



# OFFICE OF THE CONTROLLER

## CITY AND COUNTY OF SAN FRANCISCO

Ben Rosenfield  
Controller

Todd Rydstrom  
Deputy Controller

## Give2SF COVID-19 Response and Recovery Fund

### Monthly Status Update

**TO:** Mayor's Office  
Board of Supervisors

**FROM:** Ben Rosenfield, Controller

**CC:** Naomi Kelly, City Administrator, General Services Agency  
Mary Ellen Carroll, Executive Director, Department of Emergency Management

**DATE:** November 4, 2020

**SUBJECT:** City and County of San Francisco's Give2SF COVID-19 Response and Recovery Fund

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The Give2SF COVID-19 Response and Recovery Fund (Give2SF) is a special fund established by the City and County of San Francisco (City) as part of the [Second Supplement to Mayoral Proclamation Declaring the Existence of a Local Emergency](#), dated February 25, 2020, and issued on March 13, 2020. This memorandum summarizes both monetary and in-kind donations (goods) for Give2SF.

### Monetary Donations

The Second Supplement authorizes the Controller to accept and expend funds to provide shelter, food, financial assistance, and other assistance to individuals and families in San Francisco impacted by the emergency; to replace, repair, and rebuild public buildings, infrastructure, and other assets for use in the City's efforts to respond to the emergency; to issue and administer grants and/or interest-free loans to small businesses in San Francisco to compensate for economic harms resulting from COVID-19; and for other city efforts to address the impacts of COVID-19. The Twenty-Sixth Supplement to the mayoral declaration, dated August 26, 2020, authorizes the Controller to accept and expend funds to support youth programs, including but not limited to, Community Hub and Emergency Child & Youth Care spaces that ensure professional supervision and access to educational and technological resources, physical activity, food, social and emotional development, and other support for the most vulnerable children and youth.

Within the authorized uses outlined above, the City has identified four priority areas for the use of the Give2SF funds: (1) food security, (2) access to housing, (3) security for workers and small businesses, and (4) youth programs. Disbursements of funds are approved by a committee consisting of City Administrator Naomi Kelly, Director of Emergency Management Mary Ellen Carroll, and myself.

Through October 31, 2020:

- \$31,352,345 has been donated to and received by Give2SF both directly and through the San Francisco Foundation, \$29,319,000 of which has been allocated.
- Of the \$29,319,000 that has been allocated:
  - \$18,435,000 is for programs operated by the Department of Children, Youth and Their Families and the Recreation and Park Department, Human Services Agency, Mayor’s Office of Housing and Community Development, Office of Early Care and Education, or Office of Economic and Workforce Development.
  - \$10,884,000 has been allocated to programs that will be administered, with city oversight, by nonprofit organizations through grant agreements between them and the San Francisco Foundation.

The exhibits below summarize this information, including how departments have disbursed the funds through their programs. An attachment to this memorandum shows the individual donations received, including donor name, date, amount, and fund (and excludes individual donations received by departments directly for their own use).

**Exhibit 1: Total Donations Received by Give2SF**

Donations Received Directly by Give2SF	Donations to Give2SF Through the San Francisco Foundation	Total Donations Received
<b>\$8,318,528</b>	<b>\$23,033,817</b>	<b>\$31,352,345</b>

**Exhibit 2: Total Approved Disbursements and Disbursements to Departments, by Use of Fund**

Department	Use of Fund	Disbursements Approved	Disbursements Made
Department of Children, Youth and Their Families and Recreation and Park Department	Youth programs	\$125,000	\$125,000
Human Services Agency	Food security	\$6,946,482	\$6,946,482
Office of Early Care and Education	Security for workers and small businesses	\$1,000,000	\$1,000,000
Office of Economic and Workforce Development	Security for workers and small businesses	\$4,073,518	\$4,073,518
Mayor’s Office of Housing and Community Development	Access to housing	\$6,290,000	\$6,290,000
<b>Total</b>		<b>\$18,435,000</b>	<b>\$18,435,000</b>

**Exhibit 3: Human Services Agency’s Program Uses and Impacts**

Purpose	Description	Nonprofit Organization Partner	Amount	Impact
Senior/ Disability Food and Nutrition Network	Support equipment, staffing, and other infrastructure needed to modify services under COVID-19 (for example, freezers to provide multiday meal packs, additional delivery drivers and vehicles).	Department of Disability and Aging Services Network Providers <sup>a</sup>	\$1,425,113	100,000 new meals per month and supporting program modifications to maintain pre-COVID-19 service levels of 250,000 meals per month
Undocumented and Immigrant Households	Support low-income, undocumented and immigrant households who may be ineligible for mainstream benefits (for example, CalFresh) by providing gift cards ranging from \$200 to \$600 in value.	HealthySF	\$500,000	2,631 households <sup>b</sup>
		Chinese for Affirmative Action	\$300,000	500-700 households
Family Support	Support low-income families with gift cards distributed through Family Resource Centers (value based on household size), which operate in high-priority zip codes (based on COVID-19 infection rate, CalFresh application volume, and other factors).	Family Resource Centers	\$750,000	Up to 1,400 families
Isolation/ Quarantine Support	Meet emergency food needs of households in isolation/quarantine due to confirmed or suspected infection until regular food support is established.	Shanti Project	\$75,000	300-450 households
LGBTQ Food Relief	Distribute gift cards to help LGBTQ people meet urgent food needs, with a particular focus on trans people of color, trans immigrants, low-income LGBTQ people, and those who have lost their income due to COVID-19.	LGBTQ Center	\$75,000	300-400 individuals
Food Relief for Low-Income Transitional Age Youth	Distribute gift cards to transitional age youth (age 18 to 24) receiving Medi-Cal benefits through the Human Services Agency, a group who reported pressing food needs via an agency-administered survey and are unlikely to receive other disaster assistance food support.	N/A – To be distributed by Human Services Agency	\$860,000	3,700-4,000 individuals
Support for Mothers and Infants of Color	Distribute gift cards to support mothers and infants of color, leveraging culturally appropriate pregnancy and postpartum care programs to reach low-income African-American, Latinx, and Pacific Islander pregnant women. Clients will receive \$599 to \$1,200 in gift cards over the support period.	SisterWeb SF Community Doula Network	\$44,925	75 families
		Black Infant Health	\$68,885	115 families

Purpose	Description	Nonprofit Organization Partner	Amount	Impact
Food Support for Latinx Community	Support distribution of culturally-appropriate groceries to Latinx residents. This includes groceries picked up in-person at pantries and deliveries to vulnerable residents.	CANA/ Mission Food Hub	\$1,486,482	<i>To be quantified<sup>f</sup></i>
		Homies Organizing the Mission to Empower Youth (HOMEY)	\$99,000	300 families
Meals for HOPE SF Residents	Support distribution of prepared meals to residents in the Sunnydale and Potrero HOPE SF sites. Meals will be delivered 2-3 times per week for up to 16 weeks. This funding helps sustain existing efforts at these locations.	Mercy Housing	\$192,000	<i>To be quantified<sup>f</sup></i>
		Shanti Project	\$96,000	<i>To be quantified<sup>f</sup></i>
Grocery Delivery to San Francisco Housing Authority Residents	Distribute groceries weekly for six weeks to 600 families who are residents of public housing or Rental Assistance Demonstration sites or who participate in the Housing Voucher (Section 8) program. This weekly service is rotated among sites so that a family will receive this support monthly.	San Francisco Housing Authority	\$169,236	600 families
Emergency and Short-Term Funding Support for Communities of Color <sup>d</sup>	Sustain meal service to homeless encampments during two-week gap in regular service through the Meals in Place program (neighborhoods: Upper Market, SOMA, Mission, and Bayview).	Nourish	\$292,824	19,600 meals distributed
	Support distribution of meals through the African-American Faith-Based Coalition to older and otherwise at-risk African-American households citywide.	San Francisco New Deal	\$241,955	21,916 meals distributed
	Support distribution of meals through Mother Brown's Dining Hall in the Bayview to ensure maintenance of weekend meal service levels.	La Cocina	\$22,600	2,000 meals distributed
	Pilot a weekly hot meal to supplement food resources for low-income Treasure Island residents.	One Treasure Island	\$14,000	160 residents
Funding for Communities of Color	TBD	<i>To be identified<sup>f</sup></i>	\$233,462	<i>To be quantified<sup>f</sup></i>
<b>Total</b>			<b>\$6,946,482</b>	

<sup>a</sup> Bayview Senior Services, Centro Latino, Episcopal Community Services, Glide, Jewish Family & Children's Services, Kimochi, Meals on Wheels, On Lok/30th Street, Project Open Hand, Russian American Community Services, San Francisco-Marin Food Bank, Self-Help for the Elderly

<sup>b</sup> Total card value exceeds allocation because bulk purchase of cards provides 5 percent discount.

<sup>c</sup> Program/service delivery is in the planning phase. Grantees and impacts will be reported in subsequent reports.

<sup>d</sup> These initiatives were identified by the Emergency Operations Center Feeding Group as needing short-term support to fill critical funding gaps for community-driven efforts serving communities of color.

**Exhibit 4: Office of Economic and Workforce Development Program Uses and Impacts**

Purpose	Description	Grantee	Amount	Impact
Small Business Resiliency Grants	Make emergency grants to eligible small businesses with evidence of at least 25 percent revenue loss in a 30-day period.	Northeast Community Federal Credit Union	\$1,000,000	At least 100 small businesses to access grants of up to \$10,000
Small Business No-Interest Loans	San Francisco Hardship Emergency Loan Program (SF HELP) funds can be used to pay payroll, rent, utilities, inventory, and more. Flexible loan terms determined on a case-by-case basis, based on borrower's ability to repay.	Mission Economic Development Agency	\$1,000,000	At least 20 businesses to access no-interest loan of up to \$50,000
		Main Street Launch	\$1,200,000	At least 24 businesses to access no-interest loan of up to \$50,000
Supportive Services for Immigrant Workers	Provide direct support to immigrants and undocumented children, families, and communities affected by COVID-19.	Office of Civic Engagement and Immigrant Affairs (Subrecipient: SF Labor Council)	\$115,000	Provide \$200 to at least 500 individuals
		Office of Civic Engagement and Immigrant Affairs (Subrecipient: UndocuFund SF)	\$115,000	Provide \$200 to at least 500 individuals
		Bay Area Community Resources	\$115,000	Provide \$200 to at least 500 individuals
		Bay Area Community Resources (Subrecipient: Community Youth Center)	\$115,000	Provide \$200 to at least 500 individuals
Supportive Services for Food Security	Provide direct relief to support immigrants and undocumented children, families, and communities affected by COVID-19.	Bay Area Community Resources	\$100,000	Provide \$200 to at least 500 individuals
		Bay Area Community Resources (Subrecipient: Community Youth Center)	\$100,000	Provide \$200 to at least 500 individuals
	Provide support to the Mission District Food Hub, which Carnaval kicked off on Cinco de Mayo.	San Francisco Arts Commission (Subrecipient: Cultura y Arte Nativa de las Americas (CANAA))	\$100,000	Provide groceries to 4,000 disadvantaged, mostly immigrant households
	Provide direct relief to support vulnerable residents in low-income communities of color hard-hit by the pandemic, with a focus on public housing residents and at-risk households.	Human Rights Commission (Subrecipient: Collective Impact)	\$63,518*	Provide meals to 3,800 vulnerable residents
	Support food relief efforts for low-income, limited English-speaking workers who test positive for COVID-19 and find they cannot support themselves during quarantine.	Bay Area Community Resources (Subrecipient: Community Youth Center)	\$50,000	Provide support to 250 low-income, vulnerable, disconnected households
	<b>Total</b>			<b>\$4,073,518</b>

\* \$63,518 of the original \$350,000 allocation was spent. The remaining balance of \$286,482 was transferred to the Human Services Agency to continue support for food security under the Food Support for Latinx Community program.

Source: Office of Economic and Workforce Development

**Exhibit 5: Mayor’s Office of Housing and Community Development’s Program Uses and Impacts**

Program	Description	Nonprofit Organization Partner	Amount	Impact
Housing Stabilization	Provide financial assistance for rent, mortgage, utility, and other housing costs to eligible households (average amount of \$4,000 per household per application period, with an assistance cap of \$10,000). Households are eligible, regardless of immigration status, if they have experienced a substantial loss of income due to COVID-19 and cannot afford their housing costs. Applications are run through a prioritization tool that identifies households that are most at risk.	Catholic Charities of San Francisco	\$1,258,000	Approximately 9,000 applications received requesting financial assistance of over \$42 million. To date, 1,443 prioritized applications are in the process of receiving up to a combined \$5.8 million in assistance.
		Eviction Defense Collaborative	\$1,258,000	
		La Raza Community Resource Center	\$1,258,000	
		Q Foundation	\$1,258,000	
		Young Community Developers	\$1,258,000	
<b>Total</b>			<b>\$6,290,000</b>	

Source: Mayor’s Office of Housing and Community Development

**Exhibit 6: Office of Early Care and Education’s Program Uses and Impacts**

Program	Description	Nonprofit Organization Partner	Amount	Impact*																				
Family Child Care (FCC) Emergency Operating Grants	Provide economic relief to FCC educators, who are self-employed, low-income workers who are not eligible for or do not have access to many of the funding resources available to other business sectors. This relief will help FCCs to survive a loss of revenue until full enrollment can begin again.	Low Income Investment Fund (LIIF)	\$1,000,000	165 grants awarded to 35 large FCC homes (serving up to 14 children) and 130 small FCC homes (serving up to 8 children).																				
				<table border="1"> <thead> <tr> <th>Language Type</th> <th>Large</th> <th>Small</th> <th>Amount</th> </tr> </thead> <tbody> <tr> <td>Chinese</td> <td>25</td> <td>63</td> <td>\$565,000</td> </tr> <tr> <td>Spanish</td> <td>7</td> <td>38</td> <td>\$260,000</td> </tr> <tr> <td>English</td> <td>3</td> <td>29</td> <td>\$175,000</td> </tr> <tr> <td><b>Total</b></td> <td><b>35</b></td> <td><b>130</b></td> <td><b>\$1,000,000</b></td> </tr> </tbody> </table>	Language Type	Large	Small	Amount	Chinese	25	63	\$565,000	Spanish	7	38	\$260,000	English	3	29	\$175,000	<b>Total</b>	<b>35</b>	<b>130</b>	<b>\$1,000,000</b>
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\* The application deadline was July 17, 2020. LIIF has distributed all grants to the FCC grantees via direct deposit.

Source: Office of Early Care and Education

**Exhibit 7: Department of Children, Youth and Their Families’ and Recreation and Park Department’s Program Uses and Impacts**

Program	Description	Nonprofit Organization Partner	Allocated Amount	Impact
COVID-19 Community Hubs Initiative	Community Hubs are designed to support children and youth who: are part of low-income households; live in HOPE SF, public housing, or single-room occupancy hotels; are experiencing homelessness; are foster youth; or are English language learners.	YMCA of San Francisco	\$125,000	Provide backpacks and supplies for children and youth who meet one of the following criteria: 1) are in kindergarten through 6 <sup>th</sup> grade, are enrolled in any phase of the Community Hubs, and are from a high-need community as defined by the program design (up to 6,000 individuals); or 2) others who are in kindergarten through 6 <sup>th</sup> grade and those in 7 <sup>th</sup> grade or above who live within walking distance of a Community Hub but cannot enroll.
<b>Total</b>			<b>\$125,000</b>	

Source: Department of Children, Youth and Their Families and Recreation and Park Department

**Exhibit 8: Total Approved Disbursements From the San Francisco Foundation Directly to Nonprofit Organizations With City Oversight**

Program	Oversight Department(s)	Disbursements Approved
Emergency Family Relief Fund	Office of Economic and Workforce Development/Human Rights Commission	\$4,884,000
Right to Recover	Office of Economic and Workforce Development/Human Rights Commission	\$3,000,000
COVID-19-Related Grants and Loans for Small Businesses	Office of Economic and Workforce Development	\$3,000,000
<b>Total</b>		<b>\$10,884,000</b>

**Exhibit 9: Uses, Impacts, and Grant Status for Programs Funded by Grant Agreements Between the San Francisco Foundation and Nonprofit Organizations With Joint Oversight From the Office of Economic and Workforce Development and Human Rights Commission**

Purpose	Description	Nonprofit Organization	Amount	Impact
<b>Emergency Family Relief Fund</b>	\$500 will be paid to families, or residents with children 18 and younger, affected by the COVID-19 pandemic who do not qualify for federal benefits.	Bay Area Community Resources	\$1,555,000	Up to 1,555 families
		Central American Resource Center—San Francisco	\$100,000	Up to 100 families
		Chinese for Progressive Action	\$750,000	Up to 750 families
		Coleman Advocates (Excelsior Works!)	\$200,000	Up to 200 families
		Collective Impact	\$50,000	50 to 100 families
		Community Youth Center of San Francisco	\$750,000	Up to 750 families
		Dolores Street Community Services	\$150,000	Up to 150 families
		Tenderloin Housing Clinic (La Voz Latina SF)	\$100,000	Up to 100 families
		Mission Economic Development Agency	\$850,000	Up to 850 families
		Young Community Developers	\$379,000	379 to 758 families
<b>Total</b>			<b>\$4,884,000</b>	
<b>Right to Recover Program<sup>a</sup></b>	Eligible low-income workers who have COVID-19 will receive two weeks of wage replacement or \$1,285, based on San Francisco’s hourly minimum wage.	Mission Economic Development Agency <sup>b</sup>	\$1,400,000	Up to 711 workers
		Young Community Developers <sup>b</sup>	\$1,400,000	Up to 711 workers
		Self-Help for the Elderly	\$100,000	Up to 79 workers
		Central City Hospitality House	\$100,000	Up to 79 workers
<b>Total</b>			<b>\$3,000,000</b>	

<sup>a</sup> The Right to Recover Program has an additional \$1,503,570 of directed donations available for future allocations.

<sup>b</sup> Grant agreements between the San Francisco Foundation and nonprofit organizations are in progress. All others have been executed, and the funds have been disbursed to nonprofit organizations.

**Exhibit 10: Uses, Impacts, and Grant Status for Programs Funded by Grant Agreements Between the San Francisco Foundation and Nonprofit Organizations With Oversight From the Office of Economic and Workforce Development**

Purpose	Description	Nonprofit Organization	Amount	Impact
<b>COVID-19-Related Grants and Loans for Small Businesses</b>	Funding will support the Office of Economic and Workforce Development’s existing grant and loan programs for small businesses affected by COVID-19, including \$1,500,000 that has been allocated to the City’s African-American Small Business Revolving Loan Fund.	Main Street Launch	\$2,000,000	At least 40 businesses to access no-interest loans of up to \$50,000
		Mission Economic Development Agency	\$1,000,000	At least 20 businesses to access no-interest loans of up to \$50,000
<b>Total</b>			<b>\$3,000,000</b>	



## In-Kind Donations

The Ninth Supplement to the mayoral declaration, dated April 10, 2020, revised and replaced Item 4 in the Second Supplement to authorize the acceptance and use of goods donated to support the City’s COVID-19 response efforts. The Twenty-Sixth Supplement, dated August 26, 2020, authorizes the acceptance and use of goods and facilities to support youth programs. Some donated goods are received by the Logistics Section of the COVID Command Center (formerly Emergency Operations Center). Other in-kind goods have been donated directly to city departments for their use.

Through October 31, 2020:

- 1,550,016 units of in-kind goods have been donated to and received by Give2SF, with a donation value of \$4,038,676.<sup>1</sup>
- 1,339,754 units have been distributed to city departments by the COVID Command Center’s Logistics Section.

Exhibit 11 summarizes this information, including valuation by category of donated goods. An attachment to this memorandum shows the individual donations received, including donor name, only for goods received through the COVID Command Center (and excludes individual donations received by departments directly for their own use).

### Exhibit 11: In-Kind Donations Received by Give2SF and Distributed by the COVID Command Center’s Logistics Section

Category	Count Received	Count Distributed*
Aprons	369	369
Coveralls	14,018	3,818
Face Shields	63,137	4,937
Gloves	527,200	527,200
Goggles	3,362	3,362
Gowns	5,350	5,350
Hand Sanitizer	959	959
Liquid Disinfectant	302	0
Masks	707,523	649,243
Other Bulk Items	113,010	81,290
Shoe Covers	113,800	62,240
Wipes	986	986
<b>Total</b>	<b>1,550,016</b>	<b>1,339,754</b>

\* Excludes goods purchased and distributed by the COVID Command Center’s Logistics Section.

Source: COVID Command Center, Logistics Section

<sup>1</sup> Valuation of in-kind donations is ongoing.

## Sunshine Ordinance Compliance

### Financial Interests and Disclosure of Donations

The Sunshine Ordinance (San Francisco Administrative Code, Chapter 67) requires the disclosure of the source of any donation of over \$100 to the City and any financial interest the donor has involving the City. However, some donations received by Give2SF, both directly and through the San Francisco Foundation, were from donors who asked to remain anonymous.

The Controller's Office is following up with donors to try to learn the source of the anonymous donations to the City and any financial interest the donor may have involving the City. Due to these efforts, one donor-advised fund, Fidelity Charitable, has agreed to no longer process grants to the City directed by donors who request anonymity. Fidelity, Schwab Charitable, and the Silicon Valley Foundation confirmed that they are the owners of donations they process once the donated funds are in their possession. The City Attorney accepts this interpretation, so no donations from Fidelity, Schwab Charitable, or Silicon Valley Foundation are considered to be anonymous. Although donor-advised funds may technically own the donations they process, the true sources of the donations have control over the giving and direct the distribution of the funds, so donating anonymously to the City seems to be inconsistent with the Sunshine Ordinance. This is an area for policymakers' future consideration.

To date, only four donations (\$6,150 of \$8,318,528) directly received by Give2SF were made anonymously, two of which were made through donor-advised funds. The Controller's Office contacted all donor-advised funds regarding anonymous donations to the City that they handled, informed them of city law in this area, and requested the donors' names and financial interest confirmations. Of the four anonymous donations:

- Three were made via electronic wire transfer or money order with no contact information provided and for which no contact information is publicly available.
- One is still being followed up on by the donor-advised fund.

The Controller's Office also attempted to contact those who made donations the City received through September 30, 2020, requesting city-related financial interest information. To date, 263 donors responded to the Controller's Office request to confirm they do not have a financial interest with the City and 4 donors have confirmed that they have a financial interest in the form of a permit or permits with the City. These donors are identified in the relevant attachment.

The Controller's Office is working collaboratively with the San Francisco Foundation to obtain donor names and financial interests when possible and determine which donors wish to remain anonymous. Similar to Fidelity, Schwab Charitable, and the Silicon Valley Foundation, the San Francisco Foundation confirmed that it is also the owner of all donations it processes once the donated funds are in its possession. To date, only 168 donations (\$63,171 of \$23,033,817) through the San Francisco Foundation were made anonymously, both through donor-advised funds and corporate giving programs. Of these 168 donations, 71 (\$57,225) are over the Sunshine Ordinance's \$100 threshold.

Due to these ongoing efforts:

- For donations made through its website, the San Francisco Foundation has added to its website a statement that the Give2SF Fund cannot accept anonymous donations.

- For donations made at the San Francisco Foundation through donor-advised funds where the donor requests anonymity, the foundation will inform donors that it cannot process anonymous donations and will decline the donations.
- For donations made through corporate-giving platforms, such as Benevity Community Impact Fund, the San Francisco Foundation does not have control, so individual donors may still be anonymous.

None of the in-kind donors are anonymous. Two donors of goods have confirmed that they have a financial interest with the City in the form of a contract or contracts with one or more city departments. These donors are identified in the relevant attachment.

### **Policy Options for Anonymous Give2SF Donations Received**

Due to either the absence of a response or the explicit refusal of some donors to disclose their identity and possible financial interest with the City, the Controller's Office cannot report on this information and is seeking policymaker guidance on next steps. For example, the Board of Supervisors may move to accept these donations while acknowledging the outreach and identification efforts taken by the Controller's Office to obtain donor information. Alternatively, the Board may order the return of the anonymous donations for which the information required by the Sunshine Ordinance cannot be obtained. Further, the ordinance does not address donations via donor-advised funds or whether donor-advised funds can be considered the source of donations and, therefore, meet the ordinance's intent. The Controller's Office will continue to retain the value of the anonymous donations until policymakers' guidance is received.

Should you need additional information, please contact me at [ben.rosenfield@sfgov.org](mailto:ben.rosenfield@sfgov.org) or (415) 554-7500.

#### Attachments

- Give2SF Monetary Donations Received
- Give2SF In-Kind Donations Received