

*In the opinion of Hawkins Delafield & Wood LLP, San Francisco, California, and Lofton & Jennings, San Francisco, California, Co-Bond Counsel to the City, under existing statutes and court decisions and assuming continuing compliance with certain tax covenants described herein, (i) interest on the Series 2006 Bonds is excluded from gross income for Federal income tax purposes pursuant to Section 103 of the Internal Revenue Code of 1986, as amended (the "Code"), and (ii) interest on the Series 2006 Bonds is not treated as a preference item in calculating the alternative minimum tax imposed on individuals and corporations under the Code; such interest, however, is included in the adjusted current earnings of certain corporations for purposes of calculating the alternative minimum tax imposed on such corporations. In addition, in the opinion of Co-Bond Counsel to the City, under existing statutes, interest on the Series 2006 Bonds is exempt from personal income taxes imposed by the State of California. See "TAX MATTERS."*

**\$27,005,000**

**CITY AND COUNTY OF SAN FRANCISCO FINANCE CORPORATION  
LEASE REVENUE BONDS, SERIES 2006  
(OPEN SPACE FUND - VARIOUS PARK PROJECTS)**

**Dated: Date of Delivery****Due: July 1, as shown on the inside cover**

The City and County of San Francisco Finance Corporation Lease Revenue Bonds, Series 2006 (Open Space Fund – Various Park Projects) (the "Series 2006 Bonds"), are issued pursuant to a Master Trust Agreement, dated as of October 1, 2006 (the "Master Trust Agreement"), by and between the City and County of San Francisco Finance Corporation (the "Corporation") and U.S. Bank National Association, as trustee (the "Trustee"), and the Charter of the City and County of San Francisco. See "INTRODUCTION—Authority for Issuance." The Series 2006 Bonds are being issued to: (i) finance the design, construction, renovation and the installation of various park improvements (collectively, the "Projects"), located in the City and County of San Francisco (the "City"); (ii) fund a Reserve Fund; and (iii) pay costs associated with the issuance of the Series 2006 Bonds. See "THE PROJECTS." The City owns various real property in the City (the "Sites") that will be leased by the City, as lessor, to the Corporation, as lessee, pursuant to a site lease dated as of October 1, 2006 (the "Site Lease"). The Sites and the improvements thereon (collectively, the "Facilities") will be leased by the Corporation, as lessor, to the City, as lessee, pursuant to a Master Project Lease, dated as of October 1, 2006 (the "Master Lease").

The Series 2006 Bonds are primarily payable from rental payments to be made by the City to the Corporation pursuant to the Master Lease. The obligation of the City to make the Rental Payments (defined herein) is limited solely to Net Open Space Fund Property Tax Revenues (defined herein). Under the Master Lease, so long as the City has beneficial use and occupancy of the Projects, the City is obligated to make Rental Payments (defined herein), in amounts sufficient, in both time and amount, to pay the principal of and interest on the Series 2006 Bonds. Under the Master Lease, the City has covenanted to take such action as may be necessary to include all Rental Payments in its annual budget and to make the necessary appropriations therefore solely from Net Open Space Fund Property Tax Revenues. See "SECURITY AND SOURCES OF PAYMENT."

The Series 2006 Bonds will be issued only as fully registered bonds without coupons and when issued will be registered in the name of Cede & Co., as nominee of The Depository Trust Company, New York, New York ("DTC"). Individual purchases of the Series 2006 Bonds will be made in book-entry form only, in denominations of \$5,000 or any integral multiple thereof. Beneficial Owners of the Series 2006 Bonds will not receive physical delivery of bond certificates. Payments of principal of and interest on the Series 2006 Bonds will be made by the Trustee, to DTC, which in turn is required to remit such principal and interest to the DTC Participants for subsequent disbursement to the Beneficial Owners of the Series 2006 Bonds. See APPENDIX F—"DTC AND THE BOOK-ENTRY ONLY SYSTEM." The Series 2006 Bonds will be dated and bear interest from their date of delivery. Interest on the Series 2006 Bonds will be payable on January 1 and July 1 of each year, commencing January 1, 2007. **The Series 2006 Bonds are subject to redemption prior to their respective stated maturities. See "THE SERIES 2006 BONDS—Redemption."**

**THE SERIES 2006 BONDS ARE LIMITED OBLIGATIONS OF THE CORPORATION PAYABLE SOLELY FROM BASE RENTAL PAYMENTS MADE BY THE CITY TO THE CORPORATION PURSUANT TO THE MASTER LEASE AND ANY OTHER AMOUNTS HELD IN CERTAIN FUNDS AND ACCOUNTS ESTABLISHED PURSUANT TO THE MASTER TRUST AGREEMENT, SUBJECT TO THE PROVISIONS OF THE MASTER TRUST AGREEMENT PERMITTING THE APPLICATION OF SUCH AMOUNTS FOR THE PURPOSES AND ON THE TERMS AND CONDITIONS SET FORTH IN THE MASTER TRUST AGREEMENT. PURSUANT TO THE MASTER LEASE, THE CITY IS OBLIGATED TO MAKE BASE RENTAL PAYMENTS SOLELY FROM THE NET OPEN SPACE FUND PROPERTY TAX REVENUES. THE PRINCIPAL OR REDEMPTION PRICE OF, AND INTEREST ON, THE SERIES 2006 BONDS SHALL BE PAYABLE ONLY FROM THE FUNDS DESCRIBED IN THE MASTER TRUST AGREEMENT AND NEITHER THE CORPORATION NOR ANY MEMBER OF ITS BOARD OF DIRECTORS SHALL INCUR ANY LIABILITY OR ANY OTHER OBLIGATION WITH RESPECT OF THE ISSUANCE OF THE SERIES 2006 BONDS. THE OBLIGATION OF THE CITY TO MAKE RENTAL PAYMENTS UNDER THE MASTER LEASE DOES NOT CONSTITUTE A DEBT OR GENERAL OBLIGATION OF THE CITY, THE STATE OF CALIFORNIA OR ANY POLITICAL SUBDIVISION THEREOF WITHIN THE MEANING OF THE CONSTITUTION OF THE STATE OF CALIFORNIA OR ANY STATUTORY DEBT LIMITATION OR RESTRICTION.**

The scheduled payment of principal of and interest on the Series 2006 Bonds when due will be guaranteed under an insurance policy to be issued concurrently with the delivery of the Series 2006 Bonds by FINANCIAL SECURITY ASSURANCE INC. See "BOND INSURANCE."



***This cover page contains certain information for general reference only. It is not a summary of this issue. Investors should read this entire Official Statement to obtain information essential to the making of an informed investment decision.***

The Series 2006 Bonds are offered when, as, and if issued by the Corporation and accepted by the purchaser(s), subject to the approval of legality by Hawkins Delafield & Wood LLP, San Francisco, California, and Lofton & Jennings, San Francisco, California, Co-Bond Counsel. Certain legal matters will be passed upon for the Corporation by its counsel, Miller Brown & Dannis, San Diego, California, and the City by the City Attorney. It is expected that the Series 2006 Bonds will be available for delivery in book-entry form through the facilities of DTC in New York, New York, on or about November 2, 2006.

Dated: October 19, 2006.

**\$27,005,000**  
**CITY AND COUNTY OF SAN FRANCISCO FINANCE CORPORATION**  
**LEASE REVENUE BONDS, SERIES 2006**  
**(OPEN SPACE FUND – VARIOUS PARK PROJECTS)**

**MATURITY SCHEDULE**

**\$23,395,000 Serial Bonds**

<u>Maturity Date</u> <u>(July 1)</u>	<u>Principal Amount</u>	<u>Interest Rate</u>	<u>Initial Reoffering</u> <u>Yield<sup>(1)</sup></u>	<u>CUSIP<sup>(2)</sup></u> <u>(79765X)</u>
2007	\$645,000	5.500%	3.400%	LJ3
2008	850,000	5.500	3.430	LK0
2009	895,000	5.500	3.460	LL8
2010	945,000	5.500	3.500	LM6
2011	995,000	4.000	3.550	LN4
2012	1,035,000	4.000	3.600	LP9
2013	1,080,000	4.000	3.650	LQ7
2014	1,120,000	4.000	3.700 <sup>(3)</sup>	LR5
2015	1,165,000	3.750	3.790	LS3
2016	1,210,000	4.125	3.860 <sup>(4)</sup>	LT1
2017	1,260,000	4.000	4.000	LU8
2018	1,310,000	4.000	4.000	LV6
2019	1,360,000	4.000	4.000	LW4
2020	1,415,000	4.000	4.000	LX2
2021	1,475,000	4.125	4.125	LY0
2022	1,535,000	4.200	4.200	LZ7
2023	1,600,000	4.250	4.250	MA1
2024	1,665,000	4.250	4.250	MB9
2025	1,735,000	4.300	4.300	MC7

\$3,710,000 5.000% Term Bond due July 1, 2027 – Yield: 4.330%<sup>(5)</sup> – CUSIP No.<sup>(2)</sup> 79765XMD5

(1) Initial reoffering yields were provided by the Purchaser.

(2) Copyright, American Bankers Association. CUSIP data herein is provided by Standard and Poor's, CUSIP Service Bureau, a division of The McGraw-Hill Companies, Inc. This data is not intended to create a database and does not serve in any way as a substitute for the CUSIP Service. CUSIP numbers are provided for convenience of reference only. None of the Corporation, the City or the purchaser(s) take any responsibility for the accuracy of such numbers.

(3) Priced to call at 101.753% on July 1, 2014.

(4) Priced to call at 101.539% on July 1, 2014.

(5) Priced to call at 103.836% on July 1, 2014.

No dealer, broker, salesperson or other person has been authorized by the City or the Corporation to give any information or to make any representations other than those contained herein and, if given or made, such other information or representation must not be relied upon as having been authorized by the Corporation. This Official Statement does not constitute an offer to sell or the solicitation of an offer to buy nor shall there be any sale of the Series 2006 Bonds by any person, in any jurisdiction in which it is unlawful for such person to make such an offer, solicitation or sale.

This Official Statement is not to be construed as a contract with the purchaser or purchasers of the Series 2006 Bonds. Statements contained in this Official Statement which involve estimates, forecasts or matters of opinion, whether or not expressly so described herein, are intended solely as such and are not to be construed as representations of fact.

The information set forth herein, other than that provided by the City and the Corporation, has been obtained from sources that are believed to be reliable, but is not guaranteed as to accuracy or completeness. The information and expressions of opinion herein are subject to change without notice and neither delivery of this Official Statement nor any sale made hereunder shall, under any circumstances, create any implication that there has been no change in the affairs of the City, the Corporation, the Facilities or the Projects since the date hereof.

This Official Statement is submitted in connection with the sale of the Series 2006 Bonds referred to herein and may not be reproduced or used, in whole or in part, for any other purpose, unless authorized in writing by the City and the Corporation. All summaries of the documents and laws are made subject to the provisions thereof and do not purport to be complete statements of any or all such provisions. All capitalized terms used herein, unless noted otherwise, shall have the meanings prescribed in the Master Trust Agreement.

In connection with the offering of the Bonds, the underwriters may over-allot or effect transactions which stabilize or maintain the market price of the Bonds at levels above that which might otherwise prevail in the open market. Such stabilizing, if commenced, may be discontinued at any time. The underwriters may offer and sell the Bonds to certain dealers and dealer banks at prices lower than the initial public offering prices stated on the inside cover hereof. Such initial public offering prices may be changed from time to time by the underwriters.

This Official Statement contains forecasts, projections, estimates and other forward-looking statements that are based on current expectations. The words “expects,” “forecasts,” “projects,” “intends,” “anticipates,” “estimates,” “assumes” and analogous expressions are intended to identify forward-looking statements. Such forecasts, projections and estimates are not intended as representations of fact or guarantees of results. Any such forward-looking statements inherently are subject to a variety of risks and uncertainties that could cause actual results or performance to differ materially from those that have been forecast, estimated or projected. Such risks and uncertainties include, among others, changes in social and economic conditions, federal, state and local statutory and regulatory initiatives, litigation, population changes, seismic events and various other events, conditions and circumstances, many of which are beyond the control of the Corporation. These forward-looking statements speak only as of the date of this Official Statement. The Corporation disclaims any obligation or undertaking to release publicly any updates or revisions to any forward-looking statement contained herein to reflect any changes in the expectations of the Corporation with regard thereto or any change in events, conditions or circumstances on which any such statement is based.

The issuance and sale of the Bonds have not been registered under the Securities Act of 1933 in reliance upon the exemption provided thereunder by Section 3(a)2 for the issuance and sale of municipal securities. This Official Statement does not constitute an offer to sell or the solicitation of an offer to buy, nor shall there be any sale of the Bonds by any person in any jurisdiction in which it is unlawful for such persons to make such offer, solicitation or sale.

Other than with respect to information concerning Financial Security Assurance Inc. (the “Bond Insurer”) contained under the caption “BOND INSURANCE” and APPENDIX H–“SPECIMEN MUNICIPAL BOND INSURANCE POLICY” herein, none of the information in this Official Statement has been supplied or verified by the Bond Insurer and the Bond Insurer makes no representation or warranty, express or implied, as to (i) the accuracy or completeness of such information; (ii) the validity of the Series 2006 Bonds; or (iii) the tax exempt status of the interest on the Series 2006 Bonds.

**CITY AND COUNTY OF SAN FRANCISCO FINANCE CORPORATION**

**Board of Directors**

Marc Stad, *President*

Barry Fishman, *Chief Financial Officer and Secretary*

**CITY AND COUNTY OF SAN FRANCISCO**

Gavin Newsom, *Mayor*

**Board of Supervisors**

Aaron Peskin, *President, District 3*

Michela Alioto-Pier, *District 2*

Tom Ammiano, *District 9*

Chris Daly, *District 6*

Bevan Dufty, *District 8*

Sean Elsbernd, *District 7*

Fiona Ma, *District 4*

Sophie Maxwell, *District 10*

Jake McGoldrick, *District 1*

Ross Mirkarimi, *District 5*

Gerardo Sandoval, *District 11*

**City and County Officials**

José Cisneros, *Treasurer*

Edward M. Harrington, *Controller*

Dennis J. Herrera, *City Attorney*

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San Diego, California

*Co-Bond Counsel*

Hawkins Delafield & Wood LLP

San Francisco, California

*Co-Financial Advisors*

TKG & Associates

San Francisco, California

Lofton & Jennings

San Francisco, California

Public Financial Management, Inc.

San Francisco, California

*Trustee*

U.S. Bank National Association

San Francisco, California



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## **OFFICIAL STATEMENT**

**\$27,005,000**

**CITY AND COUNTY OF SAN FRANCISCO FINANCE CORPORATION  
LEASE REVENUE BONDS, SERIES 2006  
(OPEN SPACE FUND – VARIOUS PARK PROJECTS)**

### **INTRODUCTION**

This Official Statement, which includes the cover page and appendices hereto (this “Official Statement”), provides certain information concerning the issuance of \$27,005,000 principal amount of the City and County of San Francisco Finance Corporation Lease Revenue Bonds, Series 2006 (Open Space Fund – Various Park Projects) (the “Series 2006 Bonds”). The Series 2006 Bonds and any Parity Bonds are referred to collectively as the “Bonds.” Any capitalized term not defined herein shall have the meaning given to such term in APPENDIX D–“SUMMARY OF CERTAIN PROVISIONS OF THE LEGAL DOCUMENTS–DEFINITIONS.” The references to any legal documents, instruments and the Series 2006 Bonds in this Official Statement do not purport to be comprehensive or definitive, and reference is made to each such document for complete details of all terms and conditions. Copies of all legal documents are available at the principal office of the Trustee.

#### **Authority for Issuance**

The Series 2006 Bonds are issued pursuant to Ordinance No. 249-04, passed by the Board of Supervisors of the City and County of San Francisco (the “Board of Supervisors”) on October 5, 2004 and signed by the Mayor on October 14, 2004, Resolution No. 2006-04 adopted by the Board of Directors of the City and County of San Francisco Finance Corporation (the “Corporation”) on October 4, 2006, the Master Trust Agreement, dated as of October 1, 2006 (the “Master Trust Agreement”), between the Corporation and U.S. Bank Trust National Association as trustee (the “Trustee”) and the Charter of the City and County of San Francisco (the “Charter”).

At an election held on March 7, 2000, the voters of the City and County of San Francisco (the “City”) adopted Proposition C amending the Charter by repealing the then existing Park and Open Space Fund, authorizing the creation of a new Park, Recreation and Open Space Fund (the “Open Space Fund”) to purchase open space, acquire property for recreation facilities and develop and maintain those facilities, and authorizing the issuance of revenue bonds for such purposes, all as codified in Section 16.107 of the Charter.

The Open Space Fund is administered by the Recreation and Park Department of the City (the “Department”). A set-aside from the City’s share of the property tax levy in an amount equal to two and one-half cents (\$0.025) for each \$100 assessed valuation is required by the Charter to be deposited in the Open Space Fund (the “Open Space Fund Property Tax Revenues”). The authorization to collect the set-aside to fund the Open Space Fund commenced in Fiscal Year 2000-01 and extends through July 1, 2030. See “SECURITY AND SOURCES OF PAYMENT–Net Open Space Fund Property Tax Revenues.”

#### **Purpose**

The Series 2006 Bonds are being sold to provide funds to: (i) finance the design, construction, renovation and installation of various park improvements within the City (each a “Project” and collectively, the “Projects”); (ii) fund a Reserve Fund; and (iii) pay costs associated with the issuance of the Series 2006 Bonds. See “THE PROJECTS.”

## **Security and Sources of Payment**

The City owns various real property (each a “Site” and collectively, the “Sites”) that the City, as lessor, has leased to the Corporation, as lessee, pursuant to a site lease dated as of October 1, 2006 (the “Site Lease”). The Sites and the improvements thereon (collectively, the “Facilities”) will be leased by the Corporation, as lessor, to the City, as lessee, pursuant to a Master Lease, dated as of October 1, 2006 (the “Master Lease”). Pursuant to the Master Lease, the City is required to pay to the Corporation specified Base Rental payments in amounts sufficient to pay, when due, the principal of and interest on the Series 2006 Bonds, and to pay certain Additional Rental payments (collectively, the “Rental Payments”) for use and possession of the Facilities. The City shall also pay (but only after payment of Base Rental) as Additional Rental under the Master Lease such amounts of taxes, assessments administrative costs, insurance premiums, reasonable administrative costs of the Corporation related to the Facilities and other such costs as defined in the Master Lease. See “SECURITY AND SOURCES OF PAYMENT–Rental Payments.”

Under the Master Lease, the City has covenanted to take such action as may be necessary to include all Rental Payments in its annual budget and to make the necessary annual appropriations therefor. The Master Lease provides that such covenants of the City are deemed by the City to be and shall be construed to be duties imposed by law. The obligation of the City to make Rental Payments under the Master Lease is an obligation payable solely from the Net Open Space Fund Property Tax Revenues (defined as the amount of Open Space Fund Property Tax Revenues *less* the allocation to fund certain programs specified in Section 16.107 of the Charter), so long as the City has the right to use and occupy the Facilities. See “SECURITY AND SOURCES OF PAYMENT–Net Open Space Fund Property Tax Revenue.” and “CERTAIN RISK FACTORS.”

A Reserve Fund is established under the Master Trust Agreement for the benefit of the Owners of the Series 2006 Bonds. The Reserve Fund will be funded with proceeds from the sale of the Series 2006 Bonds in the amount of \$1,999,581.26 (which is equal to Reserve Requirement). See “SECURITY AND SOURCES OF PAYMENT–Reserve Fund.”

Pursuant to an Assignment Agreement, dated as of October 1, 2006 (the “Assignment Agreement”), the Corporation has assigned to the Trustee, for the benefit of the Owners, substantially all of its rights under the Master Lease, including its right to receive and collect the Base Rental payments from the City under such Master Lease and its rights as may be necessary to enforce payment of the Base Rental payments.

THE SERIES 2006 BONDS ARE LIMITED OBLIGATIONS OF THE CORPORATION PAYABLE SOLELY FROM RENTAL PAYMENTS MADE BY THE CITY TO THE CORPORATION PURSUANT TO THE MASTER LEASE AND ANY OTHER AMOUNTS HELD IN CERTAIN FUNDS AND ACCOUNTS ESTABLISHED PURSUANT TO THE MASTER TRUST AGREEMENT, SUBJECT TO THE PROVISIONS OF THE MASTER TRUST AGREEMENT PERMITTING THE APPLICATION OF SUCH AMOUNTS FOR THE PURPOSES AND ON THE TERMS AND CONDITIONS SET FORTH IN THE MASTER TRUST AGREEMENT. PURSUANT TO THE MASTER LEASE, THE CITY IS OBLIGATED TO MAKE BASE RENTAL PAYMENTS SOLELY FROM THE NET OPEN SPACE FUND PROPERTY TAX REVENUES. THE PRINCIPAL OR REDEMPTION PRICE OF, AND INTEREST ON, THE SERIES 2006 BONDS SHALL BE PAYABLE ONLY FROM THE FUNDS DESCRIBED IN THE MASTER TRUST AGREEMENT AND NEITHER THE CORPORATION NOR ANY MEMBER OF ITS BOARD OF DIRECTORS SHALL INCUR ANY LIABILITY OR ANY OTHER OBLIGATION WITH RESPECT OF THE ISSUANCE OF THE SERIES 2006 BONDS. THE OBLIGATION OF THE CITY TO MAKE RENTAL PAYMENTS UNDER THE MASTER LEASE DOES NOT CONSTITUTE A DEBT OR GENERAL OBLIGATION OF THE CITY, THE STATE OF CALIFORNIA OR ANY POLITICAL SUBDIVISION THEREOF WITHIN THE MEANING OF THE CONSTITUTION OF THE STATE OF CALIFORNIA OR ANY STATUTORY DEBT LIMITATION OR RESTRICTION.

## **Bond Insurance**

Payment of principal of and interest on the Series 2006 Bonds when due will be insured by a municipal bond insurance policy to be issued by Financial Security Assurance Inc. (the “Bond Insurer”) simultaneously with the delivery of the Series 2006 Bonds. See “BOND INSURANCE.”

## **The City**

For certain financial information with respect to the City, see “SECURITY AND SOURCES OF PAYMENT—City Budget and Financing” and APPENDIX A—“CITY AND COUNTY OF SAN FRANCISCO—ORGANIZATION AND FINANCES.”

For a discussion of certain amendments to the Constitution and statutes of the State of California and their impact on the City, see “CONSTITUTIONAL AND STATUTORY TAX LIMITATIONS.” For a discussion of demographic and economic information with respect to the City, see APPENDIX B—“CITY AND COUNTY OF SAN FRANCISCO—ECONOMY AND GENERAL INFORMATION.”

## **The Corporation**

The Corporation is a non-profit public benefit corporation duly organized and validly existing under the Nonprofit Public Benefit Corporation Law (Section 5110 *et seq.* of the California Corporations Code). The Corporation was formed in 1991 by the Chief Administrative Officer of the City pursuant to a resolution of the Board of Supervisors of the City. The purpose of the Corporation is to provide a means to finance, through lease financings, the acquisition, construction and installation of facilities, equipment and other tangible real and personal property for the City’s general governmental purposes. See “THE CORPORATION.”

## **Risk Factors**

For a discussion of certain risk factors associated with the City’s ability to make Rental Payments under the Master Lease and in making an investment in the Bonds, see “CERTAIN RISK FACTORS.”

## **Continuing Disclosure**

The City has covenanted on behalf of the Corporation and for the benefit of the Owners of the Series 2006 Bonds to provide certain financial information and operating data relating to the City not later than 270 days after the end of the City’s fiscal year (which currently ends on June 30), commencing with the report for the 2005-06 Fiscal Year (the “Annual Report”), and to provide notices of the occurrence of certain enumerated events, if material. The City has never failed to comply in any material respect with any previous undertakings pursuant to Securities and Exchange Commission Rule 15c2-12(b)(5). See “CONTINUING DISCLOSURE.”

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## THE SERIES 2006 BONDS

### General

The Series 2006 Bonds will be executed and delivered in the aggregate principal amount of \$27,005,000 only as one fully registered Series 2006 Bond for each maturity. The Series 2006 Bonds will be delivered only in denominations of \$5,000 or an integral multiple thereof and interest thereon shall be payable on each January 1 and July 1, commencing January 1, 2007 as long as any Series 2006 Bonds are Outstanding (each an “Interest Payment Date”). Interest on the Series 2006 Bonds shall be computed on the basis of a 360-day year composed of 12 months of 30 days each. Interest on the Series 2006 Bonds will accrue from the date of delivery thereof at the rates per annum set forth on the cover page hereof. The principal of the Series 2006 Bonds will be payable, subject to redemption, as described below, in each year of the designated years and in the principal amounts set forth on the cover page hereof.

The Series 2006 Bonds will be registered initially in the name of “Cede & Co.,” as nominee of The Depository Trust Company, New York, New York (“DTC”), which has been appointed as securities depository for the Series 2006 Bonds. Beneficial ownership interests in the Series 2006 Bonds will be available in book-entry form only, in denominations of \$5,000 or integral multiples thereof. Purchasers of beneficial ownership interests in the Bonds (“Beneficial Owners”) will not receive physical certificates representing their interests in the Bonds purchased. While held in book-entry only form, all payments of principal, premium and interest will be made by wire transfer to DTC or its nominee as the sole registered owner of the Series 2006 Bonds. Payments to Beneficial Owners are the sole responsibility of DTC and its Participants. See APPENDIX F–“DTC AND THE BOOK-ENTRY ONLY SYSTEM.”

### Transfer and Exchange

The Series 2006 Bonds will be issued only as fully registered bonds, with the privilege of transfer or exchange for Series 2006 Bonds of other denominations as set forth in the Master Trust Agreement. All such transfers and exchanges shall be without charge to the owner, with the exception of any taxes, fees or other governmental charges. While the Series 2006 Bonds are in book-entry only form, beneficial ownership interests in the Series 2006 Bonds may only be transferred through Direct Participants and Indirect Participants as described in APPENDIX F–“DTC AND THE BOOK-ENTRY ONLY SYSTEM.”

### Redemption of the Series 2006 Bonds

*Extraordinary Mandatory Redemption.* The Series 2006 Bonds are subject to extraordinary mandatory redemption, as a whole, or in part by lot within any maturity if less than all of the Series 2006 Bonds of such maturity are to be redeemed, on the date and in such amounts as set forth in the Written Request of the City, from proceeds of insurance or proceeds of eminent domain proceedings, at the principal amount thereof and accrued interest thereon to the date fixed for redemption, without premium.

*Optional Redemption.* The Series 2006 Bonds maturing on or before July 1, 2013 are *not* subject to optional redemption prior to maturity. The Series 2006 Bonds maturing on or after July 1, 2014 are subject to optional redemption prior to maturity on or after July 1, 2013 at the option of the City, as a whole or in part on any date from such maturities as are selected by the City, from amounts deposited with the Trustee from any funds available therefor (other than proceeds from insurance or eminent domain proceedings), at a redemption price equal to 100% of the principal amount of Series 2006 Bonds to be redeemed plus accrued but unpaid interest to the date fixed for redemption.

Optional redemption of the Series 2006 Bonds is conditioned upon the prior delivery to the Trustee and the trustees of any Parity Bonds of a Certificate of the City to the effect that the Base Rental remaining under the Master Lease after the proposed redemption will be sufficient to pay when due the principal of and interest on the Series 2006 Bonds remaining Outstanding after such proposed redemption.

*Mandatory Sinking Fund Redemption.* The Series 2006 Bonds maturing on July 1, 2027, are also subject to redemption prior to their stated maturity dates, in part, by lot, from mandatory sinking fund payments, at a redemption price equal to the principal amount thereof, without premium, plus accrued interest thereon, on July 1 in each of the years and in the amounts set forth below:

Mandatory Sinking Fund Payment Date (July 1)	Sinking Fund Payment Date
2026	\$1,810,000
2027 <sup>†</sup>	1,900,000

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<sup>†</sup> Maturity.

*Notice of Redemption.* The Trustee is required to mail notice of redemption by first class mail, postage prepaid, at least 30 but no more than 45 days prior to the redemption date, to the Owners of the Series 2006 Bonds to be redeemed, to DTC; and to the Information Services.

So long as the Series 2006 Bonds are in book-entry only form through the facilities of DTC, notice of redemption will be provided to Cede & Co., as the registered owner of the Series 2006 Bonds, and not directly to the Beneficial Owners.

Neither failure to receive any redemption notice nor any defect in such redemption notice so given shall affect the sufficiency of the proceedings for redemption of the Series 2006 Bonds.

*Right to Rescind Optional or Extraordinary Redemption.* Notwithstanding any other provision of the Master Trust Agreement, in the event that any Series 2006 Bonds are subject to extraordinary redemption from proceeds of insurance or condemnation awards or optional redemption and the Trustee shall not have on deposit available moneys sufficient to redeem the principal of plus the applicable premium, if any, and interest thereon on all of the Series 2006 Bonds proposed to be redeemed on the date fixed for redemption, on such date, the redemption shall be cancelled and in each and every such case, the Corporation, the Trustee and the Owners, as the case may be, shall be restored to their former positions and rights under the Master Trust Agreement. A cancellation of a redemption does not constitute a default under the Master Trust Agreement nor an event that with the passage of time of giving of notice or both will constitute a default under the Master Trust Agreement and the Trustee, the Corporation and the City will have no liability from such cancellation.

*Selection of Series 2006 Bonds for Redemption.* For purposes of selecting the Series 2006 Bonds for redemption, the Series 2006 Bonds shall be deemed to be composed of \$5,000 portions or any integral multiple thereof. Whenever less than all the Outstanding Series 2006 Bonds maturing on any one date are called for redemption pursuant to the provisions of the Master Trust Agreement with respect to redemption from proceeds of insurance or proceeds of eminent domain proceedings at any one time, the Trustee will select the Series 2006 Bonds or portions thereof to be redeemed from the Outstanding Series 2006 Bonds maturing on such date not previously selected for redemption, by lot in any manner which the Trustee deems appropriate. If less than all the Outstanding Series 2006 Bonds are called for redemption pursuant to such provisions at any one time, the City is required to specify to the Trustee a principal amount in each maturity to be redeemed, provided that if the City specifies the Series 2006 Bonds to be redeemed in a manner which results in other than approximately equal annual debt service on the Series 2006 Bonds Outstanding

following such redemption, the City is required to, at the time of such specification, deliver a Certificate of the City to the effect that the resulting Base Rental payments and Additional Rental payable during the remaining term of the Master Lease will not exceed the fair rental value of the Facilities during each subsequent Fiscal Year. If less than all of the Outstanding Series 2006 Bonds are called for redemption pursuant to the provisions of the Master Trust Agreement with respect to optional redemption, the City shall designate the maturity or maturities of the Series 2006 Bonds to be redeemed.

*Partial Redemption of Series 2006 Bonds.* Upon the surrender of any Series 2006 Bond redeemed in part only, the Trustee is required to execute and deliver to the Owners thereof, at the expense of the City, a new Series 2006 Bond or Series 2006 Bonds of authorized denominations equal to the unredeemed portion of the Series 2006 Bond surrendered and of the same series, interest rate and maturity. Such partial redemption is valid upon payment or provision for the payment of the amount required to be paid to such Owner, and the Corporation, the City and the Trustee will be released and discharged thereupon from all liability to the extent of such payment.

*Effect of Notice of Redemption.* When notice of redemption has been duly given as provided in the Master Trust Agreement and moneys for the redemption of the Series 2006 Bonds to be redeemed, together with interest to such redemption date, are held by the Trustee, then, from and after such redemption date, interest on the such Series 2006 Bonds will cease to accrue and such Series 2006 Bond will cease to be entitled to any benefit or security under the Master Trust Agreement except for the right of the Owners to receive payment of the redemption price thereof.

*Purchase in Lieu of Redemption of Series 2006 Bonds.* Unless expressly provided otherwise in the Master Trust Agreement money held in the Revenue Fund may be used to reimburse the Corporation for the purchase of the Series 2006 Bonds that would otherwise be subject to redemption from such moneys upon the delivery of such Series 2006 Bonds to the Trustee for cancellation at least 10 days prior to the date on which the Trustee is required to select the Series 2000A Bonds for redemption. The purchase price of any Series 2006 Bonds purchased by the Corporation under the Master Trust Agreement will not exceed the applicable redemption price of the Series 2006 Bonds which would be redeemed but for the operation of this provision. Any such purchase must be completed prior to the time notice would otherwise be required to be given to redeem the related Series 2006 Bonds. All Series 2006 Bonds so purchased will be surrendered to the Trustee for cancellation and applied as a credit against the obligation to redeem such Series 2006 Bonds from such moneys.

## **SECURITY AND SOURCES OF PAYMENT**

### **Authority for Issuance**

The Series 2006 Bonds are being issued under the authority of, and in compliance with, the Charter, the Master Trust Agreement, and the statutes of the State of California (the "State") as made applicable pursuant to the Charter.

### **Source of Payment**

The Series 2006 Bonds are special limited obligations of the Corporation payable solely from and secured solely by the Revenues pledged therefor in the Master Trust Agreement, together with amounts on deposit from time to time in the funds and accounts held by the Trustee (other than the Rebate Fund). "Revenues" are defined as the proceeds of the Series 2006 Bonds, if any, deposited in the Revenue Fund and the Reserve Fund, that portion of the Base Rental payments made by the City which are received by the Trustee for the benefit of the Owners of the Series 2006 Bonds pursuant to the Assignment Agreement, other amounts received by the Trustee for the benefit of the Owners of the Series 2006 Bonds under the Assignment



Agreement and all other revenues, proceeds, charges, income, rents, receipts, profits and benefits derived by the Corporation as lessor of the Facilities under the Master Lease or otherwise from the use and operation of the Facilities or arising out of the Facilities (other than Additional Rental) and payable to the Trustee under the terms of the Assignment Agreement, including interest or profits from the investment of money in any fund or account created under the Master Trust Agreement (other than the Rebate Fund), any contributions from whatever source, and all rentals received by the Corporation as lessor of the Facilities from any additions or extensions of the Facilities hereafter acquired or constructed.

The obligation of the City to make Rental Payments under the Master Lease is an obligation payable solely from the Net Open Space Fund Property Tax Revenues so long as the City has the right to use and possess the Facilities.

THE SERIES 2006 BONDS ARE LIMITED OBLIGATIONS OF THE CORPORATION PAYABLE SOLELY FROM BASE RENTAL PAYMENTS MADE BY THE CITY TO THE CORPORATION PURSUANT TO THE MASTER LEASE AND ANY OTHER AMOUNTS HELD IN CERTAIN FUNDS AND ACCOUNTS ESTABLISHED PURSUANT TO THE MASTER TRUST AGREEMENT, SUBJECT TO THE PROVISIONS OF THE MASTER TRUST AGREEMENT PERMITTING THE APPLICATION OF SUCH AMOUNTS FOR THE PURPOSES AND ON THE TERMS AND CONDITIONS SET FORTH IN THE MASTER TRUST AGREEMENT. PURSUANT TO THE MASTER LEASE, THE CITY IS OBLIGATED TO MAKE BASE RENTAL PAYMENTS SOLELY FROM THE NET OPEN SPACE FUND PROPERTY TAX REVENUES. THE PRINCIPAL OR REDEMPTION PRICE OF, AND INTEREST ON, THE SERIES 2006 BONDS SHALL BE PAYABLE ONLY FROM THE FUNDS DESCRIBED IN THE MASTER TRUST AGREEMENT AND NEITHER THE CORPORATION NOR ANY MEMBER OF ITS BOARD OF DIRECTORS SHALL INCUR ANY LIABILITY OR ANY OTHER OBLIGATION WITH RESPECT OF THE ISSUANCE OF THE SERIES 2006 BONDS. THE OBLIGATION OF THE CITY TO MAKE RENTAL PAYMENTS UNDER THE MASTER LEASE DOES NOT CONSTITUTE A DEBT OR GENERAL OBLIGATION OF THE CITY, THE STATE OF CALIFORNIA OR ANY POLITICAL SUBDIVISION THEREOF WITHIN THE MEANING OF THE CONSTITUTION OF THE STATE OF CALIFORNIA OR ANY STATUTORY DEBT LIMITATION OR RESTRICTION.

### **Rental Payments**

Under the Master Lease, Base Rental and Additional Rental payments are to be made by the City to the Corporation with respect to the Facilities.

*Base Rental.* The City has covenanted in the Master Lease that, so long as the City has the full use and occupancy of the Facilities, it will make Base Rental payments to the Corporation, solely from Net Open Space Fund Property Tax Revenues received in each year. The Base Rental payments are calculated to be adequate for the Corporation to pay scheduled debt service on all outstanding Bonds. Base Rental payments are required to be made by the City on June 15 and December 15 of each year during the term of the Master Lease, commencing December 15, 2006 provided that any such payment shall be for that portion of the applicable period that the City has use and occupancy of all or a portion of the Facilities. In the event that during any such period the City does not have use and occupancy of all or a portion of the Facilities due to material damage to, destruction of or condemnation of or defects in the title to the Facilities, Base Rental payments are subject to abatement. See “–Base Rental Payments and Abatement.” The obligation of the City to make Base Rental payments is payable solely from annual appropriations of the City from legally available funds in the Open Space Fund and the City has covenanted in the Master Lease to take such action as may be necessary to include all rental payments due under the Master Lease in its annual budgets and to make necessary annual appropriations for all such rental payments. **None of the full faith and credit, the General Fund of the City, or the taxing power of the City or the State or any of its political subdivisions is pledged to make Base Rental payments under the Master Lease.**

Pursuant to the Master Lease, by December 15 of each Fiscal Year, the City will transfer to the Trustee from Net Open Space Fund Property Tax Revenues an amount equal to the Base Rental payable in such Fiscal Year (the “Annual Transfer”). Pursuant to the Master Lease, in any Fiscal Year the City may not expend more than 5% of the Open Space Fund Property Tax Revenues budgeted to be received in such Fiscal Year on the acquisition of real property until the full amount of the Annual Transfer for such Fiscal Year has been made by the City to the Trustee.

Pursuant to the Assignment Agreement, the Corporation assigns to the Trustee all its rights, title and interest under the Master Lease, including, without limitation, the rights to receive the Base Rental payments that are made by the City. The Trustee shall deposit the Base Rental payments in the Revenue Fund to be used: *first*, for the payment of debt service on the Series 2006 Bonds; and *second*, for replenishment of the Reserve Fund in the event its balance is less than the Reserve Fund Requirement. See APPENDIX D–“SUMMARY OF CERTAIN PROVISIONS OF THE LEGAL DOCUMENTS–THE MASTER TRUST AGREEMENT–Allocation of Revenues.”

*Additional Rental.* The City has agreed in the Master Lease to pay additional rental (the “Additional Rental”) to the Corporation, but only after payment of Base Rental, to cover: (i) taxes, assessments, governmental charges of any type or nature charged to the Corporation or affecting the Facilities or the respective interests or estates of the Corporation or the City therein or affecting the amount available to the Corporation from rentals received thereunder for the payment of debt service on the Series 2006 Bonds (including taxes, assessments or governmental charges assessed or levied by any governmental agency or district having power to levy taxes, assessments or governmental charges); (ii) reasonable administrative costs of the Corporation relating to the Facilities including, but not limited to, all expenses and compensation of the Trustee or any trustee, fiscal agent or paying agent under any instrument securing Parity Bonds, fees of auditors, rebate analysts, accountants, attorneys or engineers, any deposits required to be made into the Rebate Fund and all other necessary and reasonable administrative costs of the Corporation; (iii) any amounts required to be deposited by the Corporation pursuant to the Master Trust Agreement or under any similar provision contained in any Parity Bond Instrument which are not otherwise available to the Corporation under the Master Trust Agreement; and (iv) insurance premiums for all insurance required pursuant to the Master Lease and not obtained by the City but only to the extent such insurance obligation is not otherwise satisfied under the terms specified in the Master Lease.

### **Pledge of Revenues; Revenue Fund**

Under the Master Trust Agreement, the Corporation pledges and assigns to the Trustee and grants to the Trustee a lien on and security interest in all right, title and interest of the Corporation in and to all of the following, which lien and security interest, except as otherwise expressly set forth in the Master Trust Agreement, shall be prior in right to any other pledge, lien or security interest created by the Corporation therein: (i) the Revenues, (ii) all moneys and investments (excluding moneys on deposit in the Rebate Fund) held from time to time by the Trustee under the Master Trust Agreement, (iii) earnings on amounts included in provisions (i) and (ii), and (iv) any and all other funds, assets, rights, property or interests therein, of every kind or description which may from time to time after the date of the Master Trust Agreement, by delivery or by writing of any kind, be sold, transferred, conveyed, assigned, pledged, mortgaged, granted or delivered to or deposited with the Trustee as additional security under the Master Trust Agreement, for the equal and proportionate benefit and security of the Series 2006 Bonds, all of which, regardless of the time or times of their authentication and delivery or maturity, shall be, with respect to the security provided thereby, of equal rank without preference, priority or distinction as to any Series 2006 Bond over any other Series 2006 Bond or Series 2006 Bonds, except as to the timing of payment of the Series 2006 Bonds. The Revenues shall not be used for any other purpose while any of the Series 2006 Bonds remain Outstanding, except that out of Revenues there may be apportioned and paid such sums, for such purposes, as are expressly permitted by the provisions of the Master Trust Agreement with respect to the allocation of Revenues to special funds.

Except as otherwise provided in the Master Trust Agreement with respect to investment of moneys in funds, all Revenues to which the Corporation may at any time be entitled shall be paid directly to the Trustee and all of the Revenues collected or received by the Corporation shall be deemed to be held in trust and to have been collected or received by the Corporation as the agent of the Trustee, and if received by the Corporation at any time shall be deposited by the Corporation with the Trustee within one Business Day after the receipt thereof, and all such Revenues will thereupon be deposited by the Trustee upon the receipt thereof in a special fund, designated as the "Revenue Fund," which fund is created under the Master Trust Agreement. The Revenue Fund will be maintained by the Trustee, separate and apart from all other funds, so long as any of the Series 2006 Bonds remain Outstanding. All moneys at any time deposited in the Revenue Fund will be held by the Trustee in trust for the benefit of the Owners from time to time of the Series 2006 Bonds and shall be disbursed, allocated and applied solely for the uses and purposes specified in the Master Trust Agreement. See APPENDIX D—"SUMMARY OF CERTAIN PROVISIONS OF THE LEGAL DOCUMENTS—THE MASTER TRUST AGREEMENT—Allocation of Revenues."

### **Net Open Space Fund Property Tax Revenues**

The application of revenues held in the Open Space Fund is governed by relevant provisions of the Charter. Under the Charter, the Open Space Fund Property Tax Revenues derived from the set aside from the annual tax levy in an amount equal to two and one-half cents (\$0.025) for each \$100 assessed value within the City are deposited in the Open Space Fund held by the City Treasury. These moneys are held separate and apart from all other funds of the City and are required to be allocated as follows:

- (i) To fund after-school recreation programs, urban forestry, community gardens, volunteer programs and a significant natural areas management program in the amounts allocated to each of such programs from the prior open space fund in the Fiscal Year 1999-2000 budget submitted by the Department, to the extent that such programs are not funded in the operating budget of the Department or in the budget of another department of the City;
- (ii) To fund an undesignated contingency reserve in an amount equal to 3% of the total Open Space Fund Property Tax Revenues for such Fiscal Year; and
- (iii) To fund the acquisition of real property identified in the Capital Plan (defined below) developed by the Department, in an amount equal to not less than 5% of the Open Space Fund Property Tax Revenues to be deposited in the Open Space Fund during the upcoming Fiscal Year, *provided, however,* that such allocation need not be included in the annual budget of the Department if the total City expenditures for acquisition of park, recreational an open space property to be placed under the jurisdiction of the Recreation and Park Commission of the City (the "Commission") for the period commencing with Fiscal Year 2000-01 and ending with the immediately preceding Fiscal Year exceeds the an amount equal to 5% of the total amount appropriated, or to be appropriated to the Open Space Fund for the period commencing with Fiscal Year 2000-01 and ending with the close of then upcoming Fiscal Year.

Following the allocations as set forth above, the amounts remaining in the Open Space Fund, the "Net Open Space Fund Property Tax Revenues" are available to pay the principal and premium, if any, of and interest on the Series 2006 Bonds.

The table below sets forth the property taxes collected and deposited into Open Space Fund since its inception in Fiscal Year 2000-01.

**OPEN SPACE FUND PROPERTY TAX REVENUES**  
(**\$ in thousands**)

<u>Fiscal Year</u>	<u>Gross Property Tax Revenues</u>	<u>Net Property Tax Revenues</u>
2000-01	\$19,796	\$14,428
2001-02	22,027	16,481
2002-03	21,768	16,243
2003-04	23,516	17,851
2004-05	25,837	19,986
2005-06	27,971	21,949
2006-07 <sup>†</sup>	29,174	23,056

<sup>†</sup> Estimated.

Source: Department of Recreation and Parks and Office of Public Finance.

Section 16.107 of the Charter required that the Commission adopt several long-term reporting plans, each of which are required to be updated annually, including, but not limited to: a Five-Year Strategic Plan to establish or reaffirm the mission, vision, goals and objectives of the Department; a Five-Year Capital Plan for the development, renovation, replacement and maintenance of capital assets and the acquisition of real property; and an Operational Plan to serve as a tool to improve operational efficiency and detailing proposed improvements to the responsiveness of the Department to the needs of the public.

In completing the first Five-Year Capital Plan, the Department identified 440 projects located on 230 park sites within the eleven Supervisorial Districts as the “Capital Projects” eligible for funding from the Open Space Fund Property Tax Revenues. For a description of the Projects expected to be designed, constructed, improved or installed with proceeds of the Series 2006 Bonds, see “THE PROJECTS.”

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The table below sets forth the revenues, expenditures and changes in fund balance in the Open Space Fund for the last three Fiscal Years.

**OPEN SPACE FUND**  
**STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES**  
**FISCAL YEARS 2002-03 THROUGH 2004-05**  
**(\$ in thousands)**

	<u>2002-03</u>	<u>2003-04</u>	<u>2004-05</u>
REVENUES:			
Property taxes	\$21,768	\$23,516	\$25,837
Interest and investment income	372	150	384
Intergovernmental:			
State	172	175	172
Other	<u>—</u>	<u>—</u>	<u>186</u>
TOTAL REVENUES	\$22,312	\$23,841	\$26,579
EXPENDITURES			
Current:			
Public works, transportation and commerce	\$5,016	\$6,856	\$2,930
Culture and recreation	19,454	19,289	23,759
General administration and finance	<u>—</u>	<u>—</u>	<u>78</u>
TOTAL EXPENDITURES	\$24,470	\$26,145	\$26,767
Excess (deficiency) of revenues over (under) expenditures	(2,158)	(2,304)	(188)
OTHER FINANCING SOURCES (USES):			
Transfers in	—	\$150	\$329
Transfers out	<u>\$(1,998)</u>	<u>(518)</u>	<u>(2,722)</u>
TOTAL OTHER FINANCING SOURCES (USES)	\$(1,998)	\$(368)	\$(2,393)
Net Change in fund balances	\$(4,156)	\$(2,672)	\$(2,581)
Fund balances at beginning of year	<u>27,027</u>	<u>22,871</u>	<u>20,199</u>
Fund balances at end of year	\$22,027	\$20,199	\$17,618

Sources: Comprehensive Annual Financial Reports for the Years Ended June 30, 2003, 2004 and 2005.

### Reserve Fund

A Reserve Fund is established and will be maintained under the Master Trust Agreement in an amount equal to the "Reserve Fund Requirement" which is defined to mean, as of any date of calculation, the least of: (i) Maximum Annual Debt Service, (ii) 125% of average Annual Debt Service, or (iii) 10% of the original principal amount of the Series 2006 Bonds. The initial Reserve Fund Requirement is an amount equal to \$1,999,581.26 and will be funded from the proceeds of the Series 2006 Bonds.

Moneys in (or available to) the Reserve Fund will be applied solely for the purpose of paying the interest on the Series 2006 Bonds as the same shall become due and payable, including accrued interest on any Series 2006 Bonds purchased or redeemed prior to maturity pursuant to the Master Trust Agreement, or for the purpose of paying the principal of the Series 2006 Bonds as the same become due (in both instances, however, only to the extent that there are insufficient moneys available for such purposes in the Revenue Fund). Any moneys in excess of the Reserve Fund Requirement in the Reserve Fund shall, on or before any May 15 and November 15 occurring while any Series 2006 Bonds are Outstanding, be transferred to the Revenue Fund or as otherwise directed in a Written Request of the City.

At the option of the Corporation, amounts required to be held in the Reserve Fund may be substituted, in whole or in part, by the deposit of a Credit Facility with the Trustee; provided that with respect to any such substitution, (i) such substitution will not result in the reduction or withdrawal of any ratings by any Rating Agency with respect to the Series 2006 Bonds (and the Corporation is required under the Master Trust Agreement to notify each Rating Agency prior to making any such substitution), and (ii) the Trustee receives, prior to any such substitution becoming effective, an Opinion of Counsel stating that such substitution will not adversely affect the exclusion from gross income for federal income tax purposes of interest on the Series 2006 Bonds. Amounts on deposit in the Reserve Fund for which a Credit Facility has been substituted will be released to or transferred to another fund established and held pursuant to the Master Trust Agreement as directed in a Written Request of the City.

### **Master Lease Not a Debt of City; Covenant to Appropriate**

The obligation of the City to pay Base Rental payments when due is an obligation of the City payable solely from Net Open Space Fund Property Tax Revenues and does not constitute a debt of the City for which the City is obligated to pledge its general fund. Under the Master Lease, the City has agreed to take such action as is necessary to include in its annual budgets and to appropriate funds sufficient to meet all Rental Payments under the Master Lease. The tax rate limitation imposed by the initiative constitutional amendment known as the Jarvis-Gann Amendment (Article XIII A) effectively eliminates the ability of the City to impose new property taxes for new obligations such as payment of rental payments to the Corporation for debt service on the Series 2006 Bonds. For information concerning the City's revenues and expenditures see APPENDIX A—"THE CITY AND COUNTY OF SAN FRANCISCO—ORGANIZATION AND FINANCES—Revenues and Expenditures."

### **Insurance**

The Corporation is required to maintain or cause the City to maintain throughout the term of the Master Lease: (i) general liability insurance against damages occasioned by reason of the construction of improvements to, or operation of, the Facilities in the minimum amount of \$5,000,000 combined single limit for bodily and personal injury and property damage per occurrence, which general liability insurance may be maintained as part of or in conjunction with any other liability insurance coverage maintained or caused by the City to be maintained; (ii) builder's risk insurance during the course of construction in an amount equal to the Outstanding principal amount of the Series 2006 Bonds (to the extent commercially available) but in no event less than the completed value of the applicable component of a project financed with proceeds of the Bonds (the "Bond Financed Facilities Component"); (iii) all risk property insurance on all structures constituting any part of the Project in an amount equal to the Outstanding principal amount of the Series 2006 Bonds (to the extent commercially available), but in no event less than the replacement cost of the Facilities (with respect to a Bond Financed Facilities Component such insurance coverage will commence upon Substantial Completion), with such insurance covering, as nearly as practicable, loss or damage by fire, lightning, explosion, windstorm, hail, riot, civil commotion, vandalism, malicious mischief, aircraft, vehicle damage, smoke and such other hazards as are normally covered by such insurance, including a replacement cost endorsement; hazard insurance policies, with a replacement cost endorsement; and boiler and machinery insurance. The City must also maintain general liability and property damage policies protecting both the City and the Corporation; (iv) rental interruption insurance in an amount not less than the aggregate Base Rental payable by the City for a period of at least 12 months (such amount may be adjusted to reflect the actual scheduled Base Rental payments due under the Master Lease for the next succeeding 12 months to insure against loss of rental income from the Facilities caused by perils covered by the insurance required by the Master Lease (with respect to a Bond Financed Facilities Component such insurance coverage will commence upon Substantial Completion); and (v) boiler and machinery insurance, comprehensive form, insuring against accidents to pressure vessels and mechanical and electrical equipment, with a property damage limit not less than \$5,000,000 per accident (with respect to a Bond Financed Facilities Component such insurance coverage will commence upon Substantial Completion).

The Corporation is also required under the Master Lease to secure title insurance insuring the City's leasehold interest in the property described in the Master Lease.

The Master Lease further requires the City to maintain earthquake insurance in an amount equal to the Outstanding principal amount of the Series 2006 Bonds (to the extent commercially available) or the replacement cost of the Facilities; provided that no such earthquake insurance is required if the Risk Manager files a written recommendation annually with the Trustee that such insurance is not obtainable in reasonable amounts at reasonable costs on the open market from reputable insurance companies. Based upon current market conditions and the recommendations of the Risk Manager, it has been determined not required to obtain earthquake insurance at this time.

THE CITY MAY SELF-INSURE AGAINST ANY OF THE RISKS REQUIRED TO BE INSURED AGAINST IN THE MASTER LEASE, EXCEPT FOR SELF-INSURANCE AGAINST LOSS OF RENTAL INCOME AND TITLE INSURANCE.

### **Base Rental Payments and Abatement**

The Trustee will collect and receive all of the Base Rental payments, and any Base Rental payments collected or received by the Corporation must immediately be paid by the Corporation to the Trustee. All payments of Base Rental received by the Trustee under the Master Lease will be deposited into the Revenue Fund. The City's obligation to make Rental Payments in the amount and on the terms and conditions specified in the Master Lease is absolute and unconditional without any right of set-off or counterclaim, subject only to the provisions of the Master Lease regarding abatement.

Except to the extent of amounts available to the City under the Master Lease, including without limitation amounts available in the Revenue Fund and the Reserve Fund, Rental Payments under the Master Lease are subject to abatement during any period in which by reason of material non-completion of any Bond Financed Facilities Component, material damage to or destruction of the Facilities, or condemnation of or defects in the title of the Facilities, there is substantial interference with the right to the use and occupancy by the City of any portion of the Facilities, Rental Payments due under the Master Lease will be abated proportionately. In the case of abatement relating to the Facilities, the amount of abatement will be in that proportion which the Rental Payments exceed the fair rental value of the Facilities. The City is required to calculate such abatement and will provide the Corporation and the Trustee with a certificate setting forth such calculation and the basis therefor. Such abatement will continue for the period commencing with the date of material non-completion of the Facilities or the date of such damage or destruction and ending with the substantial completion of the work of repair or replacement of the Facilities so damaged or destroyed; and the term of the Master Lease will be extended by the period during which the rental is abated under the Master Lease hereunder, except that such extension will in no event extend beyond July 1, 2030.

The City in its sole discretion may in lieu of abatement elect, but is not obligated, to Substitute Facilities (defined below) for all or a portion of the Facilities pursuant to the substitution provisions of the Master Lease. During any period of abatement with respect to all or any part of the Facilities, the Corporation is required to use the proceeds of the required rental interruption insurance and the moneys on deposit in the Reserve Fund. Any abatement of Base Rental payments could affect the Corporation's ability to pay debt service on the Series 2006 Bonds, although the Master Lease requires the City to maintain rental interruption insurance and the Master Trust Agreement requires that a Reserve Fund be established. See "CERTAIN RISK FACTORS—Abatement."

## **Remedies on Default**

The Master Lease provides that the Trustee, as assignee of the Corporation, shall exercise any remedies on default. The Trustee is required to exercise the rights and remedies under the Master Trust Agreement with the same care and skill that a prudent person would exercise under the circumstances in the conduct of his or her own affairs. Upon the occurrence and continuance of the City's failure to deposit with the Trustee any Base Rental and/or Additional Rental when due, or in the event that the City breaches any other terms, covenants, conditions or agreements contained in the Master Lease (and does not remedy such breach within 30-days' notice thereof) the Trustee may proceed (and, upon written request of the Owners of not less than a majority in aggregate principal amount of Series 2006 Bonds then Outstanding, shall proceed), without any further notice (i) to reenter the Facilities and without terminating the Master Lease, relet the Facilities for recreational purposes in accordance with the Charter as the agent and for the account of the City upon such terms and conditions as the Trustee may deem advisable; or (ii) to enforce all of its rights and remedies under the Master Lease, including the right to recover Base Rental payments as they become due, by pursuing any remedy available in law or in equity. See "CERTAIN RISK FACTORS--Limited Recourse on Default" and APPENDIX D--"SUMMARY OF CERTAIN PROVISIONS OF THE LEGAL DOCUMENTS--THE LEASE--Defaults and Remedies."

## **Maintenance and Utilities; Changes to the Facilities**

Throughout the term of the Master Lease, as part of the consideration for rental of the Project, all improvement, repair and maintenance of the Project will be the responsibility of the City, and the City is required to pay for or otherwise arrange for the payment of all utility services supplied to the Project and shall pay or otherwise arrange for payment of the cost of the repair and replacement of the Project resulting from ordinary wear and tear or want of care on the part of the City or any assignee or sublessee thereof.

Subject to the approval of the Corporation, the City has the right during the term of the Master Lease to make additions, alterations or improvements or to attached fixtures, structures or signs to the Project if said additions, alterations, improvements, fixtures, structures and signs are necessary or beneficial for the use of the Project by the City. The City may remove any fixture, structure or sign added by the City, but such removal shall be accomplished so as to leave the Project in substantially the same condition as it was in before the fixture, structure or sign was attached.

## **Substitution of Property**

If the City determines that the annual fair rental value of proposed substitute facilities (the "Substitute Facilities") is at least equal to the maximum annual Base Rental payments and Additional Rental payments yet unpaid under the Master Lease and that the Substitute Facilities are complete and available for beneficial use and occupancy by the City, the City may, without the consent of the Bondowners, amend the Master Lease to substitute (a "Substitution") such Substitute Facilities for all or a portion of the Facilities leased under the Master Lease upon compliance with all of the conditions set forth in the Master Lease, and following a substitution, all or a portion of the Facilities originally leased Under the Master Lease will be released from the leasehold thereunder.

No substitution shall take place under the Master Lease until the City delivers to the Corporation and the Trustee the following:

- (i) A Certificate of the City stating that: (a) the annual fair rental value of the Substitute Facilities as of the date of Substitution is no less than the maximum annual Base Rental and Additional Rental remaining unpaid hereunder at the time of such Substitution; (b) the City will, at the time of the Substitution, have beneficial use and occupancy of the Substitute Facilities, (c) the Substitute Facilities will be facilities for which Net Open Space Property



Tax Revenues may be expended pursuant to Section 16.107 of the Charter, and (d) the useful life of the Substitute Facilities is equal to or greater than that of the Facilities being replaced;

- (ii) An Opinion of Counsel to the effect that the amendment hereto has been duly authorized, executed and delivered and this Master Lease as so amended represents a valid and binding obligation of the City and the Corporation and an Opinion of Bond Counsel to the effect that the Substitution will not adversely affect the exclusion of interest on the Bonds from gross income for Federal income tax purposes or the exemption of interest on the Bonds from State of California personal income tax; and
- (iii) A CLTA standard form policy of title insurance in substantially the same form as delivered in connection with the issuance and delivery of the Series 2006 Bonds in at least the amount of the aggregate principal amount of outstanding Bonds at the time of the Substitution insuring the City's leasehold interest in the Substitute Facilities hereunder, together with an endorsement thereto making such policy payable to the Trustee for the benefit of the Owners and to each trustee of Parity Bonds for the benefit of the owners thereof.

### **Parity Bonds and Pre-Parity Bonds**

Under the Master Trust Agreement and the Master Lease, the Corporation may issue additional bonds (the "Parity Bonds") payable from Base Rental on a parity with the Series 2006 Bonds, but only to provide funds (i) for the construction, reconstruction, rehabilitation and/or improvement of components of the Project, (ii) for the completion of any components of the Project being financed with the proceeds of Bonds, or (iii) to refund Bonds. In connection with the issuance of Parity Bonds or Pre-Parity Bonds (as defined below) to provide funds for the construction, reconstruction, rehabilitation and/or improvement of component of the Project, the following conditions and requirements are required to be satisfied prior to such issuance:

- (i) The Corporation and the City are required to (w) amend the definition of the term "Site" contained in an exhibit to the Master Lease to reflect the addition of real property to the Site under the Master Lease; (x) amend the definition of the term "Improvements" contained in and attached to the Master Lease to reflect the improvements to be financed with the proceeds of the Parity Bonds and/or which then exist on the real property to be added to the definition of "Site;" (y) amend the Base Rental Payment Schedule attached to the Master Lease such that the Base Rental scheduled to be paid under the Master Lease is sufficient to pay debt service when due on the Series 2006 Bonds Outstanding and all Parity Bonds outstanding after the issuance of such Parity Bonds; and (z) make any other amendments necessary in connection with the issuance of the Parity Bonds; provided that no such amendment shall adversely affect the owners of the Series 2006 Bonds;
- (ii) The City has delivered to the Trustee a Certificate of the City to the effect that the Base Rental scheduled to be paid under the Master Lease does not exceed the fair rental value of the Facilities as amended in connection with the issuance of such Parity Bonds;
- (iii) The Parity Bond Instrument pursuant to which the Parity Bonds are issued provides that the interest payment dates for such Parity Bonds shall be January 1 and July 1 and the principal payment date for such Parity Bonds shall be July 1;
- (iv) The Corporation and the Trustee execute a new Assignment Agreement reflecting the issuance of the Parity Bonds; and

- (v) The City has delivered to the Trustee a Certificate of the City certifying that the City will be in compliance with the Master Lease after the issuance of the Parity or Pre-Parity Bonds.

Notwithstanding the foregoing, if Parity Bonds are issued prior to the completion of a Bond Financed Facilities Component (such bonds being herein referred to as the “Pre-Parity Bonds”), the Corporation and the City may, rather than revising the Base Rental Payment Schedule as set forth in clause (i)(y) above, provide a separate Base Rental Payment Schedule (the “Pre-Parity Base Rental Schedule”) relating solely to a Bond Financed Facilities Component being financed from the proceeds of such Pre-Parity Bonds. The payments scheduled to be made under such Pre-Parity Base Rental Payment Schedule, together with any available funds set aside for capitalized interest, shall be sufficient to pay debt service on such Pre-Parity Bonds and shall not exceed the fair rental value of a Bond Financed Facilities Component being financed from the proceeds of such Pre-Parity Bonds. Upon the delivery of the Certificate of Substantial Completion (as defined in the Master Lease) with respect to a Bond Financed Facilities Component being financed with the proceeds of such Pre-Parity Bonds, the Base Rental Payment Schedule relating to the Series 2006 Bonds and any previously issued Parity Bonds shall then be revised as provided in clause (i) above. Prior to the delivery of the Certificate of Substantial Completion and the revision of the Base Rental Payment Schedule as described above, the Pre-Parity Bonds shall only be secured by the payments to be made under the Pre-Parity Base Rental Payment Schedule. After the delivery of the Certificate of Substantial Completion and the revision of the Base Rental Payment Schedule as set forth above, such Pre-Parity Bonds shall become Parity Bonds and will be equally and ratably secured with all Outstanding Bonds by Base Rental to be paid pursuant to the Base Rental Payment Schedule.

If Parity Bonds are issued, they will be entitled, subject to the requirements set forth above, to a pledge and assignment of, and security interest in, the Base Rental (including amounts received as insurance or condemnation proceeds) on a parity with the pledge and assignment of, and security interest in, the Base Rental established hereunder for the benefit of the Bondholders of the Series 2006 Bonds.

### **Additional Obligations Payable from Net Open Space Fund Property Tax Revenues**

The City may enter into or issue additional obligations payable from Net Open Space Fund Property Tax Revenues (such obligations may be Parity Bonds or Pre-Parity Bonds or other obligations) provided that Net Open Space Fund Property Tax Revenues estimated to be received in a Fiscal Year based on the then current aggregate assessed value of taxable property located in the City, with an adjustment to such assessed value of an increase equal to the average annual increase of aggregate assessed value in the City over the last three years (the “Adjusted Open Space Revenues”) are equal to at least 125% of the maximum annual debt service of all obligation payable from Net Open Space Fund Property Tax Revenues (including the proposed obligations).

### **Additional Project Components**

The Master Trust Agreement and the Master Lease permit the amendment of the Master Lease to add additional components to the Project and issue Parity Bonds. The Series 2006 Bonds and the Parity Bonds would then, following Substantial Completion of the additional components of the Project, be secured on a parity basis by the Base Rental payments made by the City for the use and occupancy of the Facilities and such additional components of the Project. See “SECURITY AND SOURCES OF PAYMENT–Parity Bonds and Pre-Parity Bonds.”

### **City Budget and Finances**

For a discussion of the budget and finances of the City, see APPENDIX A–“CITY AND COUNTY OF SAN FRANCISCO–ORGANIZATION AND FINANCES–City Budget and Finances.” The obligation of the City to make Rental Payments is limited solely to Net Open Space Fund Property Tax Revenues. The information

contained in APPENDIX C—"EXCERPTS FROM COMPREHENSIVE ANNUAL FINANCIAL REPORT OF THE CITY AND COUNTY OF SAN FRANCISCO FOR THE YEAR ENDED JUNE 30, 2005" is presented for informational purposes only.

### **City Investment Policy**

For a discussion of the City's investment policy regarding pooled cash, see APPENDIX A—"CITY AND COUNTY OF SAN FRANCISCO—ORGANIZATION AND FINANCES—Investment Policy."

## **BOND INSURANCE**

### **Bond Insurance Policy**

Concurrently with the issuance of the Series 2006 Bonds, Financial Security Assurance Inc. ("Financial Security") will issue its Municipal Bond Insurance Policy for the Series 2006 Bonds (the "Policy"). The Policy guarantees the scheduled payment of principal of and interest on the Series 2006 Bonds when due as set forth in the form of the Policy included as an exhibit to this Official Statement.

The Policy is not covered by any insurance security or guaranty fund established under New York, California, Connecticut or Florida insurance law.

### **Financial Security Assurance Inc.**

Financial Security is a New York domiciled financial guaranty insurance company and a wholly owned subsidiary of Financial Security Assurance Holdings Ltd. ("Holdings"). Holdings is an indirect subsidiary of Dexia, S.A., a publicly held Belgian corporation, and of Dexia Credit Local, a direct wholly-owned subsidiary of Dexia, S.A. Dexia, S.A., through its bank subsidiaries, is primarily engaged in the business of public finance, banking and asset management in France, Belgium and other European countries. No shareholder of Holdings or Financial Security is liable for the obligations of Financial Security.

At June 30, 2006, Financial Security's combined policyholders' surplus and contingency reserves were approximately \$2,514,378,000 and its total net unearned premium reserve was approximately \$1,937,740,000 in accordance with statutory accounting principles. At June 30, 2006, Financial Security's consolidated shareholder's equity was approximately \$2,889,984,000 and its total net unearned premium reserve was approximately \$1,556,639,000 in accordance with generally accepted accounting principles.

The consolidated financial statements of Financial Security included in, or as exhibits to, the annual and quarterly reports filed after December 31, 2005 by Holdings with the Securities and Exchange Commission are hereby incorporated by reference into this Official Statement. All financial statements of Financial Security included in, or as exhibits to, documents filed by Holdings pursuant to Section 13(a), 13(c), 14 or 15(d) of the Securities Exchange Act of 1934 after the date of this Official Statement and before the termination of the offering of the Series 2006 Bonds shall be deemed incorporated by reference into this Official Statement. Copies of materials incorporated by reference will be provided upon request to Financial Security Assurance Inc.: 31 West 52nd Street, New York, New York 10019, Attention: Communications Department (telephone (212) 826-0100).

The Policy does not protect investors against changes in market value of the Series 2006 Bonds, which market value may be impaired as a result of changes in prevailing interest rates, changes in applicable ratings or other causes. Financial Security makes no representation regarding the Series 2006 Bonds or the advisability of investing in the Series 2006 Bonds. Financial Security makes no representation

regarding the Official Statement, nor has it participated in the preparation thereof, except that Financial Security has provided to the Issuer the information presented under this caption for inclusion in the Official Statement.

## SOURCES AND USES OF FUNDS

The proceeds of the Series 2006 Bonds will be applied as follows:

### Sources of Funds:

Series 2006 Bond Proceeds .....	\$27,005,000.00
Plus: Original Issue Premium .....	<u>386,681.70</u>
Total Sources .....	\$27,391,681.70

### Use of Funds:

Deposit to Series 2006 Project Account.....	\$24,306,571.71
Deposit to Reserve Fund.....	1,999,581.26
Deposit to Costs of Issuance Fund <sup>†</sup> .....	569,050.00
Purchaser's Discount.....	<u>516,478.73</u>
Total Uses .....	\$27,391,681.70

<sup>†</sup> Includes amounts for legal fees, Trustee fees, financial advisory fees, rating agency fees, printing costs and other issuance costs.

## DEBT SERVICE SCHEDULE

The Master Lease requires the City to make Base Rental payments on each June 15 and December 15 during the term of the Master Lease, commencing December 15, 2006. Base Rental shall be for the use and occupancy of the Project for the Fiscal Year in which such June 15 or December 15 occurs, provided that the Base Rental paid on any June 15 or December 15 shall be only for that portion of the applicable period and to the extent that the City has use and occupancy of the Project.

The Master Trust Agreement requires that Base Rental payments be deposited in the Revenue Fund maintained by the Trustee. Pursuant to the Master Trust Agreement, on January 1 and July 1 of each year, commencing on January 1, 2007, the Trustee will apply such amounts in the Base Rental Fund as are necessary to make principal and interest payments with respect to the Series 2006 Bonds as the same shall become due and payable, as shown on the following page.

### Debt Service Schedule

<u>Payment Date</u>	<u>Principal</u>	<u>Interest</u>	<u>Total</u>	<u>Fiscal Year Total</u>
01/01/2007	—	\$194,078.25	\$194,078.25	—
07/01/2007	\$645,000	592,103.13	1,237,103.13	\$1,431,181.38
01/01/2008	—	574,365.63	574,365.63	—
07/01/2008	850,000	574,365.63	1,424,365.63	1,998,731.26
01/01/2009	—	550,990.63	550,990.63	—
07/01/2009	895,000	550,990.63	1,445,990.63	1,996,981.26
01/01/2010	—	526,378.13	526,378.13	—
07/01/2010	945,000	526,378.13	1,471,378.13	1,997,756.26
01/01/2011	—	500,390.63	500,390.63	—
07/01/2011	995,000	500,390.63	1,495,390.63	1,995,781.26
01/01/2012	—	480,490.63	480,490.63	—
07/01/2012	1,035,000	480,490.63	1,515,490.63	1,995,981.26
01/01/2013	—	459,790.63	459,790.63	—
07/01/2013	1,080,000	459,790.63	1,539,790.63	1,999,581.26
01/01/2014	—	438,190.63	438,190.63	—
07/01/2014	1,120,000	438,190.63	1,558,190.63	1,996,381.26
01/01/2015	—	415,790.63	415,790.63	—
07/01/2015	1,165,000	415,790.63	1,580,790.63	1,996,581.26
01/01/2016	—	393,946.88	393,946.88	—
07/01/2016	1,210,000	393,946.88	1,603,946.88	1,997,893.76
01/01/2017	—	368,990.63	368,990.63	—
07/01/2017	1,260,000	368,990.63	1,628,990.63	1,997,981.26
01/01/2018	—	343,790.63	343,790.63	—
07/01/2018	1,310,000	343,790.63	1,653,790.63	1,997,581.26
01/01/2019	—	317,590.63	317,590.63	—
07/01/2019	1,360,000	317,590.63	1,677,590.63	1,995,181.26
01/01/2020	—	290,390.63	290,390.63	—
07/01/2020	1,415,000	290,390.63	1,705,390.63	1,995,781.26
01/01/2021	—	262,090.63	262,090.63	—
07/01/2021	1,475,000	262,090.63	1,737,090.63	1,999,181.26
01/01/2022	—	231,668.75	231,668.75	—
07/01/2022	1,535,000	231,668.75	1,766,668.75	1,998,337.50
01/01/2023	—	199,433.75	199,433.75	—
07/01/2023	1,600,000	199,433.75	1,799,433.75	1,998,867.50
01/01/2024	—	165,433.75	165,433.75	—
07/01/2024	1,665,000	165,433.75	1,830,433.75	1,995,867.50
01/01/2025	—	130,052.50	130,052.50	—
07/01/2025	1,735,000	130,052.50	1,865,052.50	1,995,105.00
01/01/2026	—	92,750.00	92,750.00	—
07/01/2026	1,810,000	92,750.00	1,902,750.00	1,995,500.00
01/01/2027	—	47,500.00	47,500.00	—
07/01/2027	<u>1,900,000</u>	<u>47,500.00</u>	<u>1,947,500.00</u>	<u>1,995,000.00</u>
TOTAL	\$27,005,000	\$14,366,234.02	\$41,371,234.02	\$41,371,234.02

## THE PROJECTS

### Description

The Corporation will apply a portion of the proceeds of the Series 2006 Bonds to finance the design, construction and installation of the Projects. A brief description of the Projects expected to be funded with the proceeds of the Series 2006 Bonds is set forth below:

*Buena Vista Park (District 8).* This approximately 36 acre park is bounded by Haight Street, Buena Vista East and Buena Vista West. This Project consists of constructing erosion control landscape improvements, a cross-slope trail and retaining walls and the installation of an irrigation system, landscaping and other erosion control measures. Construction and installation of this Project is expected to commence in spring 2007 and be completed in fall 2007.

*Chinese Recreation Center (District 2).* This Project is located on Mason and Washington Streets and consists of renovating an approximately 22,212 gross square foot, three-story, concrete recreation center, originally constructed 1951. This Project includes constructing and installing Americans with Disabilities Act (“ADA”) compliance modifications to improve access to the three levels of this facility and to correct other minor structural and code deficiencies. Construction and installation of this Project is expected to commence in winter 2008 and be completed in spring 2009.

*Hamilton Playground, Recreation Center and Pool (District 5).* This Project is located on an approximately 4.5 acre site on Geary Boulevard and Steiner Street and consists renovating an existing playground, recreation center, gym and pool building, including construction of a one story recreation center, a two-story building to house the pool and locker rooms, and installation of play structures. Construction and installation of this Project is expected to commence in fall 2007 and be completed in spring 2009.

*Junipero Serra Playground and Clubhouse (District 7).* This Project is located on an approximately 1.5 acre site at 300 Stonecrest Street and consists of constructing and installing improvements to the children’s playground, constructing ADA accessibility compliance modifications and installation of upgrades to pathways and other general site improvements. Construction of this Project is expected to commence in winter 2007 and be completed in spring 2008.

*Kelloch-Velasco Park (District 10).* This park is located on an approximately 1.75 acre site bounded by Kelloch, Velasco and Schwerin Streets. This Project consists of replacing a large play area with two smaller play areas for separate age groups, constructing and installing a picnic area, a gazebo, perimeter walkways, irrigation and other landscape improvements. Construction of this Project is expected to commence in spring 2007 and be completed in fall 2007.

*Lake Merced (District 7).* This regional park is comprised two lakes that abut Harding Park Golf course in the southwest corner of the City. This Project consists of constructing and installing improvements to the perimeter trail, drainage, road frontage, pathways and ADA accessibility compliance modifications. Construction is expected to commence in fall 2008 and be completed in spring 2009.

*Larsen Park Sava Pool (District 4).* This approximately 13, 200 square foot pool was constructed in the late 1950’s and is located on 19<sup>th</sup> Avenue between Vincente and Wawona Streets. This Project consists of constructing an upgraded facility to house a 25 yard, eight-lane, multi-purpose swimming pool, including an outdoor courtyard and entrance lobby, men’s and women’s locker rooms and restrooms, a reception office, and lifeguard and staff facilities. Construction of this Project is expected to commence in fall 2006 and be completed in spring 2007.

*Lincoln Park Assessment and Master Plan (District 1).* This Project consists of developing a Lincoln Park Assessment and Master Plan, including: (i) a Site Assessment Report to assess the condition of the site landscaping, golf course, playground, site circulation, buildings/structures, utilities and infrastructure; (ii) a Project Improvement Plan to prioritize the phased installation and construction of the improvements to this park; and (iii) obtaining the environmental review clearances needed to implement the Master Plan. This Site Assessment Report is expected to commence in fall 2006 and be completed in spring 2007, the Project Improvement Plan is expected to commence in spring 2007 and be completed in spring 2008 and the environmental review expected to be completed in spring 2009.

*Lincoln Playground (District 1).* This approximately 0.19 acre playground is located at the southeast corner of Lincoln Park at 34<sup>th</sup> Avenue and Clement Street. This Project consists of replacing an existing wooden play structure and swings with a new play structure, and constructing and installing a playground and soccer field. Construction and installation of this Project is expected to commence in fall 2008 following completion of the Lincoln Park Assessment and Master Plan described above and be completed in spring 2009.

*Midtown Terrace Playground (District 7).* This approximately 12 acre park is located at Clarendon Street and Olympia Way. This Project consists of renovating the existing playgrounds, installing ADA accessibility upgrades and constructing a new restroom. Construction and installation of this Project is expected to commence in winter 2008 and be completed in fall 2008.

*Moscone Recreation Center (District 1).* This approximately 8,500 square foot historic recreation center was originally constructed in 1924 and is located at 1800 Chestnut Street. This Project consists of constructing an approximately 9,770 square foot addition for offices, arts and crafts, community projects, children's activities, restrooms and storage; installing ADA accessibility improvements and improvements to the heating, ventilation and air conditioning and electrical systems, and constructing an approximately 1,500 square foot terrace and installing associated landscape improvements. Construction and installation of this Project is expected to commence in fall 2006 and be completed in spring 2008.

*Potrero Hill Playground (District 10).* This approximately 11 acre park is located at 801 Arkansas Street. This Project consists of the installation of new perimeter fencing surrounding the baseball fields, repaving the tennis courts, upgrading the irrigation system, constructing a dog play area, installation of ADA compliance modifications, and installing a prefabricated bathroom at the playground. Installation and construction of this Project is expected to commence in winter 2008 and be completed in fall 2008.

*St. Mary's Recreation Center Playground (District 9).* This Project is located on an approximately 13.5 acre site on Murray Street at Justin Avenue and consists of constructing and installing a children's play structure, ADA compliance modifications, a prefabricated restroom, irrigation, fencing and drainage improvements and improvements to the existing baseball fields. Construction of this Project is expected to commence in fall 2007 and be completed in winter 2008.

## **Environmental Matters and Land Use Approvals**

Projects undertaken by the City, including the Projects, are generally subject to the California Environmental Quality Act, as amended (Division 13 of the California Public Resources Code) ("CEQA"). Under CEQA, a project which may have a significant effect on the environment and which is to be approved by a public agency must comply with a comprehensive environmental review process, including the preparation of an Environmental Impact Report ("EIR"). The City Planning Department adopted findings determining that the Projects consist of: (i) repair, maintenance or minor alteration of existing public structures involving no

expansion of use beyond that previously existing, or (ii) minor alterations in the condition of land, water and/or vegetation and are therefore exempt from review under CEQA guidelines. All other land use approvals necessary to proceed with the Projects have been obtained or are expected to be received in due course.

## THE FACILITIES

### Description

The City will lease each of the Facilities described below to the Corporation pursuant to the Site Leases, and the Corporation will lease the Facilities back to the City pursuant to the Master Lease. The City has covenanted in the Master Lease that it will use, or cause the Facilities to be used for public purposes and park and recreational purposes.

The Facilities consist of four separate properties, each of which is owned by the City and as further described below, and include site development, landscaping, utilities, equipment, furnishings, improvements and appurtenant and related facilities located thereon as described below.

Pursuant to the Master Lease, the City may substitute other real property for part of the Facilities from time to time upon making certain filings with the Corporation and the Trustee. See also “SECURITY AND SOURCES OF PAYMENT–Substitution of Property.”

*Esprit Park.* This Facility is an approximately 1.8 acre site located on Potrero Hill between Minnesota, Indiana, 19th and 20th Streets and was constructed by the Esprit Corporation in 1982. This park consists of mature trees, shrubs, a running track, benches, picnic tables, paracourse fitness stations, walking paths and a one acre open lawn area. Capital improvements to repair the irrigation system and renovate aging flora in this park were completed in spring 2006.

*Ferry Park.* This Facility is an approximately 5.3 acre site located at Drumm Street, between Clay and Washington Streets and consists of open space greens, walking areas and a volleyball area. A master plan is currently under development for this park to guide future improvements and better serve the surrounding spaces and community.

*Justin Herman Plaza.* Justin Herman Plaza is an approximately 3.6 acre site located on the Embarcadero at the foot of Market Street. It consists of landscaped areas, a hardscaped plaza and the Vaillancourt Fountain, designed in 1971 by French-Canadian sculptor Francois Vaillancourt. This park is used for a variety of public uses including concerts, weekly farmers markets and passive recreation by tourists and workers in the surrounding office buildings.

*Parque Ninos Unidos.* This Facility, completed in June 2003, is an approximately one-half acre site located between Folsom and Treat Streets at 23<sup>rd</sup> Street and includes two children’s play areas, lawn areas, a gazebo, a community garden, a 1,269 square foot single story clubhouse, lighting, pathways and landscaping.



<u>Facility</u>	<u>Address</u>	<u>Original Year Completion Date</u>	<u>Approx. Acreage of Site</u>	<u>Approx. Building Square Footage</u>	<u>Estimated Fair Market Value† (In Millions)</u>
Espirit Park	Minnesota Street	1982	1.8	N/A	\$7.0
Ferry Park	Drumm Street	2001	2.5	N/A	17.5
Justin Herman Plaza	Market Street and Embarcadero	1971	3.6	N/A	18.6
Parque Ninos Unidos	23rd and Treat Streets	2003	0.5	1,269	<u>4.0</u>
TOTAL					\$47.1

† Estimated by the City and County of San Francisco, assuming sale of the property, neighborhood-appropriate zoning and normal time frames for approval of development plans.

Source: City and County of San Francisco, Recreation and Park Department.

### Seismicity

Generally, within the State, some level of seismic activity occurs on a regular basis. Periodically, the magnitude of a single seismic event can cause significant ground shaking and potential for damage to the property located at or near the center of such seismic activity. Each of the Facilities was designed to the seismic standards existing at the later of the time of original construction or renovation. The Master Lease only requires the City to maintain earthquake insurance with respect to the Facilities if such insurance is obtainable in reasonable amounts at reasonable costs. See also “SECURITY AND SOURCES OF PAYMENT—Insurance,” “CERTAIN RISK FACTORS—Abatement” and “—Seismic Risks.”

## CONSTITUTIONAL AND STATUTORY TAX LIMITATIONS

Several constitutional and statutory limitations on taxes, revenues and expenditures exist under State law, which limit the ability of the City to impose and increase taxes and other revenue sources and to spend such revenues, and which, under certain circumstances, would permit existing revenue sources of the City to be reduced by vote of the City electorate. These constitutional and statutory limitations, and future limitations, if enacted, could potentially have an adverse impact on the City’s general finances and its ability to raise revenue, or maintain existing revenue sources, in the future. A summary of the currently effective limitations is set forth below.

### Article XIII A of the California Constitution

Article XIII A of the State Constitution, known as Proposition 13, was approved by State voters in June 1978. It limits the amount of *ad valorem* tax on real property to 1% of “full cash value,” as determined by the county assessor. Article XIII A defines “full cash value” to mean the county assessor’s valuation of real property as shown on the 1975-76 tax bill under “full cash value,” or thereafter, the appraised value of real property when purchased, newly constructed or a change in ownership has occurred (as such terms are used in Article XIII A) after the 1975 assessment. Furthermore, all real property valuation may be increased to reflect the inflation rate, as shown by the consumer price index or comparable data, in an amount not to exceed 2% per year, or may be reduced in the event of declining property values caused by damage, destruction or other factors. Article XIII A provides that the 1% limitation does not apply to *ad valorem* taxes to pay interest or redemption charges on: (i) any indebtedness approved by the voters prior to July 1, 1978; (ii) any bonded indebtedness for the acquisition or improvement of real property approved on or after July 1, 1978 by two-thirds of the votes cast by the voters voting on the proposition, or (iii) bonded indebtedness incurred by a school district or community college district for the construction, reconstruction, rehabilitation or replacement of school facilities or the

acquisition or lease of real property for school facilities approved by 55% of the voters of the district voting on the proposition, but only if certain accountability measures are included in the proposition.

Since its adoption, Article XIII A has been amended a number of times. These amendments have created a number of exceptions to the requirement that property be assessed when purchased, newly constructed or a change in ownership has occurred. These exceptions include certain transfers of real property between family members, certain purchases of replacement dwellings for persons over age 55 and by property owners whose original property has been destroyed in a declared disaster and certain improvements to accommodate disabled persons and for seismic upgrades to property. These amendments have resulted in marginal reductions in the property tax revenues of the City.

Both the California State Supreme Court and the United States Supreme Court have upheld the validity of Article XIII A.

### **Article XIII B of the California Constitution**

Article XIII B of the California Constitution limits the annual appropriations from the proceeds of taxes of the State and any city, county, school district, authority or other political subdivision of the State to the level of appropriations for the prior fiscal year, as adjusted for changes in the cost of living, population and services rendered by the governmental entity. However, no limit is imposed on the appropriation of local revenues and taxes to pay debt service on bonds existing or authorized by January 1, 1979, or subsequently authorized by the voters. Article XIII B includes a requirement that if an entity's revenues in any year exceed the amount permitted to be spent, the excess would have to be returned by revising tax or fee schedules over the next two years.

See APPENDIX C—"EXCERPTS FROM COMPREHENSIVE ANNUAL FINANCIAL REPORT OF THE CITY AND COUNTY OF SAN FRANCISCO FOR THE FISCAL YEAR ENDED JUNE 30, 2005" for information on the City's appropriations limit.

### **Articles XIII C and XIII D of the California Constitution**

Proposition 218, approved by the voters of the State in 1996, added Articles XIII C and XIII D to the State Constitution, which affect the ability of local governments, including charter cities such as the City, to levy and collect both existing and future taxes, assessments, fees and charges. Article XIII C requires that all new local taxes be submitted to the electorate for approval before such taxes become effective. Under Proposition 218, the City can only continue to collect taxes that were imposed after January 1, 1995 if voters subsequently approved such taxes by November 6, 1998. All of the City's local taxes subject to such approval either have been reauthorized in accordance with Proposition 218 or discontinued. The voter approval requirements of Article XIII C reduce the City's flexibility to manage with fiscal problems through new, extended or increased taxes. No assurance can be given that the City will be able to raise taxes in the future to meet increased expenditure requirements.

In addition, Article XIII C addresses the initiative power in matters of local taxes, assessments, fees and charges. Pursuant to Article XIII C, the voters of the City could, by initiative, repeal, reduce or limit any existing or future local tax, assessment, fee or charge, subject to certain limitations imposed by the courts and additional limitations with respect to taxes levied to repay bonds. The City raises a substantial portion of its revenues from various local taxes which are not levied to repay bonded indebtedness and which could be reduced by initiative under Article XIII C. No assurance can be given that the voters of the City will not approve initiatives that repeal, reduce or prohibit the imposition or increase of local taxes, assessments, fees or charges. See APPENDIX A—"CITY AND COUNTY OF SAN FRANCISCO—ORGANIZATION AND FINANCES—Other City Tax Revenues" for a discussion of other City taxes that could be affected by Proposition 218.

Article XIII D contains several provisions making it generally more difficult for local agencies, such as the City, to levy and maintain “assessments” (as defined in Article XIII D) for local services and programs. The City cannot predict the future impact of Proposition 218 on the finances of the City, and no assurance can be given that Proposition 218 will not have a material adverse impact on the City’s revenues.

### **Statutory Limitations**

On November 4, 1986, California voters adopted Proposition 62, an initiative statute that, among other matters, requires (i) that any new or increased general purpose tax be approved by a two-thirds vote of the local governmental entity’s legislative body and by a majority vote of the voters, (ii) that any new or increased special purpose tax (defined as taxes levied for other than general governmental purposes) be approved by a two-thirds vote of the voters, and (iii) that the revenues from a special tax be used for the purposes or for the services for which the special tax was imposed.

In *Santa Clara County Local Transportation Authority v. Guardino*, 11 Cal. 4th 220 (1995) (the “*Santa Clara* decision”), the California Supreme Court upheld a Court of Appeal decision invalidating a one-half cent countywide sales tax for transportation purposes levied by a local transportation authority. The California Supreme Court based its decision on the failure of the authority to obtain a two-thirds vote for the levy of a “special tax” as required by Proposition 62. The *Santa Clara* decision did not address the question of whether or not it should be applied retroactively. In *McBrearty v. City of Brawley* (1997) 59 Cal. App. 4th 1441, the Fourth District Court of Appeal concluded that the *Santa Clara* decision is to be applied retroactively to require voter approval of taxes enacted after the adoption of Proposition 62 but before the *Santa Clara* decision.

The *Santa Clara* decision also did not decide, and the California Supreme Court has not otherwise decided, whether Proposition 62 applies to charter cities. The City is a charter city. Cases decided by the California Court of Appeals have held that certain provisions of Proposition 62 do not apply to charter cities. See, *Fiedler v. City of Los Angeles* (1993) 14 Cal. App. 4th 137 and *Fisher v. County of Alameda* (1993) 20 Cal. App. 4th 120.

Proposition 62 as an initiative statute does not have the same level of authority as a constitutional initiative, but is analogous to legislation adopted by the State Legislature, except that it may be amended only by a vote of the State’s electorate. Since it is a statute, Proposition 62 is subordinate to the authority of charter cities, derived from the State Constitution, to impose taxes. Proposition 218, however, incorporates the voter approval requirements initially imposed by Proposition 62 into the State Constitution. For a discussion of taxes affected by Proposition 218 see “Articles XIII C and XIII D of the California Constitution.”

Even if a court were to conclude that Proposition 62 applies to charter cities, the City’s exposure would be insignificant. The effective date of Proposition 62 was November 1986. Proposition 62 contains provisions that apply to taxes imposed on or after August 1, 1985. Since August 1, 1985, the City has collected taxes on businesses, hotel occupancy, utility use, parking, property transfer, stadium admissions and vehicle rentals. Only the hotel and stadium admissions taxes have been increased since that date. The increases in these taxes were ratified by the voters on November 3, 1998 pursuant to a requirement in Proposition 218. With the exception of the vehicle rental tax, the City continues to collect all of the taxes listed above. Since these remaining taxes were adopted prior to August 1, 1985, and have not been increased, these taxes would not be subject to Proposition 62 even if Proposition 62 applied to a charter city. See APPENDIX A–“CITY AND COUNTY OF SAN FRANCISCO–ORGANIZATION AND FINANCES–Other City Tax Revenues.”

## **Proposition 1A**

Proposition 1A, proposed by the State Legislature in connection with the State's Fiscal Year 2004-05 Budget, approved by the voters in November 2004, provides that the State may not reduce any local sales tax rate, limit existing local government authority to levy a sales tax rate or change the allocation of local sales tax revenues, subject to certain exceptions. Proposition 1A generally prohibits the State from shifting to schools or community colleges any share of property tax revenues allocated to local governments for any fiscal year, as set forth under the laws in effect as of November 3, 2004. Any change in the allocation of property tax revenues among local governments within a county must be approved by a two-thirds vote of both houses of the State Legislature. Proposition 1A provides, however, that beginning in Fiscal Year 2008-09, the State may shift to schools and community colleges up to 8% of local government property tax revenues, which amount must be repaid, with interest, within three years, if the Governor proclaims that the shift is needed due to a severe State financial hardship, the shift is approved by a two-thirds vote of both houses of the State Legislature and certain other conditions are met. The State may also approve voluntary exchanges of local sales tax and property tax revenues among local governments within a county.

Proposition 1A also provides that if the State reduces the annual vehicle license fee rate currently in effect, 0.65% of vehicle value, the State must provide local governments with equal replacement revenues. Further, beginning July 1, 2005, Proposition 1A requires the State to suspend State mandates affecting cities, counties and special districts, excepting mandates relating to employee rights, schools or community colleges, in any year that the State does not fully reimburse local governments for their costs to comply with such mandates.

Proposition 1A may result in increased and more stable City revenues. The magnitude of such increase and stability is unknown and would depend on future actions by the State. However, Proposition 1A could also result in decreased resources being available for State programs. This reduction, in turn, could affect actions taken by the State to resolve budget difficulties. Such actions could include increasing State taxes, decreasing spending on other State programs or other action, some of which could be adverse to the City.

## **Future Initiatives**

Articles XIII A, XIII B, XIII C and XIII D and Proposition 62 and Proposition 1A were each adopted as measures that qualified for the ballot pursuant to the State's initiative process. From time to time other initiative measures could be adopted, further affecting revenues of the City or the City's ability to expend revenues. The nature and impact of these measures cannot be anticipated by the City.

## **CERTAIN RISK FACTORS**

*The following risk factors should be considered, along with all other information in this Official Statement, by potential investors in evaluating the risks inherent in the purchase of the Series 2006 Bonds. The following discussion is not meant to be a comprehensive or definitive list of the risks associated with an investment in the Series 2006 Bonds. The order in which this information is presented does not necessarily reflect the relative importance of the various issues. Any one or more of the risk factors discussed below, among others, could lead to a decrease in the market value and/or in the liquidity of the Series 2006 Bonds. There can be no assurance that other risk factors not discussed herein will not become material in the future.*

## **Master Lease Payments Not Debt of the City**

The obligation of the City to make the Rental Payments does not constitute a general obligation of the City. The obligation of the City to make Rental Payments from the Net Open Space Fund Property Tax Revenues does not constitute a debt or indebtedness of the City and County of San Francisco, the State of California or any of its political subdivisions within the meaning of any constitutional or statutory debt limitation or restriction.

## **Abatement**

The obligation of the City under the Master Lease to make Base Rental payments is in consideration for the use and right of occupancy of the Facilities. The obligation of the City to make Base Rental payments may be abated in whole or in part if the City does not have full use and right of occupancy of the Facilities, and if the Facilities then available for beneficial use and occupancy by the City has an aggregate fair rental value below the amount of the applicable Base Rental payments.

In the event Base Rental payments are abated, no assurances can be given that moneys on deposit in the Base Rental Fund and Reserve Fund or that the proceeds of rental interruption insurance will be sufficient to pay the debt service on the Series 2006 Bonds. In addition, even if such amounts are sufficient to make such payments, moneys remaining in the Reserve Fund after such payments may be less than the Reserve Fund Requirement.

The amount of Base Rental payments due under the Master Lease will be abated during any period in which by reason of damage, destruction, condemnation or title defect there is substantial interference with the use and right of occupancy of the Facilities or any portion thereof. Such abatement will continue for the period during which there is material non-completion of the Facilities or during the period commencing with the date of such damage, destruction, condemnation or title defect and will end with the substantial completion of the Facilities or the restoration of the Facilities or any portion thereof to useable condition or correction of the title defect. Reserve Fund moneys and the proceeds of rental interruption insurance may be used by the Trustee to make payments with respect to the Series 2006 Bonds in the event Base Rental payments received by the Trustee are insufficient to pay principal or interest on the Series 2006 Bonds as such amounts become due. **If damage, destruction, condemnation or title defect with respect to the Facilities to or any portion thereof results in abatement of Base Rental payments and the resulting Base Rental payments, together with moneys in the Reserve Fund and any available insurance proceeds, are insufficient to make all payments with respect to the Series 2006 Bonds during the period that the Facilities, or a portion thereof, are being restored, then such payments may not be made and no remedy is available to the Trustee or the Owners under the Master Lease or Trust Agreement for nonpayment under such circumstances. Failure to pay principal of, premium, if any, or interest on, the Series 2006 Bonds as a result of abatement of the City's obligation to make Rental Payments under the Master Lease is not an event of default under the Master Trust Agreement or the Master Lease.**

Notwithstanding the provisions of the Master Lease and the Master Trust Agreement specifying the extent of abatement in the event of the City's failure to have use and possession of the Project, such provisions may be superseded by operation of law, and, in such event, the resulting Base Rental payments of the City may not be sufficient to pay all of that portion of the remaining principal and interest with respect to the Series 2006 Bonds.

## **Reserve Fund**

At the time of issuance of the Series 2006 Bonds, proceeds of the Series 2006 Bonds in the amount of \$1,999,581.26 will be deposited in the Reserve Fund. See “SECURITY AND SOURCES OF PAYMENT–Reserve Fund.” In the event of abatement or default, the amounts on deposit in the Reserve Fund may be significantly less than the amount of Base Rental payments due at the time of abatement or default.

## **Limited Recourse on Default**

The Master Lease and the Master Trust Agreement provide that, if there is a default by the City, the Trustee may take possession of and relet the Facilities, provided that the Facilities may only be relet for recreational purposes in accordance with the Charter. The amounts received from such reletting may be insufficient to pay the scheduled principal and interest on the Series 2006 Bonds when due. The enforcement of any remedies provided in the Master Lease and in the Master Trust Agreement could prove to be both expensive and time-consuming.

The Master Lease provides that upon the failure of the City to deposit with the Trustee any Base Rental and/or Additional Rental within five calendar days after the same becomes due, or in the event that the City fails to keep, observe or perform any term, covenant, conditions or agreement contained in the Master Lease (and does not remedy such breach within 30-days’ or such additional time reasonably required to correct such default following notice thereof by the Corporation to the City), the Trustee may proceed (and, upon written request of the Owners of not less than a majority in aggregate principal amount of Series 2006 Bonds then Outstanding, shall proceed), without any further notice (i) to terminate the Master Lease, notwithstanding any re-entry or reletting of the Facilities and reenter the Facilities and remove all persons, possessions and personal property therein; or (ii) without terminating the Master Lease, collect each installment of Base Rental payments and exercise the right of entry or re-entry and relet the Facilities, provided that any such relet is for recreational purposes in accordance with the Charter and (iii) to enforce all of its rights and remedies under the Master Lease by pursuing any remedy available in law or in equity.

In addition to the limitations on remedies contained in the Master Lease and the Master Trust Agreement, the rights and remedies provided in those documents may be limited by and are subject to provisions of federal bankruptcy laws, as now or hereafter enacted, and to other laws or equitable principles that may affect creditors’ rights.

## **No Acceleration on Default**

In the event of a default, there is no remedy of acceleration of the total Base Rental payments for the term of the Master Lease. Any suit for money damages would be subject to the legal limitations on remedies against cities and counties in the State of California, including a limitation on enforcement of judgments against funds needed to serve the public welfare and interest.

## **Seismic Risks**

The City is located in a seismically active region of California, which has experienced numerous earthquakes with a magnitude of at least 6.0 and with epicenters within or near the San Francisco Bay Area. The San Andreas Fault lies approximately 7.5 miles west of the City and the Hayward fault lies approximately 11.5 miles east of the City. The largest earthquake was the 1906 San Francisco earthquake along the San Andreas Fault with an estimated magnitude of 8.2 on the Richter scale. The most recent significant earthquake was the October 1989 Loma Prieta earthquake with a magnitude of 7.1 on the Richter scale and an epicenter near Santa Cruz, approximately 55 miles south of San Francisco. Numerous geological surveys indicate that because of the proximity to the above active faults, there is a significant probability of another major earthquake in the San Francisco Bay Area of at least the magnitude of the Loma Prieta earthquake within the

next 30 years. Therefore, a significant earthquake in the vicinity of the Project is probable during the period the Certificates will be outstanding.

The Master Lease requires earthquake insurance only to the extent it is obtainable in reasonable amounts at reasonable costs on the open market from reputable insurance companies (see “SECURITY AND SOURCES OF PAYMENT–Insurance”). The City does not currently anticipate obtaining earthquake insurance for the Facilities. In addition, in the event any Facilities were damaged or destroyed in an earthquake, the rental interruption insurance would not provide coverage for any abatement of Base Rental. Accordingly, the risk that the Facilities may be damaged or destroyed by an earthquake and that Base Rental payments would consequently be abated in whole or in part should be considered. Further, an earthquake could have a material adverse impact on the finances of the City, which in turn could impair the ability of the City to make Base Rental payments under the Master Lease.

### **Risk Management and Insurance**

The Master Lease obligates the City to maintain and keep in force various forms of insurance, subject to deductibles, on the Facilities for repair or replacement in the event of damage or destruction to the Facilities. The City is also required to maintain rental interruption insurance in an amount equal to but not less than 12 months Base Rental payments. The Master Lease allows the City to insure against any or all risks, except rental interruption and title defects, through an alternative risk management program such as self insurance. The City makes no representation as to the ability of any insurer to fulfill its obligations under any insurance policy provided for in the Master Lease and no assurance can be given as to the adequacy of any such insurance to fund necessary repair or replacement or to pay principal of and interest on the Series 2006 Bonds when due.

The City employs a full-time Risk Manager, as well as safety and loss control professionals, for the prevention and mitigation of property, liability and employee claims for injury or damage. For information concerning the self insurance and risk management programs of the City see APPENDIX A–“CITY AND COUNTY OF SAN FRANCISCO - ORGANIZATION AND FINANCES–Risk Management.”

### **State Law Limitations on Appropriations**

Article XIII B of the California Constitution limits the amount that local governments can appropriate annually. The ability of the City to make Base Rental payments may be affected if the City should exceed its appropriations limit. The State may increase the appropriation limit of counties in the State by decreasing the State’s own appropriation limit. The City does not anticipate exceeding its appropriations limit in the foreseeable future. See “CONSTITUTIONAL AND STATUTORY TAX LIMITATIONS–Project Tax and Spending Limitations.”

### **Change in Law**

No assurance can be given that the State or the City electorate will not at some future time adopt initiatives or that the State Legislature or the City’s Board of Supervisors will not enact legislation that will amend the laws of the State Constitution or the City’s Charter, respectively, in a manner that could result in a reduction of the funds legally available to the City to make Base Rental payments. See for example “CONSTITUTIONAL AND STATUTORY TAX LIMITATIONS–Article XIII C and XIII D of the California Constitution.”

## THE CITY

For information about the City, see APPENDIX A—"CITY AND COUNTY OF SAN FRANCISCO—ORGANIZATION AND FINANCES," and APPENDIX B—"CITY AND COUNTY OF SAN FRANCISCO—ECONOMY AND GENERAL INFORMATION." The City is *not* obligated to make Rental Payments from the General Fund. Certain financial information with respect to the City is presented for informational purposes only in APPENDIX C—"EXCERPTS FROM COMPREHENSIVE ANNUAL FINANCIAL REPORT OF THE CITY AND COUNTY OF SAN FRANCISCO FOR THE FISCAL YEAR ENDED JUNE 30, 2005." The information in these appendices has been supplied by the City.

The Series 2006 Bonds are payable solely from Base Rental payments made by the City pursuant to the Master Lease, solely from Net Open Space Fund Property Tax Revenues, and certain other amounts held in certain funds or accounts established pursuant to the Master Trust Agreement, subject to the provisions of the Master Trust Agreement permitting the application of such amounts for the purposes and on the terms and conditions set forth therein.

NEITHER THE SERIES 2006 BONDS NOR THE OBLIGATION OF THE CITY TO MAKE RENTAL PAYMENTS UNDER THE MASTER LEASE CONSTITUTES A DEBT OR GENERAL OBLIGATION OF THE CITY, THE STATE OF CALIFORNIA OR ANY POLITICAL SUBDIVISION THEREOF WITHIN THE MEANING OF THE CONSTITUTION OF THE STATE OF CALIFORNIA OR ANY STATUTORY DEBT LIMITATION OR RESTRICTION.

## THE CORPORATION

### General

The Corporation is a non-profit public benefit corporation duly organized and validly existing under the Nonprofit Public Benefit Corporation Law (Section 5110 *et seq.* of the California Corporations Code). The Corporation was formed in 1991 by the Chief Administrative Officer of the City pursuant to a resolution of the Board of Supervisors of the City. The purpose of the Corporation is to provide a means to finance, through lease financings, the acquisition, construction and installation of facilities, equipment and other tangible real and personal property for the City's general governmental purposes.

### Governance and Administration

The Corporation is governed by a three-member Board of Directors. The initial Board of Directors was appointed by the Chief Administrative Officer of the City. Members of the Board of Directors are appointed by the existing Board of Directors to indefinite terms and serve without compensation. The Corporation has no employees. Pursuant to an Administrative Services Agreement dated May 23, 1997, between the City and the Corporation, the City provides administrative services to the Corporation. There is currently one vacancy on the Board of Directors.

The current members of the Board of Directors are as follows:

<u>Name</u>	<u>Date of Appointment</u>
Marc Stad, <i>President</i>	November 17, 2005
Barry Fishman, <i>Chief Financial Officer and Secretary</i>	March 15, 2005

Mr. Stad was appointed to the office of President of the Corporation and sworn in on November 17, 2005. Mr. Stad is an investment professional with a background in business and politics. He currently works in the Private Equity Group of Texas Pacific Group in San Francisco and previously held positions with Parthenon



Capital and McKinsey & Company. Mr. Stad also served in Vice President Al Gore's office. Mr. Stad received an A.B. degree in Government from Harvard College.

Mr. Fishman was appointed to the offices of Chief Financial Officer and Secretary of the Corporation and sworn in on March 15, 2005. Mr. Fishman served as the chief executive officer of Kravif Manufacturing Co., in Fall River, Massachusetts, a manufacturer of better ladies apparel. In 1994, he moved to San Francisco to pursue individual business ventures, culminating in his current firm, Bradford Design Group LLC.

### **Outstanding Debt**

In addition to the Series 2006 Bonds and other lease revenue bonds outstanding under its equipment lease program (as of October 1, 2006, in the aggregate principal amount of \$23.5 million), the Corporation has issued other bonds secured by separate leases with the City. Additional bonds secured by separate leases with the City may be issued by the Corporation from time to time. See APPENDIX A—"CITY AND COUNTY OF SAN FRANCISCO—ORGANIZATION AND FINANCES—Statement of Direct and Overlapping Bonded Debt" and "—Lease Payments and Other Long-Term Obligations." No amount received by or on behalf of the Corporation with respect to any other bonds issued by the Corporation is available to secure payment of the bonds.

### **Limited Obligation**

THE SERIES 2006 BONDS ARE LIMITED OBLIGATIONS OF THE CORPORATION PAYABLE SOLELY FROM BASE RENTAL PAYMENTS MADE BY THE CITY TO THE CORPORATION PURSUANT TO THE MASTER LEASE AND ANY OTHER AMOUNTS HELD IN CERTAIN FUNDS AND ACCOUNTS ESTABLISHED PURSUANT TO THE MASTER TRUST AGREEMENT, SUBJECT TO THE PROVISIONS OF THE MASTER TRUST AGREEMENT PERMITTING THE APPLICATION OF SUCH AMOUNTS FOR THE PURPOSES AND ON THE TERMS AND CONDITIONS SET FORTH IN THE MASTER TRUST AGREEMENT. THE PRINCIPAL OR REDEMPTION PRICE OF, AND INTEREST ON, THE SERIES 2006 BONDS SHALL BE PAYABLE ONLY FROM THE FUNDS DESCRIBED IN THE MASTER TRUST AGREEMENT AND NEITHER THE CORPORATION NOR ANY MEMBER OF ITS BOARD OF DIRECTORS SHALL INCUR ANY LIABILITY OR ANY OTHER OBLIGATION IN RESPECT OF THE ISSUANCE OF THE SERIES 2006 BONDS. THE OBLIGATION OF THE CITY TO MAKE RENTAL PAYMENTS UNDER THE MASTER LEASE DOES NOT CONSTITUTE A DEBT OR GENERAL OBLIGATION OF THE CITY, THE STATE OF CALIFORNIA OR ANY POLITICAL SUBDIVISION THEREOF WITHIN THE MEANING OF THE CONSTITUTION OF THE STATE OF CALIFORNIA OR ANY STATUTORY DEBT LIMITATION OR RESTRICTION.

## **TAX MATTERS**

### **Opinion of Co-Bond Counsel**

In the opinion of Hawkins Delafield & Wood LLP, San Francisco, California, and Lofton & Jennings, San Francisco, California, Co-Bond Counsel to the City, under existing statutes and court decisions and assuming continuing compliance with certain tax covenants described herein, (i) interest on the Series 2006 Bonds is excluded from gross income for Federal income tax purposes pursuant to Section 103 of the Internal Revenue Code of 1986, as amended (the "Code"), (ii) interest on the Series 2006 Bonds is not treated as a preference item in calculating the alternative minimum tax imposed on individuals and corporations under the Code; such interest, however, is included in the adjusted current earnings of certain corporations for purposes of calculating the alternative minimum tax imposed on such corporations. In rendering their opinion, Co-Bond Counsel have relied on certain representations, certifications of fact, and statements of reasonable expectations made by the City and the Corporation in connection with the Series 2006 Bonds, and Co-Bond Counsel have assumed compliance by the City and the Corporation with certain ongoing covenants to comply

with applicable requirements of the Code to assure the exclusion of interest on the Series 2006 Bonds from gross income under Section 103 of the Code.

In addition, in the opinion of Co-Bond Counsel to the City, under existing statutes, interest on the Series 2006 Bonds is exempt from personal income taxes imposed by the State of California.

Co-Bond Counsel express no opinion regarding any other Federal or state tax consequences with respect to the Series 2006 Bonds. Co-Bond Counsel render their opinion under existing statutes and court decisions as of the issue date, and assume no obligation to update their opinion after the issue date to reflect any future action, fact or circumstance, or change in law or interpretation, or otherwise. Co-Bond Counsel express no opinion on the effect of any action hereafter taken or not taken in reliance upon an opinion of other counsel on the exclusion from gross income for Federal income tax purposes of interest on the Series 2006 Bonds, or under state and local tax law.

### **Certain Ongoing Federal Tax Requirements and Covenants**

The Code establishes certain significant ongoing requirements that must be met subsequent to the issuance and delivery of the Series 2006 Bonds in order that interest on the Series 2006 Bonds be and remain excluded from gross income under Section 103 of the Code. These requirements include, but are not limited to, requirements relating to use and expenditure of gross proceeds of the Series 2006 Bonds, yield and other restrictions on investments of gross proceeds, and the arbitrage rebate requirement that certain excess earnings on gross proceeds be rebated to the Federal government. Noncompliance with such requirements may cause interest on the Series 2006 Bonds to become excluded from gross income for Federal income tax purposes retroactive to their issue date, irrespective of the date on which such noncompliance occurs or is discovered. The City and the Corporation have covenanted to comply with certain applicable requirements of the Code to assure the exclusion of interest on the Series 2006 Bonds from gross income under Section 103 of the Code.

### **Certain Collateral Federal Tax Consequences**

The following is a brief discussion of certain collateral Federal income tax matters with respect to the Series 2006 Bonds. It does not purport to address all aspects of Federal taxation that may be relevant to a particular owner of a Series 2006 Bond. Prospective investors, particularly those who may be subject to special rules, are advised to consult their own tax advisors regarding the Federal tax consequences of owning and disposing of the Series 2006 Bonds.

Prospective owners of the Series 2006 Bonds should be aware that the ownership of such obligations may result in collateral Federal income tax consequences to various categories of persons, such as corporations (including S corporations and foreign corporations), financial institutions, property and casualty and life insurance companies, individual recipients of Social Security and railroad retirement benefits, individuals otherwise eligible for the earned income tax credit, and taxpayers deemed to have incurred or continued indebtedness to purchase or carry obligations the interest on which is not included in gross income for Federal income tax purposes. Interest on the Series 2006 Bonds may be taken into account in determining the tax liability of foreign corporations subject to the branch profits tax imposed by Section 884 of the Code.

### **Original Issue Discount**

“Original issue discount” (“OID”) is the excess of the sum of all amounts payable at the stated maturity of a Series 2006 Bond (excluding certain “qualified stated interest” that is unconditionally payable at least annually at prescribed rates) over the issue price of that maturity. In general, the “issue price” of a maturity means the first price at which a substantial amount of the Series 2006 Bonds of that maturity was sold (excluding sales to bond houses, brokers, or similar persons acting in the capacity as underwriters, placement

agents, or wholesalers). In general, the issue price for each maturity of Series 2006 Bonds is expected to be the initial public offering price set forth on the cover page of this Official Statement. Co-Bond Counsel further are of the opinion that, for any Series 2006 Bonds having OID (a “Discount Bond”), OID that has accrued and is properly allocable to the owners of the Discount Bonds under Section 1288 of the Code is excludable from gross income for Federal income tax purposes to the same extent as other interest on the Series 2006 Bonds.

In general, under Section 1288 of the Code, OID on a Discount Bond accrues under a constant yield method, based on periodic compounding of interest over prescribed accrual periods using a compounding rate determined by reference to the yield on that Discount Bond. An owner’s adjusted basis in a Discount Bond is increased by accrued OID for purposes of determining gain or loss on sale, exchange, or other disposition of such Series 2006 Bond. Accrued OID may be taken into account as an increase in the amount of tax-exempt income received or deemed to have been received for purposes of determining various other tax consequences of owning a Discount Bond even though there will not be a corresponding cash payment.

Owners of Discount Bonds should consult their own tax advisors with respect to the treatment of original issue discount for Federal income tax purposes, including various special rules relating thereto, and the state and local tax consequences of acquiring, holding, and disposing of Discount Bonds.

### **Bond Premium**

In general, if an owner acquires a Series 2006 Bond for a purchase price (excluding accrued interest) or otherwise at a tax basis that reflects a premium over the sum of all amounts payable on the Series 2006 Bond after the acquisition date (excluding certain “qualified stated interest” that is unconditionally payable at least annually at prescribed rates), that premium constitutes “bond premium” on that Bond (a “Premium Bond”). In general, under Section 171 of the Code, an owner of a Premium Bond must amortize the bond premium over the remaining term of the Premium Bond, based on the owner’s yield over the remaining term of the Premium Bond, determined based on constant yield principles (in certain cases involving a Premium Bond callable prior to its stated maturity date, the amortization period and yield may be required to be determined on the basis of an earlier call date that results in the lowest yield on such bond). An owner of a Premium Bond must amortize the bond premium by offsetting the qualified stated interest allocable to each interest accrual period under the owner’s regular method of accounting against the bond premium allocable to that period. In the case of a tax-exempt Premium Bond, if the bond premium allocable to an accrual period exceeds the qualified stated interest allocable to that accrual period, the excess is a nondeductible loss. Under certain circumstances, the owner of a Premium Bond may realize a taxable gain upon disposition of the Premium Bond even though it is sold or redeemed for an amount less than or equal to the owner’s original acquisition cost. Owners of any Premium Bonds should consult their own tax advisors regarding the treatment of bond premium for Federal income tax purposes, including various special rules relating thereto, and state and local tax consequences, in connection with the acquisition, ownership, amortization of bond premium on, sale, exchange, or other disposition of Premium Bonds.

### **Legislation**

Legislation affecting municipal bonds is regularly under consideration by the United States Congress. There can be no assurance that legislation enacted or proposed after the date of issuance of the Series 2006 Bonds will not have an adverse effect on the tax-exempt status or market price of the Series 2006 Bonds.

## **LEGAL OPINIONS**

The proposed form of the opinion of Hawkins Delafield & Wood LLP, San Francisco, California and Lofton & Jennings, San Francisco, California, Co-Bond Counsel, is set forth in Appendix G. Such opinion will be made available to the original purchasers of the Series 2006 Bonds at the time of the original delivery of the Series 2006 Bonds. The proposed form of legal opinion of Co-Bond Counsel to be delivered upon delivery of the Series 2006 Bonds undertakes no responsibility for the accuracy, completeness or fairness of this Official Statement or other offering material relating to the Series 2006 Bonds and expresses therein no opinion with respect thereto. Certain legal matters will be passed upon for the Corporation by its counsel, Miller Brown & Dannis, San Diego, California, and for the City by the City Attorney. Co-Bond Counsel will receive compensation which is contingent upon the sale and delivery of the Series 2006 Bonds.

## **CO-FINANCIAL ADVISORS**

The City has retained Public Financial Management, Inc., San Francisco, California and TKG & Associates, San Francisco, California, as co-financial advisors (the “Co-Financial Advisors”) in connection with the preparation of this Official Statement and with respect to the issuance of the Series 2006 Bonds. The Co-Financial Advisors are not obligated to undertake, and have not undertaken to make, an independent verification or assume responsibility for the accuracy, completeness, or fairness of the information contained in this Official Statement. The compensation of the Co-Financial Advisors is contingent upon the issuance of the Series 2006 Bonds.

## **CONTINUING DISCLOSURE**

The City has covenanted for the benefit of the Owners of the Series 2006 Bonds to provide certain financial information and operating data relating to the City not later than 270 days after the end of the City’s Fiscal Year (which currently ends on June 30), commencing with the report for the 2005-06 Fiscal Year (the “Annual Report”), and to provide notices of the occurrence of certain enumerated events, if material. The Annual Report will be filed by the City with each Nationally Recognized Municipal Securities Information Repository and State Repository, if any. The specific nature of information to be contained in the Annual Report or the notices of material events is summarized in APPENDIX E–“FORM OF CONTINUING DISCLOSURE CERTIFICATE.” These covenants have been made in order to assist the Underwriters in complying with SEC Rule 15c2-12(b)(5). The City has never failed to comply in any material respect with any previous undertakings pursuant to said Rule.

## **NO LITIGATION**

The opinions of the Counsel to the Corporation and of the City Attorney will be furnished to the initial purchaser at the time of the original delivery of the Series 2006 Bonds.

### **Corporation**

No litigation is pending with service of process having been accomplished or, to the knowledge of the Counsel to the Corporation, threatened, concerning the validity of the Master Trust Agreement, the Master Lease, the Site Lease or the Assignment Agreement, and the Counsel to the Corporation will issue an opinion to that effect.

## **City**

No litigation is pending with service of process having been accomplished or, to the knowledge of the City Attorney, threatened, concerning the validity of the Series 2006 Bonds, the Master Lease or the Site Lease and the City Attorney will issue an opinion to that effect. The City Attorney is not aware of any litigation pending or threatened questioning the political existence of the City or contesting the City's ability to appropriate or make Base Rental payments.

## **RATINGS**

Moody's Investors Service ("Moody's"), Standard & Poor's, A Division of The McGraw-Hill Companies ("S&P") and Fitch Ratings ("Fitch") have assigned municipal bond ratings of "AAA," "Aaa" and "Aaa," respectively, to the Series 2006 Bonds based on the understanding that the Policy will be issued by the Bond Insurer simultaneously with the delivery of the Bonds. Moody's, S&P and Fitch have also assigned underlying ratings of "A1," "AA-" and "AA-," respectively, to the Series 2006 Bonds. Certain information was supplied by the City to the rating agencies to be considered in evaluating the Series 2006 Bonds. The ratings issued reflect only the views of such rating agencies, and any explanation of the significance of such ratings should be obtained from Moody's, S&P and Fitch, respectively. No assurance can be given that any rating issued by the rating agencies will be retained for any given period of time or that the same will not be revised or withdrawn entirely by such rating agencies, if in their judgment circumstances so warrant. Any such revision or withdrawal of the ratings obtained may have an adverse effect on the market price of the Series 2006 Bonds.

## **SALE OF SERIES 2006 BONDS**

The Series 2006 Bonds were sold at competitive bid on October 19, 2006, and awarded to Banc of America Securities LLC (the "Purchaser"), at a purchase price of \$26,875,202.97, and a true interest cost of 4.390157%, as defined in the Official Notice of Sale relating to the Series 2006 Bonds. The Purchaser represented to the City that the Series 2006 Bonds have been reoffered to the public at the prices or yields stated on the cover page hereof. Based on such representation, compensation paid to the Purchaser with respect to the Series 2006 Bonds is \$516,478.73. The Purchaser may offer and sell the Series 2006 Bonds to certain dealers and others at a price lower than the offering price on the cover page. The public offering prices of the Series 2006 Bonds may be changed from time to time by the Purchaser.

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## MISCELLANEOUS

References made herein to certain documents and reports are brief summaries thereof that do not purport to be complete or definitive, and reference is made to such documents and reports for full and complete statements of the contents thereof.

Any statements in this Official Statement involving matters of opinion, whether or not expressly so stated, are intended as such and not as representations of fact. This Official Statement is not to be construed as a contract or agreement among the City, the Corporation and the purchasers or Owners of any of the Series 2006 Bonds. The preparation and distribution of this Official Statement have been authorized by the City and the Corporation.

The execution and delivery of this Official Statement has been authorized by the Corporation and the City.

CITY AND COUNTY OF SAN FRANCISCO  
FINANCE CORPORATION

By: /s/ Marc Stad  
President

CITY AND COUNTY OF SAN FRANCISCO

By: /s/ Edward M. Harrington  
Controller

## **APPENDIX A**

### **CITY AND COUNTY OF SAN FRANCISCO ORGANIZATION AND FINANCES**

#### **Government and Organization**

San Francisco is a city and county chartered pursuant to Article XI, Sections 3, 4, 5 and 6 of the Constitution of the State of California (the “State”), the only consolidated city and county in the State. San Francisco can exercise the powers of both a city and a county under State law. On April 15, 1850, several months before California became a state, the original charter was granted to the City and County of San Francisco (the “City”). Under its original charter, the City committed itself to a policy of municipal ownership of utilities. The Municipal Railway, when acquired from a private operator in 1912, was the first such city-owned public transit system in the nation. In 1914, the City obtained its municipal water system, including the Hetch Hetchy watershed near Yosemite. The San Francisco International Airport (“SFO”), although located 14 miles south of downtown San Francisco in San Mateo County, is owned and operated by the City. In 1969, the City acquired the Port of San Francisco (the “Port”) in trust from the State. Substantial expansions and improvements have been made to these enterprises since their respective dates of original acquisition.

In November 1995, the voters of the City approved a new charter, which went into effect in most respects on July 1, 1996 (the “Charter”). As compared to the previous charter, the Charter generally expands the roles of the Mayor and the Board of Supervisors (the “Board”) in setting policy and determining budgets, while reducing the authority of the various City commissions, which are composed of appointed citizens. Under the Charter, the Mayor’s appointment of commissioners is subject to approval by a two-thirds vote of the Board. The Mayor appoints department heads from nominations submitted by the commissioners.

The City has an elected Board of Supervisors consisting of eleven members and an elected Mayor who serves as chief executive officer, each serving a four-year term. The Mayor and members of the Board of Supervisors are subject to term limits as established by the City Charter. Members of the Board of Supervisors may serve no more than two successive four-year terms and may not serve another term until four years have elapsed since the second successive term in office. The Mayor may serve no more than two successive four-year terms, with no limit on the number of non-successive terms of office. The City Attorney, Assessor-Recorder, District Attorney, Treasurer-Tax Collector, Sheriff and Public Defender are also elected directly by the citizens and may serve unlimited four-year terms. School functions are carried out by the San Francisco Unified School District and the San Francisco Community College District: each is a separate legal entity with a separately elected governing board. The Charter provides a civil service system for City employees.

Gavin Newsom was elected the 42<sup>nd</sup> Mayor of the City on December 9, 2003 and was sworn into office on January 8, 2004. Mayor Newsom had been elected to the Board of Supervisors three times and served on the Board of Supervisors from 1997 until he was elected Mayor. Mayor Newsom grew up in the San Francisco Bay Area and graduated from Santa Clara University in 1989 with a Bachelor of Arts degree in Political Science.

Aaron Peskin, president of an environmental non-profit organization, was elected to the Board of Supervisors in 2000 and re-elected in November 2004. He was elected President of the Board of Supervisors by a majority of the Supervisors in January 2005. Tom Ammiano, former member of the Board of Education, was elected to the Board of Supervisors in 1994 and re-elected in 1998, 2000 and 2004. The following Supervisors were also elected in November 2000: Jake McGoldrick, a college English teacher; Chris Daly, an affordable housing organizer; Sopenia (Sophie) Maxwell, an electrician; and Gerardo Sandoval, a deputy public defender. Of these, Chris Daly and Sophie Maxwell were elected to two year terms in 2000 and were re-elected in November 2002. Bevan Dufty, a former Congressional aide and Neighborhood Services Director of the City, and Fiona Ma, a licensed certified public accountant, were elected to four-year terms on the Board of Supervisors on December 10, 2002. Michela Alioto-Pier

was appointed to the Board of Supervisors in January 2004. She previously served on the San Francisco Port Commission. Sean Elsbernd was appointed to the Board of Supervisors in August 2004. He previously served as liaison to the Board of Supervisors in the Mayor's Office, a legislative aide to the Board of Supervisors, and Co-Director of the Congressional Human Rights Caucus. Jake McGoldrick, Michela Alioto-Pier, Sean Elsbernd and Gerardo Sandoval were elected to additional four-year terms in November 2004 along with Ross Mirkarimi, an investigator for the District Attorney's Office. The following Supervisors are currently serving their second successive four-year term of office and are ineligible to run in the next election for their respective districts in November 2008: Jake McGoldrick, Aaron Peskin, Tom Ammiano, and Gerardo Sandoval.

Dennis J. Herrera, City Attorney, was elected to a four-year term on December 11, 2001 and assumed office on January 8, 2002. Mr. Herrera was re-elected to a four-year term in November 2005. Before becoming City Attorney, Mr. Herrera was a partner in a private law firm and had served in the Clinton Administration as Chief of Staff of the U.S. Maritime Administration. He also served as president of the San Francisco Police Commission and was a member of the San Francisco Public Transportation Commission. Mr. Herrera received his law degree from George Washington University School of Law and became a member of the California Bar in 1989.

Edward M. Harrington serves as the City Controller. Mr. Harrington was appointed to a 10-year term as Controller in March 1991 by then-Mayor Art Agnos and was re-appointed to a new ten-year term in 2000, by then-Mayor Willie L. Brown, Jr. As Chief Fiscal Officer and Auditor, he monitors spending for all officers, departments and employees charged with receipt, collection or disbursement of City funds, including those in the \$5.7 billion fiscal year 2006-07 budget. The Controller certifies the accuracy of budgets, receives and disburses funds, estimates the cost of ballot measures, provides payroll services for the City's employees and directs performance and financial audits of City activities. Before becoming Controller, Mr. Harrington had been the Assistant General Manager and Finance Director of the San Francisco Public Utilities Commission (the "PUC"). He was responsible for the financial activities for the Municipal Railway (public transit), Water Department and Hetch Hetchy Water and Power System. Mr. Harrington worked with the PUC from 1984 to 1991. From 1980 to 1984, Mr. Harrington was an auditor with KPMG Peat Marwick, specializing in government, non-profit and financial institution clients, and was responsible for the audit of the City and County of San Francisco. While working for KPMG, Mr. Harrington became a certified public accountant.

Jose Cisneros was appointed Treasurer-Tax Collector for the City by Mayor Newsom and was sworn in on September 8, 2004. Mr. Cisneros was re-elected to a four-year term in November 2005. Prior to being appointed Treasurer-Tax Collector, Mr. Cisneros served as Deputy General Manager, Capital Planning and External Affairs for the San Francisco Municipal Transportation Agency (the "MTA").

Philip Y. Ting was appointed Assessor-Recorder for the City by Mayor Newsom and was sworn in on July 21, 2005. Mr. Ting was re-elected to a four-year term in November 2005. Mr. Ting's professional experience includes positions as senior consultant for Arthur Andersen, Associate Director of Governmental and Community Relations at San Francisco State University and former Executive Director of the Asian Law Caucus.

Under the Charter, the City Administrator (formerly the Chief Administrative Officer) is a non-elective office appointed by the Mayor for a five-year term and confirmed by the Board of Supervisors. On April 26, 2005, Mr. Edwin Lee, then the City's Director of Public Works, was appointed by Mayor Gavin Newsom as the City Administrator. He has previously worked as the City's Director of Purchasing and as the Director of the Human Rights Commission. Mr. Lee has also served as the Deputy Director of the Employee Relations Division and coordinator for the Mayor's Family Policy Task Force.



## **City Budget and Finances**

### *General*

The Controller's Office is responsible for processing all payroll, accounting and budget information for the City. All payments to City employees and to parties outside the City are processed and controlled by this office. No obligation to expend City funds can be incurred without a prior certification by the Controller that sufficient revenues are or will be available in the current fiscal year to meet such obligation as it becomes due. The Controller monitors revenues throughout the fiscal year, and if actual revenues are less than estimated, the Controller may freeze department appropriations or place departments on spending "allotments" which will constrain department expenditures until estimated revenues are realized. If revenues are in excess of what was estimated, or budget surpluses are created, the Controller can certify these surplus funds as a source for supplemental appropriations that may be adopted throughout the year upon approval of the Mayor and the Board of Supervisors. The City's annual expenditures are often different from the estimated expenditures in the Annual Appropriation Ordinance or "budget" due to supplemental appropriations, continuing appropriations of prior years and unexpended current year funds.

Charter Section 3.105 directs the Controller to issue periodic or special financial reports during the fiscal year. The Controller issues a Six-Month and Nine-Month Budget Status Report to apprise the City's policy makers of the current budgetary status and projected year-end revenues and expenditures. The City's Charter and Administrative Code require the Controller, the Mayor's Budget Director and the Budget Analyst for the Board of Supervisors to issue annually a Three-Year Budget Projection to report on the City's financial condition. The most recent reports can be viewed at Controller's website at [www.sfgov.org/controller](http://www.sfgov.org/controller). (These reports are not incorporated by reference herein.)

### *Forward-Looking Statements*

This APPENDIX A—"CITY AND COUNTY OF SAN FRANCISCO—ORGANIZATION AND FINANCES" contains forecasts, projections, estimates and other forward-looking statements that are based on current expectations. The words "expects," "forecasts," "projects," "intends," "anticipates," "estimates," "assumes" and analogous expressions are intended to identify forward-looking statements. The achievement of certain results or other expectations or performance contained in such forward-looking statements involve known and unknown risks, uncertainties and other factors which may cause actual results, performance or achievements described to be materially different from any future results, performance or achievements described or implied by such forward-looking statements. Such forward-looking statements inherently are subject to a variety of risks and uncertainties that could cause actual results, performance or achievements to differ materially from those that have been forecast, estimated or projected. These forward-looking statements speak only as of the date of this Official Statement. The City disclaims any obligation or undertaking to release publicly any updates or revisions to any forward-looking statement contained herein to reflect any changes in the City's expectations with regard thereto or any change in events, conditions or circumstances on which any such statement is based.

### *Budget Process*

The City's budget process begins in the middle of the preceding fiscal year as departments prepare their budgets and seek any required approval thereof by the applicable City board or commission. Departmental budgets are consolidated by the Controller, and then transmitted to the Mayor no later than the first working day of March. Next the Mayor is required to submit a proposed budget for selected departments, based on criteria set forth in the Administrative Code, to the Board of Supervisors on the first working day of May. On or before the first working day of June, the Mayor is required to submit the complete (all departments) budget to the Board of Supervisors. The Mayor presented the complete fiscal year 2006-07 proposed budget on May 31, 2006.

Following the submission of the Mayor's proposed budget, the Controller provides an opinion to the Board of Supervisors regarding the accuracy of economic assumptions underlying the revenue estimates and the reasonableness of such estimates and revisions in the proposed budget. The Controller may also recommend reserves that he or she considers prudent given the proposed resources and expenditures contained in the Mayor's proposed budget. The City's Capital Planning Committee also reviews the proposed budget and provides recommendations based on its conformance with the City's adopted ten-year capital plan. For a further discussion of the Capital Planning Committee and the City's ten-year capital plan, see "—Capital Plan" below.

During its budget approval process, the Board of Supervisors has the power to reduce or augment any appropriation in the proposed budget, provided the total budgeted appropriation amount is not greater than the budgeted appropriation amount submitted by the Mayor. The Board of Supervisors must adopt the "Original Budget" no later than the last working day of July each year, after which it is subject to the approval or veto of the Mayor as described below.

Following the adoption of the budget, the City makes various revisions throughout the fiscal year (the "Original Budget" plus any changes made are collectively referred to as the "Revised Budget"). A "Final Revised Budget" is prepared at the end of the fiscal year reflecting the year-end's final revenue and expenditure appropriation for such fiscal year. The Mayor presented the fiscal year 2006-07 proposed budget to the Board of Supervisors on May 31, 2006. The Board of Supervisors adopted the fiscal year 2006-07 Original Budget on July 25, 2006. The Mayor approved the Original Budget on July 28, 2006.

The Mayor has line-item veto authority over specific items in the budget. Additionally, in the event the Mayor were to disapprove the entire budget ordinance, the Charter directs the Mayor to promptly return the budget ordinance to the Board of Supervisors, accompanied by a statement indicating the reasons for disapproval and any recommendations which the Mayor may have. Any budget ordinance so disapproved by the Mayor shall become effective only if, subsequent to its return, it is passed by a two-thirds vote of the Board of Supervisors as required by Section 2.106 of the Charter.

Overall, the fiscal year 2005-06 and 2006-07 budgets have assumed a gradual recovery in discretionary General Fund revenues from prior-year levels. The achievement of the revenue estimates is dependent upon a variety of known and unknown factors, including the general economy of the San Francisco Bay Area and the State, and certain State budget decisions, which could have either a positive or negative economic impact on City revenues. These conditions and circumstances may cause the actual results achieved by the City to be materially different from the estimates and projections described herein.

Under the Charter, the Treasurer-Tax Collector, upon recommendation of the Controller, is authorized to transfer legally available moneys to the City's operating cash reserve from any unencumbered funds then held in the pooled investment fund. The operating cash reserve is available to cover cash flow deficits in various City funds, including the City's General Fund. From time to time, the Treasurer-Tax Collector has transferred unencumbered moneys in the pooled investment fund to the operating cash reserve to cover temporary cash flow deficits in the General Fund and other funds of the City. Any such transfers must be repaid within one year of the transfer, together with interest at the then current interest rate earned on the pooled funds. On a related note, the City has not issued tax and revenue anticipation notes ("TRANS") to finance cash flow needs since fiscal year 1996-97. The City does not anticipate issuing TRANS for fiscal year 2006-07. See "—Investment Policy" below.

Additionally, in November 2003, voters approved the creation of the City's Rainy Day Reserve into which the previous Charter-mandated cash reserve was incorporated. Whenever the Controller projects that the General Fund revenues for a given fiscal year exceed the prior year's revenues by more than 5%, the Rainy Day Reserve provisions

require a portion of such excess be set aside in an economic stabilization reserve. This reserve is subject to a 10% cap of actual total General Fund revenues as stated in the City's most recent independent annual audit. Monies in this reserve are available to provide a cushion during economic downturns when revenues decline and are discussed further in the General Fund Results section below.

## **Capital Plan**

In October 2005 the Board of Supervisors adopted, and the Mayor approved, an ordinance that established a new capital planning process for the City. The City Administrator, in conjunction with a capital planning committee composed of other City finance and capital project officials (the "Capital Planning Committee"), is directed to develop and submit an annual ten-year capital plan (the "Capital Plan") for approval by the Board of Supervisors. The Capital Plan provides an assessment of the City's infrastructure needs over such period, investments required to meet the needs identified and a plan of finance to fund these investments. Although the Capital Plan provides cost estimates and proposes methods to finance such costs, the document does not reflect any commitment by the Board of Supervisors to expend such amounts. The Capital Plan will be updated annually in parallel with the budget process. The Capital Planning Committee is also charged with reviewing the annual capital budget submission and all long-term financing proposals, and providing recommendations to the Board of Supervisors relating to any such proposal's compliance with the adopted Capital Plan.

The 2006 Capital Plan was submitted to the Board of Supervisors on May 1 and was approved on June 20, 2006. In future years the Capital Plan is required to be submitted to the Board of Supervisors by March 1 and is due to be adopted by the Board of Supervisors and the Mayor on or before May 1.

## **General Fund Results**

The fiscal year 2005-06 Original Budget totaled approximately \$5.3 billion, of which approximately \$2.5 billion was allocated to the General Fund and approximately \$2.9 billion was allocated to all other funds. Such other funds include expenditures of other governmental funds and enterprise fund departments such as the SFO, the Municipal Transportation Agency, the Public Utilities Commission (the Water Enterprise, the Wastewater Enterprise, and the Hetch Hetchy Water and Power System), the Port, and the City owned Hospitals (San Francisco General and Laguna Honda).

The Controller's Nine-Month Budget Status Report for fiscal year 2005-06 was released on May 3, 2006 (the "Controller's Nine Month Report"). This Report projected the General Fund year-end balance available for the subsequent year's budget to be \$95.2 million. The projected year-end balance results from two factors - higher than expected prior-year fund balances and better than anticipated current-year financial results. The fiscal year 2004-05 fund balance was also larger than previously assumed due to both revenue growth and expenditure savings. The fiscal year 2005-06 results were better than originally estimated, due to continuing revenue growth coupled with expenditure savings, net of supplemental appropriations. As published in the Controller's Nine-Month Report, fiscal year 2005-06 General Fund revenues and transfers were projected to be \$145.9 million (or 6.1 percent) better than revised budget. The projected revenue surplus is primarily due to higher property tax, real property transfer tax, business taxes, interest income, and utility users tax revenues as offset by weakness or delays in realization of revenues in connection with State social service subventions and property sales.

As a result of the strong revenue performance in the City's General Fund, the City is projected to deposit an additional \$28.9 million into the Rainy Day Reserve by fiscal year ended 2005-06, bringing the total projected balance up to \$77.0 million. These Rainy Day Reserves represent budgetary resources above and beyond the \$95.2 million of projected year-end fund balance also noted in the Controller's Nine-Month Report.

The fiscal year 2005-06 budget included an annual service payment from the Airport to the City of \$21.9 million for indirect services. However, separate from this indirect service payment, on March 31, 2004, the Office of the Inspector General (the “OIG”) of the U.S. Department of Transportation released the results of its audit of certain payments made by the Airport to the City for direct services during fiscal years 1997-98 through 2001-02. The OIG’s audit found that the City had received approximately \$12.5 million of excess revenue from the Airport during fiscal years 1997-98 through 2001-02 with respect to reimbursement for direct services from the City to the Airport. On August 31, 2004, the Airport responded to the Federal Aviation Administration (the “FAA”), which was charged with closing out the Audit. On December 14, 2005, the Airport submitted the City’s Corrective Action Plan to the FAA, which included the transfer of \$4.6 million to the airlines, implementation of new interdepartmental billing procedures and submission of a Certificate of Compliance when all items were completed. At the close of fiscal year 2004-05, the City transferred \$4.6 million to the Airport to settle the Audit. On January 25, 2006 the Airport submitted its Certificate of Compliance to the FAA.

The adopted fiscal year 2006-07 Original Budget totaled approximately \$5.7 billion, of which approximately \$2.7 billion is allocated to the General Fund. Table A-1 shows final revised budgeted revenues and appropriations for the City’s General Fund for fiscal years 2002-03, 2003-04 and 2004-05, and the Original Budgets for fiscal year 2005-06 and 2006-07.

**TABLE A-1**

<b>CITY AND COUNTY OF SAN FRANCISCO</b> <b>Budgeted General Fund Revenues and Appropriations for</b> <b>Fiscal Years 2002-03 through 2006-07</b> <b>(000s)</b>					
	FY 2002-03 Final Revised <u>Budget</u>	FY 2003-04 Final Revised <u>Budget</u>	FY 2004-05 Final Revised <u>Budget</u>	FY 2005-06 Original <u>Budget</u>	FY 2006-07 Original <u>Budget</u>
Prior-Year Actual Budgetary Fund Balance	\$385,027	\$207,167	\$222,611	\$120,483	\$125,125
<u>Budgeted Revenues</u>					
Property Taxes	\$513,203	\$527,767	\$645,495	\$696,660	\$837,543
Business Taxes	282,230	288,619	295,230	288,320	332,168
Other Local Taxes	387,955	371,251	381,389	413,712	455,509
Licenses, Permits and Franchises	16,982	17,074	16,132	19,128	20,917
Fines, Forfeitures and Penalties	4,497	31,843	12,196	11,475	4,899
Interest and Investment Earnings	17,323	12,579	6,490	11,307	33,989
Rents and Concessions	17,833	19,316	21,902	19,583	20,138
Grants and Subventions	686,566	663,997	612,970	680,729	664,547
Charges for Services	102,801	107,847	119,637	130,984	133,972
Other	<u>24,278</u>	<u>19,296</u>	<u>29,657</u>	<u>13,241</u>	<u>18,850</u>
Total Budgeted Revenues	\$2,053,668	\$2,059,589	\$2,141,098	\$2,285,139	\$2,522,532
Proceeds from Issuance of Bonds and Loans	\$13,451	\$31,207	\$0	\$0	\$0
<u>Expenditure Appropriations</u>					
Public Protection	\$695,409	\$668,872	\$699,088	\$729,356	\$800,885
Public Works, Transportation & Commerce	59,646	60,467	63,250	39,054	38,734
Human Welfare & Neighborhood Development	517,334	507,740	525,887	552,926	589,681
Community Health	461,958	445,236	419,404	432,600	424,786
Culture and Recreation	102,354	93,017	92,245	95,205	98,969
General Administration & Finance	135,449	131,959	122,666	165,719	201,970
General City Responsibilities	<u>61,416</u>	<u>83,406</u>	<u>62,541</u>	<u>53,684</u>	<u>\$50,192</u>
Total Expenditure Appropriations	\$2,033,566	\$1,990,697	\$1,985,081	\$2,068,545	\$2,205,217
Budgetary reserves and designations	\$83,595	\$9,301	\$13,487	\$54,117	\$70,286
Transfers In	\$137,672	\$150,354	\$161,840	\$107,570	\$57,159
Transfers Out	<u>(313,341)</u>	<u>(292,664)</u>	<u>(339,436)</u>	<u>(390,531)</u>	<u>(429,313)</u>
Net Transfers In/Out	(\$175,669)	(\$142,310)	(\$177,596)	(\$282,960)	(\$372,154)
Budgeted Excess (Deficiency) of Sources					
Over (Under) Uses	\$159,316	\$155,655	\$187,545	\$0	\$0
Variance of Actual vs. Budget	<u>47,851</u>	<u>66,956</u>	<u>137,179</u>		
Total Actual Budgetary Fund Balance	\$207,167	\$222,611	\$324,724	\$0	\$0
Source: Office of the Controller, City and County of San Francisco.					

The City prepares its budget on a modified accrual basis. Accruals for incurred liabilities, such as claims and judgments, worker's compensation, accrued vacation and sick leave pay are funded only as payments are required to be made. The audited General Fund balance as of June 30, 2005 was \$307.7 million prepared on a GAAP basis. Audited General Fund balances as of June 30, 2005 are shown in Table A-2 on both a budget basis and a GAAP basis, respectively with comparative financial information for the fiscal year ended June 30, 2004.

**TABLE A-2**

<b>General Fund Balances</b> <b>Fiscal Year Ended June 30</b> <b>(000s)</b>		
	<b><u>June 30, 2004</u></b>	<b><u>June 30, 2005</u></b>
Reserved for rainy day (economic stabilization)	\$55,139	\$48,139
Reserved for encumbrances	42,501	57,762
Reserved for appropriation carryforward	32,813	36,198
<u>Reserved for subsequent years' budgets</u>		
Reserved for baseline appropriation funding mandates	-	6,223
Reserved for budget savings incentive program (citywide)	2,588	2,628
Reserved for budget savings incentive program (Recreation & Park)	-	3,075
Reserved for salaries and benefits (MOU)	3,654	9,150
Reserved for litigation	2,940	-
Total Reserved Fund Balance	\$139,635	\$163,175
Unreserved - designated for litigation & contingency	\$27,970	\$24,370
Unreserved - available for appropriation	55,006	137,179
Total Unreserved Fund Balance	\$82,976	\$161,549
Total Fund Balance, Budget Basis	\$222,611	\$324,724
<u>Budget Basis to GAAP Basis Reconciliation</u>		
Total Fund Balance - Budget Basis	\$222,611	\$324,724
Unrealized gain on investment	277	224
Reserved for assets not available for appropriation	7,142	9,031
Cumulative excess property tax revenues recognized on Budget basis	(19,882)	(24,419)
Deferred Charges and Other	287	(1,880)
Total Fund Balance, GAAP Basis	\$210,435	\$307,680
Source: Office of the Controller, City and County of San Francisco.		

Table A-3, entitled “Statement of Revenues, Expenditures and Changes in General Fund Balances,” is extracted from information in the City’s audited financial statements (Comprehensive Annual Financial Reports) for the five most recent fiscal years for which audits are available. Excerpts from audited financials for the fiscal year ended June 30, 2005 are included herein as Appendix C—“EXCERPTS FROM THE COMPREHENSIVE ANNUAL FINANCIAL REPORT OF THE CITY AND COUNTY OF SAN FRANCISCO FOR THE YEAR ENDED JUNE 30, 2005.” Prior years’ audited financials can be obtained from the Controller’s website of the City and County of San Francisco at [www.sfgov.org/controller](http://www.sfgov.org/controller). (These reports are not incorporated by reference herein.) Excluded from these General Fund statements are special revenue funds (which relate to proceeds of specific revenue sources which are legally restricted to expenditures for specific purposes) as well as all of the enterprise operations of the City, each of which prepares separate audited financial statements.

TABLE A-3

CITY AND COUNTY OF SAN FRANCISCO					
Statement of Revenues, Expenditures and Changes in General Fund Balances (000s)					
	Fiscal Year Ended June 30				
	2001	2002	2003	2004	2005
Revenues:					
Property Taxes	\$462,171	\$507,308	\$516,955	\$547,819	\$705,949
Business Taxes	277,094	274,125	276,126	264,351	292,172
Other Local Taxes	448,132	334,357	345,735	403,549	428,244
Licenses, Permits and Franchises	17,714	19,548	16,217	17,501	19,427
Fines, Forfeitures and Penalties	9,097	8,591	5,595	22,158	9,536
Interest and Investment Income	27,693	20,737	7,798	3,222	8,374
Rents and Concessions	19,298	17,636	17,576	17,497	20,468
Intergovernmental	636,430	661,396	667,172	660,243	604,535
Charges for Services	100,325	102,782	93,840	95,951	115,812
Other	17,395	10,338	11,880	29,564	12,277
Total Revenues	\$2,015,349	\$1,956,818	\$1,958,894	\$2,061,855	\$2,216,794
Expenditures:					
Public Protection	\$626,136	\$650,019	\$695,693	\$670,729	\$697,450
Public Works, Transportation & Commerce	95,486	103,579	57,458	58,711	60,628
Human Welfare and Neighborhood Development	431,266	467,688	492,083	488,853	503,874
Community Health	365,290	395,465	424,302	413,725	413,110
Culture and Recreation	106,728	108,810	96,959	92,978	87,023
General Administration & Finance	127,366	136,143	130,786	128,135	120,400
General City Responsibilities	45,380	50,105	52,308	74,631	62,185
Total Expenditures	\$1,797,652	\$1,911,809	\$1,949,589	\$1,927,762	\$1,944,670
Excess of Revenues over Expenditures	\$217,697	\$45,009	\$9,305	\$134,093	\$272,124
Other Financing Sources (Uses):					
Transfers In	\$134,983	\$109,941	\$105,211	\$121,491	\$152,288
Transfers Out	(257,317)	(316,691)	(303,216)	(277,464)	(330,230)
Other Financing Sources	-	63,121	4,621	36,003	3,063
Other Financing Uses	-	(176)	-	-	-
Total Other Financing Sources (Uses)	(\$122,334)	(\$143,805)	(\$193,384)	(\$119,970)	(\$174,879)
Excess (Deficiency) of Revenues and Other Sources Over Expenditures and Other Uses	\$95,363	(\$98,796)	(\$184,079)	\$14,123	\$97,245
Fund Balance at Beginning of Year, as restated before valuation of investments	\$275,640	\$479,187	\$380,391	\$196,312	\$210,435
Cumulative Effect of Change in Accounting Principles	108,184	-	-	-	-
Fund Balance at Beginning of Year, as restated	\$383,824	\$479,187	\$380,391	\$196,312	\$210,435
Fund Balance at End of Year -- GAAP Basis <sup>[1]</sup>	\$479,187	\$380,391	\$196,312	\$210,435	\$307,680
Unreserved and Undesignated Balance at End of Year -- GAAP Basis	\$207,467	\$136,664	\$44,718	\$63,657	\$134,199
Unreserved & Undesignated Balance, Year End -- Budget Basis	\$198,953	\$130,200	\$47,851	\$55,006	\$137,179

[1] Fund Balances include amounts reserved for rainy day (economic stabilization), encumbrances, appropriation carryforwards and other purposes (as required by the Charter or appropriate accounting practices) as well as unreserved designated and undesignated available fund balances (which amounts constitute unrestricted general fund balances).

Source: Comprehensive Annual Financial Report for the Years Ended June 30, 2005 and prior. Office of the Controller, City & County of San Francisco



## **Impact of September 11, 2001**

Following the events of September 11, 2001 in New York City and Washington, D.C., both business and tourist travel in San Francisco declined significantly, including passenger loads and revenues at SFO and hotel and sales tax revenues to the City. In fiscal year 2001-02, significant year to year losses occurred in hotel tax revenues, which fell 29.8% (\$56.2 million), sales tax revenues, which declined 15.5% (\$21.5 million), and SFO's transfer of concession revenue to the City's General Fund, which declined 28.4% (\$7.0 million). Tables A-6 and A-7 illustrate the trends since 2001-02.

## **Impact of State Budget**

Each year the Governor releases two primary proposed budget documents: 1) the January Proposed Budget; and, 2) the May Revise (that is, the revise to the January Proposed Budget). The Governor's Proposed Budget is then considered and typically revised by the State Legislature. Following that process, the Legislature adopts, then the Governor signs what becomes known as the State's Adopted Budget. Given the City's revenue dependency on State funding, each year City policymakers review and consider the budgetary impact of projected changes related to both the January and May Revise publications prior to the City adopting its own budget. Revenues from the State represented 19.3% of the City's fiscal year 2005-06 General Fund Budget and 17.6% of the fiscal year 2006-07 General Fund Budget.

For fiscal year 2005-06, the State's Adopted Budget was significantly better for San Francisco than previously proposed by the Governor in either the January Proposed Budget or the May Revise publication. Program revenues were largely left whole by the Legislature, and the full Vehicle License Fee gap loan repayment was included for local governments. While in fiscal year 2005-06 the State's Adopted Budget continued to shift property taxes, sales taxes and VLF revenues these shifts were already assumed in the City's projections and ultimately the City's fiscal year 2005-06 Adopted Budget. These shifts included a \$25.2 million reduction in discretionary funding for Property Tax Educational Revenue Augmentation Fund (ERAF) III, the additional two-year property tax diversion affecting fiscal years 2004-05 and 2005-06.

In addition to this \$25.2 million reduction, shifts from the City's General Fund of approximately \$268.1 million continued for ERAF I and II. On a related note, this shift was also included as an on-going item in the Governor's Proposed Fiscal Year 2006-07 Budget released on January 10, 2006. The repayment of the Vehicle License Fee revenues diverted by the State in fiscal year 2003-04 was received in fiscal year 2005-06 creating a one-time surge in Motor Vehicle revenues of \$29.7 million. Additionally, 0.25% of the one percent Local Sales Tax continued to be shifted from the City's General Fund to cover debt service on the State's Economic Recovery Bonds. Both this Sales Tax shift and the permanent rollback of Vehicle License Fees are backfilled by Property Taxes, as assumed in the City's fiscal year 2006-07 Original Budget. Programmatic funding changes included in the State's Adopted Budget have been reflected in the City's fiscal year 2006-07 Original Budget and backfilled with discretionary funding where applicable.

As noted above, the State's fiscal year 2005-06 Adopted Budget was significantly better for San Francisco than the Governor's Proposed Budget, which had been previously analyzed and discussed in the Three-Year Budget Projection, dated March 21, 2005, and the Controller's Discussion of the Mayor's Fiscal Year 2005-06 Proposed

Budget, dated June 15, 2005. These reports are available at Controller's website at [www.sfgov.org/controller](http://www.sfgov.org/controller). (These reports are not incorporated by reference herein.)

The Governor's fiscal year 2006-07 Proposed Budget, as issued in January 2006, appeared to have largely offsetting positive and negative changes for the City's Original Budget, resulting in a projected net revenue increase from fiscal year 2005-06 of \$0.9 million for the General Fund and \$3.3 million for the City's transportation funds. The May Revise, issued on May 12, 2006, reflected continued improvement in State revenues as well as additional early repayment of State indebtedness. The early repayment by the State of prior-years' obligations, including monies owed to local governments for reimbursable State-mandated program costs, further improved the City's projected revenue impact. Based on the City's review of the May Revise, that document reflected further improvement over and above the January Proposed Budget in the form of additional projected revenues of \$5.2 million for the General Fund and \$1.5 million for the City's transportation funds. The State's budget was finally adopted by the Legislature on June 27, 2006 and signed by the Governor on June 30, 2006. While final allocations are still unknown for some revenues, the City is projected to benefit from additional transportation and social service program funding above and beyond what was assumed in the fiscal year 2005-06 budget. Depending on final allocations and program requirements the General Fund is projected to receive up to \$19.0 million in additional funding. Additionally, the Municipal Transportation Agency is projected to receive up to \$32.9 million of additional funding.

### **Assessed Valuations, Tax Rates and Tax Delinquencies**

Table A-4 provides a recent history of assessed valuations of taxable property within the City. The property tax rate is comprised of two components: (1) the 1.0% countywide portion permitted by Proposition 13, and (2) all voter-approved overrides which fund debt service for general obligation indebtedness. The total tax rate shown in Table A-4 includes taxes assessed on behalf of the San Francisco Unified School District, the San Francisco Community College District, the Bay Area Air Quality Management District, and the Bay Area Rapid Transit (BART) District, all of which are separate legal entities from the City. See also Table A-10 "Statement of Direct and Overlapping Debt and Long-Term Obligations" below. Additionally, a portion of property taxes collected within the City is allocated to the San Francisco Redevelopment Agency.

Total assessed value has increased on average by 7.5% per year since fiscal year 2000-01. Recent increases were 6.7% for fiscal year 2006-07 and 7.6% for fiscal year 2006-07. On a related note, the City's fiscal year 2006-07 budget assumed this level of assessed valuation growth. Property tax delinquencies, based on the weighted average of the secured and unsecured delinquency rates, have averaged 1.5% over the five-year period ending with fiscal year 2004-05.

**TABLE A-4**

<b>CITY AND COUNTY OF SAN FRANCISCO</b> <b>Assessed Valuation of Taxable Property <sup>[1]</sup></b> <b>Fiscal Years 2000-01 through 2006-07</b> <b>(\$000s)</b>										
Fiscal Year	Assessed Valuation			Total Assessed Valuation	% Change from Prior Year	Exclusions <sup>[2]</sup>	Total Tax Rate per \$100 <sup>[3]</sup>	Total Tax Levy (000s) <sup>[4]</sup>	Current Levy Delinquent June 30	
	Land	Improvements on Land	Personal Property							
2000-01	\$ 30,294,991	\$ 46,572,658	\$ 4,198,154	\$ 81,065,803	10.1%	\$ 3,416,264	\$ 1.136	\$ 892,675	1.48%	
2001-02	34,849,574	51,294,178	4,744,367	90,888,119	12.1%	3,625,783	1.124	1,010,960	1.79%	
2002-03	37,851,208	55,002,726	4,681,815	97,535,748	7.3%	3,797,422	1.117	1,051,921	1.83%	
2003-04	40,778,606	57,505,939	3,808,383	102,092,928	4.7%	3,947,660	1.107	1,100,951	1.38%	
2004-05	44,383,604	60,741,259	3,675,195	108,800,058	6.6%	4,328,770	1.144	1,208,044	1.20%	
2005-06	48,278,509	64,291,494	3,476,725	116,046,728	6.7%	4,640,538	1.140	1,270,314	n/a	<sup>[5]</sup>
2006-07	53,027,801	68,286,422	3,506,008	124,820,231	7.6%	4,949,252	n/a	n/a	n/a	<sup>[5]</sup>

<sup>[1]</sup> For comparison purposes, all years show full cash value as assessed value.

<sup>[2]</sup> Exclusions include non-reimbursable exemptions and homeowner exemptions.

<sup>[3]</sup> Total secured tax rate includes bonded debt service for the City, San Francisco Unified School District, San Francisco Community College District, Bay Area Air Quality Management District, Bay Area Rapid Transit District, and San Francisco Redevelopment Agency. Annual tax rate for unsecured property is the same rate as the previous year's secured tax rate. The fiscal year 2006-07 tax rate will be adopted by the Board of Supervisors by the end of September 2006. The projected rate is 1.135 per \$100 of Assessed Value.

<sup>[4]</sup> Final levy as of year end up through fiscal 2004-05. The tax levy for fiscal year 2005-06 is based on the Certificate of Assessed Valuation. The fiscal year 2006-07 levy will be known after the Board of Supervisors adopts the Tax Rate by end of September 2006.

<sup>[5]</sup> Fiscal year 2005-06 and 2006-07 delinquency rates are not yet available.

Source: Office of the Controller, City and County of San Francisco.

For fiscal year 2005-06 (the most recent year for which an adopted tax rate is available as of August 31, 2006), total assessed valuation of property within the City is \$116,046,728,299. After deducting non-reimbursable and homeowner exemptions, net assessed valuation is \$111,406,190,157. Of this total, \$104,321,489,311 (93.6%) represents secured valuations and \$7,084,700,846 (6.4%) represents unsecured valuations. (See below for a further discussion of secured and unsecured property valuations.) The net valuation will result in total budgeted property tax revenues of \$1,270,313,956 before reflecting delinquencies. The City's General Fund, which accrues about half of all property taxes, budgeted property tax revenue of \$696.7 million for fiscal year 2005-06. The San Francisco Community College District, the San Francisco Unified School District and the Educational Revenue Augmentation Fund (also known as "ERAF") are estimated to receive \$15.3 million, \$81.6 million and \$293.3 million (before adjusting for the State's Triple Flip sales tax and vehicle license fee backfill shifts) respectively. The San Francisco Redevelopment Agency will receive approximately \$70.0 million. The remaining portion is allocated to various special funds and other taxing entities. As of the Controller's Nine-Month Report, the City projected an additional \$68.0 million in General Fund revenue in large part due to lower assessment appeals, higher supplementals, and increased State sales and vehicle license fees backfill revenues. Additionally, property taxes are levied in order to pay all or part of the debt service for general obligation bonds issued by the City, the San Francisco Unified School District, the San Francisco Community College District and the Bay Area Rapid Transit District.

Under Article XIII A of the State Constitution, property sold after March 1, 1975 must be reassessed to full cash value. The State prescribes the assessment valuation methodologies and the adjudication process that counties must

employ in connection with the counties' property assessments. Property owners in the City filed 1,090 new applications for assessment appeal during fiscal year 2005-06. Taxpayers had until November 30, 2005 to file assessment appeal for secured property for fiscal year 2005-06. As in every year, some appeals are multiple-year or retroactive in nature. With respect to the fiscal year 2005-06 levy, property owners representing approximately 14.0% of the total assessed valuation in the City filed appeals for a partial reduction of their assessed value. This reflects a decrease in the amount appealed from the prior year, fiscal year 2004-05, where property owners representing approximately 23.6% of total assessed valuation filed for a partial reduction of their assessed value. Most of the appeals involve large commercial properties, including offices and hotels.

The City experiences changes in assessment appeals activity during economic cycles. Historically during economic downturns, partial reductions of approximately 20.0% to 30.0% of the assessed valuations appealed have been granted on average, varying with the severity of the economic downturn. Assessment appeals granted typically result in revenue refunds, and the level of refund activity depends on the unique economic circumstances of each fiscal year. For example, if the appeals totaling 14.0% of assessed valuation pertaining to the fiscal year 2005-06 levy were to be granted at an average reduction to 25.0%, the City would expect revenue refunds equal to 3.5% of total property tax revenue. To mitigate the financial risk of potential assessment appeal refunds, the City funds refund reserves for its share of property tax revenues for each fiscal year. In addition, appeals activity is reviewed each year and incorporated into the subsequent year's budget projection. See "CONSTITUTIONAL AND STATUTORY LIMITATIONS ON TAXES AND EXPENDITURES" in the forepart of this Official Statement.

Generally, property taxes levied by the City on real property become a lien on that property by operation of law. A tax levied on personal property does not automatically become a lien against real property without an affirmative act of the City taxing authority. Real estate tax liens have priority over all other liens against the same property regardless of the time of their creation by virtue of express provision of law.

Property subject to ad valorem taxes is entered on separate parts of the assessment roll maintained by the County Assessor. The secured roll is that part of the assessment roll containing State-assessed property and property on which liens are sufficient, in the opinion of the Assessor, to secure payment of the taxes owed. Other property is placed on the "unsecured roll."

The method of collecting delinquent taxes is substantially different for the two classifications of property. The taxing authority has four ways of collecting unsecured personal property taxes: (1) pursuing civil action against the taxpayer; (2) filing a certificate in the Office of the County Clerk specifying certain facts, including the date of mailing a copy thereof to the affected taxpayer, in order to obtain a judgment against the taxpayer; (3) filing a certificate of delinquency for recording in the County Recorder's Office in order to obtain a lien on certain property of the taxpayer; and (4) seizure and sale of personal property, improvements or possessory interests belonging or assessed to the taxpayer. The exclusive means of enforcing the payment of delinquent taxes with respect to property on the secured roll is the sale of the property securing the taxes. Proceeds of the sale are used to pay the costs of sale and the amount of delinquent taxes.

A 10.0% penalty is added to delinquent taxes that have been levied on property on the secured roll. In addition, property on the secured roll with respect to which taxes are delinquent is declared "tax defaulted" and subject to eventual sale by the Treasurer-Tax Collector of the City. Such property may thereafter be redeemed by payment of the delinquent taxes and the delinquency penalty, plus a redemption penalty of 1.5% per month, which begins to accrue on such taxes beginning July 1 following the date on which the property becomes tax-defaulted.

In October 1993, the Board of Supervisors passed a resolution, which adopted the Alternative Method of Tax Apportionment (the "Teeter Plan"). This resolution changed the method by which the City apportions property taxes among itself and other taxing agencies. This apportionment method authorizes the Controller to allocate to the City's taxing agencies 100.0% of the secured property taxes billed but not yet collected. In return, as the delinquent property taxes and associated penalties and interest are collected, the City's General Fund retains such amounts. Prior to adoption of the Teeter Plan, the City could only allocate secured property taxes actually collected (property taxes

billed minus delinquent taxes). Delinquent taxes, penalties and interest were allocated to the City and other taxing agencies only when they were collected. The City has funded payment of accrued and current delinquencies through authorized internal borrowing. The City also maintains a Tax Loss Reserve for the Teeter Plan. This reserve has been funded at \$8.1 million as of June 30, 2001, \$9.1 million as of June 30, 2002, \$9.0 million as of June 30, 2003, \$8.9 million as of June 30, 2004, and \$10.1 million as of June 30, 2005.

Assessed valuations of the ten largest assessees in the City for the fiscal year ending June 30, 2006 are shown in Table A-5.

**TABLE A-5**

<b>CITY AND COUNTY OF SAN FRANCISCO</b> <b>Principal Property Assessees</b> <b>Fiscal Year Ended June 30, 2006</b>			
<u>Assessee</u>	<u>Type of Business</u>	<u>AV (\$000s)</u>	<u>% Total AV</u>
Embarcadero Center Venture	Offices, Commercial	\$1,221,354	1.09%
Pacific Gas & Electric Co.	Utilities	1,039,357	0.93%
555 California St. Partners	Offices, Commercial	885,795	0.79%
SBC California	Utilities, Communications	407,735	0.36%
EOP-One Market LLC	Offices, Commercial	390,845	0.35%
Marriott Hotel	Hotels	389,795	0.35%
China Basin Ballpark Company LLC	Possesory Interest-Stadium	383,007	0.34%
Post-Montgomery Associates	Offices, Commercial	342,123	0.31%
BRE-St Francis LLC	Hotels	321,971	0.29%
101 California Venture	Offices, Commercial	<u>281,980</u>	<u>0.25%</u>
Ten Largest Assessees		\$5,663,962	5.05%
All Other Assessees		<u>106,387,378</u>	<u>94.95%</u>
Total Taxable Assessed Valuation - All Taxpayers		\$112,051,340	100.00%

Source: Office of the Assessor, City and County of San Francisco.

## Other City Tax Revenues

In addition to property tax, the City has several other major tax revenue sources, as described below. For a discussion of State constitutional and statutory limitations on taxes that may be imposed by the City, including a discussion of Proposition 62 and Proposition 218, see “CONSTITUTIONAL AND STATUTORY TAX LIMITATIONS ON TAXES AND EXPENDITURES” in the forepart of this Official Statement.

The following is a brief description of other major City-imposed taxes as well as taxes that are collected by the State and shared with the City.

### Business Taxes

Businesses in the City may be subject to two types of tax. The first is a payroll expense tax, assessed at a rate of 1.5%. The City levies a tax on businesses with respect to payroll expenses that are attributable to all work performed or services rendered within the City. The tax is authorized by Article 12-A of the San Francisco Business and Tax Regulation Code. The City also levies a registration tax on businesses.

The fiscal year 2005-06 Original Budget projected \$7.1 million in business registration revenues and \$281.2 million in payroll tax revenues. As of the Nine-Month Report, the City projected business registration and payroll tax revenues to be \$29.8 million better than budget due mainly to higher total wage growth than was assumed in the 2005-06 budget on top of a better than expected prior-year actual base of receipts. The fiscal year 2006-07 Original Budget projected business registration revenues of \$8.2 million and payroll tax revenues of \$323.9 million.

Prior to April 23, 2001, the City imposed an alternative-measure tax pursuant to which a business tax liability was calculated as the greater of a percentage of either its gross receipts or its payroll expense. Between 1999 and 2001, approximately 325 businesses filed claims with the City and/or lawsuits against the City arguing that the alternative-measure tax scheme violated the Commerce Clause of the United States Constitution.

In 2001, the City entered into a settlement agreement resolving most of these lawsuits and claims for considerably less than the total amount of outstanding claims. Concurrently with the settlement of the lawsuits, the City repealed the alternative-measure tax in 2001, curing any alleged constitutional defects. All claims had to be filed by November 2001, and at this time any payments related to lawsuits or claims already filed that remain unsettled are expected to be covered by contingency reserves, judgment bonds or some combination thereof.

### Sales and Use Tax

The State collects the City's local sales tax on retail transactions (currently 1.0 percent less the 0.25% shifted by the State pursuant to the Triple Flip) along with State and special district sales taxes, and then remits the local sales tax collections to the City. The local sales tax is deposited in the City's General Fund. The fiscal year 2005-06 Original Budget projected \$102.8 million in sales and use tax revenues. As of the Controller's Nine-Month Report, the City projected sales and use tax revenues to be \$102.8 million, on budget. The 0.25% reduction of the local sales tax allocation (related to the Triple Flip) is backfilled by increased property tax allocations to the City. The fiscal year 2006-07 Original Budget projected \$106.2 million in sales and use tax revenue.

A history of sales and use tax actual revenues through fiscal year 2004-05 is presented in Table A-6 and reflects how this revenue was impacted during the recent economic downturn when tourism, business travel and jobs all declined. In addition, Fiscal Year 2004-05 figures show both actuals collected as well as what would have been collected, i.e. the adjusted amount, had there been no State Triple Flip shift. Beginning in fiscal year 2004-05, the General Fund local portion was reduced from 1.00% to 0.75%, reflecting a 0.25% shift by the State pursuant to the Triple Flip. The 0.25% is dedicated to pay debt service pertaining to the \$15 billion of bonds authorized under the California Economic Recovery Bond Act (Proposition 57), which voters approved in March 2004. This loss in sales tax revenue is backfilled through an offsetting increase in local property tax revenue.

**TABLE A-6**

CITY AND COUNTY OF SAN FRANCISCO				
Sales and Use Tax Receipts (\$000's)				
Fiscal Years 2000-01 through 2004-05				
<u>Fiscal Year</u>	<u>Tax Rate</u>	<u>City Share</u>	<u>Revenue</u>	<u>% Change</u>
2000-01	8.25%	1.00%	\$138,281	3.7%
2001-02	8.50%	1.00%	116,827	-15.5%
2002-03	8.50%	1.00%	115,578	-1.1%
2003-04	8.50%	1.00%	120,642	4.4%
2004-05	8.50%	0.75%	94,689	-21.5%
2004-05 adj.	8.50%	1.00%	118,287	-2.0%
Source: Office of the Controller, City and County of San Francisco				

## Transient Occupancy Tax

Pursuant to the San Francisco Business and Tax Regulation Code, a 14.0% transient occupancy tax is imposed on occupants of hotel rooms and remitted by hotel operators monthly. A quarterly tax-filing requirement is also imposed. In fiscal year 2004-05, revenue from transient occupancy tax grew 6.6 percent (or approximately \$9.7 million) over prior fiscal year 2003-04. Budgeted revenue, across all funds, from transient occupancy tax for fiscal year 2005-06 was \$170.1 million, including \$5.5 million allocated to the Redevelopment Agency and \$121.5 to the City's General Fund. As of the Nine-Month Report, the City projected total hotel room tax revenues to be \$4.3 million better than budget, all of which accrued to the City's General Fund during fiscal year 2005-06. The fiscal year 2006-07 Original Budget projected total hotel tax revenues of \$182.6 million. Table A-7 sets forth a history of actual transient occupancy tax receipts through fiscal year 2004-05. As illustrated in the table below, this revenue was significantly impacted by events of September 11, 2001 and the associated economic downturn, where San Francisco witnessed a decline in both tourism and business travel during fiscal years 2001-02 and 2002-03. Signs of recovery are evident since fiscal year 2002-03.

**TABLE A-7**

CITY AND COUNTY OF SAN FRANCISCO			
Transient Occupancy Tax Receipts (\$000's)			
Fiscal Years 2000-01 through 2004-05			
<u>Fiscal Year</u>	<u>Tax Rate</u>	<u>Revenue</u>	<u>% Change</u>
2000-01	14.00%	\$188,377	3.4%
2001-02	14.00%	132,226	-29.8%
2002-03	14.00%	128,590	-2.7%
2003-04	14.00%	148,231	15.3%
2004-05	14.00%	157,945	6.6%
Revenues are adjusted so underlying tax revenue is reflected in the same fiscal year as the occupancy activity.			
Source: Office of the Controller, City and County of San Francisco.			

## Real Property Transfer Tax

A tax is imposed on all real estate transfers recorded in the City. The current rate is \$5.00 per \$1,000 of the sale price of the property being transferred for properties valued at \$250,000 or less, \$6.80 per \$1,000 for properties valued more than \$250,000 or less than \$999,999; and \$7.50 per \$1,000 for properties valued at \$1.0 million or more. The fiscal year 2005-06 Original Budget for the General Fund projected \$83.0 million in real property transfer tax revenue. As of the Nine-Month Report, the City projected real property transfer tax revenues to be \$119.2 million, which was \$36.2 million better than budget, representing a new peak for this revenue source. The fiscal year 2006-07 Original Budget for the General Fund projected \$105.0 million in transfer tax revenue. This revenue is one of the more volatile for the General Fund, because it is more sensitive to economic cycles and interest rates than most other City revenue sources. Since 2004, the City has experienced an unprecedented level of commercial building sales; such sale levels can not be assumed to be sustained in future years.

## Utility Users Tax

The City imposes a 7.5% tax on non-residential users of gas, electricity, water, steam and telephone utilities, as well as all cellular telephone and enhanced specialized mobile radio communication services for billing addresses in the

City. The fiscal year 2005-06 Original Budget for the General Fund included \$70.9 million in utility users tax revenue. As of the Nine-Month Report, the City is projecting utility users tax revenues to be \$5.8 million better than budget due largely to higher natural gas commodity prices than assumed in the budget. The fiscal year 2006-07 Original Budget for the General Fund projects \$79.4 million in utility users tax revenue.

A recent Internal Revenue Service Notice has the potential to affect the scope of services to which the City may apply its telephone user tax (TUT), with the potential result of a substantial reduction in the revenues the City receives from this source on an annual basis. The City's TUT is linked in certain respects to the Federal Excise Tax (FET), and the IRS has announced that it will no longer apply the FET to telephone toll services and to bundles of telephone services that include toll services. An ordinance adopted by the Board of Supervisors on August 15, 2006 and that went into effect on August 25, 2006 without the Mayor's signature amended the City's Business and Tax Regulations Code to address this recent change in interpretation of federal law. This ordinance clarifies that the City levies its utility users tax under the City's inherent powers as a charter city and that federal law is not the basis or authority for the City's imposition of the utility users tax. This ordinance also provides that the City will continue to apply its TUT to all types of telephone communication services, including toll service. In addition, on July 27, 2006, the City's Treasurer/Tax Collector gave notice to the over 340 telecommunications carriers doing business in the City that the City will continue to apply its TUT to all types of telephone communication services. To date, the City has not received any response to this notice. Lawsuits have been filed challenging the authority of California cities, including Palo Alto and Los Angeles, to impose similar taxes on cellphone usage and seeking refunds. Total TUT revenues were budgeted at \$34.0 million in fiscal year 2005-06 and \$37.5 million for fiscal year 2006-07. The City and its attorneys will continue to monitor the situation as it develops and any taxpayer or carrier challenges as they are filed.

### **Parking Tax**

A 25.0% tax is imposed on the charge for off-street parking spaces. The tax is authorized by the San Francisco Business and Tax Regulation Code paid by the occupants of the spaces and remitted monthly by the operators of the parking facilities. The fiscal year 2005-06 Original Budget for the General Fund projected \$33.1 million in parking tax revenue. As of the Nine-Month Report, the City projected parking tax revenues to be \$1.9 million better than budget. The fiscal year 2006-07 Original Budget for the General Fund projected \$36.1 million of parking tax revenue.

### **Intergovernmental Revenues, Grants and Subventions**

The fiscal year 2005-06 Original Budget projected \$1,072.2 million of intergovernmental revenues, grants and subventions. This amount included \$375.7 million from the Federal government, \$640.4 million from the State, and \$56.1 million from other intergovernmental sources across all City funds. In the General Fund, the 2005-06 Original Budget projected a total of \$680.7 million in revenues from such sources, including \$206.3 million from the Federal government and \$474.4 million from the State. As of the Nine-Month Report, the City projected General Fund intergovernmental revenues, grants and subventions to be \$3.3 million under budget. The fiscal year 2006-07 Original Budget projected \$1,074.2 million in intergovernmental revenues, grants and subventions, of which \$664.5 million is budgeted in the General Fund. The various components of this revenue category are described in greater detail below.

### *Health and Welfare Realignment*

In fiscal year 1991-92, the State transferred to counties responsibility for determining service levels and administering most mental health, public health and some social service programs, thereby reducing the State's obligations. The State also increased its share of certain welfare costs formerly borne by counties. In order to meet these obligations, counties receive the proceeds of a 0.5% statewide sales tax and a portion of vehicle license fees. These sources were assumed to provide \$219.6 million to the City's General Fund and its two county hospitals for fiscal year 2005-06. As of the Controller's Nine-Month Report, the City projected health and welfare realignment



revenues to be on budget. The fiscal year 2006-07 Original Budget projected \$224.5 million in Health and Welfare Realignment revenues.

#### *Motor Vehicle License Fees*

The City's budget reflects the permanent roll-back of the vehicle license fee revenues, along with the associated backfill shift made by the State wherein they partially reduced the amount of property taxes shifted from the City to the Education Revenue Augmentation Fund to make up the difference. After factoring in all State shifts and the repayment for prior-year diverted revenues by the State, the fiscal year 2005-06 Original Budget for the General Fund projected \$36.7 million of vehicle license fee revenues. As of the Nine-Month Report, the City projected motor vehicle license fee revenues to be \$2.1 million under budget due to lower city direct allocations from the State than previously assumed. This shortfall was more than offset by the additional backfill allocations which are reflected in property tax revenues being projected as better than budget, as reported in the Nine-Month Report. The fiscal year 2006-07 Original Budget for the General Fund projected \$5.6 million of motor vehicle license fee revenue.

#### *Public Safety Sales Tax*

State Proposition 172, passed by the voters in November 1993, provided for the continuation of a one-half percent sales tax for public safety expenditures. The fiscal year 2005-06 Original Budget for the General Fund projected \$70.0 million in public safety sales tax revenue. As of the Nine-Month Report, the City projected public safety sales tax revenues to be \$0.5 million better than budget due to improving statewide sales tax collections. The fiscal year 2006-07 Original Budget for the General Fund projected \$74.0 million of public safety sales tax revenue.

#### *Other Intergovernmental Grants and Subventions*

In addition to those categories listed above, across all funds the City projected \$745.9 million in social service subventions from the State and Federal governments to fund programs such as Food Stamps, CalWORKs, Child Support Services and transportation projects in the fiscal year 2005-06 Original Budget. Health and welfare subventions are often based on State and Federal funding formulas, which currently reimburse counties according to actual spending on these services. As of the Controller's Nine-Month Report, the City projected other intergovernmental grants and subventions revenues to be \$1.7 million under budget in the General Fund. The fiscal year 2006-07 Original Budget projected \$770.1 million of other intergovernmental grants and subventions.

#### **Charges for Services**

The fiscal year 2005-06 Original Budget for the General Fund projected revenues of \$131.0 million for fiscal year 2005-06 for charges for services. This included \$27.1 million of general government service charges (primarily planning fees), \$21.6 million of public safety service charges (including, for example, boarding of prisoners and safety inspection fees), \$5.8 million of recreation charges, \$48.0 million of MediCal, MediCare and health service charges, \$8.8 million of other miscellaneous service charges, and \$19.7 million in cost recoveries for services provided by the General Fund to other funds. As of the Nine-Month Report, the City projected charges for services revenues to be \$8.4 million under budget, mainly due to lower internal service charge recoveries as well as lower health service charges. The fiscal year 2006-07 Original Budget for the General Fund projected \$134.0 million of charges for service revenue, reflecting updated projections and legislated fee increases.

#### **Investment Policy**

The management of the City's surplus cash is governed by an Investment Policy administered by the Treasurer. In order of priority, the objectives of this Investment Policy are the preservation of capital, liquidity and yield. The preservation of capital is the foremost goal of any investment decision, and investments generally are made so that securities can be held to maturity. Once safety and liquidity objectives have been achieved, the Treasurer then attempts to generate a favorable return by maximizing interest earnings without compromising the first two

objectives. A report detailing the investment portfolio and investment activity, including the market value of the portfolio, is submitted to the Mayor and the Board of Supervisors monthly.

The investment portfolio is sufficiently flexible to enable the City to meet all disbursement requirements that are anticipated from any fund during the subsequent eighteen months. As of September 30, 2006 the City's surplus investment fund consisted of the investments classified in Table A-8, and had the investment maturity distribution presented in Table A-9.

*TABLE A-8*

CITY AND COUNTY OF SAN FRANCISCO			
Investment Portfolio			
Pooled Funds			
As of September 30, 2006			
<u>Type of Investment</u>	<u>Par Value</u>	<u>Book Value</u>	<u>Market Value</u>
Treasury Bills	\$ 259,000,000	\$ 253,305,649	\$ 254,812,727
Treasury Notes	870,000,000	863,495,232	866,731,250
FNMA Discount Notes	333,000,000	324,137,139	326,432,400
Federal Home Loan Disc Notes	300,000,000	296,468,798	298,001,671
FMC Discount Notes	373,000,000	362,076,342	364,775,628
Commercial Paper Disc	640,000,000	630,277,481	634,532,193
Negotiable C.D.'s	660,000,000	660,000,000	660,024,883
Public Time Deposit	200,000	200,000	195,275
Public Time Deposit Monthly	10,000,000	10,000,000	9,586,961
Total	<u>\$ 3,445,200,000</u>	<u>\$ 3,399,960,642</u>	<u>\$ 3,415,092,987</u>
<i>Source: Office of the Treasurer, City and County of San Francisco</i>			
<i>From Bank of New York-Custodial Safekeeping, SunGard Systems-Inventory Control Program</i>			

TABLE A-9

CITY AND COUNTY OF SAN FRANCISCO		
Investment Maturity Distribution		
Pooled Funds		
September 30, 2006		
<u>Maturity In Months</u>	<u>Cost</u>	<u>Percentage</u>
1 to 2	\$1,338,259,966	39.4%
2 to 3	368,821,392	10.8%
3 to 4	437,154,125	12.9%
4 to 5	299,834,313	8.8%
5 to 6	125,922,524	3.7%
6 to 12	311,616,644	9.2%
12 to 18	518,351,677	15.2%
18 to 24	-	-
24 to 36	-	-
36 to 48	-	-
48 to 60	-	-
	<u>\$3,399,960,642</u>	<u>100.00%</u>
Weighted Average Maturity: 149 Days		
Source: Office of the Treasurer, City and County of San Francisco		
From Bank of New York-Custodial Safekeeping, SunGard-Inventory Control Program		

### Statement of Direct and Overlapping Bonded Debt

The pro forma statement of direct and overlapping bonded debt and long-term obligations (the “Debt Report”), presented in Table A-10 has been compiled by the Office of Public Finance.

The Debt Report generally includes long-term obligations sold in the public credit markets by the City and public agencies whose boundaries overlap the boundaries of the City in whole or in part. Long-term obligations of non-City agencies generally are not payable from revenues of the City. In many cases long-term obligations issued by a public agency are payable only from the General Fund or other revenues of such public agency. For this purpose, lease obligations of the City, which support indebtedness incurred by others, are included. As reflected in the Debt Report, the City Charter limits the City's general obligation bond debt to 3% of the total assessed valuation of all taxable real and personal property within the City.

TABLE A-10

## CITY AND COUNTY OF SAN FRANCISCO

## Statement of Direct and Overlapping Debt and Long-Term Obligations

<b>2005-2006 Assessed Valuation</b> (net of non-reimbursable & homeowner exemptions):	\$ 119,870,979,379	
<b>DIRECT GENERAL OBLIGATION BOND DEBT</b>	<b>Outstanding</b>	
	<b>10/1/2006</b>	
General City Purposes Carried on the Tax Roll	\$1,232,205,000	
<b>GROSS DIRECT DEBT</b>	\$1,232,205,000	
<b>DIRECT LEASE PAYMENT AND LONG-TERM OBLIGATIONS</b>		
San Francisco COPs, Series 1997 (2789 25th Street Property)	\$6,955,000	
San Francisco COPs, Series 1999 (555-7th Street Property)	6,985,000	
San Francisco Parking Authority Lease Revenue Bds, Series 2000A (North Beach Garage)	7,115,000	
San Francisco COPs, Series 2000 (San Bruno Jail Replacement Project)	130,710,000	
San Francisco Refunding COPs, Series 2001-1 (25 Van Ness Avenue Property)	11,245,000	
San Francisco Refunding Settlement Obligation Bonds, Series 2003-R1	32,955,000	
San Francisco COPs, Series 2001A & Taxable Series 2001B (30 Van Ness Ave. Property)	34,375,000	
San Francisco COPs, Series 2003 (Juvenile Hall Replacement Project)	41,185,000	
San Francisco Finance Corporation	225,705,000	
San Francisco Lease Revenue Refunding Bonds, Series 1998-I	2,340,000	
San Francisco Redevelopment Agency Moscone Convention Center 1992	27,038,731	[1]
San Francisco Redevelopment Agency Lease Revenue Refunding Bonds, Series 2002	66,895,000	
San Francisco Redevelopment Agency Lease Revenue Refunding Bonds, Series 2004	33,565,000	
San Francisco Courthouse Corporation COPs, Refunding Bonds, Series 2004	39,350,000	
<b>LONG-TERM OBLIGATIONS</b>	\$666,418,731	
<b>GROSS DIRECT DEBT &amp; LONG-TERM OBLIGATIONS</b>	\$1,898,623,731	
<b>OVERLAPPING DEBT &amp; LONG-TERM OBLIGATIONS</b>		
Bayshore Hester Assessment District	\$855,000	
San Francisco Bay Area Rapid Transit District (33%) Sales Tax Revenue Bonds	132,918,333	
San Francisco Bay Area Rapid Transit District (29%) General Obligation Bonds	25,283,650	
San Francisco Community College District General Obligation Bonds - Election of 2001, 2005	272,480,000	
San Francisco Parking Authority Meter Revenue Refunding Bonds - 1999-1	20,150,000	
San Francisco Redevelopment Agency Hotel Tax Revenue Bonds - 1994	9,040,000	
San Francisco Redevelopment Agency Hotel Tax Revenue Refunding Bonds - 1998	53,260,000	
San Francisco Redevelopment Agency Obligations (Property Tax Increment)	<b>595,894,178</b>	
San Francisco Unified School District General Obligation Bonds - Election of 2003 (2004A & 2005B)	180,445,000	
San Francisco Unified School District COPs (1235 Mission Street), Series 1992	8,277,844	
San Francisco Unified School District COPs - 1996 Refunding, 1998 & 1999	16,015,000	
<b>TOTAL OVERLAPPING DEBT &amp; LONG-TERM OBLIGATIONS</b>	\$1,314,619,005	
<b>GROSS COMBINED TOTAL OBLIGATIONS</b>	\$3,213,242,736	[2]
<b>Ratios to Assessed Valuation:</b>	<b>Actual Ratio</b>	<b>Charter Req.</b>
Gross Direct Debt (General Obligation Bonds)	1.03%	< 3.00% [3]
Gross Direct Debt & Long-Term Obligations	1.58%	n/a
Gross Combined Total Obligations	2.68%	n/a
STATE SCHOOL BUILDING AID REPAYMENT FOR FY 06-07	\$52,307	

[1] The accreted value as of July 1, 2006 is \$87,966,857.

[2] Excludes revenue and mortgage revenue bonds notes, and non-bonded capital lease obligations.

[3] Section 9.106 of the City Charter limits issuance of general obligation bonds of the City to 3% of the assessed value of all real and personal property within the City's boundaries that is subject to City taxes.

Source: Office of Public Finance, City and County of San Francisco.

## Tax Supported Debt Service

Under the State Constitution and the Charter, general obligation bonds can only be authorized through voter approval. As of October 1, 2006, the City had \$1.2 billion general obligation bonds outstanding.

Table A-11 shows the annual amount of debt service payable on the City's outstanding general obligation bonds.

**TABLE A-11**

CITY AND COUNTY OF SAN FRANCISCO			
Direct Tax Supported Debt Service			
As of October 1, 2006 <sup>[1]</sup> <sup>[2]</sup>			
Fiscal Year	Principal	Interest	Annual Debt Service
2007	\$75,950,000	\$59,540,801	\$135,490,801
2008	85,175,000	55,912,383	141,087,383
2009	89,040,000	51,888,506	140,928,506
2010	90,065,000	47,623,355	137,688,355
2011	91,860,000	43,164,292	135,024,292
2012	80,470,000	38,848,116	119,318,116
2013	71,665,000	34,964,627	106,629,627
2014	66,400,000	31,444,182	97,844,182
2015	59,660,000	28,160,275	87,820,275
2016	62,615,000	25,155,501	87,770,501
2017	52,830,000	21,998,922	74,828,922
2018	51,635,000	19,339,236	70,974,236
2019	52,410,000	16,734,810	69,144,810
2020	43,965,000	14,103,985	58,068,985
2021	39,965,000	15,778,531	55,743,531
2022	34,575,000	21,210,753	55,785,753
2023	33,810,000	19,941,921	53,751,921
2024	31,815,000	18,959,691	50,774,691
2025	27,175,000	17,784,639	44,959,639
2026	16,765,000	17,109,822	33,874,822
2027	17,530,000	16,959,143	34,489,143
2028	18,330,000	16,744,103	35,074,103
2029	18,840,000	16,191,382	35,031,382
2030	19,660,000	15,914,879	35,574,879
TOTAL <sup>[3]</sup>	\$1,232,205,000	\$665,473,855	\$1,897,678,855
<sup>[1]</sup> The City's only outstanding direct tax supported debt is general obligation bonded indebtedness. This table does <u>not</u> reflect any debt other than direct tax supported debt, such as any assessment district indebtedness or any redevelopment agency indebtedness.			
<sup>[2]</sup> Totals reflect rounding to nearest dollar.			
<sup>[3]</sup> For purposes of this table, the interest payment on the general obligation bonds, Series 2005 BCD (Laguna Honda Hospital) are assumed to be 4.3% which is the approximate historical average of the Bond Market Association plus a spread. These bonds are in variable rate mode.			
Source: Office of Public Finance, City and County of San Francisco.			

## **General Obligation Bond Authorizations**

In November 1992, voters approved Proposition A, which authorized the issuance of up to \$350.0 million in general obligation bonds to provide moneys to fund the City's Seismic Safety Loan Program (the "Loan Program"). The purpose of the Seismic Safety Loan Program is to provide loans for the seismic strengthening of privately-owned unreinforced masonry buildings in San Francisco for affordable housing and market-rate residential, commercial and institutional purposes. In April 1994, the City issued \$35.0 million in taxable general obligation bonds to fund the Loan Program and in October 2002, the City redeemed all outstanding bonds remaining from such issuance. The City may issue additional bonds under the Loan Program authorization in November 2006.

The Board of Supervisors adopted resolution No. 272-04 on May 11, 2004 (the "2004 Resolution"). The Mayor approved the 2004 Resolution on May 13, 2005. The 2004 Resolution authorized the issuance of not to exceed \$800.0 million aggregate principal amount of its General Obligation Refunding Bonds from time to time in one or more series for the purpose of refunding all or a portion of the City's outstanding General Obligation Bonds. On June 16, 2004, the City issued \$21.9 million of General Obligation Refunding Bonds Series 2004-R1 (the "Refunding Bonds"), to refund \$21.5 million of outstanding general obligation bonds. As a result of the issuance of the Refunding Bonds, the City reduced the total general obligation bond debt service by \$0.9 million on a present value basis. The City intends to issue the second series, pursuant to the 2004 Resolution, of approximately \$90.0 million of General Obligation Refunding Bonds, Series 2006-R1 in late October.

In June 1997, voters approved Proposition C, which authorized the issuance of up to \$48.0 million in general obligation bonds for the acquisition, construction and/or reconstruction of San Francisco Zoo facilities. The City issued an aggregate total of \$40.5 million in three series of such bonds. The City issued the fourth and final tranche of the zoo facilities bonds in the principal amount of \$7.5 million in July 2005.

In November 1999, voters approved Proposition A, which authorized the issuance of up to \$299.0 million in bonded debt, other evidences of debt and/or lease financing for the reconstruction, improvement and expansion of a new health care, assisted living and/or other type of continuing care facility or facilities to replace facilities at Laguna Honda Hospital. The City issued \$230.0 million of the Laguna Honda Hospital general obligation bonds in May 2005. The City issued the final series of the Laguna Honda Hospital general obligation bonds in the principal amount of \$69.0 million in September 2005.

In March 2000, voters approved Proposition A which authorized the issuance of up to \$110.0 million in general obligation bonds to acquire, construct, or reconstruct recreation and park facilities and properties. The City issued three series of Neighborhood Recreation and Park Bonds in June 2000, February 2001, and in July 2003 comprising a total of \$41.2 million. The City issued the fourth and final series in October 2004 in the principal amount of \$68.8 million.

In March 2000, voters approved Proposition B which authorized the issuance of up to \$87.4 million in general obligation bonds to acquire, construct, or reconstruct the facilities of the California Academy of Sciences. In November 1995, the voters approved Proposition C, which authorizes the issuance of up to \$29.2 million to pay the cost of acquisition, construction and/or reconstruction of certain improvements to the Steinhart Aquarium and related facilities. Proposition B and Proposition C proceeds will be used together with other monies of the California Academy of Sciences to reconstruct the California Academy of Science Building and the Steinhart Aquarium. The City issued the first series of the California Academy of Sciences Bonds in October 2004 for a total of \$8.0 million. The City issued the second and final installment of the California Academy of Sciences and Steinhart Aquarium bonds in July 2005 in the principal amounts of \$29.2 million and \$79.4 million respectively.

In November 2000, voters approved Proposition A, which authorized the issuance of up to \$105.9 million in general obligation bonds for the acquisition, renovation and construction of branch libraries and other library facilities. The City issued two series of library bonds in July 2001 and October 2002 for a total of \$40.8 million. The City issued a third installment of the branch library facilities improvement bonds in July 2005 in the principal amount of \$34.0 million.

Table A-12 below lists the City's voter-authorized general obligation bonds including authorized programs for which bonds have not yet been issued. Series are grouped by program authorization in chronological order. The authorized and unissued column refers to total program authorization that can still be issued, and does not refer to any particular series. As of October 1, 2006, the City had authorized and unissued general obligation bond authority of \$346.1 million.

**TABLE A-12**

CITY AND COUNTY OF SAN FRANCISCO General Obligation Bonds (as of October 1, 2006)				
Description of Issue (Date of Authorization)	Series	Issued	Outstanding	Authorized & Unissued
Golden Gate Park Improvements (6/2/92)	1997A	\$25,105,000	\$16,705,000	
	2001A	17,060,000	13,970,000	
Seismic Safety Loan Program (11/3/92)	1994A	35,000,000	-	\$315,000,000
School District Facilities Improvements (6/7/94)	1997B	22,050,000	14,660,000	
Asian Art Museum Relocation Project (11/8/94)	1999D	16,730,000	12,660,000	
Steinhart Aquarium Improvement (11/7/95)	2005F	29,245,000	28,180,000	
Affordable Housing Bonds (11/5/96)	1998A	20,000,000	14,780,000	
	1999A	20,000,000	15,765,000	
	2000D	20,000,000	16,020,000	
	2001C	17,000,000	14,100,000	
	2001D	23,000,000	19,640,000	
Educational Facilities - Community College District (6/3/97)	1999A	20,395,000	15,285,000	
	2000A	29,605,000	23,755,000	
Educational Facilities - Unified School District (6/3/97)	1999B	60,520,000	45,370,000	
	2003B	29,480,000	26,105,000	
Zoo Facilities Bonds (6/3/97)	1999C	16,845,000	12,630,000	
	2000B	17,440,000	13,990,000	
	2002A	6,210,000	5,295,000	
	2005H	7,505,000	7,230,000	
Laguna Honda Hospital (11/2/99)	2005A	110,000,000	110,000,000	
	2005B	40,000,000	40,000,000	
	2005C	40,000,000	40,000,000	
	2005D	40,000,000	40,000,000	
	2005I	69,000,000	69,000,000	
Neighborhood Recreation and Park (3/7/00)	2000C	6,180,000	4,960,000	
	2001B	14,060,000	11,510,000	
	2003A	20,960,000	18,560,000	
	2004A	68,800,000	64,130,000	
California Academy of Sciences Improvement (3/7/00)	2004B	8,075,000	7,525,000	
	2005E	79,370,000	76,480,000	
Branch Library Facilities Improvement (11/7/00)	2001E	17,665,000	14,590,000	
	2002B	23,135,000	19,730,000	
	2005G	34,000,000	32,765,000	31,065,000
<b>SUB TOTALS</b>		<b>\$1,004,435,000</b>	<b>\$865,390,000</b>	<b>\$346,065,000</b>
General Obligation Refunding Bonds Series 1997-1 issued 10/27/97		\$449,085,000	\$261,390,000	
General Obligation Refunding Bonds Series 2002-R1 issued 4/23/02		\$118,945,000	\$96,065,000	
General Obligation Refunding Bonds Series 2004-R1 issued 6/16/04		\$21,930,000	\$9,360,000	
<b>TOTALS</b>		<b>\$1,594,395,000</b>	<b>\$1,232,205,000</b>	<b>\$346,065,000</b>
Source: Office of Public Finance, City and County of San Francisco.				

## Lease Payments and Other Long-Term Obligations

Under the Charter, most lease financing structures can only be authorized with the approval of the voters. Table A-13 sets forth the aggregate annual lease payment obligations supported by the City's General Fund with respect to outstanding lease revenue bonds and certificates of participation as of October 1, 2006. Note that the annual payment obligations reflected in Table A-13 include the fully-accreted value of any capital appreciation obligations that will accrue as of the final payment dates and does not include general obligation bonds.

**TABLE A-13**

CITY AND COUNTY OF SAN FRANCISCO			
Lease Payment and Other Long-Term Obligations			
As of 10/1/2006			
Fiscal Year	Principal	Interest	Annual Payment Obligation
2007	\$26,495,000	\$18,129,586	\$44,624,586
2008	40,918,666	35,391,467	76,310,133
2009	39,380,247	34,400,415	73,780,662
2010	30,622,024	33,499,331	64,121,355
2011	30,518,573	32,768,115	63,286,688
2012	22,870,763	31,997,768	54,868,531
2013	23,391,157	31,395,659	54,786,816
2014	22,476,550	30,722,030	53,198,580
2015	28,025,751	25,109,099	53,134,850
2016	34,650,000	18,525,437	53,175,437
2017	33,860,000	16,949,492	50,809,492
2018	34,275,000	15,315,630	49,590,630
2019	34,665,000	13,654,025	48,319,025
2020	19,865,000	12,339,419	32,204,419
2021	19,965,000	11,395,740	31,360,740
2022	20,300,000	10,437,913	30,737,913
2023	20,615,000	9,462,601	30,077,601
2024	20,965,000	8,477,981	29,442,981
2025	17,445,000	7,478,656	24,923,656
2026	17,910,000	6,686,132	24,596,132
2027	18,690,000	5,861,498	24,551,498
2028	19,785,000	4,998,929	24,783,929
2029	20,605,000	4,085,579	24,690,579
2030	21,760,000	3,131,436	24,891,436
2031	11,855,000	2,123,898	13,978,898
2032	12,470,000	1,505,656	13,975,656
2033	10,740,000	913,544	11,653,544
2034	11,300,000	349,853	11,649,853
TOTAL <sup>[1][2]</sup>	<u>\$666,418,731</u>	<u>\$427,106,889</u>	<u>\$1,093,525,620</u>
<sup>[1]</sup> Totals reflect rounding to nearest dollar. <sup>[2]</sup> For purposes of this table, the interest payments on the Lease Revenue Bonds, Series 2000-1, 2, 3 (Moscone Center Expansion Project) are assumed to be 4.3% - the approximate historical average of the Bond Market Association Index plus a spread. These bonds are in variable rate mode.			
Source: Office of Public Finance, City and County of San Francisco.			



The City electorate has approved several lease revenue bond propositions in addition to those bonds that have already been issued. When issued, these voter-approved lease revenue bonds will be repaid from lease payments made from the City's General Fund. The following lease programs have remaining authorization:

In 1987, voters approved Proposition F, which authorizes the City to lease finance (without limitation as to maximum aggregate par amount) the construction of new parking facilities, including garages and surface lots, in eight of the City's neighborhoods. In July 2000, the City issued \$8.2 million in lease revenue bonds to finance the construction of North Beach Parking Garage, which was opened in February 2002. There is no immediate plan to issue any more series of bonds under Proposition F.

In 1990, voters approved Proposition C, which amended the Charter to authorize the City to lease-purchase equipment through a nonprofit corporation without additional voter approval but with certain restrictions. The City and County of San Francisco Finance Corporation (the "Corporation") was incorporated for that purpose. Proposition C provides that the outstanding aggregate principal amount of obligations with respect to lease financings may not exceed \$20.0 million, such amount increasing by five percent each fiscal year. As of June 30, 2006, the total authorized amount for such financings was \$43.6 million. The total principal amount outstanding as of October 1, 2006 was \$23.4 million. It is anticipated that the Corporation will issue approximately \$11.0 million in equipment lease revenue bonds under this authorization in April 2007.

In 1994, voters approved Proposition B, which authorized the issuance of up to \$60.0 million in lease revenue bonds for the acquisition and construction of a combined dispatch center for the City's emergency 911 communication system and for the emergency information and communications equipment for the center. In 1997 and 1998, the Corporation issued \$22.6 million and \$23.3 million of Proposition B lease revenue bonds, respectively, but the Corporation has no current plans to utilize the remaining \$14.0 million in authorization.

In June 1997, voters approved Proposition D, which authorized the issuance of up to \$100.0 million in lease revenue bonds for the construction of a new football stadium at Candlestick Point, the home of the San Francisco 49ers football team. If issued, the \$100.0 million of lease revenue bonds would be the City's contribution toward the total cost of the stadium project and the 49ers would be responsible for paying the remaining cost of the stadium construction project. The City has no current timetable for issuance of the Proposition D bonds.

On March 7, 2000 voters approved Proposition C which extended a two and one half cent per \$100.0 in assessed valuation property tax set-aside for the benefit of the Recreation and Park Department (the Open Space Fund). Proposition C also authorizes the issuance of revenue bonds or other forms of indebtedness payable from the Open Space Fund. The City anticipates issuing up to \$27.0 million of such Open Space Fund lease revenue bonds under the current bond offering.

#### *Overlapping Debt*

In November 2001, voters approved Proposition A. Proposition A authorizes the issuance of up to \$195.0 million in general obligation bonds to finance construction of new Chinatown and North Beach campuses of the San Francisco Community College District (the "SFCCD") and to make improvements to existing facilities. The SFCCD issued \$38.0 million of such authorization in March 2002 and \$110.0 million in October 2004. On November 8, 2005, voters approved an additional issuance of up to \$246.3 million in general obligation bonds to improve, construct and equip existing and new facilities of the SFCCD. SFCCD issued an aggregate principal amount of \$137.0 million in June 2006 consisting of the remaining \$47.0 million of the November 2001 authorization and \$90.0 million of the November 2005 authorization.

On November 4, 2003, voters approved Proposition A. Proposition A authorized the San Francisco Unified School District (the "SFUSD") to issue up to \$295.0 million of general obligation bonds to repair and rehabilitate its facilities. The SFUSD issued \$58.0 million of such authorization in October 2004 and they

issued \$130.0 million of such authorization in October 2005. The SFUSD will issue an additional \$92.0 million in October 2006.

On November 2, 2004, voters approved Proposition AA. Proposition AA authorizes the Bay Area Rapid Transit District (“BART”) to issue general obligation bonds in series over time in an aggregate principal amount not to exceed \$980.0 million to strengthen tunnels, bridges, overhead tracks and the underwater Transbay Tube for BART facilities in Alameda and Contra Costa counties and the City and County of San Francisco. Of the \$980 million, the City’s portion is approximately 29.0% or \$282.0 million. BART issued \$100.0 million of such authorization in May 2005. Of the \$100.0 million issued, the City’s portion is approximately \$29.0 million.

## **Labor Relations**

The Mayor’s fiscal year 2006-07 budget includes approximately 30,000 full time personnel, excluding employees in the San Francisco Unified School District, San Francisco Community College District, and San Francisco Superior Court. City workers are represented by 37 different labor unions. The largest unions in the City are the Service Employees International Union (Locals United Health Workers – West, 535 and 790); International Federation of Professional and Technical Engineers (Local 21); and unions representing police, fire, deputy sheriffs and transit workers.

The wages, hours and working conditions of City employees are determined by collective bargaining pursuant to State law and Charter. Except for nurses, transit workers, and a few hundred unrepresented employees, the Charter requires that bargaining impasses be resolved through a final and binding interest arbitration conducted by a panel of three arbitrators. The award of the arbitration panel is final unless legally challenged. Strikes by City employees are prohibited by the Charter. Since 1976, no City employees have gone on a union-authorized strike.

Wages, hours and working conditions of nurses and transit workers are not subject to interest arbitration, but are subject to Charter-mandated economic caps.

The City’s employee selection procedures are established and maintained through a civil service system. In general, selection procedures and other “merit system” issues are not subject to arbitration. However, disciplinary actions are generally subject to grievance arbitration, with the exception of police and fire employees.

The City’s retirement benefits are established directly by the voters, rather than through the regular collective bargaining process; most changes to retirement benefit formulae require a voter-approved Charter amendment. Currently, most miscellaneous employees are in a “2.0% at 60” plan, and the uniformed police and fire employees are in a “3.0% at 55” plan.

In 2006, the City negotiated three-year successor agreements (July 1, 2006 through June 30, 2009) with all groups covered under Charter Section A8.409. Based on the MOUs that expired June 30, 2006, the City was to resume paying the employees’ contribution to retirement. However, in the newly negotiated fiscal years 2006-07 through 2008-09 agreements, most groups agreed to continue paying their own retirement contribution in exchange for an additional base wage increase. In general, employees agreed to pay their employee contribution to either the CalPERS (either 7% or 9%, depending on the plan) or SFERS (7.5%) retirement plans for all three years. In exchange for the employees’ agreement to resume payment of their retirement contribution, the City will increase employees’ base pay by a cost-equivalent post-tax amount. Additionally, employees will receive some general wage increases in each year of the contract. A few bargaining units opted not to continue paying the employee contribution and therefore did not receive the additional increase.

In 2006, the City negotiated one-year contracts (July 1, 2006 through June 30, 2007) with the Staff Nurses and Nurse Managers. Given the national nursing shortage, and the City's commitment to provide quality public health and meet State-mandated nurse-patient ratios, these agreements reflect wage and staffing increases to address market conditions for Registered Nurses.

Of the unions covered under Charter Section A8.590-1, the City negotiated a successor agreement with the Deputy Sheriffs, effective July 1, 2005 through June 30, 2009. Employees covered by this agreement will pay their retirement contribution and receive general wage increase each year of the agreement. The Police, Police Management, Fire and Fire Management contracts do not have reopener provisions and will expire on June 30, 2007.

Pursuant to Charter Section 8A.104, the Municipal Transportation Agency (the "MTA") is responsible for negotiating contracts for the transit operators and employees in service critical bargaining units. These contracts are subject to approval by the MTA Board. The current contract covering transit operators expires on June 30, 2008.

In addition, the City adopts an annual "Unrepresented Employees' Ordinance" for employees who are not exclusively represented by a union. The ordinance for fiscal year 2006-07 provides for employer pick-up of the employees' retirement contribution and a general wage increase.

**TABLE A-14**

<b>CITY AND COUNTY OF SAN FRANCISCO</b>		
<b>Employee Organizations as of June 30, 2006</b>		
<u>Organization</u>	<u>Budgeted Positions</u>	<u>Expiration Date of MOU</u>
Automotive Machinists, Local 1414	414	June 30, 2009
Bricklayers, Local 3/Hod Carriers, Local 36	17	June 30, 2009
Building Inspectors Association	72	June 30, 2009
Carpenters, Local 22	106	June 30, 2009
CIR-SEIU (Interns & Residents)	204	June 30, 2009
Cement Masons, Local 580	24	June 30, 2009
Deputy Sheriffs Association	865	June 30, 2009
District Attorney Investigators Association	67	June 30, 2009
Electrical Workers, Local 6	785	June 30, 2009
Glaziers, Local 718	12	June 30, 2009
International Alliance of Theatrical Stage Employees, Local 16	14	June 30, 2009
Ironworkers, Local 377	18	June 30, 2009
Laborers International Union, Local 261	1,052	June 30, 2009
Municipal Attorneys' Association	413	June 30, 2009
Municipal Executives Association	863	June 30, 2009
MEA - Police Management	2	June 30, 2007
MEA - Fire Management	8	June 30, 2007
Operating Engineers, Local 3	59	June 30, 2009
Painters, Local 1176	105	June 30, 2009
Pile Drivers, Local 34	17	June 30, 2009
Plumbers, Local 38	336	June 30, 2009
Probation Officers Association	150	June 30, 2009
Professional & Technical Engineers, Local 21	4,012	June 30, 2009
Roofers, Local 40	13	June 30, 2009
S.F. Institutional Police Officers Association	4	June 30, 2009
S.F. Firefighters, Local 798	1,730	June 30, 2007
S.F. Police Officers Association	2,498	June 30, 2007
SEIU - UHW (250)	1,816	June 30, 2009
SEIU, Local 535	1,422	June 30, 2009
SEIU, Local 790	7,356	June 30, 2009
SEIU, Local 790 (Staff Nurse)	1,445	June 30, 2007
SEIU, Local 790 (H-1 Rescue Paramedics)	20	June 30, 2005
Sheet Metal Workers, Local 104	48	June 30, 2009
Stationary Engineers, Local 39	629	June 30, 2009
Supervising Probation Officers, Operating Engineers, Local 3	19	June 30, 2009
Teamsters, Local 350	2	June 30, 2009
Teamsters, Local 853	162	June 30, 2009
Teamsters, Local 856 (multi-unit)	117	June 30, 2009
Teamsters, Local 856 (Supervising Nurses)	128	June 30, 2007
TWU, Local 200 (SEAM multi-unit & claims)	303	June 30, 2009
TWU, Local 250-A TWU - Auto Service Workers	145	June 30, 2009
TWU, Local 250-A TWU - Miscellaneous	93	June 30, 2009
TWU, Local 250-A TWU - Transit Operators	2,113	June 30, 2008
Union of American Physicians & Dentists	178	June 30, 2009
Unrepresented Employees	<u>135</u>	June 30, 2009
	29,989 <sup>[1]</sup>	
<sup>[1]</sup> Budgeted positions do <u>not</u> include SFUSD, SFCCD, or Superior Court personnel.		
Source: Department of Human Resources - Employee Relations Division, City and County of San Francisco.		

## **Risk Management**

The City uses both insured and self-insured programs to manage its risks, with the majority of its property, liability and workers' compensation risk exposures being self-insured. Citywide risk management is coordinated by the City's Risk Manager.

The City's property risk management approach varies depending on whether the facility is currently under construction or if the property is owned by self-supporting enterprise departments. For new construction projects, the City has utilized traditional insurance, owner-controlled insurance programs or contractor-controlled insurance programs. Under the latter two approaches, the insurance program provides coverage for the entire construction project. When a traditional insurance program is used, typically for more limited scope projects, the City requires each contractor to provide its own insurance, while ensuring that the full scope of work be covered with satisfactory levels to limit the City's risk exposure. Other City buildings are insured in connection with bond financing covenants or otherwise are self-insured by the City. The vast majority of the City's traditional insurance program is purchased for enterprise departments and other similar revenue-generating departments (SFO, Municipal Railway, Public Utilities Commission, the Port and Convention Facilities).

Through coordination with the Controller and the City Attorney's Office, the City's general liability risk exposure is addressed through reserves set aside in the City's budget as well as being reflected in the Comprehensive Annual Financial Report, plus the City's annually audited financial statements. The reserves are sized based on both anticipated claim payments and projected timing of disbursement.

The City allocates workers' compensation costs to departments according to a formula based on the following: (i) the dollar amount of claims; (ii) yearly projections of payments based on historical experience and (iii) the size of the department's payroll. The administration of workers' compensation claims and payouts are handled by the Workers' Compensation Division of the City's Department of Human Resources. Statewide workers' compensation reforms have resulted in City budgetary savings in recent years. The City continues to develop and implement improved programs, such as return-to-work programs to lower or mitigate workers' compensation costs. Various programs focus on accident prevention, investigation and duty modification of injured employees with medical restrictions so the injured employees can return to work as early as possible.

The remainder of the insured program is made up of insurance for General Fund departments that are required to provide coverage for bond-financed facilities, coverage for art at City-owned museums and statutory requirements for bonding of various public officials.

## Retirement System

The City Employee's Retirement System (the "Retirement System") was initially established in the late 1880s and was constituted in its current form by the 1932 charter and retained under the 1996 Charter. The Retirement System provisions may be revised only by a charter amendment, which requires an affirmative vote at a duly called election. The Retirement System is administered by the Retirement Board consisting of seven members, three appointed by the Mayor, three elected from among the members of the Retirement System, and a member of the Board of Supervisors appointed by the President of the Board of Supervisors. To aid in the administration of the Retirement System, the Retirement Board appoints an Actuary and an Executive Director. The Executive Director's responsibility extends to all divisions of the system consisting of Administration, Investment, Retirement Services/Accounting, and Deferred Compensation.

The Retirement System estimates that the total active membership as of June 30, 2005 was 32,760, including 2,833 vested members and 763 reciprocal members, compared to 33,382 members a year earlier. Vested members are members who (i) worked for the City for five or more years, (ii) have separated from City Service and (iii) have elected to receive a deferred vested pension in the future. Reciprocal members are members who have established membership in a reciprocal pension plan and may be eligible to receive a reciprocal pension in the future. The total new enrollees for fiscal year 2004-05 were approximately 1,444. Checks are mailed to approximately 19,573 benefit recipients monthly.

Net assets held in trust for pension benefits by the Retirement System as of June 30, 2005 were \$13.1 billion compared to \$11.9 billion as of June 30, 2004. As of June 30, 2005, the actuarial accrued liability was \$11.8 billion and the actuarial value of assets was \$12.7 billion, reflecting funding at 108.0%.

Table A-15 shows Retirement System actual contributions for fiscal years 2000-01 through 2004-05.

**TABLE A-15**

TABLE A-15

CITY AND COUNTY OF SAN FRANCISCO					
Employee Retirement System \$000s)					
Fiscal Years 2000-01 through 2004-05					
Fiscal Years					Employee &
Ending	Market Value	Actuarial Value	Pension Benefit	Percent	Employer
<u>June 30</u>	<u>of Assets</u>	<u>of Assets</u>	<u>Obligation</u>	<u>Funded</u>	<u>Contribution</u> <sup>[1]</sup>
2001	\$11,246,080	\$10,797,024	\$8,371,843	129.0%	\$145,203
2002	10,415,950	11,102,516	9,415,905	118.0	155,918
2003	10,533,013	11,173,636	10,249,896	109.0	182,069
2004	11,907,358	11,299,997	10,885,455	104.0	170,550
2005	13,135,263	12,659,698	11,765,737	108.0	248,029
<sup>[1]</sup> For fiscal years 1999-00 through 2003-04, the City paid no employer contribution. Following are the employer contribution rates as determined by the Retirement Board Actuarial Valuations:					
	<u>Year</u>	<u>Rate</u>			
	2004-2005	4.48%			
	2005-2006	6.58%			
Sources: SFERS' audited financial statements and supplemental schedules June 30, 2005, 2004 and 2003.					
SFERS' Actuarial Valuation report as of July 1, 2005, July 1, 2004 and July 1, 2003.					

The assets of the Retirement System are invested in a broadly diversified manner across the institutional global capital markets. In addition to U.S. equities and fixed income securities, the fund holds international equities, global sovereign and corporate debt, public and private real estate and an array of alternative investments including private equity and venture capital limited partnerships. The investments are regularly reviewed by the Retirement Board and monitored by an internal staff of investment professionals who in turn are advised by external consultants who are specialists in various areas of investments.

Actuarial valuation of the Retirement System is a joint effort of the Retirement System and an outside actuarial firm employed under contract. A valuation of the Retirement System is conducted each year and an experience study is performed periodically. The latest report as of June 30, 2005 was issued in January 2006.

In November 1980, the voters of San Francisco adopted a change in the method through which the liabilities of the Retirement System are funded. That method is the entry age normal cost method with a level percentage supplemental cost element, supplemental costs to be fully amortized over no more than 20 years. Actuarial gains and losses are amortized over a 15-year period. The actuarial value of assets is calculated based on a five-year smoothing methodology.

From fiscal year 1996-97 through fiscal year 2003-04, the City's dollar contribution decreased to zero due to lowered funding requirements as determined by the actuary of the Retirement System. However, in fiscal year 2004-05, the City contributed \$83.7 million in employer contribution, which is 4.5% of pensionable salary. This includes \$38.6 million in General Fund contribution. In fiscal year 2005-06, the City budgeted an estimated \$127.0 million in employer contribution, which is 6.6% of pensionable salary. This amount includes \$58.0 million in General Fund contribution. The contribution rate approved to be effective July 1, 2006 is 6.2% of pensionable salary.

## **Medical Benefits**

Medical benefits for eligible active City employees, for retired City employees and for surviving spouses and domestic partners of covered City retirees (the "System Beneficiaries") are administered by the City's Health Service System (the "Health Service System") pursuant to City Charter Sections 12.200 et seq. and A8.420 et seq. The plans for providing medical care to System Beneficiaries (the "HSS Medical Plans") are determined by the Health Service Board and approved by the Board of Supervisors pursuant to City Charter Section A8.422.

The Health Service System also administers medical benefits to the San Francisco Unified School District, the San Francisco Community College District and the San Francisco Superior Court. The City is not required to fund medical benefits for employees of these other agencies. The financial obligations relating to the provision of medical benefits to the System Beneficiaries are summarized below.

Pursuant to City Charter Section A8.423, in January of each year, the Health Service System conducts a survey of the 10 most populous counties in California (other than the City and County of San Francisco) to determine "the average contribution made by each such County toward the providing of health care plans, exclusive of dental or optical care, for each employee of such County." Pursuant to City Charter Section A8.428, the City is required to contribute "the average contribution" described in the preceding sentence to the Health Service Trust Fund established pursuant to City Charter Sections 12.203 and A8.428, from which the HSS Medical Plans are partially funded. In addition to "the average contribution," individual City bargaining units have negotiated additional City contributions for enhanced single coverage, dependent coverage and for additional benefits such as dental care for the members of such bargaining units. Additional amounts that are needed to fund HSS Medical Plans that are not paid from the Health Service Trust Fund or from City contributions negotiated with City bargaining units are paid by covered employees.

Eligibility of former City employees for retiree medical benefits is governed by the City Charter. A summary description of the general categories of City employees eligible for retiree medical benefits and the current minimum eligibility requirements for such employees is set forth below:

- Employees who retire from active status after attaining age 50 and completing five years of City service can immediately commence medical benefits.
- Employees who complete five years of City service before termination can immediately commence medical benefits when they retire after attaining age 50.
- Employees who become disabled due to duty-related disability and retire can immediately commence medical benefits.
- Employees with five years of service who become disabled due to non-duty-related disability and retire can immediately commence medical benefits.
- Spouses, domestic partners and children of an eligible retiree are eligible for medical benefits. Upon the death of a covered retiree, coverage for a spouse or domestic partner of such retiree can continue for life.

The above list is provided as a summary only and is qualified in all respects by the laws, regulations and agreements applicable to the specific situation of each employee. Additional information may be obtained by contacting the Health Service System at the address and phone number listed in the final paragraph of this section.

Contribution amounts for retired City employees for medical care are determined pursuant to Charter Section A8.428; contribution amounts are made equal to the monthly contributions required from active employees “excluding health coverage or subsidies for health coverage paid for active employees as a result of collective bargaining.” Further adjustments are then made, pursuant to Section A8.428, including (i) a City contribution of 50% of retired persons’ remaining monthly contributions, (ii) a decrease in contributions for Medicare-eligible retired participants and (iii) a contribution of “50% of the monthly contributions required for the first dependent” of a retired participant.

Annual benefits costs are budgeted and funded on a current basis during each fiscal year, primarily from contributions made during that year by the City and other participating agencies and System Beneficiaries. The City contributions are funded from available resources on a pay-as-you-go basis (after taking into account any amounts available from the Health Service Trust Fund).

For fiscal year 2004-05, the City contributed approximately \$312.7 million for Health Service System benefit costs. Of this amount, approximately \$86.0 million were for post-retirement health care benefits for approximately 16,500 retired City employees and their eligible dependents.

The City will be required to begin reporting the liability and related information for unfunded post-retirement medical benefits in the City’s financial statements for the fiscal year ending June 30, 2008. This new reporting requirement is defined under Governmental Accounting Standards Board (GASB) Statement Number 45, *Accounting and Financial Reporting by Employers for Postemployment Benefits Other Than Pensions*. GASB 45 does not require that the City actually fund any portion of this post-retirement health benefit liability—rather it requires that government agencies start to record and report a portion of the liability in each year if they do not fund it.

To help plan for the implementation of GASB 45, the City requested that Towers Perrin prepare a preliminary actuarial valuation of this liability. Towers Perrin’s entire report is posted at [www.sfgov.org/site/uploadedfiles/controller/reports/GASB\\_45\\_Memo\\_Report.pdf](http://www.sfgov.org/site/uploadedfiles/controller/reports/GASB_45_Memo_Report.pdf) and illustrates what the effect of GASB 45 would be if the City were to report the cost and liability as of June 30, 2006. The



statements herein merely summarize Towers Perrin's report. (This report is not incorporated by reference herein.)

Towers Perrin's report provided calculation results based on two different investment return assumptions. Assuming a 4.5% return on invested assets, Towers Perrin estimated that the City would have a post-employment medical benefit liability of \$4.9 billion and an annual required contribution for fiscal year 2006-07 (i.e. the amount that would be payable by the City to amortize the liability over 30 years in an actuarially sound manner) of \$455,881,165. Towers Perrin also calculated post-employment medical benefit liability and fiscal year 2006-07 annual required contribution amounts using an assumed 8.0% investment return and a 30 year amortization period, which resulted in estimates of \$3.0 billion and \$290,209,863, respectively.

As stated above, the City is not required to include such information in its financial statements until the 2007-08 fiscal year. As part of the planning for how the City will address this issue, Memoranda of Understanding negotiated this year with the City's labor unions included a provision calling for a Citywide committee to develop recommendations on how to fund retiree health benefits.

The Health Service System issues a publicly available financial report that includes financial statements for the Health Service Trust Fund. This report may be obtained by writing to the San Francisco Health Service System, 1145 Market Street, Second Floor, San Francisco, California 94103, or by calling (415) 554-1727.

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## APPENDIX B

### CITY AND COUNTY OF SAN FRANCISCO ECONOMY AND GENERAL INFORMATION

#### Area and Economy

The corporate limits of the City and County of San Francisco (the “City”) encompass over 93 square miles, of which 49 square miles are land, with the balance consisting of tidelands and a portion of the San Francisco Bay (the “Bay”). The City is located on a peninsula bounded by the Pacific Ocean to the west, the Bay on the east, the entrance to the Bay and the Golden Gate Bridge to the north and San Mateo County to the south.

The City is the economic center of the nine counties contiguous to the Bay: Alameda, Contra Costa, Marin, Napa, San Francisco, San Mateo, Santa Clara, Solano and Sonoma Counties (the “Bay Area”). The economy of the Bay Area includes a wide range of industries, supplying local needs as well as the needs of national and international markets. Its major industries include heavy manufacturing, high technology, semi-conductor manufacturing, petroleum refining, biotechnology, food processing and production and fabrication of electronics and aerospace equipment. Non-manufacturing industries, including convention and tourism, finance and international and wholesale trade, are characteristic of the City and are also major contributors to economic activity within the Bay Area.

#### Population and Income

The City had a population estimated by the State of California (the “State”) Department of Finance Demographic Research Unit, at 798,680 as of January 1, 2006, ranking it the fourth largest city in California after Los Angeles, San Diego and San Jose. The table below reflects the population and per capita income of the City and the State between 2002 and 2006.

**TABLE B-1**

POPULATION AND INCOME				
2002-2006				
As of 1-Jan <u>Year</u>	City and County of San Francisco	State of California	San Francisco Per Capita <u>Income</u>	California Per Capita <u>Income</u>
2002	793,633	35,301,000	54,908	32,989
2003	789,700	35,612,000	55,720	33,749
2004	792,700	36,271,091	N/A *	N/A *
2005	799,263	36,810,358	N/A *	N/A *
2006	798,680	37,172,015	N/A *	N/A *
* Note: Information not available. County data are compiled from numerous sources by the U.S. Department of Commerce, Bureau of Economic Analysis and are typically released with a significant time lag.				
Sources: State of California Department of Finance, Demographic and Finance Research Units; U.S. Department of Commerce, Bureau of Economic Analysis.				

## Conventions and Tourism

During the calendar year 2004 approximately 15.1 million people (118,600 average per day) visited the City, generating approximately \$6.7 billion. On average, these visitors spent about \$156 per day and stayed three to four nights. The figures for calendar year 2005 are not yet available.

Hotel occupancy rates in the City averaged 76.4% in calendar year 2005, an increase of 4.1% over the previous year. Average daily San Francisco room rates increased about 5.2% to an annual average of \$153, compared to the same period in the prior year.

Although visitors who stay in the City hotels accounted for only 35.0% of total out-of-town visitors, they generated 65.0% of total spending by visitors from outside the Bay Area. It is estimated that 40.0% of visitors to the City are on vacation, 35.0% are convention and trade show attendees, 22.0% are individual business travelers and the remaining 3.0% are en route elsewhere. International visitors make up 36.0% of all visitors. Approximately 45.0% of the City's international visitors are from Europe and the United Kingdom, 31.0% are from Asia, 9.0% are from Canada, 5.0% are from Australia and New Zealand, 5.0% are from Central and South America, 3.0% are from Mexico, and 2.0% are from Africa and the Middle East. The following illustrates hotel occupancy and related spending from calendar years 2000 through 2004.

**TABLE B-2**

<b>CITY AND COUNTY OF SAN FRANCISCO</b>			
<b>San Francisco Overnight Hotel Guests (\$000s)</b>			
Calendar Year	Annual Average Hotel Occupancy	Visitors Staying in Hotels or Motels	Hotel Visitor Spending
2000	81.9%	4,300	\$4,288,000
2001	67.0	3,550	3,700,000
2002	65.4	3,470	3,500,000
2003	68.1	3,860	3,680,000
2004 <sup>[1]</sup>	73.2	4,200	4,070,000
<sup>[1]</sup> Information for calendar year 2005 is not yet available.			
Source: San Francisco Convention & Visitor Bureau.			

According to the San Francisco Convention and Visitor Bureau, as of June 1, 2006, convention business is almost at full capacity at the Moscone Convention Center and is at strong levels at individual hotels providing self-contained convention services. The City completed construction of an expansion to the Moscone Convention facilities in spring 2003. With the expansion, the Moscone Convention Centers offer over 700,000 square feet of exhibit space covering more than 20 acres on three adjacent blocks.

## Employment

The City has the benefit of a highly skilled, educated and professional labor force. Key industries include tourism, real estate, banking and finance, retailing, apparel design and manufacturing. Emerging industries include multimedia and bioscience. According to the State Employment Development Department, the unemployment rate for the City was 5.7% for year-end 2004, a nearly 20.0% decline from 2003. This rate is in comparison with an adjusted unemployment rate of 6.1% for California and 5.5% for the nation during the same period.

**TABLE B-3**

CITY AND COUNTY OF SAN FRANCISCO Reported Employment by Land Use Activities 2001-2005					
	2001	2002 <sup>[1]</sup>	2003 <sup>[1]</sup>	2004 <sup>[1]</sup>	2005 <sup>[1]</sup>
Office	236,959	213,813	201,492	193,180	193,569
Retail	101,505	96,561	95,599	95,006	95,736
Industrial	107,837	97,860	93,726	89,037	85,492
Hotel	17,962	16,477	17,438	18,090	18,473
Cultural/Institutional	122,222	122,254	124,882	127,962	128,762
Other	67	165	65	65	74
Total	586,552	547,130	533,202	523,340	522,106
<sup>[1]</sup> 2002 through 2005 Office Land Use activity group includes Government employment.					
Source: San Francisco Planning Department- California Employment Development Department.					

Based on 2005 data, total citywide employment is 522,106 indicating a loss of approximately 2.3% of jobs from 2004.

Table B-4 below lists the ten largest employers in the City as of December 2005.

**TABLE B-4**

CITY AND COUNTY OF SAN FRANCISCO Largest Employers in San Francisco As of December 30, 2005		
<u>Employer</u>	<u>Number of Employees</u>	<u>Nature of Business</u>
City and County of San Francisco	28,220	Local government
University of California, San Francisco	19,138	Health services
Wells Fargo & Co. Inc.	7,581	Banks
San Francisco Unified School District	7,241	Education
State of California	6,115	State government
United States Postal Service, San Francisco District	5,324	Mail delivery
California Pacific Medical Center	4,886	Health care
PG&E Corp.	4,629	Energy
Gap Inc.	4,180	Retail
Kaiser Permanente	3,860	Health care
Source: San Francisco Business Times, Book of Lists 2006.		

## Taxable Sales

The following table reflects a breakdown of taxable sales for the City from 2000-2004. Total retail sales increased in 2004 by approximately \$647.3 million compared to 2003. When business and personal services and other outlet sales are included, taxable sales increased by approximately \$709.9 million in 2004.

**TABLE B-5**

CITY AND COUNTY OF SAN FRANCISCO					
Taxable Sales 2000-2004					
(\$000s)					
	2000	2001	2002	2003	2004 <sup>[1]</sup>
Retail Stores					
Apparel	\$792,508	\$749,391	\$737,396	\$760,715	\$826,686
General Merchandise	1,166,524	1,078,664	1,051,122	1,065,160	1,143,657
Food Stores	416,735	413,650	403,163	405,673	419,286
Specialty Stores	2,277,432	1,998,450	1,889,144	1,910,757	2,084,323
Eating/Drinking	1,977,854	1,883,762	1,844,385	1,879,879	2,067,418
Household	637,662	513,618	459,529	484,455	527,519
Building Materials	321,632	313,277	310,111	320,316	353,002
Automotive	1,006,818	889,936	803,109	804,964	850,984
Other Retail Stores	153,291	149,638	143,999	135,582	141,906
Retail Stores Total	\$8,750,456	\$7,990,386	\$7,641,958	\$7,767,501	\$8,414,781
Business and					
Personal Services	\$1,226,650	\$1,107,028	\$1,043,019	\$945,689	\$937,411
All Other Outlets	4,112,820	3,357,822	2,904,463	2,784,369	2,855,315
Total All Outlets	\$14,089,926	\$12,455,236	\$11,589,440	\$11,497,559	\$12,207,507
<sup>[1]</sup> Most recent annual data available.					
Source: California State Board of Equalization - Taxable Sales in California (Sales & Use Tax) Annual Reports.					

## Building Activity

Table B-6 shows a summary of building activity in the City for Fiscal Years 2000-01 through 2004-05, during which time approximately 10,809 housing units were authorized in the City (both market rate and “affordable housing”). The total value of building permits was \$434.0 million in Fiscal Year 2004-05.

**TABLE B-6**

<b>CITY AND COUNTY OF SAN FRANCISCO</b>				
<b>Building Activity 2001-2005 (\$000s)</b>				
Fiscal Year Ended <u>June 30</u>	Authorized New <u>Dwelling Units</u>	<u>Value of Building Permits</u>		
		<u>Residential</u>	<u>Non-Residential</u>	<u>Total</u>
2001	2,570	\$381,623	\$725,313	\$1,106,936
2002	3,273	299,028	364,801	663,829
2003	1,279	214,244	57,455	271,699
2004	1,726	307,603	122,377	429,980
2005	1,961	362,760	71,251	434,011

Source: San Francisco Department of Building Inspection, Central Permit Bureau.

### **Banking and Finance**

The City is a leading center for financial activity. The headquarters of the Twelfth Federal Reserve District is located in the City, as are the headquarters of the Eleventh District Federal Home Loan Bank and the regional Office of Thrift Supervision. Wells Fargo Bank, First Republic Bank, Union Bank of California, United Commercial Bank, Bank of the Orient and Charles Schwab & Co., the nation's largest discount broker, are headquartered in the City. Investment banks located in the City include Banc of America Securities LLC, Deutsche Banc Alex Brown, Thomas Weisel Partners LLC, and Pacific Growth Equities.

### **Commercial Real Estate**

According to the 2nd Quarter 2006 Report from CB Richard Ellis ("CBRE"), the San Francisco office market continues to improve "with approximately 650,000 square feet of positive absorption this quarter, bringing year to date absorption totals close to one million square feet and marking the twelfth consecutive quarter of positive absorption for the San Francisco market. According to the CBRE report, the City wide vacancy rate has decreased to 10.7%. The average Class A asking rent City wide is \$34.23, with Civic Center average Class A asking rate at \$31.00.

### **Major Development Projects**

The downtown Union Square area is the City's principal retail area and includes Macy's, Neiman Marcus, Saks Fifth Avenue, Levi's, NikeTown, Disney, Crate and Barrel, Borders Books, Nordstrom, Williams-Sonoma and Virgin Records. The recent completion of the Union Square Improvement Project, including reconstruction of the Union Square Garage, has benefited the area in terms of accessibility. The refurbished Union Square Park is now a hub for activities and events, gatherings, rallies, performances, and art exhibits.

After three years of construction, the \$460.0 million Westfield San Francisco Centre (including the largest Bloomingdale's outside of downtown Manhattan) opened September 28, 2006. The 1.2 million square foot retail, office, and entertainment complex on the site of the former Emporium building between Market Street and Mission Street and 4th and 5th Streets is expected to draw 25 million visitors annually and generate \$600 million annually in taxable retail sales. During the construction period, about 770 union construction jobs were created, and 1,950 permanent jobs will be provided by the various tenants in the new center. The Project is estimated to generate \$17.5 million per year to the City's General Fund and related public service providers.

Another commercial development project currently under construction in the City is the Fillmore Renaissance Center, a mixed-use commercial and residential project at Fillmore and Eddy Streets in the Western Addition area of the City known as the Fillmore Jazz Preservation District. The project will include a Fillmore branch of Oakland's Yoshi's Jazz Club & Restaurant, a variety of restaurants and lounges, approximately eighty condominium units (15.0% of which are designated affordable) and a public parking garage.

Development is continuing at the Mission Bay redevelopment project area, portions of which are owned by the City and the Port of San Francisco. The development utilizes 303 acres of land and consists of 6,000 residential units, (28.0% of which will be affordable units), office and commercial space, 863,637 square feet of retail space, a new public school, 51-acres of parks and recreational areas, and a 500-room hotel. In addition, the University of California is constructing a 2,650,000 square foot biotechnology campus on a 43-acre site in Mission Bay, and has already completed several buildings, including the Bakar recreation center, and several lab buildings. Alexandria Real Estate, the REIT that acquired most of Mission Bay's entitled land from Catellus, will complete its first lab building, currently under construction next door to the Gladstone Institutes, in late 2006. Sirna Therapeutics will occupy 40,000 square feet of a 155,000 square foot speculative building.

The Octavia Boulevard Project, a ground-level six-lane boulevard between Market and Hayes Streets, opened in Fall 2005. The redevelopment of this roadway system has opened up approximately 7.2 acres of property to be used for the construction of 750-900 housing units.

Redevelopment of the former Hunters Point Naval Shipyard on San Francisco's southern waterfront began in September 2005, with the demolition of existing buildings, clearing the way for new infrastructure development, currently underway. The 90-acre first phase of development is expected to comprise approximately 1,600 housing units, 50,000 square feet of commercial uses, 34 acres of open space and other community amenities. Future phases of this 500-acre redevelopment effort will include additional residential and commercial development.

Significant progress has been made on planning for the redevelopment of Treasure Island, including development of a revised land use plan that furthers the project's commitment to creating a model of environmentally sustainable development. The City is on track for endorsement of a Term Sheet for the overall project by the Board of Supervisors by Fall 2006.

**Hotel Development.** The City added 476 rooms in 2005: the 200-room Hotel Vitale in March and the 276-room St.Regis in November. In addition, a total of 2,288 hotel rooms are under construction, entitled, or in the planning stage in San Francisco.

Notable projects include the following:

- The 86-room Orchard Garden is currently under construction at 466 Bush Street (at Grant) with an opening scheduled for Fall 2006.
- The 550-room, 32-story InterContinental Hotel near Moscone West at 888 Howard Street recently secured financing and has a planned groundbreaking December 2006, with an opening scheduled for November 2007.
- Chelsea Development plans to erect a \$30 million, 10-story, 132-room boutique hotel at 144 King Street, across from AT&T Park.
- Farallon Capital Management controls a parcel near Third and Channel Streets, entitled for 500 hotel rooms, where Larkspur Hospitality of Corte Madera is considering building a lodge.
- Developer Circe Sher is in the process of entitling the Hotel SoMa, a 70-room boutique hotel at Fifth and Townsend.
- Early-stage plans call for the renovation of the upper floors of Ghiradelli Square and converting the existing uses to residential uses, which may include 90 interval ownership units. Plans are very preliminary.



- A 100-room boutique hotel is in the early planning stage at The Presidio – Main Post.
- The Transbay Terminal project, part of the Transbay Redevelopment Plan, includes a 260-room full service hotel.
- Preliminary plans call for 400 to 500 hotel rooms in two separate hotel projects on Treasure Island.

## **Transportation Facilities**

### *San Francisco International Airport*

San Francisco International Airport (“SFO”), which is owned and operated by the City, is the principal commercial service airport for the San Francisco Bay Area. A five member Commission is responsible for the operation and management of the Airport. The Airport is located 14 miles south of downtown San Francisco in an unincorporated area of San Mateo County between the Bayshore Freeway (U.S. Highway 101) and San Francisco Bay. According to final data for calendar year 2004 from the Airports Council International (the “ACI”), SFO is one of the largest airports in the United States in terms of passengers. SFO is also a major origin and destination point and one of the nation’s principal gateways for Pacific traffic. In fiscal year 2005-06, the Airport served over 33 million passengers and handled 598.5 thousand metric tons of cargo and U.S. mail.

During fiscal year 2004-05, 63 airlines served the Airport with non-stop and one-stop service to 91 destinations in the United States. In addition, 27 airlines provided nonstop and one-stop scheduled passenger service to over 45 international destinations.

United Airlines operates one of its five major U.S. hubs at SFO. During Fiscal Year 2005-06, United Airlines (including Ted) handled approximately 42% of the total enplaned passengers at the Airport and accounted for approximately 23% of the Airport’s total revenues. On December 9, 2002, UAL Corp. (“UAL”), the parent company of United Airlines, and numerous of its subsidiaries including United Airlines, filed for protection under Chapter 11 of the U.S. Bankruptcy Code. Since the Chapter 11 filing, United Airlines has continued flight operations at the Airport and since January 1, 2003 it has remained current with its payments to the Airport for rents and landing fees.

The San Francisco Bay Area Rapid Transit District (“BART”) extension to the Airport opened for full operation on June 22, 2003. The extension creates a convenient connection between the Airport and the greater San Francisco Bay Area that is served by BART. An intermodal station in the City of Millbrae provides a direct link to Caltrain offering additional transit options and connections to the southern parts of the Bay Area. Access from the BART station throughout SFO is enhanced by the AirTrain system, a shuttle train that connects airport terminals.

The AirTrain system, which opened for full operation on March 24, 2003, provides transit service over a “terminal loop” to serve the terminal complex and over a “north corridor loop” to serve the rental car facility and other locations situated north of the terminal complex. The AirTrain stations are located at the north and south sides of the International Terminal, at Terminals 1, 2 and 3, at the two short-term International Terminal Complex (“ITC”) parking garages, on Lot “D” to serve the rental car facility, and on McDonnell Road to serve the West Field area of the Airport.

Table B-7 presents certain data regarding SFO for the last five fiscal years.

**TABLE B-7**

<b>SAN FRANCISCO INTERNATIONAL AIRPORT</b> <b>Passenger, Cargo and Mail Data for</b> <b>Fiscal Years ending June 30, 2002 through 2006</b>				
Fiscal year Ended <u>June 30</u>	<u>Passengers</u>		<u>Cargo Traffic</u>	
	Enplanements and <u>Deplanements</u>	Annual Percent <u>Change</u>	Freight and Express Air <u>(Metric Tons)</u>	U.S. and Foreign Mail <u>(Metric Tons)</u>
2002	30,932,889	-20.1%	467,301	93,953
2003	29,174,229	-5.7	517,420	89,533
2004	30,771,464	5.5	472,953	79,154
2005	32,648,635	6.1	512,857	74,778
2006 *	32,987,672	1.0	524,856	68,715
* Preliminary				
Source: San Francisco Airport Commission.				

### *Port of San Francisco*

The Port of San Francisco (the “Port”) consists of 7.5 miles of San Francisco Bay waterfront which are held in “public trust” on behalf of all the people of California. The State transferred responsibility for the Port to the City in 1968. The Port is committed to promoting a balance of maritime-related commerce, fishing, recreational, industrial and commercial activities, as well as protecting the natural resources of the waterfront and developing recreational facilities for public use.

The Port is governed by a five-member Port Commission which is responsible for the operation, management, development and regulation of the Port. All revenues generated by the Port are to be used for Port purposes only. The Port receives no operating subsidies from the City, and the Port has no taxing power.

The Port posted an increase in net assets of \$21.5 million for fiscal year ending June 30, 2005. Operating income totaled \$3.8 million for the year. Port properties generated \$57.5 million in operating revenue in fiscal year 2004-05 as shown in the table below.

**TABLE B-8**

<b>PORT OF SAN FRANCISCO</b> <b>FISCAL YEARS 2005 AND 2004 REVENUES</b> <b>( \$000s)</b>				
<u>Business Line</u>	<u>FY 03-04 Audited Revenue</u>	<u>Percentage of 2004 Revenue</u>	<u>FY 04-05 Audited Revenue</u>	<u>Percentage of 2005 Revenue</u>
Commercial & Industrial Rent	\$33,489	59.1%	\$34,791	60.5%
Parking	8,154	14.4	8,600	15.0
Cargo	5,561	9.8	5,277	9.2
Fishing	1,454	2.6	1,520	2.6
Ship Repair	867	1.5	1,021	1.8
Harbor Services	991	1.7	997	1.7
Cruise	1,578	2.8	1,679	2.9
Other Maritime	1,319	2.3	1,206	2.1
Other	<u>3,289</u>	<u>5.8</u>	<u>2,428</u>	<u>4.2</u>
TOTAL	\$56,702	100.0%	\$57,519	100.0%
Source: Port of San Francisco Audited Financial Statements.				

In June 1997, the Port Commission adopted a Waterfront Land Use Plan (the “Port Plan”) which established the framework for determining acceptable uses for Port property. The Port Plan calls for a wide variety of land uses which retain and expand historic maritime activities at the Port, provide revenue to support new maritime and public improvements, and significantly increase public access.

After adoption of the Port Plan, the Port worked with the San Francisco Planning Commission, the Board of Supervisors, and the San Francisco Bay Conservation and Development Commission, to align the waterfront policies for these agencies. Together, these efforts have enabled several large scale waterfront development projects to proceed.

Since 1997, the Port has overseen the successful completion of the following developments: AT&T Park, the home of the San Francisco Giants baseball team; a maritime office development on Pier 1; a renovation of the Port’s Ferry Building; the Downtown Ferry Terminal project; and Rincon Park, a two acre park and public open space located along the Embarcadero Promenade.

Major development projects currently in negotiation and/or construction include: a mixed use recreation and historic preservation project at Piers 27-31; a mixed use historic preservation and reuse of Piers 1½-5; a historic rehabilitation of Piers 15-17; a restaurant development located at the south end of Rincon Park; and an international cruise terminal and mixed use office/retail complex in the South Beach area of San Francisco. This latter project involves the construction of a condominium tower project, a new cruise terminal, an office and retail development, and a new waterfront park known as Brannan Street Wharf.

The Port is also constructing a \$27 million inter-modal bridge to provide direct rail and truck connections between Piers 80 and 94-96 along the Illinois Street right of way located in the Southern Waterfront. Funding for this project is from a combination of federal, State, and local grants, a capital contribution from Catellus Corporation, and Port funds.

### *Other Transportation Facilities*

The San Francisco Bay is surrounded by the nine counties comprising the Bay Area. Although the Bay itself creates a natural barrier for transportation throughout the region, several bridges, highways and public transportation systems connect the counties. The majority of the transportation modes throughout the Bay utilize San Francisco as a hub, and provide access into the City itself for commuting, entertainment, shopping and other activities. The major transportation facilities connecting the City to the remainder of the region include the Golden Gate and Bay Bridges, the Bay Area Rapid Transit rail line, CalTrain, the Valley Transportation Authority, and the Alameda-Contra Costa, San Mateo, Santa Clara and Golden Gate Transit Districts' bus lines. Public and private companies also provide ferry service across the Bay.

Other transportation services connect the Bay Area to the State, national and global economy. In addition to the San Francisco International Airport, the Bay Area is served by two other major airports: the Oakland International Airport in Alameda County, and the San Jose International Airport in Santa Clara County. These airports provide the Bay Area's air passengers with service to all major domestic cities and many international cities and are important cargo transportation facilities.

The Port of Oakland is an important cargo and transportation facility for the Bay Area providing a strong link to the Pacific Rim. The Port of Oakland is served by three major railroads with rail lines and/or connections to the Midwest and beyond.

### **Education**

The City is served by the San Francisco Unified School District (the "SFUSD"). The SFUSD has a board of seven members who are elected Citywide. Schools within the SFUSD are financed from available property taxes and State, federal and local funds. The SFUSD operates 71 elementary schools sites, 15 middle schools, 19 senior high schools, one adult program and 28 State funded preschool sites. The District currently sponsors 10 independent charter schools.

### *Colleges and Universities*

Within the City, the University of San Francisco and California State University, San Francisco offer full four-year degree programs of study as well as graduate degree programs. The University of California, San Francisco is a health science campus consisting of the schools of medicine, dentistry, nursing, pharmacy and graduate programs in health science. The Hastings College of the Law is affiliated with the University of California. The University of the Pacific's School of Dentistry and Golden Gate University are also located in the City. City College of San Francisco offers two years of college-level study leading to associate degrees.

The nine-county Bay Area region includes approximately 20 public and private colleges and universities. Most notable among them are the University of California, Berkeley and Stanford University. Both institutions offer full curricula leading to bachelors, masters and doctoral degrees, and are known worldwide for their contributions to higher education.

## **APPENDIX C**

### **EXCERPTS FROM COMPREHENSIVE ANNUAL FINANCIAL REPORT OF THE CITY AND COUNTY OF SAN FRANCISCO FOR THE YEAR ENDED JUNE 30, 2005<sup>†</sup>**

<sup>†</sup> Includes all material listed on the City's Comprehensive Annual Financial Report's Table of Contents through Note 17 of the Notes to Basic Financial Statements and pages 133, 134, 141, 144, 152 and 160. A complete copy of the City's Comprehensive Annual Financial Report may be reviewed on line or downloaded from the City Controller's website at <http://www.sfgov.org/site/controller>.

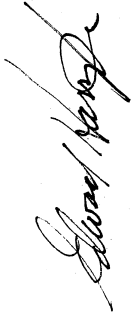
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**CITY AND COUNTY OF  
SAN FRANCISCO, CALIFORNIA**

**Comprehensive Annual Financial Report  
Year ended June 30, 2005**



Prepared by:  
Office of the Controller

  
Edward Harrington  
Controller



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**CITY AND COUNTY OF SAN FRANCISCO**  
**COMPREHENSIVE ANNUAL FINANCIAL REPORT**  
**YEAR ENDED JUNE 30, 2005**

CITY AND COUNTY OF SAN FRANCISCO

COMPREHENSIVE ANNUAL FINANCIAL REPORT  
YEAR ENDED JUNE 30, 2005

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# Introductory Section

- Controller's Letter of Transmittal
- Certificate of Achievement – Government Finance Officers Association
- Certificate of Award – California Society Of Municipal Finance Officers
- City and County of San Francisco Organization Chart
- List of Principal Officials



Photo by San Francisco Convention & Visitors Bureau



December 29, 2005

The Honorable Mayor Gavin Newsom  
The Honorable Members of the Board of Supervisors  
Citizens of the City and County of San Francisco  
San Francisco, California

Ladies and Gentlemen:

I am pleased to present the Comprehensive Annual Financial Report (CAFR) of the City and County of San Francisco, California (the City) for the fiscal year ended June 30, 2005, with the Independent Auditor's Report, submitted in compliance with City Charter Sections 2.115 and 3.105, and California Government Code Sections 25250 and 25253. The CAFR has been prepared by the Controller's Office in conformance with the principles and standards for financial reporting set forth by the Governmental Accounting Standards Board (GASB).

Responsibility for the accuracy of the data and the completeness and fairness of the presentation, including all disclosures, rests with the City, and is based on a comprehensive structure of internal accounting controls. Since the cost of internal control should not exceed anticipated benefits, the objective is to provide reasonable, rather than absolute, assurance that the financial statements are free of any material misstatements. I believe that the data, as presented, is accurate in all material respects; that its presentation fairly shows the financial position and the changes in the City's financial position as measured by the financial activity of its various funds; and that the included disclosures will provide the reader with an understanding of the City's financial affairs.

The City's Charter requires an annual audit of the Controller's records. They are presented in this CAFR and have been audited by a consortium led by Macias, Gini & Company LLP, and include Louie & Wong LLP and the QBIS Group, Inc. They have issued an unqualified ("clean") opinion of our financial statements, and their report is presented at the beginning of the Financial Section. The CAFR also incorporates financial statements of the San Francisco International Airport, the Water Department, Hetchy Water and Power, Municipal Transportation Agency, the Clean Water Program, the Port of San Francisco, City of San Francisco Market Corporation, City and County of San Francisco Finance Corporation, Health Services System, Employees' Retirement System, and the Redevelopment Agency, which have been separately audited. The City has received clean audit opinions for all of these statements.

This letter of transmittal is designed to complement the Management Discussion and Analysis (MD&A) section of the CAFR. The MD&A provides a narrative overview and analysis of the Basic Financial Statements and can be found immediately following the independent auditor's report.

Our CAFR is divided into the following sections:

**The Introductory Section** includes information about the organizational structure of the City, the City's economy, major initiatives, status of City services, and cash management.

**The Financial Section** includes the MD&A, Basic Financial Statements, notes to the Basic Financial Statements, and required supplementary information. The Basic Financial Statements include the government-wide financial statements that present an overview of the City's entire financial operations and the fund financial statements that present the financial information of each of the City's major funds, as well as non-major governmental, fiduciary, and other funds. Also included in this section is the independent auditors' report on the Basic Financial Statements.

**The Statistical Section** includes tables containing historical financial data, debt statistics, and miscellaneous social and economic data of the City that are of interest to potential investors in our bonds and to other readers. The data includes ten-year revenue and expenditure information on an inflation-adjusted basis.

Profile of San Francisco's Government



The City and County of San Francisco (the City) was established by Charter in 1850 and is a legal subdivision of the State of California with the governmental powers of both a city and a county under California law. The City's powers are exercised through a Board of Supervisors serving as the legislative authority, and a Mayor and other independent elected officials serving as the executive authority. Services provided by the City include public protection, public transportation, construction and maintenance of all public facilities, water, parks, public health systems, social services, planning, tax collection and many others.

The elected Mayor of San Francisco appoints the heads of most City departments. Many departments are also advised by commissions or boards whose members are appointed either by the Mayor, or, in some cases, by a combination of the Mayor, the Board of Supervisors, and other elected officials. Elected officials include the Assessor-Recorder, City Attorney, District Attorney, Public Defender, Sheriff, Superior Courts, and Treasurer. Beginning in November 2000, the Board of Supervisors was elected by district for the first time since the 1970s. The City has eleven districts, with staggered elections for five and six seats at a time held in even numbered years. Board members serve four-year terms and any vacancies are filled by Mayoral appointment.

The financial activities of the primary government, which encompasses several enterprise activities, as well as all of its component units, are included in this CAFR. Component units include legally separate entities for which the primary government is financially accountable and that have substantially the same board as the City or provide services entirely to the City. For reporting purposes, the operations of the San Francisco County Transportation Authority, the San Francisco Finance Corporation, and the San Francisco Parking Authority are blended with the City. In addition, there are two component units, the San Francisco Redevelopment Agency and the Treasure Island Development Authority, which are legally separate entities but have some financial interdependency with the City. For reporting purposes, these entities are shown as discretely presented component units.

Budgetary Process

The City adopts annual budgets for all governmental funds and generally adopts project length budgets for capital projects and certain debt service funds. The budget is adopted at the character level of expenditure within each department, making the department level the legal level of budgetary control. Note 2(c) to the basic financial statements summarizes the budgetary roles of City officials and the timetable for their various budgetary actions according to the City Charter.

San Francisco's Local Economy and Economic Development

San Francisco is the economic and cultural hub of the Bay Area, the fourth-largest city in the state of California and geographically the smallest county in California. It occupies just forty-seven square miles of land, surrounded by the Pacific Ocean and San Francisco Bay, but is the most densely populated in the state. The City's population dropped from a peak in 2000 but has stabilized in the last two years at about 745,000. San Francisco is a racially and ethnically diverse city, with minority groups combining to represent just over 56 percent of the population and no single group forming a majority.

In 2005, San Francisco continued its economic recovery from the multiyear downturn that began in 2001, during which the United States economy as a whole experienced significant stock market losses, rising unemployment, and decreasing consumer confidence. With its high concentration of technology and internet companies, the Bay Area was hit hard by this slowdown. San Francisco lost approximately 65,000 to 75,000 jobs in the period from 2001 to 2003, nearly twice as many were lost in the last significant recession of 1991 to 1993.<sup>i</sup> The unemployment rate in the City reached a peak of 7.9 percent in July 2002, but has gradually improved. By June of 2005, San Francisco's unemployment rate had decreased to

<sup>i</sup> Source: United States Census Bureau

<sup>ii</sup> Source: San Francisco Quarterly Economic Briefing, April 2003

5.2 percent, slightly better than California's statewide rate of 5.4 percent. San Francisco's unemployment rate continues its decline and was 4.8 percent in November 2005.<sup>iii</sup>

While the technology sector as a whole remains soft, the developing field of electronic digital arts could become a significant factor in San Francisco's economy. In 2005, George Lucas' new Digital Arts Center opened in the Presidio—the former military base in San Francisco's northwest corner that is now part of the Golden Gate National Recreation Area. The center is home to more than 1,500 jobs and is expected to be a catalyst for other electronic game, licensing, promotion, and online ventures in the City.

Commercial Real Estate

San Francisco's downtown office real estate market has been showing gradual and consistent improvement since June 2003, when vacancy rates were at an all time high of 22.9 percent. At the end of June 2005, the overall vacancy rate was 17.3 percent, a 5.6 percent improvement over the two years. Since June 2004, the average asking price for office space rents rose from approximately \$22 to \$28 per square foot—a 27.3 percent increase.<sup>iv</sup> While still considerably less than the June 2000 high of \$80 per square foot<sup>v</sup>, the substantially lower office rental rates have made it more economical to locate in San Francisco and have contributed to the recovery in professional service jobs in the City.

Activity in the City's commercial real estate investment market was strong in fiscal year 2004-2005, resulting in a 48.1 percent increase, an amount of \$38 million, in property transfer tax revenue. Forty-one properties worth \$3.9 billion were sold during this period at an average price of \$260 per square foot. These properties included the landmark One Market building at \$495 per square foot, One Montgomery Street at \$447 per square foot, and 555 California Street at \$444 per square foot.<sup>vi</sup> Transfer tax is a volatile revenue source, and in 2005 was driven in part by the mortgage market's low rates and concern over potential rate increases; therefore, the City does not expect increases of this magnitude in the future. However, San Francisco's selection in May 2005 as the future headquarters for California's \$3 billion stem cell program should contribute to a continuing healthy real estate investment market.

Residential Property, Housing and Property Tax

Despite weaknesses in areas of the economy, residential property values in San Francisco remain among the highest in the nation. As of June 2005, the median price for an average single family home in California was \$542,720, while in the City it was \$734,610. This median price represents a steady rise—increasing 12 percent over June 2004 and a 288.7 percent increase since 1995.<sup>vii</sup> Despite steady construction, including 3,293 units under construction as of July 2005<sup>viii</sup>, a housing shortage continues and the Bay Area's ongoing housing need keeps upward pressure on the City's residential real estate market. The gap between demand and supply has contributed to a widening affordability gap in the City, with home ownership remaining out of reach for most residents and workers. As of July 2005, the average assessed valuation in the City stood at \$368,804 for a single family home.<sup>ix</sup> Average assessed valuations tend to be lower than market norms would indicate because the limits on property tax increases under California's Proposition 13 have generally motivated owners to buy and hold property. Partly due to these affordability hurdles and market conditions 65 percent of the City's residents rent their homes and only 35 percent own,<sup>x</sup> substantially below the national average of 68.8 percent ownership.<sup>xi</sup> As of June 2005, average occupancy rate for market-rate apartments in San Francisco was about 96%, 2.9% higher than the same period in 2004. Average rental rates increased slightly in June 2005 to about \$1,817 per month, compared to \$1,790 during the same period in the prior year.<sup>xii</sup>

The City's property tax revenues, the single largest source of tax revenue for the City's general fund, grew by 30 percent over the past year. Approximately two-thirds of that growth was attributable to a State-wide property tax revenue shift to local governments as part of a larger package which reduced local revenues

<sup>iii</sup> Source: California Employment Development Department  
<sup>iv</sup> Source: Cushman & Wakefield, Inc., Marketbeat Mid-Year 2005  
<sup>v</sup> Source: Newmark, Office Market Report, Second Quarter, 2004  
<sup>vi</sup> Source: Cushman & Wakefield, Inc., Marketbeat Mid-Year 2005  
<sup>vii</sup> Source: California Association of Realtors  
<sup>viii</sup> Source: Sedway Group, July 2005  
<sup>ix</sup> Source: Assessor-Recorder, City and County of San Francisco  
<sup>x</sup> Source: San Francisco Quarterly Economic Briefing, April 2003  
<sup>xi</sup> Source: U.S. Census Bureau Housing Vacancy Survey Third Quarter 2003  
<sup>xii</sup> Source: RealFacts, Quarterly 2004-2005

from motor vehicle license fees and sales taxes in a similar amount. The remaining growth reflects the steady rise in property values and prices during the period.

Certain other local tax revenues in the general fund also increased while others were flat or decreased slightly over the last fiscal year. Payroll tax revenue rose 10.5 percent, or \$27.8 million, reflecting the improved employment rates in the City and a growth in wages. Hotel room tax revenues increased by \$10.5 million, reaching a 10.6 percent increase over June 2004. While recovery in this sector seems underway, many tax revenues are still less than the high of fiscal year 2000-2001, representing a funding loss for local cultural institutions and general city services which the government has had to absorb.

#### Travel and Tourism

San Francisco's travel and tourism sector, a main driving force of the City's economy, showed consistent improvements in 2004 and 2005 after a three year period marked by flat or declining returns. The City's Convention and Visitors Bureau estimates that 15.1 million people visited San Francisco in 2004 and spent approximately \$6.7 billion, a 11.7 percent increase over the 2003 visitor spending of \$6 billion and a 13.6 percent over the \$5.9 billion spent in 2002. Hotel occupancy rates also moved up, reaching 82.4 percent in June 2005. The average daily hotel room rate rose to \$153.67 in June 2005, a 13 percent increase over the \$135.91 rate in June 2003.<sup>xiii</sup> Overall, the growth including room rates and occupancy gains was 6 percent for fiscal year 2004-2005. Bookings for Moscone Convention Center have risen consistently every year, with the fiscal year bookings at a record high of 104, and 357 more bookings scheduled out until the year 2028.<sup>xiv</sup>



Increases in passenger traffic at San Francisco International Airport (SFO) also demonstrate the upswing in travel and tourism. In the past fiscal year, 33.2 million passengers arrived at SFO, 6.0 percent more than the year ended in June 2004, and 11.4 percent more than the 2003 low of 29.8 million. United Airlines and Icelandic Air each expanded their international flights from SFO during the fiscal year, and Cathay Pacific returned its North American headquarters to San Francisco in February 2005.<sup>xv</sup>

#### Hotel Development on Municipal Transportation Authority (MTA) Land

In March 2005, the Hotel Vitale opened between Mission and Steuart Street across the Embarcadero from the recently renovated Ferry Building. Built on a former bus layover yard owned by the MTA, the Hotel Vitale is privately operated and maintained. It is expected to provide an average of \$4.8 million a year to the MTA over the term of the 65-year lease, for a total of more than \$300 million. The site also includes a rent-free location for a combination transit museum and retail shop operated by the Market Street Railway, a non-profit group that is dedicated to the acquisition, restoration and operation of historic transit vehicles in San Francisco.

#### MAJOR INITIATIVES, FUTURE OUTLOOK, AND LONG-TERM FINANCIAL PLANNING

A number of significant initiatives, outlined below, are underway in San Francisco that will have a positive effect on the City's economic health and its ability to provide services to residents and businesses.

#### Biotech, Stem Cell Research, and Mission Bay Development

In May 2005, San Francisco won a competitive bid to house the California Institute for Regenerative Medicine (CIRM), making it the epicenter for California stem cell research. CIRM was created with the passage of state Proposition 71 in November 2004. The taxpayer-funded agency is charged with distributing \$3 billion over the next decade in state funds for the advancement of stem cell research. Scientists hope that this development will lead to therapies and cures for a wide range of degenerative diseases, including cancer and multiple sclerosis. The City's successful bid for CIRM was built on a unique public-private partnership, combining tax incentives, 46,000 square feet of privately donated lab space, an international stem cell conference to benefit the CIRM, and a stem cell exhibit at the San Francisco Exploratorium, in addition to the 10 years of free rent required of all bidders.

<sup>xiii</sup> Source: PKFConsulting

<sup>xiv</sup> Source: Moscone Center Administrative Office

<sup>xv</sup> Source: San Francisco International Airport, June 2005

CIRM will be headquartered in Mission Bay, the 303-acre site of former warehouses and rail yards southeast of downtown San Francisco that is becoming the City's newest neighborhood and emerging biotech center. Since winning the bid, the City has seen numerous companies move or announce their intent to move to Mission Bay, including Five Prime Therapeutics, Inc., the first biotechnology company to move in; Alexandria Real Estate Equities, with plans to develop a state-of-the-art laboratory facility; Sima Therapeutics; Keryx Biopharmaceuticals and many others. Together, these companies are expected to bring thousands of jobs to the City in the coming years.

When complete, Mission Bay will include 6,000 residential units, including 1,700 affordable housing units, 6 million square feet of commercial space, a new research campus for the University of California at San Francisco (UCSF), 43 acres of open space, a new public school, public library, and new fire and police stations. To date, construction has been completed on 1,079 residential units, 110,000 square feet of neighborhood-serving retail, 565,000 square feet of commercial and laboratory space, and over 1 million square feet of life science research space and other facilities for UCSF. An additional 1,179 housing units are now in construction.



UCSF has completed Phase 1 of its Mission Bay development. The UCSF campus is now home to three biomedical research buildings, a Community Center, and a housing complex, together totaling 1.3 million square feet. With UCSF as an anchor and the CIRM as an international focal point, Mission Bay is expected to realize more than 30,000 new permanent jobs in life sciences, biotech, and related fields over the next 20 to 30 years. In preparation for the growing demand for skilled workers, the City has embarked on new initiatives for job training to help prepare low-income and under-represented minorities for jobs in the biotechnology industry. Currently, there are 80,000 bioscience jobs in the Bay Area, and this figure is expected to grow to 120,000 by the end of the decade.<sup>xvi</sup>

#### Hunters Point Shipyard Redevelopment Project

In May 2005, environmental cleanup funded by the U.S. Navy was completed, and construction began on the 500-acre Hunters Point Shipyard Redevelopment Project. By 2008, the City expects the former shipyard development to include 1,600 housing units, with up to 44 percent set aside as affordable, 300,000 square feet of commercial space, five acres of multi-purpose community campus space, and 17 acres for parks and open space. Approximately 430 construction jobs are forecast for this work and an additional 1,000 full-time jobs are expected in future phases.<sup>xvii</sup> Funding for this multi-use development project will be provided from sales proceeds from U.S. Navy land given to the City according to the conveyance agreement signed in April 2004. Spending for the project could reach \$500 million when complete.

#### Port of San Francisco



Work continued in 2005 on a residential condominium tower that is part of the Port's \$400 million mixed-use development of the Bryant Street Pier and International Cruise Terminal Project. This project, begun in March 2004, will feature a 100,000 square foot state-of-the-art international cruise terminal, offices, retail space and a new waterfront park in addition to the residential tower. The new cruise terminal will be able to berth two large cruise ships simultaneously with thousands of passengers. Completion of the entire project is anticipated in 2008.

Work also continued on the Port's \$44 million rehabilitation and development project at three of its historic piers, Piers 1½, 3, and 5. Restaurants, office space, public access to the Bay, boat docks, and a water taxi landing are all part of this project, targeted for completion in spring 2006.

#### Transportation and Infrastructure

The MUNI Metro (MUNI) is San Francisco's light rail system. It serves the City's downtown with underground transit along Market Street and provides above ground service in the western and southern neighborhoods of the City. The City's public transportation infrastructure also includes an extensive bus network, cable cars, other regional bus and rail providers, and related services.

<sup>xvi</sup> Source: Building and Construction Trades Council of San Francisco, April 2005

<sup>xvii</sup> Source: Building and Construction Trades Council of San Francisco, April 2005



MUNI's Third Street Light Rail Project is nearing completion - now scheduled for the spring of 2006. At that time the new line will connect the South of Market, Mission Bay and the southeast sectors of San Francisco to the rest of MUNI, providing new, fast, clean, efficient service to areas currently underserved by public transportation. Testing and training of this \$1 billion addition to the rail system will take place through next summer, and passenger service is slated to start in 2006.

Another major MUNI expansion project, the Central Subway, is now underway with the planning and conceptual engineering phases in process. When complete, this project will provide a transit link between 4<sup>th</sup> and King Streets north to Union Square and Chinatown. MUNI also has plans to roll out a \$52 million fleet of cleaner hybrid-electric buses, replacing 56 of MUNI's oldest diesel buses by the end of 2006, as part of the policy goal to eliminate all of its bus emissions by 2020. The hybrid versions will emit 90 percent less soot and 30 percent less greenhouse gases.<sup>xvii</sup>

#### Replacing the Central Freeway

The City's Octavia Boulevard project was completed shortly after the end of fiscal year 2004-2005. The new tree-lined boulevard replaces an elevated freeway that was severely damaged during the 1989 Loma Prieta Earthquake. A street level intersection to the Boulevard crosses Market Street, providing a gateway from the Bay Bridge and the Highway 101 corridors to the western areas of the City. The four lanes of the two-way boulevard provide both arterial and local access, are separated by a central median, and are flanked by on-street parallel parking. The City's newest recreational area, Hayes Green Park, has been developed along one edge of the boulevard on land once occupied by the freeway.

#### Rebuilding the Hetch Hetchy Water System (Hetch Hetchy)

San Francisco's water system delivers water to approximately 2.4 million people in the City and surrounding communities. The system includes the Hetch Hetchy reservoir in Yosemite, other reservoirs in the Bay Area and the Sierras, and a vast network of pipelines, tunnels and other facilities. In November of 2002, San Francisco voters passed measures that effectively repealed a rate freeze, authorized a \$1.6 billion bond to be financed by retail water rate charges and gave the Public Utilities Commission (PUC) more control over contracting, employment, and financial management practices. Together, these improvements gave the PUC the basis to move forward with plans to seismically upgrade and rebuild the water system. This important project is projected to span 13 years and cost approximately \$4 billion.



Currently, PUC is moving forward on 73 critical projects to improve the water enterprise system both locally and regionally including upgrading the Hetch Hetchy water system. By the end of the fiscal year 2004-2005, construction was underway for 13 projects, and planning or design processes were in progress for another 50 projects.

#### Homeless Housing Outreach Efforts

In October 2004, the City launched Project Homeless Connect, a local outreach effort to address the City's on-going homeless crisis. With the collaboration of volunteers, city staff, and non-profit service providers, the program has linked more than 5,500 homeless clients to vital city services and resulted in 509 direct and immediate placements from the street to shelter or stabilization housing. One year later, Project Homeless Connect marked its first anniversary with 1,274 volunteers serving 1,320 homeless clients in a single day. The accomplishments and achievements of Project Homeless Connect have resulted in a nation-wide civic movement that was observed nationally on December 8, 2005. Twenty-one cities participated: Bridgeport, CT; Chattanooga, TN; Chicago, IL; Columbia, SC; Denver, CO; Knoxville, TN; Miami, FL; Nashua, NH; New York, NY; Norfolk, VA; Philadelphia, PA; Pittsburgh, PA; San Diego, CA; San Francisco, CA; San Jose, CA; San Juan, Puerto Rico; St. Louis, MO; Tallahassee, FL; Warwick, RI; West Hollywood/Hollywood, CA; and Winston-Salem, NC. Through this inaugural national event organized by the United States Interagency Council on Homelessness (USICH), volunteers, civic leaders, and business organizations joined with social service agencies, non-profits, and faith-based entities to create for homeless citizens a single point of engagement and entry to local services, housing, and support in their cities.

<sup>xvii</sup> Source: Municipal Transportation Agency

In May 2005, the City marked the one-year anniversary of its Care Not Cash program, a concerted approach to combat chronic homelessness approved by a voter initiative of the same name. Instead of issuing cash grants to homeless individuals, the program redirects those local dollars to provide housing. During the first 17 months of the Care Not Cash program, the homeless caseload decreased by 80%, or by 1,986 persons. Also during the 2004-2005 fiscal year, the City developed a 10-year plan to end chronic homelessness in San Francisco entitled "Changing Direction." The plan's central strategy is a "housing first" model emphasizing immediate placement in permanent housing with access to on-site services necessary to stabilize the individuals and keep them housed. To accomplish this, the plan calls for the creation of 3,000 units of new permanent supportive housing and the phasing out of ineffective shelter-based programs.

#### Affordable Housing and Homeownership Program

The City's Affordable Housing and Homeownership Program, a \$100 million bond approved in 1996 combined with federal, state and local funds, produced 240 units of affordable housing for the City's homeless, seniors, and low- and moderate-income families over the last year. In the two-year fiscal period of 2003-2005, a total of 1,277 units were completed.

#### Working Families Tax Credit Program

San Francisco issued the first payments under the Working Families Tax Credit Program shortly after the end of the 2004-2005 fiscal year. By November 2005, close to 10,000 families received payments totaling about \$2.2 million dollars under this unique program, first announced in 2004. Funded by public monies and private donations, the Working Families Tax Credit Program is modeled after the Federal Earned Income Tax Credit, designed to support and encourage work by supplementing the income of low-wage workers. It is the only local program of its kind in the country.

#### Laguna Honda Hospital



In 1999, the voters of San Francisco approved a \$299 million general obligation bond measure to support construction of "a health care, assisted living and/or other type of continuing care facility or facilities to replace Laguna Honda Hospital." The project plan included constructing 1,200 beds in four buildings. Total cost of construction was estimated at approximately \$401 million, to be supported by the bonds, an allocation of tobacco settlement funds, and interest earnings. In the last six years, construction costs have escalated considerably and in May 2005, cost estimates were increased to over \$600 million for completion. While the City has identified other funding sources that can help meet these future costs, there are also discussions taking place that would reduce the size of the hospital and provide alternative, community-based care for the same population. The hospital will be built to modern environmental and seismic standards and will provide for a technologically advanced and flexible facility serving the City's growing need for rehabilitation facilities and residential care. In March 2005, bids were made for the first phase of the replacement project and the new facilities are scheduled to open in 2011.

#### Emergency Preparedness

Significant work was underway on various security and emergency preparedness projects funded largely by \$80 million in Department of Homeland Security grants. These funds will help the City meet the training, planning, and equipment needs as it develops and enhances its ability to prevent, respond to, and recover from threats and acts of terrorism. The City is also a key leader in developing a first-of-its-kind regional emergency response plan, bringing together the 10 Bay Area counties, Oakland, San Jose, and the State Office of Emergency Services.

In September 2005, shortly after the end of the fiscal year, the City launched a new automated warning system named SF Alert, designed to allow top emergency officials to respond more quickly to a disaster. It may eventually be used to warn city residents of an impending tsunami, flood or other emergencies. SF Alert replaces an antiquated and time-consuming system formerly used to notify City officials and call fire, police, traffic, and health officials reporting to the City's emergency command center. The new web-based system will allow all of the City's top 90 emergency officials to be informed at once with a detailed message describing the disaster. The message is transmitted to the official's phone, email, pager or hand-held device simultaneously.

### 311 Call Center

The City further moved toward improving customer service and public safety for City residents with the development and deployment of a 311 Call Center. The 311 Call Center will provide a single point of contact for all non-emergency City services, and allow customers to call one easy-to-remember number to receive information and access City services. Staffed 24 hours a day, 7 days a week, the 311 Call Center will connect callers to a staff of trained customer service agents who will function as customer service representatives from all City departments. It is expected the 311 Call Center will go live in 2006.

### Museums and Cultural Facilities

Public arts, educational and recreational institutions in San Francisco have been the recipients in the 1990s and 2000s of both significant voter-approved bond funding and private and community financial support for capital campaigns. Construction was completed for the dramatic new de Young Museum by the end of the 2004-2005 fiscal year, and the museum opened in October 2005.



Golden Gate Park is the site of both the de Young Museum and the Academy of Sciences. The de Young Museum includes a 293,000 square foot main building, a sculpture garden, and a unique copper-clad observation tower that rises 144 feet above the treetops of Golden Gate Park, designed by the architects Herzog & de Meuron and Fong & Chan. This new facility houses more than double the previous gallery space for exhibition of the de Young's collections of American art from the 17<sup>th</sup> to 20<sup>th</sup> centuries and art of the new Academy of Sciences, Africa and the Pacific. Across the concourse, the City's Academy of Sciences closed in December 2003 for construction and relocated its 18 million-specimen collection to a temporary exhibit and research facility at 10<sup>th</sup> and Howard Street in downtown San Francisco. The construction of the new Academy of Sciences, supported by a local bond issue, state funding, and private gifts, will cost approximately \$370 million, with a 2008 opening planned. The Academy's aquarium, planetarium and natural history collection will be housed in a new building that incorporates green design principals including a "living roof" of landscaped areas, glass facings and a piazza blending it with the park surroundings.

### Library Improvement Program

The City's 2000 Branch Library Improvement Program, funded by a \$105.9 million local bond, state grants, and private funding continued its project to renovate, expand or acquire 24 neighborhood libraries by 2010. In September 2004, work on the Glen Park Branch Library began in the multi-use building near the Glen Park Bart station (Glen Park Marketplace). The Glen Park Marketplace will house a library, residential housing, and a grocery all on the same site. Construction is expected to be complete by January 2006. Planning and design were also underway on an additional twelve other branch library renovations and new construction projects.

### City Services

In early 2005, the Controller's Office conducted its tenth annual City Survey, measuring residents' satisfaction with local government and their opinions on the quality of public services over time. The survey results show that:

- San Franciscans feel safer walking alone in their neighborhoods this year than in any prior survey year. Half of survey respondents feel safe or very safe both day and night; another third feel safe in the daytime but not at night; and one in six feels less than safe at both times. Feelings of safety crossing the street have also improved.
- MUNI's approval ratings are down slightly in some areas, including the convenience of routes and timeliness and reliability. MUNI's performance is still rated higher than it was in years 1997-2001.

- As in previous years, almost half of survey respondents, choose "fair" in assessing how well local government provides services overall.
- Residents of the southeast and Supervisorial District 6 feel less safe than those in the rest of the City. In many categories, southeast residents rate City services lower than other City residents, but overall as of July 2005, violent crimes in the City have dropped by 10% as compared to the prior year.

### AWARDS AND ACKNOWLEDGEMENTS

#### Certificate of Achievement

The Government Finance Officers Association of the United States and Canada (GFOA) awarded a Certificate of Achievement for Excellence in Financial Reporting to the City for its Comprehensive Annual Financial Report (CAFR) for the fiscal year ended June 30, 2004. This was the twenty-third consecutive year (fiscal years ended June 30, 1982 – 2004) that the City has achieved this prestigious award. In order to be awarded a Certificate of Achievement, a government must publish an easily readable and efficiently organized CAFR. The CAFR must satisfy both Generally Accepted Accounting Principles (GAAP) and applicable legal requirements.

A Certificate of Achievement is valid for a period of one year only. We believe our current report continues to meet the Certificate of Achievement Program's requirements and we are submitting it to the GFOA to determine its eligibility for another certificate.

The City also received the Award for Outstanding Financial Reporting, issued by the California Society of Municipal Finance Officers (CSMFO) for its CAFR for the fiscal year ended June 30, 2004. The award was issued in recognition of the City meeting the professional standards and criteria in reporting which reflect a high level of quality in the annual financial statements and in the underlying accounting system from which the report was prepared.

#### Acknowledgments

I would like to express my appreciation to the entire staff of the Controller's Office whose professionalism, dedication and efficiency are responsible for the preparation of this report. I would also like to thank Macias Gini & Company LLP for their invaluable professional support in the preparation of the CAFR. Finally, I want to thank the Mayor and the Board of Supervisors for their interest and support in planning and conducting the City's financial operations.

Respectfully submitted,

Edward Harrington  
Controller

# Certificate of Achievement for Excellence in Financial Reporting

Presented to

City and County of San Francisco,  
California

For its Comprehensive Annual  
Financial Report  
for the Fiscal Year Ended  
June 30, 2004

A Certificate of Achievement for Excellence in Financial  
Reporting is presented by the Government Finance Officers  
Association of the United States and Canada to  
government units and public employee retirement  
systems whose comprehensive annual financial  
reports (CAFRs) achieve the highest  
standards in government accounting  
and financial reporting.



*Nancy L. Zeller*

President

*Jeffrey R. Egan*

Executive Director

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# California Society of Municipal Finance Officers

## Certificate of Award

### Outstanding Financial Reporting 2003-04

Presented to the

## City of San Francisco

*This certificate is issued in recognition of meeting professional standards and criteria in reporting which reflect a high level of quality in the annual financial statements and in the underlying accounting system from which the reports were prepared.*

February 24, 2005

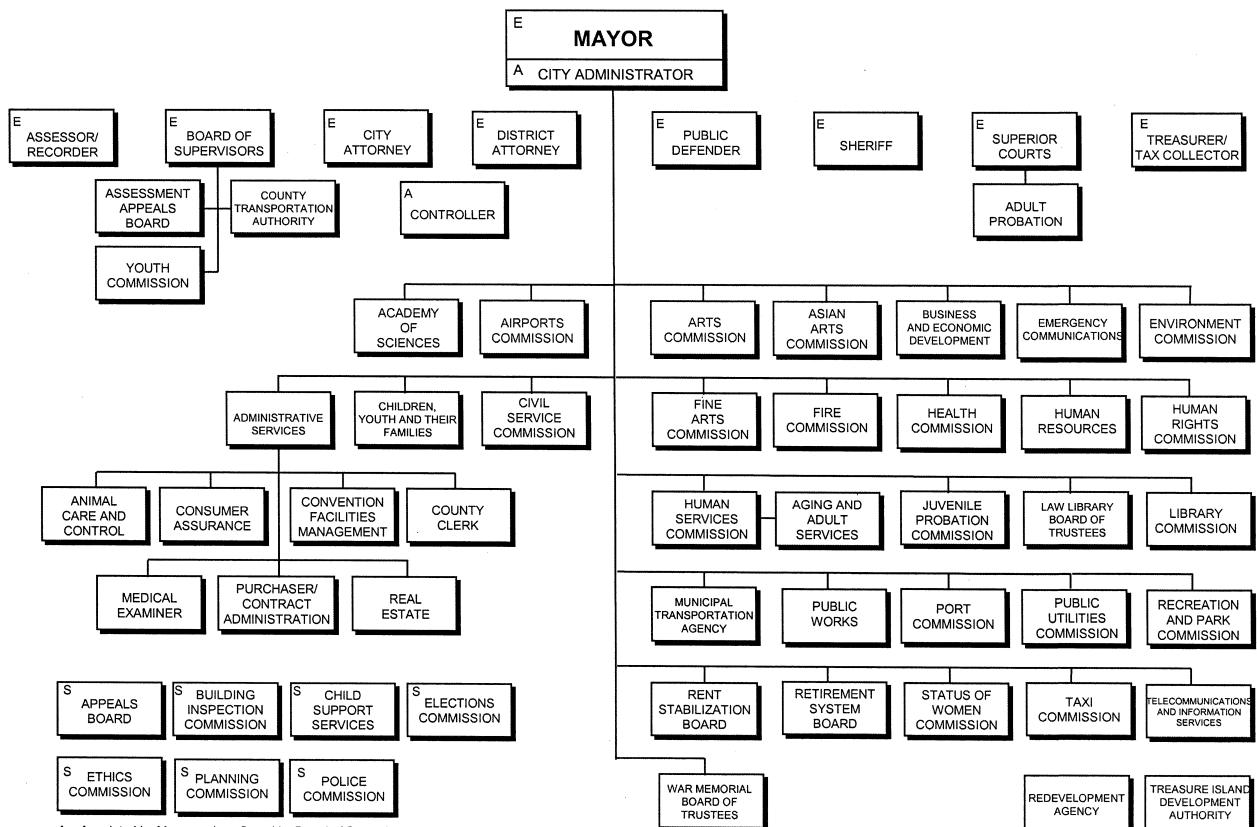
*William J. Thomas*

Bill Thomas, Chair  
Professional & Technical Standards Committee

*Dedicated to Excellence in Municipal Financial Management*

## City and County of San Francisco Organization Chart

(As of June 30, 2005)



A Appointed by Mayor and confirmed by Board of Supervisors  
E Elected  
S Shared - appointed by various elected officials



# CITY AND COUNTY OF SAN FRANCISCO

## List of Principal Officials As of June 30, 2005

### ELECTED OFFICIALS

Mayor.....	Gavin Newsom
Board of Supervisors:	
President .....	Aaron Peskin
Supervisor .....	Michela Alioto-Pier
Supervisor .....	Tom Ammiano
Supervisor .....	Chris Daly
Supervisor .....	Bevan Duffy
Supervisor .....	Sean Elsbernd
Supervisor .....	Fiona Ma
Supervisor .....	Sophie Maxwell
Supervisor .....	Jake McGoldrick
Supervisor .....	Ross Mirkarimi
Supervisor .....	Gerardo Sandoval
Supervisor .....	<i>Vacant</i>
Assessor-Recorder .....	Dennis J. Herrera
City Attorney .....	Kamala D. Harris
District Attorney .....	Jeff Adachi
Public Defender .....	Michael Hennessey
Sheriff .....	
Superior Courts .....	Robert L. Dondero
Presiding Judge .....	José Cisneros
Treasurer .....	
City Administrator .....	Edwin M. Lee
Controller .....	Edward Harrington

### APPOINTED OFFICIALS

## DEPARTMENT DIRECTORS/ADMINISTRATORS

Administrative Services.....	Darryl M. Burton
Animal Care and Control .....	Carl Friedman
Consumer Assurance .....	David Frieders
Convention Facilities Management .....	John Noguchi
County Clerk .....	Nancy Alfaro
Chief Medical Examiner .....	Amy P. Hart, M.D.
Purchaser – Office of Contract Administration.....	Naomi Little
Real Estate .....	Steve Legnitto
Academy of Sciences .....	J. Patrick Kociolek, Ph.D.
Adult Probation .....	Arturo Faro
Aging and Adult Services .....	Darrick Lam
Airports Commission .....	John L. Martin
Appeals Board .....	Robert H. Feldman

# CITY AND COUNTY OF SAN FRANCISCO

## DEPARTMENT DIRECTORS/ADMINISTRATORS (Continued)

Arts Commission .....	Richard Newirth
Asian Arts Commission .....	Emily J. Sano
Building Inspection Commission .....	Amy Lee (Acting)
Board of Supervisors .....	Gloria L. Young
Assessment Appeals Board .....	Dawn Duran
County Transportation Authority .....	José Luis Moscovich
Business and Economic Development .....	Jesse Blout
Child Support Services.....	Karen M. Roye
Children, Youth and Their Families .....	Margaret Brodtkin
Civil Service Commission.....	Kate Favetti
Elections Commission.....	John Arnitz
Emergency Communications .....	Christopher H. Cunnie
Ethics Commission .....	John St. Croix
Environment Commission .....	Jared Blumenfeld
Fine Arts Commission.....	Harry S. Parker III
Fire Commission.....	Joanne Hayes-White
Health Commission.....	Mitchell Katz, M.D.
Human Resources .....	Philip A. Ginsburg
Human Rights Commission .....	Virginia Harmon
Human Services Commission .....	Trent Rohrer
Juvenile Probation Commission .....	Bill Johnston
Law Library Board of Trustees .....	Marcia Bell
Library Commission .....	Luis Herrera
Municipal Transportation Agency .....	Michael Burns
Municipal Railway .....	Fred Stephens
Department of Parking and Traffic .....	Bond M. Yee (Acting)
Planning Commission .....	Dean Macris (Interim)
Police Commission .....	Heather Fong
Port Commission.....	Monique Moyer
Public Utilities Commission .....	Susan Leal
Public Works.....	Edwin M. Lee
Recreation and Park Commission .....	Yomi Agunbiade
Rent Stabilization Board .....	Delene Wolf (Acting)
Retirement System Board .....	Clare M. Murphy
Status of Women Commission.....	Emily Murase
Superior Court .....	Gordon Park-Li
Taxi Commission .....	Kelly Castagnaro (Acting)
Telecommunications and Information Services.....	Lewis Loeven
War Memorial Board of Trustees .....	Elizabeth Murray

### DISCRETELY PRESENTED COMPONENT UNITS

Redevelopment Agency .....	Marcia Rosen
Treasure Island Development Authority .....	Tony Hall

## Financial Section

- Independent Auditor's Report
- Management's Discussion and Analysis
- Basic Financial Statements
- Notes to the Financial Statements
- Required Supplementary Information

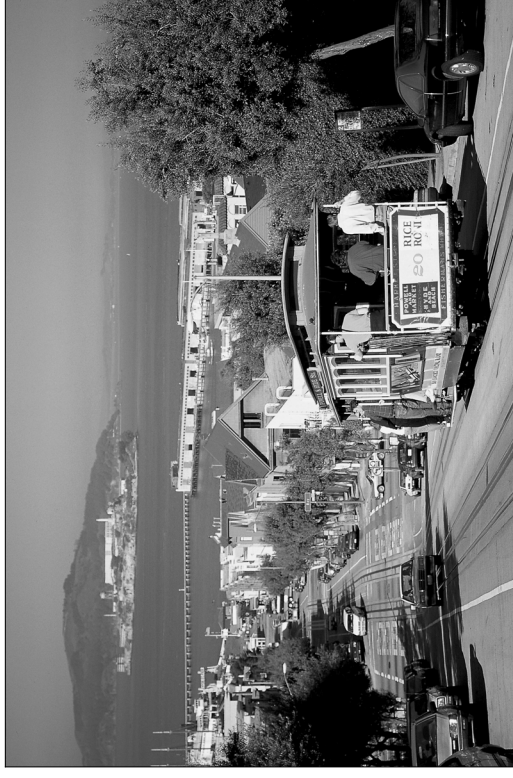


Photo by San Francisco Convention & Visitors Bureau



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The Honorable Mayor Gavin Newsom  
The Honorable Members of the Board of Supervisors  
City and County of San Francisco

**Independent Auditor's Report**

We have audited the accompanying financial statements of the governmental activities, the business-type activities, the aggregate discretely presented component units, each major fund, and the aggregate remaining fund information of the City and County of San Francisco, California, (the City), as of and for the year ended June 30, 2005, which collectively comprise the City's basic financial statements as listed in the table of contents. These financial statements are the responsibility of the City's management. Our responsibility is to express opinions on these financial statements based on our audit. We did not audit the financial statements of the San Francisco International Airport, Water Department, Hetch Hetchy Water and Power, San Francisco Municipal Railway, the Parking Garage Corporations, Clean Water Program, Port of San Francisco, City of San Francisco Market Corporation, City and County of San Francisco Finance Corporation, Employees' Retirement System, Health Service System, and the San Francisco Redevelopment Agency, which collectively represent the following percentages of assets, net assets/fund balances and revenues as of and for the year ended June 30, 2005:

	Opinion Unit	Net Assets/ Fund Balances		Revenues
		Assets	Fund Balances	
Governmental activities		0.6%	15.2%	0.0%
Business-type activities		97.2%	96.9%	71.5%
Discretely presented component units		99.8%	96.5%	93.8%
Municipal Transportation Agency enterprise fund		96.4%	100.0%	89.3%
Aggregate remaining fund information		88.7%	92.4%	39.4%

Those financial statements were audited by other auditors whose reports thereon have been furnished to us, and our opinion, insofar as it relates to the amounts included for those entities, is based on the reports of the other auditors. The prior year partial and summarized comparative information has been derived from the City's 2004 basic financial statements and, in our report dated November 30, 2004, we expressed unqualified opinions, based on our audit and the reports of other auditors, on the respective financial statements of the governmental activities, the business-type activities, the aggregate discretely presented component units, each major fund, and the aggregate remaining fund information.

We conducted our audit in accordance with auditing standards generally accepted in the United States of America. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free of material misstatement. An audit includes consideration of internal control over financial reporting as a basis for designing audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the City's internal control over financial reporting. Accordingly, we express no such opinion. An audit also includes examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements, assessing the accounting principles used and significant estimates made by management, as well as evaluating the overall financial statement presentation. We believe that our audit and the reports of other auditors provide a reasonable basis for our opinions.

In our opinion, based on our audit and the reports of other auditors, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, the business-type activities, the aggregate discretely presented component units, each major fund, and the aggregate remaining fund information of the City as of June 30, 2005, and the respective changes in financial position and cash flows, where applicable, thereof and the respective budgetary comparison for the General Fund for the year then ended in conformity with accounting principles generally accepted in the United States of America.

As discussed in Note 2(q) to the financial statements, the City adopted the provisions of Governmental Accounting Standards Board (GASB) Statement No. 40, *Deposit and Investment Risk Disclosures - an amendment of GASB Statement No. 3*.

The financial statements include partial or summarized prior year comparative information. Such prior year information does not include all of the information required to constitute a presentation in conformity with accounting principles generally accepted in the United States of America. Accordingly, such information should be read in conjunction with the City's financial statements for the year ended June 30, 2004, from which such partial or summarized information was derived.

The management's discussion and analysis and schedules of funding progress listed in the accompanying table of contents are not a required part of the basic financial statements but are supplementary information required by accounting principles generally accepted in the United States of America. We and the other auditors have applied certain limited procedures, which consisted principally of inquiries of management regarding the methods of measurement and presentation of the required supplementary information. However, we and the other auditors did not audit the information and express no opinion on it.

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the City's basic financial statements. The introductory section, combining fund financial statements and schedules and the statistical section are presented for purposes of additional analysis and are not a required part of the basic financial statements. The combining fund financial statements and schedules have been subjected to the auditing procedures applied by us and the other auditors in the audit of the basic financial statements and, in our opinion, based on our audit and the reports of other auditors, are fairly stated in all material respects in relation to the basic financial statements taken as a whole. The introductory and statistical sections have not been subjected to the auditing procedures applied by us and the other auditors in the audit of the basic financial statements and, accordingly, we and the other auditors express no opinion on them.

*Macias Gini & Company LLP*

Certified Public Accountants

Walnut Creek, California  
December 29, 2005

## OVERVIEW OF THE FINANCIAL STATEMENTS

This discussion and analysis are intended to serve as an introduction to the City's basic financial statements. The City's basic financial statements comprise of three components: (1) **Government-wide** financial statements, (2) **Fund** financial statements, and (3) **Notes** to the financial statements. This report also contains other **supplementary information** in addition to the basic financial statements themselves. These various elements of the Comprehensive Annual Financial Report are related as shown in the graphic below.

# Organization of City and County of San Francisco Comprehensive Annual Financial Report

- |  |                                      |                           |   |   |
|--|--------------------------------------|---------------------------|---|---|
| Introductory Section   | INTRODUCTORY SECTION                 |                           |   |   |
|  | +                                    |                           |   |   |
| Financial Section  | Management's Discussion and Analysis |                           |   |   |
|  | Government-wide Financial Statements | Fund Financial Statements |   |   |
|  |                                      | Governmental Funds        | Proprietary Funds   | Fiduciary Funds   |
|  |                                      | Statement of net assets   | Balance Sheet   | Statement of net assets   |
|  |                                      | Statement of activities   | Statement of revenues, expenditures, and changes in fund balances | Statement of revenues, expenses, and changes in fund net assets |
|  | Budgetary comparison statement       |                           | Statement of cash flows   | Statement of changes in fiduciary net assets                    |
| Notes to the Financial Statements  |                                      |                           |   |   |
| Required Supplementary Information Other Than MD&A   |                                      |                           |   |   |
| Information on individual non-major funds and other supplementary information that is not required |                                      |                           |   |   |

The following figure summarizes the major features of the financial statements. The overview section below also describes the structure and contents of each of the statements in more detail.

	Government-wide Statements	Fund Financial Statements		
		Governmental	Proprietary	Fiduciary
Scope	Entire entity (except fiduciary funds)	The day-to-day operating activities of the City for basic governmental services	The day-to-day operating activities of the City for business-type enterprises	Instances in which the City administers resources on behalf of others, such as employee benefits
Accounting basis and measurement focus	Accrual accounting and economic resources focus	Modified accrual accounting and current financial resources focus	Accrual accounting and economic resources focus	Accrual accounting and economic resources focus; except agency funds do not have measurement focus
Type of asset and liability information	All assets and liabilities, both short-term and long-term	Current assets and liabilities that come due during the year or soon thereafter	All assets and liabilities, both financial and capital, short-term and long-term	All assets held in a trustee or agency capacity for others
Type of inflow and outflow information	All revenues and expenses during year, regardless of when cash is received or paid	Revenues for which cash is received during the year or soon thereafter; expenditures when goods or services have been received and the related liability is due and payable	All revenues and expenses during year, regardless of when cash is received or paid	All additions and deductions during the year, regardless of when cash is received or paid

#### Government-wide Financial Statements

The government-wide financial statements are designed to provide readers with a broad overview of the City's finances, in a manner similar to a private-sector business.

The **statement of net assets** presents information on all of the City's assets and liabilities, with the difference between the two reported as net assets. Over time, increases or decreases in net assets may serve as a useful indicator of whether or not the financial position of the City is improving or deteriorating.

The **statement of activities** presents information showing how the City's net assets changed during the most recent fiscal year. All changes in net assets are reported as soon as the underlying event giving rise to the change occurs, regardless of the timing of related cash flows. Thus, revenues and expenses are reported in this statement for some items that will only result in cash flows in future fiscal periods, such as revenues pertaining to uncollected taxes and expenses pertaining to earned but unused vacation and sick leave.

Both of the government-wide financial statements distinguish functions of the City that are principally supported by taxes and intergovernmental revenues (governmental activities) from other functions that are intended to recover all or a significant portion of their costs through user fees and charges (business-type activities). The governmental activities of the City include public protection, public works, transportation and commerce, human welfare and neighborhood development, community health, culture and recreation, general administration and finance, and general City responsibilities. The business-type activities of the City include an airport, port, public transportation systems (including parking), water and power operations, an acute care hospital, a long-term care hospital, sewer operations, and a produce market.

The government-wide financial statements include not only the City itself (known as the primary government) but also a legally separate redevelopment agency, the San Francisco Redevelopment Agency (RDA) and a legally separate development authority, the Treasure Island Development Authority (TIDA), for which the City is financially accountable. Financial information for these component units is reported separately from the financial information presented for the primary government. Included within the governmental activities of the government-wide financial statements are the San Francisco County Transportation Authority and San Francisco Finance Corporation. Included within the business-type activities of the government-wide financial statements is the operation of the San Francisco Parking Authority. Although legally separate from the City, these component units are blended with the primary government because of their governance or financial relationships to the City.

#### Fund Financial Statements

The fund financial statements are designed to report information about groupings of related accounts that are used to maintain control over resources that have been segregated for specific activities or objectives. The City, like other state and local governments, uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements. All of the funds of the City can be divided into the following three categories: **governmental funds**, **proprietary funds**, and **fiduciary funds**.

**Governmental funds.** Governmental funds are used to account for essentially the same functions reported as governmental activities in the government-wide financial statements - i.e. most of the City's basic services are reported in governmental funds. These statements, however, focus on (1) how cash and other financial assets can readily be converted to available resources and (2) the balances left at year-end that are available for spending. Such information may be useful in determining what financial resources are available in the near future to finance the City's programs.

Because the focus of governmental funds is narrower than that of the government-wide financial statements, it is useful to compare the information presented for governmental funds with similar information presented for governmental activities in the government-wide financial statements. By doing so, readers may better understand the long-term impact of the government's near-term financing decisions. Both the governmental fund balance sheet and the governmental fund statement of revenues, expenditures, and changes in fund balances provide a reconciliation to facilitate this comparison between governmental funds and governmental activities.

The City maintains several individual governmental funds organized according to their type (special revenue, debt service, capital projects and permanent funds). Information is presented separately in the governmental fund balance sheet and in the governmental fund statement of revenues, expenditures, and changes in fund balances for the general fund, which is considered to be a major fund. Data from the remaining governmental funds are combined into a single, aggregated presentation. Individual fund data for each of the non-major governmental funds is provided in the form of combining statements elsewhere in this report.

The City adopts an annually appropriated budget for its general fund. A budgetary comparison statement has been provided for the general fund to demonstrate compliance with this budget.

**Proprietary funds.** Proprietary funds are generally used to account for services for which the City charges customers - either outside customers, or internal units or departments of the City. Proprietary funds provide the same type of information as shown in the government-wide financial statements, only in more detail. The City maintains the following two types of proprietary funds:

- **Enterprise funds** are used to report the same functions presented as business-type activities in the government-wide financial statements. The City uses enterprise funds to account for the operations of the San Francisco International Airport (Airport), Port of San Francisco (Port), Water Department (Water), Hetch Hetchy Water and Power (Hetch Hetchy), Municipal Transportation Agency, Laguna Honda Hospital, General Hospital Medical Center, and Clean Water Program (Clean Water), all of which are considered to be major funds of the City.

- **Internal Service funds** are used to report activities that provide supplies and services for certain city programs and activities. The City uses internal service funds to account for its fleet of vehicles, management information services, printing and mail services, and for lease-purchases of equipment by the San Francisco Finance Corporation. Because these services predominantly benefit governmental rather than business-type functions, they have been included within governmental activities in the government-wide financial statements. The internal service funds are combined into a single, aggregated presentation in the proprietary fund financial statements. Individual fund data for the internal service funds is provided in the form of combining statements elsewhere in this report.

**Fiduciary funds.** Fiduciary funds are used to account for resources held for the benefit of parties outside the City. The City employees' pension and health plans, the external portion of the Treasurer's Office investment pool, and the agency funds are reported under the fiduciary funds. Since the resources of these funds are not available to support the City's own programs, they are not reflected in the government-wide financial statements. The accounting used for fiduciary funds is much like that used for proprietary funds.

**Notes to the Basic Financial Statements**

The notes to the basic financial statements provide additional information that is essential to a full understanding of the data provided in the government-wide and fund financial statements.

**Required Supplementary Information**

In addition to the basic financial statements and accompanying notes, this report presents certain required supplementary information concerning the City's progress in funding its obligation to provide pension benefits to its employees.

**Combining Statements and Schedules**

The combining statements and schedules referred to earlier in connection with non-major governmental funds, internal service funds, and fiduciary funds are presented immediately following the required supplementary information on pensions.

**GOVERNMENT-WIDE FINANCIAL ANALYSIS**

**Net Assets**  
**June 30, 2005 (in thousands)**

	Governmental activities		Business-type activities		Total
	2005	2004	2005	2004	
<b>Assets:</b>					
Current and other assets.....	\$ 1,942,426	\$ 1,445,923	\$ 1,757,114	\$ 1,823,724	\$ 3,699,540
Capital assets.....	2,371,726	2,314,553	8,417,813	8,483,325	10,785,539
Total assets.....	4,314,152	3,760,486	10,174,927	10,307,049	14,488,079
<b>Liabilities:</b>					
Long-term liabilities outstanding.....	2,017,494	1,820,415	5,319,853	5,426,655	7,337,347
Other liabilities.....	795,576	633,330	587,595	567,417	1,383,171
Total liabilities.....	2,813,070	2,453,745	5,907,448	5,994,072	8,720,518
					<u>7,247,070</u>
					<u>1,200,447</u>
					<u>8,447,817</u>
<b>Net assets:</b>					
Invested in capital assets, net of related debt.....	1,159,695	1,096,834	3,391,450	3,416,154	4,551,146
Restricted.....	541,953	535,054	429,990	432,165	971,843
Unrestricted (deficit).....	(200,467)	(325,147)	446,039	464,688	245,572
Total net assets.....	\$ 1,501,082	\$ 1,306,741	\$ 4,267,479	\$ 4,312,977	\$ 5,765,561
					<u>\$ 5,619,718</u>

**Analysis of Net Assets**

As noted earlier, net assets may serve as a useful indicator of a government's financial position. For the City assets exceeded liabilities by \$5.77 billion at the close of the fiscal year 2004-2005.

The largest portion of the City's net assets reflects its \$4.6 billion (78.9 percent) investment in capital assets (e.g. land, buildings, and equipment), less any related outstanding debt used to acquire those assets. The City uses these capital assets to provide services to citizens; consequently, these assets are not available for future spending. Although the City's investment in its capital assets is reported net of related debt, it should be noted that the resources needed to repay this debt must be provided from other sources since the capital assets themselves cannot be liquidated for these liabilities.

Another portion of the City's net assets, \$971.8 million (16.8 percent) represents resources that are subject to external restrictions on how they may be used. The remaining balance, unrestricted net assets, \$245.6 million (4.3 percent) may be used to meet the government's ongoing obligations to citizens and creditors. Together, these two categories of net assets totaled 21.1 percent, a slight increase from the prior year's total of 19.7 percent.

At the end of the fiscal year 2004-2005, the City had positive balances in all three categories of net assets for the government as a whole, as well as for the business-type activities. For the governmental activities, unrestricted net assets have a deficit of \$200.5 million related in part to \$131.8 million in debt from general obligation bonds for the San Francisco Unified School District and San Francisco Community College District, which are recorded with no corresponding assets.

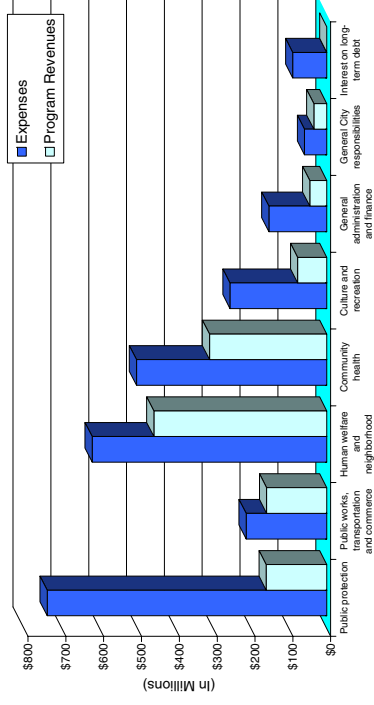
### Changes in Net Assets June 30, 2005 (in thousands)

	Governmental activities		Business-type activities		Total
	2005	2004	2005	2004	
<b>Revenues</b>					
Program revenues:					
Charges for services.....	\$ 351,029	\$ 327,988	\$ 1,683,830	\$ 1,614,794	\$ 2,034,859
Operating grants and contributions.....	634,607	623,764	160,607	169,767	1,015,414
Capital grants and contributions.....	55,435	39,209	93,724	94,616	148,159
General revenues:					
Property taxes.....	920,314	723,786	-	-	920,314
Business taxes.....	264,832	264,832	-	-	264,832
Other local taxes.....	538,085	509,455	-	-	538,085
Interest and investment income.....	29,490	11,858	33,288	17,620	62,758
Other.....	47,153	170,163	237,102	237,692	284,255
Total revenues.....	3,068,876	2,871,083	2,228,731	2,134,681	5,297,607
					5,005,764
<b>Expenses</b>					
Public protection.....	738,688	718,488	-	-	738,688
Public works, transportation and commerce.....	213,335	169,179	-	-	213,335
Human welfare and neighborhood development.....	619,753	651,102	-	-	619,753
Community health.....	503,259	517,066	-	-	503,259
Culture and recreation.....	232,187	232,187	-	-	232,187
General administration and finance.....	152,850	177,544	-	-	152,850
General City responsibilities.....	59,024	73,530	-	-	59,024
Unallocated interest on long-term debt.....	88,690	86,131	-	-	88,690
Airport.....	-	-	628,445	618,301	628,445
Transportation.....	-	-	711,733	680,650	711,733
Port.....	-	-	54,897	61,165	54,897
Water.....	-	-	197,848	206,211	197,848
Power.....	-	-	116,683	121,629	116,683
Hospitals.....	-	-	598,160	562,188	598,160
Sewer.....	-	-	160,650	150,596	160,650
Market.....	-	-	1,055	949	1,055
Total expenses.....	2,632,935	2,625,227	2,468,471	2,381,699	5,102,406
Increase/(decrease) in net assets before special items and transfers.....	435,941	245,856	(240,740)	(247,018)	195,201
Special items.....	-	-	(46,358)	9,245	(46,358)
Transfers.....	(241,600)	(251,937)	241,600	251,937	-
Change in net assets.....	194,341	(6,081)	(45,498)	14,164	148,843
Net assets at beginning of year.....	1,306,741	1,312,822	4,312,977	4,298,813	5,611,635
Net assets at end of year.....	\$ 1,501,082	\$ 1,306,741	\$ 4,267,479	\$ 4,312,977	\$ 5,768,561

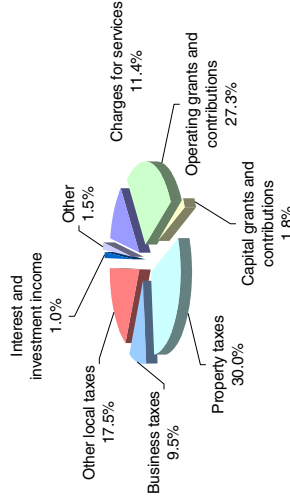
### Analysis of Changes in Net Assets

The City's net assets overall increased by \$148.8 million during fiscal year 2004-2005, compared to an \$8.1 million increase last fiscal year. The governmental activities component of this change was a \$194.3 million increase, a significant improvement from the prior year's decrease of \$6.1 million. The City's business-type activities' decrease of \$45.5 million was largely due to the Airport's one time write off of approximately \$50 million capitalized costs associated with a runway development project due to asset impairment. A discussion of these changes is presented in the government and business-type activities below.

### Expenses and Program Revenues - Governmental Activities



### Revenues By Source - Governmental Activities



**Governmental activities.** Governmental activities increased the City's total net assets by \$194.3 million during fiscal year 2004-2005, compared to decreasing the City's total net assets by \$8.1 million during fiscal year 2003-2004. Key factors contributing to this year's change are as follows:

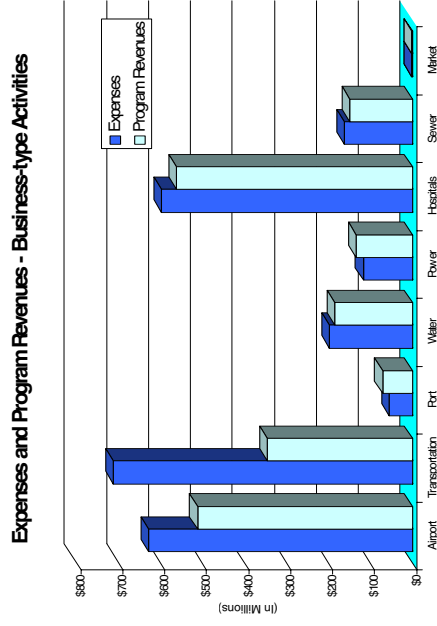
- Overall, governmental activities' revenues increased by approximately \$197.8 million while expenses increased by less than one percent or \$7.7 million, and net transfers decreased by \$10.3 million. The governmental activities achieved a total improvement of \$194.3 million in net assets in fiscal year 2004-2005 over fiscal year 2003-2004.
- Property tax revenue increased by \$196.5 million or 27.2 percent during this fiscal year. Approximately two-thirds of this improvement was due to the State shifting property tax revenue to local governments as part of a package, which also reduced local revenues from motor vehicle and sales taxes by a similar amount. The remainder of the increase in property

tax revenues was attributable to growth in assessed valuation and a slight improvement in assessment appeals activity.

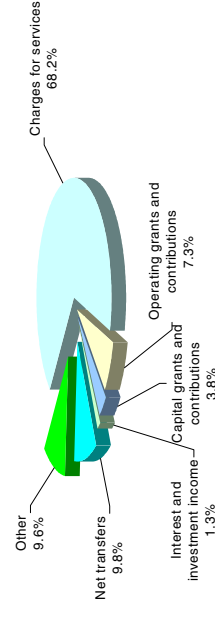
- Revenues from business taxes increased in fiscal 2004-2005 by \$27.9 million, or 10.6 percent, due to a growth in wages with moderate employment growth. In addition, revenues from other local taxes, which includes hotel, parking and utility users tax, had a total growth of \$28.6 million, or 6.6 percent. This is consistent with stronger hotel occupancy rates and average daily room rates in the City, increases in parking rates and continued improvements in the City's economy. Fees and service charges also increased this year, improving approximately 7 percent to \$23 million.
- Interest and investment income improved by about \$17.6 million, or 148.7 percent, during the year primarily due to higher interest rates and average daily cash balances during the fiscal year. The earned yield on City pooled investments increased from 1.86 percent to 2.31 percent. In general, these returns reflect the City's concentration of investments in Treasury Bills and Notes and other short-term investments combined with the slightly higher interest rates from the Federal Reserve. At the fiscal year end, deposits and investments for governmental activities with the City Treasury were approximately \$1,238.3 million, a 69.7 percent increase over the previous year.
- Capital grants and contributions increased by \$16.2 million, or approximately 41.4 percent, largely due to increases in federal grants for human welfare and neighborhood development, community health, and public protection, which included homeland security funds.

Net transfers to business-type activities were \$241.6 million in fiscal year 2004-2005, a \$10.3 million decrease from fiscal year 2003-2004. This was due in part to a \$25 million decrease to the MTA for transportation projects from non-major governmental funds, and an increase in net general fund support to the Laguna Honda Hospital of about \$14.9 million.

The charts on the previous page illustrate the City's governmental expenses and revenues by function, and its revenues by source. As shown, public protection is the largest function in expense (28 percent), followed by human welfare and neighborhood development (23.5 percent), and community health (19 percent). General revenues such as property, business, and sales taxes are not shown by program, but are essentially used to support program activities citywide. For governmental activities overall, without regard to program, property taxes were the largest single source of funds (30.0 percent) in fiscal year 2004-2005, up from 25.2 percent in fiscal year 2003-2004, due in part to the State-wide property tax revenue allocation shift noted above. The ratios for other revenue categories were essentially the same for 2005 as they were for 2003-2004: operating grants and contributions (27.3 percent), other local taxes (17.5 percent), and charges for services (11.4 percent).



Revenues By Source - Business-type Activities



**Business-type activities.** Business-type activities decreased the City's net assets by \$45.5 million. This decrease was more than offset by the governmental-type activities increase of \$194.3 million, bringing the government-wide increase to \$148.8 million. Key factors of this contribution to this change are:

- The Municipal Transportation Agency (MTA) had net assets of \$1.75 billion at June 30, 2005. Of this, 98.4 percent, or \$1.72 billion, belong to the MUNI, the City's transportation department. The remainder represents the combined net assets of the Department of Parking and Traffic and the Parking Authority. Between the end of fiscal year 2003-2004 and 2004-2005, MUNI's net assets



increased by approximately \$20 million, primarily due to continued work on the Third Street Light Rail Line, a major expansion project for the MUNI funded by federal, state and local capital contributions. At the MTA level, this increase was essentially offset by a like amount for the one-time recognition of depreciation expenses for the Parking Garages. MUNI's total operating revenues of \$127.4 million were essentially the same for fiscal year 2004-2005 and non-operating revenues increased slightly to \$229.7 million from \$221.1 million, primarily due to increases in federal and state operating grants. The City's General Fund subsidy to the MTA for 2004-2005 was \$101.7 million to MUNI and \$36.1 million for DPT, slightly more than the fiscal 2003-2004 amounts of \$99.3 million and \$34.4 million, respectively.

- Hetch Hetchy, which operates the City's water storage and power generating facilities in the Sierra Nevada Mountains, increased total net assets by \$22.5 million. This was largely due to a \$9.7 million increase in construction projects and a \$12.7 million decrease in total liabilities. Hetchy's total revenues were \$137.5 million this fiscal year, a \$2.0 million increase over fiscal year 2003-2004. This included \$10.4 million increase in settlement proceeds offset partially by a \$5.8 million decrease in State grants and a \$2.6 million decrease in revenue from enterprise customers due to a rate decrease. Operating expenses decreased to \$116.7 million in fiscal year 2004-2005, a drop of \$4.9 million from 2003-2004, due in part to a decrease in transmission costs.

- The Water Department's had \$8.4 million of operating income this year, compared to a \$19.1 million loss in fiscal year 2003-2004. This \$27.5 million improvement is primarily due to a \$17.2 million increase in water sales revenue in 2004-2005 and a decrease of about \$10 million in the write-off of capitalized costs. At the same time, the department's positive operating income was offset by non-operating expenses of \$14.8 million, largely net interest expense, resulting in a \$6.4 million decrease to net assets this year. The Water Department's net capital asset increase of approximately \$60.0 million was funded primarily through proceeds from \$55 million of commercial paper and other resources.

- San Francisco International Airport's net assets decreased in 2004-2005 by \$99 million to \$357.6 million, a 21.7 percent decline since the end of prior fiscal year. Slightly more than half of this, or \$50 million, was due to the recognition of an asset impairment expense associated with a runway development project. The Airport's operating expenses also increased by \$18.4 million, due to the increase in repairs and maintenance of the Airport's infrastructure and contracting expenses. Total aviation operating revenues decreased as well, by approximately \$22.2 million, due to a drop in aviation revenues attributable to a decrease in costs recovered from airline landing fees and terminal rentals. At the same time, income from rent, concessions, parking, and transportation revenues increased by \$10.1 million, primarily due to an increase in percentage rent and the elimination of the grace period in the parking garage. The transfer from the Airport to the City's General Fund was \$19.7 million, an 8 percent increase from 2003-2004.

As shown in the charts on the previous page, the two largest of San Francisco's business-type activities - the San Francisco International Airport and the Municipal Transportation Agency each had total expenses over \$600 million in fiscal year 2004-2005. The City's long-term and acute care hospitals together recorded expenses of over \$598 million. Together, these four enterprises make up almost 78.5 percent of the total expenses of the business-type activities. As in prior years, charges for services provide the largest share of revenues, 75.6 percent, for business-type activities.

## FINANCIAL ANALYSIS OF THE CITY'S FUNDS

As noted earlier, the City uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements.

### Governmental Funds

The focus of the City's governmental funds statements is to provide information on near-term inflows, outflows, and balances of resources that are available for spending. Such information is useful in assessing the City's financing requirements. In particular, unreserved fund balance may serve as a useful measure of a government's net resources available for spending at the end of the fiscal year. Types of Governmental funds reported by the City include the General Fund, Special Revenue Funds, Debt Service Funds, Capital Project Funds, and the Permanent Fund.

As of the end of the current fiscal year, the City's governmental funds reported combined ending fund balances of approximately \$1,068.3 million, an increase of \$350.7 million over the end of the prior year. The increase is due to a general increase in major revenues as reflected in the City's improving economy and a reduction in expenditures in fiscal year 2004-2005.

Approximately \$176.1 million of the total ending fund balance in the governmental funds constitutes unreserved fund balance. This is available for spending at the City's discretion within the purposes specified for the City's funds. The remainder is reserved, an indication that it is not available for new spending because it has already been committed. These commitments include: (1) to support a general fund "rainy day" reserve (\$48.1 million), (2) to liquidate existing contracts and purchase orders (\$155.7 million), (3) to fund continued programs or projects in future fiscal periods (\$616.1 million), (3) to pay debt service (\$45.5 million), and (4) for a limited number of other purposes (\$26.7 million).

The general fund is the chief operating fund of the City and had an unreserved fund balance of \$134.2 million at the end of fiscal year 2004-2005, a \$70.5 million increase over the 2003-2004 unreserved fund balance of \$63.7 million. The general fund's total fund balance was \$307.7 at fiscal year end, a 46.2 percent improvement over the 2003-2004 comparable balance of \$210.4 million. This rise was mainly due to a general increase in major revenues including property, business, other local taxes and charges for services, along with only a slight increase in expenditures. Overall, the general fund's performance resulted in revenues in excess of expenditures for the fiscal year ended June 30, 2005 of \$272.1 million, before transfers and other items are considered.

As a measure of the general fund's liquidity, it may be useful to compare both unreserved fund balance and total fund balance to total fund expenditures. For 2004-2005, the unreserved fund balance of \$134.2 million represents 6.9 percent of total general fund expenditures of \$1.94 billion, and the total fund balance represents approximately 15.8 percent of that amount. For 2003-2004, the general fund's unreserved fund balance of \$63.7 million was 3.3 percent of the total expenditures of \$1.93 billion, and the total fund balance represented approximately 10.9 percent of expenditures.

### Proprietary funds

The City's proprietary fund statements provide the same type of information found in the business-activities section of the government-wide financial statements, but in more detail.

At the end of fiscal year 2004-2005, the unrestricted net assets for the San Francisco International Airport were \$288.9 million, the Water Department \$106 million, the Hetch Hetchy Water and Power \$103.4 million, the Clean Water Program \$44.1 million, the Port of San Francisco \$39.3 million, and the San Francisco Market Corporation \$2.2 million. Three proprietary funds had a deficit in the unrestricted net assets: the Municipal Transportation Agency had a deficit of \$123.4 million, General

Hospital Medical Center \$2.5 million, and Laguna Honda Hospital \$12 million. The internal service funds that are used to account for certain governmental activities also had a deficit in unrestricted net assets of \$5 million.

The total decline in net assets for the enterprise funds was \$45.5 million. Factors concerning the finances of these funds have been addressed previously in the discussion of the City's business-type activities. As in the previous years, the Airport's decrease in net assets is partly related to its major capital assets being depreciated faster than the repayment of its bonded debt.

The following table shows actual revenues, expenses and results of operations (excluding capital contributions and expenses) for the current fiscal year in the City's proprietary funds (in thousands):

	Operating Revenues	Operating Expenses	Operating Income (Loss)	Non- Operating Revenues (Expense)	Capital Contributions Special Items, and Others	Interfund Transfers	Change In Net Assets
Airport.....	\$ 477,314	\$ 418,993	\$ 58,321	\$ (127,121)	\$ (15,150)	\$ (15,066)	(99,016)
Water.....	184,835	176,453	8,382	(14,789)	-	-	(6,407)
Health.....	132,303	116,683	15,620	5,220	-	-	22,468
Municipal Transportation Agency.....	187,913	707,049	(519,136)	248,702	45,330	220,378	(4,726)
General Hospital.....	377,069	441,999	(64,930)	79,446	-	(4,746)	9,770
Clean Water.....	148,898	139,290	9,598	(17,829)	-	246	(7,985)
Port.....	57,519	53,753	3,766	510	17,186	-	21,462
Laguna Honda Hospital.....	116,527	154,838	(38,311)	17,654	-	39,160	18,503
Market Corporation.....	1,462	1,055	407	26	-	-	433
Total.....	\$ 1,683,830	\$ 2,210,113	\$ (526,283)	\$ 191,819	\$ 47,966	\$ 241,600	\$ (45,499)

## Fiduciary Funds

The City maintains fiduciary funds for the assets of the San Francisco Employees' Retirement System and Health Service System, and manages the investment of monies held in trust to benefit public services or employees. As of the end of fiscal year 2004-2005, the net assets of the Retirement System and Health Service System totaled \$13.2 billion, representing an increase of \$1.23 billion in total net assets since June 30, 2004. This 10.3 percent increase is primarily due to a second year of improved performance of the Retirement Trust's investments. The Investment Trust Fund's net assets totaled \$320.5 million, an increase in net assets of \$115.4 million or 56.2 percent since June 30, 2004 due to the increase in addition over withdrawals and distributions to external participants of the fund.

## General Fund Budgetary Highlights

The City's final budget differs from the original budget in that it contains carry-forward appropriations for various programs and projects, and supplemental appropriations approved during the fiscal year. In fiscal year 2004-2005, the one significant supplemental appropriation was for \$6 million to the Human Services Agency for In-Home Supportive Services (IHSS), Medi-cal, and California Work Opportunity and Responsibility to Children (CalWORKS) programs. These programs are supported by federal grants that flow through the general fund.

During the year, actual revenues and other resources were \$68.5 million more than budgeted. While the City realized \$121.2 million more revenue than budgeted for property taxes, other local taxes, franchises, interest and investment income, this was offset by shortfalls in other areas. These shortfalls included \$18.9 million less in federal subvention revenues, \$11.1 million less in business taxes, fines and forfeitures, concession and charges for service revenues, and \$17.9 million less in transfers from the San Francisco General Hospital Fund for the City's participation in the State's cost-

sharing program among county hospitals. The City also received approximately \$11.6 million less than budgeted for motor vehicle license fees because the State reduced the allocation of this revenue to local government. In return, this decrease was offset by a similar increase in the property tax allocation.

Differences between the final budget and the actual (budgetary basis) resulted in a \$68.7 million decrease in total charges to appropriations. This is primarily due to the following factors:

- A decrease in expenditures by the Human Services Agency of approximately \$21.2 million related to reduced costs under programs such as IHSS, County Adult Assistance Programs (CAAP), Personal Assisted Employment Services (PAES), CalWORKS Aid and Operations, and various aid programs. These expense reductions are partly offset by decreases in the federal and state funds that the City is able to claim under these programs.
- A decrease in expenditures of approximately \$2.3 million in Fire Department, due to personnel, worker's compensation and work order savings.
- A decrease in expenditures of approximately \$5.6 million in Recreation and Park Department is mainly due to planned reductions by rotating closures of recreation centers one day a week and savings due to position vacancies.
- The General Fund was able to reduce its transfers to other funds by \$11.4 million from budget, primarily through improved revenue performance at San Francisco General Hospital.
- Budgetary reserves and designations of \$12.8 million for various programs and payments that had been anticipated and included in the budget were not used due to management restrictions on spending and were able to be liquidated at the close of the fiscal year.

The net effect of the under-utilization of appropriations and the receipt of some actual revenues greater than estimates resulted in a positive budgetary fund balance variance of \$ 137.2 million at the end of the fiscal year.

In creating its budget for the fiscal year ending June 30, 2006, the City used an estimated budgetary fund balance of \$118 million (see Note 4 to the Basic Financial Statements).

## Capital Assets and Debt Administration

### Capital Assets

The City's capital assets for its governmental and business type activities as of June 30, 2005, decreased by \$8.4 million to \$10.8 billion (net of accumulated depreciation). Capital assets include land, buildings and improvements, machinery and equipment, park facilities, roads, streets, and bridges. The increase of \$57.2 million, or 2.5 percent, in capital assets for governmental activities was offset by a \$65.5 million decrease for business-type activities for 2004-2005. Details are shown in the table below.

Capital Assets , Net of Accumulated Depreciation (in thousands)					
	Governmental Activities		Business-type Activities		Total
	2005	2004	2005	2004	
Land.....	\$ 143,640	\$ 143,640	\$ 193,781	\$ 193,781	\$ 337,421
Facilities and Improvements.....	1,704,266	1,695,198	6,081,285	6,149,996	7,785,551
Machinery and equipment.....	46,021	52,674	847,935	912,707	965,381
Infrastructure.....	185,223	176,838	485,043	494,671	671,509
Property held under lease.....	536	536	2,667	2,248	3,203
Easements.....	-	-	85,534	89,153	89,153
Construction in progress.....	292,040	245,677	721,568	640,769	1,013,608
Total.....	\$ 2,371,726	\$ 2,314,563	\$ 8,417,813	\$ 8,483,325	\$ 10,797,888

Major capital asset events during the current fiscal year included the following:

- The Municipal Transportation Agency's (MTA) net capital assets increased by \$2.9 million this fiscal year. This was primarily due to ongoing construction work on the Third Street Light Rail project, a major expansion of the MUNI Metro system in the City's southeast neighborhoods.
- The Water Department's net capital assets increased by \$60 million. This included improvements at the Lombard Reservoir Seismic Upgrade, Sunset Pipeline, East Bay Fluoride, Third Street Light Rail and Alameda Water Main totaling approximately \$35 million, and an increase in structure, buildings, and equipment totaling approximately \$24 million.
- Hetch Hetchy Water and Power increased net capital assets by \$6.7 million. This included the capital additions for O'Shaughnessy Dam discharge modifications, Early Intake Fire Emergency Improvement, Holm Powerhouse Generator rehabilitation, and Priest Reservoir By-Pass improvements, totaling \$15.8 million.
- The Airport reported a decrease in net capital assets of \$140.9 million or 3.6 percent for fiscal year 2004-2005 due largely to the net effect of depreciation against completed projects of the Near Term Master Plan for SFO in recent years. This plan includes the new International Terminal (completed in 2001), the Bay Area Rapid Transit (BART) Station at SFO and Air Train people mover (completed in 2003) and new parking facilities, roadways, runway improvements, and other Airport facilities. In addition, as noted above, approximately \$50 million capitalized costs of a runway development project were expensed due to asset impairment.
- Under governmental activities, net capital assets increased by \$57.2 million. This included construction in progress of Harding Park Club House, the North Beach Recreation Center and

pool, Page Street Community Garden, Excelsior Branch Library renovation, and various street improvement and traffic signal upgrades.

At the end of the year, the City's business type activities had approximately \$196 million in commitments for various capital projects. Of this, MTA had approximately \$50 million, Water Department had \$73 million, Hetch Hetchy had \$16 million, Clean Water had \$40 million, and the Airport had \$17 million. In addition, there was approximately \$41 million reserved for encumbrances in capital project funds for the general government.

For government-wide financial statement presentation, all depreciable capital assets were depreciated from acquisition date to the end of the current fiscal year. Fund financial statements record capital asset purchases as expenditures.

For governmental activities, no net infrastructure assets were recorded in fiscal year 2000-2001 - the first year of presentation in the GASB 34 format, because the historical costs did not meet the threshold established by GASB. Beginning in fiscal year 2001-2002, newly completed projects are capitalized and ongoing infrastructure projects are accounted for in construction in progress.

Additional information about the City's capital assets can be found in note 7 to the Basic Financial Statements.

### Debt Administration

At the end of the current fiscal year, the City had total long-term debt outstanding of \$7.3 billion. Of this amount, \$1.1 billion is general obligation bonds backed by the full faith and credit of the City and \$6.2 billion is revenue bonds, loans, certificates of participation, capital leases, and other debts of the City secured solely by specified revenue sources.

As noted previously, the City's total long-term debt including all bonds, loans, commercial papers and capital leases increased by \$275 million during fiscal year 2004-2005, primarily due to issuance of bonded debt in the governmental activities.

The City also took advantage of favorable interest rates to reduce debt payments by issuing \$371 million in refunding bonds. Of this amount, the Airport issued \$311.6 million and the Port Commission \$19.9 million in refunding revenue bonds; the City issued the remaining \$39.4 million to refund certificates of participation. The City also issued \$68.8 million and \$8.1 million in general obligation bonds for improvements to the City's recreation and park facilities and the Academy of Sciences respectively. In addition, the City issued \$230 million in general obligation bonds for the improvement of Laguna Honda Hospital.

The City's Charter imposes a limit on the amount of general obligation bonds the City can have outstanding at any given time. That limit is three percent of the taxable assessed value of property in the City - approximately \$106.5 billion in value (net of unreimbursable exemptions) as of the close of the fiscal year. As of June 30, 2005, the City had \$1.1 billion in authorized, outstanding property tax-supported general obligation bonds, which is equal to approximately 0.98 percent of gross (1.02 percent of net) taxable assessed value of property. As of June 30, 2005, there were an additional \$565.2 million in bonds that were authorized but un-issued. If all of these bonds were issued and outstanding in full, the total debt burden would be approximately 1.49 percent of gross (1.35 percent of net) taxable assessed value of property.

The City's underlying ratings on general obligation bonds as of June 30, 2005 were:

Moody's Investors Service, Inc.	Aa3
Standard and Poor's	AA
Fitch Ratings	AA-

During the fiscal year, Moody's Investors Service and Standard and Poor's affirmed their ratings and revised the outlook to stable from negative reflecting the City's continued economic recovery and efforts to improve finances. In addition, Fitch Ratings affirmed its ratings and outlook on the City's outstanding bonds.

The City's enterprise activities maintained their underlying debt ratings this fiscal year. The Airport's underlying debt ratings were upheld by Moody's Investors Service, Standard & Poor's, and Fitch Ratings at A1, A, and A, respectively, with a stable rating outlook. At fiscal year end 2004-2005, the San Francisco Water Department carried underlying ratings of A1 and A+ from Moody's Investor Service and Standard and Poor's respectively.

Since the close of the 2004-2005 fiscal year, the City has issued additional debt of \$150.1 million in general obligation bonds for improvements to the California Academy of Sciences, the Steinhart Aquarium, the Branch Library facilities and the Zoo facilities. In addition, general obligation bonds for \$69 million were issued for the improvement of Laguna Honda Hospital.

Additional information in the City's long-term debt can be found in Note 8 to the Basic Financial Statements.

#### **Economic factors and next year's budget and rates**

- San Francisco faced a projected General Fund shortfall of \$102.2 million at the beginning of its fiscal 2005-2006 annual budget process. The shortfall was significantly lower than previous years as the economy had begun to recover, resulting in increasing revenues, and expenditure growth had been further controlled. Most San Francisco public employees' unions agreed in labor contracts to continue to contribute up to 7.5 percent of salary to fund the employee-share cost of pension benefits, helping to constrain expenditure growth. Further, the improving revenues and savings strategies implemented by the City resulted in additional available fund balance at the end of fiscal year. The City was able to appropriate \$120.5 million in estimated available fund balance and reserves in the General Fund budget for fiscal year 2005-2006. The general improvement in revenues as well as the use of one-time sources, including the use of fund balance, prior year reserves and the State's early repayment of the vehicle license fee gap loan, meant that the City was able to avoid making even further reductions in public safety, health and human services, and many other critical programs in the 2005-2006 budget year.

- As noted in our transmittal letter, San Francisco's unemployment rate has gradually improved over the last two years, dropping to 5.2 percent in June 2005 from 6.1 percent in June 2004 after a peak of 7.7 percent in June 2003. While the unemployment rate has decreased, this is generally attributed to two factors: 1) that unemployed workers have moved to less expensive areas to live, or 2) that they are no longer included in the California Economic Development Department's count because they are not actively seeking new employment. Employers have been slow to expand their employee ranks given the lagging recovery in our region; however, the reduced unemployment rate is one sign that some improvements are emerging. Additionally, the San Francisco metro area experienced year-over-year jobs growth of 0.8 percent (7,300 jobs) from June 2004 through June 2005. On a related note, as of the third quarter of 2005, San Francisco saw 9 consecutive quarters of net positive absorption (i.e. declining office vacancy rates) in our commercial office sector. This reflects significant improvement from the second quarter of 2003 peak in office vacancy rates.

- During the fiscal 2005-2006 budget cycle, the City's budget continued to reflect the State's negotiated, two-year agreement with local governments to close the State's budgetary shortfall, in part, by shifting an additional \$25.2 million in property taxes (ERAF III) to fund the State's public education obligation. On-going shifts related to the State's permanent rollback of vehicle license

fees and the State's issuance of Economic Recovery Bonds backed by local sales taxes were budgeted along with an offsetting backfill in property taxes. City management continues to closely monitor all State funding.

- A gradual economic recovery is continuing as noted in improving local tax revenue growth, including property, real property transfer, business, hotel room, sales, and parking taxes. After a three-plus year downturn, these signs are encouraging news. Jobs growth is positive, though still weaker than we would like to see at this point in the recovery, as employers have been cautious in their hiring.

- While the above factors were considered in preparing the City's budget for fiscal year 2005-2006, voters rejected the proposed  $\frac{1}{4}$  percent increase to sales tax (Proposition J) and the temporary (four-year) 0.1 percent gross receipts tax (Proposition K) in November 2004. Immediately following the election, the Mayor's Office implemented an 18-month savings plan to cover the resulting 18-month shortfall. This savings plan, in part, helped to further improve the fund balance, which ended fiscal year 2004-2005 with an \$19 million surplus over and above the \$118 million assumed in the City's adopted fiscal year 2005-2006 budget.

## REQUESTS FOR INFORMATION

This financial report is designed to provide our citizens, taxpayers, customers, and investors and creditors with a general overview of the City's finances and to demonstrate the City's accountability for the money it receives. Below are the contacts for questions about this report or requests for additional financial information.

City and County of San Francisco  
Office of the Controller  
1 Dr. Carlton B. Goodlett Place, Room 316  
San Francisco, CA 94102-4694

### Individual Department Financial Statements

San Francisco International Airport  
Office of the Airport Deputy Director  
Business and Finance Division  
PO Box 8097  
San Francisco, CA 94128

Port of San Francisco  
Fiscal Officer  
Pier 1  
San Francisco, CA 94111

San Francisco Water Department  
Hetch Hetchy Water and Power  
San Francisco Clean Water Program  
Director of Accounting Financial Services  
1155 Market Street, 5th Floor  
San Francisco, CA 94103

Laguna Honda Hospital  
Chief Financial Officer  
375 Laguna Honda Blvd.  
San Francisco, CA 94116

Municipal Transportation Agency  
MTA Finance and Administration  
875 Stevenson Street, Room 260  
San Francisco, CA 94103

Health Service System  
Department of Human Resources  
44 Gough Street  
San Francisco, CA 94103

San Francisco General Hospital Medical Center  
Chief Financial Officer  
1001 Potrero Avenue, Suite 2A7  
San Francisco, CA 94110

San Francisco Employees'  
Retirement System  
Executive Director  
30 Van Ness Avenue, Suite 3000  
San Francisco, CA 94102

### Component Unit Financial Statement

San Francisco Redevelopment Agency  
Finance Department  
770 Golden Gate Avenue, Third Floor  
San Francisco, CA 94102

### Blended Component Units Financial Statements

San Francisco County Transportation Authority  
Deputy Director for Administration and Finance  
100 Van Ness Avenue, 25<sup>th</sup> Floor  
San Francisco, CA 94102

San Francisco Finance Corporation  
Mayor's Office of Public Finance  
City Hall, Room 336  
1 Dr. Carlton B. Goodlett Place  
San Francisco, CA 94102



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**CITY AND COUNTY OF SAN FRANCISCO**  
**Statement of Net Assets**  
**June 30, 2005**  
**(In Thousands)**

	Primary Government		Component Units	
	Governmental Activities	Business-Type Activities	San Francisco Redevelopment Agency	Treasure Island Development Authority
<b>ASSETS</b>				
Current assets:				
Deposits and investments with City Treasury.....	\$ 1,238,350	\$ 651,311	\$ -	\$ 1,516
Deposits and investments outside City Treasury.....	62,157	8,017	157,675	-
Receivables (net of allowance for uncollectible amounts of \$51,982 for the primary government):				
Property taxes and penalties.....	33,031	-	-	-
Other local taxes.....	161,532	-	-	-
Federal and state grants and subventions.....	150,971	52,907	-	-
Charges for services.....	14,248	148,463	-	-
Interest and other.....	8,569	42,255	5,615	9
Loans receivable.....	-	130	163	-
Capital lease receivable from primary government.....	-	-	14,476	-
Due from component unit.....	537	-	537	-
Inventories.....	-	52,874	-	-
Deferred charges and other assets.....	9,333	3,644	12,977	-
Restricted assets:				
Deposits and investments with City Treasury.....	-	45,285	-	-
Deposits and investments outside City Treasury.....	-	51,750	60,704	186
Grants and other receivables.....	-	1,115	985	-
Total current assets.....	<u>1,678,748</u>	<u>1,057,751</u>	<u>239,618</u>	<u>1,711</u>
Noncurrent assets:				
Loans (net of allowance for uncollectible amounts of \$165,273 and \$144,983 for the primary government and component units, respectively) receivable.....	242,902	587	243,489	-
Advance to component unit.....	2,838	-	2,838	-
Capital lease receivable from primary government.....	-	-	183,751	-
Deferred charges and other assets.....	17,938	65,054	82,982	-
Restricted assets:				
Deposits and investments with City Treasury.....	-	383,439	383,439	-
Deposits and investments outside City Treasury.....	-	216,687	216,687	-
Grants and other receivables.....	-	33,596	33,596	-
Property held for resale.....	-	-	13,634	-
Capital assets:				
Land and other assets not being depreciated.....	435,680	915,349	1,351,029	-
Facilities, infrastructure, and equipment, net of depreciation.....	1,936,046	7,502,454	9,438,510	-
Total capital assets.....	<u>2,371,726</u>	<u>8,417,813</u>	<u>10,789,539</u>	<u>-</u>
Total noncurrent assets.....	<u>2,635,404</u>	<u>9,117,176</u>	<u>11,752,580</u>	<u>-</u>
Total assets.....	<u>\$ 4,314,152</u>	<u>\$ 10,174,927</u>	<u>\$ 14,489,079</u>	<u>\$ 1,711</u>

(Continued)

The notes to the financial statements are an integral part of this statement.

**Basic Financial Statements**

CITY AND COUNTY OF SAN FRANCISCO  
Statement of Net Assets (Continued)

June 30, 2005  
(In Thousands)

	Primary Government			Component Units		
	Governmental Activities	Business-Type Activities	Total	San Francisco Redevelopment Agency	Treasure Island Development Authority	
<b>LIABILITIES</b>						
Current liabilities:						
Accounts payable.....	\$ 143,096	\$ 123,029	\$ 266,125	\$ 7,598	\$ 3,727	
Accrued payroll.....	49,926	40,412	90,338	352	-	
Accrued vacation and sick leave pay.....	63,098	41,624	104,722	1,092	-	
Accrued workers' compensation.....	44,624	38,005	82,629	-	-	
Estimated claims payable.....	37,487	22,503	59,990	-	-	
Bonds, loans, capital leases, and other payables.....	249,815	185,612	435,427	28,581	-	
Capital lease payable to component unit.....	14,476	-	14,476	-	-	
Accrued interest payable.....	7,599	11,631	19,230	17,448	-	
Unearned grant and subvention revenues.....	3,571	-	3,571	-	-	
Due to primary government.....	-	(36,498)	-	537	-	
Internal balances.....	36,498	-	-	-	-	
Deferred credits and other liabilities.....	145,386	84,043	229,429	887	-	
Liabilities payable from restricted assets:						
Bonds, loans, capital leases, and other payables.....	-	16,578	16,578	-	-	
Accrued interest payable.....	-	32,240	32,240	-	-	
Other.....	-	28,416	28,416	-	186	
Total current liabilities.....	795,576	587,595	1,383,171	56,495	3,727	
Noncurrent liabilities:						
Accrued vacation and sick leave pay.....	61,939	33,694	95,633	1,609	-	
Accrued workers' compensation.....	170,181	138,618	308,799	-	-	
Estimated claims payable.....	46,050	46,215	92,265	-	-	
Bonds, loans, capital leases, and other payables.....	1,555,573	5,061,917	6,617,490	670,389	-	
Advance from primary government.....	-	-	-	2,838	-	
Capital lease payable to component unit.....	183,751	-	183,751	-	-	
Accrued interest payable.....	-	-	-	75,597	-	
Deferred credits and other liabilities.....	-	39,409	39,409	6,339	-	
Total noncurrent liabilities.....	2,017,494	5,319,853	7,337,347	756,772	-	
Total liabilities.....	2,813,070	5,907,448	8,720,518	813,267	3,913	
<b>NET ASSETS</b>						
Invested in capital assets, net of related debt.....	1,159,696	3,391,450	4,551,146	67,426	-	
Restricted for:						
Reserve for rainy day.....	48,139	-	48,139	-	-	
Debt service.....	46,575	202,005	248,581	47,067	-	
Capital projects.....	25,101	161,231	186,332	-	-	
Community development.....	208,532	-	208,532	-	-	
Transportation Authority activities.....	75,282	-	75,282	-	-	
Other purposes.....	136,224	66,753	202,977	13,634	-	
Unrestricted (deficit).....	(200,487)	446,039	245,572	(189,138)	(2,202)	
Total net assets (deficit).....	\$ 1,501,082	\$ 4,267,479	\$ 5,768,561	\$ (61,011)	\$ (2,202)	

The notes to the financial statements are an integral part of this statement.

CITY AND COUNTY OF SAN FRANCISCO  
Statement of Activities

Year ended June 30, 2005  
(In Thousands)

	Net (Expense) Revenue and Changes in Net Assets										Component Units	
	Primary Government			San Francisco Redevelopment Agency			Treasure Island Development Authority					
	Governmental Activities	Business-Type Activities	Total	Governmental Activities	Business-Type Activities	Total	Governmental Activities	Business-Type Activities	Total	Agency	Authority	
<b>Functions/Programs</b>												
Governmental activities:												
Public protection.....	\$ 738,688	\$ 54,805	\$ 105,522	\$ -	\$ (578,361)	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	
Public works, transportation and commerce.....	213,335	95,081	17,415	46,032	(54,807)	-	-	-	(54,807)	-	-	
Human welfare and neighborhood development.....	619,753	21,375	435,176	-	(163,202)	-	-	-	(163,202)	-	-	
Community health.....	503,259	44,850	284,833	-	(193,576)	-	-	-	(193,576)	-	-	
Culture and recreation.....	256,336	64,614	3,390	9,403	(178,929)	-	-	-	(178,929)	-	-	
General administration and finance.....	152,850	41,348	3,186	-	(108,316)	-	-	-	(108,316)	-	-	
General City responsibilities.....	59,024	28,956	5,085	-	(24,983)	-	-	-	(24,983)	-	-	
Unallocated interest on long-term debt.....	89,690	-	-	-	(89,690)	-	-	-	(89,690)	-	-	
Total governmental activities.....	2,832,935	351,029	834,607	55,435	(1,391,864)	-	-	-	(1,391,864)	-	-	
Business-type activities:												
Airport.....	628,445	477,314	-	34,893	-	(116,238)	-	-	(116,238)	-	-	
Transportation.....	711,733	187,913	111,603	45,330	(366,887)	(366,887)	-	-	(366,887)	-	-	
Port.....	54,897	57,519	-	13,501	-	16,123	-	-	16,123	-	-	
Water.....	197,848	184,835	112	-	(12,901)	(12,901)	-	-	(12,901)	-	-	
Power.....	116,683	132,303	334	-	15,954	15,954	-	-	15,954	-	-	
Hospitals.....	598,160	493,596	68,758	-	(35,806)	(35,806)	-	-	(35,806)	-	-	
Sewer.....	160,650	148,888	-	-	(11,762)	(11,762)	-	-	(11,762)	-	-	
Market.....	1,055	1,462	-	-	407	407	-	-	407	-	-	
Total business-type activities.....	2,469,471	1,683,830	180,807	93,724	(511,110)	(511,110)	-	-	(511,110)	-	-	
Total primary government.....	\$ 5,102,406	\$ 2,034,859	\$ 1,015,414	\$ 149,159	\$ (1,391,864)	\$ (1,902,974)	-	-	\$ (85,047)	-	-	
<b>Component units:</b>												
San Francisco Redevelopment Agency.....	\$ 141,389	\$ 41,978	\$ 14,364	\$ -	-	-	-	-	-	(85,047)	-	
Treasure Island Development Authority.....	12,990	8,783	-	-	-	-	-	-	-	-	(4,197)	
Total component units.....	\$ 154,369	\$ 50,761	\$ 14,364	\$ -	-	-	-	-	-	(85,047)	-	
<b>General Revenues:</b>												
Taxes:												
Property taxes.....	-	-	-	920,314	-	920,314	-	-	920,314	53,302	-	
Business taxes.....	-	-	-	292,763	-	292,763	-	-	292,763	-	-	
Other local taxes.....	-	-	-	538,085	-	538,085	-	-	538,085	5,620	-	
Interest and investment income.....	-	-	-	29,490	33,268	62,758	-	-	62,758	10,760	-	
Other.....	-	-	-	47,153	237,102	284,255	-	-	284,255	6,568	-	
Special item.....	-	-	-	-	(46,358)	(46,358)	-	-	(46,358)	-	-	
Transfers - internal activities of primary government.....	-	-	-	(241,600)	241,600	-	-	-	-	76,250	-	
Total general revenues, special item, and transfers.....	-	-	-	1,586,205	465,612	2,051,817	-	-	2,051,817	(8,797)	-	
Change in net assets.....	-	-	-	194,341	(45,498)	148,843	-	-	148,843	(52,214)	-	
Net assets (deficit) - beginning.....	-	-	-	1,306,741	4,312,977	5,619,718	-	-	5,619,718	1,995	-	
Net assets (deficit) - ending.....	-	-	-	\$ 1,501,082	\$ 4,267,479	\$ 5,768,561	-	-	\$ 5,768,561	\$ (61,011)	\$ (2,202)	

The notes to the financial statements are an integral part of this statement.

**CITY AND COUNTY OF SAN FRANCISCO**  
**Balance Sheet**  
**Governmental Funds**

**June 30, 2005**  
**(with comparative financial information as of June 30, 2004)**  
**(In Thousands)**

	<b>General Fund</b>		<b>Other Governmental Funds</b>		<b>Total Governmental Funds</b>	
	<b>2005</b>	<b>2004</b>	<b>2005</b>	<b>2004</b>	<b>2005</b>	<b>2004</b>
<b>ASSETS</b>						
Deposits and investments with City Treasury.....	\$ 314,607	\$ 158,248	\$ 915,547	\$ 564,795	\$ 1,230,154	\$ 723,043
Deposits and investments outside City Treasury.....	355	361	45,745	74,065	46,100	74,426
Receivables:						
Property taxes and penalties.....	26,141	28,020	6,890	6,575	33,031	34,595
Other local taxes.....	148,744	150,855	12,788	12,161	161,532	163,017
Federal and state grants and subventions.....	61,412	63,002	89,559	98,840	150,971	161,842
Charges for services.....	7,416	7,568	6,632	6,163	14,248	13,731
Interest and other.....	4,406	2,230	1,917	1,917	8,132	4,147
Due from other funds.....	29,743	52,917	12,303	5,384	42,046	58,301
Due from component unit.....	2,416	849	959	-	3,375	849
Loans receivable (net of allowance for uncollectible amount of \$165,335 in 2005; \$173,367 in 2004).....	1,174	1,221	241,728	213,429	242,902	214,650
Deferred charges and other assets.....	6,797	6,598	1,570	1,625	8,367	8,223
<b>Total assets.....</b>	<b>\$ 603,211</b>	<b>\$ 471,870</b>	<b>\$ 1,337,647</b>	<b>\$ 984,954</b>	<b>\$ 1,940,858</b>	<b>\$ 1,456,824</b>

**LIABILITIES AND FUND BALANCES**

<b>Liabilities:</b>						
Accounts payable.....	\$ 82,524	\$ 83,934	\$ 53,335	\$ 58,894	\$ 135,859	\$ 142,828
Accrued payroll.....	39,729	34,278	8,812	7,068	48,541	41,346
Deferred tax, grant and subvention revenues.....	26,880	30,151	19,371	31,620	46,251	61,771
Due to other funds.....	1,857	892	77,814	88,969	79,471	89,861
Agency obligations.....	-	-	40	138	40	138
Deferred credits and other liabilities.....	144,541	112,180	267,899	241,126	412,440	353,306
Bonds, loans, capital leases, and other payables.....	-	-	150,000	50,000	150,000	50,000
<b>Total liabilities.....</b>	<b>295,531</b>	<b>261,435</b>	<b>577,071</b>	<b>477,815</b>	<b>872,602</b>	<b>739,250</b>

**Fund balances:**

Reserved for rainy day.....	48,139	55,139	-	-	48,139	55,139
Reserved for assets not available for appropriation.....	9,031	7,142	17,683	17,443	26,714	24,585
Reserved for debt service.....	-	-	45,540	18,800	45,540	18,800
Reserved for encumbrances.....	57,762	42,501	97,920	142,784	155,682	185,285
Reserved for appropriation carryforward.....	36,198	35,754	549,571	287,690	585,769	323,444
Reserved for subsequent years' budgets.....	22,351	6,242	8,004	8,005	30,355	14,247
Unreserved (deficit), reported in:						
General fund.....	134,199	63,657	-	-	134,199	63,657
Special revenue funds.....	-	-	30,809	19,043	30,809	19,043
Capital project funds.....	-	-	7,193	10,048	7,193	10,048
Permanent fund.....	-	-	3,856	3,326	3,856	3,326
<b>Total fund balances.....</b>	<b>307,680</b>	<b>210,435</b>	<b>760,576</b>	<b>507,139</b>	<b>1,068,256</b>	<b>717,574</b>
<b>Total liabilities and fund balances.....</b>	<b>\$ 603,211</b>	<b>\$ 471,870</b>	<b>\$ 1,337,647</b>	<b>\$ 984,954</b>	<b>\$ 1,940,858</b>	<b>\$ 1,456,824</b>

The notes to the financial statements are an integral part of this statement.

**City and County of San Francisco**  
**Reconciliation of the Governmental Funds Balance Sheet**  
**to the Statement of Net Assets**  
**June 30, 2005**

**(In Thousands)**

Fund balances - total governmental funds \$ 1,068,256

Amounts reported for governmental activities in the statement of net assets are different because:

Capital assets used in governmental activities are not financial resources and, therefore, are not reported in the funds. 2,367,571

Bond issue costs are not financial resources and, therefore, are not reported in the funds. 13,200

Long-term liabilities, including bonds payable, are not due and payable in the current period and therefore are not reported in the funds. (2,040,886)

Interest on long-term debt is not accrued in the funds, but rather is recognized as an expenditure when due. (6,517)

Because the focus of governmental funds is on short-term financing, some assets will not be available to pay for current period expenditures. Those assets are offset by deferred revenue in the funds. 311,076

Internal service funds are used by management to charge the costs of capital lease financing, fleet management, printing and mailing services, and information systems to individual funds. The assets and liabilities of internal service funds are included in governmental activities in the statement of net assets. (211,618)

Net assets of governmental activities \$ 1,501,082

The notes to the financial statements are an integral part of this statement.



# CITY AND COUNTY OF SAN FRANCISCO

## Statement of Revenues, Expenditures and Changes in Fund Balances Governmental Funds

Year ended June 30, 2005  
(with comparative financial information as of June 30, 2004)  
(In Thousands)

	General Fund		Other Governmental Funds		Total Governmental Funds	
	2005	2004	2005	2004	2005	2004
<b>Revenues:</b>						
Property taxes.....	\$ 705,949	\$ 547,819	\$ 212,696	\$ 173,618	\$ 918,645	\$ 721,437
Business taxes.....	292,172	264,351	591	481	292,763	264,832
Other local taxes.....	428,244	403,549	108,841	105,906	538,085	509,455
Licenses, permits and franchises.....	19,427	17,501	6,515	6,287	25,942	23,788
Fines, forfeitures and penalties.....	9,536	22,158	2,973	3,025	12,509	25,183
Interest and investment income.....	8,374	3,222	19,894	8,408	28,268	11,630
Rents and concessions.....	20,468	17,497	28,982	26,528	49,450	44,025
Intergovernmental:						
Federal.....	165,739	163,047	183,025	181,108	348,764	344,155
State.....	438,697	497,196	84,240	133,757	522,937	630,953
Other.....	99	-	25,684	18,259	25,783	18,259
Charges for services.....	115,812	95,951	125,938	121,696	241,750	217,647
Other.....	12,277	29,564	45,210	27,590	57,487	57,144
<b>Total revenues.....</b>	<b>2,216,794</b>	<b>2,061,855</b>	<b>845,589</b>	<b>805,653</b>	<b>3,062,383</b>	<b>2,868,508</b>
<b>Expenditures:</b>						
Current:						
Public protection.....	697,450	670,729	41,044	26,937	738,494	697,666
Public works, transportation and commerce.....	60,628	58,711	135,268	106,844	195,896	165,555
Human welfare and neighborhood development.....	503,874	488,953	141,025	173,947	644,899	662,800
Community health.....	413,110	413,725	87,940	93,189	501,050	512,914
Culture and recreation.....	87,023	92,978	151,999	180,185	239,022	273,163
General administration and finance.....	120,400	128,135	14,718	19,860	135,118	147,995
General City responsibilities.....	62,185	74,257	614	366	62,799	74,623
Debt service:						
Principal retirement.....	-	-	80,306	78,831	80,306	78,831
Interest and fiscal charges.....	-	-	61,324	61,886	61,324	61,886
Bond insurance costs.....	-	374	4,842	976	4,842	1,350
Capital outlay.....	-	-	130,224	165,872	130,224	165,872
<b>Total expenditures.....</b>	<b>1,944,670</b>	<b>1,927,762</b>	<b>849,504</b>	<b>914,893</b>	<b>2,794,174</b>	<b>2,842,655</b>
Excess (deficiency) of revenues over expenditures.....	<b>272,124</b>	<b>134,093</b>	<b>(3,915)</b>	<b>(108,240)</b>	<b>268,209</b>	<b>25,853</b>
<b>Other financing sources (uses):</b>						
Transfers in.....	152,288	121,491	119,265	98,123	271,553	219,614
Transfers out.....	(330,230)	(277,464)	(183,193)	(194,342)	(513,423)	(471,806)
Issuance of bonds and loans	-	-	346,225	87,165	346,225	116,645
Face value of bonds issued.....	-	-	500	2,156	500	2,156
Premium on issuance of bonds.....	-	358	11,989	1,053	11,989	1,411
Payment to refunded bond escrow agent.....	-	-	(38,913)	(65,802)	(38,913)	(65,802)
Other financing sources-capital leases.....	3,063	6,165	1,479	-	4,542	6,165
Total other financing sources (uses).....	<b>(174,879)</b>	<b>(119,970)</b>	<b>257,552</b>	<b>(71,647)</b>	<b>82,473</b>	<b>(191,617)</b>
Net change in fund balances.....	<b>97,245</b>	<b>14,123</b>	<b>253,137</b>	<b>(179,887)</b>	<b>350,882</b>	<b>(165,764)</b>
Fund balances at beginning of year.....	210,435	196,312	507,139	687,026	717,574	883,338
<b>Fund balances at end of year.....</b>	<b>\$ 307,680</b>	<b>\$ 210,435</b>	<b>\$ 760,576</b>	<b>\$ 507,139</b>	<b>\$ 1,068,256</b>	<b>\$ 717,574</b>

The notes to the financial statements are an integral part of this statement.

# City and County of San Francisco

## Reconciliation of the Statement of Revenues, Expenditures, and Changes in Fund Balances of Governmental Funds to the Statement of Activities Year ended June 30, 2005 (In Thousands)

Net change in fund balances - total governmental funds \$ 350,682

Amounts reported for governmental activities in the statement of activities are different because:

Governmental funds report capital outlays as expenditures. However, in the statement of activities the cost of those assets is allocated over their estimated useful lives and reported as depreciation expense. This is the amount by which capital outlays exceeded depreciation in the current period.

55,963

Some expenses reported in the statement of activities do not require the use of current financial resources and therefore are not reported as expenditures in governmental funds. This is the amount by which the increase in certain liabilities reported in the statement of net assets of the previous year exceeded expenses reported in the statement of activities that do not require the use of current financial resources.

(1,553)

Property tax revenues in the statement of activities that do not provide current financial resources are not reported as revenues in the funds.

1,689

Some other revenues that do not provide current financial resources are not reported as revenues in the governmental funds but are recognized in the statement of activities.

4,573

Governmental funds report expenditures pertaining to the establishment of certain deferred credits related to long-term loans made. These deferred credits are not reported on the statement of net assets and, therefore, the corresponding expense is not reported on the statement of activities. Governmental funds also defer recognition of revenues that do not provide current financial resources.

14,278

Lease payments on the Moscone Convention Center (including both principal and interest) are reported as expenditures in the governmental funds when paid. For the City as a whole, however, the principal portion of the payments serve to reduce the liability in the statement of net assets. This is the principal amount of property rent payments expended in the governmental funds in the current period.

17,689

Bond issue costs are reported in the governmental funds when paid, and are capitalized and amortized in the statement of activities. This is the amount by which current year bond issue costs exceed amortization expense in the current period.

4,290

The issuance of long-term debt and capital leases provides current financial resources to governmental funds, while the repayment of the principal of long-term debt and capital leases consume the current financial resources of governmental funds. These transactions, however, have no effect on net assets. This is the amount by which bond and other debt proceeds exceeded principal retirement in the current period.

(227,506)

Bond premiums and discounts are expended in the governmental funds when the bonds are issued, and are capitalized and amortized in the statement of net assets. This is the net amount of bond premiums capitalized during the current period.

(11,989)

Interest expense in the statement of activities differs from the amount reported in the governmental funds because of additional accrued and accreted interest; amortization of bond discounts, premiums and refunding losses; and change in the accrual of arbitrage liabilities.

(21,643)

The net revenues of certain activities of internal service funds is reported with governmental activities.

7,888

Changes in net assets of governmental activities

\$ 194,341

The notes to the financial statements are an integral part of this statement.

**CITY AND COUNTY OF SAN FRANCISCO**  
**Budgetary Comparison Statement - General Fund**  
**Year ended June 30, 2005**  
**(In Thousands)**

<b>Budgetary fund balance, July 1</b>	<b>Original Budget</b>	<b>Final Budget</b>	<b>Actual Budgetary Basis</b>	<b>Variance Positive (Negative)</b>
<b>Resources (inflows):</b>				
Property taxes.....	645,495	645,495	710,486	64,991
Business taxes.....	295,230	295,230	292,171	(3,059)
Other local taxes:				
Sales tax.....	90,930	90,930	94,689	3,759
Hotel room tax.....	94,422	94,421	108,913	14,492
Utility users tax.....	66,200	66,200	72,574	6,284
Parking tax.....	32,130	32,074	33,090	1,016
Other local taxes.....	97,674	97,674	118,978	21,304
Licenses, permits, and franchises:				
Licenses and permits.....	5,839	5,839	6,637	798
Franchise tax.....	10,293	10,293	12,790	2,497
Fines, forfeitures, and penalties.....	12,111	12,196	9,536	(2,660)
Interest and investment income.....	6,300	6,490	12,590	6,100
Rents and concessions:				
Garages - Recreation and Park.....	7,786	7,831	8,061	230
Rents and concessions - Recreation and Park.....	12,590	12,590	10,936	(1,652)
Other rents and concessions.....	1,482	1,481	1,469	(12)
Intergovernmental:				
Federal subventions:				
Health and social service subventions.....	172,399	180,994	165,004	(15,990)
Other grants and subventions.....	3,656	3,736	735	(3,001)
State subventions:				
Social service subventions.....	92,899	83,230	92,592	9,362
Health and welfare realignment.....	99,553	103,346	102,547	(799)
Health/mental health subventions.....	145,089	144,864	156,090	11,226
Public safety sales tax.....	62,870	62,870	65,671	2,801
Motor vehicle in-lieu - county.....	15,240	15,240	3,675	(11,565)
Other grants & subventions.....	18,465	18,541	17,819	(722)
Other.....	-	149	83	(66)
Charges for services:				
General government service charges.....	41,281	41,196	40,143	(1,053)
Public safety service charges.....	17,632	17,632	17,841	209
Recreation charges - Recreation and Park.....	8,389	8,389	6,254	(2,135)
MediCal, MediCare and health service charges.....	52,490	52,420	51,885	(535)
Other financing sources:				
Transfers from other funds.....	155,643	161,840	143,907	(17,933)
Proceeds from issuance of bonds and loans.....	597	-	-	(596)
Other resources (inflows).....	28,952	29,061	14,276	(14,785)
Total amounts available for appropriation.....	<u>\$ 2,356,557</u>	<u>\$ 2,525,549</u>	<u>\$ 2,594,055</u>	<u>\$ 68,506</u>

The notes to the financial statements are an integral part of this statement.

**CITY AND COUNTY OF SAN FRANCISCO**  
**Budgetary Comparison Statement - General Fund (Continued)**  
**Year ended June 30, 2005**  
**(In Thousands)**

<b>Charges to appropriations (outflows):</b>	<b>Original Budget</b>	<b>Final Budget</b>	<b>Actual Budgetary Basis</b>	<b>Variance Positive (Negative)</b>
<b>Public Protection</b>				
Administrative Services - Animal Care and Control.....	\$ 3,050	\$ 3,052	\$ 3,013	\$ 39
Administrative Services - Consumer Assurance.....	183	232	232	-
Administrative Services - Medical Examiner.....	4,545	4,578	4,458	120
Adult Probation.....	9,376	9,351	9,351	-
District Attorney.....	23,899	23,622	23,445	177
Fire Department.....	190,335	192,216	189,908	2,308
Juvenile Probation.....	29,100	30,489	30,070	419
Mayor - Office of the Emergency Services.....	-	152	152	-
Police Department.....	251,814	263,045	262,559	486
Public Defender.....	16,337	17,117	17,101	16
Sheriff.....	128,657	120,905	120,313	592
Trial Courts.....	33,737	34,329	34,284	45
<b>Public Works Transportation and Commerce</b>				
Board of Appeals.....	466	467	452	15
Business and Economic Development.....	1,913	1,563	1,377	186
Clean Water.....	196	192	139	53
Department of Public Works.....	24,591	26,001	24,396	1,603
Emergency Communications.....	30,641	33,555	32,932	623
Parking and Traffic Commission.....	-	52	35	17
Telecommunications and Information Services.....	1,315	1,420	1,210	210
<b>Human Welfare and Neighborhood Development</b>				
Children, Youth and Their Families.....	11,567	11,875	11,343	532
Commission on the Status of Women.....	2,115	2,131	2,016	115
County Education Office.....	69	69	69	-
Environment.....	861	1,778	1,530	248
Human Rights Commission.....	1,177	1,241	1,187	54
Human Services.....	508,847	508,793	487,624	21,169
Public Health.....	428,848	419,404	413,110	6,294
<b>Culture and Recreation</b>				
Academy of Sciences.....	1,673	1,673	1,668	5
Art Commission.....	5,773	5,698	5,696	2
Asian Art Museum.....	5,637	5,772	5,657	115
Fine Arts Museum.....	5,075	5,077	4,999	78
Law Library.....	518	537	479	58
Administrative Services - Grants for the Arts.....	12,976	12,731	12,032	699
Recreation and Park Commission.....	62,945	60,757	55,119	5,638
<b>General Administration and Finance</b>				
General Administrative Services.....	13,173	12,415	12,415	-
Assessor/Recorder.....	9,238	8,928	8,433	495
Board of Supervisors.....	9,323	8,694	8,429	265

The notes to the financial statements are an integral part of this statement.

**CITY AND COUNTY OF SAN FRANCISCO**  
**Statement of Net Assets - Proprietary Funds**  
**June 30, 2005**  
**(with comparative financial information as of June 30, 2004)**  
**(In Thousands)**

	Business-type Activities - Enterprise Funds									Other Fund					
	Major Funds										Market Corporation	Total		Governmental Activities-Internal Service Funds	
	San Francisco International Airport	Water Department	Hetch Hetchy Water and Power	Municipal Transportation Agency	General Hospital Medical Center	Clean Water Program	Port of San Francisco	Laguna Honda Hospital	2005			2004	2005	2004	
ASSETS															
Current Assets:															
Deposits and investments with City Treasury.....	\$ 264,061	\$ 136,065	\$ 92,966	\$ 19,596	\$ 26,360	\$ 46,167	\$ 66,096	\$ -	\$ -	\$ 651,311	\$ 674,887	\$ 8,196	\$ 6,705		
Deposits and investments outside City Treasury.....	10	40	10	5,380	10	-	5	1	2,561	8,017	8,295	16,057	25,725		
Receivables (net of allowance for uncollectible amounts of \$29,030 and \$18,185 in 2005 and 2004, respectively):															
Federal and state grants and subventions.....	-	125	126	49,362	1,388	-	1,906	-	-	52,907	47,026	-	-		
Charges for services.....	27,791	24,604	16,210	3,386	27,689	22,044	3,504	23,227	8	148,463	139,538	-	-		
Interest and other.....	2,418	874	262	18,200	20,320	181	-	-	-	42,255	45,815	457	583		
Loans receivable.....	-	-	130	-	-	-	-	-	-	130	85	18,862	19,046		
Due from other funds.....	-	2,593	14,335	36,411	-	-	-	-	-	53,339	60,501	2,301	-		
Inventories.....	48	1,860	270	42,959	5,122	-	1,174	1,441	-	52,874	47,864	-	-		
Deferred charges and other assets.....	1,902	-	-	1,137	-	-	581	-	24	3,644	17,615	148	149		
Restricted assets:															
Deposits and investments with City Treasury.....	11,590	-	-	-	-	-	4,344	29,351	-	45,285	15,732	-	-		
Deposits and investments outside City Treasury...	46,667	-	-	-	-	-	5,038	-	45	51,750	47,121	-	-		
Grants and other receivables.....	1,115	-	-	-	-	-	-	-	-	1,115	740	-	-		
Total current assets.....	355,602	166,161	124,309	176,431	80,889	68,392	82,648	54,020	2,638	1,111,090	1,105,219	46,021	52,208		
Noncurrent assets:															
Deferred charges and other assets.....	52,127	3,888	-	2,111	-	3,209	3,719	-	-	65,054	69,069	2,403	2,592		
Loans receivable.....	-	-	587	-	-	-	-	-	-	587	768	212,958	227,766		
Restricted assets:															
Deposits and investments with City Treasury.....	166,572	80,767	-	32,844	-	103,256	-	-	-	383,439	407,740	-	-		
Deposits and investments outside City Treasury...	172,833	14,316	-	26,591	12	2	2,023	828	82	216,687	278,665	-	-		
Grants and other receivables.....	27,472	286	-	5,313	-	302	-	223	-	33,596	22,764	-	-		
Capital assets:															
Land and other assets not being depreciated.....	47,358	139,792	55,121	405,448	3,225	55,726	139,846	68,833	-	915,349	834,550	-	-		
Facilities, infrastructure, and equipment, net of depreciation.....	3,712,665	672,373	211,888	1,485,779	50,225	1,243,219	113,125	8,142	5,048	7,502,464	7,648,775	4,155	2,955		
Total capital assets.....	3,760,023	812,165	267,009	1,891,227	53,450	1,298,945	252,971	76,975	5,048	8,417,813	8,483,325	4,155	2,955		
Total noncurrent assets.....	4,179,027	911,422	267,596	1,958,086	53,462	1,405,714	258,713	78,026	5,130	9,117,176	9,262,331	219,516	233,313		
Total assets.....	4,534,629	1,077,583	391,905	2,134,517	134,351	1,474,106	341,361	132,046	7,768	10,228,266	10,367,550	265,537	285,521		

(Continued)

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**CITY AND COUNTY OF SAN FRANCISCO**  
**Budgetary Comparison Statement - General Fund (Continued)**  
**Year ended June 30, 2005**  
**(In Thousands)**

	Original Budget	Final Budget	Actual Budgetary Basis	Variance Positive (Negative)
City Attorney.....	6,454	5,477	4,986	491
City Planning.....	15,623	14,169	14,168	1
Civil Service.....	549	555	553	2
Controller.....	18,416	18,885	18,750	135
Elections.....	7,109	10,324	10,322	2
Ethics Commission.....	1,722	1,809	1,777	32
Human Resources.....	15,692	16,337	16,184	153
Mayor.....	6,502	6,216	6,216	-
Retirement Services.....	342	190	190	-
Treasurer/Tax Collector.....	18,465	18,667	17,881	786
General City Responsibilities				
General City Responsibilities.....	59,365	62,400	62,375	25
Other financing uses:				
Debt Service.....	2,439	141	-	141
Transfers to other funds.....	309,304	339,436	328,010	11,426
Budgetary reserves and designations.....	66,405	13,487	684	12,803
Total charges to appropriations.....	2,356,557	2,338,004	2,269,331	68,673
<b>Budgetary fund balance, June 30</b>	<b>\$ -</b>	<b>\$ 187,545</b>	<b>\$ 324,724</b>	<b>\$ 137,179</b>

**Explanation of differences between budgetary inflows and outflows, and GAAP revenues and expenditures:**

Sources/inflows of resources	\$2,594,055
Actual amounts (budgetary basis) "available for appropriation"	
Difference - budget to GAAP:	
The fund balance at the beginning of the year is a budgetary resource but is not a current year revenue for financial reporting purposes.....	(222,611)
Property tax revenue - Teeter Plan.....	(4,537)
Unrealized loss on investment.....	(53)
Interest revenue reclassified as transfers and other revenues.....	(4,162)
Other revenues reclassified.....	(1,991)
Transfers from other funds are inflows of budgetary resources but are not revenues for financial reporting purposes.....	(143,907)
Total revenues as reported on the statement of revenues, expenditures, and changes in fund balances - governmental funds.....	\$2,216,794
Uses/outflows of resources	
Actual amounts (budgetary basis) "total charges to appropriations"	\$2,269,331
Difference - budget to GAAP:	
Capital asset purchases funded under capital leases with Finance Corporation.....	3,859
Other budget to GAAP differences.....	(310)
Transfers to other funds are outflows of budgetary resources but are not expenditures for financial reporting purposes.....	(328,010)
Total expenditures as reported on the statement of revenues, expenditures, and changes in fund balances - governmental funds.....	\$1,944,670

The notes to the financial statements are an integral part of this statement.

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**CITY AND COUNTY OF SAN FRANCISCO**  
**Statement of Revenues, Expenses, and Changes in Fund Net Assets**  
**Proprietary Funds**  
**Year ended June 30, 2005**  
**(with comparative financial information as of June 30, 2004)**  
**(In Thousands)**

	Business-type Activities - Enterprise Funds										Other Fund					
	Major Funds															
	San Francisco International Airport	Water Department	Hetch Hetchy Water and Power	Municipal Transportation Agency	General Hospital Medical Center	Clean Water Program	Port of San Francisco	Laguna Honda Hospital	Market Corporation	Total	Governmental Activities-Internal Service Funds					
	2005	2004	2005	2004	2005	2004	2005	2004	2005	2004	2005	2004				
Operating revenues:																
Aviation.....	\$ 303,015	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ 303,015	\$ 325,256	\$ -	\$ -			
Water and power service.....	-	173,884	121,604	-	-	-	-	-	-	-	295,488	280,903	-	-		
Passenger fees.....	-	-	-	120,193	-	-	-	-	-	-	120,193	114,232	-	-		
Net patient service revenue.....	-	-	-	-	363,594	-	-	116,061	-	-	479,655	438,107	-	-		
Sewer service.....	-	-	-	-	-	144,348	-	-	-	-	144,348	133,160	-	-		
Rents and concessions.....	74,498	7,898	236	25,855	2,273	-	46,491	-	-	-	157,249	150,864	-	-		
Parking and transportation.....	56,886	-	-	33,942	-	-	8,600	-	-	-	99,228	93,751	-	-		
Charges for services.....	-	-	-	2,028	-	-	-	-	-	-	2,028	571	92,150	97,416		
Other revenues.....	43,117	3,053	10,463	5,895	11,202	4,540	2,428	466	1,462	82,628	77,940	-	-	-		
Total operating revenues.....	477,314	184,835	132,303	187,913	377,069	148,888	57,519	116,527	1,462	1,683,830	1,614,784	92,150	97,416	-		
Operating expenses:																
Personal services.....	141,092	53,683	21,044	417,118	247,248	37,782	43,786	131,041	-	1,092,794	1,082,546	40,203	40,643	-		
Contractual services.....	48,661	5,235	4,905	42,916	109,574	6,227	-	4,856	376	222,750	204,426	28,861	32,596	-		
Light, heat and power.....	18,474	-	49,283	1,103	-	-	-	-	74	68,934	80,599	-	-	-		
Materials and supplies.....	6,527	8,293	1,754	32,417	50,514	8,283	-	11,776	-	119,564	108,019	14,421	14,958	-		
Depreciation and amortization.....	161,641	40,112	10,759	118,440	6,655	37,800	9,967	1,023	282	386,679	351,854	1,119	1,218	-		
General and administrative.....	2,619	28,376	19,544	58,292	752	22,249	-	-	216	132,048	114,449	450	537	-		
Services provided by other departments.....	12,335	32,146	3,099	33,729	27,065	23,234	-	5,743	-	137,351	128,647	4,088	3,598	-		
Other.....	27,644	8,808	6,295	3,034	191	3,715	-	399	107	49,993	46,147	2,279	1,294	-		
Total operating expenses.....	418,993	176,453	116,683	707,049	441,999	139,290	53,753	154,838	1,055	2,210,113	2,116,687	91,421	94,844	-		
Operating income (loss).....	58,321	8,382	15,620	(519,136)	(64,930)	9,598	3,766	(38,311)	407	(526,283)	(501,903)	729	2,572	-		
Nonoperating revenues (expenses):																
Operating grants:																
Federal.....	-	-	211	23,565	-	-	-	-	-	23,776	18,870	-	-	-		
State / other.....	-	112	123	88,038	68,758	-	-	-	-	157,031	150,897	-	-	-		
Interest and investment income.....	19,171	5,093	1,423	2,221	14	3,093	1,698	529	26	33,268	17,620	6,468	5,340	-		
Interest expense.....	(209,452)	(21,395)	-	(4,684)	(850)	(21,360)	(1,144)	(473)	-	(259,358)	(265,012)	(6,523)	(5,467)	-		
Other, net.....	63,160	1,401	3,463	139,562	11,524	438	(44)	17,598	-	237,102	237,692	8	-	-		
Total nonoperating revenues (expenses).....	(127,121)	(14,789)	5,220	248,702	79,446	(17,829)	510	17,654	26	191,819	160,067	(47)	(127)	-		
Income (loss) before capital contributions, transfers and special items.....	(68,800)	(6,407)	20,840	(270,434)	14,516	(8,231)	4,276	(20,657)	433	(334,464)	(341,836)	682	2,445	-		
Capital Contributions.....	34,893	-	-	45,330	-	-	13,501	-	-	93,724	94,818	-	-	-		
Transfers in.....	4,611	-	1,628	232,676	78,940	1,922	-	39,239	-	359,016	349,192	270	255	-		
Transfers out.....	(19,677)	-	-	(12,298)	(83,686)	(1,676)	-	(79)	-	(117,416)	(97,255)	-	-	-		
Net income (loss) before special item.....	(48,973)	(6,407)	22,468	(4,726)	9,770	(7,985)	17,777	18,503	433	860	4,919	952	2,700	-		
Special item.....	(50,043)	-	-	-	-	-	3,685	-	-	(46,358)	9,245	-	-	-		
Change in net assets.....	(99,016)	(6,407)	22,468	(4,726)	9,770	(7,985)	21,462	18,503	433	(45,498)	14,164	952	2,700	-		
Net assets (deficit) at beginning of year.....	456,811	439,422	347,934	1,753,449	38,665	923,052	275,960	70,909	6,975	4,312,977	4,298,813	(2,429)	(5,129)	-		
Net assets (deficit) at end of year.....	\$ 357,595	\$ 433,015	\$ 370,402	\$ 1,748,723	\$ 48,435	\$ 915,067	\$ 297,422	\$ 89,412	\$ 7,408	\$ 4,267,479	\$ 4,312,977	\$ (1,477)	\$ (2,429)	-		

The notes to the financial statements are an integral part of this statement.

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**Statement of Net Assets - Proprietary Funds (continued)**  
**June 30, 2005**  
**(with comparative financial information as of June 30, 2004)**  
**(In Thousands)**

	Business-type Activities - Enterprise Funds								Other Fund					
	Major Funds													
	San Francisco International Airport	Water Department	Hetch Hetchy Water and Power	Municipal Transportation Agency	General Hospital Medical Center	Clean Water Program	Port of San Francisco	Laguna Honda Hospital		Market Corporation	Total		Governmental Activities-Internal Service Funds	
											2005	2004	2005	2004
LIABILITIES														
Current liabilities:														
Accounts payable.....	20,064	10,169	12,638	49,535	17,548	4,323	3,971	4,565	216	123,029	128,728	7,237	5,466	
Accrued payroll.....	5,098	4,221	772	14,860	8,538	1,553	754	4,616	-	40,412	35,024	1,385	1,265	
Accrued vacation and sick leave pay.....	5,928	4,755	988	13,810	8,167	2,173	922	4,881	-	41,624	40,694	1,828	1,808	
Accrued workers' compensation.....	1,339	2,159	500	25,289	4,550	967	547	2,654	-	38,005	40,108	241	263	
Estimated claims payable.....	812	1,225	432	16,836	-	2,241	957	-	-	22,503	15,463	-	-	
Due to other funds.....	1,052	2,655	-	3,457	1,140	-	-	8,537	-	16,841	28,082	1,374	859	
Deferred credits and other liabilities.....	37,100	18,813	1,177	4,627	19,024	-	2,605	652	45	84,043	117,002	19,731	27,205	
Accrued interest payable.....	-	4,240	-	451	-	6,801	139	-	-	11,631	11,756	1,082	986	
Bonds, loans, capital leases, and other payables.....	65,938	94,790	101	7,637	653	15,914	80	499	-	185,612	128,851	18,310	18,910	
Liabilities payable from restricted assets:														
Bonds, loans, capital leases, and other payables....	13,188	-	-	-	-	-	3,390	-	-	16,578	17,013	-	-	
Accrued interest payable.....	31,938	-	-	-	-	-	302	-	-	32,240	34,807	-	-	
Other.....	10,728	10,767	-	861	12	455	4,673	920	-	28,416	30,390	-	-	
Total current liabilities.....	193,185	153,794	16,608	137,363	59,632	34,427	18,340	27,324	261	640,934	627,918	51,188	56,762	
Noncurrent liabilities:														
Accrued vacation and sick leave pay.....	5,562	4,829	881	10,290	6,069	1,922	770	3,371	-	33,694	33,196	1,894	1,875	
Accrued workers' compensation.....	3,780	8,192	1,950	90,063	18,349	3,707	2,179	10,398	-	138,618	143,388	910	953	
Estimated claims payable.....	33	4,061	1,570	32,930	-	6,851	770	-	-	46,215	32,168	-	-	
Deferred credits and other liabilities.....	-	2,245	-	34,260	-	9	2,796	-	99	39,409	46,402	-	-	
Bonds, loans, capital leases, and other payables.....	3,974,474	471,447	494	80,888	1,866	512,123	19,084	1,541	-	5,061,917	5,171,501	213,022	228,360	
Total noncurrent liabilities.....	3,983,849	490,774	4,895	248,431	26,284	524,612	25,599	15,310	99	5,319,853	5,426,655	215,826	231,188	
Total liabilities.....	4,177,034	644,568	21,503	385,794	85,916	559,039	43,939	42,634	360	5,960,787	6,054,573	267,014	287,950	
NET ASSETS														
Invested in capital assets, net of related debt.....	(112,954)	296,107	267,009	1,801,930	50,931	772,188	236,256	74,935	5,048	3,391,450	3,421,410	3,561	1,511	
Restricted:														
Debt service.....	163,758	13,791	-	23,650	-	807	-	-	-	202,006	242,537	-	-	
Capital projects.....	17,877	17,149	-	3,887	-	98,002	-	24,316	-	161,231	128,387	-	-	
Other purposes.....	-	-	-	42,658	8	-	21,848	2,112	127	66,753	61,241	-	-	
Unrestricted (deficit).....	288,914	105,968	103,393	(123,402)	(2,504)	44,070	39,318	(11,951)	2,233	446,039	459,402	(5,038)	(3,940)	
Total net assets (deficit).....	\$ 357,595	\$ 433,015	\$ 370,402	\$ 1,748,723	\$ 48,435	\$ 915,067	\$ 297,422	\$ 89,412	\$ 7,408	\$ 4,267,479	\$ 4,312,977	\$ (1,477)	\$ (2,429)	

The notes to the financial statements are an integral part of this statement.

**CITY AND COUNTY OF SAN FRANCISCO**  
**Statement of Cash Flows**  
**Proprietary Funds**  
**Year ended June 30, 2005**  
**(with comparative financial information as of June 30, 2004)**  
**(In Thousands)**

	Business-type Activities - Enterprise Funds								Other Fund				
	Major Funds								Market Corporation	Total	2005	2004	
	San Francisco International Airport	Water Department	Hetch Hetchy Water and Power	Municipal Transportation Agency	General Hospital Medical Center	Clean Water Program	Port of San Francisco	Laguna Honda Hospital					
												Governmental Activities-Internal Service Funds	
												2005	2004
Cash flows from operating activities:													
Cash received from customers, including cash deposits.....	\$ 489,079	\$ 167,267	\$ 121,138	\$ 215,223	\$ 400,373	\$ 146,111	\$ 9,064	\$ 106,043	\$ 1,462	\$ 1,655,760	\$ 1,608,828	\$ 107,964	\$ 113,158
Cash received from tenants for rent.....	-	8,463	236	2,233	2,273	-	46,760	-	-	59,965	59,882	-	-
Cash paid to employees for services.....	(140,238)	(51,905)	(20,375)	(420,059)	(245,121)	(36,230)	(19,575)	(131,522)	(189)	(1,065,114)	(1,058,130)	(40,109)	(41,609)
Cash paid to suppliers for goods and services.....	(102,363)	(72,387)	(90,216)	(166,037)	(187,195)	(56,166)	(22,144)	(21,251)	(523)	(718,282)	(704,686)	(52,464)	(57,248)
Cash paid for judgments and claims.....	-	(4,223)	(2,159)	(7,490)	-	(1,421)	-	-	-	(15,292)	(13,334)	-	-
Net cash provided by (used in) operating activities.....	246,478	47,315	8,625	(376,130)	(29,670)	52,294	14,105	(46,730)	750	(82,963)	(107,640)	15,391	14,301
Cash flows from noncapital financing activities:													
Operating grants.....	-	112	2,691	218,650	68,784	180	-	32	-	290,449	300,462	-	-
Transfers in.....	4,611	-	1,628	154,019	78,940	1,922	-	38,883	-	280,003	246,788	270	255
Transfers out.....	(19,677)	-	-	(12,298)	(83,686)	(1,676)	-	(79)	-	(117,416)	(98,365)	-	-
Transit Impact Development fees received.....	-	-	-	426	-	-	-	-	-	426	559	-	-
Other noncapital increases.....	-	-	-	16,404	-	-	-	3,428	-	19,832	10,775	-	-
Other noncapital decreases.....	(3,555)	-	-	(10,568)	(3,317)	-	-	-	-	(17,440)	(3,104)	-	-
Net cash provided by (used in) noncapital financing activities.....	(18,621)	112	4,319	366,633	60,721	426	-	42,264	-	455,854	457,095	270	255
Cash flows from capital financing activities:													
Capital grants.....	21,840	-	-	57,157	-	-	2,404	17,566	-	98,967	129,830	-	-
Transfers in.....	-	-	-	78,657	-	-	-	-	-	78,657	103,246	-	-
Bond sale proceeds and loans received.....	2,002	-	-	17	-	-	20,311	-	-	22,313	1,643	-	9,530
Proceeds from sale of capital assets.....	-	91	15	-	-	-	-	113	-	236	9,033	-	-
Proceeds from commercial paper borrowings.....	-	55,000	-	-	-	-	-	-	-	55,000	25,000	-	-
Proceeds from passenger facility charges.....	63,385	-	-	-	-	-	-	-	-	63,385	56,326	-	-
Acquisition of capital assets.....	(85,391)	(106,484)	(20,821)	(133,181)	(2,543)	(29,582)	(10,554)	(12,140)	(74)	(400,770)	(419,037)	(1,850)	(188)
Retirement of capital leases, bonds and loans.....	(78,555)	(14,055)	-	(7,032)	(1,312)	(15,413)	(28,058)	(62)	-	(144,487)	(147,600)	(15,910)	(18,289)
Bond issue costs paid.....	(3,743)	-	-	(41)	-	-	(308)	-	-	(4,092)	(688)	(74)	(112)
Interest paid on debt.....	(207,897)	(24,750)	-	(4,535)	(850)	(21,937)	(1,386)	(117)	-	(261,472)	(260,888)	(6,216)	(5,320)
Other capital financing increases.....	3,225	-	-	-	-	-	4,650	-	-	7,875	72,984	-	-
Other capital financing decreases.....	(5,473)	-	(98)	(672)	-	-	(1,054)	-	-	(7,297)	(83,651)	-	-
Net cash provided by (used in) capital financing activities.....	(290,607)	(80,198)	(20,904)	(9,630)	(4,705)	(66,932)	(13,882)	5,247	(74)	(491,685)	(514,102)	(24,050)	(14,379)
Cash flows from investing activities:													
Purchases of investments with trustees.....	(1,842,811)	(38,469)	-	(302)	-	(17,756)	(2,018)	-	-	(1,901,356)	(1,694,790)	-	-
Proceeds from sale of investments with trustees.....	1,876,940	37,994	-	1,285	-	50,286	-	-	-	1,966,505	1,720,079	-	-
Proceeds from sale of restricted deposits and investments.....	-	-	-	-	-	-	-	-	-	-	19,933	-	-
Interest income received.....	8,985	4,908	2,614	2,161	14	2,837	1,586	529	26	23,660	25,532	423	(7)
Other investing activities.....	-	2,614	3,459	(389)	-	1,006	-	(212)	-	6,478	8,306	(211)	-
Net cash provided by (used in) investing activities.....	43,114	7,047	6,073	2,755	14	36,373	(432)	317	26	95,287	79,060	212	(7)
Net increase (decrease) in cash and cash equivalents.....	(19,636)	(35,724)	(1,887)	(16,372)	26,360	22,161	(209)	1,098	702	(23,507)	(85,587)	(8,177)	170
Cash and cash equivalents-beginning of year.....	461,099	252,596	94,863	74,602	10	127,262	74,931	28,254	1,986	1,115,603	1,201,190	32,430	32,260
Cash and cash equivalents-end of year.....	\$ 441,463	\$ 216,872	\$ 92,976	\$ 58,230	\$ 26,370	\$ 149,423	\$ 74,722	\$ 29,352	\$ 2,688	\$ 1,092,096	\$ 1,115,603	\$ 24,253	\$ 32,430

(Continued)

The notes to the financial statements are an integral part of this statement.



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**CITY AND COUNTY OF SAN FRANCISCO**

**Statement of Fiduciary Net Assets**

**Fiduciary Funds**

**June 30, 2005**

**(In Thousands)**

	Pension and Other Employee Benefit Trust Funds	Investment Trust Fund	Agency Funds
<b>ASSETS</b>			
Deposits and investments with City Treasury.....	\$ 76,872	\$ 321,101	\$ 110,466
Deposits and investments outside City Treasury.....	13,230,007	-	-
Receivables:			
Payroll contribution.....	13,775	-	29,925
Interest and other.....	95,854	1,251	99,354
Invested securities lending collateral.....	1,600,111	-	-
Deferred charges and other assets.....	78	-	25,658
Total assets.....	15,016,497	322,352	\$ 265,403
<b>Liabilities</b>			
Accounts payable.....	12,042	1,867	\$ 44,518
Estimated claims payable.....	10,067	-	-
Agency obligations.....	-	-	220,885
Obligations under fixed coupon dollar reverse repurchase agreements.....	85,000	-	-
Payable to brokers.....	98,585	-	-
Securities lending collateral.....	1,600,111	-	-
Deferred credits and other liabilities.....	28,704	-	-
Total liabilities.....	1,834,509	1,867	\$ 265,403
<b>Net Assets</b>			
Held in trust for pension and other employee benefits and external pool participants	\$ 13,181,988	\$ 320,485	

The notes to the financial statements are an integral part of this statement.

**Statement of Cash Flows (Continued)**  
**Proprietary Funds**  
**Year ended June 30, 2005**  
**(with comparative financial information as of June 30, 2004)**  
**(In Thousands)**

	Business-type Activities - Enterprise Funds									Other Fund				
	Major Funds										Governmental Activities-Internal Service Funds			
	San Francisco International Airport	Water Department	Hetch Hetchy Water and Power	Municipal Transportation Agency	General Hospital Medical Center	Clean Water Program	Port of San Francisco	Laguna Honda Hospital	Market Corporation	Total	2005	2004	2005	2004
Reconciliation of operating income (loss) to net cash provided by (used in) operating activities:														
Operating income (loss).....	\$ 58,321	\$ 8,362	\$ 15,620	\$ (519,136)	\$ (64,930)	\$ 9,598	\$ 3,766	\$ (38,311)	\$ 407	\$ (526,283)	\$ (501,709)		\$ 729	\$ 2,572
Adjustments for non-cash activities:														
Depreciation and amortization.....	168,315	40,112	10,759	118,440	6,655	37,800	9,967	1,023	282	393,353	355,443		1,119	1,218
Provision for uncollectibles.....	1,167	-	871	1,404	-	2	918	-	-	4,362	29,057		-	-
Write-off of capital assets.....	9,193	14,074	3,303	-	-	-	-	-	-	26,570	187		-	-
Other.....	6,033	(5,634)	-	10,242	-	1,702	(366)	-	-	11,977	5,968		8	-
Changes in assets/liabilities:														
Receivables, net.....	6,684	2,767	(9,242)	2,276	21,195	(2,776)	(201)	(8,796)	-	11,907	(10,586)		15,187	15,741
Due from other funds.....	-	-	(29)	-	26	-	-	-	-	(3)	(10,292)		-	-
Inventories.....	52	(300)	(7)	(3,806)	(982)	-	96	(63)	-	(5,010)	746		-	-
Deferred charges and other assets.....	(617)	-	-	3,729	-	-	2,935	-	2	6,049	2,379		(26)	146
Accounts payable.....	8,330	2,252	(12,678)	862	1,883	1,057	(3,696)	1,587	80	(323)	18,267		1,384	236
Accrued payroll.....	976	755	135	1,266	1,549	366	(56)	246	-	5,237	(29,626)		120	(1,199)
Accrued vacation and sick leave pay.....	(86)	454	71	(119)	(94)	339	147	(972)	-	(260)	3,364		39	96
Accrued workers' compensation.....	(36)	(1,344)	174	(4,088)	672	(126)	387	245	-	(4,116)	14,341		(65)	137
Estimated claims payable.....	-	(3,253)	1,833	15,922	-	4,331	560	-	-	19,393	11,665		-	-
Due to other funds.....	-	380	(528)	372	-	-	(598)	(1,689)	-	(2,063)	(4,155)		-	-
Deferred credits and other liabilities.....	(11,854)	(11,330)	(1,657)	(3,494)	4,356	1	245	-	(21)	(23,753)	7,311		(3,104)	(4,646)
Total adjustments.....	188,157	38,933	(6,995)	143,006	35,260	42,696	10,339	(8,419)	343	443,320	394,069		14,662	11,729
Net cash provided by (used in) operating activities.....	\$ 246,478	\$ 47,315	\$ 8,625	\$ (376,130)	\$ (29,670)	\$ 52,294	\$ 14,105	\$ (46,730)	\$ 750	\$ (82,963)	\$ (107,640)		\$ 15,391	\$ 14,301
Reconciliation of cash and cash equivalents to the statement of net assets:														
Deposits and investments with City Treasury:														
Unrestricted.....	\$ 264,061	\$ 136,065	\$ 92,966	\$ 19,596	\$ 26,360	\$ 46,167	\$ 66,096	\$ -	\$ -	\$ 651,311	\$ 674,889		\$ 8,196	\$ 6,705
Restricted.....	177,582	80,767	-	32,844	-	103,256	4,344	29,351	-	428,144	422,574		-	-
Unrestricted deposits and investments outside City Treasury.....	10	40	10	5,380	10	-	5	1	2,561	8,017	8,294		16,057	25,725
Total deposits and investments.....	441,653	216,872	92,976	57,820	26,370	149,423	70,445	29,352	2,561	1,087,472	1,105,757		24,253	32,430
Add: Restricted deposits and investments outside City Treasury meeting the definition of cash equivalents.....	-	-	-	410	-	-	4,308	-	127	4,845	10,280		-	-
Less: Investments not meeting the definition of cash equivalents.....	(190)	-	-	-	-	-	(31)	-	-	(221)	(434)		-	-
Cash and cash equivalents at end of year on statement of cash flows.....	\$ 441,463	\$ 216,872	\$ 92,976	\$ 58,230	\$ 26,370	\$ 149,423	\$ 74,722	\$ 29,352	\$ 2,688	\$ 1,092,096	\$ 1,115,603		\$ 24,253	\$ 32,430

The notes to the financial statements are an integral part of this statement.

CITY AND COUNTY OF SAN FRANCISCO  
NOTES TO BASIC FINANCIAL STATEMENTS  
June 30, 2005

(1) THE FINANCIAL REPORTING ENTITY

San Francisco is a city and county chartered by the State of California and as such can exercise the powers as both a city and a county under state law. As required by generally accepted accounting principles, the accompanying financial statements present the City and County of San Francisco (the City or Primary Government) and its component units. The component units discussed below are included in the City's reporting entity because of the significance of their operations or financial relationships with the City.

As a government agency, the City is exempt from both federal income taxes and California State franchise taxes.

**Blended Component Units**

Following is a description of those legally separate component units for which the City is financially accountable that are blended with the Primary Government because of their individual governance or financial relationships to the City.

*San Francisco County Transportation Authority (Authority)* - The voters of the City created the Authority in 1989 to impose a voter-approved sales and use tax of one-half of one percent to fund essential traffic and transportation projects. A Board consisting of the eleven members of the City's Board of Supervisors serving ex officio governs the Authority. The operations of the Authority are reported within other governmental funds. Financial statements for the Authority can be obtained from their administrative offices at 100 Van Ness Avenue, 25<sup>th</sup> Floor, San Francisco, CA 94102.

*San Francisco Finance Corporation (Finance Corporation)* - The Finance Corporation was created in 1990 by a vote of the electorate to allow the City to lease-purchase \$20 million (plus 5% per year growth) of equipment using tax-exempt obligations. Although legally separate from the City, the Finance Corporation is reported as if it were part of the primary government because its sole purpose is to provide lease financing to the City. The Finance Corporation is reported as an internal service fund. Financial statements for the Finance Corporation can be obtained from their administrative offices at City Hall, Room 336, 1 Dr. Carlton B. Goodlett Place, San Francisco, CA 94102.

*San Francisco Parking Authority (Parking Authority)* - The Parking Authority was created in October 1949 to provide services exclusively to the City. In accordance with Proposition D authorized by the City's electorate in November 1988, a City Charter amendment created the Parking and Traffic Commission (DPT). The DPT consists of five commissioners appointed by the mayor. Upon creation of the DPT, the responsibility to oversee the City's off-street parking operations was transferred from the Parking Authority to the DPT. The staff and fiscal operations of the Parking Authority were also incorporated into the DPT. Beginning on July 1, 2002, the responsibility for overseeing the operations of the DPT became the responsibility of the Municipal Transportation Agency (MTA) pursuant to Proposition E which was passed by the voters in November 1999. Separate financial statements are not prepared for the Parking Authority. Further information about the Parking Authority can be obtained from their administrative offices at 25 Van Ness Avenue, San Francisco, CA 94102.

**Discretely Presented Component Units**

*San Francisco Redevelopment Agency (Agency)* - The Agency is a public body, corporate and politic, organized and existing under the Community Redevelopment Law of the State of California. Seven commissioners who are appointed by the Mayor, subject to confirmation by the City's Board of Supervisors, govern it. The Agency has adopted as its mission the creation of affordable housing and economic development opportunities Citywide. Included in its financial data are the accounts of the San Francisco Redevelopment Financing Authority (SFRFA), a component unit of the Agency. The SFRFA is a separate joint-powers authority formed between the Agency and the City to facilitate the long-term financing of Agency activities. The Agency's governing commission serves as the Board of Directors of the SFRFA.

CITY AND COUNTY OF SAN FRANCISCO  
Statement of Changes in Fiduciary Net Assets

Fiduciary Funds  
Year ended June 30, 2005  
(In Thousands)

	Pension and Other Benefit Trust Funds	Investment Trust Fund
<b>Additions:</b>		
Employees' contributions.....	\$ 226,522	\$ -
Employer contributions.....	465,831	-
Contributions to pooled investments.....	-	2,487,745
Total contributions.....	<u>692,353</u>	<u>2,487,745</u>
Investment income:		7,714
Interest.....	189,926	-
Dividends.....	121,030	-
Net increase in fair value of investments.....	1,245,892	-
Securities lending income.....	34,183	-
Fixed coupon dollar reverse repurchase agreement income.....	4,923	-
Total investment income.....	<u>1,595,954</u>	<u>7,714</u>
Less investment expenses:		
Securities lending borrower rebates and expenses.....	(27,135)	-
Fixed coupon dollar reverse repurchase finance charges and expenses.....	(4,556)	-
Other expenses.....	(28,228)	-
Total investment expenses.....	<u>(59,919)</u>	<u>-</u>
Total additions, net.....	<u>2,228,368</u>	<u>2,495,459</u>
<b>Deductions:</b>		
Benefit payments.....	975,976	-
Refunds of contributions.....	8,565	-
Distribution from pooled investments.....	-	2,380,091
Administrative expenses.....	10,593	-
Total deductions.....	<u>995,134</u>	<u>2,380,091</u>
Change in net assets.....	<u>1,233,254</u>	<u>115,368</u>
Net assets at beginning of year.....	11,948,734	205,117
Net assets at end of year.....	<u>\$ 13,181,988</u>	<u>\$ 320,485</u>

The notes to the financial statements are an integral part of this statement.

**CITY AND COUNTY OF SAN FRANCISCO  
NOTES TO BASIC FINANCIAL STATEMENTS  
June 30, 2005**

In fiscal year 2001-2002, the Public Initiatives Development Corporation (PIDC) was formed to develop affordable housing on the Agency's behalf. The Board of PIDC is comprised of management of the Agency and other appointed individuals. Future funding will be dependent on the Agency and as such, PIDC is reported as a blended component unit of the Agency. Activities during the year are predevelopment activities including design and financing of a 106 affordable units mixed-use development, expected to be complete by December 2005.

The Agency's governing body is not substantively the same as that of the City, and the Agency does not provide services entirely or almost entirely to the City. The Agency is reported in a separate column to emphasize that it is legally separate from the City. The City is financially accountable for the Agency through the appointment of the Agency's Board and the ability of the City to approve the Agency's budget. Disclosures related to the Agency, where significant, are identified separately throughout these notes. Complete financial statements can be obtained from the Agency's administrative offices at 770 Golden Gate Avenue, San Francisco, CA 94102.

*Treasure Island Development Authority (TIDA)* - The TIDA is a nonprofit public benefit corporation. The TIDA was authorized in accordance with the Treasure Island Conversion Act of 1997 and designated as a redevelopment agency pursuant to Community Redevelopment Law of the State of California. Seven commissioners who are appointed by the Mayor, subject to confirmation by the City's Board of Supervisors, govern the TIDA. The specific purpose of the TIDA is to promote the planning, redevelopment, reconstruction, rehabilitation, reuse, and conversion of the property known as Naval Station Treasure Island for the public interest, convenience, welfare, and common benefit of the inhabitants of the City. The TIDA has adopted as its mission the creation of affordable housing and economic development opportunities on Treasure Island.

The TIDA's governing body is not substantively the same as that of the City; it does not provide services entirely or almost entirely to the City. The TIDA is reported in a separate column to emphasize that it is legally separate from the City. The City is financially accountable for the TIDA through the appointment of the TIDA's Board and the ability of the City to approve the TIDA's budget. Disclosures related to the TIDA, where significant, are separately identified throughout these notes. Separate financial statements are not prepared for TIDA. Further information about TIDA can be obtained from their administrative offices at 410 Palm Avenue, Building 1, Room 223, Treasure Island, San Francisco, CA 94130.

***Non-Disclosed Organizations***

There are other governmental agencies that provide services within the City. These entities have independent governing boards and the City is not financially accountable for them. The City's basic financial statements, except for certain cash held by the City as an agent, do not reflect operations of the San Francisco Airport Improvement Corporation, San Francisco Health Authority, San Francisco Housing Authority, Private Industry Council of San Francisco, San Francisco Unified School District and San Francisco Community College District. The City is represented in two regional agencies, the Bay Area Rapid Transit District (BART) and the Bay Area Air Quality Management District (BAAQM), which are also excluded from the City's reporting entity.

**CITY AND COUNTY OF SAN FRANCISCO  
NOTES TO BASIC FINANCIAL STATEMENTS  
June 30, 2005**

**(2) SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES**

**(a) Government-wide and fund financial statements**

The government-wide financial statements (i.e., the statement of net assets and the statement of changes in net assets) report information on all of the non-fiduciary activities of the primary government and its component units. For the most part, the effect of interfund activity has been removed from these statements. Governmental activities, which normally are supported by taxes and intergovernmental revenues, are reported separately from business-type activities which rely, to a significant extent, on fees and charges for support. Likewise, the primary government is reported separately from certain legally separate component units for which the primary government is financially accountable.

The statement of activities demonstrates the degree to which the direct expenses of a given function or segment are offset by program revenues. Direct expenses are those that are clearly identifiable with a specific function or segment. Program revenues include (1) charges to customers or applicants who purchase, use, or directly benefit from goods, services, or privileges provided by a given function or segment and (2) grants and contributions that are restricted to meeting the operational or capital requirements of a particular function or segment. Taxes and other items not properly included among program revenues are reported instead as general revenues.

Separate financial statements are provided for governmental funds, proprietary funds, and fiduciary funds, even though the latter are excluded from the government-wide financial statements. Major individual governmental funds and major individual enterprise funds are reported as separate columns in the fund financial statements.

The basic financial statements include certain prior-year summarized comparative information. This information is presented only to facilitate financial analysis.

**(b) Measurement focus, basis of accounting, and financial statement presentation**

The government-wide financial statements are reported using the economic resources measurement focus and the accrual basis of accounting, as are the proprietary fund and fiduciary fund financial statements. Agency funds, however, report only assets and liabilities and cannot be said to have a measurement focus. Revenues are recorded when earned and expenses are recorded when a liability is incurred, regardless of the timing of related cash flows. Property taxes are recognized as revenues in the year for which they are levied. Grants and similar items are recognized as revenue as soon as all eligibility requirements have been met.

Governmental fund financial statements are reported using the current financial resources measurement focus and the modified accrual basis of accounting. Revenues are recognized as soon as they are both measurable and available. Revenues are considered to be available when they are collectible within the current period or soon enough thereafter to pay liabilities of the current period. The City considers property tax revenues to be available if they are collected within 60 days of the end of the current fiscal period. All other revenues are considered to be available if they are generally collected within 120 days of the end of the current fiscal period. It is the City's policy to submit reimbursement and claim requests for federal and state grant revenues within 30 days of the end of the program cycle and payment is generally received within the first or second quarter of the following fiscal year. Expenditures generally are recorded when a liability is incurred, as under accrual accounting. However, debt service expenditures, as well as expenditures related to vacation, sick leave, claims and judgments, are recorded only when payment is due.

Property taxes, other local taxes, grants and subventions, licenses, and interest associated with the current fiscal period are all considered susceptible to accrual and so have been recognized as revenues of the current fiscal period. All other revenue items are considered to be measurable and available only when the City receives cash.



**CITY AND COUNTY OF SAN FRANCISCO  
NOTES TO BASIC FINANCIAL STATEMENTS  
June 30, 2005**

The City reports the following major governmental fund:

The **General Fund** is the City's primary operating fund. It accounts for all financial resources of the City except those required to be accounted for in another fund.

The City reports the following major proprietary (enterprise) funds:

The **San Francisco International Airport Fund** accounts for the activities of the City-owned commercial service airport in the San Francisco Bay Area.

The **Water Department Fund** accounts for the activities of the San Francisco Water Department. The department is engaged in the distribution of water to the City and certain suburban areas.

The **Hetch Hetchy Water and Power Fund** accounts for the activities of Hetch Hetchy Water and Power Department (Hetch Hetchy). The department is engaged in the collection and conveyance of approximately 85% of the City's water supply and in the generation and transmission of electricity.

The **Municipal Transportation Agency Fund** accounts for the activities of the Municipal Transportation Agency (MTA). The MTA was established by Proposition E, passed by the City's voters in November 1999. The MTA includes the San Francisco Municipal Railway (MUNI), San Francisco Municipal Railway Improvement Corporation (SFMRIC), and the operations of the Parking and Traffic Commission (DPT), which includes the Parking Authority. MUNI was established in 1912 and is responsible for the operations of the City's public transportation system. SFMRIC is a nonprofit corporation established to provide capital financial assistance for the modernization of MUNI by acquiring, constructing, and financing improvements to the City's public transportation system. DPT is responsible for proposing and implementing street and traffic changes and oversees the City's off-street parking operations. DPT is a separate department of the MTA. The parking garages fund later accounted for the activities of various non-profit corporations formed by the Parking Authority to provide financial and other assistance to the City to acquire land, construct facilities, and manage various parking facilities.

The **General Hospital Medical Center Fund** accounts for the activities of the San Francisco General Hospital Medical Center, a City-owned acute care hospital.

The **Clean Water Program Fund** accounts for the activities of the Clean Water Program (CWP). It was created after the San Francisco voters approved a proposition in 1976, authorizing the City to issue \$240 million in bonds for the purpose of acquiring, construction, improving, and financing improvements to the City municipal sewage treatment and disposal system.

The **Port of San Francisco Fund** accounts for the activities of the Port of San Francisco. This was established in 1969 after the San Francisco voters approved a proposition to accept the transfer of the Harbor of San Francisco from the State of California.

The **Laguna Honda Hospital Fund** accounts for the activities of Laguna Honda Hospital, the City-owned skilled nursing facility which specializes in serving elderly and disabled residents.

Additionally, the City reports the following fund types:

The **Permanent Fund** accounts for resources that are legally restricted to the extent that only earnings, not principal, may be used for purposes that support specific programs.

The **Internal Service Funds** account for the financing of goods or services provided by one City department to another City department on a cost-reimbursement basis. Internal Service Funds account for the activities of the equipment maintenance services, centralized printing and mailing services, centralized telecommunications and information services, and lease financing through the Finance Corporation.

**CITY AND COUNTY OF SAN FRANCISCO  
NOTES TO BASIC FINANCIAL STATEMENTS  
June 30, 2005**

The **Pension and Other Employee Benefit Trust Funds** reflect the activities of the Employees' Retirement System and the Health Service System. The Retirement System accounts for employee contributions, City contributions, and the earnings and profits from investments. It also accounts for the disbursements made for employee retirement benefits, withdrawals, disability and death benefits as well as administrative expenses. The Health Service System accounts for contributions from active and retired employees and surviving spouses. City contributions, and the earnings and profits from investments. It also accounts for the disbursements to various health plans and health care providers for the medical expenses of beneficiaries.

The **Investment Trust Fund** accounts for the external portion of the Treasurer's Office investment pool. The funds of the San Francisco Community College District, San Francisco Unified School District, and the Trial Courts are accounted for within the Investment Trust Fund.

The **Agency Funds** account for the resources held by the City in a custodial capacity on behalf of: the State of California, human welfare, community health and transportation programs.

Private-sector standards of accounting and financial reporting issued prior to December 1, 1989, generally are followed in both the government-wide and proprietary fund financial statements to the extent that those standards do not conflict with or contradict guidance of the Governmental Accounting Standards Board. Governments also have the option of following subsequent private-sector guidance for their business-type activities and enterprise funds, subject to this same limitation. The City has elected not to follow subsequent private-sector guidance.

In general, the effect of interfund activity has been eliminated from the government-wide financial statements. Exceptions to this rule are charges to other City Departments from the Water Department and Hetch Hetchy. These charges have not been eliminated because elimination would distort the direct costs and program revenues reported in the statement of activities.

Proprietary funds distinguish operating revenues and expenses from non-operating items. Operating revenues and expenses generally result from providing services in connection with the fund's principal ongoing operations. The principal operating revenues of the City's enterprise and internal service funds are charges for customer services including: water, sewer and power charges, public transportation fees, airline fees and charges, parking fees, hospital patient service fees, commercial and industrial rents, printing services, vehicle maintenance fees, and telecommunication and information system support charges. Operating expenses for enterprise funds and internal service funds include the cost of services, administrative expenses, and depreciation on capital assets. All revenues and expenses not meeting this definition are reported as non-operating revenues and expenses.

When both restricted and unrestricted resources are available for use, it is the City's policy to use restricted resources first, then unrestricted resources as they are needed.

**(c) Budgetary Data**

The City adopts annual budgets for all governmental funds on a substantially modified accrual basis of accounting except for capital project funds and certain debt service funds which substantially adopt project length budgets.

The budget of the City is a detailed operating plan, which identifies estimated costs and results in relation to estimated revenues. The budget includes (1) the programs, projects, services, and activities to be provided during the fiscal year, (2) the estimated resources (inflows) available for appropriation, and (3) the estimated charges to appropriations. The budget represents a process through which policy decisions are deliberated, implemented, and controlled. The City Charter prohibits expending funds for which there is no legal appropriation.

The Administrative Code Chapter 3 outlines the City's general budgetary procedures, with Section 3.3 detailing the budget timeline. A summary of the key budgetary steps are summarized as follows:

**CITY AND COUNTY OF SAN FRANCISCO  
NOTES TO BASIC FINANCIAL STATEMENTS  
June 30, 2005**

**Original Budget**

- (1) Departments and Commissions conduct hearings to obtain public comment on their proposed annual budgets beginning in December and submit their budget proposals to the Controller's Office no later than February 21.
- (2) The Controller's Office consolidates the budget estimates and transmits them to the Mayor's Office no later than the first working day of March. Staff of the Mayor's Office analyze, review and refine the budget estimates before transmitting the Mayor's Proposed Budget to the Board of Supervisors.
- (3) By the first working day of May, the Mayor submits the Proposed Budget for selected departments to the Board of Supervisors. The selected departments are determined by the Controller in consultation with the Board President and the Mayor's Budget Director. Criteria for selecting the departments include (1) that they are not supported by the City's General Fund or (2) that they do not rely on the State's budget submission in May for their revenue sources.
- (4) By the first working day of June, the Mayor submits the complete Proposed Budget to the Board of Supervisors along with a draft of the Annual Appropriation Ordinance prepared by the Controller's Office.
- (5) Within five working days of the Mayor's proposed budget transmission to the Board of Supervisors, the Controller reviews the estimated revenues and assumptions in the Mayor's Proposed Budget and provides an opinion as to their accuracy and reasonableness. The Controller also may make a recommendation regarding prudent reserves given the Mayor's proposed resources and expenditures.
- (6) The designated Committee (usually the Budget Committee) of the Board of Supervisors conducts hearings, hears public comment, and reviews the Mayor's Proposed Budget. The Committee recommends an interim budget reflecting the Mayor's budget transmittal and, by June 30, the Board of Supervisors passes an interim appropriation and salary ordinances.
- (7) Not later than the last working day of July, the Board of Supervisors adopts the budget through passage of the Annual Appropriation Ordinance, the legal authority for enactment of the budget.

**Final Budget**

The final budgetary data presented in the basic financial statements reflects the following changes to the original budget:

- (1) Certain annual appropriations are budgeted on a project or program basis. If such projects or programs are not completed at the end of the fiscal year, unexpended appropriations, including encumbered funds, are carried forward to the following year. In certain circumstances, other programs and regular annual appropriations may be carried forward after appropriate approval. Annually appropriated funds, not authorized to be carried forward, lapse at the end of the fiscal year. Appropriations carried forward from the prior year are included in the final budgetary data.
  - (2) Appropriations may be adjusted during the year with the approval of the Mayor and the Board of Supervisors, e.g. supplemental appropriations. Additionally, the Controller is authorized to make certain transfers of surplus appropriations within a department. Such adjustments are reflected in the final budgetary data.
- The Annual Appropriation Ordinance adopts the budget at the character level of expenditure within departments. As described above, the Controller is authorized to make certain transfers of appropriations within departments. Accordingly, the legal level of budgetary control by the Board of Supervisors is the department level.

**CITY AND COUNTY OF SAN FRANCISCO  
NOTES TO BASIC FINANCIAL STATEMENTS  
June 30, 2005**

Budgetary data, as revised, is presented in the basic financial statements for the General Fund. Final budgetary data excludes the amount reserved for encumbrances for appropriate comparison to actual expenditures.

Generally, new or one-time federal and state grants, other capital projects, and debt issues are budgeted by the Mayor and the Board of Supervisors through a supplemental appropriation.

**(d) Deposits and Investments**

***Investment in the Treasurer's Pool***

The Treasurer invests on behalf of most funds of the City and external participants in accordance with the City's investment policy and the California State Government Code. The City Treasurer who reports on a monthly basis to the Board of Supervisors manages the Treasurer's pool. In addition, the function of the County Treasury Oversight Committee is to review and monitor the City's investment policy and to monitor compliance with the investment policy and reporting provisions of the law through an annual audit.

The Treasurer's investment pool consists of two components: 1) pooled deposits and investments and 2) dedicated investment funds. The dedicated investment funds represent restricted funds and relate to bond issuance of the Enterprise Funds and the General Fund's cash reserve requirement. In addition to the Treasurer's investment pool, the City has other funds that are held by trustees. These funds are related to the issuance of bonds and certain loan programs of the City. The investments of the Employees' Retirement System and deposits and investments of the Redevelopment Agency are held by trustees (note 5).

The San Francisco Unified School District, San Francisco Community College District, and the Trial Courts of the State of California are voluntary participants in the City's investment pool. As of June 30, 2005, \$321 million was held on behalf of these voluntary participants. The total percentage share of the Treasurer's pool that relates to these three external participants is 11.35%. The deposits held at the date of such withdrawal. In the event that a certain fund overdraws its share of pooled cash, the legally binding guarantees during the fiscal year ended June 30, 2005 to support the value of shares in the pool.

For reports on the external investment pool, contact the Office of the Treasurer, Room 140, City Hall, 1 Dr. Carlton B. Goodlett Place, San Francisco, CA 94102.

***Investment Valuation***

***Treasurer's Pool*** - Substantially all investments are carried at fair value. The fair value of pooled investments is determined annually and is based on current market prices. The fair value of participants' position in the pool is the same as the value of the pool shares. The method used to determine the value of participants' equity withdrawn is based on the book value of the participants' percentage participation at the date of such withdrawal. In the event that a certain fund overdraws its share of pooled cash, the overdraw is reported as a due to the General Fund. Certain U.S. government securities that have a remaining maturity at time of purchase of one year or less are carried at amortized cost, which approximates market value.

***Employees' Retirement System (Retirement System)*** - Investments are reported at fair value. Securities traded on national or international exchanges are valued at the last reported sales price at current exchange rates. Investments that do not have an established market price are reported at estimated fair value. Purchases and sales of investments are recorded on a trade date basis. The fair values of real estate holdings are estimated primarily on appraisals prepared by third-party appraisers. The fair values of venture capital investments are estimated based primarily on audited financial statements provided by the individual fund managers. Such market value estimates involve subjective judgments, and the actual market price of these investments can only be determined by negotiation between independent third parties in a sales transaction.

**CITY AND COUNTY OF SAN FRANCISCO**  
**NOTES TO BASIC FINANCIAL STATEMENTS**  
June 30, 2005

The City Charter and Retirement System Board (Board) policies permit the Retirement System to use investments of the Retirement System's Pension Plan (the Plan) to enter into securities lending transactions. These are loans of securities to broker-dealers and other entities for collateral, with a simultaneous agreement to return collateral for the same securities in the future. Contracts with the lending agents require them to indemnify the Retirement System if the borrowers fail to return the securities (and if the collateral were inadequate to replace the securities lent) or if the borrowers fail to pay the Retirement System for income distributions by the securities issuers while the securities are on loan. Non-cash collateral cannot be pledged or sold unless the borrower defaults.

Either the Retirement System or the borrower can terminate all securities loans on demand, although the average term of the loans is sixty-five days. In lending domestic securities, cash collateral is invested in the lending agent's short-term investment pool, which at year-end had a weighted-average maturity of fifty-one days. In lending international securities, cash collateral is invested in a separate short-term investment pool, which at year-end had a weighted-average maturity of fourteen days. The relationship between the maturities of the investment pools and the Retirement System's loans is affected by the maturities of the securities loans made by other entities that use the agent's pool, which the Retirement System cannot determine. Cash collateral may also be invested separately in term loans, in which case the maturity of the loaned securities matches the term of the loan. Cash received as collateral on securities lending transactions is reported as an asset, and liabilities from these transactions are reported in the statement of net assets. Additionally, the costs of securities lending transactions, such as borrower rebates and fees, are recorded as expenses.

The City Charter and Board policies permit the Retirement System to use investments to enter into fixed coupon dollar repurchase agreements, that is, a sale of securities with a simultaneous agreement to repurchase similar securities in the future at a lower price that reflects a financing rate. The fair value of the securities underlying fixed coupon dollar repurchase agreements equals the cash received. If the dealers default on their obligations to resell these securities to the Retirement System at the agreed buy back price, the Retirement System could suffer an economic loss if the securities have to be purchased in the open market at a price higher than the agreed-upon buy back price. This credit exposure at June 30, 2005 was approximately \$95 thousand.

*Other funds* - Non-pooled investments are also generally carried at fair value. However, money market investments (such as short term, highly liquid debt instruments including commercial paper, bankers' acceptances, and U.S. Treasury and agency obligations), and participating interest-earning investment contracts (such as negotiable certificates of deposit, repurchase agreements and guaranteed or bank investment contracts) that have a remaining maturity at the time of purchase of one year or less are carried at amortized cost, which approximates market value. The fair value of non-pooled investments is determined annually and is based on current market prices. The fair value of investments in open-end mutual funds is determined based on the fund's current share price.

*Component Unit - San Francisco Redevelopment Agency* - Investments are stated at fair value except for money market investments with maturities of one year or less which have been stated at amortized cost. The fair value of investments has been obtained by using market quotes as of June 30, 2005.

**Investment Income**

Income from pooled investments is allocated at month end to the individual funds or external participants based on the fund or participant's average daily cash balance in relation to total pooled investments. City management has determined that the investment income related to certain funds should be allocated to the General Fund. On a budget basis, the interest income is recorded in the General Fund. On a generally accepted accounting principles (GAAP) basis, the income is reported in the fund where the related investments reside. A transfer is then recorded to transfer an amount equal to the interest earnings to the General Fund. This is the case for certain other governmental funds, Internal Service Funds, and Trust and Agency Funds.

**CITY AND COUNTY OF SAN FRANCISCO**  
**NOTES TO BASIC FINANCIAL STATEMENTS**  
June 30, 2005

It is the City's policy to charge interest at month end to those funds that have a negative average daily cash balance. In certain instances, City management has determined that the interest expense related to the fund should be allocated to the General Fund. On a budget basis, the interest expense is recorded in the General Fund. On a GAAP basis, the interest expense is recorded in the fund and then a transfer from the General Fund for an amount equal to the interest expense is made to the fund. This is the case for certain other governmental funds, MTA, Laguna Honda Hospital, General Hospital Medical Center, and the Internal Service Funds.

Income from non-pooled investments is recorded based on the specific investments held by the fund. The interest income is recorded in the fund that earned the interest.

**(e) Loans Receivable**

For the purposes of the fund financial statements, the governmental funds expenditures relating to long-term loans arising from loan subsidy programs are charged to operations upon funding and the loans are recorded, net of an estimated allowance for potentially uncollectible loans, with an offset to a deferred credit account.

The Mayor's Office of Housing administers several housing programs and issues loans to qualified applicants. Many of these loans may be forgiven if certain terms and conditions of the loans are met. They are accounted for in the other governmental funds as long-term loans receivable with an allowance for forgivable loans, and an offsetting deferred credit account.

For purposes of the government-wide financial statements, long-term loans are not offset by deferred credit accounts.

**(f) Inventory**

Inventory recorded in the proprietary funds primarily consists of construction materials and maintenance supplies, as well as pharmaceutical supplies maintained by the hospitals. Generally, proprietary funds value inventory at cost or average cost and expense supply inventory as it is consumed. This is referred to as the consumption method of inventory accounting. The governmental fund types also use the purchase method to account for supply inventories, which are not material. This method records items as expenditures when they are acquired.

**(g) Redevelopment Agency Property Held for Resale**

Property held for resale is recorded as an asset at the lower of estimated cost or estimated conveyance value. Estimated conveyance value is management's estimate of net realizable value of a property based on current intended use.

**(h) Capital Assets**

Capital assets, which include land, facilities and improvements, machinery and equipment, and infrastructure assets, are reported in the applicable governmental or business-type activity columns in the government-wide financial statements. Capital assets are defined as assets with an initial individual cost of more than \$5,000 and an estimated useful life in excess of one year. Such assets are recorded at historical cost or estimated historical cost if purchased or constructed. Donated capital assets are recorded at estimated fair market value at the date of donation. Capital outlay is recorded as expenditures of the General Fund and other governmental funds and as assets in the government-wide financial statements to the extent the City's capitalization threshold is met. Interest incurred during the construction phase of the capital assets of business-type activities is reflected in the capitalized value of the asset constructed, net of interest earned on the invested proceeds over the same period. Amortization of assets acquired under capital leases is included in depreciation and amortization. Facilities and improvements, infrastructure, machinery and equipment, and easements of the primary government, as well as the component units, are depreciated using the straight-line method over the following estimated useful lives:

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Assets	Years
Facilities and Improvements	15 to 175
Infrastructure	15 to 70
Machinery and Equipment	2 to 75
Easements	20

Works of art, historical treasures and zoological animals held for public exhibition, education, or research in furtherance of public service, rather than financial gain, are not capitalized. These items are protected, kept unencumbered, cared for and preserved by the City. It is the City's policy to utilize proceeds from the sale of these items for the acquisition of other items for collection and display.

**(i) Accrued Vacation and Sick Leave Pay**

Vacation pay, which may be accumulated up to ten weeks depending on an employee's length of service, is payable upon termination.

Sick leave may be accumulated up to six months, except for Local 21 members, who are all entitled to accumulate all unused sick leave. Unused amounts accumulated prior to December 6, 1978 are vested and payable upon termination of employment by retirement or disability caused by industrial accident or death. Effective July 1, 2002, the City established a pilot "Wellness Incentive Program" (the Program) to promote workforce attendance. The Program was initially negotiated as part of the July 1, 2001 to June 30, 2004 labor contract between the City and forty-one labor organizations, representing about 48% of the City's workforce. It is described in several Memorandums of Understanding (MOUs) dated since July 1, 2001, between the City and the affected labor organizations. Under the terms of these MOUs and the labor contracts, the Program is in effect from July 1, 2002 to at least June 30, 2005. This Program provides:

Effective July 1, 2002, any full-time employee leaving the employment of the City upon service or disability retirement may receive payment for a portion of sick leave earned but unused at the time of separation. The amount of this payment shall be equal to 2.5% of sick leave balances earned but unused at the time of separation times the number of whole years of continuous employment times an employee's salary rate, exclusive of premiums of supplements, at the time of separation. Vested sick leave hours as described by Civil Service Commission rules, shall not be included in this computation.

The City accrues for all salary-related items, including the Program, in the government-wide and proprietary fund financial statements for which they are liable to make a payment directly and incrementally associated with payments made for compensated absences on termination. The City includes its share of social security and Medicare payments made on behalf of the employees in the accrual for vacation and sick leave pay.

**(j) Bond Issuance Costs, Premiums, Discounts and Interest Accretion**

In the government-wide financial statements and in the proprietary fund type financial statements, long-term debt and other long-term obligations are reported as liabilities in the applicable governmental activities, business-type activities, or proprietary fund statement of net assets. Bond premiums and discounts, as well as issuance costs, are deferred and amortized over the life of the bonds using the effective interest method. Bonds payable are reported net of the applicable bond premium or discount. Bond issuance costs are reported as deferred charges and amortized over the term of the related debt.

In the fund financial statements, governmental funds recognize bond premiums and discounts as other financing sources and uses, respectively, and bond issuance costs as debt service expenditures. Issuance costs, whether or not withheld from the actual debt proceeds received are reported as debt service expenditures.

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Interest accreted on capital appreciation bonds is reported as accrued interest payable in the government-wide and proprietary fund financial statements.

**(k) Fund Equity**

**Reservations of Fund Equity**

Reservations of fund balances of the governmental funds indicate that portion of fund equity which is not available for appropriation for expenditure or is legally segregated for a specific future use. Following is a brief description of the nature of certain reserves.

*Reserve for rainy day* - The City's Charter requires that the City set aside funds into a reserve account in years in which revenue growth exceeds five percent compared to the year before. The City will be able to spend those funds in years in which revenues decline or grow by less than two percent.

*Reserve for assets not available for appropriation* - Certain assets, primarily cash and investments outside City Treasury and deferred charges, do not represent expendable available financial resources. Therefore, a portion of fund equity is reserved to offset the balance of these assets.

*Reserve for debt service* - The fund balance of the debt service funds is reserved for the payment of debt service in the subsequent year.

*Reserves for encumbrances* - Encumbrances are recorded as reservations of fund balances because they do not constitute expenditures or liabilities. In certain other governmental funds, this accounting treatment results in a deficit unreserved fund balance. This deficiency is carried forward to the next fiscal year where it is applied against estimated revenues in the year the commitments are expended.

*Reserve for appropriation carryforward* - At the end of the fiscal year, certain budgeted expenditures are authorized to be carried over and expended in the ensuing year. A reserve of fund balance is established in the amount of these budget authorizations.

*Reserve for subsequent years' budgets* - A portion of fund balance is reserved for subsequent years' budgets. This balance includes the reserve required by the City's Administrative Code for the budget incentive program for the purpose of making additional funds available for items and services that will improve the efficient operations of departments.

**Restricted Net Assets**

The government-wide and proprietary fund financial statements utilize a net assets presentation. Net assets are categorized as invested in capital assets (net of related debt), restricted, and unrestricted.

- *Invested in Capital Assets, Net of Related Debt* - This category groups all capital assets, including infrastructure, into one component of net assets. Accumulated depreciation and the outstanding balances of debt that are attributable to the acquisition, construction, or improvement of these assets reduce the balance in this category.
- *Restricted Net Assets* - This category represents net assets that have external restrictions imposed by creditors, grantors, contributors or laws or regulations of other governments and restrictions imposed by law through constitutional provisions or enabling legislation.
- *Unrestricted Net Assets* - This category represents net assets of the City, not restricted for any project or other purpose.

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**Designations of Fund Equity**

Designations of fund balances (note 4) indicate that portion of fund balance that is not available for appropriation based on management's plans for future use of the funds. Following is a brief description of the nature of the designation as of June 30, 2005.

*Designation for litigation and contingencies* - This designation represents management's estimate of anticipated legal settlements or contingencies to be paid in the subsequent fiscal year.

**Deficit Net Assets/Fund Balances**

The Telecommunications and Information Service Fund had a \$2.1 million deficit in total net assets as of June 30, 2005. Approximately \$0.8 million of this deficit is due to current year depreciation that is not funded and will result in continuing deficits. The remaining portion of the deficit of total net assets relates to operations and is expected to be reduced in future years through anticipated rate increases or reductions in operating expenses.

The Central Shops Internal Service Fund had a \$0.3 million deficit as of June 30, 2005. The deficit is due to depreciation and certain non-current accrued expenses that are not funded and will result in continuing deficits in future years.

The Culture and Recreation Fund had a \$0.4 million deficit as of June 30, 2005. It is due to incurring costs for grant programs before receiving grant resources. It will be eliminated once the resources become available.

The Moscone Convention Center Fund had a \$5.2 million deficit as of June 30, 2005. The deficit will be covered as hotel tax revenues are realized.

**(l) Interfund Transfers**

Interfund transfers are generally recorded as transfers in (out) except for certain types of transactions that are described below.

- (1) Charges for services are recorded as revenues of the performing fund and expenditures of the requesting fund. Unbilled costs are recognized as an asset of the performing fund and a liability of the requesting fund at the end of the fiscal year.
- (2) Reimbursements for expenditures, initially made by one fund which are properly applicable to another fund, are recorded as expenditures in the reimbursing fund and as a reduction of expenditures in the fund that is reimbursed.

**(m) Refunding of Debt**

Gains or losses occurring from advance refundings, completed subsequent to June 30, 1993, are deferred and amortized into expense for both business-type activities and proprietary funds. For governmental activities, they are deferred and amortized into expense if they occurred subsequent to June 30, 2000.

**(n) Cash Flows**

Statements of cash flows are presented for proprietary fund types. Cash and cash equivalents include all unrestricted and restricted highly liquid investments with original purchase maturities of three months or less. Pooled cash and investments in the City's Treasury represent monies in a cash management pool and such accounts are similar in nature to demand deposits.

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**(o) Estimates**

The preparation of financial statements in conformity with generally accepted accounting principles requires management to make estimates and assumptions that affect certain reported amounts and disclosures. Accordingly, actual results could differ from those estimates.

**(p) Reclassifications**

Certain amounts presented as 2003-2004 Summarized Comparative Financial Information in the basic financial statements have been reclassified for comparative purposes to conform to the presentation in the 2004-2005 basic financial statements.

**(q) Effects of New Pronouncements**

In March 2003, GASB issued Statement No. 40, *Deposit and Investment Risk Disclosures – an amendment of GASB Statement No. 3*. This statement addresses common deposit and investment risks related to credit risk, concentration of credit risk, interest rate risk, and foreign currency risk. As an element of interest rate risk, this statement requires certain disclosures of investments that have fair values that are highly sensitive to changes in interest rates. Deposit and investment policies related to the risk identified in this statement also should be disclosed. The City implemented the new reporting requirements in the fiscal year 2004-2005 financial statements.

The City is currently analyzing its accounting practices to determine the potential impact on the financial statements for the following GASB Statements:

In November 2003, GASB issued Statement No. 42, *Accounting and Financial Reporting for Impairment of Capital Assets and for Insurance Recoveries*. This statement establishes accounting and financial reporting standards for impairment of capital assets. A capital asset is considered impaired when its service utility has declined significantly and unexpectedly. This statement also clarifies and establishes accounting requirements for insurance recoveries. This statement is effective for the City's fiscal year ending June 30, 2006. However, the Airport Enterprise Fund early implemented this statement in fiscal year 2004-2005 and reported an impairment loss of \$50 million.

In April 2004, GASB issued Statement No. 43, *Financial Reporting for Postemployment Benefit Plans Other Than Pension Plans*. This statement establishes uniform financial reporting standards for other postemployment benefits (OPEB) plans. The approach followed in this statement generally is consistent with the approach adopted for defined benefit pension plans with modifications to reflect differences between pension plans and OPEB plans. The statement applies for OPEB trust funds included in the financial reports of plan sponsors or employers, as well as for the stand-alone financial reports of OPEB plans or the public employee retirement systems, or other third parties, that administer them. This statement also provides requirements for reporting of OPEB funds by administrators of multiple-employer OPEB plans, when the fund used to accumulate assets and pay benefits or premiums when due is not a trust fund. This statement is effective for the City's fiscal year ending June 30, 2007.

In May 2004, GASB issued Statement No. 44, *Economic Condition Reporting: The Statistical Section—an amendment of NCGA Statement 1*. This statement amends the portions of NCGA Statement 1, *Governmental Accounting and Financial Reporting Principles*, that guide the preparation of the statistical section. The statistical section presents detailed information, typically in ten-year trends, that assists users in utilizing the basic financial statements, notes to basic financial statements, and required supplementary information to assess the economic condition of a government. This statement adds new information that financial statement users have identified as important and eliminates certain previous requirements. This statement is effective for the City's fiscal year ending June 30, 2006.

In June 2004, GASB issued Statement No. 45, *Accounting and Financial Reporting by Employers for Postemployment Benefits Other Than Pensions*, which addresses how state and local governments should account for and report their costs and obligations related to postemployment healthcare and other nonpension benefits. Collectively, these benefits are commonly referred to as other postemployment benefits, or OPEB. The statement generally requires that employers account for and report the annual cost of OPEB and the outstanding obligations and commitments related to OPEB in essentially the same

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manner as they currently do for pensions. Annual OPEB cost for most employers will be based on actuarially determined amounts that, if paid on an ongoing basis, generally would provide sufficient resources to pay benefits as they come due. This statement's provisions may be applied prospectively and do not require governments to fund their OPEB plans. An employer may establish its OPEB liability at zero as of the beginning of the initial year of implementation; however, the unfunded actuarial liability is required to be amortized over future periods. This statement also establishes disclosure requirements for information about the plans in which an employer participates, the funding policy followed, the actuarial valuation process and assumptions, and, for certain employers, the extent to which the plan has been funded over time. This statement is effective for the City's fiscal year ending June 30, 2008.

In December 2004, GASB issued Statement No. 46, *Net Assets Restricted by Enabling Legislation* – an amendment of GASB Statement No. 34, which requires that limitations on the use of net assets imposed by enabling legislation be reported as restricted net assets. This statement clarifies that a legally enforceable enabling legislation restriction is one that a party external to a government – such as citizens, public interest groups, or the judiciary – can compel a government to honor. This statement also specifies the accounting and financial reporting requirements if new enabling legislation replaces existing enabling legislation or if legal enforceability is reevaluated. Finally, this statement requires governments to disclose the portion of total net assets that is restricted by enabling legislation. Application of this statement is effective for the City's fiscal year ending June 30, 2006.

In June 2004, GASB issued Statement No. 47, *Accounting for Termination Benefits*, which establishes accounting standards for termination benefits. More specifically, this statement requires employers to disclose a description of the termination benefit arrangement, the cost of the termination benefits (required in the period in which the employer becomes obligated if that information is not otherwise identifiable from information displayed on the face of the financial statements), and significant methods and assumptions used to determine termination benefit liabilities. Application of this statement is effective for the City in two parts. For termination benefits provided through an existing defined benefit OPEB plan, the provisions of this Statement will be implemented simultaneously with the requirements of statement 45, *Accounting and Financial Reporting by Employers for Post-employment Benefits Other Than Pensions*. For all other termination benefits, application of this statement is effective for the City's fiscal year ending June 30, 2006.

(r) Restricted Assets

Certain proceeds of the City's enterprise fund revenue bonds, as well as certain resources set aside for their repayment, are classified as restricted assets on the statement of net assets because the use of the proceeds is limited by applicable bond covenants and resolutions. Restricted assets account for the principal and interest amounts accumulated to pay debt service, unspent bond proceeds, and amounts restricted for future capital projects. In addition, certain grant proceeds are restricted by the granting agency.

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(3) RECONCILIATION OF GOVERNMENT-WIDE AND FUND FINANCIAL STATEMENTS

(a) Explanation of certain differences between the governmental fund balance sheet and the government-wide statement of net assets

Total fund balances of the City's governmental funds, \$1,068,256, differ from net assets of governmental activities, \$1,501,082, reported in the statement of net assets. The difference primarily results from the long-term economic focus in the statement of net assets versus the current financial resources focus in the governmental fund balance sheets.

Balance Sheet/Statement of Net Assets (in thousands)					
	Total Governmental Funds	Long-term Assets, Liabilities(1)	Internal Service Funds(2)	Reclassification Eliminations	Statement of Net Assets Totals
<b>Assets</b>					
Deposits and investments with City Treasury	\$ 1,230,154	\$ -	\$ 8,196	\$ -	\$ 1,238,350
Deposits and investments outside City Treasury	48,100	-	16,057	-	62,157
Receivables, net:					
Property taxes and penalties	33,031	-	-	-	33,031
Other local taxes	161,532	-	-	-	161,532
Federal and state grants and subventions	150,971	-	-	-	150,971
Charges for services	14,248	-	-	-	14,248
Interest and other	8,132	-	457	-	8,589
Due from other funds	42,046	-	2,301	(44,347)	-
Due from component unit	3,375	-	-	-	3,375
Loans receivable, net	242,902	2,367,571	4,155	-	2,429,028
Capital assets, net	-	13,200	5,704	-	2,371,726
Deferred charges and other assets	8,367	-	-	-	27,271
<b>Total assets</b>	<b>1,940,858</b>	<b>2,380,771</b>	<b>36,870</b>	<b>(44,347)</b>	<b>4,314,152</b>
<b>Liabilities</b>					
Accounts payable	135,859	-	7,237	-	143,096
Accrued payroll	48,541	-	1,385	-	49,926
Accrued vacation and sick leave pay	-	121,315	3,722	-	125,037
Accrued workers' compensation	-	213,854	1,151	-	214,805
Estimated claims payable	-	83,537	-	-	83,537
Accrued interest payable	-	6,517	1,082	-	7,599
Deferred tax, grant and subvention revenues	46,251	(42,680)	-	-	3,571
Due to other funds/internal balances	79,471	-	1,374	(44,347)	36,498
Deferred credits and other liabilities	412,480	(268,299)	1,205	-	145,386
Bonds, loans, capital leases, and other payables	150,000	1,622,283	231,332	-	2,003,615
<b>Total liabilities</b>	<b>872,602</b>	<b>1,736,327</b>	<b>248,488</b>	<b>(44,347)</b>	<b>2,813,070</b>
<b>Fund balances/net assets</b>					
Total fund balances/net assets	1,068,256	644,444	(211,618)	-	1,501,082
Total liabilities and fund balances/net assets	\$ 1,940,858	\$ 2,380,771	\$ 36,870	\$ (44,347)	\$ 4,314,152

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(1) When capital assets (land, infrastructure, buildings, and equipment) that are to be used in governmental activities are purchased or constructed, the costs of those assets are reported as expenditures in governmental funds. However, the statement of net assets includes those capital assets, net of accumulated depreciation, among the assets of the City as a whole.

Cost of capital assets.....	\$ 2,995,050
Accumulated depreciation.....	(627,479)
	<u>\$ 2,367,571</u>

	<u>\$ 13,200</u>
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Bond issuance costs are expended in governmental funds when paid and are capitalized and amortized over the life of the corresponding bonds for purposes of the statement of net assets.

Long-term liabilities applicable to the City's governmental activities are not due and payable in the current period and accordingly are not reported as fund liabilities. All liabilities, both current and long-term, are reported in the statement of net assets.

Accrued vacation and sick leave pay.....	\$ (121,315)
Accrued workers' compensation.....	(213,654)
Estimated claims payable.....	(63,537)
Bonds, loans, capital leases, and other payables.....	(1,622,283)
Deferred credits and other liabilities.....	(97)
	<u>\$ (2,040,886)</u>

	<u>\$ 6,517</u>
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Interest on long-term debt is not accrued in governmental funds, but rather is recognized as an expenditure when paid.

Because the focus of governmental funds is on short-term financing, some assets will not be available to pay for current period expenditures. Those assets (for example, receivables) are offset by deferred revenues in the governmental funds and thus are not included in fund balance.

Deferred tax, grant and subvention revenue.....	\$ 42,880
Deferred credits and other liabilities.....	268,396
	<u>\$ 311,076</u>

(2) Internal service funds are used by management to charge the costs of certain activities, such as capital lease financing, equipment maintenance, printing and mailing services, and telecommunications, to individual funds. The assets and liabilities of certain internal service funds are included in governmental activities in the statement of net assets.

Net deficit before adjustments.....	(1,477)
Adjustments for internal balances with San Francisco Finance Corporation:	
Capital lease receivables from other governmental and enterprise funds.....	(231,820)
Deferred charges and other assets.....	3,153
Deferred credits and other liabilities.....	18,526
	<u>\$ (211,616)</u>

In addition, intrafund receivables and payables among various internal service funds of \$0.4 million are eliminated.

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(b) Explanation of certain differences between the governmental fund statement of revenues, expenditures, and changes in fund balances and the government-wide statement of activities

The net change in fund balances for governmental funds, \$350,682, differs from the change in net assets for governmental activities \$194,341, reported in the statement of activities. The differences arise primarily from the long-term economic focus in the statement of activities versus the current financial resources focus in the governmental funds. The effect of the differences is illustrated below.

Statement of Revenues, Expenditures, and Changes in Fund Balances/Statement of Activities (in thousands)						
	Total Governmental Funds	Long-term Revenues/Expenses(3)	Capital-related Items(4)	Internal Service Funds(5)	Long-term Debt Transactions(6)	Statement of Activities Totals
<b>Revenues</b>						
Property taxes.....	\$ 918,645	\$ 1,669	\$ -	\$ -	\$ -	\$ 920,314
Business taxes.....	292,763	-	-	-	-	292,763
Other local taxes.....	538,085	-	-	-	-	538,085
Licenses, permits and franchises.....	23,942	-	-	-	-	23,942
Fines, forfeitures and penalties.....	12,509	-	-	-	-	12,509
Interest and investment income.....	28,286	971	-	251	-	29,480
Rents and concessions.....	49,450	1,860	-	-	-	51,330
Intergovernmental:						
Federal.....	348,764	-	-	-	-	348,764
State.....	522,937	763	-	-	-	523,700
Other.....	25,783	-	-	-	-	25,783
Charges for services.....	241,790	-	-	-	-	241,790
Other revenues.....	57,487	959	-	-	-	58,446
Total revenues.....	3,062,383	6,242	-	251	-	3,068,876
<b>Expenditures/Expenses</b>						
Current:						
Public protection.....	739,494	(5,200)	10,576	(5,182)	-	738,688
Public works, transportation and commerce.....	195,898	5,088	20,834	(8,483)	-	213,335
Human welfare and neighborhood development.....	644,899	(25,620)	591	(107)	-	619,753
Community health.....	501,050	1,252	957	-	-	503,259
Culture and recreation.....	239,022	11,438	27,684	(4,119)	(17,989)	256,336
General administration and finance.....	135,118	3,595	13,629	508	-	152,850
General City responsibilities.....	62,799	(3,278)	-	(1,049)	552	59,024
Debt service:						
Principal retirement.....	80,306	-	-	-	(80,306)	-
Interest and fiscal charges.....	61,524	-	-	6,523	21,643	89,690
Bond issuance costs.....	4,842	-	-	-	(4,842)	-
Capital outlay.....	130,224	-	(130,224)	-	-	-
Total expenditures/expenses.....	2,794,174	(12,725)	(55,963)	(11,299)	(80,642)	2,632,935
<b>Other financing sources (uses)/changes in net assets</b>						
Net transfers (to) from other funds.....	(241,870)	-	-	270	-	(241,600)
Issuance of bonds and loans:						
Face value of bonds issued.....	346,225	-	-	-	(346,225)	-
Face value of loans issued.....	500	-	-	-	(500)	-
Premium on issuance of bonds.....	11,989	-	-	-	(11,989)	-
Payment to escrow for refunded debt.....	(38,913)	-	-	-	38,913	-
Other financing sources - capital leases.....	4,542	-	-	(4,542)	-	-
Total other financing sources (uses)/changes in net assets.....	82,473	-	-	(4,272)	(319,801)	(241,600)
<b>Net change for the year.....</b>	<u>\$ 350,682</u>	<u>\$ 18,967</u>	<u>\$ 55,963</u>	<u>\$ 7,888</u>	<u>\$ (239,159)</u>	<u>\$ 194,341</u>

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(3) Because some property taxes will not be collected for several months after the City's fiscal year ends, they are not considered as available revenues in the governmental funds.  
Some other revenues that do not provide current financial resources are not reported as revenues in the governmental funds but are recognized in the statement of activities.

Some expenses reported in the statement of activities do not require the use of current financial resources and therefore are not reported as expenditures in governmental funds. Certain long-term liabilities reported in the prior year statement of net assets were paid during the current period resulting in expenditures in the governmental funds. This is the amount by which the increase in long term liabilities exceeded expenses reported in the statement of activities that do not require the use of current financial resources.

Some expenditures reported in the governmental funds pertain to the establishment of deferred credits on long-term loans since the loans are not considered "available" to pay current period expenditures. The deferred credits are not reported in the statement of net assets and, therefore, the related expenses are not reported in the statement of activities.

(4) When capital assets that are to be used in governmental activities are purchased or constructed, the resources expended for those assets are reported as expenditures in governmental funds. However, in the statement of activities, the cost of those assets is allocated over their estimated useful lives and reported as depreciation expense. As a result, fund balance decreases by the amount of financial resources expended, whereas net assets decrease by the amount of depreciation expense charged for the year, and the loss on disposal of capital assets.

Capital expenditures.....	\$ 120,774
Depreciation expense.....	(64,797)
Loss on disposal of capital assets.....	(14)
Difference.....	<u>\$ 55,963</u>

(5) Internal service funds are used by management to charge the costs of certain activities, such as capital lease financing, equipment maintenance, printing and mailing services, and telecommunications, to individual funds. The adjustments for internal service funds "close" those funds by charging additional amounts to participating governmental activities to completely cover the internal service fund's costs for the year.

(6) Lease payments on the Moscone Convention Center (note 8) are reported as a culture and recreation expenditure in the governmental funds and, thus, have the effect of reducing fund balance because current financial resources have been used. For the City as a whole, however, the principal payments reduce the liability in the statement of net assets and do not result in an expense in the statement of activities. The City's capital lease obligation was reduced because principal payments were made to lessee.

Total property rent payments.....	\$ 17,689
Bond issuance costs are expended in governmental funds when paid, and are capitalized and amortized over the life of the corresponding bonds for purposes of the statement of activities.	
Bond issuance costs.....	\$ 4,842
Amortization of bond issuance costs.....	(552)
Difference.....	<u>\$ 4,290</u>
Bond premiums and discounts are expended in the governmental funds when the bonds are issued, and are capitalized in the statement of net assets. This is the amount of premiums capitalized during the current period.	
Repayment of bond principal and the payment to escrow for refunding of debt are reported as expenditures in governmental funds and, thus, have the effect of reducing fund balance because current financial resources have been used. For the City as a whole, however, the principal payments and payment to escrow for refunded debt reduce the liabilities in the statement of net assets and do not result in expenses in the statement of activities.	
The City's bonded debt was reduced because principal payments were made to bond holders and payments were made to escrow for refunded debt.	
Principal payments made.....	\$ 80,306
Payments to escrow for refunded debt.....	<u>\$ 38,913</u>
	<u>\$ 119,219</u>

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Bond proceeds and capital leases are reported as other financing sources in governmental funds and thus contribute to the change in fund balance. In the government-wide statements, however, issuing debt and entering into capital lease arrangements increase long-term liabilities in the statement of net assets and do not affect the statement of activities. Proceeds were received from:

General obligation bonds.....	\$ (306,875)
Refunding certificate of participation.....	(30,350)
Loans.....	(500)
	<u>\$ (347,725)</u>
	<u>\$ (227,506)</u>

Interest expense in the statement of activities differs from the amount reported in governmental funds because (1) additional accrued and accreted interest was calculated for bonds, notes payable and capital leases, (2) amortization of bond discounts, premiums and refunding losses which are expended within the fund statements, and (3) additional interest expense was recognized on the accrual of an arbitrage rebate liability which will not be recognized in the governmental funds until the liability is due and payable.

Increase in accrued interest.....	\$ (318)
Interest payment on capital lease obligations on the Moscone Convention Center.....	(22,198)
Amortization of bond premiums, discounts and refunding losses.....	(214)
Reduction in arbitrage rebate liability.....	1,097
	<u>\$ (21,643)</u>



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(4) BUDGETARY RESULTS RECONCILED TO RESULTS IN ACCORDANCE WITH GENERALLY ACCEPTED ACCOUNTING PRINCIPLES

*Budgetary Results Reconciliation*

The budgetary process is based upon accounting for certain transactions on a basis other than GAAP basis. The results of operations are presented in the budget-to-actual comparison statement in accordance with the budgetary process (Budget basis) to provide a meaningful comparison with the budget.

The major differences between the Budget basis "actual" and GAAP basis are timing differences. Timing differences represent transactions that are accounted for in different periods for Budget basis and GAAP basis reporting. Certain revenues accrued on a Budget basis have been deferred for GAAP reporting. These primarily relate to the accounting for property tax revenues under the Teeter Plan (note 6).

The fund balance of the General Fund as of June 30, 2005 on a Budget basis is reconciled to the fund balance on a GAAP basis as follows (in thousands):

	General Fund
Fund Balance - Budget Basis.....	\$ 324,724
Unrealized Gains on Investments.....	224
Cumulative Excess Property Tax Revenues Recognized on a Budget Basis.....	(24,419)
Deferred Charges & Other.....	(1,880)
Reserved for Assets Not Available for Appropriation.....	9,031
Fund Balance - GAAP Basis.....	\$ 307,680

General Fund Budget basis fund balance at June 30, 2005 is composed of the following (in thousands):

Reserved for Rainy Day - Economic Stabilization Reserve.....	\$ 48,139
Reserved for Encumbrances.....	57,762
Reserved for Appropriation Carryforward.....	36,198
Reserved for Subsequent Years' Budgets:	
Baseline Appropriation Funding Mandates.....	6,223
Budget Savings Incentive Program.....	2,628
Budget Savings Incentive Program - Recreation & Park.....	3,075
Salaries & benefits costs (MOU).....	9,150
Total Reserved Fund Balance.....	\$ 163,175
Designated for Litigation and Contingencies.....	24,370
Unreserved, Undesignated Fund Balance - Available for Appropriation.....	137,179
Total Unreserved Amounts.....	161,549
Fund Balance, June 30, 2005 - Budget basis.....	\$ 324,724

Of the \$137.2 million unreserved, undesignated fund balance - available for appropriation, \$118 million has been subsequently appropriated as part of the General Fund budget for use in fiscal year 2005-2006.

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(5) DEPOSITS AND INVESTMENTS

(a) *Cash, Deposits and Investments Presentation*

Total City cash, deposits and investments, at fair value, are as follows (dollars in thousands):

	Governmental Activities	Primary Government Business-Type Activities	Fiduciary Funds	Total	Component Units
Deposits and investments with City Treasury.....	\$ 1,238,350	<sup>1</sup> \$ 651,311	\$ 508,239	<sup>2</sup> \$ 2,397,900	\$ 1,516
Deposits and investments outside City Treasury.....	62,157	<sup>3</sup> 8,017	13,230,007	13,300,181	157,675
Restricted assets:					
Deposits and investments with City Treasury.....	-	428,724	-	428,724	-
Deposits and investments outside City Treasury.....	-	268,437	-	268,437	91,089
Invested securities lending collateral	-	-	1,600,111	1,600,111	-
Total deposits and investments.....	\$ 1,300,507	\$ 1,356,489	\$ 15,338,357	\$ 17,995,353	\$ 250,280
Cash and deposits.....	\$ (70,123)	\$ 4,047	\$ 17,986	\$ (48,090)	\$ 1,056
Investments.....	1,370,630	1,352,442	15,320,371	18,043,443	249,224
Total deposits and investments.....	\$ 1,300,507	\$ 1,356,489	\$ 15,338,357	\$ 17,995,353	\$ 250,280

<sup>1</sup> Includes deposits and investments with the City Treasury of total governmental funds (\$1,230,154) and internal service funds (\$8,196).

<sup>2</sup> Includes deposits and investments with the City Treasury of pension and other employee benefit trust funds (\$76,672), investment trust fund (\$321,101) and agency funds (\$110,466).

<sup>3</sup> Includes deposits and investments outside the City Treasury of total governmental funds (\$46,100) and internal service funds (\$16,057).

(b) *Cash and Deposits*

The City had cash and deposits at June 30, 2005, as follows (in thousands):

	Governmental Activities	Primary Government Business-Type Activities	Fiduciary Funds	Component Units
	Carrying Amount	Carrying Amount	Carrying Amount	Carrying Amount
Cash on hand.....	\$ 1,680	\$ 483	\$ -	\$ 1
Federally insured deposits.....	500	377	828	100
Collateralized deposits.....	(72,303)	170	60	3,752
Uninsured and uncollateralized.....	-	3,017	2,417	14,134
	\$ (70,123)	\$ 33,373	\$ 4,047	\$ 17,986
			\$ 3,305	\$ 1,056
				\$ 2,470

\* Under the City's cash management policy, investments are converted to cash as checks are presented for payment. At June 30, 2005, the carrying amount of collateralized deposits has been reduced by the amount of outstanding checks of approximately \$105.5 million. Of the \$105.5 million of outstanding checks, \$46.2 million relates to the San Francisco Unified School District and Community College District, which have been reflected in an investment trust fund.

*Custodial Credit Risk - Deposits*

Custodial credit risk for deposits is the risk that, in the event of the failure of a depository financial institution, the City will not be able to recover its deposits or will not be able to recover collateral securities that are in the possession of an outside party. The California Government Code, the City's investment policy and the Retirement System's investment policy do not contain legal or policy requirements that would limit the exposure to custodial credit risk for deposits, other than the following provision. The

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California Government Code requires that a financial institution secure deposits made by state or local governmental units by pledging securities in an undivided collateral pool held by a depository regulated under state law (unless so waived by the governmental unit). The market value of the pledged securities in the collateral pool must equal at least 110% of the total amount deposited by the public agencies. California law also allows financial institutions to secure City deposits by pledging first trust deed mortgage notes having a value of 150% of the secured public deposits. In addition, the City's investment policy states that mortgage-backed collateral will not be accepted. As of June 30, 2005, \$2.4 million and \$14.1 million of the business-type activities and the Retirement System's bank balances, respectively, were exposed to custodial credit risk by not being insured or collateralized.

(c) *Investment Policies*

*Treasurer's Pool*

The City's investment policy addresses the soundness of financial institutions in which the City will deposit funds, types of investment instruments as permitted by the California Government Code, and the percentage of the portfolio which may be invested in certain instruments with longer terms to maturity. The objectives of the policy, in order of priority, are preservation of capital, liquidity, and yield. The City has established a Treasury Oversight Committee (Oversight Committee), comprised of various City officials and representatives of agencies with large cash balances, to monitor and review the management of public funds maintained in the investment pool in accordance with Sections 27130 to 27137 of the California Government Code. The Treasurer prepares and submits a comprehensive investment report to the members of the Oversight Committee and the investment pool participants every month. The report covers the type of investments in the pool, maturity dates, par value, actual cost, and fair value.

Although the California Government Code and the City's investment policy do not limit the amount of City funds that may be invested in treasury bills and treasury notes, the investment policy requires the consideration of the City's anticipated cash requirements when purchasing treasury notes of longer maturities. Also, treasury notes with maturities that exceed five years are restricted to a maximum of 10 percent of the total portfolio at the time of purchase. In addition, purchases of treasury bonds are subject to an analysis of cash requirements and restricted to a maximum of five percent of the total portfolio at the time of purchase.

Further, the California Government Code does not limit the amount of City funds that may be invested in federal agency instruments. However, the City's investment policy requires that investments in federal agencies should neither exceed 60 percent of the total portfolio at the time of purchase nor have a weighted average maturity in excess of 270 days. If it exceeds 270 days, the total should not exceed 30 percent of the total par value of the portfolio. The investment policy also limits each type of agency instrument.

The City's investment policy also limits the purchase of negotiable certificates of deposit to the five largest domestic commercial banks that have demonstrated profitability in their most recent audited financial statements at the time of purchase. In addition, the investment policy requires that public time deposits be made only at approved financial institutions with at least one full service branch within the geographical boundaries of the City, and that they yield a minimum of 0.125% higher than equal maturity U.S. Treasury instruments. The investment policy restricts exposure to \$100,000 for all savings institutions and requires that each deposit be fully guaranteed by the Federal Deposit Insurance Corporation. The investment policy also requires that commercial bank deposits be made on a competitive basis with risk exposure based on financial statements and related information gathered on each individual bank.

Also, the California State Government Code requires that the Treasurer purchase only domestic commercial paper with maturities not to exceed 270 days and that the issuer must be rated in the highest ranking by at least one of the national rating agencies. However, the Treasurer's investment policy is more restrictive in that it requires that the Treasurer purchase only domestic commercial paper with maturities not to exceed 180 days.

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The table below identifies the investment types that are authorized for the City, along with the related interest rate risk and concentration of credit risk.

Authorized Investment Type	Maximum Maturity	Maximum Percentage of Portfolio	Maximum Investment in One Issuer
U.S. Treasury Obligations	N/A	None	None
U.S. Agency Securities	N/A	60%	None
Commercial Paper Discounts	180 days	15%	10%
Negotiable Certificates of Deposit	5 years	30%	None
Public Time Deposit	1 year	None	\$100,000
Public Demand Accounts	N/A	None	None
Bankers Acceptances	180 days	40%	30%
Repurchase Agreements	30 days	None	None
Reverse Repurchase Agreements	45 days	None	\$75 million

The Treasurer also holds for safekeeping bequests, trust funds, and lease deposits for other City departments. The bequests and trust funds consist of stocks and debentures. Those instruments are valued at par, cost, or market value at the time of donation.

*Other Funds*

Other funds consist primarily of deposits and investments with trustees related to the issuance of bonds and to certain loan programs operated by the City. These funds are invested either in accordance with bond covenants and are pledged for payment of principal, interest, and specified capital improvements or in accordance with grant agreements and may be restricted for the issuance of loans.

*Employees' Retirement System*

The Retirement System's investments are invested pursuant to investment policy guidelines as established by the Retirement Board. The objective of the policy is to maximize the expected return of the fund at an acceptable level of risk. The Retirement Board has established percentage guidelines for types of investments to ensure the portfolio is diversified.

*Redevelopment Agency*

The investment policy of the Redevelopment Agency is governed by Article 2 of the California Government Code (Code). Investments are restricted to certain types of instruments and certain of these instruments are only allowed within limits. The Code permits repurchase agreements, but reverse repurchase agreements require the prior approval of the Agency Commission. The Agency does not participate in reverse repurchase agreements or other high-risk investments as defined by the Agency's investment policy. It is the Agency's intention to hold investments until maturity, unless earlier liquidation would result in an investment gain.

Certain investments of the Redevelopment Agency are in the Local Agency Investment Fund (LAIF). LAIF is sponsored by the State Treasurer and prepares its market value report detailing the carrying cost and the estimated market value for the entire pool. The Agency has used a multiplier provided by LAIF to determine estimated market values. In addition, the Redevelopment Agency has investments with trustees. These investments are restricted by various bond covenants and are pledged for payment of principal, interest and specified capital improvements.

(d) *Investment Risks*

**Interest rate risk** is the risk that changes in market interest rates will adversely affect the fair value of an investment. Generally, the longer the maturity of an investment, the greater the sensitivity of its fair value to changes in market interest rates. The following schedule indicates the interest rate risk of the City's

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investments as of June 30, 2005 (in thousands). The Employees' Retirement System's interest rate risk information begins on page 68.

	Investment Maturities		
	Fair Value	Less than 1 year	More than 1 to 5 years 5 to 10 years
<b>Primary Government:</b>			
Investments in City Treasury:			
U.S. Treasury Bills	\$ 682,030	\$ 682,030	\$ -
U.S. Treasury Notes	54,791	-	54,791
U.S. Treasury - Coupon	1,431,791	-	-
Commercial paper	377,888	-	-
Negotiable certificates of deposits	357,975	-	-
Nonnegotiable certificates of deposits	100	100	-
Less: Treasury Island Development Authority Investments with City Treasury	(1,516)	(1,516)	-
Subtotal Investments in City Treasury	2,903,059	\$ 2,948,268	\$ 54,791
Investments Outside City Treasury:			
(Governmental and Business-Type)			
U.S. Treasury Notes	4,895	\$ -	\$ 4,895
U.S. Treasury Bills	23,892	23,892	-
U.S. Agencies - Coupon	23,034	-	5,373
U.S. Agencies - Discount	22,710	22,710	-
Money market mutual funds	46,791	-	-
Fixed securities	828	828	-
Commercial paper	738	738	-
Subtotal Investments outside City Treasury	328,252	\$ 317,893	\$ 10,269
Employees' Retirement System Investments	14,812,132	-	-
<b>Total Primary Government</b>	<b>18,043,443</b>		
<b>Component Units:</b>			
Redevelopment Agency:			
U.S. Agencies - Coupon	52,154	\$ -	\$ 52,154
U.S. Agencies - Discount	19,057	19,057	-
Commercial paper	13,981	13,981	-
Medium-term corporate notes	1,850	1,850	-
Repurchase agreements	1,834	1,834	-
State Local Agency Investment Fund	64,477	64,477	-
Money market mutual funds	71,324	71,324	-
Guaranteed investment contracts	22,705	-	988
Subtotal Redevelopment Agency	247,522	\$ 172,663	\$ 53,142
Treasure Island Development Authority:			
Investments with City Treasury	1,516	\$ 1,516	\$ -
Investments Outside City Treasury:			
Certificates of deposits	186	186	-
Subtotal Treasure Island Development Authority	1,702	\$ 1,702	\$ -
<b>Total Component Units</b>	<b>249,224</b>		
<b>Total Investments</b>	<b>\$ 18,292,667</b>		

One of the ways that the Treasurer manages its exposure to interest rate risk is by purchasing a combination of shorter term and longer term investments and by timing cash flows from maturities so that a portion of the portfolio is maturing or coming close to maturity evenly over time as necessary to provide the cash flow and liquidity needed for operations.

As a means of limiting its exposure to fair value losses arising from rising interest rates, the Agency's investment policy limits investments to securities with short maturities, such as the following:

- The maximum maturity of commercial paper 180 days. Investment in commercial paper will comprise not more than 30% of the Agency's portfolio if average maturity is no more than 31 days or 15% if average maturity is more than 31 days.
- The maximum maturity of corporate notes is five years. Investment in corporate notes may not exceed 15% of the Agency's portfolio.

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**Credit risk** is the risk that an issuer of an investment will not fulfill its obligation to the holder of the investment. This is measured by the assignment of a rating by a nationally recognized statistical rating organization.

Presented below is the minimum rating required by the California Government Code and the City's investment policy and the actual rating as of June 30, 2005 for each investment type.

Investment Type	Minimum Legal Rating	Poor's Rating	Total Investment Portfolio
U.S. Treasury Bills	N/A	A-1+	24%
U.S. Treasury Notes	N/A	A-1	2%
U.S. Agencies	N/A	A-1+	18%
Commercial Paper	N/A	A-1	31%
Negotiable Certificates of Deposits	A-1	A-1	13%
	N/A	A-1+	12%

As a means of limiting its exposure to credit risk, the Agency's investment policy limits investments to high-quality securities with an investment grade of A or better, and maintaining a portfolio diversified by type and issuer.

Investment Type	Credit Ratings	Total Investment Portfolio
U.S. Agencies - Coupon	AAA	21%
U.S. Agencies - Discount	AAA	8%
Commercial paper	A-1/P-1	6%
Medium-term corporate notes	AAA	1%
Repurchase agreements	Not rated	1%
State Local Agency Investment Fund	Not rated	26%
Money market mutual funds	AAA	28%
Guaranteed investment contracts	AA or Higher	9%

**Custodial credit risk** for investments is the risk that, in the event of the failure of the counterparty to a transaction, a government will not be able to recover the value of its investment or collateral securities that are in the possession of another party. The California Government Code and the City's investment policy do not contain legal or policy requirements that would limit the exposure to custodial credit risk for investments; however, it is the practice of the City Treasurer that all investments are insured, registered or held by the Treasurer's custodial agent in the City's name.

The Agency does not have a formal investment policy for custodial credit risk for investments. As of June 30, 2005, \$1.8 million of the Agency's investments are uninsured and unregistered.

**Concentration of Credit Risk**

The City diversifies its portfolio by limiting the percentage of the portfolio that can be invested in any one issuer's name. U.S. Treasury and Agency securities are not subject to this limitation. More than 5 percent of the City's investments with City Treasurer are in the Federal Home Loan Mortgage Corporation, Federal Home Loan Bank, and the Federal National Mortgage Association. These investments represent 15.4 percent, 16.2 percent, and 17.7 percent, respectively, of the City's investments with the City Treasurer. In addition, more than five percent of the Airport's investments with its trustees are in Federal Home Loan Bank and Federal National Mortgage Association. These investments represent 51 percent and 48 percent, respectively, of the Airport's investments with its trustees. The Finance Corporation's investments with its trustee are held in Federal Home Loan Bank for 19 percent and Federal National Mortgage Association for 20 percent.

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**(e) Investment Gain**

The types of investments made during the year were substantially the same as those held as of June 30, 2005. Fair value fluctuates with interest rates, and increasing rates could cause fair value to decline below original cost. City management believes the liquidity in the portfolio is sufficient to meet cash flow requirements and to preclude the City from having to sell investments below original cost for that purpose. The interest and net investment gain is comprised of the following at June 30, 2005 (in thousands):

Interest and dividends, net of amounts capitalized	\$ 377,976
Net increase in the fair value of investments	<u>1,244,537</u>
Total investment gain	<u>\$ 1,622,513</u>

The net increase in the fair value of investments takes into account all changes in fair value (including purchases and sales) that occurred during the year. The primary component of this figure is the net increase in fair value of pension investments.

The earned yield, which includes net gains on investments sold, on all investments held by the City Treasurer for the fiscal year ended June 30, 2005 was 2.31%.

**(f) Treasurer's Pool**

The following represents a condensed statement of net assets and changes in net assets for the Treasurer's Pool as of June 30, 2005 (in thousands):

<b>Statement of Net Assets</b>	
Net assets held in trust for all pool participants.....	<u>\$ 2,828,140</u>
Equity of internal pool participants.....	2,507,655
Equity of external pool participants.....	<u>320,485</u>
Total equity.....	<u>\$ 2,828,140</u>
<b>Statement of Changes in Net Assets</b>	
Net assets at July 1, 2004.....	\$ 2,222,788
Net change in investments by pool participants.....	<u>605,352</u>
Net assets at June 30, 2005.....	<u>\$ 2,828,140</u>

The following provides a summary of key investment information for the Treasurer's Pool as of June 30, 2005 (in thousands):

Types of Investment	Rates	Maturities	Par Value	Carrying Value
U.S. government securities.....	2.64% - 4.56%	07/07/05-06/15/10	\$ 745,000	\$ 736,821
Federal agencies.....	2.91% - 3.27%	07/05/05-10/18/05	1,442,000	1,431,791
Negotiable certificate of deposits.....	3.09% - 3.31%	07/11/05-08/30/05	358,000	357,975
Commercial paper.....	3.04% - 3.29%	07/05/05-08/29/05	380,000	377,888
Public time deposits.....	3.00%	07/16/05	100	100
			<u>\$ 2,925,100</u>	<u>2,904,575</u>
Carrying amount of deposits in Treasurer's Pool.....				(76,435)
Total cash and investments in Treasurer's Pool.....				<u>\$ 2,828,140</u>

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**(g) Retirement System Investments**

The Retirement System's investments as of June 30, 2005 are summarized as follows (in thousands):

Fixed Income Investments:	\$ 622,621
Short-term bills and notes	
Debt securities:	
U.S. Government and agencies	1,372,895
U.S. Corporate	1,773,910
International government	319,682
International corporate	<u>162,740</u>
Subtotal debt securities	3,629,227
Total fixed income investments	<u>4,251,848</u>
Equity securities:	
Domestic	4,225,420
International	<u>2,199,917</u>
Total equity securities	6,425,337
Real estate holdings	1,084,786
Venture capital	1,436,796
Foreign currency contracts, net	13,254
Investment in lending agent's short-term investment pool	<u>1,600,111</u>
<b>Total Retirement System Investments</b>	<u><b>\$ 14,812,132</b></u>

**Interest Rate Risk**

The Retirement System does not have a specific policy to manage interest rate risk, but requires investment managers to diversify by issue, maturity, sector, coupon and geography. Investment managers retained by the Retirement System follow specific investment guidelines and are evaluated against specific market benchmarks that represent their investment style. Any exemption from general guidelines requires approval from the Retirement Board.

As of June 30, 2005, the Retirement System had the following fixed income investments subject to interest rate risk (amounts in thousands):

Investment Type	Fair Value	Weighted Average Maturity (in Years)
Asset Backed Securities	\$ 136,564	0.791
Commercial Mortgage-Backed Securities	378,542	1.861
Corporate Bonds	1,302,916	1.175
Corporate Convertible Bonds	166,487	0.693
Government Agencies	45,552	0.143
Government Bonds	1,166,117	1.984
Government Mortgage-Backed Securities	395,979	1.669
Index Linked Government Bonds	75,017	0.310
Mortgages	10,207	0.023
Municipal/Provincial Bonds	11,041	0.015
Non-Government Backed Collateralized Mortgage Obligations	104,484	0.635
Other Fixed Income	3,000	0.001
Short-term Bills and Notes	94,678	0.003
Short-term Investment Funds	297,936	0.000
<b>Total</b>	<u><b>\$ 4,188,520</b></u>	<u><b>9.303</b></u>

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The 9.3 year weighted average maturity of the Retirement System's fixed income investments is based on the final maturity dates of all of the securities listed in the table. However, it is estimated that approximately 30% of the securities in the table contain embedded call options. Some of these "put back" options are explicit (such as call features attached to corporate bonds) and others are implicit (such as prepayment options on mortgage backed securities) which makes the expected life of these investments shorter than the stated maturity. For these reasons, actual maturities might differ from those reflected in the table.

**Credit Risk**

The Retirement System's fixed income managers are limited within their portfolios to no more than 10% exposure in any single security, with the exception of United States Treasury and government agencies. The following table illustrates the Retirement System's exposure to credit risk excluding obligations of the U.S. government and those explicitly guaranteed by the U.S. government as of June 30, 2005 (amounts in thousands):

Investment Type	Fair Value	A	AA	AAA	B	BB	BBB	C	Not Rated
Asset Backed Securities	\$ 136,594	\$ 77	\$ -	\$ 68,303	\$ 2,346	\$ 24,481	\$ 33,008	\$ 3,075	\$ 5,274
Commercial Mortgage-Backed	376,542	1,842	19,186	117,862	17,214	101,633	36,209	3,689	80,707
Corporate Bonds	1,302,916	49,302	35,147	27,763	213,866	138,113	62,395	33,960	742,370
Corporate Convertible Bonds	166,487	18,548	3,592	-	21,411	36,457	66,083	3,068	17,728
Government Agencies	45,552	2,218	8,112	35,222	-	-	-	-	-
Government Bonds	296,424	72,018	27,837	79,718	41,793	14,066	51,523	170	9,319
Government Mortgage-Backed Securities	373,445	-	-	-	588	783	-	-	372,084
Index United Government Bonds	11,288	-	-	11,288	-	-	-	-	-
Mortgages	10,207	-	-	-	-	-	-	-	10,207
Municipal Provincial Bonds	11,041	205	10,836	-	-	-	-	-	-
Non-Government Backed Collateralized Mortgage Obligations	104,484	1,048	480	53,784	14,630	11,276	3,491	514	19,251
Other Fixed Income	3,000	-	3,000	-	-	-	-	-	-
Short-term bills and notes	89,092	-	-	-	-	-	-	-	89,092
Total	\$ 2,929,032	\$ 145,268	\$ 108,200	\$ 383,940	\$ 311,818	\$ 326,769	\$ 292,309	\$ 44,676	\$ 1,346,032

The ratings are the lower of the ratings by Moody's Investors Service (Moody's) and Standard & Poor's (S&P). Investments not rated by either Moody's or S&P are shown as not rated in the above table.

**Custodial Credit Risk**

The Retirement System does not have a specific policy addressing custodial credit risk for investments, but it is the practice of the Retirement System that all investments are insured, registered, or held by the Retirement System or its agent in the Retirement System's name. As of June 30, 2005, \$9,967 of the Retirement System's investments were exposed to custodial credit risk because they were not insured or registered in the name of the Retirement System, and were held by the counterparty's trust department or agent but not in the Retirement System's name.

Cash received as securities lending collateral is invested in a securities lending collateral investment pool and is not exposed to custodial credit risk.

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**Foreign Currency Risk**

Foreign currency risk is the risk that changes in foreign exchange rates will adversely affect the fair value of investments. As of June 30, 2005, the Retirement System was subjected to foreign currency risk. To mitigate this risk, the Retirement System's investment policy allows international managers to enter into foreign currency exchange contracts limited to hedging currency exposure existing in the portfolio. The Retirement System's exposure to foreign currency risk derives from its positions in foreign currency denominated international equity and fixed income investments. The Retirement System's net exposure to foreign currency risk is as follows (in thousands):

Currency	Cash	Fixed Income Securities	Equity Securities	Real Estate	Venture Capital	Total
Australian dollar	\$ 39,325	\$ -	\$ 54,475	\$ -	\$ -	\$ 93,800
Brazilian real	14,862	-	2,418	-	-	17,280
British pound sterling	29,845	12,584	357,972	-	3,680	404,061
Canadian dollar	(26,841)	12,853	58,149	-	-	44,161
Chilean peso	3,166	-	-	-	-	3,166
Chinese yuan renminbi	(3,266)	-	-	-	-	(3,266)
Danish krone	(778)	835	13,652	-	-	13,709
Egyptian pound	2,212	2,977	-	-	-	5,189
Euro currency	(471,992)	296,870	582,913	-	97,811	505,602
Hong Kong dollar	467	-	44,459	-	-	44,926
Hungarian forint	5,565	-	-	-	-	5,565
Iceland krona	(4,710)	6,548	-	-	-	1,838
Indian rupee	(45,532)	95,978	404,855	5,048	-	460,349
Japanese yen	2,264	6,146	-	-	-	8,410
Malaysian ringgit	13,881	-	-	-	-	13,881
Mexican peso	-	2,741	-	-	-	2,741
New Israeli shekel	3,298	-	-	-	-	3,298
Taiwan dollar	(9,759)	7,996	5,085	-	-	3,322
New Zealand dollar	674	-	11,918	-	-	12,592
Norwegian krone	4,319	-	-	-	-	4,319
Philippine peso	10,286	-	-	-	-	10,286
Polish zloty	13,366	6,076	-	-	-	19,442
Russian ruble (new)	8,870	-	15,215	-	-	24,085
Singapore dollar	7,942	-	-	-	-	7,942
Slovak koruna	4,948	-	-	-	-	4,948
South African rand	8,414	1,728	3,809	-	-	13,951
South Korean won	3,878	2,575	31,237	-	-	35,690
Swedish krona	6,039	-	119,178	-	-	125,217
Swiss franc	1,523	15,366	-	-	-	16,889
Turkish lira	2,404	3,115	-	-	-	5,519
Ukrainian hryvnia	45	2,601	-	-	-	2,646
Uruguayan peso	-	-	-	-	-	-
Total	\$ (389,127)	\$ 470,843	\$ 1,738,076	\$ 5,048	\$ 101,471	\$ 1,946,311

Investments in forward currency contract investments are commitments to purchase or sell stated amounts of foreign currency. Changes in market value of open contracts are immediately recognized as gains or losses. The market values of forward currency contracts are determined by quoted currency prices from national exchanges. As of June 30, 2005, the fair value of open contracts can be summarized as follows (in thousands):

Purchase contracts	\$ 1,132,367
Sales contracts	(1,119,113)
Net fair value	\$ 13,254

The Retirement System utilized these contracts to hedge (or decrease) the currency risk of foreign investments, to increase investment exposure in foreign currencies beyond the amounts reported as international investment securities, or to settle trades. Additionally, contracts may be used to effectively

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cancel previous contracts. The impact on market risk of these contracts can be summarized as follows (in thousands):

Contracts used to hedge or to settle trades, net	\$ (509,479)
Contracts used to increase investment exposure in a foreign currency or to settle trades, net	522,733
Net fair value	<u>\$ 13,254</u>

**Securities Lending**

The Retirement System lends U.S. government obligations, domestic and international bonds, and equities to various brokers with a simultaneous agreement to return collateral for the same securities plus a fee in the future. The securities lending agent manages the securities lending program and receives securities and cash as collateral. Collateral cash is pledged at 102% and securities at 105% of the fair market value of domestic securities and non-domestic securities lent. There are no restrictions on the amount of securities that can be lent at one time. The term to maturity of the loaned securities is generally not matched with the term to maturity of the investment of the said collateral.

The Retirement System lent \$1,932,450 in securities and received collateral of \$391,580 and \$1,600,111 in securities and cash, respectively, from borrowers. The Retirement System's securities lending transactions as of June 30, 2005, are summarized in the following table (in thousands):

Security Type	Fair Value of Loaned Securities	Cash Collateral	Fair Value of Non-Cash Collateral
<b>Securities Loaned for Cash Collateral:</b>			
International Corporate Fixed	\$ 2,001	\$ 2,092	\$ -
International Equities	216,236	226,926	-
International Government Fixed	19,307	20,306	-
U.S. Agencies	605	616	-
U.S. Corporate Fixed	182,593	186,989	-
U.S. Equities	248,102	254,608	-
U.S. Government Fixed	888,303	908,574	-
<b>Securities Loaned with Non-Cash Collateral:</b>			
International Equities	288,163	-	281,856
International Government Fixed	10,611	-	11,008
International UK Gilt	11,069	-	11,414
U.S. Agencies	6,408	-	6,570
U.S. Corporate Fixed	18,988	-	19,401
U.S. Equities	1,289	-	1,319
U.S. Government Fixed	58,775	-	60,012
<b>Total</b>	<b>\$ 1,932,450</b>	<b>\$ 1,600,111</b>	<b>\$ 391,580</b>

The Retirement System does not have the ability to pledge or sell collateral securities unless a borrower defaults. As of June 30, 2005, the Retirement System has no credit risk exposure to borrowers because the amounts the Retirement System owes them exceed the amounts they owe the Retirement System. As with other extensions of credit, the Retirement System may bear the risk of delay in recovery or of rights in the collateral should the borrower of securities fail financially. In addition, the lending agent indemnifies the Retirement System against all borrower defaults.

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(h) **Supplemental disclosure of non-cash investing and financing activities**

San Francisco International Airport

During the fiscal year 2004-2005, the San Francisco International Airport (SFO) issued Second Series Revenue Bonds Issue 31F and Issue 32 to refund previously issued debt. The \$109.1 million in proceeds from Issue 31F and the \$197.7 million in proceeds from Issue 32 were deposited immediately into irrevocable trusts for the defeasance of \$306.8 million of Second Series Refunding Bonds.

Bond issuance costs of \$8.4 million that were deducted from the proceeds of the Second Series Revenue Bonds were capitalized and will be amortized over the debt repayment period.

**Other Non-Cash Transactions**

The following represents the other non-cash transactions as of June 30, 2005 (in thousands):

	General Hospital Medical Center	Port of San Francisco	Laguna Honda Hospital	Internal Service Funds	Total
Loss on abandonment of property and equipment.....	\$ -	\$ 11	\$ -	\$ -	\$ 11
Acquisition of capital assets on accounts payable and capital leases.....	958	2,313	409	313	3,993
Donated surplus.....	\$ 958	\$ 7,324	\$ 409	\$ 313	\$ 9,004
<b>Total</b>					<b>\$ 3,789</b>

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**(6) PROPERTY TAXES**

The City is responsible for assessing, collecting and distributing property taxes in accordance with enabling state law. Property taxes are levied on both real and personal property. Liens for secured property taxes attach on January 1<sup>st</sup> preceding the fiscal year for which taxes are levied. Secured property taxes are levied on the first business day of September and are payable in two equal installments: the first is due on November 1<sup>st</sup> and delinquent with penalties after December 10<sup>th</sup>; the second is due February 1<sup>st</sup> and delinquent with penalties after April 10<sup>th</sup>. Secured property taxes that are delinquent and unpaid as of June 30<sup>th</sup> are subject to redemption penalties, costs, and interest when paid. If not paid at the end of five years, the property may be sold at public auction and the proceeds used to pay delinquent amounts due. Any excess is remitted, if claimed, to the taxpayer. Unsecured personal property taxes do not represent a lien on real property. Those taxes are due on January 1<sup>st</sup> and become delinquent with penalties after August 31<sup>st</sup>. Supplemental property tax assessments associated with changes in the assessed valuation due to transfer of ownership in property or upon completion of new construction are levied in two equal installments and have variable due dates based on the dates of the underlying transaction.

Since the passage of California's Proposition 13, beginning with fiscal year 1978-1979, general property taxes are based either on a flat 1% rate applied to the 1975-1976 full value of the property or on 1% of the sales price of the property on sales transactions or construction value added after the 1975-1976 valuation. Taxable values on properties (exclusive of increases related to sales and construction) can rise at the lesser of 2% per year or inflation.

The Proposition 13 limitations on general property taxes do not limit taxes levied to pay the interest and redemption charges on any indebtedness approved by the voters prior to June 6, 1978 (the date of passage of Proposition 13). Proposition 13 was amended in 1986 to allow property taxes in excess of the 1% tax rate limit to fund general obligation bond debt service when such bonds are approved by two-thirds of the local voters. In 2000, California voters approved Proposition 39 which set the approval threshold at 55% for school facilities-related bonds. These "override" taxes for debt service amounted to approximately \$130 million for the year ended June 30, 2005.

Taxable valuation for the year ended June 30, 2005 (net of non-reimbursable exemptions, reimbursable exemptions, and tax increment allocations to the Redevelopment Agency) was approximately \$100.6 billion, an increase of 5.5%. The secured tax rate was \$1,144 per \$100 of assessed valuation. After adjusting for a State mandated property tax shift to schools, the tax rate is comprised of: \$0.65 for general government, \$0.35 for other taxing entities including the San Francisco Unified School District, San Francisco Community College District, the Bay Area Air Quality Management District and the Bay Area Rapid Transit District, and also \$0.144 for bond debt service. Delinquencies in the current year on secured taxes and unsecured taxes amounted to 1.36% and 2.53%, respectively, of the current year tax levy, for an average delinquency rate of 1.44% of the current year tax levy.

As established by the Teeter Plan, the Controller allocates to the City and other agencies 100% of the secured property taxes billed but not yet collected by the County; in return, as the delinquent property taxes and associated penalties and interest are collected, the County retains such tax amounts in the Agency Fund. To the extent the Agency Fund balances are higher than required, transfers may be made to benefit the City's General Fund on a budgetary basis. The balance of the tax loss reserve, as of June 30, 2005 was \$11.3 million, which is included in the Agency Fund for reporting purposes. The City has funded payment of accrued and current delinquencies, together with the required reserve, from interfund borrowing.

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**(7) CAPITAL ASSETS**

**Primary Government**

Capital asset activity of the primary government for the year ended June 30, 2005, was as follows (in thousands):

**Governmental Activities:**

	Balance July 1, 2004	Increases	Decreases	Balance June 30, 2005
Capital assets, not being depreciated:				
Land.....	\$ 143,640	\$ -	\$ -	\$ 143,640
Construction in progress.....	245,677	112,520	(66,157)	292,040
Total capital assets, not being depreciated.....	389,317	112,520	(66,157)	435,680
Capital assets, being depreciated:				
Facilities and improvements.....	2,092,382	48,216	-	2,140,598
Machinery and equipment.....	244,119	14,868	(2,550)	256,437
Infrastructure.....	180,976	13,490	-	194,466
Property held under lease.....	4,816	-	-	4,816
Total capital assets, being depreciated.....	2,522,293	76,574	(2,550)	2,596,317
Less accumulated depreciation for:				
Facilities and improvements.....	397,184	39,148	-	436,332
Machinery and equipment.....	191,445	21,507	(2,536)	210,416
Infrastructure.....	4,138	5,105	-	9,243
Property held under lease.....	4,280	-	-	4,280
Total accumulated depreciation.....	597,047	65,760	(2,536)	660,271
Total capital assets, being depreciated, net.....	1,925,246	10,814	(14)	1,936,046
Governmental activities capital assets, net.....	\$ 2,314,563	\$ 123,334	\$ (66,171)	\$ 2,371,726

**Business-type Activities:**

Capital asset activity of the business enterprises for the year ended June 30, 2005, was as follows (in thousands):

**San Francisco International Airport**

	Balance July 1, 2004	Increases	Decreases	Balance June 30, 2005
Capital assets, not being depreciated:				
Land.....	\$ 2,316	\$ -	\$ -	\$ 2,316
Construction in progress.....	126,574	77,399	(158,931)	45,042
Total capital assets, not being depreciated.....	128,890	77,399	(158,931)	47,358
Capital assets, being depreciated:				
Facilities and improvements.....	4,670,864	102,009	(3,329)	4,769,544
Machinery and equipment.....	70,207	739	(5,077)	65,869
Easements.....	135,598	3,011	-	138,609
Total capital assets, being depreciated.....	4,876,669	105,759	(8,406)	4,974,022
Less accumulated depreciation for:				
Facilities and improvements.....	998,507	150,311	-	1,148,818
Machinery and equipment.....	59,702	4,700	(4,938)	59,464
Easements.....	46,445	6,630	-	53,075
Total accumulated depreciation.....	1,104,654	161,641	(4,938)	1,261,357
Total capital assets, being depreciated, net.....	3,772,015	(55,882)	(3,468)	3,712,665
Capital assets, net.....	\$ 3,900,905	\$ 21,517	\$ (162,399)	\$ 3,760,023

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Water Department

	Balance July 1, 2004	Increases	Decreases	Balance June 30, 2005
Capital assets, not being depreciated:				
Land.....	\$ 17,929	\$ -	\$ -	\$ 17,929
Construction in progress.....	85,755	110,342	(74,234)	121,863
Total capital assets, not being depreciated.....	103,684	110,342	(74,234)	139,792
Capital assets, being depreciated:				
Facilities and improvements.....	968,502	59,334	-	1,027,836
Machinery and equipment.....	99,905	4,704	(415)	104,194
Total capital assets, being depreciated.....	1,068,407	64,038	(415)	1,132,030
Less accumulated depreciation for:				
Facilities and improvements.....	359,118	32,088	-	391,206
Machinery and equipment.....	60,806	8,024	(379)	68,451
Total accumulated depreciation.....	419,924	40,112	(379)	459,657
Total capital assets, being depreciated, net.....	648,483	23,926	(39)	672,373
Capital assets, net.....	\$ 752,167	\$ 134,268	\$ (74,270)	\$ 812,165

Hetch Hetchy Water and Power

	Balance July 1, 2004	Increases	Decreases	Balance June 30, 2005
Capital assets, not being depreciated:				
Land.....	\$ 4,215	\$ -	\$ -	\$ 4,215
Construction in progress.....	51,097	19,941	(20,132)	50,906
Total capital assets, not being depreciated.....	55,312	19,941	(20,132)	55,121
Capital assets, being depreciated:				
Facilities and improvements.....	426,665	16,707	-	443,372
Machinery and equipment.....	38,156	1,002	(100)	39,058
Total capital assets, being depreciated.....	464,821	17,709	(100)	482,430
Less accumulated depreciation for:				
Facilities and improvements.....	234,066	9,197	-	243,263
Machinery and equipment.....	25,806	1,562	(89)	27,279
Total accumulated depreciation.....	259,872	10,759	(89)	270,542
Total capital assets, being depreciated, net.....	204,949	6,950	(11)	211,888
Capital assets, net.....	\$ 260,261	\$ 26,891	\$ (20,143)	\$ 287,009

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Municipal Transportation Agency

	Balance July 1, 2004	Increases	Decreases	Balance June 30, 2005
Capital assets, not being depreciated:				
Land.....	\$ 26,245	\$ -	\$ -	\$ 26,245
Construction in progress.....	282,779	101,762	(5,338)	379,203
Total capital assets, not being depreciated.....	309,024	101,762	(5,338)	405,448
Capital assets, being depreciated:				
Facilities and improvements.....	376,851	6,746	-	383,597
Machinery and equipment.....	1,088,637	5,652	(5,023)	1,089,266
Infrastructure.....	703,673	13,052	-	716,725
Total capital assets, being depreciated.....	2,169,161	25,450	(5,023)	2,189,588
Less accumulated depreciation for:				
Facilities and improvements.....	123,396	32,317	-	155,713
Machinery and equipment.....	257,450	63,424	(4,461)	316,413
Infrastructure.....	209,003	22,680	-	231,683
Total accumulated depreciation.....	589,849	118,421	(4,461)	703,809
Total capital assets, being depreciated, net.....	1,579,312	(92,971)	(562)	1,485,779
Capital assets, net.....	\$ 1,888,336	\$ 8,791	\$ (5,900)	\$ 1,891,227

General Hospital Medical Center

	Balance July 1, 2004	Increases	Decreases	Balance June 30, 2005
Capital assets, not being depreciated:				
Land.....	\$ 542	\$ -	\$ -	\$ 542
Construction in progress.....	3,555	717	(1,589)	2,683
Total capital assets, not being depreciated.....	4,097	717	(1,589)	3,225
Capital assets, being depreciated:				
Facilities and improvements.....	125,903	2,529	-	128,432
Machinery and equipment.....	45,930	2,512	-	48,442
Total capital assets, being depreciated.....	171,833	5,041	-	176,874
Less accumulated depreciation for:				
Facilities and improvements.....	83,369	4,248	-	87,617
Machinery and equipment.....	36,625	2,407	-	39,032
Total accumulated depreciation.....	119,994	6,655	-	126,649
Total capital assets, being depreciated, net.....	51,839	(1,614)	-	50,225
Capital assets, net.....	\$ 55,936	\$ (897)	\$ (1,589)	\$ 53,450



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Clean Water Program

	Balance July 1, 2004	Increases	Decreases	Balance June 30, 2005
Capital assets, not being depreciated:				
Land.....	\$ 22,168	\$ -	\$ -	\$ 22,168
Construction in progress.....	22,379	27,560	(16,381)	33,558
Total capital assets, not being depreciated.....	44,547	27,560	(16,381)	55,726
Capital assets, being depreciated:				
Facilities and improvements.....	1,923,515	13,891	-	1,937,406
Machinery and equipment.....	24,203	2,513	-	26,716
Total capital assets, being depreciated.....	1,947,718	16,404	-	1,964,122
Less accumulated depreciation for:				
Facilities and improvements.....	662,932	36,704	-	699,636
Machinery and equipment.....	20,171	1,096	-	21,267
Total accumulated depreciation.....	683,103	37,800	-	720,903
Total capital assets, being depreciated, net.....	1,264,615	(21,396)	-	1,243,219
Capital assets, net.....	\$ 1,309,162	\$ 6,164	\$ (16,381)	\$ 1,298,945

Port of San Francisco

	Balance July 1, 2004	Increases	Decreases	Balance June 30, 2005
Capital assets, not being depreciated:				
Land.....	\$ 119,452	\$ -	\$ -	\$ 119,452
Construction in progress.....	12,056	12,250	(3,912)	20,394
Total capital assets, not being depreciated.....	131,508	12,250	(3,912)	139,846
Capital assets, being depreciated:				
Facilities and improvements.....	265,826	8,243	(790)	273,279
Machinery and equipment.....	13,368	921	(612)	13,477
Total capital assets, being depreciated.....	279,194	9,164	(1,602)	286,756
Less accumulated depreciation for:				
Facilities and improvements.....	157,300	8,963	(790)	165,473
Machinery and equipment.....	7,957	1,004	(803)	8,158
Total accumulated depreciation.....	165,257	9,967	(1,593)	173,631
Total capital assets, being depreciated, net.....	113,937	(803)	(9)	113,125
Capital assets, net.....	\$ 245,445	\$ 11,447	\$ (3,921)	\$ 252,971

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Laguna Honda Hospital

	Balance July 1, 2004	Increases *	Decreases *	Balance June 30, 2005
Capital assets, not being depreciated:				
Land.....	\$ 914	\$ -	\$ -	\$ 914
Construction in progress.....	56,574	11,345	-	67,919
Total capital assets, not being depreciated.....	57,488	11,345	-	68,833
Capital assets, being depreciated:				
Facilities and improvements.....	27,388	-	-	27,388
Machinery and equipment.....	12,619	288	-	12,907
Property held under lease.....	2,294	508	-	2,802
Total capital assets, being depreciated.....	42,301	796	-	43,097
Less accumulated depreciation for:				
Facilities and improvements.....	22,056	779	-	22,835
Machinery and equipment.....	11,830	155	-	11,985
Property held under lease.....	46	89	-	135
Total accumulated depreciation.....	33,932	1,023	-	34,955
Total capital assets, being depreciated, net.....	8,369	(227)	-	8,142
Capital assets, net.....	\$ 65,857	\$ 11,118	\$ -	\$ 76,975

Other Fund - San Francisco Market Corporation

	Balance July 1, 2004	Increases	Decreases	Balance June 30, 2005
Capital assets, being depreciated:				
Facilities and improvements.....	\$ 9,483	\$ 48	\$ -	\$ 9,531
Machinery and equipment.....	29	26	-	55
Total capital assets, being depreciated.....	9,512	74	-	9,586
Less accumulated depreciation for:				
Facilities and improvements.....	4,256	282	-	4,538
Machinery and equipment.....	-	-	-	-
Total accumulated depreciation.....	4,256	282	-	4,538
Total capital assets, being depreciated, net.....	5,256	(208)	-	5,048
Capital assets, net.....	\$ 5,256	\$ (208)	\$ -	\$ 5,048

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**Total Business-type Activities**

	Balance July 1, 2004	Increases *	Decreases *	Balance June 30, 2005
Capital assets, not being depreciated:				
Land.....	\$ 193,781	\$ -	\$ -	\$ 193,781
Construction in progress.....	640,769	361,316	(280,517)	721,568
Total capital assets, not being depreciated.....	834,550	361,316	(280,517)	915,349
Capital assets, being depreciated:				
Facilities and improvements.....	8,794,997	209,507	(4,119)	9,000,385
Machinery and equipment.....	1,393,054	18,357	(11,427)	1,399,984
Infrastructure.....	703,673	13,052	-	716,725
Property held under lease.....	2,294	508	-	2,802
Easements.....	135,598	3,011	-	138,609
Total capital assets, being depreciated.....	11,029,616	244,435	(15,546)	11,258,505
Less accumulated depreciation for:				
Facilities and improvements.....	2,645,001	274,889	(790)	2,919,100
Machinery and equipment.....	480,347	82,372	(10,670)	552,049
Infrastructure.....	209,002	22,680	-	231,682
Property held under lease.....	46	89	-	135
Easements.....	46,445	6,630	-	53,075
Total accumulated depreciation.....	3,380,841	386,660	(11,460)	3,756,041
Total capital assets, being depreciated, net.....	7,648,775	(142,225)	(4,086)	7,502,464
Capital assets, net.....	\$ 8,483,325	\$ 219,091	\$ (284,603)	\$ 8,417,813

\* The increases and decreases include transfers of fixed assets from properties held under lease to facilities and improvements.

Depreciation expense was charged to functions/programs of the primary government as follows (in thousands):

Governmental Activities	
Public protection.....	\$ 10,224
Public works, transportation, and commerce.....	15,693
Human welfare and neighborhood development.....	551
Community health.....	916
Culture and recreation.....	23,915
General administration and finance.....	13,498
Capital assets held by the City's internal service funds charged to the various functions on a prorated basis.....	963
Total depreciation expense - governmental activities.....	\$ 65,760
Business-type activities:	
Airport.....	\$ 161,641
Transportation.....	118,421
Port.....	9,967
Water.....	40,112
Power.....	10,759
Hospitals.....	7,678
Sewer.....	37,800
Market.....	282
Total depreciation expense - business-type activities.....	\$ 386,660

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Equipment is generally estimated to have useful lives of 2 to 40 years, except for certain equipment of the Water Department that has an estimated useful life of up to 75 years. Facilities and improvements are generally estimated to have useful lives from 15 to 50 years, except for utility type assets of the Water Department (Water), Hetch Hetchy Water and Power (Hetch Hetchy), the Clean Water Program (CWP), the Municipal Transportation Agency (MTA), Laguna Honda Hospital (LHH), and the Port of San Francisco (Port) that have estimated useful lives from 51 to 175 years. These long-lived assets include reservoirs, aqueducts, pumping stations of Hetch Hetchy, Cable Car Barn facilities and structures of MTA, building and structures of LHH, and pier substructures of the Port and totaled \$1.5 billion as of June 30, 2005. In addition, the Water Department had utility type assets with useful lives over 100 years, which totaled \$4.5 million as of June 30, 2005.

During the fiscal year ended June 30, 2005, the City's enterprise funds incurred total interest expense and interest income of approximately \$268 million and \$33.3 million, respectively. Of these amounts, interest expense of approximately \$8.3 million was capitalized, while no interest income was received as part of the cost of constructing proprietary capital assets.

During fiscal year ended June 30, 2005, Water, Hetch Hetchy, and CWP expensed \$14.1 million, \$3.3 million, and \$1.7 million, respectively, related to capitalized design and planning costs on certain projects that were discontinued. The amounts of the write-off were recognized as other operating expense in the accompanying financial statements.

Special items identify significant transactions or events within the control of management that are either unusual in nature or infrequent in occurrence. During fiscal year ended June 30, 2005, the Airport recognized a loss due to asset impairment of approximately \$50 million (including capitalized interest of \$5 million) relating to potential runway reconfigurations, construction methods, and materials.

**Component Unit - Redevelopment Agency**

Capital asset activity of the Redevelopment Agency for the year ended June 30, 2005 was as follows (in thousands):

	Balance July 1, 2004	Increases	Decreases	Balance June 30, 2005
Capital assets, not being depreciated:				
Property held under lease.....	\$ 82,682	\$ 22,276	\$ -	\$ 104,958
Construction in progress.....	31,568	17,494	(26,770)	22,292
Total capital assets, not being depreciated/amortized.....	114,250	39,770	(26,770)	127,250
Capital assets, being depreciated:				
Facilities and improvements.....	137,212	24,227	-	161,439
Leasehold improvements.....	21,602	-	-	21,602
Machinery and equipment.....	7,759	68	-	7,827
Total capital assets, being depreciated.....	166,573	24,295	-	190,868
Less accumulated depreciation and amortization for:				
Facilities and improvements.....	32,332	3,683	-	36,015
Leasehold improvements.....	7,354	432	-	7,786
Machinery and equipment.....	7,157	283	-	7,440
Total accumulated depreciation and amortization.....	46,843	4,398	-	51,241
Total capital assets, being depreciated, net.....	119,730	19,897	-	139,627
Redevelopment Agency capital assets, net.....	\$ 233,980	\$ 59,667	\$ (26,770)	\$ 266,877

**CITY AND COUNTY OF SAN FRANCISCO  
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June 30, 2005**

**(8) BONDS, LOANS, CAPITAL LEASES AND OTHER PAYABLES**

The following is a summary of long-term obligations of the City as of June 30, 2005 (in thousands):

GOVERNMENTAL ACTIVITIES			
Type of Obligation and Purpose	Final Maturity Date	Remaining Interest Rates	Amount
<b>GENERAL OBLIGATION BONDS (a):</b>			
Affordable housing.....	2021	4.0 to 7.05%	\$ 84,030
California Academy of Sciences.....	2024	3.0 to 5.25%	7,805
Library.....	2022	2.5 to 5.0%	35,940
Laguna Honda Hospital.....	2030	3.25 to 5.0%**	230,000
Museums.....	2019	4.5 to 5.5%	13,345
Parks and playgrounds.....	2024	2.4 to 5.75%	135,570
Schools.....	2023	2.4 to 5.75%	131,760
Zoo facilities.....	2022	2.5 to 5.75%	33,525
Refunding.....	2016	3.0 to 5.75%	414,380
General obligation bonds - governmental activities.....			1,086,355
<b>LEASE REVENUE BONDS:</b>			
San Francisco Finance Corporation (b) & (e).....	2030	2.0 to 5.5%**	230,620
Lease revenue bonds - governmental activities.....			230,620
<b>OTHER LONG-TERM OBLIGATIONS:</b>			
Certificates of participation (c) & (d).....	2034	3.0 to 5.3%	283,320
Commercial Paper (c).....	2006	1.85 to 2.85%	150,000
Loans (c), (d) & (f).....	2015	2.0 to 6.7%	7,961
Capital leases payable (c) & (f).....	2024	1.5 to 7.05%	198,703
Settlement Obligation Bonds (d).....	2011	2.4 to 3.05%	38,670
Accrued vacation and sick leave (d) & (f).....			125,037
Accrued workers' compensation (d) & (f).....			214,805
Estimated claims payable (d) & (f).....			83,537
Other long-term obligations - governmental activities.....			1,102,033
<b>DEFERRED AMOUNTS:</b>			
Bond issuance premiums.....			16,254
Bond issuance discounts.....			(2,425)
Bond refunding.....			(5,843)
Deferred amounts.....			7,986
Governmental activities total long-term obligations.....			\$ 2,426,994

Debt service payments are made from the following sources:

- (a) Property tax recorded in the Debt Service Fund.
- (b) Lease revenues from participating departments in the General, Special Revenue and Enterprise Funds.
- (c) Revenues recorded in the Special Revenue Funds.
- (d) Revenues recorded in the General Fund.
- (e) Hotel taxes and other revenues recorded in the General and Special Revenue Funds.
- (f) User-charge reimbursements from the General, Special Revenue and Enterprise Funds.

Internal Service Funds serve primarily the governmental funds. Accordingly, long-term liabilities for the Internal Service Funds are included in the above amounts.

\* Laguna Honda Hospital General Obligation Bonds Series 2005 A are fixed rate bonds and Series 2005 B, C and D are variable rate bonds that reset weekly. The remaining interest rates stated are for Series 2005 A. The average interest rate for the variable rate bonds from issuance date of May 26, 2005 through June 30, 2005 was 2.42%. The rate at June 30, 2005 was 2.20%.

\*\* Includes the Moscone Center West Expansion Project, which was financed with variable rate bonds that reset weekly. The average interest rate from issuance date of November 2, 2000 through June 30, 2005 was 1.57%. The rate at June 30, 2005 was 2.21%.

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**BUSINESS-TYPE ACTIVITIES**

Entity and Type of Obligation	Final Maturity Date	Remaining Interest Rates	Amount
<b>San Francisco International Airport:</b>			
Revenue bonds.....	2032	1.55 to 8.0%*	\$ 4,114,431
<b>Water Department:</b>			
Revenue bonds.....	2032	3.0 to 7.0%	486,970
Commercial paper.....	2006	2.98 to 2.75%	80,000
Accreted interest.....	2019	7.0%	2,749
Hetch Hetchy Water and Power:			
Notes, loans and other payables.....	2010	3.0%	595
<b>Municipal Transportation Agency:</b>			
Parking and Traffic			
Revenue bonds.....	2020	4.0 to 5.0%	21,170
Lease revenue bonds.....	2022	3.7 to 6.0%	10,465
Capital leases.....	2008	3.41 to 5.11%	195
Notes, loans and other payables**.....	2010	3.0 to 5.25%	20,266
Downtown Parking - parking revenue refunding bonds.....	2018	3.0 to 5.375%	11,440
Ellis-O'Farrell - parking revenue refunding bonds.....	2017	3.5 to 4.7%	5,315
Japan Center Garage Corporation - notes, loans and other payables.....	2008	6.75%	309
Uptown Parking - revenue bonds.....	2031	4.5 to 6.0%	18,425
<b>General Hospital Medical Center:</b>			
Capital leases.....	2010	5.7 to 8.5%	2,519
<b>Clean Water Program:</b>			
Revenue bonds.....	2026	3.0 to 5.25%	396,270
State of California - Revolving fund loans.....	2021	2.8 to 3.5%	134,783
<b>Port of San Francisco:</b>			
Revenue bonds.....	2010	2.25 to 4.0%	19,940
Notes, loans and other payables.....	2029	4.5%	3,359
<b>Laguna Honda Hospital:</b>			
Capital leases.....	2009	3.465%	2,040
Accrued vacation and sick leave.....			75,318
Accrued workers' compensation.....			176,623
Estimated claims payable.....			68,718
<b>Deferred Amounts:</b>			
Bond issuance premiums.....			45,420
Bond issuance discounts.....			(20,108)
Bond refunding.....			(92,446)
Business-type activities total long-term obligations.....			\$ 5,584,766

\* Includes Second Series Revenue Bonds Issue 31 and 32, which were issued in an auction mode. The average interest rates on the Issue 31 and 32 bonds were 1.8% and 2.36%, respectively, from the dates of issuance through June 30, 2005.

\*\* Includes an unamortized loan premium of \$0.9 million for Parking and Traffic.

Sources of funds to meet debt service requirements are revenues derived from user fees and charges for services recorded in their respective Enterprise Funds.

CITY AND COUNTY OF SAN FRANCISCO  
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COMPONENT UNITS

Type of Obligation	Final Maturity Date	Remaining Interest Rates	Amount
<b>SAN FRANCISCO REDEVELOPMENT AGENCY AND FINANCING AUTHORITY:</b>			
Lease Revenue Bonds:			
Moscone Convention Center (a).....	2025	2.0 to 7.05%	\$ 138,155
Hotel Tax Revenue Bonds (b).....	2025	4.25 to 6.94%	67,220
Financing Authority Bonds:			
Tax Allocation Revenue Bonds (c).....	2031	2.0 to 8.3%	489,671
South Beach Harbor Variable Rate Refunding Bonds (d).....	2017	Variable (2.4% at 6/30/05)	10,000
Less deferred amounts:			
Bond issuance premiums.....			8,966
Refunding loss.....			(3,042)
Sub-total.....			690,970
California Department of Boating and Waterways Loan (e).....	2037	4.5%	8,000
Accrued interest payable.....			77,025
Accrued vacation and sick leave pay.....			2,701
Component unit total long-term obligations.....			\$ 778,696

Debt service payments are made from the following sources:

- (a) Hotel taxes and operating revenues recorded in the Convention Facilities Special Revenue Fund and existing debt service/escrow trust funds.
- (b) Hotel taxes from hotels located in the Redevelopment Project Areas.
- (c) Property taxes allocated to the Redevelopment Agency based on increased assessed valuations in project areas (note 12) and existing debt service/escrow trust funds.
- (d) South Beach Harbor Project cash reserves, property tax increments and project revenues.
- (e) South Beach Harbor Project revenues (subordinated to Refunding Bonds).

Debt Compliance

There are a number of limitations and restrictions contained in the various bond indentures. The City believes it is in compliance with all significant limitations and restrictions.

Legal Debt Limit and Legal Debt Margin

As of June 30, 2005, the City's debt limit (3% of valuation subject to taxation) was \$3.2 billion. The total amount of debt applicable to the debt limit was \$1.1 billion, net of certain assets in other non-major governmental funds, and other deductions allowed by law. The resulting legal debt margin was \$2.1 billion.

Arbitrage

Under U.S. Treasury Department regulations, all governmental tax-exempt debt issued after August 31, 1986 is subject to arbitrage rebate requirements. The requirements stipulate, in general, that the earnings from the investment of tax exempt bond proceeds, which exceed related interest expenditures on the bonds, must be remitted to the Federal government on every fifth anniversary of each bond issue. The City has evaluated each general obligation bond and has recognized an arbitrage liability of \$0.4 million as of June 30, 2005. This arbitrage liability is reported in deferred credits and other liabilities in the governmental activities of the statement of net assets. The Finance Corporation has evaluated their lease revenue bonds, and a liability of \$0.2 million was reported in the deferred credits and other liabilities in the Internal Service Fund as of June 30, 2005. Each Enterprise Fund has performed a similar analysis of its debt which is subject to arbitrage rebate requirements. Any material arbitrage liability related to the

CITY AND COUNTY OF SAN FRANCISCO  
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debt of the Enterprise Funds has been recorded as a liability in the respective fund. In addition, the Redevelopment Agency records any arbitrage liability in deferred credits and other liabilities.

Assessment District

During June 1996, the City issued \$1 million of Limited Obligation Improvement Bonds for the Bayshore Hester Assessment District No. 95-1. These bonds were issued pursuant to the Improvement Bond Act of 1915. The proceeds were used to finance the construction of a new public right-of-way. The bonds began to mature during the fiscal year ended June 30, 1999 and continue through 2026 bearing interest from 6.0% to 6.85%. These bonds do not represent obligations of the City. Neither the faith and credit nor the taxing power of the City is pledged to the payment of the bonds. Accordingly, the debt has not been included in the basic financial statements. Assessments collected for repayment of this debt are received in the Tax Collection Agency Fund. Unpaid assessments constitute fixed liens on the lots and parcels assessed within the Bayshore-Hester Assessment District and do not constitute a personal indebtedness of the respective owners of such lots and parcels.

Mortgage Revenue Bonds

In order to facilitate affordable housing, the City issues mortgage revenue bonds for the financing of multifamily rental housing and for below-market rate mortgage financing for first time homebuyers. These obligations are secured by the related mortgage indebtedness and are not obligations of the City. As of June 30, 2005, the aggregate outstanding obligation of such bonds was \$130 million.

Changes in Long-Term Obligations

The changes in long-term obligations for governmental activities for the year ended June 30, 2005, are as follows (in thousands):

	July 1, 2004	Additional Obligations, Interest Accrual and Net Increases	Current Maturities, Retirements, and Net Decreases	June 30, 2005	Amounts Due Within One Year
<b>Governmental activities:</b>					
Bonds payable:					
General obligation bonds.....	\$ 844,350	\$ 306,875	\$ (64,870)	\$ 1,086,355	\$ 67,805
Lease revenue bonds.....	245,680	-	(15,040)	230,620	17,780
Certificates of participation.....	290,635	39,350	(46,665)	283,320	7,160
Settlement obligation bond.....	44,275	-	(5,605)	38,670	5,715
Less deferred amounts:					
For insurance premiums.....	4,912	11,969	(647)	16,234	-
For insurance discounts.....	(2,509)	-	84	(2,425)	-
On refunding.....	(6,339)	(253)	749	(5,843)	-
Total Bonds payable.....	1,421,004	357,961	(132,014)	1,646,951	98,460
Commercial Paper.....	50,000	100,000	-	150,000	150,000
Loans.....	9,515	500	(2,054)	7,961	943
Capital leases.....	194,815	6,364	(2,476)	198,703	14,868
Accrued vacation and sick leave pay.....	128,417	72,900	(76,280)	125,037	63,088
Accrued workers' compensation.....	213,630	34,042	(32,867)	214,805	44,624
Estimated claims payable.....	79,805	29,360	(25,628)	83,537	37,487
Governmental activities long-term obligations..	\$ 2,097,186	\$ 801,127	\$ (271,319)	\$ 2,626,994	\$ 409,500

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Internal Service Funds serve primarily the governmental funds, the long-term liabilities of which are included as part of the above totals for governmental activities. At the year ended June 30, 2005, \$230.7 million of lease revenue bonds, \$0.5 million of capital leases, \$0.1 million of loans, \$3.7 million of accrued vacation and sick leave pay and \$1.2 million of accrued workers' compensation are included in the above amounts. Also, for the governmental activities, claims and judgments and compensated absences are generally liquidated by the general fund.

The changes in long-term obligations for each enterprise fund for the year ended June 30, 2005, are as follows (in thousands):

<b>San Francisco International Airport</b>					
	July 1, 2004	Additional Obligations, Interest Accretion and Net Increases	Current Maturities Retirements, and Net Decreases	June 30, 2005	Amounts Due Within One Year
<b>Bonds payable:</b>					
Revenue bonds.....	\$ 4,173,170	\$ 311,586	\$ (370,335)	\$ 4,114,431	\$ 79,126
Less deferred amounts:					
For issuance premiums.....	17,544	-	(435)	17,109	-
For issuance discounts.....	(19,059)	-	1,709	(17,350)	-
On refunding.....	(53,004)	(13,281)	5,695	(60,590)	-
Total bonds payable.....	4,118,651	298,315	(363,366)	4,053,600	79,126
Accrued vacation and sick leave pay.....	11,576	7,788	(7,874)	11,490	5,928
Accrued workers' compensation.....	5,155	2,316	(2,352)	5,119	1,339
Estimated claims payable.....	459	575	(189)	845	812
Long-term obligations.....	<u>\$ 4,135,841</u>	<u>\$ 308,994</u>	<u>\$ (373,781)</u>	<u>\$ 4,071,054</u>	<u>\$ 87,205</u>

**CITY AND COUNTY OF SAN FRANCISCO  
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The changes in long-term obligations for each enterprise fund for the year ended June 30, 2005, are as follows (in thousands) - continued:

	July 1, 2004	Additional Obligations, Interest Accretion and Net Increases	Current Maturities Retirements, and Net Decreases	June 30, 2005	Amounts Due Within One Year
<b>Water Department</b>					
<b>Bonds payable:</b>					
Revenue bonds.....	\$ 501,025	\$ -	\$ (14,055)	\$ 486,970	\$ 14,790
Less deferred amounts:					
For issuance premiums.....	6,932	-	(245)	6,687	-
For issuance discounts.....	(2,709)	-	(49)	(2,758)	-
On refunding.....	(7,865)	-	474	(7,411)	-
Total bonds payable.....	497,353	-	(13,875)	483,488	14,790
Accrued interest payable.....	2,567	182	-	2,749	-
Commercial paper.....	25,000	55,000	-	80,000	80,000
Accrued vacation and sick leave pay.....	9,130	6,176	(5,722)	9,584	4,755
Accrued workers' compensation.....	11,695	669	(2,013)	10,351	2,159
Estimated claims payable.....	6,111	1,385	(2,210)	5,286	1,225
Long-term obligations.....	<u>\$ 551,866</u>	<u>\$ 63,412</u>	<u>\$ (23,820)</u>	<u>\$ 591,458</u>	<u>\$ 102,929</u>
<b>Hetch Hetchy Water and Power</b>					
<b>Notes, loans, and other payables:</b>					
Accrued vacation and sick leave pay.....	\$ 693	\$ -	\$ (98)	\$ 595	\$ 101
Accrued workers' compensation.....	1,798	973	(902)	1,869	988
Estimated claims payable.....	2,276	463	(289)	2,450	500
Long-term obligations.....	<u>169</u>	<u>3,702</u>	<u>(1,869)</u>	<u>2,002</u>	<u>432</u>
<b>Municipal Transportation Agency</b>					
<b>Bonds payable:</b>					
Revenue bonds.....	\$ 58,420	\$ -	\$ (2,070)	\$ 56,350	\$ 2,365
Lease revenue bonds.....	11,425	-	(960)	10,465	1,010
Less deferred amounts:					
For issuance premiums.....	969	-	(29)	940	-
Total bonds payable.....	70,814	-	(3,059)	67,755	3,375
Notes, loans, and other payables.....	24,299	335	(4,059)	20,575	4,124
Capital leases.....	561	91	(457)	195	138
Accrued vacation and sick leave pay.....	24,219	19,077	(19,196)	24,100	13,810
Accrued workers' compensation.....	119,440	17,443	(21,531)	115,352	25,289
Estimated claims payable.....	33,844	23,602	(7,680)	49,766	16,836
Long-term obligations.....	<u>\$ 273,177</u>	<u>\$ 60,548</u>	<u>\$ (55,982)</u>	<u>\$ 277,743</u>	<u>\$ 63,572</u>
* Includes an unamortized loan premium of \$0.9 million for Parking and Traffic.					
<b>General Hospital Medical Center</b>					
<b>Capital leases:</b>					
Accrued vacation and sick leave pay.....	\$ 2,205	\$ 959	\$ (845)	\$ 2,519	\$ 653
Accrued workers' compensation.....	13,564	10,231	(9,559)	14,236	8,167
Long-term obligations.....	<u>22,993</u>	<u>4,199</u>	<u>(4,293)</u>	<u>22,899</u>	<u>4,550</u>
Long-term obligations.....	<u>\$ 38,762</u>	<u>\$ 15,389</u>	<u>\$ (14,497)</u>	<u>\$ 39,654</u>	<u>\$ 13,370</u>

**CITY AND COUNTY OF SAN FRANCISCO  
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The changes in long-term obligations for all enterprise funds for the year ended June 30, 2005, are as follows (in thousands) - continued:

	July 1, 2004	Additional Obligations, Interest Accretion and Net Increases	Current Maturities Retirements, and Net Decreases	June 30, 2005	Amounts Due Within One Year
<b>Clean Water Program</b>					
Bonds payable:					
Revenue bonds:	\$ 396,270	\$ -	\$ -	\$ 396,270	\$ -
Less deferred amounts:					
For insurance premiums:	21,386	-	(1,005)	20,381	-
On refunding:	(25,124)	-	1,727	(23,397)	-
Total bonds payable:	392,532	-	722	393,254	-
State of California - Revolving fund loans:	150,196	-	(15,413)	134,783	15,914
Accrued vacation and sick leave pay:	3,755	2,208	(1,869)	4,095	2,173
Accrued workers' compensation:	4,800	721	(847)	4,674	967
Estimated claims payable:	4,761	4,779	(448)	9,092	2,241
Long-term obligations:	\$ 595,045	\$ 7,708	\$ (17,859)	\$ 545,898	\$ 21,295
<b>Port of San Francisco</b>					
Bonds payable:					
General obligation bonds:	\$ 400	\$ -	\$ (400)	\$ -	\$ -
Revenue bonds:	27,095	19,940	(27,095)	19,940	3,330
Less deferred amounts:					
On refunding:	216	159	(72)	303	-
Total bonds payable:	26,923	19,989	(27,317)	19,195	3,330
Notes, loans, and other payables:	3,436	-	(77)	3,359	80
Capital leases:	23	-	(23)	-	-
Accrued vacation and sick leave pay:	1,839	1,431	(1,578)	1,692	922
Accrued workers' compensation:	3,113	417	(804)	2,726	547
Estimated claims payable:	2,287	300	(860)	1,727	957
Long-term obligations:	\$ 37,621	\$ 21,737	\$ (30,659)	\$ 28,699	\$ 5,896
<b>Laguna Honda Hospital</b>					
Capital leases:	\$ 2,102	\$ 409	\$ (471)	\$ 2,040	\$ 499
Accrued vacation and sick leave pay:	8,008	6,200	(5,046)	9,252	4,881
Accrued workers' compensation:	14,024	27,086	(28,066)	13,052	2,654
Long-term obligations:	\$ 24,134	\$ 33,787	\$ (34,577)	\$ 23,344	\$ 8,034

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A summary of the changes in long-term obligations for all enterprise funds for the year ended June 30, 2005, is as follows (in thousands):

	July 1, 2004	Additional Obligations, Interest Accretion and Net Increases	Current Maturities Retirements, and Net Decreases	June 30, 2005	Amounts Due Within One Year
<b>Total Business-type Activities:</b>					
Bonds payable:					
General obligation bonds:	\$ 400	\$ -	\$ (400)	\$ -	\$ -
Revenue bonds:	5,155,980	331,536	(413,555)	5,073,961	96,671
Lease revenue bonds:	11,425	-	(960)	10,465	1,010
Less deferred amounts:					
For insurance premiums:	47,047	159	(1,785)	45,420	-
For insurance discounts:	(21,768)	-	1,650	(20,118)	-
On refunding:	(66,801)	(13,791)	8,146	(62,446)	-
Total bonds payable:	5,106,283	317,904	(406,865)	5,017,292	100,681
Accrued interest payable:	2,567	182	-	2,749	-
Commercial paper:	25,000	55,000	-	80,000	80,000
State of California - Revolving fund loans:	150,196	-	(15,413)	134,783	15,914
Notes, loans, and other payables:	28,428	335	(4,234)	24,529	4,305
Capital leases:	4,891	1,482	(1,619)	4,754	1,290
Accrued vacation and sick leave pay:	73,890	54,174	(52,746)	75,318	41,624
Accrued workers' compensation:	183,496	53,330	(60,203)	176,623	38,005
Estimated claims payable:	47,631	34,324	(13,237)	68,718	22,503
Business-type activities long term obligations:	\$ 5,622,382	\$ 516,731	\$ (554,347)	\$ 5,584,765	\$ 304,322
<b>Component Unit:</b>					
Redevelopment Agency					
Bonds payable:	\$ 727,713	\$ -	\$ (52,667)	\$ 675,046	\$ 28,581
Refunding bonds:	11,500	-	(1,500)	10,000	-
Less deferred amounts:					
For insurance premiums:	9,641	-	(675)	8,966	-
On refunding:	(3,263)	-	221	(3,042)	-
Total bonds payable:	745,591	-	(54,621)	690,970	28,581
Accrued interest payable:	142,388	9,167	(74,530)	77,025	2,084 (1)
Notes, loans, and other payables:	8,000	-	-	8,000	-
Accrued vacation and sick leave pay:	2,733	6	(38)	2,701	1,092
Component unit - long term obligations:	\$ 898,712	\$ 9,173	\$ (129,189)	\$ 778,695	\$ 31,757

(1) This amount is included in accrued interest payable in the accompanying Statement of Net Assets.

**CITY AND COUNTY OF SAN FRANCISCO**  
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Annual debt service requirements to maturity for all bonds and loans outstanding as of June 30, 2005, for governmental activities are as follows (in thousands):

Fiscal Year Ending June 30	Governmental Activities <sup>(1)(2)(3)</sup>					
	General Obligation Bonds		Lease Revenue Bonds		Other Long-Term Obligations	
	Principal	Interest	Principal	Interest	Principal	Interest
2006.....	\$ 67,965	\$ 50,878	\$ 17,680	\$ 6,979	\$ 13,818	\$ 14,788
2007.....	70,795	47,346	15,805	6,424	15,977	14,289
2008.....	78,060	43,871	13,955	5,928	15,863	13,723
2009.....	81,715	40,079	12,955	5,469	16,427	13,165
2010.....	82,495	36,070	7,180	5,019	16,921	12,609
2011-2015.....	327,125	122,872	35,670	21,438	61,520	54,236
2016-2020.....	209,045	95,107	35,965	15,651	48,745	41,711
2021-2025.....	98,385	17,084	42,970	9,631	43,265	30,636
2026-2030.....	69,900	5,279	47,700	3,686	51,050	18,860
2031-2035.....	-	-	-	-	46,365	4,894
Total.....	\$ 1,098,355	\$ 420,596	\$ 230,620	\$ 80,225	\$ 329,951	\$ 218,891
						\$ 1,946,936
						\$ 719,702

- (1) The specific year for payment of estimated claims payable, accrued vacation and sick leave pay and accrued workers' compensation is not practicable to determine.
- (2) The payment stream for principal and interest on commercial paper is not practicable to determine because the timing of the issuance and payment is based on project expenditures.
- (3) Includes the following variable rate demand notes, Moscone Center Expansion Project Lease Revenue Bonds and Laguna Honda Hospital General Obligation Bonds. Currently, they bear interest at a weekly rate of 2.21% and 2.2% respectively, at June 30, 2005.

The annual debt service requirement to maturity for all bonds and loans outstanding as of June 30, 2005, for each enterprise fund is as follows (in thousands):

Fiscal Year Ending June 30	San Francisco International Airport <sup>(1)</sup>					
	Revenue Bonds		Other Long-Term Obligations		Total	
	Principal	Interest	Principal	Interest	Principal	Interest
2006.....	\$ 79,126	\$ 201,214	\$ -	\$ -	\$ 79,126	\$ 201,214
2007.....	86,505	193,119	-	-	86,505	193,119
2008.....	105,720	192,997	-	-	105,720	192,997
2009.....	110,865	183,512	-	-	110,865	183,512
2010.....	118,795	182,488	-	-	118,795	182,488
2011-2015.....	759,270	816,444	-	-	759,270	816,444
2016-2020.....	940,920	614,594	-	-	940,920	614,594
2021-2025.....	1,116,380	369,838	-	-	1,116,380	369,838
2026-2030.....	742,520	122,053	-	-	742,520	122,053
2031-2035.....	54,330	3,637	-	-	54,330	3,637
Total.....	\$ 4,114,431	\$ 2,888,886	\$ -	\$ -	\$ 4,114,431	\$ 2,888,886

- (1) The specific year for payment of estimated claims payable, accrued vacation and sick leave pay and accrued workers' compensation is not practicable to determine.

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The annual debt service requirement to maturity for all bonds and loans outstanding as of June 30, 2005, for each enterprise fund is as follows (in thousands) - continued:

Fiscal Year Ending June 30	Water Department <sup>(1)(2)</sup>					
	Revenue Bonds		Other Long-Term Obligations		Total	
	Principal	Interest	Principal	Interest	Principal	Interest
2006.....	\$ 14,790	\$ 23,315	\$ -	\$ -	\$ 14,790	\$ 23,315
2007.....	15,450	22,665	-	-	15,450	22,666
2008.....	16,225	21,921	-	-	16,225	21,921
2009.....	17,035	21,131	-	-	17,035	21,131
2010.....	17,805	20,370	-	-	17,805	20,370
2011-2015.....	102,670	88,294	-	-	102,670	88,294
2016-2020.....	85,815	64,100	-	-	85,815	64,100
2021-2025.....	84,165	43,683	-	-	84,165	43,683
2026-2030.....	86,095	22,183	-	-	86,095	22,183
2031-2035.....	46,920	3,142	-	-	46,920	3,142
Total.....	\$ 496,970	\$ 330,765	\$ -	\$ -	\$ 496,970	\$ 330,765

Fiscal Year Ending June 30	Hetch Hetchy Water and Power <sup>(1)</sup>					
	Revenue Bonds		Other Long-Term Obligations		Total	
	Principal	Interest	Principal	Interest	Principal	Interest
2006.....	\$ -	\$ -	\$ 101	\$ 17	\$ 101	\$ 17
2007.....	-	-	104	14	104	14
2008.....	-	-	107	11	107	11
2009.....	-	-	110	8	110	8
2010.....	-	-	115	4	115	4
2011-2015.....	-	-	58	1	58	1
Total.....	\$ -	\$ -	\$ 595	\$ 55	\$ 595	\$ 55

Fiscal Year Ending June 30	Municipal Transportation Agency <sup>(1)(3)</sup>					
	Revenue and Lease Revenue Bonds		Other Long-Term Obligations		Total	
	Principal	Interest	Principal	Interest	Principal	Interest
2006.....	\$ 3,375	\$ 3,281	\$ 4,123	\$ 931	\$ 7,498	\$ 4,212
2007.....	3,500	3,147	4,331	723	7,831	3,870
2008.....	3,650	3,003	4,519	505	8,169	3,508
2009.....	3,810	2,851	6,381	283	10,191	3,134
2010.....	3,125	2,707	279	61	3,404	2,768
2011-2015.....	15,715	11,221	-	-	15,715	11,221
2016-2020.....	18,405	6,420	-	-	18,405	6,420
2021-2025.....	4,315	2,914	-	-	4,315	2,914
2026-2030.....	-	1,420	-	-	-	1,420
2031-2035.....	10,920	78	-	-	10,920	78
Total.....	\$ 66,815	\$ 37,042	\$ 19,633	\$ 2,503	\$ 86,448	\$ 39,545

- (1) The specific year for payment of accrued interest payable (Water Department), estimated claims payable, accrued vacation and sick leave pay and accrued workers' compensation is not practicable to determine.
- (2) The payment stream for principal and interest on commercial paper is not practicable to determine because the timing of the issuance and payment is based on project expenditures.
- (3) Unamortized loan premiums of \$0.9 million (MTA) are not included in principal payments.

**CITY AND COUNTY OF SAN FRANCISCO**  
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The annual debt service requirement to maturity for all bonds and loans outstanding as of June 30, 2005, for each enterprise fund is as follows (in thousands) - continued:

Fiscal Year Ending	Clean Water Program <sup>(1)</sup>			
	Revenue Bonds		Other Long-Term Obligations	
	Principal	Interest	Principal	Interest
2006.....	\$ -	\$ 17,219	\$ 15,914	\$ 4,218
2007.....	33,445	16,718	16,430	3,701
2008.....	34,500	15,698	13,337	3,168
2009.....	35,665	14,646	13,761	2,744
2010.....	37,130	13,183	14,199	2,307
2011-2015.....	121,610	48,948	46,444	5,795
2016-2020.....	79,255	22,653	12,956	1,145
2021-2025.....	51,155	5,310	1,702	49
2026-2030.....	3,510	83	-	-
Total.....	\$ 386,270	\$ 154,458	\$ 134,783	\$ 23,127

Fiscal Year Ending	Port of San Francisco <sup>(1)</sup>			
	Revenue Bonds		Other Long-Term Obligations	
	Principal	Interest	Principal	Interest
2006.....	\$ 3,330	\$ 554	\$ 80	\$ 151
2007.....	3,975	463	84	148
2008.....	4,070	348	88	144
2009.....	4,185	222	92	140
2010.....	4,320	75	96	136
2011-2015.....	-	-	549	609
2016-2020.....	-	-	685	474
2021-2025.....	-	-	853	305
2026-2030.....	-	-	832	95
Total.....	\$ 19,940	\$ 1,652	\$ 3,359	\$ 2,202

A summary of the annual debt service requirement to maturity for all bonds and loans outstanding as of June 30, 2005, for business type activities is as follows (in thousands):

Fiscal Year Ending	Total Business-type Activities <sup>(1)(2)(3)</sup>			
	Revenue Bonds		Other Long-Term Obligations	
	Principal	Interest	Principal	Interest
2006.....	\$ 100,681	\$ 245,693	\$ 20,218	\$ 5,317
2007.....	142,875	241,103	20,949	4,596
2008.....	164,165	233,967	18,051	3,828
2009.....	171,560	227,362	20,344	3,175
2010.....	181,175	218,823	14,689	2,508
2011-2015.....	999,265	994,867	47,051	6,405
2016-2020.....	1,124,336	707,757	13,681	1,619
2021-2025.....	1,256,015	420,745	2,555	354
2026-2030.....	832,125	145,739	832	95
2031-2035.....	112,170	6,957	-	-
Total.....	\$ 5,094,426	\$ 3,412,003	\$ 158,370	\$ 27,887

- (1) The specific year for payment of accrued interest payable (Water Department), estimated claims payable, accrued vacation and sick leave pay and accrued workers' compensation is not practicable to determine.
- (2) The payment stream for principal and interest on commercial paper is not practicable to determine because the timing of the issuance and payment is based on project expenditures.
- (3) Unamortized loan premiums of \$0.9 million (MTA) are not included in principal payments.

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The annual debt service requirement to maturity for all bonds and loans outstanding as of June 30, 2005, for the component unit are as follows (in thousands):

Fiscal Year Ending	Component Unit: Redevelopment Agency <sup>(1)</sup>									
	Lease Revenue Bonds		Tax Revenue Bonds		Other Long-Term Obligations		Total			
	Principal	Interest	Principal	Interest	Principal	Interest	Principal	Interest		
2006.....	\$ 5,510	\$ 12,361	\$ 23,071	\$ 27,855	\$ -	\$ 785	\$ 28,581	\$ 41,003		
2007.....	5,146	12,728	24,639	26,934	1	785	29,786	40,447		
2008.....	5,544	13,027	27,018	24,141	882	779	33,444	37,947		
2009.....	5,360	13,289	26,212	24,627	1,107	757	32,669	38,673		
2010.....	5,152	13,665	27,051	23,529	1,169	668	33,372	37,362		
2011-2015.....	28,933	65,668	160,515	90,251	7,767	2,379	197,215	196,328		
2016-2020.....	68,040	11,171	170,492	41,755	1,190	1,489	238,722	54,415		
2021-2025.....	14,480	1,553	62,742	43,001	1,483	1,196	78,705	46,150		
2026-2030.....	-	-	13,275	1,899	1,849	831	15,124	2,730		
2031-2035.....	-	-	1,876	54	2,304	376	4,160	430		
2036-2040.....	-	-	-	-	248	12	248	12		
Total.....	\$ 138,155	\$ 143,792	\$ 536,891	\$ 304,047	\$ 18,000	\$ 10,058	\$ 683,046	\$ 457,887		

(1) The specific year for payment of accrued interest payable and accrued vacation and sick leave pay is not practicable to determine.

**Governmental Activities Long-term Liabilities**

General Obligation Bonds

The City issues general obligation bonds to provide funds for the acquisition or improvement of real property and construction of affordable housing. General obligation bonds have been issued for both governmental and business-type activities. The net authorized and unissued governmental activities general obligation bonds for the fiscal year ended June 30, 2005, are as follows (in thousands):

Governmental Activities - General Obligation Bonds	
(in thousands)	
Authorized and unissued as of June 30, 2004.....	\$ 872,060
Bonds issued:	
Series 2004A, Neighborhood Recreation and Park Facilities Improvement Bonds.....	(68,800)
Series 2004B, California Academy of Sciences Improvement Bonds.....	(8,075)
Series 2005A, Laguna Honda Hospital.....	(110,000)
Series 2005B, C & D, Laguna Honda Hospital.....	(120,000)
Net authorized and unissued as of June 30, 2005.....	\$ 565,185

There were no new authorizations on general obligation bonds in the year ended June 30, 2005.

In October 2004, the City issued General Obligation Bonds, Neighborhood Recreation and Park Facilities Improvement Bonds, Series 2004A in the amount of \$68.8 million. Interest rates range from 3.0% to 5.0%. The bonds mature from June 2005 through June 2024. The bonds were issued to provide funds to finance the acquisition, construction and/or reconstruction of certain improvements to recreation and park facilities in the City, and all other works, property and structures necessary or convenient for these purposes. Debt service payments are funded through ad valorem taxes on property.



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In October 2004, the City issued General Obligation Bonds, California Academy of Sciences Improvement Bonds, Series 2004B in the amount of \$8.1 million. Interest rates range from 3.0% to 5.0%. The bonds mature from June 2005 through June 2024. The bonds were issued to provide funds to finance the acquisition, construction, and/or reconstruction of certain improvements to the California Academy of Sciences, and all other works, property and structures necessary or convenient for these purposes. Debt service payments are funded through ad valorem taxes on property.

In May 2005, the City issued General Obligation Bonds, Laguna Honda Hospital, Series 2005A, in the amount of \$110 million and Series 2005B, C and D in the amount of \$40 million each, totaling \$120 million. Interest rates for Series 2005A ranges from 3.25% to 5.0%. The Bonds mature from June 2005 through June 2021. Series B, C & D Bonds are variable rate demand and interest rate resets weekly. The bonds mature from June 2021 through June 2030. The bonds were issued to provide funds to finance the acquisition, improvement, construction, and/or reconstruction of a new health care, assisted living and/or other type of continuing care facility or facilities to replace Laguna Honda Hospital. Debt service payments are funded through ad valorem taxes on property.

**Lease Revenue Bonds**

The changes in governmental activities - lease revenue bonds for the year ended June 30, 2005 were as follows:

**Governmental Activities - Lease Revenue Bonds**  
(In thousands)

Authorized and unissued as of June 30, 2004.....	\$ 125,218
Increase in authorization in this fiscal year:	
Current year annual increase in Finance Corporation's equipment program.....	1,886
Current year maturities in Finance Corporation's equipment program.....	<u>8,450</u>
Net authorized and unissued as of June 30, 2005.....	<u>\$ 135,554</u>

**Finance Corporation**

The purpose of the Finance Corporation is to provide a means to publicly finance through lease financings, the acquisition, construction and installation of facilities, equipment and other tangible real and personal property for the City's general governmental purposes.

The Finance Corporation uses lease revenue bonds to finance the purchase or construction of property and equipment, which are in turn leased to the City under the terms of an Indenture and Equipment Lease Agreement. These assets are then recorded in the basic financial statements of the City. Since the sole purpose of the bond proceeds is to provide lease financing to the City, any amounts that are not applied towards the acquisition or construction of real and personal property such as unapplied acquisition funds, bond issue costs, amounts withheld pursuant to reserve fund requirements, and amounts designated for capitalized interest are recorded as deferred credits until such time as they are used for their intended purposes.

**(a) Equipment Lease Program**

In the June 5, 1990 election, the voters of the City approved Proposition C, which amended the City Charter to allow the City to lease-purchase up to \$20 million of equipment through a non-profit corporation using tax-exempt obligations.

Beginning July 1, 1991, the Finance Corporation was authorized to issue lease revenue bonds up to \$20 million in aggregate principal amount outstanding plus 5% annual adjustment each July 1. As of

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June 30, 2005, the total authorized amount is \$39.6 million. The total accumulated annual authorization since 1990 is \$19.6 million of which \$1.9 million is new annual authorization for the fiscal year ended June 30, 2005.

The equipment lease program functions as a revolving bond authorization fund. That is, for each dollar in bond principal that is repaid, a new dollar can be issued. The Finance Corporation has issued \$104 million in equipment lease revenue bonds since 1991. As of June 30, 2005, \$85.8 million has been repaid leaving \$18.2 million in equipment lease revenue bonds outstanding and \$21.4 million available for new issuance.

The Lease Revenue Bonds, Series 2005A were originally scheduled for issuance in the fiscal year 2004-2005. In anticipation of the issuance of the Lease Revenue Bonds, Series 2005A, expenditures in the total amount of \$2.3 million for equipment were incurred in fiscal year 2004-2005. The Lease Revenue Bonds, Series 2005A were subsequently issued in October 2005 in the aggregate principal amount of \$9.4 million (see note 17). The issuance of the Lease Revenue Bonds, Series 2005A was delayed due to the budget constraints to alleviate the City's general fund of lease payment in fiscal year 2005-2006.

**(b) City-wide Communication System**

In 1993, the voters approved the issuance of up to \$50 million in lease revenue bonds to finance the acquisition and construction of a citywide emergency radio communication system (800 MHz). The Finance Corporation issued two series in January 1998 and January 1999 for \$31.2 million and \$18.7 million, respectively. As of June 30, 2005, the amount authorized and unissued was \$0.1 million. Further, in 1994, the voters approved the issuance of up to \$60 million in lease revenue bonds to finance the acquisition and construction of a combined emergency communication center to house the City's 911-emergency communication system. The Finance Corporation issued two series in June 1997 and in June 1998 for \$22.6 million and \$23.3 million, respectively. As of June 30, 2005, the amount authorized and unissued was \$14.1 million.

**(c) Moscone Center West Expansion Project**

In 1996, the voters approved the issuance of up to \$157.5 million in lease revenue bonds for the purpose of financing a portion of the costs of acquiring, constructing, and improving a free-standing expansion to the City's Moscone Convention Center. On November 2, 2000, Series 2000-1, 2000-2 and 2000-3 totaling \$157.5 million were issued. Each series of bonds may bear interest at a different rate and in a different interest rate mode from other series of bonds. Currently, the bonds bear interest at a weekly rate.

In March 2005, the Corporation revised the mandatory sinking fund schedules set forth in the Indenture of Trust dated November 1, 2000. The First Supplemental Indenture of Trust dated March 1, 2005 revised the mandatory sinking fund by spreading the principal amount of \$3 million that would otherwise have been paid on April 1, 2005 over the remaining terms of the financing through March 1, 2030. The revision of the mandatory sinking fund was due to budget constraints, which resulted in \$3 million savings for lease payment for Lease Revenue Bonds, Series 2000-1, -2, -3 in fiscal year 2004-2005.

**Refunding Certificates of Participation**

In July 2004, the City issued \$39.4 million Refunding Certificates of Participation, Series 2004-R1 (San Francisco Courthouse Project) to refinance an existing City courthouse building located at 400 McAllister in the City by refunding in whole a series of certificates of participation executed and delivered to finance the construction, furnishing, and equipping of the said building, \$40.6 million of which were outstanding.

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The Series 2004-R1 were issued with interest rates ranging from 3.0% to 4.5% and mature from April 2007 through April 2021.

The net proceeds of \$39.3 million (including original issue premium of \$0.5 million, and after payment of \$0.6 million in underwriting fees and other issuance costs), together with funds from the existing debt service reserves, were used to refund in whole a series of Certificates of Participation (San Francisco Courthouse Project), Series 1995. Although the refund resulted in the recognition of an accounting loss of \$0.3 million for the year ended June 30, 2005, the City in effect reduced its aggregate debt service payment by \$7.4 million over the next 16 years, and obtained an economic gain of \$2.3 million.

Facades Improvement Revolving Fund Loan

In January 2005, the City through the Mayor's Office of Community Development entered into a loan agreement with Wells Fargo Community Development Corporation. Under the Agreement, Wells Fargo advanced a principal sum of \$0.5 million to the City for operating and managing a revolving loan program (Loan) to assist small businesses in improving their storefront facades in targeted neighborhoods representing distressed or underserved areas of the city, including the Mission District, South of Market, Tenderloin, Chinatown, Bayview, Mid-Market, Excelsior (Outer Mission), and Ocean Avenue.

The City agrees to repay the Loan, together with interest at an initial fixed rate of 2% on the principal sum outstanding for the first ten years of the Loan and a fixed rate of 6% thereafter until the Loan is fully paid or the agreement is terminated. The principal is due and payable in the year 2015, subject to one mandatory extension for one year, provided the City continues to satisfactorily perform all its obligations under the agreement and annually thereafter at the discretion of Wells Fargo.

San Francisco County Transportation Authority Commercial Paper Notes

In March 2004, the San Francisco County Transportation Authority authorized the issuance of an initial tranche of up to \$50 million and in September 2004, the Authority authorized the second tranche of \$100 million of a programmed \$200 million aggregate principal amount of Commercial Paper Notes (Limited Tax Bonds), Series A and B. The Commercial Paper Notes are issued to provide an interim source of financing for the Authority's New Transportation Expenditure Plan until a permanent financing plan is finalized and implemented. Under this program, the Authority is able to issue commercial paper notes at prevailing interest rates not to exceed 12% per annum. The maximum maturity of the notes is 270 days. The principal amount of the commercial paper notes plus interest thereon is backed as to credit and liquidity by an irrevocable Letter of Credit (LOC), issued by Landesbank Baden-Württemberg, New York Branch in the amount up to \$217.8 million, with an expiration date of April 14, 2007. The expiration date of the irrevocable letter of credit was extended through Authority Board Resolution 06-01 on July 12, 2005 to December 29, 2015. The commercial paper notes are secured by a first lien gross pledge of the Authority's ability to levy a half-cent sales tax collected by the California State Board of Equalization. The principal and interest on the commercial paper notes will be payable at each maturity.

As of June 30, 2005, \$150 million in commercial paper notes was outstanding and maturing within 6 to 130 days after year-end with interest rates ranging from 1.85% to 2.85%.

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**Business-Type Activities Long-Term Liabilities**

The following provides a brief description of the current year additions to the long-term debt of the business-type activities.

San Francisco International Airport

In January 2005, the San Francisco International Airport (SFO or Airport) issued Second Series Revenue Bonds Issue 31F in the amount of \$111.7 million with interest rates ranging from 3.95% to 4.91%. Proceeds from Issue 31F were deposited into an irrevocable trust with an escrow agent to advance refund certain of the SFO's Second Series Revenue Bonds as follows (in thousands):

	Amount Refunded	Interest Rate	Call Price
Second Series Revenue Bond Issuance:			
Issue 13.....	\$ 100,400	6.75% - 7.13%	\$ 102,000

The refunded Second Series Revenue Bonds have final maturity dates ranging from May 1, 2009 to May 1, 2026 and a call date of May 1, 2006.

The net proceeds of \$109.1 million (after payment of \$2.6 million in underwriting fees, insurance, surety, premium and cost of issuance account) were used to purchase U.S. Treasury Securities. The securities were deposited in an irrevocable trust with an escrow agent to provide debt service payment on the refunded bond identified above until called on May 1, 2006. The refunded bonds are considered legally deceased where the debt is legally satisfied based on certain provisions in the debt instrument even though the debt is still outstanding. Accordingly, the liability for the refunded bonds has been removed from the Statements of Net Assets. Although the advance refunding resulted in the recognition of a deferred accounting loss of \$8.2 million for the year ended June 30, 2005, SFO in effect reduced its aggregate debt service payments by approximately \$47 million over the next 22 years and obtained an economic gain (the difference between the present values of the old and new debt service payments) of \$19.8 million.

The Issue 31 bonds were initially issued, and remain in Auction Mode, subject to conversion by the Airport Commission (Commission) to another interest rate mode. The initial interest was established by the Commission for the interest rate period commencing March 25, 2004 for each series of Issue 31 bonds.

Each series of Issue 31 auction rate bonds may bear a different interest rate and is subject to different auction periods. As of June 30, 2005, series Issue 31A was in a 343 days auction period, series 31B, 31C, and 31D were in a 35 days auction period, and series 31E was in a 7 days auction period. For the period July 1, 2004 through June 30, 2005, the average interest rate on the Issue 31 was 1.805%.

In February 2005, SFO issued Second Series Variable Rate Revenue Refunding Bonds Issue 32 in the amount of \$199.9 million. The Issue 32 Bonds were initially issued in an auction mode, subject to conversion by the Commission to another interest rate mode. The initial interest rate was established by the Commission for the initial interest rate period commencing February 10, 2005 for each series of Issue 32 Bonds. Thereafter, each series of Issue 32 bonds will bear interest at an auction rate resulting from an auction conducted for each auction period.

Each series of Issue 32 Bonds may bear a different auction rate and are subject to a different auction period. As of June 30, 2005, Series 32A, 32B, 32C, 32D and 32E were in 7 days, 35 days, 35 days, 35 days and 7 days auction periods, respectively. For the period of February 10, 2005 to June 30, 2005, the average interest rate for the Issue 32 Bonds was 2.36%.

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During fiscal year 2004-2005, the Airport issued Second Series Revenue Bonds Issue 31F and Issue 32 to refund previously issued debt. The \$109.1 million in proceeds from Issue 31F and the \$197.7 million in proceeds from Issue 32 were deposited immediately into irrevocable trusts for the defeasance of \$291.8 million of Second Series Revenue Bonds.

Proceeds of the Issue 32 were deposited into an irrevocable trust with an escrow agent to advance refund certain of SFO's Second Series Revenue Bonds as follows (in thousands):

	Amount Refunded	Interest Rate	Call Price
Second Series Revenue Bond Issuance: Issue 32	\$ 191,380	5.0% - 5.9%	\$ 101.000

The refunded Second Series Revenue Bonds have final maturity dates ranging from May 1, 2006 to May 1, 2025 and a call date of May 1, 2005. The net proceeds of \$197.7 million (after payment of \$5.8 million in underwriting fees, insurance, surety premium, and cost of issuance account) plus an additional \$3.6 million of available debt service funds were used to purchase U.S. Treasury Securities - State and Local Government Series. These securities were deposited in an irrevocable trust with an escrow agent to provide debt service payments on the refunded bonds identified above until called on May 1, 2005. The refunded bonds are considered legally defeased where the debt is legally satisfied based on certain provisions in the debt instrument, even though the debt is still outstanding. Accordingly, the liability for the refunded bonds has been removed from the Statements of Net Assets. Although the advance refunding resulted in the recognition of a deferred accounting loss of \$5.1 million for the year ended June 30, 2005, SFO in effect reduced its aggregate debt service payment by approximately \$11.7 million (based on an assumed interest rate of 3.44%) over the next 22 years and obtained an economic gain (the difference between the present values of the old and new debt service payments), of \$30.3 million.

SFO entered into seven forward-starting interest rate swaps in December 2004 in connection with the anticipated issuance of its Second Series Variable Rate Revenue Refunding Bonds, Issue 32, on February 10, 2005, and its Variable Rate Refunding Bonds, Issue 33, on February 15, 2006. Pursuant to these interest rate swaps, SFO will receive a monthly variable rate payment from each counterparty approximate to the variable interest rate SFO will pay on the Issue 32 and 33 Bonds. SFO will then make a monthly fixed rate payment to the counterparties. The objective of the swaps is to achieve a synthetic fixed rate with respect to Issue 32 and 33 Bonds.

The four interest rate swaps relating to the Issue 32 Bonds went into effect on February 10, 2005, the date of the issuance of the Issue 32 Bonds, and the first payment commenced on March 1, 2005. The remaining three interest rate swaps relating to the Issue 33 Bonds are expected to go into effect concurrently with the issuance of the Issue 33 Bonds on February 15, 2006, with the first payment commencing on March 1, 2006. All of the interest rate swaps are terminable at any time at the option of SFO at their fair market value.

The interest rate swaps relating to the Issue 32 Bonds terminate by their terms on May 1, 2026, the final maturity date for the Issue 32 Bonds. The following is additional information regarding each swap and the counterparties as of June 30, 2005:

Counterparty/guarantor	Initial notional amount	Counterparty credit ratings (S&P/Moody's)	Fixed rate payable by Commission	Fair value to Commission
J.P. Morgan Chase Bank, N.A.	\$ 70,000,000	AA-/Aa2	3.444%	\$ (2,485,569)
Bear Sterns Capital Markets, Inc.	30,000,000	A/A1	3.444%	(1,065,244)
J.P. Morgan Chase Bank, N.A.	69,930,000	AA-/Aa2	3.445%	(2,491,182)
Bear Sterns Capital Markets, Inc.	29,970,000	A/A1	3.445%	(1,067,650)
(Aggregate notional amount)	\$ 199,900,000			\$ (7,109,645)

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The interest rate swaps relating to the Issue 33 Bonds terminate by their terms on May 1, 2019, the final maturity date for the Issue 33 Bonds. The following is additional information regarding each swap and counterparties as of June 30, 2005:

Counterparty/guarantor	Initial notional amount	Counterparty credit ratings (S&P/Moody's)	Fixed rate payable by Commission	Fair value to Commission
Lehman Brothers Special Financial Inc.	\$ 73,570,000	A/A1	3.393%	\$ (1,889,060)
Bear Sterns Capital Markets, Inc.	31,530,000	A/A1	3.393%	(809,597)
Lehman Brothers Special Financial Inc.	100,000,000	A/A1	3.379%	(2,460,207)
(Aggregate notional amount)	\$ 205,100,000			\$ (5,158,864)

**Risks Disclosure**

The aggregate fair value to the Airport from time to time, if any, of the interest rate swaps with any single counterparty is the maximum amount of credit exposure the Commission will have to that counterparty. The Airport has limited counterparty credit risk by limiting its exposure to any one counterparty. Under the terms of the swaps, counterparties are required to post collateral consisting of specified U.S. Treasury and Agency securities for the fair value of a swap that exceeds specified thresholds which are linked to the counterparty's credit ratings. Any such collateral will be held by the Airport's custodial bank. There is limited basis risk with respect to the interest rate swaps, as the Airport has chosen a variable rate index designed to closely approximate the variable rates payable on the Issue 32 and 33 Bonds. The Airport has limited termination risk with respect to the interest rate swaps. That risk would arise primarily from certain credit-related events or events of default on the part of the Commission, the municipal swap insurer, or the counterparty. The Airport has secured municipal swap insurance for its payments due under each interest rate swaps, as the Airport has secured a forward municipal bond insurance commitment from an insurer currently rated AAA/Aaa with respect to the Issue 33 Bonds.

Water Department

In November 1997, the voters approved Propositions A and B, authorizing up to \$304 million in Water Revenue Bonds to fund capital improvements for the Water Enterprise. In May and June 1999, the San Francisco Public Utilities Commission (the Commission) and the Board of Supervisors, respectively, approved a commercial paper program to provide short-term financing for capital improvement projects funded under the \$304 million Water Revenue Bond Program. In October 2000, the Commission and the Board of Supervisors approved the expansion of the commercial paper program to up to \$250 million.

As of June 30, 2005, the Water Department had \$80 million in commercial paper notes outstanding. The interest rates ranged from 2.58% to 2.75%.

Municipal Transportation Agency

In fiscal year 2004-2005, the Japan Center Garage Corporation (the Corporation) entered into an unsecured small business banking agreement for \$0.3 million to partially finance the purchase of certain garage equipment. Under the terms of the agreement, the Corporation is required to make 36 monthly payments of \$10 thousand including interest at 6.75% per annum.

San Francisco Clean Water Program

During the fiscal year 2002-2003, the San Francisco Clean Water Program (the Program) issued 2003 Refunding Series A Bonds in the amount of \$396 million with interest rates ranging from 3.0% to 5.25%. During the fiscal year 2004-2005, the Program substituted cash and equivalents held in the Bond Reserve Fund with a surety bond reserve fund policy of \$34 million, which was the largest reserve

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requirement pursuant to the Indenture. The cash released by the substitution will be used for improvements to capital projects within the Program in accordance with the Indenture.

The Program has entered into several contracts with the State Water Resources Control Board (SWRCB) under which the Program borrowed up to prescribed maximum amounts to finance the construction of certain facilities. Interest rates range from 2.8% to 3.5% and mature from April 2007 through January 2021.

**Port of San Francisco**

In August 2004, the Port Commission issued Revenue Refunding Bonds, Series 2004 in the amount of \$19.9 million with an average interest rate of 3.16%. The bonds were issued to refund \$23.2 million of outstanding Series 1994 Revenue Bonds with an average interest rate of 5.84%. Net proceeds from the new bonds plus an additional \$3.9 million of Series 1994 debt service monies were used to defease the 1994 bonds. Although the refunding resulted in the recognition of an accounting loss of \$0.5 million, the Port in effect reduced its aggregate debt service payment over the next five years by \$1.6 million and obtained an economic gain of \$1.2 million. The 1994 bonds refunded \$50 million of outstanding 1984 Revenue Bonds, Series A, B and C with an average rate of 8.4%.

The refunding resulted in a difference between the reacquisition price (principal of the old debt plus 2% call premium) and the net carrying amount of the old debt of \$0.5 million. The previous 1994 refunding resulted in a difference between the reacquisition price and the net carrying amount of the old debt of \$2.36 million. The total difference, reported in the accompanying financial statements as a deduction from bonds payable, is being charged to operations through the fiscal year 2010 using the straight line method.

**Component Unit Debt - Redevelopment Agency**

The current year debt activities of the Redevelopment Agency are discussed in note 12.

**(9) EMPLOYEE BENEFIT PROGRAMS**

**(a) Retirement Plans**

The City maintains a single-employer, defined benefit pension plan (the Plan) which covers substantially all of its employees, and certain classified and certified employees of the San Francisco Community College District and Unified School District. The Plan is administered by the San Francisco City and County Employees' Retirement System (the Retirement System). Some City employees participate in the California Public Employees Retirement System (PERS), an agent multiple-employer, public employee pension plan which covers certain employees in public safety functions, the Port, SFO and the Redevelopment Agency.

**Employees' Retirement System**

**Plan Description** - Substantially all full-time employees of the City participate in the Plan. The Plan provides basic service retirement, disability and death benefits based on specified percentages of defined final average monthly salary and provides annual cost-of-living adjustments after retirement. The Plan also provides pension continuation benefits to qualified survivors. The San Francisco City and County Charter and Administrative Code is the authority which establishes and amends the benefit provisions and employer obligations of the Plan. The retirement related payroll for employees covered by the Retirement System for the year ended June 30, 2005 was approximately \$2.155 billion. The Retirement System issues a publicly available financial report that includes financial statements and required supplementary information for the Plan. That report may be obtained by writing to the San Francisco City

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and County Employees' Retirement System, 30 Van Ness, Suite 3000, San Francisco, CA 94102 or by calling (415) 487-7020.

**Membership**

Membership of the Retirement System at July 1, 2004, the date of the latest actuarial valuation is:

	Police	Fire	Others	Total
Retirees and beneficiaries currently receiving benefits.....	2,050	1,856	15,175	19,081
Active members:				
Vested.....	1,843	1,344	20,807	23,994
Nonvested.....	340	319	6,998	7,657
Subtotal.....	2,183	1,663	27,805	31,651
Total.....	4,233	3,519	42,980	50,732

As of July 1, 2004, there were 996 terminated members entitled to, but not yet receiving benefits.

Plan member contributions are recognized in the period in which the contributions are due. Benefits and refunds are recognized when due and payable in accordance with the terms of the Plan.

**Funding Policy** - Contributions are made to the basic plan by both the City and the participating employees. Employee contributions are mandatory. Employee contribution rates for fiscal year 2004-2005 varied from 7% to 8% as a percentage of gross salary. The City is required to contribute at an actuarially determined rate. Based on the July 1, 2004 actuarial report, the required employer contribution for fiscal year 2004-05 was 4.48 percent. In collective bargaining during the year ended June 30, 1994, the City and County agreed to pay a portion of the employee contributions on behalf of employees. From 1994 through June 2003, the City and County portion of these contributions has been negotiated through the various unions on a member group basis, and did not exceed 8% of base salary. For fiscal year ended June 30, 2005, most employee groups agreed through collective bargaining for employees to contribute the full amount of the employee contributions on a pretax basis.

Employer contributions and member contributions made by the employer to the Plan are recognized when due and the employer has made a formal commitment to provide the contributions.

**Annual Pension Cost** - The annual required contribution for the current year was determined as part of an actuarial valuation performed as of July 1, 2004. The actuarial method used was the entry age normal cost method. The significant actuarial assumptions include: (1) annual rate of return on investments of 8%; (2) inflation element in wage increases of 3.5%; and (3) salary merit increases of 4.5%. Unfunded liabilities are amortized using the level percentage of payroll method. Changes in actuarial gains and loss assumptions and purchasable services are amortized as a level percentage of pay over a closed 15 year period. Plan amendments are amortized over 20 years.

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Three-year trend information is as follows (amounts in thousands):

Fiscal Year Ended	Annual Pension Cost (APC)	Percentage of APC Contributed	Net Pension Obligation	
6/30/2003	\$ -	N/A	\$ -	-
6/30/2004	-	N/A	-	-
6/30/2005	83,664	100%	-	-

**California Public Employees' Retirement System**

Various City public safety, Port, and all Redevelopment Agency employees are eligible to participate in PERS. Disclosures for the Redevelopment Agency are included in the separately issued financial statements.

**Plan Description** - The City contributes to PERS, an agent multiple-employer public employee defined benefit pension plan. PERS provides retirement and disability benefits, annual cost-of-living adjustments, and death benefits to plan members and beneficiaries. PERS acts as a common investment and administrative agent for participating public entities within the State of California. Benefit provisions and all other requirements are established by state statute and City ordinance. Copies of PERS' annual financial report may be obtained from their executive office: 400 P Street, Sacramento, CA 95814. A separate report for the City's plan within PERS is not available.

**Miscellaneous Plan**

**Funding Policy** - Miscellaneous plan - Participants are required to contribute 7% of their annual covered salary. The City is required to contribute at an actuarially determined rate. For the miscellaneous plan, the fiscal year 2004-2005 contribution rate is 0% of annual covered payroll because the City is funded at 145.7% at June 30, 2002. The contribution requirements of plan members and the City are established and may be amended by PERS.

**Annual Pension Cost** - Miscellaneous plan - cost for PERS for fiscal year 2004-2005 was equal to the City's required and actual contributions which was determined as part of the June 30, 2002 actuarial valuation using the entry age actuarial cost method. The assumptions included in the June 30, 2002 actuarial valuation were: (a) 8.25% investment rate of return (net of administrative expenses), (b) 3.75% to 14.2% projected annual salary increases that vary by age, service, and type of employment, and (c) 3.75% per year cost-of-living adjustments. Both (a) and (b) included an inflation component of 3.5%. The actuarial value of PERS assets was determined using techniques that smooth the effects of short-term volatility in the market value of investments. Changes in unfunded liability/(excess assets) due to changes in actuarial methods or assumptions or changes in plan benefits are amortized, as a level percentage of pay, over a closed 20 year period. Actuarial gains and losses are first offset against one another and then 10% of the net unamortized gain/loss is recognized.

Three-year trend information is as follows (amounts in thousands):

Fiscal Year Ended	Annual Pension Cost (APC)	Percentage of APC Contributed	Net Pension Obligation	
6/30/2003	\$ -	N/A	\$ -	-
6/30/2004	-	N/A	-	-
6/30/2005	-	N/A	-	-

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**Safety Plan**

**Funding Policy** - Safety plan - Participants are required to contribute 9% of their annual covered salary. The City makes the contributions required of City employees on their behalf and for their account. The City is required to contribute at an actuarially determined rate. For the safety plan, the fiscal year contribution rate is 20.801% because the City is funded at 103%. The contribution requirements of plan members and the City are established and may be amended by PERS.

**Annual Pension Cost** - Safety Plan - cost for PERS for fiscal year 2004-2005 was equal to the City's required and actual contributions which was determined as part of the June 30, 2002 actuarial valuation using the entry age actuarial cost method. The assumptions included in the June 30, 2002 actuarial valuation were: (a) 8.25% investment rate of return (net of administrative expenses), (b) 4.27% to 11.59% projected annual salary increases that vary by age, service and type of employment, and (c) 3.75% per year cost-of-living adjustments. Both (a) and (b) included an inflation component of 3.5%. The actuarial value of PERS assets was determined using techniques that smooth the effects of short-term volatility in the market value of investments. Changes in unfunded liability/(excess assets) due to changes in actuarial methods or assumptions or changes in plan benefits are amortized over as a level percentage of pay over a closed 20 year period. Actuarial gains and losses are first offset against one another and then 10% of the net unamortized gain/loss is recognized.

Three-year trend information is as follows (amounts in thousands):

Fiscal Year Ended	Annual Pension Cost (APC)	Percentage of APC Contributed	Net Pension Obligation	
6/30/2003	\$ -	100%	\$ -	-
6/30/2004	5,606	100%	-	-
6/30/2005	3,689	100%	-	-

**(b) Deferred Compensation Plan**

The City offers its employees a deferred compensation plan in accordance with Internal Revenue Code (IRC) Section 457. The plan, available to all employees, permits them to defer a portion of their salary until future years. The deferred compensation is not available to employees or other beneficiaries until termination, retirement, death, or unforeseeable emergency.

The City has no administrative involvement and does not perform the investing function. The City has no fiduciary accountability for the plan and, accordingly, the plan assets and related liabilities to plan participants are not included in the basic financial statements.

**(c) Health Service System**

The Health Service System was established in 1937. Health care benefits of employees, retired employees and surviving spouses are financed by beneficiaries and by the City through the Health Service System. The employers' contribution, which includes the San Francisco Community College District and Unified School District, amounted to approximately \$382.2 million in fiscal year 2005. The employers' contribution is mandated and determined by Charter provision based on similar contributions made by the ten most populous counties in California. Included in this amount is \$113.7 million to provide post-employment health care benefits for 19,755 retired employees. The City's liability for both current employee and post-employment health care benefits is limited to its annual contribution. The City's contribution is paid out of current available resources and funded on a pay-as-you-go basis. The Health Service System issues a publicly available financial report that includes financial statements and required

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supplementary information for the health care benefits. That report may be obtained by writing to the San Francisco Health Service System, 1145 Market Street, Suite 200, San Francisco, CA 94103 or by calling (800) 541-2266.

**(10) SAN FRANCISCO COUNTY TRANSPORTATION AUTHORITY**

The San Francisco County Transportation Authority (the Authority) was established in 1989 by the voters of the City and County of San Francisco pursuant to State Code Section 131.000. The purpose of the Authority is to impose the voter-approved transactions and use tax of one-half of one percent to fund essential traffic and transportation projects, as set forth in the San Francisco County Transportation Expenditure Plan, for a period not to exceed 20 years. The principal focus of the Authority's Expenditure Plan is to define a program of prioritized projects to ensure that funding is allocated across major transportation categories. The City accounts for these activities in the other governmental funds.

In June 1992, the Authority was designated by the Board of Supervisors as the overall program manager for the Local Guarantee share of transportation funds available through the "Transportation Fund for Clean Air" Program (AB 434) which is administered by the Bay Area Air Quality Management District. The source of funds is a \$4.00 surcharge on the vehicle registration fee.

The Authority serves as the Congestion Management Agency under state laws, and in that capacity prioritizes state and federal transportation funds for San Francisco. The funding is administered by the Metropolitan Transportation Commission in accordance with the Federal Surface Transportation Program for congestion management activities.

In April 1998, the Authority signed a memorandum of understanding with the State of California Department of Transportation (Caltrans) to serve as the lead agency for the environmental impact research and study and the preliminary design for the Doyle Drive Replacement Project for which Caltrans was awarded \$6 million in federal grant funds.

In November 2003, the City voters approved Proposition K amending the City Business and Tax Code to extend the sunset date to 2034 from 2010, continue the existing half-cent sales tax, and replace the 1989 Proposition B Expenditure Plan with a new 30-year Expenditure Plan. The new Expenditure Plan includes investments in four major categories: Transit, Streets and Roads (including street resurfacing, and bicycle and pedestrian improvements); Paratransit services for seniors and disabled people; Transportation System Management/Strategic Initiatives, to fund neighborhood parking management, land use coordination, and beautification efforts; and Major Capital Projects. The major capital projects to be funded by the new Expenditure Plan are development of the Bus Rapid Transit/MUNI Metro Network, construction of the MUNI Central Subway (Third Street Light Rail Project – Phase 2), construction of the CalTrain Downtown Extension to a rebuilt Transbay Terminal and replacement of the South Access to the Golden Gate Bridge (Doyle Drive). The Authority may modify the Expenditure Plan with voter approval, and the half-cent sales tax would continue as long as a new or modified plan is in effect. Under the current Proposition K legislation, the Authority directs the use of the sales tax and may spend up to \$485.2 million per year and issue up to \$1.9 billion in bonds, to be repaid from the half-cent sales tax.

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Following is a summary of the Authority's financial position and changes in financial position as of and for the year ended June 30, 2005 (in thousands):

ASSETS		OPERATIONS	
Deposits and investments.....	\$ 257,933	Revenues:	
Receivables and other assets.....	17,747	Sales tax.....	\$ 66,762
Total assets.....	<u>\$ 275,680</u>	Interest and investment income.....	5,396
		Intergovernmental.....	3,131
		Other.....	<u>408</u>
			75,699
LIABILITIES AND FUND BALANCE			
Due to other funds.....	\$ 45,881	Expenditures and other financing uses:	
Other liabilities.....	155,202	Public works, transportation, and commerce.....	41,734
Total liabilities.....	<u>201,083</u>	Transfer to other funds.....	94,834
Fund balance:			<u>136,568</u>
Reserved for debt service.....	931	Deficiency of revenues under expenditures	
Reserved for encumbrances.....	1,747	and other financing uses.....	(60,869)
Reserved for appropriation carryforward.....	71,919		135,466
Total fund balance.....	<u>74,597</u>	Fund balance at the beginning of year.....	
Total liabilities and fund balance.....	\$ 275,680	Fund balance at end of year.....	<u>\$ 74,597</u>

**(11) DETAILED INFORMATION FOR ENTERPRISE FUNDS**

**(a) San Francisco International Airport**

San Francisco International Airport (SFO), which is owned and operated by the City, is the principal commercial service airport for the San Francisco Bay Area. A five member Commission is responsible for the operation and management of SFO. SFO is located 14 miles south of downtown San Francisco in an unincorporated area of San Mateo County between the Bayshore Freeway (U.S. Highway 101) and the San Francisco Bay. According to final data for calendar year 2004 from the Airports Council International (the ACI), SFO is one of the largest airports in the United States both in terms of passengers (12th) and air cargo (14th). SFO is also a major origin and destination point and one of the nation's principal gateways for Pacific traffic.

The San Francisco Bay Area Rapid Transit District (BART) extension to SFO creates a convenient connection between SFO and the greater San Francisco Bay Area. An intermodal station in the City of Millbrae provides a direct link to Caltrain offering additional transit options and connections to the southern parts of the Bay Area. Access from the BART station through SFO is enhanced by the AirTrain system, a shuttle train that connects airport terminals. The AirTrain system provides transit service over a "terminal loop" to serve the terminal complex and over a "north corridor loop" to serve the rental car facility and other locations situated north of the terminal complex.

SFO has developed a revised Capital Plan to better fit the changes in the aviation industry. The revised Capital Plan was approved in March 2005 and included projects related to improvements to the airfield, groundside activities and customer service functions, environmental mitigation, utilities infrastructure upgrades, seismic retrofit of certain facilities, health, safety and security enhancements, and cost savings and revenue generating enhancements.

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In May 2002, SFO obtained a standby letter of credit with a maximum stated principal amount of \$200 million. The subordinate Lien Resolution authorizes a maximum principal amount of notes of \$400 million. There were no commercial borrowings during the year ended June 30, 2005.

In addition to the long-term obligations discussed above, there is \$115 million and \$118 million in Special Facilities Lease Revenue Bonds outstanding at June 30, 2005 and June 30, 2004, respectively, for SFO Fuel. SFO Fuel is required to pay facilities rent to SFO in an amount equal to debt service payments and required bond reserve account deposits on the bonds. The principal and interest on the bonds will be paid solely from the facilities rent payable by SFO Fuel to SFO. SFO assigned its right to receive the facilities rent to the bond trustee to pay and secure the payment of the bonds. Neither SFO nor the City is obligated in any manner for the repayment of these obligations, and as such, they are not reported in the accompanying financial statements.

In July 2001, the Federal Aviation Administration (FAA) approved SFO's first Passenger Facility Charge application (PFC#1) to impose and use a \$4.50 Passenger Facility Charge (PFC) per enplaning passenger from October 1, 2001 through June 1, 2003, to pay for approximately \$113 million in PFC eligible project development activities and studies associated with the potential runway reconfiguration. In March 2002, the FAA approved SFO's PFC Application Number 2 (PFC#2) to impose and use a \$4.50 PFC per enplaning passenger from June 1, 2003 through April 1, 2008, to pay for approximately \$224 million in the principal and interest on bonds issued for certain eligible costs relating to the new International Terminal Complex.

In March 2003, as a result of decrease in enplanement, SFO notified PFC-collecting carriers of the intent to extend the PFC#1 collection period, thereby revising the current PFC#1 charge expiration date from June 1, 2003 to January 1, 2004. With the PFC#1 collection period extension in place, the PFC#2 effective date changed from June 1, 2003 to January 1, 2004. Automatically, the PFC#2 expiration date changed from April 1, 2008 to November 1, 2008. During the extended collection period, the PFC is maintained at \$4.50.

In November 2003, the FAA approved SFO's third PFC application (PFC#3) to impose and use a \$4.50 PFC per enplaning passenger for approximately \$539 million to pay for debt service costs related to the construction of the new international terminal and boarding areas A and G. The collection period for PFC #3, as originally approved, was from November 1, 2008 to November 1, 2018.

In January 2004, the FAA approved SFO's amendment to delete PFC#1. The receipts from PFC#1 were applied to PFC#2 and the FAA revised PFC#2 and PFC#3 collection periods to expire in January 1, 2006 and January 1, 2016, respectively.

In June 2005, the Airport Commission authorized the fourth PFC application (PFC#4) for approximately \$70 million.

For the year ended June 30, 2005, SFO reported approximately \$61.4 million of PFC revenue, which is included in other non-operating revenues in the accompanying basic financial statements. SFO designated \$68.4 million of PFC revenues as "Revenues" under the 1991 Master Bond Resolution for the purpose of paying debt service in fiscal year 2004-2005.

Due to SFO's noise mitigation efforts, significant progress has been made in reducing the impact of aircraft noise on the communities surrounding the Airport through the implementation of (1) noise abatement flight procedures, (2) an aircraft noise insulation program, (3) community outreach through the Airport Community Roundtable, and (4) requests that certain surrounding communities adopt ordinances to protect new purchasers of homes within their community.

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Pursuant to an agreement with certain airlines, SFO makes an annual payment to the City's General Fund equal to 15% of concession revenue, but not less than \$5 million per fiscal year. The amount transferred to the General Fund during the year ended June 30, 2005 was \$19.7 million.

Purchase commitments for construction, material and services as of June 30, 2005 are as follows (in thousands):

Construction.....	\$ 17,224
Operating.....	13,091
Total	<u>\$ 30,315</u>

SFO has a Memorandum of Understanding with various surrounding communities to insulate residential and nonresidential structures such as schools, churches and hospitals. The total estimated funding for this program is approximately \$154 million funded by bond proceeds, by federal grant reimbursements to the local communities, and by operating and other internally generated funds. As of June 30, 2005, approximately \$123.6 million has been disbursed under this program.

SFO leases facilities to the airlines pursuant to the Lease and Use Agreements and to other businesses to operate concessions at SFO. During the year ended June 30, 2005, revenues realized from the following SFO tenants exceeded five percent of SFO's total operating revenues:

United Airlines.....	26.0%
AMPCO Parking Systems.....	10.2%
American Airlines.....	5.1%

**(b) Port of San Francisco**

A five-member Port Commission is responsible for the operation, development, and maintenance activities of the Port of San Francisco (Port). Prior to 1969, the Port was owned by the State of California. At that time the Port was transferred in trust to the City under the terms and conditions of legislation as ratified by the electorate of the City. The State retains the right to amend, modify or revoke the transfer of lands in trust provided that it assumes all lawful obligations related to such lands.

In 1996, the Department of Parking and Traffic (DPT) entered into an Annual Payment Agreement with the Port to resolve a dispute concerning the City's collection of parking fine revenues from Port property. Among other things, DPT agreed to pay the Port a guaranteed annual payment of \$1.2 million for 20 years commencing on July 1, 1997, for parking fine revenues collected from Port property. Thereafter, amounts remitted to the Port are based on actual ticket collections, net of administrative costs.

In connection with a mixed-use cruise terminal development project at Piers 30-32, and as approved by state legislation in 2001 (Assembly Bill No. 1389), a portion of Seawall Lot No. 330 was sold to a developer in 2004. The land was sold for \$9.3 million, slightly above its appraised fair value. Certain proceeds from the land sale (\$9 million) are restricted for the construction of a public plaza area called Brannan Street Wharf. The remainder of the proceeds from the land sale, together with certain residual receipts from the future sale of residential condominium units built on the land sold, is restricted for the construction of the cruise terminal.

The Port is presently planning various development projects that involve a commitment to expend significant funds. Purchase commitments at June 30, 2005 were \$14.5 million for capital projects and \$1.1 million for general operating costs. Under an agreement with the San Francisco Bay Conservation and Development Commission (BCDC), the Port is committed to fund and expend up to \$30 million over a 20 year period for pier removal, parks and plazas and other public access improvements. As of June



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30, 2005, \$16.5 million has been appropriated and \$1.6 million has been expended for projects under the agreement.

Special items identify significant transactions or events within the control of management that are either unusual in nature or infrequent in occurrence. In 2001, the Port entered into an agreement giving the San Francisco Municipal Transportation Agency (MUNI) the permanent right to use certain land for its Metro East Maintenance and Operations Facility. MUNI paid a total use fee of \$29.7 million for these property rights. A portion of the fee (\$4 million) was restricted for the construction of a new rail bridge. Construction on the bridge commenced during 2005 and approximately \$3.7 million of deferred revenue was recognized as of June 30, 2005.

**(c) Water Department**

The Water Department was established in 1930. The Water Department, which consists of a system of reservoirs, storage tanks, water treatment plants, pump stations, and pipelines, is engaged in the collection, transmission and distribution of water to the City and certain suburban areas. The Water Department delivers water, approximately 88,686 million gallons annually, to a total population of approximately 2.4 million people who reside primarily in four Bay Area counties (San Francisco, San Mateo, Santa Clara and Alameda).

The Commission, established in 1932, provides the operational oversight for the Water Department, Hetch Hetchy, and the Clean Water Program. The Commission consists of five members appointed by the Mayor who are responsible for determining such matters as the rates and charges for services, approval of contracts, and organizational policy.

The Water Department purchases water from Hetch Hetchy. This amount, totaling approximately \$19.0 million, is included in the charges for services provided by other departments in the accompanying financial statements.

During fiscal year 2004-2005, water sales to suburban resale customers were \$104 million. As of June 30, 2005, the Water Department owed suburban resale customers approximately \$8 million under the Suburban Water Rate Agreement.

As of June 30, 2005, the Water Department had outstanding commitments with third parties of \$72.6 million for various capital projects and for materials and supplies.

In July 1999, the California Regional Water Quality Control Board (CRWQCB) issued a directive instructing the Water Department to develop a remedial action plan (Plan) that addresses environmental contamination at certain real property owned by the Water Department. In response to the directive, the Commission developed a remedial action plan and in August 2001 received the final directive from the CRWQCB to execute the plan. The cost of cleanup associated with the Plan was estimated to be \$22.7 million and was accrued in fiscal year 2000-2001. At June 30, 2005, the outstanding estimated liability is \$7.7 million.

**(d) Hetch Hetchy Water and Power**

Hetch Hetchy was established as a result of the Raker Act of 1913, which granted water and power resources rights-of-way on the Tuolumne River in Yosemite National Park to the City. Hetch Hetchy is engaged in the collection and conveyance of approximately 85% of the City's water supply and in the generation and transmission of electricity from that resource. Approximately one-third of the electricity is used by the City's municipal customers (e.g., the San Francisco Municipal Railway, the Recreation and Parks Department, San Francisco International Airport, the Port of San Francisco, San Francisco County hospitals, street lighting, Moscone Center, and the water and sewer utilities). The balance of the power generated is sold to other publicly owned utilities, such as the Modesto and Turlock Irrigation Districts (the Districts).

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Hetch Hetchy consists of a system of reservoirs, hydroelectric power plants, aqueducts, pipelines, and transmission lines. This system carries water and power more than 165 miles from the Sierra Nevada Mountains to customers in the City and portions of the surrounding San Francisco Bay Area.

Hetch Hetchy also purchases wholesale electric power from various energy providers that are used in conjunction with owned hydro resources to meet the power requirements of its customers. Operations and business decisions can be greatly influenced by state and federal power matters before the California Public Utilities Commission (CPUC) and the Federal Energy Regulatory Commission (FERC). Therefore, Hetch Hetchy serves as the City's representative at both CPUC and FERC forums and continues to monitor regulatory proceedings.

Charges for services for the year ended June 30, 2005 include \$57.3 million in sales of power by Hetch Hetchy to other City Departments. Income from Hetch Hetchy is available for certain operations of the City.

As of June 30, 2005, Hetch Hetchy had outstanding commitments with third parties of \$16 million for various capital projects and other purchase agreements for materials and services.

Hetch Hetchy facilitates all electric and gas service connections between Pacific Gas and Electric Company (PG&E) and City Departments. In this capacity, Hetch Hetchy, as a pass-through agent on behalf of the City departments, coordinates the payment for the service connections that are performed by PG&E. As of June 30, 2005, there were no outstanding amounts from City departments related to this work.

Hetch Hetchy receives title to the underlying assets of certain completed projects on behalf of the City and assumes responsibility for their maintenance, repair and replacement following their initial year of operation.

The Commission has contracted with PG&E to provide transmission capacity on PG&E's system where needed to deliver Hetch Hetchy's power to its customers. In addition, the PG&E agreement provides backup power and other support services to Hetch Hetchy. The PG&E agreement allows PG&E to review past billings paid by Hetch Hetchy and to retroactively adjust these payments to actual backup power, transmission, and other charges as finally determined by PG&E. During fiscal year 2004-2005, Hetch Hetchy purchased \$16.4 million of transmission services, backup power, and other support services from PG&E under the terms of the agreement.

To meet certain requirements of the Don Pedro Reservoir operating license, the City entered into an agreement with the Districts in which they would be responsible for an increase in water flow releases from the reservoir in exchange for annual payments of \$3.5 million from the City. The payments are to be made for the duration of the license, but may be terminated with one year's prior written notice after 2001. The City and the Districts have also agreed to monitor the fisheries in the lower Tuolumne River for the duration of the license. A maximum monitoring expense of \$1.4 million is to be shared between the City and the Districts over the term of the license. The City's share of the monitoring costs is 52% and the Districts are responsible for 48% of the costs.

In April 1988, Hetch Hetchy entered into a long-term power sales agreement (the Agreement) with the Districts. The Agreement expires in 2015 and requires that Hetch Hetchy provide, as generated, an amount equivalent to the difference between 260 megawatts and the amount required to meet the City's demand. In June 2003, Hetch Hetchy amended the terms of the Agreement with the Modesto Irrigation District (MID). Under the terms of the amended and restated long-term power sales agreement, which became effective on January 1, 2003, the expiration date was shortened to 2007, the existing pricing structure was modified, and Hetch Hetchy's firm obligation to provide power to the MID was relaxed. For fiscal year 2004-2005, power sales to the Districts totaled 965,348 MWhrs or \$25.7 million.



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On May 9, 2001, Hetch Hetchy entered into a fixed price, forward contract (the Contract) to purchase 2.19 million MWhrs of electric energy from a third party energy provider with scheduled future delivery over a five-year period beginning July 1, 2001. Effective March 9, 2003, Hetch Hetchy executed an amended and restated transaction confirmation with the third party energy provider to amend and retroactively restate the terms of the original agreement entered into on May 9, 2001 in its entirety, to settle any pending disputes brought forth by Hetch Hetchy. Under this amended take or pay contract, Hetch Hetchy is obligated to pay for a minimum amount of electricity even if the electricity is not required for operations. Commitments related to this contract total \$86.1 million from July 1, 2003 through June 30, 2006. Expenses under this contract totaled \$30.4 million in fiscal year 2004-2005.

In December 2002, the City entered into an agreement (the Power Purchase Agreement) with the California Department of Water Resources in anticipation of the settlement and implementation agreements. Under the terms of the Power Purchase Agreement, the California Department of Water Resources has agreed to purchase power and rated capacity from the City at rates that will essentially provide for the full recovery of the City's costs incurred in the construction of a power generating facility (The Facility) over a ten year period from the date in which the California Department of Water Resources accepts the City's certification that the Facility meets all requirements of commercial operation as set forth in the Power Purchase Agreement (Commercial Operation Date).

The City may terminate the Power Purchase Agreement at any time from and after the fifth anniversary of the Commercial Operation Date upon providing a one-year notice to the California Department of Water Resources, and the California Department of Water Resources may terminate the Power Purchase Agreement at such time that there is no longer a debt service component within the capacity payment.

On January 21, 2003, the City's Board of Supervisors authorized the settlement of a lawsuit filed in January 2001 by the City, on behalf of the people of the State of California (the State), against certain energy companies. Under the terms of the settlement, the City received or is to receive (i) four gas turbine generator sets valued at approximately \$33 million for use within the City, (ii) future funding from a State administered fund (the Fund) to assist with the costs of siting and developing electric generating equipment in the City, and (iii) payment to the City of \$0.5 million for attorney's fees and other expenses of litigation.

Effective January 23, 2003, the City entered into an implementation agreement with the Attorney General of the State of California (the Attorney General), the California Consumer Power and Conservation Financing Authority (the Financing Authority), and the California Department of Water Resources, outlining the terms of execution of the settlement agreement.

In conjunction with the execution of the settlement agreement, the Attorney General has received the first \$7.6 million from the defendants, and deposited that amount into the Fund. The City has eligible costs incurred in the development of the facility of about \$3.8 million. As of June 30, 2005, the City has requested and received a total of \$2.0 million for reimbursement from the Fund. Under the terms of the Agreement, the City only has claim to the proceeds held by the Fund to the extent that eligible costs are incurred in the development of the Facility. As such, the corresponding revenue will be recognized as eligible costs. Hetch Hetchy has recognized \$2.0 million of revenue from the Fund as of June 30, 2005.

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**(e) Municipal Transportation Agency**

The Municipal Transportation Agency (MTA) is responsible for overseeing the City's public transportation operations, including those of the San Francisco Municipal Railway (MUNI), the San Francisco Municipal Railway Improvement Corporation (SFMRIC), and the Department of Parking and Traffic (DPT), which includes the Parking Authority and its five parking garages operated by separate nonprofit corporations organized by the City. Created in November 1999, with the passage of Proposition E, by the voters, the MTA replaced the San Francisco Public Transportation Commission as the oversight agency for the operations of MUNI and SFMRIC, and effective July 1, 2002, the MTA also assumed responsibility for overseeing the operations of DPT.

The tables below reflect the financial information of MUNI, DPT, and the parking garages that are reported within the MTA (in thousands), net of \$0.7 million interagency accounts payables and receivables.

	MUNI		DPT		Parking Garages	Total
<b>Assets</b>						
Current assets.....	\$ 151,742	\$	21,761	\$	2,928	\$ 176,431
Noncurrent assets.....	1,820,024		43,003		95,059	1,958,086
<b>Total Assets.....</b>	<b>1,971,766</b>		<b>64,764</b>		<b>97,987</b>	<b>2,134,517</b>
<b>Liabilities</b>						
Current liabilities.....	97,207		18,443		20,852	136,502
Liabilities payable from restricted assets.....	861		-		-	861
Noncurrent liabilities.....	153,188		60,246		34,997	248,431
<b>Total liabilities.....</b>	<b>251,256</b>		<b>78,689</b>		<b>55,849</b>	<b>385,794</b>
<b>Net assets</b>						
Invested in capital assets, net of related debt.....	1,778,547		(12,001)		35,384	1,801,930
Restricted net assets.....	40,616		6,608		22,971	70,195
Unrestricted net assets (deficit).....	(98,653)		(8,532)		(16,217)	(123,402)
<b>Total net assets (deficit).....</b>	<b>\$ 1,720,510</b>		<b>\$ (13,925)</b>		<b>\$ 42,138</b>	<b>\$ 1,748,723</b>
<b>Operating revenues.....</b>	<b>\$ 127,431</b>		<b>\$ 24,009</b>		<b>\$ 36,473</b>	<b>\$ 187,913</b>
Operating expenses.....	579,065		70,686		57,298	707,049
Net operating income (loss).....	(451,634)		(46,677)		(20,825)	(519,136)
Nonoperating income (loss).....	229,652		20,734		(1,684)	248,702
Capital contributions.....	45,330		-		-	45,330
Transfers in.....	196,610		36,066		-	232,676
Transfers out.....	-		(12,298)		-	(12,298)
Change in net assets.....	19,958		(2,175)		(22,509)	(4,726)
Net assets (deficit) at beginning of year.....	1,700,552		(11,750)		64,647	1,753,449
<b>Net assets (deficit) at end of year.....</b>	<b>\$ 1,720,510</b>		<b>\$ (13,925)</b>		<b>\$ 42,138</b>	<b>\$ 1,748,723</b>

The City's Annual Appropriation Ordinance provides funds to subsidize the operating deficits of MUNI and DPT determined by the City's budgetary accounting procedures, subject to the appropriation process. The amount of General Fund subsidy to the MTA was \$138 million (\$102 million for MUNI and \$36 million for DPT).

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Municipal Railway

MUNI receives capital grants from various federal, state, and local agencies to finance transit related property and equipment purchases. As of June 30, 2005, MUNI had approved capital grants with unused balances amounting to \$278 million. Capital grants receivable as of June 30, 2005 totaled \$47 million.

MUNI also receives operating assistance from various federal, state, and local sources, including Transit Development Act funds and sales tax allocations. As of June 30, 2005, MUNI had various operating grants receivable of \$26.4 million.

These capital grants and operating assistance include funds from the San Francisco Transportation Authority (SFCTA). During the year ended June 30, 2005, the SFCTA approved \$81 million in new capital grants and \$17 million in new operating grants for MUNI. During the same period, MUNI received total payments of \$87 million for capital grants and \$19 million in operating grants from the Authority. As of June 30, 2005, MUNI had \$24 million due from the SFCTA for capital grants and \$3 million due from the SFCTA for operating grants reported in due from other funds.

The State Public Utilities Code requires that fare revenues must equal or exceed 33% of operating costs in order to qualify for an allocation of certain sales tax revenues available for public transit. Transit operators may add local support to fare revenues in order to calculate the fare recovery ratio. The City provides significant local support to MUNI from parking revenues and the General Fund.

MUNI has outstanding contract commitments of approximately \$50 million with third parties for various capital projects. Grant funding is available for a majority of this amount. MUNI also has outstanding commitments of approximately \$7 million for non-capital expenditures. Various local funding sources are used to finance these expenditures. MUNI is committed to numerous capital projects for which it anticipates that federal and state grants will be the primary source of funding. The San Francisco Municipal Railway Improvement Corporation's (SMFRIC) Board of Directors has authorized SMFRIC to extend financial guarantees to MUNI for certain projects totaling \$4.3 million.

Given that the proposed Metro East Light Rail Vehicle Maintenance and Operating Facility (Metro East) is an integral part of the Third Street Light Rail Project and is vital for relieving overcrowded conditions at MUNI's existing light rail facility, MUNI identified a 17-acre site of the Western Pacific Railroad under the jurisdiction of the Port of San Francisco (Port) as the best location for the Metro East Facility.

In March 2001, MUNI and the Port entered in to a Memorandum of Understanding (MOU) under which MUNI may use the Metro East site in perpetuity for rail vehicle maintenance, operations and other operational needs at a cost of \$25.7 million. The MOU also required MUNI to pay the Port an additional \$4 million to construct the Illinois Street Bridge over Islais Creek. Construction of this bridge will mitigate traffic in the area and improve coordination with MUNI's Metro East and Third Street Light Rail Project. In the event the Port fails to expend the money toward construction of the bridge within three years after the effective date of the MOU, the Port shall return the \$4 million to MUNI. MUNI has agreed to reasonably extend this deadline up to March 2006 provided the Port has demonstrated good faith efforts toward construction of the bridge. The Port started construction of the Illinois Street Bridge in May 2005 with substantial completion scheduled by the end of July 2006. As of June 30, 2005, the \$4 million is reflected as nonoperating revenues and expenses.

Leveraged Lease-Leaseback with BREDA Vehicles

**Tranche 1**

The Municipal Transportation Agency board of directors authorized the Director of Transportation to solicit proposals regarding a leveraged lease-leaseback transaction involving up to 150 BREDA light rail vehicles. The transaction would not involve financing or procurement of any new vehicles. Rather, MUNI's intention was to obtain an upfront economic benefit in return for entering into a lease-leaseback

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transaction involving the Breda light rail vehicles, without impairing the day-to-day operations of the transit system.

In April 2002, MUNI entered into the leveraged lease-leaseback transaction over 118 Breda light rail vehicles (the Tranche 1 Equipment). The transaction was structured as a head lease of the Tranche 1 Equipment to separate special purpose trusts and a sublease of the Tranche 1 Equipment back from such trusts. The sublease provides MUNI with an option to purchase the Tranche 1 Equipment in approximately 27 years, the scheduled completion date of the sublease. During the term of the sublease, MUNI maintains custody of the Tranche 1 Equipment and is obligated to insure and maintain the Tranche 1 Equipment throughout the life of the sublease.

MUNI received an aggregate of \$388.2 million from the equity investors in full prepayment of the head lease. MUNI deposited \$352.7 million of this head lease payment into two escrows. One escrow was deposited with a debt payment undertaker whose repayment obligations are guaranteed by Financial Security Assurance, an "Aaa/AAA" rated bond insurance company. The other escrow was invested in U.S. government bonds with maturity dates that match the completion of the sublease. Payments under these escrows are to be made at such times and in such amounts so as to fund MUNI's scheduled payments under the sublease as well as to provide a source of funding for MUNI's purchase option if it chooses to exercise it. Although these escrows do not represent a legal defeasance of MUNI's obligations under the sublease, management believes that the creditworthiness of these escrows is such that they will fund MUNI's obligations under the sublease and that the possibility that MUNI will need to access other monies to make sublease payments is remote. Therefore, the trust assets and the sublease obligations are not recorded on the financial statements of MUNI as of June 30, 2005.

As a result of the cash transactions above, MUNI recorded deferred revenue in fiscal year 2001-2002 of \$35.5 million for the difference between the amount received of \$388.2 million and the amount paid to the escrows of \$352.7 million. The deferred revenue will be amortized over the life of the sublease. The deferred revenue amortized amounts were \$1.3 million for fiscal year 2004-2005.

As of June 30, 2005, the outstanding payments to be made on the sublease through 2027 are \$295.7 million and the payments to be made on the purchase option of the Tranche 1 Equipment would be \$643.1 million, if exercised. All of these payments are to be funded from the amounts in escrow. If MUNI does not exercise the purchase option, MUNI would be required to either: 1) pay service and maintenance costs related to the continued operation and use of the vehicles beyond the term of the sublease; or 2) arrange for another party to be the "service recipient," under a "service contract," and to perhaps guarantee the obligations of that party under the service contract if the replacement service recipient does not meet specified credit or net worth criteria.

**Tranche 2**

In September 2003, after obtaining final approval from the Municipal Transportation Agency's Board of Directors and the City's Board of Supervisors, MUNI entered into a second leveraged lease-leaseback transaction over 21 BREDA light rail vehicles (the Equipment). The transaction was structured as a head lease of the Equipment to one separate special purpose trust (formed on behalf of a certain equity investor) and a sublease of the Equipment back from such trust. The sublease provides MUNI with an option to purchase the Equipment in approximately 26 years, the scheduled completion date of the sublease. During the term of the sublease, MUNI maintains custody of the Equipment and is obligated to insure and maintain the Equipment throughout the life of the sublease.

MUNI received an aggregate of \$72.6 million from the equity investors in full prepayment of the head lease. MUNI deposited approximately \$67.5 million of this head lease payment into two escrows. One escrow was deposited with a debt payment undertaker whose repayment obligations are guaranteed by Financial Security Assurance, an "Aaa/AAA" rated bond insurance company. The other escrow was invested in U.S. government bonds with maturity dates that match the completion of the sublease. Payments under these escrows are to be made at such times and in such amounts so as to fund MUNI's scheduled payments under the sublease as well as to provide a source of funding for MUNI's purchase

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option if it chooses to exercise it. Although these escrows do not represent a legal defeasance of MUNI's obligations under the sublease, management believes that the creditworthiness of these escrows is such that they will fund MUNI's obligations under the sublease and that the possibility that MUNI will need to access other monies to make sublease payments is remote.

As a result of the cash transactions above, MUNI recorded deferred revenue in fiscal year 2004 of \$4.4 million for the difference between the amount received of \$72.6 million and the amount paid to the escrows of \$67.5 million (minus \$0.7 million for certain transaction expenses). The deferred revenue will be amortized over the life of the sublease. The deferred revenue amortized in fiscal year 2004-2005 amounted to \$168 thousand.

As of June 30, 2005, the outstanding payments to be made on the sublease through 2029 are \$59.7 million and the payments to be made on the purchase option of the Equipment would be \$198.5 million, if exercised. All of these payments are to be funded from the amounts in escrow. If MUNI does not exercise the purchase option, MUNI would be required to either: 1) pay service and maintenance costs related to the continued operation and use of the vehicles beyond the term of the sublease; or 2) arrange for another party to be the "service recipient," under a "service contract," and to perhaps guarantee the obligations of that party under the service contract if the replacement service recipient does not meet specified credit or net worth criteria.

The data below reflect the operations of the five parking garages operated by separate nonprofit corporations organized by the City, which are under the Parking Authority. Information about these nonprofit corporations for the year ended June 30, 2005 follows (in thousands), including \$0.7 million accounts payable to MUNI:

	Downtown Parking	Uptown Parking	Japan Center Garage	Ellis- O'Farrell Parking	Portsmouth Plaza Parking	Total
Operating revenues.....	\$ 11,319	\$ 14,903	\$ 2,437	\$ 4,658	\$ 3,156	\$ 36,473
Depreciation.....	737	11,979	4,363	8,412	129	25,620
Operating income.....	583	(9,861)	(4,110)	(7,521)	74	(20,825)
Interest and other non-operating revenues (expenses).....	(442)	(1,059)	(5)	(194)	16	(1,884)
Change in net assets.....	151	(10,920)	(4,115)	(7,715)	90	(22,509)
Capital assets, additions.....	-	-	-	-	246	246
Capital assets, deletions.....	(433)	(11,979)	(3,694)	(7,994)	-	(24,100)
Net working capital (deficit).....	(7,280)	(8,626)	21	(1,486)	791	(16,580)
Total assets.....	29,155	49,675	3,805	11,991	3,361	97,987
Total liabilities.....	19,136	28,989	576	6,536	612	55,849
Net assets.....	10,019	20,686	3,229	5,455	2,749	42,138
Total debt outstanding.....	\$ 11,665	\$ 19,095	\$ 309	\$ 5,323	\$ -	\$ 36,392

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(f) Laguna Honda Hospital

The Laguna Honda Hospital (LHH) is a skilled nursing facility which specializes in serving elderly and disabled residents. The operations of LHH are subsidized by the City. It is the City's policy to fund operating deficits of the enterprise on a budgetary basis; however, the amount of operating subsidy provided is limited to the amount budgeted by the City. Accordingly, depreciation and certain non-current accrued expenses are not funded, resulting in continuing deficits on a budget basis. In those circumstances, the City allows the enterprise to show a deficit on a budget basis. For the fiscal year ended June 30, 2005, the subsidy for LHH was approximately \$39 million.

Changes in net assets of LHH on a GAAP basis	(in thousands)
Transfer to General Fund	\$ 18,502
Net income on specific/donor restricted funds	79
Operating subsidy from City General Fund	(17,598)
Net loss on LHH on a GAAP basis before operating subsidy	(39,239)
Expenses which require budgetary funding but are not GAAP basis expenses:	(38,256)
Capitalized services and other asset purchases	1,339
Change in encumbrances and appropriation carryforward	(2,503)
Expenses which do not require budgetary funding but are GAAP basis expenses:	
Depreciation and other expenses	181
Net loss of LHH requiring General Fund subsidy on a budget basis	\$ (39,239)

LHH has agreements with third-party payors that provide for reimbursement to LHH at amounts different from its established rates. Contractual adjustments under third-party reimbursement programs represent the difference between the hospital's established rate for services and amounts reimbursed by third-party payors. Medicare and Medi-Cal are the major third-party payors with whom such agreements have been established. During the fiscal year ended June 30, 2005, Medicare and Medi-Cal charges for services amounted to approximately \$4 million and \$107 million, respectively. As of June 30, 2005, LHH had net patient receivables from Medicare of \$1.3 million and net patient receivables from Medi-Cal of \$21.7 million.

During fiscal year ended June 30, 2005, LHH received approximately \$15 million in payments as a result of matching federal funds to local funds, which provided a Medi-Cal supplemental in the form of quarterly payments effective August 1, 2001.

In November 1999, San Francisco voters approved Proposition A, a ballot measure authorizing the City to issue general obligation bonds to finance the acquisition, improvement, construction and/or reconstruction of a new health care, assisted living and/or other type of continuing care facility or facilities to replace Laguna Honda Hospital (the Replacement Project). Proposition A requires an increase in property taxes to pay for the bonds. In addition, Proposition A stipulates that \$100 million of tobacco settlement funds received by the City, excluding \$1 million set aside each year for smoking education and prevention programs, may be used to pay for some construction of the Replacement Project, as well as to offset the cost to property owners of repaying the bonds. As of June 30, 2005, bonds have been sold to fund the Replacement Project. LHH is actively involved in the planning and design phase and construction of the Replacement Project.

The California Hospital Facilities Safety Act (SB 1953) specifies certain requirements that must be met at various dates in order to increase the probability that LHH could maintain uninterrupted operations following major earthquakes. By January 1, 2008, all general acute care buildings must be life safe. By

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January 1, 2030, all general acute care inpatient buildings must be operational after an earthquake. In December 2001, LHH finalized and submitted a plan to the State of California indicating that the Laguna Honda Hospital Replacement Project will be fully operational by 2013 and thereby in full compliance with the 2030 requirements. A five-year extension for the January 2008 deadline was requested and granted, postponing the deadline to 2013.

LHH received a report initiated by the California Integrated Waste Management Board declaring an old dumpsite on hospital property a "hazardous waste site" under California hazardous waste statute. The San Francisco Department of Public Health, as the local enforcement agency, has been designated to oversee and certify the future abatement of the dumpsite. LHH management has subsequently received a number of estimates to remedy this situation, ranging from approximately \$0.8 million to \$2.5 million. The hospital and the San Francisco Department of Public Health are evaluating the bids submitted. The State has mentioned that this particular hazardous waste site is classified as a low priority considering the other more hazardous waste sites within the State. The specific site has been contained and secured for the safety of the general public.

As of June 30, 2005, LHH has entered into various purchase contracts totaling approximately \$11.6 million that are related to future construction for the Replacement Project.

**(g) General Hospital Medical Center**

The San Francisco General Hospital Medical Center (SFGH) is an acute care hospital. The operations of SFGH are subsidized by the City. It is the City's policy to fully fund enterprise operations on a budgetary basis; however, the amount of operating subsidy provided is limited to the amount budgeted by the City. Accordingly, depreciation and certain non-current accrued expenses are not funded, resulting in continuing deficits on a budget basis. In those circumstances, the City allows the enterprise to show a deficit on a budget basis. For the year ended June 30, 2005, the subsidy for SFGH was \$78 million.

Income before transfers of SFGH on a GAAP basis	(in thousands)
Reimbursement to City General Fund for SB 855 matching program	\$ 14,516
	(80,683)
Transfers from City General Fund to support SFGH on:	
Other Program Support	1,374
Interest expense on the over draft funds with the City Treasury	(684)
Transfers from SFGH to City facility projects	(350)
Transfers from SFGH to Jail Health	(620)
Transfers from SFGH to Laguna Honda	(2,032)
Expenses which require budgetary funding but are not GAAP basis expenses:	
Capitalized services and other asset purchases	(4,170)
Change in encumbrances and appropriation carryforwards	(8,075)
Other expenses - Non-Operating Funds	(2,119)
Expenses which do not require budgetary funding but are GAAP basis expenses:	
Depreciation expense	6,655
Other Net GAAP expenses	(2,062)
Net loss of SFGH requiring General Fund subsidy on a budget basis	<u>\$ (78,250)</u>

SFGH has agreements with third-party payors that provide for reimbursement to SFGH at amounts different from its established rates. Contractual adjustments under third-party reimbursement programs represent the difference between SFGH's established rates and amounts reimbursed by third-party payors. Major third-party payors with whom such agreements have been established are Medicare, Medi-Cal, the State of California through Senate Bills 855 and 1255 and the Short-Doyle mental health

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program, the federal Medi-Cal Medical Education Program and Administrative Claiming System, and a managed care agreement signed with a health maintenance organization (HMO).

During the year ended June 30, 2005, Medicare and Medi-Cal revenue accounted for \$73 million and \$77 million of net patient service revenue, respectively. As of June 30, 2005, SFGH had net patient receivables from Medicare of \$8.1 million and net patient receivables from Medi-Cal of \$14.2 million.

State of California Senate Bill 855 (SB-855) was passed by the state legislature in July 1991 to provide additional funding to hospitals which provide a significant portion of their services to Medi-Cal recipients. In order to receive additional funds, the City must transfer funds to the State Medi-Cal program so that the funds may be matched by federal funds. Gross patient revenue recorded by SFGH for SB-855 totaled \$113.1 million for the year ended June 30, 2005. This revenue was offset by a reduction in the General Fund operating subsidy of \$80.7 million for net SB-855 revenues of \$32.4 million for the year ended June 30, 2005.

In addition, SFGH receives funding from the State of California under Senate Bill 1255 (SB-1255) which establishes a funding pool through public and private sector contributions with matching federal participation. For the year ended June 30, 2005, SFGH recognized gross patient revenue in the amount of \$65.0 million offset by a reduction in the contribution provided by the City of \$30.5 million for net SB-1255 revenues of \$34.5 million.

Under the Medi-Cal Medical Education program, SFGH is reimbursed for medical education costs incurred for services rendered to Medi-Cal beneficiaries. For the year ended June 30, 2005, SFGH recognized net patient service revenue in the amount of \$2.3 million pertaining to this program.

As of June 30, 2005, SFGH had Medi-Cal supplemental reimbursement receivables for SB-855, SB-1255, and other federal and state settlement payments of approximately \$13.3 million.

The State of California provides support to SFGH through a realignment of funding provided from vehicle license fees and sales tax allocated to California's counties. SFGH recognized \$61.1 million as other operating revenue for the year ended June 30, 2005, from realignment funding.

In addition, SFGH was reimbursed by the State of California, under the Short-Doyle program, for mental health services provided to qualifying residents based on an established rate per unit of service not to exceed an annual negotiated contract amount. During the year ended June 30, 2005, reimbursement under the Short-Doyle program amounted to approximately \$5.8 million and is included in State and other nonoperating revenues.

State of California Proposition 99, the Tobacco Tax Initiative, allocates funds to counties for health care services to indigent persons and others who are unable to pay for health care services. Proposition 99 funds allocated to SFGH for the year ended June 30, 2005, amounted to \$1.2 million and are included in other operating revenue.

SFGH provides care without charge or at amounts less than its established rates to patients who meet certain criteria under its charity care policy. Charges foregone based on established rates were \$213 million and estimated costs and expenses to provide charity care were \$109 million in fiscal year 2004-2005.

The City contracts on a year-to-year basis on behalf of SFGH with the University of California (UC). Under the contract, SFGH serves as a teaching facility for UC professional staff, medical students, residents, and interns who, in return, provide medical and surgical specialty services to SFGH's patients. The total amount for services rendered under the contract for the year ended June 30, 2005, was approximately \$77.6 million.

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In 1996, California passed Senate Bill 1953, mandating that all California acute care hospitals meet new seismic safety standards by 2013. In January 2001, the San Francisco Health Commission approved a resolution to support a rebuild effort for the hospitals, and the Department of Public Health conducted a series of planning meetings to review its options. It became evident that rebuilding rather than retrofitting was required, and that rebuilding SFGH presented a unique opportunity for the Department to make system-wide as well as structural improvements in its delivery of care for patients in 2013 and beyond.

In May 2005, the Mayor created the Blue Ribbon Committee (the Committee) on SFGH's future location. The Committee's charge was to make a recommendation on where SFGH should be built: (1) on the existing Potrero Hill campus or (2) at Mission Bay, collocated with the University of California at San Francisco (UCSF).

In October 2005, the Health Commission accepted the Committee's recommendation to rebuild at its current Potrero Avenue campus.

In addition to the Potrero location recommendation, the Committee recommended that the City begin the process of ascertaining whether a General Obligation bond for a SFGH rebuild can be approved by voters as well as what dollar amount voters are likely to approve. The City should identify additional mechanisms for financing the hospital replacement.

**(h) Clean Water Program**

The Clean Water Program (CWP) was established in 1977 pursuant to bond resolutions to account for the City's municipal sewage treatment and disposal system.

CWP's revenue, which consists mainly of sewer service charges, is pledged for the payment of principal and interest on various outstanding Sewer Revenue Bonds.

As of June 30, 2005, the CWP had outstanding commitments with third parties for capital projects and for materials and services totaling \$40.1 million.

**(i) San Francisco Market Corporation**

The San Francisco Market Corporation is a non-profit corporation organized to acquire, construct, finance, and operate a produce market. The information about this non-profit corporation is presented in the financial statements of the proprietary funds as a non-major fund.

**(12) SAN FRANCISCO REDEVELOPMENT AGENCY**

The Redevelopment Agency of the City and County of San Francisco (the Agency) is a public body, corporate and politic, organized and existing under the Community Redevelopment Law of the State of California. Since the organization of the Agency in 1948, the Agency has completed four redevelopment project areas and twelve redevelopment project areas are now underway. In addition, the Agency is undertaking feasibility studies for two potential redevelopment areas, designated by the Board of Supervisors of the City, and proposed expansion to two existing project areas.

The Agency acts as the lead Agency in administering the Housing Opportunities for Persons with AIDS (HOPWA) program, which is funded by a grant from the U.S. Department of Housing and Urban Development. The Agency applied for and was awarded a "Special Projects of National Significance" grant under the HOPWA program to provide partial rent subsidies and back to work job training.

In 1998, the Board of Supervisors approved ordinances and resolutions adopting the Mission Bay North and South Redevelopment Plans, Interagency Cooperation Agreements, Tax Allocation Agreements, and related ordinances and resolutions. The two project areas total 303 acres. The Agency has entered into an Owner Participation Agreement with the owner/developer to provide for development of the project

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areas. The proposed development in the north includes 3,000 housing units, 20% of which will be affordable units, urban entertainment retail space, City-serving retail space, neighborhood-serving retail space and public open space. The proposed development in the south will include 3,090 housing units, 20% of which will be affordable units, a UCSF research campus, a hotel, City-serving and neighborhood-serving retail space, commercial industrial space, a new fire and police station, and a 500-student public school on land to be donated by UCSF.

As of June 30, 2005, 1,079 residential units, including 148 affordable units, 24,000 square feet of office space, and 72,650 square feet of neighborhood retail space have been completed in Mission Bay North. Another 552 residential units are under construction, of which 159 units are affordable. A commercial office building totaling 285,000 square feet and two UCSF research building of 550,000 square feet have been completed in Mission Bay South. Mission Bay is expected to create over 31,000 new permanent jobs. The Mission Bay development will take place over 20 to 30 years, and will require investment of over \$145 million in new public infrastructure. Total development costs for the two project areas are expected to exceed \$4 billion.

The construction of the Jessie Square Garage (the Garage), which contains 450 parking spaces, was completed and started operations in February 2005. During the year ended June 30, 2003, the Garage construction was financed by tax allocation bonds issued. The City has advanced tax increment revenue for debt service payments, which will be repaid from net operating revenues from the Garage.

The Agency has no direct taxing power and does not have the power to pledge the general credit or taxing power of the City, the State of California or any political subdivision thereof. However, California's Health and Safety Code allows redevelopment agencies with appropriate approvals of the local legislative bodies to recover costs of financing public improvements from increased tax revenues (tax increment) associated with increased property values of individual project areas. During the year, the Agency's revenue from property tax increment was \$53.3 million.

The Public Initiatives Development Corporation (PIDC) was formed in May of 2002 to develop affordable housing on the Agency's behalf. On November 12, 2004, PIDC and Wincopin Circle, LLLP formed a limited partnership, Plaza Apartments Associates, L.P. (the Partnership). PIDC is the managing general partner and owns a 0.01% interest in the partnership. Wincopin Circle, LLLP is a limited partner and owns a 99.99% interest. The Partnership is currently constructing a 106-unit affordable housing project in the South of Market project area. The project, which is scheduled for completion in December 2005, was originally undertaken by PIDC. Additionally, PIDC transferred all related assets (including the rights to a ground lease) and liabilities to the Partnership.

In order to facilitate construction and rehabilitation within the project areas, various construction loan notes, promissory notes, community district facility bonds, and mortgage revenue bonds with an aggregate outstanding balance of approximately \$662 million as of June 30, 2005, have been issued. When these obligations are issued, they are secured by the related mortgage indebtedness and special assessment taxes, and, in the opinion of management, are not considered obligations of the Agency or the City and therefore not included in the basic financial statements. Debt service payments will be made by developers or property owners.

California Health and Safety Code Section 33334.3 requires the Agency to set aside 20% of the proceeds from its incremental property tax revenues for expenditures for low and moderate income housing. Related interest earned must also be set aside for such purposes. The Agency established a Low and Moderate Income Housing Fund to account for this commitment and has budgeted \$362 million for such expenditures since its inception. The Agency has expended \$249 million for low- and moderate-income housing since its inception.

The Agency had commitments under contracts for capital improvements of approximately \$23.3 million as of June 30, 2005.

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(13) TREASURE ISLAND DEVELOPMENT AUTHORITY

The TIDA is a nonprofit public benefit corporation. The TIDA was authorized in accordance with the Treasure Island Conversion Act of 1997 and designated as a redevelopment agency pursuant to Community Redevelopment Law of the State of California. The TIDA is governed by seven commissioners who are appointed by the Mayor, subject to confirmation by the City's Board of Supervisors. The specific purpose of the TIDA is to promote the planning, redevelopment, reconstruction, rehabilitation, reuse and conversion of the property known as Naval Station Treasure Island for the public interest, convenience, welfare and common benefit of the inhabitants of the City.

The mission of TIDA is to redevelop the former Naval Station Treasure Island and to manage its integration with the City in compliance with federal, state and City guidelines (including the California Tidelands Trust) to maximize revenues to the City's General Fund; to create new job opportunities for San Francisco residents, including assuring job opportunities for homeless and economically disadvantaged residents; to increase recreational and bay access venues for San Francisco and Bay Area residents; and to promote the welfare and well being of the citizens of San Francisco.

The services provided by TIDA include negotiating the acquisition of former Naval Station Treasure Island with the U.S. Navy and establishing the Treasure Island Redevelopment Project; renting Treasure Island facilities leased from the U.S. Navy to generate revenues sufficient to cover operating costs; maintaining Treasure Island facilities owned by the U.S. Navy which are not leased to the TIDA or the City; providing facilities for special events, film production and other commercial business uses; providing 1,000 housing units; and overseeing the U.S. Navy's toxic remediation activities on the former naval base.

During fiscal year 2004-2005, TIDA's primary source of revenues included facility and housing rents. During fiscal year 2002-2003, TIDA received Navy agreement to initiate the process of early transfer, including competitive selection of a contractor to complete the Navy's Treasure Island Remediation Program with Navy funding but under TIDA direction and supervision; entered an exclusive negotiating agreement with a private developer for the redevelopment of the former naval base; and completed a draft Environmental Impact Report (EIR) for the transfer.

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(14) INTERFUND RECEIVABLES, PAYABLES, AND TRANSFERS

"Due to" and "due from" balances have primarily been recorded when funds overdraw their share of pooled cash or when there are transactions between entities where one or both entities do not participate in the City's pooled cash. The composition of interfund balances as of June 30, 2005, is as follows (in thousands):

Due to/from other funds (in thousands):		
	Receivable Fund	Payable Fund
General		Nonmajor Governmental Funds
		Internal Service Funds
		San Francisco International Airport
		Municipal Transportation Agency
		Laguna Honda Hospital
Nonmajor Governmental Funds		Nonmajor Governmental Funds
Internal Service		General Fund
		Nonmajor Governmental Funds
		General Hospital Medical Center
		Laguna Honda Hospital
Water Department		Municipal Transportation Agency
Hetch Hetchy Water and Power		General Fund
		Nonmajor Governmental Funds
		Municipal Transportation Agency
		General Hospital Medical Center
		Water Department
Municipal Transportation Agency		Nonmajor Governmental Funds
		Water Department Fund
Total		
Due to/from primary government and component units:		
	Receivable Entity	Payable Entity
Primary government - governmental		Component unit - Redevelopment Agency
		Amount
		\$ 3,375

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Transfers (in thousands):

Funds	Funds							Total Transfers Out
	General Fund	Nonmajor Governmental	Internal Service	San Francisco International Airport	Health	Municipal Transportation Agency	San Francisco General Hospital	
General fund	\$ -	\$ 71,432	\$ 270	\$ 4,611	\$ -	\$ 137,770	\$ 78,940	\$ 330,220
Nonmajor governmental funds	51,228	35,137	-	-	-	94,006	-	183,183
San Francisco International Airport	19,677	-	-	-	-	-	-	19,677
Municipal Transportation Agency	-	12,298	-	-	-	-	-	12,298
San Francisco General Hospital	81,324	300	-	-	-	-	-	83,688
Clean Water	-	48	-	-	1,628	-	-	1,676
Laguna Honda Hospital	79	-	-	-	-	-	-	79
Total transfers in	\$ 152,288	\$ 119,265	\$ 270	\$ 4,611	\$ 1,628	\$ 232,676	\$ 78,940	\$ 630,839

The \$330.2 million General Fund transfer out includes a total of \$253.9 million in operating subsidies to Municipal Transportation Agency, General Hospital Medical Center, and Laguna Honda Hospital (note 11). The transfers of \$71.4 million from the General Fund to the nonmajor governmental funds is to provide support to various City programs such as the public library and the Children and Families Fund, as well as to provide resources for the payment of debt service. The transfers between the nonmajor governmental funds are to provide support for various City programs and to provide resources for the payment of debt service.

The General Fund received transfers in of \$81.3 million from General Hospital Medical Center, of which \$80.7 million was reimbursement for the SB 855 matching program (note 11(g)), and \$19.7 million from the San Francisco International Airport, representing a portion of concession revenue (note 11 (a)). The \$95 million transfer from nonmajor governmental funds is for capital and operating transfers from the San Francisco County Transportation Authority to the Municipal Transportation Agency.

(15) COMMITMENTS AND CONTINGENT LIABILITIES

(a) Grants and Subventions

Receipts from federal and state grants and other similar programs are subject to audit to determine if the monies were expended in accordance with appropriate statutes, grant terms and regulations. The City believes that no significant liabilities will result.

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(b) Operating Leases

The City has noncancellable operating leases for certain buildings and data processing equipment, which require the following minimum annual payments (in thousands):

Primary Government  
Governmental Activities

Fiscal Years	
2006	\$ 27,319
2007	24,008
2008	20,940
2009	11,535
2010	9,951
2011-2015	18,206
2016-2020	3,600
Total	\$ 115,559

Operating lease expense incurred for fiscal year 2004-2005 was approximately \$28.9 million.

Business-type Activities

Fiscal Years	San Francisco International Airport	Port of San Francisco	Municipal Transportation Agency	General Hospital Medical Center	Total
2006	\$ 5,320	\$ 2,739	\$ 4,682	\$ 5,457	\$ 18,198
2007	5,727	2,936	4,101	2,766	15,530
2008	5,741	2,936	3,874	1,910	14,461
2009	4,631	2,936	3,874	1,457	12,898
2010	-	2,936	3,314	1,277	7,527
2011-2015	-	14,684	167	-	14,851
2016-2020	-	13,888	179	-	14,067
2021-2025	-	13,888	135	-	14,023
2026-2030	-	13,888	121	-	14,009
2031-2035	-	13,888	-	-	13,888
2036-2040	-	13,888	-	-	13,888
2041-2045	-	13,888	-	-	13,888
2046-2050	-	11,341	-	-	11,341
Total	\$ 21,419	\$ 123,836	\$ 20,447	\$ 12,867	\$ 178,569

Operating lease expense incurred for the Airport, Port, MTA, and SFGH for fiscal year 2004-2005 was \$5.9 million, \$2.6 million, \$6.2 million, and \$4.8 million, respectively.

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**Component Unit - Redevelopment Agency**

The Redevelopment Agency (Agency) has noncancellable operating leases for its office sites, which require the following minimum annual payments (in thousands):

Fiscal Years	
2006	\$ 1,930
2007	867
2008	846
2009	853
2010	862
2011-2015	4,351
2016-2020	4,351
2021-2025	4,351
2026-2030	4,351
2031-2035	4,351
2036-2040	4,350
2041-2045	4,350
2046-2050	4,350
Total	\$ 40,163

Rent payments totaling \$2.1 million are included in the Agency's financial statements for the year ended June 30, 2005.

Several City departments lease land and various facilities to tenants and concessionaires who will provide the following minimum annual payments (in thousands):

**Primary Government  
Governmental Activities**

Fiscal Years	
2006	\$ 1,191
2007	861
2008	626
2009	567
2010	598
2011-2015	2,466
2016-2020	1,815
2021-2025	340
2026-2030	70
2031-2035	17
Total	\$ 8,551

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**Business-type Activities**

Fiscal Years	San Francisco International Airport	Port of San Francisco	General Hospital Medical Center	Municipal Transportation Agency	Market Corp	Total Business-type Activities
2006	\$ 56,954	\$ 25,379	\$ 1,950	\$ 3,143	\$ 912	\$ 88,338
2007	47,487	22,951	1,991	2,958	782	76,169
2008	45,818	21,311	2,033	2,634	476	72,272
2009	38,694	19,593	2,077	2,168	380	62,912
2010	29,946	17,161	2,123	1,303	405	50,938
2011-2015	20,406	76,230	2,168	2,965	1,305	103,074
2016-2020	-	63,890	-	-	-	63,890
2021-2025	-	54,080	-	-	-	54,080
2026-2030	-	45,230	-	-	-	45,230
2031-2035	-	42,800	-	-	-	42,800
2036-2040	-	33,473	-	-	-	33,473
2041-2045	-	21,142	-	-	-	21,142
2046-2050	-	16,678	-	-	-	16,678
2051-2055	-	7,197	-	-	-	7,197
2056-2060	-	7,000	-	-	-	7,000
2061-2065	-	7,000	-	-	-	7,000
2066-2070	-	2,485	-	-	-	2,485
Total	\$ 239,305	\$ 483,600	\$ 12,342	\$ 15,171	\$ 4,260	\$ 754,678

**Component Unit - Redevelopment Agency**

The Agency leases various facilities within the Yerba Buena Center, Western Addition, and Hunters Point areas. The minimum annual payments are as follows (in thousands):

Fiscal Years	
2006	\$ 3,019
2007	2,899
2008	2,839
2009	2,843
2010	2,948
2011-2015	14,880
2016-2020	15,401
2021-2025	14,323
2026-2030	15,190
2031-2035	16,250
2036-2040	17,405
2041-2045	18,692
2046-2050	5,430
2051-2055	440
2056-2060	350
2061-2065	325
2066-2070	287
2071-2075	250
2076-2080	158
2081-2085	150
2086-2090	150
2091-2095	150
2096-2099	68
Total	\$ 134,447



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**(c) Other Lease Commitments**

The City is making lease payments to the Agency for the Moscone Convention Center in the amount of approximately \$18 million per year through July 1, 2025. The lease payments are intended to approximate the debt service requirements of the corresponding lease revenue bonds that were issued by the Agency to finance the construction and expansion of the Moscone Convention Center which are recorded as a long term obligation of the Agency. The City is also making lease payments to outside lessors for various telecommunication and information equipment through an internal service fund.

Amounts to be provided for capital leases are as follows (in thousands):

	Fiscal Years	Moscone Convention Center	Other	Total
2006.....		\$ 17,871	\$ 424	\$ 18,295
2007.....		17,874	65	17,939
2008.....		18,571	-	18,571
2009.....		18,640	-	18,640
2010.....		18,717	-	18,717
2011-2015.....		94,631	-	94,631
2016-2020.....		79,211	-	79,211
2021-2025.....		16,433	-	16,433
Total minimum lease payments.....		281,948	489	282,437
Less amounts representing interest.....		(83,721)	(13)	(83,734)
Present value of maximum lease payments.....		\$ 198,227	\$ 476	\$ 198,703

**(d) Other Commitments**

The Retirement System has commitments to contribute capital for real estate and alternative investments in the aggregate amount of approximately \$718 million at June 30, 2005.

The City is a participant in the Peninsula Corridor Joint Powers Board (PCJPB), which was formed in 1991 to plan, administer, and operate the Peninsula CalTrain rail service. The City, on behalf of MUNI, is responsible for 11.6% of the net operating costs and administrative expenses of the PCJPB for operating and capital needs. During the fiscal year ended June 30, 2005, the City contributed \$6.4 million to the PCJPB for its operating needs. This is paid by MTA from the subsidy transfer it receives from the City.

**(16) RISK MANAGEMENT**

**Risk Retention Program Description**

The City is exposed to various risks of losses related to torts, theft of, damage to, and destruction of assets; business interruption; errors and omissions; automobile liability and accident claims (primarily for Muni Railway); medical malpractice; natural disasters; employee health benefit claim payments for direct provider care (collectively referred to herein as estimated claims payable); and injuries to employees (workers' compensation). With certain exceptions, it is the policy of the City not to purchase commercial insurance for the risks of losses to which it is exposed. Instead, the City believes it is more economical to manage its risks internally and set aside funds as needed for estimated current claim settlements and unfavorable judgments through annual appropriations and supplemental appropriations.

The City maintains limited excess coverage for certain facilities. The SFO carries liability insurance coverage of \$750 million and commercial property insurance coverage for full replacement value on all facilities owned by the SFO. The SFO does not carry insurance for losses due to seismic activity. The SFO is self-insured for general liability up to the first \$10,000 and the SFO carries liability insurance for

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any amounts in excess of \$10,000. The Port carries commercial insurance for all general liability, property and casualty risks of loss. Additionally, limited insurance coverage is maintained by the City for the Moscone Convention Center property, personal liability, and for art at City-owned museums.

The San Francisco Redevelopment Agency is a member of the Bay Cities Joint Powers Authority which provides coverage for its general liability, automobile liability, and public officials errors and omissions risks with combined single limits of \$15 million per occurrence and a deductible of \$50,000 self-insurance retention per occurrence.

Any claims relating to the construction of the Moscone Convention Center are indemnified by the City under an agreement between the Agency and the City.

Settled claims have not exceeded commercial insurance coverage in any of the past three fiscal years.

Expenditures and liabilities for all workers' compensation claims and other estimated claims payable are reported when it is probable that a loss has occurred and the amount of that loss can be reasonably estimated. These losses include an estimate of claims that have been incurred but not reported. Because actual claim liabilities depend on such complex factors as inflation, changes in legal doctrines, and damage awards, the process used in computing claim liabilities does not necessarily result in an exact amount. Claim liabilities are re-evaluated periodically to take into consideration recently settled claims, the frequency of claims, and other legal and economic factors. The recorded liabilities have not been discounted.

**Estimated Claims Payable**

Numerous lawsuits related to the governmental fund types are pending or threatened against the City. The City's liability as of June 30, 2005 has been actuarially determined and includes an estimate of incurred but not reported losses.

Changes in the reported estimated claims payable since June 30, 2003, resulted from the following activity (in thousands):

	Beginning Fiscal Year Liability	Current Year Claims and Changes in Estimates	Claim Payments	Ending Fiscal Year Liability
2003-2004	\$ 93,304	\$ 71,967	\$ (37,835)	\$ 127,436
2004-2005	127,436	63,684	(38,865)	152,255

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Breakdown of the estimated claims payable at June 30, 2005 is as follows (in thousands):

<u>Governmental activities:</u>	
Current portion of estimated claims payables.....	\$ 37,487
Long-term portion of estimated claims payable.....	46,050
	<u>\$ 83,537</u>
<u>Business-type activities:</u>	
Current portion of estimated claims payables.....	22,503
Long-term portion of estimated claims payable.....	45,215
Total.....	<u>\$ 152,255</u>

The Retirement System is involved in two class action type lawsuits which are collectively referred to as "Final Compensation" cases. These lawsuits allege that the Retirement System should include additional "pay types" in pension calculations. The most significant pay types common to all members of the Retirement System are lump sum payments after termination of employment for sick leave and vacation. The police, fire, and transit employees have additional claims for special pay types specific to those employee groups. There is also a lawsuit against the Retirement System by the Veteran Police Officers Association (VPOA) that alleges that the Retirement System should include Police Officers' Standards Training (POST) pay in pension calculations for those police officers who retired prior to the creation of the POST ranks. The Retirement System was successful in defending both of these class action lawsuits in the trial court. An appeal remains a possibility for either or both of these lawsuits. Should there be a successful appeal, the potential loss to the Retirement System is estimated to be less than \$100 million as of June 30, 2005.

**Workers' Compensation**

The City self-insures for workers' compensation coverage. The City's liability as of June 30, 2005 has been actuarially determined and includes an estimate of incurred but not reported losses. The total amount estimated to be payable for claims incurred as of June 30, 2005 was \$391.4 million which is reported in the appropriate individual funds in accordance with the City's accounting policies (note 2).

Changes in the reported accrued workers' compensation since June 30, 2003, resulted from the following activity (in thousands):

	Beginning Fiscal Year Liability	Current Year Claims and Changes in Estimates	Claim Payments	Ending Fiscal Year Liability
2003-2004	\$ 364,256	\$ 108,177	\$ (75,307)	\$ 397,126
2004-2005	397,126	87,372	(93,070)	391,428

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Breakdown of the accrued workers' compensation liability at June 30, 2005 is as follows (in thousands):

<u>Governmental activities:</u>	
Current portion of accrued workers' compensation liability.....	\$ 44,624
Long-term portion of accrued worker's compensation liability.....	170,181
	<u>\$ 214,805</u>
<u>Business-type activities:</u>	
Current portion of accrued workers' compensation liability.....	38,005
Long-term portion of accrued worker's compensation liability.....	138,618
Total.....	<u>\$ 391,428</u>

(17) **SUBSEQUENT EVENTS (UNAUDITED)**

**Long-term Debt**

In July 2005, the City issued a total of \$150.1 million in General Obligation Bonds. They consist of the following four bonds: \$79.4 million California Academy of Sciences Improvement Bonds, Series 2005E, \$29.2 million Steinhart Aquarium Improvement Bonds Series 2005F, \$34 million Branch Library Facilities Improvement Bonds Series 2005G and \$7.5 million Zoo Facilities Bonds Series 2005H. The 2005E and 2005F Bonds will finance the acquisition, construction, and reconstruction of certain improvements to the Academy of Sciences and Steinhart Aquarium respectively. The 2005G Bonds were issued to provide funds to finance the acquisition, renovation and construction of branch libraries and other library facilities, other than the Main Library. The 2005H Bonds will finance the acquisition, construction and/or reconstruction of San Francisco Zoo facilities. The 2005E, 2005F, 2005G and 2005H Bonds have interest rates ranging from 3.0% to 5.0% and mature from June 2006 through June 2025.

In July 2005, the San Francisco Redevelopment Agency issued Tax Allocation Refunding Revenue Bonds Series 2005A in the amount of \$20.4 million and Taxable Tax Allocation Refunding Revenue Bonds Series 2005B in the amount of \$8.1 million. Series 2005A Bonds were issued for the purpose of refunding the entire Series 1988A Tax Allocation Revenue Bonds and partially refunding the Series 1998C Tax Allocation Refunding Revenue Bonds. Series 2005B Bonds were issued to refund the entire Series 1998B Tax Allocation Revenue Bonds and the Series 2000B Tax Allocation Revenue Bonds. Together, the 2005 Series A and B Bonds produced net present value savings exceeding \$2 million or 7.2% of the par amount of bonds refunded. In July 2005, the Agency issued Taxable Tax Allocation Revenue Bonds, Series 2005C in the amount of \$43.9 million and Tax Allocation Revenue Bonds, Series 2005D in the amount of \$16.2 million. The proceeds from the Series 2005C Bonds will be used primarily to fund the construction of low-income housing, provide for economic development in the Western Addition project area, and fund a capital reserve for the Yerba Buena Gardens. Series 2005D Bonds were issued for the purpose of funding the construction of infrastructure in the Mission Bay North project area.

In September 2005, the City issued General Obligation Bonds, Laguna Honda Hospital, Series 2005I in the amount of \$69 million. The bonds mature from June 2008 through June 2030. The bonds were issued to provide funds for the acquisition, improvement, construction and/or reconstruction of a new health care, assisted living and/or other type of continuing care facility or facilities to replace the Laguna Honda Hospital. The 2005I Bonds have interest rates ranging from 4.0% to 5.0%.

In September 2005, the San Francisco Water Department issued an additional \$10 million commercial paper notes to fund capital projects associated with Proposition A authorization. As of that date, there was \$90 million in commercial paper outstanding.

In October 2005, the San Francisco Finance Corporation issued Lease Revenue Bonds Series 2005A in the amount of \$9.4 million. The bonds mature from April 2006 through October 2010 and have interest rates ranging from 3.25% to 5.0%. The bonds were issued to provide funds to finance the acquisition and

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Installation of certain equipment to be leased to the City under an Equipment Lease between the City and San Francisco Finance Corporation.

**Elections**

On November 8, 2005, the San Francisco voters approved the following propositions that will have a fiscal impact on the City:

**Proposition A – Community College District General Obligation Bonds** This is an ordinance that allows the Community College District to borrow \$246.3 million by issuing general obligation bonds. The District will use the money to construct and equip new facilities or buildings for performing arts, biotechnology, for student services and programs offered jointly with San Francisco State University, as well as to complete various construction projects at City College campuses and improve existing facilities by expanding intercampus communication systems, improving energy conservation, and supporting various training and educational programs. The principal and interest on general obligation bonds are paid with property tax revenues. Proposition A will require an increase in property taxes to pay for the bonds. In fiscal year 2006-2007, following issuance of the first series of bonds, the estimated annual costs of debt service would be \$6.5 million and result in a property tax rate of 0.057¢ per \$100 of assessed valuation (or \$5.66 per \$100,000 of assessed valuation).

In fiscal year 2009-2010, following issuance of the last series of bonds, and the year with the highest tax rate, the estimated costs of debt service would be \$19.5 million and result in a property tax rate of .15¢ per \$100 of assessed valuation (or \$15.44 per \$100,000 of assessed valuation). The best estimate of the average tax rate from fiscal year 2006-2007 through 2032-2033 is .11¢ per \$100 of assessed valuation (or \$10.71 per \$100,000 of assessed valuation). Based on these estimates, the highest estimated increase in annual property taxes for the owner of a home with an assessed value of \$400,000 would be approximately \$60.68.

**Proposition F – Neighborhood Firehouses** This is an ordinance that requires the City to maintain and operate all 42 firehouses and specific emergency and rescue vehicles and equipment at the same levels that were used on January 1, 2004. The City will be required to operate the following 24 hours a day: Operate each firehouse, provide adequate staff, operate an arson and investigation unit, maintain no fewer than four ambulances based in the firehouses, and maintain no fewer than four medical supervisors based in the firehouses. The fiscal impact of Proposition F is a new added cost of approximately \$4.4 to \$6.6 million annually, and a requirement to operate facilities and vehicles that currently cost the City approximately \$158 million annually. The costs could increase or decrease depending on how the City implements the ordinance. Under the City Charter, the ultimate cost of this proposal depends on decisions made in the City's annual budget process.

**CITY AND COUNTY OF SAN FRANCISCO**

**Nonmajor Governmental Funds**

**SPECIAL REVENUE FUNDS**

Special Revenue Funds are used to account for the proceeds of specific revenue sources (other than expendable trusts or major capital projects) that are legally restricted to expenditures for specified purposes.

*Building Inspection Fund* -- Accounts for the revenues and expenditures of the Bureau of Building Inspection which provides enforcement and implementation of laws regulating the use, occupancy, location and maintenance of buildings.

*Children and Families Fund* -- Accounts for property tax revenues, tobacco tax funding from Proposition 10 and interest earnings designated by Charter provision. Monies in this fund are used as specified in the Charter and Proposition 10 to provide services to children less than eighteen years old, and to promote, support and improve the early development of children from the prenatal stage to five years of age.

*Community/Neighborhood Development Fund* -- Accounts for various grants primarily from the Department of Housing and Urban Development to provide for community development of rundown areas; to promote new housing, child care centers and public recreation areas; to provide a variety of social programs for the underprivileged and provide loans for various community development activities. This fund also includes proceeds from a bond issuance to benefit the Seismic Safety Loan Program which provides loans for seismic strengthening of privately-owned unreinforced masonry buildings in the City.

*Community Health Services Fund* -- Accounts for state and federal grants used to promote public health and mental health programs.

*Convention Facilities Fund* -- Accounts for operating revenues of the convention facilities: Moscone Center, Brooks Hall and Civic Auditorium. In addition to transfers for lease payments of the Moscone Center, this fund provides for operating costs of the various convention facilities and the San Francisco Convention and Visitors Bureau.

*Court's Fund* -- Accounts for a portion of revenues from court filing fees that are specifically dedicated for Courthouse costs.

*Culture and Recreation Fund* -- Accounts for revenues received from a variety of cultural and recreational funds such as Public Arts, Youth Arts and Yacht Harbor with revenues used for certain specified operating costs.

*Environmental Protection Fund* -- Accounts for revenues received from state, federal and other sources for the preservation of the environment, recycling, and reduction of toxic waste from the City's waste stream.

(Continued)

# CITY AND COUNTY OF SAN FRANCISCO

# CITY AND COUNTY OF SAN FRANCISCO

## SPECIAL REVENUE FUNDS (Continued)

*Gasoline Tax Fund* -- Accounts for the subventions received from state gas taxes under the provision of the Streets and Highways Code and for operating transfers from other funds which are used for the same purposes. State subventions are restricted to uses related to local streets and highways, acquisitions of real property, construction and improvements, and maintenance and repairs.

*General Services Fund* -- Accounts for the activities of several non-grant activities, generally established by administrative action.

*Gift Fund* -- Accounts for certain cash gifts which have been accepted by the Board of Supervisors on behalf of the City and the operations of two smaller funds that cannot properly be grouped into the Gift Fund because of their specific terms. Disbursements are made by departments, boards and commissions in accordance with the purposes, if any, specified by the donor. Activities are controlled by project accounting procedures maintained by the Controller.

*Golf Fund* -- Accounts for the revenue and expenditures related to the City's six golf courses.

*Human Welfare Fund* -- Accounts for state and federal grants used to promote education and discourage domestic violence.

*Open Space and Park Fund* -- Accounts for property tax revenues designated by Charter provision, interest earnings and miscellaneous service charges and gifts. Monies in this fund are used as specified in the Charter for acquisition and development of parks and open space parcels, for renovation of existing parks and recreation facilities, for maintenance of properties acquired and for after-school recreation programs.

*Public Library Fund* -- Accounts for property tax revenues and interest earnings designated by Charter provision. Monies in this fund are to be expended or used exclusively by the library department to provide library services and materials and to operate library facilities.

*Public Protection Fund* -- Accounts for grants received and revenues and expenditures of 21 special revenue funds including fingerprinting, vehicle theft crimes, peace officer training and other activities related to public protection.

*Public Works, Transportation and Commerce Fund* -- Accounts for the revenues and expenditures of 13 special revenue funds including construction inspection, engineering inspection and other activities related to public works projects. In addition, the fund accounts for various grants from federal and state agencies expended for specific purposes, activities or facilities related to transportation and commerce.

*Real Property Fund* -- Accounts for the lease revenue from real property purchased with the proceeds from certificates of participation. The lease revenue is used for operations and to pay for debt service of the certificates of participation. Sales and disposals of real property are also accounted for in this fund.

(Continued)

## Combining Balance Sheet Nonmajor Governmental Funds - Special Revenue (Continued)

June 30, 2005  
(In Thousands)

	Gasoline Tax Fund	General Services Fund	Gift Fund	Golf Fund	Human Welfare Fund	Open Space and Park Fund	Public Library Fund
<b>ASSETS</b>							
Deposits and investments with City Treasury.....	\$ 1,561	\$ 5,580	\$ 7,332	\$ 1,392	\$ 406	\$ 21,428	\$ 16,626
Deposits and investments outside City Treasury.....	-	-	469	-	-	-	-
Receivables:							
Property taxes and penalties.....	-	-	-	-	-	902	828
Other local taxes.....	-	-	-	-	-	-	-
Federal and state grants and subventions.....	1,820	-	135	-	6,007	-	-
Charges for services.....	106	1,386	-	392	-	-	-
Interest and other.....	11	94	10	5	-	71	39
Due from other funds.....	-	-	-	-	-	-	-
Loans receivable (net of allowance for uncollectibles).....	-	-	-	-	-	-	-
Deferred charges and other assets.....	-	-	-	-	-	-	-
Total assets.....	\$ 3,498	\$ 7,060	\$ 7,946	\$ 1,789	\$ 6,413	\$ 22,401	\$ 17,493
<b>LIABILITIES AND FUND BALANCES</b>							
Liabilities:							
Accounts payable.....	\$ 97	\$ 1,658	\$ 244	\$ 890	\$ 1,228	\$ 374	\$ 2,162
Accrued payroll.....	721	52	13	5	-	557	1,493
Deferred tax, grant and subvention revenues.....	-	109	49	-	41	779	740
Due to other funds.....	820	-	-	-	4,921	-	-
Deferred credits and other liabilities.....	3	138	-	29	-	3,073	3,072
Bonds, loans, capital leases and other payables.....	-	-	-	-	-	-	-
Total liabilities.....	1,641	1,957	306	924	6,190	4,783	7,467
Fund balances:							
Reserved for assets not available for appropriation.....	-	-	469	-	-	-	-
Reserved for encumbrances.....	469	81	692	142	1,272	807	711
Reserved for appropriation carryforward.....	1,388	3,468	5,189	277	145	13,642	1,886
Reserved for subsequent years' budgets.....	-	-	-	-	-	-	-
Unreserved (deficit).....	-	1,554	1,290	446	(1,194)	3,169	7,429
Total fund balances.....	1,857	5,103	7,640	865	223	17,618	10,026
Total liabilities and fund balances.....	\$ 3,498	\$ 7,060	\$ 7,946	\$ 1,789	\$ 6,413	\$ 22,401	\$ 17,493

(Continued)

CITY AND COUNTY OF SAN FRANCISCO

Combining Statement of Revenues, Expenditures, and  
Changes in Fund Balances  
Nonmajor Governmental Funds - Special Revenue (Continued)

Year ended June 30, 2005

(In Thousands)

	Gasoline Tax Fund	General Services Fund	Gift Fund	Golf Fund	Human Welfare Fund	Open Space and Park Fund	Public Library Fund
Revenues:							
Property taxes.....	\$ -	\$ -	\$ -	\$ -	\$ -	\$ 25,837	\$ 25,835
Business taxes.....	-	-	-	-	-	-	-
Other local taxes.....	-	1,130	-	-	217	-	-
Licenses, permits, and franchises.....	-	-	-	-	-	-	71
Fines, forfeitures and penalties.....	24	24	204	68	-	384	77
Interest and investment income.....	-	420	-	1,676	-	-	-
Rents and concessions.....	-	-	-	-	-	-	-
Intergovernmental:							
Federal.....	18,083	1,099	-	-	13,178	172	151
State.....	-	42	-	-	1,430	-	532
Other.....	452	1,765	-	6,325	194	-	674
Charges for services.....	1	67	4,841	4,746	-	186	-
Other.....	-	-	4,845	12,815	15,019	26,579	27,340
Total revenues.....	18,560	4,547	4,845	12,815	15,019	26,579	27,340
Expenditures:							
Current:							
Public protection.....	-	429	100	-	-	-	-
Public works, transportation and commerce.....	27,373	839	112	4,432	-	2,930	-
Human welfare and neighborhood development.....	-	-	2,179	-	15,094	-	-
Community health.....	-	-	356	-	-	-	55,685
Culture and recreation.....	-	371	169	8,079	6	23,759	-
General administration and finance.....	-	2,102	18	-	-	78	-
General City responsibilities.....	-	104	-	-	-	-	-
Debt service.....	-	-	-	-	-	-	-
Principal retirement.....	-	-	-	-	-	-	-
Interest and fiscal charges.....	-	-	-	-	-	-	-
Total expenditures.....	27,373	3,845	2,934	12,511	15,100	26,767	55,685
Excess (deficiency) of revenues over (under) expenditures.....	(8,813)	702	1,911	304	(81)	(188)	(28,345)
Other financing sources (uses):							
Transfers in.....	5,977	104	-	536	118	329	31,857
Transfers out.....	-	(94)	(2,953)	(329)	(16)	(2,722)	(31)
Issuance of bonds and loans	-	-	-	-	-	-	-
Face value of loans issued	-	-	-	-	-	-	-
Other financing sources-capital leases.....	1,189	-	-	-	-	-	-
Total other financing sources (uses).....	7,166	10	(2,953)	207	102	(2,393)	31,826
Net change in fund balances.....	(1,647)	712	(1,042)	511	21	(2,581)	3,481
Fund balances at beginning of year.....	3,504	4,391	6,682	394	202	20,199	6,545
Fund balances at end of year.....	\$ 1,857	\$ 5,103	\$ 7,640	\$ 865	\$ 223	\$ 17,618	\$ 10,026

(Continued)

CITY AND COUNTY OF SAN FRANCISCO

SPECIAL REVENUE FUNDS

Combining Schedule of Revenues, Expenditures  
and Changes in Fund Balances -  
Budget and Actual - Budget Basis (Continued)

Year ended June 30, 2005

(In Thousands)

	Human Welfare Fund			Open Space and Park Fund		
	Original Budget	Final Budget	Actual	Original Budget	Final Budget	Actual
Revenues:						
Property taxes.....	\$ -	\$ -	\$ -	\$ 23,481	\$ 23,481	\$ 25,837
Business taxes.....	-	-	-	-	-	-
Other local taxes.....	-	-	-	-	-	-
Licenses, permits, and franchises.....	210	204	217	-	-	-
Fines, forfeitures, and penalties.....	-	-	-	-	-	-
Interest and investment income.....	-	-	-	-	-	-
Rents and concessions.....	-	-	-	300	300	394
Intergovernmental:						
Federal.....	11,941	13,178	13,178	-	-	-
State.....	50	1,430	1,430	165	165	172
Other.....	221	221	194	-	-	-
Charges for services.....	-	-	-	-	-	-
Other revenues.....	-	-	-	-	-	-
Total revenues.....	12,422	15,033	15,019	23,946	23,946	26,589
Expenditures:						
Public protection.....	-	-	-	-	-	-
Public works, transportation and commerce.....	-	-	-	-	2,930	2,930
Human welfare and neighborhood development.....	12,519	14,976	14,976	-	-	-
Community health.....	-	-	-	-	-	-
Culture and recreation.....	-	6	6	22,771	24,189	23,758
General administration and finance.....	-	-	-	-	78	78
General City responsibilities.....	-	-	-	-	-	-
Total expenditures.....	12,519	14,982	14,982	22,771	27,197	26,766
Excess (deficiency) of revenues over (under) expenditures.....	(97)	51	37	1,175	(3,251)	(177)
Other financing sources (uses):						
Transfers in.....	(16)	(16)	(16)	329	329	329
Transfers out.....	-	-	-	-	(2,722)	(2,722)
Issuance of commercial paper.....	-	-	-	-	-	-
Loan repayments and other financing sources.....	-	-	-	(2,000)	-	-
Total other financing sources (uses).....	(16)	(16)	(16)	(1,671)	(2,393)	(2,393)
Net change in fund balances.....	(113)	35	21	(496)	(5,644)	(2,570)
Budgetary fund balance (deficit), July 1.....	113	202	202	496	20,177	20,177
Budgetary fund balance (deficit), June 30.....	\$ -	\$ 237	\$ 223	\$ -	\$ 14,533	\$ 17,607

(Continued)

CITY AND COUNTY OF SAN FRANCISCO  
SPECIAL REVENUE FUNDS

Schedule of Expenditures by Department  
Budget and Actual - Budget Basis (Continued)

Year ended June 30, 2005

(In Thousands)

	Original Budget	Final Budget	Actual	Variance Positive (Negative)
<b>OPEN SPACE AND PARK FUND</b>				
Public Works, Transportation and Commerce				
Parking and Traffic Commission.....	-	19	19	-
Public Works.....	-	2,887	2,887	-
Public Utilities Commission.....	-	9	9	-
Telecommunications and Information Services.....	-	14	14	-
	-	2,929	2,929	-
<b>Culture and Recreation</b>				
Arts Commission.....	-	38	38	-
Recreation and Park Commission.....	22,771	24,152	23,721	431
	22,771	24,190	23,759	431
<b>General Administration and Finance</b>				
City Attorney.....	-	78	78	-
Total Open Space and Park Fund.....	22,771	27,197	26,766	431
<b>PUBLIC LIBRARY FUND</b>				
Culture and Recreation				
Public Library.....	57,024	57,372	55,785	1,587
Total Public Library Fund.....	57,024	57,372	55,785	1,587
<b>PUBLIC PROTECTION FUND</b>				
Public Protection				
District Attorney.....	4,770	4,785	4,785	-
Fire Department.....	-	3,406	3,406	-
Mayor's Office.....	1,031	3,053	3,053	-
Police Commission.....	15,089	22,291	22,193	98
Public Defender.....	231	341	341	-
Sheriff.....	3,348	4,113	4,113	-
Trial Courts.....	224	869	869	-
	24,693	38,858	38,760	98
<b>Public Works, Transportation and Commerce</b>				
Emergency Communications Department.....	300	9,583	9,563	20
Public Works.....	-	24	24	-
Metropolitan Transportation Agency	-	-	-	-
Telecommunications and Information Services.....	300	93	93	-
	300	9,700	9,680	20
<b>Human Welfare and Neighborhood Development</b>				
Mayor's Office.....	-	7	7	-
Commission on Status of Women.....	-	55	55	-
	-	62	62	-
<b>Community Health</b>				
Community Health.....	-	1,386	1,386	-
<b>Culture and Recreation</b>				
Recreation and Park.....	-	13	13	-
Total Public Protection Fund.....	24,993	50,019	49,901	118

(Continued)



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## **APPENDIX D**

### **SUMMARY OF CERTAIN PROVISIONS OF THE LEGAL DOCUMENTS**

*The following is a summary of certain provisions contained in the Master Trust Agreement (the "Trust Agreement"), the Master Lease (the "Lease") and the Site Lease (the "Site Lease"; and, together with the Trust Agreement and the Lease, the "Legal Documents"). This summary does not purport to be comprehensive or definitive and is qualified in its entirety by reference to each of the Legal Documents.*

### **DEFINITIONS**

The following are definitions of certain terms used in this Summary of Certain Provisions of the Legal Documents to which reference is hereby made. The following definitions are equally applicable to both the singular and plural forms of any of the terms defined in the Trust Agreement.

"Additional Rental" means the amounts specified in the Lease.

"Base Rental" means the amounts specified in the Lease (but excluding Additional Rental).

"Bonds" means the Series 2006 Bonds and all Parity Bonds issued in accordance with the Trust Agreement and the Lease.

"Bond Insurer" means, collectively, any municipal bond insurance company that has issued an unconditional guarantee of the principal of and interest on any series of Bonds.

"Business Day" means any day other than a Saturday, a Sunday, a day on which banking institutions are authorized or required by law or executive order to be closed in the State for commercial banking purposes or a day on which trading on the New York Stock Exchange is suspended for more than four hours or a day on which the New York Stock Exchange is closed for a state or national holiday.

"Credit Facility" means any letter of credit, line of credit, insurance policy, surety bond or other credit source deposited with the Trustee pursuant to the Trust Agreement. Any Credit Facility in the form of a letter of credit or line of credit will be provided by any entity which maintains a rating of at least equal to the rating on the applicable series of the Bonds from Moody's and S&P and any Credit Facility in the form of an insurance policy, surety bond or other credit source will be provided by an entity which maintains a rating of "Aaa" from Moody's, "AAA" from Fitch and "AAA" from S&P, such ratings to be in effect at the time of provision of such letter of credit, line of credit, insurance policy, surety bond or other credit source.

"Facilities" means the Site and the Improvements, as such Site and Improvements may be revised pursuant to the terms of the Lease.

"Improvements" means the currently existing and future facilities and other improvements located on the Site. A general description of such currently existing Improvements is provided in the Lease.

"Lease" means the Master Lease, made and entered into as of October 1, 2006 and by and between the Corporation, as lessor, and the City, as lessee, providing for the lease of the Facilities from the Corporation to the City, as the same may be amended or supplemented, including as amended or supplemented in connection with the issuance of Parity Bonds.

“Outstanding”, when used as of any particular time with reference to the Bonds, means (subject to the Trust Agreement) all Bonds theretofore executed, issued and delivered by the Corporation under the Trust Agreement or any Parity Bond Instrument except:

- (1) Bonds theretofore canceled by the Trustee or surrendered to the Trustee for cancellation or Bonds which have been discharged in accordance with the Trust Agreement in accordance with any Parity Bond Instrument;
- (2) Bonds for the payment or redemption of which funds in the necessary amount will have been deposited theretofore with the Trustee or escrow agent (whether upon or prior to the maturity or redemption date of such Bonds), provided, that if such Bonds are to be redeemed prior to the maturity thereof, notice of such redemption will have been given as provided in the Trust Agreement or some other provision satisfactory to the Trustee will have been made for the giving of such notice; and
- (3) Bonds in lieu of or in substitution for which other Bonds will have been executed, issued and delivered by the Corporation pursuant to the Trust Agreement.

“Parity Bonds” means Parity Bonds issued in accordance with the Trust Agreement and the Lease.

“Permitted Encumbrances” means, as of any particular time: (i) liens for general ad valorem taxes and assessments, if any, not then delinquent; (ii) the Assignment Agreement; (iii) the Lease; (iv) any right or claim of any mechanic, laborer, materialman, supplier or vendor not filed or perfected in the manner prescribed by law; (v) easements, rights of way, mineral rights, drilling rights and other rights, reservations, covenants, conditions or restrictions which exist of record as of the date of initial execution of the Lease or a related supplement thereto; and (vi) easements, rights of way, mineral rights, drilling rights and other rights, reservations, covenants, conditions or restrictions established following the date of recordation of the Lease and to which the Corporation, the City and the Trustee consent in writing. In giving such consent, the Trustee may conclusively rely on a Certificate of the City to the effect that such encumbrance will not materially impair the beneficial use of the Facilities by the City.

“Permitted Investments” means, if and to the extent permitted by law and by any policy guidelines promulgated by the City and/or the Corporation:

- (a) Government Obligations or Government Certificates;
- (b) Bonds, debentures, notes or other evidence of indebtedness issued or guaranteed by any of the following federal agencies and provided such obligations are backed by the full faith and credit of the United States of America (stripped securities are only permitted if they have been stripped by the agency itself):
  - (i) Farmers Home Administration (FmHA) - Certificates of beneficial ownership;
  - (ii) Federal Housing Administration Debentures (FHA);
  - (iii) General Services Administration - Participation Certificates;
  - (iv) Government National Mortgage Association (GNMA or “Ginnie Mae”) - guaranteed mortgage-backed bonds and GNMA guaranteed pass-through obligations (participation certificates);



- (v) U.S. Maritime Administration - Guaranteed Title XI financing;
  - (vi) U.S. Department of Housing and Urban Development (HUD) - Project notes and local authority bonds; and
  - (vii) any other agency or instrumentality of the United States of America;
- (c) Bonds, debentures, notes or other evidence of indebtedness issued or guaranteed by any of the following non-full faith and credit United States of America government agencies (stripped securities are only permitted if they have been stripped by the agency itself):
- (i) Federal Home Loan Bank System - Senior debt obligations (consolidated debt obligations);
  - (ii) Federal Home Loan Mortgage Corporation (FHLMC or “Freddie Mac”) - Participation certificates (mortgage-backed securities) and senior debt obligations;
  - (iii) Fannie Mae - mortgage-backed securities and senior debt obligations (excluding stripped mortgage securities which are valued greater than par on the portion of the unpaid principal);
  - (iv) Student Loan Marketing Association (SLMA or “Sallie Mae”) - Senior debt obligations;
  - (v) Resolution Funding Corp. (REFCORP) - Only the interest component of REFCORP strips which have been stripped by request to the Federal Reserve Bank of New York in book-entry form;
  - (vi) Federal Farm Credit System - Consolidated systemwide bonds and notes; and
  - (vii) any other agency or instrumentality of the United States of America;
- (d) Money market funds registered under the Federal Investment Company Act of 1940, whose shares are registered under the Securities Act of 1933, and having a rating by S&P of “AAAm-G” or “AAAm” and by Moody’s of “Aaa”;
- (e) Certificates of deposit issued by a state or national bank or a state or federal savings and loan, provided that such certificates of deposit will be either (i) continuously and fully insured by the FDIC, or (ii) have a maturity of not greater than 365 days and have the highest short-term letter and numerical ratings of Moody’s and S&P;
- (f) Savings accounts or money market deposits that are fully insured by the FDIC;
- (g) Investment agreements, including guaranteed investment contracts, provided either (i) the long-term unsecured debt or claims ability of the issuer or guarantor thereof is rated in the highest rating category by Moody’s and S&P, or (ii) such agreement is fully collateralized by Government Obligations or Government Certificates.
- (h) Commercial paper of “prime” quality rated in the highest rating category by Moody’s and S&P, which commercial paper is limited to issuing corporations that are organized and operating within the United States.

- (i) Bonds or notes issued by any state or municipality which are rated by Moody's and S&P in one of the two highest long-term rating categories assigned by such agencies;
- (j) Federal funds or banker's acceptances which are eligible for purchases by members of the Federal Reserve System, drawn on any bank the short-term obligations of which are rated in the highest rating category by Moody's and S&P, provided that the maturity cannot exceed 270 days;
- (k) Repurchase agreements with maturities of either (a) 30 days or less, or (b) less than one year, provided that the collateral is marked-to-market daily, entered into with financial institutions such as banks or trust companies organized under state or federal law, insurance companies, or government bond dealers reporting to, or trading with, and recognized as a primary dealer by, the Federal Reserve Bank of New York and a member of SPIC, or with a dealer or parent holding company that is rated "A" or better by Moody's and S&P. The repurchase agreement must be in respect of Government Obligations or Government Certificates or obligations described in paragraph (b) herein, which, exclusive of accrued interest, will be maintained at least 100% of par. In addition, repurchase agreements will meet the following criteria: (i) the third party (who will not be the provider of the collateral) has possession of the repurchase securities and the Government Obligations or Government Certificates; (ii) failure to maintain the requisite collateral levels will require liquidation; and (iii) the third party having possession of the securities has a perfected, first priority security interest in the securities;
- (l) Any other debt or fixed income security specified by the City (except securities of the City and any agency, department, commission or instrumentality thereof) and (i) rated in the highest rating category by Moody's and S&P, including "pre-funded" municipal obligations or (ii), if all Bonds are insured by one or more policies of municipal bond insurance, approved in writing by such Bond Insurer(s);
- (m) The Local Agency Investment Fund administered by the State of California; and
- (n) Any investment (i) with the consent of the Bond Insurer if any Bonds are insured by a policy of municipal bond insurance and/or (ii) with confirmation from the Rating Agencies that the ratings on the Bonds will not be lowered as a result of such investment if any Bonds are not insured by a policy of municipal bond insurance.

In connection with the purchase of Permitted Investments, the City and/or the Corporation and/or the Trustee may enter into agreements, including forward purchase agreements, for the purchase thereof.

"Project" means the projects financed with the proceeds of the Bonds.

"Rebate Fund" means the Rebate Fund established pursuant to the Trust Agreement.

"Reserve Fund" means the fund by that name created pursuant to the Trust Agreement.

"Reserve Fund Requirement" means, as of any date of calculation, the Maximum Annual Debt Service; provided that the increase in the Reserve Fund Requirement will not, with respect to any individual series of the Bonds exceed the lesser of (i) 125% of average Annual Debt Service or (ii) 10% of the original principal amount of a series of Bonds.

"Series 2006 Bonds" means the \$27,005,000 initial principal amount of the City and County of San Francisco Finance Corporation Lease Revenue Bonds, Series 2006 (Open Space Fund - Various Park Projects).

“Site” means the real property described in the Lease as such may be amended or revised from time to time as provided in the Lease.

“Site Lease” means the Site Lease dated as of October 1, 2006 between the City, as lessee, and the Corporation, as lessor.

“Trust Agreement” means the Master Trust Agreement dated as of October 1, 2006, by and between the Corporation and the Trustee providing for the issuance of the Series 2006 Bonds and any Parity Bonds, as it may from time to time be amended or supplemented by any supplemental trust agreement adopted or entered into pursuant to the provisions of the Trust Agreement.

## **THE MASTER TRUST AGREEMENT**

### **Allocation of Revenues**

Upon receipt thereof, the Trustee will deposit all Revenues in the Revenue Fund. The Trustee will apply all moneys in the Revenue Fund as set forth in the Trust Agreement either to pay debt service on the Bonds or to make a deposit in the Reserve Fund, which the Trustee will establish, maintain and hold in trust. Such Revenues will be so applied in the order of priority set forth below, each such requirement to be satisfied before any payment subsequent in priority.

The Trustee acknowledges that the City is entitled to receive credits against Base Rental payments under certain circumstances as provided in the Lease.

(a) Interest Payments. The Trustee, on each Interest Payment Date, will first apply amounts on deposit in the Revenue Fund to pay the aggregate amount of interest then due and payable on the Outstanding Bonds on such Interest Payment Date.

(b) Principal Payments. The Trustee, on each Principal Payment Date and on each Sinking Account Payment Date, after making the payments required on such date by subsection (a) above, will next apply amounts on deposit in the Revenue Fund to pay the principal of the Bonds then due or required to be paid on such Principal Payment Date or Sinking Account Payment Date with respect to the Bonds in accordance with the terms of the Trust Agreement.

(c) Reserve Fund. On each Interest Payment Date, after making all payments required by subsections (a) and (b) above, the Trustee will deposit in the Reserve Fund such amounts as may be necessary to maintain on deposit in the Reserve Fund an amount equal to the Reserve Fund Requirement; provided, however, that failure to so maintain such amounts on deposit in the Reserve Fund (because such amounts have been used for the purpose for which the Reserve Fund has been established) will not constitute an Event of Default, but only if and to the extent Revenues are not available for such purpose.

Moneys in (or available to) the Reserve Fund will be applied solely for the purpose of paying the interest on the Bonds as the same will become due and payable, including accrued interest on any Bonds purchased or redeemed prior to maturity pursuant to the Trust Agreement, or for the purpose of paying the principal of the Bonds as the same become due (in both instances, however, only to the extent that there are insufficient moneys available for such purposes in the Revenue Fund); provided that at the direction of the City separate accounts may be established in the Reserve Fund relating to an individual series of the Bonds or separate reserve funds may be held under Parity Bond Instruments so long as such account or fund is funded in an amount equal to the Reserve Requirement, as applied to the applicable series of the Bonds. Any moneys in excess of the Reserve Fund Requirement in the Reserve Fund will be transferred to the Revenue Fund or as otherwise directed in a Request of the City. To the extent that amounts are held in the Reserve

Fund at the time of the final payment of debt service due on a series of the Bonds, amounts in excess of the Reserve Requirement (calculated assuming such payment) will be used to pay, in whole or in part, such final payment.

Notwithstanding anything to the contrary within the Trust Agreement, at the option of the City, amounts required to be held in the Reserve Fund may be substituted, in whole or in part, by the deposit of a Credit Facility with the Trustee; provided that with respect to any such substitution, (i) such substitution will not result in the reduction or withdrawal of any ratings by any Rating Agency with respect to the Bonds (and the Corporation will notify each Rating Agency prior to making any such substitution), and (ii) the Trustee will receive prior to any such substitution becoming effective an Opinion of Counsel stating that such substitution will not adversely affect the exclusion from gross income for federal income tax purposes of interest on the Bonds. Amounts on deposit in the Reserve Fund for which a Credit Facility has been substituted will be released to or transferred to another fund under the Trust Agreement as directed by the City in a Written Request.

(d) Insurance and Eminent Domain Proceeds Fund. The net proceeds resulting from any insurance claim or eminent domain proceedings and payable to the Trustee pursuant to the Assignment Agreement or any assignment agreement with respect to Parity Bonds will be deposited in the Insurance and Eminent Domain Proceeds Fund and applied as set forth in the Trust Agreement, as applicable.

## **Events of Default**

Any one or more of the following events are an “Event of Default” under the Trust Agreement:

(i) a default occurs under the Lease; or

(ii) the Corporation fails to observe or perform any covenant, condition or agreement on its part to be observed or performed under the Trust Agreement, other than such failure as may constitute an Event of Default under clause (i) above, for a period of 60 days after written notice specifying such failure and requesting that it be remedied has been given to the Corporation by the Trustee, or to the Corporation and the Trustee by the Owners of not less than a majority of the aggregate principal amount of the Bonds then Outstanding; *provided, however*, that failure to comply with the Continuing Disclosure Certificate will not constitute an Event of Default under the Trust Agreement; *provided further*, however, if the failure stated in the notice cannot be corrected within such period, then such period will be extended so long as corrective action is instituted by the Corporation within such period and diligently pursued until the default is corrected, but only if such extension would not materially adversely affect the interest of any Owner.

Remedies on Default. Upon the occurrence and continuance of any Event of Default specified in (i), above, the Trustee will proceed, or upon the occurrence and continuance of any other Event of Default under the Trust Agreement, the Trustee may proceed (and upon written request of the Owners of not less than a majority of the aggregate principal amount of the Bonds then Outstanding and upon being indemnified to its satisfaction by such Owners will proceed) to exercise the remedies set forth in the Lease to the extent an event of default has occurred under the Lease.

Notice of Events of Default. The Trustee will, unless an Event of Default is immediately remedied, promptly give notice, at the expense of the Corporation, of such Event of Default to the Owners. Such notice will state that a default has occurred and will provide a brief description of such Event of Default. The Trustee in its discretion may withhold notice if it deems it in the best interest of the Owners. The notice will be given by first-class mail, postage prepaid, to the Owners within 30 days of the occurrence of such Event of Default.

No Remedy Exclusive. No remedy conferred upon or reserved to the Trustee under the Trust Agreement is intended to be exclusive and every such remedy will be cumulative and will be in addition to every other remedy given under the Trust Agreement, or now or hereafter existing at law or in equity. No delay or omission to exercise any right or power accruing upon any Event of Default will be construed to be a waiver thereof, but any such right and power may be exercised from time to time and as often as may be deemed expedient. In order to entitle the Trustee or the Owners to exercise any remedy reserved to it or them, it will not be necessary to give any notice other than such notice as may be required in the Trust Agreement or by law.

Waiver: No Additional Waiver Implied by One Waiver. The Trustee may in its discretion waive any Event of Default and its consequences and will also do so upon the written request of the Owners of not less than a majority of the aggregate principal amount of the Bonds then Outstanding; provided, however, that no default in the payment of the principal of, premium, if any, or interest on any Bond will be waived unless prior to such waiver, all arrears of such payments have been made and all fees and expenses of the Trustee have been paid. In case of any such waiver, the Trustee, the Corporation, the City and the Owners will be restored to their former positions and rights, respectively, but such waiver will be limited to the particular breach so waived and will not be deemed to waive any other breach under the Trust Agreement.

Action by Owners. In the event the Trustee fails to take any action to eliminate an Event of Default, the Owners of not less than a majority of the aggregate principal amount of the Bonds then Outstanding may institute a suit, action, mandamus, or other proceeding in equity or at law for the protection or enforcement of any right under the Trust Agreement, but only if such Owners will have first made written request of the Trustee after the right to exercise such powers or right of action will have arisen, and will have afforded the Trustee a reasonable opportunity either to proceed to exercise the powers granted therein or herein or otherwise granted by law or to institute such action, suit or proceeding in its name, and unless, also, the Trustee will have been offered security and indemnity satisfactory to it against the costs, expenses and liabilities to be incurred therein or thereby, and the Trustee will have refused or neglected to comply with such request within a reasonable time.

Notwithstanding any other provision in the Trust Agreement, the right of any Owner to receive principal and interest in accordance with the terms of his or her Bond or to institute suit for the enforcement of any such payment on or after such payments become due will not be impaired or affected without the consent of such Owner.

Application of Proceeds in Event of Default. Except to the extent necessary to compensate the Trustee for its reasonable fees and expenses (including reasonable attorneys' fees and expenses) and to pay all principal of and interest then due and unpaid on all Outstanding Bonds, all damages or other payments received by the Trustee from the enforcement of any rights and powers of the Trustee under the Trust Agreement or the Lease will be deposited by the Trustee into the Revenue Fund and used first to pay interest on the Bonds and then to pay the principal of the Bonds. If the amount deposited into the Revenue Fund is not sufficient to pay all overdue interest payments, the amounts deposited will be distributed pro rata to Owners on the basis of the amount of interest due and unpaid to such Owners. If the amount deposited into the Revenue Fund is not sufficient to pay all overdue payments of principal, the amounts deposited will be distributed pro rata to Owners on the basis of the amount of principal due and unpaid to such Owners.

To the extent not required to be deposited into the Revenue Fund pursuant to the immediately preceding paragraph, all damages or other payments received by the Trustee from the enforcement of any rights and powers under the Trust Agreement will be applied as follows in the order of priority indicated:

(1) deposited into the Reserve Fund to the extent that the amount in the Reserve Fund is less than the Reserve Fund Requirement; and

(2) any remaining amounts will be deposited into and retained in the Revenue Fund for application to the payments due with respect to the Bonds on the next succeeding payment dates thereof.

### **Modification or Amendment**

Amendments Permitted. The Trust Agreement and the rights and obligations of the Corporation and of the Owners of the Bonds may be modified or amended at any time by a supplement or amendment which will become effective when the written consents of the Owners of at least sixty percent (60%) in aggregate principal amount of the Bonds then Outstanding, exclusive of Bonds disqualified as provided under the Trust Agreement (provided that for any series of Bonds insured by a policy of municipal bond insurance that is in full force and effect such consent may be given by the Bond Insurer and without written consent of the Owners of such Bonds), will have been filed with the Trustee. No such supplement or amendment will (1) extend the fixed maturity of any Bonds or reduce the interest rate thereon or extend the time of payment of interest, or reduce the amount of principal thereof or reduce any premium payable upon the redemption thereof, without the express consent of the Owner of such Bond, or (2) reduce the percentage of Bonds required for the affirmative vote or written consent to an amendment or modification of the Trust Agreement, or (3) modify any of the rights or obligations of the Trustee without the written assent thereto by the Trustee.

Certain Amendments Permitted Without Bondholder Consent. The Trust Agreement and the rights and obligations of the Corporation and of the Owners of the Bonds may also be modified or amended at any time, without the consent of any Bondowners, but only to the extent permitted by law and only for any one or more of the following purposes:

(i) to add to the covenants and agreements of the Corporation in the Trust Agreement contained, other covenants and agreements thereafter to be observed, or to surrender any right or power therein reserved to or conferred upon the Corporation which in either case will not adversely affect the interests of the Owners of the Bonds;

(ii) to cure, correct or supplement any ambiguous or defective provision contained in the Trust Agreement or in regard to questions arising under the Trust Agreement, as the Corporation may deem necessary or desirable and not inconsistent with the Trust Agreement, and which will not adversely affect the interests of the Owners of the Bonds;

(iii) to modify, amend or supplement the Trust Agreement in such manner as to permit the qualification hereof under the Trust Indenture Act of 1939, as amended, or any similar federal statute hereafter in effect, and to add such other terms, conditions and provisions as may be permitted by said Act or similar federal statute, and which will not materially adversely affect the interests of the Owners of the Bonds;

(iv) to maintain the exclusion of interest on the Bonds from gross income for federal income tax purposes;

(v) to modify any of the provisions of the Trust Agreement in any other respect, including the substitution of a Credit Facility, and the modification of the Trustee's fee letter, provided that such modifications will not have a material adverse effect on the interests of the Owners of the Bonds; or

(vi) to provide for the issuance and delivery of Parity Bonds and Pre-Parity Bonds.

Disqualified Bonds. Bonds owned or held by or for the account of the Corporation or the City or by an obligor on the Bonds, or by any Person directly or indirectly controlled or controlled by, or under direct or indirect common control with the Corporation or the City (except any Bonds held in any pension or

retirement fund) will not be deemed Outstanding for the purpose of any vote, consent, waiver or other action or any calculation of Outstanding Bonds provided for in the Trust Agreement , and will not be entitled to vote upon, consent to, or take any other action provided for in the Trust Agreement.

Effect of Supplement or Amendment. From and after the time any supplement or amendment to the Trust Agreement becomes effective will be deemed to be modified and amended in accordance therewith, the respective rights, duties and obligations under the Trust Agreement of the Corporation and all Owners of Bonds Outstanding will thereafter be determined, exercised and enforced subject in all respects to such modification and amendment, and all the terms and conditions of any such supplement or amendment will be deemed to be part of the terms and conditions of the Trust Agreement for any and all purposes.

Endorsement or Replacement of Bonds Issued After Amendments. The Corporation may determine that Bonds issued and delivered after the effective date of such action taken as provided in the Trust Agreement will bear a notation, by endorsement or otherwise, in form approved by the Corporation, as to such action. In that case, upon demand of the Owner of any Bond Outstanding at such effective date and presentation of this Bond for the purpose at the office of the Corporation or at such other office as the Corporation may select and designate for that purpose, a suitable notation will be made on such Bond. The Corporation may determine that new Bonds so modified as in the opinion of the Corporation necessary to conform to such Bondowners' action, will be prepared, executed and delivered. In that case, upon demand of the Owner of any Bond then Outstanding, such new Bond will be exchanged in the Principal Corporate Trust Office of the Trustee, without cost to such Owner and at the expense of the Corporation, for a Bond of the same character then outstanding, upon surrender of such Bond.

Amendatory Endorsement of Bonds. The provisions of the Trust Agreement will not prevent any Bondowner from accepting any amendment as to the particular Bonds held by him, provided that due notification thereof is made on such Bonds.

Reliance on Opinion. The Corporation and the Trustee may rely, in entering into any amendment or modification of, or supplement to, the Trust Agreement , on an Opinion of Counsel (which opinion may rely upon the opinions of other experts, consultants or advisors) stating that the requirements of the Trust Agreement have been met with respect to such amendment, modification or supplement.

## **Discharge of Trust Agreement**

Discharge of Trust Agreement. If the Corporation will pay and discharge the entire indebtedness on all Bonds Outstanding in any one or more of the following ways:

- by paying or causing to be paid the principal of (including redemption premiums, if any) and interest on all Bonds Outstanding, as and when the same become due and payable;
- by depositing with the Trustee, or with an independent escrow agent for the benefit of the Trustee, in trust, at or before maturity, money in the necessary amount to pay or redeem all Bonds Outstanding;
- by delivering to the Trustee, for cancellation by it, all Bonds Outstanding; or
- by depositing with the Trustee, or with an independent escrow agent for the benefit of the Trustee, in trust, Government Obligations not subject to call prior to the date they would be used to pay the Bonds in such amount as will, together with the income or increment to accrue thereon, be fully sufficient, in the opinion of an Independent Certified Public Accountant, to pay and discharge the indebtedness on all Bonds at or before their respective maturity dates;

and if the Corporation will also pay or cause to be paid all other sums payable by the Corporation including, without limitation, all fees and expenses of the Trustee due under the Trust Agreement, including reasonable attorneys' fees, then and in that case, at the election of the Corporation (evidenced by a Certificate of the Corporation signifying its intention to pay and discharge all such indebtedness and that the Trust Agreement and all other obligations of the Corporation under the Trust Agreement will cease and terminate, which will be filed with the Trustee), and notwithstanding that any Bonds will not have been surrendered for payment, the pledge of the Revenues provided for in the Trust Agreement and all other obligations of the Corporation under the Trust Agreement will cease and terminate, except as otherwise provided and except for the obligation of the Corporation to pay or cause to be paid to the Owners of the Bonds not so surrendered and paid all sums due thereon. The discharge of the obligations of the Corporation under the Trust Agreement will be without prejudice to the rights of the Trustee to charge for and be reimbursed by the Corporation for any expenditures which it may thereafter incur in connection herewith.

The Corporation may at any time surrender to the Trustee for cancellation by it any Bonds previously issued and delivered, which the Corporation may have acquired in any manner whatsoever, and such Bonds, upon such surrender and cancellation, will be deemed to be paid and retired.

### **Discharge of Bonds**

Upon the deposit with the Trustee, in trust, at or before maturity, of money or Government Obligations in the necessary amount to pay or redeem Outstanding Bonds (whether upon or prior to their maturity or the redemption date of such Bonds), provided that if such Bonds are to be redeemed prior to the maturity thereof, notice of such redemption will have been given as in provided in the Trust Agreement or provisions satisfactory to the Trustee will have been made for the giving of such notice, all liability of the Corporation in respect of such Bonds will cease, terminate and be completely discharged and the Owners thereof will thereafter be entitled only to payment out of the money or Government Obligations deposited with the Trustee as aforesaid for their payment, subject, however, to the provisions of the Trust Agreement.

In the event that debt service on the Bonds is not paid in full by June 30, 2031 due solely to abatement occurring under the Lease, the Bonds will be deemed discharged and no longer outstanding, and the Corporation will cease to have any liability thereunder.

Payment of Bonds After Discharge of Trust Agreement. Notwithstanding any provisions of the Trust Agreement, any moneys deposited with the Trustee in trust for the payment of the principal of, or interest or premium on, any Bonds and remaining unclaimed for two (2) years after the principal of or interest on any of the Outstanding Bonds has become due and payable (whether at maturity or upon call for redemption or by declaration as provided in the Trust Agreement) will then be repaid to the Corporation upon a Request of the Corporation, and the Owners of such Bonds will thereafter be entitled to look only to the Corporation for payment thereof, and all liability of the Trustee with respect to such moneys will thereupon cease; provided, however, that before the repayment of such moneys to the Corporation as aforesaid, the Trustee may cause to be mailed to the registered Owners of such Bonds at their addresses as they appear on the registration books of the Trustee, a notice, in such form as may be deemed appropriate by the Trustee, with respect to the Bonds so payable and not presented and with respect to the provisions relating to the repayment to the Corporation of the moneys held for the payment thereof. In the event of the repayment of any such moneys to the Corporation as aforesaid, the Owners of the Bonds in respect of which such moneys were deposited will thereafter be deemed to be general creditors of the Corporation for amounts equivalent to the respective amounts deposited for the payment of such Bonds and so repaid to the Corporation (without interest thereon).



Amounts Remaining in Funds and Accounts. Notwithstanding any other provision of the Trust Agreement, it is agreed by the parties hereto that after payment in full of (i) the Bonds, or after provision for such payment will have been made as provided in the Trust Agreement, (ii) the fees, charges and expenses of the Trustee in accordance with the Trust Agreement and (iii) all other amounts required to be paid under the Trust Agreement, any amounts remaining in any fund or account held by the Trustee under the Trust Agreement (other than amounts held in the Rebate Fund) will belong to the City, and will be paid to the City by the Trustee.

## **THE LEASE**

### **Fair Rental Value**

Base Rental and Additional Rental payments during the Lease term will constitute the total rental for the City's use and occupancy of the Facilities for the Fiscal Year in which such payments are scheduled to be made, and the parties to the Lease have agreed and determined that such total rental represents the fair rental value of the Facilities. In making such determination, consideration has been given to the costs of financing of the Project by the Corporation, the uses and purposes which may be served by the Project, and the benefits which will accrue to the Corporation, the City and the general public.

### **Defaults and Remedies**

(a) The City will be deemed to be in default under the Lease

(i) if it will (A) fail to pay any rental payable under the Lease, within five (5) calendar days after the same becomes due and payable, time being expressly agreed to be of the essence in the Lease, or (B) fail to keep, observe or perform any other term, covenant or condition contained herein to be kept or performed by the City; or

(ii) upon the happening of any of the events specified in subsection (b), below.

The Corporation may exercise any and all remedies available pursuant to law (other than those specifically waived in the Lease) or granted pursuant to the Lease upon the occurrence of any default. The City will not be in default in the observance or performance of any covenant, condition or agreement in the Lease on its part to be observed or performed under clause (i)(B) of the preceding sentence, unless the City will have failed, for a period of thirty (30) days or such additional time as is reasonably required, to correct any such default after notice by the Corporation to the City properly specifying wherein the City has failed to perform any such covenant, condition or agreement.

Upon any such default, the Corporation, in addition to all other rights and remedies it may have at law, will have the option to do any of the following:

(1) Without terminating the Lease, (i) to collect each installment of rent as it becomes due and enforce any other terms or provision of the Lease to be kept or performed by the City, and/or (ii) to exercise a right of entry or re-entry, and to re-let the Facilities (any such re-let of the Facilities will be for recreational purposes in accordance with the City's Charter). In the event the Corporation does not elect to terminate the Lease in the manner provided for in subparagraph (2), below, the City will remain liable under the Lease and agrees to keep or perform all covenants and conditions herein contained to be kept or performed by the City; provided, however, that for so long as the Facilities are not re-let, the Corporation will not prevent the City from using, occupying and enjoying the Facilities, subject only to entry or re-entry by the Corporation to perform maintenance, make repairs or alterations, or engage in such other activities as may be desirable in furtherance of an attempt to preserve or re-let the Facilities. If the Facilities are not re-let, the City will pay the full amount of the rent to the end of the term of the Lease as it becomes due, or, in the event that the

Facilities are re-let, to pay any resulting deficiency in rent as such rent becomes due; and further agrees to pay said rent and/or rent deficiency punctually at the same time and in the same manner as provided in the Lease for the payment of rent, notwithstanding the fact that the Corporation may have received in previous years or may receive in subsequent years rental in excess of the rental specified by the Lease, and notwithstanding any entry or re-entry by the Corporation or suit in unlawful detainer, or otherwise, brought by the Corporation for the purpose of effecting such re-entry or obtaining possession of the Facilities. Should the Corporation elect to re-enter as provided by the Lease, the City hereby irrevocably appoints the Corporation as the agent and attorney-in-fact of the City to re-let the Facilities, or any part thereof, from time to time, either in the Corporation's name or otherwise, upon such terms and conditions and for such use and period (not to exceed one year, unless approved in writing by the City) as the Corporation may deem advisable and to remove all persons in possession thereof and all personal property whatsoever situated upon the Facilities and to place such personal property in storage in any warehouse or other suitable place in the City, for the account of and at the expense of the City, and the City hereby exempts and agrees to hold harmless the Corporation from any costs, loss or damage whatsoever arising out of, in connection with, or incident to any such re-entry upon and re-letting of the Facilities and removal and storage of such property by the Corporation or its duly authorized agents in accordance with the provisions of the Lease. The City agrees that the terms of the Lease constitute full and sufficient notice of the right of the Corporation to re-let the Facilities in the event of such re-entry without effecting a surrender of the Lease, and further agrees that no acts of the Corporation in effecting such re-letting will constitute a surrender or termination of the Lease irrespective of the use or the term (subject to the preceding sentence) for which such re-letting is made or the terms and conditions of such re-letting, or otherwise, but that, on the contrary, in the event of such default by the City the right to terminate the Lease will vest in the Corporation to be effected in the sole and exclusive manner provided for in subparagraph (2) below. The City further agrees to pay the Corporation the cost of any alterations or additions to the Facilities necessary to place the Facilities in condition for re-letting immediately upon notice to the City of the completion and installation of such additions or alterations, to the extent such liability does not constitute a debt or an indebtedness within the meaning of Section 18 of Article XVI of the California Constitution.

(2) To terminate the Lease in the manner provided in the Lease on account of default by the City, notwithstanding any re-entry or re-letting of the Facilities or any component thereof as provided in the Lease for in subparagraph (1) above, and to re-enter the Facilities and remove all persons in possession thereof and all personal property whatsoever situated upon the Facilities and place such personal property in storage in any warehouse or other suitable place in the City; *provided, however*, that before exercising such remedy, the Corporation will have received an Opinion of Bond Counsel to the effect that the exercise of such remedy will not adversely affect the exclusion from gross income for federal income tax purposes of interest on the Bonds. In the event of such termination, the City agrees to immediately surrender possession of the Facilities, without let or hindrance, and to pay the Corporation all damages recoverable at law (other than as specifically waived herein) that the Corporation may incur by reason of default by the City, including, without limitation, any costs, loss or damage whatsoever arising out of, in connection with, or incident to any such re-entry upon the Facilities and removal and storage of such property by the Corporation or its duly authorized agents in accordance with the provisions herein contained. Neither notice to pay rent or to deliver up possession of the Facilities given pursuant to law nor any entry or re-entry by the Corporation nor any proceeding in unlawful detainer, or otherwise, brought by the Corporation for the purpose of effecting such re-entry or obtaining possession of the Facilities nor the appointment of a receiver upon initiative of the Corporation to protect the Corporation's interest under the Lease will of itself operate to terminate the Lease, and no termination of the Lease on account of default by the City will be or become effective by operation of law or acts of the parties hereto, or otherwise, unless and until the Corporation will have given written notice to the City of the election on the part of the Corporation to terminate the Lease. The City covenants and agrees that no surrender of the Facilities or of the remainder of the term hereof or any termination of the Lease will be valid in any manner or for any purpose whatsoever unless stated by the Corporation by such written notice.

The City waives any and all claims for damages caused or which may be caused by the Corporation in re-entering and taking possession of the Facilities as provided in the Lease and all claims for damages that may result from the destruction of or injury to the Facilities and all claims for damages to or loss of any property belonging to the City, or any other person, that may be in or upon the Facilities.

Notwithstanding anything to the contrary contained in the Lease, the Corporation will not re-enter or re-let the Facilities upon an event of default unless the Corporation or its sublessee agrees to perform the City's obligations under any then existing sublease, license, management contract or other agreement substantially relating to the Facilities, unless the other party to such sublease, license, management contract or other agreement is in default thereunder. Further, any re-letting of the Facilities will be for recreational purposes as provided in the City's Charter.

(b) The City will be deemed to be in default under the Lease with respect to that portion or portions of the Facilities to which the default relates if (1) the City's interest in the Lease or any part thereof is assigned or transferred, either voluntarily or by operation of law or otherwise, without the written consent of the Corporation as provided for by the Lease; or (2) the City or any assignee files any petition or institutes any proceeding under any act or acts, state or federal, dealing with or relating to the subject(s) of bankruptcy or insolvency, or under any amendment of such acts or acts, either as a bankrupt or as an insolvent, or as a debtor, or in any similar capacity, where the City seeks to be adjudicated a bankrupt, or is to be discharged from any or all of the City's debts or obligations, or offers to the City's creditors to effect a composition or extension of time to pay the City's debts or seeks for reorganization or to effect a plan of reorganization, or for a readjustment of the City's debts, or for any other similar relief, or if any such petition or any such proceedings of the same or similar kind or character be filed or be instituted or taken against the City, or if a receiver of the business or of the property or assets of the City will be appointed by any court, except a receiver appointed at the instance or Request of the Corporation, or if the City will make a general or any assignment for the benefit of the City's creditors; or (3) the City will abandon or vacate any portion or portions of the Facilities.

(c) The City will in no event be in default in the performance of any of its obligations under the Lease or imposed by any statute or rule of law unless and until the City will have failed to perform such obligations within thirty (30) days or such additional time as is reasonably required to correct any such default after notice by the Corporation to the City properly specifying wherein the City has failed to perform any such obligation.

(d) In addition to the other remedies set forth in this section, upon the occurrence of an event of default as described in the Lease, the Corporation and its assignee will be entitled to proceed to protect and enforce the rights vested in the Corporation and its assignee by the Lease or by law except as specifically waived in the Lease. The provisions of the Lease and the duties of the City and of elected officials, officers or employees will be enforceable by the Corporation or its assignee by mandamus or other appropriate suit, action or proceeding in any court of competent jurisdiction. Without limiting the generality of the foregoing, the Corporation and its assignee will have the right to bring the following actions:

*Accounting.* By action or suit in equity to require the City and its Board of Supervisors, officers and employees and its assigns to account as the trustee of an express trust.

*Injunction.* By action or suit in equity to enjoin any acts or things which may be unlawful or in violation of the rights of the Corporation or its assignee.

*Mandamus.* By mandamus or other suit, action or proceeding at law or in equity to enforce the Corporation's or its assignee's rights against the City (and its Board of Supervisors, officers and employees)

and to compel the City to perform and carry out its duties and obligations under the law and the Charter and its covenants and agreements with the City.

Each and all of the remedies given to the Corporation under the Lease or by any law now or hereafter enacted or the Charter are cumulative and the single or partial exercise of any right, power or privilege under the Lease will not impair the right of the Corporation to other or further exercise thereof or the exercise of any or all other rights, powers or privileges. The term “re-let” or “re-letting” as used in the Lease will include, but not be limited to, re-letting by means of the operation by the Corporation of the Facilities. If any statute or rule of law validly will limit the remedies given to the Corporation under the Lease, the Corporation nevertheless will be entitled to whatever remedies are allowable under any statute or rule of law, except those specifically waived herein. Under no circumstances, will the Corporation or the Trustee have the remedy of acceleration.

In the event the Corporation will prevail in any action brought to enforce any of the terms and provisions of the Lease, the City agrees to pay a reasonable amount as and for attorney’s fees incurred by the Corporation in attempting to enforce any of the remedies available to the Corporation under the Lease.

#### **Prohibition Against Encumbrance or Sale.**

The Corporation and the City will not create or suffer to be created any mortgage, pledge, lien, charge or encumbrance upon the Facilities, or upon any real or personal property essential to the operation of the Facilities, except Permitted Encumbrances. The Corporation and the City will not sell or otherwise dispose of the Facilities or any property essential to the proper operation of the Facilities.

### **THE SITE LEASE**

The City will lease to the Corporation the real property located in the City and County of San Francisco as set forth in the Site Lease (the “Site”), subject (i) to the terms of the Site Lease and (ii) to Permitted Encumbrances. The City also grants to the Corporation such rights of ingress and egress to the Site as the Corporation may require in order to fulfill its obligations under the Site Lease and under the Lease.

The City represents that it is the sole owner of and holds fee title to the Site, subject to Permitted Encumbrances.

As long as the Lease is in effect and there has been no event of default under the Lease, the Corporation will not assign, mortgage, hypothecate or otherwise encumber this Site Lease or any rights under the Site Lease or the leasehold created hereby by trust agreement, indenture or deed of trust or otherwise or sublet the Site unless first approved by the City by written instrument executed and approved in the same manner as this Site Lease, except that the City expressly approves and consents to the Lease.

The Corporation agrees, upon the expiration of this Site Lease, to quit and surrender the Site together with the Improvements thereon; it being the understanding of the parties hereto that upon termination of the Site Lease title to the Site and all improvements thereon will vest in the City free and clear of any interest of the Corporation or any assignee of the Corporation.

No elective or appointive board, commission, member, officer or other agent of the City will be personally liable to the Corporation, its successors and assigns, in the event of any default or breach by the City or for any amount which may become due to the Corporation, its successors and assigns, or for any obligation of the City under the Site Lease.

## APPENDIX E

### FORM OF CONTINUING DISCLOSURE CERTIFICATE

This Continuing Disclosure Certificate (the “Disclosure Certificate”) is executed and delivered by the City and County of San Francisco (the “City”) on behalf of the City and County of San Francisco Finance Corporation (the “Corporation”) in connection with the issuance by the Corporation of its Lease Revenue Bonds, Series 2006 (Open Space Fund – Various Park Projects) in the principal amount of \$27,005,000 (the “Series 2006 Bonds”). The Series 2006 Bonds are being issued pursuant to a Master Trust Agreement, dated as of October 1, 2006, between the Corporation and U.S. Bank Trust National Association, as trustee (the “Trustee”), as amended and supplemented (the “Master Trust Agreement”). The City hereby covenants as follows:

SECTION 1. Purpose of the Disclosure Certificate. This Disclosure Certificate is being executed and delivered by the City for the benefit of the Holders and Beneficial Owners of the Series 2006 Bonds and in order to assist the Participating Underwriters in complying with Securities and Exchange Commission (“SEC”) Rule 15c2-12(b)(5).

SECTION 2. Definitions. In addition to the definitions set forth in the Master Trust Agreement, which apply to any capitalized term used in this Disclosure Certificate unless otherwise defined in this Section, the following capitalized terms shall have the following meanings:

“Annual Report” shall mean any Annual Report provided by the City pursuant to, and as described in, Sections 3 and 4 of this Disclosure Certificate.

“Beneficial Owner” shall mean any person which has the power, directly or indirectly, to vote or consent with respect to, or to dispose of ownership of, any Series 2006 Bonds (including persons holding Series 2006 Bonds through nominees, depositories or other intermediaries).

“Central Post Office” means the DisclosureUSA website maintained by the Municipal Advisory Council of Texas or any successor thereto, or any other organization or method approved by the staff or members of the Securities and Exchange Commission as an intermediary through which issuers may, in compliance with the Rule, make filings required by this Disclosure Certificate.

“City” means the City and County of San Francisco, a charter city and county duly organized and existing under the laws of the State.

“Dissemination Agent” shall mean the City, acting in its capacity as Dissemination Agent hereunder, or any successor Dissemination Agent designated in writing by the City, which has filed with the City and the Corporation a written acceptance of such designation.

“Holder” or “Bondholder” shall mean the registered owner of any Series 2006 Bond.

“Listed Events” shall mean any of the events listed in Section 5(a) of this Disclosure Certificate.

“National Repository” shall mean any Nationally Recognized Municipal Securities Information Repository for purposes of the Rule. A list of the current National Repositories approved by the S.E.C. may be found at the S.E.C. website: <http://www.sec.gov/info/municipal/nrmsir.htm>.

“Participating Underwriter” shall mean any of the original purchasers of the Series 2006 Bonds required to comply with the Rule in connection with offering of the Series 2006 Bonds.

“Repository” shall mean each National Repository and the State Repository, if any.

“Rule” shall mean Rule 15c2-12(b)(5) adopted by the SEC under the Securities Exchange Act of 1934, as the same may be amended from time to time.

“State” shall mean the State of California.

“State Repository” shall mean any public or private repository or entity designated by the State as the state repository for the purpose of the Rule and recognized as such by the SEC. As of the date of this Disclosure Certificate, there is no State Repository.

### SECTION 3. Provision of Annual Report.

- (a) The City shall, or shall cause the Dissemination Agent to, not later than 270 days after the end of the City’s fiscal year (presently June 30), commencing with the report for the 2001-02 fiscal year, provide to each Repository an Annual Report which is consistent with the requirements of Section 4 of this Disclosure Certificate.

The Annual Report may be submitted as a single document or as separate documents comprising a package, and may include by reference other information as provided in Section 4 of this Disclosure Certificate; provided that the audited financial statements of the City may be submitted separately from the balance of its Annual Report and later than the date required above for the filing of such Annual Report if they are not available by that date. If the City’s fiscal year changes, the City shall give notice of such change in the same manner as for a Listed Event under Section 5(c).

- (b) Not later than fifteen (15) Business Days prior to the date specified in subsection (a) above for providing the Annual Report to Repositories, the City (if the Dissemination Agent is other than the City) shall provide the Annual Report to the Dissemination Agent. If by such date, the Dissemination Agent has not received a copy of the City’s Annual Report, the Dissemination Agent shall contact the City to determine if the City is in compliance with the first sentence of this subsection.
- (c) If the Dissemination Agent is unable to verify that the Annual Report of the City is available to provide to Repositories by the date required in subsections (a) and (b) of this Section, the Dissemination Agent shall send a notice to the Municipal Securities Rulemaking Board and the State Repository, if any, in substantially the form attached as Exhibit A.
- (d) The Dissemination Agent shall:
  - 1. determine each year prior to the date for providing the Annual Report the name and address of each National Repository and the State Repository, if any; and
  - 2. if the Dissemination Agent is other than the City, file a report with the City certifying that the Annual Report has been provided pursuant to this Disclosure Certificate, stating the date it was provided and listing all the Repositories to which it was provided.
- (e) Notwithstanding any other provision of this Continuing Disclosure Certificate, the City and the Dissemination Agent reserve the right to make any of the aforementioned filings through the Central Post Office.

SECTION 4. Content of Annual Report. The City's Annual Report shall contain or include by reference the following:

- (a) The audited financial statements of the City for the prior fiscal year, prepared in accordance with generally accepted accounting principles as promulgated to apply to governmental entities from time to time by the Governmental Accounting Standards Board. If the City's audited financial statements are not available by the time the Annual Report is required to be filed pursuant to Section 3(a), the Annual Report shall contain unaudited financial statements in a format similar to the financial statements contained in the Official Statement, and the audited financial statements shall be filed in the same manner as the Annual Report when they become available.
- (b) The amount of Bonds Outstanding under the Master Trust Agreement, and the balance of the Reserve Fund.
- (c) Summaries of the following for the prior fiscal year:
  - 1. budgeted general fund revenues and appropriations;
  - 2. assessed valuation of taxable property in the City;
  - 3. *ad valorem* property tax levy and delinquency rate; and
  - 4. Open Space Fund Property Tax Revenues and Net Open Space Fund Property Tax Revenues.
- (d) A schedule of the aggregate annual debt service on obligations of the City payable from the Net Open Space Fund Property Tax Revenues.

Any or all of the items listed above may be included by specific reference to other documents, including official statements of debt issues of the Corporation or the City or related public entities, which have been submitted to each of the Repositories or the SEC. If the document included by reference is a final official statement, it must be available from the Municipal Securities Rulemaking Board. The City shall clearly identify each such other document so included by reference.

SECTION 5. Reporting of Significant Events.

- (a) Pursuant to the provisions of this Section 5, the Corporation shall give, or cause to be given, notice of the occurrence of any of the following events with respect to the Series 2006 Bonds, if material:
  - 1. principal and interest payment delinquencies;
  - 2. non-payment related defaults;
  - 3. modifications to rights of Bondholders;
  - 4. optional, contingent or unscheduled Bond calls;
  - 5. defeasances;
  - 6. rating changes;

7. adverse tax opinions or events adversely affecting the tax-exempt status of the Series 2006 Bonds;
  8. unscheduled draws on the debt service reserves reflecting financial difficulties;
  9. unscheduled draws on credit enhancements reflecting financial difficulties;
  10. substitution of credit or liquidity providers, or their failure to perform; and
  11. release, substitution or sale of property securing repayment of the Series 2006 Bonds.
- (b) Whenever the City obtains knowledge of the occurrence of a Listed Event, the City shall as soon as possible determine if such event would be material under applicable federal securities laws.
- (c) If the City determines that knowledge of the occurrence of a Listed Event would be material under applicable federal securities laws, the City shall promptly file, or cause to have filed, a notice of such occurrence with the Municipal Securities Rulemaking Board and the State Repository. Notwithstanding the foregoing, notice of Listed Events described in subsections (a)(4) and (5) need not be given under this subsection any earlier than the notice (if any) of the underlying event is given to Holders of affected Series 2006 Bonds pursuant to the Master Trust Agreement.

SECTION 6. Termination of Reporting Obligation. The City's obligations under this Disclosure Certificate shall terminate upon the legal defeasance, prior redemption or payment in full of all of the Series 2006 Bonds. If such termination occurs prior to the final maturity of the Series 2006 Bonds, the City shall give notice of such termination in the same manner as for a Listed Event under Section 5(c).

SECTION 7. Dissemination Agent. The City may, from time to time, appoint or engage a Dissemination Agent to assist it in carrying out its obligations under this Disclosure Certificate, and may discharge any such Dissemination Agent, with or without appointing a successor Dissemination Agent. The Dissemination Agent shall not be responsible in any manner for the content of any notice or report prepared by the City pursuant to this Disclosure Certificate.

SECTION 8. Amendment; Waiver. Notwithstanding any other provision of this Disclosure Certificate, the City may amend this Disclosure Certificate, and any provision of this Disclosure Certificate may be waived, provided that the following conditions are satisfied:

- (a) If the amendment or waiver relates to the provisions of Sections 3(a), 3(b), 4, or 5(a), it may only be made in connection with a change in circumstances that arises from a change in legal requirements, change in law, or change in the identity, nature or status of an obligated person with respect to the Series 2006 Bonds, or the type of business conducted;
- (b) The undertaking, as amended or taking into account such waiver, would, in the opinion of nationally recognized bond counsel, have complied with the requirements of the Rule at the time of the original issuance of the Series 2006 Bonds, after taking into account any amendments or interpretations of the Rule, as well as any change in circumstances; and
- (c) The amendment or waiver either (i) is approved by the Holders of the Series 2006 Bonds in the same manner as provided in the Master Trust Agreement for amendments to the Master Trust Agreement with the consent of Holders, or (ii) does not, in the opinion of the Trustee or nationally recognized bond counsel, materially impair the interests of the Holders or Beneficial Owners of the Series 2006 Bonds.



In the event of any amendment or waiver of a provision of this Disclosure Certificate, the City shall describe such amendment in the next Annual Report, and shall include, as applicable, a narrative explanation of the reason for the amendment or waiver and its impact on the type (or, in the case of a change of accounting principles, on the presentation) of financial information or operating data being presented by the City. In addition, if the amendment relates to the accounting principles to be followed in preparing financial statements, (i) notice of such change shall be given in the same manner as for a Listed Event under Section 5(c), and (ii) the Annual Report for the year in which the change is made should present a comparison (in narrative form and also, if feasible, in quantitative form) between the financial statements as prepared on the basis of the new accounting principles and those prepared on the basis of the former accounting principles.

SECTION 9. Additional Information. Nothing in this Disclosure Certificate shall be deemed to prevent the City from disseminating any other information, using the means of dissemination set forth in this Disclosure Certificate or any other means of communication, or including any other information in any Annual Report or notice of occurrence of a Listed Event, in addition to that which is required by this Disclosure Certificate. If the City chooses to include any information in any Annual Report or notice of occurrence of a Listed Event in addition to that which is specifically required by this Disclosure Certificate, the City shall have no obligation hereunder to update such information or include it in any future Annual Report or notice of occurrence of a Listed Event.

SECTION 10. Default. In the event of a failure of the City to comply with any provision of this Disclosure Certificate, the Trustee, pursuant to the Master Trust Agreement, may (and, at the request of any Participating Underwriter or the Holders of at least 25% of the aggregate principal amount of Outstanding Series 2006 Bonds, shall), or any Holder or Beneficial Owner of the Series 2006 Bonds may take such actions as may be necessary and appropriate, including seeking mandate or specific performance by court order, to cause the City to comply with its obligations under this Disclosure Certificate; provided that any such action may only be instituted in a Federal or State Court located in the State. A default under this Disclosure Certificate shall not be deemed an Event of Default under the Master Trust Agreement or the Master Lease, and the sole remedy under this Disclosure Certificate in the event of any failure of the City to comply with this Disclosure Certificate shall be an action to compel performance.

SECTION 11. Duties of Dissemination Agent. The Dissemination Agent shall have only such duties as are specifically set forth in this Disclosure Certificate.

SECTION 12. Beneficiaries. This Disclosure Certificate shall inure solely to the benefit of the Corporation, the Dissemination Agent, if any, the Participating Underwriters and Holders and Beneficial Owners from time to time of the Series 2006 Bonds, and shall create no rights in any other person or entity.

SECTION 13. Counterparts. This Disclosure Certificate may be executed in several counterparts, each of which shall be an original and all of which shall constitute but one and the same instrument.

Date: November 2, 2006

CITY AND COUNTY OF SAN FRANCISCO

By: \_\_\_\_\_  
Controller

EXHIBIT A

NOTICE TO REPOSITORIES OF FAILURE TO FILE ANNUAL REPORT

Name of Issuer: City and County of San Francisco Finance Corporation

Name of Bond Issue: City and County of San Francisco Finance Corporation Lease Revenue Bonds,  
Series 2006 (Open Space Fund – Various Park Projects)

Date of Issuance: November 2, 2006

NOTICE IS HEREBY GIVEN that the City and County of San Francisco (“City”) has not provided an Annual Report with respect to the above-named Bonds as required by Section 9.08 of the Master Lease dated October 1, 2006, between the City and County of San Francisco Finance Corporation and the City. [The City anticipates that the Annual Report will be filed by \_\_\_\_\_.]

Dated: \_\_\_\_\_

\_\_\_\_\_  
as Dissemination Agent on behalf of the  
City and County of San Francisco Finance Corporation

cc: [City]

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## APPENDIX F

### DTC AND THE BOOK-ENTRY ONLY SYSTEM

*The information in this Appendix F concerning The Depository Trust Company, New York, New York (“DTC”) and DTC’s book-entry system has been obtained from DTC and the City takes no responsibility for the completeness or accuracy thereof. The City cannot and does not give any assurances that DTC, DTC Participants or Indirect Participants will distribute to the Beneficial Owners (a) payments of interest, principal or premium, if any, with respect to the Series 2006 Bonds, (b) certificates representing ownership interest in or other confirmation or ownership interest in the Series 2006 Bonds, or (c) redemption or other notices sent to DTC or Cede & Co., its nominee, as the registered owner of the Series 2006 Bonds, or that they will so do on a timely basis, or that DTC, DTC Participants or DTC Indirect Participants will act in the manner described in this Appendix. The current “Rules” applicable to DTC are on file with the Securities and Exchange Commission and the current “Procedures” of DTC to be followed in dealing with DTC Participants are on file with DTC.*

The Depository Trust Company (“DTC”), New York, NY, will act as securities depository for the Series 2006 Bonds. The Series 2006 Bonds will be issued as fully-registered securities registered in the name of Cede & Co. (DTC’s partnership nominee) or such other name as may be requested by an authorized representative of DTC. One fully-registered security certificate will be issued for each maturity of the Series 2006 Bonds, each in the aggregate principal amount of such maturity, and will be deposited with DTC.

DTC, the world’s largest depository, is a limited-purpose trust company organized under the New York Banking Law, a “banking organization” within the meaning of the New York Banking Law, a member of the Federal Reserve System, a “clearing corporation” within the meaning of the New York Uniform Commercial Code, and a “clearing agency” registered pursuant to the provisions of Section 17A of the Securities Exchange Act of 1934. DTC holds and provides asset servicing for over 2.2 million issues of U.S. and non-U.S. equity issues, corporate and municipal debt issues, and money market instruments from over 100 countries that DTC’s participants (“Direct Participants”) deposit with DTC. DTC also facilitates the post-trade settlement among Direct Participants of sales and other securities transactions in deposited securities, through electronic computerized book-entry transfers and pledges between Direct Participants’ accounts. This eliminates the need for physical movement of securities certificates. Direct Participants include both U.S. and non-U.S. securities brokers and dealers, banks, trust companies, clearing corporations, and certain other organizations. DTC is a wholly-owned subsidiary of The Depository Trust & Clearing Corporation (“DTCC”). DTCC, in turn, is owned by a number of Direct Participants of DTC and Members of the National Securities Clearing Corporation, Government Securities Clearing Corporation, MBS Clearing Corporation, and Emerging Markets Clearing Corporation, (respectively, “NSCC”, “GSCC”, “MBSCC”, and “EMCC”, also subsidiaries of DTCC), as well as by the New York Stock Exchange, Inc., the American Stock Exchange LLC, and the National Association of Securities Dealers, Inc. Access to the DTC system is also available to others such as both U.S. and non-U.S. securities brokers and dealers, banks, trust companies, and clearing corporations that clear through or maintain a custodial relationship with a Direct Participant, either directly or indirectly (“Indirect Participants”). DTC has Standard & Poor’s highest rating: AAA. The DTC Rules applicable to its Participants are on file with the Securities and Exchange Commission. More information about DTC can be found at [www.dtcc.com](http://www.dtcc.com) and [www.dtc.org](http://www.dtc.org).

Purchases of the Series 2006 Bonds under the DTC system must be made by or through Direct Participants, which will receive a credit for the Series 2006 Bonds on DTC’s records. The ownership interest of each actual purchaser of each Bond (“Beneficial Owner”) is in turn to be recorded on the Direct and Indirect Participants’ records. Beneficial Owners will not receive written confirmation from DTC of their purchase. Beneficial Owners are, however, expected to receive written confirmations providing details of the transaction, as well as periodic statements of their holdings, from the Direct or Indirect Participant through which the Beneficial Owner entered into the transaction. Transfers of ownership interests in the Series 2006

Bonds are to be accomplished by entries made on the books of Direct and Indirect Participants acting on behalf of Beneficial Owners. Beneficial Owners will not receive certificates representing their ownership interests in the Series 2006 Bonds, except in the event that use of the book-entry system for the Series 2006 Bonds is discontinued.

To facilitate subsequent transfers, all Series 2006 Bonds deposited by Direct Participants with DTC are registered in the name of DTC's partnership nominee, Cede & Co., or such other name as may be requested by an authorized representative of DTC. The deposit of the Series 2006 Bonds with DTC and their registration in the name of Cede & Co. or such other DTC nominee do not effect any change in beneficial ownership. DTC has no knowledge of the actual Beneficial Owners of the Series 2006 Bonds; DTC's records reflect only the identity of the Direct Participants to whose accounts such Bonds are credited, which may or may not be the Beneficial Owners. The Direct and Indirect Participants will remain responsible for keeping account of their holdings on behalf of their customers.

Conveyance of notices and other communications by DTC to Direct Participants, by Direct Participants to Indirect Participants, and by Direct Participants and Indirect Participants to Beneficial Owners will be governed by arrangements among them, subject to any statutory or regulatory requirements as may be in effect from time to time. Beneficial Owners of the Series 2006 Bonds may wish to take certain steps to augment the transmission to them of notices of significant events with respect to the Series 2006 Bonds, such as redemptions, tenders, defaults, and proposed amendments to the Indenture. For example, Beneficial Owners of the Series 2006 Bonds may wish to ascertain that the nominee holding the Series 2006 Bonds for their benefit has agreed to obtain and transmit notices to Beneficial Owners. In the alternative, Beneficial Owners may wish to provide their names and addresses to the registrar and request that copies of notices be provided directly to them.

Redemption notices shall be sent to DTC. The conveyance of notices and other communications by DTC to DTC Participants, by DTC Participants to Indirect Participants and by DTC Participants and Indirect Participants to Beneficial Owners will be governed by arrangements among them, subject to any statutory or regulatory requirements as may be in effect from time to time. Any failure of DTC to advise any DTC Participant, or of any DTC Participant or Indirect Participant to notify a Beneficial Owner, of any such notice and its content or effect will not affect the validity of the redemption of the Series 2006 Bonds called for redemption or of any other action premised on such notice. Redemption of portions of the Series 2006 Bonds by the City will reduce the outstanding principal amount of Bonds held by DTC. In such event, DTC will implement, through its book-entry system, a redemption by lot of interests in the Series 2006 Bonds held for the account of DTC Participants in accordance with its own rules or other agreements with DTC Participants and then DTC Participants and Indirect Participants will implement a redemption of the Series 2006 Bonds for the Beneficial Owners. Any such selection of Bonds to be redeemed will not be governed by the Indenture and will not be conducted by the City or the Trustee.

Neither DTC nor Cede & Co. (nor any other DTC nominee) will consent or vote with respect to the Series 2006 Bonds unless authorized by a Direct Participant in accordance with DTC's Procedures. Under its usual procedures, DTC mails an Omnibus Proxy to the issuer as soon as possible after the record date. The Omnibus Proxy assigns Cede & Co.'s consenting or voting rights to those Direct Participants to whose accounts the Series 2006 Bonds are credited on the record date (identified in a listing attached to the Omnibus Proxy).

Payments of principal of, premium, if any, and interest evidenced by the Series 2006 Bonds will be made to Cede & Co., or such other nominee as may be requested by an authorized representative of DTC. DTC's practice is to credit Direct Participants' accounts upon DTC's receipt of funds and corresponding detail information from the City or the Trustee, on payable date in accordance with their respective holdings shown on DTC's records. Payments by Participants to Beneficial Owners will be governed by standing instructions and customary practices, as is the case with securities held for the accounts of customers in bearer form or registered in "street name," and will be the responsibility of such Participant and not of DTC (nor its nominee), the Trustee, or the City, subject to any statutory or regulatory requirements as may be in effect from time to time. Payment of principal of, premium, if any, and interest evidenced by the Series 2006 Bonds to Cede & Co. (or such other nominee as may be requested by an authorized representative of DTC) is the responsibility of the City or the Trustee, disbursement of such payments to Direct Participants will be the responsibility of DTC, and disbursement of such payments to the Beneficial Owners will be the responsibility of Direct and Indirect Participants.

NEITHER THE CITY NOR THE TRUSTEE WILL HAVE ANY RESPONSIBILITY OR OBLIGATION TO DTC PARTICIPANTS, INDIRECT PARTICIPANTS OR BENEFICIAL OWNERS WITH RESPECT TO THE PAYMENTS OR THE PROVIDING OF NOTICE TO DTC PARTICIPANTS, INDIRECT PARTICIPANTS OR BENEFICIAL OWNERS OR THE SELECTION OF BONDS FOR REDEMPTION.

Neither the City nor the Trustee can give any assurances that DTC, DTC Participants, Indirect Participants or others will distribute payments of principal of, premium, if any, and interest on the Series 2006 Bonds paid to DTC or its nominee, as the registered Owner, or any redemption or other notice, to the Beneficial Owners or that they will do so on a timely basis or that DTC will serve and act in a manner described in this Official Statement.

DTC may discontinue providing its services as depository with respect to the Series 2006 Bonds at any time by giving reasonable notice to the City or the Trustee. Under such circumstances, in the event that a successor depository is not obtained, Bond certificates are required to be printed and delivered.

The City may decide to discontinue use of the system of book-entry transfers through DTC (or a successor securities depository). In that event, Bond certificates will be printed and delivered.

In the event that the book-entry system is discontinued as described above, the requirements of the Indenture will apply. The foregoing information concerning DTC concerning and DTC's book-entry system has been provided by DTC, and neither the City nor the Trustee take any responsibility for the accuracy thereof.

The City and the Trustee cannot and do not give any assurances that DTC, the Participants or others will distribute payments of principal, interest or premium, if any, evidenced by the Series 2006 Bonds paid to DTC or its nominee as the registered owner, or will distribute any redemption notices or other notices, to the Beneficial Owners, or that they will do so on a timely basis or will serve and act in the manner described in this Official Statement. Neither the City nor the Trustee are responsible or liable for the failure of DTC or any Participant to make any payment or give any notice to a Beneficial Owner with respect to the Series 2006 Bonds or an error or delay relating thereto.

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## **APPENDIX G**

### **PROPOSED FORM OF CO-BOND COUNSEL OPINION**

November 2, 2006

City and County of San Francisco  
San Francisco, California

City and County of San Francisco Finance Corporation  
Lease Revenue Bonds, Series 2006  
(Open Space Fund – Various Park Projects)

Ladies and Gentlemen:

We have acted as co-bond counsel in connection with the issuance by the City and County of San Francisco Finance Corporation (the “Corporation”) of \$27,005,000 aggregate principal amount of the City and County of San Francisco Finance Corporation Lease Revenue Bonds, Series 2006 (Open Space Fund – Various Park Projects) (the “Bonds”), issued pursuant to the provisions of Section 16.107 of the Charter of the City and other applicable provisions of law (collectively, the “Law”), Ordinance No. 249-04, passed by the Board of Supervisors of the City and County of San Francisco (the “Board of Supervisors”) on October 5, 2004 and signed by the Mayor on October 14, 2004, Resolution No. 2006-04 adopted by the Board of Directors of the City and County of San Francisco Finance Corporation (the “Corporation”) on October 4, 2006, and a Master Trust Agreement, dated as of October 1, 2006 (the “Master Trust Agreement”), entered into by and between the Corporation and U.S. Bank National Association, as trustee (the “Trustee”). The Bonds, which are dated the date of delivery thereof, and which mature, bear interest and are subject to redemption as provided in the Master Trust Agreement, are being issued to provide moneys (i) to finance a various park improvements to be located in the City and County of San Francisco (the “City”), (ii) to fund a bond reserve fund, and (iii) to pay costs incurred in connection with the issuance, sale and delivery of the Bonds. Capitalized terms not otherwise defined herein shall have the meanings ascribed thereto in the Master Trust Agreement.

We have assumed the genuineness of all documents and signatures presented to us (whether as originals or as copies) and the due and legal execution and delivery thereof by, and validity against, any parties other than the Corporation and the City. We have assumed, without undertaking to verify, the accuracy of the factual matters represented, warranted or certified in the documents, and of the legal conclusions contained in the opinions, referred to in the second paragraph hereof.

We call attention to the fact that the rights and obligations under the Master Trust Agreement, the Master Lease and the Site Lease and their enforceability may be subject to bankruptcy, insolvency, reorganization, arrangement, fraudulent conveyance, moratorium and other laws relating to or affecting creditors’ rights, to the application of equitable principles, to the exercise of judicial discretion in appropriate cases and to the limitations on legal remedies against public entities in the State of California. We express no opinion with respect to any indemnification, contribution, penalty, choice of law, choice of forum or waiver provisions contained in the foregoing documents.

Based on and subject to the foregoing, and in reliance thereon, as of the date hereof, we are of the following opinions:

1. The Bonds constitute the valid and binding limited obligations of the Corporation payable solely from Revenues and certain other sources as and to the extent specified in the Master Trust

Agreement and the Assignment Agreement. The Bonds are not a lien or charge upon the funds or property of the Corporation except to the extent of the pledge set forth in the Master Trust Agreement. Neither the faith and credit nor the taxing power of the City or the State of California or of any political subdivision thereof is pledged to the payment of the principal of or interest on the Bonds. The Bonds are not a debt of the City or the State of California, and said City and said State are not liable for the payment thereof.

2. The Master Trust Agreement and the Assignment Agreement have been duly authorized, executed and delivered by, and constitute the valid and binding obligations of, the Corporation. The Master Trust Agreement creates a valid pledge, to secure the payment of the principal of and interest on the Bonds, of the Revenues and other amounts held by the Trustee in the funds or accounts established pursuant to the Master Trust Agreement (except the Rebate Fund), subject to the provisions of the Master Trust Agreement permitting the application thereof for the purposes and on the terms and conditions set forth in the Master Trust Agreement.
3. The Master Lease and the Site Lease have been duly authorized, executed and delivered by, and constitute the valid and binding obligations of, the Corporation and the City.
4. Under existing statutes and court decisions and assuming continuing compliance with certain tax covenants described herein, interest on the Bonds is excluded from gross income for Federal income tax purposes pursuant to Section 103 of the Internal Revenue Code of 1986, as amended (the "Code"). Interest on the Bonds is not treated as a preference item in calculating the alternative minimum tax imposed on individuals and corporations under the Code; such interest, however, is included in the adjusted current earnings of certain corporations for purposes of calculating the alternative minimum tax imposed on such corporations. In rendering the opinion in this paragraph 4, we have relied upon and assumed (i) the material accuracy of the representations, statements of intention and reasonable expectations, and certifications of fact, contained in the Tax Certificate delivered on the date hereof by the Corporation and the City with respect to the use of proceeds of the Bonds and the investment of certain funds, and other matters affecting the non-inclusion of interest on the Bonds in gross income for Federal income tax purposes under Section 103 of the Code, and (ii) compliance by the Corporation and the City with procedures and covenants set forth in the Tax Certificate and with the tax covenants set forth in the Master Trust Agreement and Master Lease as to such matters. Under the Code, failure to comply with such procedures and covenants may cause the interest on the Bonds to be included in gross income for Federal income tax purposes, retroactive to the date of issuance of the Bonds, irrespective of the date on which such noncompliance occurs or is ascertained.
5. Under existing statutes, interest on the Bonds is exempt from State of California personal income taxes.

Except as stated in paragraphs 4 and 5 above, we express no opinion as to any federal, state or local tax consequences arising with respect to the Bonds or the ownership or disposition thereof. Furthermore, we express no opinion as to the effect of any action hereafter taken or not taken in reliance upon an opinion of counsel other than ourselves on the exclusion from gross income for Federal income tax purposes of interest on the Bonds, or under State and local tax law.

The foregoing opinions are qualified to the extent that the enforceability of the Bonds, the Master Trust Agreement, the Master Lease, the Site Lease and the Tax Certificate may be limited by bankruptcy, moratorium, insolvency or other laws affecting creditors' rights or remedies and are subject to general principals of equity (regardless of whether such enforceability is considered in equity or at law). The opinions expressed herein are based on an analysis of existing laws, regulations rulings and court decisions and cover certain matters not directly addressed by such authorities. Such opinions may be affected by actions taken or omitted or events occurring after the date hereof. We have assumed the genuineness of all documents and signatures presented to us (whether as originals or as copies) and the due and legal execution and delivery thereof by, and validity against, any parties other than the Corporation and the City. We have assumed, without undertaking to verify, the accuracy of the factual matters represented, warranted or certified in the documents, and of the legal conclusions contained in the opinions, referred to in the second paragraph hereof. We express no opinion with respect to any indemnification, contribution, penalty, choice of law, choice of forum or waiver provisions contained in the foregoing documents nor do we express any opinion with respect to the state or quality of title to or interest in any of the real or personal property described in or subject to the lien of the Master Lease, the Site Lease and the Trust Agreement or the accuracy or sufficiency of the description contained therein of, or the remedies available to enforce liens on any such property. We undertake no responsibility for the accuracy, completeness or fairness of any official statement or other offering materials relating to the Bonds and express herein no opinion relating thereto. This opinion is issued as of the date hereof, and we assume no obligation to update, revise or supplement this opinion to reflect any action hereafter taken or not taken, or any facts or circumstances, or any changes in law or in interpretations thereof, that may hereafter arise or occur, or for any other reason.

Respectfully submitted,

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## **APPENDIX H**

### **SPECIMEN MUNICIPAL BOND INSURANCE POLICY**

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**FINANCIAL  
SECURITY  
ASSURANCE®**

## **MUNICIPAL BOND INSURANCE POLICY**

ISSUER:

Policy No.: -N

BONDS:

Effective Date:

Premium: \$

FINANCIAL SECURITY ASSURANCE INC. ("Financial Security"), for consideration received, hereby UNCONDITIONALLY AND IRREVOCABLY agrees to pay to the trustee (the "Trustee") or paying agent (the "Paying Agent") (as set forth in the documentation providing for the issuance of and securing the Bonds) for the Bonds, for the benefit of the Owners or, at the election of Financial Security, directly to each Owner, subject only to the terms of this Policy (which includes each endorsement hereto), that portion of the principal of and interest on the Bonds that shall become Due for Payment but shall be unpaid by reason of Nonpayment by the Issuer.

On the later of the day on which such principal and interest becomes Due for Payment or the Business Day next following the Business Day on which Financial Security shall have received Notice of Nonpayment, Financial Security will disburse to or for the benefit of each Owner of a Bond the face amount of principal of and interest on the Bond that is then Due for Payment but is then unpaid by reason of Nonpayment by the Issuer, but only upon receipt by Financial Security, in a form reasonably satisfactory to it, of (a) evidence of the Owner's right to receive payment of the principal or interest then Due for Payment and (b) evidence, including any appropriate instruments of assignment, that all of the Owner's rights with respect to payment of such principal or interest that is Due for Payment shall thereupon vest in Financial Security. A Notice of Nonpayment will be deemed received on a given Business Day if it is received prior to 1:00 p.m. (New York time) on such Business Day; otherwise, it will be deemed received on the next Business Day. If any Notice of Nonpayment received by Financial Security is incomplete, it shall be deemed not to have been received by Financial Security for purposes of the preceding sentence and Financial Security shall promptly so advise the Trustee, Paying Agent or Owner, as appropriate, who may submit an amended Notice of Nonpayment. Upon disbursement in respect of a Bond, Financial Security shall become the owner of the Bond, any appurtenant coupon to the Bond or right to receipt of payment of principal of or interest on the Bond and shall be fully subrogated to the rights of the Owner, including the Owner's right to receive payments under the Bond, to the extent of any payment by Financial Security hereunder. Payment by Financial Security to the Trustee or Paying Agent for the benefit of the Owners shall, to the extent thereof, discharge the obligation of Financial Security under this Policy.

Except to the extent expressly modified by an endorsement hereto, the following terms shall have the meanings specified for all purposes of this Policy. "Business Day" means any day other than (a) a Saturday or Sunday or (b) a day on which banking institutions in the State of New York or the Insurer's Fiscal Agent are authorized or required by law or executive order to remain closed. "Due for Payment" means (a) when referring to the principal of a Bond, payable on the stated maturity date thereof or the date on which the same shall have been duly called for mandatory sinking fund redemption and does not refer to any earlier date on which payment is due by reason of call for redemption (other than by mandatory sinking fund redemption), acceleration or other advancement of maturity unless Financial Security shall elect, in its sole discretion, to pay such principal due upon such acceleration together with any accrued interest to the date of acceleration and (b) when referring to interest on a Bond, payable on the stated date for payment of interest. "Nonpayment" means, in respect of a Bond, the failure of the Issuer to have provided sufficient funds to the Trustee or, if there is no Trustee, to the Paying Agent for payment in full of all principal and interest that is Due for Payment on such Bond. "Nonpayment" shall also include, in respect of a Bond, any payment of principal or interest that is Due for Payment



made to an Owner by or on behalf of the Issuer which has been recovered from such Owner pursuant to the United States Bankruptcy Code by a trustee in bankruptcy in accordance with a final, nonappealable order of a court having competent jurisdiction. "Notice" means telephonic or telecopied notice, subsequently confirmed in a signed writing, or written notice by registered or certified mail, from an Owner, the Trustee or the Paying Agent to Financial Security which notice shall specify (a) the person or entity making the claim, (b) the Policy Number, (c) the claimed amount and (d) the date such claimed amount became Due for Payment. "Owner" means, in respect of a Bond, the person or entity who, at the time of Nonpayment, is entitled under the terms of such Bond to payment thereof, except that "Owner" shall not include the Issuer or any person or entity whose direct or indirect obligation constitutes the underlying security for the Bonds.

Financial Security may appoint a fiscal agent (the "Insurer's Fiscal Agent") for purposes of this Policy by giving written notice to the Trustee and the Paying Agent specifying the name and notice address of the Insurer's Fiscal Agent. From and after the date of receipt of such notice by the Trustee and the Paying Agent, (a) copies of all notices required to be delivered to Financial Security pursuant to this Policy shall be simultaneously delivered to the Insurer's Fiscal Agent and to Financial Security and shall not be deemed received until received by both and (b) all payments required to be made by Financial Security under this Policy may be made directly by Financial Security or by the Insurer's Fiscal Agent on behalf of Financial Security. The Insurer's Fiscal Agent is the agent of Financial Security only and the Insurer's Fiscal Agent shall in no event be liable to any Owner for any act of the Insurer's Fiscal Agent or any failure of Financial Security to deposit or cause to be deposited sufficient funds to make payments due under this Policy.

To the fullest extent permitted by applicable law, Financial Security agrees not to assert, and hereby waives, only for the benefit of each Owner, all rights (whether by counterclaim, setoff or otherwise) and defenses (including without limitation, the defense of fraud), whether acquired by subrogation, assignment or otherwise, to the extent that such rights and defenses may be available to Financial Security to avoid payment of its obligations under this Policy in accordance with the express provisions of this Policy.

This Policy sets forth in full the undertaking of Financial Security, and shall not be modified, altered or affected by any other agreement or instrument, including any modification or amendment thereto. Except to the extent expressly modified by an endorsement hereto, (a) any premium paid in respect of this Policy is nonrefundable for any reason whatsoever, including payment, or provision being made for payment, of the Bonds prior to maturity and (b) this Policy may not be canceled or revoked. THIS POLICY IS NOT COVERED BY THE PROPERTY/CASUALTY INSURANCE SECURITY FUND SPECIFIED IN ARTICLE 76 OF THE NEW YORK INSURANCE LAW.

In witness whereof, FINANCIAL SECURITY ASSURANCE INC. has caused this Policy to be executed on its behalf by its Authorized Officer.

[Countersignature]

FINANCIAL SECURITY ASSURANCE INC.

By \_\_\_\_\_

By \_\_\_\_\_

Authorized Officer

A subsidiary of Financial Security Assurance Holdings Ltd.  
31 West 52<sup>nd</sup> Street, New York, N.Y. 10019

(212) 826-0100

Form 500NY (5/90)





**FINANCIAL  
SECURITY  
ASSURANCE®**

**ENDORSEMENT NO. 1 TO  
MUNICIPAL BOND  
INSURANCE POLICY  
(California Insurance  
Guaranty Association)**

ISSUER:

Policy No.: -N

BONDS:

Effective Date:

Notwithstanding the terms and provisions contained in this Policy, it is further understood that the insurance provided by this Policy is not covered by the California Insurance Guaranty Association established pursuant to Article 14.2 (commencing with Section 1063) of Chapter 1 of Part 2 of Division 1 of the California Insurance Code.

Nothing herein shall be construed to waive, alter, reduce or amend coverage in any other section of the Policy. If found contrary to the Policy language, the terms of this Endorsement supersede the Policy language.

In witness whereof, FINANCIAL SECURITY ASSURANCE INC. has caused this Endorsement to be executed on its behalf by its Authorized Officer.

FINANCIAL SECURITY ASSURANCE INC.

By: \_\_\_\_\_  
Authorized Officer

A subsidiary of Financial Security Assurance Holdings Ltd.  
31 West 52<sup>nd</sup> Street, New York, N.Y. 10019

(212) 826-0100

Form 560NY (CA 1/91)

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