), San Francisco Community College District (SFCCD), Bay Area Air Quality Management District (BAAQMD), and San Francisco Bay Area Rapid Transit District (BART), all of which are legal entities separate from the City. See also, Table A-33: “Statement of Direct and Overlapping Debt and Long-Term Obligations.” In addition to *ad valorem* taxes, voter-approved special assessment taxes or direct charges may also appear on a property tax bill.

Additionally, although no additional rate is levied, a portion of property taxes collected within the City is allocated to the Office of Community Investment and Infrastructure (OCII), the successor agency to the San Francisco Redevelopment Agency. Property tax revenues attributable to the growth in assessed value of taxable property (known as “tax increment”) within the adopted redevelopment project areas may be utilized by OCII to pay for outstanding and enforceable obligations and a portion of administrative costs of



the agency, reducing tax revenues from those parcels located within project areas to the City and other local taxing agencies, including SFUSD and SFCCD. Taxes collected for payment of debt service on general obligation bonds are not affected or diverted. OCII received \$155.5 million of property tax increment in fiscal year 2019-20 for recognized obligations, diverting about \$86.5 million that would have otherwise been apportioned to the City's General Fund.

The percent collected of property tax (current year levies excluding supplemental) was 99.05% for fiscal year 2019-20. Foreclosures, defined as the number of trustee deeds recorded by the Assessor-Recorder's Office, numbered 39 for the 6-month period of July 1 to December 31, 2020. For fiscal year 2019-20 a total of 99 trustee deeds were recorded compared to 86 for the fiscal year 2018-19, 111 for fiscal year 2017-18 and 92 for fiscal year 2016-17. It is possible that the COVID-19 pandemic will result in increased foreclosures in the City, and the effect of such increased foreclosures could be material.

TABLE A-6

CITY AND COUNTY OF SAN FRANCISCO						
Assessed Valuation of Taxable Property						
Fiscal Years 2008-09 through 2020-21						
(000s)						
Fiscal Year	Net Assessed <sup>1</sup> Valuation (NAV)	% Change from Prior Year	Total Tax Rate per \$100 <sup>2</sup>	Total Tax Levy <sup>3</sup>	Total Tax Collected <sup>3</sup>	% Collected June 30
2008-09	141,274,628	8.7%	1.163	1,702,533	1,661,717	97.6%
2009-10	150,233,436	6.3%	1.159	1,808,505	1,764,100	97.5%
2010-11	157,865,981	5.1%	1.164	1,888,048	1,849,460	98.0%
2011-12	158,649,888	0.5%	1.172	1,918,680	1,883,666	98.2%
2012-13	165,043,120	4.0%	1.169	1,997,645	1,970,662	98.6%
2013-14	172,489,208	4.5%	1.188	2,138,245	2,113,284	98.8%
2014-15	181,809,981	5.4%	1.174	2,139,050	2,113,968	98.8%
2015-16	194,392,572	6.9%	1.183	2,290,280	2,268,876	99.1%
2016-17	211,532,524	8.8%	1.179	2,492,789	2,471,486	99.1%
2017-18	234,074,597	10.7%	1.172	2,732,615	2,709,048	99.1%
2018-19	259,329,479	10.8%	1.163	2,999,794	2,977,664	99.3%
2019-20	281,073,307	8.4%	1.180	3,509,022	3,475,682	99.0%
2020-21	301,409,161 <sup>4</sup>	7.2%	1.198	3,612,279	N/A	N/A

<sup>1</sup> Net Assessed Valuation (NAV) is Total Assessed Value for Secured and Unsecured Rolls, less Non-reimbursable Exemptions and Homeowner Exemptions.

<sup>2</sup> Annual tax rate for unsecured property is the same rate as the previous year's secured tax rate.

<sup>3</sup> The Total Tax Levy and Total Tax Collected through fiscal year 2019-20 is based on year-end current year secured and unsecured levies as adjusted through roll corrections, excluding supplemental assessments, as reported to the State of California (available on the website of the California SCO). Total Tax Levy for fiscal year 2020-21 is based upon initial assessed valuations times the secured property tax rate to provide an estimate.

<sup>4</sup> Based on initial assessed valuations for fiscal year 2020-21

Source: Office of the Controller, City and County of San Francisco.

SCO source noted in (3): <http://www.sco.ca.gov/Files-ARD-Tax-Info/TaxDelinq/sanfrancisco.pdf>

At the start of fiscal year 2020-21, the total net assessed valuation of taxable property within the City was \$301.4 billion. Of this total, \$283.9 billion (94.2%) represents secured valuations and \$17.5 billion (5.8%) represents unsecured valuations. See "Tax Levy and Collection" below, for a further discussion of secured and unsecured property valuations.

Proposition 13 limits to 2% per year the increase in the assessed value of property, unless it is sold, or the structure is improved. The total net assessed valuation of taxable property therefore does not generally reflect the current market value of taxable property within the City and is in the aggregate substantially less than current market value. For this same reason, the total net assessed valuation of taxable property lags behind changes in market value and may continue to increase even without an increase in aggregate market values of property.

Under Article XIII A of the State Constitution added by Proposition 13 in 1978, property sold after March 1, 1975 must be reassessed to full cash value at the time of sale. Taxpayers can appeal the Assessor's determination of their property's assessed value, and the appeals may be retroactive and for multiple years. The State prescribes the assessment valuation methodologies and the adjudication process that counties must employ in connection with counties' property assessments.

The City typically experiences increases in assessment appeals activity during economic downturns and decreases in assessment appeals as the economy rebounds. During the severe economic downturn of fiscal years 2009-10 and 2010-11, partial reductions of up to approximately 30% of the assessed valuations appealed were granted. Assessment appeals granted typically result in revenue refunds, and the level of refund activity depends on the unique economic circumstances of each fiscal year. Other taxing agencies such as SFUSD, SFCOE, SFCCD, BAAQMD, and BART share proportionately in any refunds paid as a result of successful appeals. To mitigate the financial risk of potential assessment appeal refunds, the City funds appeal reserves for its share of estimated property tax revenues for each fiscal year. In the period following the Great Recession, assessment appeals increased significantly. In fiscal year 2010-11, the Assessor granted 18,841 temporary reductions in residential property assessed value worth a total of \$2.35 billion, compared to 18,110 temporary reductions with a value of \$1.96 billion granted in fiscal year 2009-10. As described further below, the number of new assessment appeals filed as of December 31, 2020, which represents approximately 1.0% of all parcels in San Francisco, was almost double the number of new assessment appeals filed during the same period last year.

It is possible that the current global and national recession and economic dislocation resulting from the COVID-19 pandemic will result in declines in real estate values in the City, and such declines could be material.

Appeals activity is reviewed each year and incorporated into the current and subsequent years' budget projections of property tax revenues. Refunds of prior years' property taxes from the discretionary General Fund appeals reserve fund for fiscal years 2013-14 through 2019-20 are listed in Table A-7 below.

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TABLE A-7

**CITY AND COUNTY OF SAN FRANCISCO**  
**Refunds of Prior Years' Property Taxes**  
**General Fund Assessment Appeals Reserve**  
**Fiscal Years 2013-14 through 2019-20**  
**(000s)**

Fiscal Year	Amount Refunded
2013-14	\$25,756
2014-15	16,304
2015-16	16,199
2016-17	33,397
2017-18	24,401
2018-19	30,071
2019-20	17,900

Source: Office of the Controller, City and County of San Francisco.

As of July 1, 2020 the Assessor granted 2,797 temporary decline-in-value reductions resulting in a cumulative assessed value reduction of \$377.88 million (using the 2019-2020 tax rate of 1.1801% this equates to a reduction of approximately \$4.46 million in General Fund taxes), compared to July 1, 2019, when the Assessor granted 2,546 temporary reductions in property assessed values worth a total of \$244.01 million (equating to a reduction of approximately \$2.84 million in General Fund taxes). Of the 2,797 total reductions, 633 temporary reductions were granted for residential properties, 2,065 reductions were for timeshares and 99 reductions were for historically designated properties with an existing Mills Act Contract with the City and County of San Francisco. All of the temporary reductions granted are subject to review in the following year. Property owners who are not satisfied with the valuation shown on a Notice of Assessed Value may have a right to file an appeal with the Assessment Appeals Board ("AAB") within a certain period. For regular, annual secured property tax assessments, the period for property owners to file an appeal is between July 2<sup>nd</sup> and September 15<sup>th</sup>. If the 15<sup>th</sup> falls on a Saturday or Sunday, applications filed or postmarked the next business day are considered timely.

As of June 30, 2020, the total number of open appeals before the AAB was 1,166. During the fiscal year 2019-20 there were 1,417 new applications filed. The difference between the current assessed value and the taxpayer's opinion of values for all the open applications is \$15.7 billion. Assuming the City did not contest any taxpayer appeals and the Board upheld all the taxpayer's requests, a negative potential total property tax impact of about \$185.7 million would result. The General Fund's portion of that potential \$185.7 million would be approximately \$87.4 million. As of December 31, 2020, the total number of open appeals before the AAB was 3,065, which represents a total negative potential property tax impact of \$382.7 million. Of this, 2,173 appeals, representing a total a total negative potential property tax impact of \$204.2 million, were filed in fiscal year 2020-21. This potential negative impact would only be realized to the extent appeals were heard by the Assessment Appeals Board and assessed values are actually reduced to the value asserted by property owners. Actual reductions have historically been much lower than values asserted by property owners in appeals, given the large number of appeals that are eventually withdrawn. Of the 994 appeals closed during fiscal year 2019-20, 701, or 70.5% of appeals, were withdrawn.

Nearly all of the appeal applications filed during fiscal year 2020-21 challenge the assessed value of property for fiscal year 2020-21. However, because the assessed value of secured property for fiscal year 2020-21 is determined by the Assessor as of the January 1, 2020 lien date, which predates the COVID-19 pandemic and its related economic effects, the City does not expect a material reduction in assessed values resulting from fiscal year 2020-21 appeal applications. However, the effects of the pandemic and ensuing recession will likely increase the number of future appeals. Additionally, under Proposition 8, adopted by California voters in 1978, the Assessor could on its own initiative reduce the assessed value of properties with market values that fall below their values assessed in accordance with Proposition 13. Following a Proposition 8 reduction, the assessed value continues to match the market value until the market value again exceeds the maximum assessed value calculated under Proposition 13.

The volume of appeals is not necessarily an indication of how many appeals will be granted, nor of the magnitude of the reduction in assessed valuation that the Assessor may ultimately grant. City revenue estimates take into account projected losses from pending and future assessment appeals that are based on historical results as to appeals.

### **Tax Levy and Collection**

As the local tax-levying agency under State law, the City levies property taxes on all taxable property within the City's boundaries for the benefit of all overlapping local agencies, including SFUSD, SFCCD, the BAAQMD and BART. The total tax levy for all taxing entities to begin fiscal year 2019-20 was \$3.3 billion, not including supplemental, escape and special assessments that may be assessed during the year. Of total property tax revenues (including supplemental and escape property taxes), the City budgeted to receive \$2.0 billion in the General Fund and \$235.1 million in special revenue funds designated for children's programs, libraries and open space. SFUSD and SFCCD were estimated to receive approximately \$199.8 million and \$37.4 million, respectively, and the local ERAF was estimated to receive \$401.1 million (before adjusting for the vehicle license fees ("VLF") backfill shift). The Successor Agency was estimated to receive approximately \$171.3 million. The remaining portion will be allocated to various other governmental bodies, various special funds, and general obligation bond debt service funds, and other taxing entities. Taxes levied to pay debt service for general obligation bonds issued by the City, SFUSD, SFCCD and BART may only be applied for that purpose. The City's General Fund is allocated about 47.1% of total property tax revenue before adjusting for the VLF backfill shift and excess ERAF.

General Fund property tax revenues in fiscal year 2019-20 were \$2.1 billion, representing a decrease of \$173.0 million (7.7%) over fiscal year 2018-19 actual revenue. The decrease is due to recognition of three years' excess ERAF revenue (fiscal years 2016-17, 2017-18, and 2018-19) in fiscal year 2018-19 compared to just one year in fiscal year 2019-20. The COVID-19 pandemic may negatively impact the availability of Excess ERAF contributions, as described in "Impact of the State of California Budget on Local Finances." Tables A-2 and A-4 set forth a history of budgeted and actual property tax revenues.

Generally, property taxes levied by the City on real property become a lien on that property by operation of law. A tax levied on personal property does not automatically become a lien against real property without an affirmative act of the City taxing authority. Real property tax liens have priority over all other liens against the same property regardless of the time of their creation by virtue of express provision of law.

Property subject to ad valorem taxes is entered as secured or unsecured on the assessment roll maintained by the Assessor-Recorder. The secured roll is that part of the assessment roll containing State- assessed property and property (real or personal) on which liens are sufficient, in the opinion of the Assessor-

Recorder, to secure payment of the taxes owed. Other property is placed on the “unsecured roll.”

The method of collecting delinquent taxes is substantially different for the two classifications of property. The City has four ways of collecting unsecured personal property taxes: 1) pursuing civil action against the taxpayer; 2) filing a certificate in the Office of the Clerk of the Court specifying certain facts, including the date of mailing a copy thereof to the affected taxpayer, in order to obtain a judgment against the taxpayer; 3) filing a certificate of delinquency for recording in the Assessor-Recorder’s Office in order to obtain a lien on certain property of the taxpayer; and 4) seizing and selling personal property, improvements or possessory interests belonging or assessed to the taxpayer. The exclusive means of enforcing the payment of delinquent taxes with respect to property on the secured roll is the sale of the property securing the taxes. Proceeds of the sale are used to pay the costs of sale and the amount of delinquent taxes.

A 10% penalty is added to delinquent taxes that have been levied on property on the secured roll. In addition, property on the secured roll with respect to which taxes are delinquent is declared “tax defaulted” and subject to eventual sale by the Treasurer and Tax Collector of the City. Such property may thereafter be redeemed by payment of the delinquent taxes and the delinquency penalty, plus a redemption penalty of 1.5% per month, which begins to accrue on such taxes beginning July 1 following the date on which the property becomes tax-defaulted.

In connection with the COVID-19 pandemic, property owners unable to pay their April 10, 2020 property taxes by May 15, 2020 due to COVID-19 were able to request a penalty waiver. Pursuant to the Governor’s Executive Order N-61-20, if a property owner was approved for a waiver and was unable to pay property taxes for a primary residence or small business due to COVID-19, an extension until May 6, 2021 was granted without any late payment penalties. As of April 2021, 1,344 secured parcels and 318 unsecured parcels, representing a total property tax amount of \$17.7 million, remain unpaid. If these parcels remain unpaid after May 6, 2021, the parcel owners will be delinquent and may seek waivers under the normal course available to them under the California Revenue and Taxation Code. Even under the Governor’s Executive Order N-61-20 waiver program, San Francisco’s delinquent rate on secured parcels for fiscal year 2019-20 was less than 1.0%.

In October 1993, the Board of Supervisors passed a resolution that adopted the Alternative Method of Tax Apportionment (the “Teeter Plan”). This resolution changed the method by which the City apportions property taxes among itself and other taxing agencies. Additionally, the Teeter Plan was extended to include the allocation and distribution of special taxes levied for City and County of San Francisco Community Facilities District No. 2014-1 (Transbay Transit Center) in June 2017 (effective fiscal year 2017-18) and for the Bay Restoration Authority Parcel Tax, SFUSD School Facilities Special Tax, SFUSD School Parcel Tax, and City College Parcel Tax in October 2017 (effective fiscal year 2018-19). The Teeter Plan method authorizes the City Controller to allocate to the City’s taxing agencies 100% of the secured property taxes billed but not yet collected. In return, as the delinquent property taxes and associated penalties and interest are collected, the City’s General Fund retains such amounts. Prior to adoption of the Teeter Plan, the City could only allocate secured property taxes actually collected (property taxes billed minus delinquent taxes). Delinquent taxes, penalties and interest were allocated to the City and other taxing agencies only when they were collected. The City has funded payment of accrued and current delinquencies through authorized internal borrowing. The City also maintains a Tax Loss Reserve for the Teeter Plan as shown on Table A-8. The Tax Loss Reserve sets aside 1% of the total of all taxes and assessments levied for which the Teeter Plan is the applicable distribution method. The purpose of the Tax Loss Reserve is to cover losses that may occur. The amount has grown in recent years as the assessed values on the secured roll has grown.

TABLE A-8

**CITY AND COUNTY OF SAN FRANCISCO**  
**Teeter Plan**  
**Tax Loss Reserve Fund Balance**  
**Fiscal Years 2013-14 through 2019-20**  
**(000s)**

Year Ended	Amount Funded
2013-14	\$19,654
2014-15	20,569
2015-16	22,882
2016-17	24,882
2017-18	25,567
2018-19	29,126
2019-20	31,968

Source: Office of the Controller, City and County of San Francisco.

Assessed valuations of the aggregate ten largest assessment parcels in the City for the fiscal year beginning July 1, 2020 are shown in Table A-9. The City cannot determine from its assessment records whether individual persons, corporations or other organizations are liable for tax payments with respect to multiple properties held in various names that in aggregate may be larger than is suggested by the Office of the Assessor-Recorder.

TABLE A-9

**CITY AND COUNTY OF SAN FRANCISCO**  
**Top 10 Parcels Total Assessed Value**  
**July 1, 2020**

Assessee <sup>1</sup>	Location	Parcel Number	Type	Total Assessed Value <sup>2</sup>	% Basis of Levy <sup>3</sup>
SUTTER BAY HOSPITALS <sup>4</sup>	1101 - 1133 VAN NESS AVE	0695 007	HOSPITAL	\$2,692,380,427	0.891%
TRANSBAY TOWER LLC	415 MISSION ST	3720 009	OFFICE	\$1,784,578,020	0.591%
GSW ARENA LLC	1 WARRIORS WAY	8722 021	ENTERTAINMENT COMP	\$1,356,965,686	0.449%
HWA 555 OWNERS LLC	555 CALIFORNIA ST	0259 026	OFFICE	\$1,059,562,654	0.351%
ELM PROPERTY VENTURE LLC	101 CALIFORNIA ST	0263 011	OFFICE	\$1,025,109,898	0.339%
PPF PARAMOUNT ONE MARKET PLAZA OWNER LP	1 MARKET ST	3713 007	OFFICE	\$868,013,216	0.287%
KR MISSION BAY LLC	1800 OWENS ST	8727 008	OFFICE	\$835,809,683	0.277%
SHR GROUP LLC	301 - 345 POWELL ST	0307 001	HOTEL	\$765,686,754	0.254%
SUTTER BAY HOSPITALS <sup>4</sup>	3615 CESAR CHAVEZ ST/555 SAN JOSE	6575 005	HOSPITAL	\$762,407,195	0.252%
SFDC 50 FREMONT LLC	50 FREMONT ST	3709 019	OFFICE	\$717,267,750	0.237%
				<b>\$11,867,781,283</b>	<b>3.930%</b>

<sup>1</sup> Certain parcels fall within RDA project areas.

<sup>2</sup> Represents the Total Assessed Valuation (TAV) as of the Basis of Levy, which excludes assessments processed during the fiscal year. TAV includes land & improvements, personal property, and fixtures. Values reflect information as of January 1, 2020.

<sup>3</sup> The Basis of Levy is total assessed value less exemptions for which the state does not reimburse counties (e.g. those that apply to nonprofit organizations).

<sup>4</sup> Nonprofit organization that is exempt from property taxes.

Source: Office of the Assessor-Recorder, City and County of San Francisco

## Taxation of State-Assessed Utility Property

A portion of the City's total net assessed valuation consists of utility property subject to assessment by the State Board of Equalization. State-assessed property, or "unitary property," is property of a utility system with components located in many taxing jurisdictions assessed as part of a "going concern" rather than as individual parcels of real or personal property. Unitary and certain other State-assessed property values are allocated to the counties by the State Board of Equalization, taxed at special county-wide rates, and the tax revenues distributed to taxing jurisdictions (including the City itself) according to statutory formulae generally based on the distribution of taxes in the prior year. The fiscal year 2020-21 valuation of property assessed by the State Board of Equalization is \$3.7 billion.

## OTHER CITY TAX REVENUES

In addition to the property tax, the City has several other major tax revenue sources, as described below. For a discussion of State constitutional and statutory limitations on taxes that may be imposed by the City, including a discussion of Proposition 62 and Proposition 218, see "CONSTITUTIONAL AND STATUTORY LIMITATIONS ON TAXES AND EXPENDITURES" herein.

The following section contains a brief description of other major City-imposed taxes as well as taxes that are collected by the State and shared with the City. The City's General Fund is also supported by other sources of revenue, including charges for services, fines and penalties, and transfers-in, which are not discussed below.

See Table A-10 below for a summary of revenue source as a percentage of total General Fund revenue based on audited financials for fiscal year 2019-20 and the Original Budget for fiscal year 2020-21.

TABLE A-10

Revenues	FY 2019-20		FY 2020-21	
			Original Budget	
Property Taxes	\$2,075,002	37.9%	\$2,019,600	38.6%
Business Taxes	822,154	15.0%	826,400	15.8%
Other Local Taxes	996,180	18.2%	657,990	12.6%
Licenses, Permits and Franchises	25,318	0.5%	23,175	0.4%
Fines, Forfeitures and Penalties	3,705	0.1%	2,338	0.0%
Interest and Investment Income	65,459	1.2%	23,490	0.4%
Rents and Concessions	9,816	0.2%	10,948	0.2%
Intergovernmental	1,183,341	21.6%	1,380,693	26.4%
Charges for Services	229,759	4.2%	257,295	4.9%
Other	62,218	1.1%	25,254	0.5%
<b>Total Revenues</b>	<b>\$5,472,952</b>	<b>100.0%</b>	<b>\$5,227,184</b>	<b>100.0%</b>

Note: Other local taxes includes sales, hotel, utility users, parking, sugar sweetened beverage, stadium admissions, access line, and cannabis taxes.

## Business Taxes

Through tax year 2014, businesses in the City were subject to payroll expense and business registration taxes. Proposition E approved by the voters in the November 2012 election changed business registration tax rates and introduced a gross receipts tax which phased in over a five-year period beginning January 1, 2014, replacing the existing 1.5% tax on business payrolls over the same period. Overall, the ordinance increased the number and types of businesses in the City that pay business tax and registration fees from approximately 7,500 to 15,000. Current payroll tax exclusions will be converted into a gross receipts tax exclusion of the same size, terms and expiration dates.

The payroll expense tax is authorized by Article 12-A of the San Francisco Business and Tax Regulation Code. The 1.5% payroll tax rate in 2013 was adjusted to 1.35% in tax year 2014, 1.16% in tax year 2015, 0.829% in tax year 2016, 0.71% in tax year 2017, and 0.38% in tax year 2018. The gross receipts tax ordinance, like the current payroll expense tax, is imposed for the privilege of “engaging in business” in San Francisco. The gross receipts tax applies to businesses with \$1 million or more in gross receipts, adjusted by the Consumer Price Index going forward. Proposition E also imposes a 1.4% tax on administrative office business activities measured by a company’s total payroll expense within San Francisco in lieu of the Gross Receipts Tax and increases annual business registration fees to as much as \$35,000 for businesses with over \$200 million in gross receipts. Prior to Proposition E, business registration taxes varied from \$25 to \$500 per year per subject business based on the prior year computed payroll tax liability. Proposition E increased the business registration tax rates to between \$75 and \$35,000 annually.

Business tax revenue in fiscal year 2019-20 was \$833.9 million (all funds), representing a decrease of \$85.6 million (9.3%) from fiscal year 2018-19. The fiscal year 2020-21 Nine Month Projection is \$632.4 million, a decrease of \$201.6 million (24.2%) from the fiscal year 2019-20 figures. The fiscal year 2021-22 Mayor’s proposed budget is \$959.6 million, an increase of \$327.3 million (51.8%) from the fiscal year 2020-21 Nine Month Projection. The fiscal year 2022-23 Mayor’s proposed budget is \$1,067.9 million, an increase of \$108.2 million (11.3%) from the fiscal year 2021-22 figure. The vast majority of the City’s business tax is deposited in the General Fund; approximately \$2.5 million is allocated to the Neighborhood Beautification Fund annually. These figures do not include gross receipts revenue related to homeless gross receipts or commercial rents tax, authorized by voters through June 2018 Proposition C and November 2018 Proposition C.

Revenues from business tax and registration fees have generally followed economic conditions in the City, primarily employment and wage growth. The response to the COVID-19 pandemic has significantly affected them, and the City’s economic condition is still in distress relative to pre-pandemic levels. The unemployment rate peaked at 12.6 percent in April 2020 and declined steadily since then, reaching 5.4 percent in March 2021, higher than at any point pre-pandemic since 2013. In January and February 2020, before shelter-in-place was first instituted, weekly initial claims for unemployment were less than 1,000. As of May 2021, weekly initial claims remained just over 4,000, a number which has remained level since October 2021. With low COVID-19 case rates and high vaccination rates, the City’s economic condition is projected to continue improving.

The Mayor’s proposed budget assumes economic growth of 6% in tax year 2021 and growth of 4% in tax year 2022, reflecting a quick recovery of employment lost to public health mandates. The projection also takes into account the Mayor’s policies to provide relief to businesses during the pandemic through: (1) the deferral of business registration taxes owed in fiscal year 2019-20 to fiscal year 2020-21 and (2) the deferral of business tax payments for small businesses throughout the tax period to February 2021. The fiscal years



2020-21 and 2021-22 projections also take into account an ordinance approved by the Board in January 2021 which extends the deadline to (1) pay license fees originally due on March 31, 2020 and March 31, 2021 to November 1, 2021, (2) pay business registration fees originally due on June 1, 2020 to April 30, 2021, and (3) pay and file returns for certain business taxes for the 2020 tax year to April 30, 2021. In addition, Proposition F adopted by voters in November 2020 is assumed to generate \$4.0 million of business tax in fiscal year 2020-21 and \$23.0 million in fiscal year 2021-22 as intended.

The sudden and sharp increase in telecommuting during the pandemic has created revenue risk. Approximately half of workers in major tax-paying sectors such as Professional Services, Financial Services, and Information live outside of San Francisco. Extended periods of working at-home during the pandemic may affect how much of a business's payroll expense and gross receipts is apportionable to San Francisco. Some of the City's largest private employers have instructed their employees to telecommute whenever possible, as evidenced by BART ridership declining almost 90% from its pre-COVID-19 baseline ridership. Businesses owe payroll tax only on their employees physically working within the City. For certain categories of businesses, the gross receipts tax is also dependent on their San Francisco payroll. Thus, the sharp rise in telecommuting will result in reduced business taxes. Although some San Francisco residents who previously commuted out of the City are now telecommuting from within the City, many of these residents work for employers who do not have a nexus in the City, and thus are not subject to business taxes.

In the medium- to long-term, permanent relocations out of the San Francisco area could have a larger impact on the City's tax base. The Nine Month projections and Mayor's proposed budget assume that in the third quarter of calendar year 2021, 75% of workers in Professional, Financial, and Administrative Services and the Information sectors who live outside of San Francisco now work from home instead of commuting into the City. In the fourth quarter of 2021 and the first two quarters of 2022, the Mayor's proposed budget assumes 50% of these workers will work from home. Thereafter, it assumes 25% will work from home. This long-term reduction of 25% of commuters into the City results in an estimated 5.5% reduction in Gross Receipts taxes relative to pre-pandemic levels.

See "CITY BUDGET - Other Budget Updates" and ""RECENT DEVELOPMENTS" for a summary of the most recent projections.

TABLE A-11

**CITY AND COUNTY OF SAN FRANCISCO**  
**Business Tax Revenues - All Funds**  
**Fiscal Years 2017-18 through 2022-23**  
**(000s)**

Fiscal Year <sup>1</sup>	Revenue	Change	Change %
2017-18	899,142	196,811	28.0%
2018-19	919,552	20,410	2.3%
2019-20	833,931	(85,621)	-9.3%
2020-21 <i>projected</i> <sup>2</sup>	632,350	(201,581)	-24.2%
2021-22 <i>budgeted</i> <sup>3</sup>	959,640	327,290	51.8%
2022-23 <i>budgeted</i> <sup>3</sup>	1,067,850	108,210	11.3%

<sup>1</sup> Figures for fiscal years 2017-18 through 2019-20 are actuals. Includes portion of Payroll Tax allocated to special revenue funds for the Community Challenge Grant program, Business Registration Tax.

<sup>2</sup> Figure for fiscal year 2020-21 reflects projections from the Nine-Month Report Budget Status Report, May 14, 2021.

<sup>3</sup> Figures for fiscal years 2021-22 and 2022-23 reflect Mayor's Proposed Budget, June 1, 2021.

Source: Office of the Controller, City and County of San Francisco.

### **Transient Occupancy Tax (Hotel Tax)**

Pursuant to the San Francisco Business and Tax Regulation Code, a 14.0% transient occupancy tax is imposed on occupants of hotel rooms and is remitted by hotel operators to the City monthly. A quarterly tax-filing requirement is also imposed. Hotel tax revenue in fiscal year 2019-20 ended at \$281.6 (all funds) million, a decrease of \$132.7 million (32.0%) from fiscal year 2018-19. The Nine Month Projection for fiscal year 2020-21 reflects expected hotel tax revenue of \$28.2 million, a decrease of \$253.5 million (90.0%) from fiscal year 2019-20. The fiscal year 2021-22 proposed budget is \$92.9 million, an increase of \$64.8 million (230.0%) from fiscal year 2020-21 projection. The fiscal year 2022-23 proposed budget is \$268.6 million, an increase of \$175.6 million (189.0%) from fiscal year 2021-22. Table A-12 includes hotel tax in all funds. Slightly less than 90 percent of the City's hotel tax is allocated to the General Fund, with 10.7% allocated to arts and cultural organizations and approximately \$5 million for debt service on hotel tax revenue bonds.

The significant decline in fiscal year 2020-21 revenue is due to the far-reaching impact of the pandemic on San Francisco's travel and hospitality industries for the majority of the fiscal year. San Francisco's hotels are, on average, in the higher-priced tiers and rely on business travelers and tourists who arrive by air. Because of the COVID-19 pandemic, air travel is perceived as highly risky, and higher tier hotels are expected to be the slowest class of hotels to recover in this economic climate. Large gatherings and conferences, which normally drive up rates through compression pricing, have only recently been allowed. As of May 2021, the majority San Francisco hotels have re-opened, and room supply has recovered to 83.5% of pre-pandemic levels. Occupancy rates for those that were open averaged 38.0%. Adjusted for room supply, the occupancy rate was 31.7%, an improvement of 221.6% from the same period last year, but still a dramatic reduction of

62.4% from May 2019 occupancy. The projected recovery of hotel tax revenue in fiscal year 2021-22 and 2022-23 is largely based on the assumption that widespread vaccination uptake will lead to a resumption in large in-person gatherings.

Revenue per Available Room (RevPAR), a measurement of hotel tax revenue growth, is a function of changes in occupancy and average daily room rates (ADR), and generally grew between fiscal years 2011-12 and 2018-19. During the first seven months of fiscal year 2019-20, RevPAR grew by 2.8% on average over the same period prior year. As airlines began suspending flights to and from China in February 2020, RevPAR decreased 10.9%. The decline sharpened with the shelter in place order in March 2020, and RevPAR in the City reached its record low of \$15.89 in April 2020, a 92.7% decrease from the same month prior year. Since then, as the City has slowly eased restrictions, RevPAR has increased slightly, to \$54.75 in May 2021. Adjusted for room supply, RevPAR was \$45.71, an improvement of 338.7% from the same period last year, but still a 79.6% decrease from the same month in 2019. RevPAR is not expected to recover to pre-pandemic levels until fiscal year 2025-26.

See “CITY BUDGET - Five-Year Financial Plan” and “RECENT DEVELOPMENTS” for a summary of the most recent projections.

TABLE A-12

**CITY AND COUNTY OF SAN FRANCISCO**  
**Transient Occupancy Tax Revenues - All Funds<sup>1</sup>**  
**Fiscal Years 2017-18 through 2022-23**  
**(000s)**

Fiscal Year <sup>2</sup>	Tax Rate	Revenue	Change	
2017-18	14.0%	385,550	10,259	2.7%
2018-19	14.0%	414,343	28,792	7.5%
2019-20	14.0%	281,615	(132,728)	-32.0%
2020-21 <i>projected</i> <sup>3</sup>	14.0%	28,162	(253,453)	-90.0%
2021-22 <i>budgeted</i> <sup>4</sup>	14.0%	92,930	64,768	230.0%
2021-22 <i>budgeted</i> <sup>4</sup>	14.0%	268,577	175,647	189.0%

<sup>1</sup> Amounts include the portion of hotel tax revenue used to pay debt service on hotel tax revenue bonds, as well as the portion of hotel tax revenue dedicated to arts and cultural programming reflecting the passage of Proposition E in November 2018, which took effect January 1, 2019.

<sup>2</sup> Figures for fiscal year 2017-18 through 2019-20 are actuals.

<sup>3</sup> Figure for fiscal year 2020-21 reflects projections from the Nine-Month Report Budget Status Report, May 14, 2021.

<sup>4</sup> Figures for fiscal years 2021-22 and 2022-23 reflect Mayor's Proposed Budget from June 1, 2021. Source: Office of the Controller, City and County of San Francisco.

## Real Property Transfer Tax

Real property transfer tax (RPTT) is imposed on all real estate transfers recorded in the City. Transfer tax revenue is more susceptible to economic and real estate cycles than most other City revenue sources. After the passage of Proposition W on November 8, 2016, transfer tax rates were \$5.00 per \$1,000 of the

sale price of the property being transferred for properties valued at \$250,000 or less; \$6.80 per \$1,000 for properties valued more than \$250,000 and less than \$999,999; \$7.50 per \$1,000 for properties valued at \$1.0 million to \$5.0 million; \$22.50 per \$1,000 for properties valued more than \$5.0 million and less than \$10.0 million; \$27.50 per \$1,000 for properties valued at more than \$10.0 million and less than \$25.0 million; and \$30.00 per \$1,000 for properties valued at more than \$25.0 million. After the passage of Proposition I in November 2020, transfer tax rates were doubled for the two highest tiers, to \$55.00 per \$1,000 for properties valued at more than \$10.0 million and less than \$25.0 million and \$60.00 per \$1,000 for properties valued at more than \$25.0 million.

RPTT revenue for fiscal year 2019-20 ended at \$334.5 million, a \$29.5 million (8.1%) decrease from fiscal year 2018-19 revenue. The fiscal year 2020-21 Nine Month projection is \$326.3 million, a decrease of \$8.2 million (2.5%) from fiscal year 2019-20. The fiscal year 2021-22 proposed budget is \$350.1 million, an increase of \$236.8 million (7.3%) from fiscal year 2020-21 projection. The fiscal year 2022-23 proposed budget is \$373.9 million, an increase of \$23.8 million (6.8%) from fiscal year 2021-22. The entirety of RPTT revenue is recorded in the General Fund.

The Nine Month projection and Mayor's proposed budget assume that market uncertainty will result in fewer transfers of commercial properties in fiscal year 2020-21, but the City will return to its rate-adjusted, long-term average by fiscal year 2023-24.

As the City's most volatile revenue source, RPTT collections can see large year-over-year changes that have exceeded 70% in some instances. The main factors creating volatility are sales of high-value properties, availability of financing, and the relative attractiveness of San Francisco real estate compared to global investment options, all of which track closely with economic cycles, as well as voter-approved rate changes, which occurred in 2008, 2010, 2016, and 2020. The volatility of RPTT is attributable mainly to the sales of high-value (largely commercial) properties over \$25 million. In fiscal year 2008-09, transactions above \$25 million would have generated only \$10.6 million under the current rates compared to the peak in fiscal year 2016-17, when these transactions generated \$295.8 million. Since the end of the recession in fiscal year 2009-10, these large transactions made up on average 58.0% of total revenue but only 0.6% of the transaction count. This means that revenue is determined by a small handful of transactions. In the past two recessions, the taxes collected on large transactions fell dramatically.

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TABLE A-13

**CITY AND COUNTY OF SAN FRANCISCO**  
**Real Property Transfer Tax Receipts - All Funds**  
**Fiscal Years 2017-18 through 2022-23**  
**(000s)**

Fiscal Year <sup>1</sup>	Revenue	Change	
2017-18	280,416	(130,145)	-31.7%
2018-19	364,044	83,628	29.8%
2019-20	334,535	(29,509)	-8.1%
2020-21 <i>projected</i> <sup>2</sup>	326,300	(8,235)	-2.5%
2021-22 <i>budgeted</i> <sup>3</sup>	350,110	23,810	7.3%
2022-23 <i>budgeted</i> <sup>3</sup>	373,910	23,800	6.8%

<sup>1</sup> Figures for fiscal year 2017-18 through 2019-20 are actuals

<sup>2</sup> Figure for fiscal year 2020-21 reflects projections from the Nine-Month Report Budget Status Report, May 14, 2021.

<sup>3</sup> Figures for fiscal years 2021-22 and 2022-23 reflect Mayor's Proposed Budget, June 1, 2021.

Source: Office of the Controller, City and County of San Francisco.

### Sales and Use Tax

The sales tax rate on retail transactions in the City is 8.50%, of which 1.00% represents the City's local share ("Bradley-Burns" portion). The State collects the City's local sales tax on retail transactions along with State and special district sales taxes, and then remits the local sales tax collections to the City.

The components of San Francisco's 8.5% sales tax rate are shown in Table A-14. In addition to the 1% portion of local sales tax, the State subvenes portions of sales tax back to counties through 2011 realignment (1.0625%), 1991 realignment (0.5%), and public safety sales tax (0.5%). The subventions are discussed in more detail after the local tax section.

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TABLE A-14

San Francisco's Sales & Use Tax Rate	
<b>State Sales Tax</b>	<b>6.00%</b>
State General Fund	3.9375%
Local Realignment Fund 2011*	1.0625%
Local Revenue Fund*	0.50%
(to counties for health & welfare)	
Public Safety Fund (to counties & cities)*	0.50%
<b>Local Sales Tax</b>	<b>1.25%</b>
Local Sales Tax (to General Fund)*	1.00%
Local Transportation Tax (TDA)	0.25%
<b>Special District Use Tax</b>	<b>1.25%</b>
SF County Transportation Authority	0.50%
Bay Area Rapid Transit (BART)	0.50%
SF Public Financing Authority (Schools)	0.25%
<b>TOTAL Sales Tax Rate</b>	<b>8.50%</b>

\* Represents portions of the sales tax allocated to the City.

Source: Office of the Controller, City and County of San Francisco.

Local sales tax (the 1% portion) revenue in fiscal year 2019-20 was \$180.2 million, \$33.4 million (15.7%) less than fiscal year 2018-19. The fiscal year 2020-21 Nine Month Report projects \$132.2 million, a decrease of \$48.0 million (26.6%) from fiscal year 2019-20. The fiscal year 2021-22 proposed budget is \$145.7 million, an increase of \$13.6 million (10.2%) from fiscal year 2020-21. The fiscal year 2022-23 proposed budget is \$174.9 million, an increase of \$29.1 million (20.0%) from fiscal year 2021-22. The entirety of sales tax revenue is recorded in the General Fund.

Historically, sales tax revenues have been highly correlated to growth in tourism, business activity and population. This revenue is significantly affected by changes in the economy and spending patterns. In recent years, online retailers have contributed significantly to sales tax receipts, offsetting sustained declines in point of sale purchases.

The decline in sales tax forecast in fiscal year 2020-21 is driven by losses at restaurants, hotels, and non-essential retail because of the loss of daytime population from the COVID-19 pandemic as well as business closures and capacity reductions. Besides lower daytime population from the lack of travelers and in-commuters who shop and dine out, San Francisco also experienced significant out-migration of its residents during the COVID-19 public health emergency. The estimated impact of the pandemic on San Francisco's population varies from a decline of roughly 2 to 7 percent between 2019 and 2020. As a result, sales tax collected from online retailers did not offset losses at brick-and-mortar stores in San Francisco, unlike nearly every other California county. As businesses reopen to full capacity over fiscal years 2021-22 and 2022-23, the budget assumes rapid growth in sales tax revenue from restaurant, hospitality and non-essential retail activity, but it will not reach pre-pandemic levels until fiscal year 2025-26.

TABLE A-15

**CITY AND COUNTY OF SAN FRANCISCO**  
**Sales and Use Tax Revenues**  
**Fiscal Years 2017-18 through 2022-23**  
**General Fund**  
**(000s)**

Fiscal Year <sup>1</sup>	Tax Rate	City Share	Revenue	Change	
2017-18	8.50%	1.00%	192,946	3,473	1.8%
2018-19	8.50%	1.00%	213,625	20,679	10.7%
2019-20	8.50%	1.00%	180,184	(33,441)	-15.7%
2020-21 <i>projected</i> <sup>2</sup>	8.50%	1.00%	132,200	(47,984)	-26.6%
2021-22 <i>budgeted</i> <sup>3</sup>	8.50%	1.00%	145,740	13,540	10.2%
2022-23 <i>budgeted</i> <sup>3</sup>	8.50%	1.00%	174,880	29,140	20.0%

<sup>1</sup> Figures for fiscal year 2017-18 through fiscal year 2019-20 are actuals.

<sup>2</sup> Figure for fiscal year 2020-21 reflects projections from the Nine-Month Report Budget Status Report, May 14, 2021.

<sup>3</sup> Figures for fiscal years 2021-22 and 2022-23 reflect Mayor's Proposed Budget, June 1, 2021.

### Other Local Taxes

The City imposes a number of other general purpose taxes:

- **Utility Users Tax (UUT)** - A 7.5% tax on non-residential users of gas, electricity, water, steam and telephone services.
- **Access Line Tax ("ALT")** – A charge of \$3.73 on every telecommunications line, \$28.02 on every trunk line, and \$504.40 on every high capacity line in the City. The ALT replaced the Emergency Response Fee ("ERF") in 2009. The tax is collected from telephone communications service subscribers by the telephone service supplier.
- **Parking Tax** - A 25% tax for off-street parking spaces. The tax is paid by occupants and remitted monthly to the City by parking facility operators. In accordance with Charter Section 16.110, 80% of parking tax revenues are transferred from the General Fund to the MTA's Enterprise Funds to support public transit.
- **Sugar Sweetened Beverage Tax** – A one cent per ounce tax on the distribution of sugary beverages. This measure was adopted by voters on November 9, 2016 (Proposition V) and took effect on January 1, 2018.
- **Stadium Admission Tax** – A tax between \$0.25 and \$1.50 per seat or space in a stadium for any event, with some specific exclusions.

- **Cannabis Tax** – A gross receipts tax of 1% to 5% on marijuana business and permits the City to tax businesses that do not have a physical presence in the City. This measure was adopted by voters in November 2018 (Prop D). The tax was originally slated to go into effect on January 1, 2021, but in December 2021, the Board delayed the imposition of the tax by one year. The cannabis tax will now take effect beginning January 1, 2022.
- **Franchise Tax** – A tax for the use of City streets and rights-of-way on cable TV, electric, natural gas, and steam franchises.
- **Tax on Executive Pay** – In November 2020, voters adopted Proposition L, a new tax on businesses in the City, where compensation of the businesses' highest-paid managerial employee compared to the median compensation paid to the businesses' employees based in the City exceeds a ratio of 100:1. The measure takes effect on January 1, 2022 for tax year 2022, so revenues will not be received until fiscal year 2022-23. Revenue from this tax is expected to be highly volatile due to the narrow base of expected payers, annual fluctuations in the value and form of executive compensation, and tax-avoidance risk associated with tax increases. Estimates based on prior years' activity may not be predictive of future revenues.

Table A-16 reflects the City's actual tax receipts for fiscal years 2017-18 through 2019-20, projected amounts for fiscal year 2020-21 and proposed budget for fiscal years 2021-22 and 2022-23.

As with the larger tax revenues described above, the City anticipates these sources will be impacted by the course of the COVID-19 pandemic and pace of economic recovery. Consistent with the other tax revenues, the Nine Month Report for fiscal year 2020-21 assumes that the local economy continues to be depressed for most of the fiscal year but begins its recovery in the final quarter of the fiscal year and into fiscal years 2021-22 and 2022-23. See "CITY BUDGET - Five-Year Financial Plan" AND "RECENT DEVELOPMENTS" for a summary of the most recent projections.

**TABLE A-16**

CITY AND COUNTY OF SAN FRANCISCO						
Other Local Taxes						
Fiscal Years 2017-18 through 2022-23						
General Fund						
(000s)						
Tax	2017-18 Actuals	2018-19 Actuals	2019-20 Actuals	2020-21 Projected <sup>1</sup>	2021-22 Budget <sup>2</sup>	2022-23 Budget <sup>2</sup>
Utility Users Tax	\$94,460	\$93,918	\$94,231	\$74,200	\$77,650	\$83,700
Access Line Tax	51,255	48,058	49,570	48,300	49,640	51,260
Parking Tax	83,484	86,020	69,461	43,000	55,900	68,800
Sugar Sweetened Beverage Tax	7,912	16,098	13,182	10,464	12,230	14,000
Stadium Admissions Tax	1,120	1,215	2,730	240	3,600	5,400
Cannabis Tax	N/A	N/A	N/A	N/A	4,400	8,800
Franchise Tax	16,869	15,640	16,028	14,670	14,250	13,950
Tax on Executive Pay	N/A	N/A	N/A	N/A	N/A	60,000

<sup>1</sup> Figure for fiscal year 2020-21 reflects projections from the Nine-Month Report Budget Status Report, May 14, 2021.

<sup>2</sup> Figures for fiscal years 2021-22 and 2022-23 reflect Mayor's Proposed Budget, June 1, 2021.

Source: Office of the Controller, City and County of San Francisco.



## INTERGOVERNMENTAL REVENUES

### State Subventions Based on Taxes

San Francisco receives allocations of State sales tax and Vehicle License Fee (VLF) revenue for 1991 Health and Welfare Realignment, 2011 Public Safety Realignment, and Prop 172 Public Safety Sales Tax. These subventions fund programs that are substantially supported by the General Fund. See “Sales and Use Tax” above.

- Health and Welfare Realignment, enacted in 1991, restructured the state-county partnership by giving counties increased responsibilities and dedicated funding to administer certain public health, mental health and social service programs.
- Public Safety Realignment (AB 109), enacted in early 2011, transfers responsibility for supervising certain kinds of felony offenders and state prison parolees from state prisons and parole agents to county jails and probation officers.
- State Proposition 172, passed by California voters in November 1993, provided for the continuation of a one-half percent sales tax for public safety expenditures. This revenue is a function of the City’s proportionate share of Statewide sales activity. These revenues are allocated to counties by the State separately from the local one-percent sales tax discussed above. Disbursements are made to counties based on the county ratio, which is the county’s percent share of total statewide sales taxes in the most recent calendar year.

Table A-17 reflects the City’s actual receipts for fiscal years 2017-18 through 2019-20, Nine Month Report projections for fiscal year 2020-21 and amounts in the Mayor’s proposed budget for fiscal years 2021-22 through 2022-23. State-wide sales tax has performed better than local sales tax, and is expected to recover faster than the City; therefore, formula-driven subventions are expected to grow faster than local sales tax. The State of California temporarily backfilled county realignment revenues in fiscal year 2020-21. The value of this backfill to the City and County of San Francisco is \$28.0 million.

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TABLE A-17

**CITY AND COUNTY OF SAN FRANCISCO**  
**Selected State Subventions - All Funds**  
**Fiscal Years 2017-18 through 2022-23**  
**(\$millions)**

	2017-18	2018-19	2019-20	2020-21	2021-22	2022-23
					Proposed	Proposed
<b>Tax</b>	<b>Actuals</b>	<b>Actuals</b>	<b>Actuals</b>	<b>Projected<sup>1</sup></b>	<b>Budget<sup>2</sup></b>	<b>Budget<sup>2</sup></b>
<b>Health and Welfare Realignment</b>						
General Fund	\$197.9	\$217.6	\$219.6	\$211.0	\$231.6	\$223.4
Hospital Fund	57.3	58.5	54.1	54.1	54.3	54.3
<b>Total - Health and Welfare</b>	<b>\$255.2</b>	<b>\$276.1</b>	<b>\$273.7</b>	<b>\$265.1</b>	<b>\$286.0</b>	<b>\$277.7</b>
<b>Backfill Realignment<sup>3</sup></b>						
General Fund				\$22.1		
Non General Fund				6.0		
<b>Total - Backfill Realignment</b>				<b>\$28.0</b>		
Public Safety Realignment (General Fund)	\$37.4	\$39.4	\$41.1	\$38.8	\$45.2	\$45.2
Public Safety Sales Tax (Prop 172) (General Fund)	\$104.8	\$107.6	\$103.9	\$107.6	\$82.0	\$80.4

<sup>1</sup> 1 Figure for fiscal year 2020-21 reflects projections from the Nine-Month Report Budget Status Report, May 14, 2021.

<sup>2</sup> Figures for fiscal years 2021-22 and 2022-23 reflect Mayor's Proposed Budget from June 1, 2021.

<sup>3</sup> Backfill Realignment is a one-time State funding to fill the shortfall in Health and Welfare Realignment and Public Safety Realignment due to the decrease of sales tax and vehicle license fees.

Source: Office of the Controller, City and County of San Francisco.

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## CITY GENERAL FUND PROGRAMS AND EXPENDITURES

### General Fund Expenditures by Major Service Area

As a consolidated city and county, San Francisco budgets General Fund expenditures in seven major service areas as described in Table A-18 below:

TABLE A-18

CITY AND COUNTY OF SAN FRANCISCO Expenditures by Major Service Area Fiscal Years 2017-18 through 2022-23 (000s)						
Major Service Areas	2017-18 Final Budget	2018-19 Final Budget	2019-20 Final Budget	2020-21 Original Budget <sup>1</sup>	2021-22 Proposed Budget <sup>2</sup>	2022-23 Proposed Budget <sup>2</sup>
Public Protection	\$1,316,870	\$1,390,266	\$1,493,240	\$1,448,004	\$1,511,140	\$1,551,743
Human Welfare & Neighborhood Development	1,047,458	1,120,892	1,270,530	1,477,225	1,417,298	1,335,917
Community Health	832,663	967,113	1,065,051	1,152,275	1,056,434	1,062,425
General Administration & Finance	259,916	290,274	332,296	363,650	475,678	409,821
Culture & Recreation	142,081	154,056	161,274	158,511	221,888	186,907
General City Responsibilities	114,219	172,028	137,851	219,635	229,753	241,416
Public Works, Transportation & Commerce	238,564	214,928	216,824	186,729	221,712	191,364
Total <sup>2</sup>	\$3,951,771	\$4,309,557	\$4,677,066	\$5,006,029	\$5,133,902	\$4,979,593

<sup>1</sup> Figures for fiscal year 2020-21 from Final Adopted Budget, Oct. 1, 2020.

<sup>2</sup> Figures for fiscal year 2021-22 and 2022-23 from Mayor's Proposed Budget, June 1, 2021.

<sup>3</sup> Total may not add due to rounding

Source: Office of the Controller, City and County of San Francisco.

Public Protection primarily includes the Police Department, the Fire Department and the Sheriff's Office. Human Welfare & Neighborhood Development includes the Department of Human Services' aid assistance, aid payments, and City grant programs. Community Health includes the Public Health Department, which also operates San Francisco General Hospital and Laguna Honda Hospital.

For budgetary purposes, enterprise funds (which are not shown on the table above) are characterized as either self-supported funds or General Fund-supported funds. General Fund-supported funds include the Convention Facility Fund, the Cultural and Recreation Film Fund, the Gas Tax Fund, the Golf Fund, the General Hospital Fund, and the Laguna Honda Hospital Fund. These funds are supported by transfers from the General Fund to the extent their dedicated revenue streams are insufficient to support the desired level of services.

### Voter-Mandated Spending Requirements

The Charter requires funding for voter-mandated spending requirements, which are also referred to as "baselines," "set-asides," or "mandates". The chart below identifies the required and budgeted levels of funding for key mandates. The spending requirements are formula-driven, variously based on projected aggregate General Fund discretionary revenue, property tax revenues, total budgeted spending, staffing levels, or population growth. Table A-19 reflects fiscal year 2021-22 and 2022-23 spending requirements in Mayor's proposed budget. These mandates are generally budgeted as transfers out of the General Fund or allocations of property tax revenue.

TABLE A-19

CITY AND COUNTY OF SAN FRANCISCO		
Baselines & Set-Asides		
FY 2021-22 and FY 2022-23		
(\$millions)		
	2021-22 Proposed Budget <sup>1</sup>	2022-23 Proposed Budget <sup>1</sup>
<b>Projected General Fund Aggregate Discretionary Revenue (ADR)</b>	<b>\$3,847.5</b>	<b>\$4,355.2</b>
<b>Municipal Transportation Agency (MTA)</b>		
MTA - Municipal Railway Baseline: 6.686% ADR	\$268.9	\$307.7
MTA - Parking & Traffic Baseline: 2.507% ADR	96.5	109.2
MTA - Population Adjustment	57.6	59.8
MTA - 80% Parking Tax In-Lieu	44.7	55.0
<b>Subtotal - MTA</b>	<b>\$467.7</b>	<b>\$531.7</b>
<b>Library Preservation Fund</b>		
Library - Baseline: 2.286% ADR	\$87.9	\$99.6
Library - Property Tax: \$0.025 per \$100 Net Assessed Valuation (NAV)	68.9	71.9
<b>Subtotal - Library</b>	<b>\$156.9</b>	<b>\$171.5</b>
<b>Children's Services</b>		
Children's Services Baseline - Requirement: 4.830% ADR	\$185.8	\$210.3
Children's Services Baseline - Eligible Items Budgeted	223.1	210.4
Transitional Aged Youth Baseline - Requirement: 0.580% ADR	22.3	25.3
Transitional Aged Youth Baseline - Eligible Items Budgeted	36.2	36.2
Public Education Services Baseline: 0.290% ADR	10.4	11.2
Children and Youth Fund Property Tax Set-Aside: \$0.0375-0.4 per \$100 NAV	110.3	115.1
Public Education Enrichment Fund: 3.057% ADR	117.6	133.1
1/3 Annual Contribution to Preschool for All	39.2	44.4
2/3 Annual Contribution to SF Unified School District	78.4	88.8
<b>Subtotal - Children's Services</b>	<b>\$497.6</b>	<b>\$506.0</b>
<b>Recreation and Parks</b>		
Open Space Property Tax Set-Aside: \$0.025 per \$100 NAV	\$68.9	\$71.9
Recreation & Parks Baseline - Requirement	79.2	82.2
Recreation & Parks Baseline - Budgeted	93.5	85.9
<b>Subtotal - Recreation and Parks</b>	<b>\$162.4</b>	<b>\$157.8</b>
<b>Other</b>		
Housing Trust Fund Requirement	\$42.4	\$45.2
Housing Trust Fund Budget	60.0	45.2
Dignity Fund	53.1	56.1
Street Tree Maintenance Fund: 0.5154% ADR	19.8	22.4
Municipal Symphony Baseline: \$0.00125 per \$100 NAV	3.7	3.9
City Services Auditor: 0.2% of Citywide Budget	23.4	22.3
<b>Subtotal - Other</b>	<b>\$160.1</b>	<b>\$149.9</b>
<b>Recently Adopted Expenditure Requirements</b>		
Our City, Our Home Baseline Requirement (Nov 2018 Prop C)	215.0	215.0
Our City, Our Home Budget, Estimated	324.0	337.2
Early Care and Education Baseline Requirement (June 2018 Prop C)	85.1	96.3
Early Care and Education Budget	91.3	96.5
<b>Total Baselines and Set-Asides</b>	<b>\$1,860.0</b>	<b>\$1,950.6</b>

<sup>1</sup> Figures for fiscal years 2021-22 and 2022-23 reflect Mayor's Proposed Budget from June 1, 2020.

## **EMPLOYMENT COSTS; POST-EMPLOYMENT OBLIGATIONS**

The cost of salaries and benefits for City employees represents slightly less than half of the City's expenditures, totaling \$5.6 billion in fiscal year 2020-21 Original Budget (all funds), and proposed to be \$6.0 billion and \$6.2 billion in fiscal years 2021-22 and 2022-23 in the Mayor's Proposed Budget. For the General Fund, the combined salary and benefits original budget is \$2.7 billion in fiscal year 2020-21 and proposed to be \$2.8 billion and \$2.9 billion in fiscal years 2021-22 and 2022-23 in the Mayor's proposed budget.

This section discusses the organization of City workers into bargaining units, the status of employment contracts, and City expenditures on employee-related costs including salaries, wages, medical benefits, retirement benefits and the City's retirement system, and post-employment health and medical benefits. Employees of SF Unified School District ("SFUSD"), SFCCD and the San Francisco Superior Court, called Trial Court below, are not City employees.

### **Labor Relations**

The City's Original Budget for fiscal year 2020-21 included 38,267 full-time and part-time budgeted and funded City positions. City workers are represented by 37 different labor unions. The largest unions in the City are the Service Employees International Union, Local 1021 ("SEIU"), the International Federation of Professional and Technical Engineers, Local 21 ("IFPTE"), and the unions representing police, fire, deputy sheriffs, and transit workers.

Wages, hours and working conditions of City employees are determined by collective bargaining pursuant to State law (the Meyers-Milias-Brown Act, California Government Code Sections 3500-3511) and the City Charter. San Francisco is unusual among California's cities and counties in that nearly all of its employees, including managerial and executive-level employees, are represented by labor organizations.

Further, the City Charter requires binding arbitration to resolve negotiations in the event of impasse. If impasse is reached, the parties are required to convene a tripartite arbitration panel, chaired by an impartial third-party arbitrator, which sets the disputed terms of the new agreement. The award of the arbitration panel is final and binding. This process applies to all City employees except Nurses and a small group of unrepresented employees. Wages, hours and working conditions of nurses are not subject to interest arbitration but are subject to Charter-mandated economic limits. Since 1976, no City employees have participated in a union-authorized strike, which is prohibited by the Charter.

The City's employee selection procedures are established and maintained through a civil service system. In general, selection procedures and other merit system issues, with the exception of discipline, are not subject to arbitration. Disciplinary actions are generally subject to grievance arbitration, with the exception of sworn police officers and fire fighters.

In May 2019, the City negotiated three-year agreements (for fiscal years 2019-20 through 2021-22) with 27 labor unions. This includes the largest unions in the City such as SEIU, IFPTE, Laborers Internationals, Local 261, Consolidated Crafts Coalition, and Municipal Executive Association ("MEA"). For the fiscal year 2019-20, the parties agreed to wage increases of 3% on July 1, 2019 and 1% on December 28, 2019. For fiscal year 2020-21, the parties agreed to a wage increase schedule of 3% on July 1, 2020 and 0.5% on December 26, 2020, with a provision to delay the fiscal year 2020-21 increase by six months if the City's deficit for fiscal year 2020-21, as projected in the March 2020 Update to the Five-Year Financial Plan, exceeds \$200 million. Because the March 2020 Update to the Five-Year Financial Plan projected a deficit

for fiscal year 2020-21 in excess of \$200 million, the scheduled wage increases as described above were delayed by approximately six months. For fiscal year 2021-22, the parties agreed to a wage increase schedule of 3% on July 1, 2021 and 0.5% on January 8, 2022, with a provision to delay the fiscal year 2021-22 increase by six months if the City's deficit for fiscal year 2021-22, as projected in the March 2021 Update to the Five-Year Financial Plan, exceeds \$200 million.

In September 2020, the City negotiated MOU extensions with labor organizations representing sworn members of Fire and Police departments. These MOUs have been extended two years to now expire on June 30, 2023. The parties agreed to the 3.00% General Wage increase previously deferred until December 26, 2020 to be split and deferred as follows: 1.00% deferred until close of business on June 30, 2022, 2.00% deferred until close of business on June 30, 2023. For fiscal year 2021-22, the parties agreed to a wage increase schedule of 3% on July 1, 2021, with a provision to delay the fiscal year 2021-22 increase by six months if the City's deficit for fiscal year 2021-22, as projected in the March 2021 Update to the Five-Year Financial Plan, exceeds \$200 million. For fiscal year 2022-23, the parties agreed to a wage increase schedule of 3% on July 1, 2022, with a provision to delay the fiscal year 2022-23 increase by six months if the City's deficit for fiscal year 2022-23, as projected in the March 2022 Update to the Five-Year Financial Plan, exceeds \$200 million.

Also, in May 2019, the MTA negotiated three-year agreements (for fiscal years 2019-20 through 2021-22) with the unions that represent Transit Operators, Mechanics, Station Agents, Parking Control Officers and others. The parties agreed to the same wage increase schedule as the City, with the same wage deferral triggers.

The March Joint Report does not project a \$200 million deficit, so any delays to wage increases predicated on such a deficit, as described above, will not take place. See "RECENT DEVELOPMENTS."

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TABLE A-20

**CITY AND COUNTY OF SAN FRANCISCO (All Funds)**  
**Employee Organizations as of October 5, 2020**

<b>Organization</b>	<b>City Budgeted Positions</b>	<b>Expiration Date of MOU</b>
Automotive Machinists, Local 1414	512	30-Jun-22
Bricklayers, Local 3	6	30-Jun-22
Building Inspectors' Association	91	30-Jun-22
Carpenters, Local 22	114	30-Jun-22
Cement Masons, Local 300	43	30-Jun-22
Deputy Probation Officers' Association (DPOA)	133	30-Jun-22
Deputy Sheriffs' Association (DSA)	812	30-Jun-22
District Attorney Investigators' Association (DAIA)	45	30-Jun-22
Electrical Workers, Local 6	968	30-Jun-22
Firefighters' Association, Local 798	1,912	30-Jun-21
Glaziers, Local 718	14	30-Jun-22
Hod Carriers, Local 36	4	30-Jun-22
IATSE, Local 16	29	30-Jun-22
Ironworkers, Local 377	14	30-Jun-22
Laborers, Local 261	1,169	30-Jun-22
Municipal Attorneys' Association (MAA)	476	30-Jun-22
Municipal Executives' Association (MEA) Fire	9	30-Jun-21
Municipal Executives' Association (MEA) Miscellaneous	1,499	30-Jun-22
Municipal Executives' Association (MEA) Police	16	30-Jun-21
Operating Engineers, Local 3 Miscellaneous	67	30-Jun-22
Operating Engineers, Local 3 Supervising Probation	31	30-Jun-22
Painters, SF Workers United	133	30-Jun-22
Pile Drivers, Local 34	27	30-Jun-22
Plumbers, Local 38	358	30-Jun-22
Police Officers' Association (POA)	2,669	30-Jun-21
Professional and Technical Engineers, Local 21	6,541	30-Jun-22
Roofers, Local 40	12	30-Jun-22
SEIU, Local 1021 Misc	12,830	30-Jun-22
SEIU, Local 1021 Nurses	1,736	30-Jun-22
Sheet Metal Workers, Local 104	39	30-Jun-22
Sheriffs' Supervisory and Management Association (MSA)	117	30-Jun-22
Soft Tile Workers, Local 12	4	30-Jun-22
Stationary Engineers, Local 39	687	30-Jun-22
Teamsters, Local 853	187	30-Jun-22
Teamsters, Local 856 Miscellaneous	96	30-Jun-22
Teamsters, Local 856 Supervising Nurses	130	30-Jun-22
TWU, Local 200	425	30-Jun-22
TWU, Local 250-A (9132 Transit Fare Inspectors)	45	30-Jun-22
TWU, Local 250-A (9163 Transit Operator)	2,720	30-Jun-22
TWU, Local 250-A Auto Service Work	145	30-Jun-22
TWU, Local 250-A Miscellaneous	109	30-Jun-22
Union of American Physicians and Dentists (UAPD)	201	30-Jun-22
Unrepresented Employees	90	30-Jun-22
Other	1002	
	<b>38,267</b>	<sup>1</sup>

<sup>1</sup> Budgeted positions do not include SFUSD, SFCCD, or Superior Court Personnel.

Budgeted positions include authorized positions that are not currently funded.

Source: Department of Human Resources - Employee Relations Division, City and County of San Francisco.

## **San Francisco Employees' Retirement System ("SFERS" or "Retirement System")**

**The SFERS investment portfolio posted a positive return of 2.41% for fiscal year 2019-20. These returns are lower than had been projected when the contribution rate for fiscal year 2020-21 was established, because the COVID-19 pandemic and the ensuing recession have led to stock market volatility. A decline in market value could result in future increases in required pension fund contributions.**

### *History and Administration*

SFERS is charged with administering a defined-benefit pension plan that covers substantially all City employees and certain other employees. The Retirement System was initially established by approval of City voters on November 2, 1920 and the State Legislature on January 12, 1921 and is currently codified in the City Charter. The Charter provisions governing the Retirement System may be revised only by a Charter amendment, which requires an affirmative public vote at a duly called election.

The Retirement System is administered by the Retirement Board consisting of seven members, three appointed by the Mayor, three elected from among the members of the Retirement System, at least two of whom must be actively employed, and a member of the Board of Supervisors appointed by the President of the Board of Supervisors.

The Retirement Board appoints an Executive Director and an Actuary to aid in the administration of the Retirement System. The Executive Director serves as chief executive officer of SFERS. The Actuary's responsibilities include advising the Retirement Board on actuarial matters and monitoring of actuarial service providers. The Retirement Board retains an independent consulting actuarial firm to prepare the annual valuation reports and other analyses. The independent consulting actuarial firm is currently Cheiron, Inc., a nationally recognized firm selected by the Retirement Board pursuant to a competitive process.

The Internal Revenue Service ("IRS") issued a favorable Determination Letter for SFERS in July 2014. Issuance of a Determination Letter constitutes a finding by the IRS that operation of the defined benefit plan in accordance with the plan provisions and documents disclosed in the application qualifies the plan for federal tax-exempt status. A tax qualified plan also provides tax advantages to the City and to members of the Retirement System. The favorable Determination Letter included IRS review of all SFERS provisions, including the provisions of Proposition C approved by the City voters in November 2011. This 2014 Determination Letter has no operative expiration date pursuant to Revenue Procedure 2016-37. The IRS does not intend to issue new determination letters except under special exceptions.

### *Membership*

Retirement System members include eligible employees of the City, SFUSD, SFCCD, and the San Francisco Trial Courts. The Retirement System estimates that the total active membership as of July 1, 2020 is 45,070, compared to 44,157 at July 1, 2019. Active membership at July 1, 2020 includes 9,478 terminated vested members and 1,071 reciprocal members. Terminated vested members are former employees who have vested rights in future benefits from SFERS. Reciprocal members are individuals who have established membership in a reciprocal pension plan such as CalPERS and may be eligible to receive a reciprocal pension from the Retirement System in the future. Monthly retirement allowances are paid to approximately 30,128 retired members and beneficiaries. Benefit recipients include retired members, vested members receiving a vesting allowance, and qualified survivors.



Table A-21 shows various member counts in the total Retirement System (City, SFUSD, SFCCD, and San Francisco Trial Courts) as of the five most recent actuarial valuation dates, July 1, 2016 through July 1, 2020. The number of retirees supported by each active member can be an important indicator of growing plan maturity and sensitivity to investment returns, assumption changes, and other changes to the System. In particular, if the ratio of retirees to active members grows, it indicates that any losses on retiree liabilities or assets are likely to place a relatively greater burden on employers and active members. The ratio for SFERS has been relatively stable over the last five years.

**TABLE A-21**

**City and County of San Francisco  
Employees' Retirement System  
July 1, 2016 through July 1, 2020**

As of July 1st	Active Members	Vested Members	Reciprocal Members	Total Non-retired	Retirees & Continuants	Retiree to Active Ratio
2016	32,406	6,617	1,028	40,051	28,286	0.873
2017	33,447	7,381	1,039	41,867	29,127	0.871
2018	33,946	8,123	1,060	43,129	29,965	0.883
2019	34,202	8,911	1,044	44,157	29,490 *	0.862
2020	34,521	9,478	1,071	45,070	30,128 *	0.873

Sources: SFERS' annual Actuarial Valuation Report dated July 1st.  
See the Retirement System's website, [mysfers.org](http://mysfers.org), under Publications. The information on such website is not incorporated herein by reference.

Notes: Member counts are for the entire Retirement System and include non-City employees.

\* Retiree member counts reflect combining records for members who have both a Safety and a Miscellaneous benefit.

### *Funding Practices*

Employer and employee (member) contributions are mandated by the Charter. Sponsoring employers are required to contribute 100% of the actuarially determined contribution approved by the Retirement Board. The Charter specifies that employer contributions consist of the normal cost (the present value of the benefits that SFERS expects to become payable in the future attributable to a current year's employment) plus an amortization of the unfunded liability over a period not to exceed 20 years. The Retirement Board sets the funding policy subject to the Charter requirements.

The Retirement Board adopts the economic and demographic assumptions used in the annual valuations. Demographic assumptions such as retirement, termination and disability rates are based upon periodic demographic studies performed by the consulting actuarial firm approximately every five years. Economic assumptions are reviewed each year by the Retirement Board after receiving an economic experience analysis from the consulting actuarial firm.

At the December 9, 2020 Retirement Board meeting, the Board adopted all recommended demographic assumptions from the experience study dated August 12, 2020. The most significant adjustment was the update to the new Society of Actuaries public plan mortality tables, Pub-2010, for both general and safety members. The Board also adopted lower price and wage inflation rates, from 2.75% to 2.50% and from 3.50% to 3.25%, respectively. The new assumptions are first effective for the July 1, 2020 actuarial

valuation. The Board had previously voted to lower the assumed long-term investment earnings assumption from 7.50% to 7.40% at its November 2018 meeting, effective for the July 1, 2018 actuarial valuation.

While employee contribution rates are mandated by the Charter, sources of payment of employee contributions (i.e. City or employee) may be the subject of collective bargaining agreements with each union or bargaining unit. Since July 1, 2011, substantially all employee groups have agreed through collective bargaining for employees to contribute all employee contributions through pre-tax payroll deductions.

Prospective purchasers of the City's debt obligations should carefully review and assess the assumptions regarding the performance of the Retirement System. Audited financials and actuarial reports may be found on the Retirement System's website, [mysfers.org](http://mysfers.org), under Publications. The information on such website is not incorporated herein by reference. There is a risk that actual results will differ significantly from assumptions. In addition, prospective purchasers of the City's debt obligations are cautioned that the information and assumptions speak only as of the respective dates contained in the underlying source documents and are therefore subject to change.

#### *Employer Contribution History and Annual Valuations*

Fiscal year 2019-20 City employer contributions to the Retirement System were \$701.3 million, which includes \$388.4 million from the General Fund. For fiscal year 2020-21, total City employer contributions to the Retirement System are budgeted at \$739.3 million, which includes \$457.7 million from the General Fund. These budgeted amounts are based upon the fiscal year 2020-21 employer contribution rate of 26.90% (estimated to be 23.5% after the 2011 Proposition C cost-sharing provisions). Employer contribution rates anticipate annual increases in pensionable payroll of 3.5%, and total contributions to the Retirement System could continue to climb even as contribution rates decline. As discussed under "City Budget – Five-Year Financial Plan" increases in retirement costs are projected in the City's Five Year Financial Plan.

Table A-22 shows total Retirement System liabilities, assets and percent funded for the last five actuarial valuations as well as contributions for the fiscal years 2015-16 through 2019-20. Information is shown for all employers in the Retirement System (City & County, SFUSD, SFCCD and San Francisco Trial Courts). "Actuarial Liability" reflects the actuarial accrued liability of the Retirement System measured for purposes of determining the funding contribution. "Market Value of Assets" reflects the fair market value of assets held in trust for payment of pension benefits. "Actuarial Value of Assets" refers to the plan assets with investment returns different than expected smoothed over five years to provide a more stable contribution rate. The "Market Percent Funded" column is determined by dividing the market value of assets by the actuarial accrued liability. The "Actuarial Percent Funded" column is determined by dividing the actuarial value of assets by the actuarial accrued liability. "Employee and Employer Contributions" reflects the sum of mandated employee and employer contributions received by the Retirement System in the fiscal year ended June 30<sup>th</sup> prior to the July 1<sup>st</sup> valuation date.

TABLE A-22

**City and County of San Francisco**  
**Employees' Retirement System**  
**Fiscal Years 2015-2016 through 2019-2020**  
**(Amounts in 000s)**

As of July 1st	Actuarial Liability	Market Value of Assets	Actuarial Value of Assets	Market Percent Funded	Actuarial Percent Funded	Employee & Employer Contributions in prior FY	Employer Contribution Rates <sup>1</sup> in prior FY
2016	\$ 24,403,882	\$ 20,154,503	\$ 20,654,703	82.6%	84.6%	\$ 849,569	22.80%
2017	25,706,090	22,410,350	22,185,244	87.2%	86.3%	868,653	21.40%
2018	27,335,417	24,557,966	23,866,028	89.8%	87.3%	983,763	23.46%
2019	28,798,581	26,078,649	25,247,549	90.6%	87.7%	1,026,036	23.31%
2020	29,499,918	26,620,218	26,695,844	90.2%	90.5%	1,143,634	25.19%

<sup>1</sup> Employer contribution rates are shown prior to employer/employee cost-sharing provisions of 2011 Proposition C. Employer contribution rates for fiscal years 2020-21 and 2021-22 are 26.90% and 24.41%, respectively.

Sources: SFERS' audited year-end financial statements and required supplemental information.  
SFERS' annual Actuarial Valuation Report dated July 1st. See the Retirement System's website, mysfers.org, under Publications.  
The information on such website is not incorporated herein by reference.

Note: Information above reflects entire Retirement System, not just the City and County of San Francisco.

As shown in the table above as of July 2020, the Market Percent Funded ratio is slightly lower than the Actuarial Percent Funded ratio. The Actuarial Percent Funded ratio does not yet fully reflect the net asset losses from the last five fiscal years.

The actuarial accrued liability is measured by an independent consulting actuary in accordance with Actuarial Standards of Practice. In addition, an actuarial audit is conducted every five years in accordance with Retirement Board policy.

#### *Risks to City's Retirement Plan*

In its 2020 actuary report, Cheiron identified three primary risks to the System as required by Actuarial Standards of Practice No. 51 (Assessment and Disclosure of Risk Associated with Measuring Pension Obligations and Determining Pension Plan Contributions). The material risks identified were as follows: investment risk, interest rate risk, and supplemental COLA risk. Investment risk is the potential for investment returns to be different than expected, while interest rate risk is the potential for longer-term trends to impact economic assumptions such as inflation and wage increases but particularly the discount rate. Supplemental COLA risk is the potential for the cost of future Supplemental COLAs to increase contribution rates. Cheiron noted stress testing the supplemental COLA provision shows that the current funding policy of amortizing new supplemental COLAs over five years manages the risk prudently.

#### *Governmental Accounting Standards Board ("GASB") Disclosures*

The Retirement System discloses accounting and financial reporting information under GASB Statement No. 67, *Financial Reporting for Pension Plans*. The City discloses accounting and financial information about the Retirement System under GASB Statement No. 68, *Accounting and Financial Reporting for Pensions*. In general, the City's funding of its pension obligations is not affected by the GASB 68 reporting of the City's pension liability. Funding requirements are specified in the City Charter and are described in "Funding Practices" above.

Total Pension Liability reported under GASB Statements No. 67 and 68 differs from the Actuarial Liability calculated for funding purposes in several ways, including the following differences. First, Total Pension Liability measured at fiscal year-end is a roll-forward of liabilities calculated at the beginning of the year and is based upon a beginning of year census adjusted for significant events that occurred during the year. Second, Total Pension Liability is based upon a discount rate determined by a blend of the assumed investment return, to the extent the fiduciary net position is available to make payments, and a municipal bond rate, to the extent that the fiduciary net position is unavailable to make payments. There have been no differences between the discount rate and assumed investment return at the last five fiscal year-ends. The third distinct difference is that Total Pension Liability includes a provision for Supplemental COLAs that may be granted in the future, while Actuarial Liability for funding purposes includes only Supplemental COLAs that have already been granted as of the valuation date. Supplemental COLAs do not occur every year as they are only granted after favorable investment experience and only to certain groups of retirees dependent upon the funded status of the pension plan. Supplemental COLAs are capped at 3.5% less any basic COLA. As the majority of retirees have annual basic COLAs capped at 2.0%, a Supplemental COLA when granted typically represents a 1.5% increase in benefit.

Table A-23 below shows for the five most recent fiscal years the collective Total Pension Liability, Plan Fiduciary Net Position (market value of assets), and Net Pension Liability for all employers who sponsor the Retirement System. The City's audited financial statements disclose only its own proportionate share of the Net Pension Liability and other required GASB 68 disclosures.

**TABLE A-23**

<b>City and County of San Francisco</b> <b>Employees' Retirement System</b> <b>GASB 67/68 Disclosures</b> <b>Fiscal Years 2015-16 through 2019-20</b> <b>(000s)</b>						
As of June 30th	Collective Total Pension Liability (TPL)	Discount Rate	Plan Fiduciary Net Position	Plan Net Position as % of TPL	Collective Net Pension Liability (NPL)	City and County's Proportionate Share of NPL
2016	\$25,967,281	7.50 %	\$20,154,503	77.6 %	\$5,812,778	\$5,476,653
2017	27,403,715	7.50	22,410,350	81.8	4,993,365	4,697,131
2018	28,840,673	7.50	24,557,966	85.2	4,282,707	4,030,207
2019	30,555,289	7.40	26,078,649	85.3	4,476,640	4,213,807
2020	32,031,018	7.40	26,620,218	83.1	5,410,800	5,107,271

Sources: SFERS fiscal year-end GASB 67/68 Reports as of each June 30.

Notes: Collective amounts include all employees (City and County, SFUSD, SFCCD, Superior Courts)

While the increase in NPL between fiscal year-ends 2018 and 2019 is attributable to the decline in discount rate from 7.5% to 7.4%, the increase in NPL at fiscal year-end 2020 is due to the lower than expected investment returns during fiscal year 2019-2020.

## *Asset Management*

The assets of the Retirement System, (the “Fund”) are invested in a broadly diversified manner across the institutional global capital markets. In addition to U.S. equities and fixed income securities, the Fund holds international equities, global sovereign and corporate debt, global public and private real estate and an array of alternative investments including private equity and venture capital limited partnerships.

Annualized investment return (net of fees and expenses) for the Retirement System for the five years ending June 30, 2020 was 7.25%. For the ten-year and twenty-year periods ending June 30, 2020, annualized investment returns were 9.39% and 6.05% respectively.

The investments, their allocation, transactions and proxy votes are regularly reviewed by the Retirement Board and monitored by an internal staff of investment professionals who in turn are advised by external consultants who are specialists in the areas of investments detailed above. A description of the Retirement System’s investment policy, a description of asset allocation targets and current investments, and the Annual Report of the Retirement System are available upon request from the Retirement System by writing to the San Francisco Retirement System, 1145 Market Street, 5<sup>th</sup> Floor, San Francisco, California 94103, or by calling (415) 487-7000. These documents are not incorporated herein by reference.

## *2011 Voter Approved Changes to the Retirement Plan*

The levels of SFERS plan benefits are established under the Charter and approved directly by the voters, rather than through the collective bargaining process. Changes to retirement benefits require a voter-approved Charter amendment. As detailed below, the most recent changes to SFERS plan benefits have been intended to reduce pension costs associated with future City employees.

Voters of San Francisco approved Proposition C in November 2011 which provided the following:

1. New SFERS benefit plans for Miscellaneous and Safety employees commencing employment on or after January 7, 2012, which raise the minimum service retirement age for Miscellaneous members from 50 to 53; limit covered compensation to 85% of the IRC §401(a)(17) limits for Miscellaneous members and 75% of the IRC §401(a)(17) limits for Safety members; calculate final compensation using highest three-year average compensation; and decrease vesting allowances for Miscellaneous members by lowering the City’s funding for a portion of the vesting allowance from 100% to 50%;
2. Employees commencing employment on or after January 7, 2012 otherwise eligible for membership in CalPERS may become members of SFERS;
3. Cost-sharing provisions which increase or decrease employee contributions to SFERS on and after July 1, 2012 for certain SFERS members based on the employer contribution rate set by the Retirement Board for that year. For example, Miscellaneous employees hired on or after November 2, 1976 pay a Charter-mandated employee contribution rate of 7.5% before-cost-sharing. However, after cost-sharing those who earn between \$50,000 and \$100,000 per year pay a fluctuating rate in the range of 3.5% to 11.5% and those who earn \$100,000 or more per year pay a fluctuating rate in the range of 2.5% to 12.5%. Similar fluctuating employee contributions are also required from Safety employees; and

4. Effective July 1, 2012, no Supplemental COLA will be paid unless SFERS is fully funded on a market value of assets basis and, for employees hired on or after January 7, 2012, Supplemental COLA benefits will not be permanent adjustments to retirement benefits - in any year when a Supplemental COLA is not paid, all previously paid Supplemental COLAs will expire.

A retiree organization has brought a legal action against the requirement in Proposition C that SFERS be fully funded in order to pay the Supplemental COLA. In that case, *Protect our Benefits (POB) v. City of San Francisco* (1st DCA Case No. A140095), the Court of Appeals held that changes to the Supplemental COLA adopted by the voters in November 2011 under Proposition C could not be applied to current City employees and those who retired after November 1996 when the Supplemental COLA provisions were originally adopted, but could be applied to SFERS members who retired before November 1996. This decision is now final, and its implementation increased the July 1, 2016 unfunded actuarial liability by \$429.3 million for Supplemental COLAs granted retroactive to July 1, 2013 and July 1, 2014.

On July 13, 2016, the SFERS Board adopted a Resolution to exempt members who retired before November 6, 1996, from the “fully funded” provision related to payment of Supplemental COLAs under Proposition C. The Resolution directed that retroactive payments for Supplemental COLAs be made to these retirees. After the SFERS Board adopted the Resolution, the Retirement System published an actuarial study on the cost to the Fund of payments to the pre-1996 retirees. The study reports that the two retroactive supplemental payments will trigger immediate payments of \$34 million, create additional liability for continuing payments of \$114 million, and cause a new unfunded liability of \$148 million. This liability does not include the Supplemental COLA payments that may be triggered in the future. Under the cost sharing formulas in Proposition C, the City and its employees will pay for these costs in the form of higher yearly contribution rates. The Controller has projected the future cost to the City and its employees to be \$260 million, with over \$200 million to be paid in the next five fiscal years. The City obtained a permanent injunction to prevent SFERS from making Supplemental COLA payments to these members who retired before November 6, 1996. The Retirement Board appealed the Superior Court’s injunction; however, the injunction was affirmed by the Court of Appeal reserving the power to take action for the City’s voters.

In August 2012, then-Governor Brown signed the Public Employee Pension Reform Act of 2012 (“PEPRA”). Current plan provisions of SFERS are not subject to PEPRA although future amendments may be subject to these reforms.

#### *Impact on the Retirement System from Changes in the Economic Environment*

As of June 30, 2020, the audited market value of Retirement System assets was \$26.6 billion. As of May 31, 2021, the unaudited value of the System assets was \$33.9 billion. These values represent, as of the date specified, the estimated value of the Retirement System’s portfolio if it were liquidated on that date. The Retirement System cannot be certain of the value of certain of its portfolio assets and, accordingly, the market value of the portfolio could be lower or higher. Moreover, appraisals for classes of assets that are not publicly traded are based on estimates which typically lag changes in actual market value by three to six months. Representations of market valuations are audited at each fiscal year end as part of the annual audit of the Retirement System’s financial statements.

The Retirement System investment portfolio is structured for long-term performance. The Retirement System continually reviews investment and asset allocation policies as part of its regular operations and continues to rely on an investment policy which is consistent with the principles of diversification and the

search for long-term value. Market fluctuations are an expected investment risk for any long-term strategy. Significant market fluctuations are expected to have significant impact on the value of the Retirement System investment portfolio.

A decline in the value of SFERS Trust assets over time, without a commensurate decline in the pension liabilities, will result in an increase in the contribution rate for the City. No assurance can be provided by the City that contribution rates will not increase in the future, and that the impact of such increases will not have a material impact on City finances.

#### *Other Employee Retirement Benefits*

As noted above, various City employees are members of CalPERS, an agent multiple-employer public employee defined benefit plan for safety members and a cost-sharing multiple-employer plan for miscellaneous members. The City makes certain payments to CalPERS in respect of such members, at rates determined by the CalPERS board. Section A8.510 of the Charter requires the City to pay the full amount required by the actuarial valuations. The actual total employer contributions to CalPERS was \$40.8 million in fiscal year 2019-20. In addition to the required amounts, the City elected to pay an additional amount of \$8.4 million in fiscal years 2017-18, 2018-19 and 2019-2020 in order to reduce its unfunded liability. A discussion of other post-employment benefits, including retiree medical benefits, is provided below under “Medical Benefits – Post-Employment Health Care Benefits and GASB 75 Reporting Requirements.”

### **Medical Benefits**

#### *Administration through San Francisco Health Service System; Audited System Financial Statements*

Medical and COBRA benefits for eligible active City employees and eligible dependents, for retired City employees and eligible dependents, and for surviving spouses and domestic partners of covered City employees (the “City Beneficiaries”) are administered by the San Francisco Health Service System (the “San Francisco Health Service System” or “SFHSS”) pursuant to City Charter Sections 12.200 *et seq.* and A8.420 *et seq.* Pursuant to such Charter Sections, the SFHSS also administers medical benefits to active and retired employees of SFUSD, SFCCD and the San Francisco Superior Court; however, the City is only required to fund medical benefits for City Beneficiaries.

The San Francisco Health Service System is overseen by the City’s Health Service Board (the “Health Service Board”). The plans (the “SFHSS Medical Plans”) for providing medical care to the City Beneficiaries are determined annually by the Health Service Board and approved by the Board of Supervisors pursuant to Charter Section A8.422.

The San Francisco Health Service System oversees a trust fund (the “Health Service System Trust Fund”) established pursuant to Charter Sections 12.203 and A8.428 through which medical benefits for the City Beneficiaries are funded. The San Francisco Health Service System issues an annual, publicly available, independently-audited financial report that includes financial statements for the Health Service Trust Fund. This report may be obtained through the SFHSS website at [sfhss.org](http://sfhss.org), by writing to the San Francisco Health Service System, 1145 Market Street, Third Floor, San Francisco, California 94103, or by calling (628) 652-4646. Audited annual financial statements for prior years are posted to the SFHSS website, however the information available on the SFHSS website is not incorporated in this Official Statement by reference.

Under the City Charter, the Health Service System Trust Fund is not a fund through which assets are accumulated to finance post-employment healthcare benefits (an “Other Post-Employment Benefits Trust Fund”). Thus, GASB Statement Number 45, *Financial Reporting for Postemployment Benefit Plans Other Than Pensions* (“GASB 45”) and GASB Statement Number 75, *Accounting and Financial Reporting for Postemployment Benefits Other than Pensions*, which apply to OPEB trust funds, do not apply to the San Francisco Health Service System Trust Fund. However, the City has been funding the Retiree Health Care Trust Fund for the purpose of prefunding future OPEB payments as described below.

#### *Determination of Employer and Employee Contributions for Medical Benefits*

According to the City Charter Section A8.428, the City’s contribution towards SFHSS Medical Plans for active employees and retirees is determined by the results of an annual survey of the amount of premium contributions provided by the ten most populous counties in California (other than the City) for health care. The survey is commonly called the 10-County Average Survey and is used to determine “the average contribution made by each such County toward the providing of health care plans, exclusive of dental or optical care, for each employee of such County.” The “average contribution” is used to calculate the City’s required contribution to the Health Service System Trust Fund for retirees.

Unions representing approximately 93.3% of City employees, negotiate through collective bargaining rather than applying the “average contribution” to determine the amount the City is required to contribute for active employees. To the extent annual medical premiums exceed the contributions made by the City as required by the Charter and union agreements, such excess must be paid by SFHSS Beneficiaries. Medical benefits for City Beneficiaries who are retired or otherwise not employed by the City (e.g., surviving spouses and surviving domestic partners of City retirees) (“Nonemployee City Beneficiaries”) are funded through contributions from such Nonemployee City Beneficiaries and the City as determined pursuant to Charter Section A8.428. The San Francisco Health Service System medical benefit eligibility requirements for Nonemployee City Beneficiaries are described below under “– *Post-Employment Health Care Benefits.*”

*[Remainder of Page Intentionally Left Blank]*



### *City Contribution for Retirees*

The City contributes the full employer contribution amount for medical coverage for eligible retirees who were hired on or before January 9, 2009 pursuant to Charter Section A8.428. For retirees who were hired on or after January 10, 2009, the City contributes a portion of the medical coverage costs based on five coverage / employer contribution classifications that reflect certain criteria outlined in the table below.

<b>Retiree Medical Coverage / Employer Contribution for Those Hired On or After January 10, 2009</b>	
Years of Credited Service at Retirement	Percentage of Employer Contribution Established in Charter Section A8.428 Subsection (b)(3)
Less than 5 year of Credited Service with the Employers (except for the surviving spouses or surviving domestic partners of active employees who died in the line of duty)	No Retiree Medical Benefits Coverage
At least 5 but less than 10 years of Credited Service with the Employers; or greater than 10 years of Credited Service with the Employers but not eligible to receive benefits under Subsections (a)(4), (b)(5) <b>(A8.428 Subsection (b)(6))</b>	0% - Access to Retiree Medical Benefits Coverage. Including Access to Dependent Coverage
At least 10 but less than 15 years of Credited Service with the Employers <b>(AB.428 Subsection (b)(5))</b>	50%
At least 15 but less than 20 years pf Credited Service with the Employers <b>(AB.428 Subsection (b)(5))</b>	75%
At least 20 years of Credited Service with the Employer; Retired Persons who retired for disability; surviving spouses or surviving domestic partners of active employees who died in the line of duty <b>(AB.428 Subsection (b)(4))</b>	100%

### *Health Care Reform*

The following discussion is based on the current status of the Patient Protection and Affordable Care Act (the “ACA”). Many attempts have been made to completely repeal the ACA, however full repeal has been unsuccessful thus far.

Three ACA taxes impact SFHSS rates for medical coverage. The taxes and the current status are as follow:

- **Excise Tax on High-cost Employer-sponsored Health Plans**

The Excise Tax on High-cost Employer-sponsored Health Plans (Cadillac Tax) is a 40% excise tax on high-cost coverage health plans. The National Defense Authorization Act for Fiscal Year 2020 repealed the Cadillac tax, effective January 1, 2020.

- **Health Insurance Tax (“HIT”)**

The ACA also imposed a tax on health insurance providers, which was passed on to employer sponsored fully-insured plans in the form of higher premiums. The HIT was in effect in 2020 and substantially impacted rates. The tax was repealed effective January 1, 2021 also by the National Defense Authorization Act for Fiscal Year 2020.

- **Medical Device Excise Tax**

The ACA’s medical device excise tax imposes a 2.3 percent tax on sales of medical devices (except certain devices sold at retail). The tax was repealed effective January 1, 2020.

- **Patient-Centered Outcomes Research Institute (PCORI) Fee**

Congress revived and extended the PCORI fee, which had expired in 2019. The PCORI fee, adopted in the ACA, is paid by issuers of health insurance policies and plan sponsors of self-insured health plans to help fund the Patient-Centered Outcomes Research Institute. The fee is based on the average number of lives covered under the policy or plan. The fee will now apply to policy or plan years ending on or after October 1, 2012, and before October 1, 2029.

#### *Employer Contributions for San Francisco Health Service System Benefits*

For fiscal year 2019-20, based on the most recent audited financial statements, the San Francisco Health Service System received approximately \$822.5 million from participating employers for San Francisco Health Service System benefit costs. Of this total, the City contributed approximately \$697.0 million; approximately \$196.5 million of this \$697.0 million amount was for health care benefits for approximately 23,201 retired City employees and their eligible dependents, and approximately \$500.5 million was for benefits for approximately 32,956 active City employees and their eligible dependents.

The 2021 aggregate (employee and employer) cost of medical benefits offered by SFHSS to the City increased by 3.85%, which is below national trends of 5.5% to 6%. This can be attributed to several factors including aggressive contracting by SFHSS that maintains competition among the City’s vendors, implementing Accountable Care Organizations that reduced utilization and increased use of generic prescription rates and changing the City’s Blue Shield plan from a fully-funded to a flex-funded product and implementing a narrow network. Flex-funding allows lower premiums to be set by the City’s actuarial consultant, Aon, without the typical margins added by Blue Shield; however, more risk is assumed by the City, and reserves are required to protect against this risk. The 2021 aggregate cost of benefits offered by SFHSS to the City increased 3.61% which is also less than the national trends.

#### *Post-Employment Health Care Benefits*

Eligibility of former City employees for retiree health care benefits is governed by the Charter. In general, employees hired before January 10, 2009 and a spouse or dependent are potentially eligible for health benefits following retirement at age 50 and completion of five years of City service. Proposition B, passed by San Francisco voters on June 3, 2008, tightened post-retirement health benefit eligibility rules for employees hired on or after January 10, 2009, and generally requires payments by these employees equal to 2% of their salary, with the City contributing an additional 1%, into a Retiree Health Care Trust Fund.

Under Proposition C, passed by San Francisco voters in November of 2011, employees hired on or before January 9, 2009, were required to contribute 0.25% of compensation into the Retiree Health Care Trust Fund beginning in fiscal year 2016-17. This contribution increased to 0.50% in fiscal year 2017-18, 0.75% in fiscal year 2018-19, and reached the maximum contribution of 1.00% in fiscal year 2019-20. These contributions are matched by the City on a one-to-one basis.

Unlike employee pension contributions that are made to individual accounts, contributions to the Retiree Health Care Trust Fund are non-refundable, even if an employee separates from the City and does not receive retiree health care from the City.

Proposition A, passed by San Francisco voters on November 5, 2013, restricted the City's ability to withdraw funds from the Retiree Health Care Trust Fund. The restrictions allow payments from the fund only when certain conditions are met. The balance in the Retiree Health Care Trust Fund as of June 30, 2019 is approximately \$366.6 million. The City will continue to monitor and update its actuarial valuations of liability as required under GASB 75.

#### *GASB 75 Reporting Requirements*

In June 2015, GASB issued Statement No. 75 – Accounting and Financial Reporting for Postemployment Benefits Other Than Pensions (“GASB 75”). GASB 75 revises and establishes new accounting and financial reporting requirements for governments that provide their employees with OPEBs. The new standard is effective for periods beginning after June 15, 2017. The City implemented the provisions of GASB 75 in its audited financial statements for Fiscal Year 2017-18. According to GASB's Summary of GASB 75, GASB 75 requires recognition of the entire OPEB liability, a more comprehensive measure of OPEB expense, and new note disclosures and required supplementary information to enhance decision-usefulness and accountability.

#### *City's Estimated Liability*

The City is required by GASB 75 to prepare a new actuarial study of its postemployment benefits obligation at least once every two years. As of the measurement date of June 30, 2019 (issued November 2020), used in the most recent actuarial valuation report updated June 30, 2019, the retiree health care fiduciary plan net position as a percentage of the total OPEB liability was 8.6%. This reflects the net position of the Retiree Health Care Trust Fund in the amount of \$366.6 million divided by the total OPEB liability of \$4.3 billion. The estimated covered payroll (annual payroll of active employees covered by the plan) was \$3.76 billion, and the ratio of the Net OPEB liability to the covered payroll was 104.0%.

While GASB 75 does not require funding of the annual OPEB cost, any differences between the amount funded in a year and the annual OPEB cost are recorded as increases or decreases in the net OPEB liability. Five-year trend information is displayed in Table A-24, which reflects the annual OPEB expense and the City's charter mandated payments on a percentage basis. For example, for fiscal year 2019-20 the annual OPEB expense was \$330.6 million, and the City paid \$236.0 million, which includes “pay-as-you-go” benefit payments and contributions to the Retiree Health Care Trust Fund.

TABLE A-24

**CITY AND COUNTY OF SAN FRANCISCO**  
**Five-year Trend**  
**Fiscal Years 2015-16 to 2019-20**  
**(000s)**

Fiscal Year	Annual OPEB	Percentage of Annual OPEB Cost Funded	Net OPEB Obligation
2015-16	326,133	51.8%	2,147,434
2016-17	421,402	43.6%	2,384,938
2017-18	355,186	57.4%	3,717,209 <sup>1</sup>
2018-19	320,331	68.2%	3,600,967
2019-20	330,673	76.8%	3,915,815

<sup>1</sup> Starting in FY2017-18, the liability amount reflects what is referred to as Net OPEB Liability due to the implementation of GASB Statement No. 75.

### Total City Employee Benefits Costs

Table A-25 provides historical and budget information for all health benefits costs paid including pension, health, dental and other miscellaneous benefits. Historically, approximately 50% of health benefit costs are paid from the General Fund. For all fiscal years shown, a “pay-as-you-go” approach was used by the City for health care benefits.

Table A-25 below provides a summary of the City’s employee benefit actual costs for fiscal years 2016-17 through 2019-20 and budgeted costs for fiscal years 2020-21 through 2021-22.

TABLE A-25

**CITY AND COUNTY OF SAN FRANCISCO**  
**Employee Benefit Costs, All Funds**  
**Fiscal Years 2016-17 through 2021-22**  
**(000s)**

	2016-17 Actual <sup>1</sup>	2017-18 Actual <sup>1</sup>	2018-19 Actual <sup>1</sup>	2019-20 Actual <sup>1</sup>	2020-21 Budget <sup>4</sup>	2021-22 Budget <sup>4</sup>
SFERS and PERS Retirement Contributions	\$554,956	\$621,055	\$650,011	\$751,952	\$785,106	\$803,986
Social Security & Medicare	196,914	\$212,782	\$219,176	\$228,477	\$231,962	\$233,802
Health - Medical + Dental, active employees <sup>2</sup>	459,772	\$501,831	\$522,006	\$547,874	\$547,396	\$576,005
Health - Retiree Medical <sup>2</sup>	165,822	\$178,378	\$186,677	\$196,641	\$218,896	\$232,047
Other Benefits <sup>3</sup>	21,388	\$44,564	\$26,452	\$28,272	\$31,742	\$37,642
<b>Total Benefit Costs</b>	<b>\$1,398,852</b>	<b>\$1,558,609</b>	<b>\$1,604,322</b>	<b>\$1,753,215</b>	<b>\$1,815,103</b>	<b>\$1,883,482</b>

<sup>1</sup> Fiscal year 2016-17 through fiscal year 2019-20 figures are actuals.

<sup>2</sup> Does not include Health Service System administrative costs. Does include flexible benefits that may be used for health insurance.

<sup>3</sup> "Other Benefits" includes unemployment insurance premiums, life insurance and other miscellaneous employee benefits.

<sup>4</sup> Reflects Final Adopted Budget for 2020-21 and 2021-22.

Source: Office of the Controller, City and County of San Francisco.

## **INVESTMENT OF CITY FUNDS**

### *Investment Pool*

The Treasurer of the City (the “Treasurer”) is authorized by Charter Section 6.106 to invest funds available under California Government Code Title 5, Division 2, Part 1, Chapter 4. In addition to the funds of the City, the funds of various City departments and local agencies located within the boundaries of the City, including the school and community college districts, airport and public hospitals, are deposited into the City and County’s Pooled Investment Fund (the “Pool”). The funds are commingled for investment purposes.

### *Investment Policy*

The management of the Pool is governed by the Investment Policy administered by the Office of the Treasurer and Tax Collector in accordance with California Government Code Sections 27000, 53601, 53635, et. al. In order of priority, the objectives of this Investment Policy are safety, liquidity and return on investments. Safety of principal is the foremost objective of the investment program. The investment portfolio maintains sufficient liquidity to meet all expected expenditures for at least the next six months. The Office of the Treasurer and Tax Collector also attempts to generate a market rate of return, without undue compromise of the first two objectives.

The Investment Policy is reviewed and monitored annually by a Treasury Oversight Committee established by the Board of Supervisors. The Treasury Oversight Committee meets quarterly and is comprised of members drawn from (a) the Treasurer; (b) the Controller; (c) a representative appointed by the Board of Supervisors; (d) the County Superintendent of Schools or his/her designee; (e) the Chancellor of the Community College District or his/her designee; and (f) Members of the general public. A complete copy of the Treasurer’s Investment Policy, dated February 2018, is included as an Appendix to this Official Statement.

### *Investment Portfolio*

As of May 31, 2021, the City’s surplus investment fund consisted of the investments classified in Table A-26 and had the investment maturity distribution presented in Table A-27.

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TABLE A-26

**City and County of San Francisco**  
**Investment Portfolio**  
**Pooled Funds**  
**As of May 31, 2021**

<u>Type of Investment</u>	<u>Par Value</u>	<u>Book Value</u>	<u>Market Value</u>
U.S. Treasuries	\$6,848,860,000	\$6,882,312,058	\$6,879,469,753
Federal Agencies	3,830,451,000	3,833,384,799	3,855,958,976
Public Time Deposits	40,000,000	40,000,000	40,000,000
Negotiable Certificates of Deposit	1,905,000,000	1,905,000,000	1,905,384,716
Money Market Funds	842,012,203	842,012,203	842,012,203
Supranationals	462,135,000	467,382,124	467,775,964
Total	<u>\$13,928,458,203</u>	<u>\$13,970,091,184</u>	<u>\$13,990,601,611</u>

May Earned Income Yield: 0.466%

*Sources: Office of the Treasurer and Tax Collector, City and County of San Francisco  
From Citibank-Custodial Safekeeping, SunGard Systems-Inventory Control Program.*

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TABLE A-27

**City and County of San Francisco**  
**Investment Maturity Distribution**  
**Pooled Funds**  
**As of May 31, 2021**

Maturity in Months			Par Value	Percentage
0	to	1	2,462,012,203	17.68%
1	to	2	988,965,000	7.10%
2	to	3	578,700,000	4.15%
3	to	4	650,000,000	4.67%
4	to	5	655,500,000	4.71%
5	to	6	885,860,000	6.36%
6	to	12	3,837,125,000	27.55%
12	to	24	1,447,140,000	10.39%
24	to	36	665,464,000	4.78%
36	to	48	987,592,000	7.09%
48	to	60	770,100,000	5.53%
			<u>\$13,928,458,203</u>	<u>100.00%</u>

Weighted Average Maturity: 386 Days

*Sources: Office of the Treasurer and Tax Collector, City and County of San Francisco  
From Citibank-Custodial Safekeeping, SunGard Systems-Inventory Control Program.*

*Further Information*

A report detailing the investment portfolio and investment activity, including the market value of the portfolio, is submitted to the Mayor and the Board of Supervisors monthly. The monthly reports and annual reports are available on the Treasurer's web page: [www.sftreasurer.org](http://www.sftreasurer.org). The monthly reports and annual reports are not incorporated by reference herein.

**CAPITAL FINANCING AND BONDS**

**Capital Plan**

In October 2005, the Board of Supervisors adopted, and the Mayor approved, Ordinance No. 216-05, which established a new capital planning process for the City. The legislation requires that the City develop and adopt a 10-year capital expenditure plan for City-owned facilities and infrastructure. It also created the Capital Planning Committee ("CPC") and the Capital Planning Program ("CPP"). The CPC makes recommendations to the Mayor and Board of Supervisors on the City's capital expenditures and plans. The CPC reviews and submits the Capital Plan, Capital Budget, and issuances of long-term debt for approval. The CPC is chaired by the City Administrator and includes the President of the Board of Supervisors, the Mayor's Budget Director, the Controller, the City Planning Director, the Director of Public Works, the Airport Director, the Executive Director of the Municipal Transportation Agency, the General

Manager of the Public Utilities Commission, the General Manager of the Recreation and Parks Department, and the Executive Director of the Port of San Francisco. To help inform CPC recommendations, the CPP staff, under the direction of the City Administrator, review and prioritize funding needs; project and coordinate funding sources and uses; and provide policy analysis and reports on interagency capital planning.

The City Administrator, in conjunction with the CPC, is directed to develop and submit a 10-year capital plan every other fiscal year for approval by the Board of Supervisors. The Capital Plan is a fiscally constrained long-term finance strategy that prioritizes projects based on a set of funding principles. It provides an assessment of the City's infrastructure and other funding needs over 10 years, highlights investments required to meet these needs and recommends a plan of finance to fund these investments. Although the Capital Plan provides cost estimates and proposes methods to finance such costs, the document does not reflect any commitment by the Board of Supervisors to expend such amounts or to adopt any specific financing method. The Capital Plan is required to be updated and adopted biennially, along with the City's Five-Year Financial Plan and the Five-Year Information & Communication Technology Plan. The CPC is also charged with reviewing the annual capital budget submission and all long-term financing proposals and providing recommendations to the Board of Supervisors relating to the compliance of any such proposal or submission with the adopted Capital Plan.

The Capital Plan is required to be submitted to the Mayor and the Board of Supervisors by each March 1 in odd-numbered years and adopted by the Board of Supervisors and the Mayor on or before May 1 of the same year. The fiscal years 2022-2031 Capital Plan ("Adopted Capital Plan") was approved by the CPC on February 22, 2021 and was adopted by the Board of Supervisors on April 30, 2021. The Adopted Capital Plan contains \$38.0 billion in capital investments over the coming decade for all City departments, including \$4.6 billion in projects for General Fund-supported departments. The Adopted Capital Plan proposes \$1.2 billion for General Fund pay-as-you-go capital projects over the next 10 years. The amount for General Fund pay-as-you-go capital projects is \$1 billion lower than the previous capital plan funding level due to budget impacts in the early years resulting from the COVID-19 pandemic. Major capital projects for General Fund-supported departments included in the Capital Plan consist of critical seismic projects and relocation of staff from seismically vulnerable facilities; upgrades to public health, police, and fire facilities; transportation and utility system improvements; improvements to homeless service sites and permanent supportive housing projects; affordable housing; street and right-of-way improvements; the removal of barriers to accessibility; and park improvements, among other capital projects. \$1.5 billion of the capital projects of General Fund supported departments are expected to be financed with general obligation bonds and other long-term obligations, subject to planning policy constraints. The balance is expected to be funded by federal and State funds, the General Fund and other sources.

In addition to the City General Fund-supported capital spending, the Adopted Capital Plan recommends \$18.0 billion in enterprise fund department projects to continue major transit, economic development and public utility projects such as the Central Subway project, runway and terminal upgrades at San Francisco International Airport, Pier 70 infrastructure investments, the Sewer System Improvement Program, and building adequate facilities to support the City's growing transit fleet, among others. Approximately \$8.5 billion of enterprise fund department capital projects are anticipated to be financed with revenue bonds and general obligation bonds. The balance is expected to be funded by federal and State funds, user/operator fees, General Fund and other sources.



While significant investments are proposed in the City’s Adopted Capital Plan, identified resources remain below those necessary to maintain and enhance the City’s physical infrastructure. As a result, over \$7.5 billion in capital needs including enhancements are deferred from the plan’s horizon.

Failure to make the capital improvements and repairs recommended in the Capital Plan may have the following impacts: (i) failing to meet federal, State or local legal mandates; (ii) failing to provide for the imminent life, health, safety and security of occupants and the public; (iii) failing to prevent the loss of use of the asset; (iv) impairing the value of the City’s assets; (v) increasing future repair and replacement costs; and (vi) harming the local economy.

### **Tax-Supported Debt Service – City General Obligation Bonds**

Under the State Constitution and the Charter, City bonds secured by *ad valorem* property taxes (“general obligation bonds” or “GO bonds”) can only be authorized with a two-thirds approval of the voters. As of July 1, 2021, the City had approximately \$2.7 billion aggregate principal amount of GO bonds outstanding. In addition to the City’s general obligation bonds, BART, SFUSD and SFCCD also have outstanding general obligation bonds as shown in Table A-33.

Table A-28 shows the annual amount of debt service payable on the City’s outstanding GO bonds.

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TABLE A-28

**CITY AND COUNTY OF SAN FRANCISCO**  
**General Obligation Bonds Debt Service**  
**As of July 1, 2021<sup>1 2</sup>**

Fiscal Year	Principal	Interest	Annual Debt Service
2021-22	\$165,363,401	\$100,069,319	\$265,432,720
2022-23	167,815,251	92,100,792	259,916,043
2023-24	170,921,206	84,413,647	255,334,852
2024-25	173,156,476	76,563,403	249,719,878
2025-26	161,666,279	68,696,541	230,362,820
2026-27	168,030,840	61,765,475	229,796,315
2027-28	173,864,035	54,865,503	228,729,539
2028-29	179,446,751	48,048,352	227,495,103
2029-30	177,195,095	40,706,622	217,901,717
2030-31	137,331,950	33,620,230	170,952,180
2031-32	142,045,000	28,603,881	170,648,881
2032-33	108,740,000	23,669,586	132,409,586
2033-34	89,255,000	19,894,645	109,149,645
2034-35	82,055,000	16,899,547	98,954,547
2035-36	66,535,000	14,189,408	80,724,408
2036-37	55,540,000	12,023,081	67,563,081
2037-38	46,270,000	10,245,118	56,515,118
2038-39	27,315,000	8,758,449	36,073,449
2039-40	26,445,000	7,960,057	34,405,057
2040-41	20,200,000	7,175,694	27,375,694
2041-42	20,880,000	6,498,211	27,378,211
2042-43	21,590,000	5,783,562	27,373,562
2043-44	22,330,000	5,043,949	27,373,949
2044-45	23,090,000	4,278,285	27,368,285
2045-46	18,515,000	3,485,880	22,000,880
2046-47	5,005,000	2,880,246	7,885,246
2047-48	5,170,000	2,710,945	7,880,945
2048-49	5,345,000	2,535,881	7,880,881
2049-50	5,530,000	2,354,712	7,884,712
2050-51	5,725,000	2,159,925	7,884,925
2051-52	5,935,000	1,950,338	7,885,338
2052-53	6,155,000	1,732,790	7,887,790
2053-54	6,380,000	1,506,973	7,886,973
2054-55	6,610,000	1,272,671	7,882,671
2055-56	6,855,000	1,029,667	7,884,667
2056-57	7,110,000	777,438	7,887,438
2057-58	7,370,000	515,551	7,885,551
2058-59	3,895,000	243,790	4,138,790
2059-60	4,010,000	123,668	4,133,668
<b>TOTAL<sup>3</sup></b>	<b>\$2,526,691,283</b>	<b>\$857,153,832</b>	<b>\$3,383,845,115</b>

<sup>1</sup> This table includes the City's General Obligation Bonds shown in Table A-33 and does not include any overlapping debt, such as any assessment district indebtedness or any redevelopment agency indebtedness.

<sup>2</sup> Totals reflect rounding to nearest dollar.

<sup>3</sup> Section 9.106 of the City Charter limits issuance of general obligation bonds of the City to 3% of the assessed value of all real and personal assessment district indebtedness or any redevelopment agency indebtedness.

Source: Office of Public Finance, City and County of San Francisco.

## **Authorized but Unissued City GO Bonds**

Certain GO bonds authorized by the City's voters as discussed below have not yet been issued. Such bonds may be issued at any time by action of the Board of Supervisors, without further approval by the voters.

In November 1992, voters approved Proposition A ("1992 Proposition A") which authorized the issuance of up to \$350.0 million in GO bonds to support San Francisco's Seismic Safety Loan Program ("SSLP"), which provides loans for the seismic strengthening of privately-owned unreinforced masonry affordable housing, market-rate residential, commercial and institutional buildings. Between 1994 and 2015, the City issued \$89.3 million of bonds under the original 1992 Proposition A authorization. In November 2016, voters approved Proposition C ("2016 Proposition C"), which amended the 1992 Proposition A authorization (together, the "1992A/2016A Propositions") to broaden the scope of the remaining \$260.7 million authorization by adding the eligibility to finance the acquisition, improvement, and rehabilitation to convert at-risk multi-unit residential buildings to affordable housing, as well as the needed seismic, fire, health, and safety upgrades and other major rehabilitation for habitability, and related costs. In 2019 and 2020, the City issued \$175.0 million of bonds across two series under the 1992A/2016A Propositions. Currently \$85.7 million remains authorized and unissued.

In November 2014, voters approved Proposition A ("2014 Transportation Proposition"), which authorized the issuance of up to \$500.0 million in general obligation bonds for the construction, acquisition and improvement of certain transportation and transit related improvements and other related costs. The City issued \$377.2 million over three series of bonds in 2015, 2018, and 2020, leaving approximately \$122.8 million authorized and unissued.

In November 2018, voters approved Proposition A ("2018 Embarcadero Seawall Improvement Proposition"), authorizing the issuance of up to \$425.0 million in general obligation bonds for repair and improvement projects along the City's Embarcadero and Seawall to protect the waterfront, BART and Muni, buildings, historic piers, and roads from earthquakes, flooding, and sea level rise. On June 2, 2020, the City closed the first series of bonds in the par amount of \$49.7 million, leaving \$375.3 million authorized and unissued.

In November 2019, voters approved Proposition A ("2019 Affordable Housing Proposition"), which authorized the issuance of up to \$600.0 million in general obligation bonds to finance the construction, development, acquisition, and preservation of affordable housing for certain vulnerable San Francisco residents; to assist in the acquisition, rehabilitation, and preservation of existing affordable housing to prevent the displacement of residents; to repair and reconstruct distressed and dilapidated public housing developments and their underlying infrastructure; to assist the City's middle-income residents or workers in obtaining affordable rental or home ownership opportunities including down payment assistance and support for new construction of affordable housing for SFUSD and City College of San Francisco employees; and to pay related costs. On March 30, 2021, the City closed the first series of bonds in the par amount of \$254.6 million, leaving \$345.4 million authorized and unissued.

In March 2020, voters approved Proposition B ("2020 Earthquake Safety and Emergency Response Proposition") which authorized the issuance of up to \$628.5 million in general obligation bonds to aid fire, earthquake and emergency response by improving, constructing, and/or replacing: deteriorating cisterns, pipes, and tunnels, and related facilities to ensure firefighters a reliable water supply for fires and disasters; neighborhood fire and police stations and supporting facilities; the City's 911 Call Center; and other disaster response and public safety facilities, and to pay related costs. On March 30, 2021, the City closed the first two series of bonds with a total par amount of \$80.7 million, leaving \$547.8 million authorized and unissued.

In November 2020, voters approved Proposition A (“2020 Health and Recovery Bond”), which authorized the issuance of up to \$487.5 million in general obligation bonds to fund permanent investments in transitional supportive housing facilities, shelters, and/or facilities that serve individuals experiencing homelessness, mental health challenges, or substance use; improve the safety and quality of parks; and improve the safety and condition of streets and other public rights of way. As of April 1, 2021, bonds have not been issued yet under this authorization.

## Refunding General Obligation Bonds

The Board of Supervisors adopted and the Mayor approved Resolution No. 272-04 in May of 2004 (“2004 Resolution”). The 2004 Resolution authorized the issuance of \$800.0 million of general obligation refunding bonds from time to time in one or more series for the purpose of refunding all or a portion of the City’s outstanding General Obligation Bonds. In November of 2011, the Board of Supervisors adopted and the Mayor approved, Resolution No. 448-11 (“2011 Resolution,” and together with the 2004 Resolution, the “Refunding Resolutions”). The 2011 Resolution authorized the issuance \$1.356 billion of general obligation refunding bonds from time to time in one or more series for the purpose of refunding certain outstanding General Obligation Bonds of the City. In March of 2020, the Board of Supervisors adopted and the Mayor approved, Resolution No. 097-20 (“2020 Resolution,” and together with the 2004 Resolution and 2011 Resolution, the “Refunding Resolutions”). The 2020 Resolution authorized the issuance \$1.483 billion of general obligation refunding bonds from time to time in one or more series for the purpose of refunding certain outstanding General Obligation Bonds of the City. The refunding bonds currently outstanding, under the Refunding Resolutions, are shown in Table A-29 below.

TABLE A-29

**CITY AND COUNTY OF SAN FRANCISCO**  
**General Obligation Refunding Bonds**  
**As of July 1, 2021**

<b>Series Name</b>	<b>Date Issued</b>	<b>Principal Amount Issued</b>	<b>Amount Outstanding</b>
2011-R1	November 2011	\$339,475,000	\$94,125,000 <sup>1 4</sup>
2015-R1	February 2015	293,910,000	208,800,000 <sup>2</sup>
2020-R1	May 2020	195,250,000	181,945,000 <sup>3</sup>
2021-R1	May 2021	91,230,000	91,230,000
2021-R2 <sup>4</sup>	September 2021	86,905,000	-

<sup>1</sup> Series 2004-R1 Bonds were refunded by the 2011-R1 Bonds in November 2011

<sup>2</sup> Series 2006-R1, 2006-R2, and 2008-R3 Bonds were refunded by the 2015-R1 Bonds in February 2015.

<sup>3</sup> Series 2008-R1 Bonds were refunded by the 2020-R1 Bonds in May 2020.

<sup>4</sup> Series 2011-R1 Bonds are anticipated to be refunded by the 2021-R2 Bonds in September 2021. The City issued the Series 2021-R2 Bonds as a forward delivery, pricing on April 27, 2021 and expected to close September 16, 2021.

Table A-30 on the following page lists for each of the City’s voter-authorized general obligation bond programs the amount issued and outstanding, and the amount of remaining authorization for which bonds have not yet been issued. Series are grouped by program authorization in chronological order. The authorized and unissued column refers to total program authorization that can still be issued and does not refer to any particular series. As of July 1, 2021, the City had authorized and unissued general obligation bond authority of approximately \$1.96 billion.

TABLE A-30

**CITY AND COUNTY OF SAN FRANCISCO**  
**General Obligation Bonds**  
**As of July 1, 2021<sup>1</sup>**

Bond Authorization Name	Election Date	Authorized Amount	Series	Bonds Issued	Bonds Outstanding	Authorized & Unissued
Seismic Safety Loan Program	11/3/92	\$350,000,000	1994A	\$35,000,000	-	2
			2007A	\$30,315,450	\$15,571,283	
			2015A	\$24,000,000	-	
Reauthorization to Repurpose for Affordable Housing	11/8/16		2019A	\$72,420,000	\$70,605,000	
			2020C	\$102,580,000	\$96,895,000	\$85,684,550
Clean & Safe Neighborhood Parks	2/5/08	\$185,000,000	2008B	\$42,520,000	-	
			2010B	\$24,785,000	-	
			2010D	\$35,645,000	\$30,090,000	
			2012B	\$73,355,000	-	
			2016A	\$8,695,000	\$6,500,000	-
San Francisco General Hospital & Trauma Center	11/4/08	\$887,400,000	2009A	\$131,650,000	-	
Earthquake Safety			2010A	\$120,890,000	-	
			2010C	\$173,805,000	\$146,725,000	
			2012D	\$251,100,000	\$130,435,000	
			2014A	\$209,955,000	\$137,480,000	-
Earthquake Safety and Emergency Response Bond	6/8/10	\$412,300,000	2010E	\$79,520,000	-	
			2012A	\$183,330,000	-	
			2012E	\$38,265,000	\$25,050,000	
			2013B	\$31,020,000	-	
			2014C	\$54,950,000	\$36,160,000	
			2016C	\$25,215,000	\$19,415,000	-
Road Repaving & Street Safety	11/8/11	\$248,000,000	2012C	\$74,295,000	-	
			2013C	\$129,560,000	-	
			2016E	\$44,145,000	\$33,990,000	-
Clean & Safe Neighborhood Parks	11/6/12	\$195,000,000	2013A	\$71,970,000	-	
			2016B	\$43,220,000	\$21,100,000	
			2018A	\$76,710,000	\$41,345,000	
			2019B	\$3,100,000	-	-
Earthquake Safety and Emergency Response Bond	6/3/14	\$400,000,000	2014D	\$100,670,000	\$66,230,000	
			2016D	\$109,595,000	\$65,500,000	
			2018C	\$189,735,000	\$127,615,000	-
Transportation and Road Improvement	11/4/14	\$500,000,000	2015B	\$67,005,000	\$38,005,000	
			2018B	\$174,445,000	\$94,030,000	
			2020B	\$135,765,000	\$113,265,000	\$122,785,000
Affordable Housing Bond	11/3/15	\$310,000,000	2016F	\$75,130,000	\$43,730,000	
			2018D	\$142,145,000	\$94,120,000	
			2019C	\$92,725,000	\$24,120,000	-
Public Health and Safety Bond	6/7/16	\$350,000,000	2017A	\$173,120,000	\$107,185,000	
			2018E	\$49,955,000	\$33,900,000	
			2020D-1	\$111,925,000	\$81,925,000	
			2020D-2	\$15,000,000	-	-
Embarcadero Seawall Earthquake Safety	11/6/18	\$425,000,000	2020A	\$49,675,000	-	\$375,325,000
Affordable Housing Bond	11/5/19	\$600,000,000	2021A	\$254,585,000	\$180,390,000	\$345,415,000
Earthquake Safety and Emergency Response Bond	3/3/20	\$628,500,000	2021B-1	\$69,215,000	\$69,215,000	
			2021B-2	\$11,500,000	-	\$547,785,000
Health and Recovery Bond	11/4/20	\$487,500,000				\$487,500,000
SUBTOTAL		\$5,978,700,000		\$4,014,205,450	\$1,950,591,283	\$1,964,494,550
<b>General Obligation Refunding Bonds</b>				<b>Bonds Issued</b>	<b>Bonds Outstanding</b>	
Series 2011-R1	11/9/12			\$339,475,000	\$94,125,000	
Series 2015-R1	2/25/15			\$293,910,000	\$208,800,000	
Series 2020-R1	5/7/20			\$195,250,000	\$181,945,000	
Series 2021-R1	5/6/21			\$91,230,000	\$91,230,000	
SUBTOTAL				\$919,865,000	\$576,100,000	
<b>TOTALS</b>		<b>\$5,978,700,000</b>		<b>\$4,934,070,450</b>	<b>\$2,526,691,283</b>	<b>\$1,964,494,550</b>

<sup>1</sup> Section 9.106 of the City Charter limits issuance of general obligation bonds of the City to 3% of the assessed value of all taxable real and personal property, located within the City and County.

<sup>2</sup> Of the \$35,000,000 authorized by the Board of Supervisors in February 2007, \$30,315,450 has been drawn upon to date pursuant to the Credit Agreement described under "General Obligation Bonds."

Source: Office of Public Finance, City and County of San Francisco.

### **General Fund Lease Obligations**

The Charter requires that any lease-financing agreements with a nonprofit corporation or another public agency must be approved by a majority vote of the City's electorate, except (i) leases approved prior to April 1, 1977, (ii) refunding lease financings expected to result in net savings, and (iii) certain lease financing for capital equipment. The Charter does not require voter approval of lease financing agreements with for-profit corporations or entities.

Table A-31 sets forth the aggregate annual lease payment obligations supported by the City's General Fund with respect to outstanding long-term lease revenue bonds and certificates of participation as of July 1, 2021.

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TABLE A-31

**CITY AND COUNTY OF SAN FRANCISCO**  
**Lease Revenue Bonds and Certificates of Participation**  
**As of July 1, 2021<sup>1</sup>**

Fiscal Year <sup>2</sup>	Principal	Interest <sup>3</sup>	Annual Payment Obligation
2021-22 <sup>4</sup>	\$57,450,000	\$66,415,755	\$123,865,755
2022-23	64,495,000	62,883,794	127,378,794
2023-24	67,610,000	59,842,818	127,452,818
2024-25	69,050,000	56,626,537	125,676,537
2025-26	70,595,000	53,385,116	123,980,116
2026-27	73,950,000	49,994,327	123,944,327
2027-28	69,060,000	46,627,707	115,687,707
2028-29	74,220,000	43,291,810	117,511,810
2029-30	74,995,000	39,990,713	114,985,713
2030-31	70,485,000	36,975,914	107,460,914
2031-32	63,590,000	34,282,816	97,872,816
2032-33	64,685,000	31,871,841	96,556,841
2033-34	67,135,000	29,260,160	96,395,160
2034-35	60,275,000	26,761,447	87,036,447
2035-36	60,515,000	24,174,243	84,689,243
2036-37	60,190,000	21,538,229	81,728,229
2037-38	62,625,000	18,910,664	81,535,664
2038-39	65,160,000	16,175,156	81,335,156
2039-40	67,805,000	13,324,472	81,129,472
2040-41	70,555,000	10,357,468	80,912,468
2041-42	56,000,000	7,430,811	63,430,811
2042-43	20,990,000	5,247,200	26,237,200
2043-44	19,855,000	4,388,600	24,243,600
2044-45	20,650,000	3,594,400	24,244,400
2045-46	13,695,000	2,768,400	16,463,400
2046-47	14,245,000	2,220,600	16,465,600
2047-48	13,220,000	1,650,800	14,870,800
2048-49	13,750,000	1,122,000	14,872,000
2049-50	14,300,000	572,000	14,872,000
<b>TOTAL<sup>5</sup></b>	<b>\$1,521,150,000</b>	<b>\$771,685,799</b>	<b>\$2,292,835,799</b>

<sup>1</sup> Excludes the 833 Bryant lease, commercial paper and the following privately placed lease purchase financings (with current outstanding amounts):

SFGH Emergency Backup Generators Project (\$9,197,552)

Gsmart Citywide Emergency Radio Replacement Project (\$19,500,828)

<sup>2</sup> For LRBs Series 2018A (Refunding Open Space), 7/1 payments reflect be paid in the current fiscal year, as budgeted.

<sup>3</sup> Totals reflect rounding to nearest dollar.

<sup>4</sup> Excludes payments made to date in current fiscal year.

<sup>5</sup> For purposes of this table, the interest rate on the Lease Revenue Bonds Series 2008-1, and 2008-2 (Moscone Center Expansion Project) is assumed to be 3.50%. These bonds are in variable rate mode.

Source: Office of Public Finance, City and County of San Francisco.

## **Voter-Approved Lease Revenue Bonds**

The City electorate has approved several lease revenue bond propositions, some of which have authorized but unissued bonds. The following lease programs have remaining authorization:

In 1987, voters approved Proposition B, which authorizes the City to lease finance (without limitation as to maximum aggregate par amount) the construction of new parking facilities, including garages and surface lots, in eight of the City's neighborhoods. In July 2000, the City issued \$8.2 million in lease revenue bonds to finance the construction of the North Beach Parking Garage, which was opened in February 2002.

In 1990, voters approved Proposition C ("1990 Proposition C"), which amended the Charter to authorize the City to lease- purchase equipment through a nonprofit corporation without additional voter approval but with certain restrictions. The City and County of San Francisco Finance Corporation (the "Corporation") was incorporated for that purpose. 1990 Proposition C provides that the outstanding aggregate principal amount of obligations with respect to lease financings may not exceed \$20.0 million, with such amount increasing by five percent each fiscal year. As of July 1, 2021, the total authorized and unissued amount for such financings was \$86.4 million.

In 1994, voters approved Proposition B ("1994 Proposition B"), which authorized the issuance of up to \$60.0 million in lease revenue bonds for the acquisition and construction of a combined dispatch center for the City's emergency 911 communication system and for the emergency information and communications equipment for the center. In 1997 and 1998, the Corporation issued \$22.6 million and \$23.3 million of 1994 Proposition B lease revenue bonds, respectively, leaving \$14.1 million in remaining authorization. There is no current plan to issue additional series of bonds under 1994 Proposition B.

In 2000, voters approved Proposition C ("2000 Proposition C"), which extended a two- and one-half cent per \$100.0 in assessed valuation property tax set-aside for the benefit of the Recreation and Park Department (the "Open Space Fund"). 2000 Proposition C also authorized the issuance of lease revenue bonds or other forms of indebtedness payable from the Open Space Fund. In August 2018 the City issued refunding lease revenue bonds, which are currently outstanding in the principal amount of \$29.1 million to refund Series 2006 and 2007 Open Space Fund lease revenue bonds.

In 2007, voters approved Proposition D, which amended the Charter and renewed the Library Preservation Fund. Proposition D continued the two- and one-half cent per \$100.0 in assessed valuation property tax set-aside and established a minimum level of City appropriations, moneys that are maintained in the Library Preservation Fund. Proposition D also authorized the issuance of revenue bonds or other evidences of indebtedness. In August 2018 the City issued refunding lease revenue bonds, which are currently outstanding in the principal amount of \$12.2 million, to refund Series 2009A Branch Library Improvement Project lease revenue bonds.

Table A-32 below lists the City's outstanding certificates of participation and voter-authorized lease revenue bonds.



TABLE A-32\*

**CITY AND COUNTY OF SAN FRANCISCO**  
**Outstanding Certificates of Participation and Lease Revenue Bonds**  
**As of July 1, 2021**

<b>Issue Name</b>	<b>Final Maturity</b>	<b>Original Par</b>	<b>Outstanding Principal</b>
<b>CERTIFICATES OF PARTICIPATION</b>			
Series 2009C (525 Golden Gate Avenue)	2022	\$38,120,000	\$8,535,000
Series 2009D - Taxable BABs (525 Golden Gate Avenue)	2041	129,550,000	129,550,000
Refunding Series 2011A (Moscone Center South)	2024	23,105,000	9,420,000
Series 2012A (Multiple Capital Improvement Projects)	2036	42,835,000	31,055,000
Series 2013B - Non-AMT (Port Facilities Project)	2038	4,830,000	4,830,000
Series 2013C - AMT (Port Facilities Project)	2043	32,870,000	22,685,000
Refunding Series 2014-R2 (Juevenile Hall Project)	2034	33,605,000	24,560,000
Series 2015A (War Memorial Veterans Building)	2045	112,100,000	112,100,000
Series 2015B - Taxable (War Memorial Veterans Building)	2024	22,225,000	5,185,000
Refunding Series 2015-R1 (City Office Buildings - Multiple Properties)	2040	123,600,000	108,765,000
Series 2016A (War Memorial Veterans Building)	2032	16,125,000	11,630,000
Series 2017A - Taxable (Hope SF)	2047	28,320,000	25,850,000
Series 2017B (Moscone Convention Center Expansion Project)	2042	412,355,000	381,445,000
Series 2019A (49 South Van Ness Project)	2050	247,810,000	245,700,000
Refunding Series 2019-R1 (Multiple Capital Improvement Projects)	2035	116,460,000	99,985,000
Refunding Series 2020-R1 (Multiple Capital Improvement Projects)	2033	70,640,000	70,640,000
Series 2020 (Animal Care & Control Project)	2041	47,075,000	47,075,000
Series 2021A (Multiple Capital Improvement Projects)	2041	76,020,000	76,020,000
<b>Subtotal Certificates of Participation</b>		<b>\$1,577,645,000</b>	<b>\$1,415,030,000</b>
<b>LEASE PURCHASE FINANCING</b>			
2010 Lease Purchase Financing (SFGH Emergency Backup Generators)	2025	\$22,549,489	\$9,197,552
2016 Lease Purchase Financing (Public Safety Radio Replacement Project)	2026	34,184,136	19,500,828
<b>Subtotal Lease Revenue Bonds</b>		<b>\$56,733,625</b>	<b>\$28,698,380</b>
<b>FINANCE CORPORATION LEASE REVENUE BONDS</b>			
Refunding Series 2008-1 (Moscone Center Expansion Project) - Variable	2030	\$72,670,000	\$32,700,000
Refunding Series 2008-2 (Moscone Center Expansion Project) - Variable	2030	72,670,000	32,700,000
Refunding Series 2010-R1 (Emergency Communications System)	2024	22,280,000	4,750,000
Refunding Series 2018A (Open Space Fund - Various Park Projects)	2029	34,950,000	26,080,000
Refunding Series 2018B (Branch Library Improvement Program)	2028	13,355,000	9,890,000
<b>Subtotal Lease Revenue Bonds</b>		<b>\$215,925,000</b>	<b>\$106,120,000</b>
<b>Total General Fund Obligations</b>		<b>\$1,850,303,625</b>	<b>\$1,549,848,380</b>

\*Excludes California HFA Revenue Bonds (San Francisco Supportive Housing - 833 Bryant Apartments) (\$26,985,000)

## **Board Authorized and Unissued Long-Term Certificates of Participation**

*Treasure Island Improvement Project:* In October of 2013, the Board authorized, and the Mayor approved the issuance of not to exceed \$13.5 million of City and County of San Francisco Certificates of Participation to finance the cost of additions and improvements to the utility infrastructure at Treasure Island. At this time there is not an expected timeline for the issuance of these certificates, but commercial paper is anticipated to be issued to finance the projects in fiscal year 2021-22.

*Housing Trust Fund Project:* In April 2016, the Board authorized and the Mayor approved the issuance of not to exceed \$95.0 million of City and County of San Francisco Certificates of Participation (Affordable Housing Projects) to provide funds to assist in the development, acquisition, construction or rehabilitation of affordable rental housing projects. The City anticipates issuing the certificates in multiple series, with the first issuance in fiscal year 2021-22.

*Hall of Justice Relocation Projects:* In October 2019, the Board authorized and the Mayor approved the issuance of not to exceed \$62.0 million of City and County of San Francisco Certificates of Participation (Multiple Capital Projects) to finance or refinance tenant improvements involving the construction, acquisition, improvement, renovation, and retrofitting of City-owned properties as needed for the Hall of Justice Improvement Project enabling staff and offices to be consolidated in acquired City-owned properties. The City issued \$3.81 million of the certificates in May 2021 and expects to issue the remainder in fiscal year 2021-22.

*HOPE SF Project:* In December 2019, the Board authorized and the Mayor approved the issuance of not to exceed \$83.6 million of City and County of San Francisco Certificates of Participation to finance or refinance certain capital improvements, including but not limited to certain properties generally known as Hunters View, Sunnysdale, and Potrero Terrace and Annex housing developments. The City anticipates issuing the certificates in fiscal year 2022-23.

*Department of Public Health Facilities Improvements:* In November 2020, the Board authorized and the Mayor approved the issuance of not to exceed \$157.0 million of City and County of San Francisco Certificates of Participation to finance projects for the Department of Public Health, including but not limited to certain projects generally known as the Homeless Services Center, Laguna Honda Hospital Wings Reuse Project, AITC Immunization and Travel Clinic Relocation, and San Francisco General Hospital Chiller and Cooling Tower Replacement Project. The City anticipates issuing the certificates in fiscal year 2022-23.

*Critical Repairs:* In June 2021, legislation authorizing the issuance of not to exceed \$67.5 million of City and County of San Francisco Certificates of Participation was introduced at the Board of Supervisors, to finance and refinance certain capital improvements generally consisting of critical repairs, renovations and improvements to City-owned buildings, facilities and works utilized by various City departments and local economic stimulus projects. Such legislation was heard and given a positive recommendation by the Budget & Appropriations Committee of the Board of Supervisors, and final approval of the legislation by the Board and Mayor is expected in July 2021.

## Commercial Paper Program

In March 2009, the Board authorized and the Mayor approved a not-to-exceed \$150.0 million Lease Revenue Commercial Paper Certificates of Participation Program, Series 1 and 1-T and Series 2 and 2-T (the “Original CP Program”). In July of 2013, the Board authorized, and the Mayor approved an additional \$100.0 million of Lease Revenue Commercial Paper Certificates of Participation, Series 3 and 3-T and Series 4 and 4-T (the “Second CP Program” and together with the Original CP Program, the “City CP Program”) that increased the total authorization of the City CP Program to \$250.0 million. Commercial Paper Notes (the “CP Notes”) are issued from time to time to pay approved project costs in connection with the acquisition, improvement, renovation and construction of real property and the acquisition of capital equipment and vehicles in anticipation of long-term or other take-out financing to be issued when market conditions are favorable. Projects are eligible to access the CP Program once the Board and the Mayor have approved the project and the long-term, permanent financing for the project.

The Series 1 and 1-T and Series 2 and 2-T CP notes are secured by credit facilities from: (i) State Street Bank and Trust Company (with a maximum principal amount of \$75 million) and (ii) U.S. Bank National Association (with a maximum principal amount of \$75 million). These credit facilities were extended with the same banks in May 2021 until May 2023. The Series 3 and 3-T and 4 and 4-T are secured by a \$100 million letter of credit issued by State Street Bank and Trust Company expiring in February 2022.

As of July 1, 2021, the outstanding principal amount of CP Notes is \$26.72 million. The weighted average interest rate for the outstanding CP Notes is approximately 0.08%. The projects with Board Authorized and Unissued Certificates of Participation currently utilizing the CP Program includes the Housing Trust Fund. Also utilizing the CP Program is the San Francisco General Hospital and Trauma Project which is financing the costs of the acquisition of furniture, fixtures and equipment (“SFGH FF&E”). The following is a summary of the outstanding liability by project associated with the CP Notes outstanding.

<b>Project</b>	<b>CP Notes Liability as of 7/1/2021</b>
Housing Trust Fund	\$18,760,000
SFGH FF&E	\$7,955,000
<b>TOTAL</b>	<b>\$26,715,000</b>

## Overlapping Debt

Table A-33 shows bonded debt and long-term obligations as of July 1, 2021 sold in the public capital markets, except for those financings otherwise noted in the table, by the City and those public agencies whose boundaries overlap the boundaries of the City in whole or in part. Long-term obligations of non-City agencies generally are not payable from revenues of the City. In many cases, long-term obligations issued by a public agency are payable only from the General Fund or other revenues of such public agency. In the table, lease obligations of the City which support indebtedness incurred by others are included. As noted below, the Charter limits the City’s outstanding general obligation bond debt to 3% of the total assessed valuation of all taxable real and personal property within the City.

TABLE A-33

**CITY AND COUNTY OF SAN FRANCISCO**  
**Statement of Direct and Overlapping Debt and Long-Term Obligations**  
**As of July 1, 2021**

2020-21 Assessed Valuation (includes unitary utility valuation): \$302,011,940,399 <sup>1</sup>

**GENERAL OBLIGATION BONDED DEBT**

San Francisco City and County	\$2,526,691,284
San Francisco Unified School District	969,800,000
San Francisco Community College District	474,030,000
<b>TOTAL GENERAL OBLIGATION BONDED DEBT</b>	<b>\$3,970,521,284</b>

**LEASE OBLIGATIONS BONDS**

San Francisco City and County	\$1,540,650,829
<b>TOTAL LEASE OBLIGATION BONDED DEBT</b>	<b>\$1,540,650,829</b> <sup>2</sup>

**TOTAL COMBINED DIRECT DEBT** \$5,511,172,113

**OVERLAPPING TAX AND ASSESSMENT DEBT**

Bay Area Rapid Transit District General Obligation Bond (34.606%) <sup>2</sup>	\$652,971,389 <sup>3</sup>
San Francisco Community Facilities District No. 4	10,600,000
San Francisco Community Facilities District No. 6	119,807,107
San Francisco Community Facilities District No. 7	32,280,000
San Francisco Community Facilities District No. 2009-1, Improvement Areas 1 and 2	2,587,770
San Francisco Community Facilities District No. 2014-1 Transbay Transit Center	472,840,000
San Francisco Community Facilities District No. 2016-1 Treasure Island, Improvement Area No. 1	17,135,000
San Francisco Special Tax District No. 2020-1 Mission Rock Facilities	43,300,000
City of San Francisco Assessment District No. 95-1	360,000
ABAG Community Facilities District No. 2004-1 Seismic Safety Improvements	9,195,000
ABAG Community Facilities District No. 2006-1 San Francisco Rincon Hill	4,970,000
ABAG Community Facilities District No. 2006-2 San Francisco Mint Plaza	2,840,000
<b>TOTAL OVERLAPPING TAX AND ASSESSMENT DEBT</b>	<b>\$1,368,886,266</b>

**OVERLAPPING TAX INCREMENT DEBT:**

Successor Agency to the San Francisco Redevelopment Agency	\$738,895,372
Transbay Joint Powers Authority	264,585,000
<b>TOTAL OVERLAPPING INCREMENT DEBT</b>	<b>\$1,003,480,372</b>

**TOTAL DIRECT AND OVERLAPPING BONDED DEBT** \$7,883,538,751 <sup>4</sup>

**Ratios to 2020-21 Assessed Valuation (\$302,011,940,399)**

	<b>Actual Ratio</b>
Direct General Obligation Bonded Debt (\$3,970,521,284)	1.31% <sup>5</sup>
Combined Direct Debt (\$5,511,172,113)	1.82%
Total Direct and Overlapping Bonded Debt	2.61%

**Ratio to 2020-21 Redevelopment Incremental Valuation (\$37,591,667,028)**

Total Overlapping Tax Increment Debt	2.67%
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<sup>1</sup> Includes \$602,779,710 homeowner's exemption for FY20-21.

<sup>2</sup> Excludes 833 Bryant lease and privately placed SFGH Emergency Backup Generators Project, outstanding in the principal amount of \$10,086,565 as of 1/1/21.

<sup>3</sup> Reflects 2020-21 ratio.

<sup>4</sup> Excludes tax and revenue anticipation notes, enterprise revenue bonds and airport improvement corporation bonds, as well as issue to be sold

<sup>5</sup> The Charter limits the City's outstanding general obligation bond debt to 3% of the total assessed valuation of all taxable real and personal property within the City. The City's general obligation debt as a percentage of FY20-21 AV is 0.80%.

Source: California Municipal Statistics Inc., Office of Public Finance, City and County of San Francisco

## CONSTITUTIONAL AND STATUTORY LIMITATIONS ON TAXES AND EXPENDITURES

Several constitutional and statutory limitations on taxes, revenues and expenditures exist under State law which limit the ability of the City to impose and increase taxes and other revenue sources and to spend such revenues, and which, under certain circumstances, would permit existing revenue sources of the City to be reduced by vote of the City electorate. These constitutional and statutory limitations, and future limitations, if enacted, could potentially have an adverse impact on the City's general finances and its ability to raise revenue, or maintain existing revenue sources, in the future. However, *ad valorem* property taxes required to be levied to pay debt service on general obligation bonds was authorized and approved in accordance with all applicable constitutional limitations. A summary of the currently effective limitations is set forth below.

### Article XIII A of the California Constitution

Article XIII A of the California Constitution, known as "Proposition 13," was approved by the California voters in June of 1978. It limits the amount of *ad valorem* tax on real property to 1% of "full cash value," as determined by the county assessor. Article XIII A defines "full cash value" to mean the county assessor's valuation of real property as shown on the 1975-76 tax bill under "full cash value," or thereafter, the appraised value of real property when "purchased, newly constructed or a change in ownership has occurred" (as such terms are used in Article XIII A) after the 1975 assessment. Furthermore, all real property valuation may be increased or decreased to reflect the inflation rate, as shown by the CPI or comparable data, in an amount not to exceed 2% per year, or may be reduced in the event of declining property values caused by damage, destruction or other factors. Article XIII A provides that the 1% limitation does not apply to *ad valorem* taxes to pay interest or redemption charges on 1) indebtedness approved by the voters prior to July 1, 1978, 2) any bonded indebtedness for the acquisition or improvement of real property approved on or after July 1, 1978, by two-thirds of the votes cast by the voters voting on the proposition, or 3) bonded indebtedness incurred by a school district or community college district for the construction, reconstruction, rehabilitation or replacement of school facilities or the acquisition or lease of real property for school facilities, approved by 55% of the voters of the district voting on the proposition, but only if certain accountability measures are included in the proposition.

The California Revenue and Taxation Code permits county assessors who have reduced the assessed valuation of a property as a result of natural disasters, economic downturns or other factors, to subsequently "recapture" such value (up to the pre-decline value of the property) at an annual rate higher or lower than 2%, depending on the assessor's measure of the restoration of value of the damaged property. The California courts have upheld the constitutionality of this procedure.

Since its adoption, Article XIII A has been amended a number of times. These amendments have created a number of exceptions to the requirement that property be assessed when purchased, newly constructed or a change in ownership has occurred. These exceptions include certain transfers of real property between family members, certain purchases of replacement dwellings for persons over age 55 and by property owners whose original property has been destroyed in a declared disaster, and certain improvements to accommodate persons with disabilities and for seismic upgrades to property. These amendments have resulted in marginal reductions in the property tax revenues of the City. Both the California State Supreme Court and the United States Supreme Court have upheld the validity of Article XIII.

## **Article XIII B of the California Constitution**

Article XIII B was enacted by California voters as an initiative constitutional amendment in November 1979. Article XIII B limits the annual appropriations from the proceeds of taxes of the State and any city, county, school district, authority or other political subdivision of the State to the level of appropriations for the prior fiscal year, as adjusted for changes in the cost of living, population, and services rendered by the governmental entity. However, no limit is imposed on the appropriation of local revenues and taxes to pay debt service on bonds existing or authorized by January 1, 1979, or subsequently authorized by the voters. Article XIII B includes a requirement that if an entity's average revenues over two consecutive years exceed the amount permitted to be spent, the excess would have to be returned by revising tax or fee schedules over the following two years. With voter approval, the appropriations limit can be raised for up to four years.

## **Articles XIII C and XIII D of the California Constitution**

Proposition 218, an initiative constitutional amendment, approved by the voters of the State in 1996, added Articles XII C and XIII D to the State Constitution, which affect the ability of local governments, including charter cities such as the City, to levy and collect both existing and future taxes, assessments, fees and charges. Proposition 218 does not affect the levy and collection of taxes for voter-approved debt. However, Proposition 218 affects the City's finances in other ways. Article XIII C requires that all new local taxes be submitted to the electorate for approval before such taxes become effective. Taxes for general governmental purposes of the City require a majority vote and taxes for specific purposes require a two-thirds vote. Under Proposition 218, the City can only continue to collect taxes that were imposed after January 1, 1995 if voters subsequently approved such taxes by November 6, 1998. All of the City's local taxes subject to such approval have been either reauthorized in accordance with Proposition 218 or discontinued. The voter approval requirements of Article XIII C reduce the City's flexibility to manage fiscal problems through new, extended or increased taxes. No assurance can be given that the City will be able to raise taxes in the future to meet increased expenditure requirements.

In addition, Article XIII C addresses the initiative power in matters of local taxes, assessments, fees and charges. Pursuant to Article XIII C, the voters of the City could, by initiative, repeal, reduce or limit any existing or future local tax, assessment, fee or charge, subject to certain limitations imposed by the courts and additional limitations with respect to taxes levied to repay bonds. The City raises a substantial portion of its revenues from various local taxes which are not levied to repay bonded indebtedness, and which could be reduced by initiative under Article XIII C. No assurance can be given that the voters of the City will disapprove initiatives that repeal, reduce or prohibit the imposition or increase of local taxes, assessments, fees or charges. See "OTHER CITY TAX REVENUES" herein, for a discussion of other City taxes that could be affected by Proposition 218.

With respect to the City's general obligation bonds (City bonds secured by *ad valorem* property taxes), the State Constitution and the laws of the State impose a duty on the Board of Supervisors to levy a property tax sufficient to pay debt service coming due in each year. The initiative power cannot be used to reduce or repeal the authority and obligation to levy such taxes which are pledged as security for payment of the City's general obligation bonds or to otherwise interfere with performance of the duty of the City with respect to such taxes which are pledged as security for payment of those bonds.

Article XIII D contains several provisions making it generally more difficult for local agencies, such as the City, to levy and maintain "assessments" (as defined in Article XIII D) for local services and programs. The City has created a number of special assessment districts both for neighborhood business improvement

purposes and community benefit purposes and has caused limited obligation bonds to be issued in 1996 to finance construction of a new public right of way. The City cannot predict the future impact of Proposition 218 on the finances of the City, and no assurance can be given that Proposition 218 will not have a material adverse impact on the City's revenues.

### **Proposition 1A**

Proposition 1A, a constitutional amendment proposed by the State Legislature and approved by the voters in November 2004, provides that the State may not reduce any local sales tax rate, limit existing local government authority to levy a sales tax rate, or change the allocation of local sales tax revenues, subject to certain exceptions. As set forth under the laws in effect as of November 3, 2004, Proposition 1A generally prohibits the State from shifting any share of property tax revenues allocated to local governments for any fiscal year to schools or community colleges. Any change in the allocation of property tax revenues among local governments within a county must be approved by two-thirds of both houses of the Legislature. Proposition 1A provides, however, that beginning in fiscal year 2008-09, the State may shift to schools and community colleges up to 8% of local government property tax revenues, which amount must be repaid, with interest, within three years, if the Governor proclaims that the shift is needed due to a severe State financial hardship, the shift is approved by two-thirds of both houses and certain other conditions are met. The State may also approve voluntary exchanges of local sales tax and property tax revenues among local governments within a county.

Proposition 1A also provides that if the State reduces the annual vehicle license fee rate below 0.65% of vehicle value, the State must provide local governments with equal replacement revenues. Further, Proposition 1A requires the State to suspend State mandates affecting cities, counties and special districts, excepting mandates relating to employee rights, schools or community colleges, in any year that the State does not fully reimburse local governments for their costs to comply with such mandates.

Proposition 1A may result in increased and more stable City revenues. The magnitude of such increase and stability is unknown and would depend on future actions by the State. However, Proposition 1A could also result in decreased resources being available for State programs. This reduction, in turn, could affect actions taken by the State to resolve budget difficulties. Such actions could include increasing State taxes, decreasing aid to cities and spending on other State programs, or other actions, some of which could be adverse to the City.

### **Proposition 22**

Proposition 22 ("Proposition 22") which was approved by California voters in November 2010, prohibits the State, even during a period of severe fiscal hardship, from delaying the distribution of tax revenues for transportation, redevelopment, or local government projects and services and prohibits fuel tax revenues from being loaned for cash-flow or budget balancing purposes to the State General Fund or any other State fund. In addition, Proposition 22 generally eliminates the State's authority to temporarily shift property taxes from cities, counties, and special districts to schools, temporarily increase a school and community college district's share of property tax revenues, prohibits the State from borrowing or redirecting redevelopment property tax revenues or requiring increased pass-through payments thereof, and prohibits the State from reallocating vehicle license fee revenues to pay for State-imposed mandates. In addition, Proposition 22 requires a two-thirds vote of each house of the State Legislature and a public hearing process to be conducted in order to change the amount of fuel excise tax revenues shared with

cities and counties. Proposition 22 prohibits the State from enacting new laws that require redevelopment agencies to shift funds to schools or other agencies (but see “San Francisco Redevelopment Agency Dissolution” above). While Proposition 22 will not change overall State and local government costs or revenues by the express terms thereof, it will cause the State to adopt alternative actions to address its fiscal and policy objectives.

Due to the prohibition with respect to the State’s ability to take, reallocate, and borrow money raised by local governments for local purposes, Proposition 22 supersedes certain provisions of Proposition 1A (2004). However, borrowings and reallocations from local governments during 2009 are not subject to Proposition 22 prohibitions. In addition, Proposition 22 supersedes Proposition 1A of 2006. Accordingly, the State is prohibited from borrowing sales taxes or excise taxes on motor vehicle fuels or changing the allocations of those taxes among local governments except pursuant to specified procedures involving public notices and hearings.

### **Proposition 26**

On November 2, 2010, the voters approved Proposition 26 (“Proposition 26”), revising certain provisions of Articles XIII and XIII of the California Constitution. Proposition 26 re-categorizes many State and local fees as taxes, requires local governments to obtain two-thirds voter approval for taxes levied by local governments, and requires the State to obtain the approval of two-thirds of both houses of the State Legislature to approve State laws that increase taxes. Furthermore, pursuant to Proposition 26, any increase in a fee beyond the amount needed to provide the specific service or benefit is deemed to be a tax and the approval thereof will require a two-thirds vote. In addition, for State-imposed charges, any tax or fee adopted after January 1, 2010 with a majority vote which would have required a two-thirds vote if Proposition 26 were effective at the time of such adoption is repealed as of November 2011 absent the re-adoption by the requisite two-thirds vote.

Proposition 26 amends Article XIII of the State Constitution to state that a “tax” means a levy, charge or exaction of any kind imposed by a local government, except (1) a charge imposed for a specific benefit conferred or privilege granted directly to the payor that is not provided to those not charged, and which does not exceed the reasonable costs to the local government of conferring the benefit or granting the privilege; (2) a charge imposed for a specific government service or product provided directly to the payor that is not provided to those not charged, and which does not exceed the reasonable costs to the local government of providing the service or product; (3) a charge imposed for the reasonable regulatory costs to a local government for issuing licenses and permits, performing investigations, inspections and audits, enforcing agricultural marketing orders, and the administrative enforcement and adjudication thereof; (4) a charge imposed for entrance to or use of local government property or the purchase rental or lease of local government property; (5) a fine, penalty, or other monetary charge imposed by the judicial branch of government or a local government as a result of a violation of law, including late payment fees, fees imposed under administrative citation ordinances, parking violations, etc.; (6) a charge imposed as a condition of property development; or (7) assessments and property related fees imposed in accordance with the provisions of Proposition 218. Fees, charges and payments that are made pursuant to a voluntary contract that are not “imposed by a local government” are not considered taxes and are not covered by Proposition 26.

Proposition 26 applies to any levy, charge or exaction imposed, increased, or extended by local government on or after November 3, 2010. Accordingly, fees adopted prior to that date are not subject to the measure until they are increased or extended or if it is determined that an exemption applies.



If the local government specifies how the funds from a proposed local tax are to be used, the approval will be subject to a two-thirds voter requirement. If the local government does not specify how the funds from a proposed local tax are to be used, the approval will be subject to a fifty percent voter requirement. Proposed local government fees that are not subject to Proposition 26 are subject to the approval of a majority of the governing body. In general, proposed property charges will be subject to a majority vote of approval by the governing body although certain proposed property charges will also require approval by a majority of property owners.

### **Future Initiatives and Changes in Law**

The laws and Constitutional provisions described above were each adopted as measures that qualified for the ballot pursuant to the State's initiative process. From time to time other initiative measures could be adopted, further affecting revenues of the City or the City's ability to expend revenues. The nature and impact of these measures cannot be anticipated by the City.

On April 25, 2013, the California Supreme Court in *McWilliams v. City of Long Beach* (April 25, 2013, No. S202037), held that the claims provisions of the Government Claims Act (Government Code Section 900 *et. seq.*) govern local tax and fee refund actions (absent another State statute governing the issue), and that local ordinances were without effect. The effect of the *McWilliams* case is that local governments could face class actions over disputes involving taxes and fees. Such cases could expose local governments to significant refund claims in the future. The City cannot predict whether any such class claims will be filed against it in the future, the outcome of any such claim or its impact on the City.

## **LEGAL MATTERS AND RISK MANAGEMENT**

### **Pending Litigation**

There are a number of lawsuits and claims routinely pending against the City. Included among these are a number of actions which if successful would be payable from the City's General Fund. In the opinion of the City Attorney, such suits and claims presently pending will not materially impair the ability of the City to pay debt service on its General Fund lease obligations or other debt obligations, nor have an adverse impact on City finances.

### **Ongoing Investigations**

On January 28, 2020 the City's former Director of Public Works Mohammad Nuru was indicted on federal criminal charges of public corruption, including honest services wire fraud and lying to Federal Bureau of Investigation officials. The allegations contained in the complaint involve various schemes, including an attempt by Mr. Nuru and Mr. Nick Bovis, a local restaurateur who was also indicted by the federal government, to bribe an Airport Commissioner to influence the award of lease of space at the San Francisco International Airport, Mr. Nuru using his official position to benefit a developer of a mixed-use project in San Francisco in exchange for personal gifts and benefits; Mr. Nuru attempting to use his former position as the chair of the Transbay Joint Powers Authority to secure a lease for Mr. Bovis in the Transbay Transit Center, in exchange for personal benefits provided by the restaurateur; Mr. Nuru providing Mr. Bovis with inside information on City projects regarding contracts for portable bathroom trailers and small container-like housing units for use by the homeless, so that Mr. Bovis could win the contracts for those projects; and Mr. Nuru obtaining free and discounted labor and construction equipment from contractors

to help him build a personal vacation home while those contractors were also engaging in business with the City. Mr. Nuru resigned from employment with the City two weeks after his arrest. On February 4, 2020, the City Attorney and Controller announced a joint investigation that was underway, stemming from federal criminal charges filed against Mr. Nuru and Mr. Bovis.

The City Attorney's Office, in conjunction with the Controller's Office, is seeking to identify officials, employees and contractors involved in these schemes or other related conduct, and to identify contracts, grants, gifts, and other government decisions possibly tainted by conflicts of interest and other legal or policy violations. The Controller's Office, in conjunction with the City Attorney's Office, has put into place interim controls to review Public Works contracts for red flags and process failures. The Controller's Office is also working with the City Attorney's Office to identify whether stop payments, cancellations or other terminations are justified on any open contracts, purchase orders or bids. Also, the Controller, in coordination with the City Attorney's Office, intends to produce periodic public reports setting forth assessments of patterns and practices to help prevent fraud and corruption and recommendations about best practices, including possible changes in City law and policy.

On March 10, 2020, the City Attorney transmitted to the Mayor its preliminary report of investigations of alleged misconduct by the City's Director of the Department of Building Inspections ("DBI"). The allegations involve violations of the City Campaign and Conduct Code and DBI's Code of Professional Conduct by the Director by (i) providing intentional and preferential treatment to certain permit expeditors, (ii) accepting gifts and dinners in violation of DBI's professional code of conduct, and (iii) otherwise violating City laws and policies by abusing his position to seek positions for his son and son's girlfriend. The Mayor placed the Director of Building Inspection on administrative leave, and he resigned shortly thereafter.

On June 29, 2020, the Controller released its preliminary assessment of Citywide procurement practices, with an emphasis on the Public Works Department. The report is subject to public comment and review and could be revised in the future. The preliminary assessment focused on City laws, practices and policies and made recommendations to make improvements on such City laws and policies to improve transparency, reduce the risk of loss and abuse in City contracting in the future. The Controller expects to issue additional reports in the future. Reviews of the City internal controls will be released in a subsequent report. Finally, the City Attorney investigation continues with respect to the review certain contracts and payments made to outside vendors. To date, the City Attorney's investigation has led to the release of four city employees (including the Director of Public Works and the Director of Building Inspections, as described above) or officials from their City positions.

On September 24, 2020 the Controller issued an additional report noting that Mr. Nuru also solicited donations from private sources and directed those donations to a non-profit supporting the Department of Public Works. Such arrangements, which were neither accepted or disclosed by the City, created a perceived risk of "pay-to-play" relationships. The report made recommendations to the Board of Supervisors that, among other things, would restrict the ability of department heads from soliciting donations from interested parties in the future and would increase transparency surrounding gifts made to benefit City departments.

On November 30, 2020, Harlan L. Kelly, Jr., the General Manager of the San Francisco Public Utilities Commission ("PUC"), was charged in a federal criminal complaint with one count of honest services wire fraud. The complaint alleges that Mr. Kelly engaged in a long-running bribery scheme and corrupt partnership with Walter Wong, a San Francisco construction company executive and permit expediting

consultant, who ran or controlled multiple entities doing business with the City. The complaint further alleges that as part of the scheme, Mr. Wong provided items of value to Mr. Kelly in exchange for official acts by Mr. Kelly that benefited or attempted to benefit Mr. Wong's business ventures. Earlier criminal charges filed against Walter Wong alleged that Mr. Wong conspired with multiple City officials, including former Public Works Director Mohammed Nuru, in a conspiracy and money laundering scheme. Mr. Wong pled guilty in July of this year and is cooperating with the ongoing federal investigation.

Mr. Kelly resigned on December 1, 2020, and the PUC's Commission acted on his resignation on December 8, 2020. Until the PUC's Commission nominates and the Mayor appoints a new General Manager, Michael Carlin (PUC Deputy General Manager) is serving as the Acting General Manager for the PUC.

In addition to the joint investigation by the City Attorney's Office and the Controller's Office, the City's Board of Supervisors has initiated a series of public hearings before its Government Audit and Oversight Committee to examine issues raised by the federal complaints. That committee will also consider the Controller's periodic reports. The full Board of Supervisors is considering retaining additional independent services relating to the matters that were the subject of the federal indictment. The City can give no assurance regarding when the City's investigation will be completed or what the outcome will be.

On March 4, 2021, the City Attorney announced an approximately \$100 million settlement with Recology San Francisco ("Recology"), the contractor handling the City's waste and recycling collection. The settlement arose from overcharges that were uncovered as part of the continuing public integrity investigation tied to former Public Works Director Mohammed Nuru ("Nuru") and others. As part of the Settlement, Recology will be required to lower commercial and residential rates starting April 1, 2021, and make a \$7 million settlement payment to the City under the California Unfair Competition Law and the San Francisco Campaign and Governmental Conduct Code. In addition, Recology will be enjoined for four years from making any gift to any City employee or any contribution to a nonprofit at the behest of a City employee. The comprehensive settlement agreement with Recology is subject to approval by the Board of Supervisors. The bribery and corruption public integrity investigation related to the Nuru matter is ongoing. On July 8, 2021 the San Francisco District Attorney announced the arrest of former Department of Public Works bureau manager Gerald "Jerry" Sanguinetti. Mr. Sanguinetti was charged with five felony counts of perjury and two misdemeanor charges arising from his failure to report income and file financial disclosure statements associated with the sale to DPW of merchandise by a company owned by his wife. The charges arise out of the continuing investigation into public corruption involving DPW. The DPW investigation is ongoing.

The criminal investigation by the Federal Bureau of Investigation and the United States Attorney's office is ongoing. The City Attorney, together with the City's Controller, continues to undertake an internal investigation of City contracting and policies and procedures arising from the federal charges.

### **Risk Retention Program**

Citywide risk management is coordinated by the Risk Management Division which reports to the Office of the City Administrator. With certain exceptions, it is the general policy of the City not to purchase commercial liability insurance for the risks of losses to which it is exposed but rather to first evaluate self-insurance for such risks. The City believes that it is more economical to manage its risks internally and administer, adjust, settle, defend, and pay claims from budgeted resources (i.e., "self-insurance"). The City obtains commercial insurance in certain circumstances, including when required by bond or lease financing covenants and for other limited purposes. The City actuarially determines liability and workers'

compensation risk exposures as permitted under State law. The City does not maintain commercial earthquake coverage, with certain minor exceptions.

The City's decision to obtain commercial insurance depends on various factors including whether the facility is currently under construction or if the property is owned by a self-supporting enterprise fund department. For new construction projects, the City has utilized traditional insurance, owner-controlled insurance programs or contractor-controlled insurance programs. Under the latter two approaches, the insurance program provides coverage for the entire construction project. When a traditional insurance program is used, the City requires each contractor to provide its own insurance, while ensuring that the full scope of work be covered with satisfactory limits. The majority of the City's commercial insurance coverage is purchased for enterprise fund departments and other similar revenue-generating departments (i.e. the Airport, MTA, the PUC, the Port and Convention Facilities, etc.). The remainder of the commercial insurance coverage is for General Fund departments that are required to provide coverage for bond-financed facilities, coverage for collections at City-owned museums and to meet statutory requirements for bonding of various public officials, and other limited purposes where required by contract or other agreement.

Through coordination between the City Controller and the City Attorney's Office, the City's general liability risk exposure is actuarially determined and is addressed through appropriations in the City's budget and also reflected in the Comprehensive Annual Financial Report. The appropriations are sized based on actuarially determined anticipated claim payments and the projected timing of disbursement.

The City actuarially estimates future workers' compensation costs to the City according to a formula based on the following: (i) the dollar amount of claims; (ii) yearly projections of payments based on historical experience; and (iii) the size of the department's payroll. The administration of workers' compensation claims, and payouts are handled by the Workers' Compensation Division of the City's Department of Human Resources. The Workers' Compensation Division determines and allocates workers' compensation costs to departments based upon actual payments and costs associated with a department's injured workers' claims. Statewide workers' compensation reforms have resulted in some City budgetary savings in recent years. The City continues to develop and implement programs to lower or mitigate workers' compensation costs. These programs focus on accident prevention, transitional return to work for injured workers, improved efficiencies in claims handling and maximum utilization of medical cost containment strategies.

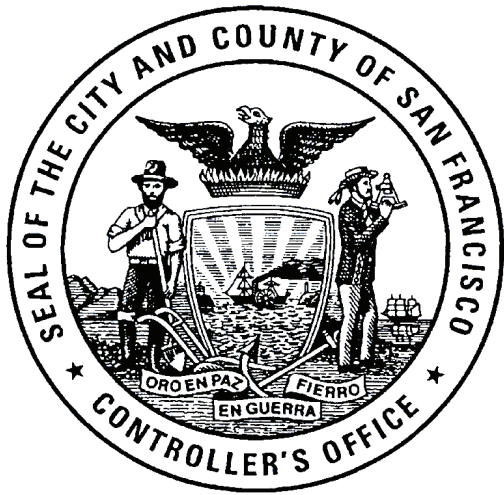
**APPENDIX B**

**COMPREHENSIVE ANNUAL FINANCIAL REPORT  
OF THE CITY AND COUNTY OF SAN FRANCISCO  
FOR THE FISCAL YEAR ENDED JUNE 30, 2020**



# CITY AND COUNTY OF SAN FRANCISCO, CALIFORNIA

## Comprehensive Annual Financial Report Year ended June 30, 2020



Prepared by:  
Office of the Controller

Ben Rosenfield  
Controller

### CITY AND COUNTY OF SAN FRANCISCO

#### Comprehensive Annual Financial Report Year Ended June 30, 2020

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Comprehensive Annual Financial Report  
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## CITY AND COUNTY OF SAN FRANCISCO

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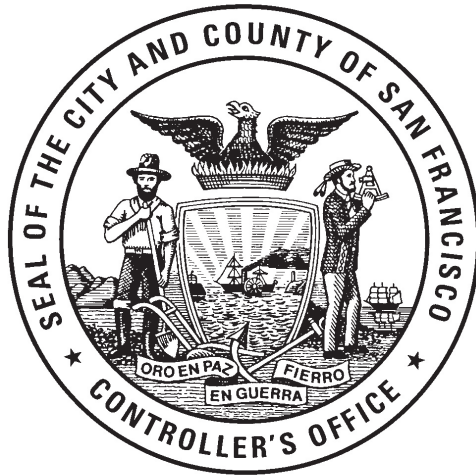
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February 26, 2021

The Honorable Mayor London N. Breed  
The Honorable Members of the Board of Supervisors  
Residents of the City and County of San Francisco  
San Francisco, California



I am pleased to present the Comprehensive Annual Financial Report (CAFR) of the City and County of San Francisco, California (the City) for the fiscal year (FY) ended June 30, 2020, with the independent auditor's report. The report is submitted in compliance with City Charter sections 2.115 and 3.105, and California Government Code Sections 25250 and 25253. The Office of the Controller prepared the CAFR in conformance with the principles and standards for accounting and financial reporting set forth by the Governmental Accounting Standards Board (GASB).

The City is responsible for the accuracy of the data and for the completeness and fairness of its presentation. The existing comprehensive structure of internal accounting controls in the City provides reasonable assurance that the financial statements are free of any material misstatements. Because the cost of internal control should not exceed the anticipated benefits, the objective is to provide reasonable, rather than absolute assurance that the financial statements are free of material misstatements. I believe that the reported data is accurate in all material respects and that its presentation fairly depicts the City's financial position and changes in its financial position as measured by the financial activity of its various funds. I am confident that the included disclosures provide the reader with an understanding of the City's financial affairs.

The City's Charter requires an annual audit of the Controller's records. The records have been audited by Macias Gini & O'Connell LLP and are presented in the Basic Financial Statements in this CAFR. The CAFR also incorporates financial statements of various City enterprise funds and component units that issue separate financial statements, including the San Francisco International Airport, the San Francisco Water Enterprise, Hetch Hetchy Water and Power, the Municipal Transportation Agency, the San Francisco Wastewater Enterprise, the Port of San Francisco, the City and County of San Francisco Finance Corporation, the San Francisco County Transportation Authority, the City and County of San Francisco Health Service System, the San Francisco City and County Employees' Retirement System, the City and County of San Francisco Retiree Health Care Trust, and the Successor Agency to the San Francisco Redevelopment Agency.

This letter of transmittal is designed to complement the Management's Discussion and Analysis (MD&A) section of the CAFR. The MD&A provides a narrative overview and analysis of the Basic Financial Statements and is presented after the independent auditor's report.

## INTRODUCTORY SECTION

- Controller's Letter of Transmittal
- Certificate of Achievement - Government Finance Officers Association
- City and County of San Francisco Organization Chart
- List of Principal Officials

### SAN FRANCISCO GOVERNMENT:

#### Profile of San Francisco Government

The City and County of San Francisco was established in 1850 and is the only legal subdivision of the State of California with the governmental powers of both a city and a county. The City's legislative power is exercised through a Board of Supervisors, while its executive power is vested upon a Mayor and other appointed and elected officials. Key public services provided by the City include public safety and protection, public transportation, water and sewer, parks and recreation, public health, social services and land-use and planning regulation. The heads of most of these departments are appointed by the Mayor and advised by commissions and boards appointed by City elected officials.

Elected officials include the Mayor, Members of the Board of Supervisors, Assessor-Recorder, City Attorney, District Attorney, Public Defender, Sheriff, Superior Court Judges, and Treasurer. Since November 2000, the eleven-member Board of Supervisors has been elected through district elections. The eleven district elections are staggered for five and six seats at a time and held in even-numbered years. Board members serve four-year terms and vacancies are filled by Mayoral appointment.

#### The Pandemic's Impact on the City's Economy and Finances

A new coronavirus strain, SARS-CoV-2, caused the disease termed COVID-19, which began to spread in Asia in late 2019 and to the United States and other parts of the world by early 2020. The first case was reported in the Bay Area in March 2020. By the end of March 2020, 186,000 cases had been confirmed in the U.S., 8,000 in California, and 573 in San Francisco. Just three months later, at the close of the fiscal year, these numbers had increased to 2.6 million, 223,000, and 4,000, respectively.

Worldwide public health interventions to contain the disease have focused on efforts to slow transmission through encouragement or mandates to wear masks and by minimizing individual contacts through travel restrictions and mandated suspension of many types of business, social, and cultural interactions. In San Francisco, the Mayor and Public Health Director, together with other Bay Area counties, imposed a shelter-in-place order on March 16, 2020. The State of California took similar steps statewide shortly thereafter. These orders required the closure of all non-essential businesses in the City and required other limitation of social interactions. All private and public schools in the City suspended in-person sessions in March 2020.

The pandemic, and the necessary public health response to it, ended the longest period of economic expansion in U.S. history. Within the first month, over 20 million jobs were lost across the country, equal to the total employment gains during the previous ten years. Given the rapid impact of the pandemic and the public health response to it, national gross domestic product declined by 31.4 percent on an annualized basis in the final quarter of FY 2019-20.

The economic impacts in San Francisco in this same quarter were profound. The San Francisco metro division lost nearly 175,000 jobs between March and April 2020, with a modest recovery of 45,000 of these jobs by the end of the fiscal year. Domestic and international enplanements at San Francisco International Airport declined by 90 percent during the quarter, given national and international travel restrictions. Public transit ridership via BART and Muni declined by 94.4 percent and 81.8 percent, respectively, during the quarter as many employers required employees to work remotely and cultural activities in the City were curtailed. Hotel occupancy rates declined to 21 percent from 85 percent in the same period the prior year.

This loss of economic activity resulted in significant losses of tax revenues during FY 2019-20 for economically sensitive revenue streams. Hotel, sales, and parking taxes for the final quarter of FY 2019-20 declined by 80 percent, 7 percent, and 22 percent, respectively, versus the previous quarter. These losses were limited to the final quarter of the fiscal year, and were offset by less immediately impacted General Fund revenue sources, resulting in overall General Fund revenue losses of \$417 million, or 7 percent, compared to the prior fiscal year. These losses were offset by expenditure reductions and a limited draw on the City's discretionary reserves, implemented by the Mayor in May 2020.

The City's final General Fund financial results for the year remain strong by historical standards, given that these partial year revenue losses were offset by a rapidly-implemented budget adjustment plan. General Fund cash increased by 6 percent to \$3.49 billion, and total GAAP fund balances declined by a modest 1.1 percent to \$2.69 billion. The City's primary rainy day reserves, not including one-time reserves, which will be drawn in FY 2020-21 and the years beyond as the City weathers and recovers from the pandemic, totaled \$537 million as of June 30, 2020, equal to 10 percent of City General Fund revenues.

The pandemic's health, economic, and financial impacts have heightened during FY 2020-21. In May 2020, the Controller's Office, the Mayor's Budget Office, and the Board of Supervisors Budget & Legislative Analyst's Office projected a combined \$1.7 billion General Fund shortfall for FY 2020-21 and FY 2021-22. The Mayor proposed a budget to close this projected shortfall in August 2020. The final City budget was adopted by the Board in September 2020. The final adopted budget for the City was predicated on a gradual

economic and tax revenue recovery beginning in late FY 2020-21, and bridged this projected shortfall through use of reserves, reduction in capital and other citywide spending programs, inflationary cost controls, deferral of planned new programs, limited operating budget reductions, and voter-adoption of a business tax measure on the November 2020 ballot. This measure was approved by the voters, as were two other taxes that will provide some relief financial benefit to the City in years ahead.

The City's Five-Year Financial Plan, updated in January 2021, projects a two-year General Fund shortfall for FY 2021-22 and FY 2022-23 of \$653 million, followed by lower structural shortfalls in fiscal years thereafter as revenues are projected to rebound more robustly. The City is in the early phases of preparation of the FY 2021-22 and FY 2022-23 budget.

#### The City's Response to the Pandemic

As a combined city and county, San Francisco's response to the pandemic has been broad and comprehensive, focusing on increasing capacity in the City's healthcare systems to treat those requiring medical care, safeguarding vulnerable population with shelter, food, and other economic and social supports, and providing new health services to contain transmission of the disease, including testing, contact tracing, and public information services.

The Mayor activated the City's Emergency Operations Center in February 2020, which organized the City's multi-agency response into a unified command structure reporting to the Mayor through a policy group that includes the City's Director of Emergency Management, Director of Public Health, and Director of the Human Services Agency. This operations center, relocated to the City's primary convention center, organized the City's emergency response activities, which have been supported by approximately 9,000 City employees and contractors who have been redeployed as disaster services workers.

Through this structure, the City worked to fortify and expand the City's health systems to manage increasing caseloads and hospitalizations associated with the pandemic. These efforts included expanded hospital staffing, acquisition of additional space and equipment to expand capacity in the expected event of a surge in hospitalizations, and the purchase of large inventories of protective equipment for health and other first responder staff. Through these efforts and in coordination with private healthcare providers, the City expanded access to surge medical beds systemwide. The City has operated several mass COVID-19 testing sites. Established in April 2020 and quickly ramping up, these sites have performed the majority of tests performed in San Francisco. San Francisco's overall testing rate – averaging over 3,000 daily by the end of the fiscal year and over 8,000 by the end of the calendar year – have been the highest of any county in California.

The City implemented new programs to support those most vulnerable to the pandemic. The City has supported a large expansion of home-delivered and other food security programs, including support of local non-profit food bank programs supporting 80,000 additional households and a program to provide over 140,000 meals for seniors each month from local restaurants. In an effort to safeguard vulnerable individuals, the City has leased and staffed approximately 2,500 hotel rooms to provide temporary shelter to homeless individuals. Additional hotels have been leased to provide an ability for others to isolate and quarantine following exposure to the virus but without an ability to do so at home.

The City has provided various economic supports for those most impacted by the economic effects stemming from the pandemic. These include local and state restrictions on evictions of both residential and commercial tenants during the emergency and philanthropically funded wage stipends for low-income workers required to quarantine following exposure. Small business loan and grant programs using local funds have augmented larger efforts funded through two approved federal stimulus bills. To provide financial relief to targeted businesses, various fees and taxes have been deferred and, in some limited cases, forgiven by the City.

In total, the City's response costs totaled \$522 million in FY 2019-20 to support these and other activities, almost entirely supported by federal and state funds that were claimed or received by the end of the fiscal

year. These programs have continued and expanded in FY 2020-21, including a growing operational and planning focus on vaccination of San Francisco residents.

#### Long-Term Initiatives

While uncertainty exists regarding the post-pandemic City economy – particularly regarding the pace of the recovery of the hospitality industry and changes to demand for office space following a period of large-scale telecommuting – the long-term fundamentals for the City and the Bay Area remain strong. A highly-educated population, proximity to a large cluster of higher-education and medical institutions, availability of capital, and a rich array of cultural and recreational resources will continue to make the City and the broader Bay Area an attractive place to live, visit, and work.

The City is continuing to make progress on key challenges to this long-term prosperity, including improving the availability of housing affordable to a diverse population, improving services and outcomes for homeless individuals, and the provision of efficient transit services.

While average rents fell in San Francisco during FY 2019-20, the availability of housing affordable to the City's diverse population remains a central risk to the City's prosperity and has continued to be a core policy focus of both the Mayor and Board of Supervisors. A large amount of private construction was completed or underway during FY 2019-20, with over 4,300 housing units completed, and nearly 9,500 additional units under construction at the end of the fiscal year. Much of this development is shaped by major area planning efforts that the City completed in prior years, including in the Eastern Neighborhoods, Market & Octavia, Mission Bay, the Transit Center District, Treasure Island, the Hunters Point Shipyard, and Park Merced.

The City continues to prioritize investments in subsidized affordable housing for lower income families and individuals. A gradually increasing share of new private housing development will have to be constructed for low- and moderate-income households, as required by City development requirements adopted in 2017. The City, through the Mayor's Office of Housing and Community Development, disbursed approximately \$291 million in loans to purchase, produce or preserve affordable housing in FY 2019-20, and is implementing programs supported by \$1.2 billion in general obligation bonds approved by the voters in 2015, 2016, and 2019. Since 2014, the City has produced or preserved approximately 9,750 units of affordable housing and is expected to enable approximately 2,800 units to start construction in the next four years.

Long-term challenges, including gaps in housing affordability, income inequality, and other factors, have historically caused a large incidence of homelessness in both the State and the City. Improving services available to this population with the goal of transitioning individuals to longer-term stability is not only key to their individual health and safety but to the broader resident and business community in the City, who have consistently ranked homelessness as the City's largest challenge.

While public health risks have required the partial closure of the City's congregate shelters during the pandemic, the City has expanded planning and implementation efforts for new temporary and permanent housing options for homeless individuals once the pandemic subsides. The City has announced plans to transition approximately 2,500 homeless individuals who have been housed in temporary hotel shelter during the pandemic into long- and mid-term housing solutions as the pandemic fades – the largest housing placement effort in modern City history. The Mayor's initiative to expand the City's congregate shelter system by 1,000 beds, or approximately 50 percent, has been delayed by the emergency but is proceeding, most recently with the opening of a new navigation center in the Bayview neighborhood in January 2021. These and other efforts are aided through the voter-approved bonds highlighted above and the City's recent successful legal defense of a business tax measure for homeless services approved by the voters in 2018. This tax will generate approximately \$350 million annually for these and other services, allowing a significant expansion of services to improve outcomes for those experiencing homelessness.

Long-term job growth and housing scarcity will continue to place strains on the Bay Area's transportation networks. To meet this challenge, the City is making sizable investments to mitigate some of these pressures by upgrading its aging transit and road infrastructure to improve public transit service and enhance mobility for residents, businesses, and visitors. A \$500 million general obligation bond, approved

by voters in November 2014, is funding an array of projects that will improve transit reliability, enhance bicycle and pedestrian safety, and address deferred maintenance needs. Approximately \$100 million of these funds are allocated for major infrastructure improvements along Market Street, the City's most prominent downtown corridor and the spine of the City's transportation network.

The City is in the final stages of constructing the Central Subway. When completed, the \$1.6 billion rail project will extend subway service in the City for the first time in decades, better connecting Chinatown, the Financial District and the City's convention center with the existing above ground light rail line along Third Street. Other significant transit improvement projects in planning or construction phases include the installation of a new rapid bus line along Van Ness Avenue and enhancements to other rail and bus rapid transit routes serving other areas of the City. The City's transit vehicle fleet – among the oldest in the country when replacement plans commenced in 2017 – is now the newest and greenest. These vehicles carry 26 percent of all daily trips in the City yet generates less than one percent of the City's transportation sector greenhouse gas emissions.

Preliminary planning is underway for several possible regional and local transportation measures in the coming several fiscal years, including a planned general obligation bond for the City's transit system and possible regional ballot measures to fund significant regional transportation network needs.

Continued progress on these three related long-term issues – housing, homelessness, and transportation – will help to ensure the long-term prosperity of the City and those who live, work, and visit here.

#### OTHER INFORMATION:

##### San Francisco's Budgetary Process

The budget is adopted at the account, authority or project level of expenditure within each department, and the department, fund, account, authority or project is the legal level of budgetary control. The notes to the budgetary comparison schedule in the required supplementary information section summarize the budgetary roles of City officials and the timetable for their various budgetary actions according to the City Charter.

The City has historically adopted annual budgets for all governmental funds and typically adopts project-length budgets for capital projects and certain debt service funds. The voters adopted amendments to the Charter in November 2009 designed to further strengthen the City's long-range financial planning. As a result of these changes, the City is required to adopt a "rolling" two-year budget each year unless the Board of Supervisors authorizes a "fixed" two-year budget appropriation for a given fund, in which case authorization occurs every two years. For the fiscal year period of 2020-21 and 2021-22, there were four departments on a two-year fixed budget, while the majority of the City's budget remains on a rolling cycle.

As further required by these amendments, the Board of Supervisors and Mayor adopt a five-year financial plan every two years. The most recent plan was adopted in March 2019. The latest plan was issued in December 2020 and will be considered by the Board of Supervisors in coming months. Additionally, these Charter changes provided a mechanism for the Controller to propose, and the Board to adopt, various binding financial policies, which can only be suspended by a supermajority of the Board. Financial policies have now been adopted under these provisions governing the City's budget reserve practices, the use of non-recurring revenues, and limits on the use of debt paid from the General Fund.

##### Internal and Budgetary Controls

In developing and evaluating the City's accounting system, consideration is given to the adequacy of internal accounting controls. Internal accounting controls are designed to provide reasonable, but not absolute, assurance regarding: (1) the safeguarding of assets against loss from unauthorized use or disposition, and (2) the reliability of financial records for preparing financial statements and maintaining accountability for assets. The concept of reasonable assurance recognizes that: (1) the cost of a control should not exceed the benefits likely to be derived, and (2) the evaluation of costs and benefits requires

estimates and judgments by management. All internal control evaluations occur within the above framework. We believe that the City's internal accounting controls adequately safeguard assets and provide reasonable assurance of proper recording of financial transactions.

The City maintains budgetary controls to ensure that legal provisions of the annual budget are in compliance and expenditures do not exceed budgeted amounts. Controls are exercised by integrating the budgetary accounts in fund ledgers for all budgeted funds. An encumbrance system is also used to account for purchase orders and other contractual commitments. Encumbered balances of appropriations at year-end are carried forward and are not reappropriated in the following year's budget.

#### Independent Audit

The City's Charter requires an annual audit of the Controller's records. These records, represented in the basic financial statements included in the CAFR have been audited by the nationally recognized certified public accounting firm, Macias Gini & O'Connell LLP. The various enterprise funds, the Health Service System, the Employees' Retirement System, the Retiree Health Care Trust, the San Francisco County Transportation Authority, the San Francisco Finance Corporation, and the Successor Agency to the San Francisco Redevelopment Agency have been separately audited. The Independent Auditor's Report on our current year's financial statements is presented in the Financial Section.

#### Award for Financial Reporting

The Government Finance Officers Association of the United States and Canada (GFOA) awarded a Certificate of Achievement for Excellence in Financial Reporting to the City for its Comprehensive Annual Financial Report (CAFR) for the year ended June 30, 2019. This was the 38th consecutive year, beginning with the year ended June 30, 1982, that the City has achieved this prestigious award. In order to be awarded a Certificate of Achievement, a government must publish an easily readable and efficiently organized CAFR. The CAFR must satisfy both Generally Accepted Accounting Principles (GAAP) and applicable legal requirements.

A Certificate of Achievement is valid for a period of one year only. We believe that our current CAFR continues to meet the Certificate of Achievement Program's requirements and we are submitting it to GFOA to determine its eligibility for another certificate.

#### Acknowledgements

I would like to express my appreciation to the entire staff of the Controller's Office and the broader group of City financial staff whose professionalism, dedication, and efficiency are responsible for the preparation of this report, and more broadly the City's financial operations during this past challenging year. I would also like to thank Macias Gini & O'Connell LLP for their invaluable professional support in the preparation of the CAFR. Finally, I want to thank the Mayor and the Board of Supervisors for their leadership in planning and conducting the City's financial operations.

Respectfully submitted,



Ben Rosenfield  
Controller



Government Finance Officers Association

## Certificate of Achievement for Excellence in Financial Reporting

Presented to

**City and County of San Francisco  
California**

For its Comprehensive Annual  
Financial Report  
For the Fiscal Year Ended

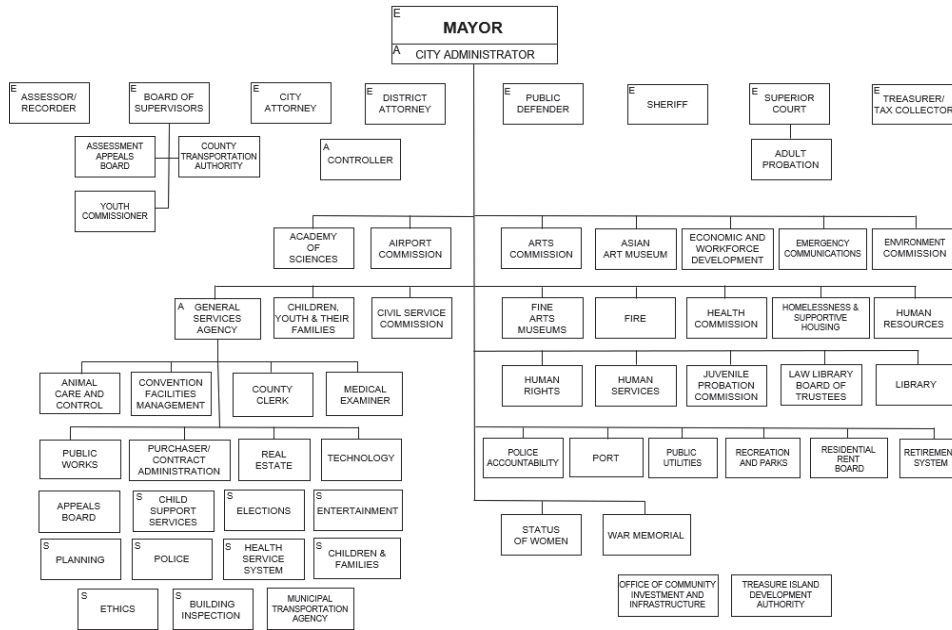
June 30, 2019



Executive Director/CEO

# City and County of San Francisco Organization Chart

(As of June 30, 2020)



A = Appointed / E = Elected / S = Shared – appointed by various elected officials.

## CITY AND COUNTY OF SAN FRANCISCO

List of Principal Officials  
As of June 30, 2020

### ELECTED OFFICIALS

Mayor .....	London Breed
Board of Supervisors:	
President .....	Norman Yee
Supervisor .....	Dean Preston
Supervisor .....	Gordon Mar
Supervisor .....	Rafael Mandelman
Supervisor .....	Aaron Peskin
Supervisor .....	Sandra Lee Fewer
Supervisor .....	Catherine Stefani
Supervisor .....	Hillary Ronen
Supervisor .....	Ahsha Safai
Supervisor .....	Shamann Walton
Supervisor .....	Matt Haney
Assessor/Recorder .....	Carmen Chu
City Attorney .....	Dennis J. Herrera
District Attorney .....	Chesa Boudin
Public Defender .....	Manohar Raju
Sheriff .....	Paul Miyamoto

Superior Courts	
Presiding Judge .....	Judge Garrett L. Wong
Treasurer/Tax Collector .....	José Cisneros

### APPOINTED OFFICIALS

City Administrator .....	Naomi Kelly
Controller .....	Benjamin Rosenfield

### DEPARTMENT DIRECTORS/ADMINISTRATORS

Airport .....	Ivar C. Satero
Appeals Board .....	Julie Rosenberg
Arts Commission .....	Rebekah Krell (Acting)
Asian Art Museum .....	Jay Xu
Board of Supervisors .....	Angela Calvillo
Assessment Appeals Board .....	Alistair Gibson (Acting)
County Transportation Authority .....	Tilly Chang
Building Inspection .....	Patrick O'Riordan (Interim)
California Academy of Sciences .....	Scott D. Sampson
Child Support Services .....	Karen M. Roye
Children, Youth and Their Families .....	Maria Su
Civil Service .....	Sandra Eng (Acting)
Economic and Workforce Development .....	Joaquín Torres
Elections .....	John Arntz
Emergency Management .....	Mary Ellen Carroll
Entertainment .....	Maggie Weiland
Environment .....	Deborah Raphael
Ethics .....	LeeAnn Pelham
Fine Arts Museums .....	Thomas P. Campbell
Fire .....	Jeanine Nicholson

**CITY AND COUNTY OF SAN FRANCISCO**

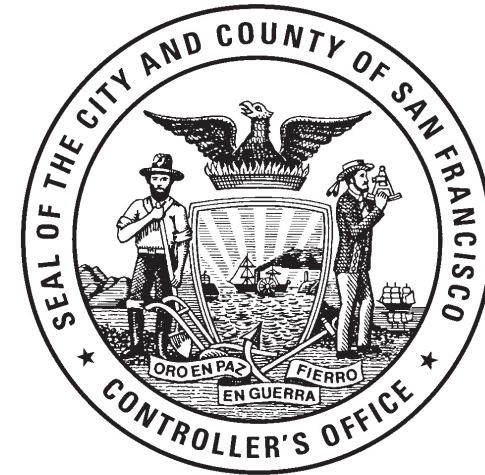
**List of Principal Officials**  
As of June 30, 2020

**DEPARTMENT DIRECTORS/ADMINISTRATORS (Continued)**

General Services Agency	
Animal Care and Control .....	Virginia Donohue
Convention Facilities Management .....	John Noguchi
County Clerk .....	Diane Rea
Medical Examiner .....	Amy Hart (Acting)
Public Works .....	Alaric Degrafinried (Acting)
Purchaser/Contract Administration .....	Sailaja Kurella (Acting)
Real Estate .....	Andrico Penick
Department of Technology .....	Linda Gerull
Health Service System .....	Abbie Yant
Homelessness and Supportive Housing .....	Abigail Stewart-Kahn(Interim)
Human Resources .....	Micki Callahan
Human Rights .....	Sheryl Evans Davis
Human Services .....	Trent Rhorer
Aging and Adult Services .....	Shireen McSpadden
Juvenile Probation .....	Katherine Weinstein Miller
Law Library Board of Trustees .....	Marcia Bell
Library .....	Michael Lambert
Municipal Transportation Agency .....	Jeffrey Tumlin
Planning .....	Rich Hillis
Police .....	William Scott
Police Accountability .....	Paul Henderson
Port .....	Elaine Forbes
Public Health .....	Grant Colfax
Public Utilities .....	Harlan Kelly
Recreation and Park .....	Phil Ginsburg
Residential Rent Board .....	Robert Collins
Retirement System .....	Jay Huish
Small Business .....	Regina Dick-Endrizzi
Status of Women .....	Carol Sacco (Acting)
Successor Agency to the Redevelopment Agency .....	Nadia Sesay
Superior Court .....	T. Michael Yuen
Adult Probation .....	Karen L. Fletcher
War Memorial .....	John Caldon

**DISCRETELY PRESENTED COMPONENT UNIT**

Treasure Island Development Authority .....	Robert P. Beck
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**FINANCIAL SECTION**

- Independent Auditor's Report
- Management's Discussion and Analysis
- Basic Financial Statements
- Notes to the Financial Statements
- Required Supplementary Information



## Independent Auditor's Report

Honorable Mayor and Members of the Board of Supervisors  
City and County of San Francisco, California

We have audited the accompanying financial statements of the governmental activities, the business-type activities, each major fund, and the aggregate discretely presented component unit and remaining fund information of the City and County of San Francisco, California (City), as of and for the year ended June 30, 2020, and the related notes to the financial statements, which collectively comprise the City's basic financial statements as listed in the table of contents.

### Management's Responsibility for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

### Auditor's Responsibility

Our responsibility is to express opinions on these financial statements based on our audit. We did not audit the financial statements of the San Francisco County Transportation Authority, San Francisco International Airport (major fund), San Francisco Water Enterprise (major fund), Hetch Hetchy Water and Power (major fund), Municipal Transportation Agency (major fund), and San Francisco Wastewater Enterprise (major fund), which collectively represent the following percentages of the assets, net position/fund balances, and revenues/additions of the following opinion units.

Opinion Unit	Assets	Net Position/ Fund Balances	Revenues/ Additions
Governmental activities	1.2%	4.4%	1.7%
Business-type activities	93.1%	98.7%	74.4%
Aggregate discretely presented component unit and remaining fund information	0.5%	0.4%	1.4%

Those statements were audited by other auditors whose reports have been furnished to us, and our opinions, insofar as they relate to the amounts included for those entities, are based solely on the reports of the other auditors. We conducted our audit in accordance with auditing standards generally accepted in the United States of America. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error.

In making those risk assessments, the auditor considers internal control relevant to the entity's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the entity's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

### Opinions

In our opinion, based on our audit and the reports of other auditors, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, the business-type activities, each major fund, and the aggregate discretely presented component unit and remaining fund information of the City as of June 30, 2020, and the respective changes in financial position and, where applicable, cash flows thereof for the year then ended in accordance with accounting principles generally accepted in the United States of America.

### Emphasis of a Matter

As discussed in Note 19(c) to the basic financial statements, on March 16, 2020, the City imposed a shelter-in-place order as a result of the COVID-19 pandemic. This order required the closure of all non-essential businesses in the City and required other limitations on social interactions. The economic impacts in the City and the actions taken by the City in response to those impacts are disclosed in the note. Our opinion is not modified with respect to this matter.

### Other Matters

#### Prior-Year Comparative Information

The financial statements include partial and summarized prior-year comparative information. Such information does not include all of the information required or sufficient detail to constitute a presentation in accordance with accounting principles generally accepted in the United States of America. Accordingly, such information should be read in conjunction with the government's financial statements for the year ended June 30, 2019, from which such partial and summarized information was derived.

We have previously audited the City's 2019 financial statements, and we expressed, based on our audit and the reports of other auditors, unmodified audit opinions on the respective financial statements of the governmental activities, the business-type activities, each major fund, and the aggregate discretely presented component unit and remaining fund information in our report dated December 30, 2019. In our opinion, the summarized comparative information presented herein as of and for the year ended June 30, 2019, is consistent, in all material respects, with the audited financial statements from which it has been derived.

#### Required Supplementary Information

Accounting principles generally accepted in the United States of America require that the management's discussion and analysis, the schedules of the City's proportionate share of the net pension liability, the schedules of changes in net pension liability and related ratios, the schedules of changes in total pension liability and related ratios, the schedules of employer contributions – pension plans, the schedules of changes in net other postemployment healthcare benefits liability and related ratios, the schedules of employer contributions – other postemployment healthcare benefits plans, and the budgetary comparison schedule – General Fund, as listed in the table of contents, be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We and other auditors have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

### Other Information

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the City's basic financial statements. The combining financial statements and schedules and the introductory and statistical sections are presented for purposes of additional analysis and are not a required part of the basic financial statements.

The combining financial statements and schedules are the responsibility of management and were derived from and relate directly to the underlying accounting and other records used to prepare the basic financial statements. Such information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America by us and other auditors. In our opinion, based on our audit, the procedures performed as described above, and the report of the other auditors, the combining financial statements and schedules are fairly stated, in all material respects, in relation to the basic financial statements as a whole.

The introductory and statistical sections have not been subjected to the auditing procedures applied in the audit of the basic financial statements, and accordingly, we do not express an opinion or provide any assurance on them.

*Macias Gini & O'Connell LLP*

San Francisco, California  
February 26, 2021

## **CITY AND COUNTY OF SAN FRANCISCO**

### **Management's Discussion and Analysis (Unaudited)** Year Ended June 30, 2020

This section of the City and County of San Francisco's (the City) Comprehensive Annual Financial Report (CAFR) presents a narrative overview and analysis of the financial activities of the City for the year ended June 30, 2020. We encourage readers to consider the information presented here in conjunction with additional information in our transmittal letter. Certain amounts presented as fiscal year 2018-19 summarized comparative financial information in the basic financial statements have been reclassified to conform to the presentation in the fiscal year 2019-20 basic financial statements.

#### **FINANCIAL HIGHLIGHTS**

The assets and deferred outflows of resources of the City exceeded its liabilities and deferred inflows of resources at the end of the fiscal year by approximately \$10.10 billion (net position). Of this balance, \$10.47 billion represents the City's net investment in capital assets, \$3.05 billion represents restricted net position, and unrestricted net position has a deficit of \$3.42 billion. The City's total net position increased by \$496.4 million, or 5.2 percent, from the previous fiscal year. Of this amount, total net investment in capital assets, restricted net position and unrestricted net position increased by \$425.8 million or 4.2 percent, \$20.8 million or 0.7 percent and \$49.8 million or 1.4 percent, respectively.

The City's governmental funds reported total revenues of \$7.18 billion, which is a \$380.5 million or 5.0 percent decrease from the prior year. Within this, revenues from property taxes, business taxes, sales and use tax, hotel room tax, parking tax, real property transfer tax, interest and investment income, rent and concessions, charges for services, other revenues decreased by approximately \$110.5 million, \$85.6 million, \$49.8 million, \$127.4 million, \$16.6 million, \$29.5 million, \$36.2 million, \$36.5 million, \$39.1 million and \$31.7 million, respectively. Governmental funds expenditures totaled \$7.03 billion for this period, a \$765.3 million or 12.2 percent increase, reflecting increases in demand for governmental services of \$670.4 million and an increase in capital outlay of \$130.2 million, offset by decreases in debt service of \$35.3 million.

At the end of the fiscal year, total fund balances for the governmental funds amounted to \$5.04 billion, a slight decrease of \$100.7 million or 2.0 percent from prior year, primarily due to increases of expenditures over decreases in most revenues which is offset by the increase in other financing sources this year over last year.

The City's total short-term debt increased by \$141.6 million in this fiscal year. The increase of \$15.4 million in the governmental activities was due to the issuance \$195.7 million of Commercial Paper (CP) to finance the 49 South Van Ness Avenue project, the Animal Care and Control facility project, the Housing Trust projects and the Hall of Justice project with refinancing of CP with certificates of participation of \$91.3 million, net of a total paydown of \$89.0 million, of which \$78.0 million CP was issued to finance the construction of Transbay Transit Center and \$11.0 million CP was issued to finance various projects. The short-term debt in the business-type activities increased by \$126.2 million mainly due to the Airport, the Water Enterprise, Hetch Hetchy Water and Power and the Wastewater Enterprise issuing a total of \$267.6 million additional short-term debt to upgrade their facilities. The San Francisco General Hospital and the Wastewater Enterprise paid off a total of \$91.7 million of CP, and the Airport refinanced \$49.4 million of CP through the issuance of long-term debt.

The City's governmental activities long-term debt increased by \$84.4 million. A total of \$145.5 million in general obligation bonds were issued to fund: improvements to the City's parks and waterfront open spaces; low-and middle-income housing programs; seismic strengthening and repair of the Embarcadero seawall. The City issued \$247.8 million certificates of participation to refinance the short-term debt for the 49 South Van Ness Avenue project. The City also issued \$195.3 million refunding general obligation bonds and \$27.1 million refunding certificates of participation. The increase in debt was offset by \$605.0 million due to scheduled debt service payments of \$565.0 million and amortization of bond premium of \$40.0 million.

## **CITY AND COUNTY OF SAN FRANCISCO**

### **Management's Discussion and Analysis (Unaudited) (Continued)** Year Ended June 30, 2020

The business-type activities long-term debt increased by \$722.8 million. The Airport issued \$1.19 billion revenue bonds, of which \$896.9 million was used to finance and refinance the redevelopment of airport terminals, construction of Courtyard 3 Connector, renovation of the International Terminal departures level and gate enhancement, extension of AirTrain service to the long-term parking garages and \$292.3 million in revenue refunding bonds was issued to generate an economic gain. The Water Enterprise issued \$656.9 million in revenue refunding bonds to generate an economic gain and obtained a loan of \$73.3 million from the State of California to fund its SF Westside Recycled Water Project. The Wastewater Enterprise drew-down additional loans of \$1.8 million to fund for various sewer system improvement projects. The Municipal Transportation Agency obtained additional bank loan of \$3.8 million for a garage renovation project. The Port of San Francisco issued revenue refunding bonds of \$23.8 million to generate an economic gain. The Laguna Honda Hospital issued refunding certificates of participation of \$89.4 million for debt service savings. The increase in debt was offset in the amount of \$1.57 billion in refunded bonds, scheduled debt service payments and bond premium amortization.



**CITY AND COUNTY OF SAN FRANCISCO**  
**Management's Discussion and Analysis (Unaudited) (Continued)**  
Year Ended June 30, 2020

**OVERVIEW OF THE FINANCIAL STATEMENTS**

This discussion and analysis are intended to serve as an introduction to the City's basic financial statements. The City's basic financial statements comprise three components: (1) **Government-wide** financial statements, (2) **Fund** financial statements, and (3) **Notes** to the financial statements. This report also contains other **supplementary information** in addition to the basic financial statements themselves. These various elements of the Comprehensive Annual Financial Report are related as shown in the graphic below.

**Organization of City and County of San Francisco Comprehensive Annual Financial Report**

CAFR	Introductory Section	INTRODUCTORY SECTION			
	Financial Section	+			
		Management's Discussion and Analysis (MD&A)			
		Government - wide Financial Statements	Fund Financial Statements		
			Governmental Funds	Proprietary Funds	Fiduciary Funds
		Statement of net position	Balance sheet	Statement of net position	Statement of fiduciary net position
				Statement of revenues, expenses, and changes in fund net position	Statement of changes in fiduciary net position
		Statement of activities	Statement of revenues, expenditures, and changes in fund balances	Statement of cash flows	
				Notes to the Financial Statements	
		Required Supplementary Information Other Than MD&A			
		Information on individual nonmajor funds and other supplementary information that is not required			
	Statistical Section	+			
		STATISTICAL SECTION			

**CITY AND COUNTY OF SAN FRANCISCO**  
**Management's Discussion and Analysis (Unaudited) (Continued)**  
Year Ended June 30, 2020

The following table summarizes the major features of the financial statements. The overview section below also describes the structure and contents of each of the statements in more detail.

	<b>Government - wide Statements</b>	<b>Fund Financial Statements</b>		
		<b>Governmental</b>	<b>Proprietary</b>	<b>Fiduciary</b>
<b>Scope</b>	Entire entity (except fiduciary funds)	The day-to-day operating activities of the City for basic governmental services	The day-to-day operating activities of the City for business-type enterprises	Instances in which the City administers resources on behalf of others, such as employee benefits
<b>Accounting basis and measurement focus</b>	Accrual accounting and economic resources focus	Modified accrual accounting and current financial resources focus	Accrual accounting and economic resources focus	Accrual accounting and economic resources focus; except agency funds do not have measurement focus
<b>Type of balance information</b>	All assets, deferred outflows of resources, liabilities, and deferred inflows of resources, both financial and capital, short-term and long-term	Balances of spendable resources	All assets, deferred outflows of resources, liabilities, and deferred inflows of resources, both financial and capital, short-term and long-term	All resources held in a trustee or agency capacity for others
<b>Type of inflow and outflow information</b>	All inflows and outflows during year, regardless of when cash is received or paid	Near-term inflows and outflows of spendable resources	All inflows and outflows during year, regardless of when cash is received or paid	All additions and deductions during the year, regardless of when cash is received or paid

**Government-wide Financial Statements**

The government-wide financial statements are designed to provide readers with a broad overview of the City's finances, in a manner similar to a private-sector business.

The **statement of net position** presents information on all of the City's assets, deferred outflows of resources, liabilities, and deferred inflows of resources, with the difference reported as net position. Over time, increases or decreases in net position may serve as a useful indicator of whether or not the financial position of the City is improving or deteriorating.

**CITY AND COUNTY OF SAN FRANCISCO**  
**Management's Discussion and Analysis (Unaudited) (Continued)**  
Year Ended June 30, 2020

The **statement of activities** presents information showing how the City's net position changed during the most recent fiscal year. All changes in net position are reported as soon as the underlying event giving rise to the change occurs, regardless of the timing of related cash flows. Thus, revenues and expenses are reported in this statement for some items that will only result in cash flows in future fiscal periods, such as revenues pertaining to uncollected taxes and expenses pertaining to earned but unused vacation and sick leave.

Both of the government-wide financial statements distinguish functions of the City that are principally supported by taxes and intergovernmental revenues (governmental activities) from other functions that are intended to recover all or a significant portion of their costs through user fees and charges (business-type activities). The governmental activities of the City include public protection, public works, transportation and commerce, human welfare and neighborhood development, community health, culture and recreation, general administration and finance, and general City responsibilities. The business-type activities of the City include an airport, port, transportation system (including parking), water and power operations, an acute care hospital, a long-term care hospital, and sewer operations.

The government-wide financial statements include not only the City itself (known as the primary government), but also a legally separate development authority, the Treasure Island Development Authority (TIDA), for which the City is financially accountable. Financial information for this component unit is reported separately from the financial information presented for the primary government. Included within the governmental activities of the government-wide financial statements are the San Francisco County Transportation Authority (Transportation Authority) and San Francisco Finance Corporation. Included within the business-type activities of the government-wide financial statements is the operation of the San Francisco Parking Authority. Although legally separate from the City, these component units are blended with the primary government because of their governance or financial relationships to the City. The City also considers the Successor Agency to the Redevelopment Agency (Successor Agency) as a fiduciary component unit of the City.

**Fund Financial Statements**

The fund financial statements are designed to report information about groupings of related accounts that are used to maintain control over resources that have been segregated for specific activities or objectives. The City, like other state and local governments, uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements. All of the funds of the City can be divided into the following three categories: **governmental** funds, **proprietary** funds, and **fiduciary** funds.

**Governmental funds.** Governmental funds are used to account for essentially the same functions reported as governmental activities in the government-wide financial statements – i.e. most of the City's basic services are reported in governmental funds. These statements, however, focus on (1) how cash and other financial assets can readily be converted to available resources and (2) the balances left at year end that are available and the constraints for spending. Such information may be useful in determining what financial resources are available in the near future to finance the City's programs.

Because the focus of governmental funds is narrower than that of the government-wide financial statements, it is useful to compare the information presented for governmental funds with similar information presented for governmental activities in the government-wide financial statements. By doing so, readers may better understand the long-term impact of the government's near-term financing decisions. Both the governmental funds balance sheet and the governmental funds statement of revenues, expenditures, and changes in fund balances provide a reconciliation to facilitate this comparison between governmental funds and governmental activities.

**CITY AND COUNTY OF SAN FRANCISCO**  
**Management's Discussion and Analysis (Unaudited) (Continued)**  
Year Ended June 30, 2020

The City maintains several individual governmental funds organized according to their type (special revenue, debt service, capital projects and permanent funds). Information is presented separately in the governmental funds balance sheet and in the governmental funds statement of revenues, expenditures, and changes in fund balances for the General Fund, which is considered to be a major fund. Data from the remaining governmental funds are combined into a single, aggregated presentation. Individual fund data for each of the nonmajor governmental funds is provided in the form of combining statements elsewhere in this report.

**Proprietary funds.** Proprietary funds are generally used to account for services for which the City charges customers – either outside customers, or internal units or departments of the City. Proprietary funds provide the same type of information as shown in the government-wide financial statements, only in more detail. The City maintains the following two types of proprietary funds:

- **Enterprise funds** are used to report the same functions presented as business-type activities in the government-wide financial statements. The City uses enterprise funds to account for the operations of the San Francisco International Airport (SFO or Airport), San Francisco Water Enterprise (Water), Hetch Hetchy Water and Power (Hetch Hetchy), San Francisco Municipal Transportation Agency (SFMTA), San Francisco General Hospital (SFGH), San Francisco Wastewater Enterprise (Wastewater), Port of San Francisco (Port), and the Laguna Honda Hospital (LHH), all of which are considered to be major funds of the City.
- **Internal Service funds** are used to report activities that provide supplies and services for certain City programs and activities. The City uses internal service funds to account for its fleet of vehicles, management information and telecommunication services, printing and mail services, and for lease-purchases of equipment by the San Francisco Finance Corporation. Because these services predominantly benefit governmental rather than business-type functions, they have been included within governmental activities in the government-wide financial statements. The internal service funds are combined into a single, aggregated presentation in the proprietary fund financial statements. Individual fund data for the internal service funds is provided in the form of combining statements elsewhere in this report.

**Fiduciary funds.** Fiduciary funds are used to account for resources held for the benefit of parties outside the City. The City employees' pension and health plans, retirees' health care, the Successor Agency, the external portion of the Treasurer's Office investment pool, and the agency funds are reported under the fiduciary funds. Since the resources of these funds are not available to support the City's own programs, they are not reflected in the government-wide financial statements. The accounting used for fiduciary funds is much like that used for proprietary funds.

**Notes to the Basic Financial Statements**

The notes to the basic financial statements provide additional information that is essential to a full understanding of the data provided in the government-wide and fund financial statements.

**Required Supplementary Information**

In addition to the basic financial statements and accompanying notes, this report presents certain required supplementary information concerning the City's net pension liability, pension contributions, net OPEB liability, and OPEB contributions.

The City adopts a rolling two-year budget for its General Fund. A budgetary comparison schedule has been provided for the General Fund to demonstrate compliance with this budget.

**CITY AND COUNTY OF SAN FRANCISCO**  
**Management's Discussion and Analysis (Unaudited) (Continued)**  
Year Ended June 30, 2020

**Combining Statements and Schedules**

The combining statements and schedules referred to earlier in connection with nonmajor governmental funds, internal service funds, and fiduciary funds are presented immediately following the required supplementary information.

**Condensed Statement of Net Position**  
**(in thousands)**

	<b>Governmental activities</b>		<b>Business-type activities</b>		<b>Total</b>	
	<b>2020</b>	<b>2019</b>	<b>2020</b>	<b>2019</b>	<b>2020</b>	<b>2019</b>
<b>Assets:</b>						
Current and other assets	\$ 8,377,481	\$ 7,301,821	\$ 6,477,516	\$ 6,575,434	\$ 14,854,997	\$ 13,877,255
Capital assets	6,702,757	6,155,064	22,089,466	20,689,646	28,792,223	26,844,710
Total assets	15,080,238	13,456,885	28,566,982	27,265,080	43,647,220	40,721,965
<b>Deferred outflows of resources:</b>	1,161,466	996,754	1,103,005	947,283	2,264,471	1,944,037
<b>Liabilities:</b>						
Current liabilities	3,214,799	2,179,762	2,395,258	2,148,534	5,610,057	4,328,296
Noncurrent liabilities	9,149,846	8,742,967	19,797,681	18,872,584	28,947,527	27,615,551
Total liabilities	12,364,645	10,922,729	22,192,939	21,021,118	34,557,584	31,943,847
<b>Deferred inflows of resources:</b>	743,437	629,419	512,075	490,524	1,255,512	1,119,943
<b>Net position:</b>						
Net investment in capital assets *	3,853,271	3,681,341	7,013,098	6,764,333	10,474,620	10,048,870
Restricted *	2,118,598	2,024,387	956,701	1,053,773	3,048,043	3,027,217
Unrestricted (deficit) *	(2,838,247)	(2,804,237)	(1,004,826)	(1,117,385)	(3,424,068)	(3,473,875)
Total net position	\$ 3,133,622	\$ 2,901,491	\$ 6,964,973	\$ 6,700,721	\$ 10,098,595	\$ 9,602,212

\* See Note 10(d) to the basic financial statements.

**Analysis of Net Position**

The City's total net position, which may serve as a useful indicator of the government's financial position, was \$10.10 billion at the end of fiscal year 2019-20, a 5.2 percent increase over the prior year. The City's governmental activities account for \$3.13 billion of this total and \$6.97 billion stem from its business-type activities.

The largest portion of the City's net position is the \$10.47 billion in net investment in capital assets (e.g. land, buildings, and equipment). This reflects a \$425.8 million or 4.2 percent increase over the prior year and is due to the growth seen in the governmental activities of \$171.9 million and an overall increase in business-type activities, highlighted by an increase of \$296.5 million at SFMTA and \$49.6 million at Wastewater Enterprise offset by decreases of \$79.5 million at Airport and \$35.6 million at Water Enterprise respectively. Since the City uses capital assets to provide services, these assets are not available for future spending. Further, the resources required to pay the outstanding debt must come from other sources since the capital assets themselves cannot be liquidated to pay that liability.

Another portion of the City's net position is the \$3.05 billion that represents restricted resources that are subject to external limitations regarding their use. The remaining portion of total net position is a deficit of \$3.42 billion, which consists of a \$2.64 billion deficit in governmental activities and \$1.0 billion deficit in business-type activities. The governmental activities and business-type activities deficit is largely due to recording liabilities related to net pension and net other postemployment benefits (see Note 9). The governmental activities deficit also included \$419.0 million in long-term bonds liabilities that fund the LHH rebuild project, certain park facilities and Embarcadero seawall earthquake safety projects at the LHH, improvement projects for reliable emergency water supply for the Water Enterprise, and road paving and

**CITY AND COUNTY OF SAN FRANCISCO**  
**Management's Discussion and Analysis (Unaudited) (Continued)**  
Year Ended June 30, 2020

street safety in SFMTA (see Note 10(d)). The business-type activities deficit also includes structural operating losses from SFGH and LHH subsidized by the General Fund.

**Condensed Statement of Activities**  
**(in thousands)**

	<b>Governmental activities</b>		<b>Business-type activities</b>		<b>Total</b>	
	<b>2020</b>	<b>2019</b>	<b>2020</b>	<b>2019</b>	<b>2020</b>	<b>2019</b>
<b>Revenues</b>						
Program revenues:						
Charges for services	\$ 854,868	\$ 815,176	\$ 3,884,412	\$ 3,840,617	\$ 4,739,280	\$ 4,655,793
Operating grants and contributions	1,518,051	1,392,516	455,673	251,757	1,973,724	1,644,273
Capital grants and contributions	146,400	233,184	361,266	467,069	507,666	700,253
General revenues:						
Property taxes	2,733,334	2,581,308	-	-	2,733,334	2,581,308
Business taxes	833,931	919,552	-	-	833,931	919,552
Sales and use tax	279,453	329,296	-	-	279,453	329,296
Hotel room tax	280,970	408,348	-	-	280,970	408,348
Utility users tax	94,231	93,918	-	-	94,231	93,918
Other local taxes	474,859	515,435	-	-	474,859	515,435
Interest and investment income	142,181	178,350	151,319	182,666	293,500	361,016
Other	63,552	88,788	245,466	237,045	309,018	325,833
Total revenues	7,421,830	7,555,871	5,098,136	4,879,154	12,519,966	12,535,025
<b>Expenses</b>						
Public protection	1,661,262	1,496,341	-	-	1,661,262	1,496,341
Public works, transportation and commerce	362,133	331,717	-	-	362,133	331,717
Human welfare and neighborhood development	2,137,968	1,720,425	-	-	2,137,968	1,720,425
Community health	1,148,208	960,422	-	-	1,148,208	960,422
Culture and recreation	519,015	594,219	-	-	519,015	594,219
General administration and finance	416,370	330,358	-	-	416,370	330,358
General City responsibilities	119,693	156,907	-	-	119,693	156,907
Unallocated interest on long-term debt	145,600	153,220	-	-	145,600	153,220
Airport	-	-	1,344,734	1,067,265	1,344,734	1,067,265
Transportation	-	-	1,438,417	1,304,358	1,438,417	1,304,358
Port	-	-	131,884	123,116	131,884	123,116
Water	-	-	576,140	536,480	576,140	536,480
Power	-	-	392,669	314,471	392,669	314,471
Hospitals	-	-	1,332,648	1,236,823	1,332,648	1,236,823
Sewer	-	-	296,842	304,010	296,842	304,010
Total expenses	6,510,249	5,743,609	5,513,334	4,886,523	12,023,583	10,630,132
Increase/(decrease) in net position before transfers and special items	911,581	1,812,262	(415,198)	92,631	496,383	1,904,893
Transfers	(679,450)	(802,748)	679,450	802,748	-	-
Special items:						
Receipt of South Beach Harbor operations	-	-	-	18,340	-	18,340
Change in net position	232,131	1,009,514	264,252	913,719	496,383	1,923,233
Net position at beginning of year, as restated	2,901,491	1,891,977	6,700,721	5,787,002	9,602,212	7,678,979
Net position at end of year	\$ 3,133,622	\$ 2,901,491	\$ 6,964,973	\$ 6,700,721	\$ 10,098,595	\$ 9,602,212

**Analysis of Changes in Net Position**

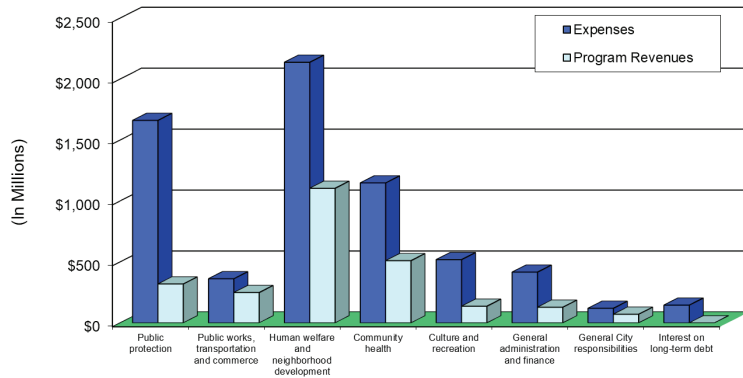
The City's change in net position increased by \$496.4 million in fiscal year 2019-20, a 5.2 percent increase from the prior fiscal year, as noted above. The increase in the change in net position was due to a \$232.1 million increase from governmental activities and a \$264.3 million increase from business-type activities.

The City's governmental activities experienced a \$134.0 million or 1.8 percent decline in total revenues, while total expenses increased by \$766.6 million or 13.3 percent this fiscal year. Business-type activities revenues increased by \$119.0 million or 2.4 percent, and total expenses also increased by \$626.8 million, or 12.8 percent. The net transfer to business-type activities decreased by \$123.3 million. The major components of increased revenue Citywide are increased operating grants and contributions of \$329.5 million, property taxes of \$152.0 million and charges for services of \$83.5 million, offset by decrease of

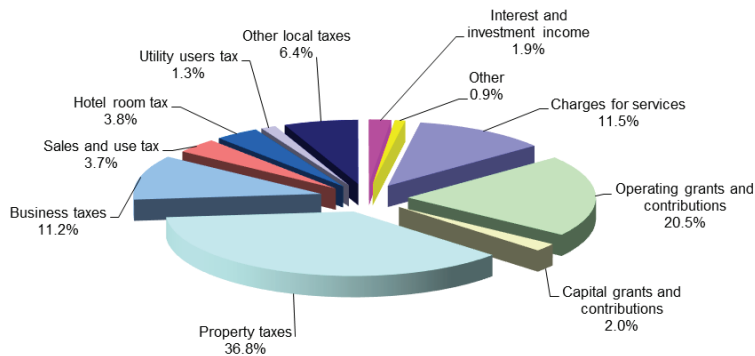
**CITY AND COUNTY OF SAN FRANCISCO**  
**Management's Discussion and Analysis (Unaudited) (Continued)**  
Year Ended June 30, 2020

capital grants and contributions of \$192.6 million, hotel room tax of \$127.4 million and business taxes of \$85.6 million. Discussion of these and other changes is presented in the governmental activities and business-type activities sections that follow.

**Expenses and Program Revenues - Governmental Activities**



**Revenues By Source - Governmental Activities**



**Governmental Activities.** Governmental activities increased the City's total net position by approximately \$232.1 million. Key factors contributing to this change are discussed below.

Overall, total revenues from governmental activities were \$7.42 billion, a \$134.0 million or 1.8 percent decrease over the prior year. For the same period, expense totaled \$6.51 billion before transfers of \$679.5 million.

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**Management's Discussion and Analysis (Unaudited) (Continued)**  
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Property tax revenues increased by \$152.0 million or 5.9 percent due in large part to the increased recognition of \$135.7 million secured and unsecured property tax revenues, \$28.3 million redevelopment property tax increment and \$23.5 million property tax in lieu of vehicle license fee. This growth was partly offset by decreased recognition of \$37.9 million Excess Educational Revenue Augmentation Fund (ERAF) in the current fiscal year.

The COVID-19 pandemic adversely impacted the City's remaining general revenue streams. Business tax reduced by \$85.6 million or 9.3 percent driven by the economy downturn. In response to the pandemic, the City delayed both business registration fees and the first quarter business tax payment for small business. In addition, \$36.4 million business tax collected was deferred due to pending litigation. Revenues from sales and use tax and hotel room taxes dropped by \$177.2 million over the prior year. Sales and use tax decreased by \$49.8 million or 15.1 percent primarily due to the emergency declaration and order to close non-essential businesses, including restaurants, and retail establishments as well as a significant decrease in visitors. Hotel room tax was hard hit with a fall of \$127.4 million or 31.2 percent, due to travel restrictions and reduction both in international and domestic flights and voluntarily conference cancellations since March 2020. The hotel occupancy rate hit a record low of 15.5 percent in April and the revenue per available room (RevPAR) which is a function of changes in occupancy, average daily room rate and room supply, declined drastically to \$15.9, or a decrease of 92.7 percent compared to last year's same period. Hotel tax revenue decreased by 24.3 percent and 49.7 percent in March and April, respectively. Since then, occupancy rates and RevPAR have been inching up month by month. In June, the occupancy rate was 27.4 percent, 68.4 percent lower than last June, and RevPAR was \$30.7, 86.7 percent lower than last June. General Fund hotel tax collected after April decreased by 99.8 percent from the same period last year.

Other local taxes also decreased by \$40.6 million or 7.9 percent. The real property transfer tax, which is highly sensitive to economic cycles and interest rates, decreased both in number and value of commercial real estate transactions over \$10 million or more due to economic uncertainty related to the pandemic and was significantly depressed in the second half of the year. This revenue stream ended with \$29.5 million less than the prior year. Parking tax also shrank by \$16.5 million from less vehicle movement within the City due to ban on large gathering and shelter-in-place order beginning in March 2020.

Total grants and contributions increased by \$38.8 million or 2.4 percent. The capital grants and contributions decreased by \$86.8 million primarily due to the total land donated to the City was \$63.8 million this fiscal year whereas prior year's total was \$148.7 million which composed of the Moscone Convention Center North and South buildings and land parcels. The operating grants and contributions, however, increased by \$125.5 million primarily due to revenues from the new CARES Act and cost recovery from FEMA for COVID response.

Total charges for services increased \$39.7 million or 4.9 percent largely from an increased \$52.3 million in loans previously considered uncollectible, partly offset by decline in other charges including licenses and permits, rents and concessions, fines and forfeitures due to reduced service demands and the shelter-in-place order during the pandemic.

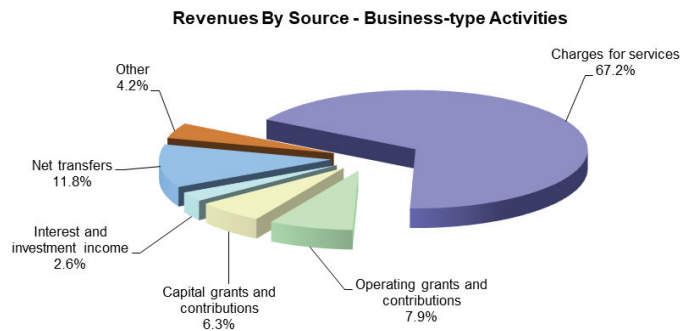
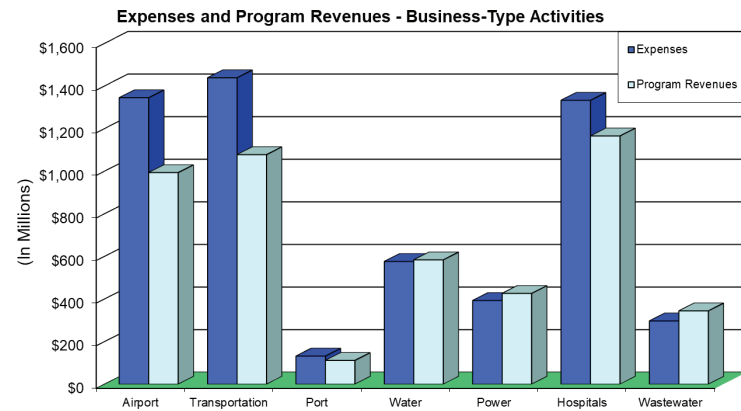
Interest and investment income revenue decreased by \$36.2 million or 20.3 percent, primarily due to the lower interest rates during the year which worsened at year end due to the pandemic. The adverse economy impacted the Pool's investment earnings as well as the valuation of City's investment portfolio resulting in lower interest and investment earnings.

Net transfers from the governmental activities to business-type activities were \$679.5 million, a \$123.3 million or 15.4 percent decrease from the prior year. The General Fund baseline transfer to SFMTA decreased \$53.5 million primarily due to decrease in property taxes, including ERAF revenue. General Fund transfer to General Hospital and Laguna Honda also decreased by \$47.7 million and \$44.2 million, respectively, due to reduced needs for General Fund support. In addition, transfer from San Francisco County Transportation Funds to SFMTA to support various capital projects dropped by \$46.5 million due to reduced capital activities. These decreases were partly offset by increased transfer of \$51.9 million of the

**CITY AND COUNTY OF SAN FRANCISCO**  
**Management's Discussion and Analysis (Unaudited) (Continued)**  
Year Ended June 30, 2020

proceeds of 2012 San Francisco Clean and Safe Neighborhood Parks Bonds and 2018 Embarcadero Seawall Earthquake Safety Bonds for Port's waterfront projects.

The increase of total governmental expenses of \$766.6 million, or 13.3 percent, was primarily due to a growth in salaries and fringe benefits of \$215.6 million and pension and OPEB expenses, net of deferred contributions, resulting from assumption changes, actuarial experience and contributions of \$210.4 million. In response to the pandemic, the City had a combined increase in aid and grant payments of \$182.5 million mainly administered by Human Services Agency, Department of Children, Youth & Families and Department of Homelessness Services. Department of Public Health had increased non-professional services and medical material and supplies for a total of \$72.3 million. As a result of increases in City loans issued by the Mayor's Office of Housing and Office of Economic and Workforce Development with major funding from General Obligation Bonds, developer's fees and grants, expenses for related loan allowances also grew by \$153.7 million.



**CITY AND COUNTY OF SAN FRANCISCO**  
**Management's Discussion and Analysis (Unaudited) (Continued)**  
Year Ended June 30, 2020

**Business-type activities** increased the City's net position by \$264.3 million and key factors contributing to this increase are as follows:

- The San Francisco International Airport had a decrease in net position at fiscal year end of \$216.9 million, compared to a \$91.8 million increase in the prior year, a \$308.7 million difference. Operating revenues totaled \$943.9 million for fiscal year 2019-20, a decrease of \$36.6 million or 3.7 percent over the prior year and included an increase of \$47.8 million in aviation primarily due to changes in the unearned aviation revenue adjustment, offset by decreases of \$19.3 million in rents and concessions, \$52.8 million in parking and transportation, and \$12.3 million in other revenues, reflecting traffic decline from March 2020 to June 2020 with the onset of the COVID-19 pandemic. For the same period, the Airport's operating expenses increased by \$167.1 million, or 21.9 percent, for a net operating income of \$12.8 million for the period. Net nonoperating activities saw a deficit of \$245.3 million versus \$99.1 million deficit in the prior year, a \$146.2 million increase. The increase of \$167.1 million in operating expenses is primarily due to increases in personal services of \$66.8 million due to an increase in pension expenses and cost of living adjustments, depreciation and amortization of \$43.3 million due to higher capital assets, and other operating expenses of \$27.1 million. The increase of \$146.2 million in nonoperating activities is due to a decrease in other nonoperating revenues of \$31.1 million, and increases in other nonoperating expenses of \$39.2 million, interest and investment income of \$4.7 million primarily due to the net effect of \$14.6 million of investment fair value adjustments and an actual investment income increase of \$9.9 million, and interest expense of \$71.2 million. Capital contributions increased by \$25.7 million due to an increase in federal grants received for the Airport Improvement Program, TSA Checked Baggage Recapitalization Construction Project, and the Association of Bay Area Governments Wastewater Treatment Plant.
- The City's Water Enterprise, the third largest such entity in California, reported an increase in net position of \$98.9 million at the end of fiscal year 2019-20, compared to an increase of \$52.6 million at the end of the previous year, a \$46.3 million difference. Operating revenues totaled \$583.4 million, operating expenses totaled \$398.1 million, nonoperating activities totaled a net expense of \$72.8 million and the net decrease from transfers was \$13.6 million. Compared to the prior year, operating revenues increased \$41.0 million which was entirely due to charges for services cause by an adopted rate increase of 8.0 percent for retail customers beginning July 1, 2019 coupled with a 5.7 percent increase in consumption by wholesale customers. The enterprise reported a total increase in operating expenses of \$41.0 million in fiscal year 2019-20 mostly due to a \$21.4 million increase in depreciation and amortization due to additional capital assets placed into service in the prior year, an \$8.4 million increase in general and administrative expense and an \$8.3 million increase in personal services. Nonoperating activity increased by \$40.1 million primarily due to a \$63.6 million one-time gain from the property transfer of 639 Bryant Street for 2000 Marin Street offset by an increase of \$13.2 million in interest expense mainly due to reduced interest capitalization for capital projects.
- Hetch Hetchy Water and Power and CleanPowerSF ended fiscal year 2019-20 with a net position increase of \$80.9 million, compared to a \$79.6 million increase the prior year, a difference of \$1.3 million. This change consisted of a decrease in operating income of \$2.9 million, an increase in net nonoperating activities of \$14.7 million, and a decrease in transfers from the City of \$10.5 million. This enterprise consists of three segments: Hetchy Water upcountry operations and water system, which reported a \$9.9 million increase in change in net position, Hetchy Power (also known as the Power Enterprise), which reported a \$19.9 million increase in change in net position, and CleanPowerSF, which reported a \$51.1 million increase in net position. Hetchy Water operating revenues increased by \$0.9 million, mainly due to an increase of \$0.9 million in water assessment fees from the Water Enterprise while operating expenses decreased by \$5.4 million mainly due to a decrease in capital project spending. Hetchy Power's operating revenues decreased by \$2.7 million mostly due to a decrease in the sale of power due to COVID-19. On the operating expenses side, Hetchy Power reported an increase of \$25.4 million mainly attributed to an increase of \$16.1 million in other operating expenses mainly due to lower capitalization of capital project spending, \$3.1 million in personnel services resulting from cost of living adjustments, higher pension obligations based on actuarial reports and increased personnel and fringe benefit costs, \$1.7 million in contractual services mainly for equipment maintenance and property rent, \$1.6 million in materials and supplies mainly explained by



## CITY AND COUNTY OF SAN FRANCISCO

### Management's Discussion and Analysis (Unaudited) (Continued) Year Ended June 30, 2020

prior year recognition of material and supplies to inventory for the in-city warehouse, \$1.4 million in purchased electricity and transmission, distribution and other power costs mainly due to wheeling charge rate increase, \$1.2 million in depreciation and amortization related to additional building, structure and equipment placed in service, and \$0.7 million in general and administrative expenses mainly due to judgments and claims based on actuarial estimates. These increases were offset by a decrease of \$0.4 million in services of other departments mainly due to legal services provided by City Attorney. Interest expenses were \$2.7 million, a decrease of \$0.2 million mainly due to higher capitalized interest. CleanPowerSF's operating revenues increased by \$77.6 million mostly due to \$74.1 million increased electricity sales to retail and commercial customers. Operating expenses for CleanPowerSF increased by \$58.7 million mainly due to \$51.9 million in purchased electricity and transmission, distribution and other power costs as a result of higher electricity sales, \$3.3 million in personal services mainly due to higher salaries and fringe benefits, \$2.8 million in professional and contractual services mainly from services provided by Calpine Energy Solution for customer billings, and \$1.1 million in general and administrative mainly from increased taxes, license, and permits fees. These increases were offset by a decrease of \$0.4 million in services provided by other departments and other items.

- The City's Wastewater Enterprise's net position increased by \$63.8 million, compared to a \$55.0 million increase in the prior year, a \$8.8 million change. Operating revenues increased by \$13.0 million mainly due to a \$14.0 million increase in charges for services mainly due to an average 7 percent adopted rate increase, offset by a 0.9 percent decrease in sanitary flow. Operating expenses increased by \$2.4 million mainly due to \$10.3 million increases in personal services mainly due to higher salaries and benefits, \$2.9 million in depreciation expense due to more capitalized assets put in service, \$0.7 million in services provided by other departments mainly for legal services, street cleaning, neighborhood beautification, and risk management services, and \$0.3 million in contractual services mainly due professional and specialized services. These increases were offset by a decrease of \$10.9 million in general and administrative and other expenses mainly due to higher capitalization of capital project spending, and \$0.9 million in materials and supplies due to water sewage treatment supplies for Bayside Operations. Net nonoperating activities decreased by \$4.6 million due mainly to lower interest income.
- The Port ended fiscal year 2019-20 with a net position increase of \$40.7 million, \$12.0 million greater than the \$28.7 million increase in the previous year, a \$12.0 million difference. The Port is responsible for seven and one-half miles of waterfront property and its revenue is derived primarily from property rentals to commercial and industrial enterprises and a diverse mix of maritime operations. In fiscal year 2019-20, operating revenues decreased by \$13.1 million, principally due to one-time participation income of \$10.3 million from the sale and transfer of the Ferry Building master lease in the prior year, and other decreases in lease revenue reflecting weakness in the local economy impacted by the COVID-19 pandemic in 2020. Operating expenses increased \$15.1 million over the prior year. This was primarily due in part to increases of \$9.8 million in contractual services mainly related to the Seawall project and \$4.7 million in personal services for increased hiring, and higher salaries. Also, transfers in increased \$51.9 million mainly due to the allocation of proceeds from City general obligation bonds to support the Seawall Earthquake Safety and Disaster Prevention Program.
- The SFMTA had an increase in net position of \$214.7 million for fiscal year 2019-20, compared to an increase of \$527.6 million in the prior year, a \$312.9 million change. SFMTA's total operating revenues were \$390.3 million, while total operating expenses reached \$1.40 billion. Operating revenues decreased by \$114.9 million compared to the prior year and is mainly due to decreases in fare collections by \$42.8 million as well as parking and transportation by \$55.1 million. Decrease in passenger fares was mainly due to significant decline in ridership caused by severe impacts of the COVID-19 pandemic. Parking revenues were heavily impacted by the quarantine and shelter in place orders causing major decrease in collections as a result of decline in parking activities. Operating expenses increased by \$131.9 million, primarily due to increases in personal services by \$73.4 million attributable mainly to increase in cost-of-living adjustments and retirement costs, general and administrative costs by \$30.7 million mainly due to an increase in claims, and depreciation and amortization by \$15.7 million due to an increase in assets capitalized. Net nonoperating activities

## CITY AND COUNTY OF SAN FRANCISCO

### Management's Discussion and Analysis (Unaudited) (Continued) Year Ended June 30, 2020

increased by \$162.6 million, mainly from a \$198.2 million increase in federal grants including CARES Act grants, offset by decreases in state and other operating grants, interest and investment income, and an increase in interest expense. Capital contributions decreased by \$130.6 million due to decrease in capital expenditures incurred mostly related to Trolley Vehicles and New Light Rail Vehicles procurement. Transfers in decreased by \$98.2 million mainly due to a decrease of \$53.5 million from the City's General Fund for revenue baseline subsidy, in lieu of parking tax and population-based allocation.

- LHH, the City's skilled nursing care hospital, had an increase in net position of \$8.7 million at the end of fiscal year 2019-20, compared to an increase of \$62.3 million at the end of the previous year, a \$53.6 million difference. The LHH's loss before transfers for the year was \$69.0 million versus a loss of \$71.1 million for the prior year. This change of \$2.1 million was mostly due to a \$14.1 million increase in operating revenues, a \$13.5 million increase in operating expenses, and a \$1.5 million increase in net nonoperating activities. Net transfers decreased by approximately \$55.7 million, due to a \$45.3 million decrease in transfers in and a \$10.4 million increase in transfers out.
- SFGH, the City's acute care hospital, ended fiscal year 2019-20 with a net position decrease of \$26.5 million, compared to an increase of \$16.0 million the prior year, a \$42.5 million change. Operating revenues decreased \$245.5 million from prior year, mainly due to a \$269.6 million decrease in net patient service revenue. Operating expenses increased approximately \$84.2 million, mainly due to a \$54.0 million increase in personal services, \$19.3 million increase in contractual services and a \$19.3 million increase in materials and supplies expense, offset by a \$7.7 million decrease in other operating expenses. Net nonoperating activities increased \$11.7 million, mainly due to an increase in federal operating grants. Net transfers decreased by approximately \$34.4 million, due to a \$46.8 million decrease in transfers in and a \$12.4 million decrease in transfers out.

## FINANCIAL ANALYSIS OF THE CITY'S FUNDS

As noted earlier, the City uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements.

### Governmental Funds

The focus of the City's governmental funds statements is to provide information on near-term inflows, outflows, and balances of resources available for future spending. Such information is useful in assessing the City's financing requirements. In particular, unrestricted fund balance may serve as a useful measure of a government's net resources available for spending at the end of the fiscal year. Types of governmental funds reported by the City include the General Fund, Special Revenue Funds, Debt Service Funds, Capital Project Funds, and the Permanent Fund.

At the end of fiscal year 2019-20, the City governmental funds reported combined fund balances of \$5.04 billion, a decrease of \$100.7 million or 2.0 percent over the prior year. Of the total fund balances, \$1.71 billion is assigned and \$509.7 million is unassigned. The total of \$2.22 billion or 44.0 percent of the total fund balances constitutes the fund balances that are accessible to meet the City's needs. Within these fund balance classifications, the General Fund had an assigned fund balance of \$1.58 billion. The remainder of the governmental fund balances includes \$1.4 million nonspendable for items that are not expected to be converted to cash such as advances and long-term loans, \$2.46 billion restricted for programs at various levels and \$363.4 million committed for other reserves.

The General Fund is the chief operating fund of the City. As a measure of liquidity, both the sum of assigned and unassigned fund balances and total fund balance can be compared to total fund expenditures. As of the end of the fiscal year, assigned and unassigned fund balances totaled \$2.09 billion while total fund balance was \$2.69 billion. Combined assigned and unassigned fund balances represent 47.2 percent of total expenditures, while total fund balance represents 60.6 percent of total expenditures. For the year, the General Fund's total revenues exceeded expenditures by \$1.04 billion, before transfers and other items of \$1.07 billion, resulting in total fund balance decreasing by \$31.1 million. Overall, the City has significant

# CITY AND COUNTY OF SAN FRANCISCO

## Management's Discussion and Analysis (Unaudited) (Continued) Year Ended June 30, 2020

decline in most revenue sources, particularly in property taxes due to reduced recognition of 56.5 percent of excess ERAF revenues this fiscal year; in hotel room tax, business tax, interest and investment income, state grants and subventions, and charges for services which were severely impacted by the shelter-in-place order, travel restrictions, closure of non-essential business, cancellation of conferences and events and surging unemployment rate due to the pandemic from March through June. Also, in response to the pandemic, the City allowed to delay business registration fees and first quarter business tax payment for small businesses and resulted in the second highest decline in revenues. These decreases were slightly offset by an increase of \$126.0 million federal grants primarily driven by the CARES Act revenues and cost recovery from FEMA for COVID-19 response and the remaining from slight growth of welfare aid programs. Other revenues which comprised of sale of development rights and in-kind donations also has a slight increase of \$16.0 million. The net result was a decrease in fund balance this fiscal year.

### Proprietary Funds

The City's proprietary fund statements provide the same type of information found in the business-type activities section of the government-wide financial statements but with some additional detail.

At the end of fiscal year 2019-20, the unrestricted net position for the proprietary funds was as follows: Airport: \$6.0 million, Water Enterprise: \$54.1 million, Hetch Hetchy Water and Power: \$278.1 million, Wastewater Enterprise: \$108.4 million, and the Port: \$94.4 million. In addition, the following funds had net deficits in unrestricted net position: SFMTA: \$604.4 million, San Francisco General Hospital: \$647.6 million, and Laguna Honda Hospital: \$294.0 million.

The following table shows actual revenues, expenses and the results of operations for the current fiscal year in the City's proprietary funds (in thousands). This shows that the total net position for these funds increased by approximately \$264.3 million due to the current year financial activities. Reasons for this change are discussed in the previous section on the City's business-type activities.

	Operating Revenues	Operating Expenses	Operating Income (Loss)	Non- Operating Revenues (Expense)	Capital Contributions and Others	Interfund Transfers, Net	Change In Net Position
Airport.....	\$ 943,879	\$ 931,072	\$ 12,807	\$ (245,280)	\$ 49,292	\$ (33,743)	\$ (216,924)
Water.....	583,351	398,117	185,234	(72,772)	-	(13,585)	98,877
Hetch Hetchy.....	421,284	389,026	32,258	34,665	-	13,968	80,891
Municipal Transportation Agency.....	390,285	1,430,606	(1,040,321)	410,069	311,388	533,569	214,705
General Hospital.....	893,277	1,045,321	(152,044)	75,114	-	50,480	(26,450)
Wastewater Enterprise.....	344,128	262,259	81,869	(16,888)	-	(1,188)	63,793
Port.....	108,863	127,215	(18,352)	6,174	586	52,246	40,654
Laguna Honda Hospital.....	199,345	281,638	(82,293)	13,296	-	77,703	8,706
Total.....	\$ 3,884,412	\$ 4,865,254	\$ (980,842)	\$ 204,378	\$ 361,266	\$ 679,450	\$ 264,252

### General Fund Budgetary Highlights

The City's final budget differs from the original budget in that it contains carry-forward appropriations for various programs and projects, and supplemental appropriations approved during the fiscal year.

During the year, actual revenues and other resources were lower than the final budget by \$260.1 million, primarily in tax revenues. The City realized \$115.9 million and \$38.5 million revenues above budget in property tax and real property transfer tax, respectively, which were offset by lower than budgeted revenues of \$228.2 million, \$136.9 million, \$23.9 million, \$13.5 million and \$7.8 million in business taxes, hotel room tax, sales and use tax, parking tax and other local taxes, respectively. Property tax was higher due to increases in secured and unsecured property tax revenues as well as recognition of excess ERAF reserve from fiscal year 2017-18. The property transfer tax also had an unexpectedly strong first half of fiscal year 2019-20 which was partly offset by weakness in the second half of fiscal year 2019-20. However, the favorable budget variances were overtaken by unfavorable variances in the remaining taxes, particularly,

# CITY AND COUNTY OF SAN FRANCISCO

## Management's Discussion and Analysis (Unaudited) (Continued) Year Ended June 30, 2020

business and hotel room tax due to shelter-in-place and closure of non-essential businesses attributed by the pandemic.

The City also realized \$17.4 million of other resources, mainly from sale of development rights and in-kind contribution, and \$9.3 million interest revenues, which were higher than budget but offset by \$12.4 million, \$5.6 million and \$5.2 million revenues lower than budget in charges for services, rents and concessions and licenses, permits and franchises, respectively. The unfavorable variances were largely due to cancellation of events, and restrictions imposed by the shelter-in-place order. Federal grants revenues were also lower than budget by \$14.2 million and partly offset by combined increase of state and local grants and subventions of \$10.6 million.

Differences between the final budget and the actual (budgetary basis) expenditures resulted in \$121.0 million in expenditure savings. Highlights of the variances include:

- \$34.7 million budgetary reserve and designations, of which \$16.2 million was for litigation, \$10.4 million for Department of Public Health and \$8.1 million for salaries and benefits.
- \$27.6 million savings for general administration and finance, of which \$21.9 million in salaries and fringe and \$11.4 million in professional services and partly offset by less than budgeted expenditure recoveries from other city departments for \$8.9 million.
- \$17.0 million savings in human welfare and neighborhood development largely due to reduced professional and community-based organization services for the Homelessness and Supporting Housing and reduced loans issued by the Mayor's Office of Housing and Community Development.
- \$14.3 million savings in public protection mainly from salaries and fringe for the operations of Juvenile Hall, Police and Police Accountability Department.
- \$13.5 million saving in public works, transportation and commerce, primarily in the Office of Business and Economic Development with reduced loans and City grants issued and lower capital outlay expenditures due to the pandemic.
- \$7.9 million savings in general responsibilities are mainly in community-based organization services and internal audits and \$6 million salaries and mandatory fringe benefits as well as reduced departmental services in culture and recreation.

The combined effect of revenue lower than budget and savings in expenditures was a budgetary fund balance available for subsequent year appropriation of \$896.2 million at the end of fiscal year 2019-20. The City's fiscal year 2020-21 and 2021-22 Adopted Original Budget assumed an available balance of \$370.4 million fully appropriated in fiscal year 2020-21 and fiscal year 2021-22 and contingency reserves of \$507.4 million, leaving \$18.3 million available for future appropriations (see also Note to the Required Supplementary Information for additional budgetary fund balance details).

### Capital Assets

The City's capital assets for its governmental and business-type activities as of June 30, 2020, increased by \$1.95 billion, 7.3 percent, to \$28.79 billion (net of accumulated depreciation). Capital assets include land, buildings and improvements, machinery and equipment, park facilities, roads, streets, bridges, and

# CITY AND COUNTY OF SAN FRANCISCO

## Management's Discussion and Analysis (Unaudited) (Continued) Year Ended June 30, 2020

intangible assets. Governmental activities contributed \$547.7 million or 28.1 percent to this total while \$1.40 billion or 71.9 percent was from business-type activities. Details are shown in the table below.

	Governmental Activities		Business-type Activities		Total	
	2020	2019	2020	2019	2020	2019
Land.....	\$ 673,347	\$ 519,234	\$ 341,624	\$ 257,803	\$ 1,014,971	\$ 777,037
Construction in progress.....	780,833	684,859	5,179,163	5,851,307	5,959,996	6,536,166
Facilities and improvements.....	4,050,395	3,850,118	13,537,465	11,916,790	17,587,860	15,766,908
Machinery and equipment.....	177,781	182,081	2,078,484	1,755,125	2,256,265	1,937,206
Infrastructure.....	898,648	823,330	904,131	856,139	1,802,779	1,679,469
Intangible assets.....	121,753	95,442	48,599	52,482	170,352	147,924
Total.....	\$ 6,702,757	\$ 6,155,064	\$ 22,089,466	\$ 20,689,646	\$ 28,792,223	\$ 26,844,710

Major capital asset events during the current fiscal year included the following:

- Under governmental activities, net capital assets increased by \$547.7 million or 8.9 percent. About \$377.4 million worth of construction in progress work was substantially completed and capitalized as facilities and improvements and infrastructure. Of the completed projects, about \$259.7 million was in the 1500 Mission Street Office Building, \$32.2 million in Electronic Health Record System, \$25.8 million in 3rd Street Bridge Structural, \$11.1 million for the 440 Turk Street and \$10.2 million in Geneva Car Barn. The remaining completed projects are mainly public works.
- The Water Enterprise's net capital assets increased by \$141.9 million or 2.6 percent, reflecting an increase in construction and capital improvement activities. Major additions to construction in progress included Recycled Water Project, San Andreas Pipeline No. 2 Replacement, Watershed and Environmental Improvement Program, Regional Groundwater Storage & Recovery, Calaveras Dam Replacement, Water Main Replacement - Van Ness Avenue/Market/Lombard Streets, and other upgrade and improvement programs. As of June 30, 2020, Water Enterprise's Water System Improvement Program was 99.0 percent completed with \$4.8 billion of project appropriations expended. The program consists of 35 local projects located within San Francisco and 52 regional projects spread over seven different counties from the Sierra Foothills to San Francisco. As of June 30, 2020, 35 local projects were completed, and the completion date was June 3, 2020. For regional projects, 42 are completed and the expected completion date is May 2023.
- SFMTA's net capital assets increased by \$287.0 million or 6.0 percent mainly from Central Subway Project construction in progress of \$184.0 million and for the procurement of new revenue vehicles of \$100.0 million. The remaining \$3.0 million was mainly from Muni Forward program and facility upgrades. Construction in progress costs of \$545.5 million were incurred for the New Central Subway Project, Muni Forward program, facility upgrades, and trolley bus procurement. Facilities and improvements cost totaling \$41.8 million was incurred in fiscal year 2019-20 for Muni Forward program, Islais Creek annex renovation projects, and facility upgrades for a total of \$38.4 million. The remaining \$3.4 million is for a building transferred from the Animal Care and Control department. Equipment cost of \$145 million was incurred during the fiscal year mainly for procurement of trolley buses, light rail vehicles and hybrid motor buses, rail replacement, and streetcar renovation. Infrastructure of \$88.2 million was incurred during the fiscal year for facility upgrades, traffic signals, street improvements, and Muni Forward program.
- Laguna Honda Hospital's net capital assets decreased by \$11.1 million or 2.3 percent due primarily to higher depreciation expense and lower new construction in progress due to the completion of the new hospital facility in March 2014. LHH provides 780 resident beds in three state of the art buildings on LHH's 62-acre campus. The 500,000 square foot facility received silver certification by the U.S. Green Building Council's Leadership in Energy and Environmental Design (LEED) program, becoming the first green-certified hospital in California.

# CITY AND COUNTY OF SAN FRANCISCO

## Management's Discussion and Analysis (Unaudited) (Continued) Year Ended June 30, 2020

- SFGH's net capital assets decreased by \$17.7 million or 13.6 percent due to primarily higher depreciation expense and lower new construction in progress due to the completion of the Zuckerberg San Francisco General Hospital rebuild in fiscal year 2015-16.
- The Wastewater Enterprise net capital assets reported an increase of \$340.5 million or 12.5 percent reflecting an increase in construction and capital improvement activities. The Sewer System Improvement Program (SSIP) includes three phases over 20 years to improve the existing wastewater system. As of June 30, 2020, 32 projects were completed, with 15 projects in preconstruction phase, 17 projects in construction phase, and 6 projects in close-out phase. The Southeast Plant (SEP) Existing Digester Gas Handling Improvements was completed on February 28, 2020. The goal of this project is to cost effectively integrate the digester gas handling system at the SEP, improve the reliability of the cogeneration facility, and provide backup fuel source for the boilers. The SEP New Headworks Facility-SCOPE II.A is on-going construction.
- Hetch Hetchy's net capital assets increased by \$55.6 million or 10.1 percent to \$606.2 million primarily due to additions to construction in progress, facilities, improvements, machinery, and equipment for Bay Corridor Project, 2018 Moccasin Storm, Power Asset Acquisition Analysis, Van Ness - Bus Rapid Transit, and San Joaquin Pipeline Replacement.
- The Airport's net capital assets increased \$606.0 million or 9.9 percent primarily due to the capitalization of higher capital improvement project costs. The Airport maintains a Capital Improvement Plan to build new facilities, improve existing facilities, renovate buildings, repair or replace infrastructure, preserve assets, enhance safety and security, develop systems functionality, and perform needed maintenance. Terminal 1 (T1) Redevelopment Program is currently in various stages of design and construction. The first portion of the improvements, consisting of nine gates, opened in July 2019. The second phase opened in May 2020, which added an additional nine gates, for a total of 18 operational gates. When completed, the T1 project will provide a total of 25 gates. The Plot 2 Aircraft Parking and South McDonnell Road project, SFO Grand Hyatt Hotel, Terminal 2 Office Tower, Industrial Waste Treatment Plant project, and the Airport Security Infrastructure Program were completed during fiscal year 2020. As a result of the COVID-19 pandemic and the resulting economic uncertainty, the Airport reprioritized its capital projects and is moving forward with those that have been identified as essential to the operations and safety of the Airport.
- The Port's net capital assets decreased by \$2.5 million or 0.5 percent due to capitalization and depreciation of capital improvements in 2020, including the Crane Cove Park, a new open space in the Union Iron Works National Historic District located at Pier 70. Pier 29 Marine Substructure Repair included substructure repairs to the underdeck structures (i.e. slabs, beams, and piles) consistent with the historical features of the pier building and the Embarcadero Historic District. Pier 27 and Pier 35 dredging program is essential work that maintains depths at berths for vessels in support of maritime commerce. Dredging at the Pier 35 Cruise Terminal (east side) and the Pier 27 Cruise Terminal was performed during this fiscal year. Pier 19 and 23 Fire Standpipe provides the San Francisco Fire Department (SFFD) additional firefighting resources, the Port installed manual wet Class I fire standpipe systems at both Pier 19 and Pier 23. This included installation of fire department connections (FDC), pipe distribution networks, hangers, bracing, and hose valves at both facilities.

At the end of the year, the City's business-type activities had approximately \$1.30 billion in commitments for various capital projects. Of this, Water Enterprise had an estimated \$208.8 million, MTA had \$319.8 million, Wastewater had \$453.1 million, Airport had \$192.6 million, Hetch Hetchy had \$103.5 million, Port had \$15.7 million, Laguna Honda Hospital had \$0.4 million and the General Hospital had \$2.9 million.

For government-wide financial statement presentation, all depreciable capital assets were depreciated from acquisition date to the end of the current fiscal year. Governmental fund financial statements record capital asset purchases as expenditures.



**CITY AND COUNTY OF SAN FRANCISCO**  
**Management's Discussion and Analysis (Unaudited) (Continued)**  
Year Ended June 30, 2020

Additional information about the City's capital assets can be found in Note 7 to the Basic Financial Statements.

**Debt Administration**

At June 30, 2020, the City had total long-term and commercial paper debt outstanding of \$20.80 billion. Of this amount, \$2.35 billion represents general obligation bonds secured by ad valorem property taxes without limitation as to rate or amount upon all property subject to taxation by the City. The remaining \$18.45 billion represents revenue bonds, commercial paper notes, certificates of participation and other debts of the City secured solely by specified revenue sources. As noted previously, the City's total long-term debt including all bonds, loans, commercial paper notes and capital leases increased by \$948.8 million or 4.8 percent during the fiscal year.

For the year ended June 30, 2020, the net increase in the long-term debt in the governmental activities was \$84.4 million and the net increase in business-type activities was \$722.8 million as discussed in the highlights above.

The City's Charter imposes a limit on the amount of general obligation bonds the City can have outstanding at any given time. That limit is three percent of the assessed value of taxable property in the City – estimated at \$279.37 billion in value as of the close of the fiscal year. As of June 30, 2020, the City had \$2.35 billion in authorized, outstanding general obligation bonds, which is equal to approximately 0.79 percent of gross (0.84 percent of net) taxable assessed value of property. As of June 30, 2020, there were an additional \$2.18 billion in bonds that were authorized but unissued. If all these general obligation bonds were issued and outstanding in full, the total debt burden would be approximately 1.52 percent of gross (1.62 percent of net) taxable assessed value of property.

The City's underlying ratings on general obligation bonds as of June 30, 2020 were:

S&P Global Ratings	AAA
Moody's Investors Service, Inc.	Aaa
Fitch Ratings	AA+

During the fiscal year, S&P Global Ratings (S&P), Moody's Investors Service (Moody's) and Fitch Ratings maintained the City's general obligation bonds ratings of "AAA", "Aaa" and "AA+", respectively. S&P and Fitch Ratings affirmed the City's "Stable" rating outlook and Moody's revised the rating outlook from "Stable" to "Negative" on all the City's outstanding general obligation bonds.

The City's business-type activities carried underlying debt ratings for the SFMTA of "AA" from S&P and "Aa2" from Moody's. Moody's, S&P and Fitch Ratings affirmed their underlying credit ratings on the outstanding debt of the Airport of "A1", "A+" and "A+", respectively. S&P and Fitch Ratings revised the Airport's rating outlook from stable to negative and Moody's revised the Airport's rating outlook from positive to stable during the fiscal year. The Water Enterprise carried underlying ratings of "Aa2" and "AA-" from Moody's and S&P, respectively. The Wastewater Enterprise carried underlying ratings of "Aa2" and "AA" from Moody's and S&P, respectively. The 2020 revenue bonds issued by the Port have long-term credit ratings of "Aa3", "A" and "A" from Moody's, S&P and Fitch Ratings, respectively.

Additional information in the City's long-term debt can be found in Note 8 to the Basic Financial Statements.

**CITY AND COUNTY OF SAN FRANCISCO**  
**Management's Discussion and Analysis (Unaudited) (Continued)**  
Year Ended June 30, 2020

**Economic factors and future budgets and rates**

San Francisco experienced severe negative economic impacts from the pandemic and the necessary health response to it, which ended the longest period of expansion in U.S. history. The San Francisco metro division lost nearly 175,000 jobs between March and April 2020, with a modest recovery of 45,000 of these jobs by the end of the fiscal year. Domestic and international enplanements at San Francisco International Airport declined by 90 percent during the quarter, given national and international travel restrictions. Public transit ridership via BART and Muni declined by 94.4 percent and 81.8 percent, respectively during the quarter as many employers required employees to work remotely and cultural activities in the City were curtailed. Hotel occupancy rates declined to 21 percent from 85 percent in the same period the prior year.

This loss of economic activity resulted in significant losses of tax revenues during FY 2019-20 for economically sensitive revenue streams. Hotel, sales, and parking taxes for the final quarter of FY 2019-20 declined by 80 percent, 7 percent, and 22 percent, respectively, versus the previous quarter. These losses were limited to the final quarter of the fiscal year, and were offset by less immediately impacted General Fund revenue sources, resulting in overall General Fund revenue losses of \$417 million, or 7 percent, compared to the prior fiscal year. These losses were offset by expenditure reductions and a limited draw on the City's discretionary reserves, implemented by the Mayor in May 2020.

The pandemic's health, economic, and financial impacts have heightened during fiscal year 2020-21. In May 2020, the Controller's Office, the Mayor's Budget Office, and the Board of Supervisors Budget & Legislative Analyst's Office projected a combined \$1.7 billion General Fund shortfall for fiscal year 2020-21 and fiscal year 2021-22. The Mayor proposed a budget to close this projected shortfall in August 2020.

The Board of Supervisors approved a final two-year budget for fiscal years 2020-21 and 2021-22 in September 2020, which assumed an available balance of \$370.4 million fully appropriated in fiscal year 2020-21 and fiscal year 2021-22 and contingency reserves of \$507.4 million, leaving \$18.3 million available for future appropriations. The final adopted budget for the City was predicated on a gradual economic and tax revenue recovery beginning in late fiscal year 2020-21, and bridged this projected shortfall through use of reserves, reduction in capital and other citywide spending programs, inflationary cost controls, deferral of planned new programs, limited operating budget reductions, and voter-adoption of a business tax measure on the November 2020 ballot. This measure was approved by the voters, as were two other taxes that will provide some relief financial benefit to the City in years ahead.

**CITY AND COUNTY OF SAN FRANCISCO**  
**Management's Discussion and Analysis (Unaudited) (Continued)**  
Year Ended June 30, 2020

**REQUESTS FOR INFORMATION**

This financial report is designed to provide our citizens, taxpayers, customers, and investors and creditors with a general overview of the City's finances and to demonstrate the City's accountability for the money it receives. Below are the contacts for questions about this report or requests for additional financial information.

**City and County of San Francisco**  
Office of the Controller  
1 Dr. Carlton B. Goodlett Place, Room 316  
San Francisco, CA 94102-4694

**Individual Department Financial Statements**

**San Francisco International Airport**  
Office of the Airport Deputy Director  
Business and Finance Division  
PO Box 8097  
San Francisco, CA 94128

**Port of San Francisco**  
Public Information Officer  
Pier 1, The Embarcadero  
San Francisco, CA 94111

**San Francisco Water Enterprise**  
**Hetch Hetchy Water and Power**  
**San Francisco Wastewater Enterprise**  
Chief Financial Officer  
525 Golden Gate Avenue, 13<sup>th</sup> Floor  
San Francisco, CA 94102

**Laguna Honda Hospital**  
Chief Financial Officer  
375 Laguna Honda Blvd.  
San Francisco, CA 94116

**Municipal Transportation Agency**  
SFMTA Chief Financial Officer  
1 South Van Ness Avenue, 3<sup>rd</sup> Floor  
San Francisco, CA 94103

**Health Service System**  
Chief Financial Officer  
1145 Market Street, Suite 300  
San Francisco, CA 94103

**Zuckerberg San Francisco**  
**General Hospital and Trauma Center**  
Chief Financial Officer  
1001 Potrero Avenue, Suite 2A5  
San Francisco, CA 94110

**San Francisco**  
**Employees' Retirement System**  
Executive Director  
1145 Market Street, 5<sup>th</sup> Floor  
San Francisco, CA 94103

**Successor Agency to the**  
**San Francisco Redevelopment Agency**  
1 South Van Ness Avenue, 5<sup>th</sup> Floor  
San Francisco, CA 94103

**Retiree Health Care Trust**  
c/o Employees' Retirement System  
1145 Market Street, 5<sup>th</sup> Floor  
San Francisco, CA 94103

**Blended Component Units Financial Statements**

**San Francisco County Transportation Authority**  
Deputy Director for Administration and Finance  
1455 Market Street, 22<sup>nd</sup> Floor  
San Francisco, CA 94103

**San Francisco Finance Corporation**  
Office of Public Finance  
City Hall, Room 336  
1 Dr. Carlton B. Goodlett Place  
San Francisco, CA 94102

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**CITY AND COUNTY OF SAN FRANCISCO**

**Statement of Net Position**  
June 30, 2020  
(In Thousands)

	Primary Government			Component Unit
	Governmental Activities	Business-Type Activities	Total	Treasure Island Development Authority
ASSETS				
Current assets:				
Deposits and investments with City Treasury.....	\$ 6,762,347	\$ 2,731,416	\$ 9,493,763	\$ -
Deposits and investments outside City Treasury.....	310,700	23,060	333,760	-
Receivables (net of allowance for uncollectible amounts of \$356,742 for the primary government):				
Property taxes and penalties.....	184,652	-	184,652	-
Other local taxes.....	398,577	-	398,577	-
Federal and state grants and subventions.....	324,931	235,101	560,032	-
Charges for services.....	123,115	293,416	416,531	8,416
Interest and other.....	30,654	280,161	310,815	-
Due from component units.....	15,726	-	15,726	-
Inventories.....	44,703	120,505	165,208	-
Other assets.....	25,987	12,278	38,265	-
Restricted assets:				
Deposits and investments with City Treasury.....	-	543,550	543,550	-
Deposits and investments outside City Treasury.....	6,324	232,393	238,717	-
Grants and other receivables.....	-	96,448	96,448	-
Total current assets.....	8,227,716	4,568,328	12,796,044	8,416
Noncurrent assets:				
Loan receivables (net of allowance for uncollectible amounts of \$1,746,661).....	144,684	-	144,684	-
Advance to component units.....	4,669	6,581	11,250	-
Other assets.....	412	8,951	9,363	3,982
Restricted assets:				
Deposits and investments with City Treasury.....	-	1,127,475	1,127,475	-
Deposits and investments outside City Treasury.....	-	748,249	748,249	-
Grants and other receivables.....	-	17,932	17,932	-
Capital assets:				
Land and other assets not being depreciated.....	1,463,869	5,532,830	6,996,699	34,846
Facilities, infrastructure and equipment, net of depreciation.....	5,238,888	16,556,636	21,795,524	4,307
Total capital assets.....	6,702,757	22,089,466	28,792,223	39,153
Total noncurrent assets.....	6,852,522	23,998,654	30,851,176	43,135
Total assets.....	15,080,238	28,566,982	43,647,220	51,551
DEFERRED OUTFLOWS OF RESOURCES				
Unamortized loss on refunding of debt.....	11,207	194,982	206,189	-
Deferred outflows on derivative instruments.....	-	28,221	28,221	-
Deferred outflows related to pensions.....	875,556	643,000	1,518,556	15
Deferred outflows related to OPEB.....	274,703	236,802	511,505	-
Total deferred outflows of resources.....	\$ 1,161,466	\$ 1,103,005	\$ 2,264,471	\$ 15

The notes to the financial statements are an integral part of this statement.

CITY AND COUNTY OF SAN FRANCISCO

Statement of Net Position (Continued)  
June 30, 2020  
(In Thousands)

	Primary Government			Component Unit
	Governmental Activities	Business-Type Activities	Total	Treasure Island Development Authority
<b>LIABILITIES</b>				
Current liabilities:				
Accounts payable.....	\$ 566,517	\$ 225,926	\$ 792,443	\$ 1,375
Accrued payroll.....	143,744	107,442	251,186	114
Accrued vacation and sick leave pay.....	108,833	75,598	184,431	-
Accrued workers' compensation.....	55,003	40,589	95,592	-
Estimated claims payable.....	71,454	78,970	150,424	-
Bonds, loans, capital leases, and other payables.....	318,757	982,693	1,301,450	-
Accrued interest payable.....	21,659	67,718	89,377	-
Unearned grant and subvention revenues.....	187,824	-	187,824	-
Due to primary government.....	-	-	-	10,516
Internal balances.....	38,837	(38,837)	-	-
Unearned revenues and other liabilities.....	1,702,171	466,130	2,168,301	2,473
Liabilities payable from restricted assets:				
Bonds, loans, capital leases, and other payables.....	-	41,372	41,372	-
Accrued interest payable.....	-	62,065	62,065	-
Other.....	-	285,592	285,592	-
Total current liabilities.....	3,214,799	2,395,258	5,610,057	14,478
Noncurrent liabilities:				
Accrued vacation and sick leave pay.....	88,929	59,629	148,558	-
Accrued workers' compensation.....	237,128	191,907	429,035	-
Estimated claims payable.....	122,683	65,567	188,250	-
Bonds, loans, capital leases, and other payables.....	3,758,055	15,694,308	19,452,363	-
Advance from primary government.....	-	-	-	6,581
Unearned revenues and other liabilities.....	1,351	141,195	142,546	-
Derivative instruments liabilities.....	-	28,221	28,221	-
Net pension liability.....	2,823,589	1,831,949	4,655,538	25
Net other postemployment benefits (OPEB) liability.....	2,118,111	1,784,905	3,903,016	-
Total noncurrent liabilities.....	9,149,846	19,797,681	28,947,527	6,606
Total liabilities.....	12,364,645	22,192,939	34,557,584	21,084
<b>DEFERRED INFLOWS OF RESOURCES</b>				
Unamortized gain on refunding of debt.....	18,059	2,594	20,653	-
Deferred inflows related to pensions.....	543,297	379,188	922,485	5
Deferred inflows related to OPEB.....	182,081	130,293	312,374	-
Total deferred inflows of resources.....	743,437	512,075	1,255,512	5
<b>NET POSITION</b>				
Net investment in capital assets, Note 10(d).....	3,853,271	7,013,098	10,474,620	39,153
Restricted for:				
Reserve for rainy day.....	229,069	-	229,069	-
Debt service.....	113,765	316,671	430,436	-
Capital projects, Note 10(d).....	297,975	523,169	793,888	-
Community development.....	628,484	-	628,484	-
Transportation Authority activities.....	28,673	-	28,673	-
Building inspection programs.....	162,182	-	162,182	-
Children and families.....	187,538	-	187,538	-
Culture and recreation.....	231,624	-	231,624	-
Grants.....	128,142	-	128,142	-
Other purposes.....	111,146	116,861	228,007	-
Total restricted.....	2,118,598	956,701	3,048,043	-
Unrestricted (deficit), Note 10(d).....	(2,838,247)	(1,004,826)	(3,424,068)	(8,676)
Total net position.....	\$ 3,133,622	\$ 6,964,973	\$ 10,098,595	\$ 30,477

The notes to the financial statements are an integral part of this statement.

CITY AND COUNTY OF SAN FRANCISCO

Statement of Activities  
Year Ended June 30, 2020  
(In Thousands)

	Program Revenues				Net (Expense) Revenue and Changes in Net Position			Component Unit
	Expenses	Charges for Services	Operating Grants and Contributions	Capital Grants and Contributions	Governmental Activities	Business-Type Activities	Total	Treasure Island Development Authority
<b>Functions/Programs</b>								
Primary government:								
Governmental activities:								
Public protection.....	\$ 1,661,262	\$ 105,508	\$ 211,040	\$ 2,734	\$ (1,341,980)	\$ -	\$ (1,341,980)	\$ -
Public works, transportation and commerce.....	362,133	138,328	47,997	62,622	(113,186)	-	(113,186)	-
Human welfare and neighborhood development.....	2,137,968	212,743	827,706	63,770	(1,033,749)	-	(1,033,749)	-
Community health.....	1,148,208	107,078	402,619	750	(837,761)	-	(837,761)	-
Culture and recreation.....	519,015	127,196	8,066	1,524	(382,229)	-	(382,229)	-
General administration and finance.....	416,370	97,130	16,473	15,000	(287,767)	-	(287,767)	-
General City responsibilities.....	119,693	66,885	4,150	-	(48,658)	-	(48,658)	-
Unallocated interest on long-term debt and cost of issuance.....	145,600	-	-	-	(145,600)	-	(145,600)	-
Total governmental activities.....	6,510,249	854,868	1,518,051	146,400	(3,990,930)	-	(3,990,930)	-
Business-type activities:								
Airport.....	1,344,734	943,879	-	49,292	-	(351,563)	(351,563)	-
Transportation.....	1,436,417	370,285	311,388	-	-	(360,860)	(360,860)	-
Port.....	131,894	108,863	2,161	595	-	(20,294)	(20,294)	-
Water.....	576,140	583,351	209	-	-	7,420	7,420	-
Power.....	382,669	421,294	4,744	-	-	33,359	33,359	-
Hospitals.....	1,332,648	1,062,622	72,684	-	-	(167,342)	(167,342)	-
Sewer.....	296,842	344,128	11	-	-	47,297	47,297	-
Total business-type activities.....	5,513,334	3,884,412	455,673	361,266	-	(811,983)	(811,983)	-
Total primary government.....	\$ 12,023,583	\$ 4,739,280	\$ 1,973,724	\$ 507,666	(3,990,930)	(811,983)	(4,802,913)	-
Component unit:								
Treasure Island Development Authority.....	\$ 17,875	\$ 11,785	\$ -	\$ 4,615	-	-	-	\$ (1,475)
<b>General Revenues</b>								
Taxes:								
Property taxes.....					2,733,334	-	2,733,334	-
Business taxes.....					833,931	-	833,931	-
Sales and use tax.....					278,453	-	278,453	-
Hotel room tax.....					280,970	-	280,970	-
Utility users tax.....					94,231	-	94,231	-
Parking tax.....					69,461	-	69,461	-
Real property transfer tax.....					334,535	-	334,535	-
Other local taxes.....					70,863	-	70,863	-
Interest and investment income.....					142,191	151,319	293,500	-
Other.....					63,552	245,466	309,018	5,713
Transfers - internal activities of primary government.....					(679,450)	679,450	-	-
Total general revenues and transfers.....					4,223,061	1,076,235	5,299,296	5,713
Change in net position.....					239,131	264,252	499,383	4,238
Net position at beginning of year.....					2,901,491	6,700,721	9,602,212	26,239
Net position at end of year.....					\$ 3,133,622	\$ 6,964,973	\$ 10,098,595	\$ 30,477

The notes to the financial statements are an integral part of this statement.

**CITY AND COUNTY OF SAN FRANCISCO**

**Balance Sheet  
Governmental Funds**

June 30, 2020

(With comparative financial information as of June 30, 2019)

(In Thousands)

	<b>General Fund</b>		<b>Other Governmental Funds</b>		<b>Total Governmental Funds</b>	
	<b>2020</b>	<b>2019</b>	<b>2020</b>	<b>2019</b>	<b>2020</b>	<b>2019</b>
<b>Assets:</b>						
Deposits and investments with City Treasury.....	\$ 3,492,112	\$ 3,284,538	\$ 3,236,428	\$ 2,538,400	\$ 6,728,540	\$ 5,822,938
Deposits and investments outside City Treasury.....	126	159	310,574	274,774	310,700	274,933
Receivables (net of allowance for uncollectible amounts of \$309,138 in 2020; \$237,314 in 2019):						
Property taxes and penalties.....	173,412	95,869	11,240	13,955	184,652	109,824
Other local taxes.....	277,813	309,569	120,764	85,377	398,577	394,946
Federal and state grants and subventions.....	223,694	163,247	101,237	113,981	324,931	277,228
Charges for services.....	106,265	105,935	16,612	20,266	122,877	126,201
Interest and other.....	16,123	28,618	14,180	17,946	30,303	46,564
Due from other funds.....	6,912	9,845	14,196	9,644	21,108	19,489
Due from component units.....	8,763	2,149	6,963	3,368	15,726	5,517
Advance to component unit.....	-	-	4,669	6,442	4,669	6,442
Loans receivable (net of allowance for uncollectible amounts of \$1,746,661 in 2020; \$1,493,211 in 2019)	15,461	16,004	129,223	168,551	144,684	184,555
Inventories.....	44,703	-	-	-	44,703	-
Other assets.....	8,856	2,829	17,131	17,356	25,987	20,185
<b>Total assets.....</b>	<b>\$ 4,374,240</b>	<b>\$ 4,018,762</b>	<b>\$ 3,983,217</b>	<b>\$ 3,270,060</b>	<b>\$ 8,357,457</b>	<b>\$ 7,288,822</b>
<b>Liabilities:</b>						
Accounts payable.....	\$ 348,732	\$ 333,922	\$ 207,538	\$ 180,615	\$ 556,270	\$ 514,537
Accrued payroll.....	119,761	97,555	21,323	19,136	141,084	116,691
Unearned grant and subvention revenues.....	76,172	11,627	111,652	53,338	187,824	64,965
Due to other funds.....	1,030	797	58,895	85,460	59,925	86,257
Unearned revenues and other liabilities.....	785,789	633,424	916,348	235,713	1,702,137	869,137
Bonds, loans, capital leases, and other payables.....	-	-	108,190	92,779	108,190	92,779
<b>Total liabilities.....</b>	<b>1,331,484</b>	<b>1,077,325</b>	<b>1,423,946</b>	<b>667,041</b>	<b>2,755,430</b>	<b>1,744,366</b>
Deferred inflows of resources.....	356,834	224,414	205,317	179,465	562,151	403,879
<b>Fund balances:</b>						
Nonspendable.....	1,274	1,259	82	140	1,356	1,399
Restricted.....	229,069	324,977	2,229,282	2,309,105	2,458,351	2,634,082
Committed.....	363,410	397,563	-	-	363,410	397,563
Assigned.....	1,581,761	1,361,787	125,319	114,640	1,707,080	1,476,427
Unassigned.....	510,408	631,437	(729)	(331)	509,679	631,106
<b>Total fund balances.....</b>	<b>2,685,922</b>	<b>2,717,023</b>	<b>2,353,954</b>	<b>2,423,554</b>	<b>5,039,876</b>	<b>5,140,577</b>
<b>Total liabilities, deferred inflows of resources and fund balances.....</b>	<b>\$ 4,374,240</b>	<b>\$ 4,018,762</b>	<b>\$ 3,983,217</b>	<b>\$ 3,270,060</b>	<b>\$ 8,357,457</b>	<b>\$ 7,288,822</b>

The notes to the financial statements are an integral part of this statement.

**CITY AND COUNTY OF SAN FRANCISCO**

**Reconciliation of the Governmental Funds Balance Sheet  
to the Statement of Net Position**

June 30, 2020

(In Thousands)

Fund balances – total governmental funds	\$ 5,039,876
Amounts reported for governmental activities in the statement of net position are different because:	
Capital assets used in governmental activities are not financial resources and, therefore, are not reported in the funds.	6,688,521
Long-term liabilities, including bonds payable, are not due and payable in the current period and therefore are not reported in the governmental funds.	(4,520,475)
Other long-term assets are not available to pay for current-period expenditures and, therefore, are deferred inflows of resources and are recognized as revenues in the period the amounts become available in the governmental funds.	562,151
Interest on long-term debt is not accrued in the funds, but rather is recognized as an expenditure when due.	(20,776)
Deferred outflows and inflows of resources in governmental activities are not financial resources and, therefore, are not reported in the governmental funds.	(7,415)
Net pension liability and pension related deferred outflows and inflows of resources are not due in the current period and therefore are not reported in the governmental funds.	(2,450,554)
Net OPEB asset/liability and OPEB related deferred outflows and inflows of resources are not due in the current period and therefore are not reported in the governmental funds.	(1,978,234)
Internal service funds are used by management to charge the costs of capital lease financing, equipment maintenance services, printing and mailing services, and telecommunications and information systems to individual funds. The assets and liabilities of internal service funds are included in governmental activities in the statement of net position.	(179,472)
<b>Net position of governmental activities</b>	<b>\$ 3,133,622</b>

The notes to the financial statements are an integral part of this statement.

**CITY AND COUNTY OF SAN FRANCISCO**  
**Statement of Revenues, Expenditures, and Changes in Fund Balances**  
**Governmental Funds**  
Year Ended June 30, 2020  
(With comparative financial information year ended June 30, 2019)  
(In Thousands)

	General Fund		Other Governmental Funds		Total Governmental Funds	
	2020	2019	2020	2019	2020	2019
Revenues:						
Property taxes.....	\$ 2,075,002	\$ 2,248,004	\$ 579,935	\$ 517,469	\$ 2,654,937	\$ 2,765,473
Business taxes.....	822,154	917,811	11,777	1,741	833,931	919,552
Sales and use tax.....	180,184	213,625	99,269	115,671	279,453	329,296
Hotel room tax.....	252,170	392,328	28,800	16,020	280,970	408,348
Utility users tax.....	94,231	93,918	-	-	94,231	93,918
Parking tax.....	69,461	86,020	-	-	69,461	86,020
Real property transfer tax.....	334,535	364,044	-	-	334,535	364,044
Other local taxes.....	65,599	65,371	5,264	-	70,863	65,371
Licenses, permits and franchises.....	25,318	27,960	13,154	15,456	38,472	43,416
Fines, forfeitures, and penalties.....	3,705	4,740	40,125	44,156	43,830	48,896
Interest and investment income.....	65,459	88,523	76,179	89,309	141,638	177,832
Rents and concessions.....	9,816	14,460	109,049	140,886	118,865	155,346
Intergovernmental:						
Federal.....	378,467	252,502	212,230	189,826	590,697	442,328
State.....	802,470	814,727	187,794	150,189	990,264	964,916
Other.....	2,404	2,120	24,079	11,510	26,483	13,630
Charges for services.....	229,759	257,814	168,646	179,726	398,405	437,540
Other.....	62,218	46,254	152,141	199,756	214,359	246,010
Total revenues.....	<u>5,472,952</u>	<u>5,890,221</u>	<u>1,708,442</u>	<u>1,671,715</u>	<u>7,181,394</u>	<u>7,561,936</u>
Expenditures:						
Current:						
Public protection.....	1,479,195	1,382,031	71,930	78,155	1,551,125	1,460,186
Public works, transportation and commerce.....	203,350	202,988	285,347	225,390	488,697	428,378
Human welfare and neighborhood development.....	1,252,865	1,071,309	817,523	626,772	2,070,388	1,698,081
Community health.....	909,261	809,120	117,654	109,210	1,026,915	918,330
Culture and recreation.....	155,164	152,250	304,993	301,304	460,157	453,554
General administration and finance.....	304,073	267,997	88,556	78,157	392,629	346,154
General City responsibilities.....	129,941	144,808	-	-	129,941	144,808
Debt service:						
Principal retirement.....	-	-	296,875	326,416	296,875	326,416
Interest and other fiscal charges.....	-	3	150,646	168,836	150,646	168,839
Bond issuance costs.....	-	-	4,455	876	4,455	876
Payment to refunded bond escrow agent.....	-	-	8,905	-	8,905	-
Capital outlay.....	-	-	454,137	323,979	454,137	323,979
Total expenditures.....	<u>4,433,849</u>	<u>4,030,506</u>	<u>2,601,021</u>	<u>2,239,095</u>	<u>7,034,870</u>	<u>6,269,601</u>
Excess (deficiency) of revenues over (under) expenditures.....	<u>1,039,103</u>	<u>1,859,715</u>	<u>(892,579)</u>	<u>(567,380)</u>	<u>146,524</u>	<u>1,292,335</u>
Other financing sources (uses):						
Transfers in.....	87,618	104,338	613,773	749,215	701,391	853,553
Transfers out.....	(1,157,822)	(1,468,971)	(222,503)	(185,995)	(1,380,325)	(1,654,966)
Issuance of bonds:						
Face value of bonds issued.....	-	-	615,625	72,420	615,625	72,420
Premium on issuance of bonds.....	-	-	73,759	-	73,759	-
Payment to refunded bond escrow agent.....	-	-	(257,675)	-	(257,675)	-
Total other financing sources (uses).....	<u>(1,070,204)</u>	<u>(1,364,633)</u>	<u>822,979</u>	<u>635,640</u>	<u>(247,225)</u>	<u>(728,993)</u>
Net changes in fund balances.....	(31,101)	495,082	(69,600)	68,260	(100,701)	563,342
Fund balances at beginning of year.....	<u>2,717,023</u>	<u>2,221,941</u>	<u>2,423,554</u>	<u>2,355,294</u>	<u>5,140,577</u>	<u>4,577,235</u>
Fund balances at end of year.....	<u>\$ 2,685,922</u>	<u>\$ 2,717,023</u>	<u>\$ 2,353,954</u>	<u>\$ 2,423,554</u>	<u>\$ 5,039,876</u>	<u>\$ 5,140,577</u>

The notes to the financial statements are an integral part of this statement.

**CITY AND COUNTY OF SAN FRANCISCO**  
**Reconciliation of the Statement of Revenues, Expenditures, and Changes in**  
**Fund Balances of Governmental Funds to the Statement of Activities**  
Year Ended June 30, 2020  
(In Thousands)

Net changes in fund balances - total governmental funds \$ (100,701)

Amounts reported for governmental activities in the statement of activities are different because:

Governmental funds report capital outlays as expenditures. However, in the statement of activities the cost of those assets is allocated over their estimated useful lives and reported as depreciation expense. This is the amount by which capital outlays exceeded depreciation, the loss on disposal of capital assets, and contributed capital assets in the current period. 545,547

Some expenses reported in the statement of activities do not require the use of current financial resources and therefore are not reported as expenditures in governmental funds. Certain long-term liabilities reported in the prior year statement of net position were paid during the current period resulting in expenditures in the governmental funds. This is the amount by which the increase in long-term liabilities exceeded expenditures in funds that do not require the use of current financial resources. (536,331)

Property taxes are recognized as revenues in the period the amounts become available. This is the current period amount by which the deferred inflows of resources increased in the governmental funds. 78,397

Other revenues that were unavailable are reported as deferred inflows of resources in the governmental funds. This is the current period amount by which deferred inflows of resources increased in the governmental funds. 97,152

Governmental funds report revenues and expenditures primarily pertaining to long-term loan activities, which are not reported in the statement of activities. These activities are reported at the government-wide level in the statement of net position. This is the net revenues reported in the governmental funds. (17,075)

Changes to net pension liability and pension related deferred outflows and inflows of resources do not require the use of current financial resources and therefore are not reported as expenditures in governmental funds. 203,093

Changes to net OPEB asset/liability and OPEB related deferred outflows and inflows of resources do not require the use of current financial resources and therefore are not reported as expenditures in governmental funds. 66,205

The issuance of long-term debt provides current financial resources to governmental funds, while the repayment of the principal of long-term debt and capital leases consume the current financial resources of governmental funds. These transactions, however, have no effect on net position. This is the amount by which bond proceeds exceeded the principal retirement and payments to escrow for refunded debt in the current period. (56,750)

Bond premiums are reported in the governmental funds when the bonds are issued, and are capitalized and amortized in the statement of net position. This is the amount of bond premiums capitalized during the current period. (73,759)

Interest expense in the statement of activities differs from the amount reported in the governmental funds because of additional accrued and accreted interest; amortization of bond premiums and refunding losses and gains. 17,659

The activities of internal service funds are reported with governmental activities. 8,694

Change in net position of governmental activities \$ 232,131

The notes to the financial statements are an integral part of this statement.

**CITY AND COUNTY OF SAN FRANCISCO**  
**Statement of Net Position - Proprietary Funds**  
June 30, 2020  
(With comparative financial information as of June 30, 2019)  
(In Thousands)

	Business-Type Activities - Enterprise Funds													
	Major Funds													
	San Francisco International Airport	San Francisco Water Enterprise	Hetch Hetchy Water and Power	Municipal Transportation Agency	General Hospital Medical Center	San Francisco Wastewater Enterprise	Port of San Francisco	Laguna Honda Hospital						
									2020	2019	2020	2019	2020	2019
<b>ASSETS</b>														
Current Assets:														
Deposits and investments with City Treasury	\$ 515,525	\$ 451,499	\$ 355,051	\$ 731,318	\$ 141,354	\$ 351,915	\$ 184,754	\$ -	\$ 2,731,416	\$ 2,452,211	\$ 33,807	\$ 25,465		
Deposits and investments outside City Treasury	18,952	353	2	3,382	8	356	5	2	23,060	14,988	-	-		
Receivables (net of allowance for uncollectible amounts of \$47,604 and \$45,633 in 2020 and 2019, respectively):														
Federal and state grants and subventions	-	23	4,219	189,703	620	-	13,591	26,945	235,101	296,325	-	-		
Charges for services	46,618	59,946	37,708	6,643	65,555	33,749	-	43,197	293,416	287,606	238	42		
Interest and other	3,683	4,956	978	6,160	262,623	983	591	187	280,161	239,513	351	416		
Capital leases receivable	-	-	-	-	-	-	-	-	-	-	12,372	5,803		
Due from other funds	-	341	6,892	37,178	-	429	429	-	45,269	69,066	-	-		
Due from component unit	-	-	-	-	-	-	-	-	-	6	-	-		
Inventories	5,856	5,777	1,796	86,480	15,078	2,476	1,583	1,479	120,595	102,735	-	-		
Other assets	5,600	-	5,519	916	-	195	48	-	12,278	14,212	-	-		
Restricted assets:														
Deposits and investments with City Treasury	395,065	-	-	-	-	-	55,958	92,527	543,550	554,805	-	-		
Deposits and investments outside City Treasury	196,870	16,636	151	-	-	11,043	5,691	-	232,393	379,303	6,324	6,565		
Grants and other receivables	14,412	76,954	192	-	-	4,890	-	-	96,448	45,574	-	-		
Total current assets	1,204,581	616,487	412,508	1,061,760	485,238	406,036	262,650	164,337	4,613,597	4,456,344	53,092	38,291		
Noncurrent assets:														
Other assets	-	3,791	923	-	-	1,524	2,713	-	8,951	9,024	-	-		
Capital leases receivable	-	-	-	-	-	-	-	-	-	-	111,420	124,340		
Advance to component unit	-	-	6,581	-	-	-	-	-	6,581	2,599	-	-		
Restricted assets:														
Deposits and investments with City Treasury	937,498	-	17,828	117,017	-	55,132	-	-	1,127,475	1,512,128	-	-		
Deposits and investments outside City Treasury	631,919	80,924	3,795	20,831	195	10,461	-	124	748,249	641,911	-	-		
Grants and other receivables	3,206	4	-	315	-	467	-	-	17,932	22,494	-	-		
Capital assets:														
Land and other assets not being depreciated	1,351,983	598,697	195,695	2,267,293	18,521	957,956	139,258	3,427	5,532,830	6,121,153	313	313		
Facilities, infrastructure, and equipment, net of depreciation	5,385,405	4,931,848	410,516	2,834,505	93,279	2,104,332	322,519	474,232	16,556,636	14,568,493	13,923	11,777		
Total capital assets	6,737,388	5,530,545	606,211	5,101,798	111,800	3,062,288	461,777	477,659	22,089,466	20,689,646	14,236	12,090		
Total noncurrent assets	8,310,011	5,615,284	635,338	5,239,961	111,995	3,129,872	464,490	491,723	23,998,654	22,877,802	125,656	136,430		
Total assets	9,514,592	6,231,751	1,047,846	6,301,721	597,233	3,535,908	727,140	656,060	28,612,251	27,334,146	178,748	174,721		
<b>DEFERRED OUTFLOWS OF RESOURCES</b>														
Unamortized loss on refunding of debt	50,429	144,189	-	-	-	189	175	-	194,982	204,755	880	973		
Deferred outflows on derivative instruments	28,221	-	-	-	-	-	-	-	28,221	38,828	-	-		
Deferred outflows related to pensions	94,151	67,084	18,238	219,043	130,021	30,422	13,835	61,206	643,000	560,455	18,512	15,614		
Deferred outflows related to OPEB	32,003	27,583	5,452	85,863	46,776	10,065	4,481	24,582	236,802	143,245	6,222	3,876		
Total deferred outflows of resources	204,804	238,856	23,690	304,903	185,797	40,676	18,491	85,788	1,103,005	947,283	25,614	20,463		

The notes to the financial statements are an integral part of this statement.  
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**CITY AND COUNTY OF SAN FRANCISCO**  
**Statement of Net Position - Proprietary Funds (Continued)**  
June 30, 2020  
(With comparative financial information as of June 30, 2019)  
(In Thousands)

	Business-Type Activities - Enterprise Funds													
	Major Funds													
	San Francisco International Airport	San Francisco Water Enterprise	Hetch Hetchy Water and Power	Municipal Transportation Agency	General Hospital Medical Center	San Francisco Wastewater Enterprise	Port of San Francisco	Laguna Honda Hospital						
									2020	2019	2020	2019	2020	2019
<b>LIABILITIES</b>														
Current liabilities:														
Accounts payable	\$ 52,851	\$ 10,574	\$ 37,049	\$ 76,674	\$ 16,891	\$ 20,044	\$ 8,055	\$ 3,788	\$ 225,926	\$ 230,184	\$ 10,247	\$ 2,344		
Accrued payroll	15,628	8,491	3,386	34,893	27,131	5,510	2,059	10,344	107,442	91,560	2,660	2,250		
Accrued vacation and sick leave pay	11,692	6,169	2,682	25,908	16,450	4,801	1,587	6,309	75,598	68,412	2,035	1,936		
Accrued workers' compensation	2,169	1,781	585	25,393	5,009	1,112	450	3,490	40,589	39,274	284	306		
Estimated claims payable	52	4,740	1,032	64,052	-	8,994	100	-	78,970	48,696	-	-		
Due to other funds	221	674	849	437	-	849	3,402	-	6,432	2,298	20	-		
Unearned revenues and other liabilities	-	29,431	5,718	63,989	292,600	5,243	16,015	53,134	466,130	466,085	2,671	2,556		
Accrued interest payable	-	42,752	508	4,790	62	17,416	1,338	852	67,718	65,501	883	1,040		
Bonds, loans, capital leases, and other payables	190,908	459,258	66,034	9,415	13,547	234,384	3,367	5,780	982,693	858,088	12,461	6,083		
Liabilities payable from restricted assets:														
Bonds, loans, capital leases, and other payables	41,372	-	-	-	-	-	-	-	41,372	40,782	-	-		
Accrued interest payable	62,065	-	-	-	-	-	-	-	62,065	56,096	-	-		
Other	152,759	29,951	11,738	4,966	-	85,355	-	823	285,592	260,634	-	-		
Total current liabilities	529,717	593,821	129,581	310,517	372,290	383,708	36,373	84,520	2,440,527	2,217,600	31,261	16,515		
Noncurrent liabilities:														
Accrued vacation and sick leave pay	10,115	5,451	2,212	18,581	13,596	4,113	1,259	4,302	59,629	46,600	2,137	1,649		
Accrued workers' compensation	6,550	7,393	2,802	117,189	31,681	4,939	2,107	19,246	191,907	187,616	1,299	1,391		
Estimated claims payable	116	6,027	1,854	50,323	-	6,897	350	-	65,567	60,430	-	-		
Unearned revenues and other liabilities	90	55,177	3,399	-	-	7,800	74,729	-	141,195	145,287	-	-		
Bonds, loans, capital leases, and other payables	8,620,451	4,773,240	61,137	352,170	9,198	1,710,696	81,140	86,276	15,094,308	14,970,503	115,312	128,457		
Derivative instruments liabilities	29,221	-	-	-	-	-	-	-	29,221	46,065	-	-		
Net pension liability	278,176	178,133	49,531	620,468	417,139	86,235	37,124	165,143	1,831,949	1,772,650	48,163	49,386		
Net other postemployment benefits (OPEB) liability	256,506	163,684	38,530	692,620	371,688	58,183	31,448	172,346	1,784,905	1,643,413	48,300	44,469		
Total noncurrent liabilities	9,200,225	5,189,105	159,465	1,851,351	843,202	1,878,863	228,157	447,313	19,797,681	18,872,584	215,211	225,352		
Total liabilities	9,729,942	5,782,926	289,046	2,161,868	1,215,492	2,262,571	264,530	531,833	22,238,208	21,090,184	246,472	241,867		
<b>DEFERRED INFLOWS OF RESOURCES</b>														
Unamortized gain on refunding of debt	959	-	-	200	-	-	-	1,435	2,594	1,328	317	356		
Deferred inflows related to pensions	62,787	34,894	10,843	129,910	83,066	16,892	7,547	32,349	379,188	336,786	11,125	9,382		
Deferred inflows related to OPEB	18,448	11,772	3,867	50,639	26,725	4,185	2,262	12,395	130,293	152,410	4,765	4,124		
Total deferred inflows of resources	82,194	46,666	14,710	180,749	110,691	21,077	9,809	46,179	512,075	490,524	16,207	13,862		
<b>NET POSITION</b>														
Net investment in capital assets	(725,562)	527,856	482,986	4,735,223	89,208	1,183,288	334,472	385,627	7,013,098	6,764,333	13,601	11,142		
Restricted:														
Debt service	220,591	15,916	142	19,007	-	1,227	-	59,788	316,671	331,118	-	-		
Capital projects	406,194	43,122	6,513	-	15,214	-	42,371	9,755	623,169	556,980	-	-		
Other purposes	-	-	-	114,190	-	-	-	2,671	116,861	165,675	-	-		
Unrestricted (deficit)	6,037	54,121	278,139	(804,413)	(647,575)	108,421	94,440	(294,005)	(1,004,826)	(1,117,385)	(71,918)	(71,687)		
Total net position	\$ (92,740)	\$ 641,015	\$ 767,780	\$ 4,264,007	\$ (543,153)	\$ 1,292,936	\$ 471,292	\$ 163,836	\$ 6,964,973	\$ 6,700,721	\$ (58,317)	\$ (60,545)		

The notes to the financial statements are an integral part of this statement.  
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**CITY AND COUNTY OF SAN FRANCISCO**  
**Statement of Revenues, Expenses, and Changes in Fund Net Position – Proprietary Funds**  
Year Ended June 30, 2020  
(With comparative financial information year ended June 30, 2019)  
(In Thousands)

	Business-Type Activities - Enterprise Funds										Governmental Activities - Internal Service Funds			
	Major Funds													
	San Francisco International Airport	San Francisco Water Enterprise	Hetch Hetchy Water and Power	Municipal Transportation Agency	General Hospital Medical Center	San Francisco Wastewater Enterprise	Port of San Francisco	Laguna Honda Hospital	Total					
	2020	2019	2020	2019	2020	2019	2020	2019	2020	2019				
Operating revenues:														
Aviation.....	\$ 613,473	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ 613,473	\$ 565,635	\$ -	\$ -	\$ -
Water and power service.....	-	550,753	420,937	-	-	-	-	-	-	971,690	854,812	-	-	-
Passenger fees.....	-	-	-	152,924	-	-	-	-	-	152,924	195,736	-	-	-
Net patient service revenue.....	-	-	-	-	884,973	-	-	197,710	-	1,082,683	999,900	-	-	-
Sewer service.....	-	-	-	-	-	331,721	-	-	-	331,721	317,761	-	-	-
Rents and concessions.....	142,608	12,124	347	6,575	2,640	664	81,651	-	-	246,609	270,242	445	528	-
Parking and transportation.....	112,730	-	-	165,881	-	-	18,540	-	-	297,151	408,262	-	-	-
Other charges for services.....	-	-	-	27,557	-	-	-	-	-	27,557	33,843	162,492	154,517	-
Other revenues.....	75,068	20,474	-	37,348	5,684	11,743	-	8,672	1,635	160,694	194,426	-	-	-
Total operating revenues.....	943,879	583,351	421,284	390,285	893,277	344,128	108,863	199,345	-	3,884,412	3,840,617	162,937	155,045	-
Operating expenses:														
Personal services.....	356,902	119,943	64,936	876,580	619,369	91,013	42,650	217,071	-	2,388,464	2,154,865	62,101	59,978	-
Contractual services.....	103,991	14,523	16,941	149,305	243,349	19,357	28,901	17,519	-	593,886	540,683	66,328	62,429	-
Light, heat and power.....	25,655	-	223,801	19,110	5,031	-	2,883	-	-	252,139	196,188	-	-	-
Materials and supplies.....	15,253	14,050	3,654	69,554	110,443	8,991	1,828	22,023	-	245,596	230,910	14,790	16,369	-
Depreciation and amortization.....	312,118	142,228	20,999	205,112	21,689	62,967	26,379	12,381	-	803,873	720,576	3,595	2,859	-
General and administrative.....	19,159	46,245	47,888	56,382	734	42,622	4,405	-	-	217,435	163,290	1,392	2,714	-
Services provided by other departments.....	29,531	61,128	11,007	76,259	52,127	37,309	20,042	12,644	-	300,047	292,128	12,311	10,905	-
Other.....	68,463	-	-	(2,586)	(2,390)	-	327	-	-	63,814	30,688	675	3,262	-
Total operating expenses.....	931,072	398,117	389,026	1,430,606	1,045,321	262,259	127,215	281,638	-	4,865,254	4,331,326	161,192	158,516	-
Operating income (loss).....	12,807	185,234	32,258	(1,040,321)	(152,044)	81,869	(18,352)	(82,293)	-	(980,842)	(490,709)	1,745	(3,471)	-
Nonoperating revenues (expenses):														
Operating grants:														
Federal.....	-	209	873	210,705	16,696	11	399	1,440	-	230,333	19,697	329	-	-
State / other.....	-	-	3,871	165,179	54,548	-	1,742	-	-	225,340	232,060	-	-	-
Interest and investment income.....	87,250	10,517	9,449	19,110	5,031	12,137	5,306	2,519	-	151,319	182,666	2,907	3,599	-
Interest expense.....	(300,160)	(177,494)	(2,809)	(7,811)	(1,161)	(34,569)	(4,063)	(4,528)	-	(532,595)	(471,300)	(3,089)	(3,911)	-
Other nonoperating revenues.....	81,132	94,525	24,115	22,886	-	5,547	3,396	13,865	-	245,596	237,045	792	665	-
Other nonoperating expenses.....	(113,502)	(529)	(834)	-	-	(14)	(606)	-	-	(115,485)	(83,897)	-	-	-
Total nonoperating revenues (expenses).....	(245,280)	(72,772)	34,665	410,069	75,114	(16,888)	6,174	13,296	-	204,378	116,271	999	353	-
Income (loss) before capital contributions, transfers, and special item.....	(232,473)	112,462	66,923	(630,252)	(76,930)	64,981	(12,178)	(68,997)	-	(776,464)	(374,438)	2,744	(3,118)	-
Capital contributions.....	49,292	-	-	311,388	-	-	586	-	-	361,266	467,069	-	-	-
Transfers in.....	-	1,220	14,000	533,569	69,106	280	52,309	90,948	-	761,432	910,011	-	47	-
Transfers out.....	(33,743)	(14,805)	(32)	-	(16,826)	(1,468)	(63)	(13,245)	-	(81,982)	(107,263)	(516)	(1,382)	-
Special item:														
Receipt of South Beach Harbor operations.....	-	-	-	-	-	-	-	-	-	-	18,340	-	-	-
Change in net position.....	(216,924)	98,877	80,891	214,705	(26,450)	63,793	40,654	8,706	-	264,252	913,719	2,228	(4,453)	-
Net position (deficit) at beginning of year.....	124,184	542,138	686,889	4,049,302	(516,703)	1,229,143	430,638	155,130	-	6,700,721	5,787,002	(60,545)	(56,092)	-
Net position (deficit) at end of year.....	\$ (92,740)	\$ 641,015	\$ 767,780	\$ 4,264,007	\$ (543,153)	\$ 1,292,936	\$ 471,292	\$ 163,836	-	\$ 6,964,973	\$ 6,700,721	\$ (58,317)	\$ (60,545)	-

The notes to the financial statements are an integral part of this statement.  
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**CITY AND COUNTY OF SAN FRANCISCO**  
**Statement of Cash Flows – Proprietary Funds**  
Year Ended June 30, 2020  
(With comparative financial information year ended June 30, 2019)  
(In Thousands)

	Business-Type Activities - Enterprise Funds										Governmental Activities - Internal Service Funds			
	Major Funds													
	San Francisco International Airport	San Francisco Water Enterprise	Hetch Hetchy Water and Power	Municipal Transportation Agency	General Hospital Medical Center	San Francisco Wastewater Enterprise	Port of San Francisco	Laguna Honda Hospital						
Cash flows from operating activities:														
Cash received from customers, including cash deposits.....	\$ 979,219	\$ 565,100	\$ 422,749	\$ 445,591	\$ 837,365	\$ 343,966	\$ 29,495	\$ 194,785	-	\$ 3,818,270	\$ 3,749,454	\$ 172,350	\$ 218,809	-
Cash received from tenants for rent.....	-	-	284	6,550	2,640	640	76,592	-	-	98,627	106,543	-	-	-
Cash paid for employees' services.....	(320,001)	(127,216)	(60,284)	(847,737)	(589,470)	(89,751)	(44,885)	(219,598)	-	(2,298,942)	(2,172,675)	(61,470)	(59,767)	-
Cash paid to suppliers for goods and services.....	(285,723)	(133,064)	(282,762)	(387,100)	(399,953)	(99,755)	(54,469)	(51,024)	-	(1,693,850)	(1,635,045)	(88,015)	(150,275)	-
Cash paid for judgments and claims.....	-	(3,976)	(2,123)	(4,247)	-	(4,105)	-	-	-	(14,451)	(18,300)	-	-	-
Net cash provided by (used in) operating activities.....	373,495	312,765	77,864	(786,943)	(149,418)	150,995	6,733	(75,837)	-	(90,346)	29,977	22,885	8,767	-
Cash flows from noncapital financing activities:														
Operating grants.....	-	255	4,037	354,745	70,652	1,394	2,846	1,439	-	435,368	237,922	329	-	-
Transfers in.....	-	1,220	14,000	489,430	69,106	280	-	90,948	-	664,984	818,633	-	47	-
Transfers out.....	(33,522)	(14,805)	(32)	(18,626)	(1,468)	(63)	(13,245)	(81,761)	-	(107,263)	(516)	(1,382)	-	-
Other noncapital financing sources.....	12,790	6,685	22,963	6,920	-	1,511	21,000	-	-	71,869	42,739	-	-	-
Other noncapital financing uses.....	(88,041)	(529)	(1,071)	(1,264)	-	(52)	-	(8)	-	(90,965)	(68,500)	-	-	-
Net cash provided by (used in) noncapital financing activities.....	(108,773)	(7,174)	39,897	849,831	121,132	1,665	23,783	79,134	-	999,495	923,441	(187)	(1,335)	-
Cash flows from capital and related financing activities:														
Capital grants and other proceeds restricted for capital purposes.....	53,074	-	-	357,871	-	-	495	14,181	-	425,621	550,767	-	-	-
Transfers in.....	-	-	-	44,139	-	-	52,309	-	-	96,448	91,378	-	-	-
Bond sale proceeds and loans received.....	959,475	613,002	-	3,918	-	36,152	-	-	-	1,612,447	1,624,289	-	55,231	-
Proceeds from sale/transfer of capital assets.....	-	397	9	399	-	38	15	-	-	858	6,114	-	-	-
Proceeds from commercial paper borrowings.....	49,375	201,018	12,811	-	196	4,390	-	-	-	267,790	612,303	-	-	-
Proceeds from passenger facility charges.....	91,921	-	-	-	-	-	-	-	-	91,921	111,121	-	-	-
Acquisition of capital assets.....	(890,511)	(200,600)	(85,465)	(500,765)	(4,040)	(337,299)	(24,930)	(1,816)	-	(2,045,426)	(2,945,436)	(5,741)	(3,406)	-
Retirement of capital leases, bonds and loans.....	(211,170)	(720,633)	(2,894)	(10,996)	(5,539)	(111,984)	(6,185)	(19,793)	-	(1,089,194)	(302,646)	(6,083)	(92,719)	-
Bond issue costs paid.....	-	(1,913)	-	-	-	(40)	-	-	-	(1,953)	(2,805)	(61)	(644)	-
Interest paid on debt.....	(399,724)	(213,874)	(3,901)	(10,113)	(1,185)	(72,850)	(3,673)	(5,755)	-	(711,075)	(630,117)	(3,246)	(3,977)	-
Federal interest income subsidy from Build America Bonds.....	-	23,894	467	-	-	4,032	-	28,393	-	28,393	28,576	-	-	-
Other capital financing sources.....	-	-	-	6,620	-	-	-	15,633	-	6,620	15,633	-	7,566	-
Other capital financing uses.....	-	-	-	-	-	-	(1,180)	-	-	(1,180)	(2,565)	-	-	-
Net cash provided by (used in) capital and related financing activities.....	(347,560)	(298,709)	(78,973)	(109,027)	(10,568)	(477,561)	16,851	(13,183)	-	(1,318,730)	(933,388)	(15,131)	(37,949)	-
Cash flows from investing activities:														
Purchases of investments with trustees.....	(1,266,897)	(297,633)	(5,028)	-	-	(92,971)	-	-	-	(1,662,529)	(1,592,629)	-	-	-
Proceeds from sale of investments with trustees.....	1,327,477	347,361	5,028	-	-	101,291	-	-	-	1,781,157	1,635,542	-	2,260	-
Interest and investment income.....	75,892	10,001	8,850	22,760	5,031	15,087	6,007	2,893	-	146,521	119,260	554	510	-
Other investing activities.....	-	-	-	-	-	-	-	-	-	-	-	-	(42)	-
Net cash provided by investing activities.....	136,472	59,729	8,850	22,760	5,031	23,407	6,007	2,893	-	265,149	162,173	554	2,723	-
Net increase (decrease) in cash and cash equivalents.....	53,634	66,611	47,638	(23,379)	(33,823)	(301,494)	53,374	(6,963)	-	(144,432)	182,203	8,101	(27,794)	-
Cash and cash equivalents-beginning of year.....	1,801,082	479,236	326,242	895,927	175,380	727,184	192,761	99,646	-	4,697,458	4,515,255	32,030	59,824	-
Cash and cash equivalents-end of year.....	\$ 1,854,716	\$ 545,847	\$ 373,880	\$ 872,548	\$ 141,557	\$ 425,690	\$ 246,135	\$ 92,683	-	\$ 4,553,026	\$ 4,697,458	\$ 40,131	\$ 32,030	-

The notes to the financial statements are an integral part of this statement.  
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**CITY AND COUNTY OF SAN FRANCISCO**

**Statement of Fiduciary Net Position  
Fiduciary Funds  
June 30, 2020  
(In Thousands)**

	Pension, Other Employee and Other Post- Employment Benefit Trust Funds	Investment Trust Fund	Private-Purpose Trust Fund	Agency Funds
<b>ASSETS</b>				
Deposits and investments with City Treasury.....	\$ 162,045	\$ 290,970	\$ 242,756	\$ 350,439
Deposits and investments outside City Treasury:				
Cash and deposits.....	44,386	-	-	24
Short-term investments.....	532,617	-	-	-
Debt securities.....	2,233,295	-	-	-
Equity securities.....	8,935,027	-	-	-
Real assets.....	3,840,427	-	-	-
Private equity and other alternative investments.....	11,099,962	-	-	-
Foreign currency contracts, net.....	(116)	-	-	-
Invested in securities lending collateral.....	547,047	-	-	-
Receivables:				
Employer and employee contributions.....	47,947	-	-	174,884
Brokers, general partners and others.....	463,531	-	-	-
Federal and state grants and subventions.....	-	-	404	-
Interest and other.....	14,749	1,340	4,327	152,698
Loans (net of allowance for uncollectible amounts).....	-	-	1,471	-
Other assets.....	2,602	-	1,756	45,537
Restricted assets:				
Deposits and investments outside City Treasury.....	-	-	326,640	-
Capital assets:				
Land and other assets not being depreciated.....	-	-	4,152	-
Facilities, infrastructure and equipment, net of depreciation.....	-	-	4	-
Total assets.....	27,923,519	292,310	581,510	723,582
<b>DEFERRED OUTFLOWS OF RESOURCES</b>				
Unamortized loss on refunding of debt.....	-	-	41,440	-
Deferred outflows related to pensions.....	-	-	6,373	-
Deferred outflows related to OPEB.....	1,587	-	3,554	-
Total deferred outflows of resources.....	1,587	-	51,367	-
<b>LIABILITIES</b>				
Accounts payable.....	37,792	3	97,279	58,947
Estimated claims payable.....	27,025	-	-	-
Due to the primary government.....	-	-	5,210	-
Agency obligations.....	-	-	-	664,635
Accrued interest payable.....	-	-	13,730	-
Payable to brokers.....	41,491	-	-	-
Payable to borrowers of securities.....	547,029	-	-	-
Other liabilities.....	3,179	-	-	-
Advance from primary government.....	-	-	4,669	-
Long-term obligations.....	-	-	933,869	-
Net pension liability.....	-	-	29,803	-
Net other postemployment benefits (OPEB) liability.....	12,799	-	4,344	-
Total liabilities.....	669,315	3	1,089,907	723,582
<b>DEFERRED INFLOWS OF RESOURCES</b>				
Deferred inflows related to pensions.....	-	-	4,095	-
Deferred inflows related to OPEB.....	1,239	-	13	-
Total deferred inflows of resources.....	1,239	-	4,108	-
<b>NET POSITION</b>				
Restricted for pension and other employee benefits.....	27,254,552	-	-	-
Held for external pool participants.....	-	292,307	-	-
Held for Redevelopment Agency dissolution.....	-	-	(461,138)	-
Total net position.....	\$ 27,254,552	\$ 292,307	\$ (461,138)	\$ -

**CITY AND COUNTY OF SAN FRANCISCO**  
**Statement of Cash Flows – Proprietary Funds (Continued)**  
Year Ended June 30, 2020  
(With comparative financial information year ended June 30, 2019)  
(In Thousands)

	Business-Type Activities - Enterprise Funds								Governmental Activities - Internal Service Funds				
	Major Funds												
	San Francisco International Airport	San Francisco Water Enterprise	Hetch Hetchy Water and Power	Municipal Transportation Agency	General Hospital Medical Center	San Francisco Wastewater Enterprise	Port of San Francisco	Laguna Honda Hospital	Total	2020	2019	2020	2019
Reconciliation of operating income (loss) to net cash provided by (used in) operating activities:													
Operating income (loss).....	\$ 12,807	\$ 185,234	\$ 32,258	\$ (1,040,321)	\$ (152,044)	\$ 81,869	\$ (18,352)	\$ (82,293)	\$ (980,842)	\$ (490,709)		\$ 1,745	\$ (3,471)
Adjustments for non-cash and other activities:													
Depreciation and amortization.....	312,118	142,228	20,999	205,112	21,689	62,967	26,379	12,381	803,873	720,576		3,595	2,859
Provision for uncollectibles.....	16,767	781	1,797	14	-	908	6,176	-	26,443	2,584		-	-
Write-off of capital assets.....	-	5,285	12,237	-	-	4,728	-	-	22,250	15,773		-	-
Other.....	1,929	-	-	-	-	-	-	-	1,929	3,177		162	43
Changes in assets and deferred outflows of resources/liabilities and deferred inflows of resources:													
Receivables, net.....	(1,959)	(6,928)	1,167	79	(52,914)	(949)	(6,456)	(15,361)	(83,321)	(104,399)		5,628	18,590
Due from other funds.....	-	323	(1,731)	-	-	(129)	-	4,165	2,628	40,299		-	-
Inventories.....	(5,632)	(351)	(181)	(8,246)	(2,631)	(192)	(235)	(302)	(17,770)	1,882		-	-
Other assets.....	257	-	1,732	(302)	-	-	150	1,537	(4,998)	-		-	-
Accounts payable.....	3,700	(2,050)	6,119	(6,080)	6,939	1,912	(486)	1,463	11,517	(110,629)		8,065	(6,242)
Accrued payroll.....	2,843	1,548	778	2,743	4,686	858	405	1,715	15,576	6,613		410	(112)
Accrued vacation and sick leave pay.....	3,604	1,520	652	5,639	5,145	1,637	527	1,491	20,215	1,324		587	134
Accrued workers' compensation.....	300	(1,162)	(112)	5,380	412	137	9	642	5,606	18,625		(114)	(62)
Estimated claims payable.....	-	(742)	602	36,016	-	(477)	-	-	35,399	(1,311)		20	-
Due to other funds.....	-	674	(1,501)	37	-	1	2,796	-	2,007	(850)		-	-
Unearned revenues and other liabilities.....	(3,392)	(2,505)	163	(2,202)	(358)	890	(1,900)	6,637	(2,667)	(19,891)		3,019	(3,226)
Net pension liability and pension related deferred outflows and inflows of resources.....	24,680	(7,351)	1,610	(957)	12,141	(1,603)	(2,392)	(6,972)	19,156	(54,727)		(2,378)	(2,480)
Net OPEB liability and OPEB related deferred outflows and inflows of resources.....	5,473	(3,739)	1,275	16,145	7,517	(1,562)	112	597	25,818	6,638		2,126	2,734
Total adjustments.....	360,688	127,531	45,606	253,378	2,626	69,126	25,085	6,456	890,496	520,686		21,120	12,238
Net cash provided by (used in) operating activities.....	\$ 373,495	\$ 312,705	\$ 77,864	\$ (786,943)	\$ (149,418)	\$ 150,995	\$ 6,733	\$ (75,837)	\$ (90,346)	\$ 29,977		\$ 22,865	\$ 8,767
Reconciliation of cash and cash equivalents to the statement of net position:													
Deposits and investments with City Treasury:													
Unrestricted.....	\$ 515,525	\$ 451,499	\$ 355,051	\$ 731,318	\$ 141,354	\$ 351,915	\$ 184,754	\$ -	\$ 2,731,416	\$ 2,452,211		\$ 33,807	\$ 25,465
Restricted.....	1,332,563	-	17,828	117,017	-	55,132	55,958	92,527	1,671,025	2,066,933		-	-
Deposits and investments outside City Treasury:													
Unrestricted.....	18,952	353	2	3,382	8	356	5	2	23,060	14,988		-	-
Restricted.....	830,789	97,562	3,946	20,831	195	21,504	5,691	124	980,642	1,021,214		6,324	6,565
Total deposits and investments.....	2,697,829	549,414	376,827	872,548	141,557	428,907	246,408	92,653	5,406,143	5,555,346		40,131	32,030
Less: Investments outside City Treasury not meeting the definition of cash equivalents.....	(843,113)	(3,567)	(2,947)	-	-	(3,217)	(273)	-	(853,117)	(857,888)		-	-
Cash and cash equivalents at end of year on statement of cash flows.....	\$ 1,854,716	\$ 545,847	\$ 373,880	\$ 872,548	\$ 141,557	\$ 425,690	\$ 246,135	\$ 92,653	\$ 4,553,026	\$ 4,697,458		\$ 40,131	\$ 32,030
Non-cash capital and related financing activities:													
Acquisition of capital assets on accounts payable and capital lease.....	\$ 140,882	\$ 29,951	\$ 11,738	\$ -	\$ -	\$ 85,355	\$ 2,840	\$ -	\$ 270,766	\$ 239,383		\$ -	\$ 74
Tenant improvements financed by rent credits.....	-	-	-	-	-	-	-	-	-	90		-	-
Net capitalized interest.....	62,828	27,164	1,127	5,484	-	28,563	22	-	125,188	155,746		-	-
Donated inventory.....	-	-	-	-	1,833	-	-	-	1,833	1,746		-	-
Capital contributions and other noncash capital items.....	-	63,600	-	-	-	-	25,997	-	89,597	(188)		-	-
Bond refunding through fiscal agent.....	331	-	-	-	-	-	-	(113,185)	(112,854)	18,134		-	-
Bond proceeds held by fiscal agent.....	157,352	-	-	-	-	-	-	100,733	258,085	577,510		-	-
Commercial paper repaid through fiscal agent.....	49,410	-	-	-	-	-	-	-	49,410	431,945		-	-
Interfund loan.....	-	674	847	-	-	849	-	-	2,370	955		-	-
Capital assets received from Successor Agency.....	-	-	-	-	-	-	-	-	-	19,966		-	-
Debt assumed from Successor Agency.....	-	-	-	-	-	-	-	-	-	(6,144)		-	-

The notes to the financial statements are an integral part of this statement.

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**CITY AND COUNTY OF SAN FRANCISCO**  
**Statement of Changes in Fiduciary Net Position**  
**Fiduciary Funds**  
Year Ended June 30, 2020  
(In Thousands)

	Pension, Other Employee and Other Post- Employment Benefit Trust Funds	Investment Trust Fund	Private-Purpose Trust Fund
<b>Additions:</b>			
Redevelopment property tax revenues.....	\$ -	\$ -	\$ 156,495
Charges for services.....	-	-	20,487
<b>Contributions:</b>			
Employee contributions.....	625,641	-	-
Employer contributions.....	1,814,298	-	-
Contributions to pooled investments.....	-	3,097,428	-
Total contributions.....	2,439,939	3,097,428	176,982
<b>Investment income (expenses):</b>			
Interest.....	89,360	8,446	8,230
Dividends.....	108,344	-	-
Net appreciation in fair value of investments.....	840,954	-	-
Securities lending income.....	1,313	-	-
Total investment income.....	1,039,971	8,446	8,230
<b>Less investment expenses:</b>			
Other investment expenses.....	(46,752)	-	-
Net investment income.....	993,219	8,446	8,230
<b>Other additions.....</b>	-	-	4,051
Total additions, net.....	3,433,158	3,105,874	189,263
<b>Deductions:</b>			
Neighborhood development.....	-	-	121,542
Depreciation.....	-	-	9
Interest on debt.....	-	-	43,564
Benefit payments.....	2,702,632	-	-
Refunds of contributions.....	17,036	-	-
Distribution from pooled investments.....	-	3,289,637	-
Administrative expenses.....	20,384	-	14,315
Total deductions.....	2,740,052	3,289,637	179,430
Change in net position.....	693,106	(183,763)	9,833
Net position at beginning of year.....	26,561,446	476,070	(470,971)
Net position at end of year.....	\$ 27,254,552	\$ 292,307	\$ (461,138)

The notes to the financial statements are an integral part of this statement.

**CITY AND COUNTY OF SAN FRANCISCO**  
**Notes to Basic Financial Statements**  
June 30, 2020  
(Dollars in Thousands)

**(1) THE FINANCIAL REPORTING ENTITY**

San Francisco is a city and county chartered by the State of California and as such can exercise the powers as both a city and a county under state law. As required by generally accepted accounting principles, the accompanying financial statements present the City and County of San Francisco (the City or primary government) and its component units. The component units discussed below are included in the City's reporting entity because of the significance of their operations or financial relationships with the City.

As a government agency, the City is exempt from both federal income taxes and California State franchise taxes.

**Blended Component Units**

Following is a description of those legally separate component units for which the City is financially accountable that are blended with the primary government because of their individual governance or financial relationships to the City.

*San Francisco County Transportation Authority (Transportation Authority)* – The voters of the City created the Transportation Authority in 1989 to impose voter-approved sales and use tax of one-half of one percent, for a period not to exceed 20 years, to fund essential traffic and transportation projects. In 2003, the voters approved Proposition K, extending the city-wide one-half of one percent sales tax with a new 30-year plan. A board consisting of the eleven members of the City's Board of Supervisors serving ex officio governs the Transportation Authority. The Transportation Authority is reported in a special revenue fund in the City's basic financial statements. Financial statements for the Transportation Authority can be obtained from their finance and administrative offices at 1455 Market Street, 22<sup>nd</sup> Floor, San Francisco, CA 94103.

*San Francisco City and County Finance Corporation (Finance Corporation)* – The Finance Corporation was created in 1990 by a vote of the electorate to allow the City to lease-purchase \$20.0 million (plus 5.0 percent per year growth) of equipment using tax-exempt obligations. Although legally separate from the City, the Finance Corporation is reported as if it were part of the primary government because its sole purpose is to provide lease financing to the City. The Finance Corporation is governed by a three-member board of directors approved by the Mayor and the Board of Supervisors. The Finance Corporation is reported as an internal service fund. Financial statements for the Finance Corporation can be obtained from their administrative offices at City Hall, Room 336, 1 Dr. Carlton B. Goodlett Place, San Francisco, CA 94102.

*San Francisco Parking Authority (Parking Authority)* – The Parking Authority was created in October 1949 to provide services exclusively to the City. In accordance with Proposition D authorized by the City's electorate in November 1988, a City Charter amendment created the Parking and Traffic Commission (PTC). The PTC consists of five commissioners appointed by the Mayor. Upon creation of the PTC, the responsibility to oversee the City's off-street parking operations was transferred from the Parking Authority to the PTC. The staff and fiscal operations of the Parking Authority were also incorporated into the PTC. Beginning on July 1, 2002, the responsibility for overseeing the operations of the PTC became the responsibility of the Municipal Transportation Agency (SFMTA) pursuant to Proposition E, which was passed by the voters in November 1999. Separate financial statements are not prepared for the Parking Authority. Further information about the Parking Authority can be obtained from the SFMTA Chief Financial Officer at 1 South Van Ness Avenue, 3<sup>rd</sup> Floor, San Francisco, CA 94103.

**CITY AND COUNTY OF SAN FRANCISCO**  
**Notes to Basic Financial Statements (Continued)**  
June 30, 2020  
(Dollars in Thousands)

**Discretely Presented Component Unit**

*Treasure Island Development Authority (TIDA)* – The TIDA is a nonprofit public benefit corporation. The TIDA was authorized in accordance with the Treasure Island Conversion Act of 1997. Seven commissioners who are appointed by the Mayor, subject to confirmation by the City's Board of Supervisors, govern the TIDA. The specific purpose of the TIDA is to promote the planning, redevelopment, reconstruction, rehabilitation, reuse, and conversion of the property known as Naval Station Treasure Island for the public interest, convenience, welfare, and common benefit of the inhabitants of the City. The TIDA has adopted as its mission the creation of affordable housing and economic development opportunities on Treasure Island.

The TIDA's governing body is not substantively the same as that of the City and does not provide services entirely or almost entirely to the City. The TIDA is reported in a separate column to emphasize that it is legally separate from the City. The City is financially accountable for the TIDA through the appointment of the TIDA's Board and the ability of the City to approve the TIDA's budget. Disclosures related to the TIDA, where significant, are separately identified throughout these notes. Separate financial statements are not prepared for TIDA. Further information about TIDA can be obtained from their administrative offices at 1 Avenue of the Palms, Suite 241, Treasure Island, San Francisco, CA 94130.

**Fiduciary Component Unit**

*Successor Agency to the Redevelopment Agency of the City and County of San Francisco (Successor Agency)* – The Successor Agency was created on February 1, 2012, to serve as a custodian for the assets and to wind down the affairs of the former San Francisco Redevelopment Agency pursuant to California Redevelopment Dissolution Law. The Successor Agency is governed by the Successor Agency Commission, commonly known as the Commission on Community Investment and Infrastructure, and is a separate public entity from the City. The Commission has five members, which serve at the pleasure of the City's Mayor and are subject to confirmation by the Board of Supervisors. The City is financially accountable for the Successor Agency through the appointment of the Commission and a requirement that the Board of Supervisors approve the Successor Agency's annual budget.

The financial statements present the Successor Agency and its component units, entities for which the Successor Agency is considered to be financially accountable. The City and County of San Francisco Redevelopment Financing Authority (Financing Authority) is a joint powers authority formed between the former Agency and the City to facilitate the long-term financing of the former Agency activities. The Financing Authority is included as a blended component unit in the Successor Agency's financial statements because the Financing Authority provides services entirely to the Successor Agency.

Per the Redevelopment Dissolution Law, certain actions of the Successor Agency are also subject to the direction of an Oversight Board. The Oversight Board is comprised of seven-member representatives from local government bodies: four City representatives appointed by the Mayor of the City subject to confirmation by the Board of Supervisors of the City; the Vice Chancellor of the San Francisco Community College District; the Board member of the Bay Area Rapid Transit District; and the Executive Director of Policy and Operations of the San Francisco Unified School District.

In general, the Successor Agency's assets can only be used to pay enforceable obligations in existence at the date of dissolution (including the completion of any unfinished projects that were subject to legally enforceable contractual commitments). In future fiscal years, the Successor Agency will only be allocated revenues in the amount that is necessary to pay the estimated annual installment payments on enforceable obligations of the former Agency until all enforceable obligations of the former Agency have been paid in full and all assets have been liquidated. Based upon the nature of the Successor Agency's custodial role, the Successor Agency is reported in a fiduciary fund (private-purpose trust

**CITY AND COUNTY OF SAN FRANCISCO**  
**Notes to Basic Financial Statements (Continued)**  
June 30, 2020  
(Dollars in Thousands)

fund). Complete financial statements can be obtained from the Successor Agency's finance department at 1 South Van Ness Avenue, 5<sup>th</sup> Floor, San Francisco, CA 94103.

**Non-Disclosed Organizations**

There are other governmental agencies that provide services within the City. These entities have independent governing boards and the City is not financially accountable for them. The City's basic financial statements, except for certain cash held by the City as an agent, do not reflect operations of the San Francisco Airport Improvement Corporation, San Francisco Health Authority, San Francisco Housing Authority, San Francisco Unified School District and San Francisco Community College District. The City is represented in two regional agencies, the Bay Area Rapid Transit District and the Bay Area Air Quality Management District, both of which are also excluded from the City's reporting entity.

**(2) SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES**

**(a) Government-wide and fund financial statements**

The government-wide financial statements (i.e., the statement of net position and the statement of activities) report information on all of the non-fiduciary activities of the primary government and its component units. Governmental activities, which normally are supported by taxes and intergovernmental revenues, are reported separately from business-type activities, which rely, to a significant extent, on fees and charges for support. Likewise, the primary government is reported separately from its legally separate component unit for which the primary government is financially accountable.

The statement of activities demonstrates the degree to which the direct expenses of a given function or segment is offset by program revenues. Direct expenses are those that are clearly identifiable with a specific function or segment. Program revenues include (1) charges to customers or applicants who purchase, use, or directly benefit from goods, services, or privileges provided by a given function or segment, and (2) grants and contributions that are restricted to meeting the operational or capital requirements of a particular function or segment. Taxes and other items not properly included among program revenues are reported instead as general revenues.

Separate financial statements are provided for governmental funds, proprietary funds, and fiduciary funds, even though the latter are excluded from the government-wide financial statements. Major individual governmental funds and major individual enterprise funds are reported as separate columns in the fund financial statements.

The basic financial statements include certain prior year summarized comparative information. This information is presented only to facilitate financial analysis and is not at the level of detail required for a presentation in accordance with generally accepted accounting principles. Accordingly, such information should be read in conjunction with the City's basic financial statements for the year ended June 30, 2019, from which the summarized information was derived.

**(b) Measurement focus, basis of accounting, and financial statement presentation**

The government-wide financial statements are reported using the economic resources measurement focus and the accrual basis of accounting, as are the proprietary fund and fiduciary fund financial statements. Agency funds, however, report only assets and liabilities and cannot be said to have a measurement focus. Revenues are recorded when earned and expenses are recorded when a liability is incurred, regardless of the timing of related cash flows. Property taxes are recognized as revenues in the year for which they are levied. Grants and similar items are recognized as revenue as soon as all eligibility requirements have been met.

**CITY AND COUNTY OF SAN FRANCISCO**  
**Notes to Basic Financial Statements (Continued)**  
June 30, 2020  
(Dollars in Thousands)

Governmental fund financial statements are reported using the current financial resources measurement focus and the modified accrual basis of accounting. Revenues are recognized as soon as they are both measurable and available. Revenues are considered to be available when they are collectible within the current period or soon enough thereafter to pay liabilities of the current period. The City considers property tax revenues to be available if they are collected within 60 days of the end of the current fiscal period. All other revenues are considered to be available if they are generally collected within 60 days of the end of the current fiscal period. It is the City's policy to submit reimbursement and claim requests for federal and state grant revenues within 30 days of the end of the program cycle and payment is generally received within the first or second quarter of the following fiscal year. Expenditures generally are recorded when a liability is incurred, as under accrual accounting. However, debt service expenditures, as well as expenditures related to vacation, sick leave, claims and judgments, are recorded only when payment is due.

Property taxes, other local taxes, grants and subventions, licenses, charges for services, rents and concessions, and interest associated with the current fiscal period are all considered susceptible to accrual and so have been recognized as revenues of the current fiscal period. All other revenue items are considered to be measurable and available only when the City receives cash.

The City reports the following major governmental fund:

- The **General Fund** is the City's primary operating fund. It accounts for all financial resources of the City except those required to be accounted for in another fund.

The City reports the following major proprietary (enterprise) funds:

- The **San Francisco International Airport Fund** accounts for the activities of the City-owned commercial service airport in the San Francisco Bay Area.
- The **San Francisco Water Enterprise Fund** accounts for the activities of the San Francisco Water Enterprise (Water Enterprise). The Water Enterprise is engaged in the distribution of water to the City and certain suburban areas.
- The **Hetch Hetchy Water and Power Enterprise Fund** accounts for the activities of Hetch Hetchy Water and Power (Hetch Hetchy) and CleanPowerSF. Hetch Hetchy is engaged in the collection and conveyance of approximately 85.0% of the City's water supply and in the generation and transmission of electricity. CleanPowerSF aggregates the buying power of customers in San Francisco to purchase renewable energy.
- The **Municipal Transportation Agency Fund** accounts for the activities of the Municipal Transportation Agency (SFMTA). The SFMTA was established by Proposition E, passed by the City's voters in November 1999. The SFMTA includes the San Francisco Municipal Railway (Muni) and the operations of Sustainable Streets, which includes the Parking Authority. Muni was established in 1912 and is responsible for the operations of the City's public transportation system. Sustainable Streets is responsible for proposing and implementing street and traffic changes and oversees the City's off-street parking operations. Sustainable Streets is a separate department of the SFMTA. The parking garages fund accounts for the activities of various non-profit corporations formed by the Parking Authority to provide financial and other assistance to the City to acquire land, construct facilities, and manage various parking facilities.
- The **General Hospital Medical Center Fund** accounts for the activities of the San Francisco General Hospital (SFGH), a City-owned acute care hospital.
- The **San Francisco Wastewater Enterprise Fund** was created after the San Francisco voters approved a proposition in 1976, authorizing the City to issue \$240.0 million in bonds for the purpose of acquiring, constructing, improving, and financing improvements to the City's municipal sewage treatment and disposal system.

**CITY AND COUNTY OF SAN FRANCISCO**  
**Notes to Basic Financial Statements (Continued)**  
June 30, 2020  
(Dollars in Thousands)

- The **Port of San Francisco Fund** accounts for the operation, development, and maintenance of seven and one-half miles of waterfront property of the Port of San Francisco (Port). This was established in 1969 after the San Francisco voters approved a proposition to accept the transfer of the Harbor of San Francisco from the State of California.
- The **Laguna Honda Hospital Fund** accounts for the activities of Laguna Honda Hospital (LHH), the City-owned skilled nursing facility, which specializes in serving elderly and disabled residents.

Additionally, the City reports the following fund types:

- The **Debt Service Funds** account for the accumulation of property taxes and other revenues for periodic payment of interest and principal on general obligation and certain lease revenue bonds and related authorized costs.
- The **Special Revenue Funds** are used to account for the proceeds of specific revenue sources that are restricted or committed to expenditures for specified purposes other than debt service or capital projects.
- The **Capital Projects Funds** are used to account for financial resources that are restricted, committed or assigned to expenditures for the acquisition of land or acquisition and construction of major facilities other than those financed in the proprietary fund types.
- The **Permanent Fund** accounts for resources that are legally restricted to the extent that only earnings, not principal, may be used for purposes that support specific programs.
- The **Internal Service Funds** account for the financing of goods or services provided by one City department to another City department on a cost-reimbursement basis. Internal Service Funds account for the activities of the equipment maintenance services, centralized printing and mailing services, centralized telecommunications and information services, and lease financing through the Finance Corporation.
- The **Pension, Other Employee and Other Postemployment Benefit Trust Funds** reflect the activities of the Employees' Retirement System (Retirement System), the Health Service System and the Retiree Health Care Trust Fund. The Retirement System accounts for employee contributions, City contributions, and the earnings and profits from investments. It also accounts for the disbursements made for employee retirement benefits, withdrawals, disability and death benefits as well as administrative expenses. The Health Service System accounts for contributions from active and retired employees and surviving spouses, City contributions, and the earnings and profits from investments. It also accounts for the disbursements to various health plans and health care providers for the medical expenses of beneficiaries. The Retiree Health Care Trust Fund currently accounts for other postemployment benefit contributions from the City and the San Francisco Community College District, together with the earnings and profits from investments.
- The **Investment Trust Fund** accounts for the external portion of the Treasurer's Office investment pool. The funds of the San Francisco Community College District, San Francisco Unified School District, the Trial Courts of the State of California and the Transbay Joint Powers Authority are accounted for within the Investment Trust Fund.
- The **Private-Purpose Trust Fund** accounts for the custodial responsibilities that are assigned to the Successor Agency with the passage of the Redevelopment Dissolution Law.
- The **Agency Funds** account for the resources held by the City in a custodial capacity on behalf of: the State of California and other governmental agencies; employees for payroll deductions; and human welfare, community health, and transportation programs.

The City applies all applicable Governmental Accounting Standards Board (GASB) pronouncements. In general, the effect of interfund activity has been eliminated from the government-wide financial statements. Exceptions to this rule are charges to other City departments from the General Fund, Water

**CITY AND COUNTY OF SAN FRANCISCO**  
**Notes to Basic Financial Statements (Continued)**  
June 30, 2020  
(Dollars in Thousands)

Enterprise and Hetch Hetchy. These charges have not been eliminated because elimination would distort the direct costs and program revenues reported in the statement of activities.

Proprietary funds distinguish operating revenues and expenses from nonoperating items. Operating revenues and expenses generally result from providing services in connection with the fund's principal ongoing operations. The principal operating revenues of the City's enterprise and internal service funds are charges for customer services including: water, sewer and power charges, public transportation fees, airline fees and charges, parking fees, hospital patient service fees, commercial and industrial rents, printing services, vehicle maintenance fees, and telecommunication and information system support charges. Operating expenses for enterprise funds and internal service funds include the cost of services, administrative expenses, and depreciation on capital assets. All revenues and expenses not meeting this definition are reported as nonoperating revenues and expenses.

When both restricted and unrestricted resources are available for use, it is the City's policy to use restricted resources first, then unrestricted resources as they are needed.

**(c) Deposits and Investments**

***Investment in the Treasurer's Pool***

The Treasurer invests on behalf of most funds of the City and external participants in accordance with the City's investment policy and the California State Government Code. The City Treasurer, who reports on a monthly basis to the Board of Supervisors, manages the Treasurer's pool. In addition, the function of the County Treasury Oversight Committee is to review and monitor the City's investment policy and to monitor compliance with the investment policy and reporting provisions of the law through an annual audit.

The Treasurer's investment pool consists of two components: 1) pooled deposits and investments and 2) dedicated investment funds. The dedicated investment funds represent restricted funds and relate to bond issues of the Enterprise Funds, and the General Fund's cash reserve requirement. In addition to the Treasurer's investment pool, the City has other funds that are held by trustees. These funds are related to the issuance of bonds and certain loan programs of the City. The investments of the Retirement System and of the Retiree Health Care Trust Fund are held by trustees.

The San Francisco Unified School District (School District), San Francisco Community College District (Community College District), and the City are involuntary participants in the City's investment pool. As of June 30, 2020, involuntary participants accounted for approximately 97.0 percent of the pool. Voluntary participants accounted for 3.0 percent of the pool. Further, the School District, Community College District, and the Trial Courts of the State of California are external participants of the City's pool. At June 30, 2020, \$291.0 million was held on behalf of these external participants. The total percentage share of the City's pool that relates to these four external participants is 2.4 percent. Internal participants accounted for 97.6 percent of the pool.

***Investment Valuation***

Investments are carried at fair value, except for certain non-negotiable investments that are reported at cost because they are not transferable and have terms that are not affected by changes in market interest rates, such as collateralized certificates of deposit and public time deposits. The fair value of investments is determined monthly and is based on current market prices. The fair value of participants' position in the pool approximates the value of the pool shares. The method used to determine the value of participants' equity is based on the book value of the participants' percentage participation. In the event that a certain fund overdraws its share of pooled cash, the overdraft is covered by the General Fund and a payable to the General Fund is established in the City's basic financial statements.

**CITY AND COUNTY OF SAN FRANCISCO**  
**Notes to Basic Financial Statements (Continued)**  
June 30, 2020  
(Dollars in Thousands)

**Retirement System** – Investments are reported at fair value. Securities traded on national or international exchanges are valued at the last reported sales price at current exchange rates. Securities that do not have an established market are reported at estimated fair value derived from third-party pricing services. Purchases and sales of investments are recorded on a trade date basis.

The fair values of the partnership interests, which include private equity, real assets, private credit, and some public equity investments are based on net asset values (NAV) provided by the general partners and investment managers.

The Absolute Return Program invests in limited partnerships and other alternative investment vehicles. The most common investment strategies include, but are not limited to equity, credit, macro, emerging markets, quantitative, multi-strategy, special situations/other, co-investments and commodities. These investments are valued using their respective NAV and are audited annually. The most significant input into the NAV of such an entity is the fair value of its investment holdings. These holdings are typically valued on a monthly basis by each fund's independent administrator and for certain illiquid investments, where no market exists, the General Partner may provide pricing input. The management assumptions are based upon the nature of the investment and the underlying business. Investments have the potential to become illiquid under stressed market conditions and, in certain circumstances, investors may be subject to redemption restrictions which can impede the timely return of capital. The valuation techniques vary based upon investment type but are predominantly derived from observed market prices.

**San Francisco International Airport** – The Airport has entered into certain derivative instruments, which it values at fair value, in accordance with GASB Statement No. 53, *Accounting and Financial Reporting for Derivative Instruments*, and GASB Statement No. 72, *Fair Value Measurement and Application*. The Airport applies hedge accounting for changes in the fair value of hedging derivative instruments, in accordance with GASB Statement No. 64, *Derivative Instruments: Application of Hedge Accounting Termination Provisions, an amendment of GASB Statement No. 53*. Under hedge accounting, if the derivatives are determined to be effective hedges, the changes in the fair value of hedging derivative instruments are reported as either deferred inflows or deferred outflows in the statement of net position, otherwise changes in fair value are recorded within the investment revenue classification.

**Other funds** – Non-pooled investments are also generally carried at fair value. However, money market investments (such as short-term, highly liquid debt instruments including commercial paper and bankers' acceptances) that have a remaining maturity at the time of purchase of one year or less and nonparticipating interest-earning investment contracts (such as repurchase agreements and guaranteed or bank investment contracts) are carried at amortized cost. The fair value of non-pooled investments is determined annually and is based on current market prices. The fair value of investments in open-end mutual funds is determined based on the fund's current share price.

***Investment Income***

Income from pooled investments is allocated at month end to the individual funds or external participants based on the fund or participant's average daily cash balance in relation to total pooled investments. City management has determined that the investment income related to certain funds should be allocated to the General Fund. On a budget basis, the interest income is recorded in the General Fund. On a generally accepted accounting principles (GAAP) basis, the income is reported in the fund where the related investments reside. A transfer is then recorded to transfer an amount equal to the interest earnings to the General Fund. This is the case for certain other governmental and internal service funds.

It is the City's policy to charge interest at month end to those funds that have a negative average daily cash balance. In certain instances, City management has determined that the interest expense related to the fund should be allocated to the General Fund. On a budget basis, the interest expense is

**CITY AND COUNTY OF SAN FRANCISCO**  
**Notes to Basic Financial Statements (Continued)**  
June 30, 2020  
(Dollars in Thousands)

recorded in the General Fund. On a GAAP basis, the interest expense is recorded in the fund and then a transfer from the General Fund for an amount equal to the interest expense is made to the fund. This is the case for certain other funds, LHH, SFGH, and the internal service funds.

Interest income related to certain funds in fiduciary activities that are recorded in the General Fund on a budget basis, are recorded as other income instead of transfer in the GAAP basis. This is the case for certain Agency Funds.

**(d) Loans Receivable**

The Mayor's Office of Housing (MOH) and the Mayor's Office of Community Development (MOCD) administer several housing and small business subsidy programs and issue loans to qualified applicants. In addition, the Department of Building Inspection manages other receivables from organizations. Management has determined through policy that many of these loans may be forgiven or renegotiated and extended long into the future if certain terms and conditions of the loans are met. At June 30, 2020, it was determined that \$1,746.7 million of the \$1,891.4 million loan portfolio is not expected to be ultimately collected.

For the purposes of the fund financial statements, the governmental funds expenditures relating to long-term loans arising from loan subsidy programs are charged to operations upon funding and the loans are recorded, net of an estimated allowance for potentially uncollectible loans, with an offset to a deferred inflow of resources. For purposes of the government-wide financial statements, long-term loans are not offset by deferred inflows of resources.

**(e) Inventories**

Inventories recorded in the governmental funds consist of personal protective equipment and supplies related to the COVID-19 pandemic. Inventories recorded in the proprietary funds primarily consist of construction materials and maintenance supplies, as well as pharmaceutical supplies maintained by the hospitals. Generally, proprietary funds value inventory at cost or average cost and expense supply inventory as it is consumed. This is referred to as the consumption method of inventory accounting.

**(f) Property Held for Resale**

Property held for resale includes both residential and commercial property and is recorded as other assets at the lower of estimated cost or estimated conveyance value. Estimated conveyance value is management's estimate of net realizable value of each property parcel based on its current intended use. Property held for resale may, during the period it is held by the City, generate rental income, which is recognized as it becomes due and is considered collectible.

**(g) Capital Assets**

Capital assets, which include land, facilities and improvements, machinery and equipment, infrastructure assets, and intangible assets, are reported in the applicable governmental or business-type activities columns in the government-wide financial statements and in the proprietary and private-purpose trust funds. Capital assets, except for intangible assets, are defined as assets with an initial individual cost of more than \$5 and have an estimated life that extends beyond a single reporting period or more than a year. Intangible assets have a capitalization threshold of \$100. Such assets are recorded at historical cost or estimated historical cost if purchased or constructed. Donated capital assets are recorded at estimated acquisition value at the date of donation. Capital outlay is recorded as expenditures of the General Fund and other governmental funds and as assets in the government-wide financial statements to the extent the City's capitalization threshold is met. Interest incurred during the construction phase of the capital assets of business-type activities is reflected in the capitalized value of the asset constructed, net of interest earned on the invested proceeds of tax-exempt debt over the same period. Amortization of assets acquired under capital leases is included in depreciation and amortization.

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Facilities and improvements, infrastructure, machinery and equipment, easements, and intangible assets of the primary government, as well as the component units, are depreciated using the straight-line method over the following estimated useful lives:

Assets	Years
Facilities and improvements	15 to 175
Infrastructure	15 to 70
Machinery and equipment	2 to 75
Intangible assets	Varies with type

Works of art, historical treasures and zoological animals held for public exhibition, education, or research in furtherance of public service, rather than financial gain, are not capitalized. These items are protected, kept unencumbered, cared for, and preserved by the City. It is the City's policy to utilize proceeds from the sale of these items for the acquisition of other items for collection and display.

**(h) Accrued Vacation and Sick Leave Pay**

Vacation pay, which may be accumulated up to ten weeks depending on an employee's length of service, is payable upon termination. Sick leave may be accumulated up to six months. Unused amounts accumulated prior to December 6, 1978, are vested and payable upon termination of employment by retirement or disability caused by industrial accident or death.

The City accrues for all salary-related items in the government-wide and proprietary fund financial statements for which they are liable to make a payment directly and incrementally associated with payments made for compensated absences on termination. The City includes its share of social security and Medicare payments made on behalf of the employees in the accrual for vacation and sick leave pay.

**(i) Bond Issuance Costs, Premiums, Discounts, and Interest Accretion**

In the government-wide financial statements, the proprietary fund type and fiduciary fund type financial statements, long-term debt and other long-term obligations are reported as liabilities in the applicable governmental activities, business-type activities, proprietary fund or fiduciary fund statement of net position. Bond issuance costs related to prepaid insurance costs, bond premiums and discounts for San Francisco International Airport, San Francisco Water Enterprise, Hetch Hetchy Water and Power, SFMTA, and San Francisco Wastewater Enterprise are amortized over the life of the bonds using the effective interest method. The remaining bond prepaid insurance costs, bond premiums and discounts are calculated using the straight-line method. Bonds payable are reported net of the applicable bond premium or discount.

In the fund financial statements, governmental funds recognize bond premiums and discounts as other financing sources and uses, respectively. Issuance costs including bond insurance costs, whether or not withheld from the actual debt proceeds received, are reported as debt service expenditures.

Interest accreted on capital appreciation bonds is reported as accrued interest payable in the government-wide, proprietary fund and fiduciary fund financial statements.



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**(j) Fund Equity**

**Governmental Fund Balance**

As prescribed by GASB Statement No. 54, *Fund Balance Reporting and Governmental Fund Type Definitions*, governmental funds report fund balance in one of five classifications that comprise a hierarchy based primarily on the extent to which the City is bound to honor constraints on the specific purposes for which amounts in the funds can be spent. The five fund balance classifications are as follows:

- *Nonspendable* – includes amounts that cannot be spent because they are either not in spendable form or legally or contractually required to be maintained intact. The not in spendable form criterion includes items that are not expected to be converted to cash, such as prepaid amounts, as well as certain long-term receivables that would otherwise be classified as unassigned.
- *Restricted* – includes amounts that can only be used for specific purposes due to constraints imposed by external resource providers, by the City's Charter, or by enabling legislation. Restrictions may effectively be changed or lifted only with the consent of resource providers.
- *Committed* – includes amounts that can only be used for specific purposes pursuant to an ordinance passed by the Board of Supervisors and signed by the Mayor. Commitments may be changed or lifted only by the City taking the same formal action that imposed the constraint originally.
- *Assigned* – includes amounts that are not classified as nonspendable, restricted, or committed, but are intended to be used by the City for specific purposes. Intent is expressed by legislation or by action of the Board of Supervisors or the City Controller to which legislation has delegated the authority to assign amounts to be used for specific purposes.
- *Unassigned* – is the residual classification for the General Fund and includes all amounts not contained in the other classifications. Unassigned amounts are technically available for any purpose. Other governmental funds may only report a negative unassigned balance that was created after classification in one of the other four fund balance categories.

In circumstances when an expenditure is made for a purpose for which amounts are available in multiple fund balance classifications, fund balance is generally depleted in the order of restricted, committed, assigned, and unassigned.

**Encumbrances**

The City establishes encumbrances to record the amount of purchase orders, contracts, and other obligations, which have not yet been fulfilled, cancelled, or discharged. Encumbrances outstanding at year end are recorded as part of restricted or assigned fund balance.

**Net Position**

The government-wide and proprietary fund financial statements utilize a net position presentation. Net position is categorized as net investment in capital assets, restricted, and unrestricted.

- *Net Investment In Capital Assets* – This category groups all capital assets, including infrastructure, into one component of net position. Accumulated depreciation and the outstanding balances of debt, including debt related deferred outflows and inflows of resources, that are attributable to the acquisition, construction, or improvement of these assets reduce the balance in this category.
- *Restricted Net Position* – This category represents net position that has external restrictions imposed by creditors, grantors, contributors or laws or regulations of other governments and restrictions imposed by law through constitutional provisions or enabling legislation.

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- *Unrestricted Net Position* – This category represents net position of the City, not restricted for any project or other purpose.

**(k) Interfund Transfers**

Interfund transfers are generally recorded as transfers in (out) except for certain types of transactions that are described below.

- Charges for services are recorded as revenues of the performing fund and expenditures/expenses of the requesting fund. Unbilled costs are recognized as an asset of the performing fund and a liability of the requesting fund at the end of the fiscal year.
- Reimbursements for expenditures, initially made by one fund, which are properly applicable to another fund, are recorded as expenditures in the reimbursing fund and as a reduction of expenditures in the fund that is reimbursed.

**(l) Refunding of Debt**

In governmental and business-type activities and proprietary and fiduciary funds, losses or gains from advance refundings are recorded as deferred outflows of resources and deferred inflows of resources, respectively, and amortized into expense.

**(m) Pollution Remediation Obligations**

Pollution remediation obligations are measured at their current value using a cost-accumulation approach, based on the pollution remediation outlays expected to be incurred to settle those obligations. Each obligation or obligating event is measured as the sum of probability-weighted amounts in a range of possible estimated amounts. Some estimates of ranges of possible cash flows may be limited to a few discrete scenarios or a single scenario, such as the amount specified in a contract for pollution remediation services.

**(n) Cash Flows**

Statements of cash flows are presented for proprietary fund types. Cash and cash equivalents include all unrestricted and restricted highly liquid investments with original purchase maturities of three months or less. Pooled cash and investments in the City's Treasury represent monies in a cash management pool and such accounts are similar in nature to demand deposits.

**(o) Pensions**

For purposes of measuring the net pension liability and deferred outflows/inflows of resources related to pensions, and pension expense, information about the fiduciary net position of the SFERS and the California Public Employees' Retirement System (CalPERS) plans and additions to/deductions from the plans' fiduciary net positions have been determined on the same basis as they are reported by the plans. For this purpose, benefit payments (including refunds of employee contributions) are recognized when due and payable in accordance with the benefit terms. Plan member contributions are recognized in the period in which the contributions are due. Investments are reported at fair value.

**(p) Other Postemployment Benefits (OPEB)**

For purposes of measuring the net OPEB liability and deferred outflows/inflows of resources related to OPEB, and OPEB expense, information about the fiduciary net position of the Retiree Health Care Trust Fund (RHCTF) and California Employers' Retiree Benefit Trust Fund Program (CERBT) and additions to/deductions from the plans' fiduciary net position have been determined on the same basis as they are reported by the plans. For this purpose, benefit payments are recognized when due and payable in accordance with the benefit terms. Plan member contributions are recognized in the period in which the contributions are due. Investments are reported at fair value.

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**(q) Restricted Assets**

Certain proceeds of the City's governmental activities, enterprise and internal service funds bonds, as well as certain resources set aside for their repayment, are classified as restricted assets on the statement of net position because the use of the proceeds is limited by applicable bond covenants and resolutions. Restricted assets account for the principal and interest amounts accumulated to pay debt service, unspent bond proceeds, and amounts restricted for future capital projects.

**(r) Deferred Outflows and Inflows of Resources**

The City records deferred outflows or inflows of resources in its governmental, proprietary, fiduciary, and government-wide financial statements for consumption or acquisition of net position that is applicable to a future reporting period. These financial statement elements are distinct from assets and liabilities.

In governmental fund statements, deferred inflows of resources consist of revenues not collected within the availability period after fiscal year end. In government-wide financial statements, deferred outflows and inflows of resources are recorded for unamortized losses and gains on refunding of debt, deferred outflows and inflows of resources related to pensions and OPEB, and deferred outflows of resources on derivative instruments.

**(s) Estimates**

The preparation of financial statements in conformity with generally accepted accounting principles requires management to make estimates and assumptions that affect certain reported amounts and disclosures. Accordingly, actual results could differ from those estimates.

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**(3) RECONCILIATION OF GOVERNMENT-WIDE AND FUND FINANCIAL STATEMENTS**

**(a) Explanation of certain differences between the governmental funds balance sheet and the government-wide statement of net position**

Total fund balances of the City's governmental funds, \$5,039,876 differs from net position of governmental activities, \$3,133,622 reported in the statement of net position. The difference primarily results from the long-term economic focus in the statement of net position versus the current financial resources focus in the governmental funds balance sheet.

	Total Governmental Funds	Long-term Assets, Liabilities <sup>(1)</sup>	Internal Service Funds <sup>(2)</sup>	Reclassi- fications and Eliminations	Statement of Net Position Totals
<b>Assets</b>					
Deposits and investments with City Treasury.....	\$ 6,728,540	\$ -	\$ 33,807	\$ -	\$ 6,762,347
Deposits and investments outside City Treasury.....	310,700	-	6,324	-	317,024
Receivables, net					
Property taxes and penalties.....	184,652	-	-	-	184,652
Other local taxes.....	398,577	-	-	-	398,577
Federal and state grants and subventions.....	324,931	-	-	-	324,931
Charges for services.....	122,877	-	238	-	123,115
Interest and other.....	30,303	-	351	-	30,654
Due from other funds.....	21,108	-	-	(21,108)	-
Due from component units.....	15,726	-	-	-	15,726
Advance to component unit.....	4,669	-	-	-	4,669
Loans receivable, net.....	144,684	-	-	-	144,684
Inventories.....	44,703	-	-	-	44,703
Capital assets, net.....	-	6,688,521	14,236	-	6,702,757
Other assets.....	25,987	412	-	-	26,399
<b>Total assets.....</b>	<b>8,357,457</b>	<b>6,688,933</b>	<b>54,956</b>	<b>(21,108)</b>	<b>15,080,238</b>
<b>Deferred outflows of resources</b>					
Unamortized loss on refunding of debt.....	-	10,327	880	-	11,207
Deferred outflows related to pensions.....	-	857,044	18,512	-	875,556
Deferred outflows related to OPEB.....	-	268,481	6,222	-	274,703
<b>Total deferred outflows of resources.....</b>	<b>-</b>	<b>1,135,852</b>	<b>25,614</b>	<b>-</b>	<b>1,161,466</b>
<b>Liabilities</b>					
Accounts payable.....	566,270	-	10,247	-	566,517
Accrued payroll.....	141,084	-	2,660	-	143,744
Accrued vacation and sick leave pay.....	-	193,590	4,172	-	197,762
Accrued workers' compensation.....	-	290,548	1,583	-	292,131
Estimated claims payable.....	-	194,137	-	-	194,137
Accrued interest payable.....	-	20,776	883	-	21,659
Unearned grant and subvention revenues.....	187,824	-	-	-	187,824
Due to other funds.....	59,925	-	20	(21,108)	38,837
Unearned revenue and other liabilities.....	1,702,137	1,351	34	-	1,703,522
Bonds, loans, capital leases, and other payables.....	108,190	3,840,849	127,773	-	4,076,812
Net pension liability.....	-	2,775,426	48,163	-	2,823,589
Net OPEB liability.....	-	2,069,811	48,300	-	2,118,111
<b>Total liabilities.....</b>	<b>2,755,430</b>	<b>9,386,488</b>	<b>243,835</b>	<b>(21,108)</b>	<b>12,364,645</b>
<b>Deferred inflows of resources</b>					
Unavailable revenue.....	562,151	(562,151)	-	-	-
Unamortized gain on refunding of debt.....	-	17,742	317	-	18,059
Deferred inflows related to pensions.....	-	532,172	11,125	-	543,297
Deferred inflows related to OPEB.....	-	177,316	4,765	-	182,081
<b>Total deferred inflows of resources.....</b>	<b>562,151</b>	<b>165,079</b>	<b>16,207</b>	<b>-</b>	<b>743,437</b>
<b>Fund balances/ net position</b>					
<b>Total fund balances/ net position.....</b>	<b>\$ 5,039,876</b>	<b>\$ (1,726,782)</b>	<b>\$ (179,472)</b>	<b>\$ -</b>	<b>\$ 3,133,622</b>

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- (1) When capital assets (land, infrastructure, buildings, equipment, and intangible assets) that are to be used in governmental activities are purchased or constructed, the costs of those assets are reported as expenditures in governmental funds. However, the statement of net position includes those capital assets, net of accumulated depreciation, among the assets of the City as a whole.

Cost of capital assets .....	\$ 8,864,868
Accumulated depreciation .....	<u>(2,176,347)</u>
	<u>\$ 6,688,521</u>

Long-term liabilities applicable to the City's governmental activities are not due and payable in the current period, and accordingly, are not reported as fund liabilities. All liabilities, both current and long-term, are reported in the statement of net position.

Accrued vacation and sick leave pay .....	\$ (193,590)
Accrued workers' compensation .....	(290,548)
Estimated claims payable .....	(194,137)
Unearned revenue and other liabilities .....	(1,351)
Bonds, loans, capital leases, and other payables .....	<u>(3,840,849)</u>
	<u>\$ (4,520,475)</u>

Interest on long-term debt is not accrued in governmental funds, but rather is recognized as an expenditure when due. \$ (20,776)

Deferred outflows (inflows) of resources related to debt refundings in governmental activities are not financial resources, and therefore, are not reported in the governmental funds.

Unamortized loss on refunding of debt .....	\$ 10,327
Unamortized gain on refunding of debt .....	<u>(17,742)</u>
	<u>\$ (7,415)</u>

Net pension liability is not due and payable in the current period, and accordingly is not reported as a fund liability. Deferred outflows (inflows) of resources related to pensions are not financial resources, and therefore, are not reported in the governmental funds.

Net pension liability .....	\$(2,775,426)
Deferred outflows of resources related to pensions .....	857,044
Deferred inflows of resources related to pensions .....	<u>(532,172)</u>
	<u>\$ (2,450,554)</u>

Net OPEB liability is not due and payable in the current period, and accordingly is not reported as a fund liability. Deferred outflows (inflows) of resources related to OPEB are not financial resources, and therefore, are not reported in the governmental funds.

Net OPEB asset .....	\$ 412
Net OPEB liability .....	(2,069,811)
Deferred outflows of resources related to OPEB .....	268,481
Deferred inflows of resources related to OPEB .....	<u>(177,316)</u>
	<u>\$ (1,978,234)</u>

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Because the focus of governmental funds is on the availability of resources, some assets will not be available to pay for current period expenditures and thus are not included in fund balance.

Revenue not collected within 60 days of the end of the current fiscal period ..... \$ 562,151

- (2) Internal service funds are used by management to charge the costs of certain activities, such as capital lease financing, equipment maintenance services, printing and mailing services, and telecommunications and information systems, to individual funds. The assets and liabilities of the internal service funds are included in governmental activities in the statement of net position.

Net position before adjustments .....	\$ (58,317)
Adjustments for internal balances with the San Francisco Finance Corporation:	
Capital lease receivables from other governmental and enterprise funds .....	(123,792)
Unearned revenue and other liabilities .....	<u>2,637</u>
	<u>\$ (179,472)</u>



**CITY AND COUNTY OF SAN FRANCISCO**  
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**(b) Explanation of certain differences between the governmental funds statement of revenues, expenditures, and changes in fund balances and the government-wide statement of activities**

The net change in fund balances for governmental funds, \$(100,701), differs from the change in net position for governmental activities, \$232,131, reported in the statement of activities. The differences arise primarily from the long-term economic focus in the statement of activities versus the current financial resources focus in the governmental funds. The effect of the differences is illustrated below.

	Total Governmental Funds	Long-term Revenues/ Expenses (3)	Capital- related Items (4)	Internal Service Funds (5)	Long-term Debt Transactions (6)	Statement of Activities Totals
<b>Revenues</b>						
Property taxes.....	\$ 2,654,937	\$ 78,397	\$ -	\$ -	\$ -	\$ 2,733,334
Business taxes.....	833,931	-	-	-	-	833,931
Sales and use tax.....	279,453	-	-	-	-	279,453
Hotel room tax.....	280,970	-	-	-	-	280,970
Utility users tax.....	94,231	-	-	-	-	94,231
Parking tax.....	69,461	-	-	-	-	69,461
Real property transfer tax.....	334,535	-	-	-	-	334,535
Other local taxes.....	70,863	-	-	-	-	70,863
Licenses, permits and franchises.....	38,472	1,490	-	-	-	39,962
Fines, forfeitures, and penalties.....	43,830	506	-	-	-	44,336
Interest and investment income.....	141,638	-	-	543	-	142,181
Rents and concessions.....	118,865	530	-	-	-	119,395
Intergovernmental:						
Federal.....	590,697	26,103	-	329	-	617,129
State.....	990,264	10,380	-	-	-	1,000,644
Other.....	26,483	(17)	-	-	-	26,466
Charges for services.....	398,405	1,463	-	-	-	399,868
Other.....	214,359	56,697	-	162	-	271,218
Total revenues.....	<u>7,181,394</u>	<u>175,549</u>	<u>-</u>	<u>1,034</u>	<u>-</u>	<u>7,357,977</u>
<b>Expenditures/ Expenses</b>						
Current:						
Public protection.....	1,551,125	90,456	21,227	(1,546)	-	1,661,262
Public works, transportation and commerce.....	488,697	29,652	(156,216)	-	-	362,133
Human welfare and neighborhood development.....	2,070,388	42,663	24,917	-	-	2,137,968
Community health.....	1,026,915	84,937	36,356	-	-	1,148,208
Culture and recreation.....	460,157	16,805	49,901	(7,848)	-	519,015
General administration and finance.....	392,629	19,273	4,453	15	-	416,370
General City responsibilities.....	129,941	322	(8,195)	(2,375)	-	119,693
Debt service:						
Principal retirement.....	296,875	-	-	-	(296,875)	-
Interest and other fiscal charges.....	150,646	-	-	3,578	(17,659)	136,565
Bond issuance costs.....	4,455	-	-	-	-	4,455
Payment to refunded bond escrow agent.....	8,905	-	-	-	(4,325)	4,580
Capital outlay.....	454,137	-	(454,137)	-	-	-
Total expenditures.....	<u>7,034,870</u>	<u>284,108</u>	<u>(481,694)</u>	<u>(8,176)</u>	<u>(318,859)</u>	<u>6,510,249</u>
Excess (deficiency) of revenues over (under) expenditures.....	<u>146,524</u>	<u>(108,559)</u>	<u>481,694</u>	<u>9,210</u>	<u>318,859</u>	<u>847,728</u>
<b>Other financing sources (uses) / changes in net position</b>						
Net transfers in (out).....	(678,934)	-	-	(516)	-	(679,450)
Issuance of bonds:						
Face value of bonds issued.....	615,625	-	-	-	(615,625)	-
Premium on issuance of bonds.....	73,759	-	-	-	(73,759)	-
Payment to refunded bond escrow agent.....	(257,675)	-	-	-	257,675	-
Total other financing sources (uses).....	<u>(247,225)</u>	<u>-</u>	<u>-</u>	<u>(516)</u>	<u>(431,709)</u>	<u>(679,450)</u>
Capital contributions.....	-	-	63,853	-	-	63,853
<b>Net change for the year.....</b>	<b>\$ (100,701)</b>	<b>\$ (108,559)</b>	<b>\$ 545,547</b>	<b>\$ 8,694</b>	<b>\$ (112,850)</b>	<b>\$ 232,131</b>

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- (3) Property taxes are recognized as revenues in the period the amount becomes available. This is the current period amount by which the deferred inflows of resources increased in the governmental funds. \$ 78,397

Other revenues that were unavailable are reported as deferred inflows of resources in the governmental funds. This is the current period amount by which deferred inflows of resources increased in the governmental funds.

97,152  
\$ 175,549

Some expenses reported in the statement of activities do not require the use of current financial resources and therefore are not reported as expenditures in governmental funds. Certain long-term liabilities reported in the prior year statement of net position were paid during the current period resulting in expenditures in the governmental funds. This is the amount by which the increase in long-term liabilities exceeded expenditures in funds that do not require the use of current financial resources. \$ (536,331)

Changes to net pension liability and pension related deferred outflows and inflows of resources do not provide financial resources and, therefore, are not reported as a reduction in expenditures in governmental funds. 203,093

Changes to net OPEB asset/liability and OPEB related deferred outflows and inflows of resources do not provide financial resources and, therefore, are not reported as a reduction in expenditures in governmental funds. 66,205

Governmental funds report revenues and expenditures primarily pertaining to long-term loan activities, which are not reported in the statement of activities. These activities are reported at the government-wide level in the statement of net position. This is the net revenues reported in the governmental funds. (17,075)  
\$ (284,108)

- (4) When capital assets that are to be used in governmental activities are purchased or constructed, the resources expended for those assets are reported as expenditures in governmental funds. However, in the statement of activities, the cost of those assets is allocated over their estimated useful lives and reported as depreciation expense. As a result, fund balance decreases by the amount of financial resources expended, whereas net position decreases by the amount of depreciation expense charged for the year and the loss on disposal of capital assets. In addition, contributions of capital assets are not financial resources in the governmental funds but are reported as revenues in the statement of activities.

Capital expenditures.....	\$ 698,108
Depreciation expense.....	(215,379)
Loss on disposal of capital assets.....	(24)
Capital contributions.....	63,853
Write off of construction in progress.....	(1,011)
Difference.....	<u>\$ 545,547</u>

- (5) Internal service funds are used by management to charge the costs of certain activities, such as capital lease financing, equipment maintenance services, printing and mailing services, and telecommunications and information systems to individual funds. The adjustments for internal service funds "close" those funds by charging additional amounts to participating governmental activities to completely cover the internal service funds' costs for the year. \$ 8,694

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- (6) Bond premiums are a source of funds in the governmental funds when the bonds are issued, but are capitalized in the statement of net position. This is the amount of premiums capitalized during the current period. \$ (73,759)

Repayment of bond principal and the payment to escrow for refunding of debt are reported as expenditures in governmental funds and, thus, have the effect of reducing fund balance because current financial resources have been used. For the City as a whole, however, the principal payments and payment to escrow for refunded debt reduce the liabilities in the statement of net position and do not result in expenses in the statement of activities. The City's bonded debt was reduced because principal payments were made to bond holders and payments were made to escrow for refunded debt.

Principal payments made .....	\$ 296,875
Payments to escrow for refunded debt.....	<u>262,000</u>
	<u>558,875</u>

Bond proceeds are reported as other financing sources in governmental funds and thus contribute to the change in fund balance. In the government-wide statements, however, issuing debt increases long-term liabilities in the statement of net position and does not affect the statement of activities. Proceeds were received from:

General obligation bonds .....	\$ (145,500)
Refunding general obligation bonds .....	(195,250)
Certificates of participation.....	(247,810)
Refunding certificates of participation .....	<u>(27,065)</u>
	<u>(615,625)</u>
	<u>\$ (56,750)</u>

Interest expense in the statement of activities differs from the amount reported in governmental funds because (1) additional accrued and accreted interest was calculated for bonds, notes payable and capital leases, and (2) amortization of bond premiums and refunding losses and gains are not expended within the fund statements.

Increase in accrued interest .....	\$ (2,624)
Gain on refundings .....	(17,831)
Amortization of bond premiums.....	39,314
Amortization of bond refunding losses and gains.....	<u>(1,200)</u>
	<u>\$ 17,659</u>

**(4) EFFECTS OF NEW ACCOUNTING PRONOUNCEMENTS**

The City is currently analyzing its accounting practices to determine the potential impact of the following pronouncements, with implementation dates as amended by Statement No. 95, *Postponement of the Effective Dates of Certain Authoritative Guidance*:

In January 2017, the GASB issued Statement No. 84, *Fiduciary Activities*. GASB Statement No. 84 establishes criteria for identifying fiduciary activities of all state and local governments. Separate criteria are included to identify fiduciary component units and postemployment benefit arrangements that are fiduciary activities. The new standard is effective for periods beginning after December 15, 2019. Application of this statement is effective for the City's year ending June 30, 2021.

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In June 2017, the GASB issued Statement No. 87, *Leases*. GASB Statement No. 87 establishes a single model for lease accounting and requires reporting of certain lease assets, liabilities, and deferred inflows that currently are not reported. The new standard is effective for periods beginning after June 15, 2021. Application of this statement is effective for the City's year ending June 30, 2022.

In June 2018, the GASB issued Statement No. 89, *Accounting for Interest Cost Incurred before the End of a Construction Period*. GASB Statement No. 89 requires that interest costs incurred before the end of a construction period be recognized as an expense in the period in which the cost is incurred and no longer included in the historical cost of capital assets. The new standard is effective for periods beginning after December 15, 2020. Application of this statement is effective for the City's year ending June 30, 2022.

In August 2018, the GASB issued Statement No. 90, *Majority Equity Interests—an amendment of GASB Statements No. 14 and No. 61*. GASB Statement No. 90 establishes standards for reporting a government's majority equity interest in a legally separate organization. The new standard is effective for periods beginning after December 15, 2019. Application of this statement is effective for the City's year ending June 30, 2021.

In May 2019, the GASB issued Statement No. 91, *Conduit Debt Obligations*. GASB Statement No. 91 clarifies the definition of conduit debt and establishes new recognition, measurement, and disclosure requirements. The new standard is effective for periods beginning after December 15, 2021. Application of this statement is effective for the City's year ending June 30, 2023.

In January 2020, the GASB issued Statement No. 92, *Omnibus 2020*. GASB Statement No. 92 addresses a variety of topics related to postemployment benefits and other issues. The new standard is effective for periods beginning after June 15, 2021. Application of this statement is effective for the City's year ending June 30, 2022.

In March 2020, the GASB issued Statement No. 93, *Replacement of Interbank Offered Rates*. GASB Statement No. 93 addresses the accounting and financial reporting effects of replacement of interbank offering rates with other reference rates in agreements which reference an interbank offering rate. The new standard is effective for periods beginning after June 15, 2021. Application of this statement is effective for the City's year ending June 30, 2022.

In March 2020, the GASB issued Statement No. 94, *Public-Private and Public-Public Partnerships and Availability Payment Arrangements*. GASB Statement No. 94 establishes standards for public-private and public-public partnerships (PPPs) and availability payment arrangements. A PPP is an arrangement in which a government contracts with an operator to provide public services by conveying control of the right to operate or use a nonfinancial asset, such as infrastructure or other capital asset (the underlying PPP asset), for a period of time in an exchange or exchange-like transaction. An availability payment arrangement is an arrangement in which a government compensates an operator for services that may include designing, constructing, financing, maintaining, or operating an underlying nonfinancial asset for a period of time in an exchange or exchange-like transaction. The new standard requires reporting of related assets and deferred inflows that currently are not reported and is effective for periods beginning after June 15, 2022. Application of this statement is effective for the City's year ending June 30, 2023.

In May 2020, the GASB issued Statement No. 96, *Subscription-Based Information Technology Arrangements*. GASB Statement No. 96 defines such arrangements as contracts that convey control of the right to use another party's information technology software, alone or in combination with tangible capital assets, as specified in the contract for a period of time in an exchange or exchange-like transaction. The standard clarifies measurement and recognition of capitalizable costs, intangible assets, and subscription liabilities for such arrangements and also requires additional disclosures

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related to such arrangements. The new standard is effective for periods beginning after June 15, 2022. Application of this statement is effective for the City's year ending June 30, 2023.

In June 2020, the GASB issued Statement No. 97, *Certain Component Unit Criteria, and Accounting and Financial Reporting for Internal Revenue Code Section 457 Deferred Compensation Plans—an amendment of GASB Statements No. 14 and No. 84, and a supersession of GASB Statement No. 32*. GASB Statement No. 97 clarifies the criteria used in determining whether a fiduciary component unit exists and clarifies financial reporting for Internal Revenue Code section 457 deferred compensation plans. The new standard is effective for periods beginning after June 15, 2021. Application of this statement is effective for the City's year ending June 30, 2022.

**(5) DEPOSITS AND INVESTMENTS**

**(a) Cash, Deposits and Investments Presentation**

Total City cash, deposits and investments, at fair value, are as follows:

	Primary Government				Component Units
	Governmental Activities	Business-type Activities	Fiduciary Funds	Total	
Deposits and investments with					
City Treasury.....	\$ 6,762,347	\$ 2,731,416	\$ 1,046,210	\$ 10,539,973	\$ -
Deposits and investments outside					
City Treasury.....	310,700	23,060	27,232,669	27,566,429	-
Restricted assets:					
Deposits and investments with					
City Treasury.....	-	1,671,025	-	1,671,025	-
Deposits and investments outside					
City Treasury.....	6,324	980,642	326,640	1,313,606	-
<b>Total deposits &amp; investments</b>	<b>\$ 7,079,371</b>	<b>\$ 5,406,143</b>	<b>\$ 28,605,519</b>	<b>\$ 41,091,033</b>	<b>\$ -</b>
Cash and deposits.....				\$ 102,978	\$ -
Investments.....				40,988,055	-
<b>Total deposits and investments.....</b>				<b>\$ 41,091,033</b>	<b>\$ -</b>

**(b) Investment Policies**

**Treasurer's Pool**

The City's investment policy addresses the Treasurer's safekeeping and custody practices with financial institutions in which the City deposits funds, types of permitted investment instruments, and the percentage of the portfolio which may be invested in certain instruments with longer terms to maturity. The objectives of the policy, in order of priority, are safety, liquidity, and earning a market rate of return on public funds. The City has established a Treasury Oversight Committee (Oversight Committee) as defined in the City Administrative Code section 10.80-3, comprised of various City officials, representatives of agencies with large cash balances, and members of the public, to monitor and review the management of public funds maintained in the investment pool in accordance with Sections 27130 to 27137 of the California Government Code. The Treasurer prepares and submits an investment report to the Mayor, the Board of Supervisors, members of the Oversight Committee and

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the investment pool participants every month. The report covers the type of investments in the pool, maturity dates, par value, actual cost, and fair value.

The investment policy places maturity limits based on the type of security. Investments held by the Treasurer during the year did not include repurchase agreements or reverse repurchase agreements. The table below identifies the investment types that are authorized by the City's investment policy dated February 2018.

The table also identifies certain provisions of the City's investment policy that address interest rate risk and concentration of credit risk.

Authorized Investment Type	Maximum Maturity	Maximum Percentage of Portfolio	Maximum Investment in One Issuer
U.S. Treasuries	5 years	100%	100%
Federal Agencies	5 years	100%	100%
State and Local Government Agency Obligations	5 years	20% *	5% *
Public Time Deposits	13 months *	None	None
Negotiable Certificates of Deposit/Yankee Certificates of Deposit	5 years	30%	None
Banker's Acceptances	180 days	40%	30%
Commercial Paper	270 days	25% *	10%
Medium Term Notes	24 months *	25% *	10% *
Repurchase Agreements (Government Securities)	1 year	None	None
Repurchase Agreements (Securities permitted by CA Government Code, Sections 53601 and 53635)	1 year	10%	None
Reverse Repurchase Agreements / Securities Lending	45 days *	None	\$75 million *
Money Market (Institutional Government Funds)	N/A	20%	N/A
Supranationals	5 years	30%	None
State of California Local Agency Investment Fund (LAIF)	N/A	Statutory	None

\* Represents restriction on which the City's investment policy is more restrictive than the California Government Code.

The Treasurer also holds for safekeeping bequests, trust funds, and lease deposits for other City departments. The bequests and trust funds consist of stocks and debentures. Those instruments are valued at par, cost, or fair value at the time of donation.

**Other Funds**

Other funds consist primarily of deposits and investments with trustees related to the issuance of bonds and to certain loan programs operated by the City. These funds are invested either in accordance with bond covenants and are pledged for payment of principal, interest, and specified capital improvements or in accordance with grant agreements and may be restricted for the issuance of loans.

**Employees' Retirement System**

The Retirement System's investments are invested pursuant to investment policy guidelines as established by the Retirement Board. The objective of the policy is to maximize the expected return of the fund at an acceptable level of risk. The Retirement Board has established percentage guidelines for types of investments to ensure the portfolio is diversified.

Investment managers are required to diversify by issue, maturity, sector, coupon, and geography. Investment managers retained by the Retirement System follow specific investment guidelines and are evaluated against specific market benchmarks that represent their investment style. Any exemption

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from general guidelines requires approval from the Retirement Board. The Retirement System invests in securities with contractual cash flows, such as asset backed securities, commercial mortgage backed securities and collateralized mortgage obligations. The value, liquidity and related income of these securities are sensitive to changes in economic conditions, including real estate values, delinquencies or defaults, or both, and may be affected by shifts in the market's perception of the issuers and changes in interest rates.

The investment policy permits investments in domestic and international debt and equity securities, securities lending, foreign currency contracts, derivative instruments, private equity, real assets, private credit, and absolute return investments, which include investments in a variety of commingled partnership vehicles. The Retirement Board's asset allocation policies for the year ended June 30, 2020, are as follows:

<b>Asset Class</b>	<b>Target Allocation since September 2017</b>
Global Equity	31.0%
Treasuries	6.0%
Liquid Credit	3.0%
Private Credit	10.0%
Private Equity	18.0%
Real Assets	17.0%
Hedge Funds/Absolute Return	15.0%
	<b>100.0%</b>

The Retirement System is not directly involved in repurchase or reverse repurchase agreements. However, external investment managers retained by the Retirement System may employ repurchase arrangements if the securities purchased or sold comply with the manager's investment guidelines. The Retirement System monitors the investment activity of its investment managers to ensure compliance with guidelines. In addition, the Retirement System's securities lending cash collateral separately managed account is authorized to use repurchase arrangements. The Retirement System maintains its operating fund cash in the Treasurer's Pool.

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**Retiree Health Care Trust Fund (RHCTF)**

The RHCTF maintains cash in the Treasurer's Pool. The RHCTF's investments outside of the City Treasury are invested pursuant to investment policy guidelines as established by the RHCTF Board. The objective of the policy is to manage fund assets so as to achieve the highest, reasonably prudent real return possible. The RHCTF allocates its investments among numerous investment managers and in accordance with the investment policy approved by the RHCTF Board. The RHCTF Board has established percentage guidelines for types of investments to ensure the portfolio is diversified, as follows:

<b>Asset Class</b>	<b>Target Allocation from November 2017 to September 2019</b>
<b>Equities</b>	
U.S. Equity	41.0%
Developed Market Equity (Non-U.S.)	20.0%
Emerging Market Equity	16.0%
<b>Credit</b>	
High Yield Bonds	3.0%
Bank Loans	3.0%
Emerging Market Bonds	3.0%
<b>Rate Securities</b>	
Treasury Inflation-Protected Securities (TIPS)	5.0%
Investment Grade Bonds	9.0%
	<b>100.0%</b>

<b>Asset Class</b>	<b>Target Allocation since October 2019</b>
<b>Equities</b>	
U.S. Equity	31.0%
Developed Market Equity (Non-U.S.)	15.0%
Emerging Market Equity	13.0%
<b>Credit</b>	
Bank Loans/ High Yield	6.0%
Emerging Market Bonds	3.0%
<b>Rate Securities</b>	
Investment Grade Bonds	9.0%
Long-term Government Bonds	4.0%
Short-term Treasury Inflation-Protected Securities (TIPS)	4.0%
<b>Private Markets</b>	
Private Equity	5.0%
Core Private Real Estate	5.0%
<b>Risk Mitigating Strategies</b>	
Global Macro	5.0%
	<b>100.0%</b>

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**(c) Fair Value Hierarchy**

The City categorizes its fair value measurements within the fair value hierarchy established by generally accepted accounting principles. The hierarchy is based on the valuation inputs used to measure fair value of the assets. Level 1 inputs are quoted prices in an active market for identical assets; Level 2 inputs are significant other observable inputs; and Level 3 inputs are significant unobservable inputs (the City does not value any of its investments using Level 3 inputs). The inputs or methodology used for valuing securities are not an indication of risk associated with investing in those securities.

The following is a summary of inputs used in valuing the City's investments as of June 30, 2020:

		Fair Value Measurements Using		
		Quoted Prices in Active Markets for Identical Assets (Level 1)	Significant Other Observable Inputs (Level 2)	Unobservable Inputs (Level 3)
	Fair Value 6/30/2020			
<b>Primary Government:</b>				
<b>Investments in City Treasury:</b>				
U.S. Treasuries	\$ 3,613,851	\$ 3,613,851	\$ -	\$ -
U.S. Agencies - Discount	346,714	-	346,714	-
U.S. Agencies - Coupon (no call option)	2,987,109	-	2,987,109	-
U.S. Agencies (callable option)	339,031	-	339,031	-
State and Local Agencies	57,523	-	57,523	-
Negotiable Certificates of Deposits	1,311,853	-	1,311,853	-
Corporate Notes	5,071	-	5,071	-
Supranationals	637,378	-	637,378	-
Commercial Paper	589,955	-	589,955	-
Public Time Deposits	45,000 *	-	-	-
Money Market Mutual Funds	2,312,516 *	-	-	-
Subtotal Investments in City Treasury	12,246,001	\$ 3,613,851	\$ 6,274,634	\$ -
<b>Investments Outside City Treasury:</b>				
(Governmental and Business - Type)				
U.S. Treasury Bills	4,571	\$ 4,571	\$ -	\$ -
U.S. Treasury Notes	413,426	413,426	-	-
U.S. Agencies	383,694	-	383,694	-
State and Local Agencies	3,899	-	3,899	-
Corporate Notes	3,139	-	3,139	-
Supranationals	6,291	-	6,291	-
Negotiable Certificates of Deposit	3,214	-	3,214	-
Commercial Paper	1,478 *	-	-	-
Money Market Mutual Funds	733,810 *	-	-	-
Certificates of Deposit	273 *	-	-	-
Subtotal Investments Outside City Treasury	1,553,795	\$ 417,997	\$ 400,237	\$ -

\* Not subject to fair value hierarchy

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		Fair Value Measurements Using		
	Fair Value 6/30/2020	Quoted Prices in Active Markets for Identical Assets (Level 1)	Significant Other Observable Inputs (Level 2)	Unobservable Inputs (Level 3)
<b>Employees' Retirement System Investments</b>				
Short-Term Investments	\$ 524,408	\$ -	\$ -	\$ 524,408
Debt Securities:				
U.S. Government and Agency Securities	1,094,201	1,094,199	2	-
Other Debt Securities	820,556	179,683	546,063	94,810
Equity Securities:				
Domestic Equity	2,884,344	2,876,298	8,046	-
International Equity	1,867,980	1,867,041	930	9
Foreign Currency Contracts, net	(116)	-	-	(116)
Invested Securities Lending Collateral	547,047	-	420,514	126,533
Subtotal	7,738,420	\$ 6,017,221	\$ 975,555	\$ 745,644
<b>Investments measured at the net asset value (NAV)</b>				
Short-Term Investments	1,645			
Fixed Income invested in:				
Other Debt Securities	137,868			
Equity Funds invested in:				
Domestic	3,319,968			
International	534,046			
Real Assets	3,840,427			
Private Credit	1,291,763			
Private Equity	6,105,532			
Absolute Return	3,702,667			
Total investments measured at the NAV	18,933,916			
Subtotal Investments in Employees' Retirement System	26,672,336			
<b>Retiree Health Care Trust Investments measured at the NAV</b>				
Short-Term Investments	6,564			
Fixed Income:				
Debt Index Funds	180,670			
Equities:				
Domestic	166,719			
International	161,970			
Subtotal Investments in Retiree Health Care Trust	515,923			
<b>Total Investments</b>	<b>\$ 40,988,055</b>			

**Investments Held in City Treasury**

U.S. Treasury Notes are valued using quoted prices in active markets and classified in Level 1 of the fair value hierarchy.

U.S. Agencies, State and Local Agencies, Negotiable Certificates of Deposit, Corporate Notes, Commercial Paper and Supranationals are valued using a variety of techniques such as matrix pricing, market corroborated pricing inputs such as yield curve, indices, and other market related data and classified in Level 2 of the fair value hierarchy.

Money Market Funds have maturities of one year or less from fiscal year end and are not subject to GASB Statement No. 72. Public Time Deposits are measured at cost.

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**Investments Held Outside City Treasury**

U.S. Treasury Bills and Notes are valued using quoted prices in active markets and classified in Level 1 of the fair value hierarchy. U.S. Agencies, State and Local Agencies, Corporate Notes, Supranationals, and Negotiable Certificates of Deposit are valued using a variety of techniques such as matrix pricing, market corroborated pricing inputs such as yield curve, indices, and other market related data and classified in Level 2. Commercial Paper, Money Market Funds, and Certificates of Deposit are not subject to the fair value hierarchy.

**Employees' Retirement System Investments**

**Investments at Fair Value**

Fair value is defined as the price that would be received to sell an asset or paid to transfer a liability in an orderly transaction between market participants at the measurement date. In some cases, a valuation technique may have multiple inputs used to measure fair value, and each input might fall into a different level of the fair value hierarchy. The level in the fair value hierarchy within which a fair value measurement falls in its entirety is determined based on the lowest level input that is significant to the measurement. The prices used in determining the fair value hierarchy are obtained from various pricing sources by the Retirement System's custodian bank.

Debt and equity securities classified in Level 1 of the fair value hierarchy are valued using prices quoted in active markets. Debt and equity securities classified in Level 2 of the fair value hierarchy are valued using prices determined by the use of matrix pricing techniques maintained by the various pricing vendors for these securities. Debt securities including short-term instruments are priced based on evaluated prices. Such evaluated prices may be determined by factors which include, but are not limited to, market quotations, yields, maturities, call features, ratings, institutional size trading in similar groups of securities and developments related to specific securities. For equity securities not traded on an active exchange, or if the closing price is not available, corroborated indicative quotes obtained from pricing vendors are generally used. Debt and equity securities classified in Level 3 of the fair value hierarchy are securities whose stated market prices are unobservable by the market place. Many of these securities are priced using uncorroborated indicative quotes, adjusted prices based on inputs from different sources, or evaluated prices using unobservable inputs, such as extrapolated data, proprietary models, and indicative quotes from pricing vendors.

**Investments at Net Asset Value (NAV)**

The equity and debt funds are commingled funds that are priced at net asset value by industry vendors and fund families. NAV is the fair value of all securities owned by a fund, minus its total liabilities, divided by the number of shares issued and outstanding. The NAV of an open-end fund is its price.

The fair value of the Retirement System's investments in private equity, real assets, private credit, absolute return, and some public equity investments are based on net asset values provided by the investment managers and general partners (hereinafter collectively referred to as the "General Partners"). Such value generally represents the Retirement System's proportionate share of the net assets of the limited partnerships. The partnership financial statements are audited annually as of December 31 and the net asset values are adjusted by additional contributions to and distributions from the partnership, the Retirement System's share of net earnings and losses, and unrealized gains and losses resulting from changes in fair value, as determined by the General Partners.

The General Partners may use one or more valuation methodologies outlined in FASB ASC 820, *Fair Value Measurement*. For some investments, little market activity may exist. The General Partners' determination of fair value is then based on the best information available in the circumstances and

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may involve subjective assumptions and estimates, including the General Partners' assessment of the information that market participants would use in valuing the investments. The General Partners may take into consideration a combination of internal and external factors, including but not limited to, appropriate risk adjustments for nonperformance and liquidity. Such fair value estimates involve subjective judgments of unrealized gains and losses.

The values provided by the General Partners may differ significantly from the values that would have been used had a ready market existed for these investments.

Private credit investment strategies include capital preservation, return maximization and opportunistic. Investments in the asset class are achieved through commingled funds and separate account partnerships. Private credit investments are mostly illiquid and distributions are received over the life of the investments. These investments are not typically redeemed, nor do they have set redemption schedules. There are fourteen public equity investments held in commingled funds valued at net asset value. Two investments, valued at \$0.8 million, are currently being liquidated with proceeds expected over the next 1-3 years. The remaining investments may be subject to varying lock-up provisions and redemption schedules. The real asset holdings are illiquid. Distributions are received over the life of the investments, which could equal or exceed ten years. They are not redeemed, nor do they have set redemption schedules. Private equity investment strategies include buyout, venture capital, growth capital, and special situations. Investments in the asset class are achieved primarily through commingled fund and separate account partnerships but may also include direct and co-investment opportunities. Private equity investments are illiquid and distributions are received over the life of the investments, which could equal or exceed ten years. These investments are not typically redeemed, nor do they have set redemption schedules.

Absolute return investment strategies include equity, credit, macro, emerging markets, quantitative, multi-strategy, special situations/other, co-investments, and commodities. Investments are achieved through limited partnerships. The table below provides a summary of the terms and conditions upon which the Retirement System may redeem its absolute return investments. Investments have the potential to become illiquid under stressed market conditions and, in certain circumstances, investors may be subject to redemption restrictions that differ from the standard terms and conditions summarized here, which can impede the return of capital according to those terms and conditions.

Absolute Return Investments Measured at NAV as of June 30, 2020

% of NAV	Redemption Frequency (excludes illiquid)	Redemption Notice Period
44%	Monthly	5-95 Days
46%	Quarterly	45-180 Days
10%	Semi-annually	60-180 Days
100%		
% of NAV in Lock Up	As of Fiscal Year End	
13%	2020-2021	
9%	2021-2022	
4%	2022-2023	
1%	2023-2024	

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**Retiree Health Care Trust Fund**

**Investments at Net Asset Value (NAV)**

At June 30, 2020, the Retiree Health Care Trust Fund had cash and investments in the City Treasury pool, commingled funds, mutual funds, feeder funds, and money market funds. The funds are priced at net asset value (NAV) by industry vendors and fund families. NAV is the fair value of all securities owned by a fund, minus its total liabilities, divided by the number of shares issued and outstanding. As of June 30, 2020, one debt security investment valued at \$38.9 million has quarter end redemptions with a 90 day advance written notice requirement. In addition, one international equity investment valued at \$76.1 million has weekly redemptions with a three-day advance notification requirement. Both investments have 5% holdbacks for a full liquidation. There are no redemption restrictions for the remaining commingled funds.

**(d) Investment Risks**

**Custodial Credit Risk - Deposits**

Custodial credit risk for deposits is the risk that, in the event of the failure of a depository financial institution, the City will not be able to recover its deposits or will not be able to recover collateral securities that are in the possession of an outside party. The California Government Code, the City's investment policy and the Retirement System's investment policy do not contain legal or policy requirements that would limit the exposure to custodial credit risk for deposits, other than the following provision. The California Government Code requires that a financial institution secure deposits made by state or local governmental units not covered by Federal Deposit Insurance Corporation insurance by pledging government securities as collateral. The market value of pledged securities must equal at least 110.0% of the type of collateral authorized in California Government Code, Section 53651 (a) through (i) of the City's deposits. The collateral must be held at the pledging bank's trust department or another bank, acting as the pledging bank's agent, in the City's name. As of June 30, 2020, \$698 of the business-type activities bank balances were exposed to custodial credit risk by not being insured or collateralized.

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**Interest Rate Risk**

Interest rate risk is the risk that changes in market interest rates will adversely affect the fair value of an investment. Generally, the longer the maturity of an investment, the greater the sensitivity of its fair value to changes in interest rates. Information about the sensitivity to the fair values of the City's investments to interest rate fluctuations is provided by the following tables, which shows the distribution of the City's investments by maturity. The Retirement System's and Retiree Health Care Trust Fund's interest rate risk information is discussed in sections (f) and (g), respectively, of this note.

			Investment Maturities	
	S & P Rating	Fair Value	Less than 1 year	1 to 5 years
Primary Government:				
Investments in City Treasury:				
U.S. Treasury Notes	AA+	\$ 3,613,851	\$ 3,125,053	\$ 488,798
U.S. Agencies	NR - AA+	3,672,854	1,637,497	2,035,357
Negotiable Certificates of Deposit	A-1 - A-1+	1,311,853	1,311,853	-
Money Market Mutual Funds	AAAm	2,312,516	2,312,516	-
Public time deposits	NR	45,000	45,000	-
State and Local Agencies	AA- - AA+	57,523	57,523	-
Supranationals	AAA	637,378	473,053	164,325
Corporate Notes	A-1+	5,071	5,071	-
Commercial Paper	A-1 - A-1+	589,955	589,955	-
Less: Employees' Retirement System				
Investments with City Treasury	n/a	(32,391)	(32,391)	-
Less: Retiree Health Care Trust				
Investments with City Treasury	n/a	(2,882)	(2,882)	-
Subtotal pooled investments		12,210,728	\$ 9,522,248	\$ 2,688,480
Investments Outside City Treasury:				
(Governmental and Business - Type)				
U.S. Treasury Bills	NR	\$ 4,571	\$ 4,571	\$ -
U.S. Treasury Notes	AA+, A-1+	413,426	132,752	280,674
U.S. Agencies	AA+, A-1+	383,694	71,665	312,029
State and Local Agencies	AA+, AA, AA-, AAA, NR	3,899	1,374	2,525
Supranationals	AAA	6,291	708	5,583
Corporate notes	AA+, AA-, A+	3,139	2,581	558
Money Market Mutual Funds	A-1+, AAAm	624,046	624,046	-
U.S. Treasury Money Market Funds	AAAm	109,764	109,764	-
Commercial Paper	A-1+, A-1, AAAm	1,478	1,478	-
Certificates of Deposit	A-1, A+, AA-, NR	3,487	1,437	2,050
Subtotal investments outside City Treasury		1,553,795	\$ 950,376	\$ 603,419
Retiree Health Care Trust Investments				
Employees' Retirement System investments		518,805		
		26,704,727		
Total Primary Government		\$ 40,988,055		
Total Investments		\$ 40,988,055		

As of June 30, 2020, the investments in the City Treasury had a weighted average maturity of 249 days.



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**Credit Risk**

Credit risk is the risk that an issuer of an investment will not fulfill its obligation to pay the holder of the investment. This is measured by the assignment of a rating by a nationally recognized statistical rating organization. The Standard & Poor's rating for each of the investment types are shown in the table above.

**Custodial Credit Risk - Investments**

Custodial credit risk for investments is the risk that, in the event of the failure of the counterparty to transaction, the City will not be able to recover the value of its investment or collateral securities that are in the possession of another party. The California Government Code and the City's investment policy do not contain legal or policy requirements that would limit the exposure to custodial credit risk for investments; however, it is the practice of the City Treasurer that all investments are insured, registered or held by the Treasurer's custodial agent in the City's name. The governmental and business-type activities also have investments with trustees related to the issuance of bonds that are uninsured, unregistered and held by the counterparty's trust departments but not in the City's name. These amounts are included in the investments outside City Treasury shown in the table above.

**Concentration of Credit Risk**

The City's investment policy contains no limitations on the amount that can be invested in any one issuer beyond that stipulated by the California Government Code and/or its investment policy. U.S. Treasury and agency securities explicitly guaranteed by the U.S. government are not subject to single issuer limitation.

As of June 30, 2020, the City Treasurer has investments in U.S. Agencies that represent 5.0% or more of the total Pool in the following:

Federal Farm Credit Bank.....	16.4%
Federal Home Loan Bank .....	6.8%

In addition, the following major fund holds investments with trustees that represent 5.0% or more of the funds' investments outside City Treasury as of June 30, 2020:

Airport:	
Federal National Mortgage Association .....	19.6%
Federal Home Loan Bank.....	12.0%
Federal Home Loan Mortgage Corporation.....	9.9%

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**(e) Treasurer's Pool**

The following represents a condensed statement of net position and changes in net position for the Treasurer's Pool as of and for the year ended June 30, 2020:

**Statement of Net Position**

Net position held in trust for all pool participants.....	<u>\$12,210,998</u>
Equity of internal pool participants.....	\$11,920,028
Equity of external pool participants.....	290,970
Total equity.....	<u>\$12,210,998</u>

**Statement of Changes in Net Position**

Net position at July 1, 2019.....	\$11,530,990
Net change in investments by pool participants.....	680,008
Net position at June 30, 2020.....	<u>\$12,210,998</u>

The following provides a summary of key investment information for the Treasurer's Pool as of June 30, 2020:

Type of Investment	Rates	Maturities	Par Value	Carrying Value
Pooled Investments:				
U.S. Treasuries.....	0.09% - 2.57%	07/02/20 - 11/15/23	\$ 3,585,000	\$ 3,613,851
U.S. Agencies.....	0.10% - 3.09%	07/06/20 - 03/03/25	3,619,485	3,672,854
State and local agencies.....	1.40% - 2.80%	04/01/21 - 05/15/21	56,737	57,523
Public time deposits.....	0.06% - 0.35%	09/21/20 - 12/23/20	45,000	45,000
Negotiable certificates of deposit..	0.43% - 1.87%	07/01/20 - 03/15/21	1,308,790	1,311,853
Commercial paper.....	1.51% - 1.96%	07/01/20 - 08/25/20	590,000	589,955
Corporate notes.....	3.08% - 3.08%	01/08/21 - 01/08/21	5,000	5,071
Money market mutual funds.....	0.06% - 0.12%	07/01/20 - 07/01/20	2,312,516	2,312,516
Supranationals.....	0.25% - 2.97%	07/01/20 - 01/28/25	632,135	637,378
			<u>\$12,154,663</u>	12,246,001
Carrying amount of deposits with Treasurer.....				(35,003)
Total cash and investments with Treasurer.....				<u>\$ 12,210,998</u>



**CITY AND COUNTY OF SAN FRANCISCO**  
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**(f) Retirement System's Investments**

The Retirement System's investments as of June 30, 2020, are summarized as follows:

Fixed Income Investments:	
Short-term investments	\$ 526,053
Investments in City Treasury	32,391
Debt securities:	
U.S. Government and agencies	1,094,201
Other debt securities	958,424
Subtotal debt securities	<u>2,052,625</u>
Total fixed income investments	<u>2,611,069</u>
Equity securities:	
Domestic	6,204,312
International	2,402,026
Total equity securities	<u>8,606,338</u>
Real assets	3,840,427
Private credit	1,291,763
Private equity	6,105,532
Absolute return	3,702,667
Foreign currency contracts, net	(116)
Invested securities lending collateral	547,047
<b>Total Retirement System Investments</b>	<b><u>\$ 26,704,727</u></b>

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**Interest Rate Risk**

The Retirement System does not have a specific policy to manage interest rate risk. Below is a table depicting the segmented time distribution for fixed income investments based upon the expected maturity (in years) as of June 30, 2020:

Investment Type	Fair Value	Maturities			
		Less than 1 year	1-5 years	6-10 years	10+ years
Asset-Backed Securities	\$ 10,108	\$ -	\$ 60	\$ 505	\$ 9,543
Bank Loans	94,415	1,517	56,186	36,712	-
City Investment Pool	32,391	32,391	-	-	-
Collateralized Bonds	802	-	-	532	270
Commercial Mortgage-Backed	75,597	951	247	2,862	71,537
Commingled and Other					
Fixed Income Funds	315,749	444	-	83,140	232,165
Corporate Bonds	159,427	2,535	68,865	77,552	10,475
Corporate Convertible Bonds	167,019	8,612	100,002	51,691	6,714
Government Bonds	1,190,312	20,309	741,719	394,942	33,342
Government Mortgage-Backed Securities	2	-	-	1	1
Non-Government Backed					
Collateralized Mortgage Obligations	6,871	-	601	-	6,270
Options	(1)	(1)	-	-	-
Short-Term Investment Funds	553,249	553,249	-	-	-
Swaps	5,128	1,295	2,484	576	773
Total	<u>\$ 2,611,069</u>	<u>\$ 621,302</u>	<u>\$ 970,164</u>	<u>\$ 648,513</u>	<u>\$ 371,090</u>

**Credit Risk**

Fixed income investment managers retained by the Retirement System follow specific investment guidelines and are evaluated against specific market benchmarks that represent their investment style. Fixed income investment managers typically are limited within their portfolios to no more than 5.0% exposure in any single security, with the exception of United States Treasury and government agency securities. The Retirement System's credit risk policy is embedded in the individual investment manager agreements as prescribed and approved by the Retirement Board.

Investments are classified and rated using the lower of (1) S&P Global Ratings (S&P) rating or (2) Moody's Investors Service (Moody's) rating corresponding to the equivalent S&P rating. If only a Moody's rating is available, the rating equivalent to S&P is used for the purpose of this disclosure.

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The following table illustrates the Retirement System's exposure to credit risk as of June 30, 2020. Investments issued or explicitly guaranteed by the U.S. government of \$1.10 billion as of June 30, 2020, are exempt from credit rating disclosures and are excluded from the table below.

Credit Rating	Fair Value	Fair Value as a Percentage of Total
AAA	\$ 2,607	0.2%
AA	3,824	0.3%
A	36,283	2.4%
BBB	75,990	5.0%
BB	102,632	6.8%
B	155,557	10.3%
CCC	43,517	2.9%
CC	1,798	0.1%
D	4,949	0.3%
Not Rated	1,089,713	71.7%
Total	\$ 1,516,870	100.0%

The securities listed as "Not Rated" include short-term investment funds, government mortgage-backed securities, and investments that invest primarily in rated securities, such as commingled funds and money market funds, but do not themselves have a specific credit rating. Excluding these investments, the "Not Rated" component of credit would be approximately 8.3% for 2020.

**Concentration of Credit Risk**

Concentration of credit risk is the risk of loss attributed to the magnitude of the Retirement System's investment in a single issuer. Securities issued or guaranteed by the U.S. government or its agencies are exempt from this limit. As of June 30, 2020, the Retirement System had no investments of a single issuer that equaled or exceeded 5.0% of total Retirement System's investments or net position.

**Custodial Credit Risk**

Custodial credit risk for investments is the risk that, in the event of the failure of the counterparty to a transaction, a government may not be able to recover the value of investment or collateral securities that are in the possession of an outside party. The Retirement System does not have a specific policy addressing custodial credit risk for investments, but investments are generally insured, registered, or held by the Retirement System or its agent in the Retirement System's name. As of June 30, 2020, \$114.7 million of the Retirement System's investments were exposed to custodial credit risk because they were not insured or registered in the name of the Retirement System and were held by the counterparty's trust department or agent but not in the Retirement System's name.

**Foreign Currency Risk**

The Retirement System's exposure to foreign currency risk derives from its positions in foreign currency denominated cash, equity, fixed income, private equity, real assets, and private credit. The Retirement System's investment policy allows international managers to enter into foreign exchange contracts, which are limited to hedging currency exposure existing in the portfolio.

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The Retirement System's net exposures to foreign currency risk as of June 30, 2020, are as follows:

Currency	Cash	Equities	Fixed Income	Private Equities	Real Assets	Private Credit	Foreign Currency Contracts	Total
Argentina peso	\$ -	\$ -	\$ 144	\$ -	\$ -	\$ -	\$ -	\$ 144
Australian dollar	-	10,171	-	3,294	-	-	-	13,465
Brazil real	-	8,455	5,113	-	-	-	-	19,234
Canadian dollar	-	15,500	-	-	-	-	(4)	15,496
Chilean peso	-	-	1,993	-	-	-	394	2,387
Chinese yuan renminbi	3,334	374,375	9,751	-	-	-	21	387,481
Colombian peso	-	-	13,035	-	-	-	497	13,532
Czech koruna	-	-	4,052	-	-	-	2,516	6,568
Danish krone	-	28,004	-	-	-	-	-	28,004
Dominican rep peso	-	-	2,357	-	-	-	(2,151)	206
Euro	-	329,417	35,046	82,714	350,035	51,530	(38,620)	810,122
Hong Kong dollar	-	103,612	-	-	-	-	(2,070)	101,542
Hungarian forint	-	2,753	10,131	-	-	-	(5,014)	7,870
Indonesian rupiah	-	471	12,158	-	-	-	(128)	12,501
Israeli shekel	-	-	277	-	-	-	(334)	(57)
Japanese yen	-	78,825	-	-	53,158	-	206	132,189
Kazakhstan tenge	-	-	239	-	-	-	-	239
Malaysian ringgit	-	-	7,656	-	-	-	1,223	8,879
Mexican peso	-	2,873	5,823	-	-	-	7,020	15,716
New Taiwan dollar	-	37,573	-	-	-	-	-	37,573
New Zealand dollar	-	449	-	-	-	-	-	449
Norwegian krone	-	2,113	-	-	-	-	-	2,113
Peruvian sol	-	-	10,807	-	-	-	(6,488)	4,319
Philippines peso	-	1,495	203	-	-	-	51	1,749
Polish zloty	-	2,622	11,369	-	-	-	(1,255)	12,736
Pound sterling	-	102,755	2,239	41,150	25,385	-	(1,768)	169,761
Romanian leu	-	-	2,249	-	-	-	1,501	3,750
New Russian ruble	-	-	12,915	-	-	-	(1,620)	11,295
South African rand	-	2,664	11,910	-	-	-	(3,383)	11,191
South Korean won	-	21,595	-	-	-	-	-	21,595
Swedish krona	-	13,920	-	-	-	-	(197)	13,723
Swiss franc	-	57,320	-	-	-	-	(124)	57,196
Thailand baht	-	872	5,278	-	-	-	7,372	13,522
Turkish lira	-	-	1,206	-	-	-	1,598	2,804
Uruguayan peso	-	-	104	-	-	-	259	363
<b>Total</b>	<b>\$ 3,334</b>	<b>\$ 1,197,834</b>	<b>\$ 166,055</b>	<b>\$ 127,158</b>	<b>\$ 428,578</b>	<b>\$ 51,530</b>	<b>\$ (34,832)</b>	<b>\$ 1,939,657</b>

**CITY AND COUNTY OF SAN FRANCISCO**  
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**Derivative Instruments**

As of June 30, 2020, the derivative instruments held by the Retirement System are considered investments and not hedges for accounting purposes. The gains and losses arising from this activity are recognized as incurred in the statement of changes in fiduciary net position. All investment derivatives discussed below are included within the investment risk schedules, which precede this subsection. Investment derivative instruments are disclosed separately to provide a comprehensive and distinct view of this activity and its impact on the overall investment portfolio.

The fair value of the exchange traded derivative instruments, such as futures, options, rights and warrants are based on quoted market prices. The fair values of forward foreign currency contracts are determined using a pricing service, which uses published foreign exchange rates as the primary source. The fair values of swaps are determined by the Retirement System's investment managers based on quoted market prices of the underlying investment instruments or by an external pricing service using various proprietary methods.

The table below presents the notional amounts, the fair value amounts, and the related net appreciation (depreciation) in the fair value of derivative instruments that were outstanding at June 30, 2020:

Derivative Type / Contracts	Notional Amount	Fair Value	Net Appreciation (Depreciation) in Fair Value
Forwards			
Foreign Exchange Contracts	\$ 172,991	\$ (16)	\$ (212)
Futures			
Currency Futures Long	-	-	(29)
Equity Index Futures Long	55,315	1620	(1453)
Equity Index Futures Short	-	-	410
Treasury Futures Long	263,246	404	249
Options			
Foreign Exchange Contracts	(1600)	(1)	14
Swaps			
Credit Contracts	11280	247	60
Currency Contracts	7,669	580	617
Equity Index Contracts	-	-	31
Interest Rate Contracts	325,034	4,301	915
Rights/Warrants			
Equity Contracts	30,686 shares	91806	12,471
Total		\$ 98,841	\$ 13,073

All investment derivatives are reported as investments at fair value in the statement of fiduciary net position. Rights, warrants, and equity index futures are reported in equity securities. Foreign exchange contracts are reported in foreign currency contracts, which also include spot contracts that are not derivatives. All other derivative contracts are reported in other debt securities. All changes in fair value are reported as net appreciation (depreciation) in fair value of investments in the statement of changes in fiduciary net position.

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**Counterparty Credit Risk**

The Retirement System is exposed to credit risk on non-exchange traded derivative instruments that are in asset positions. The table below presents those investments being classified and rated using the lower of (1) S&P Global Ratings (S&P) rating or (2) Moody's Investors Service (Moody's) rating corresponding to the equivalent S&P rating. If only a Moody's rating is available, the rating equivalent to S&P is used for the purpose of this disclosure.

Credit Rating	Fair Value
AA	\$ 2,500
A	403
BBB	2,109
Total	\$ 5,012

**Custodial Credit Risk**

The custodial credit risk disclosure for exchange traded derivative instruments is made in accordance with the custodial credit risk disclosure requirements of GASB Statement No. 40. At June 30, 2020, all of the Retirement System's investments in derivative instruments are held in the Retirement System's name and are not exposed to custodial credit risk.

**Interest Rate Risk**

The table below describes the maturity periods of the derivative instruments exposed to interest rate risk at June 30, 2020.

Derivative Type / Contracts	Fair Value	Maturities			
		Less than 1 year	1-5 years	6-10 years	10+ years
Forwards					
Foreign Exchange Contracts	\$ (116)	\$ (97)	\$ (19)	\$ -	\$ -
Futures					
Treasury Futures Long	404	404	-	-	-
Options					
Foreign Exchange Contracts	(1)	(1)	-	-	-
Swaps					
Currency Contracts	580	420	120	40	-
Interest Rate Contracts	4,301	893	2,099	536	773
Total	\$ 5,168	\$ 1,619	\$ 2,200	\$ 576	\$ 773

**CITY AND COUNTY OF SAN FRANCISCO**  
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The following table details the reference rate, notional amount, and fair value of interest rate swaps that are highly sensitive to changes in interest rates as of June 30, 2020:

Investment Type	Reference Rate	Notional Value	Fair Value
Interest Rate Swap	Receive Fixed 0.02%, Pay Variable 6-Month CLP	\$ 1,629	\$ 9
Interest Rate Swap	Receive Fixed 0.03%, Pay Variable 6-Month CLP	11	1
Interest Rate Swap	Receive Fixed 0.48%, Pay Variable 6-Month PRIBOR	628	-
Interest Rate Swap	Receive Fixed 0.50%, Pay Variable 6-Month BUBOR	156	-
Interest Rate Swap	Receive Fixed 0.78%, Pay Variable 6-Month THB	1,369	(3)
Interest Rate Swap	Receive Fixed 0.79%, Pay Variable 6-Month BUBOR	347	2
Interest Rate Swap	Receive Fixed 0.94%, Pay Variable 6-Month THB	123	(2)
Interest Rate Swap	Receive Fixed 0.98%, Pay Variable 6-Month CLP	12	-
Interest Rate Swap	Receive Fixed 1.04%, Pay Variable 3-Month TELBOR	3,178	110
Interest Rate Swap	Receive Fixed 1.05%, Pay Variable 3-Month TELBOR	2,918	97
Interest Rate Swap	Receive Fixed 1.07%, Pay Variable 6-Month CLP	84	1
Interest Rate Swap	Receive Fixed 1.09%, Pay Variable 6-Month CLP	3,419	(12)
Interest Rate Swap	Receive Fixed 1.18%, Pay Variable 6-Month CLP	46	1
Interest Rate Swap	Receive Fixed 1.19%, Pay Variable 6-Month CLP	128	2
Interest Rate Swap	Receive Fixed 1.20%, Pay Variable 6-Month CLP	13	-
Interest Rate Swap	Receive Fixed 1.27%, Pay Variable 3-Month TELBOR	982	65
Interest Rate Swap	Receive Fixed 1.48%, Pay Variable 6-Month PRIBOR	717	54
Interest Rate Swap	Receive Fixed 1.49%, Pay Variable 6-Month WIBOR	303	17
Interest Rate Swap	Receive Fixed 1.50%, Pay Variable 6-Month BUBOR	394	12
Interest Rate Swap	Receive Fixed 1.78%, Pay Variable 6-Month PRIBOR	1,024	49
Interest Rate Swap	Receive Fixed 1.81%, Pay Variable 3-Month TELBOR	1,531	131
Interest Rate Swap	Receive Fixed 1.83%, Pay Variable 6-Month THB	712	40
Interest Rate Swap	Receive Fixed 1.83%, Pay Variable 6-Month WIBOR	126	3
Interest Rate Swap	Receive Fixed 1.86%, Pay Variable 7-Day PBOC	1,809	38
Interest Rate Swap	Receive Fixed 1.90%, Pay Variable 3-Month TELBOR	925	84
Interest Rate Swap	Receive Fixed 1.92%, Pay Variable 6-Month THB	142	7
Interest Rate Swap	Receive Fixed 1.93%, Pay Variable 6-Month THB	442	8
Interest Rate Swap	Receive Fixed 1.94%, Pay Variable 6-Month THB	485	23
Interest Rate Swap	Receive Fixed 1.94%, Pay Variable 6-Month WIBOR	3,666	197
Interest Rate Swap	Receive Fixed 1.95%, Pay Variable 6-Month THB	191	15
Interest Rate Swap	Receive Fixed 2.00%, Pay Variable 6-Month PRIBOR	1,336	100
Interest Rate Swap	Receive Fixed 2.00%, Pay Variable 6-Month WIBOR	607	1
Interest Rate Swap	Receive Fixed 2.01%, Pay Variable 6-Month THB	1,155	46
Interest Rate Swap	Receive Fixed 2.02%, Pay Variable 6-Month THB	647	1
Interest Rate Swap	Receive Fixed 2.04%, Pay Variable 6-Month THB	511	24
Interest Rate Swap	Receive Fixed 2.08%, Pay Variable 6-Month CLP	122	-
Interest Rate Swap	Receive Fixed 2.11%, Pay Variable 6-Month CLP	43	-
Interest Rate Swap	Receive Fixed 2.12%, Pay Variable 6-Month THB	1,129	28
Interest Rate Swap	Receive Fixed 2.18%, Pay Variable 6-Month THB	81	8
Interest Rate Swap	Receive Fixed 2.19%, Pay Variable 6-Month THB	831	62

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Investment Type	Reference Rate	Notional Value	Fair Value
Interest Rate Swap	Receive Fixed 2.22%, Pay Variable 6-Month THB	453	3
Interest Rate Swap	Receive Fixed 2.25%, Pay Variable 6-Month PRIBOR	3,912	138
Interest Rate Swap	Receive Fixed 2.26%, Pay Variable 3-Month PRIBOR	6,644	38
Interest Rate Swap	Receive Fixed 2.38%, Pay Variable 7-Day PBOC	198	-
Interest Rate Swap	Receive Fixed 2.39%, Pay Variable 6-Month CLP	853	52
Interest Rate Swap	Receive Fixed 2.39%, Pay Variable 6-Month THB	620	70
Interest Rate Swap	Receive Fixed 2.42%, Pay Variable 6-Month CLP	77	5
Interest Rate Swap	Receive Fixed 2.42%, Pay Variable 6-Month THB	620	71
Interest Rate Swap	Receive Fixed 2.44%, Pay Variable 7-Day PBOC	325	2
Interest Rate Swap	Receive Fixed 2.46%, Pay Variable 7-Day PBOC	862	5
Interest Rate Swap	Receive Fixed 2.49%, Pay Variable 7-Day PBOC	42	-
Interest Rate Swap	Receive Fixed 2.51%, Pay Variable 6-Month CLP	1,265	85
Interest Rate Swap	Receive Fixed 2.51%, Pay Variable 6-Month THB	353	28
Interest Rate Swap	Receive Fixed 2.55%, Pay Variable 6-Month CLP	341	23
Interest Rate Swap	Receive Fixed 2.56%, Pay Variable 6-Month THB	757	80
Interest Rate Swap	Receive Fixed 2.58%, Pay Variable 6-Month THB	424	36
Interest Rate Swap	Receive Fixed 2.63%, Pay Variable 6-Month THB	709	65
Interest Rate Swap	Receive Fixed 2.64%, Pay Variable 6-Month CLP	380	22
Interest Rate Swap	Receive Fixed 2.68%, Pay Variable 6-Month CLP	609	46
Interest Rate Swap	Receive Fixed 2.78%, Pay Variable 6-Month CLP	329	26
Interest Rate Swap	Receive Fixed 2.78%, Pay Variable 6-Month THB	30	3
Interest Rate Swap	Receive Fixed 2.81%, Pay Variable 6-Month THB	596	62
Interest Rate Swap	Receive Fixed 2.88%, Pay Variable 7-Day PBOC	1,696	39
Interest Rate Swap	Receive Fixed 2.97%, Pay Variable 7-Day PBOC	1,202	11
Interest Rate Swap	Receive Fixed 3.12%, Pay Variable 6-Month CLP	111	11
Interest Rate Swap	Receive Fixed 3.27%, Pay Variable 6-Month CLP	554	40
Interest Rate Swap	Receive Fixed 3.34%, Pay Variable 3-Month KLIBOR	233	13
Interest Rate Swap	Receive Fixed 3.54%, Pay Variable 6-Month CLP	604	43
Interest Rate Swap	Receive Fixed 3.76%, Pay Variable 6-Month CLP	1,507	232
Interest Rate Swap	Receive Fixed 3.77%, Pay Variable 6-Month CLP	1,490	202
Interest Rate Swap	Receive Fixed 4.26%, Pay Variable 1-Day COOVIBR	660	26
Interest Rate Swap	Receive Fixed 4.50%, Pay Variable 1-Day BIDOR	6,429	164
Interest Rate Swap	Receive Fixed 4.58%, Pay Variable 1-Day COOVIBR	518	34
Interest Rate Swap	Receive Fixed 4.61%, Pay Variable 1-Day COOVIBR	561	38
Interest Rate Swap	Receive Fixed 4.70%, Pay Variable 28-Day MXBR	1,099	1
Interest Rate Swap	Receive Fixed 4.72%, Pay Variable 28-Day MXBR	840	1
Interest Rate Swap	Receive Fixed 4.87%, Pay Variable 28-Day MXBR	1,268	9
Interest Rate Swap	Receive Fixed 5.00%, Pay Variable 1-Day BIDOR	2,750	61
Interest Rate Swap	Receive Fixed 5.08%, Pay Variable 28-Day MXBR	130	1
Interest Rate Swap	Receive Fixed 5.12%, Pay Variable 1-Day COOVIBR	426	18
Interest Rate Swap	Receive Fixed 5.17%, Pay Variable 1-Day COOVIBR	2,723	239
Interest Rate Swap	Receive Fixed 5.25%, Pay Variable 1-Day BIDOR	3,788	122
Interest Rate Swap	Receive Fixed 5.60%, Pay Variable 1-Day COOVIBR	1,159	81
Interest Rate Swap	Receive Fixed 5.61%, Pay Variable 1-Day COOVIBR	116	13
Interest Rate Swap	Receive Fixed 5.63%, Pay Variable 28-Day MXBR	134	2
Interest Rate Swap	Receive Fixed 5.75%, Pay Variable 1-Day BIDOR	1,166	55

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Investment Type	Reference Rate	Notional Value	Fair Value
Interest Rate Swap	Receive Fixed 5.78%, Pay Variable 1-Day BIDOR	219	10
Interest Rate Swap	Receive Fixed 5.86%, Pay Variable 28-Day MXBR	1,324	48
Interest Rate Swap	Receive Fixed 5.87%, Pay Variable 28-Day MXBR	1,333	22
Interest Rate Swap	Receive Fixed 5.88%, Pay Variable 1-Day COOVIBR	832	104
Interest Rate Swap	Receive Fixed 5.92%, Pay Variable 1-Day BIDOR	1,202	63
Interest Rate Swap	Receive Fixed 6.01%, Pay Variable 1-Day BIDOR	255	6
Interest Rate Swap	Receive Fixed 6.12%, Pay Variable 1-Day COOVIBR	87	11
Interest Rate Swap	Receive Fixed 6.20%, Pay Variable 1-Day COOVIBR	80	10
Interest Rate Swap	Receive Fixed 6.23%, Pay Variable 1-Day BIDOR	2,586	161
Interest Rate Swap	Receive Fixed 6.26%, Pay Variable 1-Day BIDOR	911	55
Interest Rate Swap	Receive Fixed 6.41%, Pay Variable 1-Day COOVIBR	447	76
Interest Rate Swap	Receive Fixed 6.42%, Pay Variable 28-Day MXBR	342	24
Interest Rate Swap	Receive Fixed 6.43%, Pay Variable 1-Day COOVIBR	25	(4)
Interest Rate Swap	Receive Fixed 6.51%, Pay Variable 28-Day MXBR	844	62
Interest Rate Swap	Receive Fixed 6.52%, Pay Variable 1-Day BIDOR	656	12
Interest Rate Swap	Receive Fixed 6.60%, Pay Variable 28-Day MXBR	2,666	205
Interest Rate Swap	Receive Fixed 6.62%, Pay Variable 28-Day MXBR	969	75
Interest Rate Swap	Receive Fixed 6.64%, Pay Variable 28-Day MXBR	1,809	(142)
Interest Rate Swap	Receive Fixed 6.68%, Pay Variable 1-Day BIDOR	2,131	157
Interest Rate Swap	Receive Fixed 6.71%, Pay Variable 28-Day MXBR	567	49
Interest Rate Swap	Receive Fixed 6.80%, Pay Variable 28-Day MXBR	104	8
Interest Rate Swap	Receive Fixed 6.89%, Pay Variable 1-Day BIDOR	2,113	94
Interest Rate Swap	Receive Fixed 6.99%, Pay Variable 1-Day BIDOR	892	37
Interest Rate Swap	Receive Fixed 7.05%, Pay Variable 1-Day BIDOR	1,457	69
Interest Rate Swap	Receive Fixed 7.10%, Pay Variable 1-Day BIDOR	2,040	99
Interest Rate Swap	Receive Fixed 7.12%, Pay Variable 1-Day BIDOR	728	34
Interest Rate Swap	Receive Fixed 7.13%, Pay Variable 28-Day MXBR	528	53
Interest Rate Swap	Receive Fixed 7.18%, Pay Variable 1-Day BIDOR	1,257	64
Interest Rate Swap	Receive Fixed 7.19%, Pay Variable 1-Day BIDOR	492	25
Interest Rate Swap	Receive Fixed 7.22%, Pay Variable 1-Day BIDOR	965	49
Interest Rate Swap	Receive Fixed 7.25%, Pay Variable 3-Month JIBAR	426	39
Interest Rate Swap	Receive Fixed 7.31%, Pay Variable 1-Day BIDOR	455	25
Interest Rate Swap	Receive Fixed 7.38%, Pay Variable 28-Day MXBR	684	87
Interest Rate Swap	Receive Fixed 7.42%, Pay Variable 1-Day BIDOR	1,949	167
Interest Rate Swap	Receive Fixed 7.48%, Pay Variable 1-Day BIDOR	1,439	123
Interest Rate Swap	Receive Fixed 7.63%, Pay Variable 28-Day MXBR	294	47
Interest Rate Swap	Receive Fixed 7.64%, Pay Variable 28-Day MXBR	307	50
Interest Rate Swap	Receive Fixed 7.65%, Pay Variable 28-Day MXBR	2,480	201
Interest Rate Swap	Receive Fixed 7.68%, Pay Variable 28-Day MXBR	169	27
Interest Rate Swap	Receive Fixed 7.80%, Pay Variable 1-Day BIDOR	255	20
Interest Rate Swap	Receive Fixed 7.83%, Pay Variable 1-Day BIDOR	2,604	167
Interest Rate Swap	Receive Fixed 7.88%, Pay Variable 28-Day MXBR	74	6
Interest Rate Swap	Receive Fixed 7.89%, Pay Variable 28-Day MXBR	1,082	207
Interest Rate Swap	Receive Fixed 7.92%, Pay Variable 28-Day MXBR	1,714	188
Interest Rate Swap	Receive Fixed 7.98%, Pay Variable 28-Day MXBR	2,294	396

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June 30, 2020  
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Investment Type	Reference Rate	Notional Value	Fair Value
Interest Rate Swap	Receive Fixed 7.99%, Pay Variable 28-Day MXBR	320	56
Interest Rate Swap	Receive Fixed 8.04%, Pay Variable 28-Day MXBR	1,770	369
Interest Rate Swap	Receive Fixed 8.06%, Pay Variable 28-Day MXBR	4,544	(2)
Interest Rate Swap	Receive Fixed 8.28%, Pay Variable 28-Day MXBR	169	40
Interest Rate Swap	Receive Fixed 8.31%, Pay Variable 28-Day MXBR	69	16
Interest Rate Swap	Receive Fixed 8.32%, Pay Variable 28-Day MXBR	351	78
Interest Rate Swap	Receive Fixed 8.39%, Pay Variable 28-Day MXBR	294	62
Interest Rate Swap	Receive Fixed 8.64%, Pay Variable 1-Day BIDOR	109	13
Interest Rate Swap	Receive Fixed 8.82%, Pay Variable 28-Day MXBR	3,726	505
Interest Rate Swap	Receive Fixed 8.98%, Pay Variable 28-Day MXBR	433	61
Interest Rate Swap	Receive Fixed 9.65%, Pay Variable 1-Day BIDOR	437	84
Interest Rate Swap	Receive Fixed 9.76%, Pay Variable 1-Day BIDOR	18	4
Interest Rate Swap	Receive Fixed 10.30%, Pay Variable 1-Day BIDOR	364	78
Interest Rate Swap	Receive Fixed 10.33%, Pay Variable 1-Day BIDOR	1,512	331
Interest Rate Swap	Receive Fixed 11.33%, Pay Variable 1-Day BIDOR	1,111	285
Interest Rate Swap	Receive Fixed 12.06%, Pay Variable 1-Day BIDOR	508	86
Interest Rate Swap	Receive Fixed 12.20%, Pay Variable 1-Day BIDOR	945	175
Interest Rate Swap	Receive Fixed 12.29%, Pay Variable 1-Day BIDOR	127	36
Interest Rate Swap	Receive Fixed 16.40%, Pay Variable 1-Day BIDOR	2,185	690
Interest Rate Swap	Receive Variable 1-Day BIDOR, Pay Fixed 2.15%	21,236	-
Interest Rate Swap	Receive Variable 1-Day BIDOR, Pay Fixed 2.64%	31,289	(1)
Interest Rate Swap	Receive Variable 1-Day BIDOR, Pay Fixed 3.99%	2,058	(35)
Interest Rate Swap	Receive Variable 1-Day BIDOR, Pay Fixed 4.00%	9,489	(164)
Interest Rate Swap	Receive Variable 1-Day BIDOR, Pay Fixed 4.50%	3,715	(57)
Interest Rate Swap	Receive Variable 1-Day BIDOR, Pay Fixed 4.80%	1,166	(36)
Interest Rate Swap	Receive Variable 1-Day BIDOR, Pay Fixed 4.99%	127	(4)
Interest Rate Swap	Receive Variable 1-Day BIDOR, Pay Fixed 5.44%	1,111	(45)
Interest Rate Swap	Receive Variable 1-Day BIDOR, Pay Fixed 5.65%	401	(19)
Interest Rate Swap	Receive Variable 1-Day BIDOR, Pay Fixed 6.25%	200	-
Interest Rate Swap	Receive Variable 1-Day BIDOR, Pay Fixed 6.34%	237	(15)
Interest Rate Swap	Receive Variable 1-Day BIDOR, Pay Fixed 6.50%	674	(4)
Interest Rate Swap	Receive Variable 1-Day BIDOR, Pay Fixed 6.55%	710	(12)
Interest Rate Swap	Receive Variable 1-Day BIDOR, Pay Fixed 6.71%	200	(11)
Interest Rate Swap	Receive Variable 1-Day BIDOR, Pay Fixed 6.81%	2,349	(139)
Interest Rate Swap	Receive Variable 1-Day BIDOR, Pay Fixed 6.93%	1,821	(82)
Interest Rate Swap	Receive Variable 1-Day BIDOR, Pay Fixed 6.95%	219	(9)
Interest Rate Swap	Receive Variable 1-Day BIDOR, Pay Fixed 6.98%	2,623	(124)
Interest Rate Swap	Receive Variable 1-Day BIDOR, Pay Fixed 7.17%	1,111	(56)
Interest Rate Swap	Receive Variable 1-Day BIDOR, Pay Fixed 7.26%	1,894	(96)
Interest Rate Swap	Receive Variable 1-Day BIDOR, Pay Fixed 7.29%	3,023	(155)
Interest Rate Swap	Receive Variable 1-Day BIDOR, Pay Fixed 8.79%	838	(73)
Interest Rate Swap	Receive Variable 1-Day BIDOR, Pay Fixed 9.60%	747	(130)
Interest Rate Swap	Receive Variable 1-Day BIDOR, Pay Fixed 11.35%	856	(146)
Interest Rate Swap	Receive Variable 1-Day COOVIBR, Pay Fixed 1.20%	2,729	(183)
Interest Rate Swap	Receive Variable 1-Day COOVIBR, Pay Fixed 2.72%	6,680	(61)

**CITY AND COUNTY OF SAN FRANCISCO**  
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Investment Type	Reference Rate	Notional Value	Fair Value
Interest Rate Swap	Receive Variable 1-Day COOVIBR, Pay Fixed 4.16%	951	(37)
Interest Rate Swap	Receive Variable 1-Day COOVIBR, Pay Fixed 4.35%	475	(26)
Interest Rate Swap	Receive Variable 1-Day COOVIBR, Pay Fixed 4.45%	327	(19)
Interest Rate Swap	Receive Variable 1-Day COOVIBR, Pay Fixed 4.49%	88	(6)
Interest Rate Swap	Receive Variable 1-Day COOVIBR, Pay Fixed 4.88%	1,715	(132)
Interest Rate Swap	Receive Variable 1-Day COOVIBR, Pay Fixed 5.19%	669	(50)
Interest Rate Swap	Receive Variable 1-Day COOVIBR, Pay Fixed 5.28%	371	28
Interest Rate Swap	Receive Variable 1-Day COOVIBR, Pay Fixed 6.39%	346	(58)
Interest Rate Swap	Receive Variable 1-Day COOVIBR, Pay Fixed 6.42%	56	(8)
Interest Rate Swap	Receive Variable 28-Day MXBR, Pay Fixed 6.38%	329	(2)
Interest Rate Swap	Receive Variable 28-Day MXBR, Pay Fixed 6.43%	251	(3)
Interest Rate Swap	Receive Variable 28-Day MXBR, Pay Fixed 6.48%	437	(8)
Interest Rate Swap	Receive Variable 28-Day MXBR, Pay Fixed 6.52%	653	(46)
Interest Rate Swap	Receive Variable 28-Day MXBR, Pay Fixed 6.54%	649	(17)
Interest Rate Swap	Receive Variable 28-Day MXBR, Pay Fixed 6.55%	221	(6)
Interest Rate Swap	Receive Variable 28-Day MXBR, Pay Fixed 6.60%	286	(22)
Interest Rate Swap	Receive Variable 28-Day MXBR, Pay Fixed 6.62%	831	(65)
Interest Rate Swap	Receive Variable 28-Day MXBR, Pay Fixed 6.65%	3,237	(87)
Interest Rate Swap	Receive Variable 28-Day MXBR, Pay Fixed 6.77%	303	(9)
Interest Rate Swap	Receive Variable 28-Day MXBR, Pay Fixed 6.83%	558	(53)
Interest Rate Swap	Receive Variable 28-Day MXBR, Pay Fixed 6.85%	381	(37)
Interest Rate Swap	Receive Variable 28-Day MXBR, Pay Fixed 6.86%	744	(67)
Interest Rate Swap	Receive Variable 28-Day MXBR, Pay Fixed 6.87%	550	(1)
Interest Rate Swap	Receive Variable 28-Day MXBR, Pay Fixed 7.07%	299	(27)
Interest Rate Swap	Receive Variable 28-Day MXBR, Pay Fixed 7.18%	974	(103)
Interest Rate Swap	Receive Variable 28-Day MXBR, Pay Fixed 7.72%	4,328	(367)
Interest Rate Swap	Receive Variable 28-Day MXBR, Pay Fixed 7.73%	662	(56)
Interest Rate Swap	Receive Variable 28-Day MXBR, Pay Fixed 8.11%	1,069	(203)
Interest Rate Swap	Receive Variable 28-Day MXBR, Pay Fixed 9.09%	961	(246)
Interest Rate Swap	Receive Variable 28-Day MXBR, Pay Fixed 9.10%	2,259	(579)
Interest Rate Swap	Receive Variable 28-Day MXBR, Pay Fixed 9.21%	368	(97)
Interest Rate Swap	Receive Variable 28-Day MXBR, Pay Fixed 9.33%	260	(71)
Interest Rate Swap	Receive Variable 3-Month JIBAR, Pay Fixed 7.46%	299	(12)
Interest Rate Swap	Receive Variable 3-Month JIBAR, Pay Fixed 7.49%	299	(13)
Interest Rate Swap	Receive Variable 3-Month JIBAR, Pay Fixed 7.75%	535	(45)
Interest Rate Swap	Receive Variable 3-Month KLIBOR, Pay Fixed 3.74%	560	(21)
Interest Rate Swap	Receive Variable 3-Month KLIBOR, Pay Fixed 3.75%	887	(33)
Interest Rate Swap	Receive Variable 3-Month TELBOR, Pay Fixed 0.48%	1,011	(13)
Interest Rate Swap	Receive Variable 3-Month TELBOR, Pay Fixed 0.49%	982	(13)
Interest Rate Swap	Receive Variable 3-Month TELBOR, Pay Fixed 0.51%	1,300	(19)
Interest Rate Swap	Receive Variable 3-Month TELBOR, Pay Fixed 0.70%	982	(21)
Interest Rate Swap	Receive Variable 3-Month TELBOR, Pay Fixed 0.80%	2,514	(73)
Interest Rate Swap	Receive Variable 3-Month TELBOR, Pay Fixed 0.95%	1,127	(35)
Interest Rate Swap	Receive Variable 3-Month TELBOR, Pay Fixed 0.96%	1,098	(35)
Interest Rate Swap	Receive Variable 3-Month WIBOR, Pay Fixed 1.71%	6,699	(28)

**CITY AND COUNTY OF SAN FRANCISCO**  
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Investment Type	Reference Rate	Notional Value	Fair Value
Interest Rate Swap	Receive Variable 6-Month BUBOR, Pay Fixed 0.98%	2,112	(25)
Interest Rate Swap	Receive Variable 6-Month CLP, Pay Fixed 0.02%	1,845	(46)
Interest Rate Swap	Receive Variable 6-Month CLP, Pay Fixed 0.03%	396	(19)
Interest Rate Swap	Receive Variable 6-Month CLP, Pay Fixed 1.34%	763	(14)
Interest Rate Swap	Receive Variable 6-Month CLP, Pay Fixed 1.81%	1,989	(67)
Interest Rate Swap	Receive Variable 6-Month CLP, Pay Fixed 1.84%	1	-
Interest Rate Swap	Receive Variable 6-Month CLP, Pay Fixed 1.88%	1,570	(35)
Interest Rate Swap	Receive Variable 6-Month CLP, Pay Fixed 1.94%	2,511	(9)
Interest Rate Swap	Receive Variable 6-Month CLP, Pay Fixed 1.95%	316	(10)
Interest Rate Swap	Receive Variable 6-Month CLP, Pay Fixed 2.26%	318	(23)
Interest Rate Swap	Receive Variable 6-Month CLP, Pay Fixed 2.27%	325	(24)
Interest Rate Swap	Receive Variable 6-Month CLP, Pay Fixed 2.32%	464	(25)
Interest Rate Swap	Receive Variable 6-Month CLP, Pay Fixed 2.34%	490	(27)
Interest Rate Swap	Receive Variable 6-Month CLP, Pay Fixed 2.59%	799	(56)
Interest Rate Swap	Receive Variable 6-Month CLP, Pay Fixed 3.22%	693	(77)
Interest Rate Swap	Receive Variable 6-Month PRIBOR, Pay Fixed 0.77%	843	(10)
Interest Rate Swap	Receive Variable 6-Month PRIBOR, Pay Fixed 0.85%	1,387	(22)
Interest Rate Swap	Receive Variable 6-Month PRIBOR, Pay Fixed 0.93%	548	(12)
Interest Rate Swap	Receive Variable 6-Month PRIBOR, Pay Fixed 2.47%	1,391	(99)
Interest Rate Swap	Receive Variable 6-Month THB, Pay Fixed 0.78%	654	2
Interest Rate Swap	Receive Variable 6-Month THB, Pay Fixed 0.96%	230	(2)
Interest Rate Swap	Receive Variable 6-Month THB, Pay Fixed 1.12%	421	(1)
Interest Rate Swap	Receive Variable 6-Month THB, Pay Fixed 1.28%	2,168	(44)
Interest Rate Swap	Receive Variable 6-Month THB, Pay Fixed 1.33%	1,200	(31)
Interest Rate Swap	Receive Variable 6-Month WIBOR, Pay Fixed 0.66%	1,062	(5)
Interest Rate Swap	Receive Variable 6-Month WIBOR, Pay Fixed 0.98%	708	(8)
Interest Rate Swap	Receive Variable 6-Month WIBOR, Pay Fixed 1.83%	3,084	(168)
Interest Rate Swap	Receive Variable 6-Month WIBOR, Pay Fixed 1.86%	4,298	(104)
Interest Rate Swap	Receive Variable 6-Month WIBOR, Pay Fixed 2.25%	430	(28)
Total Interest Rate Swaps		<u>\$ 325,034</u>	<u>\$ 4,301</u>

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**Foreign Currency Risk**

At June 30, 2020, the Retirement System is exposed to foreign currency risk on its derivative investments denominated in foreign currencies. Below is the derivative instruments foreign currency risk analysis as of June 30, 2020:

<u>Currency</u>	<u>Forwards</u>	<u>Swaps</u>	<u>Total</u>
Argentina peso	\$ -	\$ (282)	\$ (282)
Brazil real	5,666	2,206	7,872
Canadian dollar	(4)	-	(4)
Chilean peso	394	359	753
Chinese yuan renminbi	21	95	116
Colombian peso	497	93	590
Czech koruna	2,516	236	2,752
Dominican rep peso	(2,151)	-	(2,151)
Euro	(38,620)	-	(38,620)
Hong Kong dollar	(2,070)	-	(2,070)
Hungarian forint	(5,014)	(11)	(5,025)
Indonesian rupiah	(128)	-	(128)
Israeli shekel	(334)	277	(57)
Japanese yen	206	-	206
Malaysian ringgit	1,223	(40)	1,183
Mexican peso	7,020	641	7,661
Peruvian sol	(6,488)	-	(6,488)
Philippines peso	51	-	51
Polish zloty	(1,255)	(123)	(1,378)
Pound sterling	(1,768)	-	(1,768)
Romanian leu	1,501	-	1,501
New Russian ruble	(1,620)	-	(1,620)
South African rand	(3,383)	(31)	(3,414)
Swedish krona	(197)	-	(197)
Swiss franc	(124)	-	(124)
Thailand baht	7,372	597	7,969
Turkish lira	1,598	(1,396)	202
Uruguayan peso	259	-	259
Total	<u>\$ (34,832)</u>	<u>\$ 2,621</u>	<u>\$ (32,211)</u>

**Contingent Features**

At June 30, 2020, the Retirement System held no positions in derivatives containing contingent features.

**Securities Lending**

The Retirement System lends U.S. government obligations, domestic and international bonds, and equities to various brokers with a simultaneous agreement to return collateral for the same securities plus a fee in the future. The securities lending agent manages the securities lending program and receives securities and cash as collateral. Cash and non-cash collateral is pledged at 102% to 110% depending on security type. There are no restrictions on the number of securities that can be lent at

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**Notes to Basic Financial Statements (Continued)**  
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one time. The term to maturity of the loaned securities is generally not matched with the term to maturity of the investment of the corresponding collateral.

The Retirement System does not have the ability to pledge or sell collateral securities unless a borrower defaults. The securities collateral is not reported on the statement of fiduciary net position. As of June 30, 2020, the Retirement System has no credit risk exposure to borrowers because the amounts the Retirement System owes them exceed the amounts they owe the Retirement System. As with other extensions of credit, the Retirement System may bear the risk of delay in recovery or of rights in the collateral should the borrower of securities fail financially. However, the lending agent indemnifies the Retirement System against all borrower defaults.

As of June 30, 2020, the Retirement System has lent \$1.43 billion in securities and received collateral of \$547.0 million and \$969.6 million in cash and securities, respectively, from borrowers. The cash collateral is invested in a separate account managed by the lending agent using investment guidelines approved by the Retirement Board. Due to the increase in the fair value of assets held in the separately managed account, the Retirement System's invested cash collateral was valued at \$547.0 million. The net unrealized gain of \$18 is presented as part of the net appreciation (depreciation) in fair value of investments in the statement of changes in fiduciary net position in the year in which the unrealized gains and losses occur. The Retirement System is exposed to investment risk including the possible loss of principal value in the separately managed cash collateral reinvestment account due to the fluctuation in the fair value of the assets held in the account.

The Retirement System's securities lending transactions as of June 30, 2020 are summarized in the following table.

<u>Investment Type</u>	<u>Fair Value of Loaned Securities</u>	<u>Cash Collateral</u>	<u>Fair Value of Non- Cash Collateral</u>
<b>Securities on Loan for Cash Collateral</b>			
U.S. Corporate Fixed Income	\$ 41,564	\$ 42,504	\$ -
U.S. Equities	419,809	424,541	-
U.S. Government Fixed Income	66,421	67,882	-
International Fixed Income	2,057	2,298	-
International Equities	9,248	9,804	-
<b>Securities on Loan for Non-Cash Collateral</b>			
U.S. Equities	265,391	-	278,246
U.S. Government Fixed Income	542,456	-	592,478
International Fixed Income	1,087	-	1,135
International Equities	85,651	-	97,698
	<u>\$ 1,433,684</u>	<u>\$ 547,029</u>	<u>\$ 969,557</u>



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The following table presents the segmented time distribution for the reinvested cash collateral account based upon the expected maturity (in years) as of June 30, 2020.

<b>Investment Type</b>	<b>Fair Value</b>	<b>Maturity Less Than 1 Year</b>
U.S. Agencies	\$ 549	\$ 549
Negotiable Certificates of Deposit	124,267	124,267
Commercial Paper	122,720	122,720
Fixed Rate Notes	7,920	7,920
Floating Rate Notes	140,445	140,445
Money Market Funds	82,507	82,507
Repurchase Agreements	68,431	68,431
Payable/Receivable	208	208
<b>Total</b>	<b>\$ 547,047</b>	<b>\$ 547,047</b>

The Retirement System's exposure to credit risk in its reinvested cash collateral account as of June 30, 2020 is as follows:

<b>Credit Rating</b>	<b>Fair Value</b>	<b>Fair Value as a Percentage of Total</b>
A-1	\$ 251,059	46.0%
AAA	82,507	15.1%
AA	54,905	10.0%
A	89,937	16.4%
Not Rated *	68,639	12.5%
<b>Total</b>	<b>\$ 547,047</b>	<b>100.0%</b>

\* This figure includes \$68,431 in repurchase agreements.

**Investments in Real Assets**

Real assets investments represent the Retirement System's interests in real assets limited partnerships and separate accounts. The changes in these investments during the year ended June 30, 2020, are summarized as follows:

Beginning of the year	\$ 4,334,229
Capital investments	763,762
Equity in net earnings	54,982
Net depreciation in fair value	(344,955)
Capital distributions	(967,591)
<b>End of the year</b>	<b>\$ 3,840,427</b>

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**(g) Retiree Health Care Trust Fund**

**Interest Rate Risk**

Interest rate risk is the risk that changes in interest rates may adversely affect the fair value of an investment. Generally, the longer the maturity of an investment, the greater the sensitivity of its fair value to changes in market interest rates. The RHCTF does not have a specific policy to manage interest rate risk but invests in a diversified portfolio of stocks and bonds with a goal of reducing sensitivity to any one interest rate regime.

As of June 30, 2020, the weighted average maturities in years for the RHCTF's fixed income investments were as follows:

<b>Investment Type</b>	<b>Weighted Average Maturity in Years</b>
US Debt Index Fund	8.0
Government Bond Index Fund	25.1
Inflation Protected Debt Index Fund	2.7
Emerging Markets Debt Fund	11.9
Multi-Sector Debt Fund	7.2
City Investment Pool	0.7
Treasury Money Market Fund	0.1

**Credit Risk**

Credit risk is the risk that an issuer or other counterparty to an investment may not fulfill its obligations. This is measured by the assignment of a rating by a nationally recognized statistical rating organization. The RHCTF's investments in the US Debt Index Fund, Government Bond Index Fund, Inflation Protected Debt Index Fund, Emerging Markets Debt Fund, Multi-Sector Debt Fund, City's investment pool and Treasury Money Market Fund are not rated. Although those funds may invest in rated securities, and securities issued or explicitly guaranteed by the U.S. Government that are exempt from the credit rating disclosures, the funds do not themselves have a specific credit rating.

**Concentration of Credit Risk**

Concentration of credit risk is the risk of loss attributed to the magnitude of investment in a single issuer. Securities issued or explicitly guaranteed by the U.S. government are excluded from this disclosure. As of June 30, 2020, the RHCTF had only commingled funds and a partnership investment that equaled or exceeded 5% of the plan's fiduciary net position. However, there is no position within the funds or partnership investment that is equal or greater than 5% at the issuer level and likely very little, if any, overlap.

**Custodial Credit Risk**

Custodial credit risk for investments is the risk that, in the event of the failure of the counterparty to a transaction, the RHCTF would not be able to recover the value of the investment or collateral securities that are in the possession of an outside party. The RHCTF does not have a specific policy addressing custodial credit risk for investments, but investments are generally insured, registered, or held by the RHCTF's custodial agent in the RHCTF's name. As of June 30, 2020, none of the RHCTF's investments



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were exposed to custodial credit risk because they were either insured or registered in the name of the RHCTF and were held by the custodial bank.

**Foreign Currency Risk**

The RHCTF allows investments in international equity. The RHCTF's investments in the commingled funds are denominated in U.S. dollars, but may consist of underlying securities that are denominated in foreign currencies. The RHCTF's investment managers value investments denominated in foreign currencies by converting them into U.S. dollars using the most appropriate exchange rates as identified by each manager. Also, the cost of purchases and proceeds from sales of investments, interest and dividend income are translated into U.S. dollars using the spot market rate of exchange prevailing on the respective dates of such transactions.

**Rate of Return**

For the year ended June 30, 2020, the annual money-weighted rate of return on investments, net of investment expense, was 5.6 percent. The money-weighted rate of return expresses investment performance, net of investment expense, adjusted for the changing amounts actually invested.

**(6) PROPERTY TAXES**

The City is responsible for assessing, collecting, and distributing property taxes in accordance with enabling state law. Property taxes are levied on both real and personal property. Liens for secured property taxes attach on January 1st preceding the fiscal year for which taxes are levied. Secured property taxes are levied on the first business day of September and are payable in two equal installments: the first is due on November 1st and delinquent with penalties after December 10th; the second is due February 1st and delinquent with penalties after April 10th. Secured property taxes that are delinquent and unpaid as of June 30th are subject to redemption penalties, costs, and interest when paid. If not paid at the end of five years, the secured property may be sold at public auction and the proceeds used to pay delinquent amounts due. Any excess is remitted, if claimed, to the taxpayer. Unsecured personal property taxes do not represent a lien on real property. Those taxes are levied on January 1st and become delinquent with penalties after August 31st. Supplemental property tax assessments associated with changes in the assessed valuation due to transfer of ownership in property or upon completion of new construction are levied in two equal installments and have variable due dates based on the date the bill is mailed.

Since the passage of California's Proposition 13, beginning with fiscal year 1978-1979, general property taxes are based either on a flat 1% rate applied to the adjusted 1975-1976 value of the property and new construction value added after the 1975-1976 valuation or on a flat 1.0% rate of the sales price of the property for changes in ownership. Taxable values on properties (exclusive of increases related to sales and construction) can rise or be adjusted at the lesser of 2.0% per year or the inflation rate as determined by the Board of Equalization's California Consumer Price Index.

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The Proposition 13 limitations on general property taxes do not limit taxes levied to pay the interest and redemption charges on any indebtedness approved by the voters prior to June 6, 1978 (the date of passage of Proposition 13). Proposition 13 was amended in 1986 to allow property taxes in excess of the 1.0% tax rate limit to fund general obligation bond debt service when such bonds are approved by two-thirds of the local voters. In 2000, California voters approved Proposition 39, which set the approval threshold at 55.0% for school facilities-related bonds. These "override" taxes for the City's debt service amounted to approximately \$334.9 million for the year ended June 30, 2020.

Taxable valuation for the year ended June 30, 2020, (net of non-reimbursable exemptions, reimbursable exemptions, and tax increment allocations to the Successor Agency) was approximately \$255.6 billion, an increase of 8.34%. The secured tax rate was \$1.1801 per \$100 of assessed valuation. After adjusting for a State mandated property tax shift to schools, the tax rate is comprised of: about \$0.65 for general government, about \$0.35 for other taxing entities including the San Francisco Unified School District, San Francisco County Office of Education, San Francisco Community College District, the Bay Area Air Quality Management District, and the San Francisco Bay Area Rapid Transit District, and \$0.1801 for bond debt service. Delinquencies in the current year on secured taxes and unsecured taxes amounted to 0.83% and 2.99%, respectively, of the current year tax levy, for an average delinquency rate of 0.95% of the current year tax levy.

As established by the Teeter Plan, the Controller allocates to the City and other agencies 100.0% of the secured property taxes billed but not yet collected by the City; in return, as the delinquent property taxes and associated penalties and interest are collected, the City retains such tax amounts in the Agency Fund. To the extent the Agency Fund balances are higher than required; transfers may be made to benefit the City's General Fund on a budgetary basis. The balance of the tax loss reserve as of June 30, 2020, was \$32.0 million, which is included in the Agency Fund for reporting purposes. The City has funded payment of accrued and current delinquencies, together with the required reserve, from interfund borrowing.

**CITY AND COUNTY OF SAN FRANCISCO**  
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**(7) CAPITAL ASSETS**

**Primary Government**

Capital asset activity of the primary government for the year ended June 30, 2020, was as follows:

	Balance July 1, 2019	Increases <sup>(1)</sup>	Decreases <sup>(1)</sup>	Balance June 30, 2020
<b>Governmental Activities:</b>				
Capital assets, not being depreciated:				
Land.....	\$ 519,234	\$ 154,113	\$ -	\$ 673,347
Intangible assets.....	9,573	116	-	9,689
Construction in progress.....	<u>684,859</u>	<u>474,395</u>	<u>(378,421)</u>	<u>780,833</u>
Total capital assets, not being depreciated.....	<u>1,213,666</u>	<u>628,624</u>	<u>(378,421)</u>	<u>1,463,869</u>
Capital assets, being depreciated:				
Facilities and improvements.....	5,171,877	323,348	-	5,495,225
Machinery and equipment.....	571,866	35,715	(1,005)	606,576
Infrastructure.....	1,109,289	124,503	-	1,233,792
Intangible assets.....	<u>109,288</u>	<u>32,922</u>	<u>-</u>	<u>142,210</u>
Total capital assets, being depreciated.....	<u>6,962,320</u>	<u>516,488</u>	<u>(1,005)</u>	<u>7,477,803</u>
Less accumulated depreciation for:				
Facilities and improvements.....	1,321,759	123,341	(270)	1,444,830
Machinery and equipment.....	389,785	39,721	(711)	428,795
Infrastructure.....	285,959	49,185	-	335,144
Intangible assets.....	<u>23,419</u>	<u>6,727</u>	<u>-</u>	<u>30,146</u>
Total accumulated depreciation.....	<u>2,020,922</u>	<u>218,974</u>	<u>(981)</u>	<u>2,238,915</u>
Total capital assets, being depreciated, net.....	<u>4,941,398</u>	<u>297,514</u>	<u>(24)</u>	<u>5,238,888</u>
Governmental activities capital assets, net.....	<u>\$ 6,155,064</u>	<u>\$ 926,138</u>	<u>\$ (378,445)</u>	<u>\$ 6,702,757</u>
<b>Business-Type Activities:</b>				
Capital assets, not being depreciated:				
Land.....	\$ 257,803	\$ 83,929	\$ (108)	\$ 341,624
Intangible assets.....	12,043	-	-	12,043
Construction in progress.....	<u>5,851,307</u>	<u>2,226,528</u>	<u>(2,898,672) <sup>(2)</sup></u>	<u>5,179,163</u>
Total capital assets, not being depreciated.....	<u>6,121,153</u>	<u>2,310,457</u>	<u>(2,898,780)</u>	<u>5,532,830</u>
Capital assets, being depreciated:				
Facilities and improvements.....	18,850,657	2,168,023	(119,283)	20,899,397
Machinery and equipment.....	3,453,057	560,643	(133,291)	3,880,409
Infrastructure.....	1,569,795	88,241	-	1,658,036
Property held under lease.....	697	-	-	697
Intangible assets.....	<u>195,113</u>	<u>2,649</u>	<u>(64,969)</u>	<u>132,793</u>
Total capital assets, being depreciated.....	<u>24,069,319</u>	<u>2,819,556</u>	<u>(317,543)</u>	<u>26,571,332</u>
Less accumulated depreciation for:				
Facilities and improvements.....	6,933,867	523,031	(94,966) <sup>(3)(4)</sup>	7,361,932
Machinery and equipment.....	1,697,932	234,059	(130,066)	1,801,925
Infrastructure.....	713,656	40,249	-	753,905
Property held under lease.....	697	-	-	697
Intangible assets.....	<u>154,674</u>	<u>6,534</u>	<u>(64,971)</u>	<u>96,237</u>
Total accumulated depreciation.....	<u>9,500,826</u>	<u>803,873</u>	<u>(290,003)</u>	<u>10,014,696</u>
Total capital assets, being depreciated, net.....	<u>14,568,493</u>	<u>2,015,683</u>	<u>(27,540)</u>	<u>16,556,636</u>
Business-type activities capital assets, net.....	<u>\$ 20,689,646</u>	<u>\$ 4,326,140</u>	<u>\$ (2,926,320)</u>	<u>\$ 22,089,466</u>

<sup>(1)</sup> The increases and decreases include transfers of categories of capital assets from construction in progress to depreciable categories.

<sup>(2)</sup> Includes \$22,250 capital project write-offs from Wastewater, Water and Hetch Hetchy Water and Power.

<sup>(3)</sup> Includes \$1,751 accumulated depreciation transfer from General City to SFMTA.

<sup>(4)</sup> Includes \$207 accumulated depreciation transfer from General City to Wastewater Enterprise.

**CITY AND COUNTY OF SAN FRANCISCO**  
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Depreciation expense was charged to functions/programs of the primary government as follows:

Governmental Activities:

Public protection.....	\$ 25,826
Public works, transportation and commerce.....	54,480
Human welfare and neighborhood development.....	880
Community Health.....	38,575
Culture and recreation.....	57,596
General administration and finance.....	38,022

Capital assets held by the City's internal service funds  
charged to the various functions on a prorated basis..... 3,595

Total depreciation expense - governmental activities..... \$ 218,974

Business-type activities:

Airport.....	\$ 312,118
Water.....	142,228
Power.....	20,999
Transportation.....	205,112
Hospitals.....	34,070
Wastewater.....	62,967
Port.....	<u>26,379</u>

Total depreciation expense - business-type activities..... \$ 803,873

Equipment is generally estimated to have useful lives of 2 to 40 years, except for certain equipment of the Water Enterprise that has an estimated useful life of up to 75 years. Facilities and improvements are generally estimated to have useful lives from 15 to 50 years, except for utility type assets of the Water Enterprise, Hetch Hetchy, the Wastewater Enterprise, the SFMTA, and the Port that have estimated useful lives from 51 to 175 years. These long-lived assets include reservoirs, aqueducts, pumping stations of Hetch Hetchy, Cable Car Barn facilities and structures of SFMTA, and pier substructures of the Port, which totaled \$5.06 billion as of June 30, 2020. Hetch Hetchy Water had intangible assets of water rights having estimated useful lives from 51 to 100 years, which totaled \$45.6 million as of June 30, 2020. The Airport had \$6.9 million in intangible assets of permanent easements. In addition, the Water Enterprise had utility type assets with useful lives over 100 years, which totaled \$6.8 million as of June 30, 2020.

During the year ended June 30, 2020, the City's enterprise funds incurred total interest expense and interest income of approximately \$680.2 million and \$151.3 million, respectively. Of these amounts, net interest expense of approximately \$125.2 million was capitalized. The Airport had write-offs and loss on disposal in the amount of \$25.5 million primarily due to disposal. The Water Enterprise, Hetch Hetchy, and the Wastewater Enterprise expensed \$5.3 million, \$12.3 million, and \$4.7 million, respectively, related to capitalized design and planning costs on certain projects that were discontinued.

**CITY AND COUNTY OF SAN FRANCISCO**  
**Notes to Basic Financial Statements (Continued)**  
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**Component Unit**

Capital asset activity of the component unit for the year ended June 30, 2020 was as follows:

	July 1, 2019	Increases	Decreases	June 30, 2020
<b>Treasure Island Development Authority:</b>				
Capital assets, not being depreciated:				
Land.....	\$ 34,344	\$ -	\$ -	\$ 34,344
Construction in progress.....	502	-	-	502
Total capital assets, not being depreciated.....	34,846	-	-	34,846
Capital assets, being depreciated:				
Facilities and improvements.....	-	4,615	-	4,615
Machinery and equipment.....	36	-	-	36
Total capital assets, being depreciated.....	36	4,615	-	4,651
Less accumulated depreciation for:				
Facilities and improvements.....	-	315	-	315
Machinery and equipment.....	24	5	-	29
Total accumulated depreciation.....	24	320	-	344
Total capital assets, being depreciated, net.....	12	4,295	-	4,307
Component unit capital assets, net.....	\$ 34,858	\$ 4,295	\$ -	\$ 39,153

During the year ended June 30, 2020, TIDA recorded facility improvements from the San Francisco County Transportation Authority as part of the Yerba Buena Island East Side Ramps Project. For the overall Treasure Island Development Project, construction began in late 2018, with the complete buildout of the project occurring over fifteen to twenty years. For additional information, refer to Note 15.

**(8) BONDS, LOANS, CAPITAL LEASES AND OTHER PAYABLES**

The changes in short-term obligations for governmental and business-type activities for the year ended June 30, 2020, are as follows:

Type of Obligation	July 1, 2019	Additional Obligation	Current Maturities	June 30, 2020
<b>Governmental activities:</b>				
Commercial paper				
Multiple Capital Projects.....	\$ 14,779	\$ 750,678	\$ (657,267)	\$ 108,190
Direct placement revolving certificates of participation				
Transbay Transit Center Project.....	78,000	-	(78,000)	-
Governmental activities short-term obligations.....	\$ 92,779	\$ 750,678	\$ (735,267)	\$ 108,190
<b>Business-type activities:</b>				
Commercial paper				
San Francisco General Hospital.....	\$ 15,475	\$ 196	\$ (3,878)	\$ 11,793
San Francisco International Airport.....	3,575	49,375	(49,760)	3,190
San Francisco Water Enterprise.....	161,336	362,354	(161,336)	362,354
Hetch Hetchy Water and Power.....	50,724	63,535	(50,724)	63,535
San Francisco Wastewater Enterprise.....	291,498	207,939	(291,498)	207,939
Business-type activities short-term obligations.....	\$ 522,608	\$ 683,399	\$ (557,196)	\$ 648,811

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City and County of San Francisco Commercial Paper Program

The City launched its commercial paper (CP) program to pay for project costs in connection with the acquisition, improvement, renovation and construction of real property and the acquisition of capital equipment and vehicles (Resolution No. 85-09). Pursuant to Resolution No. 85-09 approved in March 2009, the Board of Supervisors established a \$150.0 million commercial paper program. Pursuant to Resolution 247-13, the authorization of the commercial paper program was increased from \$150.0 million to \$250.0 million. The City currently has revolving credit agreements (RCA) and letters of credit (LOC) supporting the \$250.0 million program.

CP is an alternative form of short-term (or interim) financing for certain capital projects, vehicles and equipment, that permits the City to pay project costs as project expenditures are incurred. The CP has a fixed maturity date from one to 270 days and in the City's general practice, matures between 30 to 90 days. On the maturity date of a CP note, the note may be rolled (or refinanced) with the re-issuance of CP notes for additional periods of up to 270 days until the CP is refunded with the issuance of long-term obligations.

The City issues CP in series based on the bank providing the applicable credit facility that are divided into subseries according to tax status. The City's CP program has three credit facilities, two RCAs issued by State Street Bank and Trust Company (State Street Bank) and U.S. Bank N.A., which supports the issuance of Commercial Paper Certificates of Participation Series 1&2 (Series 1&2), and a Letter of Credit Agreement (LOC) issued by State Street Bank, which supports the issuance of Commercial Paper Certificates of Participation Series 3 (Series 3). The Series 1&2 State Street and U.S. Bank N.A. RCAs have fees of 0.45% and 0.45% on the total commitment amounts, respectively, and are scheduled to expire in May 2021. In December 2018, the City closed the First Amendment to its Commercial Paper Letter of Credit Reimbursement Agreement with State Street Bank, supporting Series 3, in the maximum principal amount not to exceed \$100.0 million. The amendment stipulates a quarterly fee of 0.38% for the credit facility agreement, corresponding to the maintenance of a rating at least Aa3/AA-/AA- from Moody's, S&P and Fitch, respectively, and extended the terms of the agreement to February 2022.

In fiscal year 2020, the City issued \$750.7 million and retired \$657.3 million of CP, excluding CP issued for San Francisco General Hospital, to provide interim financing for various approved capital projects including the acquisition, construction and improvement of an animal care and control facility; the development of the 49 South Van Ness office building; the acquisition of and improvement to real property for the Hall of Justice relocation project, and the development, acquisition, construction or rehabilitation of affordable rental housing projects. As of June 30, 2020, the outstanding principal of taxable and tax-exempt CP of governmental activities was \$97.4 million and \$10.8 million, respectively, with interest rates of 0.30% and 0.24%, respectively as of June 30, 2020.

Events of default, under the Letter of Credit and Reimbursement Agreement, consist of failure by the City to pay any Reimbursement Obligation to the Bank; failure to perform certain covenants, including the failure to make rental payments under the Sublease, which is an agreement by which the City is obligated to make annual rental payments to a trustee by leasing back City-owned property from the trustee; failure to make payment on any other Material Debt; City files for bankruptcy; City is downgraded below investment grade; City sustains unsatisfied judgment of \$25.0 million or more. Upon the occurrence of an event of default under the Letter of Credit and Reimbursement Agreement, the Credit Bank may terminate the Letter of Credit. Any outstanding Commercial Paper Certificates would be payable from proceeds of a Final Draw. If not repaid when due, drawings under the respective RCA supporting the CP notes are amortized up to a five-year period.

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**Notes to Basic Financial Statements (Continued)**  
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Transbay Transit Center Interim Financing

In April 2001, the City, the Alameda-Contra Costa Transit District, and the Peninsula Corridor Joint Powers Board executed a Joint Powers Agreement which created and established the Transbay Joint Powers Authority (TJPA). The TJPA has primary jurisdiction with respect to all matters concerning the financing, design, development, construction, and operation of the Salesforce Transit Center (formerly called the Transbay Transit Center). In order to address a temporary cash flow shortfall during the phase one construction of the Transbay Transit Center, the City, in partnership with the Metropolitan Transportation Commission (MTC), approved in May 2016 a short-term financing with the TJPA in an amount not to exceed \$260.0 million. Of the \$260.0 million financing, in partnership with the MTC, the City entered into a Certificate Purchase Agreement (CPA) with the Bay Area Toll Authority (BATA) to establish a credit facility in an amount not to exceed \$100.0 million, which was never drawn and expired December 31, 2018. The City also entered into a CPA with Wells Fargo to establish a credit facility in an amount not to exceed \$160.0 million with a floating rate based on the London Interbank Offered Rate (LIBOR) plus a spread of 0.56% for taxable certificates. The floating interest rate for the facility resets monthly. Under the CPA with Wells Fargo, the City has issued short-term variable rate notes at times and in amounts necessary to meet construction funding needs for phase one of the project. The short-term notes are expected to be repaid from long-term debt payable from Community Facilities District special taxes and/or tax increment. Pursuant to the sublease between the City and US Bank as Trustee, the City leases back the leased property from Trustee. The City makes annual base rental payments to the Trustee in amounts required to pay debt service on the Certificates. The City drew a total of \$103.0 million from the Wells Fargo credit facility. In January 2020 and May 2020, the City paid off the short-term debt of \$2.0 million and \$76.0 million, respectively with funds received from the Community Facilities District No. 2014-1, such that the balance outstanding as of June 30, 2020 is \$0.

Events of default under the sublease include the failure by the City to pay Base Rental payments under the Sublease when due and the failure to observe covenants under the Sublease. Remedies by the lender, consist of the right to sue for payments as and when payments become due. There is no right to evict or relet premises and no recourse to TJPA or Pledged Revenues.

San Francisco General Hospital

In July 2014, the Board of Supervisors authorized the execution and delivery of tax-exempt and/or taxable CP in an aggregate principal amount not to exceed \$41.0 million to finance the costs of acquisition of furniture, fixtures, and equipment for the new San Francisco General Hospital. As of June 30, 2020, the outstanding principal amount of CP (tax-exempt) was \$11.8 million with an interest rate of 0.24%. The Commercial Paper Certificates are secured by base rental payments made by the City under a sublease between the City and the Trustee. Base rental payments are payable from the City's General Fund resources.

Events of default, under the Letter of Credit and Reimbursement Agreement, consist of failure by the City to pay any Reimbursement Obligation to the Bank; failure to perform certain covenants, including the failure to make rental payments under the Sublease, which was an agreement by which the City is obligated to make annual rental payments to the trustee by leasing back City-owned property to the trustee; failure make payment on any other Material Debt; City files for bankruptcy; City is downgraded below investment grade; City sustains unsatisfied judgment of \$25.0 million or more. Upon the occurrence of an Event of Default under the Letter of Credit and Reimbursement Agreement, the Credit Bank may terminate the Letter of Credit. Any outstanding Commercial Paper Certificates would be payable from proceeds of a Final Draw. If not repaid when due, drawings under the respective LOC supporting the CP notes are amortized up to a five-year period.

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**Notes to Basic Financial Statements (Continued)**  
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San Francisco International Airport

In May 1997, the Airport adopted Resolution No. 97-0146, as amended and supplemented (the Note Resolution), authorizing the issuance of subordinate CP notes in an aggregate principal amount not to exceed the lesser of \$500.0 million or the stated amount of the letter(s) of credit (LOC) securing the CP.

The Airport issues CP in series based on tax status that are divided into subseries according to the bank providing the applicable direct-pay LOC. In addition to the applicable LOC, the CP notes are further secured by a pledge of the Net Revenues of the Airport, subject to the prior payment of the Airport's Second Series Revenue Bonds (the Senior Bonds) outstanding from time to time under Resolution No. 91-0210, adopted by the Airport on December 3, 1991, as amended and supplemented (the 1991 Master Bond Resolution).

Net Revenues are generally defined in the Note Resolution as all revenues earned by the Airport from or with respect to its construction, possession, management, supervision, maintenance, extension, operation, use and control of the Airport (not including certain amounts specified in the Note Resolution), less Operation and Maintenance Expenses (as defined in the Note Resolution).

The CP notes are special, limited obligations of the Airport, and the payment of the principal of and interest on the CP notes is secured by a pledge of, lien on and security interest in the Net Revenues and amounts in the funds and accounts as provided in the Note Resolution, subject to the prior payment of principal of and interest on the Senior Bonds. The CP notes are secured on a parity with any other bonds or other obligations from time to time outstanding under the Note Resolution.

As of June 30, 2020, the CP program was supported by six direct-pay letters of credit with a combined maximum stated principal amount of \$500.0 million from Royal Bank of Canada, acting through its New York branch (\$25.0 million, expires August 28, 2020), Bank of America, N.A. (\$75.0 million, expires May 26, 2021), Sumitomo Mitsui Banking Corporation, acting through its New York Branch (\$100.0 million, expires June 21, 2022), Barclays Bank PLC (\$100.0 million, expires April 28, 2023), U.S. Bank National Association (\$100.0 million, expires November 15, 2023), and State Street Bank and Trust Company (\$100.0 million, expires May 2, 2024). Each letter of credit supports separate subseries of CP. In aggregate, the letters of credit permitted the Airport to issue CP up to a combined maximum principal amount of \$500.0 million as of June 30, 2020.

As of June 30, 2020, there were no obligations other than the CP notes outstanding under the 1997 Note Resolution.

During fiscal year 2020, the Airport issued new money CP notes in the aggregate principal amount of \$30.6 million (Taxable), \$4.7 million (AMT), and \$14.1 million (Non-AMT) to fund capital improvement projects and costs of issuance related to the debt program. As of June 30, 2020, the interest rates on the outstanding CP (Non-AMT) ranged from 0.86% to 5.00%.

Events of default for the CP notes include nonpayment events, bankruptcy events, noncompliance with covenants, and default under the 1991 Master Bond Resolution. The CP notes are not subject to acceleration.

Events of default with respect to the letters of credit supporting the CP notes include nonpayment events (both on CP notes and Senior Bonds), bankruptcy events, noncompliance with covenants, default on debt in excess of a specified threshold amount, default under the 1997 Note Resolution, or a determination of taxability of interest on the tax-exempt CP notes. A downgrade of the Airport's Senior Bonds to below "Baa1" by Moody's or "BBB+" by S&P or Fitch is an event of termination with respect to all of the LOC supporting the CP notes. In addition, the State Street Bank and Trust LOC supporting \$100.0 million of CP notes includes certain changes in law affecting the Airport's payment obligations to the bank as events of termination. Remedies include the LOC bank's ability to stop issuance of the

**CITY AND COUNTY OF SAN FRANCISCO**  
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CP notes it supports and to require a final drawing on the LOC. If not repaid when due, drawings under the respective LOC supporting the CP notes are amortized over a three-, four- or five-year period.

San Francisco Water Enterprise

The San Francisco Public Utilities Commission and the Board of Supervisors have authorized the issuance of up to \$500.0 million in CP pursuant to the voter-approved 2002 Proposition E. As of June 30, 2020, the amount outstanding under Proposition E was \$362.4 million. CP interest rates ranged from 0.2% to 2.8%. With maturities up to 270 days, the Water Enterprise intends to maintain the program by remarketing the CP upon maturity over the near-to-medium term, at which time outstanding CP will likely be refunded with revenue bonds. This is being done to take advantage of the continued low interest rate environment. If the CP interest rates rise to a level that exceeds these benefits, the Water Enterprise will refinance the CP with long-term, fixed rate debt. The Water Enterprise had \$137.6 million in unused authorization as of June 30, 2020.

Events of default as specified in the Reimbursement Agreements, or Revolving Credit Agreement include payment defaults; material breach of warranty, representation, or other non-remedied breach of covenants as specified in the respective agreements (not cured within applicable grace periods); and bankruptcy and insolvency events, which may result in all outstanding obligations to be immediately due and payable (unless waived by the respective Bank, if applicable); or issuance of a No-Issuance Notice, reduction in credit to outstanding amounts plus interest coverage, and /or termination of the respective agreement. As of June 30, 2020, there were no such events described therein.

Hetch Hetchy Water and Power

Effective March 2019, under Charter Sections 9.107(6) and 9.107(8), and 2018 Proposition A, the San Francisco Public Utilities Commission and Board of Supervisors authorized the issuance of up to \$250.0 million in CP for the purpose of reconstructing, replacing, expanding, repairing or improving power facilities of Hetchy Power. Interest rates for the CP ranged from 0.2% to 4.0% in fiscal year 2020. Hetch Hetchy Water and Power had \$63.5 million CP outstanding and \$186.5 million in unused authorization as of June 30, 2020.

Events of default as specified in the Reimbursement Agreements include non-payment; material breach of warranty, representation, or other non-remedied breach of covenants as specified in the respective agreements; and bankruptcy, which may result in all outstanding obligations to be immediately due and payable (unless waived by the respective Bank, if applicable); or issuance of a No-Issuance Notice, reduction in credit to outstanding amounts plus interest coverage, and /or termination of the respective agreement. As of June 30, 2020, there were no such events described therein.

San Francisco Wastewater Enterprise

Under the voter-approved 2002 Proposition E, the San Francisco Public Utilities Commission and Board of Supervisors authorized the issuance of up to \$750.0 million in CP for the purpose of reconstructing, expanding, repairing, or improving the Wastewater Enterprise's facilities. The Enterprise had \$207.9 million CP outstanding and \$542.1 million in unused authorization as of June 30, 2020.

Significant events of default as specified in the Reimbursement Agreements, Revolving Credit and Term Loan Agreements or Revolving Credit Agreements include payment defaults, material breach of warranty, representation, or other non-remedied breach of covenants as specified in the respective agreements (not cured within applicable grace periods); and bankruptcy and insolvency events, which may result in all outstanding obligations to be immediately due and payable (unless waived by the respective Bank, if applicable); or issuance of a No-Issuance Notice, reduction in credit to outstanding amounts plus interest coverage, and /or termination of the respective agreement. As of June 30, 2020, there were no such events described therein.

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San Francisco Municipal Transportation Agency

In June 2013, pursuant to the City Charter Section 8A.102 (b) 13, the SFMTA Board of Directors authorized the issuance of CP in an aggregate principal amount not to exceed \$100.0 million. In July 2013, the Board of Supervisors concurred with the issuance. The CP is secured by an irrevocable LOC from the State Street Bank and Trust Company issued on September 10, 2013 for a term of five years and interest rate not to exceed 12% per annum. In June 2018, the SFMTA substituted the 2013 State Street LOC with a new irrevocable LOC from Sumitomo Mitsui Banking Corporation (SMBC) for a term of five years and interest rate not to exceed 12% per annum. The LOC will cover the principal as well as the interest accrued on the 270 days prior to the maturity date. The CP program is jointly administered by the Office of Public Finance (OPF) and SFMTA. If needed, OPF initiates the issuance of CP with the dealers and ensures accurate reporting on the CP program. The CP could be issued from time to time on a revolving basis to pay for Board-approved project costs in the SFMTA Capital Improvement Program and other related uses. In consultation with OPF, SFMTA could request drawdowns based on cash flow needs and expenditures schedules.

Events of default under the LOC reimbursement agreement, include failure to pay the principal or interest on the bank note, any representation made by the SFMTA in the agreement has been incorrect in any materially adverse respect when made, failure to comply with certain covenants, either SFMTA or the City files for bankruptcy, default on any debt or judgment payment of a specified threshold, or reduction of debt rating assigned to senior lien revenue bonds below "Baa1" by Moody's or "BBB+" by S&P or Fitch. In an event of default, the bank may declare the principal and interest on all outstanding obligations to be due and payable immediately, terminate issuance of CP, or require the final drawing on the LOC in the amount equal to the principal amount outstanding plus interest.

In August 2020, SFMTA requested termination of irrevocable letter of credit in accordance with the terms of the reimbursement agreement.

SFMTA has no CP outstanding as of June 30, 2020.

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**Long-Term Obligations**

The following is a summary of long-term obligations of the City as of June 30, 2020:

**GOVERNMENTAL ACTIVITIES**

Type Of Obligation and Purpose	Final Maturity Date	Remaining Interest Rates	Amount
<b>GENERAL OBLIGATION BONDS <sup>(a)</sup>:</b>			
Affordable housing.....	2039	1.55% - 3.95%	\$ 169,475
Earthquake safety and emergency response.....	2038	2.25% - 5.00%	372,860
Embarcadero seawall earthquake safety.....	2021	0.75% - 0.75%	9,475
Clean and safe neighborhood parks .....	2037	2.00% - 6.26%	141,950
Preservation and seismic safety (PASS) program .....	2058	2.546% - 4.321%	71,525
Public health and safety .....	2038	3.00% - 5.00%	147,370
Road repaving and street safety .....	2035	2.25% - 5.00%	101,990
San Francisco General Hospital.....	2033	3.25% - 6.26%	445,740
Seismic safety loan program .....	2031	3.36% - 5.83%	17,152
Transportation and road improvement .....	2037	2.75% - 5.00%	138,100
Refunding .....	2035	4.00% - 5.00%	536,840
General obligation bonds .....			<u>2,152,477</u>
<b>LEASE REVENUE BONDS:</b>			
San Francisco Finance Corporation <sup>(b), (e) &amp; (f)</sup> .....	2030	0.08% - 5.00% *	121,275
<b>SALES TAX REVENUE BONDS</b>			
SFCTA revenue bonds <sup>(g)</sup> .....	2034	3.0% - 4.0%	235,330
<b>CERTIFICATES OF PARTICIPATION:</b>			
Certificates of participation <sup>(c) &amp; (d)</sup> .....	2050	2.125% - 5.00%	1,100,255
<b>OTHER LONG-TERM OBLIGATIONS:</b>			
Loans <sup>(d), (f) &amp; (g)</sup> .....	2045	4.5% - 4.5%	21,385
Lease Purchase - Public Safety Radio Replacement <sup>(h)</sup> .....	2027	1.6991%	22,855
Capital Lease <sup>(i)</sup> .....	2023	1.080%	635
Governmental activities total long-term obligations.....			<u>\$ 3,654,212</u>

\* Includes the Moscone Center West Expansion Project Refunding Bonds Series 2008 - 1 & 2, both of which were financed with variable rate bonds that reset weekly. The rate at June 30, 2020 for Series 2008 - 1 & 2 averaged to 0.08%.

Debt service payments are made from the following sources:

- (a) Property tax recorded in the Debt Service Fund.
- (b) Lease revenues from participating departments in the General, Special Revenue and Enterprise Funds.
- (c) Revenues recorded in the Special Revenue Funds.
- (d) Revenues recorded in the General Fund.
- (e) Hotel taxes and other revenues recorded in the General and Special Revenue Funds.
- (f) User-charge reimbursements from the General, Special Revenue and Enterprise Funds.
- (g) Sales tax revenues by the San Francisco County Transportation Authority.

Internal Service Funds serve primarily the governmental funds. Accordingly, long-term liabilities for the Internal Service Funds are included in the above amounts.

**CITY AND COUNTY OF SAN FRANCISCO**  
**Notes to Basic Financial Statements (Continued)**  
June 30, 2020  
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**BUSINESS-TYPE ACTIVITIES**

Entity and Type of Obligation	Final Maturity Date	Remaining Interest Rates	Amount
San Francisco International Airport:			
Revenue bonds *.....	2058	0.98% - 5.50% *	\$ 7,951,185
San Francisco Water Enterprise:			
Revenue bonds .....	2051	0.87% - 6.95%	4,383,515
Certificates of participation .....	2042	2.00% - 6.49%	101,417
State Revolving fund loans .....	2051	1.00%	73,271
Hetch Hetchy Water and Power:			
Energy and revenue bonds .....	2046	4.00% - 5.00%	46,174
Certificates of participation.....	2042	2.00% - 6.49%	13,807
Municipal Transportation Agency:			
Revenue bonds.....	2047	3.00% - 5.00%	323,075
Loans.....	2047	3.30%	12,124
San Francisco General Hospital:			
Certificates of participation.....	2026	5.55%	10,952
San Francisco Wastewater Enterprise:			
Revenue bonds .....	2047	1.00% - 5.82%	1,488,300
Certificates of participation .....	2042	2.00% - 6.49%	26,816
State Revolving fund loans .....	2051	1.60% - 1.80%	88,549
Port of San Francisco:			
Revenue bonds .....	2044	1.62% - 5.0%	43,600
Certificates of participation.....	2043	4.75% - 5.25%	28,795
Loans .....	2037	4.50%	7,568
Laguna Honda Hospital:			
Certificates of participation .....	2031	3.00% - 5.00%	81,345
Business-type activities total long-term obligations ..			<u>\$ 14,680,493</u>

\* Includes Second Series Revenue Bonds Issue 2010A and 2018B/C, which were issued as variable rate bonds in a weekly mode. For the year ended June 30, 2020, the average interest rates on Issue 2010A1,2,3 were 1.17%, 1.15% and 1.38%, respectively. For Issue 2018B and 2018C, the average interest rates were 0.98% and 1.01%, respectively.

Sources of funds to meet debt service requirements are revenues derived from user fees and charges for services recorded in the respective enterprise funds.

**Debt Compliance**

The City believes it's in compliance with all significant limitations and restrictions contained in the various bond indentures.

**Legal Debt Limit and Legal Debt Margin**

As of June 30, 2020, the City's general obligation bond debt limit (3% of valuation subject to taxation) was \$8.38 billion. The total amount of debt applicable to the debt limit was \$2.35 billion. The resulting legal debt margin was \$6.03 billion.



**CITY AND COUNTY OF SAN FRANCISCO**  
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Arbitrage

Under U.S. Treasury Department regulations, all governmental tax-exempt debt issued after August 31, 1986 is subject to arbitrage rebate requirements. The requirements stipulate, in general, that the actual earnings from the investment of tax-exempt bond proceeds, which exceed related interest earnings if such investments were invested at a rate equal to the yield of the bonds, must be remitted to the Federal government on every fifth anniversary of each bond issuance. The City has evaluated each series of tax-exempt general obligation bonds, lease revenue bonds, and certificates of participation, and other direct loans issued by the City and the Finance Corporation. The City and the Finance Corporation do not have rebatable arbitrage liability as of June 30, 2020. Each enterprise fund has performed similar analysis of its debt, which is subject to arbitrage rebate requirements and does not have rebatable arbitrage liability as of June 30, 2020.

Mortgage Revenue Bonds

The City, through the Mayor's Office of Housing and Community Development and the former San Francisco Redevelopment Agency has issued various mortgage revenue bonds for the financing of multifamily rental housing and below-market rate mortgages for first time homebuyers and to facilitate affordable housing construction and rehabilitation in the City. These obligations were issued on behalf of various property owners and developers who retain full responsibility for the payment of the debt. These bonds are secured by the related mortgage indebtedness and special assessment taxes and are not considered obligations of the City. As of June 30, 2020, the total obligation outstanding was \$2.00 billion.

Community Facilities District No. 2014-1 (Transbay Transit Center)

The following is a summary of long-term obligations of the Community Facilities District No. 2014-1 as of June 30, 2020:

Bonds	Remaining Interest Rates	Final Maturity Date	Amount
Special Tax Bonds Series 2017A	2.00% - 4.00%	2049	\$ 35,730
Special Tax Bonds Series 2017B	2.00% - 4.00%	2049	169,695
Special Tax Bonds Series 2019A	2.782% - 4.25%	2050	33,210
Special Tax Bonds Series 2019B	2.752% - 4.371%	2050	155,210
Special Tax Bonds Series 2020B	1.309% - 3.572%	2051	81,820
Total obligations			<u>\$ 475,665</u>

In May 2020, the City, on behalf of the City and County of San Francisco Community Facilities District No. 2014-1 (the District), issued Special Tax Bonds, Series 2020B (the 2020 Bonds) in the par amount of \$81.8 million, in order to facilitate the construction of the Salesforce Transit Center (formerly called the Transbay Transit Center) and adjacent infrastructure. The 2020 Bonds bear interest rates ranging from 1.309% to 3.572% with principal amortizing from September 2021 through September 2050.

The District's Special Tax Bonds are secured under the provisions of the CFD No. 2014-1 Fiscal Agent Agreement (the Agreement) and will be payable solely from Special Tax Revenues and funds pledged under the Agreement. These bonds are not payable from any revenues or assets of the City. Neither the faith and credit nor the taxing power of the City, the State, or any political subdivision thereof are pledged for the payment of the principal or interest on the District's Special Tax Bonds.

**CITY AND COUNTY OF SAN FRANCISCO**  
**Notes to Basic Financial Statements (Continued)**  
June 30, 2020  
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**Changes in Long-Term Obligations**

The changes in long-term obligations for the year ended June 30, 2020, are as follows:

	July 1, 2019	Additional Obligations, and Net Increases	Current Maturities, Retirements, and Net Decreases	June 30, 2020	Amounts Due Within One Year
<b>Governmental activities:</b>					
Bonds payable:					
General obligation bonds .....	\$ 2,293,488	\$ 340,750	\$ (481,761)	\$ 2,152,477	\$ 146,635
Lease revenue bonds .....	127,045	-	(5,770)	121,275	12,145
Sales tax revenue bonds .....	248,250	-	(12,920)	235,330	13,310
Certificates of participation .....	885,295	274,875	(59,915)	1,100,255	34,335
Subtotal .....	3,554,078	615,625	(560,366)	3,609,337	206,425
Issuance premiums / discounts:					
Add: unamortized premiums .....	280,649	73,759	(39,998)	314,410	-
Total bonds payable, net .....	3,834,727	689,384	(600,364)	3,923,747	206,425
Loans .....	22,365	-	(980)	21,385	471
Capital leases .....	27,102	-	(3,612)	23,490	3,671
Accrued vacation and sick leave pay .....	169,969	134,555	(106,762)	197,762	108,833
Accrued workers' compensation .....	281,468	64,255	(53,592)	292,131	55,003
Estimated claims payable .....	234,385	23,919	(64,167)	194,137	71,454
Governmental activities long-term obligations .....	<u>\$ 4,570,016</u>	<u>\$ 912,113</u>	<u>\$ (829,477)</u>	<u>\$ 4,652,652</u>	<u>\$ 445,857</u>

	July 1, 2019	Additional Obligations, and Net Increases	Current Maturities, Retirements, and Net Decreases	June 30, 2020	Amounts Due Within One Year
<b>Business-type Activities:</b>					
Bonds payable:					
Revenue bonds .....	\$ 13,637,380	\$ 1,869,910	\$ (1,317,615)	\$ 14,189,675	\$ 357,220
Clean renewable energy bonds .....	48,702	-	(2,528)	46,174	2,115
Certificates of participation .....	300,822	89,395	(127,085)	263,132	12,769
Subtotal .....	13,986,904	1,959,305	(1,447,228)	14,498,981	372,104
Issuance premiums / discounts:					
Add: unamortized premiums .....	1,253,694	258,316	(122,532)	1,389,478	-
Less: unamortized discounts .....	(628)	-	219	(409)	-
Total bonds payable, net .....	15,239,970	2,217,621	(1,569,541)	15,888,050	372,104
Accreted interest payable .....	2,029	71	(2,100)	-	-
Notes, loans, and other payables .....	104,766	78,845	(2,099)	181,512	3,150
Accrued vacation and sick leave pay .....	115,012	71,089	(50,874)	135,227	75,598
Accrued workers' compensation .....	226,890	53,416	(47,810)	232,496	40,589
Estimated claims payable .....	109,116	53,514	(18,093)	144,537	78,970
Business-type activities long-term obligations .....	<u>\$ 15,797,783</u>	<u>\$ 2,474,556</u>	<u>\$ (1,690,517)</u>	<u>\$ 16,581,822</u>	<u>\$ 570,411</u>

Internal Service Funds serve primarily the governmental funds, the long-term liabilities of which are included as part of the above totals for governmental activities. Also, for the governmental activities, claims and judgments, workers compensation and compensated absences are generally liquidated by the General Fund.

**CITY AND COUNTY OF SAN FRANCISCO**  
**Notes to Basic Financial Statements (Continued)**  
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Annual debt service requirements to maturity for all bonds and loans outstanding as of June 30, 2020 for governmental and business-type activities are as follows:

<b>Governmental Activities <sup>(1)</sup></b>								
Fiscal Year Ending June 30	General Obligation Bonds		Lease Revenue Bonds		Other Long-Term Obligations		Total	
	Principal	Interest <sup>(2)</sup>	Principal	Interest <sup>(3)</sup>	Principal	Interest	Principal	Interest
2021.....	\$ 146,635	\$ 92,889	\$ 12,145	\$ 2,609	\$ 51,787	\$ 54,999	\$ 210,567	\$ 150,497
2022.....	145,228	85,205	12,790	2,324	51,507	52,942	209,525	140,471
2023.....	150,036	78,150	13,255	2,017	53,843	50,889	217,134	131,056
2024.....	153,691	70,814	14,455	1,697	56,197	48,751	224,343	121,262
2025.....	155,592	63,326	13,105	1,340	58,739	46,367	227,436	111,033
2026-2030...	782,263	212,498	55,525	2,635	310,923	193,020	1,148,711	408,153
2031-2035...	467,412	72,305	-	-	334,303	127,189	801,715	199,494
2036-2040...	105,145	16,858	-	-	232,906	74,073	338,051	90,931
2041-2045...	9,720	9,020	-	-	161,046	29,772	170,766	38,792
2046-2050...	11,845	6,891	-	-	69,209	8,334	81,054	15,225
2051-2055...	14,570	4,177	-	-	-	-	14,570	4,177
2056-2058...	10,340	906	-	-	-	-	10,340	906
Total.....	\$ 2,152,477	\$ 713,039	\$ 121,275	\$ 12,622	\$ 1,380,460	\$ 686,336	\$ 3,654,212	\$ 1,411,997

<b>Business-Type Activities <sup>(1)</sup></b>								
Fiscal Year Ending June 30	Revenue Bonds <sup>(4) (5)</sup>		Certificates of Participation <sup>(5)</sup>		Other Long-Term Obligations		Total	
	Principal	Interest	Principal	Interest	Principal	Interest	Principal	Interest
2021.....	\$ 359,335	\$ 683,094	\$ 12,769	\$ 14,385	\$ 3,150	\$ 1,856	\$ 375,254	\$ 699,335
2022.....	378,050	660,238	13,423	13,730	5,238	2,976	396,711	676,944
2023.....	409,798	642,629	14,117	13,043	5,639	2,881	429,554	658,553
2024.....	402,407	625,019	14,073	12,289	5,429	2,785	421,909	640,093
2025.....	436,178	607,298	14,753	11,502	5,526	2,687	456,457	621,487
2026-2030...	2,110,794	2,710,774	73,097	45,933	28,964	11,871	2,212,855	2,768,578
2031-2035...	1,865,817	2,234,046	48,050	29,419	30,718	9,190	1,944,585	2,272,655
2036-2040...	2,628,445	1,723,362	48,461	15,517	30,998	6,492	2,707,904	1,745,371
2041-2045...	2,849,280	1,053,004	24,389	1,796	33,309	3,922	2,906,978	1,058,722
2046-2050...	2,650,775	399,912	-	-	29,475	1,304	2,680,250	401,216
2051-2055...	96,160	15,841	-	-	3,066	31	99,226	15,872
2056-2058...	48,810	3,214	-	-	-	-	48,810	3,214
Total.....	\$14,235,849	\$11,358,431	\$ 263,132	\$ 157,614	\$ 181,512	\$ 45,995	\$ 14,680,493	\$ 11,562,040

- (1) The specific year for payment of estimated claims payable, accrued vacation and sick leave pay and accrued workers' compensation is not practicable to determine.
- (2) The interest is before the federal subsidy for the General Obligation Bonds Series 2010C and Series 2010D. The subsidy is approximately \$18.8 million and \$3.9 million, respectively, through the year ending 2030. The federal sequester reduction was 5.9% in fiscal year 2020 and will be 5.7% in fiscal year 2021. Future interest subsidy may be reduced as well.
- (3) Includes the Moscone Center Expansion Project Lease Revenue Refunding Bonds Series 2008-1 & 2 which bear interest at a weekly rate. An assumed rate of 0.08%, together with liquidity fee of 0.350% and remarketing fee of 0.0725% were used to project the interest rate payment in this table.
- (4) Debt service for the Airport is per debt service requirement. In the event the letters of credit securing the Airport's outstanding variable rate bonds had to be withdrawn upon to pay such bonds and the amount drawn had to be repaid by the Airport pursuant to the terms of the related agreement with banks providing such letters of credit, the total interest would be \$250.9 million less.
- (5) The interest is before the federal subsidy for the San Francisco Water, San Francisco Wastewater and Hetch Hetchy Water and Power. Federal subsidies were reduced by 5.7% or a total reduction of \$23.0 million, \$3.2 million and \$74, respectively, over the life of the bonds, assuming the sequestration rate will remain the same.

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**Governmental Activities Long-term Liabilities**

General Obligation Bonds

The City issues general obligation bonds to provide funds for the acquisition or improvement of real property and construction of affordable housing. General obligation bonds have been issued for both governmental and business-type activities. The net authorized and unissued governmental activities general obligation bonds for the year ended June 30, 2020 are as follows:

<b>Governmental Activities - General Obligation Bonds</b>	
Authorized and unissued as of June 30, 2019.....	\$ 1,094,565
Increase in authorization in this fiscal year:	
Affordable Housing.....	600,000
Earthquake Safety and Emergency Response.....	628,500
Subtotal.....	2,323,065
Bonds issued:	
Series 2019B Clean and Safe Neighborhood Parks .....	(3,100)
Series 2019C Affordable Housing .....	(92,725)
Series 2020A Embarcadero Seawall Earthquake Safety .....	(49,675)
Net authorized and unissued as of June 30, 2020.....	<u>\$ 2,177,565</u>

The increase in the authorized and unissued amount over the last year reflect the \$600.0 million of 2019 Affordable Housing (Proposition A) and \$628.5 million of 2020 Earthquake Safety and Emergency Response (Proposition B) General Obligation Bonds approved by at least two-thirds of voters at elections held on November 5, 2019 and March 3, 2020, respectively. The proceeds of the Affordable Housing bonds will be used to finance the construction, development acquisition, and preservation of housing affordable to extremely low, low- and middle-income households through programs that will prioritize vulnerable populations. The proceeds of the Earthquake Safety and Emergency Response bonds will be used to finance improvements to earthquake safety and emergency responsiveness facilities and infrastructure.

In October 2019, the City issued General Obligation Bonds Series 2019B (Clean and Safe Neighborhood Parks) and Series 2019C (Affordable Housing) in the amount of \$3.1 million and \$92.7 million (the Series 2019B and the Series 2019C), respectively. The Series 2019B bonds bear an interest rate of 5.0% and matured on June 2020. The Series 2019C bonds bear interest rates ranging from 1.55% to 2.70% and principal amortizing from June 2020 through June 2039. The Series 2019B was issued to provide funds to improve the safety and quality of neighborhood parks across the City and waterfront open spaces by enhancing water quality and cleaning up environmental contamination along the Bay, replacing unsafe playgrounds, fixing restrooms, improve access for the disabled, and insuring the seismic safety of park and recreational facilities under the jurisdiction of the Port of San Francisco and pay certain costs related to the issuance of the Series 2019B bonds. The Series 2019C was issued to finance the construction, development, acquisition and preservation of housing affordable to low- and middle-income households through programs that will prioritize vulnerable populations; to assist in the acquisition, rehabilitation, and preservation of affordable rental apartment buildings; to repair and reconstruct dilapidated public housing; to fund a middle-income rental program; to provide for homeownership down payment assistance opportunities for educators and middle-income households; and pay certain costs related to the issuance of the Series 2019C bonds.



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In May 2020, the City issued the General Obligation Bonds Series 2020-R1 (the Bonds) in the amount of \$195.3 million with interest rates of 4.0% and 5.0% and principal maturing from June 2021 through June 2035 to refund certain outstanding general obligation bonds described below and to pay certain costs related to the issuance of the Bonds.

**General Obligation Bonds, Series 2020-R1**

Description of Bonds	Amount Refunded	Interest Rate	Redemption Price	Redemption Date
GO Refunding S2008-R1	\$ 3,480	4.00%	100%	5/27/2020
Earthquake Safety and Emergency Response S2010E	35,730	4.00% - 5.00%	100%	6/15/2020
Earthquake Safety and Emergency Response S2012A	108,025	3.00% - 4.00%	100%	6/15/2020
Clean & Safe Neighborhood Parks S2012B	42,425	2.00% - 4.00%	100%	6/15/2020
Road Repaving & Street Safety S2012C	43,435	2.00% - 4.00%	100%	6/15/2020
Total	<u>\$ 233,095</u>			

On the date of delivery of the Bonds, a portion of the proceeds of the Bonds in the amount of \$231.4 million plus funds transferred from the debt service fund related to the refunded bonds in the amount of \$6.1 million were deposited with Wilmington Trust, National Association as escrow agent. The funds deposited and held with the escrow agent, together with investment earnings thereon, were enough to pay principal and interest on the refunded bonds to be redeemed on the respective redemption dates specified on the table above.

The refunding resulted in the recognition of an accounting gain of \$17.7 million for the year ended June 30, 2020. The City in effect reduced its aggregate debt service payments by \$38.2 million and obtained a net present value savings of \$31.2 million or 13.41% of the refunded bonds.

In June 2020, the City issued the City and County of San Francisco Taxable General Obligation Bonds (Embarcadero Seawall Earthquake Safety) Series 2020A (the Series 2020A) in the amount of \$49.7 million. The Series 2020A bonds bear interest rates of 0.35% and 0.75% with principal amortizing from June 2020 to June 2021. The proceeds of the Series 2020A bonds will be used to finance the construction, reconstruction, acquisition, improvement, demolition, seismic strengthening and repair of the Embarcadero Seawall and other critical infrastructure, and to pay certain costs related to the issuance of the Series 2020A bonds.

The General Obligation Bonds debt service payments are funded through ad valorem taxes on property. The City is obligated to levy ad valorem taxes without limitation as to rate or amount on all real property subject to taxation (except in certain limited circumstances) for the payment of general obligation bonds. No City property is pledged to the repayment of general obligation bonds nor is the City required to maintain a reserve fund for the payment of principal and interest.

An event of default is the non-payment of interest or principal, when due. Remedies include mandamus action for payment. General Obligation Bonds are not subject to acceleration.

Certificates of Participation

In October 2019, the City issued Certificates of Participation (49 South Van Ness Project) Series 2019A (the Certificates) in the amount of \$247.8 million, the proceeds of which will be used to: finance or refinance a portion of the costs of the acquisition, demolition, construction and installation of improvements of an office building to be used by the City, located at 49 South Van Ness Avenue, San Francisco, California (the Project); retire certain commercial paper notes of the City, the proceeds of which, financed or refinanced a portion of the cost of the Project; fund the 2019 Reserve Account established under the Trust Agreement for the Certificates; pay capitalized interest through December

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1, 2020 and; pay costs of issuance of the Certificates. The Series 2019A Certificates bear interest rates ranging from 3.0% to 5.0% with principal amortizing from April 2021 through April 2050.

In November 2019, the City issued \$116.5 million Refunding Certificates of Participation Series 2019-R1 (Multiple Capital Improvement Projects) (the Certificates) to provide funds to prepay certain certificates of participation which financed capital projects of the City, consisting of \$89.4 million proceeds of which was used for improvements to Laguna Honda Hospital and of \$27.1 million for the acquisition, construction and installation of improvements to various City streets; finance the acquisition of capital equipment, including mechanical street sweepers, and other capital expenditures; and pay the costs of execution and delivery of the Certificates. The Certificates bear interest rates ranging from 2.125% to 5.0% and will mature from April 2020 through April 2035. For the governmental activities, the refunding resulted in an accounting gain of \$174 and a net present value savings of \$6.1 million or 21.2% of refunded bonds.

As of June 30, 2020, the City has a total of \$1.10 billion of certificates of participation, excluding business-type activities, payable by pledged revenues from the base rental payments payable by the City. A Reserve Fund has been established for payment of certain COP issuances, equivalent to either 50% of or 100% of the lesser of maximum annual debt service, 125% of average annual debt service, or 10% of the original principal amount of the COPs. The total debt service requirement on the certificates of participation is \$1.71 billion payable through April 1, 2050. For the year ended June 30, 2020, principal and interest paid by the City totaled \$31.0 million and \$41.4 million, respectively.

An event of default on every outstanding series of Certificates of Participation, include: (i) the failure to make lease payments when due; or (ii) failure to observe covenants under the respective Project Lease. In an event of default, the trustee may enforce all of its rights and remedies under the Project Lease, including reletting the leased property for the account of the City, or hold the Project Lease and sue each year for rent. Certificates of Participation are not subject to acceleration.

Lease Revenue Bonds

The changes in governmental activities - lease revenue bonds for the year ended June 30, 2020 were as follows:

**Governmental Activities - Lease Revenue Bonds**

Authorized and unissued as of June 30, 2019.....	\$ 192,558
Increased in authorization in this fiscal year:	
Current year annual increase in Finance Corporation's equipment program.....	3,920
Authorized and unissued as of June 30, 2020.....	<u>\$ 196,478</u>

Finance Corporation

The purpose of the Finance Corporation is to provide a means to publicly finance, through lease financings, the acquisition, construction and installation of facilities, equipment and other tangible real and personal property for the City's general governmental purposes.

The Finance Corporation uses lease revenue bonds to finance the purchase or construction of property and equipment, which are in turn leased to the City under the terms of an Indenture and Equipment Lease Agreement. These assets are then recorded in the basic financial statements of the City. Since the sole purpose of the bond proceeds is to provide lease financing to the City, any amount that is not applied towards the acquisition or construction of real and personal property such as unapplied acquisition fund, bond issuance costs, funds withheld pursuant to a reserve fund requirement, and amounts designated for capitalized interest are recorded as unearned revenues in the internal service fund until such time it is used for its intended purpose. The unearned amounts are eliminated in the governmental activities statement of net position.

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The lease revenue bonds are payable by pledged revenues from the base rental payments payable by the City, pursuant to a Master Lease Agreement between the City and the Finance Corporation for the use of equipment and facilities acquired, constructed, and improved by the Finance Corporation. The total debt service requirement remaining on the lease revenue bonds is \$133.9 million payable through June 2030. For the year ended June 30, 2020, principal and interest paid by the Finance Corporation in the form of lease payments by the City totaled \$5.8 million and \$3.2 million, respectively.

*Equipment Lease Program* - In the June 5, 1990 election, the voters of the City approved Proposition C, which amended the City Charter to allow the City to lease-purchase up to \$20.0 million of equipment through a non-profit corporation using tax-exempt obligations. Beginning July 1, 1991, the Finance Corporation was authorized to issue lease revenue bonds up to \$20.0 million in aggregate principal amount outstanding plus 5% annual adjustment each July 1. As of June 30, 2020, all the previously issued equipment lease revenue bonds have been repaid. \$82.3 million of unused authorization is still available for new issuance.

**Events of Default and Remedies**

*Moscone Lease Revenue Refunding Bonds, Series 2008-1 and 2008-2* - Events of default as specified in the Indenture include: (i) failure to pay when due the amounts of any drawing, the principal or interest on any Liquidity Advance, or otherwise failure to pay the Credit Bank when due; (ii) failure to observe any covenant or warranty under Credit Agreement; (iii) default on any appropriation debt; (iv) filing for bankruptcy; and (v) downgrade of the City's rating below "BBB" of which could cause acceleration of mandatory tender of bonds. Upon the occurrence of an event of default, remedies include the termination of Letters of Credit on stated termination date; on last payment of Bonds; upon payment of Bonds from mandatory tender due to substitute credit facility; or conversion of Bonds to mode other than daily or weekly. The bonds are subject to mandatory tender.

*Emergency Communications System Lease Revenue Refunding Bonds, Series 2010-R1* - Events of default as specified in the Master Trust Agreement include: (i) failure to make lease payments when due; or (ii) failure to observe covenants under the Master Lease. In an event of default, the trustee may enforce all of its rights and remedies under the Master Lease, including the right to terminate the Master Lease, enter the leased property, and remove all persons and property, reletting leased property for account of the City for public purpose, or hold the Master Lease and sue each year for rent. The bonds are not subject to acceleration.

*Open Space Fund Lease Revenue Refunding Bonds, Series 2018A and Branch Library Improvement Program Lease Revenue Refunding Bonds, Series 2018B* - Events of default as specified in the Project Lease include: (i) failure to make lease payments when due, (ii) or failure to observe covenants under the Project Lease. In an event of default, the trustee may enforce all of its rights and remedies under the Project Lease, including reletting property for account of the City, or enforce rights under lease and sue each year for rent. The bonds are not subject to acceleration.

**San Francisco County Transportation Authority Long-Term Debt**

In November 2017, the San Francisco County Transportation Authority (SFCTA) issued Senior Sales Tax Revenue Bonds, Series 2017 (the Series 2017 Bonds) with a par value of \$248.3 million to finance the cost of construction, acquisition and improvement of certain transit, street and traffic facilities and other transportation projects, repay a portion of the then-outstanding amount under a revolving credit agreement, pay capitalized interest on a portion of the Series 2017 Bonds and pay cost of issuance of the Series 2017 Bonds. The Series 2017 bonds bear interest rates ranging from 3.0% to 4.0% and have final maturity date of February 1, 2034. Outstanding principal at June 30, 2020 is \$235.3 million. The Series 2017 Bonds are payable from, and secured by a pledge of the SFCTA's sales tax revenues. Debt service payments of \$21.3 million as a ratio of pledged sales tax revenues of \$99.3 million for the year ended June 30, 2020, was 4.56x or 455.92%. Events of default for the bonds include nonpayment

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events, bankruptcy events, and noncompliance with covenants. The Series 2017 Bonds are not subject to acceleration.

In June 2018, the SFCTA entered into a Revolving Credit (Loan) Agreement with State Street Public Lending Corporation and US Bank N.A. for a total amount of \$140.0 million with a rate of interest equal to the sum of 80% of 1-month LIBOR plus a fixed credit spread (subject to adjustment if the SFCTA's credit rating changes). This agreement replaced a prior revolving credit agreement. In fiscal year 2020, the commitment fees were paid by the SFCTA under the Revolving Credit Agreement at an interest rate of 0.24%. The Revolving Credit Agreement expires on June 7, 2021 and is secured by a lien on the SFCTA's sales tax revenues subordinate to the lien on the sales tax revenues securing the SFCTA's Series 2017 Bonds. If specified conditions are met, the repayment period for loans under the Revolving Credit Agreement may extend five years after June 7, 2021. As of June 30, 2020, the SFCTA has no outstanding balance under the Revolving Credit Agreement but can borrow up to \$140.0 million under the agreement at any time. The SFCTA paid \$0.4 million for commitment fees in fiscal year 2020.

Events of Default under the Revolving Credit Agreement include nonpayment events, noncompliance with covenants, default on other specified debt, bankruptcy events, specified litigation events, or a ratings downgrade below Baa2 by Fitch, BBB by Moody's or BBB by S&P. Remedies include acceleration (subject in some, but not all, circumstances to a 270-day notice period) and the termination of the right of the SFCTA to borrow under the Revolving Credit Agreement.

**Events of Default and Remedies - Other Long-Term Obligations**

*Marina West Harbor Loans* - Events of default include the failure to make loan payments within 30 days of the due date, or failure to observe or comply with requirements under the Agreement within 180 days of receipt of written notice. Remedies by the Department of Boating and Waterways by the State of California are the repossession of the project area, declaring that the loan is due and payable, and the exercise of all other rights and remedies available by law. The Marina West Harbor Loan is subject to an acceleration provision.

*IBM Credit LLC* - Events of default include the failure to make lease payments when due, or failure to observe covenants under the Project Lease. Remedies of the lender are repossession of the leased equipment, entering premises to take possession, or enforce rights under Lease, and other remedies available by law. The IBM credit has no acceleration provision.

*Public Safety Radio Lease Financing* - Events of default include the failure to make lease payments when due, or failure to observe covenants under the Lease Purchase Financing Agreement. Remedies of the lender are repossession of the leased equipment, enforcing rights under the Lease, and other remedies available by law. The Public Safety Radio Lease Financing has no acceleration provision.

**Business-Type Activities Long-Term Liabilities**

The following provides a brief description of the current year additions to the long-term debt of the business-type activities.

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**San Francisco International Airport**

**Second Series Revenue Bonds (Capital Plan Bonds)**

Pursuant to resolutions adopted between fiscal years 2008 and 2020, the Airport has authorized the issuance of up to \$10.8 billion of San Francisco International Airport Second Series Revenue Bonds (Capital Plan Bonds) to finance and refinance the construction, acquisition, equipping, and development of capital projects undertaken by the Airport, including retiring all or a portion of the Airport's outstanding subordinate commercial paper notes (CP) issued for capital projects, funding debt service reserves, and for paying costs of issuance. As of June 30, 2020, \$4.6 billion of the authorized capital plan bonds remained unissued.

**Second Series Revenue Bonds, Series 2019E/F/G**

In September 2019, the Airport issued its fixed rate Second Series Revenue Bonds, Series 2019E (AMT), Series 2019F (Non-AMT/Governmental Purpose), and Series 2019G (Federally Taxable) in an aggregate principal amount of approximately \$896.9 million to finance and refinance (through repayment of commercial paper notes) a portion of the costs of the following projects, among others: (a) redevelopment of Terminal 1, (b) redevelopment of Terminal 3 West, (c) construction of the Courtyard 3 Connector (a secure connector between Terminals 2 and 3), (d) renovation of the International Terminal departures level, (e) gate enhancements, and (f) extension of AirTrain service to the long-term parking garages; to fund deposits to debt service reserve accounts and the Contingency Account; to fund deposits to capitalized interest accounts; and to pay costs of issuance. The net proceeds of the Series 2019E Bonds, Series 2019F Bonds and the Series 2019G Bonds issued as capital plan bonds (consisting of approximately \$896.9 million par amount, net original issue premium of \$194.4 million and net of the underwriters' discount of \$1.5 million, together with a debt service reserve fund release of \$11.9 million), were used to deposit \$954.8 million to project accounts, \$24.3 million to refund commercial paper notes (including \$4.9 million of commercial paper notes that funded a deposit to the Airport's contingency account), \$3.1 million to the Airport's contingency account, \$59.9 million to the capitalized interest accounts, \$58.4 million to the Original Reserve Account, and \$1.1 million to pay costs of issuance.

**Second Series Revenue Refunding Bonds**

Pursuant to resolutions adopted between fiscal years 2005 and 2020, the Airport has authorized the issuance of up to \$11.1 billion of San Francisco International Airport Second Series Revenue Refunding Bonds for the purposes of refunding outstanding 1991 Master Bond Resolution Bonds and outstanding subordinate commercial paper notes, funding debt service reserves, and paying costs of issuance, including any related bond redemption premiums. As of June 30, 2020, \$2.6 billion of the authorized refunding bonds remained authorized but unissued.

During fiscal year 2020, the Airport issued the following new refunding bonds under the 1991 Master Bond Resolution:

*Second Series Revenue Bonds, Series 2019G and Second Series Revenue Refunding Bonds, Series 2019H*

In September 2019, the Airport issued its fixed rate Second Series Revenue Bonds, Series 2019G (Federally Taxable), and Second Series Revenue Refunding Bonds, Series 2019H (AMT), in the aggregate principal amount of \$292.3 million, to refund \$328.0 million of its Issues 37C and 2010A-3 bonds, and Series 2009A, 2009B, 2009C-2 Bonds, in addition to refinancing two swap termination payments totaling \$25.1 million. The net proceeds of the Series 2019G and 2019H Bonds (consisting of \$292.3 million par amount and original issue premium of \$49.7 million, less an underwriters' discount of \$0.4 million), together with \$16.2 million accumulated in the debt service fund relating to the refunded

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bonds were used to deposit \$332.3 million into irrevocable escrow funds with the Senior Trustee to refund \$328.0 million in revenue bonds as described below and \$0.5 million to pay costs of issuance.

	<u>Amount refunded</u>	<u>Interest rate</u>
Second Series Revenue Bonds Issue:		
Issue 37C (Non-AMT/Private Activity)	\$ 82,500	3.90%
Series 2009A (Non-AMT/Private Activity)	84,305	4.90%
Series 2009B (Non-AMT/Private Activity)	75,905	4.90%
Series 2009C-2 (Non-AMT/Private Activity)	19,080	4.13 - 5.00%
Issue 2010A-3 (AMT)	<u>66,205</u>	3.77%
Total	<u>\$ 327,995</u>	

The Series 2009C-2, Issue 37C, and Issue 2010A-3 Bonds were redeemed in September 2019, and the Series 2009A and 2009B bonds were redeemed in November 2019. In aggregate, the Series 2019G/H refundings resulted in the recognition of a deferred accounting loss of \$8.0 million for the year ended June 30, 2020. In aggregate, the Series 2019G/H refundings decreased the Airport's aggregate gross debt service payments by approximately \$27.9 million over the next eleven years and obtained an economic gain (the difference between the present values of the old debt and the new debt) of \$16.2 million.

**Variable Rate Demand Bonds**

As of June 30, 2020, the Airport had outstanding an aggregate principal amount of \$407.5 million of Second Series Variable Rate Revenue Refunding Bonds, consisting of Series 2010A, and Second Series Variable Rate Revenue Bonds, consisting of Series 2018B and Series 2018C, (collectively, the Variable Rate Bonds) with final maturity dates of May 1, 2030 (Series 2010A), and May 1, 2058 (Series 2018B and 2018C). The Variable Rate Bonds are long-term, tax-exempt bonds that currently bear interest at a rate that is adjusted weekly, and that are subject to tender at par at the option of the holder thereof on seven days' notice. Any tendered Variable Rate Bonds are remarketed by the applicable remarketing agent in the secondary market to other investors. The interest rate on the Variable Rate Bonds can be converted to other interest rate modes, including a term rate or fixed rates to maturity, upon appropriate notice by the Airport.

The scheduled payment of the principal of and interest on, and payment of purchase price of, the Variable Rate Bonds is secured by separate irrevocable letters of credit issued to the Senior Trustee for the benefit of the applicable bondholders by the banks identified in the table below.

Amounts drawn under a letter of credit that are not reimbursed by the Airport constitute "Repayment Obligations" under the 1991 Master Bond Resolution and are accorded the status of other outstanding bonds to the extent provided in the Resolution. The commitment fees for the letters of credit range between 0.28% and 0.39% per annum. As of June 30, 2020, there were no unreimbursed draws under these facilities.

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Subsequent to the issuance and delivery of Series 2019H bonds on September 10, 2019, the letter of credit issued by MUFG Union Bank, N.A. (formerly known as Union Bank, N.A.) supporting the Issue 37C Bonds and the Remarketing Agreement with Stifel, Nicolaus & Company, Incorporated, as remarketing agent for the Issue 37C Bonds, were terminated. In September 2019, the principal amount of letter of credit issued by Bank of America, N.A., supporting the Series 2010A Bonds was reduced to \$134.7 million. In April 2020, the Bank of America, N.A., letter of credit supporting the Series 2010A Bonds was extended to April 14, 2023. The letters of credit securing the Variable Rate Bonds included in long-term debt as of June 30, 2020, are as follows:

	Series 2010A	Series 2018B	Series 2018C
Principal amount	\$ 131,205	\$ 138,170	\$ 138,170
Expiration date	April 14, 2023	June 3, 2022	June 3, 2022
Credit provider	Bank of America <sup>(1)</sup>	Barclays <sup>(2)</sup>	SMBC <sup>(3)</sup>

(1) Bank of America, N.A.

(2) Barclays Bank PLC

(3) Sumitomo Mitsui Banking Corporation, acting through its New York branch

**Hotel Special Facility Bonds**

Pursuant to resolutions adopted in fiscal years 2017, 2018 and 2019, the Airport authorized the issuance of \$260.0 million of Special Facility Bonds to finance an on-Airport hotel. These resolutions also designated the on-Airport hotel as a "Special Facility" under the 1991 Master Bond Resolution, which allows the hotel revenues to be segregated from the Airport's other revenues and used to pay hotel operating expenses and debt service on the Hotel Special Facility Bonds through the Hotel Special Facility Bond trustee. In June 2018, the Airport issued its fixed rate Special Facility Revenue Bonds (San Francisco International Airport Hotel), Series 2018 (the Hotel Special Facility Bonds), in the aggregate principal amount of \$260.0 million to finance the on-Airport hotel and to fund a capitalized interest account. The Hotel Special Facility Bonds bear interest at a fixed rate of 3.0% per annum, mature in 2058, and are subject to mandatory sinking fund redemption each year starting in 2022.

The Hotel Special Facility Bonds were issued pursuant to a Trust Agreement (the Hotel Trust Agreement). The maximum principal amount of such bonds is not limited by the Hotel Trust Agreement, but the Airport must satisfy an additional bonds test prior to the issuance of any such bonds.

The Hotel Special Facility Bonds are limited obligations of the Airport. Under the Hotel Trust Agreement, the Airport has pledged the Revenues of the on-Airport hotel, together with other assets, to the payment of the principal of and interest on the Hotel Special Facility Bonds. Revenues are generally defined in the Hotel Trust Agreement as all revenue and income of any kind derived directly or indirectly from operations at the on-Airport hotel (not including certain amounts specified in the Hotel Trust Agreement). Operating expenses of the on-Airport hotel are payable prior to payment of principal of and interest on the Hotel Special Facility Bonds. The Airport does not maintain a reserve account for the Hotel Special Facility Bonds. The Hotel Special Facility Bonds are subject to acceleration upon the occurrence of an event of default. Events of default include nonpayment events, bankruptcy events, noncompliance with covenants, condemnation of the hotel, or a failure by the Airport to maintain a third-party manager for the hotel. The Hotel Special Facility Bonds are not payable from or secured by the Airport's Net Revenues (as defined under the 1991 Master Bond Resolution). However, because the Airport is the owner of the on-Airport hotel, the Airport is obligated to repay the Hotel Special Facility Bonds from the net revenues of the hotel. As of June 30, 2020, the Airport had \$260.0 million of outstanding Hotel Special Facility Bonds.

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**Interest Rate Swaps**

As of June 30, 2020, the Airport's derivative instrument comprised of one interest rate swap that the Airport entered into to hedge the interest payments on its Second Series Variable Rate Revenue Refunding Bonds, Series 2010A. The Airport determined the hedging relationship between the variable rate bonds and the related interest rate swap continued to be effective as of June 30, 2020.

No.	Current bonds	Initial notional amount	Notional amount June 30, 2020	Effective date
1	2010A*	\$ 143,947	\$ 131,187	2/1/2020
	Total	\$ 143,947	\$ 131,187	

\* Hedges Series 2010A-1 and 2010A-2.

**Fair Value**

The fair value takes into consideration the prevailing interest rate environment and the specific terms and conditions of the swap. The value was estimated using the zero-coupon discounting method. This method calculates the future payments required by the swap, assuming that the current forward rates implied by the yield curve are the market's best estimate of future spot interest rates. These payments are then discounted using the spot rates implied by the current yield curve for a hypothetical zero-coupon rate bond due on the date of each future net settlement payment on the swaps to arrive at the so-called "settlement amount", i.e., the approximate amount a party would have to pay or would receive if the swap was terminated.

In addition, pursuant to GASB 72, the settlement amounts are then adjusted for the nonperformance risk of each party to the swap to arrive at the fair value. The nonperformance risk was computed as the total cost of the transactions required to hedge the default exposure, i.e., a series of European swaptions, exercisable on each of the future payment exchange dates under the swap that are structured to reverse the remaining future cash flow obligations as of such dates, adjusted by probability of default on each future date. Default probabilities were derived from recovery rate adjusted credit default swap quotes or generic ratings-based borrowing curves that fall into Level 2 of the GASB 72 fair value hierarchy.

As of June 30, 2020, the fair value of the Airport's outstanding swap, counterparty credit ratings, and fixed rate payable by the Airport is shown in the following table. Since the swap is guaranteed, the guarantor ratings are shown. The ratings provided are S&P's Long-Term Local Issuer Credit Rating, Moody's Long-Term Senior Unsecured Rating, and Fitch's Long-Term Issuer Default Rating.

No.	Current bonds	Counterparty/guarantor*	Counterparty credit ratings (S/M/F)	Fixed rate payable by Airport	Fair value to Airport
1	2010A**	Goldman Sachs Bank USA/ Goldman Sachs Group, Inc.	BBB+/A3/A*	3.925%	\$ (28,221)
		Total			\$ (28,221)

\* Reflects ratings of the guarantor.

\*\* Hedges Series 2010A-1 and 2010A-2.

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Fair Value Hierarchy

	Fair Value June 30, 2020	Fair value measurements using significant other observable inputs (Level 2)
Interest rate swap	\$ (28,221)	\$ (28,221)

Change in Fair Value

The impact of the interest rate swaps on the financial statements for the year ended June 30, 2020 is as follows:

	Deferred outflows on derivative instruments	Derivative instruments
Balance as of June 30, 2019	\$ 38,828	\$ 46,085
Change in fair value to year-end	(10,607)	(17,864)
Balance as of June 30, 2020	\$ 28,221	\$ 28,221

The fair value of the interest rate swap portfolio is recorded as a liability (since the Airport would owe a termination payment to the counterparty) in the statement of net position. Unless a swap was determined to be an off-market swap at the inception of its hedging relationship, the fair value of the swap is recorded as a deferred outflow asset (if a termination payment would be due to the counterparty) or inflow liability (if a termination payment would be due to the Airport). Any off-market portions of the Airport's swaps are recorded as carrying costs with respect to various refunded bond issues. Unlike fair value and deferred inflow/outflow values, the balance of remaining off-market portions are valued on a present value, or fixed yield, to maturity basis.

**Basis Risk** – During the year ended June 30, 2020, the Airport paid a total of \$0.4 million less in interest on its variable rate bonds than the floating-rate payments it received from the swap counterparties, resulting in a decrease in the effective synthetic interest rates on the associated bonds.

**Credit Risk** – As of June 30, 2020, the Airport is not exposed to credit risk because the swap has a negative fair value to the Airport.

**Counterparty Risk** – As of June 30, 2020, the fair value of the Airport's swap was negative to the Airport (representing an amount payable by the Airport to the counterparty in the event the relevant swap was terminated).

**Termination Risk** – The Airport has not secured municipal swap insurance for its outstanding swap.

As of June 30, 2020, the fair value of the swap was negative to the Airport as shown above.

Debt Service Reserves and Requirements

**Issue 1 Reserve Account** - As of June 30, 2020, the reserve requirement for the Issue 1 Reserve Account was \$510.8 million, which was satisfied by \$528.1 million of cash and investment securities, and reserve fund surety policies in the initial principal amount of \$108.6 million. All of the providers of such reserve policies have one or more credit ratings below the Airport's rating or are no longer rated.

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In addition, \$27.5 million of such surety policies have likely experienced a reduction in value in accordance with their terms.

**2009 Reserve Account** - As of June 30, 2020, the reserve requirement for the 2009 Reserve Account was \$2.6 million, which was satisfied by \$8.8 million in cash and investment securities.

**2017 Reserve Account** - As of June 30, 2020, the reserve requirement for the 2017 Reserve Account was \$47.8 million, which was satisfied by \$54.3 million in cash and investment securities.

**Series Secured by Other or No Reserve Accounts** - The Airport does not maintain reserve accounts for its Second Series Variable Rate Revenue Refunding Bonds, Series 2010A and Series 2018B/C, all of which are secured by letters of credit.

Events of default for the bonds include nonpayment events, bankruptcy events, and noncompliance with covenants, including the rate covenants described below. The bonds are not subject to acceleration.

Payment of principal, and interest and purchase price of bonds that bear interest at variable interest rates are supported by letters of credit. Events of default with respect to the letters of credit supporting the bonds include nonpayment events, bankruptcy events, noncompliance with covenants, default on debt in excess of a specified threshold amount, default under the 1991 Master Bond Resolution, or a determination of taxability of interest on tax-exempt bonds supported by the letter of credit. A downgrade of the Airport's Senior Bonds to below "Baa1" or "BBB+" or withdrawal or suspension of a bond rating for credit-related reasons by any rating agency is an event of termination under the letters of credit supporting the bonds. Remedies include the letter of credit bank's ability to cause a mandatory tender of the supported bonds or to accelerate amounts due and payable to the bank; provided that payments made on a parity with the bonds are capped based on provisions in the 1991 Master Bond Resolution. If there are no default events pending, drawings under the respective letters of credit supporting the bonds are amortized over a three- or five-year period; provided that payments made on a parity with the bonds are capped based on provisions in the 1991 Master Bond Resolution.

**San Francisco Water Enterprise**

*Water Revenue Refunding Bonds 2019 Series ABC*

In January 2020, the Water Enterprise issued taxable revenue bonds, 2019 Series ABC refunding bonds in the aggregate amount of \$656.9 million. The 2019 Series A (Water System Improvement Program (WSIP), Green) bonds were issued for the purpose of refunding a portion of the outstanding 2010 Series F (WSIP) bonds maturing on and after November 1, 2020, a portion of the outstanding 2011 Series A (WSIP) bonds maturing on and after November 1, 2020, and a portion of the outstanding 2012 Series A (WSIP) bonds maturing on and after November 1, 2035.

The 2019 Series B (Hetch Hetchy Water) bonds were issued for the purpose of refunding a portion of the outstanding 2011 Series B bonds maturing on or after November 1, 2032.

The 2019 Series C (Local) bonds were issued for the purpose of refunding a portion of the outstanding 2011 Series C bonds maturing on or after November 1, 2032.

The bonds carried "Aa2" and "AA-" ratings from Moody's and S&P, respectively. The 2019 Series ABC bonds include serial bonds with interest rates varying from 1.8% to 3.5% and have a final maturity in 2043. The Series ABC bonds have a true interest cost of 3.3%. The refunding resulted in the recognition of a deferred accounting loss of \$17.3 million, gross debt service savings of \$119.8 million, and an economic gain of \$92.6 million or 14.0% of refunded principal. As of June 30, 2020, the principal amount of 2019 Series ABC bonds outstanding was \$656.9 million.



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*Clean Water State Revolving Fund (CWSRF) Loan and Grant*

In September 2017, the San Francisco Public Utilities Commission (SFPUC) entered into an installment Sale Agreement with the State Water Resources Control Board for a Clean Water State Revolving Fund (CWSRF) Loan and Grant to fund the Water Enterprise's SF Westside Recycled Water Project. The CWSRF loan is in the amount of \$186.2 million which includes \$15.0 million of principal forgiveness, or a grant. It will bear an interest rate of 1.0% for a 30-year term with loan repayment beginning one year after substantial completion of project construction. The CWSRF loan is secured on a parity lien basis with the Water Enterprise's outstanding revenue bonds. The principal outstanding as of June 30, 2020 was \$73.3 million.

*Events of Default and Remedies*

*Revenue Bonds, Capital Appreciation Bonds and State Revolving Fund Loans* - Events of default as specified in the Water Enterprise Indenture, include non-payment, material breach of warranty, representation, or indenture covenants (not cured within applicable grace periods), and bankruptcy and insolvency events, which could cause the Trustee to declare that the principal and accrued interest thereon and all capital appreciation bonds then outstanding in its accreted value thereof, to be due and payable immediately. As of June 30, 2020, there were no such events described herein.

**Hetch Hetchy Water and Power**

*Events of Default and Remedies*

*Clean Renewable Energy Bonds* - Significant event of default as specified in the Equipment Lease/Purchase Agreement, include payment defaults, material breach of warranty, representation, or covenants of the Equipment Lease/Purchase Agreement (not cured within applicable grace periods), and bankruptcy and insolvency events, which could cause acceleration of all Rental Payments. Assets constructed by the projects funded by the proceeds of this debt obligation are pledged as collateral. As of June 30, 2020, there were no such events described herein.

*Qualified Energy Conservation Bonds* - Significant event of default as specified in the Equipment Lease/Purchase Agreement, include payment defaults, material breach of warranty, representation, or covenants of the Equipment Lease/Purchase Agreement (not cured within applicable grace periods), and bankruptcy and insolvency events, which could cause acceleration of all Rental Payments. Assets constructed by the projects funded by the proceeds of this debt obligation are pledged as collateral. As of June 30, 2020, there were no such events described herein.

*Power Revenue Bonds* - Significant event of default as specified in the Power Enterprise Indenture (applicable to Power Revenue Bonds) include non-payment, material breach of warranty, representation, or indenture covenants (not cured within applicable grace periods), and bankruptcy and insolvency events, which may result in the Trustee (upon written request by the majority of the owners by aggregate amount of the bond obligations) declare the principal and the interest accrued thereon to be due and payable immediately. As of June 30, 2020, there were no such events described herein.

**San Francisco Municipal Transportation Agency**

In October 2016, the Portsmouth Plaza Parking Corporation entered into a loan agreement with First Republic Bank in a total principal amount of up to \$12.5 million for the garage renovation project. The loan has a term of 30 years at 3.3% per annum and is secured with the collateral of all the garage's business assets. The drawdowns are limited to once a month for a minimum of \$0.25 million each disbursement. The loan agreement requires that certain funds shall be administered by the lender which include a loan proceeds account and a reserve account. In February 2019, the loan agreement was amended to reduce the maximum loan amount to \$12.0 million and change the first principal payment from November 1, 2018 to November 1, 2019. Beginning November 2019, the garage is required to

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make monthly principal payments and interest. In April 2020, the parking corporation obtained Small Business Administration's (SBA) Paycheck Protection Program loan with First Republic Bank in the amount of \$0.3 million. The loan has a term of two years at a fixed interest rate of 1.0% per annum with no collateral requirement. The loan program allows borrowers to apply for loan forgiveness to cover eligible expenses incurred during the 24-week period. Loan payments shall be deferred until SBA remits the loan forgiveness amount to the lender. For any amount of the loan that is not forgiven, the parking corporation shall be responsible for the payment of principal and accrued interest within the term of the loan. The SFMTA is not responsible for loan repayments and any aspect of loan performance other than reporting on behalf of another government entity.

*Events of Default and Remedies*

*Revenue Bonds* - Events of default under the indenture of trust include failure to pay the principal amount and any installment of interest, failure to pay the purchase price of any bond tendered for optional or mandatory purchase, failure to comply with certain covenants, or either the SFMTA or the City files for bankruptcy. In an event of default, the trustee may declare the principal amount of all the bonds outstanding and interest accrued thereon to be due and payable immediately. In case any proceeding taken by the trustee on account of an event of default is discontinued, the SFMTA, trustee, and bondholders shall be restored to their former positions and rights as if no such proceeding had been taken.

*Portsmouth Plaza Parking Corporation Loan* - In an event of default under the loan agreement, any outstanding amounts become immediately due if the garage is unable to make payment and fails to comply with the debt service coverage ratio of 1.25:1 for each fiscal year.

**Wastewater Enterprise**

*WIFIA Loan Agreement-Southeast Treatment Plant Improvements*

In June 2020, the San Francisco Public Utilities Commission (SFPUC) entered into a "Water Infrastructure Finance and Innovation Act (WIFIA)" Loan Agreement (WIFIA Loan) with the United States Environmental Protection Agency in the amount of \$513.9 million. The WIFIA Loan was entered into pursuant to the WIFIA statute authorized by Congress in 2014. The WIFIA Loan will fund 49% of the costs of the Wastewater Enterprise's SEP New Headworks Replacement Project and additional costs of the revised Biosolids Digester Facility Project plus certain eligible expenses. Payment of the WIFIA Loan will be secured by a senior lien pledge of the Wastewater Enterprise's net revenues and is on a parity lien basis with the SFPUC's outstanding Wastewater Revenue Bonds and Clean Water State Revolving Fund (CWSRF) Loans entered into with the California State Water Resources Control Board. The loan will bear a fixed interest rate of 1.45% for a 35-year term, with loan repayment expected to begin in fiscal year 2025, after substantial completion of project construction. The SFPUC has not submitted any requests for loan disbursements to date and there is no outstanding loan principal as of June 30, 2020.

*OSP Digester Gas Utilization Upgrade Project*

In May 2020, the SFPUC entered into an Installment Sale Agreement with the State Water Resources Control Board for a CWSRF Loan to fund the OSP Digester Gas Utilization Upgrade Project of the Sewer System Improvement Program. The CWSRF loan is in the amount of \$54.4 million, which includes \$4.0 million of principal forgiveness, or a grant. The loan bears an interest rate of 1.4% which was equal to one-half of the State of California's most recent 30-year General Obligation Bond true interest cost at the time the agreement was executed. The CWSRF loan will have a 30-year term, with loan repayment beginning one year after substantial completion of each project's construction; substantial completion is expected in August 2021. The CWSRF loan is secured on a parity lien basis with the Enterprise's outstanding revenue bonds. As of June 30, 2020, the principal amount outstanding of the loan was \$0.

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*SEP Biosolids Digester Facilities Project*

In May 2020, the SFPUC entered into an Installment Sale Agreement with the State Water Resources Control Board for a CWSRF Loan to fund the SEP Biosolids Digester Facilities Project of the Sewer System Improvement Program. The CWSRF loan is in the amount of \$132.0 million, which includes \$4.0 million of principal forgiveness, or a grant. The loan bears an interest rate of 1.4% which was equal to one-half of the State of California's most recent 30-year General Obligation Bond true interest cost at the time the agreement was executed. The CWSRF loan will have a 30-year term, with loan repayment beginning one year after substantial completion of each project's construction; substantial completion is expected in May 2026. The CWSRF loan is secured on a parity lien basis with the Enterprise's outstanding revenue bonds. As of June 30, 2020, the principal amount outstanding of the loan was \$0.

*WIFIA Loan Agreement-Biosolids Digester Facility Project*

In July 2018, the SFPUC entered into a WIFIA Loan with the United States Environmental Protection Agency in the amount of \$699.2 million. The WIFIA Loan was entered into pursuant to the WIFIA statute authorized by Congress in 2014. The WIFIA Loan will fund 49% of the costs of the Wastewater Enterprise's Biosolids Digester Facility Project plus certain eligible expenses. Payment of the WIFIA Loan will be secured by a senior lien pledge of the Wastewater Enterprise's net revenues and is on a parity lien basis with the SFPUC's outstanding Wastewater Revenue Bonds and CWSRF Loans entered into with the California State Water Resources Control Board. The original 2018 loan bore a fixed interest rate of 3.09% for a 35-year term, with loan repayment expected to begin in fiscal year 2026, after substantial completion of project construction. In June 2020, the SFPUC re-executed the WIFIA Loan Agreement to have a fixed interest rate of 1.45% for a 35-year term. All other terms of WIFIA Loan Agreement are unchanged. The SFPUC has not submitted any requests for loan disbursements to date and there is no outstanding loan principal as of June 30, 2020.

*Lake Merced Green Infrastructure Project CWSRF Loan*

In January 2016, then amended in May 2016, the SFPUC entered into an Installment Sale Agreement with the State Water Resources Control Board for a CWSRF Loan to fund the Lake Merced Green Infrastructure Project of the Sewer System Improvement Program. The aggregate amount of the CWSRF loan is \$7.4 million. The loan bears an interest rate of 1.6% which was equal to one-half of the State of California's most recent 30-year General Obligation Bond true interest cost at the time the agreement was executed. The CWSRF loan will have a 30-year term, with loan repayment beginning one year after substantial completion of each project's construction; substantial completion is expected by July 2020. The CWSRF loan is secured on a parity lien basis with the Wastewater Enterprise's outstanding revenue bonds. The SFPUC has received loan disbursements to date totaling \$4.9 million and a receivable for reimbursement of \$1.2 million. As of June 30, 2020, the principal amount outstanding of the loan was \$6.1 million.

*Southeast Plant (SEP) 521/522 and Disinfection Upgrade Project CWSRF Loan*

In September 2017, then amended in December 2017 and May 2018, the SFPUC entered into an Installment Sale Agreement with the State Water Resources Control Board for a CWSRF Loan to fund the SEP 521/522 and Disinfection Upgrade Project of the Sewer System Improvement Program. The aggregate amount of the CWSRF loan is \$40.0 million. The loan bears an interest rate of 1.8% which was equal to one-half of the State of California's most recent 30-year General Obligation Bond true interest cost at the time the agreement was executed. The CWSRF loan will have a 30-year term, with loan repayment beginning one year after substantial completion of each project's construction; substantial completion is expected by July 2019. The CWSRF loan is secured on a parity lien basis with the Wastewater Enterprise's outstanding revenue bonds. The SFPUC has received proceeds from

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loan disbursements to date totaling \$36.1 million and a receivable for reimbursement of \$2.0 million. As of June 30, 2020, the principal amount outstanding on the loan was \$37.7 million.

*North Point Facility Outfall Rehabilitation Project CWSRF Loan*

In September 2017, the SFPUC entered into an Installment Sale Agreement with the State Water Resources Control Board for a CWSRF Loan to fund the North Point Facility Outfall Rehabilitation Project of the Sewer System Improvement Program. The aggregate amount of the CWSRF loan is \$20.2 million. The loan bears an interest rate of 1.8% which was equal to one-half of the State of California's most recent 30-year General Obligation Bond true interest cost at the time the agreement was executed. The CWSRF loan will have a 30-year term, with loan repayment beginning one year after substantial completion of each project's construction; substantial completion occurred in February 2018. The CWSRF loan is secured on a parity lien basis with the Wastewater Enterprise's outstanding revenue bonds. The SFPUC has received proceeds from loan disbursements to date totaling \$17.7 million. As of June 30, 2020, the principal amount outstanding of the loan was \$16.6 million.

*SEP Primary/Secondary Clarifier Upgrade Project CWSRF Loan*

In September 2017 the SFPUC entered into an Installment Sale Agreement with the State Water Resources Control Board for a CWSRF Loan to fund the SEP Primary/Secondary Clarifier Upgrade Project of the Sewer System Improvement Program. The aggregate amount of the CWSRF loan is \$34.4 million. The loan bears an interest rate of 1.8% which was equal to one-half of the State of California's most recent 30-year General Obligation Bond true interest cost at the time the agreement was executed. The CWSRF loan will have a 30-year term, with loan repayment beginning one year after substantial completion of each project's construction; substantial completion occurred in June 2018. The CWSRF loan is secured on a parity lien basis with the Enterprise's outstanding revenue bonds. The SFPUC has received proceeds from loan disbursements to date totaling \$29.2 million. As of June 30, 2020, the principal amount outstanding of the loan was \$27.6 million.

*Events of Default and Remedies*

*Wastewater Revenue Bonds, CWSRF Loans, and WIFIA Loan* - Events of default as specified in the Wastewater Enterprise Indenture include non-payment, material breach of warranty, representation, or indenture covenants which are not cured within applicable grace periods, and bankruptcy and insolvency events. The trustee, upon written request, by majority of the owners (by aggregate amount of the bond obligations or of a credit provider), shall declare the principal and interest accrued thereon, to be due and payable immediately. As of June 30, 2020, there were no such events described herein.

**Port of San Francisco**

*Revenue Refunding Bonds* - In February 2020, the Port issued \$23.8 million in refunding revenue bonds in two series; a non-AMT tax-exempt series (Series 2020A) and a taxable series (Series 2020B). The purpose of the Series 2020A and Series 2020B Bonds was to refund all outstanding Series 2010A and Series 2010B in the aggregate principal amount of \$29.9 million. Series 2020A, original issued total of \$10.9 million, has serial bonds of \$10.9 million outstanding at June 30, 2020 with remaining coupon rates from 4.0% to 5.0% and remaining maturities from March 2031 through March 2040. Series 2020B, original issued total of \$12.9 million, has serial bonds of \$12.9 million outstanding at June 30, 2020 with remaining coupon rates from 1.62% to 2.408% and remaining maturities from March 2021 through March 2030. The Series 2020A and Series 2020B Bonds are not secured by a debt service reserve fund. The refunding resulted in a net present value savings (economic gain) of \$9.1 million and an accounting loss from refunding of debt of \$175.

In May 2019, the Port assumed the operations and corresponding balances of the South Beach Harbor (the SBH) from the Office of Community Investment and Infrastructure (OCII), including three loans

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provided by Cal Boating, which totaled \$6.1 million and accrues interest at a rate of 4.5% per annum. As of June 30, 2020, total principal and interest remaining to be paid on the loans are \$8.3 million. The loan is secured by net revenues as defined in the loan agreement. Annual principal and interest payments were \$536 in 2020 and pledged net revenues were \$2.5 million for the year ended June 30, 2020. Cal Boating may take possession of the operations if after ninety days written notice, the Port remains in breach of any of the provisions of Small Craft Harbor loans and operation contract. Cal Boating shall operate or maintain the operations for the account of the Port until the loan is repaid in full.

Also, in conjunction with the receipt of SBH loans, the Port designated SBH as a Special Facility and the Cal Boating Loans as Special Facility Bonds as provided under the Port's Revenue Bond Master Trust Indenture. Pursuant to Section 2.14 of the Revenue Bond Master Trust Indenture, the Port Commission is authorized to designate an existing or planned facility, structure, equipment or other property, real or personal property that is located within the Port Area as a Special Facility. The Port Commission may designate revenue earned by the Port from or with respect to a Special Facility as "Special Facility Revenue". Special Facility Revenue is not included in revenue as defined in the Revenue Bond Master Trust Indenture, and, consequently, is not included in the Net Revenues that is pledged as security for the Revenue Bonds under the Revenue Bond Master Trust Indenture.

**Events of Default and Remedies**

**Revenue Bonds** - The revenue bonds contain an acceleration provision that in an event of default, the trustee may, upon written request from the credit provider or holders of not less than fifty-one percent of the aggregate principal amount then outstanding, by written notice to the Port, shall declare the principal amount of all bonds outstanding and the interest accrued becomes due and payable immediately.

**Certificates of Participation** - In an event of default, the trustee may enforce all of its rights and remedies under the project lease, including the right to recover base rental payments as they become due under the project lease by pursuing any remedy available in law or in equity, other than by terminating the project lease or re-entering and reletting the leased property, or except as expressly provided in the project lease.

**Loan Agreement with the California Division of Boating and Waterways** - The loan contains a provision that in an event the Port fails, in whole or in part, to make any payment due under the Fisherman's Wharf loan contract, then such a deficiency shall be added to and become part of the principal of the loan and a provision that if any annual loan installment made by the Port is less than the amount required under the contract, then such payment shall first be applied to reduce any accrued unpaid interest due on the loan while any remaining part of the payment shall be used to reduce the principal of the loan.

**Laguna Honda Hospital**

In November 2019, the City issued \$116.5 million Refunding Certificates of Participation Series 2019-R1 (Multiple Capital Improvement Projects) (the Certificates) to provide funds to prepay certain certificates of participation which financed capital projects of the City, consisting of \$89.4 million proceeds of which was used for improvements to Laguna Honda Hospital and of \$27.1 million for the acquisition, construction and installation of improvements to various City streets; finance the acquisition of capital equipment, including mechanical street sweepers, and other capital expenditures; and pay the costs of execution and delivery of the Certificates. The Certificates bear interest rates ranging from 3.0% to 5.0% and will mature from April 2020 through April 2031. The refunding resulted in an accounting gain of \$1.5 million and a net present value savings of \$22.1 million or 19.6% of refunded bonds for the Laguna Honda Hospital. The Laguna Honda Hospital base rental payments for the Certificates are funded through reimbursements under SB 1128 and the City's General Fund.

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**(9) EMPLOYEE BENEFIT PROGRAMS**

**(a) Retirement Plans**

**General Information About the Pension Plans** - The San Francisco City and County Employees' Retirement System (Retirement System) administers a cost-sharing multiple-employer defined benefit pension plan (SFERS Plan), which covers substantially all of the employees of the City and County of San Francisco, and certain classified and certificated employees of the San Francisco Community College and Unified School Districts, and San Francisco Trial Court employees other than judges. The San Francisco City and County Charter and the Administrative Code are the authority which establishes and amends the benefit provisions and employer obligations of the SFERS Plan. The Retirement System issues a publicly available financial report that includes financial statements and required supplementary information for the SFERS Plan. That report may be obtained on the Retirement System's website at <http://mysfers.org> or by writing to the San Francisco City and County Employees' Retirement System, 1145 Market Street, 5<sup>th</sup> Floor, San Francisco, CA 94103 or by calling (415) 487-7000.

**Replacement Benefits Plan** - The Replacement Benefits Plan (RBP) is a qualified excess benefit plan established in October 1989. Internal Revenue Code Section 415(m) provides for excess benefit arrangements that legally permit benefit payments above the Section 415 limits, provided that the payments are not paid from the SFERS Trust. The RBP allows the City to pay SFERS retirees any portion of the Charter-mandated retirement allowance that exceeds the annual Section 415(b) limit. The RBP plan does not meet the criteria of a qualified trust under GASB Statement No. 73 because RBP assets are subject to the claims of the employer's general creditors under federal and state law in the event of insolvency.

In addition, some City employees are eligible to participate in the Public Employees' Retirement Fund (PERF) of the California Public Employees' Retirement System (CalPERS) Safety Plan, an agent multiple-employer pension plan, or the CalPERS Miscellaneous Rate Plan, included in CalPERS public agency cost-sharing multiple-employer pension plan. Some employees of the Transportation Authority, a blended component unit, and the Successor Agency, a fiduciary component unit, are eligible to participate in a CalPERS Miscellaneous Rate Plan or a CalPERS Public Employees' Pension Reform Act (PEPRA) Miscellaneous Rate Plan, both rate plans are included in CalPERS public agency cost-sharing multiple-employer pension plan. In addition, some employees of the Treasure Island Development Authority, a discretely presented component unit, are eligible to participate in the CalPERS Miscellaneous Rate Plan included in CalPERS public agency cost-sharing multiple-employer pension plan.

CalPERS acts as a common investment and administrative agent for various local and state governmental agencies within the State of California. Benefit provisions and other requirements are established by State statute, employer contract with CalPERS and by City resolution. CalPERS issues publicly available reports that include a full description of the pension plans regarding benefit provisions, assumptions and membership information that can be found on the CalPERS website at [www.calpers.ca.gov](http://www.calpers.ca.gov).



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**Benefits**

**SFERS** – The SFERS Plan provides service retirement, disability, and death benefits based on specified percentages of defined final average monthly salary and provides annual cost-of-living adjustments (COLA) after retirement. The SFERS Plan also provides pension continuation benefits to qualified survivors. The Retirement System pays benefits according to the category of employment and the type of benefit coverage provided by the City. The four main categories of SFERS Plan members are:

- Miscellaneous Non-Safety Members – staff, operational, supervisory, and all other eligible employees who are not in special membership categories.
- Sheriff's Department and Miscellaneous Safety Members – sheriffs assuming office on and after January 7, 2012, and undersheriffs, deputized personnel of the Sheriff's Department, and miscellaneous safety employees hired on and after January 7, 2012.
- Firefighter Members – firefighters and other employees whose principal duties are in fire prevention and suppression work or who occupy positions designated by law as firefighter member positions.
- Police Members – police officers and other employees whose principal duties are in active law enforcement or who occupy positions designated by law as police member positions.

The membership groups and the related service retirement benefits are summarized as follows:

*Miscellaneous Non-Safety Members* who became members prior to July 1, 2010 qualify for a service retirement benefit if they are at least 50 years old and have at least 20 years of credited service or if they are at least 60 years old and have at least 10 years of credited service. The service retirement benefit is calculated using the member's final compensation (highest one-year average monthly compensation) multiplied by the member's years of credited service times the member's age factor up to a maximum of 75% of the member's final compensation.

*Miscellaneous Non-Safety Members* who became members on or after July 1, 2010 and prior to January 7, 2012 qualify for a service retirement benefit if they are at least 50 years old and have at least 20 years of credited service or if they are at least 60 years old and have at least 10 years of credited service. The service retirement benefit is calculated using the member's final compensation (highest two-year average monthly compensation) multiplied by the member's years of credited service times the member's age factor up to a maximum of 75% of the member's final compensation.

*Miscellaneous Non-Safety Members* who became members on or after January 7, 2012 qualify for a service retirement benefit if they are at least 53 years old and have at least 20 years of credited service or if they are at least 60 years old and have at least 10 years of credited service. The service retirement benefit is calculated using the member's final compensation (highest three-year average monthly compensation) multiplied by the member's years of credited service times the member's age factor up to a maximum of 75% of the member's final compensation.

*Sheriff's Department Members and Miscellaneous Safety Members* who were hired on or after January 7, 2012 qualify for a service retirement benefit if they are at least 50 years old and have at least 5 years of credited service. The service retirement benefit is calculated using the member's final compensation (highest three-year average monthly compensation) multiplied by the member's years of credited service times the member's age factor up to a maximum of 90% of the member's final compensation.

*Firefighter Members and Police Members* who became members before November 2, 1976 qualify for a service retirement benefit if they are at least 50 years old and have at least 25 years of credited service. The service retirement benefit is calculated using the member's final compensation (monthly

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salary earnable at the rank or position the member held for at least one year immediately prior to retiring) multiplied by the member's years of credited service times the member's age factor up to a maximum of 90% of the member's final compensation.

*Firefighter Members and Police Members* who became members on or after November 2, 1976 and prior to July 1, 2010 qualify for a service retirement benefit if they are at least 50 years old and have at least 5 years of credited service. The service retirement benefit is calculated using the member's final compensation (highest one-year average monthly compensation) multiplied by the member's years of credited service times the member's age factor up to a maximum of 90% of the member's final compensation.

*Firefighter Members and Police Members* who became members on or after July 1, 2010 and prior to January 7, 2012 qualify for a service retirement benefit if they are at least 50 years old and have at least 5 years of credited service. The service retirement benefit is calculated using the member's final compensation (highest two-year average monthly compensation) multiplied by the member's years of credited service times the member's age factor up to a maximum of 90% of the member's final compensation.

*Firefighter Members and Police Members* who became members on or after January 7, 2012 qualify for a service retirement benefit if they are at least 50 years old and have at least 5 years of credited service. The service retirement benefit is calculated using the member's final compensation (highest three-year average monthly compensation) multiplied by the member's years of credited service times the member's age factor up to a maximum of 90% of the member's final compensation.

All members are eligible to apply for a disability retirement benefit, regardless of age, when they have 10 or more years of credited service and they sustain an injury or illness that prevents them from performing their duties. Safety members are eligible to apply for an industrial disability retirement benefit from their first day on the job if their disability is caused by an illness or injury that they receive while performing their duties.

All members' qualified surviving spouses and qualified domestic partners are eligible to apply for death benefits prior to or after member's retirement.

*Death benefit prior to retirement* generally, upon death of the active member who is eligible for a service retirement, qualified surviving spouse and qualified domestic partner receives continuation benefits equal to 50% to 100% of the member's retirement allowance that the member would have received had he or she retired on the date of death. The qualified surviving spouses and qualified domestic partners of Safety members who die prior to becoming eligible for service retirement and whose death is due to an injury received in or illness caused by the performance of duty, salary continuation is provided to the qualified survivor until such time as the member would have qualified for service retirement had he or she lived at which time a continuation benefit equal to 100% of the member's service retirement allowance is provided to the qualified survivor. A lump sum death payment equal to 6 months' earnable salary plus the member's accumulated contributions is provided upon the death of an active employee not yet eligible for a service retirement to the member's named beneficiary or estate.

*Death benefit after retirement* generally, upon the death of a retired member, the retirement system provides continuation benefits to a qualified surviving spouse or qualified domestic partner equal to 50% to 100% of the member's retirement allowance as of the date of death.

All retired members receive a benefit adjustment each July 1, which is the Basic COLA. The majority of adjustments are determined by changes in CPI with increases capped at 2%. The SFERS Plan provides for a Supplemental COLA in years when there are sufficient "excess" investment earnings in the Plan. The maximum benefit adjustment each July 1 is 3.5% including the Basic COLA. Effective

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July 1, 2012, voters approved changes in the criteria for payment of the Supplemental COLA benefit, so that Supplemental COLAs would only be paid when the Plan is also fully funded on a market value of assets basis. Certain provisions of this voter-approved proposition were challenged in the Courts. A decision by the California Courts modified the interpretation of the proposition. Effective July 1, 2012, members who retired before November 6, 1996 will receive a Supplemental COLA only when the Plan is also fully funded on a market value of assets basis. However, the "full funding" requirement does not apply to members who retired on or after November 6, 1996 and were hired before January 7, 2012. For all members hired before January 7, 2012, all Supplemental COLAs paid to them in retirement benefits will continue into the future even when an additional Supplemental COLA is not payable in any given year. For members hired on and after January 7, 2012, a Supplemental COLA will only be paid to retirees when the Plan is fully funded on a market value of asset basis and in addition for these members, Supplemental COLAs will not be permanent adjustments to retirement benefits. That is, in years when a Supplemental COLA is not paid, all previously paid Supplemental COLAs will expire.

**CalPERS** – CalPERS provides service retirement and disability benefits, annual cost-of-living adjustments and death benefits to plan members, who must be public employees and beneficiaries. Benefits are based on a final compensation, which is the highest average pay rate and special compensation during any consecutive one-year or three-year period. The cost-of-living adjustments for the CalPERS plans are applied as specified by the Public Employees' Retirement Law. The California PEPRA, which took effect in January 2013, changes the way CalPERS retirement and health benefits are applied, and places compensation limits on members. As such, members who established CalPERS membership on or after January 1, 2013 are known as "PEPRA" members.

The CalPERS' provisions and benefits in effect at June 30, 2020, are summarized as follows:

	<b>City Miscellaneous Plan</b>		<b>City Safety Plan</b>	
	Prior to	On or after	Prior to	On or after
	January 1, 2013	January 1, 2013*	January 1, 2013	January 1, 2013
Hire date	January 1, 2013	January 1, 2013*	January 1, 2013	January 1, 2013
Benefit formula	2% @ 60		2% @ 50, 2% @ 55 or 3% @ 55	2% @ 57 or 2.7% @ 57
Benefit vesting schedule	5 years of service		5 years of service	5 years of service
Benefit payments	Monthly for life		Monthly for life	Monthly for life
Required employee contribution rates	5.00%		7.00% to 9.00%	10.75% to 13.00%
Required employer contribution rates	11.15%		22.61%	22.61%

\* For the City Miscellaneous Plan there are no current active employees hired on or after January 1, 2013. For the Treasure Island Miscellaneous Plan there are no current active employees.

	<b>Transportation Authority Miscellaneous Plan</b>		<b>Successor Agency Miscellaneous Plan</b>	
	Prior to	On or after	Prior to	On or after
	January 1, 2013	January 1, 2013	January 1, 2013	January 1, 2013
Hire date	January 1, 2013	January 1, 2013	January 1, 2013	January 1, 2013
Benefit formula	2% @ 55	2% @ 62	2% @ 55	2% @ 62
Benefit vesting schedule	5 years of service	5 years of service	5 years of service	5 years of service
Benefit payments	Monthly for life	Monthly for life	Monthly for life	Monthly for life
Required employee contribution rates	7.00%	6.25%	7.00%	6.50%
Required employer contribution rates	10.22%	6.99%	11.12%	7.19%

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At June 30, 2020, the following current and former employees were covered by the benefit terms under each pension plan:

	<b>SFERS Plan</b>	<b>City CalPERS Miscellaneous Plan</b>	<b>City CalPERS Safety Plan</b>	<b>Transportation Authority CalPERS Classic &amp; PEPRA Miscellaneous Plans</b>	<b>Successor Agency CalPERS Classic &amp; PEPRA Miscellaneous Plans</b>	<b>Treasure Island Development Authority CalPERS Miscellaneous Plan</b>
Inactive employees or beneficiaries currently receiving benefits.....	59,930	75	1,133	13	196	1
Inactive employees entitled to but not yet receiving benefits.....	9,183	-	300	60	152	-
Active employees.....	33,946	2	813	39	46	-
Total.....	103,059	77	2,246	112	394	1

**Contributions**

For the year ended June 30, 2020, the City's actuarial determined contributions were as follows:

SFERS Plan.....	\$ 701,307
City CalPERS Miscellaneous Plan.....	10
City CalPERS Safety Plan.....	40,778
Transportation Authority CalPERS Classic & PEPRA Miscellaneous Plans.....	539
Successor Agency CalPERS Classic & PEPRA Miscellaneous Plans.....	2,012
Treasure Island Development Authority CalPERS Miscellaneous Plan.....	7
Total.....	<u>\$ 744,653</u>

**SFERS** – Contributions are made to the basic SFERS Plan by both the City and the participating employees. Employee contributions are mandatory as required by the Charter. Employee contribution rates for fiscal year 2020 varied from 7.5% to 13.0% as a percentage of gross covered salary. For the year ended June 30, 2019, most employee groups agreed through collective bargaining for employees to contribute the full amount of the employee contributions on a pretax basis. The City is required to contribute at an actuarially determined rate. Based on the July 1, 2018 actuarial report, the required employer contribution rates for fiscal year 2020 were 20.69% to 25.19%.

**CalPERS** – Section 20814(c) of the California Public Employees' Retirement Law requires that the employer contribution rates for all public employers be determined on an annual basis by the actuary and shall be effective on the July 1 following notice of a change in the rate. Funding contributions for the PERF is determined annually on an actuarial basis as of June 30 by CalPERS. The actuarially determined rate is the estimated amount necessary to finance the costs of benefits earned by public employees during the year, with an additional amount to finance any unfunded accrued liability.

**Replacement Benefits Plan** – The RBP is and will remain unfunded and the rights of any participant and beneficiary are limited to those specified in the RBP. The RBP constitutes an unsecured promise by the City to make benefit payments in the future to the extent funded by the City. The City paid \$3.0 million replacement benefits in the year ended June 30, 2020.

Pension liabilities are financed by governmental funds and enterprise funds that are responsible for the charges.

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**Net Pension Liability**

The table below shows how the net pension liability (NPL) as of June 30, 2020 is distributed.

Governmental activities.....	\$ 2,823,589
Business-type activities.....	1,831,949
Fiduciary funds.....	29,803
Component Unit - Treasure Island Development Authority.....	25
<b>Total.....</b>	<b>\$ 4,685,366</b>

As of June 30, 2020, the City's NPL is comprised of the following:

	Proportionate Share	Share of Net Pension Liability (Asset)
SFERS Plan.....	94.1288%	\$ 4,213,809
City CalPERS Miscellaneous Plan.....	-0.1541%	(15,793)
City CalPERS Safety Plan.....	N/A	317,898
Transportation Authority CalPERS Classic & PEPR Miscellaneous Plans....	0.0230%	2,352
Successor Agency CalPERS Classic & PEPR Miscellaneous Plans.....	0.2908%	29,803
Treasure Island Development Authority CalPERS Miscellaneous Plan.....	0.0002%	25
Replacement Benefits Plan.....	N/A	137,272
<b>Total.....</b>		<b>\$ 4,685,366</b>

The City's NPL for each of its cost-sharing plans is measured as a proportionate share of the plans' NPL. The City's NPL for each of its cost-sharing plans is measured as of June 30, 2019, and the total pension liability for each cost-sharing plan used to calculate the NPLs was determined by an actuarial valuation as of June 30, 2018, rolled forward to June 30, 2019, using standard update procedures. The City's proportion of the NPL for the SFERS Plan was based on the City's long-term share of contributions to SFERS relative to the projected contributions of all participating employers, actuarially determined. The City's proportions of the NPL for the CalPERS plans were actuarially determined as of the valuation date.

The City's proportionate share and NPL of each of its cost-sharing plans as of June 30, 2019 and 2018 were as follows:

	June 30, 2019 (Measurement Date)		June 30, 2018 (Measurement Date)	
	Proportionate Share	Share of Net Pension Liability (Asset)	Proportionate Share	Share of Net Pension Liability (Asset)
SFERS Plan.....	94.1288%	\$ 4,213,809	94.1042%	\$ 4,030,207
City CalPERS Miscellaneous Plan.....	-0.1541%	(15,793)	-0.1573%	(15,154)
Transportation Authority CalPERS Classic & PEPR Miscellaneous Plans..	0.0230%	2,352	0.0215%	2,069
Successor Agency Classic & PEPR CalPERS Miscellaneous Plans.....	0.2908%	29,803	0.2820%	27,178
Treasure Island Development Authority CalPERS Miscellaneous Plan.....	0.0002%	25	0.0003%	28
<b>Total.....</b>		<b>\$ 4,230,196</b>		<b>\$ 4,044,328</b>

**CITY AND COUNTY OF SAN FRANCISCO**  
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The City's NPL for the CalPERS City Safety Plan (agent plan) is measured as the total pension liability, less the CalPERS Safety Plan's fiduciary net position. The change in the NPL for the City CalPERS Safety Plan is as follows:

	Increase (Decrease)		
	Total Pension Liability	Plan Fiduciary Net Position	Net Pension Liability
Balance at June 30, 2018 (MD).....	\$ 1,401,943	\$ 1,082,203	\$ 319,740
Change in year:			
Service cost.....	30,109	-	30,109
Interest on the total pension liability.....	98,555	-	98,555
Differences between expected and actual experience.....	(7,134)	-	(7,134)
Contributions from the employer.....	-	43,789	(43,789)
Contributions from employees.....	-	9,141	(9,141)
Net investment income.....	-	71,212	(71,212)
Benefit payments, including refunds of employee contributions.....	(62,934)	(62,934)	-
Administrative expense.....	-	(772)	772
Other miscellaneous income.....	-	2	(2)
Net changes during measurement period.....	58,596	60,438	(1,842)
Balance at June 30, 2019 (MD).....	\$ 1,460,539	\$ 1,142,641	\$ 317,898

The City's pension liability for the Replacement Benefits Plan is measured as the total pension liability as there are no assets in a plan. The change in the total pension liability for the City Replacement Benefits Plan is as follows:

	Increase (Decrease)
	Total Pension Liability
Balance at June 30, 2018 (MD).....	\$ 92,253
Change in year:	
Service cost.....	1,286
Interest.....	3,538
Differences between expected and actual experience.....	13,588
Assumption changes.....	29,565
Benefit payments.....	(2,958)
Net changes during measurement period.....	45,019
Balance at June 30, 2019 (MD).....	\$ 137,272

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**Pension Expenses and Deferred Outflows/Inflows of Resources Related to Pensions**

For the year ended June 30, 2020, the City recognized pension expense including amortization of deferred outflows/inflows related to pension items as follows:

	Primary Government			Component Unit	
	Governmental Activities	Business-type Activities	Fiduciary Funds	Treasure Island Development Authority	Total
SFERS Plan.....	\$ 559,349	\$ 324,046	\$ -	\$ -	\$ 883,395
City CalPERS Miscellaneous Plan.....	(204)	-	-	-	(204)
City CalPERS Safety Plan.....	63,477	-	-	-	63,477
Transportation Authority CalPERS Classic & PEPRAMiscellaneous Plans...	808	-	-	-	808
Successor Agency CalPERS Classic & PEPRAMiscellaneous Plans.....	-	-	4,384	-	4,384
Treasure Island Development Authority CalPERS Miscellaneous Plan.....	-	-	-	5	5
Replacement Benefits Plan.....	15,027	-	-	-	15,027
Total pension expense.....	\$ 638,457	\$ 324,046	\$ 4,384	\$ 5	\$ 966,892

At June 30, 2020, the City's reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources.

	SFERS Plan		CalPERS Miscellaneous Plans		City CalPERS Safety Plan		Replacement Benefits Plan		Total	
	Deferred Outflows of Resources	Deferred Inflows of Resources	Deferred Outflows of Resources	Deferred Inflows of Resources	Deferred Outflows of Resources	Deferred Inflows of Resources	Deferred Outflows of Resources	Deferred Inflows of Resources	Deferred Outflows of Resources	Deferred Inflows of Resources
Pension contributions subsequent to measurement date.....	\$ 701,307	\$ -	\$ 2,568	\$ -	\$ 40,778	\$ -	\$ -	\$ -	\$ 744,653	\$ -
Change in assumptions.....	599,295	-	1,801	1,297	13,394	-	29,279	4,116	643,769	5,413
Difference between expected and actual experience.....	31,205	46,391	2,319	1,270	2,452	6,978	17,339	-	53,315	54,639
Change in employer's proportion and differences between the employer's contributions and the employer's proportionate share of contributions.....	73,891	72,791	3,348	5,014	-	-	5,692	5,692	82,031	83,497
Net differences between projected and actual earnings on plan investments.....	-	776,478	276	563	-	5,995	-	-	276	783,036
Total.....	\$ 1,405,698	\$ 895,660	\$ 10,312	\$ 8,144	\$ 56,624	\$ 12,973	\$ 52,310	\$ 9,808	\$ 1,524,944	\$ 926,585

At June 30, 2020, the City reported \$744.7 million as deferred outflows of resources related to contributions subsequent to the measurement date, which will be recognized as a reduction to net pension liability in the year ending June 30, 2021. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to pensions will be recognized as pension expense as follows:

Year Ending June 30	SFERS Plan	CalPERS Miscellaneous Plans	CalPERS Safety Plan	Replacement Benefits Plan	Total
2021.....	\$ 154,369	\$ 80	\$ 14,415	\$ 13,162	\$ 182,026
2022.....	(290,312)	(263)	(11,088)	10,859	(290,804)
2023.....	(96,559)	(274)	(1,579)	9,851	(88,561)
2024.....	41,233	57	1,125	8,630	51,045
Total	\$ (191,269)	\$ (400)	\$ 2,873	\$ 42,502	\$ (146,294)

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**Actuarial Assumptions**

A summary of the actuarial assumptions and methods used to calculate the total pension liability as of June 30, 2019 is provided below, including any assumptions that differ from those used in the July 1, 2018 actuarial valuation.

	SFERS Plan	CalPERS Miscellaneous and Safety Plans
Valuation date.....	June 30, 2018 updated to June 30, 2019	June 30, 2018
Measurement date.....	June 30, 2019	June 30, 2019
Actuarial cost method.....	Entry-age normal cost method	Entry-age normal cost method
Investment rate of return.....	7.40%, net of pension plan investment expenses	7.15%, net of pension plan investment expenses, includes inflation
Municipal bond yield.....	3.50% as of June 30, 2019	
Inflation.....	Bond Buyer 20-Bond GO Index, June 27, 2019	
Projected salary increases.....	2.75%	2.50%
Discount rate.....	3.50% plus merit component based on employee classification and years of service	Varies by Entry Age and Service
Basic COLA.....	7.40% as of June 30, 2019	7.15% as of June 30, 2019
	Old Miscellaneous and All New Plans.....	2.00%
	Old Police and Fire.....	Miscellaneous Contract COLA up to 2.50% until Purchasing Protection Allowance Floor on Purchasing Power applies.
	Pre 7/1/75 Retirements.....	2.50%
	Chapters A8 595 and A8 596.....	3.10%
	Chapters A8 559 and A8 585.....	4.20%

For SFERS, mortality rates for active members and healthy annuitants were based upon adjusted Employee and Healthy Annuitant CalPERS mortality tables projected generationally from the 2009 base year using a modified version of the MP-2015 projection scale.

The actuarial assumptions used in the SFERS valuation at the June 30, 2019 measurement date were based upon the results of an experience study for the period July 1, 2009 through June 30, 2014 and an economic experience study as of July 1, 2018.

For CalPERS, the mortality table used was developed based on CalPERS' specific data. The table includes 15 years of mortality improvements using Society of Actuaries Scale 90% of scale MP-2016. All other actuarial assumptions used in the CalPERS June 30, 2018 valuation were based on the results of an actuarial experience study for the period 1997 to 2016, including updates to salary increase, mortality and retirement rates. The Experience Study report can be obtained at CalPERS' website.

GASB Statement No. 68 states that the long-term expected rate of return should be determined net of pension plan investment expense but without reduction for pension plan administrative expense. The CalPERS discount was 7.15% as of the June 30, 2019 measurement date.

For the Replacement Benefits Plan beginning of the year measurement is also based on the census data used in the actuarial valuation as of July 1, 2018.

**Discount Rates**

**SFERS** – The discount rate used to measure SFERS's total pension liability as of June 30, 2019 was 7.40%. The projection of cash flows used to determine the discount rate assumed that plan members and employers contributions will continue to be made at the rates specified in the Charter. Employer contributions were assumed to be made in accordance with the contribution policy in effect for July 1, 2018 actuarial valuation.

**CITY AND COUNTY OF SAN FRANCISCO**  
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The amortization payment is based on closed periods that vary in length depending on the source. Charter amendments prior to July 1, 2014 are amortized over 20 years. After July 1, 2014, any Charter changes to active member benefits are amortized over 15 years and changes to inactive member benefits, including Supplemental COLAs, are amortized over 5 years. The remaining Unfunded Actuarial Liability not attributable to Charter amendments as of July 1, 2013 is amortized over a 19-year period commencing July 1, 2014. Experience gains and losses and assumption or method changes on or after July 1, 2014 are amortized over 20 years. For the July 1, 2016 valuation, the increase in the Unfunded Actuarial Liability attributable to the Supplemental COLAs granted on July 1, 2013 and July 1, 2014 are amortized over 17-years and 5-years, respectively. All amortization schedules are established as a level percentage of payroll so payments increase 3.50% each year. The Unfunded Actuarial Liability is based on an Actuarial Value of Assets that smooths investment gains and losses over five years and a measurement of the Actuarial Liability that excludes the value of any future Supplemental COLAs.

While the contributions and measure of the Actuarial Liability in the valuation do not anticipate any future Supplemental COLAs, the projected contributions for the determination of the discount rate include the anticipated future amortization payments on future Supplemental COLAs for current members when they are expected to be granted. For members who worked after November 6, 1996 and before Proposition C passed, a Supplemental COLA is granted if the actual investment earnings during the year exceed the expected investment earnings on the Actuarial Value of Assets. For members who did not work after November 6, 1996 and before Proposition C passed, the Market Value of Assets must also exceed the Actuarial Liability at the beginning of the year for a Supplemental COLA to be granted. When a Supplemental COLA is granted, the amount depends on the amount of excess earnings and the basic COLA amount for each membership group. The large majority of members receive a 1.50% Supplemental COLA when granted.

Because the probability of a Supplemental COLA depends on the current funded level of the Retirement System, the Retirement System developed an assumption as of June 30, 2019, of the probability and amount of Supplemental COLA for each future year. We have assumed that a full Supplemental COLA will be paid to all Post 1997 Retirees effective July 1, 2019.

The table below shows the net assumed Supplemental COLAs for members with a 2.00% basic COLA for sample years.

<b>Assumed Supplemental COLA for Members with a 2.00% Basic COLA</b>		
<b>Year Ending June 30</b>	<b>96 - Prop C</b>	<b>Before 11/6/96 or After Prop C</b>
2021	0.75%	0.27%
2023	0.75%	0.34%
2025	0.75%	0.36%
2027	0.75%	0.37%
2030+	0.75%	0.38%

The projection of benefit payments to current members for determining the discount rate includes the payment of anticipated future Supplemental COLAs.

Based on these assumptions, the Retirement System's fiduciary net position was projected to be available to make projected future benefit payments for current members until fiscal year end 2097 when only a portion of the projected benefit payments are expected to be made from the projected fiduciary net position. Projected benefit payments are discounted at the long-term expected return on assets of 7.40% to the extent the fiduciary net position is available to make the payments and at the municipal bond rate of 3.50% to the extent they are not available. The single equivalent rate used to determine the total pension liability as of June 30, 2019 is 7.40%.

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The long-term expected rate of return on pension plan investments was 7.40%. It was set by the Retirement Board after consideration of both expected future returns and historical returns experienced by the Retirement System. Expected future returns were determined by using a building-block method in which best-estimate ranges of expected future real rates of return were developed for each major asset class. These ranges were combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and by adding expected inflation.

Target allocation and best estimates of geometric long-term expected real rates of return (net of pension plan investment expense and inflation) for each major asset class are summarized in the following table.

<b>Asset Class</b>	<b>Target Allocation</b>	<b>Long-Term Expected Real Rate of Return</b>
Global Equity	31.0%	5.3%
Treasuries	6.0%	0.9%
Liquid Credit	3.0%	3.6%
Private Credit	10.0%	5.2%
Private Equity	18.0%	8.3%
Real Assets	17.0%	5.4%
Hedge Funds/Absolute Return	15.0%	3.9%

CalPERS - The discount rate used to measure each of the CalPERS Miscellaneous Rate Plans and the Safety Plan total pension liability was 7.15%. To determine whether the municipal bond rate should be used in the calculation of a discount rate for each plan, CalPERS stress tested plans that would most likely result in a discount rate that would be different from the actuarially assumed discount rate. Based on the testing, none of the tested plans run out of assets. Therefore, the current 7.15% rate is adequate, and the use of the municipal bond rate calculation is not necessary. The long-term expected discount rate of 7.15% is applied to all plans in the Public Employees Retirement Fund. The stress test results are presented in a detailed report called "GASB Crossover Testing Report" that can be obtained at CalPERS' website under the GASB Statement No. 68 section.

The long-term expected rate of return on pension plan investments was determined using a building-block method in which best-estimate ranges of expected future real rates of return (expected returns, net of pension plan investment expense and inflation) are developed for each major asset class.

In determining the long-term expected rate of return, CalPERS took into account both short-term and long-term market return expectations as well as the expected pension fund cash flows. Such cash flows were developed assuming that both members and employers will make their required contributions on time and as scheduled in all future years. Using historical returns of all the funds' asset classes, expected compound (geometric) returns were calculated over the short-term (first 10 years) and the long-term (11+ years) using a building-block approach. Using the expected nominal returns for both short-term and long-term, the present value of benefits was calculated. The expected rate of return was set by calculating the single equivalent expected return that arrived at the same present value of benefits for cash flows as the one calculated using both short-term and long-term returns. The expected rate of return was then set equal to the single equivalent rate calculated above and adjusted to account for assumed administrative expenses.

**CITY AND COUNTY OF SAN FRANCISCO**  
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The table below reflects long-term expected real rates of return by asset class. The rates of return were calculated using the capital market assumptions applied to determine the discount rate and asset allocation.

<b>Asset Class<sup>(1)</sup></b>	<b>Target Allocation</b>	<b>Real Return Years 1 - 10 <sup>(2)</sup></b>	<b>Real Return Years 11+ <sup>(3)</sup></b>
Global equity	50.00%	4.80%	5.98%
Global fixed income	28.00%	1.00%	2.62%
Inflation sensitive	0.00%	0.77%	1.81%
Private equity	8.00%	6.30%	7.23%
Real estate	13.00%	3.75%	4.93%
Liquidity	1.00%	0.00%	-0.92%

<sup>(1)</sup> In the CalPERS Basic Financial Statements, Fixed Income is included in Global Debt Securities; Liquidity is included in Short-Term Investments; Inflation Assets are included in both Global Equity Securities and Global Debt Securities.

<sup>(2)</sup> An expected inflation of 2.00% used for this period.

<sup>(3)</sup> An expected inflation of 2.92% used for this period.

**Replacement Benefits Plan** – The discount rate was 3.50% as of June 30, 2019. This reflects the yield for a 20-year, tax-exempt general obligation municipal bond with an average rating of AA/Aa or higher. The Municipal Bond Yields are the Bond Buyer 20-Year GO Index as of June 28, 2019. These are the rates used to determine the total pension liability as of June 30, 2019.

The inflation assumption of 2.75% compounded annually was used for projecting the annual IRC Section 415(b) limitations. However, the actual IRC Section 415(b) limitations published by the IRS of \$225 for 2019 was used for the 2019 measurement date.

The SFERS assumptions about Basic and Supplemental COLA previously discussed also apply to the Replacement Benefits Plan, including the impact of the State Appeals Court determination that the full funding requirement for payment of Supplemental COLA included in Proposition C was unconstitutional and the impact is accounted for as a change in benefits.

At June 30, 2020, the membership in the RBP had a total of 635 active members and 99 retirees and beneficiaries currently receiving benefits.

**CITY AND COUNTY OF SAN FRANCISCO**  
**Notes to Basic Financial Statements (Continued)**  
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**Sensitivity of Proportionate Share of the Net Pension Liability to Changes in the Discount Rate**

The following presents the City's proportionate share of the NPL for each of the City's cost-sharing retirement plans, calculated using the discount rate, as well as what the City's proportionate share of the net pension liability (asset) would be if it were calculated using a discount rate that is 1% lower or 1% higher than the current rate.

<b>Cost-Sharing Pension Plans</b>	<b>1% Decrease Share of NPL @ 6.40%</b>	<b>Current Share of NPL @ 7.40%</b>	<b>1% Increase Share of NPL @ 8.40%</b>
<b>Proportionate Share of Net Pension Liability</b>			
SFERS.....	\$ 7,953,927	\$ 4,213,809	\$ 1,123,642
	<b>1% Decrease Share of NPL @ 6.15%</b>	<b>Current Share of NPL @ 7.15%</b>	<b>1% Increase Share of NPL @ 8.15%</b>
City CalPERS Miscellaneous Plan.....	\$ (13,026)	\$ (15,793)	\$ (18,077)
Transportation Authority CalPERS Classic & PEPR Miscellaneous Plans...	4,092	2,352	915
Successor Agency CalPERS Classic & PEPR Miscellaneous Plans.....	44,648	29,803	17,549
Treasure Island Development Authority CalPERS Miscellaneous Plan.....	36	25	16

The following presents the NPL for the City's CalPERS Safety Plan (agent multiple-employer plan) and the total pension liability for the City's Replacement Benefits Plan, calculated using the discount rate, in effect as of the measurement date, as well as what the net/total pension liability would be if it were calculated using a discount rate that is 1% lower or 1% higher than the current rate.

<b>Agent Pension Plan</b>	<b>1% Decrease @ 6.15%</b>	<b>Measurement Date @ 7.15%</b>	<b>1% Increase @ 8.15%</b>
City CalPERS Safety Plan.....	\$ 512,539	\$ 317,898	\$ 156,946
	<b>1% Decrease @ 2.50%</b>	<b>Measurement Date @ 3.50%</b>	<b>1% Increase @ 4.50%</b>
Replacement Benefits Plan.....	\$ 163,205	\$ 137,272	\$ 116,979

Detailed information about the CalPERS Safety Plan's fiduciary net position is available in a separately issued CalPERS financial report, copies may be obtained from the CalPERS website at [www.calpers.ca.gov](http://www.calpers.ca.gov).

**Deferred Compensation Plan**

The City offers its employees a deferred compensation plan in accordance with Internal Revenue Code (IRC) Section 457. The plan, available to all employees, permits them to defer a portion of their salary until future years. The deferred compensation is not available to employees or other beneficiaries until termination, retirement, death, or unforeseeable emergency.

The City has no administrative involvement and does not perform the investing function. The City has no fiduciary accountability for the plan and, accordingly, the plan assets and related liabilities to plan participants are not included in the basic financial statements.



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**Health Service System**

The Health Service System was established in 1937. Health care benefits of employees, retired employees and surviving spouses are financed by beneficiaries and by the City through the Health Service System. The employers' contribution, which includes the San Francisco Community College District, San Francisco Unified School District and the San Francisco Superior Court, amounted to approximately \$822.5 million in fiscal year 2020. The employers' contribution is mandated and determined by Charter provision based on similar contributions made by the ten most populous counties in California and the contribution models negotiated with the unions. Included in this amount is \$238.4 million to provide postemployment health care benefits for 29,543 retired participants, of which \$196.5 million related to City employees. The City's liability for postemployment health care benefits is enumerated below. The City's contribution is paid out of current available resources and funded on a pay-as-you-go basis. The Health Service System issues a publicly available financial report that includes financial statements. That report may be obtained by writing to the San Francisco Health Service System, 1145 Market Street, Suite 300, San Francisco, CA 94103 or from the City's website.

**(b) Postemployment Health Care Benefits**

***City (excluding the Transportation Authority and the Successor Agency)***

The City maintains a defined benefit other postemployment benefits plan (the OPEB Plan). The OPEB Plan provides postemployment medical, dental and vision insurance benefits to eligible employees, retired employees, surviving spouses, and domestic partners. Health benefit provisions are established and may be amended through negotiations between the City and the respective bargaining units.

GASB Statement No. 75 requires that reported results must pertain to liability and asset information within certain defined timeframes. For this report, the following timeframes are used.

**San Francisco Health Service System OPEB Plan**

Valuation Date (VD)	June 30, 2019
Measurement Date (MD)	June 30, 2019
Measurement Period (MP)	July 1, 2018 to June 30, 2019

The City prefunds its OPEB obligations through the Retiree Health Care Trust Fund (RHCTF) that allows participating employers to prefund certain postemployment benefits other than pensions for their covered employees. The RHCTF is an agent multiple-employer trust fund and has two participating employers: (i) the City and County of San Francisco and (ii) the San Francisco Community College District. The RHCTF is administered by the City and is presented as an other postemployment benefit trust fund herein. The RHCTF's administrator, the City and County of San Francisco's Retirement System (SFERS), issues a publicly available financial report consisting of financial statements and required supplementary information for the RHCTF in aggregate. The report may be obtained by writing to SFERS, 1145 Market Street, 5th Floor, San Francisco, CA 94103.

Former employees of the City and County of San Francisco who were members of the Health Service System and who retire under SFERS or CalPERS are eligible for postretirement health benefits from the City and County of San Francisco. Effective with Proposition B, passed June 3, 2008, employees hired on or after January 10, 2009 must retire within 180 days of separation in order to be eligible for retiree healthcare benefits from the City. The eligibility requirements are as follows:

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***City and County of San Francisco's Retirement System (SFERS)***

Normal Retirement	Miscellaneous	Age 50 with 20 years of credited service <sup>1</sup> Age 60 with 10 years of credited service
	Safety	Age 50 with 5 years of credited service
Disabled Retirement <sup>2</sup>	Any age with 10 years of credited service	
Terminated Vested	5 years of credited service at separation	

***California Public Employees' Retirement System (CalPERS)***

Normal Retirement	Age 50 with 20 years of credited service <sup>3</sup>
Disabled Retirement <sup>2</sup>	Any age with 5 years of credited service
Terminated Vested	5 years of credited service at separation

<sup>1</sup> Age 53 with 20 years of credited service, age 60 with 10 years of credited service, or age 65 for Miscellaneous members hired on or after January 7, 2012.

<sup>2</sup> No service requirement for Safety members retiring under the industrial disability benefit or for surviving spouses / domestic partners of those killed in the line of duty.

<sup>3</sup> Age 52 with 5 years of credited service for Miscellaneous members hired on or after January 1, 2013.

Retiree healthcare benefits are administered by the San Francisco Health Service System and include the following:

Medical:	PPO – City Health Plan (self-insured) and UHC Medicare Advantage (fully-insured) HMO – Kaiser (fully-insured) and Blue Shield (flex-funded)
Dental:	Delta Dental, DeltaCare USA and UnitedHealthcare Dental
Vision:	Vision benefits are provided under the medical insurance plans and are administered by Vision Service Plan.

Projections of the sharing of benefit related costs are based on an established pattern of practice.

As of the June 30, 2019 valuation date, the following current and former employees were covered by the benefit terms under the healthcare plan:

	<b>City Plan</b>
Active plan members.....	32,380
Inactive employees entitled to but not yet receiving benefit payments.....	2,071
Inactive employees or beneficiaries currently receiving benefit payments...	22,045
Total.....	<u>56,496</u>

***San Francisco County Transportation Authority and Successor Agency***

The Transportation Authority's defined benefit postemployment healthcare plan provides healthcare benefits to eligible employees and their surviving spouses. Employees become eligible to retire and receive healthcare benefits upon reaching the age of 50 and meeting program vesting requirements or being converted to disability status and retiring directly from the Transportation Authority. Dental and vision benefits are not available to retirees. The Transportation Authority is a contracting agency under the Public Employees' Medical and Hospital Care Act (PEMHCA), which is administered by CalPERS for the provision of healthcare insurance programs for both active and retired employees.

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Effective February 1, 2012, upon the operation of law to dissolve the former Agency, the Successor Agency assumed the former Agency's other postemployment benefits plan. The Successor Agency sponsors a defined benefit plan providing OPEB to employees who retire directly from the former Agency and/or the Successor Agency. The Successor Agency pays 100% of the premiums of CalPERS medical plan to eligible employees that satisfied the required services years and minimum age.

The Transportation Authority and the Successor Agency participate in the California Employers' Retiree Benefit Trust Fund Program (CERBT), an agent multiple-employer postemployment health plan, to prefund other postemployment benefits through CalPERS. CalPERS issues publicly available financial reports for all plans it administers and a separate GASB Statement No. 75 report for CERBT that can be found on CalPERS website.

Projections of the sharing of benefit related costs are based on an established pattern of practice.

As of the June 30, 2018 actuarial valuation, the following current and former employees were covered by the benefit terms under the healthcare plan:

	Transportation Authority	Successor Agency
Active plan members.....	37	46
Inactive employees or beneficiaries currently receiving benefit payments..	10	110
Total.....	<u>47</u>	<u>156</u>

**Contributions**

The City's benefits provided under the OPEB Plan are currently paid through "pay-as-you-go" funding. Additionally, under the City Charter, active officers and employees of the City who commenced employment on or after January 10, 2009, shall contribute to the RHCTF a percentage of compensation not to exceed 2% of pre-tax compensation. The City shall contribute 1% of compensation for officers and employees who commenced employment on or after January 10, 2009 until the City's actuary has determined that the City's portion of the RHCTF is fully funded. At that time, the City's 1% contribution shall cease, and officers and employees will each contribute 50% of the maximum 2% of pre-tax compensation.

Starting July 1, 2016, active officers and employees of the City who commenced employment on or before January 9, 2009, shall contribute 0.25% of pre-tax compensation into the RHCTF. Beginning on July 1<sup>st</sup> of each subsequent year, the active officers and employees of the City who commenced employment on or before January 9, 2009, shall contribute an additional 0.25% of pre-tax compensation up to a maximum of 1%. Starting July 1, 2016, the City contributes 0.25% of compensation into the RHCTF for each officer and employee who commenced employment on or before January 9, 2009. Beginning on July 1<sup>st</sup> of each subsequent year, the City contributes an additional 0.25% of compensation, up to a maximum of 1% for each officer and employee who commenced employment on or before January 9, 2009. When the City's actuary has determined that the City's portion of the RHCTF is fully funded, the City's 1% contribution shall cease, and officers and employees will each contribute 50% of the maximum 1% of pre-tax compensation. Additional or existing contribution requirements may be established or modified by amendment to the City's Charter.

For the year ended June 30, 2020, the City's funding was based on "pay-as-you-go" plus a contribution of \$39.5 million to the RHCTF. The "pay-as-you-go" portion paid by the City was \$196.5 million for a total contribution subsequent to the measurement date of \$236.0 million for the year ended June 30, 2020.

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The Transportation Authority's contribution requirements are established and may be amended by the Board. The Transportation Authority makes contributions on an actuarial basis, funding the full actuarially determined contributions (ADC). The Transportation Authority's employees are not required to contribute to the OPEB plan. For the year ended June 30, 2020, the Transportation Authority contributed \$51 to the CERBT plan. The Successor Agency's OPEB funding policy is to contribute 100% or more of the ADC annually by contributing to the CERBT. For the year ended June 30, 2020, the Successor Agency contributed \$2.9 million to the plan. There are no employee contributions to the Successor Agency's plan. The ADC represents a level of funding that, if paid on an ongoing basis, is projected to cover normal cost each year and amortize any unfunded actuarial liabilities (or funding excess) over a period not to exceed thirty years.

OPEB liabilities are financed by governmental funds and enterprise funds that are responsible for the charges.

**Net OPEB Liability**

The table below shows how the net OPEB liability (asset) as of June 30, 2020 is distributed.

	<u>2020</u>
Governmental activities.....	\$ 2,117,699
Business-type activities.....	1,784,905
Fiduciary funds.....	17,143
Total.....	<u>\$ 3,919,747</u>

As of June 30, 2020, the City's net OPEB liability (asset) is comprised of the following:

City defined benefit healthcare plan.....	\$ 3,915,815
Transportation Authority defined benefit healthcare plan.....	(412)
Successor Agency defined benefit healthcare plan.....	<u>4,344</u>
Total.....	<u>\$ 3,919,747</u>



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The changes in the City OPEB Plan's net OPEB liability are as follows:

	Increase (Decrease)		
	Total OPEB Liability	Plan Fiduciary Net Position	Net OPEB Liability
Balance at June 30, 2018.....	\$ 3,856,933	\$ 255,966	\$ 3,600,967
Changes during the measurement period.....			
Service cost.....	133,736	-	133,736
Interest.....	283,520	-	283,520
Differences between expected and actual experience...	194,068	-	194,068
Contributions - employer.....	-	218,625	(218,625)
Contributions - member.....	-	51,024	(51,024)
Net investment income.....	-	26,959	(26,959)
Benefit payments, including refunds of member contributions.....	(185,839)	(185,839)	-
Administrative expense.....	-	(132)	132
Net changes during the measurement period.....	425,485	110,637	314,848
Balance at June 30, 2019.....	\$ 4,282,418	\$ 366,603	\$ 3,915,815

The changes in net OPEB liability (asset) for the plans of the Transportation Authority and Successor Agency are as follows:

	Transportation Authority			Successor Agency		
	Total OPEB Liability	Plan Fiduciary Net Position	Net OPEB Liability (Asset)	Total OPEB Liability	Plan Fiduciary Net Position	Net OPEB Liability
Balance at June 30, 2018.....	\$ 1,936	\$ 1,707	\$ 229	\$ 12,154	\$ 5,586	\$ 6,568
Changes during the measurement period.....						
Service cost.....	118	-	118	335	-	335
Interest.....	143	-	143	812	-	812
Differences between expected and actual experience...	(596)	-	(596)	-	-	-
Changes of assumptions.....	(63)	-	(63)	-	-	-
Contributions from the employer.....	-	138	(138)	-	2,967	(2,967)
Benefit payments.....	(60)	(60)	-	(906)	(906)	-
Administrative expense.....	-	(1)	1	-	(3)	3
Net investment income.....	-	106	(106)	-	407	(407)
Net changes during the measurement period.....	(458)	183	(641)	241	2,465	(2,224)
Balance at June 30, 2019.....	\$ 1,478	\$ 1,890	\$ (412)	\$ 12,395	\$ 8,051	\$ 4,344

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**OPEB Expenses and Deferred Outflows/Inflows of Resources Related to OPEB**

For the year ended June 30, 2020, the City recognized OPEB expense including amortization of deferred outflows/inflows related to OPEB items as follows:

	Primary Government			Total
	Governmental Activities	Business-type Activities	Fiduciary Funds	
City defined benefit healthcare plan.....	\$ 195,930	\$ 133,372	\$ 1,371	\$ 330,673
Transportation Authority defined benefit healthcare plan...	87	-	-	87
Successor Agency defined benefit healthcare plan.....	-	-	1,335	1,335
Total OPEB expense.....	\$ 196,017	\$ 133,372	\$ 2,706	\$ 332,095

As of June 30, 2020, the City reported deferred outflows/inflows of resources related to OPEB from the following sources:

	City Plan		Transportation Authority	
	Deferred Outflows of Resources	Deferred Inflows of Resources	Deferred Outflows of Resources	Deferred Inflows of Resources
Contributions subsequent to measurement date.....	\$ 235,962	\$ -	\$ 51	\$ -
Differences between expected and actual experience.....	166,344	275,523	17	563
Changes in assumptions.....	79,371	-	-	59
Changes in proportion.....	31,347	31,347	-	-
Net difference between projected and actual earnings on plan investments.....	-	6,102	-	19
Total.....	\$ 513,024	\$ 312,972	\$ 68	\$ 641

	Successor Agency		Total	
	Deferred Outflows of Resources	Deferred Inflows of Resources	Deferred Outflows of Resources	Deferred Inflows of Resources
Contributions subsequent to measurement date.....	\$ 2,901	\$ -	\$ 238,914	\$ -
Differences between expected and actual experience.....	95	-	166,456	276,086
Changes in assumptions.....	558	-	79,929	59
Changes in proportion.....	-	-	31,347	31,347
Net difference between projected and actual earnings on plan investments.....	-	13	-	6,134
Total.....	\$ 3,554	\$ 13	\$ 516,646	\$ 313,626

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Amounts reported as deferred outflows/inflows will be amortized annually and recognized in OPEB expense as follows:

Year ending June 30:	City	Transportation Authority	Successor Agency	Total
2021.....	\$ (13,709)	\$ (47)	\$ 590	\$ (13,166)
2022.....	(13,708)	(48)	57	(13,699)
2023.....	(12,209)	(40)	(5)	(12,254)
2024.....	(12,502)	(38)	(2)	(12,542)
2025.....	(11,506)	(42)	-	(11,548)
Thereafter.....	27,724	(409)	-	27,315
Total	<u>\$ (35,910)</u>	<u>\$ (624)</u>	<u>\$ 640</u>	<u>\$ (35,894)</u>

**Actuarial Assumptions**

A summary of the actuarial assumptions and methods used to calculate the City Plan's total OPEB liability as of June 30, 2019 (measurement date) is provided below:

**Key Actuarial Assumptions**

<b>Valuation Date</b>	June 30, 2019
<b>Measurement Date</b>	June 30, 2019
<b>Actuarial Cost Method</b>	The Entry Age Actuarial Cost Method is used to measure the Plan's Total OPEB Liability
<b>Healthcare Cost Trend Rates</b>	Medical costs: Applied at beginning of calendar year, starting at 6.35% for 2021, grading down to 5.18% in 2029, and decreasing to an ultimate rate of 3.93% in 2076. Vision and expenses trend remains a flat 3.50% for all years
<b>Expected Rate of Return on Plan Assets</b>	7.40%
<b>Discount Rate</b>	7.40%
<b>Salary Increase Rate</b>	Wage Inflation Component: 3.50% Additional Merit Component (dependent on years of service): Police: 1.50% - 8.00% Fire: 1.50% - 15.00% Muni Drivers: 0.00% - 15.00% Craft: 0.00% - 3.50% Misc: 0.00% - 5.25%
<b>Inflation Rate</b>	Wage Inflation: 3.50% compounded annually Consumer Price Inflation: 2.75% compounded annually
<b>Mortality Tables</b>	Base mortality tables are developed by multiplying a published table by an adjustment factor developed in SPERS experience study for the period ended June 30, 2014.

Healthy Non-Annuity - CalPERS employee mortality tables without scale BB projection

Gender	Adjustment Factor	Base Year
Female	0.918	2009
Male	0.948	2009

Healthy Annuity - CalPERS healthy annuitant mortality table without scale BB projection

Gender	Adjustment Factor	Base Year
Female	1.014	2009
Male	0.909	2009

Miscellaneous Disabled Annuity - RP-2014 Disabled Retiree Tables without MP-2014 projection

Gender	Adjustment Factor	Base Year
Female	1.066	2006
Male	0.942	2006

Safety Disabled Annuity - CalPERS industrial disability mortality table without scale BB projection

Gender	Adjustment Factor	Base Year
Female	0.983	2009
Male	0.909	2009

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The mortality rates in the base tables are projected generationally from the base year using the modified version of the MP-2015 projection scale. The scale was modified using the Society of Actuaries' model implementation tool with rates converging to the ultimate rate in 2017 (instead of 2029) and an ultimate rate of improvement of 0.85% (instead of 1.00%) up to age 85 decreasing to 0.70% (instead of 0.85%) at age 95.

The Transportation Authority net OPEB liability (asset) was measured as of June 30, 2019 and the total OPEB liability used to calculate the net OPEB liability (asset) was determined using an actuarial valuation as of June 30, 2019. The Successor Agency's net OPEB liability was measured as of June 30, 2019, and the total pension liability used to calculate the net OPEB liability was determined by an actuarial valuation as of June 30, 2019. A summary of the actuarial assumptions and methods used to calculate the total OPEB liability are as follows:

Key Actuarial Assumptions	June 30, 2019 Measurement Date	
	Transportation Authority	Successor Agency
Actuarial Valuation Date	June 30, 2019	June 30, 2019
Measurement Date	June 30, 2019	June 30, 2019
Discount Rate	7.59%	6.75%
General Inflation	2.75% per annum	2.75%
Salary Increases	2.75% per annum, in aggregate	3.00%; Merit based on 2017 CalPERS
Investment Rate of Return	7.59%	Experience Study
Mortality, Turnover, Disability, and Retirement	CalPERS Experience Study for the period from 1997 to 2015	CalPERS Experience Study for the period from 1997 to 2015
Healthcare Cost Trend Rate	Initial 6.5% for non-medicare eligibles, 11% for spouse/domestic partner of medicare eligibles	Pre-Medicare - 7.5% for 2020, decreasing to an ultimate rate of 4.0% in 2076; Medicare- 6.5% for 2020, decreasing to an ultimate rate of 4.0% in 2076

**Sensitivity of Net OPEB Liabilities (Asset) to Changes in the Healthcare Cost Trend Rate**

The following presents the net OPEB liability (asset) for each plan calculated using the healthcare cost trend rate, as well as what the plan's net OPEB liability (asset) would be if it were calculated using a healthcare cost trend rate that is 1% lower or 1% higher than the current rate:

Plan	June 30, 2019 (measurement year)		
	1% Decrease	Healthcare Trend	1% Increase
City Defined Benefit Plan	\$ 3,389,074	\$ 3,915,815	\$ 4,569,817
Transportation Authority	(627)	(412)	(138)
Successor Agency	3,171	4,344	5,738

**Discount Rate**

**City OPEB Plan** - The discount rate used to measure the total OPEB liability as of June 30, 2019 was 7.4%. The projection of cash flows used to determine the discount rate assumed that plan member and employer contributions will continue to be made at the rates specified in the Charter, and disbursements from the RHCTF will continue to be limited by the Charter until it is fully funded. Based on those assumptions, it was determined that the OPEB Plan's fiduciary net position was projected to be available to make all future benefit payments of current and inactive employees. Therefore, the long-term expected rate of return on OPEB plan investments was applied to all periods of projected benefit payments to determine the total OPEB liability.

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The long-term expected rate of return on OPEB plan investments was determined using a building-block method in which expected future real rates of return (expected returns, net of OPEB plan investment expense and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and by adding expected inflation. The long-term expected rate of return is based on the RHCTF's investment consultant's 10 and 20-year capital market assumptions for the RHCTF's asset allocation. The target allocation and best estimates of geometric real rates of return for each major asset class are summarized in the following table:

<b>Asset Class</b>	<b>Target Allocation</b>	<b>Long-term Expected Real Rate of Return</b>
<b>Equities</b>		
U.S. Equities	41.0%	7.3%
Developed Market Equity (non-U.S.)	20.0%	7.1%
Emerging Market Equity	16.0%	9.4%
<b>Credit</b>		
High Yield Bonds	3.0%	5.4%
Bank Loans	3.0%	5.0%
Emerging Market Bonds	3.0%	4.9%
<b>Rate Securities</b>		
Treasury Inflation Protected Securities	5.0%	3.3%
Investment Grade Bonds	9.0%	3.6%
<b>Total</b>	<b>100.0%</b>	

**Transportation Authority and Successor Agency** - The discount rates used to measure the total OPEB liability of the Transportation Authority and the Successor Agency were 7.59% and 6.75%, respectively. The projections of cash flows used to determine the discount rates assumed that Transportation Authority and Successor Agency contributions will be made at rates equal to the actuarially determined contribution rates. Based on those assumptions, the OPEB plans' fiduciary net position was projected to be available to make all projected OPEB payments for current active and inactive employees and beneficiaries. Therefore, the long-term expected rate of return on the OPEB plans' investments was applied to all periods of projected benefit payments to determine the total OPEB liability of each plan.

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The long-term expected rate of return on OPEB plan investments was determined using a building-block method in which expected future real rates of return (expected returns, net of OPEB plan investment expense and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and by adding expected inflation. The target allocation and best estimates of arithmetic real rates of return for each major asset class are summarized in the following table:

<b>Asset Class</b>	<b>Target Allocation</b>	<b>Long-Term Expected Real Rate of Return</b>	
		<b>Transportation Authority</b>	<b>Successor Agency</b>
Global Equity	59.00%	4.82%	4.82%
Fixed Income	25.00%	1.47%	1.47%
Treasury Inflation Protection Securities	5.00%	1.29%	1.29%
Real Estate Investment Trusts	8.00%	3.76%	3.76%
Commodities	3.00%	0.84%	0.84%
<b>Total</b>	<b>100.00%</b>		

The following presents the net OPEB liability (asset) calculated using the discount rate, as well as what the net OPEB liability (asset) would be if it were calculated using a discount rate that is 1% lower or 1% higher than the current rate for each plan:

<b>Plan</b>	<b>June 30, 2019 (measurement year)</b>		
	<b>1% Decrease</b>	<b>Discount Rate</b>	<b>1% Increase</b>
	<b>6.40%</b>	<b>7.40 %</b>	<b>8.40%</b>
City Defined Benefit Plan	\$ 4,521,637	\$ 3,915,815	\$ 3,420,855
	<b>June 30, 2019 (measurement year)</b>		
	<b>1% Decrease</b>	<b>Discount Rate</b>	<b>1% Increase</b>
	<b>6.59%</b>	<b>7.59%</b>	<b>8.59%</b>
Transportation Authority	\$ (186)	\$ (412)	\$ (596)
	<b>June 30, 2019 (measurement year)</b>		
	<b>1% Decrease</b>	<b>Discount Rate</b>	<b>1% Increase</b>
	<b>5.75%</b>	<b>6.75%</b>	<b>7.75%</b>
Successor Agency	\$ 5,664	\$ 4,344	\$ 3,232

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**(10) FUND EQUITY**

**(a) Governmental Fund Balance**

Fund balances for all the major and nonmajor governmental funds as of June 30, 2020, were distributed as follows:

	General Fund	Nonmajor Governmental Funds	Total Governmental Funds
Nonspendable			
Imprest Cash, Advances, and Long-Term Receivables..	\$ 1,274	\$ 82	\$ 1,356
Restricted			
Rainy Day.....	229,069	-	229,069
Public Protection			
Police.....	-	16,590	16,590
Sheriff.....	-	1,025	1,025
Other Public Protection.....	-	31,638	31,638
Public Works, Transportation & Commerce.....	-	347,512	347,512
Human Welfare & Neighborhood Development.....	-	759,037	759,037
Affordable Housing.....	-	217,323	217,323
Community Health.....	-	40,865	40,865
Culture & Recreation.....	-	268,201	268,201
General Administration & Finance.....	-	21,313	21,313
Capital Projects.....	-	329,568	329,568
Debt Service.....	-	196,210	196,210
Total Restricted.....	229,069	2,229,282	2,458,351
Committed			
Budget Stabilization.....	362,607	-	362,607
Recreation and Park Expenditure Savings.....	803	-	803
Total Committed.....	363,410	-	363,410
Assigned			
Public Protection			
Police.....	19,729	4,009	23,738
Sheriff.....	3,534	2,381	5,915
Other Public Protection.....	56,572	-	56,572
Public Works, Transportation & Commerce.....	41,652	57,094	98,746
Human Welfare & Neighborhood Development.....	180,394	24,489	204,883
Affordable Housing.....	114,491	-	114,491
Community Health.....	213,545	-	213,545
Culture & Recreation.....	15,860	18,506	34,366
General Administration & Finance.....	98,488	18,840	117,328
General City Responsibilities.....	72,715	-	72,715
Capital Projects.....	208,691	-	208,691
Litigation and Contingencies.....	160,314	-	160,314
Subsequent Year's Budget.....	395,776	-	395,776
Total Assigned.....	1,581,761	125,319	1,707,080
Unassigned.....	510,408	(729)	509,679
Total.....	\$ 2,685,922	\$ 2,353,954	\$ 5,039,876

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**(b) General Fund Stabilization and Other Reserves**

**Rainy Day Reserve**

The City maintains a "Rainy Day" or economic stabilization reserve under Charter Section 9.113.5, with separate accounts for the benefit of the City (the "City Reserve") and the San Francisco Unified School District (the "School Reserve"). In any year when the City projects that total General Fund revenues for the upcoming budget year are going to be more than five percent higher than the General Fund revenues for the current year, the City automatically deposits one-half of the "excess revenues" in the Rainy Day Reserve. Seventy-five percent of the deposit is placed in the City Reserve and twenty-five percent is placed in the School Reserve. The total amount of money in the Rainy Day Reserve may not exceed ten percent of the City's actual total General Fund revenues. The City may spend money from the City Reserve for any lawful governmental purpose, but only in years when the City projects that total General Fund revenues for the upcoming year will be less than the current year's total General Fund revenues, i.e., years when the City expects to take in less money than it had taken in for the current year. In those years, the City may spend up to half the money in the City Reserve, but no more than is necessary to bring the City's total available General Fund revenues up to the level of the current year. The School District may withdraw up to half the money in the School Reserve when it expects to collect less money per student than the previous fiscal year and would have to lay off a significant number of employees. The School District's Board can override those limits and withdraw any amount in the School Reserve by a two-thirds vote. The City projects spending the balance of the Rainy Day Reserve over the fiscal years 2020-21, 2021-22, and 2022-23 to backfill revenue losses related to the COVID-19 pandemic in its most recent update to the Five-Year Financial Plan covering fiscal years 2020-21 through 2025-26.

**Budget Stabilization Reserve**

The City sets aside as an additional reserve 75 percent of (1) real estate transfer taxes in excess of the average collected over the previous five years, (2) proceeds from the sale of land and capital assets, and (3) ending unassigned General Fund balances. The City will be able to spend those funds in years in which revenues decline or grow by less than two percent, after using the amount legally available from the Rainy Day Reserve. The City, by a resolution of the Board of Supervisors adopted by a two-thirds vote, may temporarily suspend these provisions following a natural disaster that has caused the Mayor or the Governor to declare an emergency, or for any other purpose. The City projects spending the balance of the Budget Stabilization Reserve over the fiscal years 2020-21, 2021-22, and 2022-23 to backfill revenue losses related to the COVID-19 pandemic in its most recent update to the Five-Year Financial Plan covering fiscal years 2020-21 through 2025-26.

**Recreation and Park Expenditure Savings Reserve**

The City maintains a Recreation and Park Expenditure Savings Reserve under Charter Section 16.107, which sets aside and maintains such an amount, together with any interest earned thereon, in the reserve account, and any amount unspent or uncommitted at the end of the fiscal year shall be carried forward to the next fiscal year and, subject to the budgetary and fiscal limitations of the Charter, shall be appropriated then or thereafter for capital and/or facility maintenance improvements to park and recreation facilities and other one-time expenditures of the Park and Recreation Department.

**(c) Encumbrances**

At June 30, 2020, encumbrances recorded in the General Fund and nonmajor governmental funds were \$394.9 million and \$553.9 million, respectively.

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**(d) Restricted Net Position**

The City issued general obligation bonds and certificates of participation for the purpose of rebuilding and improving Laguna Honda Hospital. General obligation bonds were also issued for the purpose of reconstructing and improving waterfront parks and facilities on Port property and for the seismic strengthening and repair of the Embarcadero Seawall managed by the Port and for the retrofit and improvement work to ensure a reliable water supply (managed by the Water Enterprise) in an emergency or disaster and for certain street improvements managed by the SFMTA. These capital assets are reported in the City's business-type activities. However, the debt service will be paid with governmental revenues and as such these general obligation bonds and certificates of participation are reported with unrestricted net position in the City's governmental activities. In accordance with GASB guidance, the City reclassified \$419.0 million of unrestricted net position of governmental activities, of which \$391.7 million reduced net investment in capital assets and \$27.3 million reduced net position restricted for capital projects to reflect the total column of the primary government as a whole perspective.

**(e) Deficit Fund Balances and Net Position**

The Senior Citizens Program Fund had a deficit of \$0.7 million as of June 30, 2020. The deficit relates to unavailable revenue in various programs, which is expected to be collected beyond 60 days of the end of fiscal year 2020.

The Central Shops and Telecommunications and Information Internal Service Funds had deficits in total net position of \$25.7 million and \$35.1 million, respectively, as of June 30, 2020, mainly due to the accrual of the net pension and other postemployment benefits liabilities. The operating deficits are expected to be reduced in future years through anticipated rate increases or reductions in operating expenses. The rates are reviewed and updated annually.

Prior to February 1, 2012, the California Redevelopment Law provided tax increment financing as a source of revenue to redevelopment agencies to fund redevelopment activities. Due to the nature of the redevelopment financing, the former Agency liabilities exceeded assets. Therefore, the former Agency historically carried a deficit, which was expected to be reduced as future tax increment revenues were received and used to reduce its outstanding long-term debt. This deficit was transferred to the Successor Agency on February 1, 2012. The Successor Agency can only receive tax increment to the extent that it can show on an annual basis that it has incurred indebtedness that must be repaid with tax increment. At June 30, 2020, the Successor Agency has a deficit of \$461.1 million, which will be eliminated with future redevelopment property tax revenues distributed from the Redevelopment Property Tax Trust Fund administered by the City's Controller.

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**(11) UNAVAILABLE RESOURCES IN GOVERNMENTAL FUNDS**

The deferred inflows of resources balance in governmental funds as of June 30, 2020 consists of the following unavailable resources:

	General Fund	Other Governmental Funds	Total Governmental Funds
Grant and subvention revenues.....	\$ 140,900	\$ 60,749	\$ 201,649
Property Tax.....	171,987	10,676	182,663
Teeter Plan.....	20,655	-	20,655
SB 90.....	3,898	-	3,898
Advances to Successor Agency.....	-	4,669	4,669
PG&E franchise tax.....	3,933	-	3,933
Loans.....	15,461	129,223	144,684
Total.....	<u>\$ 356,834</u>	<u>\$ 205,317</u>	<u>\$ 562,151</u>

California Senate Bill 90 (SB90), was adopted in 1972 and added to the State Constitution in 1979. When the Governor or Legislature mandates a new program or higher level of service upon local agencies and school districts, SB90 requires the State to reimburse local agencies and school districts for the cost of these new programs or higher levels of service. The balance in deferred inflows of resources is the value of reimbursement claims submitted to the State, which are subject to audit for unallowable costs.

As described in Note 6, under the Teeter Plan the City is allocated secured property tax revenue, which has been billed but not collected. Collections which have not occurred within the availability period are included in deferred inflows of resources in the General Fund.

**(12) SAN FRANCISCO COUNTY TRANSPORTATION AUTHORITY**

The Transportation Authority was created in 1989 by a vote of the San Francisco electorate. The vote approved Proposition B, which imposed a sales tax of one-half of one percent (0.5%), for a period not to exceed 20 years, to fund essential transportation projects. The types of projects to be funded with the proceeds from the sales tax were set forth in the San Francisco County Transportation Expenditure Plan (Expenditure Plan), which was approved as part of Proposition B. The Transportation Authority was organized pursuant to Sections 131000 et seq. of the Public Utilities Code. Collection of the voter-approved sales tax began on April 1, 1990. The Transportation Authority administers the following programs:

**Sales Tax Program.** On November 4, 2003, the San Francisco voters approved Proposition K with a 74.7% affirmative vote, amending the City Business and Tax Code to extend the county-wide one-half of one percent sales tax, and to replace the 1989 Proposition B Plan with a new 30-year Expenditure Plan. The new Expenditure Plan includes investments in four major categories: 1) Transit; 2) Streets and Traffic Safety (including street resurfacing, and bicycle and pedestrian improvements); 3) Paratransit services for seniors and disabled people; and 4) Transportation System Management/Strategic Initiatives (including funds for neighborhood parking management, transportation/land use coordination, and travel demand management efforts). Major capital projects to be funded by the Proposition K Expenditure Plan include: A) development of the Bus Rapid Transit and Muni Metro Network; B) construction of the Muni Central Subway (Third Street Light Rail Project-Phase

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2); C) construction of the Caltrain Downtown Extension to a rebuilt Transbay Terminal; and D) South Approach to the Golden Gate Bridge: Doyle Drive Replacement Project (re-envisioned as the Presidio Parkway). Pursuant to the provisions of Division 12.5 of the California Public Utilities Code, the Transportation Authority Board may adopt an updated Expenditure Plan any time after 20 years from the effective date of adoption of the Proposition K Expenditure Plan but no later than the last general election in which the Proposition K Expenditure Plan is in effect. The Sales Tax would continue as long as a new or modified plan is in effect. Under Proposition K legislation, the Transportation Authority directs the use of the Sales Tax and may spend up to \$485.2 million per year and may issue up to \$1.88 billion in bonds secured by the Sales Tax.

**Congestion Management Agency Programs.** On November 6, 1990, the Transportation Authority was designated under State law as the Congestion Management Agency (CMA) for the City. Responsibilities resulting from this designation include developing a Congestion Management Program, which provides evidence of the integration of land use, transportation programming and air quality goals; preparing a long-range countywide transportation plan to guide the City's future transportation investment decisions; monitoring and measuring traffic congestion levels in the City; measuring the performance of all modes of transportation; and developing a computerized travel demand forecasting model and supporting databases. As the CMA, the Transportation Authority is responsible for establishing the City's priorities for certain state and federal transportation funds and works with the Metropolitan Transportation Commission to program those funds to San Francisco projects.

**Transportation Fund for Clean Air (TFCA) Program.** On June 15, 2002, the Transportation Authority was designated to act as the overall program manager for the local guarantee (40%) share of transportation funds available through the TFCA program. Funds from this program, administered by the Bay Area Air Quality Management District come from a \$4 vehicle registration fee on automobiles registered in the Bay Area. Through this program, the Transportation Authority recommends projects that benefit air quality by reducing motor vehicle emissions.

**Vehicle Registration Fee for Transportation Improvements Program.** On November 2, 2010, San Francisco voters approved Proposition AA with a 59.6% affirmative vote, authorizing the Transportation Authority to collect an additional \$10 annual vehicle registration fee on motor vehicles registered in San Francisco and to use the proceeds to fund transportation projects identified in the 30-year Expenditure Plan. Revenue collection began in May 2011. Proposition AA revenues must be used to fund projects from the following three programmatic categories. The percentage allocation of revenues designated for each category over the 30-year Expenditure Plan period is shown in parenthesis for the following category name: 1) Street Repair and Reconstruction (50%); 2) Pedestrian Safety (25%); and 3) Transit Reliability & Mobility Improvements (25%). The Proposition AA program is a pay-as-you-go program.

**Treasure Island Mobility Management Authority (TIMMA).** The Treasure Island Transportation Management Act of 2008 (AB 981) authorizes the creation or designation of a Treasure Island-specific transportation management agency. On April 1, 2014, the City's Board of Supervisors approved a resolution designating the Transportation Authority as the TIMMA to implement the Treasure Island Transportation Implementation Plan in support of the Treasure Island/Yerba Buena Island Development Project. In September 2014, Governor Brown signed Assembly Bill 141, establishing TIMMA as a legal entity distinct from the Transportation Authority to help firewall the Transportation Authority's other functions. The eleven members of the Transportation Authority Board act as the Board of Commissioners for TIMMA. The Transportation Authority financial statements include TIMMA as a blended special revenue component unit.

**Traffic Congestion Mitigation Tax.** The Traffic Congestion Mitigation Tax was approved by San Francisco voters on November 5, 2019, through approval of Proposition D. The measure, also referred to as the Transportation Network Company (TNC) Tax, is a surcharge on commercial ride-hailing trips

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that originate in San Francisco, for the portion of the trip within the City. The intent of the TNC Tax program is to deliver improvements to transit reliability and safety on San Francisco's roadways, mitigating the effects of increased congestion due to TNC vehicles. Beginning January 1, 2020, a 1.5% tax is charged on shared rides or rides taken in a zero- emission vehicle, and 3.25% is charged on rides with a single occupant. The tax is in effect until November 2045. After a 2% set aside for administration by the City, 50% of the revenues are directed to the SFMTA for transit operations and improvements, and 50% to the Transportation Authority for bicycle and pedestrian safety improvements, traffic calming, traffic signals, and maintenance.

**(13) DETAILED INFORMATION FOR ENTERPRISE FUNDS**

**(a) San Francisco International Airport**

San Francisco International Airport (the Airport or SFO), which is owned and operated by the City, is the principal commercial service airport for the San Francisco Bay Area. A five-member Commission is responsible for the operation, development and management of the Airport. The Airport is located 14 miles south of downtown San Francisco in an unincorporated area of San Mateo County, between the Bayshore Freeway (U.S. Highway 101) and the San Francisco Bay. According to the 2019 North American Traffic Report from the Airports Council International (ACI), the Airport is the seventh busiest airport in the United States in terms of passengers and fifteenth in terms of cargo tonnage. The Airport is also a major origin and destination point and one of the nation's principal gateways for Pacific traffic.

**Revenue Pledge** – The Airport has pledged all of the Net Revenues (as defined in bond resolutions adopted by the Airport Commission) to repay the following obligations, when due, in order of priority, (1) the San Francisco International Airport Second Series Revenue Bonds (Senior Bonds) and a portion of amounts due to reimburse drawings under the letters of credit securing the Senior Bonds, (2) the Subordinate Commercial Paper Notes and any other obligations (Subordinate Bonds) and amounts due to reimburse drawings under the letters of credit securing the Commercial Paper Notes, (3) remaining amounts due to reimburse drawings under the letters of credit securing the Senior Bonds, and (4) interest rate swap termination payments.

During fiscal year 2019-20, the original principal amount of the Senior Bonds and Commercial Paper Notes issued, principal and interest remaining due on outstanding Senior Bonds and Commercial Paper Notes, principal and interest paid on such obligations, and applicable Net Revenues are as set forth in the table below. There were no unreimbursed drawings under any letter of credit or interest rate swap termination payments due.

Bonds issued with revenue pledge .....	\$ 1,189,175
Bond principal and interest remaining due at end of the fiscal year .....	15,096,311
Bond principal and interest paid in the fiscal year .....	487,379
Commercial paper issued with subordinate revenue pledge .....	49,375
Commercial paper principal and interest remaining due at end of the fiscal year...	3,190
Commercial paper principal, interest and fees paid in the fiscal year .....	2,874
Net revenues .....	537,642

In addition, pursuant to the Hotel Trust Agreement, the Airport has pledged all of the on-Airport Hotel and certain other assets pledged under the Hotel Trust Agreement, to repay the Hotel Special Facility Bonds. This pledge is in force so long as the Hotel Special Facility Bonds are outstanding. The Hotel Special Facility Bonds mature in fiscal year 2058, and are subject to mandatory sinking fund redemption each year starting in 2022. The Hotel Special Facility Bonds are not payable from or secured by the Net Revenues of the Airport.

**Reserves and Debt Service Requirement** – Under the terms of the 1991 Master Bond Resolution, the Airport may establish one or more reserve accounts with different reserve requirements to secure



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one or more series of Senior Bonds. Accordingly, the Airport has established three reserve accounts in the Reserve Fund: the Issue 1 Reserve Account, the 2009 Reserve Account, and the 2017 Reserve Account, all held by the trustee for the Senior Bonds. The reserve requirement for the Issue 1 Reserve Account is equal to the maximum annual debt service accruing in any year during the life of all participating series of bonds secured by the Issue 1 Reserve Account. The reserve requirement for each series of Senior Bonds secured by the 2009 Reserve Account (each a 2009 Reserve Series) is the lesser of: (i) maximum annual debt service for such series of 2009 Reserve Series Bonds, (ii) 125% of average annual debt service for such series of 2009 Reserve Series Bonds, and (iii) 10% of the outstanding principal amount of such series (or allocable issue price of such series if such series is sold with more than a de minimis (2%) amount of original issue discount), in each case as determined from time to time. With respect to all 2009 Reserve Series, the reserve requirement is the aggregate of such amounts for each individual series. As of June 30, 2020, only the Series 2010D Bonds are secured by the 2009 Reserve Account. The reserve requirement for the 2017 Reserve Account is equal to the lesser of: (i) the maximum amount of aggregate annual debt service for all 2017 Reserve Series Bonds in any fiscal year during the period from the date of calculation to the final scheduled maturity of the 2017 Reserve Series Bonds, (ii) 10% of the outstanding aggregate principal amount of all 2017 Reserve Series Bonds (provided that the issue price of a Series of 2017 Reserve Series Bonds will be used in this calculation if such Series was sold with an original issue discount that exceeded 2% of the principal of such Series on its original date of sale), and (iii) 125% of the average aggregate annual debt service for all 2017 Reserve Series Bonds. As of June 30, 2020, only the Series 2017D, 2018A, 2019B, and 2019D Bonds are secured by the 2017 Reserve Account. Alternatively, the Airport may establish a separate reserve account with a different reserve requirement to secure an individual series of Senior Bonds, or may issue Senior Bonds without a reserve account.

While revenue bonds are outstanding, the Airport may not create liens on its property essential to operations, may not dispose of any property essential to maintaining revenues or operating the Airport, and must maintain specified levels of insurance or self-insurance.

Under the terms of the 1991 Master Bond Resolution, the Airport has covenanted that it will establish and at all times maintain rentals, rates, fees, and charges for the use of the Airport and for services rendered by the Airport so that:

- (i) Net revenues in each fiscal year will be at least sufficient (i) to make all required debt service payments and deposits in such fiscal year with respect to the bonds, any subordinate bonds, and any general obligation bonds issued by the City for the benefit of the Airport and (ii) to make the annual service payment to the City, and
- (ii) Net revenues, together with any transfer from the Contingency Account to the Revenue Account (both held by the City Treasurer), in each fiscal year will be at least equal to 125% of aggregate annual debt service with respect to the bonds for such fiscal year.

The methods required by the 1991 Master Bond Resolution for calculating debt service coverage differs from GAAP used to determine amounts reported in the Airport's financial statements.

**Passenger Facility Charges** –The Airport, as authorized by the Federal Aviation Administration (FAA) pursuant to the Aviation Safety and Capacity Expansion Act of 1990 (the Act), as amended, imposes a Passenger Facility Charge (PFC) of \$4.50 or \$3.00 for each enplaned passenger at the Airport. Under the Act, air carriers are responsible for the collection of PFC and are required to remit PFC revenues to the Airport in the following month after they are recorded by the air carrier. As of June 30, 2020, the FAA has approved Airport applications (PFC #2 to PFC #8) for collection and use with a total cumulative collection amount of \$2.1 billion. The final charge expiration date is estimated to be March 1, 2029. In October 2019, the FAA accepted the closeout documents, as amended, and closed PFC Application #3. For the year ended June 30, 2020, the Airport reported approximately \$73.0 million of PFC revenue, which is included in other nonoperating revenues in the accompanying basic financial statements.

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**Commitments and Contingencies** – On February 26, 2019, the Airport issued San Francisco International Airport Special Facilities Lease Revenue Bonds (SFO FUEL COMPANY LLC), Series 2019A (AMT) and Series 2019B (Federally Taxable) (the "Fuel Bonds"), in an aggregate principal amount of \$125.0 million to refund all of the then-outstanding special facilities lease revenue bonds previously issued by the Commission for the benefit of SFO FUEL COMPANY LLC (SFO Fuel), finance capital improvements to the jet fuel distribution and related facilities at San Francisco International Airport, pay capitalized interest on a portion of the Series 2019A Bonds, make a deposit to a reserve account for the Fuel Bonds, and pay costs of issuance. SFO Fuel, a special purpose limited liability company formed by certain airlines operating at the Airport, is required to pay facilities rent to the Airport pursuant to a lease agreement between the Commission and SFO Fuel with respect to the on-Airport jet fuel distribution facilities in an amount equal to debt service payments on the Fuel Bonds and any required bond reserve account deposits. The principal and interest on the Fuel Bonds are paid solely from the facilities rent payable by SFO Fuel to the Airport. The lease payments, and therefore the Fuel Bonds, are payable from charges imposed by SFO Fuel on air carriers pursuant to the Amended and Restated Fuel System Interline Agreement, dated as of September 1, 1997 (the Interline Agreement). Pursuant to the Interline Agreement, the airlines that are members of SFO Fuel are collectively liable on a step-up basis for the sum of all costs, liabilities and expenses payable by SFO Fuel in relation to the administration and operation of SFO Fuel and the operation and maintenance of the premises and right-of-way leased from the Airport, including without limitation the facilities rent. The Fuel Bonds are not payable from or secured by the Net Revenues of the Airport. The Airport assigned its right to receive the facilities rent to the Fuel Bonds trustee to pay and secure the payment of the Fuel Bonds. Neither the Airport nor the City is obligated in any manner for the repayment of the Fuel Bonds other than from the facilities rent received from SFO Fuel. The Fuel Bonds are therefore not reported in the accompanying financial statements.

Purchase commitments for construction, material and services as of June 30, 2020 are as follows:

Construction .....	\$ 192,636
Operating .....	23,364
Total .....	<u>\$ 216,000</u>

**Transactions with Other Funds** – Pursuant to the Lease and Use Agreement between the Airport and most of the airlines operating at the Airport, the Airport makes an annual service payment to the City's General Fund equal to 15% of concession revenue (net of certain adjustments), but not less than \$5.0 million per fiscal year, in order to compensate the City for all indirect services provided to the Airport. The annual service payment for the year ended June 30, 2020 was \$33.7 million. \$33.5 million was recorded as a cash transfer and \$0.2 million was recorded as a liability due to the City's General Fund. In addition, the Airport pays for the cost of certain direct services provided by City departments to the Airport, including those provided by the Police Department, Fire Department, City Attorney, City Treasurer, City Controller, City Purchasing Agent and other City departments. The cost of direct services paid for by the Airport for the year ended June 30, 2020, was \$183.5 million.

**Business Concentrations** - In addition to the Lease and Use Agreements with the airlines, the Airport leases facilities to other businesses to operate concessions at the Airport. For the year ended June 30, 2020, revenues realized from the following Airport tenant exceeded five percent of the Airport's total operating revenues:

United Airlines .....	27.0%
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**(b) Port of San Francisco**

A five-member Port Commission is responsible for the operation, development, and maintenance activities of the Port of San Francisco (Port). In February 1969, the Port was transferred in trust to the City under the terms and conditions of State legislation (Burton Act) ratified by the electorate of the City. Prior to 1969, the Port was operated by the State of California. The State retains the right to amend, modify or revoke the transfer of lands in trust provided that it assumes all lawful obligations related to such lands.

**Pledged Revenues** – The Port's revenues, derived primarily from property rentals to commercial and industrial enterprises and from maritime operations, which include cargo, ship repair, fishing, harbor services, cruise and other maritime activities, are held in a separate enterprise fund and appropriated for expenditure pursuant to the budget and fiscal provisions of the City Charter, consistent with trust requirements. Under public trust doctrine, the Burton Act, and the transfer agreement between the City and the State, Port revenues may be spent only for uses and purposes of the public trust.

The Port pledged future net revenues to repay its revenue bonds. As of June 30, 2020, the total principal and interest remaining to be paid on the bonds is \$65.0 million. The principal and interest payments made in 2020 were \$4.2 million and pledged revenues (total net revenues calculated in accordance with the bond indenture) for the year ended June 30, 2020, were \$14.5 million.

The Port has entered into a loan agreement with the California Division of Boating and Waterways for \$3.5 million to finance certain Hyde Street Harbor improvements. The loan is subordinate to all bonds payable by the Port and is secured by gross revenues as defined in the loan agreement. Total principal and interest remaining to be paid on this loan is \$2.1 million. Annual principal and interest payments were \$0.2 million in 2020 and pledged harbor revenues were \$0.2 million for the year ended June 30, 2020.

**Commitments and Contingencies** – The Port is presently planning various development and capital projects that involve a commitment to expend significant funds. As of June 30, 2020, the Port's purchase commitments for construction-related services, materials and supplies, and other services were \$15.7 million for capital projects and \$2 million for general operations.

**Transactions with Other Funds** – The Port receives from, and provides services to, various City departments. In fiscal year 2019-20, the \$20.0 million in services provided by other City departments included \$3.2 million of insurance premiums and \$0.7 million in workers' compensation expense.

On September 27, 2018, the Port and Mayor's Office of Housing and Community Development (MOHCD) entered into a Memorandum of Understanding to implement the affordable housing development project at the Seawall Lot 322-1 ("88 Broadway"). In August 2019, the Port received \$15.0 million from MOHCD, which included additional interest accrued since June 30, 2019. As part of the 88 Broadway project, the Port entered into a Ground Lease with a developer in March 2019. The Ground Lease has a term of fifty-seven years plus one eighteen extension option (a 75-year maximum term but with expiration no later than December 31, 2105). The lease revenues are being amortized over the 75-year maximum term of the lease. At June 30, 2020, the Port has a noncurrent unearned revenue balance in the amount of \$14.3 million related to this Ground Lease. In addition to the payment by MOHCD, the Developer will be required to make lease payments representing a share of any cash flow generated by commercial activities.

In December 2017, the Port and the San Francisco Fire Department (SFFD) entered into a MOU for the use of water, apron, shed and office space at Pier 26 for berthing and servicing of fire boats for five years and on a month-to-month basis afterward. To facilitate these uses, SFFD repaired apron decking, replaced the fender system within the leasehold area and upgraded electrical services to Pier 26. In

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return, the Port allowed SFFD to apply hundred percent rent credits toward the lease payments until all required capital improvements, approximately \$2.3 million, are fully offset. As of June 30, 2020, rent credits of \$0.5 million have been provided to SFFD.

**South Beach Harbor Project Commitments** – On May 1, 2019, the Successor Agency transferred South Beach Harbor operations to the Port. Under San Francisco Bay Conservation and Development Commission (BCDC) Permit Amendment No. 17 for the South Beach Harbor Project, certain public access and other improvements were to be completed by December 31, 2017. Construction estimates prepared by a Port consultant in 2014 indicate that the required uncompleted work would cost approximately \$7.9 million. The Port has worked with the water recreation community to develop an alternative public access improvement proposal for BCDC consideration. Port management believes that the alternative proposal will provide significant public access improvements that are relevant to the project area and at a lower cost. The Port is seeking an extension of time from BCDC to complete the amended project work.

**Pier 45 Fire** – On May 23, 2020, a large fire broke out at a warehouse (Shed C) on Pier 45. Nearly all of Shed C and its contents were lost due to the fire, including loss of private property stored at the pier. The Port's property was insured at the time of the incident. The Port has received claims for lost or damaged property and lost profits, which the Port has denied. Tenant lease agreements generally contain language that protects the City from any form of property damage liability, although not all claimants have signed leases. The Port has tendered all third-party claims to its liability insurers, who have accepted the tender and agreed to the appointment of the City Attorney as defense counsel. It is unclear if the insurer will cover all the Port losses or any private party losses.

**Pollution Remediation Obligations** – The Port's financial statements include liabilities, established and adjusted periodically, based on new information, in accordance with applicable GAAP, for the estimated costs of compliance with environmental laws and regulations and remediation of known contamination. As future development planning is undertaken, the Port evaluates its overall provisions for environmental liabilities in conjunction with the nature of future activities contemplated for each site and accrues a liability, if necessary. It is, therefore, reasonably possible that in future reporting periods current estimates of environmental liabilities could materially change.

Port lands are subject to environmental risk elements typical of sites with a mix of light industrial activities dominated by transportation, transportation-related and warehousing activities. Due to the historical placement of fill of varying quality, and widespread use of aboveground and underground tanks and pipelines containing and transporting fuel, elevated levels of petroleum hydrocarbons and lead are commonly found on Port properties. Consequently, any significant construction, excavation or other activity that disturbs soil or fill material or bay sediment may encounter hazardous materials and/or generate hazardous waste.

The Port has identified certain environmental issues related to Port property, including asbestos removal, fuel tank removal, and oil contamination. The Port may be required to perform certain clean-up work if it intends to develop or lease the property, or at such time as required by the City or State. There are sites where groundwater contamination may be later identified, where the Port has primary or secondary responsibility. The potential liability for all such risk cannot be reasonably made at this time.

A 69-acre area commonly known as "Pier 70" has been used for over 150 years for iron and steel works, ship building and repair, and other heavy industrial operations. Much of the site was owned and/or occupied by the U.S. Navy or its contractors for at least 60 years. A long history of heavy industrial use has turned this area into a "brownfield" – an underutilized property area where reuse is hindered by actual or suspected contamination. Fifteen acres remain occupied by an on-going ship repair facility. Environmental conditions exist that require investigation and remediation prior to any



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rehabilitation or development for adaptive reuse. The lack of adequate information about environmental conditions has hindered previous development proposals for Pier 70.

Investigation work completed in 2011 reduced the uncertainty regarding the nature and extent of contamination, potential need for remediation, and costs associated with implementation of a risk management plan. The Regional Water Quality Control Board approved the Risk Management Plan in January 2014. The Risk Management Plan provides institutional controls (e.g. use restrictions, health and safety plans) and engineering controls (e.g. capping contaminated soil) to protect current and future users and prevent adverse impact to the environment. The Risk Management Plan specifies how future development, operation, and maintenance will implement the remedy, by covering existing site soil with buildings, streets, plazas, hardscape or new landscaping, thereby minimizing or eliminating exposure to contaminants in soil.

Previous investigation of the northeast shoreline of Pier 70, in an area for development as the future "Crane Cove Park", found that near-shore sediment is contaminated with metals, petroleum hydrocarbons and polychlorinated biphenyls at concentrations that pose a potential risk to human health or the environment, and will likely require removal or capping of sediment before development of the area for public access and recreation. In 2018, the Port entered into a disposition and development agreement with a developer for the 28-acre Waterfront Site. The developer assumes substantial responsibility for capping contaminated soil in the project area according to a Risk Management Plan. The remaining accrued cost for pollution remediation at Pier 70, represents the estimated contract value for the soil cap between Crane Cove Park and the shipyard and a sediment cap underwater northwest of the shipyard, is estimated at \$2.9 million at June 30, 2020.

Other environmental conditions on Port property include asbestos and lead paint removal and oil contamination. The Port may be required to perform certain clean-up work if it intends to develop or lease such property, or at such time as may be required by the City or State.

A summary of environmental liabilities, included in noncurrent liabilities, at June 30, 2020, is as follows:

	<b>Environmental Remediation</b>	<b>Miscellaneous Compliance</b>	<b>Total</b>
Environmental liabilities at July 1, 2019	\$ 4,105	\$ 44	\$ 4,149
Current year claims and changes in estimates	(1,163)	(44)	(1,207)
Environmental liabilities at June 30, 2020	<u>\$ 2,942</u>	<u>\$ -</u>	<u>\$ 2,942</u>

**(c) San Francisco Water Enterprise**

The San Francisco Water Enterprise (Water Enterprise) was established in 1930. The Water Enterprise, which consists of a system of reservoirs, storage tanks, water treatment plants, pump stations, and pipelines, is engaged in the collection, transmission and distribution of water to the City and certain suburban areas. In fiscal year 2019-20, the Water Enterprise sold water, approximately 69,934 million gallons annually, to a total population of approximately 2.7 million people who reside primarily in four Bay Area counties (San Francisco, San Mateo, Santa Clara and Alameda).

The San Francisco Public Utilities Commission, established in 1932, provides the operational oversight for the Water Enterprise, Hetch Hetchy Water and Power (Hetch Hetchy and CleanPowerSF), and the San Francisco Wastewater Enterprise. Under Proposition E, the City's Charter Amendment approved by the voters in June 2008, the Mayor nominates candidates subject to qualification requirements to the Commission and the Board of Supervisors votes to approve the nominees by a majority (at least six members).

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**Pledged Revenues** – The Water Enterprise has pledged future revenues to repay various bonds and State Revolving Fund loans. Proceeds from the revenue bonds and State Revolving Fund loans provided financing for various capital construction projects and to refund previously issued bonds. These bonds and State Revolving Fund loans are payable solely from revenues of the Water Enterprise and are payable through fiscal year 2050-51.

The original amount of revenue bonds and State Revolving Fund loans issued, total principal and interest remaining, principal and interest paid during 2020 and applicable revenues for 2020 are as follows:

Bonds issued with revenue pledge .....	\$ 4,585,440
Bond principal and interest remaining due at end of the fiscal year .....	7,388,886
Clean Water State Revolving Fund (CWSRF) loans with revenue pledge .....	73,271
Bond principal and interest paid in the fiscal year .....	269,210
Net revenues .....	339,947
Funds available for revenue bond debt service .....	581,878

**Water Balancing Account** – During fiscal year 2019-20, the wholesale revenue requirement, net of adjustments, charged to wholesale customers was \$256.3 million. Such amounts are subject to final review by wholesale customers, along with a trailing wholesale balancing account compliance audit of the wholesale revenue requirement calculation. As of June 30, 2020, the City owed the Wholesale Customers \$64.9 million under the Water Supply Agreement.

**Commitments and Contingencies** – As of June 30, 2020, the Water Enterprise had outstanding commitments with third parties of \$208.8 million for various capital projects and for materials and supplies.

**Environmental Issue** – As of June 30, 2020, the total pollution remediation liability was \$1.6 million, consisting of \$1.3 million for the excavation of contaminated soil that contained polycyclic aromatic hydrocarbons from a gun club site in the Lake Merced area, and \$0.3 million for the 17<sup>th</sup> and Folsom site.

**Transactions with Other Funds** – The Water Enterprise purchases water from Hetch Hetchy Water and electricity from Hetch Hetchy Power at market rates. These amounts, totaling approximately \$34.6 million and \$9.9 million, respectively, for the year ended June 30, 2020, are included in the operating expenses for services provided by other departments in the Water Enterprise's financial statements.

A variety of other City departments provide services such as engineering, purchasing, legal, data processing, telecommunications, and human resources to the Water Enterprise and charge amounts designed to recover those departments' costs. These charges total approximately \$16.6 million for the year ended June 30, 2020 and have been included in services provided by other departments.

**(d) Hetch Hetchy Enterprise**

San Francisco Hetch Hetchy Water and Power (Hetch Hetchy or the Enterprise) was established as a result of the Raker Act of 1913, which granted water and power resources rights-of-way on the Tuolumne River in Yosemite National Park and Stanislaus National Forest to the City. In May 2016, the City launched CleanPowerSF to provide green electricity from renewable sources to its residential and commercial customers. Hetch Hetchy is a stand-alone enterprise comprised of three funds, Hetchy Power (aka the Power Enterprise), CleanPowerSF and Hetchy Water, the portion of the Water Enterprise's operations, specifically the upcountry water supply and transmission service. Hetch Hetchy is engaged in the collection and conveyance of approximately 85.0% of the City's water supply and in

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the generation and transmission of electricity from that resource, as well as the City Power services including energy efficiency and renewable.

Approximately 86.4% of the electricity generated by Hetchy Power is used to provide electric service to the City's municipal customers (including the SFMTA, the Recreation and Park Department, the Port, the Airport and its tenants, SFGH, streetlights, Moscone Convention Center, and the Water and Wastewater Enterprises). The majority of the remaining 13.6% balance of electricity is sold to CleanPowerSF and other utility districts. As a result of the 1913 Raker Act, energy produced above the City's Municipal Load is sold first to the other utility districts to cover their agricultural pumping and municipal load needs and any remaining energy is either sold to other municipalities and/or government agencies (not for resale) or sold into the California Independent System Operator (CAISO). Hetch Hetchy operation is an integrated system of reservoirs, hydroelectric power plants, aqueducts, pipelines, and transmission lines.

Hetch Hetchy also purchases wholesale electric power from various energy providers that are used in conjunction with owned hydro resources to meet the power requirements of its customers. Operations and business decisions can be greatly influenced by market conditions, state and federal power matters before the California Public Utilities Commission (CPUC), the CAISO, and the Federal Energy Regulatory Commission (FERC). Therefore, Hetch Hetchy serves as the City's representative at CPUC, CAISO, and FERC forums and continues to monitor regulatory proceedings.

**Segment Information** – Hetch Hetchy Power issued debt to finance its improvements. The Hetch Hetchy Water fund, the Hetch Hetchy Power fund, and CleanPowerSF fund are reported for in a single enterprise. However, investors in the debt rely solely on the revenue generated by the individual activities for repayment. Summary financial information for Hetch Hetchy is presented below:

<b>Condensed Statements of Net Position</b>	<b>Hetch Hetchy Water</b>	<b>Hetch Hetchy Power</b>	<b>CleanPower SF</b>	<b>Elimination</b>	<b>Total</b>
<b>Assets*:</b>					
Current assets.....	\$ 82,683	\$ 201,054	\$ 121,879	\$ -	\$ 405,616
Receivables from other funds and component units.....	104	15,169	-	(1,800)	13,473
Noncurrent restricted cash and investments.....	9,768	11,855	-	-	21,623
Other noncurrent assets.....	156	767	-	-	923
Capital assets.....	160,782	445,429	-	-	606,211
Total assets.....	<u>253,493</u>	<u>674,274</u>	<u>121,879</u>	<u>(1,800)</u>	<u>1,047,846</u>
<b>Deferred outflows of resources:</b>					
Pensions.....	7,950	9,716	572	-	18,238
Other postemployment benefits.....	2,332	2,850	270	-	5,452
Total deferred outflows of resources.....	<u>10,282</u>	<u>12,566</u>	<u>842</u>	<u>-</u>	<u>23,690</u>
<b>Liabilities:</b>					
Current liabilities.....	6,769	99,621	24,991	(1,800)	129,581
Noncurrent liabilities.....	40,441	114,853	4,171	-	159,465
Total liabilities.....	<u>47,210</u>	<u>214,474</u>	<u>29,162</u>	<u>(1,800)</u>	<u>289,046</u>
<b>Deferred inflows of resources:</b>					
Pensions.....	4,335	5,298	1,210	-	10,843
Other postemployment benefits.....	1,195	1,461	1,211	-	3,867
Total deferred inflows of resources.....	<u>5,530</u>	<u>6,759</u>	<u>2,421</u>	<u>-</u>	<u>14,710</u>
<b>Net position:</b>					
Net investment in capital assets.....	160,782	322,204	-	-	482,986
Restricted for capital projects.....	-	142	-	-	142
Restricted for debt service.....	6,513	-	-	-	6,513
Unrestricted.....	43,740	143,261	91,138	-	278,139
Total net position.....	<u>\$ 211,035</u>	<u>\$ 465,607</u>	<u>\$ 91,138</u>	<u>\$ -</u>	<u>\$ 767,780</u>

\* Certain amounts presented herein have been reclassified from the Statement of Net Position

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<b>Condensed Statements of Revenues, Expenses, and Changes in Fund Net Position</b>	<b>Hetch Hetchy Water</b>	<b>Hetch Hetchy Power</b>	<b>CleanPower SF</b>	<b>Total</b>
Operating revenues.....	\$ 34,953	\$ 140,871	\$ 245,460	\$ 421,284
Depreciation expense.....	(5,276)	(15,723)	-	(20,999)
Other operating expenses.....	<u>(39,597)</u>	<u>(132,404)</u>	<u>(196,026)</u>	<u>(368,027)</u>
Operating income (loss).....	(9,920)	(7,256)	49,434	32,258
<b>Nonoperating revenues (expenses):</b>				
Federal and state grants.....	2,859	1,885	-	4,744
Interest and investment income.....	1,932	5,746	1,771	9,449
Interest expense.....	-	(2,740)	(69)	(2,809)
Other nonoperating revenues net of expenses.....	991	22,289	1	23,281
Transfers in (out), net.....	<u>14,000</u>	<u>(32)</u>	<u>-</u>	<u>13,968</u>
Change in net position.....	<u>9,862</u>	<u>19,892</u>	<u>51,137</u>	<u>80,891</u>
Net position at beginning of year.....	<u>201,173</u>	<u>445,715</u>	<u>40,001</u>	<u>686,889</u>
Net position at end of year.....	<u>\$ 211,035</u>	<u>\$ 465,607</u>	<u>\$ 91,138</u>	<u>\$ 767,780</u>

<b>Condensed Statements of Cash Flows</b>	<b>Hetch Hetchy Water</b>	<b>Hetch Hetchy Power</b>	<b>CleanPower SF</b>	<b>Total</b>
<b>Net cash provided by (used in):</b>				
Operating activities.....	\$ (2,517)	\$ 23,457	\$ 56,924	\$ 77,864
Noncapital financing activities.....	18,182	21,714	1	39,897
Capital and related financing activities.....	(19,071)	(59,902)	-	(78,973)
Investing activities.....	<u>1,816</u>	<u>5,847</u>	<u>1,187</u>	<u>8,850</u>
Increase (decrease) in cash and cash equivalents.....	(1,590)	(8,884)	58,112	47,638
Cash and cash equivalents at beginning of year.....	<u>89,658</u>	<u>211,169</u>	<u>25,415</u>	<u>326,242</u>
Cash and cash equivalents at end of year.....	<u>\$ 88,068</u>	<u>\$ 202,285</u>	<u>\$ 83,527</u>	<u>\$ 373,880</u>

**Pledged Revenues** – Hetch Hetchy Power has pledged future power revenues to repay the 2008 Clean Renewable Energy Bonds (CREBs), the 2011 Qualified Energy Conservation Bonds (QECBs), the 2012 New Clean Renewable Energy Bonds (NCREBs), and the 2015 NCREBs. Additionally, Hetch Hetchy Power has pledged future power revenues for 2015 Series AB power revenue bonds. Proceeds from the bonds provided financing for various capital construction and facility energy efficiency projects. The Series 2015 AB power revenue bonds are payable through fiscal year 2045-46 and are solely payable from net revenues of Hetch Hetchy Power on a senior lien basis to the 2008 CREBs, the 2011 QECBs, the 2012 NCREBs, and the 2015 NCREBs.

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The original amount of revenue bonds issued, total principal and interest remaining, principal and interest paid, and applicable revenues for fiscal year 2019-20 are as follows:

<b>Hetch Hetchy Power</b>	
Bonds issued with revenue pledge .....	\$ 64,871
Bond principal and interest remaining due at end of the fiscal year .....	76,829
Bond principal and interest paid in the fiscal year* .....	4,743
Net revenues .....	34,522
Funds available for revenue bond debt service .....	80,561

\* Per Indenture, debt service for coverage is calculated using the amount of principal and interest paid during the year for the 2015 series AB power revenue bonds, which has a senior lien on power enterprise revenues; principal and interest paid during the year for the 2015 Series AB power revenue bonds was \$2,568.

**Commitments and Contingencies** – As of June 30, 2020, Hetch Hetchy had outstanding commitments with third parties of \$103.5 million for various capital projects and other purchase agreements for materials and services.

**Hetch Hetchy Water**

To meet certain requirements of the Don Pedro Reservoir operating license, the City entered into an agreement with the Modesto Irrigation District and Turlock Irrigation District (collectively the Districts) in which the Districts would be responsible for an increase in water flow releases from the reservoir in exchange for annual payments from the City, which are included in Hetchy Water's operating expenses. Total payments were \$5.0 million in fiscal year 2019-20. The payments are to be made for the duration of the license but may be terminated with one year's prior written notice after 2001. The City and the Districts have also agreed to monitor the fisheries, in the lower Tuolumne River, for the duration of the license. A maximum monitoring expense of \$1.4 million is to be shared between the City and the Districts over the term of the license. The City's share of the monitoring costs is 52.0% and the Districts are responsible for 48.0% of the costs.

**Hetch Hetchy Power**

Upon expiration of the City's previous Interconnection Agreement with PG&E, the City began taking service in 2015 under the Wholesale Distribution Tariff for distribution service and under the CAISO Open-Access Transmission Tariff for transmission service. The FERC regulated Wholesale Distribution Tariff is implemented by PG&E through the City specific Service Agreements and Interconnection Agreements. The terms of these agreements have been in contention since the effective date. The City is continuing to negotiate with PG&E and, where necessary, filing complaints and protests at FERC. Additionally, staff prepares regular reporting for the Board of Supervisors outlining on-going disputes with PG&E over project requirements, costs and delays.

During fiscal year 2019-20, Hetch Hetchy Power purchased \$9.3 million of distribution services and other support services from PG&E under the terms of the service agreements and Interconnection Agreements that implement the Wholesale Distribution Tariff.

Hetchy Power may purchase or sell energy and other related products (such as ancillary services, spinning reserves, resource adequacy products, and congestion revenue rights) with different market entities through the Western System Power Pool (WSPP) and the CAISO. During fiscal year 2019-20, Hetchy Power purchased \$2.0 million of power and other related products. There was \$3.1 million power sales after meeting Hetch Hetchy's obligations in fiscal year 2019-20.

Hetchy Power (Buyer) purchases energy, capacity, and environmental attributes from a solar photovoltaic project located at Sunset Reservoir (the facility) pursuant to the 2009 25-year Power Purchase Agreement (PPA) with SFCity1, LP, owned by Duke Energy (Seller). In November 2010, the facility commenced commercial operation and began to provide Hetchy Power energy generated by

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the facility. The PPA sets the purchase price of generated energy at \$235/MWh, increased by 3.0% each year throughout the term of the agreement, and it is expected that the facility will generate 6,560 MWh per year. In fiscal year 2019-20, the facility generated 6,877 MWh and rate was at \$315/MWh.

In the event that the facility generates more energy than expected due to better than normal meteorological conditions, the PPA requires the Buyer to purchase all the excess energy but generation in excess of 120.0% of expected is purchased at no cost. The PPA also requires the Seller to generate a minimum amount of energy from the facility annually. If energy production falls below 50% of expected, the Seller must provide replacement power, and if energy falls below 90% of expected, the price for energy generated is lowered. In fiscal year 2019-20, purchases of energy under the PPA were \$2.1 million or 6,877 MWh.

**CleanPowerSF**

CleanPowerSF launched in May 2016 and entered into contracts with Calpine Energy Services L.P. (Calpine) and Shiloh I Wind Project LLC (Shiloh) to purchase renewable and conventional energy and resource adequacy capacity to meet its retail sales obligations. Both contracts feature 10-year master agreements under which multiple transactions may be executed. CleanPowerSF's obligation to maintain the reserve balance under the Calpine contract expired upon the payment of the final invoice on June 6, 2019 and did not have any reserve balance requirement in fiscal year 2019-20.

Since its launch, CleanPowerSF has added multiple short-term and medium-term contracts to purchase renewable, carbon-free and conventional energy and resource adequacy capacity, as well as long-term contracts for renewable energy and capacity with renewable energy sPower, Terra-Gen, NextEra and EDF Renewables. These contracts have been entered to allow CleanPowerSF to both meet its existing retail sales obligations and to support future retail sales from the citywide enrollment into the CleanPowerSF program. Citywide enrollment was substantively completed with the enrollment of residential accounts in April 2019. The total power purchase cost, net of wholesale sales in fiscal year 2019-20 equaled \$174.4 million.

CleanPowerSF entered into contract with a third-party data management, billing administration, and customer care services provider in November 2015 for a three-year term, not to exceed \$5.6 million. On December 1, 2016, Noble Americas Energy Solutions was acquired by Calpine Corporation and was renamed Calpine Energy Solutions. Subsequently, CleanPowerSF's contract was assigned to Calpine Energy Solutions under its new name and ownership. In August 2018, CleanPowerSF exercised its option under the contract to extend the term for three years, through October 31, 2021, and increased the contract's not-to-exceed value to \$18.8 million. During fiscal year 2019-20, amounts paid were \$6.2 million.

In March 2018, CleanPowerSF entered into a five-year, \$75 million Credit Agreement with J.P. Morgan Chase in order for the program to secure letters of credit to guarantee certain payment obligations of CleanPowerSF and to meet working capital needs of CleanPowerSF, if necessary. The Credit Agreement is secured by CleanPowerSF net revenues; there is no pledge of or lien on CleanPowerSF net revenues that ranks senior to the obligations of the Credit Agreement. The letters of credit, issued by J.P. Morgan Chase, were in the amount of \$18.0 million as of June 30, 2020. There was no draw against the Credit Agreement during fiscal year 2019-20.

**Transactions with Other Funds** – The Water Enterprise purchases water from Hetch Hetchy Water and power from Hetch Hetchy Power. Included in the operating revenues are the water assessment fees totaling \$34.6 million and purchased electricity for \$9.9 million for the year ended June 30, 2020. The water assessment fees represent a recovery to fund upcountry, water related costs that are not otherwise funded through water-related revenue. During fiscal year 2019-20, \$34.6 million of the water assessment fees were received from the Water Enterprise. In addition, the Wastewater Enterprise

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purchases power from Hetch Hetchy Power totaling \$10.8 million for the year ended June 30, 2020. Included in 2020 operating revenues are sales of power to departments within the City of \$99.8 million.

A variety of other City departments provide services such as engineering, purchasing, legal, data processing, telecommunications, and human resources to Hetch Hetchy and charge amounts designed to recover those departments' costs. These charges total approximately \$11.0 million for the year ended June 30, 2020 and have been included in services provided by other departments.

For the year ended June 30, 2020, operating expenses include purchase of power from Hetchy Power to CleanPowerSF were \$0.3 million.

CleanPowerSF received program support services from Hetchy Power. This amount totaled \$1.7 million for the year ended June 30, 2020.

**(e) San Francisco Municipal Transportation Agency**

The San Francisco Municipal Transportation Agency (SFMTA) is governed by the SFMTA Board of Directors who are appointed by the Mayor and Board of Supervisors. The SFMTA's financial statements include the entire City's surface transportation network that encompasses pedestrians, bicycling, transit (Muni), traffic and on- and off-street parking, regulation of the taxi industry, and two nonprofit parking garage corporations operated by separate nonprofit corporations, whose operations are interrelated.

The SFMTA was established by voter approval of the addition of Article VIIIA to the Charter of the City (the Charter) in 1999 (Proposition E). The purpose of the Charter amendment was to consolidate all surface transportation functions within a single City department, and to provide the Transportation System with the resources, independence, and focus necessary to improve transit service and the City's transportation system. The voters approved additional Charter amendments: (1) in 2007 (Proposition A), which increased the autonomy of and revenue to the SFMTA; (2) in 2010 (Proposition G), which increased management flexibility related to labor contracts; (3) in 2014 (Proposition A), which provided \$500 million in General Obligation Bonds for transportation and street infrastructure; and (4) in 2014 (Proposition B), which increases General Fund allocation to SFMTA based on the City's population increase.

Muni is one of America's oldest public transit agencies, the largest in the Bay Area and eighth largest system in the United States. It currently has more than 169 million boardings annually. Operating historic streetcars, modern light rail vehicles, diesel buses, alternative fuel vehicles, electric trolley coaches, and the world-famous cable cars, Muni's fleet is among the most diverse in the world.

The SFMTA's Sustainable Streets initiates and coordinates improvements to City's streets, transit, bicycles, pedestrians, and parking infrastructure. It manages 21 City-owned garages and 18 metered parking lots.

Nonprofit corporations provide operational oversight to two garages, namely Japan Center and Portsmouth. Of these two garages, Portsmouth garage is owned by the Recreation and Park Department but managed by the SFMTA. The activities of these nonprofit garages are accounted for in the parking garages account.

**Pledged Revenue** – In 2007, San Francisco voters approved Proposition A, which authorized the SFMTA to issue revenue bonds and other forms of indebtedness without further voter approval but with approval by the SFMTA Board of Directors and concurrence by the Board of Supervisors. The SFMTA has pledged future revenues to repay various bonds. Proceeds from the revenue bonds provided financing for various capital construction projects and to refund previously issued bonds. These bonds

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are payable from all SFMTA operating revenues except for City General Fund allocations and restricted sources and are payable through the fiscal year 2046-47.

Annual principal and interest payments for fiscal year 2019-20 were 25.1% of funds available for revenue bond debt service. The original amount of revenue bonds issued, total principal and interest remaining, principal and interest paid during fiscal year 2019-20, applicable net revenues, and funds available for bond debt service are as follows:

Bonds issued with revenue pledge .....	\$ 387,670
Bond principal and interest remaining due at end of the fiscal year .....	519,237
Net revenues .....	73,933
Bond principal and interest paid in the fiscal year .....	24,806
Funds available for revenue bond debt service .....	98,738

**Operating and Capital Grants and Subsidies** – The City's Annual Appropriation Ordinance provides funds to subsidize the operating deficits of SFMTA as determined by the City's budgetary accounting procedures and subject to the appropriation process. The amount of General Fund subsidy to the SFMTA was \$474.0 million in fiscal year 2019-20. The General Fund subsidy includes a total revenue baseline transfer of \$362.4 million, as required by the City Charter. In addition, SFMTA received \$55.6 million from an allocation of the City's parking tax. Proposition B, approved by the voters in November 2014, provides additional City general funds to address transportation needs tied to the City population growth. In fiscal year 2019-20, SFMTA received \$49.8 million from this source. In fiscal year 2019-20, SFMTA also received additional City General Fund allocation of \$6.2 million to fund various capital projects such as the Chase Event Center and mixed-use development project and Lombard Street pricing and reservation system implementation.

The SFMTA also receives operating assistance from various federal, state, and local sources, including Transit Development Act funds, diesel fuel, and sales tax allocations. As of June 30, 2020, the SFMTA had various operating grants receivable of \$51.9 million. In fiscal year 2019-20, the SFMTA's operating assistance from BART's Americans with Disability Act (ADA) related support of \$1.9 million, and other federal, state, and local grants of \$7.4 million, to fund project expenses that are operating in nature.

The SFMTA was awarded \$373.8 million in Coronavirus Aid, Relief, and Economic Security Act funding distributed in two allocations. The first allocation was \$197.2 million for fiscal year 2019-20 and the second allocation of \$176.6 million will be available in fiscal year 2020-21. The SFMTA also received \$2.4 million from the City for its share in Disaster Grants-Public Assistance funding from the Federal Emergency Management Agency.

Proposition 1B is a 10-year \$20 billion transportation infrastructure bond that was approved by state voters in November 2006. The bond measure is composed of several funding programs including the Public Transportation Modernization, Improvement and Service Enhancement Account program (PTMISEA) and the Transit Security & Safety Account that are funding solely for public transit projects. Proposition 1B funds do not require matching funds. The original legislation required funds to be obligated within three years of the date awarded. SB87 extended the date to June 30, 2017 for funds awarded between fiscal years 2007-08 and 2009-10. The Budget Act of 2013 extended the date to June 30, 2018. Subsequently, the Budget Act of 2014 reappropriated the remaining balances of fiscal years 2008-09 through 2010-11 to be further extended to June 30, 2019, and the remaining balance of fiscal year 2014-15 to be further extended to June 30, 2020. The California state budget extended the remaining balances of fiscal year 2009-10 and 2011-12 to June 30, 2021 and the remaining balances of fiscal years 2014-15 through 2016-17 to June 30, 2022. The eligibility requirements for the PTMISEA program include rehabilitation of infrastructure, procurement of equipment and rolling stock, and investment in expansion projects. During fiscal year 2019-20, \$4.2 million in drawdowns were made from the funds for various eligible projects costs. Other allowable costs include incidental expenses,

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but directly related to construction or acquisition including, but not limited to, planning, engineering, construction management, architectural and other design work, environmental impact reports and assessments, required mitigation expenses, appraisals, legal expenses, site acquisitions, necessary easements, and warranties, as approved by Cal OES under the CTSGP funds. Indirect costs and management and administration are not allowable costs with Proposition 1B funds.

**Commitments and Contingencies** – The SFMTA has outstanding commitments of approximately \$319.8 million with third parties for various capital projects. Grant funding is available for the majority of this amount. The SFMTA also has outstanding commitments of approximately \$57.3 million with third parties for non-capital expenditures. Various local funding sources are used to finance these expenditures.

**(f) Laguna Honda Hospital**

**General Fund Subsidy** - The Laguna Honda Hospital (LHH) is a skilled nursing facility which specializes in serving elderly and disabled residents. The operations of LHH are subsidized by the City's General Fund. It is the City's policy to fund operating deficits of the enterprise on a budgetary basis; however, the amount of operating subsidy provided is limited to the amount budgeted by the City. Any amount not required for the purpose of meeting an enterprise fund deficit shall be transferred back to the General Fund at the end of each fiscal year, unless otherwise approved by the Board of Supervisors. For the year ended June 30, 2020, the subsidy for LHH was \$81.0 million.

**Net Patient Services Revenue** - Net patient services revenues are recorded at the estimated net realizable amounts from patients, third-party payors and others for services rendered, including a provision for doubtful accounts and estimated retroactive adjustments under reimbursement agreements with federal and state government programs and other third-party payors. Retroactive adjustments are accrued on an estimated basis in the period the related services are rendered and adjusted in future periods, as final settlements are determined. Patient accounts receivable are recorded net of estimated allowances, which include allowances for contractals and bad debt. These allowances are based on current payment rates, including per diems, Diagnosis-Related Group (DRG) reimbursement amounts and payment received as a percentage of gross charges.

**Third-Party Payor Agreements** - LHH has agreements with third-party payors that provide for reimbursement to LHH at amounts different from its established rates. Contractual adjustments under third-party reimbursement programs represent the difference between the hospital's established rate for services and amounts reimbursed by third-party payors. Medicare and Medi-Cal are the major third-party payors with whom such agreements have been established. Laws and regulations governing the Medicare and Medi-Cal programs are complex and subject to interpretation. LHH believes that it is in compliance with all applicable laws and regulations and is not aware of any pending or threatened investigations involving allegations of potential wrongdoing. While no such regulatory inquiries have been made, compliance with such laws and regulations can be subject to future government review and interpretation as well as significant regulatory action including fines, penalties and exclusion from the Medicare and Medi-Cal programs.

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During the fiscal year ended June 30, 2020, LHH's patient receivables and charges for services were as follows:

<b>Patient Receivables, net</b>				
	Medi-Cal	Medicare	Other	Total
Gross Accounts Receivable.....	\$ 115,253	\$ 8,807	\$ 854	\$ 124,914
Less:				
Provision for Contractual Allowances....	(75,396)	(5,762)	(559)	(81,717)
Total, net.....	<u>\$ 39,857</u>	<u>\$ 3,045</u>	<u>\$ 295</u>	<u>\$ 43,197</u>

<b>Net Patient Service Revenue</b>				
	Medi-Cal	Medicare	Other	Total
Gross Revenue.....	\$ 459,333	\$ 32,302	\$ 3,133	\$ 494,768
Less:				
Provision for Contractual Allowances....	(269,202)	(23,785)	(4,071)	(297,058)
Total, net.....	<u>\$ 190,131</u>	<u>\$ 8,517</u>	<u>\$ (938)</u>	<u>\$ 197,710</u>

Because Medi-Cal reimbursement rates are less than LHH's established charges rates, LHH is eligible to receive supplemental federal funding. For the year ended June 30, 2020, LHH accrued and recognized \$26.8 million of revenue as a result of matching federal funds to local funds.

**Unearned Credits and Other Liabilities** - As of June 30, 2020, LHH recorded approximately \$53.1 million in other liabilities for third-party payor settlements payable.

**Transactions with Other Funds** – A variety of other City departments provide services such as engineering, purchasing, legal, data processing, telecommunications, human resources, and public protection to LHH and charge amounts designed to recover those departments' costs. These charges totaled \$12.6 million for the year ended June 30, 2020 and have been included in services provided by other departments.

As of June 30, 2020, LHH had entered into various purchase contracts totaling \$0.4 million that are related to the old building remodel phase of the Replacement Project.

**(g) San Francisco General Hospital**

**General Fund Subsidy** - San Francisco General Hospital Medical Center (SFGH) is an acute care hospital. The operations of SFGH are subsidized by the City's General Fund. It is the City's policy to fully fund enterprise operations on a budgetary basis; however, the amount of operating subsidy provided is limited to the amount budgeted by the City. Any amount not required for the purpose of meeting an enterprise fund deficit shall be transferred back to the General Fund at the end of each fiscal year, unless otherwise approved by the Board of Supervisors. For the year ended June 30, 2020, the subsidy for SFGH was \$68.1 million.



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**Net Patient Service Revenue** - Net patient services revenues are recorded at the estimated net realizable amounts from patients, third-party payors and others for services rendered, including a provision for doubtful accounts and estimated retroactive adjustments under reimbursement agreements with federal and state government programs and other third-party payors. Retroactive adjustments are accrued on an estimated basis in the period the related services are rendered and adjusted in future periods, as final settlements are determined.

Patient accounts receivable are recorded net of estimated allowances, which include allowances for contractual adjustments, bad debt, and administrative write-offs. These allowances are based on current payment rates, including per diems, DRG amounts and payment received as a percentage of gross charges.

**Third-Party Payor Agreements** - SFGH has agreements with third-party payors that provide for reimbursement to SFGH at amounts different from its established rates. Contractual adjustments under third-party reimbursement programs represent the difference between SFGH's established rates and amounts reimbursed by third-party payors. Major third-party payors with whom such agreements have been established are Medicare, Medi-Cal, and the State of California through the Section 1115 Medicaid Waiver and Short-Doyle mental health programs. Laws and regulations governing the Medicare and Medi-Cal programs are complex and subject to interpretation. SFGH believes that it is in compliance with all applicable laws and regulations and is not aware of any pending or threatened investigation involving allegations of potential wrongdoing. While no such regulatory inquiries have been made, compliance with such laws and regulations can be subject to future government review and interpretation as well as significant regulatory action including fines, penalties and exclusion from the Medicare and Medi-Cal programs.

During the year ended June 30, 2020, SFGH's patient receivables and charges for services were as follows:

<b>Patient Receivables, Net</b>				
	Medi-Cal	Medicare	Other	Total
Gross Accounts Receivable.....	\$ 247,524	\$ 260,982	\$ 108,614	\$ 617,120
Less:				
Contractual Allowance.....	(235,930)	(247,120)	(57,524)	(540,574)
Provision for Bad Debts.....	-	-	(10,991)	(10,991)
Total, Net Accounts Receivable.....	<u>\$ 11,594</u>	<u>\$ 13,862</u>	<u>\$ 40,099</u>	<u>\$ 65,555</u>
<b>Net Patient Service Revenue</b>				
	Medi-Cal	Medicare	Other	Total
Gross Patient Service Revenue.....	\$ 1,872,989	\$ 1,006,688	\$ 979,812	\$ 3,859,489
Less:				
Contractual Allowance.....	(1,550,510)	(858,623)	(429,366)	(2,838,499)
Bad Debt Write Offs.....	-	-	(136,017)	(136,017)
Total, Net Patient Service Revenue.....	<u>\$ 322,479</u>	<u>\$ 148,065</u>	<u>\$ 414,429</u>	<u>\$ 884,973</u>

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California's initial Section 1115 Medicaid Waiver (Waiver), titled the "Medi-Cal 2020" began in December 30, 2015. The Waiver is intended to help sustain the state's Medicaid Program (known as Medi-Cal) by providing California public hospitals federal funding through programs that are designed to shift focus away from hospital-based and inpatient care, towards outpatient, primary and preventative care. California's Medicaid Waiver is a fundamental component of public hospitals' ability to continue to successfully implement the Affordable Care Act (ACA) beyond the primary step of coverage expansion. In addition to fee-for-service cost-based reimbursements for inpatient hospital services, Medi-Cal 2020 waiver features four main programs: (1) a pay-for-performance delivery system transformation and alignment program that is considered the successor to the 2010 Bridge to Reform waiver's DSRIP, known as PRIME (Public Hospital Redesign and Incentives in Medi-Cal); (2) Global Payment Program (GPP) for services to the uninsured in designated public hospital systems; (3) Whole Person Care Pilot Program which is a county-based, voluntary program to target providing more integrated care for high-risk, vulnerable populations; and (4) Dental Transformation Incentive Program, an optional incentive program to increase the frequency and quality of dental care provided to children.

Payments received under Medi-Cal 2020 Waiver's GPP are utilization based and not dependent on Certified Public Expenditures (CPEs). However, GPP claims are subject to state and federal audit and final reconciliation. SFGH has established reserves for the uncertainty of future financial impact of potential audit and reconciliation adjustments. Revenues recognized under current and previous Medi-Cal Waivers is approximately \$176.6 million for the year ended June 30, 2020.

In addition, SFGH is reimbursed by the State of California, under the Short-Doyle Program, for mental health services provided to qualifying residents based on an established rate per unit of service not to exceed an annual negotiated contract amount. During the year ended June 30, 2020, reimbursement under the Short-Doyle Program amounted to approximately \$6.4 million and is included in net patient service revenue.

In March 2020, CMS approved California's Designated Public Hospital Medicaid GME program retroactive to January 1, 2017. SFGH received payments in the amount of \$48.5 million for the program period between January 1, 2017 through June 30, 2020 in the year ended June 30, 2020.

**Unearned Credits and Other Liabilities** - As of June 30, 2020, SFGH recorded approximately \$292.6 million in unearned credits and other liabilities, which was comprised of \$228.9 million in unearned credits mainly related to receipts under DSH/SNCP, LIHP, and AB915 programs, and \$63.1 million in third-party settlements payable.

**Charity Care** - SFGH provides care without charge or at amounts less than its established rates to patients who meet certain criteria under its charity care policy. Charges foregone based on established rates were \$361.7 million and estimated costs and expenses to provide charity care were \$92.8 million in fiscal year 2019-20.

**Other Revenues** - With California electing to implement a state-run Medicaid Expansion afforded by the Affordable Care Act, the State anticipates that counties' costs and responsibilities for the health care services for the indigent population will decrease as much of the population becomes eligible for coverage through Medi-Cal or Covered California. Starting July 1, 2013, there is a mechanism that provides for the State to redirect health realignment funds to fund social service programs. The redirected amount will be determined according to a formula that takes into account a county's cost and revenue experience and redirects 80% of the savings realized by the county. A final reconciliation has been conducted for fiscal year 2017-18 showing no realignment to be redirected. A final reconciliation will be conducted prior to June 30, 2021 for fiscal year 2018-19. For the year ended June 30, 2020, SFGH recognized \$54.1 million of realignment funding.

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**Contracts with the University of California San Francisco** – The City contracts on a year-to-year basis on behalf of SFGH with the University of California (UC). Under the contract, SFGH serves as a teaching facility for UC professional staff, medical students, residents, and interns who, in return, provide medical and surgical specialty services to SFGH's patients. The total amount for services rendered under the contract for the year ended June 30, 2020, was approximately \$190.7 million.

**Gift** – From fiscal year 2014-15 through fiscal year 2015-16, SFGH received \$62.4 million from the San Francisco General Hospital Foundation for the acquisition of furniture, fixtures and equipment (FF&E) for the new hospital. As of June 30, 2020, SFGH has spent \$47.2 million from the gift on acquisition of FF&E as stipulated by the donor and recorded the remaining \$15.2 million as restricted net position.

**Commitments and Contingencies** – As of June 30, 2020, SFGH had outstanding commitments with third parties for capital projects totaling \$2.9 million.

**(h) San Francisco Wastewater Enterprise**

The San Francisco Wastewater Enterprise (Wastewater Enterprise) was established in 1977, following the transfer of all sewage-system-related assets and liabilities of the City to the Wastewater Enterprise pursuant to bond resolution, to account for the City's municipal sewage treatment and disposal system.

The Wastewater Enterprise collects, transmits, treats, and discharges sanitary and stormwater flows, generated within the City, for the protection of public health and environmental safety. In addition, the Wastewater Enterprise serves, on a contractual basis, certain municipal customers located outside of the City limits, including the North San Mateo County Sanitation District No. 3, Bayshore Sanitary District, and the City of Brisbane. The Wastewater Enterprise recovers cost of service through user fees based on the volume and strength of sanitary flow. As of June 30, 2020, the Wastewater Enterprise serves approximately 148,336 residential accounts, which discharge about 16.9 million units of sanitary flow per year (measured in hundreds of cubic feet, or ccf) and approximately 26,180 non-residential accounts, which discharge about 6.8 million units of sanitary flow per year.

**Pledged Revenues** – Wastewater Enterprise's revenues, which consist mainly of sewer service charges, are pledged for the payment of principal and interest on various revenue bonds and State Revolving Fund loans. Proceeds, from the bonds and State Revolving Fund, provided financing for various capital construction projects and to refund previously issued bonds. These bonds and State Revolving Fund loans are payable solely from net revenues of Wastewater Enterprise and are payable through fiscal years ending June 30, 2049 and 2050.

The original amount of revenue bonds issued and State Revolving Fund loans, total principal and interest remaining, principal and interest paid during fiscal year 2019-20, applicable net revenues, and funds available for bond debt service are as follows:

Bonds issued with revenue pledge .....	\$ 1,667,095
Clean Water State Revolving Fund (CWSRF) loans with revenue pledge .....	91,213
Bond principal and interest remaining due at end of the fiscal year .....	2,647,000
Bond principal and interest paid in the fiscal year .....	62,799
Net revenues .....	166,082
Funds available for revenue bond and loans debt service .....	381,804

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**Commitments and Contingencies** – As of June 30, 2020, the Wastewater Enterprise had outstanding commitments, with third parties, for capital projects and for materials and services totaling \$453.1 million.

**Pollution Remediation Obligations** – As of June 30, 2020, the Wastewater Enterprise recorded \$7.8 million in pollution remediation liability, consisting of \$7.8 million cleanup cost estimate at the Yosemite Creek site. The pollution remediation obligation reported in the accompanying statement of net position is based on estimated contractual costs.

**Transactions with Other Funds** – The Wastewater Enterprise purchased power from Hetch Hetchy Power totaling \$10.8 million for the year ended June 30, 2020. The Wastewater Enterprise purchased water from Water Enterprise totaling \$1.5 million for the year ended June 30, 2020. The Department of Public Works provides certain engineering and other services to the Wastewater Enterprise and the total charge was \$12.8 million for the year ended June 30, 2020. A variety of other City departments provide services such as engineering, purchasing, legal, data processing, telecommunications, and human resources to the Wastewater Enterprise and charge amounts designed to recover those departments' costs. These charges total approximately \$12.2 million for the year ended June 30, 2020 and have been included in services provided by other departments.

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**(14) SUCCESSOR AGENCY TO THE REDEVELOPMENT AGENCY OF THE CITY AND COUNTY OF SAN FRANCISCO**

As discussed in Note 1, the financial statements present the Successor Agency and its component unit, an entity for which the Successor Agency is considered to be financially accountable. The City and County of San Francisco Redevelopment Financing Authority (Financing Authority) is a joint powers authority formed between the former Agency and the City to facilitate the long-term financing of the former Agency's activities. The Financing Authority is included as a blended component unit in the Successor Agency's financial statements because the Financing Authority provides services entirely to the Successor Agency.

Pursuant to the Redevelopment Dissolution Law, funds that would have been distributed to the former Agency as tax increment, hereafter referred to as redevelopment property tax revenues, are deposited into the Successor Agency's Redevelopment Property Tax Trust Fund (Trust Fund) administered by the City's Controller for the benefit of holders of the former Agency's enforceable obligations and the taxing entities that receive pass-through payments. Any remaining funds in the Trust Fund, plus any unencumbered redevelopment cash and funds from asset sales are distributed by the City to the local agencies in the project area unless needed to pay enforceable obligations.

In September 2015, the State passed Senate Bill 107 (SB 107), which clarifies and updates existing law governing the dissolution of redevelopment agencies. SB 107 includes specific language that allows the Successor Agency to issue bonds or other indebtedness for the purposes of low and moderate income housing and infrastructure in the City by allowing the pledge of revenues available in the Trust Fund that are not otherwise pledged subject to the approval of the Oversight Board. SB 107 also declares that Mission Bay North, Mission Bay South, Hunters Point Shipyard Phase 1, Candlestick Point - Hunters Point Shipyard Phase 2, and Transbay projects are finally and conclusively approved as enforceable obligations.

**(a) Capital Assets Held by the Successor Agency**

For the year ended June 30, 2020, the summary of changes in capital assets is as follows:

	Balance June 30, 2019	Additions	Deletions	Transfers	Balance June 30, 2020
Capital assets not being depreciated:					
Land held for lease	\$ 18,525	\$ -	\$ (5,853)	\$ (8,520)	\$ 4,152
Capital assets being depreciated:					
Furniture and equipment - General	2,306	-	-	-	2,306
Less accumulated depreciation for:					
Furniture and equipment	(2,293)	(9)	-	-	(2,302)
Total capital assets being depreciated, net	13	(9)	-	-	4
Total capital assets, net	\$ 18,538	\$ (9)	\$ (5,853)	\$ (8,520)	\$ 4,156

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**(b) Summary of the Successor Agency's Long-Term Obligations**

Entity and Type of Obligation	Final Maturity Date	Remaining Interest Rate	Amount
Hotel tax revenue bonds <sup>(a)</sup>	2025	5.00%	\$ 19,740
Tax allocation revenue bonds <sup>(b)</sup>	2047	2.00% - 8.41%	800,379
Total long-term bonds and loans			<u>\$ 820,119</u>

Debt service payments are made from the following sources:

- (a) Hotel taxes from the occupancy of guest rooms in the hotels within the City.
- (b) Redevelopment property tax revenues from the Bayview Hunters Point, Western Addition, Rincon Point South Beach, Yerba Buena Center, India Basin, South of Market, Golden Gateway, Mission Bay South, Transbay, and Mission Bay North project areas.

**Pledged Revenues for Bonds** – The Tax Allocation Bonds are equally and ratably secured by the pledge and lien of the redevelopment property tax revenues (i.e., the former tax increment). These revenues have been pledged until the year 2047, the final maturity date of the bonds. The total principal and interest remaining on these bonds is approximately \$1.36 billion. The redevelopment property tax revenues recognized during the year ended June 30, 2020, were \$156.5 million against the total debt service payment of \$96.5 million.

The Hotel Tax Revenue Bonds are secured by the pledge and lien of the hotel tax revenue received by the Successor Agency from the City. These revenues have been pledged until the year 2025, the final maturity of the bonds. The total principal and interest remaining on the Hotel Tax Revenue Bonds is approximately \$22.8 million. The hotel tax revenue recognized during the year ended June 30, 2020 was \$0.6 million against the total debt service payment of \$4.5 million.

**Events of Default and Remedies** – The Successor Agency shall be considered to be in default if it fails to make any principal, interest, or redemption payment when due. For Tax Allocation Bonds, in the event of default, the trustee may declare the principal and accrued interest to be due and payable immediately. For Hotel Tax Bonds, in the event of default, the Successor Agency must immediately transfer to the trustee all revenues held and thereafter received to be used for expenses necessary to protect the bondholders and payment of interest and principal.



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The changes in long-term obligations for the Successor Agency for the year ended June 30, 2020, are as follows:

	July 1, 2019	Additional Obligations, Interest Accretion and Net Increases	Current Maturities, Retirements, and Net Decreases	June 30, 2020
Bonds payable:				
Tax revenue bonds .....	\$ 859,951	\$ -	\$ (59,572)	\$ 800,379
Hotel Tax Revenue Bonds .....	23,105	-	(3,365)	19,740
Less unamortized amounts:				
For issuance premiums .....	45,522	-	(2,546)	42,976
For issuance discounts .....	(2,947)	-	142	(2,805)
Total bonds payable .....	925,631	-	(65,341)	860,290
Accreted interest payable .....	66,432	9,030	(3,098)	72,364 <sup>(1)</sup>
Notes, loans, and other payables .....	-	-	-	-
Accrued vacation and sick leave pay .....	1,149	819	(753)	1,215
Successor Agency - long-term obligations ..	\$ 993,212	\$ 9,849	\$ (69,192)	\$ 933,869

<sup>(1)</sup> Amounts represent interest accretion on Capital Appreciation Bonds.

As of June 30, 2020, the debt service requirements to maturity for the Successor Agency, excluding accrued vacation and sick leave, are as follows:

June 30,	Tax Allocation Revenue Bonds		Hotel Occupancy Tax Revenue Refunding Bonds	
	Principal	Interest *	Principal	Interest
2021	\$ 61,482	\$ 35,839	\$ 3,510	\$ 987
2022	58,882	36,145	3,690	812
2023	50,188	42,255	3,865	627
2024	32,834	43,201	4,220	434
2025	33,071	42,900	4,455	222
2026-2030	153,101	146,485	-	-
2031-2035	156,677	117,308	-	-
2036-2040	140,781	69,004	-	-
2041-2045	96,583	29,177	-	-
2046-2047	16,780	849	-	-
Total	\$ 800,379	\$ 563,163	\$ 19,740	\$ 3,082

\* Including payment of accreted interest.

During the year ended June 30, 2010, the former Agency borrowed \$16.5 million from the Low and Moderate Income Housing Fund (LMIHF) to make payment of \$28.7 million to the Supplemental Education Revenue Augmentation Funds (SERAF) to meet the State's Proposition 98 obligations to schools. Upon dissolution of the former Agency, the City elected to become the Housing Successor Agency and retained the former Agency's housing assets and functions, rights, powers, duties, and obligations. The Successor Agency made payments in the amount of \$1.8 million to the City during the year ended June 30, 2020, and the outstanding payable balance was \$4.7 million.

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**(c) Commitments and Contingencies Related to the Successor Agency**

**Encumbrances** - At June 30, 2020, the Successor Agency had outstanding encumbrances totaling approximately \$10.6 million.

**Risk Management** - The Successor Agency obtained coverage for personal injury, automobile liability, public official errors and omissions and employment practices liability with limits of \$10.0 million per occurrence (\$5.0 million for employment practices liability) and a \$0.03 million deductible per occurrence.

**Operating Leases** - The Successor Agency has cancelable operating leases for its office site. For the year ended June 30, 2020, the Successor Agency reported operating lease rental income from noncancelable operating leases of \$1.0 million. The lease rental income was recorded as a component of charges for services on the statement of changes in fiduciary net position.

**Notes and Mortgages Receivable** - During the process of selling land to developers and issuing mortgage revenue bonds, the Successor Agency may defer receipt of land sale proceeds and mortgage revenue bond financing fees from various private developers in exchange for notes receivable, which aids the developers' financing arrangements. The Successor Agency recognizes all revenues and interest on the above-described arrangements when earned, net of any amounts deemed to be uncollectible. During the year ended June 30, 2020, the Successor Agency disbursed \$43.4 million to the developers through this arrangement and recorded an allowance against these receivables. This allowance is recorded as deductions in the financial statements. At June 30, 2020, the gross value of the notes and mortgage receivable was \$257.0 million and the allowance for uncollectible amounts was \$255.5 million.

**Special Assessment Debt without Commitment** - Various community facility district bonds have been issued by the former Agency on behalf of various property owners who retain full responsibility for the repayment of the debt. When these obligations are issued, they are secured by special assessment taxes, and, in the opinion of management, are not considered obligations of the Successor Agency or the City and are therefore not included in the financial statements. Debt service payments will be made by the property owners. At June 30, 2020, the Successor Agency had outstanding community facility district bonds totaling \$167.3 million.

**Transbay Transit Center Agreements** - In July 2003, the City, the Transbay Joint Powers Authority (TJPA), and the State of California acting through its Department of Transportation (Caltrans) entered into the Transbay Transit Terminal Cooperative Agreement (Cooperative Agreement) in which Caltrans agreed to transfer approximately 10 acres of State-owned property in and around the then-existing Transbay Terminal to the City and the TJPA to help fund the development of the Transbay Transit Center (TTC). The Cooperative Agreement requires that the TJPA sell certain State-owned parcels and use the revenues from the sales and the net tax increments to finance the TTC.

In 2008, the City and the former Agency entered into a binding agreement with the TJPA that irrevocably pledges all sales proceeds and net tax increments from the State-owned parcels to the TJPA for a period of 45 years (Pledge Agreement). At the same time, the City, the TJPA and the former Agency entered into an Option Agreement which grants options to the former Agency to acquire the State-owned parcels, arrange for development of the parcels, and distribute the net tax increments to the TJPA to use for the TTC. During the year ended June 30, 2020, the Successor Agency distributed \$9.0 million to the TJPA. The payment was recorded as a neighborhood development deduction on the statement of changes in fiduciary net position.

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**(15) TREASURE ISLAND DEVELOPMENT AUTHORITY**

The Treasure Island Development Authority (TIDA) is a nonprofit public benefit corporation. TIDA was authorized in accordance with the Treasure Island Conversion Act of 1997. TIDA is governed by the seven members of the TIDA Board of Directors who are appointed by the Mayor, subject to confirmation by the City's Board of Supervisors. The specific purpose of TIDA is to promote the planning, redevelopment, reconstruction, rehabilitation, reuse and conversion of the property known as Naval Station Treasure Island for the public interest, convenience, welfare and common benefit of the inhabitants of the City.

The services provided by TIDA include administering the acquisition of former Naval Station Treasure Island from the U.S. Navy and implementing the Treasure Island Development Project; renting existing Treasure Island facilities including commercial facilities and approximately 650 housing units to generate revenues to cover operating costs; maintaining Treasure Island utilities, facilities and other infrastructure; and overseeing the U.S. Navy's remediation activities on the former naval base.

In early 2000, TIDA initiated a master developer selection process, culminating in the selection of Treasure Island Community Development, LLC (TICD) in March 2003. TIDA and TICD entered into an Exclusive Negotiating Agreement in 2003, and began work on the Development Plan and Term Sheet for the Redevelopment of Naval Station Treasure Island (Development Plan). The Development Plan was endorsed by the TIDA Board and the San Francisco Board of Supervisors in December 2006. In May 2010, the TIDA Board and Board of Supervisors both unanimously endorsed a package of legislation that included an Update to the Development Plan and Term Sheet, terms of an Economic Development Conveyance Memorandum of Agreement (EDC MOA Term Sheet), and a Term Sheet between TIDA and the Treasure Island Homeless Development Initiative (TIHDI).

In April 2011, the TIDA Board and the Planning Commission certified the environmental impact report for the project and approved various project entitlements, including amendments to the Planning Code, Zoning Maps and General Plan, as well as a Development Agreement, Disposition and Development Agreement and Interagency Cooperation Agreement. These entitlements include detailed plans for land uses, phasing, infrastructure, transportation, sustainability, housing – including affordable housing, jobs and equal opportunity programs, community facilities and project financing. In June 2011, the Board of Supervisors unanimously upheld the certification of the project's environmental impact report and approved the project entitlements. These project approvals established the framework and cleared the way for realization of a new environmentally sustainable community on Treasure Island and the thousands of construction and permanent jobs the construction will bring.

On May 29, 2015, the Navy made the first transfer of property to TIDA consisting of 275 acres on Yerba Buena and Treasure Islands and the offshore submerged lands. This has been followed by four smaller transfers with full conveyance of the former base expected to be completed in 2026. Existing structures on Yerba Buena were demolished between February and August 2016, and structures in the first area of development on Treasure Island were demolished between July 2016 and February 2017. The first infrastructure construction projects on Yerba Buena Island – new water reservoirs and new roadways, utilities, and related facilities – are underway. The first residential project on Yerba Buena Island, a 124-unit condominium building, began construction in June 2019 and is expected to be ready for occupancy in 2021. Geotechnical improvement of soil conditions in the first subphase area on Treasure Island was substantially completed in 2020 and the construction of new utility and roadway infrastructure is underway. The first residential project on Treasure Island – a 105-unit, 100% affordable building developed by Chinatown Community Development Center in partnership with Swords to Plowshares – will break ground in the third quarter of 2020.

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TICD has submitted a Street Improvement Permit (SIP) application and initiated the subdivision mapping process for the third subphase area with the objective of securing SIP and final subdivision map approval in the first quarter of 2021. The demolition of structures and isolation of utilities in this area will commence in the second half of 2020 in anticipation of the SIP approval. The complete build-out of the project is anticipated to occur over fifteen to twenty years.

As of June 30, 2020, TIDA has the following payables to other City departments:

Payable to	Purpose	6/30/2020		Total
		Current	Noncurrent	
SFCTA	YBI and mobility management expenses	\$ 1,764	\$ -	\$ 1,764
General Fund	Cash coverage	8,752	-	8,752
Hetch Hetchy	Energy efficiency project	-	6,581	6,581
		<u>\$ 10,516</u>	<u>\$ 6,581</u>	<u>\$ 17,097</u>

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**(16) INTERFUND RECEIVABLES, PAYABLES, AND TRANSFERS**

"Due to" and "due from" balances have primarily been recorded when funds overdraw their share of pooled cash or when there are transactions between entities where one or both entities do not participate in the City's pooled cash or when there are short-term loans between funds. The composition of interfund balances as of June 30, 2020 is as follows:

<u>Receivable Fund</u>	<u>Payable Fund</u>	<u>Amount</u>
General Fund	Nonmajor Governmental Funds	\$ 5,490
	San Francisco Water Enterprise	606
	Hetch Hetchy Water and Power	480
	Municipal Transportation Agency	113
	San Francisco Wastewater Enterprise	2
	San Francisco International Airport	221
		<u>6,912</u>
Nonmajor Governmental Funds	General Fund	39
	Nonmajor Governmental Funds	10,673
	Internal Service Funds	20
	Municipal Transportation Agency	324
	Port of San Francisco	3,072
	San Francisco Water Enterprise	68
		<u>14,196</u>
San Francisco Water Enterprise	General Fund	32
	Nonmajor Governmental Funds	218
	Port of San Francisco	91
		<u>341</u>
Hetch Hetchy Water and Power Enterprise	General Fund	959
	Nonmajor Governmental Funds	5,086
	San Francisco Wastewater Enterprise	847
		<u>6,892</u>
Municipal Transportation Agency	Nonmajor Governmental Funds	37,178
Port of San Francisco	Nonmajor Governmental Funds	60
	Hetch Hetchy Water and Power Enterprise	369
		<u>429</u>
San Francisco Wastewater Enterprise	Nonmajor Governmental Funds	190
	Port of San Francisco	239
		<u>429</u>
<b>Total</b>		<u><b>\$ 66,377</b></u>

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In addition to routine short-term loans, Hetch Hetchy serves as the City's agency for energy efficiency projects and maintains the Sustainable Energy Account (SEA) to sponsor and financially support such projects at various City departments. In this role, Hetch Hetchy may secure low-interest financing to supplement funds available in the SEA fund. At June 30, 2020, Hetch Hetchy loaned \$5.1 million to other City funds.

The SFMTA has a receivable from nonmajor governmental funds of \$37.2 million for capital and operating grants.

**Due from component units:**

<u>Receivable Entity</u>	<u>Payable Entity</u>	<u>Amount</u>
General Fund	Component unit – TIDA	\$ 8,752 <sup>(1)</sup>
Nonmajor Governmental Funds	Component unit – TIDA	1,764 <sup>(1)</sup>
Primary government - General Fund	Successor Agency	11 <sup>(2)</sup>
Nonmajor Governmental Funds	Successor Agency	5,199 <sup>(2)</sup>

**Advance to component units:**

<u>Receivable Entity</u>	<u>Payable Entity</u>	<u>Amount</u>
Hetch Hetchy Water and Power Enterprise	Component unit – TIDA	\$ 6,581 <sup>(1)</sup>
Nonmajor Governmental Funds	Successor Agency	4,669 <sup>(2)</sup>

<sup>(1)</sup> See discussion at Note 15.

<sup>(2)</sup> See discussion at Note 14(b) related to the Due to/Advances from the Primary Government.

<u>Transfers In: Funds (in thousands)</u>										
	General Fund	Nonmajor Governmental Funds	Water Enterprise	Hetch Hetchy Water and Power Enterprise	Municipal Transportation Agency	San Francisco General Hospital	Medical Center	Wastewater Enterprise	Port of San Francisco	Laguna Honda Hospital
<b>Transfers Out: Funds</b>										
General Fund.....	\$ -	\$ 523,300	\$ 1,220	\$ -	\$ 473,968	\$ 68,106	\$ -	\$ 280	\$ -	\$ 90,948
Nonmajor Governmental Funds.....	23,719	87,089	-	-	59,386	-	-	-	52,309	-
Internal Service Funds.....	516	-	-	-	-	-	-	-	-	-
San Francisco International Airport.....	33,743	-	-	-	-	-	-	-	-	-
Water Enterprise.....	-	590	-	14,000	215	-	-	-	-	-
Hetch Hetchy Water and Power Enterprise.....	-	32	-	-	-	-	-	-	-	-
San Francisco General Hospital.....	18,626	-	-	-	-	-	-	-	-	-
Medical Center.....	-	1,468	-	-	-	-	-	-	-	-
Wastewater Enterprise.....	-	63	-	-	-	-	-	-	-	-
Port of San Francisco.....	11,014	1,231	-	-	-	1,000	-	-	-	-
Laguna Honda Hospital.....	\$ 87,618	\$ 613,773	\$ 1,220	\$ 14,000	\$ 533,569	\$ 69,106	\$ -	\$ 280	\$ 52,309	\$ 90,948
Total transfers out										

The \$1.16 billion General Fund transfer out includes a total of \$623.1 million in operating subsidies to SFMTA, SFGH, and Laguna Honda Hospital (see Note 13). The transfer of \$523.3 million from the General Fund to the nonmajor governmental funds is to provide support to various City programs such as the Public Library and Children and Families Fund, as well as to provide resources for the payment of debt service. The transfers between the nonmajor governmental funds are mainly to provide support for various City programs and to provide resources for the payment of debt service.

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San Francisco International Airport transferred \$33.7 million to the General Fund, representing a portion of concession revenues (see Note 13(a)). The General Fund received transfers in of \$5.0 million for interest earned by the SFGH but credited to the General Fund and \$11.6 million to re-appropriate funds within DPH. The General Fund also received \$2.0 million from SFGH and \$2.0 million from Laguna Honda Hospital to fund the DPH project and \$1.1 million for interest earned by the Laguna Honda Hospital but credited to the General Fund. Laguna Honda Hospital transferred \$0.5 million to General Fund for fiscal year 2019-20 projected shortfall and \$7.4 million to the General Fund to re-appropriate funds within DPH. SFGH received \$1.0 million from Laguna Honda Hospital to supplement SFGH material and supplies budget.

SFMTA received \$59.4 million transfers from nonmajor governmental funds, of which \$44.1 million was for capital activities and \$15.3 million was for operating activities.

The Water Enterprise transferred \$14.0 million to Hetch Hetchy Water and Power Enterprise to fund various upcountry projects, \$558 to the Art Commission for art enrichment, \$215 to SFMTA for water conservation projects, and \$32 to the Office of the City Administrator for the Surety Bond Program. In turn, the Water Enterprise received \$1.2 million from the General Fund for low income assistance programs.

The Wastewater Enterprise transferred \$1.4 million to the Art Commission for integrated artworks at the Headworks Facility, and \$32 to the Office of the City Administrator for the Surety Bond Program. In turn, the Wastewater Enterprise received \$240 contingency release from General Fund related to the Land Reuse of the property adjacent to the Southeast Water Pollution Control Plant ("Southeast Plant") and \$40 for the Sidewalk Garden Grants Project.

The Hetch Hetchy Water and Power Enterprise transferred \$32 to the Office of the City Administrator for the Surety Bond Program.

The Port of San Francisco received \$52.3 million transfer in, of which include \$0.3 million for Port's capital project, \$3.1 million and \$48.9 million of proceeds from the 2012 San Francisco Clean and Safe Neighborhood Parks Bond and 2018 Embarcadero Seawall Earthquake Safety Bond, respectively, for waterfront projects. The Port of San Francisco transferred \$63 to the Office of the City Administrator for the Surety Bond Program.

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**(17) COMMITMENTS AND CONTINGENT LIABILITIES**

**Operating Leases**

The City has noncancelable operating leases for certain buildings and data processing equipment, which require the following minimum annual payments (in thousands):

**Governmental Activities**

<b>Fiscal Years</b>	
2021.....	\$ 66,495
2022.....	56,531
2023.....	45,360
2024.....	33,781
2025.....	25,103
2026-2030.....	46,942
2031-2035.....	15,308
2036-2040.....	8,463
2041-2045.....	1,128
Total.....	<u>\$ 299,111</u>

Operating lease expense incurred for governmental activities for fiscal year 2019-20 was approximately \$66.3 million.

**Business-type Activities**

<b>Fiscal Years</b>	<b>Airport</b>	<b>Port</b>	<b>SFMTA</b>	<b>Total Business-type Activities</b>
2021.....	\$ 209	\$ 2,723	\$ 4,799	\$ 7,731
2022.....	213	2,723	3,519	6,455
2023.....	193	2,723	3,038	5,954
2024.....	75	2,723	2,400	5,198
2025.....	75	2,723	2,270	5,068
2026-2030.....	-	13,616	8,510	22,126
2031-2035.....	-	13,616	6,250	19,866
2036-2040.....	-	13,616	6,250	19,866
2041-2045.....	-	13,616	6,250	19,866
2046-2050.....	-	13,616	13,333	26,949
2051-2055.....	-	13,616	-	13,616
2056-2060.....	-	13,616	-	13,616
2061-2065.....	-	11,120	-	11,120
Total.....	<u>\$ 765</u>	<u>\$ 120,047</u>	<u>\$ 56,619</u>	<u>\$ 177,431</u>

Operating lease expense incurred for the Airport, Port, and SFMTA for fiscal year 2019-20 was \$0.6 million, \$2.7 million, and \$25.4 million, respectively.

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Several City departments lease land and various facilities to tenants and concessionaires who will provide the following minimum annual payments:

Governmental Activities

<u>Fiscal Years</u>	
2021.....	\$ 5,942
2022.....	5,247
2023.....	4,583
2024.....	4,150
2025.....	4,100
2026-2030.....	18,671
2031-2035.....	17,960
2036-2040.....	17,960
2041-2045.....	17,960
2046-2050.....	3,020
Total.....	<u>\$ 99,593</u>

Business-type Activities

<u>Fiscal Years</u>	<u>Airport</u>	<u>Port</u>	<u>SFGH</u>	<u>SFMTA</u>	<u>Total Business-type Activities</u>
2021.....	\$ 44,106	\$ 54,325	\$ 1,704	\$ 21,609	\$ 121,744
2022.....	41,422	47,305	1,755	8,370	98,852
2023.....	34,030	39,933	1,807	8,398	84,168
2024.....	24,192	31,312	1,862	5,985	63,351
2025.....	20,859	26,640	1,917	4,531	53,947
2026-2030.....	52,714	114,790	10,485	22,337	200,326
2031-2035.....	3,770	96,795	-	14,393	114,958
2036-2040.....	-	70,623	-	1,722	72,345
2041-2045.....	-	56,467	-	1,993	58,460
2046-2050.....	-	42,545	-	13,786	56,331
2051-2055.....	-	14,883	-	-	14,883
2056-2060.....	-	14,174	-	-	14,174
2061-2065.....	-	14,174	-	-	14,174
2066-2070.....	-	8,787	-	-	8,787
2071-2075.....	-	5,242	-	-	5,242
2076-2080.....	-	1,407	-	-	1,407
Total.....	<u>\$ 221,093</u>	<u>\$ 639,402</u>	<u>\$ 19,530</u>	<u>\$ 103,124</u>	<u>\$ 983,149</u>

The Airport and Port have certain rental agreements with concessionaires, which specify that rental payments are to be based on a percentage of tenant sales, subject to a minimum amount. Concession percentage rents in excess of minimum guarantees for the Airport and Port were approximately \$11.0 million and \$13.5 million, respectively, in fiscal year 2019-20. Airport's concession agreements provide that the Minimum Annual Guarantee (MAG) does not apply if the actual enplanements achieved during

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a one-month period is less than 80% of the actual enplanements of the same reference month in the reference year, and such shortfall continues for three consecutive months. The MAG is reinstated once monthly enplanements equal or exceed 80% for the reference month enplanement for two consecutive months. The Airport also exercised a five-year car rental lease agreement option effective January 1, 2014, and the five Rental Car Center Operations Leases subsequently went into a holdover term on a month-to-month basis commencing January 1, 2019. On October 1, 2019, the Airport Commission authorized an extension of such holdover tenancies through August 31, 2020 to allow for the completion of the On-Airport Rental Car Operation Lease Agreement Request for Bids process. Effective September 1, 2020, new five-year leases, with one additional two-year extension option, commenced with five rental car companies. Currently, rent is being calculated at 10% of gross revenues due to the recent reduction in passenger activity. Once passenger activity returns to higher levels, a MAG rent of \$47.2 million will be in effect, and rent will be based on the greater of MAG or 10% of gross revenues. The MAG attributable to the rental car companies was \$0 for the year ended June 30, 2020.

**Other Commitments**

The Retirement System has unfunded commitments to contribute capital for real assets in the amount of \$2.38 billion, private equity in the amount of \$3.52 billion, private credit in the amount of \$1.60 billion, and absolute return investments in the amount of \$302.9 million, which totaled \$7.80 billion at June 30, 2020.

In February 2011, the Asian Art Museum Foundation (Foundation) entered into an agreement with JP Morgan Chase Bank to refinance its obligations of \$97.0 million. To facilitate the refinancing, the City entered into an assurance agreement which, in the event of nonpayment by the Foundation, requires the City to seek an appropriation to make debt payments as they become due. Since the City has not legally guaranteed the debt, and the City believes that the likelihood of nonpayment by the Foundation is remote, no amount is recorded in the City's financial statements related to this agreement.

**(18) RISK MANAGEMENT**

**Risk Retention Program Description**

The City is exposed to various risks of losses related to torts, theft of, damage to, and destruction of assets; business interruption; errors and omissions; automobile liability and accident claims (primarily for SFMTA); medical malpractice; natural disasters; employee health benefit claim payments for direct provider care (collectively referred to herein as estimated claims payable); and injuries to employees (workers' compensation). With certain exceptions, it is the policy of the City not to purchase commercial insurance for the risks of losses to which it is exposed. Instead, the City believes it is more economical to manage its risks internally and set aside funds as needed for estimated current claim settlements and unfavorable judgments through annual appropriations and supplemental appropriations.

The Airport carries aviation liability insurance coverage of \$1.0 billion with \$250.0 million in War Perils Liability, subject to a deductible of \$10 per single occurrence and commercial property insurance coverage for full replacement value on all facilities at the Airport owned by the Airport, subject to a limit of \$1.0 billion per single occurrence and a deductible of \$500 per single occurrence. This policy includes flood coverage up to a \$10.0 million sub-limit and business interruption coverage up to a \$100.0 million pooled sub-limit. The Airport carries public officials' liability and employment practices liability coverage of \$5.0 million, subject to a deductible of \$100 per single occurrence for each wrongful act other than employment practices' violations, and \$250 per each occurrence for each employment practices' violation. The Airport also carries insurance for public employee dishonesty, fine arts, electronic data processing equipment, and watercraft liability for Airport fire and rescue vessels, active assailant liability insurance, and target range liability for the San Francisco Police Department's firearms range located at the Airport. The Airport is not required to nor does it carry insurance or self-insure against any risks due

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to land movement or seismic activity. The Airport's purchase of War Perils Liability in the London markets extends coverage to terrorist acts.

The Port carries the following insurance (listed coverage limits and related deductible amounts are effective July 1, 2020): 1) marine general liability coverage of \$100.0 million, subject to a deductible of \$100 per occurrence; 2) hull and machinery liability coverage of \$1.1 million, subject to a deductible of \$100 per occurrence; 3) commercial property insurance for Port facilities, subject to a maximum of \$100.0 million and a deductible of \$5.0 million per occurrence; and 4) public officials and employee liability coverage of \$5.0 million, subject to a deductible of \$50 per occurrence. The Port also carries insurance coverage for employee dishonesty, auto liability, property damage for certain high value Port vehicles, water pollution, and data processing equipment. In addition to the above, the Port requires most of its tenants, licensees, and contractors on all contracts to carry commercial general liability insurance in various amounts naming the Port Commission and the City as additional insured parties. Tenants whose operations pose a significant environment risk are also required to post an environmental oversight deposit and an environmental performance deposit.

The SFMTA risk treatment program encompasses both self-insured and insured methods. Insurance purchase is generally coordinated through the City's Risk Management Division, and in some specific cases, directly by the agency. Self-insurance is when the City manages the risks internally and administers, adjusts, settles, defends, and pays claims from budgeted resources, i.e., pay-as-you-go. SFMTA's general policy is to first evaluate self-insurance for the risks of loss to which it is exposed. When economically more viable or when required by debt financing covenants, SFMTA purchases insurance as necessary or required.

<u>Risks</u>	<u>Coverage</u>
a. General/Transit Liability	Self-insured
b. Property	Self-insured and purchase insurance
c. Workers' Compensation	Self-insured
d. Employee (transit operators)	Purchase insurance
e. Directors and Officers	Purchase insurance

The SFMTA is self-insured on general liability. Through coordination with the Controller and City Attorney's Office, the SFMTA general liability payments are addressed through pay-as-you-go funding as part of the budgetary process as well as a reserve that is increased each year by approximately \$3.0 million. The annual budget for claims was \$11.9 million for fiscal year 2020. As of June 30, 2020, the reserve was \$29.4 million. Claim liabilities are actuarially determined anticipated claims and projected timing of disbursement, considering recent claim settlement trends, inflation, and other economic social factors.

The SFMTA purchases property insurance on its facilities, Breda light rail cars, and personal property. Also, insurance is purchased for scheduled City parking garages covering blanket property and business interruptions. Damages to facilities and property outside of the specified schedules are self-insured. For SFMTA contractors, SFMTA requires each contractor to provide its own insurance, the traditional insurance ensuring that the full scope of work be covered with satisfactory levels to limit the risk exposure to City and SFMTA's property. SFMTA has purchased group life insurance and a Group Felonious Assault Coverage Insurance on transit operators per a Memorandum of Understanding with the Transport Workers' Union and has purchased insurance to cover errors and omissions of its board members and senior management.

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**Estimated Claims Payable**

Numerous lawsuits are pending or threatened against the City. The City's liability as of June 30, 2020 has been actuarially determined and includes an estimate of incurred but not reported losses and allocated loss adjustment expenses.

Changes in the reported estimated claims payable since July 1, 2018, resulted from the following activity:

<u>Fiscal Year</u>	<u>Beginning Fiscal Year Liability</u>	<u>Current Year Claims and Changes in Estimates</u>	<u>Claim Payments</u>	<u>Ending Fiscal Year Liability</u>
2018-2019	\$ 385,011	\$ 28,608	\$ (70,118)	\$ 343,501
2019-2020	343,501	77,433	(82,260)	338,674

Breakdown of the estimated claims payable at June 30, 2020 is follows:

<u>Governmental activities:</u>	
Current portion of estimated claims payable.....	\$ 71,454
Long-term portion of estimated claims payable.....	122,683
Total .....	<u>\$ 194,137</u>
<u>Business-type activities:</u>	
Current portion of estimated claims payable.....	\$ 78,970
Long-term portion of estimated claims payable.....	65,567
Total .....	<u>\$ 144,537</u>

**Workers' Compensation**

The City self-insures for workers' compensation coverage. The City's liability as of June 30, 2020 has been actuarially determined and includes an estimate of incurred but not reported losses. The total amount estimated to be payable for claims incurred as of June 30, 2020 was \$524.6 million, which is reported in the appropriate individual funds in accordance with the City's accounting policies.

Changes in the reported accrued workers' compensation since July 1, 2018, resulted from the following activity:

<u>Fiscal Year</u>	<u>Beginning Fiscal Year Liability</u>	<u>Current Year Claims and Changes in Estimates</u>	<u>Claim Payments</u>	<u>Ending Fiscal Year Liability</u>
2018-2019	\$ 463,562	\$ 144,716	\$ (99,920)	\$ 508,358
2019-2020	508,358	117,671	(101,402)	524,627

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Breakdown of the accrued workers' compensation liability at June 30, 2020 is as follows:

<b>Governmental activities:</b>	
Current portion of accrued workers' compensation liability.....	\$ 55,003
Long-term portion of accrued workers' compensation liability..	237,128
Total .....	<u>\$ 292,131</u>
<b>Business-type activities:</b>	
Current portion of accrued workers' compensation liability.....	\$ 40,589
Long-term portion of accrued workers' compensation liability..	191,907
Total .....	<u>\$ 232,496</u>

**(19) SUBSEQUENT EVENTS**

**(a) Debt Issuance**

In August 2020, the Airport issued \$291.3 million of its Series 2020A, Series 2020B, and Series 2020C bonds for the purpose of funding deposits to a debt service reserve account, paying costs of issuance, current refunding \$210.6 million in outstanding Bonds, and advance refunding \$126.5 million in outstanding Bonds. Moody's, S&P, and Fitch assigned credit ratings of "A1", "A", and "A-" to these bonds. In connection with this transaction, \$9.2 million was transferred from the 2009 Reserve Account to the escrow for the Series 2010D Bonds and the 2009 Reserve Account was closed.

In September 2020, the City issued General Obligation Bonds Series 2020B (Transportation and Road Improvement) (the Series 2020B Bonds) in the amount of \$135.8 million. The Series 2020B Bonds bear an interest rate of 2.0% and will mature in June 2040. The Series 2020B Bonds were issued to provide funds to construct, redesign and rebuild streets and sidewalks and to make infrastructure repairs and improvements that increase Muni service reliability, ease traffic congestion, reduce vehicle travel time, enhance pedestrian and bicycle safety, and improve disabled access, and to pay certain cost related to the issuance of the Series 2020B Bonds.

In September 2020, the City issued \$97.5 million of taxable CP with an interest rate of 0.24% and maturity of January 2021, and \$23.2 million of tax-exempt CP with an interest rate of 0.17%, with maturity of November 2020. The taxable CP was issued to refund \$97.4 million of maturing CP used to provide funds to assist in the development, acquisition, construction or rehabilitation of affordable rental housing projects and acquisition of real property for the Hall of Justice project. The tax-exempt CP was issued to refund \$22.6 million of maturing CP issued to finance the costs of the acquisition of furniture, fixtures and equipment for the San Francisco General Hospital and the costs of acquisition, construction, and improvement of an animal care and control facility to be located within the City.

In September 2020, the SFPUC issued its San Francisco Water Revenue Bonds, 2020 Sub-Series A (WSIP, Tax-exempt) (Green Bonds), Sub-Series B (Regional Water, Tax-exempt), Sub-Series C (Local Water, Tax-exempt), and Sub-Series D (Hetch Hetchy Water, Tax-exempt) together with an aggregate principal of \$346.8 million to: refund approximately \$229.8 million aggregate principal amount of commercial paper notes issued pursuant to the Water Enterprise's commercial paper program to finance or refinance a portion of the design, acquisition and construction of various capital projects in furtherance of the SFPUC's Water System Improvement Program (WSIP) and the Hetchy Water Program; and \$164.6 million new money to finance a portion of the design, acquisition and construction of various capital projects of benefit to the Water Enterprise.

In October 2020, the SFPUC issued its San Francisco Water Revenue Bonds, 2020 Sub-Series E (Taxable Refunding – WSIP, Green Bonds), Sub-Series F (Taxable Refunding – Non-WSIP), Sub-

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Series G (Taxable Refunding – Local Water), and Sub-Series H (Taxable Refunding Hetch Hetchy Water) in an aggregate principal amount of \$664.4 million to advance refund all or a portion of various series of the SFPUC's outstanding bonds.

In November 2020, the City rolled-over \$11.8 million of tax-exempt CP issued for capital equipment for the San Francisco General Hospital with an interest rate of 0.16% and maturity of December 15, 2020; and paid down \$11.4 million of tax-exempt CP issued for the costs of acquisition, construction, and improvement of an animal care and control facility to be located within the City.

In November 2020, the City issued Tax-Exempt General Obligation Bonds (Public Health and Safety) Series 2020D-1 (the Series 2020D-1 Bonds) and Taxable General Obligation Bonds (Public Health and Safety) Series 2020D-2 (the Series 2020D-2 Bonds) in the amount of \$111.9 million and \$15.0 million, respectively. The Series 2020D-1 Bonds bear interest rates of 4.0% and 5.0% and will mature in June 2045 and the Series 2020D-2 Bonds bear an interest rate of 0.3% and will mature in December 2020. The proceeds of the Series 2020D-1 and the Series 2020D-2 Bonds will be used finance certain public health and safety improvements and related costs, pay capitalized interest through June 2021 and to pay certain costs related to the issuance of the 2020D-1 and the 2020D-2 Bonds.

In November 2020, the City issued \$70.6 million Refunding Certificates of Participation Series 2020-R1 (Multiple Capital Improvement Projects) (the Certificates) to provide funds to prepay certain certificates of participation, the proceeds of which financed various capital projects of the City and pay the costs of execution and delivery of the Certificates. The Certificates bear interest rates ranging from 2.0% to 5.0% and will mature from October 2021 through October 2033.

In November 2020, the City issued the 2020 Certificates of Participation (Animal Care and Control Project) (the Certificates) in the amount of \$47.1 million, the proceeds of which will be used to: finance or refinance the costs of the acquisition, construction and installation of improvements to the new San Francisco Animal Care and Control facility; retire certain commercial paper certificates of participation of the City, the proceeds of which, financed or refinanced a portion of the cost of the Project; fund the Reserve Fund established under the Trust Agreement for the Certificates; pay capitalized interest through April 2021 and pay costs of issuance of the Certificates. The Series 2020 Certificates bear interest rates of 4.0% and 5.0% with principal amortizing from April 2022 through April 2041.

In December 2020, the City issued General Obligation Bonds Series 2020C (Affordable Housing-Preservation and Seismic Safety) in the amount of \$102.6 million with interest rates ranging from 0.219% to 3.084% and with maturity from June 2021 through June 2060. The Series 2020C bonds were issued to fund loans that finance the acquisition, improvement and rehabilitation of at-risk multi-unit residential buildings and to convert such structures to permanent affordable housing, and pay certain costs related to the issuance of the Series 2020C bonds.

In December 2020, the City issued \$4.2 million of taxable CP with an interest rate of 0.16% and maturity of January 2021 to provide new money for improvements on the Hall of Justice project. The City rolled-over \$9.9 million and paid down \$1.9 million of tax-exempt CP issued to finance the costs of the acquisition of furniture, fixtures and equipment for the San Francisco General Hospital with interest rates of 0.13% and 0.14% and maturity of January 2021.

In January 2021, the City issued \$101.8 million of taxable CP with an interest rate of 0.12% and maturity of March 2021, and \$9.9 million of tax-exempt CP with an interest rate of 0.10%, with maturity of March 2021. The taxable CP was issued to refund \$101.7 million of maturing CP used to provide funds to assist in the development, acquisition, construction or rehabilitation of affordable rental housing projects and acquisition of real property and improvement for the Hall of Justice project. The tax-exempt CP was issued to refund \$9.9 million of maturing CP used to finance the costs of the acquisition of furniture, fixtures and equipment for the San Francisco General Hospital.



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**(b) Elections**

On November 3, 2020, the San Francisco voters approved the following propositions that will have a fiscal impact on the City:

**Proposition A** – An ordinance that authorizes the City to issue \$487.5 million in General Obligation Bonds to finance the acquisition or improvement of real property, including to: stabilize, improve, and make permanent investments in supportive housing facilities, shelters and/or facilities that deliver services to persons experiencing mental health challenges, substance abuse disorder, and/or homelessness; improve the accessibility, safety and quality of parks, open spaces and recreation facilities; improve the accessibility, safety and condition of the City's streets and other public right-of-way and related assets; and to pay related costs.

**Proposition B** – An ordinance that amends the City Charter to create a Department of Sanitation and Streets with oversight from a Sanitation and Streets Commission, and to establish a Public Works Commission to oversee the Department of Public Works.

**Proposition E** – An ordinance that amends the City Charter to remove the requirement that the San Francisco Police Department maintain a minimum of 1,971 full-duty sworn officers and replace the requirement with regular evaluations of police staffing levels.

**Proposition F** – An ordinance that amends the City's existing Business Tax and Regulation Code in a number of ways, including discontinuing the City's payroll expense tax, increasing gross receipts business tax rates, and increasing the number of small businesses exempted from the business tax. Overall business tax rates on some industries are increased, generally phased in over three years beginning in tax years 2022. Temporary rate reductions for tax years 2021, 2022 and 2023 and are proposed for other industries heavily impacted by current economic conditions, including those paid by the hospitality, restaurant, and retail sectors. The ordinance authorizes contingent taxes that would be imposed if two currently assessed dedicated taxes for homeless services and childcare are struck down by court action. The proposed replacement taxes are similar in structure to those dedicated taxes. The measure excludes revenues generated by those contingent taxes from the calculation of various required voter-adopted minimum spending requirements on transit, parks, youth services, and other set-asides and baselines.

**Proposition H** – An amendment to the Planning Code for neighborhood commercial districts to increase permissible uses, eliminate public notification processes for new permitted uses, and require an expedited process for permits.

**Proposition I** – An ordinance that permanently increases the transfer tax rate on sales and leases of 35 years or more of real estate, to 5.50% on those transactions of \$10 million to \$25 million, and to 6.00% on those transactions of \$25 million or more, for an estimated average revenue of \$196 million a year.

**Proposition K** – An ordinance that authorizes the City to own, develop, construct, acquire or rehabilitate up to 10,000 units of low-income rental housing in San Francisco.

**Proposition L** – An ordinance that creates an additional tax permanently on some businesses in San Francisco when their highest-paid managerial employee earns more than 100 times the median compensation paid to their employees in San Francisco, where the additional tax rate would be between 0.1%-0.6% of gross receipts or between 0.4%-2.4% of payroll expense for those businesses in San Francisco, for an estimated revenue of between \$60-\$140 million a year.

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**(c) Others**

**Financial Impact of COVID-19 Pandemic**

A new coronavirus strain, SARS-CoV-2, caused the disease termed COVID-19, which began to spread in Asia in late 2019 and to the United States and other parts of the world by early 2020. The first case was reported in the Bay Area in March 2020. In San Francisco, the Mayor and Public Health Director, together with other Bay Area counties, imposed a shelter-in-place order on March 16, 2020. The State of California took similar steps statewide shortly thereafter. These orders required the closure of all non-essential businesses in the City and required other limitation of social interactions. All private and public schools in the City suspended in-person sessions in March 2020.

The economic impacts in the City in the fourth quarter of fiscal year 2019-20 were profound. This loss of economic activity resulted in significant losses of tax revenues during fiscal year 2019-20 for economically sensitive revenue streams. Hotel, sales, and parking taxes for the final quarter of fiscal year 2019-20 declined by 80 percent, 7 percent, and 22 percent, respectively, versus the previous quarter. These losses were limited to the final quarter of the fiscal year, and were offset by less immediately impacted General Fund revenue sources, resulting in overall General Fund revenue losses of \$417 million, or 7 percent, compared to the prior fiscal year. These losses were offset by expenditure reductions and a limited draw on the City's discretionary reserves, implemented by the Mayor in May 2020.

During fiscal year 2019-20, the City received approximately \$378.5 million in the General Fund in various federal grants (primarily from the CARES Act and FEMA) to offset the economic impact of the pandemic, of which \$76.2 million from unearned grant revenue received in advance is available to offset expenditures in fiscal year 2020-21.

**CARES Act Grant to the Airport**

The federal CARES Act became law on March 27, 2020 in response to the COVID-19 pandemic and the related decline in overall economic activity. The CARES Act provided for direct aid for airports, which will reimburse amounts spent for any lawful airport purpose, and in June 2020, the Airport executed a grant agreement with the FAA for approximately \$254.8 million of such funds. The Airport expects to draw and receive this grant funding in fiscal year 2021.

**COVID-19 Emergency Rent Relief Program for Airport Concessions**

In October 2020, the Airport approved implementation of the "COVID-19 Emergency Rent Relief Program" to support the economic well-being of the Airport's concession operators. For food and beverage concessions, retail concessions and services concessions, the COVID-19 Emergency Rent Relief Program provides for the following: (1) a waiver of MAG rent for the months of March, April, and May 2020 (with percentage rent still due for March 2020), (2) a waiver of all fees for April and May 2020, and (3) a waiver of storage fees, food court cleaning fees, food court infrastructure fees, infrastructure reimbursement fees, marketing fees, and refuse fees for June through December 2020. For rental car concessions, Space Rent will be waived at the Rental Car Center for the months of March, April, and May 2020 and utilities fees for April and May 2020. The total value of the COVID-19 Emergency Rent Relief Program is estimated at \$21.8 million. The implementation of the Program was approved by the Board of Supervisors in January 2021.



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**COVID-19 Future Budget Impacts**

The pandemic's health, economic, and financial impacts have heightened during fiscal year 2020-21. In May 2020, the Controller's Office, the Mayor's Budget Office, and the Board of Supervisors Budget & Legislative Analyst's Office projected a combined \$1.7 billion General Fund shortfall for fiscal year 2020-21 and fiscal year 2021-22. The Mayor proposed a budget to close this projected shortfall in August 2020. The final City budget was adopted by the Board in September 2020. The final adopted budget for the City was predicated on a gradual economic and tax revenue recovery beginning in late fiscal year 2020-21, and bridged this projected shortfall through use of reserves, reduction in capital and other citywide spending programs, inflationary cost controls, deferral of planned new programs, limited operating budget reductions, and voter-adoption of a business tax measure on the November 2020 ballot. This measure was approved by the voters, as were two other taxes that will provide some relief financial benefit to the City in years ahead.

**Credit Rating Changes**

In July 2020, S&P Global Ratings (S&P) took several rating actions with respect to the Airport's bonds. S&P lowered its rating on all the Airport's bonds, except Series 2010A, Series 2018B and Series 2018C, from "A+" to "A". S&P maintained its negative outlook on the rating. S&P also lowered its joint support long-term rating on the Airport's bonds, Series 2018B and Series 2018C from "AA+/A-1" to "AA/A-1". S&P affirmed the respective short-term ratings. S&P also lowered its underlying rating on these bonds from "A+" to "A". S&P maintained its negative outlook on the underlying rating. S&P also affirmed its respective joint support long-term rating and short-term rating of "AA+/A-1" on the Airport's bonds, Series 2010A. S&P lowered its underlying rating on these bonds from "A+" to "A". S&P maintained its negative outlook on the underlying rating.

In December 2020, Moody's Investors Service (Moody's) assigned a first-time A2 Issuer Rating to CleanPowerSF, with a stable outlook.

**Subordinate Commercial Paper Notes**

The letter of credit provided by Royal Bank of Canada to support \$25.0 million in Subordinate CP Notes by the Airport terminated by its terms on August 28, 2020. Effective August 31, 2020, the letter of credit provided by Barclays Bank PLC was increased by \$25.0 million, to support \$125.0 million in principal amount of Subordinate CP Notes, with the same expiration date of April 28, 2023.

**Hotel Special Facilities Bonds**

The financial performance of the on-Airport Hotel has been adversely affected by the COVID-19 pandemic, and since March 2020 the Hotel has been operating at a loss. Interest on the Hotel Special Facility Bonds is payable on each April 1 and October 1. There were not sufficient Hotel revenues available to pay the full \$3.9 million October 1, 2020 interest payment. In September 2020, the Airport, through the trustee of the Hotel Special Facility Bonds Trust (the Trust Trustee), instructed the trustee for the Hotel Special Facility Bonds (the Hotel Bond Trustee) to suspend payment of interest due on the Hotel Special Facility Bonds on October 1, 2020, and to refrain from making any transfers of amounts in other funds and accounts held under the trust agreement for the Hotel Special Facility Bonds and taking other actions with respect to the October 1, 2020 interest payment until directed to do so. The Hotel Bond Trustee and the Trust Trustee have explicitly acknowledged that non-payment of the October 1, 2020 interest payment and the taking of actions or refraining from taking of actions by the Hotel Bond Trustee as so instructed by the Airport shall not constitute or result in a default or event of default under the trust agreement pursuant to which the Hotel Special Facility Bonds were issued.

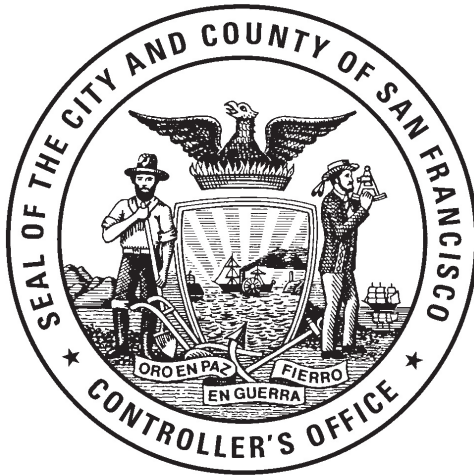
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**Development Agreement for Balboa Reservoir Project**

In August 2020, the Board of Supervisors approved an ordinance that amended the Planning Code and Zoning Map to establish the Balboa Reservoir Special Use District. This ordinance will implement the land use controls for a previously approved Development Agreement between the City and Reservoir Community Partners, LLC for the Balboa Reservoir Projects (at the approximately 17.6-acre site located generally north of the Ocean Avenue commercial district, west of the City College of San Francisco Ocean Campus, east of the Westwood Park neighborhood, and south of Archbishop Riordan High School), with various public benefits, including 50% affordable housing and approximately four acres of publicly accessible parks and open space.

**Declaration of Emergency**

In October 2020, the Water Enterprise declared a departmental emergency related to the replacement and repair of fences that were damaged by the SCU Lightning Complex Fire. The emergency repair will require immediate contracting resources/facilities to begin work as soon as possible. Estimated costs are approximately \$4.5 million.



## REQUIRED SUPPLEMENTARY INFORMATION

### CITY AND COUNTY OF SAN FRANCISCO Required Supplementary Information (Unaudited) – Schedules of the City's Proportionate Share of the Net Pension Liability June 30, 2020\* (Dollars in Thousands)

For the year ended June 30, 2020					
CalPERS Miscellaneous Plans					
City SFERS Plan	City	Transportation Authority Classic & PEPR	Successor Agency Classic & PEPR	Treasure Island	
Proportion of net pension liability	94.1288%	-0.1541%	0.0230%	0.2908%	0.0002%
Proportionate share of the net pension liability (asset)	\$ 4,213,809	\$ (15,793)	\$ 2,352	\$ 29,803	\$ 25
Covered payroll	\$ 3,186,405	\$ 359	\$ 4,396	\$ 6,384	\$ -
Proportionate share of the net pension liability (asset) as a percentage of covered payroll	132.24%	-4399.16%	53.50%	466.84%	N/A
Plan fiduciary net position as a percentage of total pension liability	85.30%	72.26%	75.26%	75.26%	75.26%
For the year ended June 30, 2019					
CalPERS Miscellaneous Plans					
City SFERS Plan	City	Transportation Authority Classic & PEPR	Successor Agency Classic & PEPR	Treasure Island	
Proportion of net pension liability	94.1042%	-0.1573%	0.0215%	0.2820%	0.0003%
Proportionate share of the net pension liability (asset)	\$ 4,030,207	\$ (15,154)	\$ 2,069	\$ 27,178	\$ 28
Covered payroll	\$ 3,045,153	\$ 390	\$ 4,039	\$ 5,742	\$ -
Proportionate share of the net pension liability (asset) as a percentage of covered payroll	132.35%	-3885.64%	51.22%	473.32%	N/A
Plan fiduciary net position as a percentage of total pension liability	85.20%	72.26%	75.26%	75.26%	75.26%
For the year ended June 30, 2018					
CalPERS Miscellaneous Plans					
City SFERS Plan	City	Transportation Authority Classic & PEPR	Successor Agency Classic & PEPR	Treasure Island	
Proportion of net pension liability	94.0674%	-0.1388%	0.0216%	0.2751%	0.0003%
Proportionate share of the net pension liability (asset)	\$ 4,697,131	\$ (13,766)	\$ 2,142	\$ 27,280	\$ 28
Covered payroll	\$ 2,880,112	\$ 344	\$ 4,202	\$ 5,042	\$ -
Proportionate share of the net pension liability (asset) as a percentage of covered payroll	163.09%	-4001.74%	50.97%	541.05%	N/A
Plan fiduciary net position as a percentage of total pension liability	81.78%	73.31%	73.31%	73.31%	73.31%
For the year ended June 30, 2017					
CalPERS Miscellaneous Plans					
City SFERS Plan	City	Transportation Authority Classic & PEPR	Successor Agency Classic & PEPR	Treasure Island	
Proportion of net pension liability	94.2175%	-0.1469%	0.0204%	0.2691%	0.0003%
Proportionate share of the net pension liability (asset)	\$ 5,476,654	\$ (12,711)	\$ 1,765	\$ 23,281	\$ 27
Covered payroll	\$ 2,681,695	\$ 329	\$ 3,644	\$ 3,769	\$ -
Proportionate share of the net pension liability (asset) as a percentage of covered payroll	204.22%	-3863.53%	48.44%	617.70%	N/A
Plan fiduciary net position as a percentage of total pension liability	77.61%	74.06%	74.06%	74.06%	74.06%

**CITY AND COUNTY OF SAN FRANCISCO**

**Required Supplementary Information (Unaudited) –  
Schedules of the City's Proportionate Share of the Net Pension Liability (Continued)**  
June 30, 2020\*  
(Dollars in Thousands)

	For the year ended June 30, 2016				
	CalPERS Miscellaneous Plans				
	City SFERS Plan	City	Transportation Authority Classic & PEPRA	Successor Agency Classic & PEPRA	Treasure Island
Proportion of net pension liability	93.9032%	-0.2033%	0.0188%	0.2413%	0.0004%
Proportionate share of the net pension liability (asset)	\$ 2,156,049	\$ (13,956)	\$ 1,288	\$ 16,563	\$ 24
Covered payroll	\$ 2,529,879	\$ 319	\$ 3,684	\$ 3,427	\$ -
Proportionate share of the net pension liability (asset) as a percentage of covered payroll	85.22%	-4374.92%	34.96%	483.31%	N/A
Plan fiduciary net position as a percentage of total pension liability	89.90%	78.40%	78.40%	78.40%	78.40%

	For the year ended June 30, 2015				
	CalPERS Miscellaneous Plans				
	City SFERS Plan	City	Transportation Authority Classic & PEPRA	Successor Agency Classic & PEPRA	Treasure Island
Proportion of net pension liability	93.7829%	-0.1829%	0.0208%	0.2550%	N/A
Proportionate share of the net pension liability (asset)	\$ 1,660,365	\$ (11,381)	\$ 1,299	\$ 15,870	\$ -
Covered payroll	\$ 2,398,979	\$ 303	\$ 3,264	\$ 3,962	\$ -
Proportionate share of the net pension liability (asset) as a percentage of covered payroll	69.21%	-3756.11%	39.80%	400.56%	-
Plan fiduciary net position as a percentage of total pension liability	91.84%	80.43%	80.43%	80.43%	-

**Notes to Schedule:**

SFERS Plan

Benefit Changes – There were no changes in benefits during the measurement period ended June 30, 2019 and 2018. The impact of benefit changes for the year ended June 30, 2017, which was \$1.22 billion, was recognized immediately as pension expense.

Changes of Assumptions – For the year ended June 30, 2019, the discount rate was decreased from 7.50% to 7.40%. There were no changes in the discount rate for the year ended June 30, 2018. For the year ended June 30, 2017, the discount rate was increased from 7.46% to 7.50%.

CalPERS Miscellaneous Plans

Benefit Changes – There were no changes to benefit terms that applied to all members of the Public Agency Pool. However, individual employers in the Plan may have provided a benefit improvement to their employees by granting Two Years Additional Service Credit to members retiring during a specific time period (a.k.a. Golden Handshakes).

Changes of Assumptions – No changes for the year ended June 30, 2019.

\* Fiscal year 2014-15 was the first year of implementation of GASB No. 68, therefore only six years of information is shown

**CITY AND COUNTY OF SAN FRANCISCO**

**Required Supplementary Information (Unaudited) –  
Schedules of Changes in Net Pension Liability and Related Ratios**  
June 30, 2020\*  
(Dollars in Thousands)

City CalPERS Safety Plan	2020	2019	2018	2017	2016	2015
<b>Total pension liability:</b>						
Service cost.....	\$ 30,109	\$ 34,006	\$ 33,886	\$ 31,141	\$ 30,987	\$ 32,688
Interest on the total pension liability.....	98,555	94,305	88,729	85,094	80,057	76,177
Changes of assumptions.....	-	2,492	75,057	-	(19,949)	-
Differences between expected and actual experience	(7,134)	6,909	(14,353)	950	(14,218)	-
Benefit payments, including refunds of employee contributions.....	(62,934)	(56,625)	(51,579)	(47,774)	(44,899)	(41,387)
Net change in total pension liability.....	58,596	81,087	131,740	69,411	32,178	67,478
Total pension liability, beginning.....	1,401,943	1,320,856	1,189,116	1,119,705	1,087,527	1,020,049
Total pension liability, ending.....	<u>\$1,460,539</u>	<u>\$1,401,943</u>	<u>\$1,320,856</u>	<u>\$1,189,116</u>	<u>\$ 1,119,705</u>	<u>\$ 1,087,527</u>
<b>Plan fiduciary net position:</b>						
Plan to plan resource movement.....	\$ -	\$ (3)	\$ -	\$ -	\$ (4)	\$ -
Contributions from the employer.....	43,789	31,189	30,575	23,640	20,718	20,613
Contributions from employees.....	9,141	9,359	10,307	14,310	15,061	15,216
Net investment income.....	71,212	85,351	104,383	4,731	20,469	138,628
Benefit payments, including refunds of employee contributions.....	(62,934)	(56,625)	(51,579)	(47,774)	(44,899)	(41,387)
Administrative expenses.....	(772)	(1,585)	(1,366)	(567)	(1,048)	-
Other miscellaneous income/(expense).....	2	(3,011)	-	-	-	-
Net change in plan fiduciary net position.....	60,438	64,675	92,320	(5,660)	10,497	133,070
Plan fiduciary net position, beginning.....	1,082,203	1,017,528	925,208	930,868	920,371	787,301
Plan fiduciary net position, ending.....	<u>\$1,142,641</u>	<u>\$1,082,203</u>	<u>\$1,017,528</u>	<u>\$ 925,208</u>	<u>\$ 930,868</u>	<u>\$ 920,371</u>
<b>Plan net pension liability, ending.....</b>	<u>\$ 317,898</u>	<u>\$ 319,740</u>	<u>\$ 303,328</u>	<u>\$ 263,908</u>	<u>\$ 188,837</u>	<u>\$ 167,156</u>
Plan fiduciary net position as a percentage of the total pension liability.....	78.23%	77.19%	77.04%	77.81%	83.14%	84.63%
Covered payroll.....	\$ 94,522	\$ 106,765	\$ 107,812	\$ 110,139	\$ 109,462	\$ 111,311
Plan net pension liability as a percentage of the covered payroll.....	336.32%	299.48%	281.35%	239.61%	172.51%	150.17%

**Notes to Schedule:**

Benefit Changes – The figures above do not include any liability impact that may have resulted from plan changes which occurred after the June 30, 2018 valuation date. This applies for voluntary benefit changes as well as any offers of Two Year Additional Service Credit (a.k.a. Golden Handshakes).

Changes of Assumptions – None in 2019. In 2018, demographic assumptions and inflation rate were changed in accordance to the CalPERS Experience Study and Review of Actuarial Assumptions December 2017. There were no changes in the discount rate for the measurement period ended June 30, 2019. The discount rate decreased from 7.65% to 7.15% for the measurement period ended June 30, 2017.

\* Fiscal year 2014-15 was the first year of implementation of GASB No. 68, therefore only six years of information is shown

**CITY AND COUNTY OF SAN FRANCISCO**  
**Required Supplementary Information (Unaudited) –**  
**Schedules of Changes in Total Pension Liability and Related Ratios**  
June 30, 2020\*  
(Dollars in Thousands)

City Replacement Benefits Plan	2020	2019	2018	2017
<b>Plan total pension liability:</b>				
Service cost.....	\$ 1,286	\$ 1,298	\$ 1,605	\$ 956
Interest.....	3,538	2,998	2,218	2,112
Changes of benefits.....	-	-	-	10,310
Differences between expected and actual experience....	13,588	564	15,326	-
Changes of assumptions.....	29,565	5,540	(10,290)	11,516
Benefit payments.....	(2,958)	(2,442)	(3,164)	(1,332)
Net change in total pension liability.....	45,019	7,958	5,695	23,562
Total pension liability, beginning.....	92,253	84,295	78,600	55,038
<b>Plan total pension liability, ending:</b>	<b>\$ 137,272</b>	<b>\$ 92,253</b>	<b>\$ 84,295</b>	<b>\$ 78,600</b>
 Covered-employee payroll.....	 \$ 3,225,854	 \$ 3,082,273	 \$ 2,919,519	 \$ 2,719,691
 Plan total pension liability as a percentage of the covered-employee payroll.....	 4.26%	 2.99%	 2.89%	 2.89%

**Notes to Schedule:**

No assets are accumulated in a trust that meet the criteria in GASB Statement No. 73 to pay related benefits.

Benefit Changes – There were no changes to benefits terms for the measurement period ended June 30, 2019.

Changes of Assumptions – The discount rate was changed from 3.87% in the measurement period ended June 30, 2018 to 3.50% in the measurement period ended June 30, 2019.

\* Fiscal year 2016-17 was the first year of implementation of GASB Statement No. 73, therefore only four years of information is shown.

**CITY AND COUNTY OF SAN FRANCISCO**  
**Required Supplementary Information (Unaudited) –**  
**Schedules of Employer Contributions – Pension Plans**  
June 30, 2020  
(Dollars in Thousands)

	For the year ended June 30, 2020					
	CalPERS Miscellaneous Plans					
	City SFERS Plan	City	Transportation Authority	Successor Agency	Treasure Island	CalPERS Safety Plan
Actuarially determined contributions	\$ 701,307	\$ 10	\$ 539	\$ 2,012	\$ 7	\$ 40,778
Contributions in relation to the actuarially determined contributions	(701,307)	(10)	(539)	(2,012)	(7)	(40,778)
Contribution deficiency (excess)	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -
Covered payroll	\$ 3,378,945	\$ 179	\$ 4,423	\$ 6,745	\$ -	\$ 92,968
Contributions as a percentage of covered payroll	20.76%	5.59%	12.19%	29.83%	N/A	43.86%
	For the year ended June 30, 2019					
	CalPERS Miscellaneous Plans					
	City SFERS Plan	City	Transportation Authority	Successor Agency	Treasure Island	CalPERS Safety Plan
Actuarially determined contributions	\$ 607,408	\$ 28	\$ 479	\$ 1,637	\$ 7	\$ 34,933
Contributions in relation to the actuarially determined contributions	(607,408)	(28)	(479)	(1,637)	(7)	(34,933)
Contribution deficiency (excess)	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -
Covered payroll	\$ 3,186,405	\$ 359	\$ 4,396	\$ 6,384	\$ -	\$ 94,522
Contributions as a percentage of covered payroll	19.06%	7.80%	10.89%	25.65%	N/A	36.96%
	For the year ended June 30, 2018					
	CalPERS Miscellaneous Plans					
	City SFERS Plan	City	Transportation Authority	Successor Agency	Treasure Island	CalPERS Safety Plan
Actuarially determined contributions	\$ 582,568	\$ 42	\$ 403	\$ 1,283	\$ 6	\$ 30,743
Contributions in relation to the actuarially determined contributions	(582,568)	(42)	(403)	(1,283)	(6)	(30,743)
Contribution deficiency (excess)	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -
Covered payroll	\$ 3,045,153	\$ 390	\$ 4,039	\$ 5,742	\$ -	\$ 106,765
Contributions as a percentage of covered payroll	19.13%	10.77%	9.99%	22.34%	N/A	28.80%
	For the year ended June 30, 2017					
	CalPERS Miscellaneous Plans					
	City SFERS Plan	City	Transportation Authority	Successor Agency	Treasure Island	CalPERS Safety Plan
Actuarially determined contributions	\$ 519,073	\$ 35	\$ 293	\$ 970	\$ 2	\$ 27,190
Contributions in relation to the actuarially determined contributions	(519,073)	(35)	(293)	(970)	(2)	(27,190)
Contribution deficiency (excess)	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -
Covered payroll	\$ 2,880,112	\$ 344	\$ 4,202	\$ 5,042	\$ -	\$ 107,812
Contributions as a percentage of covered payroll	18.02%	10.17%	6.97%	19.24%	N/A	25.22%

**CITY AND COUNTY OF SAN FRANCISCO**  
**Required Supplementary Information (Unaudited) –**  
**Schedules of Employer Contributions – Pension Plans (Continued)**  
June 30, 2020\*  
(Dollars in Thousands)

	For the year ended June 30, 2016					
	City SFERS Plan	City	Transportation Authority	Successor Agency	Treasure Island	CalPERS Safety Plan
Actuarially determined contributions	\$ 496,343	\$ 33	\$ 280	\$ 828	\$ 2	\$ 23,640
Contributions in relation to the actuarially determined contributions	(496,343)	(33)	(280)	(828)	(2)	(23,640)
Contribution deficiency (excess)	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -
Covered payroll	\$ 2,681,695	\$ 329	\$ 3,644	\$ 3,769	\$ -	\$ 110,139
Contributions as a percentage of covered payroll	18.51%	10.03%	7.68%	21.97%	N/A	21.46%

	For the year ended June 30, 2015					
	City SFERS Plan	City	Transportation Authority	Successor Agency	Treasure Island	CalPERS Safety Plan
Actuarially determined contributions **	\$ 556,511	\$ 31	\$ 400	\$ 598	\$ 2	\$ 20,718
Contributions in relation to the actuarially determined contributions	(556,511)	(31)	(400)	(598)	(2)	(20,718)
Contribution deficiency (excess)	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -
Covered payroll	\$ 2,529,879	\$ 319	\$ 3,684	\$ 3,427	\$ -	\$ 109,462
Contributions as a percentage of covered payroll	22.00%	9.72%	10.86%	17.45%	N/A	18.93%

\* Fiscal year 2014-15 was the first year of implementation of GASB No. 68, therefore only six years of information is shown.

\*\* In fiscal year 2014-15, the actuarially determined contributions were based on an estimate. The City made a \$0.1 million adjustment to align the estimated employer contribution amount with the actual employer contribution per the 2015 agent-multiple employer CalPERS report for the CalPERS Safety Plan. Due to the early implementation of GASB Statement No. 82, the City decreased the actuarially determined contributions for the City SFERS plan to deduct the employer pickup in the amount of \$8.6 million.

**CITY AND COUNTY OF SAN FRANCISCO**  
**Required Supplementary Information (Unaudited) –**  
**Schedules of Employer Contributions – Pension Plans (Continued)**  
June 30, 2020\*  
(Dollars in Thousands)

**Methods and assumptions used to determine FY 2019-20 contribution rates to SFERS Plan**

Valuation date.....	July 1, 2018
Actuarial cost method.....	Entry-age normal cost method
Amortization method.....	Level annual percentage of payroll
Remaining amortization period.....	Closed 15-year period
Asset valuation method.....	5 year smoothed market
Investment rate of return.....	7.40% (net of investment expenses)
Inflation.....	2.75% compounded annually
Projected salary increase.....	Wage inflation component: 3.50%

**Methods and assumptions used to determine FY 2018-19 contribution rates to SFERS Plan**

Valuation date.....	July 1, 2017
Actuarial cost method.....	Entry-age normal cost method
Amortization method.....	Level annual percentage of payroll
Remaining amortization period.....	Closed 15-year period
Asset valuation method.....	5 year smoothed market
Investment rate of return.....	7.50% (net of investment expenses)
Inflation.....	3.25%
Projected salary increase.....	Wage inflation component: 3.75%

**Methods and assumptions used to determine FY 2017-18 contribution rates to SFERS Plan**

Valuation date.....	July 1, 2016
Actuarial cost method.....	Entry-age normal cost method
Amortization method.....	Level annual percentage of payroll
Remaining amortization period.....	Closed 15-year period
Asset valuation method.....	5 year smoothed market
Investment rate of return.....	7.50% (net of investment expenses)
Inflation.....	3.25% compounded annually
Projected salary increase.....	Wage inflation component: 3.75%

**Methods and assumptions used to determine FY 2016-17 contribution rates to SFERS Plan**

Valuation date.....	July 1, 2015
Actuarial cost method.....	Entry-age normal cost method
Amortization method.....	Level annual percentage of payroll
Remaining amortization period.....	Closed 15-year period
Asset valuation method.....	5 year smoothed market
Investment rate of return.....	7.50% (net of investment expenses)
Inflation.....	3.25% compounded annually
Projected salary increase.....	Wage inflation component: 3.75%

**CITY AND COUNTY OF SAN FRANCISCO**  
**Required Supplementary Information (Unaudited) –**  
**Schedules of Employer Contributions – Pension Plans (Continued)**  
June 30, 2020\*  
(Dollars in Thousands)

**Methods and assumptions used to determine FY 2015-16 contribution rates to SFERS Plan**

Valuation date.....	July 1, 2014
Actuarial cost method.....	Entry-age normal cost method
Amortization method.....	Level annual percentage of payroll
Remaining amortization period.....	Closed 15-year period
Asset valuation method.....	5 year smoothed market
Investment rate of return.....	7.50% (net of investment expenses)
Inflation.....	3.25% compounded annually
Projected salary increase.....	Wage inflation component: 3.75%

**Methods and assumptions used to determine FY 2014-15 contribution rates to SFERS Plan**

Valuation date.....	July 1, 2013
Actuarial cost method.....	Entry-age normal cost method
Amortization method.....	Level annual percentage of payroll
Remaining amortization period.....	Rolling 15-year period
Asset valuation method.....	5 year smoothed market
Investment rate of return.....	7.58% (net of investment expenses)
Inflation.....	3.33% compounded annually
Projected salary increase.....	Wage inflation component: 3.83%

**CITY AND COUNTY OF SAN FRANCISCO**  
**Required Supplementary Information (Unaudited) –**  
**Schedules of Employer Contributions – Pension Plans (Continued)**  
June 30, 2020\*  
(Dollars in Thousands)

**Methods and assumptions used to determine FY 2019-20 contribution rates to CalPERS plans**

Valuation date.....	June 30, 2017
Actuarial cost method.....	Entry-age normal cost method
Amortization method.....	Level percent of payroll
Amortization period.....	Gains and losses over a fixed 30-year period with increases or decreases in the rate spread directly over a 5-year period (Miscellaneous)
	Experience gains and losses over a fixed 30-year period and spread rate increases or decreases over a 5-year period (Safety)
Asset valuation method.....	Actuarial Value of Assets
Investment rate of return.....	7.25%, net of pension plan investment and administrative expenses, includes inflation
Projected salary increase.....	Varies by Entry-Age and Service
Inflation.....	2.625%
Payroll growth.....	2.875%

**Methods and assumptions used to determine FY 2018-19 contribution rates to CalPERS plans**

Valuation date.....	June 30, 2016
Actuarial cost method.....	Entry-age normal cost method
Amortization method.....	Level percent of payroll
Amortization period.....	Gains and losses over a fixed 30-year period with increases or decreases in the rate spread directly over a 5-year period (Miscellaneous)
	Experience gains and losses over a fixed 30-year period and spread rate increases or decreases over a 5-year period (Safety)
Asset valuation method.....	Actuarial Value of Assets
Investment rate of return.....	7.375%, net of pension plan investment and administrative expenses, includes inflation
Projected salary increase.....	Varies by Entry-Age and Service
Inflation.....	2.75%
Payroll growth.....	3.00%

**Methods and assumptions used to determine FY 2017-18 contribution rates to CalPERS plans**

Valuation date.....	June 30, 2015
Actuarial cost method.....	Entry-age normal cost method
Amortization method.....	Level percent of payroll
Amortization period.....	Gains and losses over a fixed 30-year period with increases or decreases in the rate spread directly over a 5-year period (Miscellaneous)
	Experience gains and losses over a fixed 30-year period and spread rate increases or decreases over a 5-year period (Safety)
Asset valuation method.....	Actuarial Value of Assets
Investment rate of return.....	7.50%, net of pension plan investment and administrative expenses, includes inflation
Projected salary increase.....	Varies by Entry-Age and Service
Inflation.....	2.75%
Payroll growth.....	3.00%

**CITY AND COUNTY OF SAN FRANCISCO**  
**Required Supplementary Information (Unaudited) –**  
**Schedules of Employer Contributions – Pension Plans (Continued)**  
June 30, 2020\*  
(Dollars in Thousands)

**Methods and assumptions used to determine FY 2016-17 contribution rates to CalPERS plans**

Valuation date.....	June 30, 2014
Actuarial cost method.....	Entry-age normal cost method
Amortization method.....	Level percent of payroll
Amortization period.....	Gains and losses over a fixed 30-year period with increases or decreases in the rate spread directly over a 5-year period (Miscellaneous)
	Experience gains and losses over a fixed 30-year period and spread rate increases or decreases over a 5-year period (Safety)
Asset valuation method.....	Actuarial Value of Assets
Investment rate of return.....	7.50%, net of pension plan investment and administrative expenses, includes inflation
Projected salary increase.....	Varies by Entry-Age and Service
Inflation.....	2.75%
Payroll growth.....	3.00%

**Methods and assumptions used to determine FY 2015-16 contribution rates to CalPERS plans**

Valuation date.....	June 30, 2013
Actuarial cost method.....	Entry-age normal cost method
Amortization method.....	Level percent of payroll
Amortization period.....	Gains and losses over a fixed 30-year period with increases or decreases in the rate spread directly over a 5-year period (Miscellaneous)
	Experience gains and losses over a fixed 30-year period and spread rate increases or decreases over a 5-year period (Safety)
Asset valuation method.....	Market Value
Investment rate of return.....	7.50%, net of pension plan investment and administrative expenses, includes inflation
Projected salary increase.....	3.30% to 14.20% depending on age, service, and type of employment
Inflation.....	2.75%
Payroll growth.....	3.00%
Individual salary growth.....	A merit scale varying by duration of employment coupled with an assumed annual inflation growth of 2.75% and an annual production growth of 0.25%.

**Methods and assumptions used to determine FY 2014-15 contribution rates to CalPERS plans**

Valuation date.....	June 30, 2012
Actuarial cost method.....	Entry-age normal cost method
Amortization method.....	Level percent of payroll
Amortization period.....	7 years as of the valuation date (Miscellaneous)
	25 years as of the valuation date (Safety)
Asset valuation method.....	15-year smoothed market
Investment rate of return.....	7.50%, net of pension plan investment and administrative expenses, includes inflation
Projected salary increase.....	3.30% to 14.20% depending on age, service, and type of employment
Inflation.....	2.75%
Payroll growth.....	3.00%
Individual salary growth.....	A merit scale varying by duration of employment coupled with an assumed annual inflation growth of 2.75% and an annual production growth of 0.25%.

**CITY AND COUNTY OF SAN FRANCISCO**  
**Required Supplementary Information (Unaudited) –**  
**Schedule of Changes in Net Other Postemployment Benefits Liability and Related Ratios**  
**Other Postemployment Healthcare Benefits Plan**  
June 30, 2020  
(Dollars in Thousands)

	2020		
	City Plan	Successor Agency	Transportation Authority
<b>Total OPEB Liability</b>			
Service cost (BOY)	\$ 133,736	\$ 335	\$ 118
Interest (includes interest on service cost)	283,520	812	143
Changes of benefit terms	-	-	-
Differences between expected and actual experience	194,068	-	(596)
Changes of assumptions	-	-	(63)
Benefit payments, including refunds of member contributions	(185,839)	(906)	(60)
<b>Net change in total OPEB liability</b>	<b>425,485</b>	<b>241</b>	<b>(458)</b>
<b>Total OPEB liability - beginning</b>	<b>3,856,933</b>	<b>12,154</b>	<b>1,936</b>
<b>Total OPEB liability - ending</b>	<b>\$ 4,282,418</b>	<b>\$ 12,395</b>	<b>\$ 1,478</b>
<b>Plan fiduciary net position</b>			
Contributions - employer	\$ 218,625	\$ 2,967	\$ 138
Contributions - member	51,024	-	-
Net investment income	26,959	407	106
Benefit payments, including refunds of member contributions	(185,839)	(906)	(60)
Administrative expense	(132)	(3)	(1)
<b>Net change in plan fiduciary net position</b>	<b>110,637</b>	<b>2,465</b>	<b>183</b>
<b>Plan fiduciary net position - beginning</b>	<b>255,966</b>	<b>5,586</b>	<b>1,707</b>
<b>Plan fiduciary net position - ending</b>	<b>366,603</b>	<b>8,051</b>	<b>1,890</b>
<b>Net OPEB liability - ending</b>	<b>\$ 3,915,815</b>	<b>\$ 4,344</b>	<b>\$ (412)</b>
<b>Plan fiduciary net position as a percentage of the total OPEB liability</b>	<b>8.6%</b>	<b>65.0%</b>	<b>127.9%</b>
<b>Covered payroll</b>	<b>\$ 3,763,446</b>	<b>\$ 6,384</b>	<b>\$ 4,039</b>
<b>Net OPEB liability as a percentage of covered payroll</b>	<b>104.0%</b>	<b>68.1%</b>	<b>-10.2%</b>

**CITY AND COUNTY OF SAN FRANCISCO**

**Required Supplementary Information (Unaudited) –  
Schedule of Changes in Net Other Postemployment Benefits Liability and Related Ratios  
Other Postemployment Healthcare Benefits Plan (Continued)**

June 30, 2020  
(Dollars in Thousands)

	2019		
	City Plan	Successor Agency	Transportation Authority
<b>Total OPEB Liability</b>			
Service cost (BOY)	\$ 127,850	\$ 164	\$ 122
Interest (includes interest on service cost)	290,029	701	129
Changes of benefit terms	-	-	(5)
Differences between expected and actual experience	(385,732)	267	-
Changes of assumptions	111,119	1,572	-
Benefit payments, including refunds of member contributions	(178,019)	(812)	(58)
<b>Net change in total OPEB liability</b>	<b>(34,753)</b>	<b>1,892</b>	<b>188</b>
<b>Total OPEB liability - beginning</b>	<b>3,891,686</b>	<b>10,262</b>	<b>1,748</b>
<b>Total OPEB liability - ending</b>	<b>\$ 3,856,933</b>	<b>\$ 12,154</b>	<b>\$ 1,936</b>
<b>Plan fiduciary net position</b>			
Contributions - employer	\$ 203,858	\$ 2,145	\$ 144
Contributions - member	41,682	-	-
Net investment income	14,105	339	119
Benefit payments, including refunds of member contributions	(178,019)	(812)	(58)
Administrative expense	(137)	(11)	(1)
<b>Net change in plan fiduciary net position</b>	<b>81,489</b>	<b>1,661</b>	<b>204</b>
<b>Plan fiduciary net position - beginning</b>	<b>174,477</b>	<b>3,925</b>	<b>1,503</b>
<b>Plan fiduciary net position - ending</b>	<b>255,966</b>	<b>5,586</b>	<b>1,707</b>
<b>Net OPEB liability - ending</b>	<b>\$ 3,600,967</b>	<b>\$ 6,568</b>	<b>\$ 229</b>
<b>Plan fiduciary net position as a percentage of the total OPEB liability</b>	6.6%	46.0%	88.2%
<b>Covered payroll</b>	\$ 3,583,448	\$ 5,742	\$ 4,045
<b>Net OPEB liability as a percentage of covered payroll</b>	100.5%	114.4%	5.7%

**CITY AND COUNTY OF SAN FRANCISCO**

**Required Supplementary Information (Unaudited) –  
Schedule of Changes in Net Other Postemployment Benefits Liability and Related Ratios  
Other Postemployment Healthcare Benefits Plan (Continued)**

June 30, 2020\*  
(Dollars in Thousands)

	2018		
	City Plan	Successor Agency	Transportation Authority
<b>Total OPEB Liability</b>			
Service cost (BOY)	\$ 125,195	\$ 159	\$ 122
Interest (includes interest on service cost)	272,942	692	117
Benefit payments, including refunds of member contributions	(165,470)	(797)	(64)
<b>Net change in total OPEB liability</b>	<b>232,667</b>	<b>54</b>	<b>175</b>
<b>Total OPEB liability - beginning</b>	<b>3,659,019</b>	<b>10,208</b>	<b>1,573</b>
<b>Total OPEB liability - ending</b>	<b>\$ 3,891,686</b>	<b>\$ 10,262</b>	<b>\$ 1,748</b>
<b>Plan fiduciary net position</b>			
Contributions - employer	\$ 183,898	\$ 1,097	\$ 166
Contributions - member	31,686	-	-
Net investment income	17,368	353	134
Benefit payments, including refunds of member contributions	(165,470)	(797)	(64)
Administrative expense	(109)	(3)	(1)
<b>Net change in plan fiduciary net position</b>	<b>67,373</b>	<b>650</b>	<b>235</b>
<b>Plan fiduciary net position - beginning</b>	<b>107,104</b>	<b>3,275</b>	<b>1,268</b>
<b>Plan fiduciary net position - ending</b>	<b>174,477</b>	<b>3,925</b>	<b>1,503</b>
<b>Net OPEB liability - ending</b>	<b>\$ 3,717,209</b>	<b>\$ 6,337</b>	<b>\$ 245</b>
<b>Plan fiduciary net position as a percentage of the total OPEB liability</b>	4.5%	38.2%	86.0%
<b>Covered payroll</b>	\$ 3,393,658	\$ 5,042	\$ 3,946
<b>Net OPEB liability as a percentage of covered payroll</b>	109.5%	125.7%	6.2%

\* Fiscal year 2017-18 was the first year of implementation of GASB No. 75, therefore only three years of information is shown.





**CITY AND COUNTY OF SAN FRANCISCO**  
**Required Supplementary Information (Unaudited) –**  
**Schedules of Employer Contributions**  
**Other Postemployment Healthcare Benefits Plans (Continued)**  
Year Ended June 30, 2020\*  
(In Thousands)

Actuarial Assumptions	For the year ended June 30, 2020	
	Successor Agency	Transportation Authority
Actuarial Valuation Date	June 30, 2019	June 30, 2019
Actuarial Cost Method	Entry age normal cost method	Entry age normal cost method
Asset Valuation Method	Actuarial value of assets	Actuarial value of assets
General Inflation	2.75%, per annum	2.75% per annum
Salary Increases	3.00%, per annum	2.75% per annum, in aggregate
Mortality, Turnover, Disability, and Retirement	CalPERS Experience Study for the period from 1997 to 2015	CalPERS Experience Study for the period from 1997 to 2015
Healthcare Cost Trend Rate	Non-medicare - 7.5% for 2020, decreasing to an ultimate rate of 4.0% in 2076 Medicare - 6.5% for 2020, decreasing to an ultimate rate of 4.0% in 2076	Initial 6.5% for non-medicare eligibles, 11% for spouse/domestic partner of medicare eligibles
Investment Rate of Return	6.75%	7.59%

**CITY AND COUNTY OF SAN FRANCISCO**  
**Required Supplementary Information (Unaudited) –**  
**Budgetary Comparison Schedule - General Fund**  
Year Ended June 30, 2020  
(In Thousands)

	Original Budget	Final Budget	Actual Budgetary Basis	Variance Positive (Negative)
<b>Budgetary Fund Balance, July 1</b>	<b>\$ 299,880</b>	<b>\$ 2,817,270</b>	<b>\$ 2,817,270</b>	<b>\$ -</b>
<b>Resources (Inflows):</b>				
Property taxes.....	1,956,008	1,956,008	2,071,862	115,854
Business taxes.....	1,050,620	1,050,392	822,154	(228,238)
Other local taxes:				
Sales and use tax.....	204,085	204,085	180,184	(23,901)
Hotel room tax.....	389,114	389,114	252,170	(136,944)
Utility users tax.....	98,714	98,714	94,231	(4,483)
Parking tax.....	83,000	83,000	69,461	(13,539)
Real property transfer tax.....	296,053	296,053	334,535	38,482
Other local taxes.....	73,410	73,410	65,599	(7,811)
Licenses, permits and franchises:				
Licenses and permits.....	12,684	12,614	8,971	(3,643)
Franchise tax.....	17,747	17,747	16,155	(1,592)
Fines, forfeitures, and penalties.....	3,125	3,131	3,638	507
Interest and investment income.....	76,590	69,579	78,846	9,267
Rents and concessions:				
Garages - Recreation and Park.....	8,678	8,678	4,510	(4,168)
Rents and concessions - Recreation and Park.....	5,858	5,862	4,619	(1,243)
Other rents and concessions.....	605	730	579	(151)
Intergovernmental:				
Federal grants and subventions.....	280,028	433,360	419,162	(14,198)
State subventions:				
Social service subventions.....	119,110	119,110	115,398	(3,712)
Health / mental health subventions.....	225,484	219,127	228,645	9,518
Health and welfare realignment.....	297,689	297,689	297,036	(653)
Public safety sales tax.....	104,640	104,640	103,856	(784)
Other grants and subventions.....	58,930	58,328	64,934	6,006
Other.....	2,733	2,733	2,404	(329)
Charges for services:				
General government service charges.....	77,725	77,573	68,585	(8,988)
Public safety service charges.....	45,655	45,634	43,827	(1,807)
Recreation charges - Recreation and Park.....	24,435	25,109	18,779	(6,330)
MediCal, MediCare and health service charges.....	97,407	97,687	102,457	4,770
Other financing sources:				
Transfers from other funds.....	163,455	190,642	190,642	-
Other resources (inflows).....	69,424	31,712	49,144	17,432
<b>Subtotal - Resources (Inflows)</b>	<b>5,843,006</b>	<b>5,972,461</b>	<b>5,712,383</b>	<b>(260,078)</b>
Total amounts available for appropriation.....	<b>6,142,886</b>	<b>8,789,731</b>	<b>8,529,653</b>	<b>(260,078)</b>

**CITY AND COUNTY OF SAN FRANCISCO**  
**Required Supplementary Information (Unaudited) –**  
**Budgetary Comparison Schedule - General Fund (Continued)**  
Year Ended June 30, 2020  
(In Thousands)

	Original Budget	Final Budget	Actual Budgetary Basis	Variance Positive (Negative)
<b>Charges to Appropriations (Outflows):</b>				
<b>Public Protection</b>				
Adult Probation.....	\$ 38,040	\$ 40,620	\$ 39,876	\$ 744
District Attorney.....	64,672	65,160	65,060	100
Emergency Communications.....	63,001	69,509	69,509	-
Fire Department.....	385,812	392,938	392,828	110
Juvenile Probation.....	35,895	33,128	26,793	6,335
Police Department.....	588,071	584,607	580,148	4,459
Public Defender.....	40,981	41,115	40,695	420
Police Accountability.....	11,350	11,614	9,839	1,775
Sheriff.....	227,121	221,738	221,738	-
Superior Court.....	32,759	32,811	32,485	326
Subtotal - Public Protection	<u>1,487,702</u>	<u>1,493,240</u>	<u>1,478,971</u>	<u>14,269</u>
<b>Public Works, Transportation and Commerce</b>				
Board of Appeals.....	1,164	1,358	1,250	108
Business and Economic Development.....	75,686	64,043	52,997	11,046
General Services Agency - Public Works.....	131,905	146,109	143,789	2,320
Port.....	-	803	803	-
Public Utilities Commission.....	-	2,101	2,101	-
Municipal Transportation Agency.....	-	2,410	2,410	-
Subtotal - Public Works, Transportation and Commerce	<u>208,755</u>	<u>216,824</u>	<u>203,350</u>	<u>13,474</u>
<b>Human Welfare and Neighborhood Development</b>				
Children, Youth and Their Families.....	69,175	71,887	71,887	-
Commission on the Status of Women.....	9,520	9,331	9,062	269
Homelessness and Supportive Housing.....	234,128	218,823	206,115	12,708
Human Rights Commission.....	7,682	7,019	6,146	873
Human Services.....	863,082	878,638	878,638	-
Mayor - Housing/Neighborhoods.....	220,904	84,832	81,703	3,129
Subtotal - Human Welfare and Neighborhood Development	<u>1,404,491</u>	<u>1,270,530</u>	<u>1,253,551</u>	<u>16,979</u>
<b>Community Health</b>				
Public Health.....	946,154	1,065,051	1,065,051	-
<b>Culture and Recreation</b>				
Academy of Sciences.....	6,577	6,322	6,003	319
Arts Commission.....	10,219	10,254	9,994	260
Asian Art Museum.....	11,321	11,691	11,235	456
Fine Arts Museum.....	17,962	17,645	17,559	86
Law Library.....	2,141	2,141	1,777	364
Recreation and Park Commission.....	116,391	113,221	108,701	4,520
Subtotal - Culture and Recreation	<u>164,611</u>	<u>161,274</u>	<u>155,269</u>	<u>6,005</u>

**CITY AND COUNTY OF SAN FRANCISCO**  
**Required Supplementary Information (Unaudited) –**  
**Budgetary Comparison Schedule - General Fund (Continued)**  
Year Ended June 30, 2020  
(In Thousands)

	Original Budget	Final Budget	Actual Budgetary Basis	Variance Positive (Negative)
<b>General Administration and Finance</b>				
Assessor/Recorder.....	\$ 36,962	\$ 32,729	\$ 32,254	\$ 475
Board of Supervisors.....	18,055	17,986	16,806	1,180
City Attorney.....	24,693	21,953	15,546	6,407
City Planning.....	46,533	47,019	43,066	3,953
Civil Service.....	975	1,064	797	267
Controller.....	13,978	15,504	13,385	2,119
Elections.....	26,541	28,865	26,554	2,311
Ethics Commission.....	11,606	5,764	4,801	963
General Services Agency - Administrative Services.....	115,575	67,804	64,705	3,099
General Services Agency - Technology.....	11,106	9,758	9,626	132
Health Service System.....	634	1,018	265	753
Human Resources.....	22,710	23,513	21,625	1,888
Mayor.....	7,501	7,725	6,765	960
Retirement Services.....	1,536	1,463	1,461	2
Treasurer/Tax Collector.....	35,842	50,131	47,088	3,043
Subtotal - General Administration and Finance	<u>374,247</u>	<u>332,296</u>	<u>304,744</u>	<u>27,552</u>
<b>General City Responsibilities</b>				
General City Responsibilities.....	159,402	137,851	129,955	7,896
Other financing uses:				
Debt service.....	20,998	55	-	55
Transfers to other funds.....	1,312,077	1,157,257	1,157,257	-
Budgetary reserves and designations.....	64,449	34,721	-	34,721
Total charges to appropriations.....	<u>6,142,886</u>	<u>5,869,099</u>	<u>5,748,148</u>	<u>120,951</u>
Total Sources less Current Year Uses.....	<u>\$ -</u>	<u>\$ 2,920,632</u>	<u>\$ 2,781,505</u>	<u>\$ (139,127)</u>
<b>Budgetary fund balance, June 30 before reserves and designations</b>			\$ 2,781,505	
Reserves and designations made from budgetary fund balance not available for appropriation			(1,643,521)	
Reserves for Litigation and Contingencies and General Reserves			(241,812)	
<b>Net Available Budgetary Fund Balance, June 30</b>			<u>\$ 896,172</u>	
<b>Sources/inflows of resources</b>				
Actual amounts (budgetary basis) "available for appropriation".....			\$ 8,529,653	
Difference - budget to GAAP:				
The fund balance at the beginning of the year is a budgetary resource but is not				
a current year revenue for financial reporting purposes.....			(2,817,270)	
Property tax revenue - Teeter Plan net change from prior year.....			3,140	
Change in unrealized gain/(loss) on investments.....			20,350	
Interest earnings / charges from other funds assigned to General Fund as interest adjustment.....			(33,737)	
Interest earnings from other funds assigned to General Fund as other revenues.....			14,254	
Grants, subventions and other receivables received after 60-day recognition period.....			(52,880)	
Prepaid lease revenue, Civic Center Garage.....			84	
Transfers from other funds are inflows of budgetary resources, but are not				
revenues for financial reporting purposes.....			(190,642)	
Total revenues as reported on the statement of revenues, expenditures and changes				
in fund balance - General Fund.....			<u>\$ 5,472,952</u>	
<b>Uses/outflows of resources</b>				
Actual amounts (budgetary basis) "total charges to appropriations".....			\$ 5,748,148	
Difference - budget to GAAP:				
Recognition of expenditures for advances and imprest cash and capital asset acquisition				
for internal service fund.....			(536)	
Purchase of inventories.....			(33,212)	
Intergovernmental expense offset.....			(123,294)	
Transfers to other funds are outflows of budgetary resources but are not				
expenditures for financial reporting purposes.....			(1,157,257)	
Total expenditures as reported on the statement of revenues, expenditures and changes				
in fund balance - General Fund.....			<u>\$ 4,433,849</u>	

**CITY AND COUNTY OF SAN FRANCISCO**  
**Required Supplementary Information (Unaudited) –**  
**Budgetary Comparison Schedule - General Fund (Continued)**  
Year Ended June 30, 2020  
(In Thousands)

**Notes to Budgetary Schedule:**

**(a) Budgetary Data**

The City adopts two-year rolling budgets annually for all governmental funds on a substantially modified accrual basis of accounting except for capital project funds and certificates of participation and other debt service funds, which substantially adopt project length budgets.

The budget of the City is a detailed operating plan, which identifies estimated costs and results in relation to estimated revenues. The budget includes (1) the programs, projects, services, and activities to be provided during the fiscal year, (2) the estimated resources (inflows) available for appropriation, and (3) the estimated charges to appropriations. The budget represents a process through which policy decisions are deliberated, implemented, and controlled. The City Charter prohibits expending funds for which there is no legal appropriation.

The Administrative Code Chapter 3 outlines the City's general budgetary procedures, with Section 3.3 detailing the budget timeline. A summary of the key budgetary steps is summarized as follows:

**Original Budget**

- (1) Departments and Commissions conduct hearings to obtain public comment on their proposed annual budgets beginning in December and submit their budget proposals to the Controller's Office no later than February 21.
- (2) The Controller's Office consolidates the budget estimates and transmits them to the Mayor's Office no later than the first working day of March. Staff of the Mayor's Office analyze, review and refine the budget estimates before transmitting the Mayor's Proposed Budget to the Board of Supervisors.
- (3) By the first working day of May, the Mayor submits the Proposed Budget for selected departments to the Board of Supervisors. The selected departments are determined by the Controller in consultation with the Board President and the Mayor's Budget Director. Criteria for selecting the departments include (1) that they are not supported by the City's General Fund or (2) that they do not rely on the State's budget submission in May for their revenue sources.
- (4) By the first working day of June, the Mayor submits the complete Proposed Budget to the Board of Supervisors along with a draft of the Annual Appropriation Ordinance prepared by the Controller's Office.
- (5) Within five working days of the Mayor's proposed budget transmission to the Board of Supervisors, the Controller reviews the estimated revenues and assumptions in the Mayor's Proposed Budget and provides an opinion as to their accuracy and reasonableness. The Controller also may make a recommendation regarding prudent reserves given the Mayor's proposed resources and expenditures.
- (6) The designated Committee (usually the Budget Committee) of the Board of Supervisors conducts hearings, hears public comment, and reviews the Mayor's Proposed Budget. The Committee recommends an interim budget reflecting the Mayor's budget transmittal and, by June 30, the Board of Supervisors passes interim appropriation and salary ordinances.
- (7) Not later than the last working day of July, the Board of Supervisors adopts the budget through passage of the Annual Appropriation Ordinance, the legal authority for enactment of the budget.

**CITY AND COUNTY OF SAN FRANCISCO**  
**Required Supplementary Information (Unaudited) –**  
**Budgetary Comparison Schedule - General Fund (Continued)**  
Year Ended June 30, 2020  
(In Thousands)

**Final Budget**

The final budgetary data presented in the basic financial statements reflects the following changes to the original budget:

- (1) Certain annual appropriations are budgeted on a project or program basis. If such projects or programs are not completed at the end of the fiscal year, unexpended appropriations, including encumbered funds, are carried forward to the following year. In certain circumstances, other programs and regular annual appropriations may be carried forward after appropriate approval. Annually appropriated funds, not authorized to be carried forward, lapse at the end of the fiscal year. Appropriations carried forward from the prior year are included in the final budgetary data.
- (2) Appropriations may be adjusted during the year with the approval of the Mayor and the Board of Supervisors, e.g. supplemental appropriations. Additionally, the Controller is authorized to make certain transfers of surplus appropriations within a department. Such adjustments are reflected in the final budgetary data.

The Annual Appropriation Ordinance adopts the budget at the character level of expenditure within departments. As described above, the Controller is authorized to make certain transfers of appropriations within departments. Accordingly, the legal level of budgetary control by the Board of Supervisors is the department level.

Budgetary data, as revised, is presented in the basic financial statements for the General Fund. Final budgetary data excludes the amount reserved for encumbrances for appropriate comparison to actual expenditures.

**(b) Budgetary Results Reconciled to Results in Accordance with Generally Accepted Accounting Principles**

The budgetary process is based upon accounting for certain transactions on a basis other than GAAP. The results of operations are presented in the budget-to-actual comparison schedule in accordance with the budgetary process (Budget basis) to provide a meaningful comparison with the budget.

The major differences between the Budget basis "actual" and GAAP basis are timing differences. Timing differences represent transactions that are accounted for in different periods for Budget basis and GAAP basis reporting. Certain revenues accrued on a Budget basis have been deferred for GAAP reporting. These primarily relate to the accounting for property tax revenues under the Teeter Plan (Note 6), revenues not meeting the 60-day availability period and other assets not available for budgetary appropriation.

**CITY AND COUNTY OF SAN FRANCISCO**  
**Required Supplementary Information (Unaudited) –**  
**Budgetary Comparison Schedule - General Fund (Continued)**  
Year Ended June 30, 2020  
(In Thousands)

The fund balance of the General Fund as of June 30, 2020, on a Budget basis is reconciled to the fund balance on a GAAP basis as follows:

Fund Balance - Budget Basis.....	\$ 2,781,505
Unrealized Gains/ (Losses) on Investments.....	36,626
Cumulative Excess Property Tax Revenues Recognized on a Budget Basis.....	(20,655)
Cumulative Excess Health, Human Services, Franchise and Other Revenues Recognized on a Budget Basis.....	(139,590)
Inventories.....	33,212
Pre-paid lease revenue.....	(6,450)
Nonspendable Fund Balance (Assets Reserved for Not Available for Appropriation).....	1,274
Fund Balance - GAAP basis.....	<u>\$ 2,685,922</u>

General Fund budget basis fund balance as of June 30, 2020 is composed of the following:

Not available for appropriations:

Restricted Fund Balance:

Rainy Day - Economic Stabilization Reserve..... \$ 229,069

Committed Fund Balance:

Budget Stabilization Reserve..... 362,607

Recreation and Parks Expenditure Saving Reserve ..... 803

Assigned for Encumbrances..... 394,912

Assigned for Appropriation Carryforward..... 630,759

Assigned for Subsequent Years' Budgets:

Salaries and benefits costs (MOU)..... 25,371

Subtotal..... \$ 1,643,521

Available for appropriations:

Assigned for Litigation and Contingences..... 160,314

Assigned balance subsequently appropriated as part of  
the General Fund budget for use in fiscal year 2020-21..... 370,405

Unassigned - General Reserve..... 78,498

Unassigned - Free City College and Mission Bay

Transportation Improvement Reserves..... 3,000

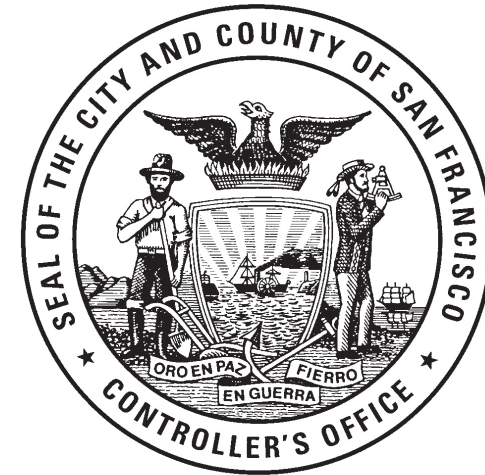
Unassigned - Budget for use in fiscal year 2021-22..... 84

Unassigned - COVID-19 Loss and Economic Contingency Reserve.. 507,400

Unassigned - Available for future appropriations..... 18,283

Subtotal..... 1,137,984

Fund Balance, June 30, 2020 - Budget basis..... \$ 2,781,505



**COMBINING FINANCIAL  
STATEMENTS AND SCHEDULES**

## CITY AND COUNTY OF SAN FRANCISCO

### NONMAJOR GOVERNMENTAL FUNDS

#### SPECIAL REVENUE FUNDS

Special Revenue Funds are used to account for the proceeds of specific revenue sources that are restricted or committed to expenditures for specified purposes other than debt service or capital projects.

*Building Inspection Fund* – Accounts for the revenues and expenditures of the Bureau of Building Inspection which provides enforcement and implementation of laws regulating the use, occupancy, location and maintenance of buildings. This fund shall be used by the Department of Building Inspection to defray the costs of the Bureau of Building Inspection in processing and reviewing permits applications and plans, filed inspections, code enforcement and reproduction of documents.

*Children and Families Fund* – Accounts for property tax revenues, tobacco tax funding from Proposition 10 and interest earnings designated by Charter provision. Monies in this fund are used as specified in the Charter and Proposition 10 to provide services to children less than eighteen years old, and to promote, support and improve the early development of children from the prenatal stage to five years of age.

*Community/Neighborhood Development Fund* – Accounts for various grants primarily from the Department of Housing and Urban Development including federal grants administered by the former Redevelopment Agency to provide for community development of rundown areas; to promote new housing, child care centers and public recreation areas; to provide a variety of social programs for the underprivileged and provide loans for various community development activities. This fund also includes proceeds from a bond issuance to benefit the Seismic Safety Loan Program which provides loans for seismic strengthening of privately-owned unreinforced masonry buildings in the City.

*Community Health Services Fund* – Accounts for state and federal grants used to promote public health and mental health programs.

*Convention Facilities Fund* – Accounts for operating revenues of the convention facilities: Moscone Center, Brooks Hall and Civic Auditorium. In addition to transfers for lease payments of the Moscone Center, this fund provides for operating costs of the various convention facilities and the San Francisco Convention and Visitors Bureau.

*Courts Fund* – Accounts for a portion of revenues from court filing fees that are specifically dedicated for Courthouse costs.

*Culture and Recreation Fund* – Accounts for revenues received from a variety of cultural and recreational funds such as Public Arts, Youth Arts and Yacht Harbor with revenues used for certain specified operating costs.

*Environmental Protection Fund* – Accounts for revenues received from state, federal and other sources for the preservation of the environment, recycling, and reduction of toxic waste from the City's waste stream.

*Gasoline Tax Fund* – Accounts for the subventions received from state gas taxes under the provision of the Streets and Highways Code and for operating transfers from other funds which are used for the same purposes. State subventions are restricted to uses related to local streets and highways, acquisitions of real property, construction and improvements, and maintenance and repairs.

*General Services Fund* – Accounts for the activities of several non-grant activities, generally established by administrative action.

*Gift and Other Expendable Trusts Fund* – Accounts for certain cash gifts which have been accepted by the Board of Supervisors on behalf of the City and the operations of two smaller funds that cannot properly be grouped into the Gift Fund because of their specific terms. Disbursements are made by departments, boards and commissions in accordance with the purposes, if any, specified by the donor. Activities are controlled by project accounting procedures maintained by the Controller.

*Golf Fund* – Accounts for the revenue and expenditures related to the City's six golf courses.

*Human Welfare Fund* – Accounts for state and federal grants used to promote education and discourage domestic violence.

## CITY AND COUNTY OF SAN FRANCISCO

### NONMAJOR GOVERNMENTAL FUNDS

#### SPECIAL REVENUE FUNDS (Continued)

*Low and Moderate Income Housing Asset Fund* – Accounts for the former Redevelopment Agency's affordable housing assets upon its dissolution on January 31, 2012.

*Open Space and Park Fund* – Accounts for property tax revenues designated by Charter provision, interest earnings and miscellaneous service charges and gifts. Monies in this fund are used as specified in the Charter for acquisition and development of parks and open space parcels, for renovation of existing parks and recreation facilities, for maintenance of properties acquired and for after-school recreation programs.

*Public Library Fund* – Accounts for property tax revenues and interest earnings designated by Charter provision. Monies in this fund are to be expended or used exclusively by the library department to provide library services and materials and to operate library facilities.

*Public Protection Fund* – Accounts for grants received and revenues and expenditures of 21 special revenue funds including fingerprinting, vehicle theft crimes, peace officer training and other activities related to public protection.

*Public Works, Transportation and Commerce Fund* – Accounts for the revenues and expenditures of 13 special revenue funds including construction inspection, engineering inspection and other activities related to public works projects. In addition, the fund accounts for various grants from federal and state agencies expended for specific purposes, activities or facilities related to transportation and commerce.

*Real Property Fund* – Accounts for the lease revenue from real property purchased with the proceeds from certificates of participation. The lease revenue is used for operations and to pay for debt service of the certificates of participation. Sales and disposals of real property are also accounted for in this fund.

*San Francisco County Transportation Authority Fund* – Accounts for the proceeds of a one-half of one percent increase in local sales tax authorized by the voters for mass transit and other traffic and transportation purposes.

*Senior Citizens Program Fund* – Accounts for grant revenues from the federal and state government to be used to promote the well-being of San Francisco senior citizens.

*War Memorial Fund* – Accounts for the costs of maintaining, operating and caring for the War Memorial buildings and grounds.

#### DEBT SERVICE FUNDS

The Debt Service Funds account for the accumulation of property taxes and other revenues for periodic payment of interest and principal on general obligation and certain lease revenue bonds and related authorized costs.

*General Obligation Bond Fund* – Accounts for property taxes and other revenues, (including the tobacco settlement revenues in excess of the \$100 million required to fund the Laguna Honda Hospital construction project) for periodic payment of interest and principal of general obligation bonds and related costs. Provisions are made in the general property tax levy for monies sufficient to meet these requirements in accordance with Article XIII of the State Constitution (Proposition 13).

*Certificates of Participation (COP) Funds* – Accounts for Base Rental payments from the various Special Revenue Funds and General Fund which provide for periodic payments of interest and principal. The COPs are being sold to provide funds to finance the acquisition of existing office buildings and certain improvements thereto, or the construction of City buildings such as the Courthouse, to be leased to the City for use of certain City departments as office space.

*Other Bond Funds* – Accounts for funds and debt service for the revolving fund loans operated and managed by the Mayor's Office of Community Development to assist with economic development efforts in low income neighborhoods (Facade Improvement Program) and for the interim financing of revolving credit facility for the Transbay Joint Powers Authority on the Transbay Transit Center project.

CITY AND COUNTY OF SAN FRANCISCO

NONMAJOR GOVERNMENTAL FUNDS

CAPITAL PROJECTS FUNDS

Capital Projects Funds are used to account for financial resources that are restricted, committed or assigned to expenditures for the acquisition of land or acquisition and construction of major facilities other than those financed in the proprietary fund types.

*City Facilities Improvement Fund* – Accounts for bond proceeds, capital lease financing, federal and local funds and transfers from other funds which are designated for various buildings and general improvements. Expenditures for acquisition and construction of public buildings and improvements are made in accordance with bond requirements and appropriation ordinances.

*Fire Protection Systems Improvement Fund* – Accounts for bond proceeds which are designated for improvements in fire protection facilities. Expenditures for construction are made in accordance with bond requirements.

*Moscone Convention Center Fund* – Accounts for proceeds from Moscone Convention Center Lease Revenue Bonds and transfers from the General Fund and Convention Facilities Special Revenue Fund. Expenditures are for construction of the George R. Moscone Convention Center and for related administrative costs.

*Recreation and Park Projects* – Accounts for bond proceeds, Federal and state grants, gifts and transfers from other funds which are designated for various recreation and park additions and development. Expenditures for acquisition and construction of recreation and park facilities are made in accordance with bond requirements and appropriation ordinances.

*Street Improvement Fund* – Accounts for gas tax subventions, bond fund proceeds and other revenues which are designated for general street improvements. Expenditures for land acquisition and construction of designated improvements are made in accordance with applicable state codes, City charter provisions and bond requirements.

PERMANENT FUND

Permanent funds are used to report resources that are legally restricted to the extent that only earnings, not principal, may be used for purposes that support the reporting government's programs.

*Bequest Fund* – Accounts for income and disbursements of bequests accepted by the City. Disbursements are made in accordance with terms of the bequests.

CITY AND COUNTY OF SAN FRANCISCO

Combining Balance Sheet  
Nonmajor Governmental Funds

June 30, 2020

(In Thousands)

	Special Revenue Funds	Debt Service Funds	Capital Projects Funds	Permanent Fund Bequest Fund	Total Nonmajor Governmental Funds
Assets:					
Deposits and investments with City Treasury.....	\$ 2,768,172	\$ 125,643	\$ 338,438	\$ 4,175	\$ 3,236,428
Deposits and investments outside City Treasury.....	65,210	77,699	167,665	-	310,574
Receivables:					
Property taxes and penalties.....	4,989	6,251	-	-	11,240
Other local taxes.....	120,764	-	-	-	120,764
Federal and state grants and subventions.....	88,765	-	12,472	-	101,237
Charges for services.....	16,563	-	49	-	16,612
Interest and other.....	12,596	739	840	5	14,180
Due from other funds.....	677	-	13,519	-	14,196
Due from component unit.....	6,963	-	-	-	6,963
Advance to component unit.....	4,669	-	-	-	4,669
Loans receivable (net of allowance for uncollectible amounts).....	129,223	-	-	-	129,223
Other assets.....	17,131	-	-	-	17,131
Total assets.....	<u>\$ 3,235,722</u>	<u>\$ 210,332</u>	<u>\$ 532,983</u>	<u>\$ 4,180</u>	<u>\$ 3,983,217</u>
Liabilities:					
Accounts payable.....	\$ 126,839	\$ 270	\$ 80,425	\$ 4	\$ 207,538
Accrued payroll.....	20,535	-	788	-	21,323
Unearned grant and subvention revenue.....	106,544	-	5,108	-	111,652
Due to other funds.....	48,851	-	10,044	-	58,895
Unearned revenues and other liabilities.....	894,016	7,932	14,400	-	916,348
Bonds, loans, capital leases, and other payables.....	18,712	-	89,478	-	108,190
Total liabilities.....	<u>1,215,497</u>	<u>8,202</u>	<u>200,243</u>	<u>4</u>	<u>1,423,946</u>
Deferred inflows of resources.....	<u>196,225</u>	<u>5,920</u>	<u>3,172</u>	<u>-</u>	<u>205,317</u>
Fund balances:					
Nonspendable.....	82	-	-	-	82
Restricted.....	1,699,328	196,210	329,568	4,176	2,229,282
Assigned.....	125,319	-	-	-	125,319
Unassigned.....	(729)	-	-	-	(729)
Total fund balances.....	<u>1,824,000</u>	<u>196,210</u>	<u>329,568</u>	<u>4,176</u>	<u>2,353,954</u>
Total liabilities, deferred inflows of resources and fund balances.....	<u>\$ 3,235,722</u>	<u>\$ 210,332</u>	<u>\$ 532,983</u>	<u>\$ 4,180</u>	<u>\$ 3,983,217</u>

**CITY AND COUNTY OF SAN FRANCISCO**  
**Combining Statement of Revenues, Expenditures, and Changes**  
**in Fund Balances - Nonmajor Governmental Funds**  
Year Ended June 30, 2020  
(In Thousands)

	Special Revenue Funds	Debt Service Funds	Capital Projects Funds	Permanent Fund Bequest Fund	Total Nonmajor Governmental Funds
Revenues:					
Property taxes.....	\$ 245,005	\$ 334,930	\$ -	\$ -	\$ 579,935
Business taxes.....	11,777	-	-	-	11,777
Sales and use tax.....	99,269	-	-	-	99,269
Hotel room tax.....	28,800	-	-	-	28,800
Other local taxes.....	5,264	-	-	-	5,264
Licenses, permits, and franchises.....	13,154	-	-	-	13,154
Fines, forfeitures, and penalties.....	23,027	17,098	-	-	40,125
Interest and investment income.....	60,983	5,122	9,978	96	76,179
Rents and concessions.....	108,708	-	166	175	109,049
Intergovernmental:					
Federal.....	188,674	-	23,556	-	212,230
State.....	183,017	720	4,057	-	187,794
Other.....	23,715	-	364	-	24,079
Charges for services.....	168,646	-	-	-	168,646
Other.....	141,355	5,850	4,919	17	152,141
Total revenues.....	<u>1,301,394</u>	<u>363,720</u>	<u>43,040</u>	<u>288</u>	<u>1,708,442</u>
Expenditures:					
Current:					
Public protection.....	71,930	-	-	-	71,930
Public works, transportation and commerce.....	285,347	-	-	-	285,347
Human welfare and neighborhood development.....	817,523	-	-	-	817,523
Community health.....	117,654	-	-	-	117,654
Culture and recreation.....	304,707	-	-	286	304,993
General administration and finance.....	88,556	-	-	-	88,556
Debt service:					
Principal retirement.....	13,400	283,475	-	-	296,875
Interest and other fiscal charges.....	10,320	138,110	2,216	-	150,646
Bond issuance costs.....	676	1,375	2,404	-	4,455
Payment to refunded bond escrow agent.....	-	8,905	-	-	8,905
Capital outlay.....	-	-	454,137	-	454,137
Total expenditures.....	<u>1,710,113</u>	<u>431,865</u>	<u>458,757</u>	<u>286</u>	<u>2,601,021</u>
Excess (deficiency) of revenues over (under) expenditures.....	<u>(408,719)</u>	<u>(68,145)</u>	<u>(415,717)</u>	<u>2</u>	<u>(892,579)</u>
Other financing sources (uses):					
Transfers in.....	490,997	101,316	21,460	-	613,773
Transfers out.....	(137,587)	(48)	(84,809)	(59)	(222,503)
Issuance of bonds:					
Face value of bonds issued.....	92,725	219,565	303,335	-	615,625
Premium on issuance of bonds.....	207	39,493	34,059	-	73,759
Payment to refunded bond escrow agent.....	-	(257,675)	-	-	(257,675)
Total other financing sources (uses).....	<u>446,342</u>	<u>102,651</u>	<u>274,045</u>	<u>(59)</u>	<u>822,979</u>
Net changes in fund balances.....	37,623	34,506	(141,672)	(57)	(69,600)
Fund balances at beginning of year.....	1,786,377	161,704	471,240	4,233	2,423,554
Fund balances at end of year.....	<u>\$ 1,824,000</u>	<u>\$ 196,210</u>	<u>\$ 329,568</u>	<u>\$ 4,176</u>	<u>\$ 2,353,954</u>

**CITY AND COUNTY OF SAN FRANCISCO**  
**Combining Balance Sheet**  
**Nonmajor Governmental Funds - Special Revenue Funds**  
June 30, 2020  
(In Thousands)

	Building Inspection Fund	Children and Families Fund	Community / Neighborhood Development Fund	Community Health Services Fund	Convention Facilities Fund	Courts Fund
Assets:						
Deposits and investments with City Treasury.....	\$ 177,538	\$ 559,597	\$ 1,209,182	\$ 48,092	\$ 47,236	\$ 1,003
Deposits and investments outside City Treasury.....	5	-	7,162	-	-	-
Receivables:						
Property taxes and penalties.....	-	2,206	-	-	-	-
Other local taxes.....	-	39,832	67,191	-	-	-
Federal and state grants and subventions.....	-	5,148	6,290	26,679	-	-
Charges for services.....	161	-	75	675	128	116
Interest and other.....	510	1,284	2,474	170	3,620	-
Due from other funds.....	72	-	-	-	-	-
Due from component unit.....	-	-	-	-	-	-
Advance to component unit.....	-	-	-	-	-	-
Loans receivable (net of allowance for uncollectible amounts).....	159	-	128,618	-	-	-
Other assets.....	-	-	14,589	4	-	-
Total assets.....	<u>\$ 178,445</u>	<u>\$ 608,067</u>	<u>\$ 1,435,581</u>	<u>\$ 75,620</u>	<u>\$ 50,984</u>	<u>\$ 1,119</u>
Liabilities:						
Accounts payable.....	\$ 2,559	\$ 40,108	\$ 13,756	\$ 13,795	\$ 3,666	\$ -
Accrued payroll.....	2,056	894	951	1,374	44	-
Unearned grant and subvention revenues.....	-	2,145	29,245	3,672	-	-
Due to other funds.....	-	-	94	138	-	-
Unearned revenues and other liabilities.....	11,648	375,280	489,368	-	2,444	-
Bonds, loans, capital leases, and other payables.....	-	-	18,712	-	-	-
Total liabilities.....	<u>16,263</u>	<u>418,427</u>	<u>552,126</u>	<u>18,979</u>	<u>6,154</u>	<u>-</u>
Deferred inflows of resources.....	159	5,396	129,861	15,778	-	-
Fund balances:						
Nonspendable.....	-	-	-	-	-	-
Restricted.....	162,023	184,244	731,493	40,865	44,830	1,119
Assigned.....	-	-	22,101	-	-	-
Unassigned.....	-	-	-	-	-	-
Total fund balances.....	<u>162,023</u>	<u>184,244</u>	<u>753,594</u>	<u>40,865</u>	<u>44,830</u>	<u>1,119</u>
Total liabilities, deferred inflows of resources and fund balances.....	<u>\$ 178,445</u>	<u>\$ 608,067</u>	<u>\$ 1,435,581</u>	<u>\$ 75,620</u>	<u>\$ 50,984</u>	<u>\$ 1,119</u>

(Continued)



**CITY AND COUNTY OF SAN FRANCISCO**  
**Combining Balance Sheet**  
**Nonmajor Governmental Funds – Special Revenue Funds (Continued)**  
June 30, 2020  
(In Thousands)

	Culture and Recreation Fund	Environmental Protection Fund	Gasoline Tax Fund	General Services Fund	Gift and Other Expendable Trusts Fund	Golf Fund
<b>Assets:</b>						
Deposits and investments with City Treasury.....	\$ 33,454	\$ 1,491	\$ 70,973	\$ 29,325	\$ 32,220	\$ 10,052
Deposits and investments outside City Treasury.....	1,931	-	-	-	3	-
<b>Receivables:</b>						
Property taxes and penalties.....	-	-	-	-	-	-
Other local taxes.....	-	-	-	-	-	-
Federal and state grants and subventions.....	-	1,066	4,119	2,516	12	-
Charges for services.....	171	-	276	775	131	250
Interest and other.....	32	-	179	615	29	34
Due from other funds.....	-	32	-	-	-	-
Due from component unit.....	-	-	-	-	-	-
Advance to component unit.....	-	-	-	-	-	-
Loans receivable (net of allowance for uncollectible amounts).....	-	-	-	-	-	-
Other assets.....	-	-	-	-	362	-
<b>Total assets.....</b>	<b>\$ 35,588</b>	<b>\$ 2,589</b>	<b>\$ 75,547</b>	<b>\$ 33,231</b>	<b>\$ 32,757</b>	<b>\$ 10,336</b>
<b>Liabilities:</b>						
Accounts payable.....	\$ 1,006	\$ 469	\$ 4,600	\$ 2,151	\$ 1,536	\$ 264
Accrued payroll.....	263	153	266	484	12	283
Unearned grant and subvention revenues.....	104	516	-	2,253	6	-
Due to other funds.....	-	-	-	-	-	-
Unearned revenues and other liabilities.....	-	-	-	-	-	-
Bonds, loans, capital leases, and other payables.....	-	-	-	-	-	-
<b>Total liabilities.....</b>	<b>1,373</b>	<b>1,138</b>	<b>4,866</b>	<b>4,888</b>	<b>1,554</b>	<b>547</b>
Deferred inflows of resources.....	-	292	273	659	116	-
<b>Fund balances:</b>						
Nonspendable.....	-	-	-	-	-	-
Restricted.....	28,765	1,159	70,408	8,844	31,087	-
Assigned.....	7,450	-	-	18,840	-	9,789
Unassigned.....	-	-	-	-	-	-
<b>Total fund balances.....</b>	<b>34,215</b>	<b>1,159</b>	<b>70,408</b>	<b>27,684</b>	<b>31,087</b>	<b>9,789</b>
<b>Total liabilities, deferred inflows of resources and fund balances.....</b>	<b>\$ 35,588</b>	<b>\$ 2,589</b>	<b>\$ 75,547</b>	<b>\$ 33,231</b>	<b>\$ 32,757</b>	<b>\$ 10,336</b>

(Continued)

**CITY AND COUNTY OF SAN FRANCISCO**  
**Combining Balance Sheet**  
**Nonmajor Governmental Funds – Special Revenue Funds (Continued)**  
June 30, 2020  
(In Thousands)

	Human Welfare Fund	Low and Moderate Income Housing Asset Fund	Open Space and Park Fund	Public Library Fund	Public Protection Fund	Public Works, Transportation and Commerce Fund
<b>Assets:</b>						
Deposits and investments with City Treasury.....	\$ 74,539	\$ 49,645	\$ 55,741	\$ 107,837	\$ 72,159	\$ 72,055
Deposits and investments outside City Treasury.....	-	-	-	-	4	-
<b>Receivables:</b>						
Property taxes and penalties.....	-	-	1,392	1,391	-	-
Other local taxes.....	-	-	-	-	-	487
Federal and state grants and subventions.....	10,702	-	-	-	21,016	258
Charges for services.....	61	-	-	3	2,234	10,461
Interest and other.....	136	138	149	172	74	555
Due from other funds.....	-	-	-	-	-	103
Due from component unit.....	-	-	-	-	-	5,199
Advance to component unit.....	-	4,669	-	-	-	-
Loans receivable (net of allowance for uncollectible amounts).....	-	446	-	-	-	-
Other assets.....	78	-	1,940	-	75	1
<b>Total assets.....</b>	<b>\$ 85,516</b>	<b>\$ 54,898</b>	<b>\$ 59,222</b>	<b>\$ 109,403</b>	<b>\$ 95,562</b>	<b>\$ 89,099</b>
<b>Liabilities:</b>						
Accounts payable.....	\$ 16,549	\$ 1,183	\$ 559	\$ 4,182	\$ 7,025	\$ 4,102
Accrued payroll.....	272	55	1,196	4,147	1,381	4,366
Unearned grant and subvention revenues.....	51,980	-	-	-	16,623	-
Due to other funds.....	-	-	-	-	-	432
Unearned revenues and other liabilities.....	308	2,764	1,765	1,764	27	6,808
Bonds, loans, capital leases, and other payables.....	-	-	-	-	-	-
<b>Total liabilities.....</b>	<b>69,109</b>	<b>4,002</b>	<b>3,520</b>	<b>10,093</b>	<b>25,056</b>	<b>15,708</b>
Deferred inflows of resources.....	336	5,115	1,328	1,330	15,982	8,916
<b>Fund balances:</b>						
Nonspendable.....	-	-	-	-	-	-
Restricted.....	13,682	45,781	54,374	96,712	48,134	7,383
Assigned.....	2,389	-	-	1,268	6,390	57,092
Unassigned.....	-	-	-	-	-	-
<b>Total fund balances.....</b>	<b>16,071</b>	<b>45,781</b>	<b>54,374</b>	<b>97,980</b>	<b>54,524</b>	<b>64,475</b>
<b>Total liabilities, deferred inflows of resources and fund balances.....</b>	<b>\$ 85,516</b>	<b>\$ 54,898</b>	<b>\$ 59,222</b>	<b>\$ 109,403</b>	<b>\$ 95,562</b>	<b>\$ 89,099</b>

(Continued)

**CITY AND COUNTY OF SAN FRANCISCO**  
**Combining Balance Sheet**  
**Nonmajor Governmental Funds – Special Revenue Funds (Continued)**  
June 30, 2020  
(In Thousands)

	San Francisco County				
	Real Property Fund	Transportation Authority Fund	Senior Citizens Program Fund	War Memorial Fund	Total
Assets:					
Deposits and investments with City Treasury.....	\$ 16,382	\$ 88,499	\$ -	\$ 11,152	\$ 2,768,172
Deposits and investments outside City Treasury.....	-	56,105	-	-	65,210
Receivables:					
Property taxes and penalties.....	-	-	-	-	4,989
Other local taxes.....	-	13,274	-	-	120,764
Federal and state grants and subventions.....	-	10,025	934	-	88,795
Charges for services.....	1,046	-	-	-	16,563
Interest and other.....	9	2,384	-	32	12,596
Due from other funds.....	-	470	-	-	677
Due from component unit.....	-	1,764	-	-	6,963
Advance to component unit.....	-	-	-	-	4,669
Loans receivable (net of allowance for uncollectible amounts).....	-	-	-	-	129,223
Other assets.....	-	82	-	-	17,131
Total assets.....	\$ 17,437	\$ 172,603	\$ 934	\$ 11,184	\$ 3,235,722
Liabilities:					
Accounts payable.....	\$ 1,194	\$ 7,219	\$ 584	\$ 332	\$ 126,839
Accrued payroll.....	1,631	248	-	459	20,535
Unearned grant and subvention revenues.....	-	-	-	-	106,544
Due to other funds.....	-	47,837	350	-	48,851
Unearned revenues and other liabilities.....	1,705	-	-	135	894,016
Bonds, loans, capital leases, and other payables.....	-	-	-	-	18,712
Total liabilities.....	4,530	55,304	934	926	1,215,497
Deferred inflows of resources.....	438	9,519	729	-	196,225
Fund balances:					
Nonspendable.....	-	82	-	-	82
Restricted.....	12,469	107,698	-	10,258	1,699,328
Assigned.....	-	-	-	-	125,319
Unassigned.....	-	-	(729)	-	(729)
Total fund balances.....	12,469	107,780	(729)	10,258	1,824,000
Total liabilities, deferred inflows of resources and fund balances.....	\$ 17,437	\$ 172,603	\$ 934	\$ 11,184	\$ 3,235,722

**CITY AND COUNTY OF SAN FRANCISCO**  
**Combining Statement of Revenues, Expenditures,**  
**and Changes in Fund Balances**  
**Nonmajor Governmental Funds – Special Revenue Funds**  
Year Ended June 30, 2020  
(In Thousands)

	Building Inspection Fund	Children and Families Fund	Community / Neighborhood Development Fund	Community Health Services Fund	Convention Facilities Fund	Courts Fund
Revenues:						
Property taxes.....	\$ -	\$ 108,837	\$ -	\$ -	\$ -	\$ -
Business taxes.....	-	-	11,777	-	-	-
Sales and use tax.....	-	-	-	-	-	-
Hotel room tax.....	-	-	-	-	-	-
Other local taxes.....	-	-	-	-	-	-
Licenses, permits, and franchises.....	6,777	-	-	-	-	-
Fines, forfeitures, and penalties.....	-	-	670	5,210	-	18
Interest and investment income.....	4,231	7,583	27,051	1,474	1,378	35
Rents and concessions.....	-	-	625	-	42,138	-
Intergovernmental:						
Federal.....	-	10,903	34,780	58,170	-	-
State.....	-	15,769	784	47,233	-	-
Other.....	-	-	5,000	-	-	-
Charges for services.....	63,565	-	15,170	4,204	-	1,907
Other.....	8	399	98,058	5,173	1,445	-
Total revenues.....	74,581	143,491	193,915	121,464	44,961	1,960
Expenditures:						
Current:						
Public protection.....	-	99	-	-	-	356
Public works, transportation and commerce... development.....	78,613	-	37,129	1,032	36	-
Human welfare and neighborhood development.....	-	318,695	334,233	486	-	-
Community health.....	-	-	3,638	112,428	-	-
Culture and recreation.....	-	-	1,106	-	47,338	-
General administration and finance.....	-	-	4,416	26	-	-
Debt service:						
Principal retirement.....	-	-	-	-	-	-
Interest and other fiscal charges.....	-	-	487	-	-	-
Bond issuance costs.....	-	-	676	-	-	-
Total expenditures.....	78,613	318,794	381,685	113,972	47,374	356
Excess (deficiency) of revenues over (under) expenditures.....	(4,032)	(175,303)	(187,770)	7,492	(2,413)	1,604
Other financing sources (uses):						
Transfers in.....	-	181,911	81,836	328	30,826	666
Transfers out.....	(171)	(613)	(8,407)	-	(31,710)	(2,377)
Issuance of bonds:						
Face value of bonds issued.....	-	-	92,725	-	-	-
Premium on issuance of bonds.....	-	-	207	-	-	-
Total other financing sources (uses).....	(171)	181,298	166,361	328	(884)	(1,711)
Net changes in fund balances.....	(4,203)	5,995	(21,409)	7,820	(3,297)	(107)
Fund balances at beginning of year.....	166,226	178,249	775,003	33,045	48,127	1,226
Fund balances at end of year.....	\$ 162,023	\$ 184,244	\$ 753,594	\$ 40,865	\$ 44,830	\$ 1,119

(Continued)

**CITY AND COUNTY OF SAN FRANCISCO**  
**Combining Statement of Revenues, Expenditures,**  
**and Changes in Fund Balances**  
**Nonmajor Governmental Funds – Special Revenue Funds (Continued)**  
Year Ended June 30, 2020  
(In Thousands)

	Culture and Recreation Fund	Environmental Protection Fund	Gasoline Tax Fund	General Services Fund	Gift and Other Expendable Trusts Fund	Golf Fund
Revenues:						
Property taxes.....	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -
Business taxes.....	-	-	-	-	-	-
Sales and use tax.....	-	-	-	-	-	-
Hotel room tax.....	28,800	-	-	-	-	-
Other local taxes.....	-	-	-	-	-	-
Licenses, permits, and franchises.....	71	-	-	1,590	-	-
Fines, forfeitures, and penalties.....	1	-	-	-	995	-
Interest and investment income.....	677	21	1,499	639	562	277
Rents and concessions.....	465	-	-	647	-	3,349
Intergovernmental:						
Federal.....	21	355	-	100	-	-
State.....	50	5,503	53,746	17,619	-	-
Other.....	-	158	-	-	-	-
Charges for services.....	5,539	53	393	1,807	14	7,000
Other.....	3,227	182	14	913	19,133	-
Total revenues.....	38,851	6,272	55,652	23,315	20,704	10,626
Expenditures:						
Current:						
Public protection.....	-	-	-	162	187	-
Public works, transportation and commerce...	604	-	36,104	15,000	1,232	-
Human welfare and neighborhood development.....	867	6,039	-	105	3,933	-
Community health.....	-	-	-	-	203	-
Culture and recreation.....	18,347	-	-	672	599	16,999
General administration and finance.....	16,250	91	13	6,703	1,491	-
Debt service:						
Principal retirement.....	480	-	-	-	-	-
Interest and other fiscal charges.....	980	-	-	-	-	-
Bond issuance costs.....	-	-	-	-	-	-
Total expenditures.....	37,528	6,130	36,117	22,642	7,645	16,999
Excess (deficiency) of revenues over (under) expenditures.....	1,323	142	19,535	673	13,059	(6,373)
Other financing sources (uses):						
Transfers in.....	7,094	52	-	158	-	7,450
Transfers out.....	(445)	(21)	(3,129)	(238)	(302)	(1,180)
Issuance of bonds:						
Face value of bonds issued.....	-	-	-	-	-	-
Premium on issuance of bonds.....	-	-	-	-	-	-
Total other financing sources (uses).....	6,649	31	(3,129)	(80)	(302)	6,270
Net changes in fund balances.....	7,972	173	16,406	593	12,757	(103)
Fund balances at beginning of year.....	26,243	986	54,002	27,091	18,330	9,892
Fund balances at end of year.....	\$ 34,215	\$ 1,159	\$ 70,408	\$ 27,684	\$ 31,087	\$ 9,789

(Continued)

**CITY AND COUNTY OF SAN FRANCISCO**  
**Combining Statement of Revenues, Expenditures,**  
**and Changes in Fund Balances**  
**Nonmajor Governmental Funds – Special Revenue Funds (Continued)**  
Year Ended June 30, 2020  
(In Thousands)

	Human Welfare Fund	Low and Moderate Income Housing Asset Fund	Open Space and Park Fund	Public Library Fund	Public Protection Fund	Public Works, Transportation and Commerce Fund
Revenues:						
Property taxes.....	\$ -	\$ -	\$ 68,084	\$ 68,084	\$ -	\$ -
Business taxes.....	-	-	-	-	-	-
Sales and use tax.....	-	-	-	-	-	-
Hotel room tax.....	-	-	-	-	-	-
Other local taxes.....	-	-	-	-	-	5,264
Licenses, permits, and franchises.....	213	-	-	-	487	-
Fines, forfeitures, and penalties.....	8	-	-	-	16,028	97
Interest and investment income.....	1,554	4,074	1,073	2,338	1,619	1,595
Rents and concessions.....	-	6,506	-	3	-	6
Intergovernmental:						
Federal.....	41,007	-	-	15	30,595	7
State.....	19,955	-	154	214	21,228	-
Other.....	-	1,773	-	-	20	12,155
Charges for services.....	148	-	-	245	22,449	45,172
Other.....	-	9,723	-	-	447	637
Total revenues.....	62,885	22,076	69,311	70,899	92,873	64,933
Expenditures:						
Current:						
Public protection.....	-	-	-	-	71,126	-
Public works, transportation and commerce...	5,861	-	3,683	6,873	-	66,473
Human welfare and neighborhood development.....	106,719	18,822	-	-	4,400	15,981
Community health.....	-	-	-	-	1,385	-
Culture and recreation.....	-	-	60,958	140,990	-	-
General administration and finance.....	-	-	-	13	3,321	15
Debt service:						
Principal retirement.....	-	-	-	-	-	-
Interest and other fiscal charges.....	-	-	-	-	-	-
Bond issuance costs.....	-	-	-	-	-	-
Total expenditures.....	112,580	18,822	64,641	147,876	80,232	82,469
Excess (deficiency) of revenues over (under) expenditures.....	(49,695)	3,254	4,670	(76,977)	12,641	(17,536)
Other financing sources (uses):						
Transfers in.....	55,385	-	1,180	90,147	-	20,339
Transfers out.....	-	(2)	(3,074)	(2,435)	(2,593)	(1,260)
Issuance of bonds:						
Face value of bonds issued.....	-	-	-	-	-	-
Premium on issuance of bonds.....	-	-	-	-	-	-
Total other financing sources (uses).....	55,385	(2)	(1,894)	87,712	(2,593)	19,079
Net changes in fund balances.....	5,690	3,252	2,776	10,735	10,048	1,543
Fund balances at beginning of year.....	10,381	42,529	51,598	87,245	44,476	62,932
Fund balances at end of year.....	\$ 16,071	\$ 45,781	\$ 54,374	\$ 97,980	\$ 54,524	\$ 64,475

(Continued)

**CITY AND COUNTY OF SAN FRANCISCO**  
**Combining Statement of Revenues, Expenditures,**  
**and Changes in Fund Balances**  
**Nonmajor Governmental Funds – Special Revenue Funds (Continued)**  
Year Ended June 30, 2020  
(In Thousands)

	Real Property Fund	San Francisco County Transportation Authority Fund	Senior Citizens Program Fund	War Memorial Fund	Total
Revenues:					
Property taxes.....	\$ -	\$ -	\$ -	\$ -	\$ 245,005
Business taxes.....	-	-	-	-	11,777
Sales and use tax.....	-	99,269	-	-	99,269
Hotel room tax.....	-	-	-	-	28,800
Other local taxes.....	-	-	-	-	5,264
Licenses, permits, and franchises.....	-	4,016	-	-	13,154
Fines, forfeitures, and penalties.....	-	-	-	-	23,027
Interest and investment income.....	220	2,783	-	300	60,983
Rents and concessions.....	51,899	-	-	3,070	108,708
Intergovernmental:					
Federal.....	19	6,559	6,137	6	188,674
State.....	-	118	644	-	183,017
Other.....	674	3,935	-	-	23,715
Charges for services.....	595	-	-	385	168,646
Other.....	1,928	44	24	-	141,355
Total revenues.....	55,335	116,724	6,805	3,761	1,301,394
Expenditures:					
Current:					
Public protection.....	-	-	-	-	71,930
Public works, transportation and commerce....	1,450	30,982	-	275	285,347
Human welfare and neighborhood development.....	-	-	7,243	-	817,523
Community health.....	-	-	-	-	117,654
Culture and recreation.....	-	-	-	17,698	304,707
General administration and finance.....	56,217	-	-	-	88,556
Debt service:					
Principal retirement.....	-	12,920	-	-	13,400
Interest and other fiscal charges.....	-	8,853	-	-	10,320
Bond issuance costs.....	-	-	-	-	676
Total expenditures.....	57,667	52,755	7,243	17,973	1,710,113
Excess (deficiency) of revenues over (under) expenditures.....	(2,332)	63,969	(438)	(14,212)	(408,719)
Other financing sources (uses):					
Transfers in.....	-	-	40	13,585	490,997
Transfers out.....	(8,755)	(70,819)	-	(56)	(137,587)
Issuance of bonds:					
Face value of bonds issued.....	-	-	-	-	92,725
Premium on issuance of bonds.....	-	-	-	-	207
Total other financing sources (uses).....	(8,755)	(70,819)	40	13,529	446,342
Net changes in fund balances.....	(11,087)	(6,850)	(398)	(683)	37,623
Fund balances at beginning of year.....	23,556	114,630	(331)	10,941	1,786,377
Fund balances at end of year.....	\$ 12,469	\$ 107,780	\$ (729)	\$ 10,258	\$ 1,824,000

**CITY AND COUNTY OF SAN FRANCISCO**  
**Combining Schedule of Revenues, Expenditures, and Changes**  
**in Fund Balances – Budget and Actual – Budget Basis**  
**Nonmajor Governmental Funds – Special Revenue Funds**  
Year Ended June 30, 2020  
(In Thousands)

	Building Inspection Fund				Children and Families Fund			
	Original Budget	Final Budget	Actual	Variance Positive (Negative)	Original Budget	Final Budget	Actual	Variance Positive (Negative)
Revenues:								
Property taxes.....	\$ -	\$ -	\$ -	\$ -	\$ 104,470	\$ 104,470	\$ 108,837	\$ 4,367
Business taxes.....	-	-	-	-	-	-	-	-
Sales and use tax.....	-	-	-	-	-	-	-	-
Hotel room tax.....	-	-	-	-	-	-	-	-
Other local taxes.....	-	-	-	-	-	-	-	-
Licenses, permits, and franchises.....	6,520	6,520	6,777	257	-	-	-	-
Fines, forfeitures, and penalties.....	-	-	-	-	-	-	-	-
Interest and investment income.....	985	985	3,409	2,424	407	3,377	3,793	416
Rents and concessions.....	-	-	-	-	-	-	-	-
Intergovernmental:								
Federal.....	-	-	-	-	10,848	11,691	10,692	(999)
State.....	-	-	-	-	14,590	16,098	16,275	177
Other.....	-	-	-	-	-	-	-	-
Charges for services.....	61,762	61,976	63,383	1,407	-	-	-	-
Other.....	-	-	8	8	400	400	400	-
Total revenues.....	69,267	69,481	73,577	4,096	130,715	136,036	139,997	3,961
Expenditures:								
Current:								
Public protection.....	-	-	-	-	172	99	99	-
Public works, transportation and commerce.....	96,327	87,174	78,613	8,561	-	-	-	-
Human welfare and neighborhood development.....	-	-	-	-	338,362	319,774	318,694	1,080
Community health.....	-	-	-	-	-	-	-	-
Culture and recreation.....	-	-	-	-	-	-	-	-
General administration and finance.....	-	-	-	-	-	-	-	-
Debt service:								
Principal retirement.....	-	-	-	-	-	-	-	-
Interest and other fiscal charges.....	-	-	-	-	-	-	-	-
Bond issuance costs.....	-	-	-	-	-	-	-	-
Total expenditures.....	96,327	87,174	78,613	8,561	338,534	319,873	318,793	1,080
Excess (deficiency) of revenues over (under) expenditures.....	(27,060)	(17,693)	(5,036)	12,657	(207,819)	(183,837)	(178,796)	5,041
Other financing sources (uses):								
Transfers in.....	-	-	-	-	196,740	181,911	181,911	-
Transfers out.....	-	-	-	-	-	-	-	-
Issuance of commercial paper.....	-	-	-	-	-	-	-	-
Issuance of bonds.....	-	-	-	-	-	-	-	-
Budget reserves and designations.....	-	-	-	-	-	-	-	-
Total other financing sources (uses).....	-	-	-	-	196,740	181,911	181,911	-
Net changes in fund balances.....	(27,060)	(17,693)	(5,036)	12,657	(11,079)	(1,926)	3,115	5,041
Budgetary fund balances, July 1.....	27,060	165,614	165,614	-	11,079	180,196	180,196	-
Budgetary fund balances, June 30.....	\$ -	\$ 147,921	\$ 160,578	\$ 12,657	\$ -	\$ 178,270	\$ 183,311	\$ 5,041

**CITY AND COUNTY OF SAN FRANCISCO**  
**Combining Schedule of Revenues, Expenditures, and Changes**  
**in Fund Balances – Budget and Actual – Budget Basis**  
**Nonmajor Governmental Funds – Special Revenue Funds (Continued)**  
Year Ended June 30, 2020  
(In Thousands)

	Community / Neighborhood Development Fund				Community Health Services Fund			
	Original Budget	Final Budget	Actual	Variance Positive (Negative)	Original Budget	Final Budget	Actual	Variance Positive (Negative)
Revenues:								
Property taxes.....	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -
Business taxes.....	22,100	11,777	11,777	-	-	-	-	-
Sales and use tax.....	-	-	-	-	-	-	-	-
Hotel room tax.....	-	-	-	-	-	-	-	-
Other local taxes.....	-	-	-	-	-	-	-	-
Licenses, permits, and franchises.....	-	-	-	-	-	-	-	-
Fines, forfeitures, and penalties.....	-	669	670	1	2,241	5,210	5,210	-
Interest and investment income.....	9	16,979	16,979	-	210	1,275	1,275	-
Rents and concessions.....	30	693	693	-	-	-	-	-
Intergovernmental:								
Federal.....	4,991	34,558	34,558	-	59,354	50,877	50,877	-
State.....	1,875	1,242	1,242	-	47,120	48,730	48,730	-
Other.....	-	5,000	5,000	-	-	-	-	-
Charges for services.....	12,473	15,006	15,170	74	130	4,204	4,204	-
Other.....	23,150	98,075	98,075	-	5,291	5,337	5,337	-
Total revenues.....	64,628	184,089	184,164	75	114,346	115,633	115,633	-
Expenditures:								
Current:								
Public protection.....	-	-	-	-	-	-	-	-
Public works, transportation and commerce.....	13,741	37,131	37,129	2	-	1,032	1,032	-
Human welfare and neighborhood development.....	121,988	350,133	348,794	1,339	609	486	486	-
Community health.....	21,700	3,638	3,638	-	118,737	112,171	112,171	-
Culture and recreation.....	5,274	1,106	1,106	-	-	-	-	-
General administration and finance.....	9,419	4,416	4,416	-	-	26	26	-
Debt service:								
Principal retirement.....	-	10,045	10,045	-	-	-	-	-
Interest and other fiscal charges.....	-	487	487	-	-	-	-	-
Bond issuance costs.....	-	468	468	-	-	-	-	-
Total expenditures.....	172,122	407,424	406,083	1,341	119,346	113,715	113,715	-
Excess (deficiency) of revenues over (under) expenditures.....	(107,494)	(223,335)	(221,919)	1,416	(5,000)	1,918	1,918	-
Other financing sources (uses):								
Transfers in.....	102,791	81,836	81,836	-	-	71	71	-
Transfers out.....	(10)	(3,631)	(3,631)	-	-	-	-	-
Issuance of commercial paper.....	-	14,754	14,754	-	-	-	-	-
Issuance of bonds.....	-	92,725	92,725	-	-	-	-	-
Budget reserves and designations.....	372	-	-	-	-	-	-	-
Total other financing sources (uses).....	103,153	185,684	185,684	-	-	71	71	-
Net changes in fund balances.....	(4,341)	(37,651)	(36,235)	1,416	(5,000)	1,989	1,989	-
Budgetary fund balances, July 1.....	4,341	794,857	794,857	-	5,000	54,290	54,290	-
Budgetary fund balances, June 30.....	\$ -	\$ 757,206	\$ 758,622	\$ 1,416	\$ -	\$ 56,279	\$ 56,279	\$ -

**CITY AND COUNTY OF SAN FRANCISCO**  
**Combining Schedule of Revenues, Expenditures, and Changes**  
**in Fund Balances – Budget and Actual – Budget Basis**  
**Nonmajor Governmental Funds – Special Revenue Funds (Continued)**  
Year Ended June 30, 2020  
(In Thousands)

	Convention Facilities Fund				Courts Fund			
	Original Budget	Final Budget	Actual	Variance Positive (Negative)	Original Budget	Final Budget	Actual	Variance Positive (Negative)
Revenues:								
Property taxes.....	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -
Business taxes.....	-	-	-	-	-	-	-	-
Sales and use tax.....	-	-	-	-	-	-	-	-
Hotel room tax.....	-	-	-	-	-	-	-	-
Other local taxes.....	-	-	-	-	-	-	-	-
Licenses, permits, and franchises.....	-	-	-	-	-	-	-	-
Fines, forfeitures, and penalties.....	-	-	-	-	4	4	18	14
Interest and investment income.....	-	141	141	-	-	-	-	-
Rents and concessions.....	58,375	57,311	42,138	(15,173)	-	-	-	-
Intergovernmental:								
Federal.....	-	-	-	-	-	-	-	-
State.....	-	-	-	-	-	-	-	-
Other.....	-	-	-	-	-	-	-	-
Charges for services.....	-	-	-	-	2,110	2,110	1,907	(203)
Other.....	-	1,445	1,445	-	-	-	-	-
Total revenues.....	58,375	58,897	43,724	(15,173)	2,114	2,114	1,925	(189)
Expenditures:								
Current:								
Public protection.....	-	-	-	-	2,780	437	356	81
Public works, transportation and commerce.....	-	36	36	-	-	-	-	-
Human welfare and neighborhood development.....	-	-	-	-	-	-	-	-
Community health.....	-	-	-	-	-	-	-	-
Culture and recreation.....	68,115	59,328	47,338	11,990	-	-	-	-
General administration and finance.....	-	-	-	-	-	-	-	-
Debt service:								
Principal retirement.....	28,086	506	506	-	-	-	-	-
Interest and other fiscal charges.....	-	-	-	-	-	-	-	-
Bond issuance costs.....	-	-	-	-	-	-	-	-
Total expenditures.....	96,201	59,870	47,880	11,990	2,780	437	356	81
Excess (deficiency) of revenues over (under) expenditures.....	(37,826)	(973)	(4,156)	(3,183)	(666)	1,677	1,569	(108)
Other financing sources (uses):								
Transfers in.....	34,826	30,826	30,826	-	666	666	666	-
Transfers out.....	-	(29,967)	(29,967)	-	-	(2,343)	(2,343)	-
Issuance of commercial paper.....	-	-	-	-	-	-	-	-
Issuance of bonds.....	-	-	-	-	-	-	-	-
Budget reserves and designations.....	-	-	-	-	-	-	-	-
Total other financing sources (uses).....	34,826	859	859	-	666	(1,677)	(1,677)	-
Net changes in fund balances.....	(3,000)	(114)	(3,297)	(3,183)	-	-	(108)	(108)
Budgetary fund balances, July 1.....	3,000	52,895	52,895	-	-	1,236	1,236	-
Budgetary fund balances, June 30.....	\$ -	\$ 52,781	\$ 49,598	\$ (3,183)	\$ -	\$ 1,236	\$ 1,128	\$ (108)

**CITY AND COUNTY OF SAN FRANCISCO**

**Combining Schedule of Revenues, Expenditures, and Changes  
in Fund Balances – Budget and Actual – Budget Basis  
Nonmajor Governmental Funds – Special Revenue Funds (Continued)  
Year Ended June 30, 2020  
(In Thousands)**

	Culture and Recreation Fund				Environmental Protection Fund			
	Original Budget	Final Budget	Actual	Variance Positive (Negative)	Original Budget	Final Budget	Actual	Variance Positive (Negative)
Revenues:								
Property taxes.....	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -
Business taxes.....	-	-	-	-	-	-	-	-
Sales and use tax.....	-	-	-	-	-	-	-	-
Hotel room tax.....	33,441	28,800	28,800	-	-	-	-	-
Other local taxes.....	-	-	-	-	-	-	-	-
Licenses, permits, and franchises.....	154	71	71	-	-	-	-	-
Fines, forfeitures, and penalties.....	-	1	1	-	-	-	-	-
Interest and investment income.....	25	207	182	(25)	-	-	-	-
Rents and concessions.....	502	502	465	(37)	-	-	-	-
Intergovernmental:								
Federal.....	-	21	21	-	-	129	129	-
State.....	-	46	46	-	4,673	5,486	5,486	-
Other.....	-	-	-	-	1	140	140	-
Charges for services.....	6,275	5,379	5,539	160	157	115	53	(62)
Other.....	1,818	3,228	3,228	-	1,949	2,059	193	(1,866)
Total revenues.....	42,215	38,255	38,353	98	6,780	7,929	6,001	(1,928)
Expenditures:								
Current:								
Public protection.....	-	-	-	-	-	-	-	-
Public works, transportation and commerce.....	1,052	604	604	-	-	-	-	-
Human welfare and neighborhood development.....	3,135	867	867	-	6,781	7,684	6,039	1,645
Community health.....	-	-	-	-	-	-	-	-
Culture and recreation.....	24,370	18,834	18,347	487	-	-	-	-
General administration and finance.....	16,737	16,250	16,250	-	-	91	91	-
Debt service:								
Principal retirement.....	691	453	453	-	-	-	-	-
Interest and other fiscal charges.....	1,049	1,290	1,290	-	-	-	-	-
Bond issuance costs.....	-	-	-	-	-	-	-	-
Total expenditures.....	47,034	38,298	37,811	487	6,781	7,775	6,130	1,645
Excess (deficiency) of revenues over (under) expenditures.....	(4,819)	(43)	542	585	(1)	154	(129)	(283)
Other financing sources (uses):								
Transfers in.....	4,652	7,094	7,094	-	-	52	52	-
Transfers out.....	-	-	-	-	-	-	-	-
Issuance of commercial paper.....	-	-	-	-	-	-	-	-
Issuance of bonds.....	-	-	-	-	-	-	-	-
Budget reserves and designations.....	-	-	-	-	-	-	-	-
Total other financing sources (uses).....	4,652	7,094	7,094	-	-	52	52	-
Net changes in fund balances.....	(167)	7,051	7,636	585	(1)	206	(77)	(283)
Budgetary fund balances, July 1.....	167	29,445	29,445	-	1	1,529	1,529	-
Budgetary fund balances, June 30.....	\$ -	\$ 36,496	\$ 37,081	\$ 585	\$ -	\$ 1,735	\$ 1,452	\$ (283)

**CITY AND COUNTY OF SAN FRANCISCO**

**Combining Schedule of Revenues, Expenditures, and Changes  
in Fund Balances – Budget and Actual – Budget Basis  
Nonmajor Governmental Funds – Special Revenue Funds (Continued)  
Year Ended June 30, 2020  
(In Thousands)**

	Gasoline Tax Fund				General Services Fund			
	Original Budget	Final Budget	Actual	Variance Positive (Negative)	Original Budget	Final Budget	Actual	Variance Positive (Negative)
Revenues:								
Property taxes.....	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -
Business taxes.....	-	-	-	-	-	-	-	-
Sales and use tax.....	-	-	-	-	-	-	-	-
Hotel room tax.....	-	-	-	-	-	-	-	-
Other local taxes.....	-	-	-	-	-	-	-	-
Licenses, permits, and franchises.....	-	-	-	-	2,728	2,132	2,132	-
Fines, forfeitures, and penalties.....	-	-	-	-	-	-	-	-
Interest and investment income.....	42	632	1,121	489	55	324	324	-
Rents and concessions.....	-	-	-	-	-	647	647	-
Intergovernmental:								
Federal.....	-	-	-	-	-	169	169	-
State.....	39,528	54,116	53,746	(370)	546	17,619	17,619	-
Other.....	-	-	-	-	-	-	-	-
Charges for services.....	9,118	800	666	(134)	1,799	1,807	1,807	-
Other.....	-	-	14	14	1,390	877	877	-
Total revenues.....	48,688	55,548	55,547	(1)	6,518	23,575	23,575	-
Expenditures:								
Current:								
Public protection.....	-	-	-	-	340	162	162	-
Public works, transportation and commerce.....	46,617	37,440	36,104	1,336	-	15,000	15,000	-
Human welfare and neighborhood development.....	-	-	-	-	-	105	105	-
Community health.....	-	-	-	-	-	-	-	-
Culture and recreation.....	-	-	-	-	-	672	672	-
General administration and finance.....	-	13	13	-	6,658	6,820	6,703	117
Debt service:								
Principal retirement.....	-	-	-	-	-	-	-	-
Interest and other fiscal charges.....	-	-	-	-	-	-	-	-
Bond issuance costs.....	-	-	-	-	-	-	-	-
Total expenditures.....	46,617	37,453	36,117	1,336	6,998	22,759	22,642	117
Excess (deficiency) of revenues over (under) expenditures.....	2,071	18,095	19,430	1,335	(480)	816	933	117
Other financing sources (uses):								
Transfers in.....	-	-	-	-	159	158	158	-
Transfers out.....	(3,099)	(3,099)	(3,039)	60	-	-	-	-
Issuance of commercial paper.....	-	-	-	-	-	-	-	-
Issuance of bonds.....	-	-	-	-	-	-	-	-
Budget reserves and designations.....	-	-	-	-	(55)	-	-	-
Total other financing sources (uses).....	(3,099)	(3,099)	(3,039)	60	104	158	158	-
Net changes in fund balances.....	(1,028)	14,996	16,391	1,395	(376)	974	1,091	117
Budgetary fund balances, July 1.....	1,028	53,784	53,784	-	376	27,116	27,116	-
Budgetary fund balances, June 30.....	\$ -	\$ 68,780	\$ 70,175	\$ 1,395	\$ -	\$ 28,090	\$ 28,207	\$ 117

**CITY AND COUNTY OF SAN FRANCISCO**  
**Combining Schedule of Revenues, Expenditures, and Changes**  
**in Fund Balances – Budget and Actual – Budget Basis**  
**Nonmajor Governmental Funds – Special Revenue Funds (Continued)**  
Year Ended June 30, 2020  
(In Thousands)

	Gift and Other Expendable Trusts Fund				Golf Fund			
	Original Budget	Final Budget	Actual	Variance Positive (Negative)	Original Budget	Final Budget	Actual	Variance Positive (Negative)
Revenues:								
Property taxes.....	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -
Business taxes.....	-	-	-	-	-	-	-	-
Sales and use tax.....	-	-	-	-	-	-	-	-
Hotel room tax.....	-	-	-	-	-	-	-	-
Other local taxes.....	-	-	-	-	-	-	-	-
Licenses, permits, and franchises.....	-	-	-	-	-	-	-	-
Fines, forfeitures, and penalties.....	-	973	973	-	-	-	-	-
Interest and investment income.....	-	121	121	-	20	86	239	153
Rents and concessions.....	-	-	-	-	4,513	4,513	3,346	(1,167)
Intergovernmental:								
Federal.....	-	-	-	-	-	-	-	-
State.....	-	-	-	-	-	-	-	-
Other.....	-	-	-	-	-	-	-	-
Charges for services.....	-	14	14	-	7,837	7,743	7,000	(743)
Other.....	632	19,139	19,139	-	-	-	-	-
Total revenues.....	632	20,247	20,247	-	12,370	12,342	10,585	(1,757)
Expenditures:								
Current:								
Public protection.....	-	187	187	-	-	-	-	-
Public works, transportation and commerce.....	-	1,232	1,232	-	-	-	-	-
Human welfare and neighborhood development..	187	3,933	3,933	-	-	-	-	-
Community health.....	-	203	203	-	-	-	-	-
Culture and recreation.....	445	599	599	-	18,640	18,544	16,999	1,545
General administration and finance.....	-	1,491	1,491	-	-	-	-	-
Debt service:								
Principal retirement.....	-	-	-	-	-	-	-	-
Interest and other fiscal charges.....	-	-	-	-	-	-	-	-
Bond issuance costs.....	-	-	-	-	-	-	-	-
Total expenditures.....	632	7,645	7,645	-	18,640	18,544	16,999	1,545
Excess (deficiency) of revenues over (under) expenditures.....	-	12,602	12,602	-	(6,270)	(6,202)	(6,414)	(212)
Other financing sources (uses):								
Transfers in.....	-	-	-	-	7,450	7,450	7,450	-
Transfers out.....	-	-	-	-	(1,180)	(1,180)	(1,180)	-
Issuance of commercial paper.....	-	-	-	-	-	-	-	-
Issuance of bonds.....	-	-	-	-	-	-	-	-
Budget reserves and designations.....	-	-	-	-	-	-	-	-
Total other financing sources (uses).....	-	-	-	-	6,270	6,270	6,270	-
Net changes in fund balances.....	-	12,602	12,602	-	-	68	(144)	(212)
Budgetary fund balances, July 1.....	-	18,437	18,437	-	-	9,856	9,856	-
Budgetary fund balances, June 30.....	\$ -	\$ 31,039	\$ 31,039	\$ -	\$ -	\$ 9,924	\$ 9,712	\$ (212)

**CITY AND COUNTY OF SAN FRANCISCO**  
**Combining Schedule of Revenues, Expenditures, and Changes**  
**in Fund Balances – Budget and Actual – Budget Basis**  
**Nonmajor Governmental Funds – Special Revenue Funds (Continued)**  
Year Ended June 30, 2020  
(In Thousands)

	Human Welfare Fund				Low and Moderate Income Housing Asset Fund			
	Original Budget	Final Budget	Actual	Variance Positive (Negative)	Original Budget	Final Budget	Actual	Variance Positive (Negative)
Revenues:								
Property taxes.....	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -
Business taxes.....	-	-	-	-	-	-	-	-
Sales and use tax.....	-	-	-	-	-	-	-	-
Hotel room tax.....	-	-	-	-	-	-	-	-
Other local taxes.....	-	-	-	-	-	-	-	-
Licenses, permits, and franchises.....	310	310	213	(97)	-	-	-	-
Fines, forfeitures, and penalties.....	-	-	8	8	-	-	-	-
Interest and investment income.....	-	1,293	1,293	-	-	3,869	3,869	-
Rents and concessions.....	-	-	-	-	5,000	6,506	6,506	-
Intergovernmental:								
Federal.....	52,274	39,489	39,489	-	-	-	-	-
State.....	38,724	19,891	19,891	-	-	-	-	-
Other.....	200	-	-	-	1,773	1,773	1,773	-
Charges for services.....	161	148	148	-	-	-	-	-
Other.....	-	-	-	-	-	9,723	9,723	-
Total revenues.....	91,669	61,131	61,042	(89)	6,773	21,871	21,871	-
Expenditures:								
Current:								
Public protection.....	-	-	-	-	-	-	-	-
Public works, transportation and commerce.....	-	5,861	5,861	-	-	-	-	-
Human welfare and neighborhood development..	146,933	107,394	106,565	829	5,000	18,822	18,822	-
Community health.....	-	-	-	-	-	-	-	-
Culture and recreation.....	-	-	-	-	-	-	-	-
General administration and finance.....	-	-	-	-	-	-	-	-
Debt service:								
Principal retirement.....	-	-	-	-	1,773	-	-	-
Interest and other fiscal charges.....	-	-	-	-	-	-	-	-
Bond issuance costs.....	-	-	-	-	-	-	-	-
Total expenditures.....	146,933	113,255	112,426	829	6,773	18,822	18,822	-
Excess (deficiency) of revenues over (under) expenditures.....	(55,264)	(52,124)	(51,384)	740	-	3,049	3,049	-
Other financing sources (uses):								
Transfers in.....	55,221	55,231	55,231	-	-	-	-	-
Transfers out.....	-	-	-	-	-	-	-	-
Issuance of commercial paper.....	-	-	-	-	-	-	-	-
Issuance of bonds.....	-	-	-	-	-	-	-	-
Budget reserves and designations.....	-	-	-	-	-	-	-	-
Total other financing sources (uses).....	55,221	55,231	55,231	-	-	-	-	-
Net changes in fund balances.....	(43)	3,107	3,847	740	-	3,049	3,049	-
Budgetary fund balances, July 1.....	43	12,239	12,239	-	-	47,405	47,405	-
Budgetary fund balances, June 30.....	\$ -	\$ 15,346	\$ 16,086	\$ 740	\$ -	\$ 50,454	\$ 50,454	\$ -

**CITY AND COUNTY OF SAN FRANCISCO**  
**Combining Schedule of Revenues, Expenditures, and Changes**  
**in Fund Balances – Budget and Actual – Budget Basis**  
**Nonmajor Governmental Funds – Special Revenue Funds (Continued)**  
Year Ended June 30, 2020  
(In Thousands)

	Open Space and Park Fund				Public Library Fund			
	Original Budget	Final Budget	Actual	Variance Positive (Negative)	Original Budget	Final Budget	Actual	Variance Positive (Negative)
Revenues:								
Property taxes.....	\$ 65,295	\$ 65,295	\$ 68,084	\$ 2,789	\$ 65,295	\$ 65,295	\$ 68,084	\$ 2,789
Business taxes.....	-	-	-	-	-	-	-	-
Sales and use tax.....	-	-	-	-	-	-	-	-
Hotel room tax.....	-	-	-	-	-	-	-	-
Other local taxes.....	-	-	-	-	-	-	-	-
Licenses, permits, and franchises.....	-	-	-	-	-	-	-	-
Fines, forfeitures, and penalties.....	-	-	-	-	-	-	-	-
Interest and investment income.....	150	167	840	673	222	246	946	700
Rents and concessions.....	-	-	-	-	4	4	4	-
Intergovernmental:								
Federal.....	-	-	-	-	-	15	15	-
State.....	170	170	154	(16)	220	230	214	(16)
Other.....	-	-	-	-	-	-	-	-
Charges for services.....	-	-	-	-	466	462	245	(217)
Other.....	-	-	-	-	-	-	-	-
Total revenues.....	65,615	65,632	69,078	3,446	66,207	66,252	69,508	3,256
Expenditures:								
Current:								
Public protection.....	-	-	-	-	-	-	-	-
Public works, transportation and commerce.....	-	3,683	3,683	-	-	6,927	6,873	54
Human welfare and neighborhood development.....	-	-	-	-	-	-	-	-
Community health.....	-	-	-	-	-	-	-	-
Culture and recreation.....	63,752	61,691	60,958	733	171,401	146,589	140,990	5,599
General administration and finance.....	-	-	-	-	-	13	13	-
Debt service:								
Principal retirement.....	-	-	-	-	-	-	-	-
Interest and other fiscal charges.....	-	-	-	-	-	-	-	-
Bond issuance costs.....	-	-	-	-	-	-	-	-
Total expenditures.....	63,752	65,374	64,641	733	171,401	153,529	147,876	5,653
Excess (deficiency) of revenues over (under) expenditures.....	1,863	258	4,437	4,179	(105,194)	(87,277)	(78,368)	8,909
Other financing sources (uses):								
Transfers in.....	1,180	1,180	1,180	-	96,150	90,147	90,147	-
Transfers out.....	(3,074)	(3,074)	(3,074)	-	-	(1,140)	(1,140)	-
Issuance of commercial paper.....	-	-	-	-	-	-	-	-
Issuance of bonds.....	-	-	-	-	-	-	-	-
Budget reserves and designations.....	-	-	-	-	-	-	-	-
Total other financing sources (uses).....	(1,894)	(1,894)	(1,894)	-	96,150	89,007	89,007	-
Net changes in fund balances.....	(31)	(1,636)	2,543	4,179	(9,044)	1,730	10,639	8,909
Budgetary fund balances, July 1.....	31	51,382	51,382	-	9,044	89,839	89,839	-
Budgetary fund balances, June 30.....	\$ -	\$ 49,746	\$ 53,925	\$ 4,179	\$ -	\$ 91,569	\$ 100,478	\$ 8,909

**CITY AND COUNTY OF SAN FRANCISCO**  
**Combining Schedule of Revenues, Expenditures, and Changes**  
**in Fund Balances – Budget and Actual – Budget Basis**  
**Nonmajor Governmental Funds – Special Revenue Funds (Continued)**  
Year Ended June 30, 2020  
(In Thousands)

	Public Protection Fund				Public Works, Transportation and Commerce Fund			
	Original Budget	Final Budget	Actual	Variance Positive (Negative)	Original Budget	Final Budget	Actual	Variance Positive (Negative)
Revenues:								
Property taxes.....	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -
Business taxes.....	-	-	-	-	-	-	-	-
Sales and use tax.....	-	-	-	-	-	-	-	-
Hotel room tax.....	-	-	-	-	-	-	-	-
Other local taxes.....	-	-	-	-	-	5,264	5,264	-
Licenses, permits, and franchises.....	1,016	487	487	-	-	-	-	-
Fines, forfeitures, and penalties.....	5,808	16,028	16,028	-	-	692	692	-
Interest and investment income.....	3	239	239	-	-	117	117	-
Rents and concessions.....	-	-	-	-	-	2	6	4
Intergovernmental:								
Federal.....	31,243	30,782	30,782	-	-	7	7	-
State.....	31,238	21,657	21,657	-	-	-	-	-
Other.....	17	20	20	-	200	12,714	12,714	-
Charges for services.....	3,653	22,003	22,003	-	28,702	43,577	43,028	(549)
Other.....	548	447	447	-	-	536	630	94
Total revenues.....	73,526	91,663	91,663	-	28,902	62,909	62,458	(451)
Expenditures:								
Current:								
Public protection.....	55,560	71,126	71,126	-	-	-	-	-
Public works, transportation and commerce.....	-	-	-	-	34,606	66,480	66,473	7
Human welfare and neighborhood development.....	15,352	4,400	4,400	-	16,534	16,653	15,981	672
Community health.....	-	1,385	1,385	-	-	-	-	-
Culture and recreation.....	-	-	-	-	-	-	-	-
General administration and finance.....	4,560	3,321	3,321	-	200	15	15	-
Debt service:								
Principal retirement.....	-	-	-	-	-	-	-	-
Interest and other fiscal charges.....	-	-	-	-	-	-	-	-
Bond issuance costs.....	-	-	-	-	-	-	-	-
Total expenditures.....	75,472	80,232	80,232	-	51,340	83,148	82,469	679
Excess (deficiency) of revenues over (under) expenditures.....	(1,946)	11,431	11,431	-	(22,438)	(20,239)	(20,011)	228
Other financing sources (uses):								
Transfers in.....	-	-	-	-	21,670	20,339	20,339	-
Transfers out.....	(1,268)	(1,258)	(1,258)	-	-	-	-	-
Issuance of commercial paper.....	-	-	-	-	-	-	-	-
Issuance of bonds.....	-	-	-	-	-	-	-	-
Budget reserves and designations.....	-	-	-	-	-	-	-	-
Total other financing sources (uses).....	(1,268)	(1,258)	(1,258)	-	21,670	20,339	20,339	-
Net changes in fund balances.....	(3,214)	10,173	10,173	-	(768)	100	328	228
Budgetary fund balances, July 1.....	3,214	60,804	60,804	-	768	71,120	71,120	-
Budgetary fund balances, June 30.....	\$ -	\$ 70,977	\$ 70,977	\$ -	\$ -	\$ 71,448	\$ 71,448	\$ 228



**CITY AND COUNTY OF SAN FRANCISCO**  
**Combining Schedule of Revenues, Expenditures, and Changes**  
**in Fund Balances – Budget and Actual – Budget Basis**  
**Nonmajor Governmental Funds – Special Revenue Funds (Continued)**  
Year Ended June 30, 2020  
(In Thousands)

	Real Property Fund				San Francisco County Transportation Authority Fund			
	Original Budget	Final Budget	Actual	Variance Positive (Negative)	Original Budget	Final Budget	Actual	Variance Positive (Negative)
Revenues:								
Property taxes.....	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -
Business taxes.....	-	-	-	-	-	-	-	-
Sales and use tax.....	-	-	-	-	110,862	86,554	99,270	12,716
Hotel room tax.....	-	-	-	-	-	-	-	-
Other local taxes.....	-	-	-	-	-	-	-	-
Licenses, permits, and franchises.....	-	-	-	-	4,930	4,930	4,016	(914)
Fines, forfeitures, and penalties.....	-	-	-	-	-	-	-	-
Interest and investment income.....	-	-	54	54	1,622	2,538	2,782	244
Rents and concessions.....	14,476	55,658	52,337	(3,321)	-	-	-	-
Intergovernmental:								
Federal.....	-	19	19	-	23,180	12,841	6,559	(6,282)
State.....	-	-	-	-	2,148	610	118	(492)
Other.....	674	674	674	-	5,694	6,412	3,935	(2,477)
Charges for services.....	710	710	595	(115)	-	-	-	-
Other.....	500	500	1,928	1,428	46	46	44	(2)
Total revenues.....	16,360	57,561	55,607	(1,954)	148,482	113,931	116,724	2,793
Expenditures:								
Current:								
Public protection.....	-	-	-	-	-	-	-	-
Public works, transportation and commerce.....	-	1,452	1,450	2	253,444	177,044	101,801	75,243
Human welfare and neighborhood development.....	-	-	-	-	-	-	-	-
Community health.....	-	-	-	-	-	-	-	-
Culture and recreation.....	-	-	-	-	-	-	-	-
General administration and finance.....	17,241	56,196	56,196	-	-	-	-	-
Debt service:								
Principal retirement.....	-	-	-	-	12,920	12,920	12,920	-
Interest and other fiscal charges.....	-	-	-	-	9,394	8,874	8,853	21
Bond issuance costs.....	-	-	-	-	-	-	-	-
Total expenditures.....	17,241	57,648	57,646	2	275,758	198,838	123,574	75,264
Excess (deficiency) of revenues over (under) expenditures.....	(881)	(87)	(2,039)	(1,952)	(127,276)	(84,907)	(6,850)	78,057
Other financing sources (uses):								
Transfers in.....	-	-	-	-	-	-	-	-
Transfers out.....	-	(8,541)	(8,541)	-	-	-	-	-
Issuance of commercial paper.....	-	-	-	-	-	-	-	-
Issuance of bonds.....	-	-	-	-	67,000	-	-	-
Budget reserves and designations.....	-	-	-	-	-	-	-	-
Total other financing sources (uses).....	-	(8,541)	(8,541)	-	67,000	-	-	-
Net changes in fund balances.....	(881)	(8,628)	(10,580)	(1,952)	(60,276)	(84,907)	(6,850)	78,057
Budgetary fund balances, July 1.....	881	23,327	23,327	-	114,630	114,630	114,630	-
Budgetary fund balances, June 30.....	\$ -	\$ 14,699	\$ 12,747	\$ (1,952)	\$ 54,354	\$ 29,723	\$ 107,780	\$ 78,057

**CITY AND COUNTY OF SAN FRANCISCO**  
**Combining Schedule of Revenues, Expenditures, and Changes**  
**in Fund Balances – Budget and Actual – Budget Basis**  
**Nonmajor Governmental Funds – Special Revenue Funds (Continued)**  
Year Ended June 30, 2020  
(In Thousands)

	Senior Citizens Program Fund				War Memorial Fund			
	Original Budget	Final Budget	Actual	Variance Positive (Negative)	Original Budget	Final Budget	Actual	Variance Positive (Negative)
Revenues:								
Property taxes.....	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -
Business taxes.....	-	-	-	-	-	-	-	-
Sales and use tax.....	-	-	-	-	-	-	-	-
Hotel room tax.....	-	-	-	-	-	-	-	-
Other local taxes.....	-	-	-	-	-	-	-	-
Licenses, permits, and franchises.....	-	-	-	-	-	-	-	-
Fines, forfeitures, and penalties.....	-	-	-	-	-	-	-	-
Interest and investment income.....	-	-	-	-	-	95	212	117
Rents and concessions.....	-	-	-	-	3,271	3,761	3,070	(691)
Intergovernmental:								
Federal.....	6,013	6,301	6,301	-	-	6	6	-
State.....	552	877	877	-	-	-	-	-
Other.....	-	-	-	-	-	-	-	-
Charges for services.....	-	-	-	-	431	489	385	(104)
Other.....	-	24	24	-	-	-	-	-
Total revenues.....	6,565	7,202	7,202	-	3,702	4,351	3,673	(678)
Expenditures:								
Current:								
Public protection.....	-	-	-	-	-	-	-	-
Public works, transportation and commerce.....	-	-	-	-	-	275	275	-
Human welfare and neighborhood development.....	6,566	7,202	7,202	-	-	-	-	-
Community health.....	-	-	-	-	-	-	-	-
Culture and recreation.....	-	-	-	-	17,984	18,222	17,698	524
General administration and finance.....	-	-	-	-	-	-	-	-
Debt service:								
Principal retirement.....	-	-	-	-	-	-	-	-
Interest and other fiscal charges.....	-	-	-	-	-	-	-	-
Bond issuance costs.....	-	-	-	-	-	-	-	-
Total expenditures.....	6,566	7,202	7,202	-	17,984	18,497	17,973	524
Excess (deficiency) of revenues over (under) expenditures.....	(1)	-	-	-	(14,282)	(14,146)	(14,300)	(154)
Other financing sources (uses):								
Transfers in.....	-	-	-	-	13,835	13,585	13,585	-
Transfers out.....	-	-	-	-	-	-	-	-
Issuance of commercial paper.....	-	-	-	-	-	-	-	-
Issuance of bonds.....	-	-	-	-	-	-	-	-
Budget reserves and designations.....	-	-	-	-	-	-	-	-
Total other financing sources (uses).....	-	-	-	-	13,835	13,585	13,585	-
Net changes in fund balances.....	(1)	-	-	-	(447)	(561)	(715)	(154)
Budgetary fund balances, July 1.....	1	1	1	-	447	10,865	10,865	-
Budgetary fund balances, June 30.....	\$ -	\$ 1	\$ 1	\$ -	\$ -	\$ 10,304	\$ 10,150	\$ (154)

**CITY AND COUNTY OF SAN FRANCISCO**  
**Combining Schedule of Revenues, Expenditures, and Changes**  
**in Fund Balances – Budget and Actual – Budget Basis**  
**Nonmajor Governmental Funds – Special Revenue Funds (Continued)**  
Year Ended June 30, 2020  
(In Thousands)

	<b>Total</b>			
	<b>Original Budget</b>	<b>Final Budget</b>	<b>Actual</b>	<b>Variance Positive (Negative)</b>
Revenues:				
Property taxes.....	\$ 235,060	\$ 235,060	\$ 245,005	\$ 9,945
Business taxes.....	22,100	11,777	11,777	-
Sales and use tax.....	110,862	86,554	99,270	12,716
Hotel room tax.....	33,441	28,800	28,800	-
Other local taxes.....	-	5,264	5,264	-
Licenses, permits, and franchises.....	15,658	14,450	13,696	(754)
Fines, forfeitures, and penalties.....	8,053	23,577	23,600	23
Interest and investment income.....	3,750	32,691	37,936	5,245
Rents and concessions.....	86,171	129,597	109,212	(20,385)
Intergovernmental:				
Federal.....	187,903	186,905	179,624	(7,281)
State.....	181,384	186,772	186,055	(717)
Other.....	8,559	26,733	24,256	(2,477)
Charges for services.....	135,784	166,633	166,147	(486)
Other.....	35,724	141,836	141,512	(324)
Total revenues.....	<u>1,064,449</u>	<u>1,276,649</u>	<u>1,272,154</u>	<u>(4,495)</u>
Expenditures:				
Current:				
Public protection.....	58,852	72,011	71,930	81
Public works, transportation and commerce.....	445,787	441,371	356,166	85,205
Human welfare and neighborhood development..	661,447	837,453	831,888	5,565
Community health.....	140,437	117,397	117,397	-
Culture and recreation.....	369,981	325,585	304,707	20,878
General administration and finance.....	54,815	88,652	88,535	117
Debt service:				
Principal retirement.....	43,470	23,924	23,924	-
Interest and other fiscal charges.....	10,443	10,651	10,630	21
Bond issuance costs.....	-	468	468	-
Total expenditures.....	<u>1,785,232</u>	<u>1,917,512</u>	<u>1,805,645</u>	<u>111,867</u>
Excess (deficiency) of revenues over (under) expenditures.....	<u>(720,783)</u>	<u>(640,863)</u>	<u>(533,491)</u>	<u>107,372</u>
Other financing sources (uses):				
Transfers in.....	535,340	490,546	490,546	-
Transfers out.....	(8,631)	(54,233)	(54,173)	60
Issuance of commercial paper.....	-	14,754	14,754	-
Issuance of bonds.....	67,000	92,725	92,725	-
Budget reserves and designations.....	317	-	-	-
Total other financing sources (uses).....	<u>594,026</u>	<u>543,792</u>	<u>543,852</u>	<u>60</u>
Net changes in fund balances.....	<u>(126,757)</u>	<u>(97,071)</u>	<u>10,361</u>	<u>107,432</u>
Budgetary fund balances, July 1.....	181,111	1,870,867	1,870,867	-
Budgetary fund balances, June 30.....	<u>\$ 54,354</u>	<u>\$ 1,773,796</u>	<u>\$ 1,881,228</u>	<u>\$ 107,432</u>

**CITY AND COUNTY OF SAN FRANCISCO**  
**Schedule of Current Expenditures by Department**  
**Budget and Actual – Budget Basis**  
**Nonmajor Governmental Funds – Special Revenue Funds**  
Year Ended June 30, 2020  
(In Thousands)

	<b>Original Budget</b>	<b>Final Budget</b>	<b>Actual</b>	<b>Variance Positive (Negative)</b>
<b>BUILDING INSPECTION FUND</b>				
<b>Public Works, Transportation and Commerce</b>				
Building Inspection.....	\$ 96,327	\$ 87,061	\$ 78,500	\$ 8,561
Public Works.....	-	113	113	-
	<u>96,327</u>	<u>87,174</u>	<u>78,613</u>	<u>8,561</u>
Total Building Inspection Fund.....	<u>96,327</u>	<u>87,174</u>	<u>78,613</u>	<u>8,561</u>
<b>CHILDREN AND FAMILIES FUND</b>				
<b>Human Welfare and Neighborhood Development</b>				
Child Support Services.....	13,407	15,143	14,595	548
Children and Families Commission.....	12,839	9,030	9,030	-
Human Services.....	76,847	51,196	51,196	-
Mayor's Office.....	235,269	244,405	243,873	532
	<u>338,362</u>	<u>319,774</u>	<u>318,694</u>	<u>1,080</u>
<b>Public Protection</b>				
Juvenile Probation.....	172	99	99	-
Total Children and Families Fund.....	<u>338,534</u>	<u>319,873</u>	<u>318,793</u>	<u>1,080</u>
<b>COMMUNITY / NEIGHBORHOOD DEVELOPMENT FUND</b>				
<b>Public Works, Transportation and Commerce</b>				
Mayor's Office.....	5,396	6,346	6,346	-
Municipal Transportation Agency.....	-	491	491	-
Public Works.....	8,345	30,152	30,150	2
Port Commission.....	-	5	5	-
Public Utilities Commission.....	-	137	137	-
	<u>13,741</u>	<u>37,131</u>	<u>37,129</u>	<u>2</u>
<b>Human Welfare and Neighborhood Development</b>				
Homelessness And Supportive Housing.....	34,800	5,541	5,541	-
Human Services.....	12,760	3,608	3,608	-
Mayor's Office.....	65,283	331,824	331,822	2
Rent Arbitration Board.....	9,145	9,160	7,823	1,337
	<u>121,988</u>	<u>350,133</u>	<u>348,794</u>	<u>1,339</u>
<b>Culture and Recreation</b>				
Arts Commission.....	50	41	41	-
Recreation and Park Commission.....	5,224	1,065	1,065	-
	<u>5,274</u>	<u>1,106</u>	<u>1,106</u>	<u>-</u>
<b>Community Health</b>				
Public Health.....	21,700	3,638	3,638	-
<b>General Administration and Finance</b>				
Administrative Services.....	2,300	1,181	1,181	-
City Planning.....	7,119	3,225	3,225	-
GSA - Technology.....	-	10	10	-
	<u>9,419</u>	<u>4,416</u>	<u>4,416</u>	<u>-</u>
Total Community / Neighborhood Development Fund.....	<u>172,122</u>	<u>396,424</u>	<u>395,083</u>	<u>1,341</u>

**CITY AND COUNTY OF SAN FRANCISCO**  
**Schedule of Current Expenditures by Department**  
**Budget and Actual – Budget Basis**  
**Nonmajor Governmental Funds – Special Revenue Funds (Continued)**  
Year Ended June 30, 2020  
(In Thousands)

	Original Budget	Final Budget	Actual	Variance Positive (Negative)
<b>COMMUNITY HEALTH SERVICES FUND</b>				
<b>Public Works, Transportation and Commerce</b>				
Public Works.....	-	1,032	1,032	-
<b>General Administration and Finance</b>				
Administrative Services.....	-	26	26	-
<b>Human Welfare and Neighborhood Development</b>				
Homelessness And Supportive Housing.....	609	486	486	-
<b>Community Health</b>				
Community Health Network.....	118,737	112,171	112,171	-
Total Community Health Services Fund.....	119,346	113,715	113,715	-
<b>CONVENTION FACILITIES FUND</b>				
<b>Public Works, Transportation and Commerce</b>				
Public Utilities Commission.....	-	34	34	-
Public Works.....	-	2	2	-
	-	36	36	-
<b>Culture and Recreation</b>				
Administrative Services.....	68,115	59,328	47,338	11,990
Total Convention Facilities Fund.....	68,115	59,364	47,374	11,990
<b>COURTS FUND</b>				
<b>Public Protection</b>				
Trial Courts.....	2,780	437	356	81
Total Courts Fund.....	2,780	437	356	81
<b>CULTURE AND RECREATION FUND</b>				
<b>Public Works, Transportation and Commerce</b>				
Mayor's Office.....	1,052	345	345	-
Public Works.....	-	259	259	-
	1,052	604	604	-
<b>Human Welfare and Neighborhood Development</b>				
Mayor's Office.....	3,135	867	867	-
<b>Culture and Recreation</b>				
Arts Commission.....	17,314	13,388	13,374	14
Asian Art Museum.....	712	360	360	-
Fine Arts Museums.....	1,427	1,220	1,220	-
Recreation and Park Commission.....	4,917	3,866	3,393	473
	24,370	18,834	18,347	487
<b>General Administration and Finance</b>				
Administrative Services.....	16,737	16,250	16,250	-
Total Culture and Recreation Fund.....	45,294	36,555	36,068	487
<b>ENVIRONMENTAL PROTECTION FUND</b>				
<b>Human Welfare and Neighborhood Development</b>				
Mayor's Office.....	6,781	7,684	6,039	1,645
<b>General Administration and Finance</b>				
City Planning.....	-	91	91	-
Total Environmental Protection Fund.....	6,781	7,775	6,130	1,645

**CITY AND COUNTY OF SAN FRANCISCO**  
**Schedule of Current Expenditures by Department**  
**Budget and Actual – Budget Basis**  
**Nonmajor Governmental Funds – Special Revenue Funds (Continued)**  
Year Ended June 30, 2020  
(In Thousands)

	Original Budget	Final Budget	Actual	Variance Positive (Negative)
<b>GASOLINE TAX FUND</b>				
<b>General Administration and Finance</b>				
Telecommunications and Information Services.....	-	13	13	-
<b>Public Works, Transportation and Commerce</b>				
Municipal Transportation Agency.....	-	408	408	-
Public Utilities Commission.....	-	1,072	1,072	-
Public Works.....	46,617	35,960	34,624	1,336
	46,617	37,440	36,104	1,336
Total Gasoline Tax Fund.....	46,617	37,453	36,117	1,336
<b>GENERAL SERVICES FUND</b>				
<b>Public Protection</b>				
District Attorney.....	340	162	162	-
<b>Public Works, Transportation and Commerce</b>				
Public Works.....	-	15,000	15,000	-
<b>Human Welfare and Neighborhood Development</b>				
Mayor's Office.....	-	58	58	-
Human Services.....	-	12	12	-
Mayor's Office.....	-	35	35	-
	-	105	105	-
<b>Culture and Recreation</b>				
Fine Arts Museums.....	-	672	672	-
<b>General Administration and Finance</b>				
Administrative Services.....	785	588	588	-
Assessor / Recorder.....	1,733	1,592	1,592	-
Board of Supervisors.....	18	351	351	-
Elections.....	-	2,140	2,140	-
Human Resources.....	131	341	224	117
Mayor's Office.....	150	-	-	-
Telecommunications and Information Services.....	2,732	1,380	1,380	-
Treasurer/Tax Collector.....	1,109	428	428	-
	6,658	6,820	6,703	117
Total General Services Fund.....	6,998	22,759	22,642	117

**CITY AND COUNTY OF SAN FRANCISCO**  
**Schedule of Current Expenditures by Department**  
**Budget and Actual – Budget Basis**  
**Nonmajor Governmental Funds – Special Revenue Funds (Continued)**  
Year Ended June 30, 2020  
(In Thousands)

	Original Budget	Final Budget	Actual	Variance Positive (Negative)
<b>GIFT AND OTHER EXPENDABLE TRUSTS FUND</b>				
<b>Public Protection</b>				
Fire Department.....	-	17	17	-
Police Department.....	-	170	170	-
	-	187	187	-
<b>Public Works, Transportation and Commerce</b>				
Mayor's Office.....	-	1,232	1,232	-
<b>Human Welfare and Neighborhood Development</b>				
Environment.....	45	33	33	-
Homelessness And Supportive Housing.....	-	233	233	-
Human Services.....	96	1,442	1,442	-
Mayor's Office.....	-	2,205	2,205	-
Commission on Status of Women.....	46	20	20	-
	187	3,933	3,933	-
<b>Community Health</b>				
Community Health Network.....	-	203	203	-
<b>Culture and Recreation</b>				
Arts Commission.....	-	82	82	-
Fine Arts Museums.....	-	211	211	-
Public Library.....	5	3	3	-
Recreation and Park Commission.....	440	303	303	-
	445	599	599	-
<b>General Administration and Finance</b>				
Administrative Services.....	-	1,473	1,473	-
Board of Supervisors.....	-	18	18	-
	-	1,491	1,491	-
Total Gift and Other Expendable Trusts Fund.....	632	7,645	7,645	-
<b>GOLF FUND</b>				
<b>Culture and Recreation</b>				
Recreation and Park Commission.....	18,640	18,544	16,999	1,545
Total Golf Fund.....	18,640	18,544	16,999	1,545

**CITY AND COUNTY OF SAN FRANCISCO**  
**Schedule of Current Expenditures by Department**  
**Budget and Actual – Budget Basis**  
**Nonmajor Governmental Funds – Special Revenue Funds (Continued)**  
Year Ended June 30, 2020  
(In Thousands)

	Original Budget	Final Budget	Actual	Variance Positive (Negative)
<b>HUMAN WELFARE FUND</b>				
<b>Public Works, Transportation and Commerce</b>				
Public Works.....	-	5,861	5,861	-
<b>Human Welfare and Neighborhood Development</b>				
Commission on Status of Women.....	353	372	325	47
Homelessness And Supportive Housing.....	89,752	52,385	51,603	782
Human Rights Commission.....	-	175	175	-
Social Services.....	56,828	54,462	54,462	-
	146,933	107,394	106,565	829
Total Human Welfare Fund.....	146,933	113,255	112,426	829
<b>LOW AND MODERATE INCOME HOUSING ASSET FUND</b>				
<b>Human Welfare and Neighborhood Development</b>				
Mayor's Office.....	5,000	18,822	18,822	-
Total Low and Moderate Income Housing Asset Fund.....	5,000	18,822	18,822	-
<b>OPEN SPACE AND PARK FUND</b>				
<b>Public Works, Transportation and Commerce</b>				
Public Utilities Commission.....	-	22	22	-
Public Works.....	-	3,661	3,661	-
	-	3,683	3,683	-
<b>Culture and Recreation</b>				
Arts Commission.....	-	35	35	-
Recreation and Park Commission.....	63,752	61,656	60,923	733
	63,752	61,691	60,958	733
Total Open Space and Park Fund.....	63,752	65,374	64,641	733
<b>PUBLIC LIBRARY FUND</b>				
<b>Public Works, Transportation and Commerce</b>				
Mayor's Office.....	-	54	-	54
Public Works.....	-	6,873	6,873	-
	-	6,927	6,873	54
<b>Culture and Recreation</b>				
Arts Commission.....	-	7	7	-
Public Library.....	171,401	146,582	140,983	5,599
	171,401	146,589	140,990	5,599
<b>General Administration and Finance</b>				
Telecommunications and Information Services.....	-	13	13	-
Total Public Library Fund.....	171,401	153,529	147,876	5,653

**CITY AND COUNTY OF SAN FRANCISCO**  
**Schedule of Current Expenditures by Department**  
**Budget and Actual – Budget Basis**  
**Nonmajor Governmental Funds – Special Revenue Funds (Continued)**  
Year Ended June 30, 2020  
(In Thousands)

	Original Budget	Final Budget	Actual	Variance Positive (Negative)
<b>PUBLIC PROTECTION FUND</b>				
<b>Public Protection</b>				
Adult Probation.....	3,841	4,212	4,212	-
District Attorney.....	7,782	7,950	7,950	-
Emergency Communications Department.....	25,395	21,347	21,347	-
Fire Department.....	-	2,938	2,938	-
Juvenile Probation.....	6,594	6,502	6,502	-
Police Commission.....	6,418	23,995	23,995	-
Public Defender.....	192	328	328	-
Sheriff.....	5,338	3,854	3,854	-
	<u>55,560</u>	<u>71,126</u>	<u>71,126</u>	<u>-</u>
<b>Community Health</b>				
Public Health.....	-	1,385	1,385	-
<b>Human Welfare and Neighborhood Development</b>				
Mayor's Office.....	6,013	3,742	3,742	-
Commission on Status of Women.....	9,339	658	658	-
	<u>15,352</u>	<u>4,400</u>	<u>4,400</u>	<u>-</u>
<b>General Administration and Finance</b>				
Administrative Services.....	55	42	42	-
City Attorney.....	4,505	3,278	3,278	-
Mayor's Office.....	-	1	1	-
	<u>4,560</u>	<u>3,321</u>	<u>3,321</u>	<u>-</u>
Total Public Protection Fund.....	<u>75,472</u>	<u>80,232</u>	<u>80,232</u>	<u>-</u>
<b>PUBLIC WORKS, TRANSPORTATION AND COMMERCE FUND</b>				
<b>Public Works, Transportation and Commerce</b>				
Public Works.....	34,606	66,148	66,141	7
Municipal Transportation Agency.....	-	174	174	-
Public Utilities Commission.....	-	158	158	-
	<u>34,606</u>	<u>66,480</u>	<u>66,473</u>	<u>7</u>
<b>Human Welfare and Neighborhood Development</b>				
Mayor's Office.....	16,534	16,653	15,981	672
<b>General Administration and Finance</b>				
City Planning.....	200	15	15	-
Total Public Works, Transportation and Commerce Fund.....	<u>51,340</u>	<u>83,148</u>	<u>82,469</u>	<u>679</u>

**CITY AND COUNTY OF SAN FRANCISCO**  
**Schedule of Current Expenditures by Department**  
**Budget and Actual – Budget Basis**  
**Nonmajor Governmental Funds – Special Revenue Funds (Continued)**  
Year Ended June 30, 2020  
(In Thousands)

	Original Budget	Final Budget	Actual	Variance Positive (Negative)
<b>REAL PROPERTY FUND</b>				
<b>Public Works, Transportation and Commerce</b>				
Public Utilities Commission.....	-	2	-	2
Public Works.....	-	1,450	1,450	-
	<u>-</u>	<u>1,452</u>	<u>1,450</u>	<u>2</u>
<b>General Administration and Finance</b>				
Administrative Services.....	17,241	56,196	56,196	-
Total Real Property Fund.....	<u>17,241</u>	<u>57,648</u>	<u>57,646</u>	<u>2</u>
<b>SAN FRANCISCO COUNTY TRANSPORTATION AUTHORITY FUND</b>				
<b>Public Works, Transportation and Commerce</b>				
Board of Supervisors.....	253,444	177,044	101,801	75,243
Total SF County Transportation Authority Fund.....	<u>253,444</u>	<u>177,044</u>	<u>101,801</u>	<u>75,243</u>
<b>SENIOR CITIZENS PROGRAM FUND</b>				
<b>Human Welfare and Neighborhood Development</b>				
Human Services.....	6,566	7,202	7,202	-
Total Senior Citizens Program Fund.....	<u>6,566</u>	<u>7,202</u>	<u>7,202</u>	<u>-</u>
<b>WAR MEMORIAL FUND</b>				
<b>Culture and Recreation</b>				
War Memorial.....	17,984	18,222	17,698	524
<b>Public Works, Transportation and Commerce</b>				
Public Works.....	-	275	275	-
Total War Memorial Fund.....	<u>17,984</u>	<u>18,497</u>	<u>17,973</u>	<u>524</u>
Total Special Revenue Funds With Legally Adopted Budgets ..	<u>\$ 1,731,319</u>	<u>\$ 1,882,469</u>	<u>\$ 1,770,623</u>	<u>\$ 111,846</u>

**CITY AND COUNTY OF SAN FRANCISCO**  
**Combining Balance Sheet**  
**Nonmajor Governmental Funds – Debt Service Funds**  
June 30, 2020  
(In Thousands)

	General Obligation Bond Fund	Certificates of Participation Funds	Other Bond Funds	Total
<b>Assets:</b>				
Deposits and investments with City Treasury.....	\$ 125,640	\$ -	\$ 3	\$ 125,643
Deposits and investments outside City Treasury.....	-	77,661	38	77,699
<b>Receivables:</b>				
Property taxes and penalties.....	6,251	-	-	6,251
Interest and other.....	737	2	-	739
<b>Total assets.....</b>	<b>\$ 132,628</b>	<b>\$ 77,663</b>	<b>\$ 41</b>	<b>\$ 210,332</b>
<b>Liabilities:</b>				
Accounts payable.....	\$ 270	\$ -	\$ -	\$ 270
Unearned revenues and other liabilities.....	7,932	-	-	7,932
<b>Total liabilities.....</b>	<b>8,202</b>	<b>-</b>	<b>-</b>	<b>8,202</b>
Deferred inflows of resources.....	5,920	-	-	5,920
<b>Fund balances:</b>				
Restricted.....	118,506	77,663	41	196,210
<b>Total fund balances.....</b>	<b>118,506</b>	<b>77,663</b>	<b>41</b>	<b>196,210</b>
<b>Total liabilities, deferred inflows of resources and fund balances.....</b>	<b>\$ 132,628</b>	<b>\$ 77,663</b>	<b>\$ 41</b>	<b>\$ 210,332</b>

**CITY AND COUNTY OF SAN FRANCISCO**  
**Combining Statement of Revenues, Expenditures,  
and Changes in Fund Balances**  
**Nonmajor Governmental Funds – Debt Service Funds**  
Year Ended June 30, 2020  
(In Thousands)

	General Obligation Bond Fund	Certificates of Participation Funds	Other Bond Funds	Total
<b>Revenues:</b>				
Property taxes.....	\$ 334,930	\$ -	\$ -	\$ 334,930
Fines, forfeitures, and penalties.....	17,098	-	-	17,098
Interest and investment income.....	4,382	738	2	5,122
Intergovernmental				
State.....	720	-	-	720
Other.....	3,959	-	1,891	5,850
<b>Total revenues.....</b>	<b>361,089</b>	<b>738</b>	<b>1,893</b>	<b>363,720</b>
<b>Expenditures:</b>				
Debt service:				
Principal retirement.....	248,666	31,010	3,799	283,475
Interest and other fiscal charges.....	94,144	41,638	2,328	138,110
Bond issuance costs.....	1,124	251	-	1,375
Payment to refunded bond escrow agent.....	6,113	2,792	-	8,905
<b>Total expenditures.....</b>	<b>350,047</b>	<b>75,691</b>	<b>6,127</b>	<b>431,865</b>
Excess (deficiency) of revenues over (under) expenditures.....	11,042	(74,953)	(4,234)	(68,145)
<b>Other financing sources (uses):</b>				
Transfers in.....	2,191	94,886	4,239	101,316
Transfers out.....	-	(48)	-	(48)
<b>Issuance of bonds:</b>				
Face value of bonds issued.....	195,250	24,315	-	219,565
Premium on issuance of bonds.....	37,242	2,251	-	39,493
Payment to refunded bond escrow agent.....	(231,368)	(26,307)	-	(257,675)
<b>Total other financing sources (uses).....</b>	<b>3,315</b>	<b>95,097</b>	<b>4,239</b>	<b>102,651</b>
<b>Net changes in fund balances.....</b>	<b>14,357</b>	<b>20,144</b>	<b>5</b>	<b>34,506</b>
Fund balances at beginning of year.....	104,149	57,519	36	161,704
<b>Fund balances at end of year.....</b>	<b>\$ 118,506</b>	<b>\$ 77,663</b>	<b>\$ 41</b>	<b>\$ 196,210</b>

**CITY AND COUNTY OF SAN FRANCISCO**  
**Schedule of Revenues, Expenditures, and Changes**  
**in Fund Balance – Budget and Actual – Budget Basis**  
**Nonmajor Governmental Funds – Debt Service Fund**  
Year Ended June 30, 2020  
(In Thousands)

	General Obligation Bond Fund			
	Original Budget	Final Budget	Actual	Variance Positive (Negative)
Revenues:				
Property taxes.....	\$ 520,622	\$ 375,430	\$ 334,929	\$ (40,501)
Fines, forfeitures, and penalties.....	17,877	17,877	17,098	(779)
Interest and investment income.....	-	446	3,808	3,362
Intergovernmental				
State.....	800	800	720	(80)
Other.....	-	3,959	3,959	-
Total revenues.....	<u>539,299</u>	<u>398,512</u>	<u>360,514</u>	<u>(37,998)</u>
Expenditures:				
Debt service:				
Principal retirement.....	534,569	248,666	248,666	-
Interest and other fiscal charges.....	5,962	103,584	94,144	9,440
Bond issuance costs.....	-	779	779	-
Payment to refunded bond escrow agent.....	-	6,113	6,113	-
Total expenditures.....	<u>540,531</u>	<u>359,142</u>	<u>349,702</u>	<u>9,440</u>
Excess (deficiency) of revenues over (under) expenditures.....	<u>(1,232)</u>	<u>39,370</u>	<u>10,812</u>	<u>(28,558)</u>
Other financing sources (uses):				
Transfers in.....	<u>1,232</u>	<u>2,191</u>	<u>2,191</u>	<u>-</u>
Issuance of bonds:				
Face value of bonds issued.....	-	195,250	195,250	-
Premium on issuance of bonds.....	-	36,896	36,896	-
Payment to refunded bond escrow agent.....	-	(231,368)	(231,368)	-
Total other financing sources (uses).....	<u>1,232</u>	<u>2,969</u>	<u>2,969</u>	<u>-</u>
Net changes in fund balance.....	-	42,339	13,781	(28,558)
Budgetary fund balance, July 1.....	-	111,882	111,882	-
Budgetary fund balance, June 30.....	<u>\$ -</u>	<u>\$ 154,221</u>	<u>\$ 125,663</u>	<u>\$ (28,558)</u>

**CITY AND COUNTY OF SAN FRANCISCO**  
**Combining Balance Sheet**  
**Nonmajor Governmental Funds – Capital Projects Funds**  
June 30, 2020  
(In Thousands)

	City Facilities Improvement Fund	Fire Protection Systems Improvement Fund	Moscone Convention Center Fund
Assets:			
Deposits and investments with City Treasury.....	\$ 269,571	\$ 356	\$ -
Deposits and investments outside City Treasury.....	151,071	-	13,833
Receivables:			
Federal and state grants and subventions.....	-	-	-
Charges for services.....	-	-	-
Interest and other.....	617	1	-
Due from other funds.....	<u>3,000</u>	<u>-</u>	<u>-</u>
Total assets.....	<u>\$ 424,259</u>	<u>\$ 357</u>	<u>\$ 13,833</u>
Liabilities:			
Accounts payable.....	\$ 64,922	\$ 60	\$ 359
Accrued payroll.....	528	1	4
Unearned grant and subvention revenue.....	-	-	-
Due to other funds.....	-	-	10,002
Unearned revenues and other liabilities.....	5	10	-
Bonds, loans, capital leases, and other payables.....	<u>89,478</u>	<u>-</u>	<u>-</u>
Total liabilities.....	<u>154,933</u>	<u>71</u>	<u>10,365</u>
Deferred inflows of resources.....	<u>-</u>	<u>-</u>	<u>-</u>
Fund balances:			
Restricted.....	<u>269,326</u>	<u>286</u>	<u>3,468</u>
Total fund balances.....	<u>269,326</u>	<u>286</u>	<u>3,468</u>
Total liabilities, deferred inflows of resources and fund balances.....	<u>\$ 424,259</u>	<u>\$ 357</u>	<u>\$ 13,833</u>

(Continued)

**CITY AND COUNTY OF SAN FRANCISCO**  
**Combining Balance Sheet**  
**Nonmajor Governmental Funds – Capital Projects Funds (Continued)**  
June 30, 2020  
(In Thousands)

	Recreation and Park Projects	Street Improvement Fund	Total
<b>Assets:</b>			
Deposits and investments with City Treasury.....	\$ 56,867	\$ 11,644	\$ 338,438
Deposits and investments outside City Treasury.....	-	2,761	167,665
<b>Receivables:</b>			
Federal and state grants and subventions.....	1,192	11,280	12,472
Charges for services.....	-	49	49
Interest and other.....	206	16	840
Due from other funds.....	-	10,519	13,519
Total assets.....	<u>\$ 58,265</u>	<u>\$ 36,269</u>	<u>\$ 532,983</u>
<b>Liabilities:</b>			
Accounts payable.....	\$ 8,258	\$ 6,826	\$ 80,425
Accrued payroll.....	126	129	788
Unearned grant and subvention revenue.....	5,108	-	5,108
Due to other funds.....	-	42	10,044
Unearned revenues and other liabilities.....	-	14,385	14,400
Bonds, loans, capital leases, and other payables.....	-	-	89,478
Total liabilities.....	<u>13,492</u>	<u>21,382</u>	<u>200,243</u>
Deferred inflows of resources.....	<u>671</u>	<u>2,501</u>	<u>3,172</u>
<b>Fund balances:</b>			
Restricted.....	44,102	12,386	329,568
Total fund balances.....	<u>44,102</u>	<u>12,386</u>	<u>329,568</u>
Total liabilities, deferred inflows of resources and fund balances.....	<u>\$ 58,265</u>	<u>\$ 36,269</u>	<u>\$ 532,983</u>

**CITY AND COUNTY OF SAN FRANCISCO**  
**Combining Statement of Revenues, Expenditures,**  
**and Changes in Fund Balances**  
**Nonmajor Governmental Funds – Capital Projects Funds**  
Year Ended June 30, 2020  
(In Thousands)

	City Facilities Improvement Fund	Fire Protection Systems Improvement Fund	Moscone Convention Center Fund
<b>Revenues:</b>			
Interest and investment income.....	\$ 7,931	\$ 8	\$ 194
Rents and concessions.....	-	-	-
<b>Intergovernmental:</b>			
Federal.....	-	-	-
State.....	-	-	-
Other.....	-	-	-
Other.....	-	-	-
Total revenues.....	<u>7,931</u>	<u>8</u>	<u>194</u>
<b>Expenditures:</b>			
Debt service:			
Interest and other fiscal charges.....	2,209	-	-
Bond issuance costs.....	2,387	-	-
Capital outlay.....	356,342	145	1,618
Total expenditures.....	<u>360,938</u>	<u>145</u>	<u>1,618</u>
Deficiency of revenues under expenditures.....	(353,007)	(137)	(1,424)
<b>Other financing sources (uses):</b>			
Transfers in.....	4,011	-	620
Transfers out.....	(81,574)	-	-
<b>Issuance of bonds:</b>			
Face value of bonds issued.....	297,485	-	-
Premium on issuance of bonds.....	33,978	-	-
Total other financing sources (uses).....	<u>253,900</u>	<u>-</u>	<u>620</u>
Net changes in fund balances.....	(99,107)	(137)	(804)
Fund balances at beginning of year.....	368,433	423	4,272
Fund balances at end of year.....	<u>\$ 269,326</u>	<u>\$ 286</u>	<u>\$ 3,468</u>

(Continued)



**CITY AND COUNTY OF SAN FRANCISCO**  
**Combining Statement of Revenues, Expenditures,**  
**and Changes in Fund Balances**  
**Nonmajor Governmental Funds – Capital Projects Funds (Continued)**  
Year Ended June 30, 2020  
(In Thousands)

	Recreation and Park Projects	Street Improvement Fund	Total
Revenues:			
Interest and investment income.....	\$ 1,611	\$ 234	\$ 9,978
Rents and concessions.....	-	166	166
Intergovernmental:			
Federal.....	55	23,501	23,556
State.....	3,016	1,041	4,057
Other.....	-	364	364
Other.....	4,919	-	4,919
Total revenues.....	9,601	25,306	43,040
Expenditures:			
Debt service:			
Interest and other fiscal charges.....	3	4	2,216
Bond issuance costs.....	17	-	2,404
Capital outlay.....	49,072	46,960	454,137
Total expenditures.....	49,092	46,964	458,757
Deficiency of revenues under expenditures.....	(39,491)	(21,658)	(415,717)
Other financing sources (uses):			
Transfers in.....	-	16,829	21,460
Transfers out.....	(3,162)	(73)	(84,809)
Issuance of bonds:			
Face value of bonds issued.....	3,100	2,750	303,335
Premium on issuance of bonds.....	81	-	34,059
Total other financing sources (uses).....	19	19,506	274,045
Net changes in fund balances.....	(39,472)	(2,152)	(141,672)
Fund balances at beginning of year.....	83,574	14,538	471,240
Fund balances at end of year.....	\$ 44,102	\$ 12,386	\$ 329,568

**CITY AND COUNTY OF SAN FRANCISCO**  
**INTERNAL SERVICE FUNDS**

Internal Service Funds are used to account for the financing of goods and services provided by one department or agency to other departments or agencies on a cost reimbursement basis.

*Central Shops Fund* – Accounts for Central Shops equipment (primarily vehicle) maintenance service charges and the related billings to various departments.

*Finance Corporation* – Accounts for the lease financing services provided by the Finance Corporation to City departments. On July 1, 2001 the City established the Finance Corporation Internal Service fund because its sole purpose is to provide lease financing to the City. Previously, the activities of the Finance Corporation were reported within governmental funds.

*Reproduction Fund* – Accounts for printing, design and mail services required by various City departments and agencies.

*Telecommunications and Information Fund* – Accounts for centralized telecommunications activities in the City's Wide Area Network, radio communication and telephone systems. In addition, it accounts for application support provided to many department-specific and citywide systems, management of the City's Web site, operations of the City's mainframe computers and technology training provided to city the related billings to various departments for specific services performed and operating support from the General Fund.

**CITY AND COUNTY OF SAN FRANCISCO**

**Combining Statement of Net Position  
Internal Service Funds  
June 30, 2020  
(In Thousands)**

	Central Shops Fund	Finance Corporation	Reproduction Fund	Telecom- munications & Information Fund	Total
<b>Assets:</b>					
Current assets:					
Deposits and investments with City Treasury.....	\$ 3,325	\$ -	\$ 2,377	\$ 28,105	\$ 33,807
Receivables:					
Charges for services.....	62	-	13	163	238
Interest and other.....	21	-	-	330	351
Capital leases receivable.....	-	12,372	-	-	12,372
Restricted assets:					
Deposits and investments outside City Treasury...	-	6,324	-	-	6,324
Total current assets.....	3,408	18,696	2,390	28,598	53,092
Noncurrent assets:					
Capital leases receivable.....	-	111,420	-	-	111,420
Capital assets:					
Land and other assets not being depreciated.....	74	-	-	239	313
Facilities and equipment, net of depreciation.....	310	-	262	13,351	13,923
Total capital assets.....	384	-	262	13,590	14,236
Total noncurrent assets.....	384	111,420	262	13,590	125,656
Total assets.....	3,792	130,116	2,652	42,188	178,748
Deferred outflows of resources:					
Unamortized loss on refunding of debt.....	-	880	-	-	880
Deferred outflows related to pensions.....	4,268	-	-	14,244	18,512
Deferred outflows related to OPEB.....	2,392	-	-	3,830	6,222
Total deferred outflows of resources.....	6,660	880	-	18,074	25,614
<b>Liabilities:</b>					
Current liabilities:					
Accounts payable.....	845	23	93	9,286	10,247
Accrued payroll.....	648	-	110	1,902	2,660
Accrued vacation and sick leave pay.....	435	-	-	1,600	2,035
Accrued workers' compensation.....	-	-	-	284	284
Bonds, loans, capital leases, and other payables.....	-	12,145	-	316	12,461
Accrued interest payable.....	-	881	-	2	883
Due to other funds.....	-	-	-	20	20
Unearned revenues and other liabilities.....	-	2,637	-	34	2,671
Total current liabilities.....	1,928	15,686	203	13,444	31,261
Noncurrent liabilities:					
Accrued vacation and sick leave pay.....	403	-	-	1,734	2,137
Accrued workers' compensation.....	-	-	-	1,299	1,299
Bonds, loans, capital leases, and other payables.....	-	114,993	-	319	115,312
Net pension liability.....	12,625	-	-	35,538	48,163
Net other postemployment benefits (OPEB) liability.....	17,399	-	-	30,901	48,300
Total noncurrent liabilities.....	30,427	114,993	-	69,791	215,211
Total liabilities.....	32,355	130,679	203	83,235	246,472
Deferred inflows of resources:					
Unamortized gain on refunding of debt.....	-	317	-	-	317
Deferred inflows related to pensions.....	2,519	-	-	8,606	11,125
Deferred inflows related to OPEB.....	1,251	-	-	3,514	4,765
Total deferred inflows of resources.....	3,770	317	-	12,120	16,207
Net position:					
Net investment in capital assets.....	384	-	262	12,955	13,601
Unrestricted (deficit).....	(26,057)	-	2,187	(48,048)	(71,918)
Total net position.....	\$ (25,673)	\$ -	\$ 2,449	\$ (35,093)	\$ (58,317)

**CITY AND COUNTY OF SAN FRANCISCO**

**Combining Statement of Revenues, Expenses,  
and Changes in Fund Net Position  
Internal Service Funds  
Year Ended June 30, 2020  
(In Thousands)**

	Central Shops Fund	Finance Corporation	Reproduction Fund	Telecom- munications & Information Fund	Total
<b>Operating revenues:</b>					
Charges for services.....	\$ 33,484	\$ -	\$ 8,201	\$ 120,807	\$ 162,492
Rents and concessions.....	-	-	-	445	445
Total operating revenues.....	33,484	-	8,201	121,252	162,937
<b>Operating expenses:</b>					
Personal services.....	16,356	-	2,597	43,148	62,101
Contractual services.....	5,090	-	4,886	56,352	66,328
Materials and supplies.....	9,827	-	414	4,549	14,790
Depreciation and amortization.....	120	-	93	3,382	3,595
General and administrative.....	626	-	154	612	1,392
Services provided by other departments.....	1,131	-	601	10,579	12,311
Other.....	-	-	-	675	675
Total operating expenses.....	33,150	-	8,745	119,297	161,192
Operating income (loss).....	334	-	(544)	1,955	1,745
<b>Nonoperating revenues (expenses):</b>					
Operating grants.....	47	-	101	181	329
Interest and investment income.....	22	2,451	33	461	2,967
Interest expense.....	-	(3,081)	-	(8)	(3,089)
Other, net.....	-	630	2	160	792
Total nonoperating revenues (expenses).....	69	-	136	794	999
Income (loss) before transfers.....	403	-	(408)	2,749	2,744
Transfers out.....	(22)	-	(33)	(461)	(516)
Change in net position.....	381	-	(441)	2,288	2,228
Net position (deficit) at beginning of year.....	(26,054)	-	2,890	(37,381)	(60,545)
Net position (deficit) at end of year.....	\$ (25,673)	\$ -	\$ 2,449	\$ (35,093)	\$ (58,317)

**CITY AND COUNTY OF SAN FRANCISCO**

**Combining Statement of Cash Flows  
Internal Service Funds  
Year Ended June 30, 2020  
(In Thousands)**

	Central Shops Fund	Finance Corporation	Reproduction Fund	Telecom- munications & Information Fund	Total
Cash flows from operating activities:					
Cash received from customers.....	\$ 33,443	\$ 9,394	\$ 8,190	\$ 121,323	\$ 172,350
Cash paid for employees' services.....	(15,723)	-	(2,579)	(43,168)	(61,470)
Cash paid to suppliers for goods and services.....	(16,553)	(605)	(6,079)	(64,778)	(88,015)
Net cash provided by (used in) operating activities.....	1,167	8,789	(468)	13,377	22,865
Cash flows from noncapital financing activities:					
Operating grants.....	47	-	101	181	329
Transfers out.....	(22)	-	(33)	(461)	(516)
Net cash provided by (used in) noncapital financing activities.....	25	-	68	(280)	(187)
Cash flows from capital and related financing activities:					
Acquisition of capital assets.....	(173)	-	(10)	(5,558)	(5,741)
Retirement of capital lease obligation.....	-	(5,770)	-	(313)	(6,083)
Bond issue costs paid.....	-	(61)	-	-	(61)
Interest paid on long-term debt.....	-	(3,237)	-	(9)	(3,246)
Net cash used in capital and related financing activities.....	(173)	(9,068)	(10)	(5,880)	(15,131)
Cash flows from investing activities:					
Interest and investment income.....	22	38	33	461	554
Net cash provided by investing activities.....	22	38	33	461	554
Change in cash and cash equivalents.....	1,041	(241)	(377)	7,678	8,101
Cash and cash equivalents at beginning of year.....	2,284	6,565	2,754	20,427	32,030
Cash and cash equivalents at end of year.....	<u>\$ 3,325</u>	<u>\$ 6,324</u>	<u>\$ 2,377</u>	<u>\$ 28,105</u>	<u>\$ 40,131</u>
Reconciliation of operating income (loss) to net cash provided by (used in) operating activities:					
Operating income (loss).....	\$ 334	\$ -	\$ (544)	\$ 1,955	\$ 1,745
Adjustments for non-cash and other activities:					
Depreciation and amortization.....	120	-	93	3,382	3,595
Other.....	-	-	2	160	162
Changes in assets and deferred outflows of resources/liabilities and deferred inflows of resources:					
Receivables, net.....	(41)	5,770	(13)	(88)	5,628
Accounts payable.....	122	-	(24)	7,967	8,065
Accrued payroll.....	108	-	18	284	410
Accrued vacation and sick leave pay.....	41	-	-	546	587
Accrued workers' compensation.....	-	-	-	(114)	(114)
Due to other funds.....	-	-	-	20	20
Unearned revenue and other liabilities.....	-	3,019	-	-	3,019
Net pension liability and pension related deferred outflows and inflows of resources.....	334	-	-	(2,712)	(2,378)
Net OPEB liability and OPEB related deferred outflows and inflows of resources.....	149	-	-	1,977	2,126
Total adjustments.....	833	8,789	76	11,422	21,120
Net cash provided by (used in) operating activities.....	<u>\$ 1,167</u>	<u>\$ 8,789</u>	<u>\$ (468)</u>	<u>\$ 13,377</u>	<u>\$ 22,865</u>
Reconciliation of cash and cash equivalents to the combining statement of net position:					
Deposits and investments with City Treasury:					
Unrestricted.....	\$ 3,325	\$ -	\$ 2,377	\$ 28,105	\$ 33,807
Deposits and investments outside City Treasury:					
Restricted.....	-	6,324	-	-	6,324
Total deposits and investments.....	<u>3,325</u>	<u>6,324</u>	<u>2,377</u>	<u>28,105</u>	<u>40,131</u>
Cash and cash equivalents at end of year on statement of cash flows.....	<u>\$ 3,325</u>	<u>\$ 6,324</u>	<u>\$ 2,377</u>	<u>\$ 28,105</u>	<u>\$ 40,131</u>

**CITY AND COUNTY OF SAN FRANCISCO**

**FIDUCIARY FUNDS**

Fiduciary Funds include all Trust and Agency Funds which account for assets held by the City as a trustee or as an agent for individuals or other governmental units.

**Trust Funds**

*Employees' Retirement System* – Accounts for the contributions from employees, City contributions and the earnings and profits from investments of monies. Disbursements are made for retirements, withdrawal, disability, and death benefits of the employees as well as administrative expenses.

*Health Service System* – Accounts for the contributions from active and retired employees, and surviving spouses, City contributions and the earnings and profits from investment of monies. Disbursements are made for medical expenses and to various health plans of the beneficiaries.

*Retiree Health Care Trust* - Accounts for the contributions from employees, City contributions and the earnings and profits from investment of monies. Disbursements are to be made for benefits, expenses and other charges properly allocable to the trust fund.

**Agency Funds**

Agency Funds are custodial in nature and do not involve measurement of results of operations. Such funds have no equity accounts since all assets are due to individuals or entities at some future time.

*Assistance Program Fund* – Accounts for collections and advances received as an agent under various human welfare and community health programs. Monies are disbursed in accordance with legal requirements and program regulations.

*Deposits Fund* – Accounts for all deposits under the control of the City departments. Dispositions of the deposits are governed by the terms of the statutes and ordinances establishing the deposit requirement.

*Payroll Fund* – Accounts for Citywide payroll, including monies held for payroll charges including federal, state and other payroll related deductions.

*State Revenue Collection Fund* – Accounts for various fees, fines and penalties collected by City departments for the State of California which are passed through to the State.

*Tax Collection Fund* – Accounts for monies received for current and delinquent taxes which must be held pending authority for distribution. Included are prepaid taxes, disputed taxes, duplicate payment of taxes, etc. This fund also accounts for monies deposited by third parties pending settlement of litigation and claims. Upon final settlement, monies are disbursed as directed by the courts or by parties to the dispute.

*Transit Fund* – Accounts for the quarter of one percent sales tax collected by the State Board of Equalization and deposited with the County of origin for local transportation support. The Metropolitan Transportation Commission, the regional agency responsible for administration of these monies, directs their use and distribution.

*Other Agency Funds* – Accounts for monies held as agent for a variety of purposes.

**CITY AND COUNTY OF SAN FRANCISCO**  
**Combining Statement of Fiduciary Net Position**  
**Fiduciary Funds**  
**Pension and Other Employee Benefit Trust Funds**  
June 30, 2020  
(In Thousands)

	Pension Trust Fund	Other Employee Benefit Trust Fund	Other Post- employment Benefit Trust Fund	Total
	Employees Retirement System	Health Service System	Retiree Health Care	
<b>Assets</b>				
Deposits and investments with City Treasury.....	\$ 32,391	\$ 126,772	\$ 2,882	\$ 162,045
Deposits and investments outside City Treasury:				
Cash and deposits.....	44,386	-	-	44,386
Short-term investments.....	526,053	-	6,564	532,617
Debt securities.....	2,052,625	-	180,670	2,233,295
Equity securities.....	8,606,338	-	328,689	8,935,027
Real assets.....	3,840,427	-	-	3,840,427
Private equity and other alternative investments.....	11,099,962	-	-	11,099,962
Foreign currency contracts, net.....	(116)	-	-	(116)
Invested in securities lending collateral.....	547,047	-	-	547,047
Receivables:				
Employer and employee contributions.....	17,959	25,273	4,715	47,947
Brokers, general partners and others.....	463,531	-	-	463,531
Interest and other.....	13,903	382	464	14,749
Other assets.....	-	2,602	-	2,602
Total assets.....	<u>27,244,506</u>	<u>155,029</u>	<u>523,984</u>	<u>27,923,519</u>
Deferred outflows related to OPEB.....	<u>1,587</u>	<u>-</u>	<u>-</u>	<u>1,587</u>
<b>Liabilities</b>				
Accounts payable.....	29,034	8,711	47	37,792
Estimated claims payable.....	-	27,025	-	27,025
Payable to brokers.....	35,774	-	5,717	41,491
Payable to borrowers of securities.....	547,029	-	-	547,029
Other liabilities.....	-	3,179	-	3,179
Net other postemployment benefits (OPEB) liability..	<u>12,799</u>	<u>-</u>	<u>-</u>	<u>12,799</u>
Total liabilities.....	<u>624,636</u>	<u>38,915</u>	<u>5,764</u>	<u>669,315</u>
Deferred inflows related to OPEB.....	<u>1,239</u>	<u>-</u>	<u>-</u>	<u>1,239</u>
<b>Net Position</b>				
Restricted for pension and other employee benefits..	<u>\$ 26,620,218</u>	<u>\$ 116,114</u>	<u>\$ 518,220</u>	<u>\$ 27,254,552</u>

**CITY AND COUNTY OF SAN FRANCISCO**  
**Combining Statement of Changes in Fiduciary Net Position**  
**Fiduciary Funds**  
**Pension and Other Employee Benefit Trust Funds**  
Year Ended June 30, 2020  
(In Thousands)

	Pension Trust Fund	Other Employee Benefit Trust Fund	Other Post- employment Benefit Trust Fund	Total
	Employees Retirement System	Health Service System	Retiree Health Care	
<b>Additions:</b>				
Employee contributions.....	\$ 400,649	\$ 163,404	\$ 61,588	\$ 625,641
Employer contributions.....	<u>742,985</u>	<u>822,533</u>	<u>248,780</u>	<u>1,814,298</u>
Total contributions.....	<u>1,143,634</u>	<u>985,937</u>	<u>310,368</u>	<u>2,439,939</u>
<b>Investment income (expenses):</b>				
Interest.....	80,729	2,266	6,365	89,360
Dividends.....	108,344	-	-	108,344
Net appreciation in fair value of investments.....	822,342	605	18,007	840,954
Securities lending income.....	1,313	-	-	1,313
Total investment income.....	<u>1,012,728</u>	<u>2,871</u>	<u>24,372</u>	<u>1,039,971</u>
<b>Less investment expenses:</b>				
Other investment expenses.....	<u>(46,446)</u>	<u>-</u>	<u>(306)</u>	<u>(46,752)</u>
Net investment income.....	<u>966,282</u>	<u>2,871</u>	<u>24,066</u>	<u>993,219</u>
Total additions, net.....	<u>2,109,916</u>	<u>988,808</u>	<u>334,434</u>	<u>3,433,158</u>
<b>Deductions:</b>				
Benefit payments.....	1,531,041	964,853	206,738	2,702,632
Refunds of contributions.....	17,036	-	-	17,036
Administrative expenses.....	20,270	-	114	20,384
Total deductions.....	<u>1,568,347</u>	<u>964,853</u>	<u>206,852</u>	<u>2,740,052</u>
Change in net position.....	541,569	23,955	127,582	693,106
Net position at beginning of year.....	<u>26,078,649</u>	<u>92,159</u>	<u>390,638</u>	<u>26,561,446</u>
Net position at end of year.....	<u>\$ 26,620,218</u>	<u>\$ 116,114</u>	<u>\$ 518,220</u>	<u>\$ 27,254,552</u>

**CITY AND COUNTY OF SAN FRANCISCO**  
**Combining Statement of Changes in Assets and Liabilities**  
**Agency Funds**  
Year Ended June 30, 2020  
(In Thousands)

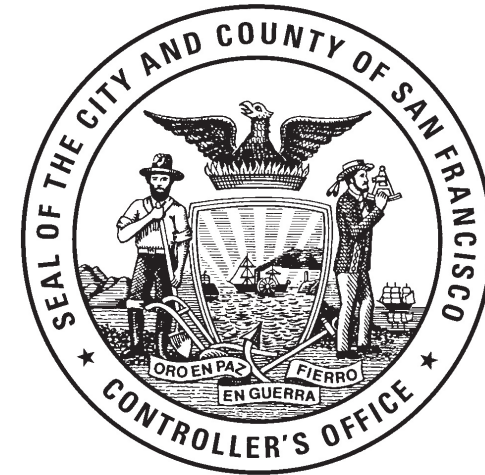
	Balance July 1, 2019	Additions	Deductions	Balance June 30, 2020
<b>Assistance Program Fund</b>				
Assets				
Deposits and investments with City Treasury.....	\$ 18,291	\$ 1,989	\$ 1,571	\$ 18,709
Receivables:				
Interest and other.....	125	1,044	1,117	52
Total assets.....	<u>\$ 18,416</u>	<u>\$ 3,033</u>	<u>\$ 2,688</u>	<u>\$ 18,761</u>
Liabilities				
Accounts payable.....	\$ -	\$ 150	\$ 150	\$ -
Agency obligations.....	18,416	1,500	1,155	18,761
Total liabilities.....	<u>\$ 18,416</u>	<u>\$ 1,650</u>	<u>\$ 1,305</u>	<u>\$ 18,761</u>
<b>Deposits Fund</b>				
Assets				
Deposits and investments with City Treasury.....	\$ 14,252	\$ 35,839	\$ 38,759	\$ 11,332
Deposits and investments outside City Treasury..	-	24	-	24
Receivables:				
Interest and other.....	30	349	368	11
Other assets.....	45,538	-	1	45,537
Total assets.....	<u>\$ 59,820</u>	<u>\$ 36,212</u>	<u>\$ 39,128</u>	<u>\$ 56,904</u>
Liabilities				
Accounts payable.....	\$ -	\$ 9,817	\$ 9,781	\$ 36
Agency obligations.....	59,820	35,734	38,686	56,868
Total liabilities.....	<u>\$ 59,820</u>	<u>\$ 45,551</u>	<u>\$ 48,467</u>	<u>\$ 56,904</u>
<b>Payroll Fund</b>				
Assets				
Deposits and investments with City Treasury.....	\$ -	\$ 4,260,245	\$ 4,260,245	\$ -
Receivables:				
Employer and employee contributions.....	148,160	177,347	150,623	174,884
Total assets.....	<u>\$ 148,160</u>	<u>\$ 4,437,592</u>	<u>\$ 4,410,868</u>	<u>\$ 174,884</u>
Liabilities				
Accounts payable.....	\$ 48,511	\$ 1,645,729	\$ 1,638,599	\$ 55,641
Agency obligations.....	99,649	4,123,704	4,104,110	119,243
Total liabilities.....	<u>\$ 148,160</u>	<u>\$ 5,769,433</u>	<u>\$ 5,742,709</u>	<u>\$ 174,884</u>

**CITY AND COUNTY OF SAN FRANCISCO**  
**Combining Statement of Changes in Assets and Liabilities**  
**Agency Funds (Continued)**  
Year Ended June 30, 2020  
(In Thousands)

	Balance July 1, 2019	Additions	Deductions	Balance June 30, 2020
<b>State Revenue Collection Fund</b>				
Assets				
Deposits and investments with City Treasury.....	\$ 1,770	\$ 74,910	\$ 76,181	\$ 499
Receivables:				
Interest and other.....	1	7	8	-
Total assets.....	<u>\$ 1,771</u>	<u>\$ 74,917</u>	<u>\$ 76,189</u>	<u>\$ 499</u>
Liabilities				
Accounts payable.....	\$ 96	\$ 13,834	\$ 13,930	\$ -
Agency obligations.....	1,675	74,734	75,910	499
Total liabilities.....	<u>\$ 1,771</u>	<u>\$ 88,568</u>	<u>\$ 89,840</u>	<u>\$ 499</u>
<b>Tax Collection Fund</b>				
Assets				
Deposits and investments with City Treasury.....	\$ 141,028	\$ 5,684,965	\$ 5,616,288	\$ 209,705
Deposits and investments outside City Treasury..	34	-	34	-
Receivables:				
Interest and other.....	134,954	3,890,692	3,873,520	152,126
Total assets.....	<u>\$ 276,016</u>	<u>\$ 9,575,657</u>	<u>\$ 9,489,842</u>	<u>\$ 361,831</u>
Liabilities				
Accounts payable.....	\$ -	\$ 66,012	\$ 66,012	\$ -
Agency obligations.....	276,016	4,520,236	4,434,421	361,831
Total liabilities.....	<u>\$ 276,016</u>	<u>\$ 4,586,248</u>	<u>\$ 4,500,433</u>	<u>\$ 361,831</u>
<b>Transit Fund</b>				
Assets				
Deposits and investments with City Treasury.....	\$ 5,703	\$ 104,533	\$ 104,326	\$ 5,910
Receivables:				
Interest and other.....	54	272	310	16
Total assets.....	<u>\$ 5,757</u>	<u>\$ 104,805</u>	<u>\$ 104,636</u>	<u>\$ 5,926</u>
Liabilities				
Accounts payable.....	\$ 12	\$ 52,878	\$ 52,890	\$ -
Agency obligations.....	5,745	49,305	49,124	5,926
Total liabilities.....	<u>\$ 5,757</u>	<u>\$ 102,183</u>	<u>\$ 102,014</u>	<u>\$ 5,926</u>

**CITY AND COUNTY OF SAN FRANCISCO**  
**Combining Statement of Changes in Assets and Liabilities**  
**Agency Funds (Continued)**  
Year Ended June 30, 2020  
(In Thousands)

	Balance July 1, 2019	Additions	Deductions	Balance June 30, 2020
<b>Other Agency Funds</b>				
Assets				
Deposits and investments with City Treasury.....	\$ 87,920	\$ 266,417	\$ 250,053	\$ 104,284
Receivables:				
Interest and other.....	<u>729</u>	<u>702</u>	<u>938</u>	<u>493</u>
Total assets.....	<u>\$ 88,649</u>	<u>\$ 267,119</u>	<u>\$ 250,991</u>	<u>\$ 104,777</u>
Liabilities				
Accounts payable.....	\$ 952	\$ 129,413	\$ 127,095	\$ 3,270
Agency obligations.....	<u>87,697</u>	<u>245,003</u>	<u>231,193</u>	<u>101,507</u>
Total liabilities.....	<u>\$ 88,649</u>	<u>\$ 374,416</u>	<u>\$ 358,288</u>	<u>\$ 104,777</u>
<b>Total Agency Funds</b>				
Assets				
Deposits and investments with City Treasury.....	\$ 268,964	\$ 10,428,898	\$ 10,347,423	\$ 350,439
Deposits and investments outside City Treasury..	34	24	34	24
Receivables:				
Employer and employee contributions.....	148,160	177,347	150,623	174,884
Interest and other.....	135,893	3,893,066	3,876,261	152,698
Other assets.....	<u>45,538</u>	<u>-</u>	<u>1</u>	<u>45,537</u>
Total assets.....	<u>\$ 598,589</u>	<u>\$ 14,499,335</u>	<u>\$ 14,374,342</u>	<u>\$ 723,582</u>
Liabilities				
Accounts payable.....	\$ 49,571	\$ 1,917,833	\$ 1,908,457	\$ 58,947
Agency obligations.....	<u>549,018</u>	<u>9,050,216</u>	<u>8,934,599</u>	<u>664,635</u>
Total liabilities.....	<u>\$ 598,589</u>	<u>\$ 10,968,049</u>	<u>\$ 10,843,056</u>	<u>\$ 723,582</u>



**STATISTICAL SECTION**

## CITY AND COUNTY OF SAN FRANCISCO

### Statistical Section

This section of the City's comprehensive annual financial report presents detailed information as a context for understanding what the information in the financial statements, note disclosures, and required supplementary information says about the City's overall financial health.

#### Financial Trends

These schedules contain trend information to help the reader understand how the City's financial performance and well-being have changed over time.

#### Revenue Capacity

These schedules contain information to help the reader assess the City's most significant local revenue sources, the property tax.

#### Debt Capacity

These schedules present information to help the reader assess the affordability of the City's current levels of outstanding debt and the City's ability to issue additional debt in the future.

#### Demographic and Economic Information

These schedules offer demographic and economic indicators to help the reader understand the environment within which the City's financial activities take place.

#### Operating Information

These schedules contain information about the City's operations and resources to help the reader understand how the City's financial information relates to the services the City provides and the activities it performs.

#### Sources:

Unless otherwise noted, the information in these schedules is derived from the comprehensive annual financial reports for the relevant year.

## CITY AND COUNTY OF SAN FRANCISCO

### NET POSITION BY COMPONENT

Last Ten Fiscal Years  
(Accrual basis of accounting)  
(In Thousands)

	2011	2012	2013 <sup>(1)</sup>	2014	2015 <sup>(2)</sup>	2016	2017	2018 <sup>(4)</sup>	2019	2020
<b>Governmental activities</b>										
Net investment in capital assets.....	\$ 1,910,341	\$ 2,199,316	\$ 2,275,963	\$ 2,483,086	\$ 2,684,808	\$ 2,750,782	\$ 2,873,927	\$ 3,311,218	\$ 3,681,341	\$ 3,853,271
Restricted for:										
Reserve for rainy day.....	33,439	34,109	26,339	83,194	114,969	120,106	125,689	143,977	324,977	229,069
Debt service.....	36,805	48,202	98,754	91,900	87,772	83,029	108,179	136,132	104,720	113,765
Capital projects.....	82,315	91,997	154,502	110,608	28,263	198,962	257,634	196,598	186,015	297,975
Community development.....	59,763	240,771	109,423	200,640	297,094	433,398	434,691	427,684	624,127	628,484
Transportation Authority activities.....	1,386	6,705	10,924	12,496	13,486	15,657	16,189	17,499	21,554	28,673
Building inspection programs.....	32,112	49,364	71,131	97,928	109,512	134,663	150,109	155,448	166,510	162,182
Children and families.....	45,827	53,632	56,170	59,572	100,892	105,177	115,284	134,548	181,248	187,538
Culture, recreation, grants and other purposes.....	155,152	150,383	158,973	206,368	209,399	240,524	265,444	319,595	415,236	470,912
Unrestricted (deficit).....	(1,046,861)	(954,469)	(1,142,020)	(1,004,161)	(2,358,981)	(2,073,235)	(2,560,735)	(2,950,722)	(2,804,237)	(2,838,247)
Total governmental activities net position.....	\$ 1,310,279	\$ 1,920,010	\$ 1,820,159	\$ 2,341,631	\$ 1,287,214	\$ 2,009,063	\$ 1,786,411	\$ 1,891,977	\$ 2,901,491	\$ 3,133,622
<b>Business-type activities</b>										
Net investment in capital assets.....	\$ 4,481,404	\$ 4,538,990	\$ 4,691,579	\$ 4,832,659	\$ 5,117,679	\$ 5,690,741	\$ 5,752,069	\$ 6,176,022	\$ 6,764,333	\$ 7,013,098
Restricted for:										
Debt service.....	62,421	53,951	58,970	64,143	100,923	127,073	202,262	294,499	331,118	316,671
Capital projects.....	161,580	176,570	299,942	363,601	358,745	340,896	394,634	515,072	556,980	523,169
Other purposes.....	18,741	18,913	13,046	24,721	35,986	70,505	93,696	294,122	165,675	116,861
Unrestricted.....	268,328	242,842	610,565	732,736	(335,083)	(231,379)	(670,759)	(1,492,713)	(1,117,385)	(1,004,826)
Total business-type activities net position.....	\$ 4,992,474	\$ 5,031,266	\$ 5,674,102	\$ 6,017,860	\$ 5,278,250	\$ 5,997,836	\$ 5,771,902	\$ 5,787,002	\$ 6,700,721	\$ 6,964,973
<b>Primary government</b>										
Net investment in capital assets <sup>(3)</sup> .....	\$ 5,993,892	\$ 6,459,434	\$ 6,692,499	\$ 7,032,674	\$ 7,520,698	\$ 8,151,422	\$ 8,321,778	\$ 9,157,665	\$ 10,048,870	\$ 10,474,620
Restricted for:										
Reserve for rainy day.....	33,439	34,109	26,339	83,194	114,969	120,106	125,689	143,977	324,977	229,069
Debt service.....	99,226	102,153	157,724	156,043	188,695	210,102	310,441	430,631	435,838	430,436
Capital projects <sup>(3)</sup> .....	223,694	246,027	356,002	418,103	330,213	423,132	569,948	569,115	692,052	793,888
Community development.....	59,763	240,771	109,423	200,640	297,094	433,398	434,691	427,684	624,127	628,484
Transportation Authority activities.....	1,386	6,705	10,924	12,496	13,486	15,657	16,189	17,499	21,554	28,673
Building inspection programs.....	32,112	49,364	71,131	97,928	109,512	134,663	150,109	155,448	166,510	162,182
Children and families.....	45,827	53,632	56,170	59,572	100,892	105,177	115,284	134,548	181,248	187,538
Culture, recreation, grants and other purposes.....	173,893	169,296	172,019	231,089	245,385	311,029	359,140	613,717	580,911	587,773
Unrestricted (deficit) <sup>(3)</sup> .....	(360,479)	(410,215)	(157,970)	67,752	(2,355,480)	(1,897,787)	(2,844,956)	(3,971,305)	(3,473,875)	(3,424,068)
Total primary government activities net position.....	\$ 6,302,753	\$ 6,951,276	\$ 7,494,261	\$ 8,359,491	\$ 6,565,464	\$ 8,006,899	\$ 7,558,313	\$ 7,678,979	\$ 9,602,212	\$ 10,098,595

#### Notes:

- (1) Effective with the implementation of GASB Statement No. 63, in fiscal year 2013, Net Assets was renamed Net Position.
- (2) In fiscal year 2015, the City adopted the provisions of GASB Statement Nos.68 and 71. As restatement of all prior periods is not practical, the cumulative effect of applying these statements is reported as a restatement of beginning net position as of July 1, 2014.
- (3) Certain net position reclassifications were made to reflect the primary government as a whole perspective since fiscal year 2019. See Note 10(d) in the Notes to Basic Financial Statements for details.
- (4) In fiscal year 2018, the City adopted the provisions of GASB Statement No.75. As restatement of all prior periods is not practical, the cumulative effect of applying this statement is reported as a restatement of beginning net position as of July 1, 2017.

## CITY AND COUNTY OF SAN FRANCISCO

## CHANGES IN NET POSITION

Last Ten Fiscal Years  
(Accrual basis of accounting)  
(In Thousands)

	Fiscal Year									
	2011	2012	2013	2014	2015 <sup>(1)</sup>	2016	2017	2018 <sup>(2)</sup>	2019	2020
<b>Expenses</b>										
Governmental activities:										
Public protection.....	\$ 1,069,791	\$ 1,158,618	\$ 1,236,922	\$ 1,229,591	\$ 1,108,200	\$ 1,222,549	\$ 1,692,224	\$ 1,496,749	\$ 1,496,341	\$ 1,661,262
Public works, transportation and commerce.....	239,230	210,415	189,124	200,712	270,454	418,978	387,423	321,577	331,717	362,133
Human welfare and neighborhood development.....	885,194	942,523	946,562	1,009,190	1,073,652	1,233,403	1,543,047	1,552,080	1,720,425	2,137,968
Community health.....	613,883	673,905	751,491	786,761	735,040	747,071	868,628	914,512	960,422	1,148,208
Culture and recreation.....	318,083	307,269	338,042	357,620	355,676	311,028	539,516	425,668	594,219	519,015
General administration and finance.....	224,027	237,818	249,271	298,563	249,823	246,383	337,209	430,711	330,358	416,370
General City responsibilities.....	84,444	96,147	83,895	85,239	94,577	113,490	145,247	118,956	156,907	119,693
Unallocated interest on long-term debt and cost of issuance <sup>(3)</sup> .....	110,142	110,145	107,790	115,880	115,030	115,357	113,264	138,048	153,220	145,600
Total governmental activities expenses.....	\$ 3,574,794	\$ 3,736,840	\$ 3,903,097	\$ 4,083,556	\$ 4,002,452	\$ 4,408,259	\$ 5,626,558	\$ 5,398,281	\$ 5,743,609	\$ 6,510,249
Business-type activities:										
Airport.....	690,875	746,610	756,961	827,658	853,338	900,621	1,122,802	1,092,154	1,067,265	1,344,734
Transportation.....	905,218	959,088	1,026,726	1,037,368	1,018,251	1,106,420	1,468,586	1,304,254	1,304,358	1,384,417
Port.....	68,661	72,307	81,422	88,551	88,436	91,449	118,361	102,667	123,116	131,884
Water.....	362,802	431,248	445,804	470,200	438,885	470,254	572,509	536,068	536,480	576,140
Power.....	119,202	130,709	129,790	137,639	149,438	153,472	198,621	202,366	314,471	302,669
Hospitals.....	885,204	954,566	992,687	1,011,452	996,395	1,050,618	1,370,154	1,294,045	1,236,823	1,332,648
Sewer.....	201,629	214,593	223,727	243,466	239,556	244,289	273,077	264,298	304,010	296,842
Market.....	1,152	1,138	1,231	120	-	-	-	-	-	-
Total business-type activities expenses.....	\$ 3,234,913	\$ 3,510,259	\$ 3,658,348	\$ 3,816,454	\$ 3,784,299	\$ 4,017,123	\$ 5,124,110	\$ 4,795,852	\$ 4,886,523	\$ 5,513,334
Total primary government expenses.....	\$ 6,809,707	\$ 7,247,099	\$ 7,561,445	\$ 7,900,010	\$ 7,786,751	\$ 8,425,382	\$ 10,750,669	\$ 10,194,133	\$ 10,630,132	\$ 12,023,583
<b>Program Revenues</b>										
Governmental activities:										
Charges for services:										
Public protection.....	\$ 62,105	\$ 61,412	\$ 60,190	\$ 69,673	\$ 70,444	\$ 86,164	\$ 83,896	\$ 87,514	\$ 121,848	\$ 105,508
Public works, transportation and commerce.....	101,846	93,809	105,981	135,842	128,661	130,410	148,804	157,416	164,578	138,328
Human welfare and neighborhood development.....	56,628	68,794	69,997	99,848	96,012	273,986	164,755	82,925	134,839	212,743
Community health.....	64,419	58,564	60,566	67,680	63,130	90,078	68,601	104,335	101,578	107,078
Culture and recreation.....	76,528	78,528	93,612	89,969	98,302	98,205	97,514	125,776	136,928	127,196
General administration and finance.....	37,601	44,358	76,903	66,071	89,403	52,417	45,385	73,235	99,278	97,130
General City responsibilities.....	29,316	29,142	50,121	39,445	37,031	45,922	37,367	54,136	56,027	66,885
Operating grants and contributions.....	1,040,116	990,501	1,086,154	1,146,594	1,146,594	1,289,902	1,263,252	1,279,300	1,392,516	1,518,051
Capital grants and contributions.....	57,719	41,174	29,718	39,379	48,233	24,795	19,493	63,181	233,184	146,400
Total Governmental activities program revenues.....	\$ 1,526,278	\$ 1,475,082	\$ 1,633,532	\$ 1,750,001	\$ 1,826,556	\$ 2,091,879	\$ 1,929,177	\$ 2,028,518	\$ 2,440,876	\$ 2,519,319
Business-type activities:										
Charges for services:										
Airport.....	607,323	668,672	726,358	770,691	815,394	866,991	926,800	1,063,802	980,443	943,879
Transportation.....	334,140	350,464	494,905	521,628	499,584	495,296	500,030	511,984	505,159	390,265
Port.....	72,266	77,260	80,202	85,019	95,296	99,733	113,353	109,769	122,033	108,863
Water.....	288,395	342,101	721,470	379,882	426,047	419,516	460,331	525,639	542,391	583,351
Power.....	140,035	127,309	133,627	134,438	147,803	164,736	189,979	191,963	345,386	421,284
Hospitals.....	726,522	740,600	866,244	951,038	894,718	922,320	873,221	967,636	1,014,124	1,092,622
Sewer.....	229,216	244,155	252,554	260,007	256,002	261,775	277,341	315,096	331,081	344,128
Market.....	1,655	1,672	1,715	141	-	-	-	-	-	-
Operating grants and contributions.....	204,153	203,318	224,382	195,151	191,161	199,623	270,167	217,580	251,787	455,673
Capital grants and contributions.....	213,364	173,975	251,753	515,445	357,819	374,924	353,046	456,166	467,089	361,266
Total business-type activities program revenues.....	\$ 2,817,069	\$ 2,926,846	\$ 3,755,410	\$ 3,808,730	\$ 3,683,734	\$ 3,804,914	\$ 3,964,268	\$ 4,359,961	\$ 4,559,443	\$ 4,701,351
Total primary government program revenues.....	\$ 4,343,347	\$ 4,401,928	\$ 5,388,942	\$ 5,558,731	\$ 5,510,290	\$ 5,886,793	\$ 5,893,445	\$ 6,388,479	\$ 7,000,319	\$ 7,220,670

## Notes:

- (1) The City adopted GASB Statement No. 65 in fiscal year 2014 and began reporting the cost of issuance as an expense. Prior fiscal years have not been restated.
- (2) In fiscal year 2014-15, the City adopted the provisions of GASB Statement Nos. 68 and 71. As restatement of all prior periods is not practical, the cumulative effect of applying these statements is reported as a restatement of beginning net position as of July 1, 2014.
- (3) In fiscal year 2017-18, the City adopted the provisions of GASB Statement No. 75. As restatement of all prior periods is not practical, the cumulative effect of applying this statement is reported as a restatement of beginning net position as of July 1, 2017.

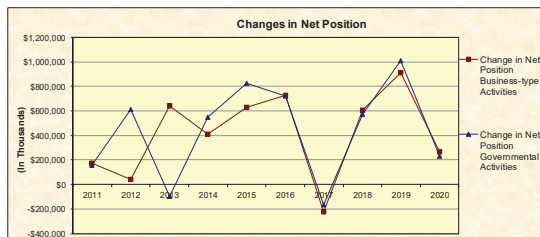
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## CITY AND COUNTY OF SAN FRANCISCO

## CHANGES IN NET POSITION (Continued)

Last Ten Fiscal Years  
(Accrual basis of accounting)  
(In Thousands)

	Fiscal Year									
	2011	2012	2013	2014	2015 <sup>(1)</sup>	2016	2017	2018 <sup>(2)</sup>	2019	2020
<b>Net (expenses)/revenue</b>										
Governmental activities.....	\$ (2,048,516)	\$ (2,261,758)	\$ (2,269,565)	\$ (2,333,555)	\$ (2,175,896)	\$ (2,316,380)	\$ (3,697,381)	\$ (3,369,763)	\$ (3,302,733)	\$ (3,990,930)
Business-type activities.....	(417,844)	(583,413)	97,062	(7,724)	(100,565)	(212,209)	(1,159,842)	(435,991)	(327,080)	(811,963)
Total primary government net expenses.....	\$ (2,466,360)	\$ (2,845,171)	\$ (2,172,503)	\$ (2,341,279)	\$ (2,276,461)	\$ (2,528,589)	\$ (4,857,223)	\$ (3,805,754)	\$ (3,629,813)	\$ (4,802,913)
<b>General Revenues and Other Changes in Net Position</b>										
Governmental activities:										
Taxes:										
Property taxes.....	\$ 1,340,590	\$ 1,355,855	\$ 1,415,068	\$ 1,521,471	\$ 1,640,383	\$ 1,808,917	\$ 1,951,696	\$ 2,363,863	\$ 2,581,308	\$ 2,733,334
Business taxes.....	391,779	437,678	480,131	563,406	611,932	660,926	702,331	899,142	919,552	833,931
Sales and use tax.....	181,474	198,236	208,025	227,636	240,424	270,051	291,395	293,916	329,296	279,453
Hotel room tax.....	209,962	239,567	238,782	310,052	394,262	387,661	370,344	382,176	408,348	280,970
Utility users tax.....	91,659	91,676	91,871	86,810	82,979	81,651	91,203	94,460	93,918	94,231
Other local taxes.....	251,285	353,746	359,808	391,638	451,994	399,882	542,567	424,187	515,435	474,859
Interest and investment income.....	17,645	31,453	7,862	21,887	20,737	24,048	35,240	46,020	178,350	142,181
Other.....	58,524	91,236	52,865	70,024	46,906	59,266	182,933	71,834	88,788	63,552
Transfers - internal activities of primary government.....	(337,132)	(251,088)	(483,028)	(311,627)	(504,791)	(671,173)	(647,942)	(753,253)	(802,748)	(679,450)
Special item.....	-	-	-	-	-	-	-	116,690	-	-
Extraordinary gain (loss).....	-	323,130	(201,670)	-	-	-	-	-	-	-
Total governmental activities.....	\$ 2,205,810	\$ 2,871,489	\$ 2,169,714	\$ 2,881,297	\$ 3,000,826	\$ 3,038,229	\$ 3,529,767	\$ 3,939,005	\$ 4,312,247	\$ 4,223,061
Business-type activities:										
Interest and investment income.....	42,299	82,533	1,009	29,843	25,999	28,566	28,547	39,010	182,666	151,319
Other.....	214,993	288,594	61,737	82,737	203,148	240,036	257,419	246,827	237,045	245,496
Transfers - internal activities of primary government.....	337,132	251,088	483,028	311,627	504,791	671,173	647,942	753,283	802,748	679,450
Special item.....	-	-	-	-	-	-	-	-	18,340	-
Extraordinary gain (loss).....	-	-	-	(6,843)	-	-	-	-	-	-
Total business-type activities.....	\$ 594,424	\$ 622,205	\$ 545,774	\$ 417,364	\$ 730,938	\$ 940,753	\$ 933,908	\$ 1,039,120	\$ 1,240,799	\$ 1,076,235
Total primary government.....	\$ 2,800,234	\$ 3,493,694	\$ 2,715,488	\$ 3,298,661	\$ 3,731,764	\$ 3,978,982	\$ 4,463,675	\$ 4,978,125	\$ 5,553,046	\$ 5,299,296
<b>Change in Net Position</b>										
Governmental activities.....	\$ 157,294	\$ 609,731	\$ (99,851)	\$ 547,742	\$ 824,930	\$ 721,849	\$ (167,614)	\$ 569,242	\$ 1,009,514	\$ 232,131
Business-type activities.....	176,580	38,792	642,836	409,640	630,373	728,166	(225,934)	603,129	913,719	264,252
Total primary government.....	\$ 333,874	\$ 648,523	\$ 542,985	\$ 957,382	\$ 1,455,303	\$ 1,450,015	\$ (393,548)	\$ 1,172,371	\$ 1,923,233	\$ 496,383



## Notes:

- (1) In fiscal year 2014-15, the City adopted the provisions of GASB Statement Nos. 68 and 71. As restatement of all prior periods is not practical, the cumulative effect of applying these statements is reported as a restatement of beginning net position as of July 1, 2014.
- (2) In fiscal year 2017-18, the City adopted the provisions of GASB Statement No. 75. As restatement of all prior periods is not practical, the cumulative effect of applying this statement is reported as a restatement of beginning net position as of July 1, 2017.

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**CITY AND COUNTY OF SAN FRANCISCO**

**FUND BALANCES OF GOVERNMENTAL FUNDS**

Last Ten Fiscal Years  
(Modified Accrual Basis of Accounting)  
(In Thousands)

	Fiscal Year									
	2011	2012	2013	2014	2015	2016	2017	2018	2019	2020
<b>General Fund</b>										
Nonspendable.....	\$ 20,501	\$ 19,598	\$ 23,854	\$ 24,022	\$ 24,786	\$ 522	\$ 525	\$ 1,512	\$ 1,259	\$ 1,274
Restricted.....	33,439	34,109	26,339	83,194	114,969	120,106	125,689	143,977	324,977	229,069
Committed.....	33,431	79,276	137,487	145,126	142,815	187,170	327,607	371,698	397,563	363,410
Assigned.....	240,635	305,413	353,191	508,903	705,076	879,567	1,088,288	1,291,499	1,361,787	1,581,761
Unassigned.....	-	17,329	-	74,317	157,550	241,797	328,594	413,255	631,437	510,408
Total general fund.....	<u>\$ 328,006</u>	<u>\$ 455,725</u>	<u>\$ 540,871</u>	<u>\$ 835,562</u>	<u>\$ 1,145,196</u>	<u>\$ 1,429,162</u>	<u>\$ 1,870,703</u>	<u>\$ 2,221,941</u>	<u>\$ 2,717,023</u>	<u>\$ 2,686,922</u>
<b>All other governmental funds</b>										
Nonspendable.....	\$ 192	\$ 1,104	\$ 274	\$ 441	\$ 329	\$ 82	\$ 82	\$ 82	\$ 140	\$ 82
Restricted.....	831,269	1,189,102	1,191,189	1,115,226	1,110,836	1,443,956	1,701,020	2,232,040	2,309,105	2,229,282
Assigned.....	27,622	28,006	30,759	50,733	66,740	66,085	78,413	124,076	114,640	125,319
Unassigned.....	(59,523)	(136,856)	(94,532)	(64,983)	(34,158)	(103,811)	(245,445)	(904)	(331)	(729)
Total other governmental funds.....	<u>\$ 799,560</u>	<u>\$ 1,081,356</u>	<u>\$ 1,127,690</u>	<u>\$ 1,101,417</u>	<u>\$ 1,143,747</u>	<u>\$ 1,406,312</u>	<u>\$ 1,534,070</u>	<u>\$ 2,355,294</u>	<u>\$ 2,423,554</u>	<u>\$ 2,353,954</u>

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**CITY AND COUNTY OF SAN FRANCISCO**

**CHANGES IN FUND BALANCES OF GOVERNMENTAL FUNDS**

Last Ten Fiscal Years  
(Modified Accrual Basis of Accounting)  
(In Thousands)

	Fiscal Year									
	2011	2012	2013	2014	2015	2016	2017	2018	2019	2020
<b>Revenues:</b>										
Property taxes.....	\$ 1,380,356	\$ 1,352,857	\$ 1,421,764	\$ 1,517,261	\$ 1,642,159	\$ 1,798,776	\$ 1,937,694	\$ 2,171,601	\$ 2,765,473	\$ 2,654,937
Business taxes.....	391,779	437,678	480,131	563,406	611,932	660,926	702,331	899,142	919,552	833,931
Sales and use tax.....	181,474	198,236	208,025	227,636	240,424	267,443	291,710	296,209	329,296	279,453
Hotel room tax.....	209,962	239,567	238,782	310,052	394,262	387,661	370,344	382,176	408,348	280,970
Utility users tax.....	91,683	91,676	91,871	86,810	98,979	98,651	101,203	94,460	93,918	94,231
Other local taxes.....	251,285	353,889	359,808	391,638	451,994	399,882	542,567	424,187	515,435	474,859
Licenses, permits and franchises.....	35,977	39,770	40,901	42,371	42,959	43,722	44,397	43,180	43,416	38,472
Fines, forfeitures and penalties.....	11,770	30,090	49,841	28,425	28,154	36,169	30,798	34,220	48,896	43,830
Interest and investment income.....	17,041	31,371	7,489	21,678	20,583	23,931	35,089	45,890	177,832	141,638
Rent and concessions.....	78,995	89,183	98,770	90,712	99,102	135,865	100,544	105,284	155,346	118,865
Intergovernmental:										
Federal.....	484,704	420,974	420,775	426,314	465,196	416,823	411,369	421,024	442,328	590,697
State.....	581,119	588,532	656,141	721,735	751,574	776,866	823,012	875,402	964,916	990,264
Other.....	32,017	33,181	41,789	9,408	15,774	85,872	13,814	16,993	13,630	26,483
Charges for services.....	258,015	264,856	296,059	333,904	359,044	392,665	378,437	415,569	437,540	398,405
Other.....	97,194	83,634	81,014	134,923	123,605	264,722	188,311	186,034	246,010	214,359
Total revenues.....	<u>4,103,371</u>	<u>4,255,494</u>	<u>4,493,160</u>	<u>4,906,273</u>	<u>5,345,741</u>	<u>5,789,974</u>	<u>5,971,620</u>	<u>6,411,371</u>	<u>7,561,936</u>	<u>7,181,394</u>
<b>Expenditures:</b>										
Public protection.....	1,031,181	1,079,203	1,145,884	1,172,497	1,210,157	1,269,000	1,323,577	1,378,754	1,460,186	1,551,125
Public works, transportation and commerce.....	226,920	250,879	223,218	232,005	293,999	416,152	332,693	441,868	428,378	488,697
Human welfare and neighborhood development.....	870,091	918,414	945,106	995,192	1,095,419	1,252,588	1,424,425	1,499,216	1,698,081	2,070,388
Community health.....	595,222	653,263	734,736	761,439	753,832	776,612	712,495	815,762	918,330	1,026,915
Culture and recreation.....	310,392	311,156	328,794	331,914	352,852	364,909	390,038	424,794	453,554	460,157
General administration and finance.....	191,641	203,157	211,138	233,977	251,370	277,729	303,113	312,441	346,154	392,629
General City responsibilities.....	85,463	96,150	81,775	86,996	98,658	114,684	121,447	110,920	144,808	129,941
Debt service:										
Principal retirement.....	148,231	167,465	154,542	190,266	200,497	252,456	283,356	381,141	326,416	296,875
Interest and fiscal charges.....	101,716	103,706	108,189	119,142	121,371	119,723	125,091	136,925	168,839	150,646
Bond issuance costs.....	2,161	5,386	2,913	2,185	2,734	7,108	2,695	8,934	876	4,455
Payment to refunded bond escrow agent.....	-	-	-	-	-	-	-	-	-	8,905
Capital outlay.....	214,817	270,094	410,994	449,726	412,740	223,904	297,089	337,741	323,979	454,137
Total expenditures.....	<u>3,777,835</u>	<u>4,058,873</u>	<u>4,347,289</u>	<u>4,575,339</u>	<u>4,793,629</u>	<u>5,074,865</u>	<u>5,316,019</u>	<u>5,848,496</u>	<u>6,269,601</u>	<u>7,034,870</u>
Excess of revenues over expenditures.....	<u>325,536</u>	<u>196,621</u>	<u>145,871</u>	<u>330,934</u>	<u>552,112</u>	<u>715,109</u>	<u>655,601</u>	<u>562,875</u>	<u>1,292,335</u>	<u>146,524</u>

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**CITY AND COUNTY OF SAN FRANCISCO**  
**CHANGES IN FUND BALANCES OF GOVERNMENTAL FUNDS (Continued)**  
 Last Ten Fiscal Years  
 (Modified Accrual Basis of Accounting)  
 (In Thousands)

	Fiscal Year									
	2011	2012	2013	2014	2015	2016	2017	2018	2019	2020
<b>Other financing sources (uses):</b>										
Transfers in.....	304,682	335,600	447,734	563,283	556,287	580,737	641,123	625,147	853,553	701,391
Transfers out.....	(630,625)	(742,719)	(930,793)	(875,296)	(1,061,086)	(1,251,800)	(1,222,163)	(1,398,562)	(1,654,966)	(1,380,325)
Issuance of bonds and loans:										
Face value of bonds issued.....	232,965	804,090	557,490	257,175	449,530	595,925	276,570	1,293,595	72,420	615,625
Face value of loans issued.....	1,813	4,359	5,890	8,735	136,763	-	46,000	-	-	-
Premium on issuance of bonds.....	16,799	89,336	64,469	19,773	69,833	32,845	12,432	76,243	-	73,759
Payment to refunded bond escrow agent.....	(142,458)	(487,390)	-	(49,055)	(359,225)	(131,935)	-	-	-	(257,675)
Proceeds from sale of capital assets.....	-	-	-	-	-	-	122,000	-	-	-
Other financing sources - capital leases.....	19,769	12,304	13,470	12,869	7,750	5,650	37,736	2,027	-	-
Total other financing sources (uses).....	(197,055)	15,580	158,260	(62,516)	(200,148)	(168,578)	(86,302)	598,450	(728,993)	(247,225)
Extraordinary gain (loss).....	-	197,314	(172,651)	-	-	-	-	-	-	-
Special item.....	-	-	-	-	-	-	-	11,137	-	-
Net change in fund balances.....	<u>\$ 128,481</u>	<u>\$ 409,515</u>	<u>\$ 131,480</u>	<u>\$ 268,418</u>	<u>\$ 351,964</u>	<u>\$ 546,531</u>	<u>\$ 569,299</u>	<u>\$ 1,172,462</u>	<u>\$ 563,342</u>	<u>\$ (100,701)</u>
Debt service as a percentage of noncapital expenditures.....	7.07%	7.30%	6.80%	7.61%	7.55%	7.98%	8.46%	9.75%	8.51%	7.06%
Debt service as a percentage of total expenditures.....	6.62%	6.68%	6.04%	6.76%	6.71%	7.33%	7.68%	8.86%	7.90%	6.36%

**CITY AND COUNTY OF SAN FRANCISCO**  
**ASSESSED VALUE OF TAXABLE PROPERTY <sup>(1)(3)(4)</sup>**  
 Last Ten Fiscal Years  
 (In Thousands)

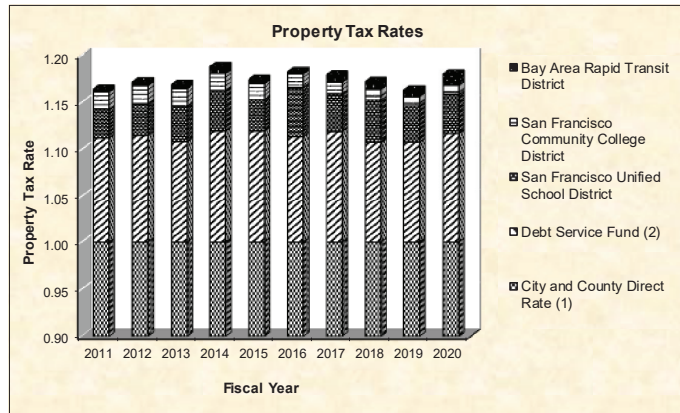
Fiscal Year <sup>(4)</sup>	Assessed Value <sup>(1)</sup>			Exemptions <sup>(2)</sup>			Total Taxable Assessed Value <sup>(3)</sup>	Total Direct Tax Rate
	Real Property	Personal Property	Total	Non-reim-bursable	Reim-bursable	Redevelopment Tax Increments		
2011.....	\$ 162,347,329	\$ 4,066,754	\$ 166,414,083	\$ 6,910,812	\$ 663,664	\$ 11,540,067	\$ 147,299,540	1.00%
2012.....	168,914,782	3,716,092	172,630,874	7,205,992	660,247	13,842,390	150,922,245	1.00%
2013.....	171,327,361	3,801,645	175,129,006	7,460,708	660,566	14,032,211	152,975,521	1.00%
2014.....	179,368,068	4,101,609	183,469,677	7,494,941	657,439	15,962,884	159,354,413	1.00%
2015.....	186,530,855	4,392,133	190,922,988	8,173,599	656,490	15,730,217	166,362,682	1.00%
2016.....	197,889,670	4,667,489	202,557,159	8,252,472	654,116	15,798,019	177,852,552	1.00%
2017.....	216,357,277	5,003,459	221,360,736	9,061,126	647,177	17,057,074	194,595,359	1.00%
2018.....	240,129,959	5,033,413	245,163,372	11,372,719	638,914	20,790,719	212,361,020	1.00%
2019.....	268,211,395	5,398,846	273,610,241	15,056,415	627,379	21,989,616	235,936,831	1.00%
2020.....	289,711,888	7,346,098	297,057,986	17,689,802	617,454	23,132,814	255,617,916	1.00%

Source:  
 Controller, City and County of San Francisco

- Notes:
- (1) Assessed value of taxable property represents all property within the City. The maximum tax rate is 1% of the full cash value or \$1/\$100 of the assessed value, excluding the tax rate for debt service.
- (2) Exemptions are summarized as follows:
- (a) Non-reimbursable exemptions are revenues lost to the City because of provisions of California Constitution, Article XIII(3).
- (b) Reimbursable exemptions arise from Article XI(25) which reimburses local governments for revenues lost through the homeowners' exemption in Article XIII(3) (k).
- (c) Tax increments were allocations made to the former San Francisco Redevelopment Agency under authority of California Constitution, Article XVI and Section 33675 of the California Health & Safety Code. Actual allocations are limited under an indebtedness agreement between the City and Redevelopment Agency.
- (3) Based on certified assessed values.
- (4) Based on year end actual assessed values.

**CITY AND COUNTY OF SAN FRANCISCO**  
**DIRECT AND OVERLAPPING PROPERTY TAX RATES**  
 Last Ten Fiscal Years  
 (Rate Per \$100 of Assessed Value)

Fiscal Year	City and County Direct Rate <sup>(1)</sup>	Overlapping Rates				Total
		Debt Service Fund <sup>(2)</sup>	San Francisco Unified School District	San Francisco Community College District	Bay Area Rapid Transit District	
2011	1.00000000	0.11210000	0.03020000	0.01860000	0.00310000	1.1640
2012	1.00000000	0.11470000	0.03340000	0.01960000	0.00410000	1.1718
2013	1.00000000	0.10830000	0.03750000	0.01900000	0.00430000	1.1691
2014	1.00000000	0.11947956	0.04288739	0.01813305	0.00750000	1.1880
2015	1.00000000	0.11945760	0.03326497	0.01707743	0.00450000	1.1743
2016	1.00000000	0.11346583	0.05246647	0.01407283	0.00260000	1.1826
2017	1.00000000	0.11894004	0.03982180	0.01245918	0.00800000	1.1792
2018	1.00000000	0.10740904	0.04517555	0.01135485	0.00840000	1.1723
2019	1.00000000	0.10748997	0.03869354	0.00982024	0.00700000	1.1630
2020	1.00000000	0.11669015	0.04160439	0.00979486	0.01200000	1.1801



**Notes:**

- (1) Proposition 13 allows each county to levy a maximum tax of \$1 per \$100 of full cash value. Full cash value is equivalent to assessed value pursuant to Statutes of 1978, Senate Bill 1656.
- (2) On June 6, 1978, California voters approved a constitutional amendment to Article XIII A of the California Constitution, commonly known as Proposition 13, that limits the taxing power of California public agencies. Legislation enacted to implement Article XIII A (Statutes of 1978, Chapter 292, as amended) provides that notwithstanding any other law, local agencies may not levy property taxes except to pay debt service on indebtedness approved by voters prior to July 1, 1978 or any bonded indebtedness for the acquisition or improvement of real property approved on or after July 1, 1978 by two-thirds of the voting public.

**CITY AND COUNTY OF SAN FRANCISCO**  
**PRINCIPAL PROPERTY ASSESSEES**  
 Current Fiscal Year and Nine Fiscal Years Ago  
 (Dollar in Thousands)

Assessee	Type of Business	Fiscal Year 2020			Fiscal Year 2011		
		Taxable Assessed Value <sup>(1)</sup>	Rank	Percentage of Total Taxable Assessed Value <sup>(2)</sup>	Taxable Assessed Value	Rank	Percentage of Total Taxable Assessed Value <sup>(2)</sup>
Sutter Bay Hospitals	Office, Commercial	\$ 1,822,089	1	0.65%	\$ -	-	-
Transbay Towers LLC	Office, Commercial	1,691,745	2	0.60%	-	-	-
HWA 555 Owners LLC	Office, Commercial	1,038,787	3	0.37%	904,469	1	0.57%
Elm Property Venture LLC	Office, Commercial	1,004,555	4	0.36%	-	-	-
GSW Arena LLC	Entertainment Complex	994,002	5	0.35%	-	-	-
PPF Paramount One Market Plaza Owner LP	Office, Commercial	850,993	6	0.30%	740,958	2	0.47%
KR Mission Bay LLC	Office, Commercial	789,225	7	0.28%	-	-	-
SHR Group LLC	Office, Commercial	732,943	8	0.26%	-	-	-
SFDC 50 Fremont LLC	Office, Commercial	703,106	9	0.25%	-	-	-
Park Tower Owner LLC	Office, Commercial	601,639	10	0.21%	-	-	-
Emporium Mall LLC	Retail, Commercial	-	-	-	472,558	3	0.30%
HD333 LLC	Office, Commercial	-	-	-	386,927	4	0.24%
SHC Embarcadero LLC	Office, Commercial	-	-	-	383,331	5	0.24%
Post-Montgomery Associates	Office, Commercial	-	-	-	372,229	6	0.23%
SF Hilton Inc	Hotel	-	-	-	369,887	7	0.23%
SHR St. Francis LLC	Hotel	-	-	-	361,132	8	0.23%
PPF Off One Maritime Plaza LP	Office, Commercial	-	-	-	353,118	9	0.22%
One Embarcadero Center Venture	Office, Commercial	-	-	-	330,566	10	0.21%
Total		\$ 10,229,084		3.63%	\$ 4,675,175		2.94%

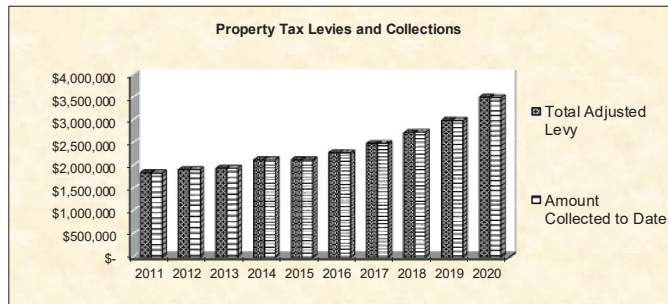
Source: Assessor, City and County of San Francisco

**Notes:**

- (1) Data for fiscal year 2019-2020 updated as of August 1, 2019.
- (2) Assessed values for fiscal years 2019-2020 and 2010-2011 are from the tax rolls of calendar year 2019 and 2010, respectively.

**CITY AND COUNTY OF SAN FRANCISCO**  
**PROPERTY TAX LEVIES AND COLLECTIONS** <sup>(1) (2)</sup>  
 Last Ten Fiscal Years  
 (In Thousands)

Fiscal Year	Collected within the Fiscal Year of the Levy			Collections in Subsequent Years <sup>(3)</sup>	Total Collections to Date	
	Total Adjusted Levy	Amount	Percentage of Original Levy		Amount	Percentage of Adjusted Levy
2011	\$1,849,132	\$ 1,799,523	97.32%	\$ 45,787	\$ 1,845,310	99.79%
2012	1,922,368	1,883,666	97.99	37,566	1,921,232	99.94
2013	1,952,525	1,919,060	98.29	31,580	1,950,640	99.90
2014	2,138,245	2,113,284	98.83	23,009	2,136,293	99.91
2015	2,139,050	2,113,968	98.83	21,166	2,135,134	99.82
2016	2,290,280	2,268,876	99.07	19,156	2,288,032	99.90
2017	2,492,789	2,471,486	99.15	21,966	2,493,452	100.03
2018	2,732,615	2,709,048	99.14	29,002	2,738,050	100.20
2019	2,999,794	2,977,664	99.26	17,194	2,994,858	99.84
2020	3,509,022	3,475,682	99.05	21,020	3,496,702	99.65



Source: Controller, City and County of San Francisco

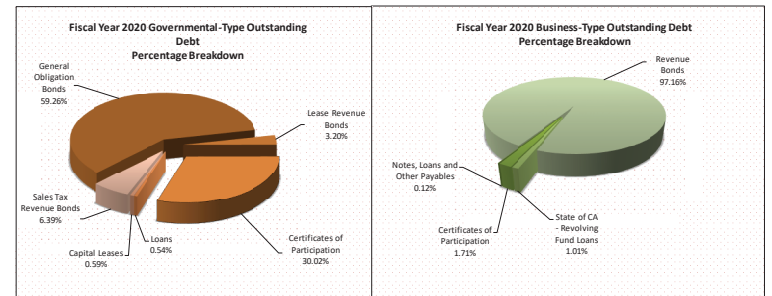
Notes:

- (1) Includes San Francisco Unified School District, San Francisco Community College District, Bay Area Rapid Transit District, Bay Area Air Quality Management District, the former San Francisco Redevelopment Agency, and the Successor Agency to the San Francisco Redevelopment Agency.
- (2) Does not include SB-813 supplemental property taxes.
- (3) Collections in subsequent years reflect assessment appeals reduction.

**CITY AND COUNTY OF SAN FRANCISCO**  
**RATIOS OF OUTSTANDING DEBT BY TYPE**  
 Last Ten Fiscal Years  
 (In Thousands, except per capita amount)

Governmental Activities							
Fiscal Year	General Obligation Bonds	Lease Revenue Bonds	Certificates of Participation	Loans	Capital Leases	Sales Tax Revenue Bonds	Subtotal
2011	\$ 1,411,769	\$ 283,155	\$ 587,121	\$ 10,072	\$ 141,377	\$ -	\$ 2,433,494
2012	1,617,397	275,876	552,998	13,878	22,878	-	2,483,027
2013	2,052,155	264,828	574,683	19,184	9,741	-	2,920,591
2014	2,105,885	243,503	544,817	27,441	3,085	-	2,924,731
2015	2,096,765	216,527	507,504	163,837	-	-	2,984,633
2016	2,227,515	197,217	623,956	143,059	-	-	3,191,747
2017	2,281,894	182,783	582,759	162,876	32,586	-	3,242,898
2018	2,693,252	171,667	987,014	47,462	30,654	268,917	4,198,966
2019	2,488,987	133,592	944,447	22,365	27,102	267,701	3,884,194
2020	2,351,707	127,138	1,191,336	21,385	23,490	253,566	3,968,622

Business-Type Activities							Total Primary Government	Percentage of Personal Income (1) (2)	Per Capita (1) (3)
Fiscal Year	Revenue Bonds	State of CA - Revolving Fund Loans	Certificates of Participation	Notes, Loans and Other Payables	Capital Leases	Subtotal			
2011	\$ 8,090,624	\$ 46,492	\$ 193,579	\$ 32,434	\$ 652	\$ 8,363,781	\$ 10,797,275	17.11%	\$ 13,284
2012	9,280,580	36,898	348,641	7,163	3,155	9,676,437	12,159,464	17.23	14,723
2013	9,342,222	-	339,007	7,370	3,606	9,692,205	12,612,796	17.31	14,995
2014	9,668,418	-	365,867	7,596	2,512	10,044,393	12,969,124	16.79	15,214
2015	10,040,660	-	355,113	7,840	1,174	10,404,787	13,389,420	14.95	15,533
2016	10,078,794	-	343,270	8,180	266	10,430,510	13,622,257	14.17	15,549
2017	11,185,043	-	330,924	9,241	-	11,525,208	14,768,106	13.93	16,798
2018	13,194,466	22,607	318,019	14,196	-	13,549,288	17,748,254	15.37	20,153
2019	14,935,423	88,032	304,547	18,763	-	15,346,765	19,230,959	15.90	21,815
2020	15,613,982	161,820	274,068	19,692	-	16,069,562	20,038,184	16.15	22,691



Notes:

- (1) See Demographic and Economic Statistics, for personal income and population data.
- (2) 2018 and 2019 were updated from last year's CAFR with newly available data.
- (3) 2018 and 2019 were updated from last year's CAFR with newly available data.

**CITY AND COUNTY OF SAN FRANCISCO**  
**RATIOS OF GENERAL BONDED DEBT OUTSTANDING**  
 Last Ten Fiscal Years  
 (In Thousands, except per capita amount)

Fiscal Year	General Obligation Bonds <sup>(1)</sup>	Less: Amounts Restricted for Debt Service	Total	Per Capita <sup>(2) (3)</sup>	Percentage of Taxable Assessed Value <sup>(4)</sup>
2011	\$ 1,411,769	\$ 39,330	\$ 1,372,439	\$ 1,688	0.86%
2012	1,617,397	51,033	1,566,364	1,897	0.95%
2013	2,052,155	102,188	1,949,967	2,318	1.16%
2014	2,105,885	95,451	2,010,434	2,358	1.14%
2015	2,096,765	91,292	2,005,473	2,327	1.10%
2016	2,227,515	86,754	2,140,761	2,444	1.10%
2017	2,281,894	111,892	2,170,002	2,468	1.02%
2018	2,693,252	127,766	2,565,486	2,913	1.10%
2019	2,488,987	104,149	2,384,838	2,705	0.92%
2020	2,351,707	118,506	2,233,201	2,529	0.80%

Notes:

- (1) Details regarding the City's outstanding debt can be found in the notes to the financial statements. In compliance with GASB Statement No. 65, the amount for general obligation bonds was restricted to exclude bond refunding gains or losses.
- (2) Population data can be found in Demographic and Economic Statistics.
- (3) Fiscal years 2018 and 2019 are updated from last year's CAFR with newly available data.
- (4) Taxable property data can be found in Assessed Value of Taxable Property.

**CITY AND COUNTY OF SAN FRANCISCO**  
**LEGAL DEBT MARGIN INFORMATION**  
 Last Ten Fiscal Years  
 (In Thousands)

	Fiscal Year				
	2011	2012	2013	2014	2015
Debt limit	\$ 4,785,098	\$ 4,962,746	\$ 5,030,049	\$ 5,279,242	\$ 5,482,482
Total net debt applicable to limit <sup>(1)</sup>	1,411,769	1,617,397	2,052,155	2,105,885	2,096,765
Legal debt margin	<u>\$ 3,373,329</u>	<u>\$ 3,345,349</u>	<u>\$ 2,977,894</u>	<u>\$ 3,173,357</u>	<u>\$ 3,385,717</u>
Total net debt applicable to the limit as a percentage of debt limit	29.50%	32.59%	40.80%	39.89%	38.24%

	Fiscal Year				
	2016	2017	2018	2019	2020
Debt limit	\$ 5,829,141	\$ 6,368,988	\$ 7,013,720	\$ 7,756,615	\$ 8,381,046
Total net debt applicable to limit <sup>(1)</sup>	2,227,514	2,281,894	2,693,252	2,488,987	2,351,707
Legal debt margin	<u>\$ 3,601,627</u>	<u>\$ 4,087,094</u>	<u>\$ 4,320,468</u>	<u>\$ 5,267,628</u>	<u>\$ 6,029,339</u>
Total net debt applicable to the limit as a percentage of debt limit	38.21%	35.83%	38.40%	32.09%	28.06%

**Legal Debt Margin Calculation for Fiscal Year 2020**

Total assessed value	\$ 297,057,986
Less: non-reimbursable exemptions <sup>(2)</sup>	<u>17,689,802</u>
Assessed value <sup>(2)</sup>	<u>\$ 279,368,184</u>
Debt limit (three percent of valuation subject to taxation) <sup>(3)</sup>	\$ 8,381,046
Debt applicable to limit - general obligation bonds	<u>2,351,707</u>
Legal debt margin	<u>\$ 6,029,339</u>

Notes:

- (1) Per outstanding general obligation bonds adjusted with bond premium and discount.
- (2) Source: Assessor, City and County of San Francisco
- (3) City's Administrative Code Section 2.60 Limitations on Bonded Indebtedness.  
 "There shall be a limit on outstanding general obligation bond indebtedness of three percent of the assessed value of all taxable real and personal property, located within the City and County."

## CITY AND COUNTY OF SAN FRANCISCO

## DIRECT AND OVERLAPPING DEBT

June 30, 2020

Debts	Total Debt Outstanding (In thousands)	Estimated Percentage Applicable to City and County <sup>(1)</sup>	Estimated Share of Overlapping Debt (In thousands)
<b>Direct Debt</b>			
General Obligation Bonds .....			\$ 2,351,707
Lease Revenue Bonds.....	\$ 127,138	100.00%	127,138
Sales Tax Revenue Bonds.....	253,566	100.00%	253,566
Certificates of Participation.....	1,191,336	100.00%	1,191,336
Loans.....	21,385	100.00%	21,385
Lease Purchase Financing .....	23,490	100.00%	23,490
Total Direct Debt .....			3,968,622
<b>Overlapping Debt</b>			
General Obligation Bonds			
San Francisco Unified School District.....	897,534	100.00%	897,534
San Francisco Community College District.....	227,758	100.00%	227,758
Bay Area Rapid Transit District.....	780,475	34.03%	265,596
Total Overlapping Debt.....			1,390,888
Total Direct and Overlapping Debt.....			\$ 5,359,510
Assessed valuation (net of non- reimbursable exemption).....			\$ 279,368,184
Population - 2020 <sup>(2)</sup> .....			883,083
Percentage of direct and overlapping general obligation debt per assessed valuation.....			1.34%
Percentage of total direct and overlapping debt per assessed valuation.....			1.92%
Estimated total direct and overlapping total debt per capita .....			\$6.069

Note: Overlapping districts are those that coincide, at least in part, with the geographic boundaries of the City. This schedule estimates the portion of the outstanding debt of those overlapping districts that is borne by the residents and businesses of the City. This process recognizes that, when considering the City's ability to issue and repay long-term debt, the entire debt burden borne by the residents and businesses should be taken into account.

(1) The percentage of overlapping debt applicable is estimated using taxable assessed property value. Applicable percentages were estimated by determining the portion of the City's taxable assessed value that is within the districts boundaries and dividing it by the City's total taxable assessed value.

(2) Sources: US Census Bureau

## CITY AND COUNTY OF SAN FRANCISCO

## PLEDGED-REVENUE COVERAGE

Last Ten Fiscal Years

(In Thousands)

San Francisco International Airport <sup>(1)</sup>							
Fiscal Year	Operating Revenues <sup>(2)</sup>	Less: Operating Expenses <sup>(3)</sup>	Net Available Revenue	Debt Service			Coverage
				Principal	Interest	Total	
2011	\$ 622,709	\$ 331,399	\$ 291,310	\$ 134,800	\$ 177,581	\$ 312,381	0.93
2012	701,025	369,376	331,649	135,760	189,696	325,456	1.02
2013	728,044	380,543	347,501	152,355	185,000	337,355	1.03
2014	776,116	402,176	373,940	163,095	202,219	365,314	1.02
2015	824,482	392,361	432,121	181,645	211,804	393,449	1.10
2016	880,948	412,114	468,834	208,860	185,297	394,157	1.19
2017	934,692	543,019	391,673	194,225	210,330	404,555	0.97
2018	1,075,118	505,018	570,100	201,295 <sup>(4)</sup>	204,046 <sup>(4)</sup>	405,341	1.41
2019	1,072,368	495,222	577,146	214,710 <sup>(4)</sup>	221,749 <sup>(4)</sup>	436,459	1.32
2020	1,031,129	618,954	412,175	210,595	268,573	479,168	0.86

(1) The pledged-revenue coverage calculations presented in this schedule conform to the requirements of GASB Statement No. 44 and as such differs significantly from those calculated in accordance with the Airport Commission's 1991 Master Bond Resolution which authorized the sale and issuance of these bonds.

(2) Operating revenues consist of Airport operating revenues and interest and investment income.

(3) In accordance with GASB Statement No. 44, Airport operating expenses related to the pledged revenues exclude interest, depreciation and amortization.

(4) Principal and interest payments were updated in FY2018 through FY2019.

San Francisco Water Department <sup>(8)</sup>								
Fiscal Year	Gross Revenues <sup>(8)</sup>	Less: Operating Expenses <sup>(7)</sup>	Adjustments <sup>(9)</sup>	Net	Debt Service		Coverage	
				Available Revenue	Principal	Interest		Total
2011	\$ 305,678	\$ 261,927	\$ 126,126	\$ 169,877	\$ 27,795	\$ 58,759 <sup>(8)</sup>	\$ 86,554	1.96
2012	375,551	304,562	115,667	186,656	44,050	78,239 <sup>(8)</sup>	122,289	1.53
2013	721,189	303,739	157,118	574,968	45,965	93,569 <sup>(8)</sup>	139,534	4.12
2014	390,789	333,555	426,527	463,761	25,850	115,476 <sup>(8)</sup>	141,326	3.42
2015	431,836	296,950	310,139	445,025	25,850	166,462 <sup>(8)</sup>	192,312	2.31
2016	423,111	314,786	283,568	391,893	29,695	189,500 <sup>(8)</sup>	219,195	1.79
2017	464,662	421,827	351,605	394,440	41,310	166,502 <sup>(8)</sup>	207,812	1.90
2018	532,087	370,147	337,643	499,583	48,875	185,084 <sup>(8)</sup>	233,959	2.14
2019	558,041	357,094	332,034	532,981	76,665	184,973 <sup>(8)</sup>	261,638	2.04
2020	593,868	396,117	386,127	581,878	100,970	168,240 <sup>(8)</sup>	269,210	2.16

(5) The pledged-revenue coverage calculations presented in this schedule conform to the requirements of GASB Statement No. 44 and as such differs significantly from those calculated in accordance with the bond indenture.

(6) Gross Revenue consists of charges for services, rental income and other income, investing activities and capacity fees.

(7) In accordance with GASB Statement No. 44, Water Department operating expenses related to the pledged revenues exclude interest. FY2019 was updated with new available data.

(8) Interest payment was restated to exclude capitalized interest in FY 2011 through FY 2012. FY2012 through FY2020 also includes "springing" amendments.

(9) Adjustments column included adjustment to investing activities, depreciation and non-cash expenses, changes in working capital and other available funds presented in the published Annual Disclosure Reports. FY2019 was updated with new available data.

Municipal Transportation Agency							
Fiscal Year	Base Rental Payment and Gross Meter Revenue Charges <sup>(10)(11)</sup>	Less: Operating Expenses <sup>(12)(13)</sup>	Net Available Revenue	Debt Service			Coverage
				Principal	Interest	Total	
2011	\$ 41,204	\$ 21,077	\$ 20,127	\$ 1,615	\$ 1,068	\$ 2,683	7.50
2012	47,810	19,419	28,391	1,685	995	2,680	10.59
2013	607,125	471,490	135,635	3,075	1,856	4,931	27.51
2014	642,614	509,762	132,852	5,895	3,686	9,581	13.87
2015	626,312	527,125	99,187	7,695	6,945	14,640	6.78
2016	619,650	563,750	55,900	7,340	9,155	16,495	3.39
2017	614,619	572,162	42,457	7,640	8,865	16,505	2.57
2018	652,919	587,355	65,564	12,350	15,602	27,952	2.35
2019	686,346	576,970	109,376	10,055	14,636	24,691	4.43
2020	762,317	663,579	98,738	10,545	14,261	24,806	3.98

(10) Prior to FY2013 revenue bonds were issued by the Parking Authority. The Parking Authority leased North Beach, Moscone, and San Francisco Hospital garages to the City. In return, the City pledged to pay off the debt service with a base (lease) rental payment. The gross revenue reflects base rental payments plus revenue from all meters in San Francisco except the meters on Port property. All the related revenue bonds were defeased/paid off in FY2013.

(11) In July 2012, the SFMTA issued its first revenue bonds, Series 2012A and B. Series 2012A refunded the bonds described above plus bonds issued by the City's nonprofit garage corporations. The gross pledged revenues consist of transit fares, parking fines and fees, rental income, investment income plus operating grants from Transportation Development Act (codified as Sections 99200 et seq. of the California Public Utilities Code) (the "TDA"), AB 1107 (codified at Section 29140 et seq. of the Public Utilities Code) (the "AB 1107"), and State Transit Assistance.

(12) Prior to FY2013, the operating expense includes only the costs related to parking meter program excluding debt service payments.

(13) Effective FY2013, related to the new bonds, the operating expense excludes expenses funded by the City's General Fund support paratransit restricted grants. In accordance with GASB Statement No. 44, operating expenses related to the pledged revenues exclude interest, depreciation and non-cash expense.

**CITY AND COUNTY OF SAN FRANCISCO**  
**PLEDGED-REVENUE COVERAGE (Continued)**  
Last Ten Fiscal Years  
(In Thousands)

San Francisco Wastewater Enterprise <sup>(14)</sup>								
Fiscal Year	Gross Revenues <sup>(15)</sup>	Less: Operating Expenses <sup>(16)</sup>	Adjustments <sup>(17)</sup>	Net Available Revenue	Debt Service			Coverage
					Principal	Interest	Total	
2011	\$ 231,143	\$ 179,084	\$ 56,239	\$ 108,298	\$ 26,320	\$ 18,563 <sup>(18)</sup>	\$ 44,883	2.41
2012	247,936	195,857	107,125	159,204	22,010	20,180 <sup>(18)</sup>	42,190	3.77
2013	253,078	208,260	109,323	154,141	23,095	15,655 <sup>(18)</sup>	38,750	3.98
2014	262,497	216,340	172,831	218,988	32,805	32,047 <sup>(18)</sup>	64,852	3.38
2015	257,209	216,485	190,294	230,960	30,895	30,006 <sup>(18)</sup>	60,901	3.79
2016	262,960	221,553	198,524	239,931	31,115	28,907 <sup>(18)</sup>	60,022	4.00
2017	279,668	244,220	216,095	251,543	20,870	39,537 <sup>(18)</sup>	60,407	4.16
2018	317,413	238,906	231,515	310,022	20,015	26,988 <sup>(18)</sup>	47,003	6.60
2019	351,782	259,813	161,677	253,646	22,435	37,912 <sup>(18)</sup>	60,347	4.20
2020	356,265	262,259	287,798	381,804	23,324	39,475 <sup>(18)</sup>	62,799	6.08

- (14) The pledged-revenue coverage calculations presented in this schedule conform to the requirements of GASB Statement No. 44 and as such differs significantly from those calculated in accordance with the bond indenture.
- (15) Gross revenue consists of charges for services, rental income and other income.
- (16) In accordance with GASB Statement No. 44, Wastewater Enterprise operating expenses related to the pledged revenues exclude interest. FY2018 was updated with new available data.
- (17) Adjustments includes Depreciation and Non-Cash Expense, Changes in Working Capital, Investment Income, SRF Loan Payments, and other available Funds that are printed in published Annual Disclosure Reports. FY2018 was updated with new available data.
- (18) Interest payment was restated to exclude capitalized interest in FY 2011 through FY 2012. FY2012 through FY2019 also includes a "springing" amendment. Capitalized interest was excluded in FY2018 and FY2019.

Port of San Francisco <sup>(19)</sup>							
Fiscal Year	Total Operating Revenues <sup>(20)</sup>	Less: Operating Expenses <sup>(21)</sup>	Net Available Revenue	Debt Service			Coverage
				Principal	Interest	Total	
2011	\$ 73,675	\$ 51,871	\$ 21,804	\$ 485	\$ 2,358	\$ 2,843	7.67
2012	79,273	55,471	23,802	670	2,175	2,845	8.37
2013	81,536	63,615	17,921	695	2,151	2,846	6.30
2014	87,213	63,410	23,803	725	2,122	2,847	8.36
2015	96,265	60,896	35,369	1,400	2,771	4,171	8.48
2016	100,699	64,896	35,803	1,225	2,951	4,176	8.57
2017	114,854	89,882	24,972	1,265	2,904	4,169	5.99
2018	112,000	79,027	32,973	1,325	2,849	4,174	7.90
2019	125,363	86,598	38,765	1,390	2,787	4,177	9.28
2020	107,165	96,032	11,133	1,455	2,718	4,173	2.67

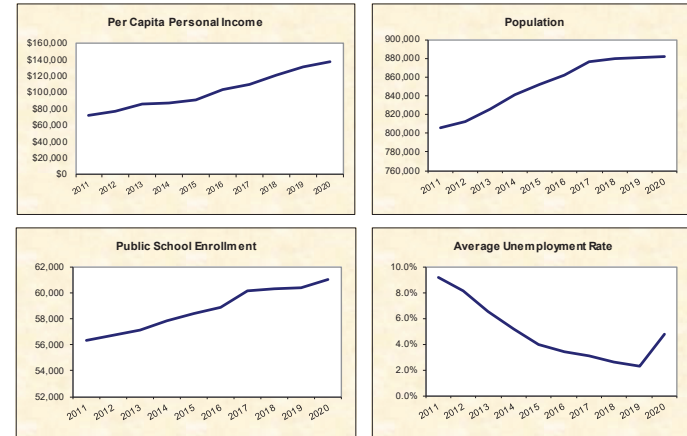
- (19) The pledged-revenue coverage calculations presented in this schedule conform to the requirements of GASB Statement No. 44 and as such differs significantly from those calculated in accordance with the bond indenture.
- (20) Total revenues consist of operating revenues and interest and investment income. FY2019 was updated with new available data.
- (21) In accordance with GASB Statement No. 44, operating expenses related to the pledged-revenue stream exclude interest, depreciation and amortization. Details regarding outstanding debt can be found in the notes to the financial statements.
- Operating expenses, as defined by the bond indenture, also excludes amortized dredging costs. FY2019 was updated with new available data.

Hetch Hetchy Water and Power <sup>(22)</sup>								
Fiscal Year <sup>(24)</sup>	Gross Revenues <sup>(23)</sup>	Less: Operating Expenses <sup>(24)</sup>	Adjustments <sup>(25)</sup>	Net Available Revenue	Debt Service <sup>(26)</sup>			Coverage
					Principal	Interest	Total	
2011	\$ 113,253	\$ 86,266	\$ 14,786	\$ 41,773	\$ 422	\$ -	\$ 422	98.99
2012	100,622	93,607	13,536	20,551	422	-	422	48.70
2013	101,191	93,259	6,765	14,697	1,009	898	1,907	7.71
2014	105,767	101,041	11,726	16,452	1,308	667	1,975	8.33
2015	117,704	105,222	38,714	51,196	1,321	625	1,946	26.31
2016	122,954	110,012	20,102	33,044	-	-	-	-
2017	122,187	116,935	58,176	63,428	-	-	-	-
2018	122,251	119,395	64,356	67,212	710	1,860	2,570	26.15
2019	152,873	122,687	40,827	71,013	730	1,839	2,569	27.64
2020	151,835	148,127	73,897	77,605	755	1,813	2,568	30.22

- (22) The pledged-revenue coverage calculations presented in this schedule conform to the requirements of GASB Statement No. 44 and as such differs significantly from those calculated in accordance with the bond indenture.
- (23) Gross revenues consists of charges for power services, rental income and other income.
- (24) Operating expenses only include power operating expense.
- (25) Adjustments include adjustments to investment income, depreciation, non-cash items and changes to working capital.
- (26) For FY2016 and FY2017 Revenue Bond Debt Service excludes state revolving fund loans, commercial paper and certificates of participation.

**CITY AND COUNTY OF SAN FRANCISCO**  
**DEMOGRAPHIC AND ECONOMIC STATISTICS**  
Last Ten Fiscal Years

Fiscal Year	Population (1)	Personal Income (In Thousands) (2)	Per Capita Personal Income (3)	Median Age (4)	Public School Enrollment (5)	Average Unemployment Rate (6)
2011	812,826	\$63,102,121	\$77,633	37.3	56,299	9.2%
2012	825,863	70,573,974	85,455	38.5	56,758	8.1%
2013	841,138	72,858,445	86,619	37.9	57,105	6.5%
2014	852,469	77,233,279	90,600	37.4	57,860	5.2%
2015	862,004	89,533,450	103,867	37.8	58,414	4.0%
2016	876,103	96,161,308	109,760	37.9	58,865	3.4%
2017	879,166	106,006,635	120,576	38.1	60,133	3.1%
2018	880,696 <sup>(7)</sup>	115,444,581 <sup>(8)</sup>	131,083 <sup>(9)</sup>	38.0 <sup>(10)</sup>	60,263	2.6%
2019	881,549 <sup>(7)</sup>	120,945,422 <sup>(8)</sup>	137,196 <sup>(9)</sup>	38.0 <sup>(10)</sup>	60,390	2.3%
2020	883,083 <sup>(7)</sup>	124,066,697 <sup>(8)</sup>	140,493 <sup>(9)</sup>	38.2 <sup>(10)</sup>	61,031	4.8%



**Sources:**

- (1) US Census Bureau. Fiscal years 2018 and 2019 were updated from last year's CAFR with newly available data.
- (2) US Bureau of Economic Analysis. Fiscal years 2018 and 2019 were updated from last year's CAFR with newly available data.
- (3) US Bureau of Economic Analysis. Fiscal years 2018 and 2019 were updated from last year's CAFR with newly available data.
- (4) US Census Bureau, American Community Survey
- (5) California Department of Education
- (6) California Employment Development Department

**Notes:**

- (7) 2018 and 2019 were updated from last year's CAFR with newly available data. 2020 population was estimated by multiplying the estimated 2019 population by the 2019 - 2020 population growth rate.
- (8) Personal income was estimated by assuming that its percentage of state personal income in 2018 and 2019 remained at the 2019 level of 4.59 percent. Fiscal years 2018 and 2019 were updated from last year's CAFR with newly available data.
- (9) Per capita personal income for 2019 and 2020 was estimated by dividing the estimated personal income for 2019 and 2020 by the reported and estimated population in 2019 and 2020, respectively. Fiscal years 2018 and 2019 are updated from last year's CAFR with newly available data. 2019 was estimated by multiplying the latest quarterly State income by 1000 and dividing by the estimated 2019 population.
- (10) Median age for 2019 and 2020 was estimated by averaging the median age in 2018 and 2019.

# CITY AND COUNTY OF SAN FRANCISCO

## Principal Employers Current Year and Nine Years Ago

Employer	Year 2019 <sup>(1)(a)</sup>			Year 2010 <sup>(2)</sup>		
	Employees	Rank	Percentage of Total City Employment	Employees	Rank	Percentage of Total City Employment
City and County of San Francisco.....	36,910	1	6.68%	25,488	1	5.59%
University of California, San Francisco <sup>(b)</sup> .....	34,690	2	6.28%	11,639	2	2.55%
San Francisco Unified School District.....	10,257	3	1.86%	-	-	-
Salesforce.....	9,100	4	1.65%	-	-	-
Wells Fargo & Co.....	7,296	5	1.32%	9,089	3	1.99%
Kaiser Permanente.....	6,659	6	1.20%	3,490	9	0.77%
United.....	6,153	7	1.11%	-	-	-
Sutter Health.....	6,134	8	1.11%	-	-	-
Uber Technologies Inc.....	5,500	9	1.00%	-	-	-
Gap Inc.....	4,500	10	0.81%	3,783	8	0.83%
California Pacific Medical Center.....	-	-	-	6,600	4	1.45%
State of California.....	-	-	-	5,465	5	1.20%
United States Postal Service.....	-	-	-	4,369	6	0.96%
PG&E Corporation.....	-	-	-	4,080	7	0.90%
San Francisco State University.....	-	-	-	3,243	10	0.71%
Total Top 10 Employers.....	127,199		23.02%	77,246		16.95%
Total City and County Employment <sup>(3)</sup> .....	552,650			455,683		

Source:

- (1) City and County of San Francisco data provided by Office of Controller's Payroll and Personnel Services Division. All other data is obtained from the San Francisco Business Times Book of Lists
- (2) FY 2010-11 Comprehensive Annual Financial Report - City and County of San Francisco
- (3) State of California Employee Development Department

Note:

- (a) The latest data as of calendar year-end 2019 is presented
- (b) The latest data as of calendar year-end 2018 is presented

# CITY AND COUNTY OF SAN FRANCISCO

## FULL-TIME EQUIVALENT CITY GOVERNMENT EMPLOYEES BY FUNCTION <sup>(1)</sup> Last Ten Fiscal Years

Function	Fiscal Year									
	2011	2012	2013	2014	2015 <sup>(2)</sup>	2016 <sup>(2)</sup>	2017	2018	2019 <sup>(3)</sup>	2020
Public Protection										
Fire Department.....	1,512	1,474	1,463	1,464	1,494	1,575	1,620	1,646	1,667	1,677
Police.....	2,081	2,065	2,055	2,727	2,784	2,871	3,013	2,971	3,053	3,203
Sheriff.....	953	1,010	1,013	964	1,015	1,006	1,056	1,001	1,020	1,031
Other.....	969	956	1,021	1,032	1,049	1,077	1,081	1,138	1,146	1,161
Total Public Protection.....	6,115	6,105	6,152	6,207	6,342	6,529	6,770	6,756	6,886	7,072
Public Works, Transportation and Commerce										
Municipal Transportation Agency.....	4,160	4,141	4,388	4,484	4,685	4,931	5,160	5,178	5,338	5,477
Airport Commission.....	1,294	1,377	1,443	1,460	1,473	1,493	1,541	1,586	1,587	1,592
Department of Public Works.....	791	763	808	825	852	925	981	1,027	1,057	1,071
Public Utilities Commission.....	1,584	1,616	1,620	1,621	1,618	1,634	1,637	1,648	1,676	1,690
Other.....	508	536	583	612	626	627	637	631	621	626
Total Public Works, Transportation and Commerce.....	8,337	8,453	8,842	9,002	9,254	9,610	9,956	10,070	10,279	10,456
Community Health										
Public Health.....	5,696	5,671	5,800	6,126	6,284	6,602	6,806	6,857	6,866	6,886
Total Community Health.....	5,696	5,671	5,800	6,126	6,284	6,602	6,806	6,857	6,866	6,886
Human Welfare and Neighborhood Development										
Human Services.....	1,685	1,691	1,750	1,855	1,964	2,046	2,068	2,099	2,094	2,141
Other.....	284	269	244	244	246	242	375	386	394	-
Total Human Welfare and Neighborhood Development.....	1,969	1,960	1,994	2,099	2,210	2,288	2,443	2,485	2,488	2,141
Culture and Recreation										
Recreation and Park Commission.....	851	834	841	870	893	916	935	934	927	940
Public Library.....	645	628	640	652	661	662	683	698	696	701
War Memorial.....	63	63	63	57	58	65	68	69	71	71
Other.....	201	199	210	213	214	215	211	214	213	212
Total Culture and Recreation.....	1,760	1,724	1,754	1,792	1,826	1,858	1,897	1,915	1,907	1,924
General Administration and Finance										
Administrative Services.....	616	637	723	716	750	803	830	845	871	917
City Attorney.....	300	299	303	308	308	306	307	307	309	310
Telecommunications and Information Services.....	210	196	199	216	209	221	228	232	225	220
Controller.....	194	201	198	204	219	253	263	257	251	250
Human Resources.....	119	123	124	135	143	152	155	148	166	172
Treasurer/Tax Collector.....	211	208	202	211	226	219	219	207	207	208
Mayor.....	42	37	49	49	50	55	56	58	63	78
Other.....	540	567	561	602	615	658	695	697	699	738
Total General Administration and Finance.....	2,232	2,268	2,359	2,441	2,520	2,667	2,753	2,751	2,791	2,893
General City Responsibilities										
General City Responsibilities.....	-	-	-	-	-	-	-	-	-	1
Subtotal annually funded positions.....	26,109	26,181	26,901	27,667	28,436	29,554	30,625	30,834	31,220	31,373
Capital project funded positions.....	1,885	1,892	1,486	1,569	1,721	1,789	2,124	2,211	2,300	2,409
Total annually funded positions.....	27,994	28,073	28,387	29,236	30,157	31,343	32,749	33,045	33,520	33,782

Source: Controller, City and County of San Francisco

Note:

- (1) Data represent budgeted and funded full-time equivalent positions.
- (2) 2015 and 2016 has been updated with newly available data
- (3) 2019 has been updated with newly available data



## CITY AND COUNTY OF SAN FRANCISCO

OPERATING INDICATORS BY FUNCTION <sup>(1)</sup>  
Last Ten Fiscal Years

Function	Fiscal Year									
	2010	2011	2012	2013	2014	2015	2016	2017	2018	2019
<b>Public Protection</b>										
Fire and Emergency Communications										
Total response time of first unit to highest priority incidents requiring possible medical care, 90th percentile .....	7:13	7:19	7:18	7:36	8:30	8:12	7:41	7:40	7:54	7:57
<b>Police</b>										
Average time from dispatch to arrival on scene for highest priority calls <sup>(2)</sup> .....	3:33	4:07	4:15	4:35	4:20	4:55	4:57	6:9	7:2	7:3
Number of homicides per 100,000 population .....	5.3	6.3	7.4	6.2	4.7	6.6	6.2	7.9	4.9	5.1
<b>Public Works, Transportation, and Commerce</b>										
<b>General Services Agency - Public Works</b>										
Percentage of San Franciscans who rate cleanliness of neighborhood streets as good or very good .....	N/A	52%	N/A	N/A	N/A	54%	N/A	51%	N/A	N/A
Number of blocks of City streets repaved .....	312	427	346	521	323	474	721	704	608	664
<b>Municipal Transportation Agency</b>										
Average rating of Mun's timeliness and reliability by residents of San Francisco (1=very poor, 5=very good) .....	N/A	3.55	3.02	3.38	N/A	N/A	N/A	N/A	N/A	N/A
Percentage of vehicles that run on time according to published schedules (no more than 4 minutes late or 1 minute early) measured at terminals and established intermediate points .....	73.5%	72.9%	61.9%	59.3%	58.8%	56.1%	59.9%	57.3%	56.5%	55.2%
Percentage of scheduled service hours delivered .....	96.6%	96.2%	97.5%	97.8%	90.7%	97.0%	99.0%	98.9%	97.5%	94.3%
<b>Airport</b>										
Percent change in air passenger volume .....	4.8%	5.3%	8.0%	4.0%	3.2%	4.9%	6.7%	4.9%	7.0%	-0.1%
<b>Human Welfare and Neighborhood Development</b>										
<b>Environment</b>										
Percentage of total solid waste materials diverted in a calendar year .....	77%	78%	80%	N/A	N/A	N/A	N/A	N/A	N/A	N/A
<b>Culture and Recreation</b>										
<b>Recreation and Park</b>										
Citywide percentage of park maintenance standards met for all parks inspected .....	91%	90%	91%	91%	91%	85%	87%	89%	89%	N/A
<b>Public Library</b>										
Percentage of San Franciscans who rate the quality of library staff assistance as good or very good <sup>(3)</sup> .....	N/A	79%	N/A	85%	N/A	92%	83%	73%	83%	87%
Circulation of materials at San Francisco libraries .....	10,849,582	10,679,061	10,971,974	10,587,213	10,844,953	10,684,760	10,778,428	10,814,015	11,062,406	11,730,624
<b>Asian and Fine Arts Museums</b>										
Number of visitors to City-owned art museums .....	2,599,322	2,428,861	1,779,573	1,865,259	2,042,135	1,712,076	1,830,284	1,730,378	1,678,682	1,601,223

Source: Controller, City and County of San Francisco

- Notes:
- (1) FY 2020 data is not available
- (2) FY 2010 through FY 2016 reflects average time. FY2017 through FY2019 reflects, in a decimal format, the time from the receipt of a 911 call to the officer's arrival time.
- (3) FY 2010 through FY 2015 is based on percentage of San Franciscans. FY2016 through FY2019 is based on a scale of 1 to 10.

N/A = Information is not available. Note that in most cases this is due to the fact that the City Survey, which was administered annually until 2005, then biennially afterwards, is the data source.

## CITY AND COUNTY OF SAN FRANCISCO

CAPITAL ASSET STATISTICS BY FUNCTION  
Last Ten Fiscal Years

Function	Fiscal Year									
	2011	2012	2013	2014	2015	2016	2017	2018	2019	2020
<b>Police protection <sup>(1)</sup></b>										
Number of stations .....	10	10	10	10	10	10	10	10	10	10
Number of police officers .....	2,288	2,243	2,164	2,130	2,203	2,332	2,315	2,292	2,291	2,267
<b>Fire protection <sup>(2)</sup></b>										
Number of stations .....	46	46	46	46	47	47	47	47	47	47
Number of firefighters .....	778	718	817	896	907	995	1,029	1,044	1,040	1,024
<b>Public works</b>										
Miles of street <sup>(3)</sup> .....	1,317	1,315	1,315	1,299	1,287	1,287	1,287	1,287	1,304	1,372
Number of streetlights <sup>(4)</sup> .....	44,530	44,594	44,655	44,656	44,907	44,498	44,686	44,891	44,832	44,631
<b>Water <sup>(4)</sup></b>										
Number of services .....	173,033	173,454	173,744	173,970	174,111	174,083	174,394	175,054	175,805	176,379
Average daily consumption (million gallons) .....	213.6	212.0	215.1	217	190	171	175	190.4	184.5	190.9
Miles of water mains .....	1,473	1,488	1,488	1,488	1,499	1,489	1,488	1,489	1,719	1,719
<b>Sewers <sup>(4)</sup></b>										
Miles of collecting sewers and transport/storage sewers .....	1,010	976	1010	1,010	1,010	1,010	1010	1010	1010	1,123
<b>Recreation and cultures</b>										
Number of parks <sup>(5)</sup> .....	220	220	221	221	220	220	220	220	220	221
Number of libraries <sup>(6)</sup> .....	28	28	28	28	28	28	28	28	28	28
Number of library volumes (million) <sup>(6)</sup> .....	3.5	3.6	3.5	3.6	3.6	3.8	3.9	3.7	3.5	3.9
<b>Public school education <sup>(7)</sup></b>										
Attendance centers .....	115	115	115	116	116	117	117	117	117	122
Number of classrooms .....	2,797	2,797	2,877	3,135	3,160	3,219	3,219	3,219	3,216	3,216
Number of teachers, full-time equivalent .....	3,132	3,245	3,129	3,129	3,281	3,339	3,272	3,196	3,886	3,518
Number of students .....	55,571	56,310	56,970	57,620	58,414	58,865	60,133	60,263	60,390	61,031

## Sources:

- (1) Police Commission, City and County of San Francisco
- (2) Fire Commission, City and County of San Francisco - includes fire fighters/paramedics, and incident support specialists
- (3) Department of Public Works, City and County of San Francisco
- (4) Public Utilities Commission, City and County of San Francisco. Combining miles of collecting and transport/storage sewers
- (5) Parks and Recreation Commission, City and County of San Francisco
- (6) Library Commission, City and County of San Francisco
- (7) San Francisco Unified School District



**APPENDIX C**

**CITY AND COUNTY OF SAN FRANCISCO  
OFFICE OF THE TREASURER  
INVESTMENT POLICY**



**CITY AND COUNTY OF SAN FRANCISCO  
OFFICE OF THE TREASURER & TAX COLLECTOR**

**INVESTMENT POLICY**

Effective May 2021

**1.0 Policy**

It is the policy of the Office of the Treasurer & Tax Collector of the City and County of San Francisco (Treasurer's Office) to invest public funds in a manner which will preserve capital, meet the daily cash flow demands of the City, and provide a market rate of return while conforming to all state and local statutes governing the investment of public funds.

**2.0 Scope**

This investment policy applies to all funds over which the Treasurer's Office has been granted fiduciary responsibility and direct control for their management.

**3.0 Prudence**

The standard of prudence to be used by the Treasurer's Office shall be the Prudent Investor Standard as set forth by California Government Code, Section 53600.3 and 27000.3. The Section reads as follows: The Prudent Investor Standard states that when investing, reinvesting, purchasing, acquiring, exchanging, selling, or managing public funds, a trustee shall act with care, skill, prudence, and diligence under the circumstances then prevailing, including, but not limited to, the general economic conditions and the anticipated needs of the Treasurer's Office, that a prudent person acting in a like capacity and familiarity with those matters would use in the conduct of funds of a like character and with like aims, to safeguard the principal and maintain the liquidity needs of the Treasurer's Office.

This standard of prudence shall be applied in the context of managing those investments that fall under the Treasurer's direct control. Investment officers acting in accordance with written procedures and this investment policy and exercising due diligence shall be relieved of personal responsibility for an individual security's credit risk or market price changes provided deviations from expectations are reported in a timely fashion and appropriate action is taken to control adverse developments.

**4.0 Objective**

The primary objectives, in priority order, of the Treasurer's Office's investment activities shall be:

4.1 Safety: Safety of principal is the foremost objective of the investment program. Investments of the Treasurer's Office shall be undertaken in a manner that seeks to ensure the preservation of capital. To attain this objective, the Treasurer's Office will diversify its investments.

4.2 Liquidity: The Treasurer's Office investment portfolio will remain sufficiently liquid to enable the Treasurer's Office to meet cash flow needs which might be reasonably anticipated.

4.3 Return on Investments: The portfolio shall be designed with the objective of generating a market rate of return without undue compromise of the first two objectives.

## **5.0 Delegation of Authority**

The Treasurer of the City and County of San Francisco (Treasurer) is authorized by Charter Section 6.106 to invest funds available under California Government Code Title 5, Division 2, Part 1, Chapter 4, Article 1. The Treasurer shall submit any modification to this Investment Policy to the Treasury Oversight Committee members within five (5) working days of the adoption of the change.

## **6.0 Authorized Broker/Dealer Firms**

The City seeks to employ a fair and unbiased broker-dealer selection process, which culminates in an array of small / medium and large-sized firms that provide the best investment opportunities and service to the City.

The Treasurer's Office will evaluate and classify broker-dealers based on the qualifications of the firm and firm's assigned broker.

When evaluating Broker-Dealers, the Treasurer's Office will strongly consider the Minority / Historically Disadvantaged status of both the firm's ownership and the assigned broker.

All broker-dealers are encouraged to apply for consideration. All applicants will be evaluated and classified based on the qualifications of the firm and the firm's assigned individual. \

All approved broker-dealers will be re-assessed on an on-going basis.

The inclusion of a Broker-Dealer on TTX's approved list does not guarantee that the firm will be successful in doing business with TTX.

All securities shall be purchased and sold in a competitive environment.

The Treasurer's Office will not do business with a firm which has, within any consecutive 48-month period following January 1, 1996, made a political contribution in an amount exceeding the limitations contained in Rule G-37 of the Municipal Securities Rulemaking Board, to the Treasurer, any member of the Board of Supervisors, or any candidate for those offices.

## **7.0 Authorized & Suitable Investments**

Investments will be made pursuant to the California Government Code (including Section 53601 et seq.) and this investment policy to ensure sufficient liquidity to meet all anticipated disbursements.

Unless otherwise noted, the maximum maturity from the trade settlement date can be no longer than five years.

All exposure limits defined below will be measured against total portfolio par value (unless otherwise specified) and at time of purchase.

Types of investment vehicles not authorized by this investment policy are prohibited.

In an effort to limit credit exposure, the Treasurer's Office will maintain Eligible Issuer, Eligible Counterparty and Eligible Money Market lists for security types where appropriate. These lists are intended to guide investment decisions. Investments, at time of purchase, are limited solely to issuers, counterparties and money market funds listed; however, investment staff may choose to implement further restrictions at any time.

The Treasurer's Office shall establish a Credit Committee comprised of the Treasurer, Chief Assistant Treasurer, Chief Investment Officer and additional investment personnel at the Treasurer's discretion. The Committee shall review and approve all eligible issuers and counterparties prior to inclusion on the aforementioned Eligible Issuer, Eligible Counterparty and Eligible Money Market lists. The Committee shall also be charged with determining the collateral securing the City's repurchase agreements.

In the event of a downgrade of the issuer's credit rating below the stated requirements herein, the Credit Committee shall convene and determine the appropriate action.

In addition, the Treasurer's Office shall conduct an independent credit review, or shall cause an independent credit review to be conducted, of the collateralized CD issuers to determine the creditworthiness of the financial institution. The credit review shall include an evaluation of the issuer's financial strength, experience, and capitalization, including, but not limited to leverage and capital ratios relative to benchmark and regulatory standards (See Section 7.4). The following policy shall govern unless a variance is specifically authorized by the Treasurer and reviewed by the Treasury Oversight Committee pursuant to Section 5.0.

## **7.1 U.S. Treasuries**

United States Treasury notes, bonds, bills or certificates of indebtedness, or those for which the full faith and credit of the United States are pledged for the payment of principal and interest.

Allocation Maximum	Issuer Limit Maximum	Issue Limit Maximum	Maturity/Term Maximum
100% of the portfolio value	100%	100%	5 years

## **7.2 Federal Agencies**

Federal agency or United States government-sponsored enterprise obligations, participations, or other instruments, including those issued by or fully guaranteed as to principal and interest by federal agencies or United States government-sponsored enterprises.

Allocation Maximum	Issuer Limit Maximum	Issue Limit Maximum	Maturity/Term Maximum
100% of the portfolio value	100%	100%	5 years

### 7.3 State and Local Government Agency Obligations

The Treasurer's Office may purchase bonds, notes, warrants, or other evidences of indebtedness of any local or State agency within the 50 United States, including bonds payable solely out of the revenues from a revenue-producing property owned, controlled, or operated by the local agency or State, or by a department, board, agency, or authority of the local agency or State.

Allocation Maximum	Issuer Limit Maximum	Issue Limit Maximum	Maturity/Term Maximum
20% of the portfolio value	5%	No Limit	5 years

Issuer Minimum Credit Rating: Issuers must possess either a short-term rating of the highest ranking or long-term credit rating (dependent upon maturity length) of the second highest ranking or better (irrespective of +/-) from at least one NRSRO (Nationally Recognized Statistical Rating Organization). This limitation applies to all local and State agencies within the 50 United States with the exception of the State of California.

### 7.4 Public Time Deposits (Term Certificates of Deposit)

The Treasurer's Office may invest in either:

1. Non-negotiable time deposits (Certificates of Deposit or CDs) that have FDIC or similar deposit insurance; or
2. Fully collateralized CDs in approved financial institutions.

The Treasurer's Office will invest in CDs and Time Deposits only with those firms having at least one branch office within the boundaries of the City and County of San Francisco. As required by Government Code Section 53649, the Treasurer's Office shall have a signed agreement with any depository accepting City funds.

For Public Time Deposits not employing deposit insurance (such as FDIC), the Treasurer's Office is authorized to accept two forms of collateral:

A. Deposit Collateral. Collateralized CDs are required to be fully collateralized with 110% of the type of collateral authorized in California Government Code, Section 53651 (a) through (i). The Treasurer's Office, at its discretion, may waive the collateralization requirements for any portion that is covered by deposit insurance.

B. Letters of Credit Issued by the Federal Home Loan Bank of San Francisco. As authorized by Section 53651 (p) of the California Government Code, Letter of Credit may be accepted as collateral and shall conform to the requirements of Section 53651.6 of the California Government Code include the following terms:

- (1) The Administrator, as defined by Section 53630 (g) of the California Government Code, shall be the beneficiary of the letter of credit; and



(2) The letter of credit shall be clean and irrevocable, and shall provide that the Administrator may draw upon it up to the total amount in the event of the failure of the depository savings association or federal association or if the depository savings association or federal association refuses to permit the withdrawal of funds by a treasurer.

Allocation Maximum	Issuer Limit Maximum	Issue Limit Maximum	Maturity/Term Maximum
No Limit	None	N/A	13 months

Issuer Minimum Credit Rating (applies to collateralized CDs only): Maintenance of the minimum standards for “well-capitalized” status as established by the Federal Reserve Board. The current standards are as follows:

- Tier 1 risk-based capital ratio of 8% or greater
- Combined Tier 1 and Tier 2 capital ratio of 10% or greater
- Leverage ratio of 5% or greater

Failure to maintain minimum standards may result in early termination, subject to the discretion of the Treasurer’s Office.

## 7.5 Negotiable Certificates of Deposit / Yankee Certificates Of Deposit

Negotiable certificates of deposit issued by a nationally or state-chartered bank, a savings association or a federal association (as defined by Section 5102 of the Financial Code), a state or federal credit union, or by a state-licensed branch of a foreign bank. Yankee certificates of deposit are negotiable instruments that are issued by a branch of a foreign bank.

Allocation Maximum	Issuer Limit Maximum	Issue Limit Maximum	Maturity/Term Maximum
30% of the portfolio value	No Limit	N/A	5 years

Issuer Minimum Credit Rating: Issuers must possess either a short-term rating of the highest ranking or long-term credit rating (dependent upon maturity length) of the second highest ranking or better (irrespective of +/-) from at least one NRSRO.

The purchase of Canadian Yankee CDs shall be limited to maturities of less than 400 days.

## 7.6 Bankers Acceptances

Bills of exchange or time drafts drawn on and accepted by a commercial bank, otherwise known as bankers' acceptances.

Allocation Maximum	Issuer Limit Maximum	Issue Limit Maximum	Maturity/Term Maximum
40% of the portfolio value	30%	No Limit	180 days

Issuer Minimum Credit Rating: None

## 7.7 Commercial Paper

Obligations issued by a corporation or bank to finance short-term credit needs, such as accounts receivable and inventory, which may be unsecured or secured by pledged assets.

Allocation Maximum	Issuer Limit Maximum	Issue Limit Maximum	Maturity/Term Maximum
25% of the portfolio value	10%	None	270 days

Issuer Minimum Credit Rating: Issuers must possess a short-term credit rating of the highest ranking (irrespective of +/-) from at least one NRSRO.

## 7.8 Medium Term Notes

Medium-term notes, defined as all corporate and depository institution debt securities with a maximum remaining maturity of five years or less, issued by corporations organized and operating within the United States or by depository institutions licensed by the U.S. or any state, and operating within the U.S.

Allocation Maximum	Issuer Limit Maximum	Issue Limit Maximum	Maturity/Term Maximum
30% of the portfolio value	10%	5%	5 Years

Maturity Allocation Buckets:

- a. More than 4 years to Maturity: No more than 5% of Pool Par Value;
- b. 3 to 4 years to Maturity: No more than 5% of Pool Par Value; and
- c. 2 to 3 years to Maturity: No more than 5% of Pool Par Value.

Percentage of Pool Par Value is determined at the time a security is purchased. If subsequent to purchases, a Maturity bucket exceeds the 5% allocation, investment staff may continue to hold existing positions.

Issuer Minimum Credit Rating: Issuers must possess either a short-term rating of the highest ranking or long-term credit rating (dependent upon maturity length) of the second highest ranking or better (irrespective of +/-) from at least one NRSRO.

### 7.9 Repurchase Agreements

To the extent that the Treasurer's Office utilizes this investment vehicle, said collateral shall be delivered to a third-party custodian, so that recognition of ownership of the City and County of San Francisco is perfected.

Type of Collateral	Allocation Maximum	Issuer Limit Maximum	Maturity/Term Maximum
Government securities	No Limit	N/A	1 year
Securities permitted by CA Government Code, Sections 53601 and 53635	10%	N/A	1 year

### 7.10 Reverse Repurchase and Securities Lending Agreements

This procedure shall be limited to occasions when the cost effectiveness dictates execution, specifically to satisfy cash flow needs or when the collateral will secure a special rate. A reverse repurchase agreement shall not exceed 45 days; the amount of the agreement shall not exceed \$75MM; and the offsetting purchase shall have a maturity not to exceed the term of the repo.

### 7.11 Money Market Funds

Shares of beneficial interest issued by diversified management companies that are money market funds registered with the Securities and Exchange Commission under the Investment Company Act of 1940 (15 U.S.C. Sec. 80a-1, et seq.).

Fund Type	Allocation Maximum	Issuer Limit Maximum	Percentage of Fund's Net Assets Maximum	Maturity/Term Maximum
Institutional Government	20% of Total Pool assets	N/A	5%	N/A

Issuer Minimum Credit Rating: Fund must be rated in the highest rating category from not less than two NRSROs .

### 7.12 Local Agency Investment Fund (LAIF)

Investments in LAIF, a California state investment fund available to California municipalities, are authorized.

### **7.13 Supranationals**

United States dollar denominated senior unsecured unsubordinated obligations issued or unconditionally guaranteed by:

- International Bank for Reconstruction and Development;
- International Finance Corporation; or
- Inter-American Development Bank;

Allocation Maximum	Issuer Limit Maximum	Issue Limit Maximum	Maturity/Term Maximum
30%	None	None	5 years

Issuer Minimum Credit Rating: Issuers must possess either a short-term credit rating of the highest ranking or long-term credit rating (dependent upon maturity length) of the second highest ranking or better (irrespective of +/-) from at least one NRSRO.

### **8.0 Interest and Expense Allocations**

The costs of managing the investment portfolio, including but not limited to: investment management; accounting for the investment activity; custody of the assets, managing and accounting for the banking; receiving and remitting deposits; oversight controls; and indirect and overhead expenses are charged to the investment earnings based upon actual labor hours worked in respective areas. Costs of these respective areas are accumulated and charged to the Pooled Investment Fund on a quarterly basis, with the exception of San Francisco International Airport costs which are charged directly through a work order.

The San Francisco Controller allocates the net interest earnings of the Pooled Investment Fund. The earnings are allocated monthly based on average balances.

### **9.0 Safekeeping and Custody**

All security transactions, including collateral for repurchase agreements, entered into by the Treasurer's Office shall be conducted on a delivery-versus-payment (DVP) basis pursuant to approved custodial safekeeping agreements. Securities will be held by a third party custodian designated by the Treasurer and evidenced by safekeeping receipts.

### **10.0 Deposit and Withdrawal of Funds**

California Government Code Section 53684 et seq. provides criteria for outside local agencies, where the Treasurer does not serve as the agency's treasurer, to invest in the County's Pooled Investment Fund, subject to the consent of the Treasurer. Currently, no government agency outside the geographical boundaries of the City and County of San Francisco shall have money invested in City pooled funds.

The Treasurer will honor all requests to withdraw funds for normal cash flow purposes that are approved by the San Francisco Controller. Any requests to withdraw funds for purposes other than cash flow, such as for external investing, shall be subject to the consent of the Treasurer. In accordance with California Government Code Sections 27136 et seq. and 27133(h) et seq., such requests for withdrawals must first be made in writing to the Treasurer. These requests are subject to the Treasurer's consideration for the stability and predictability of the Pooled Investment Fund, or the adverse effect on the interests of the other depositors in the Pooled Investment Fund. Any withdrawal for such purposes shall be at the value shown on the Controller's books as of the date of withdrawal.

## **11.0 Limits on Receipt of Honoraria, Gifts and Gratuities**

In accordance with California Government Code Section 27133(d) et seq., this Investment Policy hereby establishes limits for the Treasurer, individuals responsible for management of the portfolios, and members of the Treasury Oversight Committee on the receipt of honoraria, gifts and gratuities from advisors, brokers, dealers, bankers or others persons with whom the Treasurer conducts business. Any individual who receives an aggregate total of gifts, honoraria and gratuities in excess of those limits must report the gifts, dates and firms to the Treasurer and complete the appropriate State disclosure.

These limits may be in addition to the limits set by a committee member's own agency, by state law, or by the California Fair Political Practices Commission. Members of the Treasury Oversight Committee also must abide by the following sections of the Treasurer's Office Statement of Incompatible Activities: Section III(A)(l)(a), (b) and (c) entitled "Activities that Conflict with Official Duties," and Section III(C) entitled "Advance Written Determination".

## **12.0 Reporting**

In accordance with the provisions of California Government Code Section 53646, which states that the Treasurer may render a quarterly report or a monthly report on the status of the investment portfolio to the Board of Supervisors, Controller and Mayor; the Treasurer regularly submits a monthly report. The report includes the investment types, issuer, maturity date, par value, and dollar amount invested; market value as of the date of the report and the source of the valuation; a statement of compliance with the investment policy or an explanation for non-compliance; and a statement of the ability or inability to meet expenditure requirements for six months, as well as an explanation of why moneys will not be available if that is the case.

## **13.0 Social Responsibility**

In addition to and subordinate to the objectives set forth in Section 4.0 herein, investment of funds should be guided by the following socially responsible investment goals when investing in corporate securities and depository institutions. Investments shall be made in compliance with the forgoing socially responsible investment goals to the extent that such investments achieve substantially equivalent safety, liquidity and yield compared to investments permitted by state law.

### **13.1 Social and Environmental Concerns**

Investments are encouraged in entities that support community well-being through safe and environmentally sound practices and fair labor practices. Investments are encouraged in entities that support

equality of rights regardless of sex, race, age, disability or sexual orientation. Investments are discouraged in entities that manufacture tobacco products, firearms, or nuclear weapons. In addition, investments are encouraged in entities that offer banking products to serve all members of the local community, and investments are discouraged in entities that finance high-cost check-cashing, deferred deposit (payday-lending) businesses and organizations involved in financing, either directly or indirectly, the Dakota Access Pipeline or, as determined by the Treasurer, similar pipeline projects. Prior to making investments, the Treasurer's Office will verify an entity's support of the socially responsible goals listed above through direct contact or through the use of a third party such as the Investors Responsibility Research Center, or a similar ratings service. The entity will be evaluated at the time of purchase of the securities.

### **13.2 Community Investments**

Investments are encouraged in entities that promote community economic development. Investments are encouraged in entities that have a demonstrated involvement in the development or rehabilitation of low income affordable housing, and have a demonstrated commitment to reducing predatory mortgage lending and increasing the responsible servicing of mortgage loans. Securities investments are encouraged in financial institutions that have a Community Reinvestment Act (CRA) rating of either Satisfactory or Outstanding, as well as financial institutions that are designated as a Community Development Financial Institution (CDFI) by the United States Treasury Department, or otherwise demonstrate commitment to community economic development.

### **13.3 City Ordinances**

All depository institutions are to be advised of applicable City contracting ordinances, and shall certify their compliance therewith, if required.

### **14.0 Treasury Oversight Committee**

A Treasury Oversight Committee was established by the San Francisco Board of Supervisors in Ordinance No. 316-00. The duties of the Committee shall be the following:

- (a) Review and monitor the investment policy described in California Government Code Section 27133 and prepared annually by the Treasurer.
- (b) Cause an annual audit to be conducted to determine the Treasurer's compliance with California Government Code Article 6 including Sections 27130 through 27137 and City Administrative Code Section 10.80-1. The audit may examine the structure of the investment portfolio and risk. This audit may be a part of the County Controller's usual audit of the Treasurer's Office by internal audit staff or the outside audit firm reviewing the Controller's Annual Report.
- (c) Nothing herein shall be construed to allow the Committee to direct individual decisions, select individual investment advisors, brokers, or dealers, or impinge on the day-to-day operations of the Treasurer. (See California Government Code, Section 27137.)

## **APPENDIX**

### **Glossary**

**AGENCIES:** Federal agency securities and/or Government-sponsored enterprises.

**ASK/OFFER:** The price at which securities are offered.

**BANKERS' ACCEPTANCE (BA):** A draft or bill of exchange accepted by a bank or trust company. The accepting institution guarantees payment of the bill, as well as the issuer.

**BENCHMARK:** A comparative base for measuring the performance or risk tolerance of the investment portfolio. A benchmark should represent a close correlation to the level of risk and the average duration of the portfolio's investments.

**BID:** The price offered by a buyer of securities. (When you are selling securities, you ask for a bid.) See Offer.

**BROKER:** A broker brings buyers and sellers together for a commission.

**CERTIFICATE OF DEPOSIT (CD):** A time deposit with a specific maturity evidenced by a Certificate. Large-denomination CD's are typically negotiable.

**COLLATERAL:** Securities, evidence of deposit or other property, which a borrower pledges to secure repayment of a loan. Also refers to securities pledged by a bank to secure deposits of public monies.

**COMPREHENSIVE ANNUAL FINANCIAL REPORT (CAFR):** The CAFR is the City's official annual financial report. It consists of three major sections: introductory, financial, and statistical. The introductory section furnishes general information on the City's structure, services, and environment. The financial section contains all basic financial statements and required supplementary information, as well as information on all individual funds and discretely presented component units not reported separately in the basic financial statements. The financial section may also include supplementary information not required by GAAP. The statistical section provides trend data and nonfinancial data useful in interpreting the basic financial statements and is especially important for evaluating economic condition.

**COUPON:** (a) The annual rate of interest that a bond's issuer promises to pay the bondholder on the bond's face value. (b) A certificate attached to a bond evidencing interest due on a payment date.

**DEALER:** A dealer, as opposed to a broker, acts as a principal in all transactions, buying and selling for his own account.

**DEBENTURE:** A bond secured only by the general credit of the issuer.

**DELIVERY VERSUS PAYMENT:** There are two methods of delivery of securities: delivery versus payment and delivery versus receipt. Delivery versus payment is delivery of securities with an exchange of money for the securities. Delivery versus receipt is delivery of securities with an exchange of a signed receipt for the securities.

**DEPOSITORY INSTITUTIONS:** These institutions hold City and County moneys in the forms of certificates of deposit (negotiable or term), public time deposits and public demand accounts.

**DERIVATIVES:** (1) Financial instruments whose return profile is linked to, or derived from, the movement of one or more underlying index or security, and may include a leveraging factor, or (2) financial contracts based upon notional amounts whose value is derived from an underlying index or security (interest rates, foreign exchange rates, equities or commodities).

**DISCOUNT:** The difference between the cost price of a security and its maturity when quoted at lower than face value. A security selling below original offering price shortly after sale also is considered to be at a discount.

**DISCOUNT SECURITIES:** Non-interest bearing money market instruments that are issued a discount and redeemed at maturity for full face value, e.g., U.S. Treasury Bills.

**DIVERSIFICATION:** Dividing investment funds among a variety of securities offering independent returns.

**FDIC DEPOSIT INSURANCE COVERAGE:** The FDIC is an independent agency of the United States government that protects against the loss of insured deposits if an FDIC-insured bank or savings association fails. Deposit insurance is backed by the full faith and credit of the United States government. Since the FDIC was established, no depositor has ever lost a single penny of FDIC-insured funds. FDIC insurance covers funds in deposit accounts, including checking and savings accounts, money market deposit accounts and certificates of deposit (CDs). FDIC insurance does not, however, cover other financial products and services that insured banks may offer, such as stocks, bonds, mutual fund shares, life insurance policies, annuities or municipal securities. There is no need for depositors to apply for FDIC insurance or even to request it. Coverage is automatic. To ensure funds are fully protected, depositors should understand their deposit insurance coverage limits. The FDIC provides separate insurance coverage for deposits held in different ownership categories such as single accounts, joint accounts, Individual Retirement Accounts (IRAs) and trust accounts.

Basic FDIC Deposit Insurance Coverage Limits\*

Single Accounts (owned by one person) \$250,000 per owner

Joint Accounts (two or more persons) \$250,000 per co-owner

IRAs and certain other retirement accounts \$250,000 per owner

Trust Accounts \$250,000 per owner per beneficiary subject to specific limitations and requirements\*\*

\*The financial reform bill, officially named the Dodd-Frank Wall Street Reform and Consumer Protection Act, signed into law on July 21, 2010, made the \$250,000 FDIC coverage limit permanent.

**FEDERAL CREDIT AGENCIES:** Agencies of the Federal government set up to supply credit to various classes of institutions and individuals, e.g., S&L's, small business firms, students, farmers, farm cooperatives, and exporters.

**FEDERAL FUNDS RATE:** The rate of interest that depository institutions lend monies overnight to other depository institutions. Also referred to as the overnight lending rate. This rate is currently pegged by the Federal Reserve through open-market operations.

**FEDERAL HOME LOAN BANKS (FHLB):** Government sponsored wholesale banks (currently 12 regional banks), which lend funds and provide correspondent banking services to member commercial banks, thrift institutions, credit unions and insurance companies. The mission of the FHLBs is to liquefy the housing related assets of its members who must purchase stock in their district Bank.

**FEDERAL NATIONAL MORTGAGE ASSOCIATION (FNMA):** FNMA, like GNMA was chartered under the Federal National Mortgage Association Act in 1938. FNMA is a federal corporation working under the auspices of the Department of Housing and Urban Development (HUD). It is the largest single



provider of residential mortgage funds in the United States. Fannie Mae, as the corporation is called, is a private stockholder-owned corporation. The corporation's purchases include a variety of adjustable mortgages and second loans, in addition to fixed-rate mortgages. FNMA's securities are also highly liquid and are widely accepted. FNMA assumes and guarantees that all security holders will receive timely payment of principal and interest.

**FEDERAL HOME LOAN MORTGAGE CORPORATION (FHLMC):** Freddie Mac's mission is to provide liquidity, stability and affordability to the housing market. Congress defined this mission in (their) 1970 charter. Freddie Mac buys mortgage loans from banks, thrifts and other financial intermediaries, and re-sells these loans to investors, or keeps them for their own portfolio, profiting from the difference between their funding costs and the yield generated by the mortgages.

**FEDERAL OPEN MARKET COMMITTEE (FOMC):** Consists of seven members of the Federal Reserve Board and five of the twelve Federal Reserve Bank Presidents. The President of the New York Federal Reserve Bank is a permanent member, while the other Presidents serve on a rotating basis. The Committee periodically meets to set Federal Reserve guidelines regarding purchases and sales of Government Securities in the open market as a means of influencing the volume of bank credit and money.

**FEDERAL RESERVE SYSTEM:** The central bank of the United States created by Congress and consisting of a seven member Board of Governors in Washington, D.C., 12 regional banks and about 5,700 commercial banks that are members of the system.

**GOVERNMENT NATIONAL MORTGAGE ASSOCIATION (GNMA or Ginnie Mae):** Securities influencing the volume of bank credit guaranteed by GNMA and issued by mortgage bankers, commercial banks, savings and loan associations, and other institutions. Security holder is protected by full faith and credit of the U.S. Government. Ginnie Mae securities are backed by the FHA, VA or FmHA mortgages. The term "pass-throughs" is often used to describe Ginnie Maes.

**GOVERNMENT SECURITIES:** Obligations of the U.S. Government and its agencies and instrumentalities.

**LIQUIDITY:** A liquid asset is one that can be converted easily and rapidly into cash without a substantial loss of value. In the money market, a security is said to be liquid if the spread between bid and asked prices is narrow and reasonable size can be done at those quotes.

**LOCAL GOVERNMENT INVESTMENT POOL (LGIP):** The aggregate of all funds from political subdivisions that are placed in the custody of the State Treasurer for investment and reinvestment.

**MARKET VALUE:** The price at which a security is trading and could presumably be purchased or sold.

**MASTER REPURCHASE AGREEMENT:** A written contract covering all future transactions between the parties to repurchase—reverse repurchase agreements that establishes each party's rights in the transactions. A master agreement will often specify, among other things, the right of the buyer-lender to liquidate the underlying securities in the event of default by the seller borrower.

**MATURITY:** The date upon which the principal or stated value of an investment becomes due and payable.

**MONEY MARKET:** The market in which short-term debt instruments (bills, commercial paper, bankers' acceptances, etc.) are issued and traded.

**NRSRO:** Nationally Recognized Statistical Rating Organization; Credit rating agencies that are registered with the SEC. Such agencies provide an opinion on the creditworthiness of an entity and the financial obligations issued by an entity.

**OFFER:** The price asked by a seller of securities. (When you are buying securities, you ask for an offer.) See Asked and Bid.

**OPEN MARKET OPERATIONS:** Purchases and sales of government and certain other securities in the open market by the New York Federal Reserve Bank as directed by the FOMC in order to influence the volume of money and credit in the economy. Purchases inject reserves into the bank system and stimulate growth of money and credit; sales have the opposite effect. Open market operations are the Federal Reserve's most important and most flexible monetary policy tool.

**PAR VALUE:** The principal amount of a bond returned by the maturity date.

**PORTFOLIO:** Collection of securities held by an investor.

**PRIMARY DEALER:** A group of government securities dealers who submit daily reports of market activity and positions and monthly financial statements to the Federal Reserve Bank of New York and are subject to its informal oversight. Primary dealers include Securities and Exchange Commission (SEC)-registered securities broker-dealers, banks, and a few unregulated firms.

**PRUDENT PERSON RULE:** An investment standard. In some states the law requires that a fiduciary, such as a trustee, may invest money only in a list of securities selected by the custody state—the so-called legal list. In other states the trustee may invest in a security if it is one which would be bought by a prudent person of discretion and intelligence who is seeking a reasonable income and preservation of capital.

**PUBLIC TIME DEPOSITS (Term Certificates Of Deposit):** Time deposits are issued by depository institutions against funds deposited for a specified length of time. Time deposits include instruments such as deposit notes. They are distinct from certificates of deposit (CDs) in that interest payments on time deposits are calculated in a manner similar to that of corporate bonds whereas interest payments on CDs are calculated similar to that of money market instruments.

**QUALIFIED PUBLIC DEPOSITORIES:** A financial institution which does not claim exemption from the payment of any sales or compensating use or ad valorem taxes under the laws of this state, which has segregated for the benefit of the commission eligible collateral having a value of not less than its maximum liability and which has been approved by the Public Deposit Protection Commission to hold public deposits.

**QUALIFIED INSTITUTIONAL BUYER:** A purchaser of [securities](#) that is deemed financially sophisticated and is legally recognized by securities market regulators to need less protection from issuers than most public investors.

**RATE OF RETURN:** The yield obtainable on a security based on its purchase price or its current market price. This may be the amortized yield to maturity on a bond the current income return.

**REPURCHASE AGREEMENT (RP OR REPO):** A holder of securities sells these securities to an investor with an agreement to repurchase them at a fixed price on a fixed date. The security “buyer” in effect lends the “seller” money for the period of the agreement, and the terms of the agreement are structured to compensate him for this. Dealers use RP extensively to finance their positions. Exception: When the Fed is said to be doing RP, it is lending money that is, increasing bank reserves.

**RULE 144A.** A safe harbor exemption from the registration requirements of Section 5 of the Securities Act for certain offers and sales of qualifying securities by certain persons other than the issuer of the securities. The exemption applies to resales of securities to qualified institutional buyers, who are commonly referred to as “QIBs.”

**SAFEKEEPING:** A service to customers rendered by banks for a fee whereby securities and valuables of all types and descriptions are held in the bank’s vaults for protection.

**SECONDARY MARKET:** A market made for the purchase and sale of outstanding issues following the initial distribution.

**SECURITIES & EXCHANGE COMMISSION:** Agency created by Congress to protect investors in securities transactions by administering securities legislation.

**SEC RULE 15(C)3-1:** See Uniform Net Capital Rule.

**STRUCTURED NOTES:** Notes issued by Government Sponsored Enterprises (FHLB, FNMA, SLMA, etc.) and Corporations, which have imbedded options (e.g., call features, step-up coupons, floating rate coupons, derivative-based returns) into their debt structure. Their market performance is impacted by the fluctuation of interest rates, the volatility of the imbedded options and shifts in the shape of the yield curve.

**TREASURY BILLS:** A non-interest bearing discount security issued by the U.S. Treasury to finance the national debt. Most bills are issued to mature in three months, six months, or one year.

**TREASURY BONDS:** Long-term coupon-bearing U.S. Treasury securities issued as direct obligations of the U.S. Government and having initial maturities of more than 10 years.

**TREASURY NOTES:** Medium-term coupon-bearing U.S. Treasury securities issued as direct obligations of the U.S. Government and having initial maturities from two to 10 years.

**UNIFORM NET CAPITAL RULE:** Securities and Exchange Commission requirement that member firms as well as nonmember broker-dealers in securities maintain a maximum ratio of indebtedness to liquid capital of 15 to 1; also called net capital rule and net capital ratio. Indebtedness covers all money owed to a firm, including margin loans and commitments to purchase securities, one reason new public issues are spread among members of underwriting syndicates. Liquid capital includes cash and assets easily converted into cash.

**YIELD:** The rate of annual income return on an investment, expressed as a percentage. (a) **INCOME YIELD** is obtained by dividing the current dollar income by the current market price for the security. (b) **NET YIELD** or **YIELD TO MATURITY** is the current income yield minus any premium above par or plus any discount from par in purchase price, with the adjustment spread over the period from the date of purchase to the date of maturity of the bond.



## APPENDIX D

### FORM OF CONTINUING DISCLOSURE CERTIFICATE

**\$468,380,000**

**CITY AND COUNTY OF SAN FRANCISCO  
GENERAL OBLIGATION BONDS**

Consisting of

**\$104,785,000**

**TAX-EXEMPT**

**GENERAL OBLIGATION BONDS  
(TRANSPORTATION AND ROAD  
IMPROVEMENT BONDS, 2014)  
SERIES 2021C-1**

**\$194,255,000**

**TAX-EXEMPT**

**GENERAL OBLIGATION BONDS  
(HEALTH AND RECOVERY, 2020)  
SERIES 2021D-1**

**\$74,090,000**

**TAX-EXEMPT**

**GENERAL OBLIGATION BONDS  
(EARTHQUAKE SAFETY AND  
EMERGENCY RESPONSE, 2020)  
SERIES 2021E-1**

**\$18,000,000**

**TAXABLE**

**GENERAL OBLIGATION BONDS  
(TRANSPORTATION AND ROAD  
IMPROVEMENT BONDS, 2014)  
SERIES 2021C-2**

**\$64,250,000**

**TAXABLE**

**GENERAL OBLIGATION BONDS  
(HEALTH AND RECOVERY, 2020)  
SERIES 2021D-2**

**\$13,000,000**

**TAXABLE**

**GENERAL OBLIGATION BONDS  
(EARTHQUAKE SAFETY AND  
EMERGENCY RESPONSE, 2020)  
SERIES 2021E-2**

This Continuing Disclosure Certificate (the “Disclosure Certificate”) is executed and delivered by the City and County of San Francisco (the “City”) in connection with the issuance of the bonds captioned above (the “Bonds”). The City authorized the issuance of the Series 2021C Bonds referenced above by (i) Resolution No. 193-15 adopted by the Board of Supervisors of the City on June 2, 2015, and duly approved by the Mayor of the City on June 9, 2015, and (ii) Resolution No. 237-21, adopted by the Board of Supervisors of the City on May 18, 2021, and duly approved by the Mayor of the City on May 28, 2021 (together, the “2021C Resolutions”). The City authorized the issuance of the 2021D Bonds referenced above by (i) Resolution No. 234-21, adopted by the Board of Supervisors of the City on May 18, 2021, and duly approved by the Mayor of the City on May 28, 2021, and (ii) Resolution No. 235-21, adopted by the Board of Supervisors of the City on May 18, 2021, and duly approved by the Mayor of the City on May 28, 2021 (together, the “2021D Resolutions”). The City authorized the issuance of the 2021E Bonds referenced above by (i) Resolution No. 23-21, adopted by the Board of Supervisors of the City on January 26, 2021, and duly approved by the Mayor of the City on February 5, 2021, and (ii) Resolution No. 236-21, adopted by the Board of Supervisors of the City on May 18, 2021, and duly approved by the Mayor of the City on May 28, 2021 (together, the “2021E Resolutions,” and with the 2021C Resolutions and the 2021D Resolutions, the “Resolutions”). The City covenants and agrees as follows:

**SECTION 1. Purpose of the Disclosure Certificate.** This Disclosure Certificate is being executed and delivered by the City for the benefit of the Holders and Beneficial Owners of the Bonds and in order to assist the Participating Underwriters in complying with Securities and Exchange Commission Rule 15c2-12(b)(5).

**SECTION 2. Definitions.** The following capitalized terms shall have the following meanings:

“Annual Report” shall mean any Annual Report provided by the City pursuant to, and as described in, Sections 3 and 4 of this Disclosure Certificate.

“Beneficial Owner” shall mean any person which: (a) has or shares the power, directly or indirectly, to make investment decisions concerning ownership of any Bonds (including persons holding Bonds through

nominees, depositories or other intermediaries) including, but not limited to, the power to vote or consent with respect to any Bonds or to dispose of ownership of any Bonds; or (b) is treated as the owner of any Bonds for federal income tax purposes.

“Dissemination Agent” shall mean the City, acting in its capacity as Dissemination Agent under this Disclosure Certificate, or any successor Dissemination Agent designated in writing by the City and which has filed with the City a written acceptance of such designation.

“Financial Obligation” means “financial obligation” as such term is defined in the Rule.

“Holder” shall mean either the registered owners of the Bonds, or, if the Bonds are registered in the name of The Depository Trust Company or another recognized depository, any applicable participant in such depository system.

“Listed Events” shall mean any of the events listed in Section 5(a) and 5(b) of this Disclosure Certificate.

“MSRB” shall mean the Municipal Securities Rulemaking Board or any other entity designated or authorized by the Securities and Exchange Commission to receive reports pursuant to the Rule. Until otherwise designated by the MSRB or the Securities and Exchange Commission, filings with the MSRB are to be made through the Electronic Municipal Market Access (EMMA) website of the MSRB currently located at <http://emma.msrb.org>.

“Participating Underwriter” shall mean any of the original underwriters or purchasers of the Bonds required to comply with the Rule in connection with offering of the Bonds.

“Rule” shall mean Rule 15c2-12(b)(5) adopted by the Securities and Exchange Commission under the Securities Exchange Act of 1934.

### **SECTION 3. Provision of Annual Reports.**

(a) The City shall, or shall cause the Dissemination Agent to, not later than 270 days after the end of the City’s fiscal year (which is June 30), commencing with the report for the 2020-21 Fiscal Year (which is due not later than March 27, 2022), provide to the MSRB an Annual Report which is consistent with the requirements of Section 4 of this Disclosure Certificate. If the Dissemination Agent is not the City, the City shall provide the Annual Report to the Dissemination Agent not later than 15 days prior to said date. The Annual Report must be submitted in electronic format and accompanied by such identifying information as is prescribed by the MSRB, and may cross-reference other information as provided in Section 4 of this Disclosure Certificate; *provided*, that if the audited financial statements of the City are not available by the date required above for the filing of the Annual Report, the City shall submit unaudited financial statements and submit the audited financial statements as soon as they are available. If the City’s Fiscal Year changes, it shall give notice of such change in the same manner as for a Listed Event under Section 5(e).

(b) If the City is unable to provide to the MSRB an Annual Report by the date required in subsection (a), the City shall send, in a timely manner, a notice to the MSRB in substantially the form attached as Exhibit A.

(c) The Dissemination Agent shall (if the Dissemination Agent is other than the City), file a report with the City certifying the date that the Annual Report was provided to the MSRB pursuant to this Disclosure Certificate.

**SECTION 4. Content of Annual Reports.** The City's Annual Report shall contain or incorporate by reference the following information, as required by the Rule:

- (a) the audited general purpose financial statements of the City prepared in accordance with generally accepted accounting principles applicable to governmental entities;
- (b) a summary of budgeted general fund revenues and appropriations;
- (c) a summary of the assessed valuation of taxable property in the City;
- (d) a summary of the *ad valorem* property tax levy and delinquency rate;
- (e) a schedule of aggregate annual debt service on tax-supported indebtedness of the City; and
- (f) summary of outstanding and authorized but unissued tax-supported indebtedness of the City.

Any or all of the items listed above may be set forth in a document or set of documents, or may be included by specific reference to other documents, including official statements of debt issues of the City or related public entities, which are available to the public on the MSRB website. If the document included by reference is a final official statement, it must be available from the MSRB. The City shall clearly identify each such other document so included by reference.

**SECTION 5. Reporting of Significant Events.**

(a) The City shall give, or cause to be given, notice of the occurrence of any of the following events numbered 1-10 with respect to the Bonds not later than ten business days after the occurrence of the event:

1. Principal and interest payment delinquencies;
2. Unscheduled draws on debt service reserves reflecting financial difficulties;
3. Unscheduled draws on credit enhancements reflecting financial difficulties;
4. Substitution of credit or liquidity providers, or their failure to perform;
5. Issuance by the Internal Revenue Service of proposed or final determination of taxability or of a Notice of Proposed Issue (IRS Form 5701 TEB) or adverse tax opinions;
6. Tender offers;
7. Defeasances;
8. Rating changes;
9. Bankruptcy, insolvency, receivership or similar event of the obligated person; or
10. Default, event of acceleration, termination event, modification of terms, or other similar events under the terms of a Financial Obligation of the City, any of which reflect financial difficulties.

Note: for the purposes of the event identified in subparagraph (9), the event is considered to occur when any of the following occur: the appointment of a receiver, fiscal agent or similar officer for an obligated person in a proceeding under the U.S. Bankruptcy Code or in any other proceeding under State or federal law in which a court or governmental authority has assumed jurisdiction over substantially all of the assets or business of the obligated person, or if such jurisdiction has been assumed by leaving the existing governmental body and officials or officers in possession but subject to the supervision and orders of a court or governmental authority, or the entry of an order confirming a plan of reorganization, arrangement or liquidation by a court or governmental authority having supervision or jurisdiction over substantially all of the assets or business of the obligated person.

(b) The City shall give, or cause to be given, notice of the occurrence of any of the following events numbered 11-18 with respect to the Bonds not later than ten business days after the occurrence of the event, if material:

11. Unless described in paragraph 5(a)(5), other material notices or determinations by the Internal Revenue Service with respect to the tax status of the Bonds or other material events affecting the tax status of the Bonds;
12. Modifications to rights of Bondholders;
13. Unscheduled or contingent Bond calls;
14. Release, substitution, or sale of property securing repayment of the Bonds;
15. Non-payment related defaults;
16. The consummation of a merger, consolidation, or acquisition involving an obligated person or the sale of all or substantially all of the assets of the obligated person, other than in the ordinary course of business, the entry into a definitive agreement to undertake such an action or the termination of a definitive agreement relating to any such actions, other than pursuant to its terms;
17. Appointment of a successor or additional trustee or the change of name of a trustee; or
18. Incurrence of a Financial Obligation of the City, or agreement to covenants, events of default, remedies, priority rights, or other similar terms of a Financial Obligation of the City, any of which affect security holders.

(c) The City shall give, or cause to be given, in a timely manner, notice of a failure to provide the annual financial information on or before the date specified in Section 3, as provided in Section 3(b).

(d) Whenever the City obtains knowledge of the occurrence of a Listed Event described in Section 5(b), the City shall determine if such event would be material under applicable federal securities laws.

(e) If the City learns of the occurrence of a Listed Event described in Section 5(a), or determines that knowledge of a Listed Event described in Section 5(b) would be material under applicable federal securities laws, the City shall within ten business days of occurrence file a notice of such occurrence with the MSRB in electronic format, accompanied by such identifying information as is prescribed by the MSRB. Notwithstanding the foregoing, notice of the Listed Event described in subsection 5(b)(13) need not be given under this subsection any earlier than the notice (if any) of the underlying event is given to Holders of affected Bonds pursuant to the Resolutions.

**SECTION 6. Termination of Reporting Obligation.** The City's obligations under this Disclosure Certificate shall terminate upon the legal defeasance, prior redemption or payment in full of all of the Bonds. If such termination occurs prior to the final maturity of the Bonds, the City shall give notice of such termination in the same manner as for a Listed Event under Section 5(e).

**SECTION 7. Dissemination Agent.** The City may, from time to time, appoint or engage a Dissemination Agent to assist it in carrying out its obligations under this Disclosure Certificate, and may discharge any such Agent, with or without appointing a successor Dissemination Agent. The Dissemination Agent shall have only such duties as are specifically set forth in this Disclosure Certificate.

**SECTION 8. Amendment; Waiver.** Notwithstanding any other provision of this Disclosure Certificate, the City may amend or waive this Disclosure Certificate or any provision of this Disclosure Certificate, provided that the following conditions are satisfied:



(a) If the amendment or waiver relates to the provisions of Sections 3(a), 3(b), 4, 5(a) or 5(b), it may only be made in connection with a change in circumstances that arises from a change in legal requirements, change in law, or change in the identity, nature or status of an obligated person with respect to the Bonds or the type of business conducted;

(b) The undertaking, as amended or taking into account such waiver, would, in the opinion of the City Attorney or nationally recognized bond counsel, have complied with the requirements of the Rule at the time of the original issuance of the Bonds, after taking into account any amendments or interpretations of the Rule, as well as any change in circumstances; and

(c) The amendment or waiver either (i) is approved by the owners of a majority in aggregate principal amount of the Bonds or (ii) does not, in the opinion of the City Attorney or nationally recognized bond counsel, materially impair the interests of the Holders.

In the event of any amendment or waiver of a provision of this Disclosure Certificate, the City shall describe such amendment in the next Annual Report, and shall include, as applicable, a narrative explanation of the reason for the amendment or waiver and its impact on the type (or in the case of a change of accounting principles, on the presentation) of financial information or operating data being presented by the City. In addition, if the amendment relates to the accounting principles to be followed in preparing financial statements: (i) notice of such change shall be given in the same manner as for a Listed Event under Section 5; and (ii) the Annual Report for the year in which the change is made should present a comparison (in narrative form and also, if feasible, in quantitative form) between the financial statements as prepared on the basis of the new accounting principles and those prepared on the basis of the former accounting principles.

**SECTION 9. Additional Information.** Nothing in this Disclosure Certificate shall be deemed to prevent the City from disseminating any other information, using the means of dissemination set forth in this Disclosure Certificate or any other means of communication, or including any other information in any Annual Report or notice of occurrence of a Listed Event, in addition to that which is required by this Disclosure Certificate. If the City chooses to include any information in any Annual Report or notice of occurrence of a Listed Event in addition to that which is specifically required by this Disclosure Certificate, the City shall have no obligation under this Disclosure Certificate to update such information or include it in any future Annual Report or notice of occurrence of a Listed Event.

**SECTION 10. Remedies.** In the event of a failure of the City to comply with any provision of this Disclosure Certificate, any Participating Underwriter, Holder or Beneficial Owner of the Bonds may take such actions as may be necessary and appropriate to cause the City to comply with its obligations under this Disclosure Certificate; provided that any such action may be instituted only in a federal or state court located in the City and County of San Francisco, State of California, and that the sole remedy under this Disclosure Certificate in the event of any failure of the City to comply with this Disclosure Certificate shall be an action to compel performance.

**SECTION 11. Beneficiaries.** This Disclosure Certificate shall inure solely to the benefit of the City, the Dissemination Agent, the Participating Underwriters and Holders and Beneficial Owners from time to time of the Bonds, and shall create no rights in any other person or entity.

Date: August 5, 2021.

CITY AND COUNTY OF SAN FRANCISCO

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Benjamin Rosenfield  
Controller

Approved as to form:

DENNIS J. HERRERA  
CITY ATTORNEY

By: \_\_\_\_\_  
Deputy City Attorney

**CONTINUING DISCLOSURE CERTIFICATE**

**EXHIBIT A**

**FORM OF NOTICE TO THE  
MUNICIPAL SECURITIES RULEMAKING BOARD  
OF FAILURE TO FILE ANNUAL REPORT**

Name of City: CITY AND COUNTY OF SAN FRANCISCO

Name of Bond Issue: \$468,380,000 CITY AND COUNTY OF SAN FRANCISCO GENERAL  
OBLIGATIONS BONDS consisting of:

\$104,785,000 TAX-EXEMPT GENERAL OBLIGATION BONDS  
(TRANSPORTATION AND ROAD IMPROVEMENT BONDS, 2014),  
SERIES 2021C-1

\$18,000,000 TAXABLE GENERAL OBLIGATION BONDS  
(TRANSPORTATION AND ROAD IMPROVEMENT BONDS, 2014),  
SERIES 2021C-2

\$194,255,000 TAX-EXEMPT GENERAL OBLIGATION BONDS  
(HEALTH AND RECOVERY, 2020), SERIES 2021D-1

\$64,250,000 TAXABLE GENERAL OBLIGATION BONDS (HEALTH  
AND RECOVERY, 2020), SERIES 2021D-2

\$74,090,000 TAX-EXEMPT GENERAL OBLIGATION BONDS  
(EARTHQUAKE SAFETY AND EMERGENCY RESPONSE, 2020),  
SERIES 2021E-1

\$13,000,000 TAXABLE GENERAL OBLIGATION BONDS  
(EARTHQUAKE SAFETY AND EMERGENCY RESPONSE, 2020),  
SERIES 2021E-2

Date of Issuance: August 5, 2021

NOTICE IS HEREBY GIVEN to the Municipal Securities Rulemaking Board that the City has not provided an Annual Report with respect to the above-named Bonds as required by Section 3 of the Continuing Disclosure Certificate of the City and County of San Francisco, dated August 5, 2021. The City anticipates that the Annual Report will be filed by \_\_\_\_\_.

Dated: \_\_\_\_\_

CITY AND COUNTY OF SAN FRANCISCO

By: \_\_\_\_\_ [to be signed only if filed]  
Title: \_\_\_\_\_



## APPENDIX E

### DTC AND THE BOOK ENTRY ONLY SYSTEM

*The information in numbered paragraphs 1-10 of this Appendix E, concerning The Depository Trust Company (“DTC”) and DTC’s book-entry system, has been furnished by DTC for use in official statements and the City takes no responsibility for the completeness or accuracy thereof. The City cannot and does not give any assurances that DTC, DTC Participants or Indirect Participants will distribute to the Beneficial Owners (a) payments of interest or principal with respect to the Bonds, (b) certificates representing ownership interest in or other confirmation or ownership interest in the Bonds, or (c) redemption or other notices sent to DTC or Cede & Co., its nominee, as the registered owner of the Bonds, or that they will so do on a timely basis, or that DTC, DTC Participants or DTC Indirect Participants will act in the manner described in this Appendix. The current “Rules” applicable to DTC are on file with the Securities and Exchange Commission and the current “Procedures” of DTC to be followed in dealing with DTC Participants are on file with DTC. As used in this appendix, “Securities” means the Bonds, “Issuer” means the City, and “Agent” means the Paying Agent.*

1. The Depository Trust Company (“DTC”) will act as securities depository for the securities (the “Securities”). The Securities will be issued as fully-registered securities registered in the name of Cede & Co. (DTC’s partnership nominee) or such other name as may be requested by an authorized representative of DTC. One fully-registered Security certificate will be issued for the Securities, in the aggregate principal amount of such issue, and will be deposited with DTC.

2. DTC, the world’s largest securities depository, is a limited-purpose trust company organized under the New York Banking Law, a “banking organization” within the meaning of the New York Banking Law, a member of the Federal Reserve System, a “clearing corporation” within the meaning of the New York Uniform Commercial Code, and a “clearing agency” registered pursuant to the provisions of Section 17A of the Securities Exchange Act of 1934. DTC holds and provides asset servicing for over 3.5 million issues of U.S. and non-U.S. equity issues, corporate and municipal debt issues, and money market instruments (from over 100 countries) that DTC’s participants (“Direct Participants”) deposit with DTC. DTC also facilitates the post-trade settlement among Direct Participants of sales and other securities transactions in deposited securities, through electronic computerized book-entry transfers and pledges between Direct Participants’ accounts. This eliminates the need for physical movement of securities certificates. Direct Participants include both U.S. and non-U.S. securities brokers and dealers, banks, trust companies, clearing corporations, and certain other organizations. DTC is a wholly-owned subsidiary of The Depository Trust & Clearing Corporation (“DTCC”). DTCC is the holding company for DTC, National Securities Clearing Corporation and Fixed Income Clearing Corporation, all of which are registered clearing agencies. DTCC is owned by the users of its regulated subsidiaries. Access to the DTC system is also available to others such as both U.S. and non-U.S. securities brokers and dealers, banks, trust companies, and clearing corporations that clear through or maintain a custodial relationship with a Direct Participant, either directly or indirectly (“Indirect Participants”). DTC has a Standard & Poor’s rating of AA+. The DTC Rules applicable to its Participants are on file with the Securities and Exchange Commission. More information about DTC can be found at [www.dtcc.com](http://www.dtcc.com).

3. Purchases of Securities under the DTC system must be made by or through Direct Participants, which will receive a credit for the Securities on DTC’s records. The ownership interest of each actual purchaser of each Security (“Beneficial Owner”) is in turn to be recorded on the Direct and Indirect Participants’ records. Beneficial Owners will not receive written confirmation from DTC of their purchase. Beneficial Owners are, however, expected to receive written confirmations providing details of the transaction, as well as periodic statements of their holdings, from the Direct or Indirect Participant through which the Beneficial Owner entered into the transaction. Transfers of ownership interests in the Securities are to be accomplished by entries made on the books of Direct and Indirect Participants acting on behalf of Beneficial Owners. Beneficial Owners will not receive certificates representing their ownership interests in Securities, except in the event that use of the book-entry system for the Securities is discontinued.

4. To facilitate subsequent transfers, all Securities deposited by Direct Participants with DTC are registered in the name of DTC's partnership nominee, Cede & Co., or such other name as may be requested by an authorized representative of DTC. The deposit of Securities with DTC and their registration in the name of Cede & Co. or such other DTC nominee do not effect any change in beneficial ownership. DTC has no knowledge of the actual Beneficial Owners of the Securities; DTC's records reflect only the identity of the Direct Participants to whose accounts such Securities are credited, which may or may not be the Beneficial Owners. The Direct and Indirect Participants will remain responsible for keeping account of their holdings on behalf of their customers.

5. Conveyance of notices and other communications by DTC to Direct Participants, by Direct Participants to Indirect Participants, and by Direct Participants and Indirect Participants to Beneficial Owners will be governed by arrangements among them, subject to any statutory or regulatory requirements as may be in effect from time to time.

6. Redemption notices shall be sent to DTC. If less than all of the Securities within an issue are being redeemed, DTC's practice is to determine by lot the amount of the interest of each Direct Participant in such issue to be redeemed.

7. Neither DTC nor Cede & Co. (nor any other DTC nominee) will consent or vote with respect to Securities unless authorized by a Direct Participant in accordance with DTC's MMI Procedures. Under its usual procedures, DTC mails an Omnibus Proxy to Issuer as soon as possible after the record date. The Omnibus Proxy assigns Cede & Co.'s consenting or voting rights to those Direct Participants to whose accounts Securities are credited on the record date (identified in a listing attached to the Omnibus Proxy).

8. Redemption proceeds, distributions, and dividend payments on the Securities will be made to Cede & Co., or such other nominee as may be requested by an authorized representative of DTC. DTC's practice is to credit Direct Participants' accounts upon DTC's receipt of funds and corresponding detail information from Issuer or Agent, on payable date in accordance with their respective holdings shown on DTC's records. Payments by Participants to Beneficial Owners will be governed by standing instructions and customary practices, as is the case with securities held for the accounts of customers in bearer form or registered in "street name," and will be the responsibility of such Participant and not of DTC, Agent, or Issuer, subject to any statutory or regulatory requirements as may be in effect from time to time. Payment of redemption proceeds, distributions, and dividend payments to Cede & Co. (or such other nominee as may be requested by an authorized representative of DTC) is the responsibility of Issuer or Agent, disbursement of such payments to Direct Participants will be the responsibility of DTC, and disbursement of such payments to the Beneficial Owners will be the responsibility of Direct and Indirect Participants.

9. DTC may discontinue providing its services as depository with respect to the Securities at any time by giving reasonable notice to Issuer or Agent. Under such circumstances, in the event that a successor depository is not obtained, Security certificates are required to be printed and delivered.

10. Issuer may decide to discontinue use of the system of book-entry-only transfers through DTC (or a successor securities depository). In that event, Security certificates will be printed and delivered to DTC.

## **APPENDIX F**

### **PROPOSED FORM OF OPINION OF CO-BOND COUNSEL**

[Date of Delivery]

City and County of San Francisco  
1 Dr. Carlton B. Goodlett Place  
San Francisco, California 94102

Re: \$104,785,000 Tax-Exempt City and County of San Francisco General Obligation Bonds (Transportation and Road Improvement Bonds, 2014), Series 2021C-1

\$18,000,000 Taxable City and County of San Francisco General Obligation Bonds (Transportation and Road Improvement Bonds, 2014), Series 2021C-2

\$194,255,000 Tax-Exempt City and County of San Francisco General Obligation Bonds (Health and Recovery, 2020), Series 2021D-1

\$64,250,000 Taxable City and County of San Francisco General Obligation Bonds (Health and Recovery, 2020), Series 2021D-2

\$74,090,000 Tax-Exempt City and County of San Francisco General Obligation Bonds (Earthquake Safety and Emergency Response, 2020), Series 2021E-1; and

\$13,000,000 Taxable City and County of San Francisco General Obligation Bonds (Earthquake Safety and Emergency Response, 2020), Series 2021E-2

Ladies and Gentlemen:

We have acted as Co-Bond Counsel to the City and County of San Francisco (the “City”) in connection with the issuance of the City’s (i) Tax-Exempt General Obligation Bonds (Transportation and Road Improvement Bonds, 2014), Series 2021C-1 (the “2021C-1 Bonds”), (ii) Taxable General Obligation Bonds (Transportation and Road Improvement Bonds, 2014), Series 2021C-2 (the “2021C-2 Bonds” and, together with the 2021C-1 Bonds, the “2021C Bonds”), (iii) Tax-Exempt General Obligation Bonds (Health and Recovery, 2020), Series 2021D-1 (the “2021D-1 Bonds”), (iv) Taxable General Obligation Bonds (Health and Recovery, 2020), Series 2021D-2 (the “2021D-2 Bonds” and, together with the 2021D-1 Bonds, the “2021D Bonds”), (v) Tax-Exempt General Obligation Bonds (Earthquake Safety and Emergency Response, 2020), Series 2021E-1 (the “2021E-1 Bonds”) and (vi) Taxable General Obligation Bonds (Earthquake Safety and Emergency Response, 2020), Series 2021E-2 (the “2021E-2 Bonds” and, together with the 2021E-1 Bonds, the “2021E Bonds”). The 2021C-1 Bonds, the 2021D-1 Bonds and the 2021E-1 Bonds will be collectively referred to as the “Tax-Exempt Bonds”; the 2021C-2 Bonds, the 2021D-2 Bonds and the 2021 E-2 Bonds will be collectively referred to as the “Taxable Bonds”; and the Tax-Exempt Bonds and the Taxable Bonds will be collectively referred to as the “Bonds.”

The Bonds will be issued under the Government Code of the State of California and the Charter of the City. The City authorized the issuance of the 2021C Bonds by (i) Resolution No. 193-15 adopted by the Board of Supervisors of the City on June 2, 2015, and duly approved by the Mayor of the City on June 9, 2015, and (ii) Resolution No. 237-21, adopted by the Board of Supervisors of the City on May 18, 2021, and duly approved by the Mayor of the City on May 28, 2021 (together, the “2021C Resolutions”). The City authorized the issuance of the 2021D Bonds by (i) Resolution No. 234-21, adopted by the Board of Supervisors of the City on

May 18, 2021, and duly approved by the Mayor of the City on May 28, 2021, and (ii) Resolution No. 235-21, adopted by the Board of Supervisors of the City on May 18, 2021, and duly approved by the Mayor of the City on May 28, 2021 (together, the “2021D Resolutions”). The City authorized the issuance of the 2021E Bonds by (i) Resolution No. 23-21, adopted by the Board of Supervisors of the City on January 26, 2021, and duly approved by the Mayor of the City on February 5, 2021, and (ii) Resolution No. 236-21, adopted by the Board of Supervisors of the City on May 18, 2021, and duly approved by the Mayor of the City on May 28, 2021 (together, the “2021E Resolutions” and, together with the 2021C Resolutions and the 2021D Resolutions, the “Resolutions”). Capitalized terms used and not defined herein shall have the meanings ascribed to such terms in the Resolutions.

As Co-Bond Counsel, we have examined copies certified to us as being true and complete copies of the proceedings of the City in connection with the issuance of the Bonds, including the Resolutions. We have also examined such certificates of officers of the City and others as we have considered necessary for the purposes of the opinions set forth herein. These opinions are limited to the laws of the State of California and the federal laws of the United States of America.

Based upon the foregoing, we are of the opinion that:

1. The Bonds constitute valid and binding obligations of the City.
2. The Board of Supervisors of the City has the power and is obligated to levy property taxes without limitation as to rate or amount upon all property within the City’s boundaries subject to taxation by the City (except for certain property which is taxable at limited rates) for payment of the Bonds and the interest thereon.
3. Assuming compliance by the City with certain covenants in the Resolutions, the Tax Certificate and other documents pertaining to the Tax-Exempt Bonds and certain requirements of the Internal Revenue Code of 1986, as amended (the “Code”), regarding the use, expenditure and investment of proceeds of the Tax-Exempt Bonds, and the timely payment of certain investment earnings to the United States of America, interest on the Tax-Exempt Bonds is not includable in the gross income of the owners of the Tax-Exempt Bonds for federal income tax purposes. Failure to comply with the covenants and requirements described above may cause interest on the Tax-Exempt Bonds to become included in gross income for federal income tax purposes retroactive to the date of issuance of the Tax-Exempt Bonds. Further, we can give no opinion or assurance about the effect of future changes in the Code, applicable regulations, the interpretation thereof or the resulting changes in enforcement thereof by the Internal Revenue Service.
4. Interest on the Tax-Exempt Bonds is not treated as an item of tax preference for purposes of the federal alternative minimum tax.
5. Interest on the Bonds is exempt from personal income taxes imposed by the State of California.

We express no opinion regarding any other tax consequences caused by the ownership, sale or disposition of, or the accrual or receipt of interest on, the Bonds.

Certain requirements and procedures contained or referred to in the Resolutions or other documents pertaining to the Tax-Exempt Bonds may be changed, and certain actions may be taken or not taken, under the circumstances and subject to the terms and conditions set forth in such documents, upon the advice or with the approving opinion of counsel nationally recognized in the area of tax-exempt obligations. We express no opinion as to the effect of any change to any document pertaining to the Tax-Exempt Bonds or of any action taken or not taken where such change is made or action is taken or not taken without our approval or in reliance upon the advice of counsel other than Co-Bond Counsel with respect to the exclusion from gross income for federal income tax purposes of the interest on the Tax-Exempt Bonds.



The opinion expressed in paragraph 1 above is qualified to the extent the enforceability of the Bonds may be limited by applicable bankruptcy, insolvency, debt adjustment, reorganization, moratorium or similar laws or equitable principles relating to or limiting creditors' rights generally or as to the availability of any particular remedy. The enforceability of the Bonds is subject to the effect of general principles of equity, including, without limitation, concepts of materiality, reasonableness, good faith and fair dealing, to the possible unavailability of specific performance or injunctive relief, regardless of whether considered in a proceeding in equity or at law, and to the limitations on legal remedies against governmental entities in the State of California.

No opinion is expressed herein on the accuracy, completeness or sufficiency of the Official Statement or other offering material relating to the Bonds.

Our opinions are based on existing law, which is subject to change. Such opinions are further based on our knowledge of facts as of the date hereof. We assume no duty to update or supplement our opinions to reflect any facts or circumstances that may thereafter come to our attention or to reflect any changes in any law that may thereafter occur or become effective. Moreover, our opinions are not a guarantee of any specific result and are not binding on the Internal Revenue Service with respect to the Tax-Exempt Bonds; rather, such opinions represent our legal judgment based upon our review of existing law that we deem relevant to such opinions and in reliance upon the representations and covenants referenced above.

Respectfully submitted,







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