#### MBIA INSURED RATINGS: Moody's: Aaa Standard & Poor's: AAA Fitch: AAA (See "RATINGS" herein)

In the opinion of Sidley Austin Brown & Wood LLP, San Francisco, California and Lofton & Jennings, San Francisco, California, Co-Bond Counsel, based on existing statutes, regulations, rulings and judicial decisions and assuming compliance with certain covenants in the documents pertaining to the Bonds and requirements of the Internal Revenue Code of 1986, as amended (the "Code"), as described herein, interest on the Bonds is not includable in the gross income of the owners of the Bonds for federal income tax purposes. In the further opinion of Co-Bond Counsel, interest on the Bonds is not treated as an item of tax preference in calculating the federal alternative minimum taxable income and may therefore affect a corporation's alternative minimum tax liability. In the further opinion of Co-Bond Counsel, interest on the State of California. See "TAX MATTERS."

#### \$76,875,000 CITY AND COUNTY OF SAN FRANCISCO GENERAL OBLIGATION BONDS Consisting of

\$68,800,000 GENERAL OBLIGATION BONDS (NEIGHBORHOOD RECREATION AND PARK FACILITIES IMPROVEMENT BONDS, 2000) SERIES 2004A



#### \$8,075,000 GENERAL OBLIGATION BONDS (CALIFORNIA ACADEMY OF SCIENCES IMPROVEMENT BONDS, 2000) SERIES 2004B

#### **Dated: Date of Delivery**

#### Due: June 15, as shown below

The \$76,875,000 aggregate principal amount of City and County of San Francisco General Obligation Bonds, consisting of \$68,800,000 General Obligation Bonds (Neighborhood Recreation and Park Facilities Improvement Bonds, 2000), Series 2004A (the "Series 2004A Bonds") and \$8,075,000 General Obligation Bonds (California Academy of Sciences Improvement Bonds, 2000), Series 2004B (the "Series 2004B Bonds" and together with the Series 2004A Bonds, the "Bonds"), are being issued under the Government Code of the State of California and the Charter of the City and County of San Francisco (the "City"). The specific terms and conditions for issuance and sale of the Series 2004A Bonds are contained in Resolution No. 378-00 and Resolution No. 591-04, adopted by the Board of Supervisors of the City (the "Board") on May 1, 2000, and September 28, 2004, respectively. The specific terms and conditions for issuance of the Series 2004B Bonds are contained in Resolution No. 565-04, adopted by the Board or October 10, 2000, and September 21, 2004, respectively. Such Resolutions were all duly approved by the Mayor of the City. See "THE BONDS–Authority for Issuance; Purpose." The proceeds of the Bonds will be used for the acquisition, construction and/or reconstruction of various improvements as described herein, and to pay for certain costs related to the issuance of the Bonds.

The Bonds will be issued only as fully registered bonds without coupons and when issued will be registered in the name of Cede & Co., as nominee of The Depository Trust Company, New York, New York ("DTC"). Individual purchases of the Bonds will be made in book-entry form only, in denominations of \$5,000 or any integral multiple thereof. Payments of principal of and interest on the Bonds will be made by the Treasurer of the City, as paying agent, to DTC, which in turn is required to remit such principal and interest to the DTC Participants for subsequent disbursement to the Beneficial Owners of the Bonds. See APPENDIX E–"BOOK-ENTRY ONLY SYSTEM." The Bonds will be dated and bear interest from their date of delivery. Interest on the Bonds will be payable semiannually on June 15 and December 15 of each year, commencing June 15, 2005. The Bonds will be subject to optional redemption prior to their respective stated maturities as described herein. See "THE BONDS–Redemption."

The Bonds represent the general obligation of the City. The Board has the power and is obligated to levy *ad valorem* taxes upon all property within the City subject to taxation by the City without limitation as to rate or amount (except certain property which is taxable at limited rates) for the payment of the Bonds and the interest thereon.

The payment of principal of and interest on the Bonds when due will be insured by a financial guaranty insurance policy to be issued by MBIA Insurance Corporation (the "Bond Insurer") simultaneously with the delivery of the Bonds. See "FINANCIAL GUARANTY INSURANCE" and APPENDIX G–"SPECIMEN FINANCIAL GUARANTY INSURANCE POLICY."

## MBLA

#### AGGREGATE MATURITY SCHEDULE

(See inside cover for maturity schedule and CUSIPs by Series)

(Base CUSIP Number<sup>†</sup>: 797645)

Maturity Date (June 15)	Principal Amount	Interest Rate	Yield <sup>(1)</sup>	Maturity Date (June 15)	Principal Amount	Interest Rate	Yield <sup>(1)</sup>
2005	\$2,570,000	3.000%	1.80%	2015	\$3,830,000	4.000%	3.72%(3)
2006	2,650,000	3.000	1.95	2016	3,985,000	4.000	3.80 (3)
2007	2,725,000	3.000	1.85	2017	4,145,000	4.000	3.97 <sup>(3)</sup>
2008	2,810,000	3.000	2.10	2018	4,305,000	4.000	4.05
2009	2,895,000	5.000	2.55	2019	4,480,000	4.000	4.12
2010	3,040,000	5.000	2.88	2020	4,660,000	5.000	<b>3.99</b> <sup>(3)</sup>
2011	3,190,000	5.000	3.08	2021	4,895,000	5.000	4.08 (3)
2012	3,350,000	5.000	3.24	2022	5,140,000	4.250	4.35
2013	3,515,000	5.250	3.39(2)	2023	5,360,000	5.000	4.25 (3)
2014	3,705,000	3.500	3.57	2024	5,625,000	4.375	4.53

The Bonds are offered when, as, and if issued by the City and accepted by the purchasers, subject to the approval of legality by Sidley Austin Brown & Wood LLP, San Francisco, California, and Lofton & Jennings, San Francisco, California, Co-Bond Counsel with respect to the Bonds. Certain legal matters will be passed upon for the City by its City Attorney. It is expected that the Bonds will be available for delivery in book-entry form through the facilities of DTC in New York, New York, on or about October 28, 2004.

This cover page contains certain information for general reference only. It is not a summary of this issue. Investors should read this entire Official Statement to obtain information essential to the making of an informed investment decision.

#### Dated: October 19, 2004

<sup>†</sup> Copyright 2004, American Bankers Association. CUSIP data herein is provided by Standard and Poor's, CUSIP Service Bureau, a division of The McGraw-Hill Companies, Inc. This data is not intended to create a database and does not serve in any way as a substitute for the CUSIP Service. CUSIP numbers are provided for convenience of reference only. Neither the City nor the underwriter take any responsibility for the accuracy of such numbers.

<sup>(1)</sup> Initial reoffering yields were provided by the underwriter. <sup>(2)</sup> Priced to call at 102% on June 15, 2011.

(3) Priced to call at 100% on June 15, 2013.

#### **MATURITY SCHEDULE BY SERIES**

### \$68,800,000 GENERAL OBLIGATION BONDS (NEIGHBORHOOD RECREATION AND PARK FACILITIES IMPROVEMENT BONDS, 2000) SERIES 2004A (Base CUSIP Number<sup>†</sup>: 797645)

Maturity					Maturity				
Date (June 15)	Principal Amount	Interest Rate	<b>Yield</b> <sup>(1)</sup>	CUSIP Suffix <sup>†</sup>	Date (June 15)	Principal Amount	Interest Rate	<b>Yield</b> <sup>(1)</sup>	CUSIP Suffix <sup>†</sup>
2005	\$2,300,000	3.000%	1.800%	4J4	2015	\$3,430,000	4.000%	3.720% <sup>(3)</sup>	4U9
2006	2,370,000	3.000	1.950	4K1	2016	3,565,000	4.000	3.800 <sup>(3)</sup>	4V7
2007	2,440,000	3.000	1.850	4L9	2017	3,710,000	4.000	3.970 <sup>(3)</sup>	4W5
2008	2,515,000	3.000	2.100	4M7	2018	3,855,000	4.000	4.050 <sup>(3)</sup>	4X3
2009	2,590,000	5.000	2.550	4N5	2019	4,010,000	4.000	4.120	4Y1
2010	2,720,000	5.000	2.880	4P0	2020	4,170,000	5.000	3.990 <sup>(3)</sup>	4Z8
2011	2,855,000	5.000	3.080	4Q8	2021	4,380,000	5.000	4.080 <sup>(3)</sup>	5A2
2012	3,000,000	5.000	3.240	4R6	2022	4,600,000	4.250	4.350	5B0
2013	3,145,000	5.250	3.390 <sup>(2)</sup>	4S4	2023	4,795,000	5.000	4.250 <sup>(3)</sup>	5C8
2014	3,315,000	3.500	3.570	4T2	2024	5,035,000	4.375	4.530	5D6

### \$8,075,000 GENERAL OBLIGATION BONDS (CALIFORNIA ACADEMY OF SCIENCES IMPROVEMENT BONDS, 2000) SERIES 2004B (Base CUSIP Number<sup>†</sup>: 797645)

Maturity Date	Principal	Interest		CUSIP	Maturity Date	Principal	Interest	<b>Yield</b> <sup>(1)</sup>	
(June 15)	Amount	Rate	Yield <sup>(1)</sup>	Suffix <sup>†</sup>	(June 15)	Amount	Rate		Suffix <sup>†</sup>
2005	\$270,000	3.000%	1.800%	5E4	2015	\$400,000	4.000%	3.720% <sup>(3)</sup>	5Q7
2006	280,000	3.000	1.950	5F1	2016	420,000	4.000	3.800 <sup>(3)</sup>	5R5
2007	285,000	3.000	1.850	5G9	2017	435,000	4.000	3.970 <sup>(3)</sup>	583
2008	295,000	3.000	2.100	5H7	2018	450,000	4.000	4.050	5T1
2009	305,000	5.000	2.550	5J3	2019	470,000	4.000	4.120	5U8
2010	320,000	5.000	2.880	5K0	2020	490,000	5.000	3.990 <sup>(3)</sup>	5V6
2011	335,000	5.000	3.080	5L8	2021	515,000	5.000	4.080 <sup>(3)</sup>	5W4
2012	350,000	5.000	3.240	5M6	2022	540,000	4.250	4.350	5X2
2013	370,000	5.250	3.390 (2)	5N4	2023	565,000	5.000	4.250 <sup>(3)</sup>	5Y0
2014	390,000	3.500	3.570	5P9	2024	590,000	4.375	4.530	5Z7

<sup>(3)</sup> Priced to call at 100% on June 15, 2013.

<sup>&</sup>lt;sup>†</sup> Copyright 2004, American Bankers Association. CUSIP data herein is provided by Standard and Poor's, CUSIP Service Bureau, a division of The McGraw-Hill Companies, Inc. This data is not intended to create a database and does not serve in any way as a substitute for the CUSIP Service. CUSIP numbers are provided for convenience of reference only. Neither the City nor the underwriter take any responsibility for the accuracy of such numbers.

<sup>&</sup>lt;sup>(1)</sup> Initial reoffering yields were provided by the underwriter.

<sup>&</sup>lt;sup>(2)</sup> Priced to call at 102% on June 15, 2011.

### CITY AND COUNTY OF SAN FRANCISCO

Gavin Newsom, Mayor

### **BOARD OF SUPERVISORS**

Matt Gonzalez, President, District 5

Michela Alioto-Pier, *District 2* Tom Ammiano, *District 9* Bevan Dufty, *District 8* Chris Daly, *District 6* Sean Elsbernd, *District 7*  Fiona Ma, District 4 Sophie Maxwell, District 10 Jake McGoldrick, District 1 Aaron Peskin, District 3 Gerardo Sandoval, District 11

### **CITY AND COUNTY OFFICIALS**

Jose Cisneros, Treasurer

Edward M. Harrington, Controller

Dennis J. Herrera, City Attorney

#### SPECIAL SERVICES

Treasurer of the City and County of San Francisco Paying Agent and Registrar

> Sidley Austin Brown & Wood LLP San Francisco, California

> > Lofton & Jennings San Francisco, California

Co-Bond Counsel

Causeway Financial Consulting San Francisco, California

Ross Financial San Francisco, California *Co-Financial Advisors*  No dealer, broker, salesperson or other person has been authorized by the City to give any information or to make any representations other than those contained herein and, if given or made, such other information or representation must not be relied upon as having been authorized by the City. This Official Statement does not constitute an offer to sell or the solicitation of an offer to buy, nor shall there be any sale of the Bonds, by any person in any jurisdiction in which it is unlawful for such person to make such an offer, solicitation or sale.

This Official Statement is not to be construed as a contract with the purchaser or purchasers of the Bonds. Statements contained in this Official Statement which involve estimates, forecasts or matters of opinion, whether or not expressly so described herein, are intended solely as such and are not to be construed as representations of facts.

The information set forth herein other than that provided by the City, although obtained from sources which are believed to be reliable, is not guaranteed as to accuracy or completeness. The information and expressions of opinion herein are subject to change without notice and neither delivery of this Official Statement nor any sale made hereunder shall, under any circumstances, create any implication that there has been no change in the affairs of the City since the date hereof.

When used in this Official Statement and in any continuing disclosure by the City, in any press release and in any oral statement made with the approval of an authorized officer of the City, the words or phrases "will likely result," "are expected to," "will continue," "is anticipated," "estimate," "project," "forecast," "expect," "intend" and similar expressions identify "forward looking statements" within the meaning of the Private Securities Litigation Reform Act of 1995. Such statements are subject to risks and uncertainties that could cause actual results to differ materially from those contemplated in such forwardlooking statements. Any forecast is subject to such uncertainties. Inevitably, some assumptions used to develop the forecasts will not be realized and unanticipated events and circumstances may occur. Therefore, there are likely to be differences between forecasts and actual results, and those differences may be material.

The issuance and sale of the Bonds have not been registered under the Securities Act of 1933 in reliance upon the exemption provided thereunder by Section 3(a)2 for the issuance and sale of municipal securities. This Official Statement does not constitute an offer to sell or the solicitation of an offer to buy, nor shall there be any sale of the Bonds by any person in any jurisdiction in which it is unlawful for such persons to make such offer, solicitation or sale.

IN CONNECTION WITH THE OFFERING OF THE BONDS, THE UNDERWRITERS MAY OVERALLOT OR EFFECT TRANSACTIONS WHICH STABILIZE OR MAINTAIN THE MARKET PRICE OF THE BONDS AT LEVELS ABOVE THAT WHICH MIGHT OTHERWISE PREVAIL IN THE OPEN MARKET. SUCH STABILIZING, IF COMMENCED, MAY BE DISCONTINUED AT ANY TIME.

# **TABLE OF CONTENTS**

# Page

INTRODUCTION	1
THE BONDS	1
Authority for Issuance; Purpose	
Description of the Bonds	
Redemption Provisions	
Defeasance	
Financial Guaranty Insurance Policies	
SOURCES AND USES OF FUNDS	5
DEBT SERVICE SCHEDULE	6
SECURITY FOR THE BONDS	7
General	7
Taxation of State-Assessed Utility Property	
Outstanding Indebtedness	
FINANCIAL GUARANTY INSURANCE	8
The MBIA Insurance Corporation Insurance Policy	8
MBIA	9
MBIA Information	9
Financial Strength Ratings of MBIA	10
CONSTITUTIONAL AND STATUTORY LIMITATIONS ON TAXES AND EXPENDITURES	
Article XIII A of the California Constitution	
Article XIII B of the California Constitution	12
Articles XIII C and XIII D of the California Constitution	
Statutory Limitations	13
Future Initiatives	14
TAX MATTERS	14
LEGAL OPINIONS	15
PROFESSIONALS INVOLVED IN THE OFFERING	15
ABSENCE OF LITIGATION	15
CONTINUING DISCLOSURE	15
RATINGS	16
SALE OF THE BONDS	16

## APPENDICES

APPENDIX A –	CITY AND COUNTY OF SAN FRANCISCO-ORGANIZATION AND FINANCES	A-1
APPENDIX B –	CITY AND COUNTY OF SAN FRANCISCO-ECONOMY AND GENERAL INFORMATION	B-1
APPENDIX C –	EXCERPTS FROM COMPREHENSIVE ANNUAL FINANCIAL REPORT OF THE	
	CITY AND COUNTY OF SAN FRANCISCO FOR THE YEAR ENDED JUNE 30, 2003	C-1
APPENDIX D –	FORM OF CONTINUING DISCLOSURE CERTIFICATE	D-1
Appendix E –	DTC AND THE BOOK-ENTRY ONLY SYSTEM	E-1
Appendix F –	PROPOSED FORM OF OPINION OF CO-BOND COUNSEL	F-1
APPENDIX G-	SPECIMEN FINANCIAL GUARANTY INSURANCE POLICY	G-1

#### **OFFICIAL STATEMENT**

#### \$76,875,000 CITY AND COUNTY OF SAN FRANCISCO GENERAL OBLIGATION BONDS consisting of

### \$68,800,000 GENERAL OBLIGATION BONDS (NEIGHBORHOOD RECREATION AND PARK FACILITIES IMPROVEMENT BONDS, 2000) SERIES 2004A

### \$8,075,000 GENERAL OBLIGATION BONDS (CALIFORNIA ACADEMY OF SCIENCES IMPROVEMENT BONDS, 2000) SERIES 2004B

#### **INTRODUCTION**

This Official Statement, including the cover page and the appendices hereto, is provided to furnish information in connection with the offering by the City and County of San Francisco (the "City") of its \$76,875,000 aggregate principal amount of City and County of San Francisco General Obligation Bonds, consisting of \$68,800,000 General Obligation Bonds (Neighborhood Recreation and Park Facilities Improvement Bonds, 2000), Series 2004A (the "Series 2004A Bonds") and \$8,075,000 General Obligation Bonds (California Academy of Sciences Improvement Bonds, 2000), Series 2004B (the "Series 2004B Bonds" and together with the Series 2004A Bonds, the "Bonds"). The Bonds represent the general obligation of the City. The Board of Supervisors of the City (the "Board") has the power and is obligated to levy *ad valorem* taxes without limitation as to rate or amount upon all property subject to taxation by the City (except certain property which is taxable at limited rates) for the payment of the principal of and interest on the Bonds. See "CONSTITUTIONAL AND STATUTORY LIMITATIONS ON TAXES AND EXPENDITURES." For information on the City's tax base, tax collection system, property tax revenues, investment policy and outstanding debt, see "SECURITY FOR THE BONDS" and APPENDIX A–"CITY AND COUNTY OF SAN FRANCISCO–ORGANIZATION AND FINANCES."

#### THE BONDS

#### Authority for Issuance; Purpose

The Bonds are issued under the Government Code of the State of California and pursuant to the Charter of the City (the "Charter").

#### Series 2004A Bonds

The Series 2004A Bonds constitute the fourth series of bonds to be issued from an aggregate authorized amount of \$110,000,000 of City and County of San Francisco General Obligation Bonds (Neighborhood Recreation and Park Facilities Improvement Bonds, 2000), duly approved by at least two-thirds of the voters voting on the proposition at a special election held on March 7, 2000, to provide funds to finance the acquisition, construction, and reconstruction of certain improvements to recreation and park facilities in the City, and all other works, property and structures necessary or convenient for the foregoing purposes. The City authorized the issuance of the Series 2004A Bonds in Resolution No. 378-00, adopted by the Board on May 1, 2000, and approved by the Mayor on May 12, 2000, and Resolution No. 591-04, adopted by the Board on September 28, 2004, and approved by the Mayor on September 30, 2004 (collectively, the "Park Resolution"). The City previously issued three Series of its City and County of San Francisco General Obligation Bonds (Neighborhood Recreation and Park Facilities Improvement Bonds, 2000): \$6,180,000 on June 14, 2000, \$14,060,000 on February 21, 2001 and \$20,960,000 on July 9, 2003.

#### Series 2004B Bonds

The Series 2004B Bonds constitute the first series of bonds to be issued from an aggregate authorized amount of \$87,445,000 of City and County of San Francisco General Obligation Bonds (California Academy of Sciences Improvement Bonds, 2000), duly approved by at least two-thirds of the voters voting on the proposition at a special election held on March 7, 2000, to provide funds to finance the acquisition, construction, and reconstruction of certain improvements to the California Academy of Sciences, and all other works, property and structures necessary or convenient for the foregoing purposes. The City authorized the issuance of the Series 2004B Bonds in Resolution No. 878-00, adopted by the Board on October 10, 2000, and approved by the Mayor of the City (the "Mayor") on October 20, 2000 and Resolution No. 565-04, adopted by the Board on September 21, 2004 and approved by the Mayor on September 30, 2004 (collectively, the "Academy of Sciences Resolution").

The Park Resolution and the Academy of Sciences Resolution are herein collectively referred to at times as the "Resolution."

#### **Description of the Bonds**

The Bonds are issued in the principal amounts set forth on the front cover hereof, in the denomination of \$5,000 each or any integral multiple thereof, and will be dated and bear interest from their date of delivery. The Bonds are issued as fully registered bonds, without coupons, with interest payable on each June 15 and December 15 in each year, commencing June 15, 2005. The City Treasurer (the "Treasurer") will act as paying agent and registrar for the Bonds. Payments of principal of and interest on the Bonds will be made by the Treasurer, as paying agent, to the registered owners whose names appear on the bond registration books of the Treasurer as of the close of business on the last day of the month immediately preceding each interest payment date (the "Record Date"), whether or not such day is a business day. The Bonds will be initially registered in the name of Cede & Co. as registered owner and nominee for The Depository Trust Company ("DTC"), New York, New York, which is required to remit payments of principal and interest to the DTC Participants for subsequent disbursement to the beneficial owners of the Bonds. See APPENDIX E–"DTC AND THE BOOK–ENTRY ONLY SYSTEM."

#### **Redemption Provisions**

### **Optional Redemption**

The Bonds maturing on or before June 15, 2011 shall not be subject to redemption prior to their respective stated maturities. Bonds maturing on and after June 15, 2012, are subject to optional redemption prior to their respective stated maturities, at the option of the City, from any source of available funds, as a whole or in part on any date (with the maturities to be redeemed to be determined by the City and by lot within a maturity), on or after June 15, 2011, at the redemption prices in the following table expressed as percentages of the principal amount of Bonds to be redeemed, together with accrued interest to the date fixed for redemption.

<b>Redemption Period</b>	Optional
<u>(both dates inclusive)</u>	<b>Redemption Price</b>
June 15, 2011 through June 14, 2012	102%
June 15, 2012 through June 14, 2013	101%
June 15, 2013 and thereafter	100%

Optional redemption of Bonds and notice thereof may be rescinded under certain circumstances. See "-Conditional Notice; Right to Rescind Notice of Optional Redemption."

#### Selection of Bonds for Redemption

Whenever less than all the outstanding Bonds maturing on any one date are called for redemption on any one date, the Treasurer will select the Bonds or portions thereof, in denominations of \$5,000 or any integral multiple thereof, to be redeemed from the outstanding Bonds maturing on such date not previously selected for redemption, by lot, in any manner which the Treasurer deems fair.

### Notice of Redemption

So long as DTC or its nominee is the registered owner of the Bonds, the City shall mail notice of redemption to DTC not less than 30 days and not more than 60 days prior to any redemption date. If for any reason DTC or any other securities depository shall not be engaged by the City with respect to some or all of the Bonds so called for redemption, the Treasurer, or any agent appointed by the Treasurer, shall give notice of any redemption of the Bonds by mail, postage prepaid, to the respective registered owners thereof at the addresses appearing on the bond registration books not less than 30 and not more than 60 days prior to any redemption date. See APPENDIX E–"DTC AND THE BOOK–ENTRY ONLY SYSTEM."

The actual receipt by the registered owner of any Bond of such notice of redemption shall not be a condition precedent to redemption of such Bond, and failure to receive such notice, or any defect in such notice, shall not affect the validity of the proceedings for the redemption of such Bond or the cessation of the accrual of interest on such Bond on the redemption date.

### Conditional Notice; Right to Rescind Notice of Optional Redemption

The City may provide a conditional notice of redemption and may rescind any optional redemption and notice thereof for any reason on any date prior to the date fixed for redemption by causing written notice of the rescission to be given to the owners of the Bonds so called for redemption. Any optional redemption and notice thereof shall be rescinded if for any reason on the date fixed for redemption funds are not or will not be available in the respective Redemption Account relating to such series of Bonds in an amount sufficient to pay in full on said date the principal of, interest, and any premium due on the Bonds called for redemption. Notice of rescission of redemption shall be given in the same manner in which notice of redemption was originally given. The actual receipt by the owner of any Bond of notice of such rescission shall not be a condition precedent to rescission, and failure to receive such notice or any defect in such notice shall not affect the validity of the rescission.

### Defeasance

Payment of all or any portion of the Bonds may be provided for prior to their respective stated maturities by irrevocably depositing with the Treasurer (or any commercial bank or trust company designated by the Treasurer to act as escrow agent with respect thereto): (a) an amount of cash equal to the principal amount of all of such Bonds or a portion thereof, and all unpaid interest thereon to maturity, except that in the case of Bonds which are to be redeemed prior to their respective stated maturities and in respect of which notice of such redemption shall have been given as provided in the applicable provisions of the Resolution or an irrevocable election to give such notice shall have been made by the City, the amount to be deposited shall be the principal amount thereof, all unpaid interest thereon to the redemption date, and any premium due on such redemption date; or (b) Defeasance Securities (as herein defined) not subject to call, except as provided in the definition thereof as described below, maturing and paying interest at such times and in such amounts, together with interest earnings and cash, if required, as will, without reinvestment, as certified by an independent certified public accountant, be fully sufficient to pay the principal and all unpaid interest to maturity, or to the redemption date, as the case may be, and any premium due on the Bonds to be paid or redeemed, as such principal and interest come due; provided, that, in the case of the Bonds which are to be redeemed prior to maturity, notice of such redemption shall be given as provided in the applicable provisions of the Resolution or an irrevocable election to give such notice shall have been made by the City; then, all obligations of the City with respect to said outstanding Bonds shall cease and terminate, except only the obligation of the City to pay or cause to be paid from the funds deposited pursuant to the provisions of the Resolution described in subparagraphs (a) and (b) above, to the owners of said Bonds all sums due with respect thereto; provided, that the City shall have received an opinion of nationally recognized bond counsel, that provision for the payment of said Bonds has been made in accordance with the above-described provisions of the Resolution.

For purpose of the above-described provisions of the Resolution, "Defeasance Securities" shall mean any of the following which at the time are legal investments under the laws of the State of California for the moneys proposed to be invested therein: (1) United States Obligations (as herein defined); and (2) Prerefunded fixed interest rate municipal obligations meeting the following conditions: (a) the municipal obligations are not subject to redemption prior to maturity, or the trustee has been given irrevocable instructions concerning their calling and redemption and the issuer has covenanted not to redeem such obligations other than as set forth in such instructions; (b) the municipal obligations are secured by cash and/or United States Obligations; (c) the principal of and interest on the United States Obligations (plus any cash in the escrow fund or the redemption account) are sufficient to meet the liabilities of the municipal obligations; (d) the United States Obligations serving as security for the municipal obligations are held by the Treasurer, or if appointed by the Treasurer pursuant to the Resolution, an escrow agent or trustee; (e) the United States Obligations are not available to satisfy any other claims, including those against the trustee or escrow agent; and (f) the municipal obligations are rated "AAA" by S&P and "Aaa" by Moody's.

For purposes of the above-described provisions of the Resolution, "United States Obligations" shall mean (i) direct and general obligations of the United States of America, or obligations that are unconditionally guaranteed as to principal and interest by the United States of America, including without limitation, the interest component of Resolution Funding Corporation (REFCORP) bonds which have been stripped by request to the Federal Reserve Bank of New York in book-entry form or (ii) any security issued by an agency or instrumentality of the United States of America which is selected by the Director of Public Finance that results in such securities being rated "AAA" by Standard & Poor's and "Aaa" by Moody's at the time of the initial deposit to the escrow fund and upon any substitution or subsequent deposit to the escrow fund.

### **Financial Guaranty Insurance Policies**

Payment of the principal of and interest on the Bonds when due will be insured by two separate financial guaranty insurance policies to be issued by the Bond Insurer concurrently with the delivery of the Bonds. See "FINANCIAL GUARANTY INSURANCE" and APPENDIX G–"SPECIMEN FINANCIAL GUARANTY INSURANCE POLICY." No representation is made by the City or the Underwriter, as to the accuracy, completeness or adequacy of information provided under the caption "FINANCIAL GUARANTY INSURANCE POLICY" and contained in APPENDIX G, or as to the absence of material adverse changes in the condition of the Bond Insurer subsequent to the date hereof, including but not limited to a downgrade in the credit ratings of the Bond Insurer.

### SOURCES AND USES OF FUNDS

The following are the estimated sources and uses of funds in connection with the Bonds:

Sources	
Principal Amount of Bonds	\$76,875,000.00
Original Issue Premium	2,893,312.50
TOTAL SOURCES OF FUNDS	\$79,768,312.50
Uses	
Deposit to the Series 2004A Bond Account <sup>(1)</sup>	\$2,029,028.48
Deposit to Series 2004A Project Account	68,800,000.00
Deposit to the Series 2004B Bond Account <sup>(1)</sup>	238,396.52
Deposit to Series 2004B Project Account	8,075,000.00
Underwriter's Discount	236,887.47
Cost of Issuance <sup>(2)</sup>	389,000.03
TOTAL USES OF FUNDS	\$79,768,312.50

(1) Consists of net original issue premium, if any.

(2) Includes fees for services of rating agencies, Co-Financial Advisors and Co-Bond Counsel, costs of the City, financial guaranty insurance premiums, printing costs and other miscellaneous costs associated with the issuance of the Bonds.

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### **DEBT SERVICE SCHEDULE**

Debt service payable with respect to the Bonds is as follows:

### CITY AND COUNTY OF SAN FRANCISCO

**General Obligation Bonds** 

(Neighborhood Recreation and Park Facilities Improvement Bonds, 2000) Series 2004A (California Academy of Sciences Improvement Bonds, 2000) Series 2004B

			FISCAL YEAI	R DEBT SER	VICE		
		Series 2004A			Series 2004B		Aggregate
	Principal	Interest	Total	Principal	Interest	Total	Fiscal Year Debt Service
06/15/05	\$2,300,000	\$1,862,641.41	\$4,162,641.41	\$270,000	\$218,637.26	\$488,637.26	\$4,651,278.66
12/15/05	\$2,500,000	1,442,484.38	1,442,484.38	\$270,000	169,318.75	169,318.75	\$4,031,278.00
06/15/06	2,370,000	1,442,484.38	3,812,484.38	280,000	169,318.75	449,318.75	5,873,606.25
12/15/06	2,370,000	1,442,484.38	1,406,934.38	280,000	165,118.75	165,118.75	5,875,000.25
06/15/07	2,440,000	1,406,934.38	3,846,934.38	285,000	165,118.75	450,118.75	5,869,106.25
12/15/07	2,440,000	1,370,334.38	1,370,334.38	285,000	160,843.75	160,843.75	5,009,100.25
06/15/08	2,515,000	1,370,334.38	3,885,334.38	295,000	160,843.75	455,843.75	5,872,356.25
12/15/08	2,515,000	1,332,609.38	1,332,609.38	295,000	156,418.75	156,418.75	5,672,550.25
06/15/09	2,590,000	1,332,609.38	3,922,609.38	305,000	156,418.75	461,418.75	5,873,056.25
12/15/09	2,390,000	1,267,859.38	1,267,859.38	505,000	148,793.75	148,793.75	5,675,050.25
06/15/10	2,720,000	1,267,859.38	3,987,859.38	320,000	148,793.75	468,793.75	5,873,306.25
12/15/10	2,720,000	1,199,859.38	1,199,859.38	520,000	140,793.75	140,793.75	5,675,500.25
06/15/11	2,855,000	1,199,859.38	4,054,859.38	335,000	140,793.75	475,793.75	5,871,306.25
12/15/11	2,855,000	1,128,484.38	1,128,484.38		132,418.75	132,418.75	5,671,500.25
06/15/12	3,000,000	1,128,484.38	4,128,484.38	350,000	132,418.75	482,418.75	5,871,806.25
12/15/12	5,000,000	1,053,484.38	1,053,484.38		123,668.75	123,668.75	5,671,000.25
06/15/13	3,145,000	1,053,484.38	4,198,484.38	370,000	123,668.75	493,668.75	5,869,306.25
12/15/13	5,145,000	970,928.13	970,928.13	570,000	113,956.25	113,956.25	
06/15/14	3,315,000	970,928.13	4,285,928.13	390,000	113,956.25	503,956.25	5,874,768.75
12/15/14	5,515,000	912,915.63	912,915.63		107,131.25	107,131.25	
06/15/15	3,430,000	912,915.63	4,342,915.63	400,000	107,131.25	507,131.25	5,870,093.75
12/15/15		844,315.63	844,315.63		99,131.25	99,131.25	
06/15/16	3,565,000	844,315.63	4,409,315.63	420,000	99,131.25	519,131.25	5,871,893.75
12/15/16		773,015.63	773,015.63		90,731.25	90,731.25	
06/15/17	3,710,000	773,015.63	4,483,015.63	435,000	90,731.25	525,731.25	5,872,493.75
12/15/17		698,815.63	698,815.63		82,031.25	82,031.25	
06/15/18	3,855,000	698,815.63	4,553,815.63	450,000	82,031.25	532,031.25	5,866,693.75
12/15/18		621,715.63	621,715.63		73,031.25	73,031.25	
06/15/19	4,010,000	621,715.63	4,631,715.63	470,000	73,031.25	543,031.25	5,869,493.75
12/15/19		541,515.63	541,515.63	_	63,631.25	63,631.25	
06/15/20	4,170,000	541,515.63	4,711,515.63	490,000	63,631.25	553,631.25	5,870,293.75
12/15/20		437,265.63	437,265.63	_	51,381.25	51,381.25	_
06/15/21	4,380,000	437,265.63	4,817,265.63	515,000	51,381.25	566,381.25	5,872,293.75
12/15/21	_	327,765.63	327,765.63	, _	38,506.25	38,506.25	_
06/15/22	4,600,000	327,765.63	4,927,765.63	540,000	38,506.25	578,506.25	5,872,543.75
12/15/22	_	230,015.63	230,015.63	, _	27,031.25	27,031.25	_
06/15/23	4,795,000	230,015.63	5,025,015.63	565,000	27,031.25	592,031.25	5,874,093.75
12/15/23	_	110,140.63	110,140.63	_	12,906.25	12,906.25	_
06/15/24	5,035,000	110,140.63	5,145,140.63	590,000	12,906.25	602,906.25	5,871,093.75
TOTAL		\$35,203,560.35	\$104,003,560.35	\$8,075,000	\$4,132,324.76	\$12,207,324.76	\$116,210,885.11

### FISCAL YEAR DEBT SERVICE

#### **SECURITY FOR THE BONDS**

#### General

The Bonds represent the general obligation of the City. The Board has the power and is obligated to levy *ad valorem* taxes without limitation as to rate or amount upon all property subject to taxation by the City (except certain property which is taxable at limited rates) in an amount sufficient for the payment of the principal of and interest on the Bonds. At the option of the Board, other available funds of the City not restricted by law to specific uses may be used to meet debt service on the Bonds.

The annual tax rate will be based on the assessed value of taxable property in the City and the scheduled debt service on the Bonds in each year. Fluctuations in the annual debt service on the Bonds and the assessed value of taxable property in the City may cause the annual tax rate for the Bonds to fluctuate. Economic and other factors beyond the City's control, such as a general market decline in land values, reclassification of property to a class exempt from taxation, whether by ownership or use (such as exemptions for property owned by State and local agencies and property used for qualified educational, hospital, charitable or religious purposes), or the complete or partial destruction of taxable property caused by natural or manmade disaster, including, without limitation, earthquake, flood, toxic dumping, and similar events or occurrences, could cause a reduction in the assessed value of taxable property within the City and necessitate a corresponding increase in the annual tax rate. See APPENDIX A–"CITY AND COUNTY OF SAN FRANCISCO–ORGANIZATION AND FINANCES–Assessed Valuations, Tax Rates and Tax Delinquencies" for information on the City's tax base, tax collection system, and property tax revenues.

For a discussion of the City's overall organization, finances and economic information, see, generally APPENDIX A–"CITY AND COUNTY OF SAN FRANCISCO–ORGANIZATION AND FINANCES" and APPENDIX B–"CITY AND COUNTY OF SAN FRANCISCO–ECONOMY AND GENERAL INFORMATION."

### **Taxation of State-Assessed Utility Property**

A portion of the City's total net assessed valuation consists of utility property subject to assessment by the State Board of Equalization (the "SBE"). See Table A-5 "Principal Property Taxpayers--Fiscal Year Ending June 30, 2003", set forth in APPENDIX A–"CITY AND COUNTY OF SAN FRANCISCO–ORGANIZATION AND FINANCES." State-assessed property, or "unitary property," is property of a utility system with components located in many taxing jurisdictions assessed as part of a "going concern" rather than as individual parcels of real or personal property. Unitary and certain other State-assessed property is allocated to the counties by the SBE, taxed at special county-wide rates, and the tax revenues distributed to taxing jurisdictions (including the City itself) according to statutory formulae generally based on the distribution of taxes in the prior year.

Ongoing changes in the California electric utility industry structure and in the way in which components of the industry are owned and regulated, including the sale of electric generation assets to largely unregulated, non-utility companies, may affect how utility assets are assessed in the future, and which local agencies are to receive the property taxes. The City is unable to predict the impact of these changes on its utility property tax revenues, or whether legislation may be proposed or adopted in response to industry restructuring, or whether any future litigation may affect ownership of utility assets, or the State's methods of assessing utility property and the allocation of assessed value to local taxing agencies, including the City.

#### **Outstanding Indebtedness**

Issuance of general obligation bonds of the City is limited under Section 9.106 of the City Charter to 3% of the assessed value of all real and personal property within the City's boundaries which is subject to City taxes. Pursuant to this provision of the Charter, the City's general obligation debt limit for Fiscal Year 2004-05 is \$3,134,138,636.04 based on a net assessed valuation of \$104,471,287,868. As of September 30, 2004, the City had outstanding \$844,750,000 aggregate principal amount of general obligation bonds, which equals 0.81% of the net assessed valuation for fiscal year 2004-05. Of that amount, \$400,000 is to be repaid from enterprise revenues and is not carried on the City's property tax roll. As of September 30, 2004, the City had voter approval to issue up to \$872,060,000 in aggregate principal amount of new general obligation bonds (including the Bonds offered hereunder). See APPENDIX A–"CITY AND COUNTY OF SAN FRANCISCO–ORGANIZATION AND FINANCES–Statement of Direct and Overlapping Bonded Debt and Long-Term Obligations" and "–Tax Supported Debt Service."

The City has also entered into a number of long term lease obligations secured by revenues of the General Fund represented by lease revenue bonds and certificates of participation. As of September 30, 2004, the aggregate amount of principal payments and the total amount of payments due on outstanding lease obligations through fiscal year 2034-35 was \$728,884,998 and \$1,221,415,882, respectively. See APPENDIX A–"CITY AND COUNTY OF SAN FRANCISCO–ORGANIZATION AND FINANCES–Statement of Direct and Overlapping Bonded Debt," "–Tax Supported Debt Service" and "–Lease Payments and Other Long-Term Obligations."

### FINANCIAL GUARANTY INSURANCE

The following information has been provided by MBIA Insurance Corporation ("MBIA ") for use in this Official Statement. Reference is made to APPENDIX G for a specimen of the MBIA financial guaranty insurance policies.

### The MBIA Insurance Corporation Insurance Policy

MBIA's policy unconditionally and irrevocably guarantees the full and complete payment required to be made by or on behalf of the Treasurer or its successor of an amount equal to (i) the principal of (either at the stated maturity or by an advancement of maturity pursuant to a mandatory sinking fund payment) and interest on, the Bonds as such payments shall become due but shall not be so paid (except that in the event of any acceleration of the due date of such principal by reason of mandatory or optional redemption or acceleration resulting from default or otherwise, other than any advancement of maturity pursuant to a mandatory sinking fund payment, the payments guaranteed by MBIA's policy shall be made in such amounts and at such times as such payments of principal would have been due had there not been any such acceleration); and (ii) the reimbursement of any such payment which is subsequently recovered from any owner of the Bonds pursuant to a final judgment by a court of competent jurisdiction that such payment constitutes an avoidable preference to such owner within the meaning of any applicable bankruptcy law (a "Preference").

MBIA's policy does not insure against loss of any prepayment premium which may at any time be payable with respect to any Bonds. MBIA's policy does not, under any circumstance, insure against loss relating to: (i) optional or mandatory redemptions (other than mandatory sinking fund redemptions); (ii) any payments to be made on an accelerated basis; (iii) payments of the purchase price of Bonds upon tender by an owner thereof; or (iv) any Preference relating to (i) through (iii) above. MBIA's policy also does not insure against nonpayment of principal of or interest on the Bonds resulting from the insolvency, negligence or any other act or omission of the Trustee or any other paying agent for the Bonds.

Upon receipt of telephonic or telegraphic notice, such notice subsequently confirmed in writing by registered or certified mail, or upon receipt of written notice by registered or certified mail, by MBIA from the Trustee or any owner of an Bond the payment of an insured amount for which is then due, that such required payment has not been made, MBIA on the due date of such payment or within one business day after receipt of notice of such nonpayment, whichever is later, will make a deposit of funds, in an account with U.S. Bank Trust National Association, in New York, New York, or its successor, sufficient for the payment of any such insured amounts which are then due. Upon presentment and surrender of such Bonds or presentment of such other proof of ownership of the Bonds, together with any appropriate instruments of assignment to evidence the assignment of the insured amounts due on the Bonds as are paid by MBIA, and appropriate instruments to effect the appointment of MBIA as agent for such owners of 2004 Bonds in any legal proceeding related to payment of insured amounts on the Bonds, such instruments being in a form satisfactory to U.S. Bank Trust National Association, U.S. Bank Trust National Association shall disburse to such owners or the Trustee payment of the insured amounts due on such Bonds, less any amount held by the Trustee for the payment of such insured amounts and legally available therefor.

## MBIA

MBIA Insurance Corporation ("MBIA") is the principal operating subsidiary of MBIA Inc., a New York Stock Exchange listed company (the "Company"). The Company is not obligated to pay the debts of or claims against MBIA. MBIA is domiciled in the State of New York and licensed to do business in and subject to regulation under the laws of all 50 states, the District of Columbia, the Commonwealth of Puerto Rico, the Commonwealth of the Northern Mariana Islands, the Virgin Islands of the United States and the Territory of Guam. MBIA has three branches, one in the Republic of France, one in the Republic of Singapore and one in the Kingdom of Spain. New York has laws prescribing minimum capital requirements, limiting classes and concentrations of investments and requiring the approval of policy rates and forms. State laws also regulate the amount of both the aggregate and individual risks that may be insured, the payment of dividends by MBIA, changes in control and transactions among affiliates. Additionally, MBIA is required to maintain contingency reserves on its liabilities in certain amounts and for certain periods of time.

MBIA does not accept any responsibility for the accuracy or completeness of this Official Statement or any information or disclosure contained herein, or omitted herefrom, other than with respect to the accuracy of the information regarding the policy and MBIA set forth under the heading "FINANCIAL GUARANTY INSURANCE." Additionally, MBIA makes no representation regarding the Bonds or the advisability of investing in the Bonds.

The Financial Guarantee Insurance Policies are not covered by the Property/Casualty Insurance Security Fund specified in Article 76 of the New York Insurance Law.

## **MBIA Information**

The following documents filed by the Company with the Securities and Exchange Commission (the "SEC") are incorporated herein by reference:

- (1) The Company's Annual Report on Form 10-K for the year ended December 31, 2003; and
- (2) The Company's Quarterly Report on Form 10-Q for the quarter ended June 30, 2004.

Any documents filed by the Company pursuant to Sections 13(a), 13(c), 14 or 15(d) of the Exchange Act of 1934, as amended, after the date of this Official Statement and prior to the termination of the offering of the Bonds offered hereby shall be deemed to be incorporated by reference in this Official Statement and to be a part hereof. Any statement contained in a document incorporated or deemed to be

incorporated by reference herein, or contained in this Official Statement, shall be deemed to be modified or superseded for purposes of this Official Statement to the extent that a statement contained herein or in any other subsequently filed document which also is or is deemed to be incorporated by reference herein modifies or supersedes such statement. Any such statement so modified or superseded shall not be deemed, except as so modified or superseded, to constitute a part of this Official Statement.

The Company files annual, quarterly and special reports, information statements and other information with the SEC under File No. 1-9583. Copies of the SEC filings (including (1) the Company's Annual Report on Form 10-K for the year ended December 31, 2003, and (2) the Company's Quarterly Reports on Form 10-Q for the quarters ended March 31, 2004 and June 30, 2004) are available (i) over the Internet at the SEC's web site at http://www.sec.gov; (ii) at the SEC's public reference room in Washington D.C.; (iii) over the Internet at the Company's web site at http://www.mbia.com; and (iv) at no cost, upon request to MBIA Insurance Corporation, 113 King Street, Armonk, New York 10504. The telephone number of MBIA is (914) 273-4545.

As of December 31, 2003, MBIA had admitted assets of \$9.9 billion (audited), total liabilities of \$6.2 billion (audited), and total capital and surplus of \$3.7 billion (audited) determined in accordance with statutory accounting practices prescribed or permitted by insurance regulatory authorities. As of June 30, 2004 MBIA had admitted assets of \$10.5 billion (unaudited), total liabilities of \$6.7 billion (unaudited), and total capital and surplus of \$3.8 billion (unaudited) determined in accordance with statutory accounting practices prescribed or permitted by insurance regulatory authorities.

### **Financial Strength Ratings of MBIA**

Moody's Investors Service, Inc. rates the financial strength of MBIA "Aaa."

Standard & Poor's, a division of The McGraw-Hill Companies, Inc. rates the financial strength of MBIA "AAA."

Fitch Ratings rates the financial strength of MBIA "AAA."

Each rating of MBIA should be evaluated independently. The ratings reflect the respective rating agency's current assessment of the creditworthiness of MBIA and its ability to pay claims on its policies of insurance. Any further explanation as to the significance of the above ratings may be obtained only from the applicable rating agency.

The above ratings are not recommendations to buy, sell or hold the Bonds, and such ratings may be subject to revision or withdrawal at any time by the rating agencies. Any downward revision or withdrawal of any of the above ratings may have an adverse effect on the market price of the Bonds. MBIA does not guaranty the market price of the Bonds nor does it guaranty that the ratings on the Bonds will not be revised or withdrawn.

In the event MBIA were to become insolvent, any claims arising under a policy of financial guaranty insurance are excluded from coverage by the California Insurance Guaranty Association, established pursuant to Article 14.2 (commencing with Section 1063) of Chapter 1 of Part 2 of Division 1 of the California Insurance Code.

#### CONSTITUTIONAL AND STATUTORY LIMITATIONS ON TAXES AND EXPENDITURES

Several constitutional and statutory limitations on taxes, revenues and expenditures exist under State law which limit the ability of the City to impose and increase taxes and other revenue sources and to spend such revenues, and which, under certain circumstances, would permit existing revenue sources of the City to be reduced by vote of the City electorate. With respect to the City's general obligation bonds, the State Constitution and the laws of the State impose a duty on the Board of Supervisors to levy a property tax sufficient to pay debt service coming due in each year. The City has pledged such taxes as security for payment of the City's general obligation bonds, including the Bonds. The legislative power of the State cannot be used to reduce or repeal the authority for such levy, the obligation to levy such taxes, or to otherwise interfere with performance of the duties of the City with respect to such taxes. While not affecting the City's general obligation bonds, these constitutional and statutory limitations, and future limitations, if enacted, could potentially have an adverse impact on the City's general finances and its ability to raise revenue, or maintain existing revenue sources, in the future. A summary of the currently effective limitations is set forth below.

#### Article XIII A of the California Constitution

Article XIII A of the State Constitution, known as Proposition 13, was approved by California voters in June 1978. It limits the amount of *ad valorem* tax on real property to 1% of "full cash value," as determined by the county assessor. Article XIII A defines "full cash value" to mean the county assessor's valuation of real property as shown on the 1975-76 tax bill under "full cash value," or thereafter, the appraised value of real property when purchased, newly constructed or a change in ownership has occurred after the 1975 assessment period. Furthermore, all real property valuation may be increased to reflect the inflation rate, as shown by the consumer price index, in an amount not to exceed 2% per year, or may be reduced in the event of declining property values caused by damage, destruction or other factors. Article XIII A provides that the 1% limitation does not apply to ad valorem taxes to pay interest or redemption charges on: (1) any bonded indebtedness approved by the voters prior to July 1, 1978, (2) any bonded indebtedness for the acquisition or improvement of real property approved on or after July 1, 1978 by two-thirds of the votes cast by the voters voting on the proposition, such as the Bonds, or (3) bonded indebtedness incurred by a school district or community college district for the construction, reconstruction, rehabilitation or replacement of school facilities or the acquisition or lease of real property for school facilities approved by 55% of the voters of the district, but only if certain accountability measures are included in the proposition.

Section 51 of the Revenue and Taxation Code permits county assessors who have reduced the assessed valuation of a property as a result of natural disasters, economic downturns or other factors, to subsequently "recapture" such value (up to the pre-decline value of the property) at an annual rate higher than 2%, depending on the assessor's measure of the restoration of value of the damaged property. The constitutionality of this procedure was challenged in a lawsuit brought in the Orange County Superior Court entitled County of Orange v. Orange County Assessment Appeals Board No. 3 (Case No. 00CC03385 in files of that court) and in similar lawsuits brought in other counties, on the basis that the decrease in assessed value creates a new "base year value" for purposes of Proposition 13 and that subsequent increases in the assessed value of a property by more than 2% in a single year violate Article XIII A. In 2001, the Orange County Superior Court issued an order declaring the recapture practice to be unconstitutional as applied to the plaintiff taxpayer. In December 2002, the Superior Court certified the case as a class action, affecting all Orange County taxpayers subject to assessment recapture. The court's final judgment in favor of plaintiff was released April 18, 2003 and Orange County appealed. On March 26, 2004, the Court of Appeal held that the trial court erred in ruling that assessed value determinations are always limited to no more than 2% of the previous year's assessed value and reversed the judgment of the trial court. On May 5, 2004, that ruling was appealed to the California State Supreme Court. The California State Supreme Court denied the appeal for review in August 2004.

Since its adoption, Article XIII A has been amended a number of times. These amendments have created a number of exceptions to the requirement that property be assessed when purchased, newly constructed or a change in ownership has occurred. These exceptions include certain transfers of real property between family members, certain purchases of replacement dwellings for persons over age 55 and by property owners whose original property has been destroyed in a declared disaster and certain improvements to accommodate disabled persons and for seismic upgrades to property. These amendments have resulted in marginal reductions in the property tax revenues of the City

Both the California State Supreme Court and the United States Supreme Court have upheld the validity of Article XIII A.

### Article XIII B of the California Constitution

Article XIII B of the California Constitution limits the annual appropriations from the proceeds of taxes of the State and any city, county, school district, authority or other political subdivision of the State to the level of appropriations for the prior fiscal year, as adjusted for changes in the cost of living, population and services rendered by the governmental entity. However, no limit is imposed on the appropriation of local revenues and taxes to pay debt service on the bonds existing or authorized by January 1, 1979 or subsequently authorized by voters. Article XIII B includes a requirement that if an entity's revenues in any year exceed the amount permitted to be spent, the excess would have to be returned by revising tax or fee schedules over the next two years. See APPENDIX C–"EXCERPTS FROM COMPREHENSIVE ANNUAL FINANCIAL REPORT OF THE CITY AND COUNTY OF SAN FRANCISCO FOR THE FISCAL YEAR ENDED JUNE 30, 2003" for information on the City's appropriations limit.

### Articles XIII C and XIII D of the California Constitution

Proposition 218, approved by the voters of the State in 1996, added Articles XIII C and XIII D to the State Constitution, which affect the ability of local governments, including charter cities such as the City, to levy and collect both existing and future taxes, assessments, fees and charges. Proposition 218 does not affect the levy and collection of taxes on voter-approved debt, such as the Bonds, once such debt has been approved by the voters. However, Proposition 218 impacts the City's finances in other ways. Article XIII C requires that all new local taxes be submitted to the electorate for approval before such taxes become effective. Under Proposition 218, the City can only continue to collect taxes that were imposed after January 1, 1995 if voters subsequently approved such taxes by November 6, 1998. All of the City's local taxes subject to such approval either have been reauthorized in accordance with Proposition 218 or discontinued. The voter approval requirements of Article XIII C reduce the City's flexibility to deal with fiscal problems by raising revenue through new, extended or increased taxes. No assurance can be given that the City will be able to raise taxes in the future to meet increased expenditure requirements

In addition, Article XIII C addresses the initiative power in matters of local taxes, assessments, fees and charges. Pursuant to Article XIII C, the voters of the City could, by initiative, repeal, reduce or limit any existing or future local tax, assessment, fee or charge, subject to certain limitations imposed by the courts and additional limitations with respect to taxes levied to repay bonds. The City raises a substantial portion of its revenues from various local taxes which are not levied to repay bonded indebtedness and which could be reduced by initiative under Article XIII C. No assurance can be given that the voters of the City will not approve initiatives that repeal, reduce or prohibit the imposition or increase of local taxes, assessments, fees or charges. However, the initiative powers granted by Article XIII C could not be utilized by voters to reduce any tax levied to pay principal and interest on voter-approved indebtedness, such as the Bonds. See APPENDIX A–"CITY AND COUNTY OF SAN FRANCISCO–ORGANIZATION AND FINANCES–Other City Tax Revenues" for a discussion of other City taxes that could be affected by Proposition 218.

Article XIII D contains several provisions making it generally more difficult for local agencies, such as the City, to levy and maintain "assessments" (as defined in Article XIII D) for local services and programs. The City cannot predict the future impact of Proposition 218 on the finances of the City, and no assurance can be given that Proposition 218 will not have a material adverse impact on the City's revenues.

### **Statutory Limitations**

On November 4, 1986, California voters adopted Proposition 62, a statutory initiative which, among other matters, requires (i) that any new or increased general purpose tax be approved by a two-thirds vote of the governmental entity's legislative body and by a majority vote of the voters, and (ii) that any new or increased special purpose tax be approved by a two-thirds vote of the voters.

In Santa Clara County Local Transportation Authority v. Guardino, 11 Cal. 4th 220 (1995) (the "Santa Clara decision"), the California Supreme Court upheld a Court of Appeal decision invalidating a one-half cent countywide sales tax for transportation purposes levied by a local transportation authority. The California Supreme Court based its decision on the failure of the authority to obtain a two-thirds vote for the levy of a "special tax" as required by Proposition 62. The Santa Clara decision did not address the question of whether or not it should be applied retroactively. In McBrearty v. City of Brawley (1997) 59 Cal. App. 4<sup>th</sup> 1441, the Fourth District Court of Appeal concluded that the Santa Clara decision is to be applied retroactively to require voter approval of taxes enacted after the adoption of Proposition 62 but before the Santa Clara decision.

The *Santa Clara* decision also did not decide, and the California Supreme Court has not otherwise decided, the question of the applicability of Proposition 62 to charter cities. The City is a charter city. Cases decided by the California Court of Appeals have held that certain provisions of Proposition 62 did not apply to charter cities. See, *Fiedler v. City of Los Angeles* (1993) 14 Cal. App. 4th 137 and *Fisher v. County of Alameda* (1993) 20 Cal. App. 4th 120.

Proposition 62 as an initiative statute does not have the same level of authority as a constitutional initiative, but is analogous to legislation adopted by the State Legislature, except that it may be amended only by a vote of the State's electorate. Since it is a statute, Proposition 62 subordinate to the authority of charter cities, derived from the State Constitution, to impose taxes. Proposition 218, however, incorporates the voter approval requirements initially imposed by Proposition 62 into the State Constitution. For a discussion of taxes affected by Proposition 218 see "Articles XIII C and XIII D of the California Constitution" above.

Even if a court were to conclude that Proposition 62 applies to charter cities, San Francisco's exposure would be insignificant. The effective date of Proposition 62 was November 1986. Proposition 62 contains provisions that apply to taxes imposed on or after August 1, 1985. Since August 1, 1985, the City has collected taxes on businesses, hotel occupancy, utility use, parking, property transfer, stadium admissions and vehicle rentals. Only the hotel and stadium admissions taxes have been increased since that date. The increases in these taxes were ratified by the voters on November 3, 1998 pursuant to a requirement in Proposition 218. With the exception of the vehicle rental tax, the City continues to collect all of the taxes listed above. Since these remaining taxes were adopted prior to August 1, 1985, and have not been increased, these taxes would not be subject to Proposition 62 even if Proposition 62 applied to a charter city. No court decision regarding the applicability of Proposition 62 to the City would impact the obligation of the City to levy *ad valorem* property taxes to pay debt service on the Bonds. See "APPENDIX A–CITY AND COUNTY OF SAN FRANCISCO–Other City Tax Revenues."

#### **Future Initiatives**

Articles XIII A, XIII B, XIII C and XIII D and Proposition 62 were each adopted as measures that qualified for the ballot pursuant to the State's initiative process. From time to time other initiative measures could be adopted, further affecting revenues of the City or the City's ability to expend revenues. The nature and impact of these measures cannot be anticipated by the City.

#### TAX MATTERS

In the opinion of Sidley Austin Brown & Wood LLP, San Francisco, California and Lofton & Jennings, San Francisco, California, Co-Bond Counsel, based on existing statutes, regulations, rulings and judicial decisions and assuming compliance with certain covenants in the Resolution and the Tax Certificate executed with respect to the Bonds and requirements of the Internal Revenue Code of 1986, as amended (the "Code"), regarding the use, expenditure and investment of proceeds of the Bonds and the timely payment of certain investment earnings to the United States, interest on the Bonds is not includable in the gross income of the owners of the Bonds for federal income tax purposes. Failure to comply with such covenants and requirements may cause interest on the Bonds to be included in gross income retroactively to the date of issuance of the Bonds. Co-Bond Counsel renders no opinion as to the exclusion from gross income of interest on the Bonds for federal income tax purposes in the event an action is taken or omitted to be taken relating to such covenants or requirements upon the approval of counsel other than Co-Bond Counsel.

In the further opinion of Co-Bond Counsel, interest on the Bonds is not treated as an item of tax preference in calculating the federal alternative minimum taxable income of individuals and corporations. Interest on the Bonds, however, is included as an adjustment in the calculation of federal corporate alternative minimum taxable income and may therefore affect a corporation's alternative minimum tax liability.

Ownership of, or the receipt of interest on, tax-exempt obligations may result in collateral tax consequences to certain taxpayers, including, without limitation, financial institutions, property and casualty insurance companies, certain foreign corporations doing business in the United States, certain S corporations with excess passive income, individual recipients of Social Security or Railroad Retirement benefits, taxpayers that may be deemed to have incurred or continued indebtedness to purchase or carry tax-exempt obligations and taxpayers who may be eligible for the earned income tax credit. Co-Bond Counsel expresses no opinion with respect to any collateral tax consequences and, accordingly, prospective purchasers of the Bonds should consult their tax advisors as to the applicability of any collateral tax consequences.

Legislation affecting municipal obligations is continually being considered by the United States Congress. There can be no assurance that legislation enacted after the date of issuance of the Bonds will not have an adverse effect on the tax-exempt status of the Bonds. Legislation or regulatory actions and proposals may also affect the economic value of tax exemption or the market price of the Bonds.

In the further opinion of Co-Bond Counsel, interest on the Bonds is exempt from personal income taxes imposed by the State of California.

A copy of the proposed form of opinion of Co-Bond Counsel is attached hereto as APPENDIX F.

#### **LEGAL OPINIONS**

The validity of the Bonds and certain other legal matters are subject to the approving opinion of Sidley Austin Brown & Wood LLP, San Francisco, California and Lofton & Jennings, San Francisco, California, Co-Bond Counsel. A complete copy of the proposed form of Co-Bond Counsel opinion is contained in APPENDIX F hereto, and will be made available to the underwriter of the Bonds at the time of the original delivery of the Bonds. Co-Bond Counsel undertake no responsibility for the accuracy, completeness or fairness of this Official Statement. Certain legal matters will be passed upon for the City by the City Attorney.

#### **PROFESSIONALS INVOLVED IN THE OFFERING**

Causeway Financial Consulting, San Francisco, California, and Ross Financial, San Francisco, California, have served as Co-Financial Advisors to the City with respect to the sale of the Bonds. The Co-Financial Advisors have assisted the City in the review of this Official Statement and in other matters relating to the planning, structuring, and sale of the Bonds. The Co-Financial Advisors have not independently verified any of the data contained herein nor conducted a detailed investigation of the affairs of the City to determine the accuracy or completeness of this Official Statement and assume no responsibility for the accuracy or completeness of the information contained herein. The Co-Financial Advisors will receive compensation from the City contingent upon the sale and delivery of the Bonds. Co-Bond Counsel will also receive compensation from the City contingent upon the sale and delivery of the Bonds. The Treasurer of the City is acting as paying agent and registrar with respect to the Bonds.

### **ABSENCE OF LITIGATION**

No litigation is pending or threatened concerning the validity of the Bonds, the corporate existence of the City, or the entitlement to their respective offices of the officers of the City who shall execute and deliver the Bonds and other documents and certificates in connection therewith. The City will furnish to the underwriter of the Bonds a certificate of the City as to the foregoing as of the time of the original delivery of the Bonds.

#### **CONTINUING DISCLOSURE**

The City has covenanted for the benefit of the holders and beneficial owners of the Bonds to provide certain financial information and operating data relating to the City (the "Annual Report") not later than 270 days after the end of the City's fiscal year (which currently ends on June 30), commencing with the report for Fiscal Year 2004-05, which is due not later than March 27, 2006, and to provide notices of the occurrence of certain enumerated events, if material. The Annual Report will be filed by the City with each Nationally Recognized Municipal Securities Information Repository and the State Repository, if any. The notices of material events will be filed by the City with each Nationally Recognized Municipal Securities Rulemaking Board, and with the State Repository, if any. The specific nature of the information to be contained in the Annual Report or the notices of material events have been made in order to assist the purchasers in complying with Securities and Exchange Commission Rule 15c2-12(b)(5) (the "Rule"). The City has never failed to comply in all material respects with any previous undertakings with regard to the Rule to provide annual reports or notices of material events.

The City may, from time to time, but is not obligated to, post its Comprehensive Annual Financial Report and other financial information on the Controller's web site at www.sfgov.org/controller.

#### RATINGS

Moody's Investors Service ("Moody's"), Standard & Poor's Rating Services ("S&P") and Fitch Ratings ("Fitch") have assigned municipal bond ratings of "Aaa," "AAA" and "AAA," respectively to the Bonds with the understanding that upon delivery of the Bonds the financial guaranty insurance policies will be issued by the Bond Insurer. See "FINANCIAL GUARANTY INSURANCE" and APPENDIX G-"SPECIMEN FINANCIAL GUARANTY INSURANCE POLICY." The City has received underlying ratings on the Bonds of "Aa3," "AA" and "AA-," respectively, from Moody's, S&P and Fitch. Certain information (some of which is not included in this Official Statement) was supplied by the City to the rating agencies to be considered in evaluating the Bonds. The ratings reflect only the views of each rating agency, and any explanation of the significance of any rating may be obtained only from the respective credit rating agencies: Moody's, at 99 Church Street, New York, NY 10007, telephone: (212) 553-0882; S&P, at 55 Water Street, New York, NY 10041, telephone: (212) 208-1022; and Fitch, at One State Street Plaza, New York, NY 10004, telephone (212) 908-0500. No assurance can be given that any rating issued by a rating agency will be retained for any given period of time or that the same will not be revised or withdrawn entirely by such rating agency, if in its judgment circumstances so warrant. Any such revision or withdrawal of the ratings obtained may have an adverse effect on the market price of the Bonds. The City undertakes no responsibility to oppose any such downward revision, suspension or withdrawal.

#### SALE OF THE BONDS

The Bonds were sold at competitive bid on October 19, 2004. The Bonds were awarded to Citigroup Global Markets Inc., at a purchase price of \$79,531,425.03 which is equal to the aggregate principal amount of the Bonds, plus an original issue premium in the amount of \$2,893,312.50, less an underwriter's discount in the amount of \$236,887.47. The Official Notice of Sale provides that all Bonds will be purchased if any are purchased, the obligation to make such purchase being subject to certain terms and conditions set forth in the Official Notice of Sale, the approval of certain legal matters by Co-Bond Counsel, and certain other conditions. The underwriter of the Bonds has represented to the City that the Bonds have been re-offered to the public at the prices or yields stated on the inside cover page hereof.

The issuance and delivery of this Official Statement has been duly authorized by the Board of the City.

## CITY AND COUNTY OF SAN FRANCISCO

By: <u>/s/ Edward M. Harrington</u> Controller

## **APPENDIX** A

## CITY AND COUNTY OF SAN FRANCISCO ORGANIZATION AND FINANCES

#### **Government and Organization**

San Francisco is a city and county chartered pursuant to Article XI, Sections 3, 4, 5 and 6 of the Constitution of the State of California (the "State"), the only consolidated city and county in the State. San Francisco can exercise the powers of both a city and a county under State law. On April 15, 1850, several months before California became a state, the original charter was granted to the City and County of San Francisco (the "City"). Under its original charter, the City committed itself to a policy of municipal ownership of utilities. The Municipal Railway, when acquired from a private operator in 1912, was the first such city-owned public transit system in the nation. In 1914, the City obtained its municipal water system, including the Hetch Hetchy watershed near Yosemite. The San Francisco in San Mateo County, is owned and operated by the City. In 1969, the City acquired the Port of San Francisco (the "Port") in trust from the State. Substantial expansions and improvements have been made to these enterprises since their respective dates of original acquisition.

In November 1995, the voters of the City approved a new charter, which went into effect in most respects on July 1, 1996 (the "Charter"). As compared to the previous charter, the Charter generally expands the roles of the Mayor and the Board of Supervisors (the "Board") in setting policy and determining budgets, while reducing the authority of the various City commissions, which are composed of appointed citizens. Under the Charter, the Mayor's appointment of commissioners is subject to approval by a two-thirds vote of the Board. The Mayor appoints department heads from nominations submitted by the commissioners.

The City has an elected Board consisting of eleven members and an elected Mayor who serves as chief executive officer, each serving a four-year term. The City Attorney, Assessor-Recorder, District Attorney, Treasurer-Tax Collector, Sheriff and Public Defender are also elected directly by the citizens. School functions are carried out by the San Francisco Unified School District and the San Francisco Community College District, each is a separate legal entity with a separately elected governing board. The Charter provides a civil service system for City employees.

Gavin Newsom was elected the 42<sup>nd</sup> Mayor of the City on December 9, 2003 and was sworn into office on January 8, 2004. Mayor Newsom had been elected to the Board three times and served on the Board from 1997 until he was elected Mayor. Mayor Newsom grew up in the San Francisco Bay Area and graduated from Santa Clara University in 1989 with a Bachelor of Arts degree in Political Science. Prior to and during his tenure on the Board, Mayor Newsom was also a successful small business owner opening his first local business, the PlumpJack Wine Shop, in 1992. Over the years, Mayor Newsom expanded his business, creating over 700 jobs in San Francisco.

Matt Gonzalez, a former trial attorney in the Public Defender's Office, was elected to the Board in 2000 and was elected President of the Board by a majority of the Supervisors in January 2003. Tom Ammiano, former member of the Board of Education was elected to the Board in 1994 and re-elected in 1998 and 2000. The following Supervisors were elected in November 2000: Jake McGoldrick, a college English teacher; Aaron Peskin, president of an environmental non-profit organization; Chris Daly, an affordable housing organizer; Sophenia (Sophie) Maxwell, an electrician; and Gerardo Sandoval, a deputy public defender. Chris Daly and Sophie Maxwell were re-elected in November 2002. Bevan Dufty, a former Congressional aide and Neighborhood Services Director of the City, and Fiona Ma, a licensed certified public accountant, were elected to four-year terms on the Board on December 10, 2002. Michela Alioto-

Pier was appointed to the Board in January 2004. She previously served on the San Francisco Port Commission. Sean Elsbernd was appointed to the Board in August 2004. He previously served as liaison to the Board in the Mayor's Office, a legislative aide to the Board, and Co-Director of the Congressional Human Rights Caucus.

Dennis J. Herrera, City Attorney, was elected to a four-year term on December 11, 2001 and assumed office on January 8, 2002. Before becoming City Attorney, Mr. Herrera was a partner in a private law firm and had served in the Clinton Administration as Chief of Staff of the U.S. Maritime Administration. He also served as president of the San Francisco Police Commission and was a member of the San Francisco Public Transportation Commission. Mr. Herrera received his law degree from George Washington University School of Law and became a member of the California Bar in 1989.

Edward M. Harrington serves as the City Controller. Mr. Harrington was appointed to a ten-year term as Controller in March 1991 by then-Mayor Art Agnos and was re-appointed to a new ten-year term in 2000, by then-Mayor Willie L. Brown, Jr. As Chief Fiscal Officer and Auditor, he monitors spending for all officers, departments and employees charged with receipt, collection or disbursement of City funds, including those in the \$5.0 billion fiscal year 2004-05 budget. The Controller certifies the accuracy of budgets, receives and disburses funds, estimates the cost of ballot measures, provides payroll services for the City's 30,552 employees and directs performance and financial audits of City activities. Before becoming Controller, Mr. Harrington had been the Assistant General Manager and Finance Director of the San Francisco Public Utilities Commission (the "PUC"). He was responsible for the financial activities for the Municipal Railway (public transit), Water Department and Hetch Hetchy Water and Power System. Mr. Harrington worked with the PUC from 1984 to 1991. From 1980 to 1984, Mr. Harrington was an auditor with KPMG Peat Marwick, specializing in government, non-profit and financial institution clients, and was responsible for the audit of the City and County of San Francisco. While working for KPMG, Mr. Harrington became a certified public accountant.

Jose Cisneros was appointed Treasurer-Tax Collector for the City by Mayor Newsom and was sworn in on September 8, 2004. Prior to being appointed Treasurer-Tax Collector, Mr. Cisneros served as Deputy General Manager, Capital Planning and External Affairs for the San Francisco Municipal Transportation Agency (the "MTA"). There he managed one of the largest capital improvement projects in San Francisco – the MTA's \$7 billion 20-year capital program, to repair, replace and enhance system assets. As a member of the MTA Board of Directors from 2000 to 2002, Mr. Cisneros played a major role in directing the seventh largest transit system in the U.S. with an annual budget of over \$450 million. While a manager, he helped create Proposition E, the Muni Reform Charter Amendment.

Mabel Teng was elected as the City's first Asian-American Assessor-Recorder and assumed office on January 8, 2003. Prior to becoming Assessor-Recorder, Ms. Teng was the first Asian-American woman elected to the Board, serving from 1994 to 2000. During her tenure on the Board, she chaired the Finance Committee, Rules Committee and Neighborhood Services and Housing Committee. In 1990, Ms. Teng was elected to the San Francisco City College Board of Member Trustees and was installed as the President of that board. Until 1990, Ms. Teng was a tenured faculty member of City College of San Francisco and served as Director of Development and Planning at San Francisco State University.

Under the Charter, the City Administrator (formerly the Chief Administrative Officer) is a non-elective office appointed by the Mayor for a five-year term and confirmed by the Board. William L. Lee was appointed as Chief Administrative Officer by then-Mayor Frank M. Jordan on March 22, 1995. Pursuant to the Charter, on July 1, 1996, Mr. Lee succeeded to the position of City Administrator, for a five-year term from his initial appointment. On April 26, 2000, Mr. Lee was re-appointed by then-Mayor Willie L. Brown, Jr. Mr. Lee previously worked in the Department of Health and Human Services and the Department of Public Health. He has also worked for several Fortune 100 companies.

### **City Budget and Finances**

#### General

The Controller's Office is responsible for processing all payroll, accounting and budget information for the City. All payments to City employees and to parties outside the City are processed and controlled by this office. An obligation to expend City funds cannot be incurred without a prior certification by the Controller that sufficient revenues are or will be available in the current fiscal year to meet such obligation as it becomes due. The Controller monitors revenues throughout the fiscal year, and if actual revenues are less than estimated, the Controller may freeze department appropriations or place departments on spending "allotments" which will constrain department expenditures until estimated revenues are realized. If revenues are in excess of what was estimated, or budget surpluses are created, the Controller can certify these surplus funds as a source for supplemental appropriations that may be adopted throughout the year upon approval of the Mayor and the Board. The City's annual expenditures are often different from the estimated expenditures in the annual appropriation ordinance or "budget" due to supplemental appropriations, continuing appropriations of prior years and unexpended current year funds.

#### **Budget Process**

The City's budget process begins in the middle of the preceding fiscal year as departments prepare their budgets and seek approval thereof by the various City commissions. Departmental budgets are consolidated by the Controller, and then transmitted to the Mayor no later than the first working day of March. The Mayor is required to submit a balanced budget to the Board by June 1 each year. In December 2002, the Board adopted an ordinance amending the budget timetable set forth in the Administrative Code. Pursuant to the amendment, the Mayor is required to submit a proposed budget for each of the enterprise departments, excluding the general fund (the "General Fund"), to the Board each May 1, thereby providing the Board with additional time to review the City's budget. Following submission of the Mayor's proposed budget, the Controller provided an opinion to the Board regarding the accuracy of economic assumptions underlying the revenue estimates and the reasonableness of such estimates and revisions in the proposed budget. During its budget approval process, the Board has the power to reduce or augment any expenditure in the proposed budget; provided the total budgeted expenditure amount is not higher than the budgeted expenditure amount submitted by the Mayor on June 1. The Board must adopt the annual budget no later than the last working day of July each year. Following the adoption of the budget, the City makes various revisions throughout the fiscal year (collectively referred to as the "revised budget"). A "final budget" is prepared at the end of the fiscal year reflecting actual revenue and expenditures for such fiscal year. However, for fiscal year 2004-05, pursuant to an ordinance adopted by the Board, all department budgets were presented to the Board by the Mayor on June 1. The Board adopted the fiscal year 2004-05 budget (Ordinance No. 197-04) on July 27, 2004, and Mayor Newsom approved it on August 5, 2004.

On March 19, 2004, the City Controller, the Mayor's Budget Director and the Budget Analyst to the Board issued the Three-Year Budget Projection (the "Budget Projection") as required by the Administrative Code. The Budget Projection forecast a \$299.3 million General Fund budget shortfall for fiscal year 2004-05, which reflected the estimated cost of providing the current level of City services through current business practices for General Fund supported operations. On June 1, 2004, the Mayor proposed to the Board a balanced fiscal year 2004-05 budget which closed the estimated \$299.3 million budget gap using some or all of the following solutions: position reductions, programmatic changes, operation consolidations, possible adjustments in the State budget, various capital and equipment deferrals, and savings from debt refinancing.

The fiscal year 2004-05 budget assumes a gradual recovery in discretionary general fund revenues from unaudited fiscal year 2003-04 levels. The achievement of the revenue estimates is dependent upon a variety of known and unknown factors, including the general economy of the Bay Area and the State, and certain State budget decisions, which could have a either a positive or negative economic impact on City revenues. These conditions and circumstances may cause the actual results achieved by the City to be materially different from the estimates and projections described herein. The Controller has also in the past issued Six- and Nine-Month Budget Status Reports during the fiscal year. The most recent reports are available on the Controller's website at www.sfgov.org/controller.

Under provisions of the Administrative Code, the Treasurer-Tax Collector, upon recommendation of the Controller, is authorized to transfer legally available moneys to the City's operating cash reserve from any unencumbered funds then held in the pooled investment fund. The operating cash reserve is available to cover cash flow deficits in various City funds, including the City's General Fund. From time to time, the Treasurer has transferred unencumbered moneys in the pooled investment fund to the operating cash reserve to cover temporary cash flow deficits in the General Fund and other funds of the City. Any such transfers must be repaid within one year of the transfer, together with interest at the then current interest rate earned on the pooled funds. See "Investment Policy" below. Additionally, in November 2003, voters approved the creation of the City's Rainy Day Reserve into which the previous Charter-mandated cash reserve was incorporated.

In the past, the City has funded its General Fund cash flow deficits through the annual issuance of tax and revenue anticipation notes ("TRANs"); however, the City has not issued TRANs since fiscal year 1996-97. The City does not anticipate issuing TRANS for the fiscal year 2004-05.

## **General Fund Results**

The fiscal year 2004-05 budget contains \$25 million from two new tax revenue sources, a business tax package and a ¼ percent increase in sales tax, both of which require voter approval in the November 2004 General Election. Of the total \$5.0 billion budget, the General Fund is \$2.3 billion. All other funds total \$2.7 billion and include expenditures of other governmental funds and enterprise fund departments such as SFO, the Municipal Transportation Agency, the Water Department, the Clean Water Program, Hetch Hetchy Water and Power System, the Port, and Laguna Honda General Hospital Medical Center, (each an "Enterprise") as well as for repayment of bonded indebtedness and other long-term obligations.

As a result of the continued delayed economic recovery in northern California and a review of the City's pre-audit fiscal year 2003-04 year-end collections, General Fund revenues were projected to be approximately \$34.7 million or 1.6 percent lower than budgeted as published in the Controller's Nine-Month Budget Status Report. The reduction is primarily due to decreased vehicle license fee ("VLF"), payroll tax, and federal and state social service subventions, as partially offset by favorable property tax, real property transfer tax, and hotel room tax revenues collection.

On March 31, 2004, the Office of the Inspector General (OIG) of the U.S. Department of Transportation released the results of its audit of certain payments made by the SFO to the City during fiscal years 1997-98 through 2001-02. The OIG's audit found that there had been payments from SFO to the City, which exceeded by approximately \$12.5 million, the amounts prescribed in the annual service agreement for indirect costs incurred by the City on SFO's behalf. In response to this finding, the audit recommends further review of SFO's payments to the City over the past five fiscal years. A final determination of the level of disallowance is still pending management review and possible appeal. The proposed fiscal year 2004-05 budget includes an annual payment from SFO to the City of \$19.2 million.

Table A-1 shows revised budgeted revenues and appropriations for fiscal years 2000-01, 2001-02, 2002-03, 2003-04, and the original budget for fiscal year 2004-05 for the General Fund portion of the City's budget. While assessed valuations increased 6%, underlying revenue growth (after adjusting for State revenue shifts) was budgeted to increase only 2.7%. This more conservative rate of growth in revenue relates to projected refund levels stemming from partial tax bill reductions for projected assessment appeals. Additionally, recent State revenue shifts significantly impacted local property tax revenues because reductions in local Sales Tax and Vehicle License Fee revenues were effectively backfilled by increasing Property Tax allocations. These increases were then partially offset by the State-Local budget agreement whereby Local Governments 'contributed' an increased amount into the Educational Revenue Augmentation Fund (ERAF) for fiscal year 2004-05. The net impact of all these changes was budgetary growth of \$14 million.

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# TABLE A-1

# CITY AND COUNTY OF SAN FRANCISCO Budgeted General Fund Revenues and Appropriations for Fiscal Years 2000-01 through 2004-05 <sup>[1]</sup>

(000s)

Revised Budget         Revised Budget         Revised Budget         Revised Budget         Revised Budget         Revised Budget           Prior Year Surplus         \$375,043         \$489,347         \$385,027         \$207,16           Budgeted Revenues         ************************************		(0005)				
Revised Budget         Revised Budget         Revised Budget         Revised Budget         Revised Budget         Revised Budget           Prior Year Surplus         \$375,043         \$489,347         \$385,027         \$207,16           Budgeted Revenues         ************************************		FY 2000-01	FY 2001-02	FY 2002-03	FY 2003-04	FY 2004-0
Prior Year Surplus       \$375,043       \$489,347       \$385,027       \$207,16         Budgeted Revenues       Property Taxes       \$426,305       \$461,715       \$\$13,203       \$\$527,76         Business Taxes       270,077       275,669       282,230       288,61         Other Local Taxes       394,840       459,814       387,955       371,22         Licenses, Permits and Franchises       16,357       18,775       16,982       17,07         Fines, Forditures and Penalties       8,818       6,180       4,497       31,84         Interest and Investment Earnings       25,225       25,063       17,323       12,57         Rents and Concessions       18,922       19,993       17,833       19,31         Grants and Subventions       642,842       656,744       686,566       62,70         Charges for Services       95,831       102,942       102,801       98,71         Other       978       1,312       24,278       29,223         Total Budgeted Revenues       \$1,900,195       \$2,028,207       \$2,053,668       \$2,059,065         Proceeds from Issuance of Bonds and Loans       -       \$63,662       \$13,451       \$31,207         Expenditure Appropriations       -       \$622,28					Revised	Origin
Budgeted Revenues         S426,305         S461,715         S513,203         S527,76           Business Taxes         270,077         275,669         282,230         288,61           Other Local Taxes         394,840         459,814         387,955         371,22           Licenses, Permits and Franchises         16,357         18,775         16,982         17,00           Fines, Forfeitures and Penalties         8,818         6,180         4,497         31,84           Interest and Investment Earnings         25,225         25,063         17,323         19,31           Grants and Subventions         642,842         656,744         686,566         662,77           Charges for Services         95,831         102,942         102,801         98,71           Other         978         1,312         24,278         29,223           Total Budgeted Revenues         \$1,900,195         \$2,028,207         \$2,025,668         \$2,059,05           Proceeds from Issuance of Bonds and Loans         -         \$63,662         \$13,451         \$31,207           Expenditure Appropriations         -         \$65,1,337         \$686,412         \$667,453           Public Protection         \$622,283         \$651,337         \$686,412         \$667,453 <td></td> <td>Budget</td> <td>Budget</td> <td>Budget</td> <td>Budget</td> <td>Budg</td>		Budget	Budget	Budget	Budget	Budg
Property Taxes         \$426,305         \$461,715         \$513,203         \$527,76           Business Taxes         270,077         275,669         282,230         288,61           Other Local Taxes         394,840         459,814         387,955         371,22           Licenses, Permits and Pranchises         16,357         18,775         16,982         17,07           Fines, Forfeitures and Penalties         8,818         6,180         4,497         31,84           Interest and Investment Earnings         25,225         25,063         17,323         12,257           Rents and Concessions         18,922         19,993         17,833         19,31           Grants and Subventions         642,842         656,744         686,566         662,70           Other         978         1,312         24,278         29,22           Total Budgeted Revenues         \$1,900,195         \$2,028,207         \$2,053,668         \$2,059,05           Proceeds from Issuance of Bonds and Loans         -         \$63,662         \$13,451         \$31,207           Expenditure Appropriations         -         \$63,662         \$13,451         \$31,307           Public Protection         \$62,2283         \$651,337         \$686,412         \$667,455     <	Prior Year Surplus	\$375,043	\$489,347	\$385,027	\$207,167	\$62,83
Business Taxes         270,077         275,669         282,230         288,61           Other Local Taxes         394,840         459,814         387,955         371,25           Licenses, Permits and Franchises         16,357         18,775         16,982         17,07           Fines, Forfeitures and Penalties         8,818         6,180         4,497         31,84           Interest and Investment Earnings         25,225         250,63         17,323         12,57           Grants and Concessions         18,922         19,993         17,833         19,33           Grants and Subventions         642,842         656,744         686,566         662,70           Other         978         1,312         24,278         29,22           Total Budgeted Revenues         \$1,900,195         \$2,028,207         \$2,053,668         \$2,059,05           Proceeds from Issuance of Bonds and Loans         -         \$663,662         \$13,451         \$31,207           Expenditure Appropriations         -         \$263,865         13,295         \$9,646         69,800           Human Welfare & Neighborhood Development         463,334         483,523         \$17,334         \$31,300           Community Health         402,876         426,683         4	Budgeted Revenues					
Other Local Taxes         394,840         459,814         387,955         371,22           Licenses, Permits and Franchises         16,357         18,775         16,982         17,07           Fines, Forfeitures and Penalties         8,818         6,180         4,497         31,84           Interest and Investment Earnings         25,225         25,063         17,323         12,57           Rents and Concessions         18,922         19,993         17,833         19,31           Grants and Subventions         642,842         656,744         686,566         662,70           Charges for Services         95,831         102,942         102,801         98,71           Other         978         1,312         24,278         29,225           Total Budgeted Revenues         \$1,900,195         \$2,028,207         \$2,053,668         \$2,059,059           Proceeds from Issuance of Bonds and Loans         -         \$63,662         \$13,451         \$31,207           Expenditure Appropriations         -         \$63,662         \$13,451         \$31,207           Public Protection         \$622,283         \$651,337         \$686,412         \$667,455           Public Works, Transportation & Commerce         98,558         103,295         59,646	Property Taxes	\$426,305	\$461,715	\$513,203	\$527,767	\$645,49
Licenses, Permits and Franchises $16,357$ $18,775$ $16,982$ $17,075$ Fines, Forfeitures and Penalties $8,818$ $6,180$ $4,497$ $31,849$ Interest and Investment Earnings $25,225$ $25,063$ $17,323$ $12,575$ Rents and Concessions $18,922$ $19,993$ $17,833$ $19,331$ Grants and Subventions $642,842$ $666,744$ $686,566$ $662,774$ Charges for Services $95,831$ $102,942$ $102,801$ $98,711$ Other $978$ $1,312$ $24,278$ $29,227$ Total Budgeted Revenues $$1,900,195$ $$2,028,207$ $$2,053,668$ $$2,059,059$ Proceeds from Issuance of Bonds and Loans- $$63,662$ $$13,451$ $$31,207$ Expenditure Appropriations- $$63,662$ $$13,451$ $$31,207$ Public Protection $$622,283$ $$651,337$ $$686,412$ $$667,455$ Public Works, Transportation & Commerce $98,558$ $103,295$ $59,646$ $69,800$ Human Welfare & Neighborhood Development $463,334$ $483,523$ $517,334$ $531,300$ Community Health $402,876$ $426,683$ $461,958$ $461,988$ Culture and Recreation $23,685$ $26,825$ $18,264$ $83,113$ General City Responsibilities $46,141$ $116,861$ $61,416$ $93,144$ Total Expenditure Appropriations $$1,786,556$ $$1,949,403$ $$1,940,479$ $$2,073,355$ Budgetary reserves and designations $$12,275$ $$123,346$	Business Taxes	270,077	275,669	282,230	288,619	295,23
Fines, Forfeitures and Penalties       8,818       6,180       4,497       31,84         Interest and Investment Earnings       25,225       25,063       17,323       12,57         Rents and Concessions       18,922       19,993       17,833       19,31         Grants and Subventions       642,842       656,744       686,566       662,70         Charges for Services       95,831       102,942       102,801       98,71         Other       978       1,312       24,278       29,23         Total Budgeted Revenues       \$1,900,195       \$2,028,207       \$2,053,668       \$2,059,05         Proceeds from Issuance of Bonds and Loans       -       \$63,662       \$13,451       \$31,207         Expenditure Appropriations       -       \$63,662       \$13,451       \$31,207         Public Protection       \$622,283       \$651,337       \$686,412       \$667,455         Public Protection       \$8622,283       \$651,337       \$686,412       \$667,455         Public Protection       \$8622,283       \$651,337       \$686,412       \$667,455         Quarture Appropriations       \$622,283       \$651,337       \$686,412       \$667,455         Quarture and Recreation       23,685       26,825 <td< td=""><td>Other Local Taxes</td><td>394,840</td><td>459,814</td><td>387,955</td><td>371,251</td><td>381,4</td></td<>	Other Local Taxes	394,840	459,814	387,955	371,251	381,4
Interest and Investment Earnings       25,225       25,063       17,323       12,57         Rents and Concessions       18,922       19,993       17,833       19,31         Grants and Subventions       642,842       656,744       686,566       662,70         Charges for Services       95,831       102,942       102,801       98,71         Other       978       1,312       24,278       29,22         Total Budgeted Revenues       \$1,900,195       \$2,028,207       \$2,053,668       \$2,059,05         Proceeds from Issuance of Bonds and Loans       -       \$63,662       \$13,451       \$31,207         Expenditure Appropriations       -       \$663,662       \$13,451       \$31,207         Public Protection       \$622,283       \$651,337       \$686,412       \$667,455         Public Protection       \$622,283       \$103,295       \$9,646	Licenses, Permits and Franchises	16,357	18,775	16,982	17,074	16,1
Rents and Concessions       18,922       19,993       17,833       19,31         Grants and Subventions       642,842       656,744       686,566       662,70         Charges for Services       95,831       102,942       102,801       98,71         Other       978       1,312       24,278       29,23         Total Budgeted Revenues       \$1,900,195       \$2,028,207       \$2,053,668       \$2,059,09         Proceeds from Issuance of Bonds and Loans       -       \$63,662       \$13,451       \$31,207         Expenditure Appropriations       -       \$63,662       \$13,451       \$31,207         Public Protection       \$622,283       \$651,337       \$686,412       \$667,455         Public Works, Transportation & Commerce       98,558       103,295       59,646       69,800         Human Welfare & Neighborhood Development       463,334       483,523       517,334       531,300         Community Health       402,876       426,683       461,958       461,988         Culture and Recreation       23,685       26,825       18,264       83,114         General City Responsibilities       46,141       116,861       61,416       93,144         Total Expenditure Appropriations       \$12,275       <	Fines, Forfeitures and Penalties	8,818	6,180	4,497	31,843	12,1
Grants and Subventions $642,842$ $656,744$ $686,566$ $662,70$ Charges for Services $95,831$ $102,942$ $102,801$ $98,71$ Other $978$ $1,312$ $24,278$ $29,23$ Total Budgeted Revenues $$1,900,195$ $$2,028,207$ $$2,053,668$ $$2,059,05$ Proceeds from Issuance of Bonds and Loans- $$63,662$ $$13,451$ $$31,207$ Expenditure Appropriations- $$63,662$ $$13,451$ $$31,207$ Public Protection $$622,283$ $$651,337$ $$686,412$ $$667,457$ Public Works, Transportation & Commerce $98,558$ $103,295$ $59,646$ $69,807$ Human Welfare & Neighborhood Development $463,334$ $483,523$ $517,334$ $531,300$ Community Health $402,876$ $426,683$ $461,958$ $461,988$ Culture and Recreation $23,685$ $26,825$ $18,264$ $83,118$ General Administration & Finance $129,679$ $140,879$ $135,449$ $166,544$ General City Responsibilities $46,141$ $116,861$ $61,416$ $93,144$ Total Expenditure Appropriations $$12,275$ $$123,346$ $$83,595$ $$91,014$ Transfers In $$156,996$ $$136,028$ $$137,672$ $$152,057$ Transfers Out $(225,032)$ $(293,517)$ $(313,341)$ $(285,166)$	Interest and Investment Earnings	25,225	25,063	17,323	12,579	6,3
Charges for Services         95,831         102,942         102,801         98,71           Other         978         1,312         24,278         29,23           Total Budgeted Revenues         \$1,900,195         \$2,028,207         \$2,053,668         \$2,059,059           Proceeds from Issuance of Bonds and Loans         -         \$63,662         \$13,451         \$31,207           Expenditure Appropriations         -         \$63,662         \$13,451         \$31,207           Public Protection         \$622,283         \$651,337         \$686,412         \$667,457           Public Protection         \$622,283         \$651,337         \$686,412         \$667,457           Public Works, Transportation & Commerce         98,558         103,295         \$96,646         69,807           Human Welfare & Neighborhood Development         463,334         483,523         \$17,334         \$31,308           Community Health         402,876         426,683         461,958         461,998           Culture and Recreation         23,685         26,825         18,264         83,118           General Administration & Finance         129,679         140,879         135,449         166,544           Gateral City Responsibilitites         \$1,786,556         \$1,949,403	Rents and Concessions	18,922	19,993	17,833	19,315	21,8
Other         978         1,312         24,278         29,23           Total Budgeted Revenues         \$1,900,195         \$2,028,207         \$2,053,668         \$2,059,09           Proceeds from Issuance of Bonds and Loans         -         \$63,662         \$13,451         \$31,207           Expenditure Appropriations         -         \$63,662         \$13,451         \$31,207           Public Protection         \$622,283         \$651,337         \$686,412         \$667,452           Public Works, Transportation & Commerce         98,558         103,295         \$9,646         69,802           Human Welfare & Neighborhood Development         463,334         483,523         \$17,334         \$31,300           Community Health         402,876         426,683         461,958         461,988           Culture and Recreation         23,685         26,825         18,264         83,113           General City Responsibilities         46,141         116,861         61,416         93,144           Total Expenditure Appropriations         \$17,786,556         \$1,949,403         \$1,940,479         \$2,073,355           Budgetary reserves and designations         \$12,275         \$123,346         \$83,595         \$91,010           Transfers In         \$156,996	Grants and Subventions	642,842	656,744	686,566	662,704	610,17
Total Budgeted Revenues       \$1,900,195       \$2,028,207       \$2,053,668       \$2,059,09         Proceeds from Issuance of Bonds and Loans       -       \$63,662       \$13,451       \$31,207         Expenditure Appropriations       -       \$63,662       \$13,451       \$31,207         Public Protection       \$622,283       \$651,337       \$686,412       \$667,452         Public Works, Transportation & Commerce       98,558       103,295       59,646       69,802         Human Welfare & Neighborhood Development       463,334       483,523       517,334       531,300         Community Health       402,876       426,683       461,958       461,983         Culture and Recreation       23,685       26,825       18,264       83,113         General Administration & Finance       129,679       140,879       135,449       166,544         General City Responsibilities       46,141       116,861       61,416       93,144         Total Expenditure Appropriations       \$1,786,556       \$1,949,403       \$1,940,479       \$2,073,355         Budgetary reserves and designations       \$12,275       \$123,346       \$83,595       \$91,016         Transfers In       \$156,996       \$136,028       \$137,672       \$152,057	Charges for Services	95,831	102,942	102,801	98,711	101,58
Proceeds from Issuance of Bonds and Loans       -       \$63,662       \$13,451       \$31,207         Expenditure Appropriations       Public Protection       \$622,283       \$651,337       \$686,412       \$667,455         Public Protection       \$622,283       \$651,337       \$686,412       \$667,455         Public Works, Transportation & Commerce       98,558       103,295       59,646       69,800         Human Welfare & Neighborhood Development       463,334       483,523       517,334       531,300         Community Health       402,876       426,683       461,958       461,988         Culture and Recreation       23,685       26,825       18,264       83,113         General Administration & Finance       129,679       140,879       135,449       166,544         General City Responsibilities       46,141       116,861       61,416       93,144         Total Expenditure Appropriations       \$1,786,556       \$1,949,403       \$1,940,479       \$2,073,355         Budgetary reserves and designations       \$12,275       \$123,346       \$83,595       \$91,016         Transfers In       \$156,996       \$136,028       \$137,672       \$152,057         Transfers Out       (250,932)       (293,517)       (313,341)       (285	Other	978	1,312	24,278	29,233	46,94
Expenditure Appropriations           Public Protection         \$622,283         \$651,337         \$686,412         \$667,453           Public Works, Transportation & Commerce         98,558         103,295         59,646         69,803           Human Welfare & Neighborhood Development         463,334         483,523         517,334         531,300           Community Health         402,876         426,683         461,958         461,988           Culture and Recreation         23,685         26,825         18,264         83,118           General Administration & Finance         129,679         140,879         135,449         166,544           General City Responsibilities         46,141         116,861         61,416         93,144           Total Expenditure Appropriations         \$17,86,556         \$1,949,403         \$1,940,479         \$2,073,355           Budgetary reserves and designations         \$12,275         \$123,346         \$83,595         \$91,010           Transfers In         \$156,996         \$136,028         \$137,672         \$152,057           Transfers Out         (250,932)         (293,517)         (313,341)         (285,166)	Total Budgeted Revenues	\$1,900,195	\$2,028,207	\$2,053,668	\$2,059,096	\$2,137,2
Public Protection       \$622,283       \$651,337       \$686,412       \$667,455         Public Works, Transportation & Commerce       98,558       103,295       59,646       69,805         Human Welfare & Neighborhood Development       463,334       483,523       517,334       531,300         Community Health       402,876       426,683       461,958       461,988         Culture and Recreation       23,685       26,825       18,264       83,118         General Administration & Finance       129,679       140,879       135,449       166,544         General City Responsibilities       46,141       116,861       61,416       93,144         Total Expenditure Appropriations       \$1,786,556       \$1,949,403       \$1,940,479       \$2,073,355         Budgetary reserves and designations       \$12,275       \$123,346       \$83,595       \$91,016         Transfers In       \$156,996       \$136,028       \$137,672       \$152,057         Transfers Out       (250,932)       (293,517)       (313,341)       (285,166)	Proceeds from Issuance of Bonds and Loans	-	\$63,662	\$13,451	\$31,207	-
Public Works, Transportation & Commerce       98,558       103,295       59,646       69,802         Human Welfare & Neighborhood Development       463,334       483,523       517,334       531,300         Community Health       402,876       426,683       461,958       461,989         Culture and Recreation       23,685       26,825       18,264       83,118         General Administration & Finance       129,679       140,879       135,449       166,544         General City Responsibilities       46,141       116,861       61,416       93,144         Total Expenditure Appropriations       \$1,786,556       \$1,949,403       \$1,940,479       \$2,073,355         Budgetary reserves and designations       \$122,275       \$123,346       \$83,595       \$91,010         Transfers In       \$156,996       \$136,028       \$137,672       \$152,057         Transfers Out       (250,932)       (293,517)       (313,341)       (285,166)	Expenditure Appropriations					
Human Welfare & Neighborhood Development       463,334       483,523       517,334       531,300         Community Health       402,876       426,683       461,958       461,989         Culture and Recreation       23,685       26,825       18,264       83,114         General Administration & Finance       129,679       140,879       135,449       166,544         General City Responsibilities       46,141       116,861       61,416       93,144         Total Expenditure Appropriations       \$1,786,556       \$1,949,403       \$1,940,479       \$2,073,355         Budgetary reserves and designations       \$12,275       \$123,346       \$83,595       \$91,010         Transfers In       \$156,996       \$136,028       \$137,672       \$152,057         Transfers Out       (250,932)       (293,517)       (313,341)       (285,160)	Public Protection	\$622,283	\$651,337	\$686,412	\$667,455	\$713,89
Community Health       402,876       426,683       461,958       461,989         Culture and Recreation       23,685       26,825       18,264       83,118         General Administration & Finance       129,679       140,879       135,449       166,544         General City Responsibilities       46,141       116,861       61,416       93,144         Total Expenditure Appropriations       \$1,786,556       \$1,949,403       \$1,940,479       \$2,073,355         Budgetary reserves and designations       \$122,275       \$123,346       \$83,595       \$91,016         Transfers In       \$156,996       \$136,028       \$137,672       \$152,057         Transfers Out       (250,932)       (293,517)       (313,341)       (285,166)	Public Works, Transportation & Commerce	98,558	103,295	59,646	69,805	28,48
Culture and Recreation       23,685       26,825       18,264       83,113         General Administration & Finance       129,679       140,879       135,449       166,544         General City Responsibilities       46,141       116,861       61,416       93,144         Total Expenditure Appropriations       \$1,786,556       \$1,949,403       \$1,940,479       \$2,073,355         Budgetary reserves and designations       \$12,275       \$123,346       \$83,595       \$91,016         Transfers In       \$156,996       \$136,028       \$137,672       \$152,057         Transfers Out       (250,932)       (293,517)       (313,341)       (285,166)	Human Welfare & Neighborhood Development	463,334	483,523	517,334	531,300	524,25
General Administration & Finance       129,679       140,879       135,449       166,54         General City Responsibilities       46,141       116,861       61,416       93,144         Total Expenditure Appropriations       \$1,786,556       \$1,949,403       \$1,940,479       \$2,073,35         Budgetary reserves and designations       \$12,275       \$123,346       \$83,595       \$91,010         Transfers In       \$156,996       \$136,028       \$137,672       \$152,057         Transfers Out       (250,932)       (293,517)       (313,341)       (285,160)	Community Health	402,876	426,683	461,958	461,989	426,04
General City Responsibilities       46,141       116,861       61,416       93,140         Total Expenditure Appropriations       \$1,786,556       \$1,949,403       \$1,940,479       \$2,073,35         Budgetary reserves and designations       \$12,275       \$123,346       \$83,595       \$91,010         Transfers In       \$156,996       \$136,028       \$137,672       \$152,057         Transfers Out       (250,932)       (293,517)       (313,341)       (285,166)	Culture and Recreation	23,685	26,825	18,264	83,118	81,82
Total Expenditure Appropriations       \$1,786,556       \$1,949,403       \$1,940,479       \$2,073,35         Budgetary reserves and designations       \$12,275       \$123,346       \$83,595       \$91,016         Transfers In       \$156,996       \$136,028       \$137,672       \$152,057         Transfers Out       (250,932)       (293,517)       (313,341)       (285,166)	General Administration & Finance	129,679	140,879	135,449	166,544	143,73
International       \$12,275       \$123,346       \$83,595       \$91,010         Budgetary reserves and designations       \$12,275       \$123,346       \$83,595       \$91,010         Transfers In       \$156,996       \$136,028       \$137,672       \$152,057         Transfers Out       (250,932)       (293,517)       (313,341)       (285,160)	General City Responsibilities	46,141	116,861	61,416	93,140	61,80
Transfers In       \$156,996       \$136,028       \$137,672       \$152,057         Transfers Out       (250,932)       (293,517)       (313,341)       (285,160)	Total Expenditure Appropriations	\$1,786,556	\$1,949,403	\$1,940,479	\$2,073,351	\$1,980,04
Transfers Out         (250,932)         (293,517)         (313,341)         (285,160)	Budgetary reserves and designations	\$12,275	\$123,346	\$83,595	\$91,016	\$66,40
	Transfers In	\$156,996	\$136,028	\$137,672	\$152,057	\$155,64
Net Transfers In/Out (\$93,936) (\$157,489) (\$175,669) (\$133,10)	Transfers Out	(250,932)	(293,517)	(313,341)	(285,160)	(309,30
	Net Transfers In/Out	(\$93,936)	(\$157,489)	(\$175,669)	(\$133,103)	(\$153,66
Excess (Deficiency) of Sources	Excess (Deficiency) of Sources					
Over (Under) Uses \$382,471 \$350,978 \$252,403 -	Over (Under) Uses	\$382,471	\$350,978	\$252,403	-	-
Revised budget for fiscal years 2000-01 through 2002-03 reflect final budget.	Revised budget for fiscal years 2000-01 through 2002-03 ref.	lect final budget.				

The City prepares its budget on a modified accrual basis. Accruals for incurred liabilities, such as claims and judgments, worker's compensation, accrued vacation and sick leave pay are funded only as payments are required to be made. The audited General Fund balance as of June 30, 2003 was \$196.3 million prepared on a GAAP basis. Such General Fund balance was derived from audited revenues of \$1.96 billion for the same period. Audited General Fund balances as of June 30, 2003 are shown in Table A-2 on both a budget basis and a GAAP basis, respectively.

General Fund Balances	
As of June 30, 2003 <sup>[1]</sup>	
(000s)	
	June 30, 2003
Reserved for cash requirements	\$55,139
Reserved for emergencies	4,198
Reserved for encumbrances	43,195
Reserved for appropriation carryforward	26,880
Reserved for subsequent years' budgets	15,414
Total Reserved Fund Balance	\$144,826
Unreserved - designated for litigation & contingency	\$14,490
Unreserved - available for appropriation	47,851
Total Unreserved Fund Balance	\$62,341
Total Fund Balance, June 30 - Budget Basis	\$207,167
Total Fund Balance - Budget Basis	\$207,167
Unrealized gain on investments	3,266
Deferred charges and assets not available for appropriation	6,768
Cumulative excess property tax revenues	
recognized on a Budget basis	(20,889)
Total Fund Balance, June - GAAP Basis	\$196,312
Fiscal year 2003-04 information is not yet available.	
Source: Comprehensive Annual Financial Report, June 30, 2003.	
Office of the Controller, City and County of San Francisco.	

Table A-3, entitled "Statement of Revenues, Expenditures and Changes in General Fund Balances," is extracted from information in the City's audited financial statements (Comprehensive Annual Financial Reports) for the five most recent fiscal years for which audits are available. The City's audited financials for the fiscal year ended June 30, 2003 is included herein as Appendix C—"EXCERPTS FROM THE COMPREHENSIVE ANNUAL FINANCIAL REPORT FOR THE FISCAL YEAR ENDED JUNE 30, 2003." Prior years audited financials can be obtained from the Controller's website at www.sfgov.org/controller. Excluded from these General Fund statements are special revenue funds (which relate to proceeds of specific revenue sources which are legally restricted to expenditures for specific purposes) as well as all of the Enterprise operations of the City, each of which prepares separate audited financial statements.

## TABLE A-3

<u>1999</u> \$388,222 229,171 359,973		nd Balances (00 ear Ended June <u>2001</u>		2003
\$388,222 229,171	2000			2003
\$388,222 229,171		2001	2002	2003
229,171	\$405,560			
229,171		\$462,171	\$507,308	\$516,955
	267,197	277,094	274,125	276,126
	411,082	448,132	334,357	345,735
15,673	16,106	17,714	19,548	16,217
				5,595
				7,798
				17,576
				667,172
				93,840
				11,880
				\$1,958,894
\$1,035,672	\$1,839,800	\$2,015,549	\$1,930,818	\$1,938,894
				\$695,693
				57,458
				492,083
				424,302
				96,959
			<i>,</i>	130,786
				52,308
\$1,572,040	\$1,695,407	\$1,797,652	\$1,911,809	\$1,949,589
\$81,832	\$164,453	\$217,697	\$45,009	\$9,305
\$169,405	\$156,984	\$134,983	\$109,941	\$105,211
(230,924)	(286,660)	(257,317)	(316,691)	(303,216)
-	-	-	63,121	4,621
			(176)	-
(\$61,519)	(\$129,676)	(\$122,334)	(\$143,805)	(\$193,384)
\$20.212	\$21 777	\$05 262	(\$08.706)	(\$184,079)
φ20,315	φ <b>υτ</b> ,///	φ25,505	(\$90,790)	(\$107,077)
\$220 550	\$240 863	\$275 640	\$479 187	\$380,391
<i><i><i>q</i>=20,000</i></i>	÷= .0,005	<i>q</i> 275,010	<i></i> ,,	4000,071
-	-	-	-	-
-	-	108,184	-	-
\$220.550	\$740.962		\$470.197	\$280.201
				\$380,391
\$240,863	\$275,640	\$479,187	\$380,391	\$196,312
\$35,725	\$45,090	\$207,467	\$136,664	\$44,718
\$126,357	\$148,581	\$198,953	\$130,200	\$47,851
emergencies, encum	brances, appropriat	ion carryforwards		
••				
	\$169,405 (230,924) (\$61,519) \$20,313 \$220,550 \$220,550 \$220,550 \$240,863 \$35,725 \$126,357 emergencies, encumi counting practices) as nd balances).	17,617       18,792         19,373       20,395         520,580       615,318         78,025       86,591         11,034       9,706         \$1,653,872       \$1,859,860         \$557,632       \$597,949         60,720       85,655         338,372       383,305         372,792       355,720         81,536       87,373         112,895       140,211         48,093       45,194         \$1,572,040       \$1,695,407         \$81,832       \$164,453         \$169,405       \$156,984         (230,924)       (286,660)         -       -         (\$61,519)       \$129,676)         \$20,313       \$34,777         \$220,550       \$240,863         \$240,863       \$275,640         \$35,725       \$45,090         \$126,357       \$148,581         emergencies, encumbrances, appropriat counting practices) as well as unreserve nd balances).	17,617 $18,792$ $27,693$ $19,373$ $20,395$ $19,298$ $520,580$ $615,318$ $636,430$ $78,025$ $86,591$ $100,325$ $11,034$ $9,706$ $17,395$ $$1,653,872$ $$1,859,860$ $$2,015,349$ $$557,632$ $$597,949$ $$626,136$ $60,720$ $$5,655$ $95,486$ $338,372$ $383,305$ $431,266$ $372,792$ $355,720$ $365,290$ $$1,536$ $87,373$ $106,728$ $112,895$ $140,211$ $127,366$ $48,093$ $45,194$ $45,380$ $$1,572,040$ $$1,695,407$ $$1,797,652$ $$81,832$ $$164,453$ $$217,697$ $$169,405$ $$156,984$ $$134,983$ $(230,924)$ $(286,660)$ $(257,317)$ $   ($61,519)$ $($129,676)$ $($122,334)$ $$20,313$ $$34,777$ $$95,363$ $$220,550$ $$240,863$ $$275,640$ $$220,550$ $$240,863$ $$383,824$ $$220,550$ $$240,863$ $$383,824$ $$240,863$ $$275,640$ $$479,187$ $$35,725$ $$45,090$ $$207,467$ $$126,357$ $$148,581$ $$198,953$ emergencies, encumbrances, appropriation carryforwardscounting practices) as well as unreserved and undesignatend balances). $$10$	17,617 $18,792$ $27,693$ $20,737$ $19,373$ $20,395$ $19,298$ $17,636$ $520,580$ $615,318$ $636,430$ $661,396$ $78,025$ $86,591$ $100,325$ $102,782$ $11,034$ $9,706$ $17,395$ $10,338$ $$1,653,872$ $$1,859,860$ $$2,015,349$ $$1,956,818$ $$$557,632$ $$597,949$ $$626,136$ $$6650,019$ $60,720$ $85,655$ $95,486$ $103,579$ $338,372$ $383,305$ $431,266$ $467,688$ $372,792$ $355,720$ $365,290$ $395,465$ $81,536$ $87,373$ $106,728$ $108,810$ $112,895$ $140,211$ $127,366$ $136,143$ $48,093$ $45,194$ $45,380$ $50,105$ $$$1,572,040$ $$1,695,407$ $$1,797,652$ $$1,911,809$ $$$169,405$ $$156,984$ $$134,983$ $$109,941$ $(230,924)$ $(286,660)$ $(257,317)$ $(316,691)$ $   (176)$ $$20,313$ $$34,777$ $$95,363$ $$98,796$ $$220,550$ $$240,863$ $$275,640$ $$479,187$ $$220,550$ $$240,863$ $$338,324$ \$479,187 $$240,863$ $$2275,640$ \$479,187\$380,391 $$35,725$ \$45,090\$207,467\$136,664 $$126,357$ \$148,581\$198,953\$130,200emergencies, encumbrances, appropriation carryforwards\$130,200

### Impact of September 11, 2001

Following the events of September 11, 2001 in New York City and Washington, D.C., both business and tourist travel in San Francisco declined significantly, including passenger loads and revenues at SFO and hotel and sales tax revenues to the City. In fiscal year 2001-02, significant year to year losses occurred in hotel tax revenues, which fell 29.8% (\$56.2 million), sales tax revenues, which declined 15.5% (\$21.5 million), and SFO's transfer of concession revenue to the City's General Fund, which declined 28.4% (\$7.0 million). A gradual recovery appears to be taking hold in northern California albeit slower than previously assumed by the City.

#### **Impact of State Budget**

Given the City's revenue dependency on State funding, each year policymakers review and consider the budgetary impact of projected changes. Revenues from the State represented approximately 25% of the City's fiscal year 2003-04 General Fund Budget. For fiscal year 2003-04, the City's budget included a one-time \$30.0 million State Revenue Loss Reserve, which was available to address the City's fiscal year 2003-04 estimated revenue loss. The loss in fiscal year 2003-04 was principally attributed to reduced VLF revenues.

For fiscal year 2004-05, the Governor's Proposed Budget, released on January 9, 2004, included the \$15.0 billion in long-term deficit bond financing which was ultimately approved by California voters on March 2, 2004. At that time, the Governor's Proposed Budget included \$96.8 million in on-going cuts to the City. On May 13, 2004, the Governor's May Revise was released and resulted in less than \$60.0 million in reductions to the City. The State Budget was signed into law on July 31, 2004, reflecting an estimated revenue loss of between \$28.7 to \$33.0 million to the City, of which an estimated \$28.7 million was discretionary in nature and already factored into the City's fiscal year 2004-05 budget. An estimated \$4 million is related to programmatic funding, where spending can be controlled to reflect lower revenue levels.

Revenues from the State represent approximately 19% of the City's fiscal year 2004-05 General Fund Budget. For fiscal year 2004-05, the State revenue shifts affecting property taxes, sales taxes and VLF revenue explain the estimated loss of \$28.7 million in discretionary funding. The State shifts are summarized in the Controller's Discussion of the fiscal year 2004-05 Proposed Budget, dated June 14, 2004.

### Welfare Reform

On August 22, 1996, the United States Congress passed into law the "Personal Responsibility and Work Opportunity Reconciliation Act of 1996" (the "Welfare Reform Act"). The Welfare Reform Act restructured the welfare system, including Aid to Families with Dependent Children ("AFDC"), food stamps, Medicaid and Supplementary Security Income, and provided flexibility to the states while imposing various constraints designed to reduce the number of people receiving aid, including work requirements and limits on the amount of time a recipient may receive welfare. The Welfare Reform Act also created the Temporary Assistance for Needy Families ("TANF") block grant to states, which is transferred by states to local administrators of the welfare system, such as the City.

On August 11, 1997, then-Governor Pete Wilson signed the State's welfare reform legislation into law. As of January 1, 1998, the State's version of AFDC became "CalWORKs," and the City implemented its CalWORKs program on April 6, 1998. Caseloads in the City decreased by 58% from fiscal year 1995-96 to fiscal year 2001-02. As a result of those reductions, the City received a one time incentive payments of approximately \$14.0 million, and are projected to be fully spent by the end of fiscal year 2004-05.

Authorization for the TANF program ended September 30, 2002. Congress has adopted temporary legislation to continue the program in its current form pending reauthorization and possible modification of the existing legislation. It is not possible, at this time, to predict the impact of any federal changes to this program on City finances.

#### Assessed Valuations, Tax Rates and Tax Delinquencies

Table A-4 provides a five-year record of assessed valuations of taxable property within the City. The property tax rate is comprised of two components: (1) the 1.0% countywide portion permitted by Proposition 13, and (2) all voter-approved overrides which fund debt service for general obligation indebtedness. The total tax rate shown in Table A-4 includes taxes assessed on behalf of the San Francisco Unified School District, San Francisco Community College District, Bay Area Air Quality Management District, Bay Area Rapid Transit (BART) District, and San Francisco Redevelopment Agency, all of which are legally separate entities from the City. See also Table A-10 "Statement of Direct and Overlapping Bonded Debt" below.

Total assessed value has increased on average by 6.8% per year since fiscal year 2000-01; however, in fiscal year 2004-05, the increase was 6.6%. Property tax delinquencies based on the weighted average of the secured and unsecured delinquency rates have averaged 1.62% over the four years ending in fiscal year 2003-04.

CITY AND COUNTY OF SAN FRANCISCO																		
Assessed Valuation of Taxable Property <sup>[1]</sup>																		
							Fiscal Ye	ars	s 2	2000-01 throug	gh 2004-05							
										(000s)								
											%			Total			Current	
		Assessed Valuation						Total	Change			Tax Rate	Total Tax		Levy			
	Fiscal			In	provements		Personal			Assessed	from Prior		(2)	per		Levy	Delinquen	t
	Year		Land		on Land		Property 199			Valuation	Year	Ī	Exclusions <sup>[2]</sup>	<u>\$100<sup>[3]</sup></u>		$(000s)^{[4]}$	<u>June 30,</u>	
	2000-01	\$	30,294,991	\$	46,572,658	\$	4,198,154	\$		81,065,803	10.1%	\$	3,416,264	1.136	\$	892,675	1.48%	
	2001-02		34,849,574		51,294,178		4,744,367			90,888,119	12.1%		3,625,783	1.124		1,010,960	1.79%	
	2002-03		37,851,208		55,002,726		4,681,815			97,535,748	7.3%		3,797,422	1.117		1,051,921	1.83%	
	2003-04		40,778,606		57,505,939		3,808,383			102,092,928	4.7%		3,947,660	1.107		1,087,191	1.38%	[5]
	2004-05		44,383,604		60,741,259		3,675,195			108,800,058	6.6%		4,328,770	1.144		1,192,571	n/a	[5]
[1]	For compa	ison t	nurnoses all ve	ars	show full cash	zəlı	ie as assessed	val	հո	P								
[2]					e exemptions a													
[3]					-				-		C-11 D:-+-:			۲				
		red tax rate includes bonded debt service for the City, San Francisco Unified School District, San Francisco Community																
	College District, Bay Area Air Quality Management District, Bay Area Rapid Transit District, and San Francisco Redevelopment																	
	Agency. Annual tax rate for unsecured property is the same rate as the previous year's secured tax rate.																	
<sup>[4]</sup> Final levy as of year end up through fisscal 2002-03. The tax levies of fiscal year 2003-04 and fiscal year 2004-05 are based on the																		
	Certificate of Assessed Valuation.																	
[5]	Fiscal year	2004-	-05 delinquenc	y is	not yet availabl	e.												
	Source: Of	fice of	f the Controlle	r, Ci	y and County of	of S	an Francisco.											

TABLE A-4

The fiscal year 2004-05 total assessed valuation of property within the City is \$108,800,058,290. After non-reimbursable and homeowner exemptions, but including San Francisco Redevelopment Agency tax increment, net assessed valuation is \$104,471,287,868. Of this total, \$97,497,677,552 (93%) represents secured valuations and \$6,973,610,316 (7%) represents unsecured valuations. The net valuation will result in total budgeted property tax revenues of \$1,192,571,297 before correcting for delinquencies. The City's fiscal year 2004-05 General Fund budgeted property tax revenues was \$645.5 million, representing

approximately 67% of all property taxes. Debt service for general obligation bonds is also funded through property tax revenues. The San Francisco Community College District, the San Francisco Unified School District and the Educational Resource Augmentation Fund (also known as "ERAF") are collectively estimated to receive approximately \$250 million and the San Francisco Redevelopment Agency will receive approximately \$51.8 million. The remaining portion will be allocated to various special funds and other taxing entities.

Under Article XIII A of the State Constitution, property sold after March 1, 1975 must be reassessed to full cash value. As a result of the downturn in the economy, property owners in the City have filed 232 applications for assessment appeal against the fiscal year 2004-05 levy between July 1, 2004 and August 31, 2004. Additional taxpayers will have until November 30, 2004 to file assessment appeal for secured property for fiscal year 2004-05. As in every year, some appeals are multiple-year or retroactive in nature. With respect to fiscal year 2003-04, property owners representing approximately 21% of the total assessed valuation of the City have filed appeals for partial reduction of their assessed value. Most of the appeals involve large commercial properties, including offices and hotels. The State prescribes the assessment valuation methodologies and the adjudication process that counties must employ in connection with the counties' property assessments. The City has experienced similar increases in appeals activity in other economic downturns and historically, on average, partial reductions totaling 22% to 23% of the total assessment valuations appealed were granted, depending on the severity of the market downturn. To mitigate the financial risk of pending assessment appeals, the City establishes a reserve for each fiscal year. In addition, appeals activity to date and projected for the subsequent year are factored into the current fiscal year's revenue projection and the subsequent fiscal year's budget. See "CONSTITUTIONAL AND STATUTORY TAX" in the forepart of this Official Statement.

Generally, property taxes levied by the City on real property become a lien on that property by operation of law. A tax levied on personal property does not automatically become a lien against real property without an affirmative act of the City taxing authority. Real estate tax liens have priority over all other liens against the same property regardless of the time of their creation by virtue of express provision of law.

Property, which is subject to ad valorem taxes, is entered on separate parts of the assessment roll maintained by the county assessor. The secured roll is that part of the assessment roll containing State-assessed property and property on which liens are sufficient, in the opinion of the Assessor, to secure payment of the taxes owed. Other property is placed on the "unsecured roll."

The method of collecting delinquent taxes is substantially different for the two classifications of property. The taxing authority has four ways of collecting unsecured personal property taxes: (1) civil action against the taxpayer; (2) filing a certificate in the office of the county clerk specifying certain facts, including the date of mailing a copy thereof to the affected taxpayer, in order to obtain a judgment against the taxpayer; (3) filing a certificate of delinquency for recording in the county recorder's office in order to obtain a lien on certain property of the taxpayer; and (4) seizure and sale of personal property, improvements or possessory interests belonging or assessed to the taxpayer. The exclusive means of enforcing the payment of delinquent taxes with respect to property on the secured roll is the sale of the property securing the taxes. Proceeds of the sale are used to pay the costs of sale and the amount of delinquent taxes.

A 10% penalty is added to delinquent taxes that have been levied on property on the secured roll. In addition, property on the secured roll with respect to which taxes are delinquent is declared "tax defaulted" and subject to eventual sale by the Treasurer-Tax Collector of the City. Such property may thereafter be redeemed by payment of the delinquent taxes and the delinquency penalty, plus a redemption penalty of 1.5% per month, which begins to accrue on such taxes beginning July 1 following the date on which the property becomes tax-defaulted.

On October 22, 1993, the Board of the City passed a resolution, which adopted the Alternative Method of Tax Apportionment (the "Teeter Plan"). This resolution changed the method by which the City apportions property taxes among itself and other taxing agencies. This apportionment method authorizes the Controller to allocate to the City's taxing agencies 100% of the secured property taxes billed but not yet collected. In return, as the delinquent property taxes and associated penalties and interest are collected, the City's General Fund retains such amounts. Prior to adoption of the Teeter Plan, the City could only . Plan. This reserve has been funded at \$8.1 million as of June 30, 2001, \$9.1 million as of June 30, 2002, \$9.0 million as of June 30, 2003 and \$8.9 million as of June 30, 2004.

On April 6, 2001, Pacific Gas & Electric Company (PG&E) filed for voluntary protection under Chapter 11 of the Bankruptcy Code. The case is pending in the United States Bankruptcy Court for the Northern District of California, San Francisco Division. PG&E is one of the largest taxpayers in the City with 0.93% of the total fiscal year 2004-05 assessed property values.

PG&E took the position that it was not able to make full payment of its 2000-01 property taxes without Bankruptcy Court permission and therefore only paid a portion of its second installment, due on April 10, 2001. On May 16, 2001, the Bankruptcy Court ruled that PG&E could pay the remaining portion of its outstanding property taxes and PG&E has made full and timely payments of its property taxes and franchise fees since that time.

On March 26, 2004, PG&E filed with United States Bankruptcy Court a statement that all conditions to effectiveness of its plan of reorganization had been satisfied and that the effective date of the plan will occur on April 12, 2004. Under the company's confirmed plan of reorganization, PG&E will pay in full or otherwise satisfy undisputed claims of creditors on the effective date or as soon as practicable thereafter. However, it should be noted that bankruptcies involving large and complex companies typically take several years to reach a conclusion and delays may arise. In the interim, it is possible that PG&Es payment of property taxes may not be made on a timely basis.

Assessed valuations of the ten largest taxpayers in the City for the fiscal year ended June 30, 2004 are shown in Table A-5.

### TABLE A-5

	TY AND COUNTY OF SAN FRAN Principal Property Taxpayers Fiscal Year Ended June 30, 200	5	
Fiscal Year 2004-05 Net Assessed Va	luation (net of non-reimbursables exemp	tions) (\$000s):	\$105,144,118
Taxpayer	Type of Business	<u>AV (\$000s)</u>	<u>% Total AV</u>
Embarcadero Center Venture	Offices, Commercial	\$1,410,865	1.34
Pacific Gas & Electric Co.	Utilities	976,099	0.93
555 California St. Partners	Offices, Commercial	924,454	0.88
SBC California	Utilities, Communications	441,015	0.42
EOP-One Market LLC	Offices	401,262	0.38
CB-1 Entertainment Partners	Hotel, Condos	393,972	0.37
Mariott Hotel	Hotel	391,943	0.37
Post Montgomery Associates	Offices, Commercial	382,157	0.36
China Basin Ballpark Company LLC	Possessory Interest - Stadium	375,661	0.36
BRE-St Francis LLC	Hotels	<u>331,824</u>	0.32
Ten Largest Taxpayers		6,029,252	5.73
All Other Taxpayers		\$99,114,866	<u>94.27%</u>
Total Taxable Assessed	l Valuation - All Taxpayers	\$105,144,118	100.00%

### **Other City Tax Revenues**

In addition to property tax, the City has several other major tax revenue sources, as described below. For a discussion of State constitutional and statutory limitations on taxes that may be imposed by the City, including a discussion of Proposition 62 and Proposition 218, see "CONSTITUTIONAL AND STATUTORY TAX LIMITATIONS" in the forepart of this Official Statement.

The following is a brief description of other major City-imposed taxes as well as taxes that are collected by the State and shared with the City.

### **Business and Employers Payroll Tax**

Businesses in the City are assessed a payroll expense tax at a rate of 1.5%. The tax is levied on businesses with payroll expenses that are attributable to all work performed or services rendered within the City. The tax is authorized by Article 12-A of the San Francisco Business and Tax Regulation Code. Fiscal year 2003-04 budgeted revenue for total business taxes was \$288.6 million; however, as of the Nine-Month Report, the City was projecting business registration revenues to be better than budget by \$0.4 million and payroll tax revenues to be \$2.3 million under budget. Fiscal year 2004-05 business registration budget is assumed to be \$7.0 million and payroll tax budget is assumed to be \$288.2 million.

Prior to April 23, 2001, the City imposed an alternative-measure tax pursuant to which a business tax liability was calculated as a percentage of either its gross receipts or its payroll expense, and a business paid the greater of the two amounts. Between 1999 and 2001, approximately 325 businesses filed claims with the City and/or lawsuits against the City arguing that the alternative-measure tax scheme violated the Commerce Clause of the United States Constitution.

In 2001, the City entered into a settlement agreement resolving most of these lawsuits and claims for considerably less than the total amount of outstanding claims. Concurrently with the settlement of the lawsuits, the City repealed the alternative-measure tax in 2001, curing any alleged constitutional defects. All claims had to be filed by November 2001, and any payments related to lawsuits or claims already filed that remain unsettled could be covered by contingency reserves, judgment bonds or some combination thereof.

### Sales and Use Tax

The State collects the City's 1% local sales tax on retail transactions, with State and special district sales taxes, and rebates the local sales tax collections to the City. The 1% local sales tax is deposited in the City's General Fund. As a result of the economic slowdown and the drop in tourism and business travel, sales tax revenue in fiscal year 2002-03 declined 1.1% from fiscal year 2001-02, for a reduction of \$1.3 million. This decline followed a 15.51% drop in sales and use tax receipts. Budgeted revenue from the local sales and use tax for fiscal year 2003-04 was \$122.5 million; however, as of the Nine-Month Report, the City was projecting sales and use taxes to be approximately \$5.5 million under budget. Fiscal year 2004-05 sales and use tax receipts are budgeted at \$90.9 million. A history of sales and use tax revenues through fiscal year 2002-03 is presented in Table A-6.

CITY AND COUNTY OF SAN FRANCISCO								
Sales and Use Tax Receipts (000's) Fiscal Years 1998-99 through 2002-03								
1998-99	8.50 %	1.00 %	\$116,760	3.37 %				
1999-00	8.50	1.00	133,395	14.25				
2000-01	8.50	1.00	138,281	3.66				
2001-02	8.50	1.00	116,827	-15.51				
2002-03	8.50	1.00	115,578	-1.07				
	ate for last six months							
was 8.25%; the Local Share shown above remained unchanged at 1.00%. Revenues are adjusted so underlying sales activity is reflected in the same fiscal year.								
-			e fiscal year.					
Fiscal year 2003-	04 information is not y	et available.						
Source: Office of	the Controller, City an	d County of San F	rancisco.					

### **Transient Occupancy Tax**

Pursuant to the San Francisco Business and Tax Regulation Code, a 14% transient occupancy tax is imposed on occupants of hotel rooms and remitted by hotel operators monthly. A quarterly tax-filing requirement is also imposed. In fiscal year 2002-03, revenue from the transient occupancy tax declined 2.75% (or approximately \$3.6 million) from receipts in fiscal year 2001-02. This decline followed a 29.81% drop. Budgeted revenue from transient occupancy tax for fiscal year 2003-04 was \$138.8 million; including \$5.7 million allocated to the Redevelopment Agency. As of the Nine-Month Report, the City was projecting the transient occupancy tax to be approximately \$2.2 million under budget in the General Fund. However, a portion of this shortfall appears to be mitigated by reduced spending by departments that receive dedicated hotel tax revenues, as indicated in the Nine-Month Report. Fiscal year 2004-05 budgeted revenue from transient occupancy tax is assumed to be \$143.1 million, including \$5.6 million allocated to the Redevelopment Agency. Table A-7 sets forth a history of transient occupancy tax receipts through fiscal year 2002-03.

### TABLE A-7

CITY AND COUNTY OF SAN FRANCISCO Transient Occupancy Tax Receipts (000's) Fiscal Years 1998-99 through 2002-03					
Fiscal Year	Tax Rate	Revenue	% Change		
1998-99	14.00%	\$161,518	7.56		
1999-00	14.00	182,102	12.74		
2000-01	14.00	188,377	3.45		
2001-02	14.00	132,226	-29.81		
2002-03	14.00	128,590	-2.75		
Fiscal year as the o	1 0 0		n the same		
	4 information is not yet				
Source: Office of the	he Controller, City and	County of San Fran	cisco.		

### **Real Property Transfer Tax**

A tax is imposed on all real estate transfers recorded in the City. The current rate is \$5.00 per \$1,000 of the sale price of the property being transferred for properties valued at \$250,000 or less, \$6.80 per \$1,000 for properties valued more than \$250,000 or less than \$999,999; and \$7.50 per \$1,000 for properties valued at \$1 million or more. Budgeted revenue from real property transfer tax for fiscal year 2003-04 was \$55.0 million; however, the Nine-Month Report projected real property transfer taxes to be over budget by approximately \$15.6 million. The fiscal year 2004-05 real property transfer tax budget is therefore assumed to be \$70.0 million.

### **Utility Users Tax**

The City imposes a 7.5% tax on non-residential users of gas, electricity, water, steam and telephone utilities, as well as all cellular telephone and enhanced specialized mobile radio communication services for billing addresses in the City. Budgeted revenue from utility users tax for fiscal year 2003-04 was \$68.4 million. The Nine-Month Report projected utility users tax may be less than budgeted by about \$0.9 million due to the rate reductions approved for commercial users pursuant to the bankruptcy court's adoption of PG&E's reorganization plan. The fiscal year 2004-05 utility users tax budget is assumed to be \$66.3 million.

### **Parking Tax**

A 25% tax is imposed on the charge for off-street parking spaces. The tax is authorized by the San Francisco Business and Tax Regulation Code and paid by the occupants of the spaces and generally remitted by the operators of the parking facilities monthly. A quarterly tax-filing requirement is also imposed. Budgeted General Fund revenue from the parking tax for fiscal year 2003-04 was \$32.7 million; however, the Nine-Month Report projected parking taxes to be approximately \$1.2 million less than budgeted. Fiscal year 2004-05 parking tax budget is now assumed to be \$32.1 million.

### **Intergovernmental Revenues, Grants and Subventions**

Intergovernmental revenues, grants and subventions were budgeted at \$1,007.9 million for fiscal year 2003-04. This included \$286.8 million from the Federal government, \$671.5 million from the State, and \$49.6 million from other intergovernmental sources across all City funds. In the General Fund,

intergovernmental revenues, grants and subventions were budgeted for a total of \$657.2 million, including \$156.9 million from the Federal government and \$500.3 million from the State. The fiscal year 2004-05 total intergovernmental revenues, grants and subventions budget are assumed to be \$958.0 million across all City funds.

### Health and Welfare Realignment

In fiscal year 1991-92, the State transferred to counties responsibility for determining service levels and administering most mental health, public health and some social service programs, thereby reducing the State's obligations. The State also increased its share of certain welfare costs formerly borne by counties. In order to meet these obligations, counties receive the proceeds of a 0.5% statewide sales tax and a portion of vehicle license fees. These sources were budgeted to provide \$193.7 million to the City's General Fund and its two county hospitals for fiscal year 2003-04, and the Nine-Month Report projected such sources to be approximately \$1.3 million above budget.

### Motor Vehicle License Fees

In 1998, the State reduced the VLF to vehicle owners and agreed to make local governments whole by providing them with the difference out of the State's general fund (the "Backfill"), and VLF allocations to local governments had continued as if there had been no VLF rate reductions. However, in June 2003, the State determined that it had insufficient moneys to provide any Backfill to local governments, and as a result of the determination, the Backfill paid to local governments ended. On July 1, 2003, then-Governor Davis restored the funds not being backfilled by the State by increasing the VLF. At the time the City's fiscal year 2003-04 budget was adopted, it was estimated that the gap between the July 1 implementation and the resulting cash flow increase would be 90 days, during which time the State's budget assumed no Backfill to local governments. On November 18, 2003, newly elected Governor Schwarzenegger signed an executive order reducing the VLF back to its previously reduced level and on December 18, 2003, declared a public safety emergency and ordered the State Controller to make payments to local governments as a result of the reduction of the VLF. However, the Governor did not declare that such payments would be permanent. The City's discretionary allocation of vehicle license fees (VLF) as a city and county was budgeted to be \$112.6 million for fiscal year 2003-04. The City's fiscal year 2003-04 General Fund budget assumed the impact of State's shifts and reductions would approximate \$30.0 million; however, as of the Nine-Month Report, the estimated shortfall for the City's General Funds was potentially as high as \$71.0 million depending upon final State allocation. This is further discussed in the "Impact of State Budget" section above.

### Public Safety Sales Tax

State Proposition 172, passed by the voters in November 1993, provided for the continuation of a one-half percent sales tax for public safety expenditures. Budgeted revenue from this source was \$65.3 million for fiscal year 2003-04; however, as of the Nine-Month Report, such revenues were projected to be approximately \$4.3 million less than budgeted, due to the City's lagging recovery and weak sales tax performance relative to Statewide sales tax growth.

### Other Intergovernmental Grants and Subventions

In addition to those categories listed above, across all funds in fiscal year 2003-04, the City received approximately \$636.3 million in social service subventions from the State and Federal governments to fund programs such as Food Stamps, CalWORKs, Child Support Services and transportation projects.

Health and welfare subventions are often based on State and Federal funding formulas, which currently reimburse counties according to actual spending on these services.

### **Investment Policy**

The management of the City's surplus cash is governed by an Investment Policy administered by the Treasurer-Tax Collector. In order of priority, the objectives of this Investment Policy are the preservation of capital, liquidity and yield. The preservation of capital is the foremost goal of any investment decision, and investments generally are made so that securities can be held to maturity. Once safety and liquidity objectives have been achieved, the Treasurer-Tax Collector then attempts to generate a favorable return by maximizing interest earnings without compromising the first two objectives. A report detailing the investment portfolio and investment activity, including the market value of the portfolio, is submitted to the Mayor and the Board monthly.

The investment portfolio is sufficiently flexible to enable the City to meet all disbursement requirements that are anticipated from any fund during the subsequent eighteen months. As of September 30, 2004 the City's surplus investment fund consisted of the investments classified in Table A-8, and had the investment maturity distribution presented in Table A-9.

CITY AND COUNTY OF SAN FRANCISCO Investment Portfolio						
As of September 30, 2004						
Type of Investment	Book Value	Par Value				
Treasury Bills	\$428,672,617	\$431,000,000				
Treasury Notes	189,076,604	191,000,000				
FNMA Discount Notes	248,954,129	250,000,000				
Federal Home Loan Disc Notes	594,070,568	595,000,000				
FMC Discount Notes	454,985,126	456,000,000				
Negotiable CDs	250,000,000	250,000,000				
Commercial Paper Disc	162,566,077	163,000,000				
Public Time Deposit	100,000	100,000				
Total	\$2,328,425,121	\$2,336,100,000				
Source: Office of the Treasurer, City and	County of San Francisco.					

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	DLL	11-0

	CITY AND COUNTY OF SAN FRANCISCO Investment Maturity Distribution						
				of September 30, 2004			
	1	Aatui		<u>Cost</u>	Percentage		
1	to	<u>2</u>	Months	\$1,382,246,794	<u>1 creemage</u> 59.36%		
2	to	3	Months	263,908,118	11.33		
3	to	4	Months	191,603,995	8.23		
4	to	5	Months	301,589,610	12.95		
5	to	6	Months	-	0.00		
6	to	12	Months	49,970,703	2.15		
12	to	18	Months	-	0.00		
18	to	24	Months	100,812,151	4.33		
24	to	36	Months	38,293,750	1.64		
36	to	48	Months	-	0.00		
48	to	60	Months		<u>0.00</u>		
				\$2,328,425,121	100.00%		
Weig	hted	Avei	age Maturity: 100 D	Davs			

### **Statement of Direct and Overlapping Bonded Debt**

The pro forma statement of direct and overlapping bonded debt and long-term obligations (the "Debt Report"), presented in Table A-10 has been compiled by the Office of Public Finance. The Debt Report is included for general information purposes only.

The Debt Report generally includes long-term obligations sold in the public credit markets by the City and public agencies whose boundaries overlap the boundaries of the City in whole or in part. Long-term obligations of non-City agencies generally are not payable from revenues of the City. In many cases longterm obligations issued by a public agency are payable only from the General Fund or other revenues of such public agency. For this purpose, lease obligations of the City, which support indebtedness incurred by others, are included.

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# CITY AND COUNTY OF SAN FRANCISCO Statement of Direct and Overlapping Debt and Long-Term Obligations

2004-2005 Assessed Valuation (net of non-reimbursable & homeowner exemptions):	\$ 104,471,287,868	
DIRECT GENERAL OBLIGATION BOND DEBT	Outstanding 9/30/2004	Self-Supporting Enterprise Rev.
General City Purposes Carried on the Tax Roll	\$844,350,000	
Harbor Bonds (paid from Port revenues)	400,000	\$400,00
GROSS DIRECT DEBT	\$844,750,000	\$400,00
NET DIRECT DEBT	\$844,350,000	φ+00,00
LEASE PAYMENT AND OTHER LONG-TERM OBLIGATIONS	\$044,350,000	
San Francisco COPs, Series 1997 (2789 25th Street Property)	\$8,320,000	
San Francisco COPs, Series 1999 (555-7th Street Property)	7,650,000	
San Francisco Parking Authority Lease Revenue Bds, Series 2000A (North Beach Garage)	7,680,000	
San Francisco COPs, Series 2000 (San Bruno Jail Replacement Project)	137,235,000	
San Francisco Refunding COPs, Series 2001-1 (25 Van Ness Avenue Property)	13,870,000	
San Francisco Refunding Settlement Obligation Bonds, Series 2003-R1	44,275,000	
San Francisco COPs, Series 2001A & Taxable Series 2001B (30 Van Ness Ave. Property)	35,960,000	
San Francisco COPs, Series 2003 (Juvenile Hall Replacement Project)	41,965,000	
San Francisco Finance Corporation	245,680,000	
San Francisco Permit Center, Series 1993	5,000,000	
San Francisco Lease Revenue Refunding Bonds, Series 1998-I	3,745,000	
San Francisco Redevelopment Agency Moscone Convention Center 1992	37,034,998	[2]
San Francisco Redevelopment Agency Lease Revenue Refunding Bonds, Series 2002	67,555,000	
San Francisco Redevelopment Agency Lease Revenue Refunding Bonds, Series 2004	33,565,000	
San Francisco Courthouse Corporation COPs, Refunding Bonds, Series 2004	39,350,000	
LONG-TERM OBLIGATIONS	\$728,884,998	
GROSS DIRECT DEBT & OBLIGATIONS	\$1,573,634,998	
OVERLAPPING DEBT & LONG-TERM OBLIGATIONS		
Bayshore Hester Assessment District	\$910,000	
San Francisco Bay Area Rapid Transit District (33%) Sales Tax Revenue Bonds	145,315,000	
San Francisco Community College District General Obligation Bonds - 2002	36,600,000	
San Francisco Parking Authority Meter Revenue Bonds -1994	725,000	
San Francisco Parking Authority Meter Revenue Refunding Bonds - 1999-1	21,410,000	
San Francisco Redevelopment Agency Hotel Tax Revenue Bonds - 1994	13,030,000	
San Francisco Redevelopment Agency Hotel Tax Revenue Refunding Bonds - 1998	54,190,000	
San Francisco Redevelopment Agency Obligations (Property Tax Increment)	512,635,029	
San Francisco Unified School District COPs (1235 Mission Street), Series 1992	9,348,827	
San Francisco Unified School District COPs - 1996 Refunding	2,175,000	
San Francisco Unified School District COPs - 1998	3,035,000	
TOTAL OVERLAPPING DEBT & LONG-TERM OBLIGATIONS	\$799,373,856	
GROSS COMBINED TOTAL OBLIGATIONS	\$2,373,008,854	[1]
Ratios to Assessed Valuation:	Actual Ratio	Charter Req.
Gross Direct Debt (General Obligation Bonds)	0.81%	< 3.00%
Net Direct Debt (less self-supporting bonds)	0.81%	n/a
Gross Direct Debt & Obligations	1.51%	n/a
Gross Combined Total Obligations	2.27%	n/a
STATE SCHOOL BUILDING AID REPAYMENT FOR FY 04-05	\$129,950	
Excludes revenue and mortgage revenue bonds notes, and non-bonded capital lease obligations. The accreted value as of July 1, 2004 is \$89,450,214.		

### Tax Supported Debt Service

Under the State Constitution and the Charter, general obligation bonds can only be authorized through voter approval. As of September 30, 2004, the full amount of general obligation bonds authorized by the electorate of the City and as yet unissued was \$872,060,000 as shown in Table A-12 below. As of September 30, 2004 the City had \$844,750,000 in general obligation bonds outstanding, including \$400,000 of general obligation bonds repaid from Port of San Francisco revenues and not carried on the City's property tax roll.

Table A-11 shows the annual amount of debt service payable on the City's outstanding general obligation bonds.

		OUNTY OF SAN 1 ax Supported Debt					
Direct Tax Supported Debt Service As of September 30, 2004 <sup>[1]</sup>							
Fiscal Annual							
Year	Principal_	Interest	<u>Debt Service</u>				
2005	\$62,700,000	\$42,418,254	\$105,118,254 <sup>[2]</sup>				
2003	65,155,000	\$42,418,234 39,042,840	104,197,840				
2000	68,070,000	35,873,688	103,943,688				
2007	69,065,000	32,481,250	101,546,250				
2008	72,355,000	29,083,612	101,438,612				
2009	72,735,000	25,542,891	98,277,891				
2010	73,835,000	21,880,017	95,715,017				
2012	61,770,000	18,213,059	79,983,059				
2012	52,170,000	15,244,157	67,414,157				
2014	45,990,000	12,706,831	58,696,831				
2015	38,365,000	10,387,849	48,752,849				
2016	40,360,000	8,409,106	48,769,106				
2017	29,550,000	6,326,265	35,876,265				
2018	27,315,000	4,761,860	32,076,860				
2019	26,980,000	3,302,484	30,282,484				
2020	17,330,000	1,872,521	19,202,521				
2021	12,090,000	975,311	13,065,311				
2022	5,410,000	377,204	5,787,204				
2023	3,505,000	148,960	3,653,960				
TOTAL <sup>[3]</sup>	\$844,750,000	\$309,048,159	\$1,153,798,159				
	outstanding direct tax supp						
• •	ot reflect any debt other t	, e	•				
	-		-				
	ct indebtedness or any rec service payments throug		leoleuness.				
•		•					
	es general obligation bon	ds repaid from Port reve	enues and				
not levied on the	City's property tax roll.						
Source: Office a	f Public Finance and City	and County of Son Ere	ncisco				
Source. Onice o	i rubile rillance and City	and County of Sall Fla					

In November 1992, voters approved Proposition A, which authorized the issuance of up to \$350 million in general obligation bonds to provide moneys to fund the City's Seismic Safety Loan Program (the "Loan Program"). The purpose of the Seismic Safety Loan Program is to provide loans for the seismic strengthening of privately-owned unreinforced masonry buildings in San Francisco for affordable housing and market-rate residential, commercial and institutional purposes. In April 1994, the City issued \$35 million in taxable general obligation bonds to fund the Loan Program and in October 2002, the City redeemed the remaining outstanding bonds. The City may issue up to \$25 million of such bonds in fiscal year 2004-05.

In June 1997, voters approved Proposition C, which authorized the issuance of up to \$48 million in general obligation bonds for the acquisition, construction and/or reconstruction of San Francisco Zoo facilities. The City has issued a total of \$40.5 million in three series of such bonds. The City may issue the remaining \$7.5 million in 2005.

In November 1999, voters approved Proposition A, which authorized the issuance of up to \$299 million in bonded debt, other evidences of debt and/or lease financing for the reconstruction, improvement and expansion of a new health care, assisted living and/or other type of continuing care facility or facilities to replace facilities at Laguna Honda Hospital. It is anticipated that approximately \$210 million of the total authorized amount for the project will be issued in late 2004.

In March 2000, voters approved Proposition A which authorized the issuance of up to \$110,000,000 in general obligation bonds to acquire, construct, or reconstruct recreation and park facilities and properties. The City has issued three series of Neighborhood Recreation and Park Bonds in June 2000, February 2001, and in July 2003 for a total of \$41.2 million. The City anticipates issuing the fourth and last series in October 2004.

The voters also approved Proposition B in March 2000, which authorized the issuance of up to \$87,445,000 in general obligation bonds to acquire, construct, or reconstruct the facilities of the California Academy of Sciences. In November 1995, the voters approved Proposition C, which authorizes the issuance of up to \$29,245,000 to pay the cost of acquisition, construction and/or reconstruction of certain improvements to the Steinhart Aquarium and related facilities. Proposition B and Proposition C proceeds will be used together with other monies of the Academy of Sciences to reconstruct the Steinhart Aquarium. The City anticipates issuing the first series of the California Academy of Sciences Bonds in October 2004.

In November 2000, voters approved Proposition A, which authorized the issuance of up to \$105,865,000 in general obligation bonds for the acquisition, renovation and construction of branch libraries and other library facilities. The City issued two series of library bonds in July 2001 and October 2002 for a total of \$40.8 million. The City anticipates issuing a third series in 2005.

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Table A-12 below lists the City's voter-authorized general obligation bonds including authorized programs where bonds have not yet been issued. Series are grouped by program authorization in chronological order. The authorized and unissued column refers to total program authorization that can still be issued, and does not refer to any particular series. As of September 30, 2004, the City had authorized and unissued general obligation bond authority of \$872,060,000.

CITY AND COUNTY OF SAN FRANCISCO General Obligation Bonds (as of September 30, 2004)							
Description of Issue (Date of Authorization)	Series	Issued	Outstanding	<u>&amp; Unissuec</u>			
Harbor Improvement Bonds	В	\$10,000,000	\$400,000	-			
Public Safety Improvement Projects (11/7/89)	1996B	7,645,000	335,000				
Public Safety Improvement Projects (6/5/90)	1995A	18,480,000	-				
Golden Gate Park Improvements (6/2/92)	1995B 1997A	26,000,000	-				
	2001A	25,105,000	18,885,000 15,270,000				
Fire Department Facilities Project (11/3/92)	1996C	17,060,000 14,285,000	630,000				
Seismic Safety Loan Program (11/3/92)	1990C 1994A	35,000,000		\$315,000,000			
School District Facilities Improvements (6/7/94)	1996D	42,300,000	1,860,000	\$315,000,000			
······································	1997B	22,050,000	16,580,000				
Asian Art Museum Relocation Project (11/8/94)	1996E	25,000,000	1,100,000				
	1999D	16,730,000	14,000,000				
City Hall Improvement (11/8/95)	1996A	63,590,000	2,810,000				
Steinhart Aquarium Improvement (11/8/95)		-	-	29,245,000			
Affordable Housing Bonds (11/5/96)	1998A	20,000,000	16,365,000				
	1999A	20,000,000	17,190,000				
	2000D	20,000,000	17,495,000				
	2001C	17,000,000	15,380,000				
	2001D	23,000,000	21,110,000				
Educational Facilities - Community College District (6/3/97)	1999A 2000A	20,395,000	16,935,000				
Educational Facilities - Unified School District (6/3/97)	1999B	29,605,000 60,520,000	25,950,000 50,270,000				
Succionar Facilities - Onnied School District (0/3/97)	2003B	29,480,000	28,330,000				
Zoo Facilities Bonds (6/3/97)	1999C	16,845,000	13,990,000				
	2000B	17,440,000	15,285,000				
	2002A	6,210,000	5,790,000	7,505,000			
aguna Honda Hospital (11/2/99)		-	-	299,000,000			
Recreation and Parks (3/7/00)	2000C	6,180,000	5,415,000				
	2001B	14,060,000	12,580,000				
	2003A	20,960,000	20,145,000	68,800,000			
California Academy of Sciences Improvement (3/7/00)		-	-	87,445,000			
Branch Library Facilities Improvement (11/7/00)	2001E	17,665,000	15,920,000				
	2002B	23,135,000	21,575,000	65,065,000			
SUB TOTALS		\$685,740,000	\$391,595,000	\$872,060,000			
General Obligation Refunding Bonds Series 1997-1 issued 10/27/97		\$449,085,000	\$322,950,000				
General Obligation Refunding Bonds Series 2002-R1 issued 4/23/02		\$118,945,000	\$108,275,000				
General Obligation Refunding Bonds Series 2004-R1 issued 6/16/04		\$21,930,000	\$21,930,000				
TOTALS		\$1,275,700,000	\$844,750,000	\$872,060,000			
Reflects reductions from approved FEMA and State grants totaling \$122,4	60,000 as provided	l in the bond authorization					

### TABLE A-12

### Lease Payments and Other Long-Term Obligations

Under the Charter, most lease financings can only be authorized through voter approval. Table A-13 sets forth the aggregate annual lease payment obligations supported by the City's General Fund with respect to outstanding lease revenue bonds and certificates of participation as of September 30, 2004. Note that the annual payment obligations reflected in Table A-13 include the full-accreted value of any capital appreciation obligations that will accrue as of the final payment dates.

TA	BL.	F	Λ	12
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	AND COUNTY OI ayment and Other I			
Lease 1 a	September 3	-	ligations	
	September 3	50, 2004	A	
Fiscal			Annual Payment	
	Dringingl	Interest	Obligation	
<u>Year</u> 2005	<u>Principal</u> \$35,839,921	<u>Interest</u>		
2005	36,801,346	\$33,737,898	\$69,577,819	
2008		35,999,932	\$72,801,278 \$72,721,260	
	37,493,666	35,237,603	\$72,731,269	
2008	35,320,247	34,443,793	\$69,764,040	
2009	34,002,024	33,704,894	\$67,706,918	
2010	28,408,573	32,910,691	\$61,319,264	
2011	28,595,763	32,293,824	\$60,889,587	
2012	22,341,157	31,553,635	\$53,894,792	
2013	23,181,550	30,854,517	\$54,036,067	
2014	20,980,751	25,372,829	\$46,353,580	
2015	26,300,000	19,123,850	\$45,423,850	
2016	34,350,000	17,853,687	\$52,203,687	
2017	33,860,000	16,313,492	\$50,173,492	
2018	34,275,000	14,704,880	\$48,979,880	
2019	34,665,000	13,070,025	\$47,735,025	
2020	19,865,000	11,783,669	\$31,648,669	
2021	19,965,000	10,869,740	\$30,834,740	
2022	20,000,000	9,943,163	\$29,943,163	
2023	20,315,000	9,012,601	\$29,327,601	
2024	20,665,000	8,074,231	\$28,739,231	
2025	17,445,000	7,120,906	\$24,565,906	
2026	17,610,000	6,367,132	\$23,977,132	
2027	18,690,000	5,592,998	\$24,282,998	
2028	19,485,000	4,773,679	\$24,258,679	
2029	20,605,000	3,915,329	\$24,520,329	
2030	21,460,000	3,008,936	\$24,468,936	
2031	11,855,000	2,123,898	\$13,978,898	
2032	12,470,000	1,505,656	\$13,975,656	
2033	10,740,000	913,544	\$11,653,544	
2034	11,300,000	349,852	<u>\$11,649,852</u>	
TOTAL <sup>[1][2]</sup>	<u>\$728,884,998</u>	<u>\$492,530,884</u>	<u>\$1,221,415,882</u>	

[2] For purposes of this table, the interest payments on the Lease Revenue Bonds, Series 2000-1, 2, 3 (Moscone Center Expansion Project) are assumed to be 3.50% - the approximate historical average of the Bond Market Association Index plus a spread.

Source: Office of Public Finance and City and County of San Francisco.

The City electorate has approved several lease revenue bond propositions in addition to those bonds that have already been issued. When issued, these voter-approved lease revenue bonds will be repaid from lease payments made from the City's General Fund. The following lease programs have remaining authorization:

In 1989, voters approved Proposition F, which authorizes the City to lease finance (without limitation as to maximum aggregate par amount) the construction of new parking facilities, including garages and surface lots, in eight of the City's neighborhoods. In July 2000, the City issued \$8.2 million in lease revenue bonds to finance the construction of North Beach Parking Garage, which was opened in February 2002. There is no immediate plan to issue any more series of bonds under Proposition F.

In 1990, voters approved Proposition C, which amended the Charter to authorize the City to lease-purchase equipment through a nonprofit corporation without additional voter approval but with certain restrictions. The City and County of San Francisco Finance Corporation (the "Corporation") was incorporated for that purpose. Proposition C provides that the outstanding aggregate principal amount of obligations outstanding with respect to lease financings may not exceed \$20 million, such amount increasing by five percent each fiscal year. As of August 31, 2004, the total authorized amount for such financings was \$39,598,632. The total principal amount outstanding as of August 31, 2004 was \$26,650,000. It is anticipated that the Corporation will issue approximately \$10.3 million in equipment lease revenue bonds under this authorization in April 2005.

In 1994, voters approved Proposition B, which authorized the issuance of up to \$60 million in lease revenue bonds for the acquisition and construction of a combined dispatch center for the City's emergency 911 communication system and for the emergency information and communications equipment for the center. In 1997 and 1998, the Corporation issued \$22.6 million and \$23.3 million of lease revenue bonds, respectively, but has no current plans to utilize the remaining \$14 million in authorization.

In June 1997, voters approved Proposition D, which authorized the issuance of up to \$100 million in lease revenue bonds for the construction of a new football stadium at Candlestick Point, the home of the San Francisco 49ers football team. If issued, the \$100 million of lease revenue bonds would be the City's contribution toward the total cost of the stadium project and the 49ers would be responsible for paying the remaining cost of the stadium construction project. The City has no current timetable for issuance of the Proposition D bonds.

On March 7, 2000 voters approved Proposition C which extended a two and one half cent per \$100 in assessed valuation property tax set-aside for the benefit of the Recreation and Park Department (the Open Space Fund). Proposition C also authorizes the issuance of revenue bonds or other forms of indebtedness secured by the Open Space Fund. The City intends to sell up to \$27 million of such Open Space Fund lease revenue bonds in October 2004.

### Overlapping Debt

In November 2001, voters approved Proposition A. Proposition A authorizes the issuance of general obligation bonds up to \$195 million to finance construction of new Chinatown and North Beach campuses of the San Francisco Community College District (the "SFCCD") and to make improvements to existing facilities. The SFCCD issued \$38 million of such authorization in March 2002. SFCCD issued approximately \$110 million in October 2004.

On November 4, 2003, voters approved Proposition A. Proposition A authorized the San Francisco Unified School District (the "SFUSD") to issue up to \$295 million of general obligation bonds to repair and rehabilitate its facilities. It is anticipated that the SFUSD will issue its first series of bonds under this authorization by the end of calendar year 2004.

### Labor Relations

The Mayor's fiscal year 2004-05 budget includes approximately 30,000 full time personnel, excluding employees in the San Francisco Unified School District, San Francisco Community College District, and San Francisco Superior Court. City workers are represented by 48 different labor unions. The largest unions in the City are the Service Employees International Union (Locals 250, 535 and 790); International Federation of Professional and Technical Engineers (Local 21); and unions representing police, fire, deputy sheriffs and transit workers.

The wages, hours and working conditions of City employees are determined by collective bargaining pursuant to State law and Charter. Except for nurses, transit workers, and a few hundred unrepresented employees, the Charter requires that bargaining impasses be resolved through a final and binding interest arbitration conducted by a panel of three arbitrators. The award of the arbitration panel is final unless legally challenged. Strikes by City employees are prohibited, according to the Charter. Since 1976, no City employees have gone on a union-authorized strike.

Wages, hours and working conditions of nurses and transit workers are not subject to interest arbitration, but are subject to Charter-mandated economic caps.

The City's employee selection procedures are established and maintained through a civil service system. In general, selection procedures and other "merit system" issues are not subject to arbitration. However, disciplinary actions are generally subject to grievance arbitration, with the exception of police and fire.

The City's retirement benefits are established directly by the voters, not through the regular collective bargaining process; most changes to retirement benefit formulae require a voter-approved Charter amendment. Currently, most miscellaneous employees are in a "2% at 60" plan, and the uniformed police and fire are in a "3% at 55" plan.

In 2003, the City negotiated two-year successor agreements (July 1, 2003 through June 30, 2005) with all groups covered under Charter Section A8.409. Most of these agreements provided for a limited reopener negotiation in 2004 to allow the parties to address any changes to the State and local economy, while some of them had no reopener provision. Almost all of the groups that had reopener negotiations in 2004 agreed to a one-year contract extension to June 30, 2006. In response to the City's financial crisis, the 2003-2006 collective bargaining agreements provide that employees will continue to pay the 7.5% employee contribution to their retirement plans for fiscal years 2004-05 and 2005-06. In recognition of the employees resuming payment of their retirement contribution, the City will provide additional floating holidays. Additionally, employees will receive some general wage increases in the fiscal year 2005-06, the final year of the contract. A few collective bargaining agreements vary slightly from the general pattern, but generate the same net cost savings to the City through June 30, 2006.

Of the unions covered under the Charter, the City continues to negotiate with the Fire Management union. Neither the Police nor Police Management contracts have reopener provisions and will expire on June 30, 2007.

The previous collective bargaining contract covering Transit Operators expires on June 30, 2008. The new contract includes a revised wage schedule with the first wage increase occurring in April 2005, as well as a new Safe Driver Incentive bonus program. Pursuant to the Charter, MTA may negotiate MTA specific labor contracts with unions representing employees in service-critical classifications, and those agreements shall be subject to approval by the MTA Board.

In addition, the City adopts an annual "Unrepresented Ordinance" for employees who are not exclusively represented by a union. As with the negotiated labor agreements, the present ordinance, for fiscal year 2004-05 also provides for unrepresented employees to continue payment of the employee contribution to their retirement plans and to receive additional floating holidays.

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## TABLE A-14

<b>CITY AND COUNTY OF SAN FRANCISCO</b>				
Employee Organizations as of July 1, 2003				
	Budgeted	Expiration Date		
Organization	Positions	of MOU		
Automotive Machinists, Local 1414	420	June 30, 2005		
Bricklayers, Local 3/Hod Carriers, Local 36	9	June 30, 2006		
Building Inspectors Association	77	June 30, 2006		
Carpenters, Local 22	107	June 30, 2006		
Cement Masons, Local 580	23	June 30, 2006		
Deputy Sheriffs Association	837	June 30, 2005		
District Attorney Investigators Association	58	June 30, 2006		
Electrical Workers, Local 6	788	June 30, 2006		
Glaziers, Local 718	12	June 30, 2006		
International Alliance of Theatrical Stage Employees, Local 16	3	June 30, 2006		
Ironworkers, Local 377	18	June 30, 2006		
Hod Carriers, Local 36	8	June 30, 2006		
Laborers International Union, Local 261	1,068	June 30, 2006		
Law Librarian	3	June 30, 2005		
Municipal Attorneys' Association	417	June 30, 2006		
Municipal Executives Association	924	June 30, 2006		
MEA - Police Management	3	June 30, 2007		
MEA - Fire Management	8	June 30, 2005		
Operating Engineers, Local 3	57	June 30, 2006		
Painters, Local 4	106	June 30, 2006		
Pile Drivers, Local 34	15	June 30, 2006		
Plumbers, Local 38	337	June 30, 2006		
Probation Officers Assoc., Teamsters Local 856	164	June 30, 2005		
Professional & Technical Engineers, Local 21	4,203	June 30, 2006		
Roofers, Local 40	11	June 30, 2006		
S.F. Institutional Police Officers Association	16	June 30, 2005		
S.F. Firefighters, Local 798	1,759	June 30, 2005		
S.F. Police Officers Association	2,474	June 30, 2007		
SEIU, Local 250	1,875	June 30, 2006		
SEIU, Local 535	1,410	June 30, 2006		
SEIU, Local 790	7,728	June 30, 2006		
SEIU, Local 790 (Staff Nurse)	1,447	June 30, 2005		
SEIU, Local 790 (H-1 Rescue Paramedics)	24	June 30, 2005		
Sheet Metal Workers, Local 104	45	June 30, 2006		
Stationary Engineers, Local 39	634	June 30, 2006		
Supervising Probation Officers, Operating Engineers, Local 3	22	June 30, 2006		
Teamsters, Local 350	2	June 30, 2006		
Teamsters, Local 853	166	June 30, 2006		
Teamsters, Local 856 (multi-unit)	128	June 30, 2006		
Teamsters, Local 856 (Supervising Nurses)	142	June 30, 2005		
TWU, Local 200 (SEAM multi-unit & claims)	319	June 30, 2005		
TWU, Local 250-A TWU - Auto Service Workers	145	June 30, 2006		
TWU, Local 250-A TWU - Miscellaneous	100	June 30, 2006		
TWU, Local 250-A TWU - Transit Operators	2,113	June 30, 2008		
Union of American Physicians & Dentists	176	June 30, 2006		
Unrepresented Employees	151	June 30, 2005		
e mepresented Employees	30,552 [1]	, 2005		
Budgeted positions do not include SFUSD, SFCCD, or Superior Court personnel.				
Fiscal year 2003-04 is not yet available.				
Source: Department of Human Resources - Employee Relations Division, City and C	County of San Francisco			

### **Risk Management**

The City self-insures the majority of its property, liability and workers' compensation risk exposures. Each year, funds for anticipated claim payments, based on history and outstanding cases expected to be closed in that year, are included in the current budget. The vast majority of the City's insurance is purchased for the Enterprise fund and other departments (SFO, Municipal Railway, Public Utilities Commission, the Port and Convention Facilities). The remainder of the insured program is made up of insurance for General Fund departments required to provide coverage for bond-financed facilities, coverage for art at City-owned museums and statutory requirements for bonding of various public officials.

The City allocates workers' compensation costs to departments according to a formula based on claims, payment history and payroll. Programs are being developed and implemented to lower the workers' compensation costs to the City. These programs focus on accident prevention, investigation and duty modification of injured employees with medical restrictions so they can return to work as early as possible.

### **Retirement System**

The City Employee's Retirement System (the "Retirement System") was established in April 1922 and was constituted in its current form by the 1932 charter. The Retirement System is administered by the Retirement Board consisting of seven members, three appointed by the Mayor, three elected from among the members of the Retirement System, and a member of the Board appointed by the President of the Board, who serves ex-officio as a voting member. To aid in the administration of the Retirement System, the Retirement Board appoints an Actuary and an Executive Director. The Executive Director's responsibility extends to four divisions consisting of Administration, Investment, Retirement Services/Accounting, and Deferred Compensation.

The Retirement System estimates that the total active membership as of June 30, 2003 was 34,158, including 942 vested members and 643 reciprocal members, compared to 33,833 members a year earlier. The total new enrollees for fiscal year 2002-03 was approximately 844. Checks are mailed to approximately 18,135 benefit recipients monthly.

Net assets held in trust for pension benefits by the Retirement System as of June 30, 2003 were \$10,533,013,000 compared to \$10,415,950,000 as of June 30, 2002. As of June 30, 2003, the actuarial accrued liability was \$10,249,896,000, and the actuarial value of assets was \$11,173,636,000, reflecting funding at 109%.

Table A-15 shows Retirement System actual contributions for fiscal years 1999-00 through 2002-03.

### TABLE A-15

CITY AND COUNTY OF SAN FRANCISCO							
Employee Retirement System (000s) Fiscal Years 1999-00 through 2002-03 <sup>[1]</sup>							
Ending	Market Value	Actuarial Value	Pension Benefit	Percent	Employer		
<u>June 30</u>	of Assets	of Assets	<b>Obligation</b>	Funded	Contribution <sup>[2]</sup>		
1999	\$10,868,542	\$8,862,168	\$6,430,740	137.8 %	120,851		
2000	12,931,306	10,076,469	7,258,394	138.8	132,761		
2001	11,246,080	10,797,024	8,371,843	129.0	145,203		
2002	10,415,950	11,102,516	9,415,905	118.0	155,918		
2003	10,533,013	11,173,636	10,249,896	109.0	182,069		
<sup>1]</sup> Fiscal year 2003-04	information is not y	vet available.					
<sup>2</sup> For fiscal years 199	9-00 through 2003-(	)4. the City paid no e	mployer contribution. I	However, based			
on the Retirement Board's Actuarial Valuation for July 1, 2003, employer contributions will resume at 4.48% of covered payroll beginning fiscal year 2004-05.							
	1, 6, 6, 6	,					
Sources: SFERS' and	udited financial state	ements and supplement	ntal schedules June 30,	2003 and 2002.			
SFERS' Actuarial V	aluation report as of	f July 1, 2003 and Jul	y 2002.				

The assets of the Retirement System are invested in a broadly diversified manner including both domestic and international securities. In addition to U.S. equities and fixed income securities, the fund holds international equities, global sovereign debt, domestic real estate and an array of alternative investments including venture capital limited partnerships. The investments are regularly reviewed by the Retirement Board and monitored by an internal staff of investment professionals who are advised by external consultants who are specialists in various areas of investments.

Actuarial valuation of the Retirement System is a joint effort of the Retirement System and an outside actuarial firm employed under contract. A valuation of the Retirement System is conducted each year and an experience study is performed periodically. The latest report was issued in January 2004 as of June 30, 2003.

In November 1980, the voters of San Francisco adopted a change in the method through which the liabilities of the Retirement System are funded. That method is the entry age normal cost method with a level percentage supplemental cost element (supplemental costs to be fully amortized over no more than 20 years). Actuarial gains and losses are amortized over a 15-year period. Assets are calculated based on a 5-year phase-in of realized and unrealized capital gains and losses.

Since fiscal year 1996-97, the City's dollar contribution decreased to zero due to lowered funding requirements as determined by the actuary of the Retirement System. However, starting in fiscal year 2004-05, the City will contribute an estimated \$44.6 million in employer contribution, which is 4.48% of pensionable salary.

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# **APPENDIX B**

# CITY AND COUNTY OF SAN FRANCISCO ECONOMY AND GENERAL INFORMATION

### **Area and Economy**

The corporate limits of the City and County of San Francisco (the "City") encompass over 93 square miles, of which 49 square miles are land, with the balance consisting of tidelands and a portion of the San Francisco Bay (the "Bay"). The City is located on a peninsula bounded by the Pacific Ocean to the west, the Bay on the east, the entrance to the Bay and the Golden Gate Bridge to the north and San Mateo County to the south.

The City is the economic center of the nine counties contiguous to the Bay: Alameda, Contra Costa, Marin, Napa, San Francisco, San Mateo, Santa Clara, Solano and Sonoma Counties (the "Bay Area"). The economy of the Bay Area includes a wide range of industries, supplying local needs as well as the needs of national and international markets. Its major industries include heavy manufacturing, high technology, semi-conductor manufacturing, petroleum refining, biotechnology, food processing and production and fabrication of electronics and aerospace equipment. Non-manufacturing industries, including convention and tourism, finance and international and wholesale trade, are characteristic of the City and are also major contributors to economic activity within the Bay Area.

### **Population and Income**

The City had a population estimated by the State of California (the "State") Department of Finance Demographic Research Unit, at 792,700 as of January 2004, ranking it the fourth largest city in California after Los Angeles, San Diego and San Jose. The table below reflects the population and per capita income of the City and the State between 2000 and 2004.

		POPUL	ATION AN	<b>D INCOME</b>	
			2000 - 20	04	
				San Francisco	California
		City and County	State of	Per Capita	Per Capita
	Year	of San Francisco	<u>California</u>	Income	Income
	2000	785,700	34,385,000	57,414	32,225
	2001	793,700	35,037,000	55,816	32,702
	2002	793,633	35,301,000	54,639	32,989
	2003	789,700	35,612,000	N/A *	33,749
	2004	792,700	36,144,000	N/A *	N/A *
*	Note: Info	ormation not available.	County data a	re compiled from	numerous sources
	by the U.S	. Department of Comm	nerce, Bureau o	of Economic Analy	sis and are
	typically r	eleased with a signification	ant time lag.		
	Sources:	State of California Dep	artment of Fina	ance, Demographie	c and Finance
	Research	Units; U.S. Department	of Commerce	, Bureau of Econor	mic Analysis.

### **Conventions and Tourism**

During the calendar year 2003 approximately 14.3 million people (112,600 average per day) visited the city, generating roughly \$6.0 billion. On average, these visitors spent about \$146 per day and stayed three to four nights.

Hotel occupancy rates in San Francisco averaged 67.9% in calendar year 2003, an increase of 5.0% over the previous year; however, hotel room rates decreased in 2003. Average daily San Francisco room rates for fiscal year 2003 were approximately \$138 per night, down 5.1% from 2002 levels.

Although visitors who stay in San Francisco hotels account for only 36% of total out-of-town visitors, they generated 67% of total spending by visitors from outside the Bay Area. It is estimated that 44% of visitors come to the City are on vacation, 30% are convention and trade show attendees, 25% are individual business travelers and the remaining 1% are en route elsewhere. International visitors make up 36% of all visitors. Approximately 45% of the City's international visitors are from Europe and the United Kingdom, 31% are from Asia, 9% are from Canada, 5% are from Australia and New Zealand, 5% are from Central and South America, 3% are from Mexico, and 2% are from Africa and the Middle East. The following illustrates hotel occupancy and related spending from calendar years 1999 through 2003.

	TY AND COUN an Francisco Ove		
Calendar	Annual Average	Total Visitors Staying in	Total Hotel Visitor and Convention
Year	Hotel Occupancy	Hotels or Motels	Related Spending
1999	80.7%	4,180	3,590,000
2000	81.9%	4,300	4,288,000
2001	67.0%	3,550	3,700,000
2002	65.4%	3,470	3,500,000
2003	67.9%	3,624	3,407,000

According to the San Francisco Convention and Visitor Bureau, as of April 1, 2004, convention business is almost at full capacity at the Moscone Convention Center and is at strong levels at individual hotels providing self-contained convention services. The City completed construction of an expansion to the Moscone Convention facilities in Spring 2003. With the expansion, the Moscone Convention Centers offer over 700,000 square feet of exhibit space covering more than 20 acres on three adjacent blocks.

### Employment

The City has the benefit of a highly skilled, educated and professional labor force. Key industries include tourism, real estate, banking and finance, retailing, apparel design and manufacturing. Emerging industries include multimedia and bioscience. According to the State Employment Development Department, the unemployment rate for San Francisco was 5.6% in August 2004, down from a revised 6.3% in July 2004. This rate is in comparison with an adjusted unemployment rate of 5.8% for California and 6.2% for the nation during the same period.

Total citywide employment peaked at just over 546,861 jobs in 2002, a decrease of 7% from 2001. Based on 2003 estimates, total citywide employment is 533,200 indicating a loss of about 3% of jobs from 2002.

|--|

1,505         96,591         95,599           7,837         97,860         93,726           7,962         16,477         17,438           2,222         122,254         124,882           6         165         65	-	1999	2000	*2001	*2002 (2)	*2003 (2) (3)
7,837         97,860         93,726           7,962         16,477         17,438           2,222         122,254         124,882           6         165         65	Office	211,499	224,167	236,959	213,514	201,492
$\begin{array}{c ccccccccccccccccccccccccccccccccccc$	Retail	97,159	103,508	101,505	96,591	95,599
$\begin{array}{c ccccccccccccccccccccccccccccccccccc$	Industrial	120,922	119,922	107,837	97,860	93,726
<u>6</u> <u>165</u> <u>65</u>	Hotel	19,522	18,862	17,962	16,477	17,438
	Cultural/Institutional	142,064	140,573	122,222	122,254	124,882
5,491 546,861 533,202	Other	30	1,307	6	165	65
	Total	591,196	608,339	586,491	546,861	533,202
00 and earlier	Other	<u> </u>	<u>1,307</u> 608,339	<u> </u>	16 546,86	5
	<sup>[1]</sup> Most recent Employment I	1 2 1				
cation system.				t employment		
	<sup>[2]</sup> 2002 and 2003 Office Lan	d use activity group in	cludes Governmen	t employment.		
•	<sup>[3]</sup> 2003 is an estimate only.					

### **Taxable Sales**

The following annual table reflects a breakdown of taxable sales for the City from 1998 to 2002. Taxable sales information for 2003 taxable sales is not yet available. Total retail sales decreased in 2002 by 23% compared to 2001. When business and personal services and other outlet sales are included, taxable sales decreased by 14% in 2002.

### TABLE B-4

CITY	AND COUN	NTY OF SA	N FRANCIS	SCO	
	Taxable	Sales 1998 -	2002		
		( <b>\$000s</b> )			
	1998	1999	2000	2001	2002 <sup>[</sup>
Retail Stores <sup>[2]</sup>					
Apparel	\$688,770	\$722,597	\$792,508	\$749,391	\$737,39
General Merchandise	832,104	908,704	1,166,524	1,078,664	1,051,122
Drug Stores	172,188	187,630	153,291	149,638	143,99
Food	376,229	392,569	416,735	413,650	403,16
Packaged Liquor	70,885	77,452	81,800	81,705	79,75
Eating/Drinking	1,594,872	1,723,368	1,896,054	1,802,057	1,764,62
Furniture & Appliances	475,003	572,425	637,662	513,618	459,52
<b>Building Materials</b>					
and Farm Implements	260,749	292,107	321,632	313,277	310,11
Automotive	357,924	387,300	456,851	435,787	419,34
Service Stations	272,036	388,696	549,967	454,149	383,76
Other Retail Stores	1,785,928	2,023,242	2,277,432	1,998,450	1,889,14
Retail Stores Total	\$6,886,688	\$7,676,090	\$8,750,456	\$7,990,386	\$7,641,95
Business and					
Personal Services <sup>[3]</sup>	\$921,855	\$1,063,729	\$1,226,650	\$1,107,028	\$1,043,01
All Other Outlets <sup>[3]</sup>	3,460,146	3,596,942	4,112,820	3,357,822	2,904,46
Total All Outlets <sup>[2][3]</sup>	\$11,268,689	\$12,336,761	\$14,089,926	\$12,455,236	\$11,589,44
<sup>[1]</sup> Most recent annual data av	vailable.				
<sup>[2]</sup> See Table B-5. Taxable Sa		argest Cities by	Type of Busine	ss.	
<sup>[3]</sup> See Table B-3. Taxable Sa					
Source: California State B					

### **Building Activity**

Table B-5 shows a summary of building activity in the City for fiscal years 1998-99 through 2002-03, during which time approximately 13,578 total housing units were authorized in the City (both market rate and "affordable housing"). The total value of building permits was \$1.3 billion in fiscal year 2002-03.

		COUNTY OF ding Activity	SAN FRANCI 1999-2003	sco
Fiscal Year	Authorized			
Ended	New	Va	lue of Building Per	mits
June 30	Dwelling Units	<b>Residential</b>	Non-Residential	<u>Total</u>
1999	4,057	\$552,300,771	\$1,924,558,750	\$2,476,859,521
2000	3,357	368,791,123	1,242,879,291	1,611,670,414
2001	3,050	409,427,204	1,850,738,132	2,260,165,336
2002	1,421	289,382,554	1,281,810,827	1,571,193,381
2003	1,693	234,997,191	1,108,463,214	1,343,460,405

### **Banking and Finance**

The City is a leading center for financial activity. The headquarters of the Twelfth Federal Reserve District is located in the City, as are the headquarters of the Eleventh District Federal Home Loan Bank and the regional Office of Thrift Supervision. Wells Fargo Bank, First Republic Bank, Union Bank of California, United Commercial Bank, Bank of the Orient and Charles Schwab & Co., the nation's largest discount broker are headquartered in the City. Investment banks located in the City include Banc of America Securities LLC, Deutsche Banc Alex Brown, Thomas Weisel Partners LLC, and Pacific Growth Equities.

Table B-6 below lists the ten largest employers in the City as of December 2003.

CITY AND COUNTY OI		
Largest Employers in		20
As of Decem	ber 2003	
	Number of	
Employer	Employees	Nature of Business
City and County of San Francisco	28,718	Local government
University of California, San Francisco	8,630	Health services
Wells Fargo & Co. Inc.	7,279	Banks
State of California	7,048	State government
San Francisco Unified School District	6,600	Education
United States Postal Service, San Francisco District	5,295	Mail delivery
AT&T	5,200	Telecommunications
PG&E Corp.	4,700	Energy
SBC Communications Inc.	4,600	Telecommunications
California Pacific Medical Center	3,800	Health care

### **Commercial Real Estate**

According to the 2nd Quarter 2004 Report from Grub & Ellis, the San Francisco office market has had four consecutive quarters of positive net absorption, vacancy declines and indications that rents may increase in the near future. Total vacancy decreased by 0.80% this quarter, down 2.2% points over the last four quarters. Market-wide lease rates kept fairly steady at \$27.86 per square foot for Class A, and \$20.29 per square foot for Class B space.

### **Major Development Projects**

The downtown Union Square area is the City's principal retail area and includes Macy's, Neiman Marcus, Saks Fifth Avenue, Levi's, NikeTown, Disney, Crate and Barrel, Borders Books, Nordstrom, Williams Sonoma and Virgin Records. The recent completion of the Union Square Improvement Project including reconstruction of the Union Square Garage has benefited the area in terms of accessibility. The refurbished Union Square Park is now a hub for activities and events, gatherings, rallies, performances, and art exhibits.

The construction of the Westfield San Francisco Center (including Bloomingdale's) on the site of the former Emporium building between Market Street and Mission Street and 4th and 5th Streets is currently underway.

The estimated cost of this project is \$410 million. The 1.2 million square foot retail, office, and entertainment complex is expected to be completed in 2006. Upon completion, the Westfield San Francisco Center is expected to generate additional economic activity to the developing area resulting in an estimated \$9.7 million in tax revenues. It will provide approximately 1,900 permanent jobs and roughly 1,000 construction jobs.

Another commercial development project planned in the City is the Fillmore Renaissance Center, a mixed-use commercial and residential project at Fillmore and Eddy Streets in the Western Addition area of the City known as the Fillmore Jazz Preservation District. The project will include a Fillmore branch of Oakland's Yoshi's Jazz Club & Restaurant, a soul fusion of restaurants and lounges, approximately eighty condominium units (15% of which are designated "affordable") and a public parking garage.

Development is continuing at the Mission Bay redevelopment project area, portions of which are owned by the City and the Port of San Francisco. The development utilizes 303 acres of land and consists of 6,000 residential units, (28% of which will be affordable units), office and commercial space, 863,637 square feet of retail space, a new public school, 51-acres of parks and recreational areas, and a 500-room hotel. In addition, the University of California is constructing a 2,650,000 square foot biotechnology campus on a 43-acre site in Mission Bay.

The Octavia Boulevard Project, begun in 2003, will be a ground-level six-lane boulevard between Market and Hayes Streets. The redevelopment of this freeway system has opened up approximately 7.2 acres of property to be used for the construction of 750-900 housing units.

Redevelopment of the former Hunters Point Naval Shipyard on San Francisco's southern waterfront is expected to begin in 2005. The 90-acre first phase of development is expected to comprise 1,600 housing units, 300,000 square feet of commercial uses, 34 acres of open space and other community amenities. Future phases of this 500-acre redevelopment effort will include additional residential and commercial development, with a focus on light industrial and research and development uses.

### **Transportation Facilities**

### San Francisco International Airport

San Francisco International Airport ("SFO"), which is owned and operated by the City, is the principal commercial service airport for the San Francisco Bay Area. A five member Commission is responsible for the operation and management of SFO. SFO is located 14 miles south of downtown San Francisco in an unincorporated area of San Mateo County between the Bayshore Freeway (U.S. Highway 101) and San Francisco Bay. According to final data for calendar year 2003 from the Airports Council International (the "ACI"), SFO is one of the largest airports in the United States in terms of passengers. SFO is also a major origin and destination point and one of the nation's principal gateways for Pacific traffic. In fiscal 2003-04, the Airport served over 31 million passengers and handled 552.1 thousand metric tons of cargo.

During fiscal year 2003-04, 56 airlines served SFO with non-stop and one-stop service to 110 cities in the United States, and 23 of these airlines provided service to 62 international destinations.

United Airlines operates one of its five major U.S. hubs at SFO. During fiscal year 2003-04, United Airlines handled approximately 49% of the total enplaned passengers at SFO and accounted for approximately 31% of the SFOs total revenues. On December 9, 2002, UAL Corp. ("UAL"), the parent company of United Airlines, and numerous of its subsidiaries including United Airlines, filed for protection under Chapter 11 of the U.S. Bankruptcy Code. Since the Chapter 11 filing, United Airlines has continued flight operations at SFO and since January 1, 2003 it has remained current with its payments to SFO for rents and landing fees.

The San Francisco Bay Area Rapid Transit District ("BART") extension to SFO opened for full operation on June 22, 2003. The extension creates a convenient connection between SFO and the greater San Francisco Bay Area that is served by BART. An intermodal station in the City of Millbrae provides a direct link to Caltrain offering additional transit options and connection to the southern parts of the Bay Area. Access from the BART station throughout SFO is enhanced by the AirTrain system, a shuttle train that connects airport terminals.

The AirTrain system, which opened for full operation on March 24, 2003, provides transit service over a "terminal loop" to serve the terminal complex and over a "north corridor loop" to serve the rental car facility and other locations situated north of the terminal complex. The AirTrain stations are located at the north and south sides of the International Terminal, Terminals 1, 2 and 3, at the two short-term International Terminal Complex ("ITC") parking garages, on Lot "D" to serve the rental car facility, and on McDonnell Road to serve the West Field area of SFO.

Table B-7 presents certain data regarding SFO for the last five fiscal years.

	SAN FRANCISCO Passenger, Fiscal Years end	Cargo and	Mail Data for	
	Passenger		, 2000 tin ough	
Fiscal year	Enplanements	Annual	Freight and	U.S. and
Ended	and	Percent	Express Air	Foreign Mail
June 30	<b>Deplanements</b>	Change	(Metric Tons)	(Metric Tons)
2000	40,238,576	2.8%	680,051	190,579
2001	38,723,290	-3.8%	621,434	150,538
2002	30,942,135	-20.1%	467,301	93,953
2003	29,165,073	-5.7%	517,410	89,469
	31,054,962	6.4%	472,953	79,154

### Port of San Francisco

The Port of San Francisco (the "Port") consists of 7.5 miles of San Francisco Bay waterfront which are held in "public trust" on behalf of all the people of California. The State transferred, and the City electorate accepted, responsibility for the Port to the City in 1969. The Port is committed to promoting a balance of maritime-related commerce, fishing, recreational, industrial and commercial activities, as well as protecting the natural resources of the waterfront and developing recreational facilities for public use.

The Port is governed by a five-member Port Commission which is responsible for the operation, management, development and regulation of the Port. All revenues generated by the Port are to be used for Port purposes only. The Port receives no operating subsidies from the City, and the Port has no taxing power.

In fiscal year 2002-03, the Port posted a decrease in net assets of \$6.4 million. In the same period, as shown in the table below, the Port properties generated revenues of \$54.5 million.

### TABLE B-8

	PORT OF S	AN FRANCIS	SCO	
FIS	CAL YEARS 200	02 AND 2003 I	REVENUES	
	(	\$000s)		
	FY 01-02	Percentage of	FY 02-03	Percentage of
Business Line	Audited Revenue	2002 Revenue	Audited Revenue	2003 Revenue
Commercial & Industrial Rent	\$32,482	64.3%	\$32,037	58.8%
Parking	7,380	14.6	7,466	13.7
Cargo	3,797	7.5	5,659	10.4
Fishing	1,488	3.0	1,554	2.8
Ship Repair	1,000	2.0	919	1.7
Harbor Services	915	1.8	967	1.8
Cruise	459	0.9	963	1.8
Other Maritime	1,445	2.9	1,413	2.6
Other	<u>1,528</u>	<u>3.0</u>	<u>3,489</u>	<u>6.4</u>
TOTAL	\$50,494	100.%	\$54,467	100.%
Source: Port of San Francisco A	udited Financial State	ments.		

In June 1997, the Port Commission adopted a Waterfront Land Use Plan (the "Port Plan"), which established the framework for determining acceptable uses for Port property. The Port Plan calls for a wide variety of land uses which retain and expand historic maritime activities at the Port, provide revenue to support new maritime and public improvements, and significantly increase public access.

As a result of the finalization of the Port Plan, there are currently several major development projects in negotiation and/or construction including: a mixed use recreation and historic preservation project at Piers 27-31; a hotel development at the corner of Broadway and the Embarcadero; a mixed use historic preservation and reuse of Piers 1½-5; an international cruise and mixed use office/retail complex in the South Beach area of San Francisco that will involve the construction of a condominium tower project, a new cruise terminal, an office and retail development, and a new waterfront park known as Brannan Street Wharf.

A \$100 million renovation of the Ferry Building was completed in 2003. Also completed in 2003 was the development and construction of Rincon Park. The two acre park was a collaborative effort among the Port, the San Francisco Redevelopment Agency and Gap Inc.

An \$18 million project to relocate and expand the Downtown Ferry Terminal and a \$7 million project to provide new berthing and auxiliary facilities for commercial fisherman at Hyde Street Harbor were both completed during fiscal year 2001-02.

### Other Transportation Facilities

The San Francisco Bay is surrounded by nine counties comprising the Bay Area. Although the Bay itself creates a natural barrier for transportation throughout the region, several bridges, highways and public transportation systems connect the counties. The majority of the transportation modes throughout the Bay utilizes San Francisco as a hub, and provides access into the City itself for jobs, entertainment, shopping and other activities. The major transportation facilities connecting the City to the remainder of the region include the Golden Gate and Bay Bridges, the Bay Area Rapid Transit rail line, CalTrain, the Valley Transportation Authority, and the Alameda-Contra Costa, San Mateo, Santa Clara and Golden Gate Transit Districts' bus lines. Public and private companies also provide ferry service across the Bay.

Other transportation services connect the Bay Area to the State, national and global economy. In addition to the San Francisco International Airport, the San Francisco Bay Area is served by two other major airports: the Oakland International Airport in Alameda County, and the San Jose International Airport in Santa Clara County. These airports also serve the Bay Area's air passengers with service to all major domestic cities and many international cities and are important cargo transportation facilities.

The Port of Oakland is an important cargo and transportation facility to the Bay Area as it provides a strong link to the Pacific Rim. The Port of Oakland is served by three major railroads with rail lines and/or connections to the Midwest and beyond.

### Education

The City is served by the San Francisco Unified School District (the "SFUSD"). The SFUSD has a board of seven members who are elected Citywide. Schools within the SFUSD are financed from available property taxes and State, Federal and local funds. The SFUSD operates thirty-five child development centers; seventy-six elementary schools, including sixty-nine K-5 elementary schools, seven K-8 elementary schools, one charter K-5 and one charter K-8 schools, two charter grade 5-8 schools, and five charter grade 9-12 schools; eighteen middle schools (grades 6-8); seventeen senior high schools, including fourteen schools serving grades 9-12, two continuation schools and one independent study alternative high school and various county school services.

### Colleges and Universities

Within the City, the University of San Francisco and California State University at San Francisco offer full four-year degree programs of study as well as graduate degree programs. The University of California, San Francisco is a health science campus consisting of the schools of medicine, dentistry, nursing, pharmacy and graduate programs in health science. The Hastings College of the Law is affiliated with the University of California. The University of the Pacific's School of Dentistry and Golden Gate University are also located in the City. City College of San Francisco offers two years of college-level study leading to associate degrees.

The nine-county Bay Area region includes approximately twenty public and private colleges and universities. Most notable among them are the University of California at Berkeley and Stanford University. Both institutions offer full curricula leading to bachelors, masters and doctoral degrees, and are known worldwide for their contributions to higher education.

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### **APPENDIX C**

### EXCERPTS FROM COMPREHENSIVE ANNUAL FINANCIAL REPORT OF THE CITY AND COUNTY OF SAN FRANCISCO FOR THE YEAR ENDED JUNE 30, 2003<sup>†</sup>

Includes all material listed on the City's Comprehensive Annual Financial Report's Table of Contents through Note 17 of the Notes to Basic Financial Statements. The City's Comprehensive Annual Financial Report may be reviewed on line or downloaded from the City Controller's website at http://www.sfgov.org/controller.

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# CITY AND COUNTY OF SAN FRANCISCO, CALIFORNIA

Comprehensive Annual Financial Report Year ended June 30, 2003



Prepared by: Office of the Controller

Edward Harrington Controller

CITY AND COUNTY OF SAN FRANCISCO	CITY AND COUNTY OF SAN FRANCISCO YEAR ENDED JUNE 30, 2003
COMPREHENSIVE ANNUAL FINANCIAL REPORT	TABLE OF CONTENTS (Continued)
I EAK ENDED JUNE JU, 2003	Page
TABLE OF CONTENTS	Bonds, Loans, Capital Leases and Other Payables
Lage	San Francisco Redevelopment Agency
INTRODUCTORY SECTION	
	(14) Interfund Receivables, Payables and Transfers
	(15) Commitments and Contingent Liabilities
Uganization Uriat	(17) Subsequent Events 120
	Required Supplementary Information:
FINANCIAL SECTION	Employees' Retirement System - Analysis of Funding Progress
Independent Auditors' Report.	California Public Employees' Retirement Systems - Analysis of Funding Progress 124
	Combining Financial statements and supplemental information:
Basic Financial Statements:	Normaige Governmental Funds
Government-wide Financial Statements:	al Funds
Statement of Net Assets 24	
Statement of Activities 26	Balances - Nonmajor Governmental Funds
Fund Financial Statements:	
Balance Sheet - Governmental Funds	
Reconciliation of the Governmental Funds Balance Sheet to the Statement	
01 Net ASSetS	Comprintig Schedule of Revenues, Experiorures, and Crianges in Fund Balances - Budget and Actual - Budget Basis - Special Revenue Funds
Governmental Funds	
	Basis - Special Revenue Funds 149
	Combining Balance Sheet - Nonmajor Governmental Funds - Debt Service
Budgetary Comparison Statement - General Fund	Combining Statement of Revenues, Expenditures, and Changes in Fund Balances - Nonmaior Governmental Findes - Debt Service
	ind
	Balances - Budget and Actual - Budget Basis - Debt Service
	Combining Balance Sheet - Nonmajor Governmental Funds - Capital Project
•	
Statement of Changes in Fiduciary Net Assets - Fiduciary Funds	or Governmental Funds - Capital Project
Notes to the Basic Financial Statements:	
(1) The Financial Reporting Entity	Combining Statement of Net Assets - Internal Service Funds
Summary of Significant Accounting Policies	and Changes in Fund Net Assets -
(3) Reconciliation of Government-wide and Fund Financial Statements	
Budgetary Results Reconciled to Results in Accordance with	Combining Statement of Cash Flows - Internal Service Funds
Generally Accepted Accounting Principles	
Deposits and Investments	
Property Taxes	
(7) Capital Assets	Complianing Statement of Changes in Assets and Liabilities - Agency Funds

CITY AND COUNTY OF SAN FRANCISCO

COMPREHENSIVE ANNUAL FINANCIAL REPORT YEAR ENDED JUNE 30, 2003

# TABLE OF CONTENTS (Continued)

	Page
Capital Assets Used in the Operations of Governmental Funds:	
Schedule by Source	173
Schedule by Function	173
Schedule of Changes by Function	173
STATISTICAL SECTION	
General Governmental Revenues by Source - Last Ten Fiscal Years	176
General Governmental Revenues by Source - Constant Dollar Value - Last Ten Fiscal Years	178
General Governmental Expenditures by Function - Last Ten Fiscal Years	180
General Governmental Expenditures by Function - Constant Dollar Value Last Ten Fiscal Years	182
Property Tax Levies and Collections - Last Ten Fiscal Years	183
Assessed Value of Taxable Property - Last Ten Fiscal Years	184
Property Tax Rates - Direct and Overlapping Governments - Last Ten Fiscal Years	185
Ratio of Net General Obligation Bonded Debt to Net Assessed Value and Net General Obligation Bonded Debt per Capita - Last Ten Fiscal Years	186
Computation of Legal Debt Margin	187
Per Capita Direct Debt	188
Ratio of Annual Debt Service Expenditures for General Bonded Debt to Total General Governmental Expenditures - Last Ten Fiscal Years	188
Debt Service Coverage by Enterprise Revenues - Airport, Port, Clean Water, Municipal Railway, Water, and Hetch Hetchy - Last Ten Fiscal Years	189
Demographic Statistics - Last Ten Fiscal Years	190
Construction, Bank Deposits and Property Value - Last Ten Fiscal Years	190
Principal Taxpayers	191
Miscellaneous Statistics.	192



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CITY AND COUNTY OF SAN FRANCISCO OFFICE OF THE CONTROLLER		City's residential real estate market. Uespite steady construction, including 1,279 new units of housing permitted during fiscal year 2003, a housing strontage persists. The gab between demand and supbly has	contributed to a steadily worsening affordability gap in the City, with homeownership remaining out of reach for most residents and workers. As of June 2003, the median price for an average single family home in San Francisco had increased slightly from the prior year and stood at \$543,000, a level that was affordable by less than 25 percent of the population." As of November 2003, the average assessed valuation in the City stood at \$255,000 for single family homes and \$365,000 for a condominium—both averages than to be lower because the limits on property tax increases under California's Proposition 13 provide incentives for connected that City and property. Partly due to these affordability furdies and market conditions, 65 connected that City and property.	protocol where 68 present own then how any any of the properties of the built and developed in average where 68 present own then however. "Affordable housing continues to be built and developed in the City, funded in part by a \$100 million general obligation bond issue approved by the voters in 1996. During the November 2002 election, however, voters rejected an additional \$250 million bond authorization, and the City is therefore exploring other options for housing construction and purchase programs.	The City's property tax revenue, the single largest source of tax revenue for the City's general fund, has grown in some cases by as much as 12 percent annually over the last five years, reflecting the steady growth in property values and prices during the time period. In fiscal year 2002-2003, this trend softened, with property tax revenues relatively flat vorrell, partly as a result of an increasing number and value of assessment appeals. Trends in other sources of local tax revenue have been more typical of the downturn in the business cycle, with hole room, seles, partly as ar 2002-2001 peak to fiscal year 2001-2002.	Over these last two fiscal years, hotel room lax revenues have exhibited among the most severe downturn, dropping from \$188 million in fiscal year 2000-2001 to \$132 million in fiscal year 2001-2002 and \$127 million in fiscal year 2003-2003. Budgeted growth of five percent is forecast during fiscal year 2003-2004, which would mean revenues commensurate with the level of fiscal year 1996-1997. This trend represents a significant loss of funding for local cultural institutions and general City services which the government has had to absorb since 2001.	At San Francisco International Airport (SFO) passenger traffic continued to decline due to a number of factors including the sluggish economy, the war in irrag and the outlineak of SARS in the Far East. Compared to the war in irrag and the outlineak of SARS in the Far East. Compared to the previous year, passengers using the airport in fiscal year. 2002-2003 decreased by 5.8 percent from 31.6 million to 29.8 million. The Convention and Visitors Bureau estimates that 1.4 million people visited San Francisco in calendar year 2002. a 12.5 percent decrease from the San Francisco in calendar year 2002. a 12.5 percent decrease from the year before. Visitor spending in the City totalled approximately \$5.9	billion for the calendar year, down by 9.2 percent from the 2001 level of \$6.5 billion. <sup>*</sup> In the two years prior to the travel downturn associated with both September 11 and with the contraction in the business cycle, hotel occupancy rates in the City averaged around 80 percent. During fiscal year 2002-2003 this figure	<ul> <li>Source: Newmark, Office Market Report, Second Quarter, 2003</li> <li>Source: San Francisco Quarterly Economic Briefing, April 2003</li> <li>Source: California Association of Reators</li> <li>Source: San Francisco Quarterly Economic Briefing, April 2003</li> <li>Source: U.S. Census Bureau Housing Vacancy Survey Third Quarter 2003</li> <li>Source: San Francisco Convention and Visitor's Bureau</li> </ul>
CITY AND COUNTY OF SAN FRANCISCO OFFICE OF THE CONTROLLER	This CAFR includes the financial activities of the primary government, which encompasses several enterprise activities, as well as all of its component units. Component units include legally separate entities for which the primary government is financially accountable and that have substantially the same board as the Cup or provide services entitiely to the City. For reporting purposes the operations of the San Francisco County Transportation Authority, the San Francisco Parking Authority, and the San Francisco County Transportation Authority, the San Francisco Parking Authority, and the San Francisco Redevelopment Agency and the Transisco Redevelopment Agency and the Treasure Island Development Authority, which are legally separate entities but which have some financial interdependency with the City. For reporting purposes these entities are shown as discretely presented component units.	SAN FRANCISCO'S GOVERNMENT, ECONOMY AND OUTLOOK	San Francisco is the economic and cultural hub of the Bay Area. The county is geographically the smallest in California, occupying just forty-esven square miles of land, but is the most densely populated in the state. The population has grown by approximately six percent over the past ten years, in 791,600 <sup>1</sup> . San Francisco is racially and ethnically diverse, with minority groups combining to represent just over 56 percent of the population and no single group forming a majority.	San Francisco is a charter city, exercising the powers and duties of both a city and county. The elected Mayor of San Francisco serves as the executive, and appoints the heads of most city departments. Many departments are also advised by commissions or boards whose members are appointed either by the Mayor, or, in some cases, by a combination of the Mayor, the Board of Supervisors, and other elected officials include the Accessor Text Officials Control of the Control Officials Control of District Athronev District Athronev District Districts and District	Treasurer, and Sheriff. In November 2000, the event members of the Board of Supervisors were elected by district for the first time since the 1970s. In order to provide for staggered terms of office, a lottery was held which determined that members elected to seals in the City's even-numbered supervisorial districts would serve a two-year initial term, with elections for these seats conducted again in the fall of 2002. All Board of Supervisors seats are now on the cycle of full four-year terms, with elections in even-numbered years.	In 2001 the United States economy contracted for the first time in ten years, with significant losses in the stock market, rising unemployment, and decreasing consumer confidence. With a high concentration of technology and internet comparies, the Bay Area has been hit hard by the economic slowdown. San Francisco lost approximately 65,000 to 75,000 jobs in the current downturn, nearby twice as many as were lost in the area last last significant recession of 1991-1993. <sup>11</sup> Job losses pushed the unemployment rate to a	peak of 7.9 percent in July 2002. By the close of the City's fiscal year in June of 2003, San Francisco's unemployment rate had improved slightly and stood at 7.4 percent, but was still slightly worse than that of Catifornia as a whole at 6.8 percent. <sup>10</sup> While the softening of the technology sector has stalled the local economy, some professional services categories that have long been critical to San Francisco's economy have displayed stability or growth over the last three years. Legal services, publishing, insurance, and securities, after experiencing some job losses, have recovered and improved to the point where these industries together now employ several thousand more people than during the economic peak in 2000.	Downtown office vacancy rates, which decreased steadily for over eight years in the 1990s, dropping below one percent at certain points, have reversed and increased in each of the last two fiscal years. However by the middle of fiscal year 2002-2003 that trend had begun to stabilize and occupancy stood at levels comparable to the mid 1990s, before the run-up associated with the technology boom. At the close of the fiscal year the overall vacancy rate was 17.1 percent, including both direct and sublet space reals have similarly declined from the high point by as much as 73 percent, from an	Source: California Department of Finance Source: United States Census Source: San Francisco Quarterly Economic Briefing, April 2003 Source: Employment Development Department



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CITY AND COUNTY OF SAN FRANCISCO OFFICE OF THE CONTROLLER	CITY AND COUNTY OF SAN FRANCISCO OFFICE OF THE CONTROLLER
averaged 66 percent, a slight increase from the 63 percent rate in fiscal year 2001-2002. Occupancy rates for fiscal year 2003-2004 are projected to improve, as convention business is slated to be stronger.	was completed in October 2002 and opened in 2003, and a second facility, the Genetics Development and Behavioral Sciences Building, was completed in August 2003.
While the economic contraction in the nation and the Bay Area have affected the City's economy, San Francisco overall retains a solid foundation of business and industry diversification. The City's economic base includes national and global companies and locally owned small businesses. San Francisco has large employers ranging from Providian Financial to The Gap, yet the small businesses. San Francisco has large employers ranging from Providian Financial to The Gap, yet the small businesses. San Francisco has large employers ranging from Providian Financial to The Gap, yet the small businesses sector is also strong, with 96 percent of businesses employing fewer than fifty people. <sup>M</sup> San Francisco is a financial and banking center of the West, with the Pacific Stock Exchange, Wells Fargo Bank and Charles Schwab among others headquartered here; in banking activity, San Francisco ranks second only to New York City. The City also functions as a center of world and Pacific Rim trade, with foreign consulates, trade offices, and significant activity in import/export and foreign investment.	San Francisco's water system, including the Hetch Hetchy reservoir, other reservoirs in the Bay Area and the Sierra and network of pipelines, tunnels and other facilities, deliver water to approximately 2.4 million people in the City and surrounding communities. The City's sewer system provides services to residents and businesses within San Francisco. In November of 2002, San Francisco voters approved two ballot measures that position the City's Public Utifities Commission (PUC) to build needed repairs and improvements throughout the system. A \$1.6 billion bond measure, financed by the rates charged to retail water users, together with \$2 billion in additional financing to be provided by the system's wholesale customers, will allow for seismic strengthening, upgrades in water storage systems, and improvements for distribution facilities. The second measure gives the PUC an increased billy to issue revenue bonds for distribution facilities.
MAJOR INITIATIVES AND ACHIEVEMENTS	water and sower ractituses, effectively repeats a sever rate treaze which had been imposed in 1996, and gives the PUC more control over its contracting, employment, and financial management practices. Taken together, these changes give the PUC a significantly improved operating environment and will allow the agency to more effectively meet customer demands for reliable and quality utility services in the years to
A number of significant initiatives, outlined below, are underway in San Francisco that will have a positive effect on the City's economic health and its ability to provide services to residents and businesses.	come. <u>Transportation</u>
Economic Development	The City and the Bay Area's economic health and quality of life are recognized as
San Francisco's new Moscone West Convention Center officially opened in June 2003. The 300,000 square foot addition to the City's convention facilities is located at Fourth and Howard Streets half a block west of the existing Convention Center and next to Yerba Buena Center—a center of downtown activity with theaters, retain restaurants, and open space. The new building offers glass-walled, ight-filled to both is on three levels, movable walls on the second and third floors which can be configured into highly flexible methy, exhibit, tradeshow and classroom space designs, mad a theatte-style area on the third floor which can accommodate up to 7,000 people. Moscone West makes it possible for San accommodate the to 7,000 people. Moscone West makes it possible for San francisco to attract available dates. Confirmed events pooked through 2013 at the new facility are estimated to be worth over	being linked to its capacity to move people and goods efficiently throughout the nine-county area. In December of 2002, the City joined the other members of the regional Metropolitan Transportation Commission (MTC) in launching a new 511 information system providing real-time information and other services such and traffic conditions, transit information, and other services usine and traffic conditions, transit information, and other services usine and traffic conditions, transit information, and other regional efforts including a plot program now underway with five other local transportation systems to implement TransLink, a smart-card system that will eventually be usable on all 21 transportation systems in the greater Bay Area.
\$950 million in direct expenditures in the City.	BART opened four new stations in the summer of 2003 on the San Mateo peninsula south of the City including the station at SFO. The new BART connection provides direct rail service from downtown San
San Francisco's Embarcadero and waterfront were connected to the City in a new way in March 2003 with the reopening of the Ferry Bulling, complete now after a three-year, S00 million preservation effort by the Port of San Francisco. The building has been restored with glass fronts on the eastern side of the building facing the Bay, brick and matche surfaces throughout, and the re-	Francisco and the Bay Area to the Airport for the first time. A trip from downtown to the SFO station takes approximately 30 minutes at a cost of \$4.95. The BART station is connected to all remnials through the AirTrain, SFO's new automated people mover. The \$430 million electronic system runs 24 hours a day on rubber wheels atop a corrorete guideway. Openned in February 2003, AirTrain takes travelers to the passenger terminals and also to Airport parking and rental car lots on its five-mile circuit.
structure of the section of the central risk, over you per only any minimised with values skylights. The first floor tenants, some operational and others still under construction, are primarily producers and vendors of local and gourmet food and	San Francisco continues to invest in its light rail system, the MUNI Metro, which serves the downtown underground along the Market Street corridor, fans out into above ground service in the neighborhoods
wine, plus a number of new bars and restaurants. Prime office space makes up the second floor. The Ferry Plaza Farmer's Market moved back to its traditional	west and south, and includes the historic F-line streetcar service from Castro Street down Market Street and along the Embarcadero bayfront to Fisherman's Wharf. The major expansion project now underway,
ocation in the summer of 2003, taking over the public spaces in front and back of the building on Saturdays and Thursdays. Travelers going to and from the Math. Orthonological North Part Service such that advantages of the restricted Earty Buildings	the Third Street light rail, will link communities in the City's southeast neighborhoods to South of Market, Mission Bay, downtown, and the rest of the Metro system. Construction of Phase 1, which links the 4 <sup>th</sup> and Vision Construction of the Development Controls in strent.
Maint, Cartalizzatireua and vout bay entes are age to taxe availage of the testooms, new plazas, refurbished walkways, lighting and landscaping.	riving surger area or the bagknote cautain section, proceeded in facal year zvozzuow with unverground electricial work in the Mission and Islais Creek areas completed, and a contract for construction of the new \$100 million Metro East, LRV facility avarded, Design has begun for Phase 2, which will eventually build a
Housing and infrastructure development continues in the City's newest neighborhood in Mission Bay, south and east of downtown. Over the 20 to 30 year development period of Mission Bay, the area is projected to create over 31.000 new permanent jobs, and hundreds of ongoing jobs in construction. The Third Street	new subway from 4 <sup>th</sup> and King Streets north into Chinatown/North Beach. During the year, MUNI also completed track and system upgrades on both the L and K light rail lines, improving service to San Francisco City College, the Parkside neighborhood and the San Francisco Zoo among other areas. MUNI
Light Rail being built by the Municipal Railway (MUNI) will serve as the primary transit conduit for the area, which will also include approximately 1,700 affordable housing units, over 50 acres of open space, a new public school, and new Fire and Police station. Construction has been completed on 584 residential units, 27 500 services feet of neishbehood-service resting 285,000 services feet of commercial office space.	delivered a third year of special expanded hours service to the new downtown baseball stadium, PacBell Park, with ridership increasing to approximately 8,000 people on average for home Giants games. A series of information technology improvements at MUNI got underway in fiscal year 2002-2003 including a new maintenance and investivor vester new new conduction and disarch, and expansion of the MerkRus
55,000 square feet of life science research space and other facilities for the University of California San 555,000 square feet of life science research space and other facilities for the University of California San Francisco medical complex. The largest of the planned medical research buildings, UCSF Genentech Hall,	information system—providing expected bus arrival and wait time information for passengers at street stops.
Source: PKF Consulting Source: San Francisco Chamber of Commerce	The challenge of financing local public transit improvements and operations has been met creatively by both government and citizens over the last two fiscal years. New funding has come from two series of tax-
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CITY AND COUNTY OF SAN FRANCISCO OFFICE OF THE CONTROLLER	CITY AND COUNTY OF SAN FRANCISCO OFFICE OF THE CONTROLLER
advantaged public-private leases of MUNI's Breda light rail cars, a fare increase in September 2003 on MuNU for the first time in more than ten wars, and increases to parking meter and garage rates that	Cultural and Recreational Facilities
would for the transit upen in more than ten years, and increases to porting more and source that the international systems, MUNI has been able to balance its budget and avoid service reductions during the current economic downturn. San Francisco voters also approved, in November 2003, a more than twenty-year extension of a one-half cent sales tax which funds transit, congestion management, road repair and other transportation improvements.	The revitalization of the City's Civic Center achieved another significant milestone in March 2003 with the completion and grand opening of the City's Asian Art Museum—Chong Moon Lee Center for Asian Art and Culture. The opening completes an eight-year effort, financed with \$51 million in voter-approved bonds and over \$100 million in reviste office a new home for the Museum's world-renowned collection of
The 1999 Lorma Prieta earthquake resulted in damage to and the eventual demolition of a number of evalued freeways in San Francisco including those along the Embarcadero and in the Hayes Valley area crossing over Market Street. The last of these demolitions was completed in the spring of 2003, with the ramps to Fell Street and the north Mission area being razed in preparation for construction of the new Octavia Boulevard. Octavia Street will be widened to a four lane two-way roadway respected by a central	marry 15,000 pieces representing cultures throughout Asia. The City's former Main Library, a 1917 Beaux Arts building, has been transformed into 40,000 square feet of galleries, educational and conservation space, while preserving historically significant architecture and features of the original building. The new facility more than doubles the number of objects from the collection that can be displayed, and includes a café, museum store, and terrace overlooking a refurbished public promenade on Fulton Street facing the new Main Library.
median, and flanked on either side by a one-way street with on-street parking. Work along the medians, roadway, and sidewalks will include installation of new traffic signals, light fixtures, tree plantings, and benches. The intent of the new boulevard, which will begin construction in 2004, is to provide a smooth transition of vehicle travel from local streets to arterials, and from those arterials to the remaining portion of the elevated new Central Freeway. Also among the street improvements in the City during the year was completion of a project to underground utilities, build streetscape improvements, and resurface the road along the major commercial and residential corridor on Ocean Ave.	Construction at the Conservatory of Flowers was nearing completion at the end of fiscal year 2003. A gala re-opening was held in September 2003 for the unique 1878 Victorian building (see cover photo). The building is the oldest glass and wood conservatory in the United States, housing a collection of 1500 specimens of rare and endangered species, including cantivorous plants and a world-famous orchid specimens of rare and endangered species, including cantivorous plants and a world-famous orchid shattered over 40 percent of the glass paras and destroyed thousands of plants. The meticulous shattered over 40 percent of the glass paras and destroyed thousands of plants. The meticulous restoration of the Conservatory required expecilized expertise to re-use the original redwood and glass
<u>Housing, Health and Safety</u> San Francisco's \$100 million Affordable Housing and Home Ownership Bond Program, approved by the	building materials. The total project cost was over \$25 million, including \$15 million in private donatons raised by the Friends of Recreation and Parks, a non-profit partner to the City's Recreation and Park Department. An ongoing collaboration between the two organizations will continue to raise funds and consists the Conservation:
voters in 1996, combined with federal; state and other funding that the City has been able to leverage, successfully developed approximately 2,200 units of housing and beds in group housing, and assisted approximately 250 low and moderate-income households to become first-time homebuyes. Significant affordable housing projects completing construction during the year include Rich Sorro Commons (100 units of family rental housing). An additional 71 units of family rental housing), and Bayview Commons (30 units of family rental housing). An additional 71 units of family rental housing, and Bayview Commons for special needs housing). An additional 71 units or beds were rehabilitated in four developments for special needs housing, including pueseholds that were formerly homeless and/or living with HIV/AIDS. The Treasure Island Homeless Development initiative or formsing for homeless families getting underway base in San Francisco Bay, with renovation of 84 units of housing for homeless families getting underway in April 2002.	operate the Conservatory. Golden Gate Park's other public and arts institutions also saw significant events during the year. Demolition of the old DeYoung Museum structures and site preparation for the new building was completed, and construction is underway for a scheduled opening in 2005. Across the concourse, the City's Academy of Sciences downow site. The temporary location will house and display the fish and other natural history collections while the new Academy, supported by a bond issue, is built on the Golden Gate Park site for a 2008 opening.
The majority of the individuals assisted by the City's affordable housing programs are considered at higher risk for homelessness and eviction—households headed by women, families with children, and seniors, with few other opportunities to become homeowners in San Francisco. As noted above, however, voters rejected a proposal for a second, \$250 million affordable housing bond in November 2002, and the City is currently exploring other ways to fund affordable housing efforts.	A two-year, \$16 million renovation of the City's 27-hole municipal golf complex at Harding Park was completed in July 2003, with the course re-opened to the public in August. The project was funded with California Resource Bonds, and an innovative fee structure will keep play affordable for local residents. The renovation respects the 1925 design of the original course, while adding burkers and e-contoured surfaces. Added yardage on the course enhances Harding's ability to host professional golf events. The contracted contex contracted is a balance of the original course, while adding burkers and e-contoured surfaces. Added yardage on the course enhances harding's ability to host professional golf events. The context of the context in the relating's ability to host professional golf events.
Groundbreaking was formally held in November 2003 for the new Laguna Honda complex, the City's project to rebuild existing hospital facilities, build supportive care housing and provide a complete continuum of long-term heathcare services. Financed by general obligation bonds, tobacco settlement	From the refurbished courses in October 2005. Other improvements include a new driving range and the refurbished courses in October 2005. Other improvements include a new driving range and maintenance facility. The Harding Park Golf Courses will also serve as a home base for the San Francisco First Tee Program, a youth golf and life skills teaching project.
runds and supportiential medicatio polyneria, the new begins house involves the second sorties and environmental, seismic, and technological standards. The projects Environmental Impact Reports and community consultation processes were substantially completed in 2002, however community outreach and update efforts continue throughout construction of the project. Trenching and utility installation is currently underway, and construction activities will ramp up in early 2004.	In February 2003, the City opened Rincon Park, a new two-acre park and public open space along the San Francisco waterfront. Stretching 1,000 feet from the foot of Folsom Street, the park has new lawns, landscaping, seating along architectural walls, a waterfront promenade and a sculpture, Cupid's Span, by artists Claes Oldenburg and Coosje van Bruggen, framing views of San Francisco Bay, Travin, Boroth
With improvements made to San Francisco's 911 and wireless phone carrier systems, cell phone users gained faster access to emergency services as of July 2002. The City's 911 Center can now receive emergency calls directly from the user instead of having them routed through the California Highway Patrol, becoming the first city and county in the State to achieve this milestone. A second stage of this effort will implement changes giving the City better location information from cell phones, allowing tracking of calls where the user cannot or does not give an accurate location for emergency response.	and beyond. The park joins another significant completion in the knooth Polit-South beach Redevelopment Area, of China Basin Park, located along McCovey Cove south of Pacific Bell Park. China Basin Park is a collaborative project of the Port, Redevelopment Agency, other local agencies and private funders, and the Giants, who constructed facilities including landscaping, historical markers and picnic areas. The Giants will maintain the area until 2010, when it will be turned back over to the Port of San Francisco for maintenance.

CITY AND COUNTY OF SAN FRANCISCO OFFICE OF THE CONTROLLER	<ul> <li>A consistent proportion of residents—almost half of survey respondents, choose "fair" in assessing how well local government provides services overall.</li> <li>Residents of the southeastern part of San Francisco feel the least safe in their neighborhoods, and experience more crime than residents of other areas of the City. They are also less satisfied with the City's parks, MUNI, street conditions, and overall local governmenter provimance.</li> </ul>	<ul> <li>Choosing among key services on a question related to the City budget, survey respondents are most willing to protect funding for fire/emergency medical services and health services. They are most willing to cut funds for street cleaning and parks and recreation. Those with household incomes of less than \$50,000 per year express more support for funding health and human services than higher-income residents.</li> </ul>	OTHER FINANCIAL INFORMATION Internal Controls	In developing and evaluating the City's accounting system, consideration is given to the adequacy of internal accounting controls. Internal accounting controls are designed to provide reasonable, but not absolute, assumance regarding: (1) the safeguarding of assets against loss from unauthorized use or disposition; and (2) the reliability of intancial records for preparing financial statements and maintaining accountability for assets. The correlato of the evaluation of costs and benefits requires should not exceed the barefits likely to be derived; and (2) the evaluation of costs and benefits requires stimutes and judgments by management. All internal accounting control evaluations occur within the above framework. We believe that the City internal accounting control evaluations occur within the above provide reasonable assurance of proper recording of financial transactions.	Budgetary Process	The City's budget is a detailed operating plan, which identifies estimated costs and results in relation to estimated revenues. The budget includes: (1) the programs, projects, services, and activities to be carried	on during the fiscal year; (2) the estimated revenue available to finance the operating plan; and (3) the estimated spending requirements of the operating plan. The budget represents a process where policy	decisions by the Mayor and Board of Supervisors are made, implemented, and controlled. Note 2(c) to the basic financial statements summarizes the budgetary roles of various City officials and the timetable for their various budgetary actions according to the City Charter.	Pension Trust Fund Operations The City has a defined benefit retirement plan (Employees' Retirement System) in which a substantial maiority of full-time employees participate. The plan's most recent actuarial calculations, as of July 1,	2002, estimate the plan is 118% funded.	<b>Cash management</b> The City's pooled deposits and investments are invested pursuant to policy established by the Treasurer working with the City's Treasury Oversight Committee. The City's investment policy seeks the preservation of capital, liquidity and yield, in that order of priority. The policy addresses soundness of financial institutions holding our assets and the types of investments permitted by the California Government Code. The earned yield for the fiscal year 2002-2003 was 2.77%. The Employees' Retirement System and the Redevelopment Agency deposits and investments are maintained outside the City Treasury and follow policies established by their respective governing boards.
CITY AND COUNTY OF SAN FRANCISCO OFFICE OF THE CONTROLLER	A June 1997 bond issue of \$48 million, added to more than \$25 million in private donations, funded extensive infrastructure improvements to sections of the San Francisco Zoo which opened in the summer of 2003. The construction moves the main entrance of the Zoo to its westermost end, with entrances from Stoat Boulevard and the Great Highway, with a new visitor center, café, secured parking lot, new central walkway, Lemur Forest exhibit, and art installations throughout the Zoo through a program sponsored by the San Francisco At Commission. Further Zoo exhibit and infrastructure improvements are planned and scheduled for opening in 2003 and 2004.	Neighborhood parks, playgrounds, and other facilities are being built and renovated with a general obligation bond and the extension of the City's Open Space Fund, approved by voters in 2000. Play areas, gardens, clubhouses, tennis courts, benches and ballfields were built or upgraded in faccal year 2002.2003 at sites all across the City including at the South Sunstet Playground, Koshland Park, Excelsion Playground, an including fruit trees, vegetable plots and pathways, and serving as an outdoor classroom for Schoolchildren and visitors.	A \$105.9 million bond program approved by the voters in November 2000 to improve San Francisco's branch libraries continued its work in 2003 with the acquisition of sites for the Glen Park, Ingleside, Visitacion Valley and Portola Branch Libraries and planning and design work for renovation of an additional thirteen branch libraries. Plans are in place and ground will be broken shortly for construction of the new Mission Bay Branch Library which will be part of a multi-use building including senior housing through an innovative project coordinated with the Redevelopment Agency. The Library successfully laurched a new innovative project coordinates the multi-use building including varcessfully laurched a new innovative project coordinates the multi-use building including including senior housing through an innovative project coordinates due multi-use building including through an innovative project coordinates the modules the moline community information and referrals. and	many other electronic tools, culminating a three-year process to replace and upgrade this vital public service. Improvements that had been recommended in a Post-Occupancy Evaluation of the new Main Library were completed and the Library is developing plans for additional improvements including a redesign of the first floor service areas and opening up for public use of nearly 18,000 square feet of floor space currently housing back-office functions. A newly purchased building in the South of Market area will serve as the Library's Support Services Center.	In the spring of 2003, the City, through the Controller's Office, conducted its eighth annual Citizen Survey.	A total of 1,519 San Franciscans were surveyed, providing their optimons or recreation programs and parks, libraries, public transportation (MUNI), streets, public safety, general City performance and budget priorities.	The 2003 survey results show that:	<ul> <li>MUNI's ratings are the best of any year since the survey has been conducted. Citizen ratings of the system's timeliness and reliability have improved the most, with 41% positive ratings in 2003, up from only 15% in 1999.</li> </ul>	<ul> <li>Public safety ratings improved, with San Franciscans reporting feeling safer walking alone in their neighborhoods in 2002 and 2003 than they did in any year from 1997- 2001.</li> </ul>	<ul> <li>Survey respondents report visiting the City's libraries and parks, and participating in recreation programs, more frequently than in the previous year.</li> </ul>	<ul> <li>45 percent of respondents rate the pavement condition of the streets in their neighborhood as "good" or "very good," whereas only 29 percent feel favorably about the pavement condition of City streets overall. Both neighborhood and citywide ratings of street quality are better than they were two years ago.</li> </ul>

#### <u> Risk Management</u>

With certain exceptions, it is the policy of the City not to purchase commercial insurance against property or liability risks. Instead, the City believes it is more economical to manage its risks internally and set satie funds as needed for estimated current claim settlements and unfavorable judgments through amual appropriations and supplemental appropriations. The City maintains limited coverage for certain facilities, primarily property of the San Francisco International Airport, Port of San Francisco, Municipal Raliway, Hetch Hetchy, Water Department, Moscone Convention Center and at at City-owned museums. Additionally, various types of liability insurance coverage are maintained by the City for the Port and the Airport. The City is self-insured to marking the claims payment history (experience) and payroll costs (exposure) are considered when calculating the claims payment history (experience) and payroll costs (exposure) are considered when calculating the claims liabilities and workers' compensation outstanding liabilities for each department. The City is self-insurance program is reviewed amutally in the budget process. The claims liabilities and workers' compensation liabilities for each department. The clays insurces for insurances for grant is reviewed amutally in the budget process. The claims liabilities and workers' compensation liabilities for each department.

#### INDEPENDENT AUDIT

The City's Charter requires an annual audit of the Controller's records. These records, represented in the Comprehensive Annual Financial Report, have been audited by a consortium haded by the nationally comprehensive annual Financial Report, have been audited by a consortium haded by the nationally recognized certified public accounting firm, KPMG LLP. The consortium also includes Calvin Louie CPA (representing a separate consortium from more associated Asian CPA Firms), Lamorena and Chang CPAs. Yano and Associates, and Rodriguez, Perez, Delgado & Co. CPAs. The various enterprise funds, the Health Service System, the Employees' Retirement System, the San Firancisco County Transportation Authority and the Redevolopment Agency have been separately audited. The Independent Auditor's Report on our current financial statements is presented in the Financial Section.

### **CERTIFICATE OF ACHIEVEMENT**

The Government Finance Officers Association of the United States and Canada (GFOA) awarded a Certificate of Achievement for Excellence in Financial Reporting to the City for its Comprehensive Annual Financial Report (CAFR) for the fiscal year ended June 30, 2002. This was the twenty-first consecutive year (fiscal years ended June 30, 1982 – 2002) that the City has achieved this prestigious award. In order to be awarded as Certificate of Achievement, a government must publish an easily readable and efficiently applicable legal requirements.

A Certificate of Achievement is valid for a period of one year only. We believe our current report continues to meet the Certificate of Achievement Program's requirements and we are submitting it to the GFOA to determine its eligibility for another certificate.

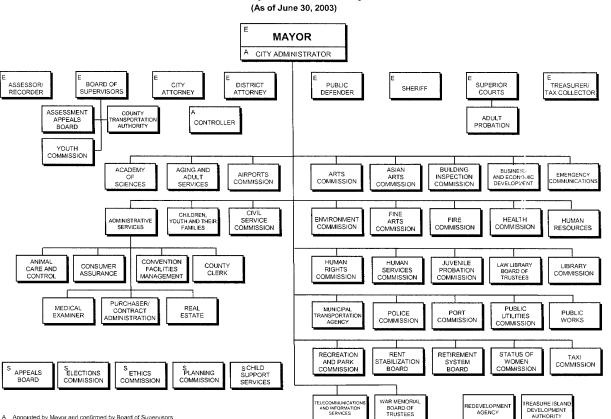
#### ACKNOWLEDGMENTS

I would like to express my appreciation to the entire staff of the Controller's Office whose professionalism, dedication and efficiency are responsible for the preparation of this report. I would aspoil is to thank KPMG LLP for their invaluable professional support in the preparation of the CAFR. Finally, I want to thank the Mayor and the Board of Supervisors for their interest and support in planning and conducting the City sifting the City financial operations.

Respectfully submitted,

Edward Harrington Controller

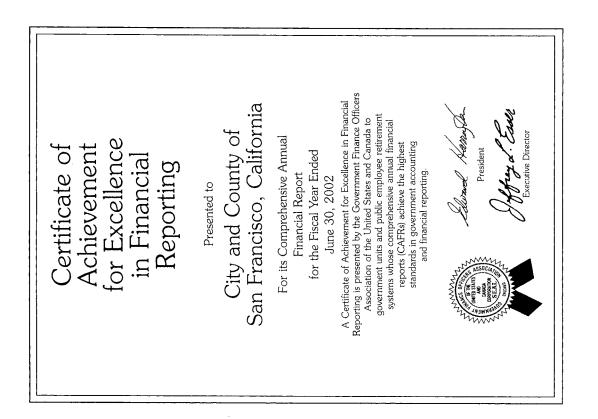
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San Francisco City and County Government

A E S Appointed by Mayor and confirmed by Board of Supervisors Elected

Shared - appointed by various elected officials



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# CITY AND COUNTY OF SAN FRANCISCO

### List of Principal Officials As of June 30, 2003

#### ELECTED OFFICIALS

Willie L. Brown, Jr. Matt Gonzalez	Tom Ammiano Chris Daly	Bevan Dufty Tony Hall	Fiona Ma Sophie Maxwell	Jake McGoldrick Gavin Newsom	Aaron Peskin	Mabel Teng	Dennis J. Herrera Terence Hallinan	Jeff Adachi	Michael Hennessey	Donna J. Hitchens	ousan Leal
Mayor Board of Supervisors: President	Supervisor	Supervisor Subervisor	Supervisor Supervisor	Supervisor Supervisor	Supervisor	Supervisor Assessor-Recorder	City Attorney	Public Defender	Sheriff	Presiding Judge	Treasurer

### APPOINTED OFFICIALS

City Administrator	Controller
Adminis	Controller
City	Con

#### William L. Lee Edward Harrington

# DEPARTMENT DIRECTORS/ADMINISTRATORS

Administrative services Animal Care and Control	Consumer Assurance	Convention Facilities Management	County Clerk	Medical Examiner	Purchaser – Office of Contract Administration	Real Estate	Academy of Sciences	Adult Probation	Aging and Adult Services	Airports Commission	Appeals Board
--	--------------------	----------------------------------	--------------	------------------	---	-------------	---------------------	-----------------	--------------------------	---------------------	---------------

Darryl Burton Carl Friedman David Frieders Jack Moerschbaecher Nancy Alfaro Boyd G. Stephens, M.D. Judith Blackwell Steve Legnitto J. Partrick Kociolek, Ph. D. Armando Cervantes Darrick Lam John Martin Robert Feldman

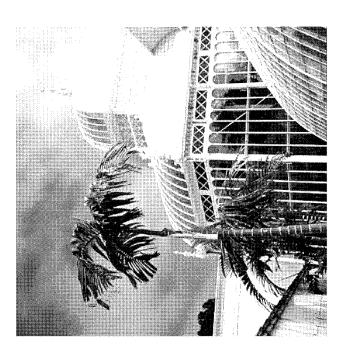
# CITY AND COUNTY OF SAN FRANCISCO

# DEPARTMENT DIRECTORS/ADMINSTRATORS-(Continued)

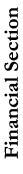
Asian Arts Commission	
uilding Inspection Commission	Emily Sano
and of Supervisors	
Assessment Appeals board	-
County Iransportation Autriority	
Business and Economic Development	
Child Support Services	
ildren, Youth and Their Families	
Civil Service Commission	Kate Favetti
ections Commission	
Emergency Communications	_
hics Commission	Ť
vironment Commission	
ne Arts Commission	_
re Commission	Mario Trevino
alth Commission	_
Human Resources	
Human Rights Commission	
iman Services Commission	Trent Rohrer
Juvenile Probation Commission	
w Library Board of Trustees	
Library Commission	Susan Hildreth
Municipal Transportation Agency	_
Municipal Railway	
Department of Parking and Traffic	-
Planning Commission	
lice Commission	
Port Commission	
blic Utilities Commission	
Public Works	
ecreation and Park Commission	
ent Stabilization Board	·
tirement System Board	-
atus of Women Commission	
Superior Court	-
xi Commission	Naomi Little
Telecommunications and Information Services	
Mar Memorial Board of Trustees	Elizabeth Murrav

# DISCRETELY PRESENTED COMPONENT UNITS

Marcia Drean		Annemarie Conroy
	Kedevelopment Agency	Treasure Island Development Authority







- Independent Auditors' Report
  Management's Discussion and Analysis
  Basic Financial Statements
- Notes to the Financial Statements
  Required Supplementary Information

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Three Embarcadero Center San Francisco, CA 94111

### Independent Auditors' Report

The Honorable Mayor Gavin Newsom The Honorable Members of the Board of Supervisors City and County of San Francisco, California: We have audited the accompanying financial statements of the governmental activities, the business-type activities, the aggregate discretely presented component units, each major fund, and the aggregate remaining fund information of the City and County of San Francisco, California (the City), as of and for the year ended June 30, 2003, which collectively comprise of the City's basic financial statements as listed in the table of contents. These financial statements are the responsibility of the City's management. Our responsibility is to express opinions on these financial statements based on our audit. The prior year partial and summarized comparative information has been derived from the City's 2002 financial statements and, in our report dated November 27, 2002, we expressed unqualified opinions on the respective financial statements of the governmental activities, the business-type activities, the aggregate discretely presented component units, each major fund, and the aggregate remaining fund information. We conducted our audit in accordance with auditing standards generally accepted in the United States of America. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are firee of material misstatement. An audit includes examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements. An audit also includes assessing the accounting principles used and significant estimates made by management, as well as evaluating the overall financial statement presentation. We believe that our audit provides a reasonable basis for our opinions.

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, the business-type activities, the aggregate discretely presented component units, each major fund, and aggregate remaining fund information of the City and County of San Francisco, California, as of June 30, 2003, and the respective changes in financial position and cash flows, where applicable, thereof for the year then ended in conformity with accounting principles generally accepted in the United States of America.

The management's discussion and analysis and schedules of funding progress, on pages 3 through 21 and 124, respectively, are not a required part of the basic financial statements but are supplementary information required by accounting principles generally accepted in the United States of Amarica. We have applied certain limited procedures, which consisted principally of inquiries of management regarding the methods of measurement and presentation of the required supplementary information. However, we did not audit the information and express no opinion on it.

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Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the City's basic financial statements. The introductory section, combining and individual nonmajor fund financial statements, and statistical tables are presented for purposes of additional analysis and are not a required part of the basic financial statements. The combining and individual nonmajor fund financial statements have been subjected to the auditing procedures applied in the audit of the basic financial statements aken as whole. The inroductory section and statistical tables have not been subjected to the auditing procedures applied in the audit of the basic financial statements taken as whole. The inroductory section and statisticial tables have not been subjected to the auditing procedures applied in the audit of the basic financial statements and, accordingly, we express no opinion on them.

TEMG IP

January 30, 2004

# MANAGEMENT'S DISCUSSION AND ANALYSIS

This section of the City and County of San Francisco's (the City) Comprehensive Amual Financial Report presents a narrative overview and analysis of the financial activities of the City for the fiscal year ended June 30, 2003. We encourage readers to consider the information presented here in conjunction with additional information that we have furnished in our letter of transmittal.

### FINANCIAL HIGHLIGHTS

- The assets of the City exceeded its liabilities at the close of the most recent fiscal year by \$5.61 billion (net assets). Of this amount, \$277 million (unrestricted net assets) may be used to meet the government's ongoing obligations to citizens and creditors.
- The government's total net assets decreased by \$93 million, or 1.6 percent, during the fiscal year. While there were increases in the City's capital assets, they were offset by decreases in non-capital asset categories largely related to decreasing investment returns and the City's budgetary use of fund balances and reserves.
- As of June 30, 2003, the City's governmental funds reported combined ending fund balances of \$883 million. Approximately 18 percent of this total amount, \$158 million, is unreserved fund balance available for spending at the government's discretion within the purposes specified for the City's fund. Unreserved fund balance for governmental funds has dropped by approximately 44 percent from the prior year amount of \$283 million due to decreases in taxes, fees, service charges and other revenues and the City's related use of fund balances.
- At the close of the fiscal year, unreserved fund balance for the general fund was \$44.7 million or 2.3 percent of total general fund expenditures of \$1.95 billion. The general fund's unreserved fund balance dropped by approximately 67 percent from the prior year amount of \$136.7 million due to decreases in local tax and other revenues compared to budget and the City's consequent use of fund balance and reserves to fund operating expenses.
- A Charter amendment passed in 1999 required the integration of San Francisco's Parking and Traffic function into the Municipal Transportation Agency in fiscal year 2003. As a result, approximately \$36.8 million in debt and \$28.9 million in capital assets were transferred from governmental to business-type activities.
- The City's total long-term debt including all bonds, loans, and commercial paper, decreased by \$31.6 million, less than one percent, during the fiscal year. Key factors were scheduled retirement of general obligations and lease revenue bond debt, retinding of current debt, and minimal issuance of new obligations. The City issued \$803 million in refunding of current market, retire outstanding the year to take advantage of favorable interest areas in the current market, retire outstanding commercial paper and higher interest rate interest mass in the current market, retire outstanding on the Water Program enterprises, and lower debt service payments. During the fiscal year, \$42 million in certificates of a farticipation were issued to provide for the construction of new Juvenile Probation facilities, and \$20 million in genet obligation bonds were issued to find ongoing construction in the Branch Library Improvement Program and to continue work on new facilities at the San Francisco Zoo.
- The City's revenues from local tax sources including hotel, sales, utility, business and parking taxes were less than budget estimates during fiscal year 2003. Business and construction eartivity remained weak and affected the fees and service charges collected by the City. Investment earnings also dropped sharply relative to fiscal year 2002 due to continued low interest rates and lower cash balances. Early in fiscal year 2003, these revenue factors were evaluated together with projections of continued economic weakness in fiscal year 2004 and anticipated cuts in state funding, and measures were taken to decrease spending. City management reduced general fund operating expenses by approximately \$182 million from budgeted levels in order to improve San Francisso's position at the end of fiscal year 2003 and provide for an improved unreserved fund balance available for the fiscal year 2004 budget.

# **OVERVIEW OF THE FINANCIAL STATEMENTS**

This discussion and analysis are intended to serve as an introduction to the City's basic financial statements. The City's basic financial statements comprise three components: (1) **Goventument-vide** financial statements, (2) **Fund** financial statements, and (3) **Notes** to the financial statements. This report also contains other **supplementary** information in addition to the basic financial statements themselves. These various clements of the Comprehensive Annual Financial Report are related as shown in the graphic below.

# Organization of City and County of San Francisco Comprehensive Annual Financial Report

INTRODUCTORY SECTION		+	Management's Discussion and Analysis		Fund Financial Statements		Governmental Proprietary Fiduciary	Funds Funds Funds	Balance Statement of	Sheet net assets Statement of	Statement of Statement of fiduciary	revenues, revenues, net assets	expenditures, expenses, and	and changes in changes in fund	fund balances net assets Statement of	Budgetary Statement of changes in	comparison cash flows fiduciary	statement net assets	Notes to the Financial Statements	Required Supplementary Information Other Than MD&A	Information on individual non-major funds and other supplementary	information that is not required	+	STATISTICAL SECTION	
Introductory	Section		Managem	Government-	wide Financial	Statements	Gor		Statement of	net assets	Stu	Financial F	Section	and	fun	Statement of B	activities co		Notes to	Required Suppleme	Information on individi	infor		Statistical Statisticae Statis	Section
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The overview section	e detail.
The following figure summarizes the major features of the financial statements.	below also describes the structure and contents of each of the statements in more

_	Government-	Fur	Fund Financial Statements	its
	wide Statement	Governmental	Proprietary	Fiduciary
Scope	Entire entity (except fiduciary funds)	The day-to-day operating activities of the City for basic governmental services	The day-to-day operating activities of the City for business-type enterprises	Instances in which the City administers resources on behalf of others, such as employee benefits
Accounting basis and measurement focus	Accrual accounting and economic resources focus	Modified accrual and current financial resources measurement focus	Accrual accounting and economic resources focus	Accrual accounting and economic resources focus; except agency funds do not have measurement focus
Type of asset and liability information	All assets and liabilities, both financial and capital, short-term and long-term	Current assets and liabilities that come due during the year or soon thereafter; capital assets and long-term tiabilities	All assets and liabilities, both financial and capital, short-term and long-term	All assets held in a frustee or agency capacity for others and all liabilities
Type of inflow and outflow information	All revenues and expenses during year, regardless of when cash is received or paid	Revenues for which cash is received during the year or soon thereafter; expenditures when goods or services have been received and the related hability is due and payable	All revenues and expenses during year, regardless of when cash is received or paid	All additions and deductions during the year, regardless of when cash is received or paid

### **Government-wide Financial Statements**

The government-wide financial statements are designed to provide readers with a broad overview of the City's finances, in a manner similar to a private-sector business.

The statement of net assets presents information on all of the City's assets and liabilities, with the difference between the two reported as net assets. Over time, increases or decreases in net assets may serve as a useful indicator of whether or not the financial position of the City is improving or deteriorating. The **statement of activities** presents information showing how the City's net assets changed during the most recent fiscal year. All changes in net assets are reported as soon as the underlying event giving rise to the change occurs, regardless of the timing of related cash flows. Thus, revenues and expenses are reported in this statement for some items that will only result in cash flows in future fiscal periods, such as revenues pertaining to uncollected taxes and expenses pertaining to earned but unused vacation and sick leave. Both of the government-wide financial statements distinguish functions of the City that are principally supported by taxes and intergovernmental revenues (governmental activities) from other finterions that are intended to recover and intergovernmental revenues (governmental activities) from other finterions that are activities). The governmental activities of the City include public protection, public works, transportation and commerce, human welfare and neighborhood development, community health, culture and recreation, general administration and finance, and general city resoluting praking). The business-type activities of the City include an airport, public transportation systems (including parking), water and power operations, an acute care hospital, a long-term care hospital, sever operations, and a produce market.

The government-wide financial statements include not only the City itself (known as the primary government), but also a legally separate redevelopment agency, the San Francisco Redevelopment Agency (RDA) and a legally separate development authority, the Treasure Island Development Authority (TIDA), for which the City is financially accountable. Financial finformation for these component units is reported separately from the financial information presented for the primary government. Included within the governmental activities of the government-wide financial statements are the San Francisco County Transportation Authority and San Francisco Finance Orthone financial statements are the San Francisco Fundo francisco Finance Orthone financial statements are the San Francisco Fundo francisco Finance Orthone financial statements are the San Francisco Fundo francisco Finance Orthone financial statements are the San Francisco Fundo francisco Finance Orthone financial statements are the San Francisco Fundo financial of the primary government because of their government-wide financial these component units are blended with the primary government because of their governmente or financial relationships to the City.

#### Fund Financial Statements

The fund financial statements are designed to report information about groupings of related accounts which are used to maintain control over resources that have been segregated for specific activities or objectives. The City, like other state and local governments, uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements. All of the funds of the City can be divided into the following three acteories governmental funds, proprietary funds, and fiduciary funds. **Governmental funds.** Governmental funds are used to account for essentially the same functions reported as governmental activities in the government-wide financial statements.-i.e. most of the City's basic star errepticd in governmental funds. These statements, however, focus on (1) how cash and other financial assets can readily be converted to available resources and (2) the balances left at year-end that are available for spending. Such information may be useful in determining what financial resources are available in the near future to finance the City's programs.

Because the focus of governmental funds is narrower than that of the government-wide financial statements, it is useful to compare the information presented for governmental funds with similar information presented for governmental activities in the government-wide financial statements. By doing so, readers may better understand the long-term inpact of the governmental statements and decisions. Both the governmental fund balance sheet and the governmental fund statement of revenues, expenditures, and changes in fund balances provide a reconciliation to facilitate this comparison between governmental funds and governmental funds and governmental funds and governmental funds and governmental activities.

The City maintains several individual governmental funds organized according to their type (special revenue, debt service, capital projects and permanent funds). Information is presented separately in the governmental fund balance sheet and in the governmental fund is revenue, and changes in fund balance sheet and in the governmental fund is remaining the remaining governmental funds are combined into a single, aggregated presentation. Individual fund data for each of the normajor governmental funds is provided in the form of combined statement to statement of the normaly and the advector of the general fund, which is considered to be a major fund. Data from the remaining governmental funds are combined into a single, aggregated presentation. Individual fund data for each of the normajor governmental funds is provided in the form of combined statements elsewhere in this report.

The City adopts an annually appropriated budget for its general fund. A budgetary comparison statement has been provided for the general fund to demonstrate compliance with this budget.

**Proprietary funds.** Proprietary funds are generally used to account for services for which the City charges customers—either outside customers, or internal units or departments of the City. Proprietary funds provide the same type of information as shown in the government-wide financial statements, only in more detail. The City maintains the following two types of proprietary funds:

• Enterprise funds are used to report the same functions presented as business-type activities in the government-wide financial statements. The City uses enterprise funds to account for the

operations of the San Francisco International Airport (Airport), Port of San Francisco (Port), Water Department (Water), Hetch Hetchy Water and Power (Hetch Hetchy), Municipal Transportation Agency, Laguna Honda Hospital, General Hospital Medical Center, and Clean Water Program (Clean Water), all of which are considered to be major funds of the City.

Internal Service funds are used to report activities that provide supplies and services for certain City programs and activities. The City uses internal service funds to account for its fleet of vehicles, management information services, printing and mail services and for lease-purchases of equipment by the San Francisco Finance Corporation. Because these services predominantly governmental rather than business-type functions, they have been included within governmental activities in the government-wide financial statements. The internal service funds are combined into a single, aggregated presentation in the proprietary fund financial statements. Individual fund data for the internal service funds is provided in the form of combining statements elsewhere in this report. benefit •

Fiduciary funds. Fiduciary funds are used to account for resources held for the benefit of parties outside the City. The City employees' pension and health plans, the external portion of the Treasurer's office investment pool, and the agency funds are respond under the fiduciary funds. Since the resources of these funds are not available to support the City's own programs, they are not recleted in the government-wide financial statements. The accounting used for fiduciary funds is much like that used for proprietary funds.

### Notes to the Financial Statements

The notes to the financial statements provide additional information that is essential to a full understanding of the data provided in the government-wide and fund financial statements.

### **Required Supplementary Information**

In addition to the basic financial statements and accompanying notes, this report presents certain required supplementary information concerning the City's progress in funding its obligation to provide pension benefits to its employees.

#### **Combining Statements**

The combining statements referred to earlier in connection with non-major governmental funds, internal service funds, and fiduciary funds are presented immediately following the required supplementary information on pensions.

## GOVERNMENT-WIDE FINANCIAL ANALYSIS

This is the third year that the City has presented its financial statements under the new reporting model required by the Governmental Accounting Standards Board Statement No. 34 (GASB 34), Basic Financial Statements – and Management's Discussion and Analysis (MD&A) – for State and Local Governments. Two years of financial information in the GASB 34 format are presented.

#### June 30, 2003 (in thousands) Net Assets

	Govern	Governmental	Busine	Business-type		
	activ	activities	activ	activities	Ľ	Total
	2003	2002	2003	2002	2003	2002
Assets:						
Current and other assets	\$ 1,535,643	\$ 1,535,643 \$ 1,806,132	\$ 1,975,760	\$ 1,975,760 \$ 2,158,248	\$ 3,511,403	\$
Capital assets	2,208,191	2,041,451	8,421,571	8,185,824	10,629,762	10,227,275
Total assets.	3,743,834	3,847,583	10,397,331	10,344,072	14,141,165	14,191,655
Liabilities:						
Long-term liabilities outstanding	1,824,809	1,877,327	5,551,011	5,392,934	7,375,820	7,270,261
Other liabilities	606,203	495,235	547,507	721.128	1,153,710	1,216,363
T.44-1 [1-1:06	0101010	7 377 567	6 008 518	6 114 0G7	8 529 530	8 486 624
	7101104'7		200000	10051110		
Net assets:						
Invested in capital assets,						
net of related debt.	983,834	887,667	3,273,449	3,115,392	4,257,283	4,003,059
Restricted	594,938	717,879	482,551	546,019	1,077,489	1,263,898
Unrestricted.	(265,950)	(130,525)	542,813	568,599	276,863	438,074
Total net assets	\$ 1,312,822	\$ 1,475,021	\$ 4,298,813	\$ 4,230,010	\$ 5,611,635	\$ 5,705,031

#### Analysis of Net Assets

As noted earlier, net assets may serve as a useful indicator of a government's financial position. For the City, assets exceeded liabilities by \$5.61 billion at the close of the current fiscal year.

(e.g. land, buildings, and equipment), less any related outstanding debt used to acquire those assets. The City uses these capital assets to provide services to citizens; consequently, these assets are not available for future spending. Although the City's investment in its capital assets is reported net of related debt, it should be noted that the resources needed to repay this debt must be provided from other sources, since the capital assets themselves cannob b liquidated for these liabilities. The largest portion of the City's net assets (76 percent) reflects its investment of \$4.26 billion in capital assets

An additional portion of the City's net assets, \$1.08 billion (19 percent) represents resources that are subject to external restrictions on how they may be used. The remaining balance of unrestricted net assets, \$277 million (five percent) may be used to meet the government's ongoing obligations to citizens and creditors. The proportion of net assets represented by these two categories together (24 percent) has dropped from the prior year's aggregate of 30 percent both due to increases in capital assets and expenses. At the end of the current fiscal year, the City is able to report positive balances in all three categories of net assets for the government as a whole, as well as for the business-type activities. For the governmental activities, unrestricted net assets have a deficit of \$266 million related in part to \$120 million in debt from general obligation bonds for the San Francisco Unified School District which is recorded with no corresponding

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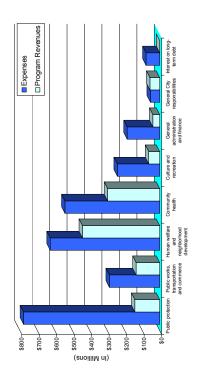
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	Governmental activities	mental ties	Busine activ	Business-type activities	Total	tal
1	2003	2002	2003	2002	2003	2002
Revenues Program revenues: Charges for services	\$ 318,880	\$ 348.898	\$ 1.577.851	\$ 1,479,232	\$ 1.896.731	\$ 1.828.130
Operating grants and contributions Capital grants and contributions	809,670 46,029	781,767 58,394	164,257 204,751	282,059 251,747	973,927 250,780	1,063,826 310,141
General revenues: Droverty taves	GPG REP	607 703			696 958	607 703
Business taxes.	276,651	274,848			276,651	274,848
Other local taxes	450,677	444,590	'		450,677	444,590
Interest and investment income	26,332 196,496	70,597 115,943	50,215 188,446	63,530 85,425	76,547 384,942	134,127 201,368
Total revenues.	2,811,593	2,792,740	2,185,520	2, 161,993	4,997,113	4,954,733
Public protection	\$ 778,710	\$ 717,552			778,710	717,552
and commerce	287,910	317,778			287,910	317,778
neighborhood development	626,306	586,188	'	'	626,306	586,188
Community health	542,480	493,856	'	1	542,480	493,856
Culture and recreation	242,398	246,620	'		242,398	246,620
General administration and finance	186,144	156,770	'	•	186,144	156,770
General City responsibilities	53,026	55,551	'		53,026	55,551
Unallocated Interest on long-term	77 8 77	77 335			77 877	77 335
Airport	'	-	641.036	599.335	641.036	599.335
ransportation.	1	'	628,180	528,725	628,180	528,725
Port	'	'	61,074	58,694	61,074	58,694
Water	'	'	186,579	165,362	186,579	165,362
Power.	'	'	95,427	113, 754	95,427	113,754
Hospitals.	1	1	561,673	525,045	561,673	525,045
Sewer			153,845	159,896	0193,501	968'6GL
carages/market	1	1	120	32,2/4	55	32,2/4
lotal expenses	2,794,801	2,651,650	2,328,708	2, 183,085	5,123,509	4,834,735
before special items and transfers.	16, 792	141,090	(143,188)	(21,092)	(126,396)	119,998
Special items.	- 1120 0011	-	33,000	- 005 101	33,000	
	(1/0,331)	124,333	66,000	124,399		110.000
Utarige in the assets	(102,139) 1,475,021	1,458,330	4,230,010	4,126,703	(30, 390) 5,705,031	5,585,033
Net assets at end of year	\$ 1,312,822	\$ 1,475,021	\$ 4,298,813	\$ 4,230,010	\$ 5,611,635	\$ 5,705,031

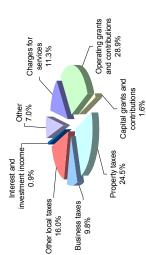
### Analysis of Changes in Net Assets

The City's net assets overall decreased by \$93 million during the current fiscal year. These decreases are discussed in the government and business-type activities discussion below, and are primarily a result of flat and decreasing revenues from some tax sources and from fees and services charges, and the use of balances to fund expenses, particularly for governmental activities. Governmental activities reported a decrease in net assets during the fiscal year, while the business-type activities reported less of an increase in net assets during the fiscal year, while the business-type activities reported less of an increase in the previous year. Transfers from governmental to business activities increased over the prior year, to \$179 million, due in part to the Charter-required integration of the City's Parking and Traffic function, a governmental activity in fiscal year 2002, into the Municipal Transportation Agency, an enterprise activity, in fiscal year 2003.

# Expenses and Program Revenues - Governmental Activities



## Revenues By Source - Governmental Activities



Governmental activities. Governmental activities decreased the City's net assets by \$162 million, accounting for all of the aggregate loss. Key factors of this decrease are as follows:

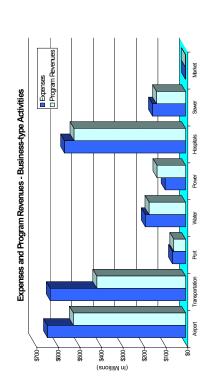
Interest and investment income dropped by approximately \$44 million or 63 percent during the year
due to a decrease in the average yield of City pooled investments from 4.14 percent to 2.77 percent,
and to lower cash balances available for investment. Interest and investment income's proportion of
overall revenues for governmental activities dropped from 2.5 percent in fiscal year 2002. It of
percent in 2003. In addition to the overall weakness in equity markets, because the City's investments
are concentrated in Treasury Bills and Notes and other short-term instruments, the Federal Reserve's
interest are usual as of the end of the fiscal year for governmental activities were down by
with the City Treasury as of the end of the fiscal year for governmental activities were down by
approximately 32 percent from fiscal year 2002, from over 51 billion 05714 million.

- Governmental activities' net assets have decreased in large part due to the use of reserves for budgetary purposes across all program areas. Fund balances in governmental funds decreased by 3566 million during fiscal year 2003. The majority of the City's governmental funds also had operating expenses in excess of revenues during the fiscal year.
- The continued weakness in the local and California economies during fiscal year 2003 kept revenues from most local arx sources either flat or decreasing from the prior year. Hotel, sales, business, and utility users taxes grew between one and two percent from the prior year, though at less than budgeted levels. Fees and service charges which fund governmental activities dropped by ten percent in the aggregate from the prior year.
- Property tax revenue, which grew by more than ten percent in each of the last two fiscal years offsetuing weak or decreasing income from other sources, wast lath in fiscal year 2005, decreasing by S11 million or two percent in governmental activities. San Francisco's real estate market has largely held its value with a consequent rise in the assessed value of property, and the City continues to improve its ability to issue supplemental tax bills within a shorter time period following the sale of a property. However, tax revenue from these gains is reduced in part in 2003 by a higher proportion of the tax roll, approximately 18 percent as of June 30, being under appeal than in previous years. As a result the City's estimated assessment appeals reserve is also higher.
- In fiscal year 2003, in accordance with a Charter amendment, the City transferred its Parking and Traffic Department from governmental to business activities. As a result, approximately \$36.8 million in debt and \$28.9 million in capital assets were transferred from governmental to business activities.
- Operating grants and contributions increased by \$28 million, or approximately four percent, largely related to increases in federal grants for health programs and federal funding for community development.
- Governmental activities showed an increase in capital assets related to projects in the culture and recreation programs including completions at the Asian Art Museum, Moscone West Convention Center, parks and libraries which increased the value of facilities, improvements, and infrastructure, while reducing onstruction in progress.

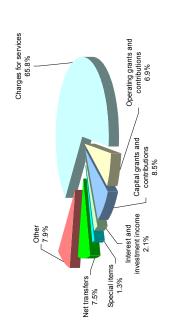
For the most part, increases in expenses paralleled increases in the cost of living in the San Francisco Bay Area and growth in the demand for government services. However, the City's spending in some program areas increased at greater rates notably in Public Protection where the City had both scheduled labor rate increases and greater security program costs than in the prior year. General Administration and Finance also showed an increase in expenses in part through City's business tax. The City's General Fund subsidy transfer to the Municipal Transportation Agency as required by the Charter increased by approximately 25 percent, from \$94 million in 2002 to \$143 million in 2003. In addition, the transfers that the City makes each year to help finance the operations of the San Francisco General Hospital and Laguna Honda Hospital enterprises increased by the percent in the aggregate from \$101 million in 2003. It is addition to 2013. The hospitals' improved proportion of patients covered by Medicare, Medi-Cal or other insurers, and increases in reimbursement rates have allowed them to recover a rising share of the cost of service in 2002 and 2003, however the cost of non-terimbursed them to costs associated with the competitive market for nursing skills in California and scheduled raises under City labor agreements.

The charts on the previous page illustrate the City's governmental expenses and revenues by function, and its revenues by source. As shown, public protection is the largest function in expense (28 percent). followed by human welfare and neighborhood development (22 percent) and community health (19 percent). General revenues such as property, business, and asles taxes are not shown by program, but are effectively used to support program activities citywide. For governmental activities overall, without regard to program, operating

grants and contributions are the largest single source of funds (28.9 percent), followed by property taxes (24.5 percent) and other local taxes (16 percent). These ratios are substantially similar to 2002, with the notable exception as noted above of interest and investment income, which dropped in 2003 related to the City's decreased rates for its investment and relatively lower eash balances available to invest.







Business-type activities. Business-type activities increased the City's net assets by \$68.8 million, reducing the overall decrease in net assets to \$93 million. Key factors of this increase are as follows:

The Municipal Transportation Agency's net assets overall increased by \$116.5 million, primarily due to increases in the total value of equipment with the acquisition of new rolling stock including 13 additional

alization of 9 million of ing Garages o increased the subsidy me, capital er state and
light rail vehicles, 96 electrical trolley coaches, and 95 motor coaches, and to capitalization of infrastructure investments, primarily the L-line light rail line improvements. In addition, 549 million of this increase is due to the integration of the Department of Parking and Traffic and the Parking Garages Fund into MTNI's operating revenues rose by approximately 32 million due to increased advertising and net passenger revenues, and it received an approximately 37 million increase in the subsidy advertising and net passenger revenues, and it received an approximately 37 million increase in the arbitist contributions from Federal and State agencies, and non-operating revenues, which include other state and federal grants as well as parking fees and fines.
and 95 motor coa ail line improvemer- ent of Parking and e by approximately an approximately g decreases occurr n-operating revenue
trolley coaches, a y the L-line light ra- on of the Departme- ting revenues rost ting revenues rost tes, and it received Fund. Offsetting e agencies, and noi- s and fines.
s, 96 electrical stments, primarily te to the integratic MUNI's opera MUNI's opera t passenger revenu : City's General n Federal and Starl
light rail vehicles, 96 electrical trolley coo infrastructure investments, primarily the L-line this increase is due to the integration of the D Fund into MTA. MUNI's operating reven advertising and net passenger revenues, and it transfer from the City's General Fund. C contributions from Federal and State agencies, federal grants as well as parking fees and fines.

- Laguna Honda Hospital's net assets overall increased by \$19 million largely related to increases in the
  value of construction in progress associated with the new hospital complex now underway, and including
  the receipt of an additional approximately \$21 million in cash from tobacco settlement monies. San
  Francisco's tobacco settlement receipts are primarily used for contract costs and debt service for the
  Laguna Honda Replacement Project. Both Laguna Honda and San Francisco'G eneral Hospitals
  experimented an increase in revenues of five and three percent respectively, with Laguna Honda's
  linked in part to increased Medi-Cal reimbursement rates for skilled nursing facilities.
- Hetch Hetchy, which operates the City's water storage and power generating facilities in the Sierra Nevada Mountains, increased total net assets by \$73 million partly as a result of a legal settlement from energy companies paid in the form of generating facilities (gas turbine generators) recorded as capital assets. In fiscal year 2003 Hetch Hetchy renegotiated contracts for purchasing power and in general benefited from the normalization of the highly volatile electricity market that affected California during the prior fiscal year. The cost of purchasing power dropped by 34 percent, for a savings in operating costs of approximately \$22 million, and total expenses for the enterprise dropped by over 16 percent.
- San Francisco International Airport's net asset decrease of \$50 million is partly attributable to its major capital assets being depreciated on a straight-line basis over an average of 30 years, while principal retirement of debre scalates over time. During fiscal year 2003, depreciation expense exceeded the principal retirement of outstanding deb by \$56 million. In fiscal year 2003, the Airport's accumulated costs for a project to configure a new tunway that had previously been recorded as a capital asset were instead ercognized as an expense, in the amount of \$37 million. The cash transfer from the Airport's accumulated City's General Fund has been reduced in the last two fiscal years \$25 million in fiscal year 2001 to \$17.8 million in fiscal year 2002, the Earbord year 2001 to \$17.8 million in fiscal year 2002, the Period.
- The Clean Water Department's net assets decreased by \$15.6 million, approximately 1.6 percent, during the year. Approximately \$14 million in available revenues were used to find capital expenditures during the year, resulting in a decrease in unrestricted net assets of approximately 22 percent. The department also retice 3394 million in outstanding bonds with the use of new bond issues at lower rates and approximately \$300 million in available debt service reserve funds. The Water Department's net assets also decreased by \$333 million overall, less than one percent, due to use of revenues to fund capital expenditures during the year, offset by increases in capital assets due to improved debt management.

As shown in the charts on the previous page, the two largest of San Francisco's business-type activities—the San Francisco International Airport and the Municipal Transportation Agency each had total expenses over \$600 million. These three enterprises long-term and acute care hospitals together recorded expenses or tover \$500 million. These three enterprises together made up almost 80 percent of the total business activities. For all of the business-type activities, as in prior years, charges for services provide the langest hane of revenues at 65 8 percent. In 2003, Other Revenues increased to 7.9 percent of the total business activities. For all of the business-type activities, as in prior years, charges for services provide the largest hane of percent in 2002 because of increasing other income to a number of the enterprises, most notably the Athport's similarly, a Federal grant to the Port of San Francisco for security assessment. Capital grants and contributions, which are to primarily received by the Municipal Railway, made up the next largest source of revenue at 8.5 percent, though the amount is received by the enterprises in 2003 dropped significantly as a share of revenue from MUNI. Operating grants received by the enterprises in 2003 dropped significantly as a share of revenue from

12.3 percent to 6.9 percent due in part to a decrease in State sales tax support to the Municipal Railway as a result of economic conditions. The proportion of business activity revenue overall which is attributable to net transfers has increased from 5.4 percent in 2002, to 7.5 percent in 2003, as noted above due to the increases in the hospital subsidy transfers, and to the integration of Parking and Traffic with the Municipal Transportation Agency.

## FINANCIAL ANALYSIS OF THE CITY'S FUNDS

As noted earlier, the City uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements.

#### **Governmental Funds**

The focus of the City's governmental funds is to provide information on near-term inflows, outflows, and balances of resources that are available for spending. Such information is useful m assessing the City's financing requirements. In particular, unreserved fund balance may serve as a useful measure of a government's net resources available for spending at the end of the fiscal year. Types of Governmental funds reported by the City include the General Fund, Special Revenue Funds, Debt Service Funds, Capital Project Funds, and the Permanent Fund.

As of the end of the current fiscal year, the City's governmental funds reported combined ending fund balances of 5883 million, a decrease of 3566 million in comparison with the prior year. As noted previously, the decrease represents the City's budgetary use of reserves in both general and special revenue funds, liquidation of encumbrances, and reductions in carry-forward funds in fiscal year 2003. Approximately \$157 million of the combined ending fund balance in the governmental funds constitutes unreserved fund balance, which is available for spending at the City's discretion within the purposes specified for the City's funds. The remainder of fund balance is reserved to indicate that it is not available for new spending because it has already been committed, (1) to liquidate existing contrasts and purchase orders (\$322 million), (2) to fund continued programs or projects in future fiscal periods (\$228 million), (3) to pay debt service (\$34 million), and (4) for a variety of other purposes (\$92 million). Revenues for governmental funds overall totaled approximately \$2.81 billion in the fiscal year ended June 30, 2003, which represents an increase of approximately one percent from the fiscal year ended June 30, 2002. Expenditures for governmental funds, totaling \$3.08 billion, increased by approximately four percent from the fiscal year ended June 30, 2002. In the aggregate, expenditures for governmental funds exceeded revenues by approximately \$173 million, or approximately 10 percent.

The general fund is the chief operating fund of the City. At the end of the current fiscal year, the unreserved fund balance of the greatral fund was 544.7 million, while total fund balance was 19.6.5 million. Total fund balance decreased in the City's general fund by \$184 million during the fiscal year mainly due to continued decreases in revenues, sepocially local taxes increasing expenses from the prior year, and to consequent use of fund balance and other reserves. These factors were partly offset by management controls on general fund expenditures put in place early in the fiscal year. Overall, the general fund's performance resulted in revenues in excess of expenditures in the fiscal year. Overall, the general fund's performance resulted in revenues are considered.

As a measure of the general fund's liquidity, it may be useful to compare both unreserved fund balance and total fund balance to total fund expenditures. For 2003, unreserved fund balance represents 2.5 precent of total general fund expenditures of \$1.95 billion, while total fund balance represents ten percent of that same amount. For 2002, the general fund expenditures of and balance represents ten percent of that same amount. So 13.19 billion, and the total fund balance represents ten percent of the sependitures of \$1.91 billion, and the total fund balance represents ten percent of total expenditures of \$1.91 billion, and the total fund balance represents ten percent of total expenditures of \$1.91 billion, and the total fund balance represented approximately 20 percent of expenditures. These positions

#### **Proprietary funds**

The City's proprietary fund statements provide the same type of information found in the government-wide financial statements, but in more detail.

At the end of the fiscal year, the unrestricted net assets for the San Francisco International Airport were \$291.7 million, the Water Department \$139.9 million, the Hetch Hetchy Project \$83.7 million, the Clean Water Program \$52.5 million, the Port of San Francisco \$43.7 million, and the San Francisco Market Corporation \$6.5 million. Three propriatry funds had deficits in unrestricted net assets—the Municipal Transportation Agency million. Three propriatery funds had deficits in unrestricted and San Francisco General Hospital had deficits in unrestricted and San Francisco General Hospital had deficits in unrestricted net assets—the Municipal Transportation Agency mailton. Three proprints of \$1.5 million and the San Francisco General Hospital had deficits in unrestricted net assets of \$1.7 million.

The total growth in net assets for the enterprise funds was \$68.8 million. Factors concerning the finances of these funds have been addressed previously in the discussion of the City's business-type activities. In particular, the Municipal Transportation Agency's net assets increased with the integration of the Parking and Traffic Department, and with the acquisition of capital assets increased with the integration of the Parking and decrease in the assets increased with the integration of the Parking and articular, the Municipal Transportation Agency's net assets increased with the integration of the Parking and Traffic Department, and with the acquisition of capital assets including new rolling stock. The Airport's decrease in net assets is related to its major capital assets being depreciated on a straight-line basis voter an average of 30 years, while principal retirement of debt escalates over time, and to the write-off of costs related to the maway project from capital assets.

The following table shows actual revenues, expenses and results of operations (excluding capital contributions and expenses) for the current fiscal year in the City's proprietary funds (in thousands):

	Rev Ope	Operating Revenues	e a	Operating Expenses	ō = -	Operating Income (Loss)	_ 9 % <u>ñ</u>	Non- Operating Revenues (Expense)	and	Capital contributions and Special Items	두는	Interfund Transfers	0 - 4	Change In Net Assets
Airport	ŝ	500,116	\$	447,006	ю	53,110	\$	(106,833)	69	20,678	69	(16.823)	÷	(49.868)
Water		170,253		167,523		2,730		(5,986)		,		•		(3,256)
Hetch Hetchy.	-	132, 190		95,410		36,780		3,400		33,000		•		73,180
Municipal Transportation Agency	-	155,656		622,667		(467,011)		214,910		162,712		205,928		116,539
General Hospital	.,	312,347		407,336		(94,989)		73,085		•		16,636		(5,268)
Clean Water		134,745		129,177		5,568		(21,133)		•		•		(15,565)
Port		54,467		58,758		(4,291)		(2,855)		726		•		(6,420)
Laguna Honda Hospital.		16,781		152,302		(35,521)		678		20,635		33,110		18,902
Market Corporation.		1,296		878		418		-		'		(59,860)		(59,441)
Total	<b>64</b> 1	1.577,851	\$ 2	2,081,057	ъ	(503,206)	ŝ	155,267	6	237,751	\$	178,991	s	68,803

#### Fiduciary Funds

The City maintains fiduciary funds for the assets of the San Francisco Employees' Retirement System and Health Scruce System, and manages the investment of monies held in trust to benefit public services or employees. As of the end of fiscal year 2003, the net assets of the Retirement System and Health Service System totaled \$10.6 billion, representing an increase of \$1.17 million in total net assets since June 30, 2002. The change is primarily related to employer contributions to the fund and to the stabilization of the market value fund's net assets totaled \$224 million, with a decrease in reasets on the prior fiscal year of \$76.6 million, resulting from withdrawals and distributions to external participants to the fund.

### **General Fund Budgetary Highlights**

The City's final budget differs from the original budget in that it contains carry-forward appropriations for various programs and projects, and supplemental appropriations approved during the fiscal year. In fiscal year 2003, significant supplemental appropriations approved for the Police Department (84.2 million) and Sheriff's Department (8495,000) for overtime and other personnel costs associated with the cost of large antiward demonstrations in the City and, in the case of the Police Department, with workers compensation costs. The Department of Elections received an additional \$2.4 million in appropriations to move forward with implementing a voter-mandated ranked-eboics voling system and related vote education. Appropriations were also increased for the Trial Courts (\$1.2 million) for the increased cost of indigent defense cases where the also increased for the Trial Courts (\$1.2 million) for the increased cost of indigent defense cases where the also increased for the Trial Courts (\$1.2 million) for the increased cost of indigent defense cases where the also increased for the Trial Courts (\$1.2 million) for the increased cost of indigent defense cases where the also increased for the Trial Courts (\$1.2 million) for the increased for the Trial Courts (\$1.2 million) for the increased for the Trial Courts (\$1.2 million) for the increased for the Trial Courts (\$1.2 million) for the increased for the Trial Courts (\$1.2 million) for the increased for the Trial Courts (\$1.2 million) for the increased for the Trial Courts (\$1.2 million) for the increased for the Trial Courts (\$1.2 million) for the increased for the Trial Courts (\$1.2 million) for the increased for the Trial Courts (\$1.2 million) for the increased for the Trial Courts (\$1.2 million) for the increased for the Trial Courts (\$1.2 million) for the increased for the trial courts (\$1.2 million) for the increased for the trial courts (\$1.2 million) for the increased for the trial courts (\$1.2 million) for the increased for the trial courts (\$1.2 milli

During the year, actual revenues and other resources lagged budgetary estimates by \$134 million. The majority of this amount is attributable to local taxes—specifically the horel, sales, utility, business and parking taxes where actual performance was less than estimates, and to reduced programmatic service charge collections. In addition, transfers to the General Fund were 533 million less than estimates due to a reduction in the funds transferred from the San Francisco General Hospital Fund to the General Fund for the City's participation in the State cost-sharing program among county hospitals. There is no net loss to the General Fund as a result of the hospital transaction since expenses were also reduced. Budgetary shortfalls were offset in part by receipts greater than estimates in property taxes allocated to the General Fund, general government service charges and subvention of federal health and social services funds.

Differences between the final budget and the actual (budgetary basis) resulted in a \$182 million decrease in total charges to appropriations. This is primarily due to the following factors:

- Budgetary reserves of \$78.3 million for various programs and payments that had been anticipated and included in the budget were not used due to management restrictions on spending and were able to be liquidated at the close of the fiscal year.
- A decrease in expenditures by the Department of Public Health of approximately \$37.9 million, primarily
  associated with a reduction in the local match requirement for the State hospital cost-sharing program noted
  above (SB 855 Medi-Cal disproportionate share program). This decrease is non-program related and does
  not result in service reductions.
- A decrease in expenditures by the Human Services Department of approximately \$22.6 million related to
  reduced costs under programs such as wage augmentation programs and childcare subsidies. These
  expense reductions are partly offset by decreases in the Federal and State funds that San Francisco is able
  to claim under these programs.
- A decrease in expenditures of approximately \$2.3 million in the Mayor's Office Grants for the Arts
  program resulted from hotel tax revenue and consequent grant activity less than the budgeted level.
- Expenditures less than budgeted by the Fire Department of approximately \$2 million related to fewer retirements than had been anticipated, and the resulting decrease in the required recruitment, Fire Academy training classes, and hiring expenses need to fulfill the Department's personnel needs.

projects. The Clean Water Program completed sewer replacement projects at eight sites within the City for a capital asset addition of $S4.9$ mullion, and upgrade projects at the Southeast Treatment Plant for $S1.7$ million.	<ul> <li>Hetch Hetchy Water and Power increased net capital assets by \$42 million, including completed improvements to its San Jose Pipeline at a value of \$6,6 million, and approximately \$3 million in road repairs in the Southfork area. As noted previously, Hetch Hetchy recorded as capital assets approximately \$33 million for the value of four gas turbine generator sets that the City will receive as part of a settlement of a lawsuit against certain energy companies (see Note 11 to the Financial Statements).</li> </ul>	<ul> <li>Capital asset increases of approximately \$4 million at the Port of San Francisco were recorded in fiscal year 2003. The Port carried out construction and repairs at Pier 48, at Pier 43 and at the wharf area and public access to Pier 3. At Pier 48, the work included fire danage repairs, seismic strengthening, and electrical upgrades, and will allow the Port to begin leasing this facility again in fiscal year 2004.</li> </ul>	<ul> <li>The Airport showed an overall decrease of \$41 million or one percent in capital assets (net of depreciation) during 2003. As noted previously, the Airport reduced capital assets during the year by recognizing costs associated with the runway reconfiguration project as an expense. Final completion of some additional projects under the Near Term Master Plan Program also occurred during fixed year 2003. The Plan includes new parking facilities, roadways, runway improvements, and the new International Terminal and was substantially completed in 2001 with the Airport reporting al 5 percent increase in capital assets that year. In 2003, the Bay Area Rapid Transit (BART) station at SFO and the Air Train (people mover) were put into service providing direct rail service to the Airport from downow San Fransico, for the East Bay and the new northole are indexed by the Day and the area rough during the and was readed or the first.</li> </ul>	and the Pennisula for the first time. Unfor explicit asset completions during the year include an arcrait taxiway and bypass construction, and a field lighting raceway system.	<ul> <li>Capital assets in governmental activities under facilities and improvements increased by \$433 million due to completion of work on the Moscone Center West facility, the Asian Art Museum, and other public works, libraries, and recreation and park sites.</li> </ul>	For government-wide financial statement presentation, all depreciable capital assets were depreciated from acquisition date to the end of the current fiscal year. Fund financial statements record capital asset purchases as expenditures.	For governmental activities, no net infrastructure assets were recorded from fiscal year 2001-the first year of presentation in the GASB 34 format, because the historical costs did not meet the threshold established by GASB. Beginning in fiscal year 2002, newly completed projects were capitalized and ongoing infrastructure projects were accounted for in construction in progress.	Additional information about the City's capital assets can be found in Note 7 to the Basic Financial Statements.	Debt Administration At the end of the current fiscal year, San Francisco had total long-term obligations outstanding of \$7.4 billion.	Of this amount, \$860 million is general obligation bonds (including \$0.8 million in general obligation bonds issued on behalf of the Port of San Francisco) backed by the full faith and creatio of the City and \$6.3 billion is revenue bonds, loans, certificates of participation, leases, and other debts of the City secured solely by specified revenue sources. The remainder includes accrued leave and worker's compensation long-term obligations.	As noted previously, San Francisco's total long-term debt including all bonds, loans, and commercial paper, decreased by 53:1.6 million, puimarify the zoro.3. Howwer, the City's overall bonded debt increased by approximately S6.0.5 million, primarify due to revenue bonds being issued and commercial paper repaid in some enterprise activities. Within the bonded debt overall house there is a decrease for governmental activities of S67 million, and an increase of \$128 million in business activities. The City issued \$803 million in refunding
• The General Fund was able to reduce its transfers to other funds by \$16.5 million from budget, primarily through improved revenue performance at the City's hospitals, though these amounts still increased over the prior year actual levels.	The net effect of the under-utilization of appropriations and the receipt of some actual revenues greater than estimates resulted in a positive budgetary fund balance variance of \$47.9 million at the end of the fiscal year. In creating its budget for the fiscal year ending June 30, 2004, the City used an estimated budgetary fund balance of \$47.1 million (see Note 4 to the Basic Financial Statements).	Capital Assets and Debt Administration	Capital Assets The City's capital assets for its governmental and business type activities as of June 30, 2003, amount to \$10.6 billion (net of accumulated depreciation). Capital assets include land, buildings and improvements, machinery and equipment, park facilities, roads, streets, and bridges. The total increase in the City's capital assets for the current fiscal year was four percent (an eight percent increase for governmental activities and a three percent increase for business-type activities) as shown in the table below.	Cuariges in Capital Assets , her of Acuaritated Depression	Business-type         Business-type           Governmental Activities         Activities         Iotal           2003         2002         2003         2002           Land         \$ 141,608         \$ 139,534         \$ 194,608         \$ 335,632         \$ 326,042           Facilities and Improvement.         1.656,169         \$ 1,71,196         \$ 4,55,192         7,827,385         6,678,811	62,899 77,609 911,497 694,659 974,396 131,321 23,663 506,495 481,128 637,816 536 536 103 309 639 - 92,053 99,631 92,053	Construction in progress	Major capital asset events during the current fiscal year included the following:	• The Municipal Transportation Agency's capital assets increased by \$243 million over the previous year. Of this increase, \$28.9 million is related to assets of the Parking and Traffic Department that were transferred to this enterprise. The larger portion is due to acquisition of 191 electric trolleys and motor coaches and 13 light rail vehicles, and to completion and capitalization of the L-Line light rail	improvements and the emergency lighting system for the Muni Metro subway. Journg Insen Joar 2003, Muni amortized \$1.3 million of a total deferred gain of \$35.5 million that was recorded in April 2002. The gain is related to a lease transaction involving 118 Breda light rail vehicles which allows equity investors holding title to the vehicles to take advantage of tax benefits not available to public entities. During the term of the lease Muni maintains custody and use of the vehicles, and is obligated to insture and maintain	<ul> <li>them.</li> <li>The Water Department's capital asset additions of \$85 million during the fiscal year include improvements at the Sunol Valley Water Treatment Plant of \$50 million, improvements to Bay pipeline facilities valued at \$5.3 million and to City water treatment and distribution systems valued at \$5.3 million and to City water treatment and distribution systems valued at \$5.3 million, and many smaller</li> </ul>

bonds and certificates to take advantage of favorable interest rates and reduce debt payments, and of this amount, \$646 million was for the purpose of largely refunding revenue bonds and commercial paper at the	Water and Clean Water enterprises. The City issued \$42 million in certificates of participation to imance the construction of new facilities for Juvenile Probation and \$11 million in lease-revenue bonds to finance	equipment through the San Francisco Finance Corporation. The only general obligation bonds issued during the	fiscal year were \$29 million to fund continued work on the Branch Library Faculties Improvement Frogram and	nent Program.
bonds and certificates to take advantage of fave amount, \$646 million was for the purpose of lat	Water and Clean Water enterprises. The City is construction of new facilities for Juvenile Prol	equipment through the San Francisco Finance Cor	fiscal year were \$29 million to fund continued woi	the Zoo Facilities Improvement Program.

The City's Charter imposes a limit on the amount of general obligation bonds the City can have outstanding at any given time. That limit is three percent of the taxable assessed value of property in the City-approximately \$34.7 billion in value (net of unreinbursable exemptions) as of the close of the fixeal year. As of June 30, 2003, the City had \$860 million in authorized, outstanding property tax-supported general obligation bonds, which is equal to approximately 0.91 percent of the taxable assessed value of property. As of June 30, which is equal to approximately 0.91 percent of the taxable assessed value of property. As of June 30, such a dotted and outstanding in full, the total debt burden would be approximately two percent of the taxable assessed value of property.

The City's underlying ratings on general obligation bonds as of June 30, 2003 were:

During the fiscal year, all three rating agencies affirmed San Francisco's underlying rating for general obligation debt, however Moody's, Standard & Poor's and Fitch Ratings also revised their outlook on the City's debt from stable to regarive. The agencies noted that while San Francisco has taken reasonable steps to control spending, this outlook reflects the sluggish economy, tax revenue less than budgeted, the City's use of budgetary reserves and other one-time funds, and a poor outlook for state financial assistance to local governments.

The City's enterprise activities have experienced some changes in debt ratings since June 30, 2002. San Francisco International Airport's debt was downgraded by Fitch from A+ to A, reflecting vulnerabilities in the market including the bankruptcy of United Airlines and decreased passenger volume related to the war with Iraq. Sudden Acute Respiratory Syndrome (SARS), and the overall weakness in travel and tourism in the Bay Area. Other agencies however affirmed their current ratings for Airport debt. The underlying ratings of A2 by Moody's and A+ by Standard and Poor's of the Clean Water Program's revenue and refunding bonds issued during the year were affirmed. However, Moody's revised its outlook to table from negative in part due to passage on the November 2002 ballot of Proposition E, which effectively repealed a 1998 vorter-approved rate freeze and established procedures for rate increases, thereby providing increased financial stability for the Clean Water Program. Since the close of the 2003 fiscal year, the City has issued additional debt of \$50.4 million in general obligation bonds for construction in the Neighborhood Recreation and Parks Facilities Improvement Program and for the San Francisco Unified School District's construction and facilities improvements programs. In addition \$44.3 million in refunding settlement obligation bonds were sold for the purpose of refunding, at lower interest rates, the settlement bonds issued to pay obligations resulting from a final judgement entered into in connection with various business tax cases.

Additional information in the City's long-term debt can be found in Note 8 to the Basic Financial Statements.

## Economic factors and next year's budget and rates

- San Francisco faced a projected General Fund shortfall of over \$350 million at the beginning of its annual budget process for fiscal year 2004. As a result, significant spending cuts were made across General Fund functions, the City proposed and most San Francisco public employees' unions agreed in labor contracts then under negotiation to contribute 5.15 servers of salary to fund the cost of pension benefits. The City was able to appropriate \$58.5 million in estimated available fund balance and liquidated reserves in the General Fund budget for 2004. It is intended that these cuts and the use of fund balance will avoid the need to make mode across in public safety, health and human services, and many other critical programs in the budget year.
- As noted in our transmittal letter, San Francisco's unemployment rate has increased substantially over the
  last two fiscal years, to a high of 7.9 percent in July 2002, dropping slightly to 7.4 percent by June 2003,
  and other economic indicators are similarly flat or indicating at best a gradual economic recovery.
- As of November 2003, the State of California has made several decisions which will reduce the revenues available to cities and counties including reductions in the vehicle license fee, a failure to budget funds for State-mandated reimbursements to counties (the SB90 Program), and reductions in the arnounts available for human services, health, criminal justice, library, and other programs. In developing its fiscal year 2003-2004 hunder, San Francisco reserved \$30 million in general fund revenues to be able to respond to State reductions, hower ri is now likely that the actual amount of the impact will be greater. City management will continue to closely motion this state during the fiscal year.
- Hotel, sales, and parking taxes, which were projected to improve slightly following two years of losses
  related to the economic downtum and the aftermath of September 11, 2001 have lagged relative to budget
  in fixeal year 2004. As of the end of the first fiscal quarter, actual revenue on an annual basis from these
  sources has decreased approximately \$8 million from budgeted levels.
- Given ongoing local tax revenue weakness and the State budget uncertainties, the City has restricted and will work to reduce departmental spending in fiscal year 2004, and is preparing to further reduce its budget in 2005.

All of the above factors were considered in preparing the City's budget for fiscal year 2004.

### REQUESTS FOR INFORMATION

This financial report is designed to provide our citizens, taxpayers, customers, and investors and creditors with a general overview of the City's finances and to demonstrate the City's accountability for the money it receives. Below are the contacts for questions about this report or requests for additional financial information.

City and County of San Francisco Office of the Controller 1 Dr. Carlton B. Goodlett Place, Room 316 San Francisco, CA 94102-4694

## Individual Department Financial Statements

San Francisco Water Department Hetch Hetchy Water and Power San Francisco Clean Water Program 1155 Market Street, 5th Floor San Francisco, CA 94103

375 Laguna Honda Blvd. San Francisco, CA 94116

Laguna Honda Hospital Chief Financial Officer

San Francisco, CA 94111

Port of San Francisco

Fiscal Officer

Pier 1

Municipal Transportation Agency MUNI Finance and Administration 875 Stevenson Street, Room 260 San Francisco, CA 94103 San Francisco General Hospital Medical Center Chief Financial Officer 2789 – 25<sup>th</sup> Street San Francisco, CA 94110

Health Service System Department of Human Resources 44 Gough Street San Francisco, CA 94103

San Francisco Employees' Retirement System Finance Department 30 Van Ness Avenue, Suite 3000 San Francisco, CA 94102

### **Component Unit Financial Statements**

San Francisco Redevelopment Agency Finance Department 770 Golden Gate Avenue, Third Floor San Francisco, CA 94102

## **Blended Component Units Financial Statements**

San Francisco County Transportation Authority 100 Van Ness Avenue,  $25^{\rm th}$  Floor San Francisco, CA 94102

San Francisco Finance Corporation City Hall, Room 336 1 Dr. Carlton B. Goodlett Place San Francisco, CA 94102

WWW.SFGOV.ORG



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	June 30, 2003	003			
)	(In Thousands)	nds)			
	đ	Primary Government	ent	Component Units	ent Units
	Governmental Activities	Business- Type Activities	Total	San Francisco Redevelopment Agencv	Treasure Island Development Authoritv
ASSETS					
Current assets: Deposits and investments with City Treasury	\$ 714,107	\$ 656,155	\$ 1,370,262	' S	\$ 4,250
Deposits and investments outside City Treasury Receivables (net of allowance for uncollectible amounts of \$30.714 for the nimero noncomment).	153,338	8,008	161,346	230,276	
Property taxes and penalties	30,749	1	30,749		•
Other local taxes	160,415	'	160,415	•	i
Federal and state grants and subventions	220,082	45,700	265,782	•	12
Charges for services	18,041	149,538	167,579		694 20
Interest and other	8,131	62,111 25	70,242	3,729	33
Loans and capital lease receivables		85	85	13,294	•
Due from component unit	11,720		11,/20	1	,
Inventories.		45,014	45,014	•	ſ
Deferred charges and other assets	2,858	8,534	11,392	, 000 210	1 000
Total current assets	1,319,441	9/5,145	2,294,580	741,239	4,909
Restricted assets:		200	000 133		
Deposits and investments with City Treasury	•	205,900	204,302		•
Deposits and investments outside City Treasury	'	354,896 25,000	354,896	218,492	•
Grants and other receivables	'	B07'07	<u>607'07</u>	+C/-	•
Total restricted assets.		934,407	934,407	220,240	'
Noncurrent assets: 1 con /net of allowance for uncollectible amounts					
of \$183,424 and \$117,815 for the primary government					
and component units, respectively)					
and capital lease receivables	198,966	767	199,733	203,640	•
Deferred charges and other assets	17,236	65,441	82,677	6,124	•
Property held for resale	1	'	'	4,781	•
Capital assets:					
Land and other assets not being depreciated	357,266	740,227	1,097,493	85,184	,
Facilities, infrastructure, and equipment, net of					
depreciation	I	7,681,344	9,532,269	123,954	-
Total capital assets.		8,421,571	10,629,762	209,138	'
Total noncurrent assets		8,487,779	10,912,172	- L	
Total assets.	\$ 3,743,834	\$ 10,397,331	\$ 14,141,165	\$ 891,228	<b>5</b> 4,989
					(Continued)

CITY AND COUNTY OF SAN FRANCISCO Statement of Net Assets The notes to the financial statements are an integral part of this statement.

**Basic Financial Statements** 

23

CITY AND COUNTY OF SAN FRANCISCO Statement of Net Assets (Continued)

#### June 30, 2003

#### (In Thousands)

	P	Primary Government	ient	Component Units	ent Units	
	Governmental	Business- Type	Total	San Francisco Redevelopment	Trea Isia Develo	Treasure Island Development
LIABILITTES	ALINIUGS	UCINITES	101	To to to		
Current liabilities:						
Accounts payable	\$ 136,498	\$ 104,540	\$ 241,038	\$ 7,515	ŝ	168
Accrued payroll	. 88,364	66,791	155,155	•		61
Accrued vacation and sick leave pay	63,836	39,566	103,402	1,095		,
Accrued workers' compensation.	41,059	37,946	79,005			
Estimated claims payable.	18,855	13,786	32,641			,
Bonds, loans, capital leases, and other payables	107,997	95,467	203,464	26,183		,
Accrued interest payable.	7,294	15,146	22,440	52,655		•
Unearned grant and subvention revenues	1,166	'	1,166			
Due to primary covernment		'		11,720		
Internal balances	33,458	(33,458)	'	,		•
Deferred credits and other liabilities	107,676	110,542	218,218	8,063		'
Total current liabilities.	606,203	450,326	1,056,529	107,231		229
Liabilities payable from restricted assets:						
Ronds loans canital leases, and other pavables	'	15,367	15,367			•
Accruactionary agreed haven access and access regime		37,977	37,977			,
Other		43.837	43,837			
		- and a				
l otal liabilittes payable mom		101 10	101 101			
restricted assets	-	97,181	97,181	'		'
Noncurrent liabilities:						
Accrued vacation and sick leave pay	65,057	31,063	96,120	1,805		•
Accrued workers' compensation	154,041	131,210	285,251	,		
Estimated claims payable	39,478	21,185	60,663	,		•
Bonds, loans, capital leases, and other payables	1,566,233	5,323,517	6,889,750	699,597		
Accrued interest payable.		'	,	126,709		
Deferred credits and other liabilities	'	44,036	44,036	'		'
Total noncurrent liabilities.	1,824,809	5,551,011	7,375,820	828,111		'
Total liabilities	2,431,012	6,098,518	8,529,530	935,342		229
NET ASSETS						
Invested in capital assets, net of related debt	983,834	3,273,449	4,257,283	106,473		
Restricted for:						
Cash and emergencies requirements by Charter	59,337	'	59,337			,
Debt service	7,795	273,242	281,037	153,522		•
Capital projects.	86,912	147,693	234,605			
Community development.	158,591	•	158,591	•		
Transportation Authority activities	149,070	•	149,070	'		
Other purposes.	133,233	61,616	194,849	3,466		4,760
l Inrestricted (deficit)	(265,950)	542,813	276,863	(307,575)		
Total net assets (deficit).	\$ 1,312,822	\$ 4,298,813	\$ 5,611,635	\$ (44,114)	\$	4,760
					I	

The notes to the financial statements are an integral part of this statement.

## CITY AND COUNTY OF SAN FRANCISCO

### Statement of Activities Year ended June 30, 2003

#### (In Thousands)

Net (Expense) Revenue and Changes in Net Assets Component Units Vernment San Francisco Treasure

<b>19 19 19 19 19 19 19 19 19 19 19 19 19 1</b>		Dutino			Con Francisco	eu
International communication (1996)         Internation (1996)         Internation (1996)         Internation (1996)           14100         5         713810         5         713800           287.910         5         44.057         21.8800           pment.         587.910         5         44.057         21.880           pment.         58.3.380         44.5.396         25.56.49         2.236           pment.         58.0.05         8.6.349         36.5.55         1.772           pment.         58.0.07         31.86.66         94.053         2.236           pment.         2.734.00         13.66.66         94.033         5.236           pment.         2.734.100         13.66.66         94.033         5.1772           pment.         2.734.100         13.66.66         94.033         5.356.66         94.033           pment.         2.734.100         15.66.66         94.033         5.56.67         5.57.33         5.57.33         5.57.33         5.57.33         5.57.53         5.57.53         5.57.53         5.57.53         5.57.53         5.57.53         5.57.53         5.57.53         5.57.53         5.57.53         5.57.53         5.57.53         5.57.53         5.57.53         5.57.53 <th>Program Revenues Operating</th> <th>Govern-</th> <th><ul> <li>Business-</li> </ul></th> <th>Ĕ</th> <th>zan Francisco Redevelop-</th> <th>Island</th>	Program Revenues Operating	Govern-	<ul> <li>Business-</li> </ul>	Ĕ	zan Francisco Redevelop-	Island
mail         Expenses         Services         Services         Contributions           ration         287.3910         84.027         \$ 9.9.966           ration         287.3910         84.057         \$ 13.800           pment.         626.306         26.349         415.336           644.667         24.300         26.549         415.336           644.670         26.649         415.626         206.649           and         758.20         26.349         415.626         22.286           and         77.827         -         -         -         -           77.827         130.026         56.543         17.72         17.72           and         77.827         31.026         31.026         2.236           and         786.73         131.860         809.670         -           and         77.827         131.860         809.670         -         -           and         77.827         131.860         809.670         -         -         -         -         -         -         -         -         -         -         -         -         -         -         -         -         -         -         -	Grants and	mental	Type		ment	Development
S         778,710         S         44,291         S         97,966         S           tution         287,910         94,057         21,880         2         243,386         44,53         255,649         415,386         31,326         41,326         255,649         255,649         278,910         242,480         41,306         255,649         22,286         31,772         21,820         209,670         2,2286         31,772         2,243,389         41,123         14,739         2,243,890         1772         2,243,890         309,670         2,2446         2,2446         31,772         2,2446         31,772         31,772         31,772         31,772         31,772         31,772         31,772         31,772         31,773         31,773         31,773         31,773         31,773         31,733         31,773         31,733         31,934         1,172         32,936         31,937         35,936         31,937         35,936         31,937         32,936         35,936         31,937         32,936         35,936         31,937         32,936         35,936         31,937         35,936         35,936         31,937         35,936         36,942         35,936         36,942         35,936         31,937         35,936		Activities	Activities	Total	Agency	Authority
287,910         84.057         21.880           pment.         6.56.306         26.349         415.388           1 and         186.143         44.525         17.722           242.388         44.525         1.772           243.388         44.525         1.772           1 86.141         36.525         1.772           243.388         45.525         1.772           1 86.142         36.525         1.772           27.94.801         36.65         90.9670           2.794.801         36.65         94.093           2.794.801         318.800         809.670           2.794.801         318.579         94.033           61.035         500.116         94.033           65.657         132.1080         809.670           186.579         132.128         68.702           153.645         134.745         35           16.074         54.467         35           186.579         170.233         2238           186.579         170.233         35           186.579         132.708         35           56.677         132.708         35           56.677         132.708         37	\$ 97,996	\$ (636,423) \$		\$ (636,423)	, в	\$
pment.         628.306         56.349         145.388         44.629         2.236           1 and         242.388         44.629         2.236         41.536           1 and         166.144         36.525         1.772           1 (b6.14         36.525         1.772           1 (b6.144         36.525         1.772           1 (b6.144         36.525         1.772           1 (b6.144         36.525         1.772           1 (b6.144         36.526         40.036           1 (b7.23         16.101         1.614           1 (b7.4         54.616         90.670           1 (b7.4         54.616         91.937           1 (b7.4         54.616         91.937           1 (b7.4         54.616         37.236           1 (b7.4         14.745         35           1 (b7.4         14.745         35           1 (b7.7         132.109         1.147.26           1 (b7.7         132.109         1.146           1 (b7.7         1.136.11         1.246.6           1 (b7.7         5.123.506         1.147.14         5           1 (b7.7         5.136.06         5         14.214	21,880	(153,347)	•	(153,347)	,	•
ppment		1404 500		101 6601		
1340         542,389         41,626         256,649           and         542,480         41,626         256,649           annes         560,787         -1,773         14,739           annes         560,784         41,626         255,649           annes         560,787         -1,773            annes         560,781         36,555         909,670            annes         57,794,801         36,556         94,067            annes         57,794,801         36,556         94,067            annes         27,944,801         36,577         429,178         88,702            annes         564,577         429,178         88,702              annes         154,766         \$         14,257         \$         <		(866,981)		(184,009)		
247.389         44.623         2.236           186.14         36.525         1.772           177.827             27.44.801         36.555         1.172           27.829         41.123         14.739           17.821	255,649	(244,925)	•	(224,922)	•	•
a and m         186,144 77,807         56,555 53,026         1,772 41,173         1,772 54,565         1,772 54,567         1,723 54,57         1,273 55,123,500         1,197 54,565         2,729 55,123,500         1,197 54,565         2,200 55,133,132         1,197 59,133         2,213,606         1,197 52,123,500         2,123,606         5,142,66         5, 1,42,425         2, 3,57         2, 3,57 <th2,56< th=""> <th2,56< th="">         3,72</th2,56<></th2,56<>	2,236	(1/9,143)	,	(1/9,143)	•	
All         Constrained         C	011	1100 0111		1100 0111		
mmes         33,000         41,14.36         14,14.36           77,827	1,772	(146,834) 7 036	,	(146,834) 2 826	'	
T7.827         T.7.827		2,050	•	000'7		1
2/794,801         318,880         609,670           2,794,801         318,880         609,670           641,036         500,116         54,467           65,047         54,467         54,467           186,573         54,167         54,467           186,573         43,172         33           55,1573         439,128         68/702           55,1573         51,132,126         51,242           664         1,216         35           664         1,216         35           634,173         1,31,345         164,257           55,123,509         51,1596         514,257         5           60ment         51,19,611         5,913,927         5         5           60ment         51,19,611         5,913,927         5         5         2           60ment         5,123,509         51,4966         5,144,314         5         5         2           60ment         5,19,6173         5,913,927         5,24         5         2         2         5         2         2         2         2         2         2         2         2         2         2         2         2         2         2	•	(77,827)	'	(77,827)	,	
2,749,801         318,880         909,670           641,036         500,116         6,403         54,666         94,093           641,036         500,116         54,566         94,093         7           186,579         153,566         94,093         7         7           186,579         170,223         201         1317         5           153,545         132,128         68,702         35         5           153,545         154,745         35         35         35           153,549         1,577,861         164,257         3         35           123,239,709         1,577,861         164,257         3         35           2,328,709         1,577,861         164,257         3         35           2,328,709         1,577,861         164,257         3         35           0,006,670         3,446         3         3         35         35           0,006,670         3,446         3         14,341         5         3           0,006,670         3,446         3         3,43,346         5         4         3           0,006,670         3,446         5         14,341         5						
Control         Control <t< td=""><td>809,670</td><td>(1,620,222)</td><td>' </td><td>(1,620,222)</td><td>•</td><td>' </td></t<>	809,670	(1,620,222)	'	(1,620,222)	•	'
Sec:         10.36         55,656         54,657         -			1010 0011			
202,100         34,100         34,030         102,030         34,030         102,030         34,030         102,030         103,030         10		•	(120,242)	(120,242)	•	•
min 10/14         x, 4, 40         2	701 020148		(E17,012) /E 004)	(617,012)		•
Bit A2         13,240         1,157           651.67         13,245         1,157           651.67         13,245         3,57           651.67         13,245         3,57           684         1,296         3,57           12.328,709         1,577,895         1,474           23.328,709         1,577,895         1,426           2         3,113,311         5,973,3927         2           200ment         5,113,500         5,1866/531         5,973,3927         2           200ment         5,113,500         5,1866/531         5,973,3927         2         2           200ment         5,119,311         5,24,596         5,14,266         5         2         2           21,993         5,34,596         5,14,366         5,14,314         5         2         2           200         5,19,966         5,14,314         5,14,314         5         2         2           200         5,19,966         5,14,314         5,24,596         5,14,314         5         2           200         5,129,365         5,34,596         5,14,314         5         2         2           200         5,129,956         5,14,314 <t< td=""><td>- 080</td><td></td><td>(100,0)</td><td>(16.096)</td><td>. ,</td><td></td></t<>	- 080		(100,0)	(16.096)	. ,	
56/1073         429/108         68/102           153.844         1226         35           12.328.709         124/345         35           12.328.718         68/102         35           12.328.718         68/102         35           12.328.709         1.577.801         1.64.257         2           0pment         \$ 119.911         \$ 24.696         \$ 14,266         \$           0pment         \$ 119.911         \$ 24.696         \$ 14,214         \$         \$           0pment         \$ 119.911         \$ 24.696         \$ 14,314         \$<	-		37 960	37 960	,	
153.045         13.745         35           684         1.226         -           2.328.708         1.577.851         164.257         2           6ment         \$         5.5.123.509         \$ 1.986.731         \$ 9.73.927         \$ 2           7         9.454         10.290         \$ 14.266         \$         \$ 7         \$ 2           6         9.454         10.290         \$ 14.314         \$ 5         \$ 5         \$ 24.306         \$ 74.314         \$ 5         \$ 6         \$ 6         \$ 7         \$ 2	68 702	,	(43.208)	(43.208)	'	
Bit         1.286         1.286           1         2.320.708         1.577.851         1.64.257           0         5.1123.509         5.1129.511         5.973.927         5           0         1         1.966.731         5.973.927         5           0         1         1.996.731         5         973.927         5           0         1         1.996.731         5         973.927         5           0         9454         10.200         5         14,266         5           0         9454         10.200         5         14,314         5           0         9454         10.200         5         14,314         5           0         1         9424         10.200         5         14,314         5           1         1         19.915         5         34.966         5         14,314         5           1         1         1         1         1         1         1         5         1         5           1         1         1         1         1         1         2         1         3         5           1         1         1	35	,	(19.065)	(19.065)	,	'
2.328_70         2.328_708         1.577_861         1.64.257         5           0pment         5.5135.609         5.1,896.731         5         9.43.921         5           0pment         119,911         \$         24,606         5         14,266         5           0pment         119,911         \$         24,606         5         14,266         5           0pment         1129,305         5         34,986         14,266         5         5         9.434         5           0pment         5         129,365         5         34,986         5         14,314         5         5         5         9.434         5         5         5         9.4366         5         74,314         5         5         5         9.4366         5         74,314         5         5         5         9.4366         5         74,314         5         5         5         9.4366         5         74,314         5         5         5         74,314         5         5         5         9.4366         5         74,314         5         5         5         9.448         5         5         74,314         5         5         5         5			402	402		,
1.57.08         1.57.081         1.64.257         5           opment         5.1123.509         5.1896.731         5.973.927         5           opment         5.1123.509         5.1896.731         5.973.927         5           opment         3         119.911         5.24,696         5         14,266         5           propert         3         123.365         5         34.966         5         143         5           propervises         5         123.365         5         34.966         5         143.14         5           Propervises         5         123.365         5         34.966         5         143.14         5           Propervises         5         34.966         5         143.314         5<						
It.         5 5,123,509         5 1,896,731         5         9,73,927         5           opment         5         119,911         5         24,636         5         14,266         5           ment         5         119,911         5         24,636         5         14,266         5           ment         9,454         10,290         5         14,366         5         14,314         5           ment         9,454         10,290         5         4,4966         5         14,314         5           ment         9,454         10,290         5         4,4344         5         5         14,344         5           Cheneral Revenues         17aves         5         44,346         5         14,344         5	164,257		(381,849)	(381,849)	1	
opment Diment	\$ 973,927 \$	\$(1,620.222) \$	(381,849)	\$(2,002,071)	Ś	\$
bare of the second seco	\$ 14,266	\$ ' \$	•	۔ ج	\$ (80,949)	' \$
		• 	'	'		884
Taxes Property Jaxes Puspress taxes Other local taxes Other coal taxes Other and investment income Other Tayles - internal activities of primary government Total general revenues and transfers.	÷	»			(at-a)001	
Property lares Business taxes Other local taxes. Interest and investment income Other local taxes. Special tem Total general reveutes and transfers. Charge in refl assets.						
Business traces Diteriocal taxes Other local taxes Interest and investment income Other Special item Tradia general revenues and transfers.		\$ 686.858 \$	,	\$ 686.858	\$ 42.138	' 65
Other local tarves Interest and investment income Other Special item Taraisfers - internal activities of primary government Total general reveuues and transfers.		276.651	,			•
Interest and investment income Other. Special and investment income Transfers - internal activities of primary government. Total general revenues and transfers.		450.677		450.677	5.738	'
Other Special item Transfore nitemal activities of primary government. Total general revenues and transfers.	tincome	26.332	50,215	76,547	14,135	
Special item Tansfer, internal activities of primary government Tatal general revenues and transfers.		196,496	188,446	384,942	6,044	
Transfers - internal activities of primary government Total general revenues and transfers. Change in the revenues are transfers.			33,000	33,000	•	
Total general revenues and transfers Canage in rel assets	ies of primary government	(178,991)	178,991	•	•	•
Change in net assets.	nues and transfers.	1,458,023	450,652	1,908,675	68,055	
	issets.	(162,199)	68,803	(93,396)	(12,894)	884
Net assets (deficit) - beginning	ning	1,475,021	4,230,010	5,705,031	(31,220)	3,876
Net assets (deficit) - ending	, or		\$ 4,298,813	\$ 5,611,635	\$ (44,114)	\$ 4,760

26

# CITY AND COUNTY OF SAN FRANCISCO

### Balance Sheet Governmental Funds

# June 30, 2003 (with comparative financial information as of June 30, 2002)

## (in thousands)

				ð	Other		Totai
		General Fund	eral Id	Govern Fu	Governmental Funds	Gove	Governmental Funds
	2003	6	2002	2003	2002	2003	2002
ASSETS	e	002 208	341 100	C 567 764	C 704 801	\$ 705.002	> \$ 1 036 267
Deposits and investments with City rreasury	<u>↔</u>						
Receivables: Droporty towns and populities		25 455	26.948	5.294	6.447	30.749	33,395
Flupperty takes and pertaines	Ţ	140.138	147 368		26.505	160.415	-
Uner local taxes		50 119	56.890	-	83,085	220,082	
Pedetal and state grants and subventions		11.356	16.125		5,630	18,041	
Ulaiges to services		4 469	7.506	3,201	3,105	7,670	
Due from other funds		72,730	66,651	9,665	54	82,395	
Due from component unit		444	400	11,276	22,187	11,720	22,587
Loans receivable (net of allowance for uncollectable		1 043	183	197 923	148.942	198.966	3 149.125
amount of \$103,424 III 2003, \$100,037 III 2002) Deferred charges and other assets	-	6.224	5,862		1,338	8,056	
Total assets	\$ 46	462,865	\$ 639,760	\$1,110,414	\$1,154,592	\$ 1,573,279	\$ 1,794,352
LIABILITIES AND FUND BALANCES							
Liaumues. Arrounts navahle	S 70	70.157 \$	92,514	\$ 61,628	\$ 58,214	\$ 131,785	5 \$ 150,728
Accrued payroll					14,167	85,900	80,
Accrued interest payable		•	, . 		398		
Deferred tax, grant and subvention revenues		28,622	27,604		11,080		03,204
Due to other funds		200		601,611 A0	33,093	010,011	
Agency obligations		96.172	73.180	219.874	167,669	316,046	5 240,849
Total liabilities		266,553	259,369	423,388	286,021	689,941	1 545,390
Fund balances:							
Reserved for cash requirements.		55,139	93,293		,	55,139	,,
Reserved for emergencies		198	4,198	'	'	4,198	
Reserved for assets not available for appropriation		6.768	6,406	25,906	41,233	32,674	
Reserved for deht service		•		33,866	36,548		
Reserved for enclimbrances		.195	52,735		340,591	321,851	
Reserved for appropriation carryforward		26,880	61,716	227,818	285,508	254,698	(r)
Reserved for subsequent years' budgets.		15,414	25,379		18,604	23,418	
Unreserved (deficit), reported in:		44 718	136 664		•	44.718	3 136.664
		2		A7 088	97 167	67 988	
Shecial revenue funds		•		2020,000	51.50	55.5	

380,391 \$ 639,760

196,312 \$ 462,865

Total liabilities and fund balances.

Special revenue funds.... Capital project funds..... Permanent fund..... Total fund balances.

136,664 97,167 44,487 4,433 1,248,962 \$ 1,794,352

44,718 67,988 40,561 4,227 883,338 883,338 883,279

97,167 44,487 4,433 868,571 \$1,154,592

67,988 40,561 4,227 687,026 \$1,110,414

# The notes to the financial statements are an integral part of this statement.

#### Reconciliation of the Governmental Funds Balance Sheet **City and County of San Francisco** to the Statement of Net Assets June 30, 2003

#### (In Thousands)

\$ 883,338	2,205,571 8,424	(1,797,131) (6,199)	248,968	(230,149) \$ 1,312,822	
Fund balances - total governmental funds Amounts reported for governmental activities in the statement of net assets are different because:	Capital assets used in governmental activities are not financial resources and, therefore, are not reported in the funds. Bond issue costs are not financial resources and, therefore, are not reported in the funds.	Long-term liabilities, including bonds payable, are not due and payable in the current period and therefore are not reported in the funds. Interest on long-term debt is not accrued in the funds, but rather is recognized as an expenditure when due.	Because the focus of governmental funds is not short-term financing, some assets will not be available to pay for current period expenditures. Those assets are offset by deferred revenue in the funds.	Internal service funds are used by management to charge the costs of capital lease financing, fleet management, printing and mailing services, and information systems to individual funds. The assets and liabilities of internal service funds are included in governmental activities in the statement of net assets. Net assets of governmental activities in the Net assets of governmental activities	

The notes to the financial statements are an integral part of this statement.

	\$(365,624)		196,681	(50,667)	704	18,248	28,143	1,241	(2,993)	(323)	1,917	(11,255)	(380)	467	3,414	21,900	(3,672)	\$(162,199)	
Expenditures, and Changes in Fund Balances of Governmental Funds to the Statement of Activities Year ended June 30, 2003 (In Thousands)	Net change in fund balances - total governmental funds	Amounts reported for governmental activities in the statement of activities are different because:	1	ŏ	Ē	Q	Le	ä	The issuance of long-term debt and capital leases provides current financial resources to governmental funds, while the repayment of the principal of long-term debt and capital bases consume the current financial resources of governmental funds. These transactions, however, have no effect on net assets. This is the amount by which bond proceeds and capital lease financing exceeded principal retirement in the current period.	ă	R	hncrease in accreted interest on capital lease obligations.	Amortization of bond premiums, discounts and refunding losses.	Reduction in interest calculated pertaining to the City's arbitrage rebate liability.	The net revenues of certain activities of internal service funds is reported with governmental activities.	During the current fiscal year, certain long-term assets and liabilities were transferred from governmental activities to the Municipal Transportation Agency enterprise fund which is reported within business-type activities. This is the amount by which the long-term liabilities transferred exceeded the corresponding long-term capital assets.	During the current fiscal year, certain long-term liabilities were transferred from the General Hospital Medical Center enterprise fund which is reported within business-type activities to governmental activities. This is the amount by which long-term liabilities increased in governmental activities.	- Changes in net assets of governmental activities	The notes to the financial statements are an integral part of this statement.
		otal		\$ 687,150 274,848 444,590 25,762 25,762 12,045 65,507	63,623	608,804 33,924 225,547	2,776,238 690,050	296,411 613,133 484,826 238,326	164,745 54,628 69,536 68,111 2,987	276,662 2,959,415 (183,177	267,107	(120,020)	249,995 3,095	(238)	(130,230) 91,424	949 (60,578) (243,755) 1,492,717 S 1 248,962			

City and County of San Francisco

686,154 \$

169,199 \$ 179,842

ю

\$ 507,308

516,955 276,126 345,735

276,651 450,677

110,233

723

525

21,648 9,000 25,570 55,369

6,214 3,454 44,860 45,987

104,942 5,431 3,405 17,772 37,793

20,737 17,636

274,125 334,357 19,548 8,591

16,217 17,576

Licenses, permits and franchises. Fines, forfeitures and penalties... Interest and investment income.

Other local taxes. Business taxes. Property taxes..

sevenues:

Rents and concessions.

Intergovernmental:

Federal. Other...

State.

5,595 7,798 320,254 690,271 24,623 221,883 27,092 27,092

157,499 97,852 33,924 122,765

150,444 510,952

151,790 515,382

168,464 174,889 24,623 128,043 15,212 850,298

819,420

16,067

102,782 10,338 1,956,818

93,840 11,880 1,958,894

Total revenues Charges for services.

Other ...

Expenditures:

Current:

Governmental Funds

2003 ю

2002

2003

2002 General Fund

2003

Funds

Total

Other Governmental

(with comparative financial information for the year ended June 30, 2002)

(in thousands)

Year ended June 30, 2003

**Governmental Funds** 

in Fund Balances

Statement of Revenues, Expenditures and Changes

CITY AND COUNTY OF SAN FRANCISCO

The notes to the financial statements are an integral part of this statement.

32,585 935 (92,263) (365,624) 1,248,962

83,227

101,121

(144,959) 1,013,530

(181,545) 868,571

(184,079) 380,391

\$ 883,338

\$ 868,571

687,026

69

\$ 380,391

\$ 196,312

226,520 (423,936)

(219,989)

121,309 (120,720)

109,941 (316,691)

105,211 (303,216)

157,166

71,310

189,240 3,095

71,310

60,755 (176)

323

323

(62) (136,230) 90,007

28,899

1,417 949 (143,805) (98,796) 479,187

3,686 935 (193,384)

Total other financing sources (uses).

Other

Net change in fund balances.. Fund balances at beginning of year.....

Fund balances at end of year.

Discount on issuance of bonds....... Payment to refunded bond escrow agent Other financing sources-capital leases.....

Issuance of bonds and loans Face value of bonds issued...... Premium on issuance of bonds..

Transfers out.

Transfers in.

100,902 64,243 1,646 248,928 3,082,553 (273,361)

(228,186)

1,911,809 45,009

1,949,589 9,305

Excess (deficiency) of revenues over expenditures. Other financing sources (uses):

Total expenditures.

Bond issuance costs.

Capital outlay

276,662

2,453

534

68,111

734,811 267,034 670,670 524,771 252,477 163,748 53,323

28,602 5,057 69,536

32,962 1,015 100,902 64,243 1,646 248,928 ,132,964 (282,666)

129,516

155,518

467,688 395,465 108,810 136,143 49,571

695,693 57,458 492,083 424,302 96,959 130,786 52,308

Human welfare and neighborhood development. Public works, transportation and commerce

General administration and finance.

Culture and recreation....

Community health

Public protection

General City responsibilities Principal retirement..... Interest and fiscal charges..

Debt service:

40,031 192,832 145,445 89,361

39,118 209,576 178,587 100,469

650,019 103,579

8

### Budgetary Comparison Statement - General Fund CITY AND COUNTY OF SAN FRANCISCO

### Year ended June 30, 2003 (In Thousands)

				Actual	Variance
	Original Budget	_	Final Budget	Budgetary Basis	Positive (Negative)
Budnetary find balance. July 1	\$ 173.289	\$ 68	385,027	\$ 385,027	69
Resources (inflows):					
Property taxes	513,235	35	513,203	518,689	5,486
Business taxes	282,110	0	282,230	276,126	(6,104)
Other local taxes:					
Sales tax.	130,529	6	130,529	115,578	(14,951)
Hotel room tax	97,070	2	97,070	74,729	(22,341)
t Hilty users tay	78.208	80	78.208	71.378	(6,830)
Darkino tav	34,350	20	34.350	29.715	(4.635)
Other local taxes	47.798	8	47.798	54,335	6,537
Licenses permits and franchises:					
l icenses and nermits	5,650	02	5,650	5,485	(165)
Franchise tax	11,332	22	11,332	10,732	(000)
Fines. forfeitures. and penalties.	4,497	97	4,497	5,595	1,098
Interest and investment income	17,132	32	17,323	15,909	(1,414)
Rents and concessions:					
Garages - Recreation and Park.	6,658	8	6,658	6,232	(426)
Rents and concessions - Recreation and Park	11,004	14	11,004	11,029	25
Other rents and concessions	£-	171	171	315	144
Interoovernmental					
Federal subventions:					
Health and social service subventions	145,177	17	143,885	145,489	1,604
Other grants and subventions.	3,429	62	2,170	6,301	4,131
State subventions:					
Social service subventions.	108,511	Ξ	112,507	101,730	(10,777)
Health and welfare realignment.	93,826	56	94,390	88,294	(9;036)
Health/mental health subventions	127,688	88	127,687	129,600	1,913
Public safety sales tax	71,864	4	71,864	64,284	(7,580)
Motor vehicle in-lieu - county	105,645	<del>1</del> 5	105,645	103,897	(1,748)
Other grants & subventions	28,376	76	28,418	27,577	(841)
Charges for services:					
General government service charges.	30,730	00	31,851	34,072	2,221
Public safety service charges	15,990	8	15,999	10,832	(5,167)
Recreation charges - Recreation and Park	5,806	96	5,806	4,189	(1,617)
MediCal, MediCare and health service charges.	47,861	51	49,145	44,747	(4,398)
Other financing sources:					
Transfers from other funds.	130,747	11	137,672	104,935	(32,737)
Proceeds from issuance of bonds and loans	13,422	8 8	13,451	935	(12,516)
Other resources (inflows).	24,13	Ì	24,210	0/0/0	
Total amounts available for appropriation	\$ 2,366,261	÷	\$ 2,589,818	\$2,455,826	\$ (133,992)

# CITY AND COUNTY OF SAN FRANCISCO

### Budgetary Comparison Statement - General Fund (Continued) Year ended June 30, 2003

#### (In Thousands)

				Actual	Variance	
	Cutotion C	7	[curl	Budnotany	Dositiva	
	Budget		Budget	<u>Basis</u>	(Negative)	
Charges to appropriations (outflows): Public Protection						
Administrative Services - Animal Care and Control	\$ 3,3	3,257	\$ 3,211	\$ 3,202	റ ട	
Administrative Services - Consumer Assurance	1,9	1,981	1,541	1,527	14	
Administrative Services - Medical Examiner	4,0	4,095	4,245	4,245		
Adult Probation	6	9,356	9,335	9,261	74	
District Attorney	24,345	345	24,307	24,307	,	
Fire Department	208,224	24	210,285	208,299	1,986	
Juvenite Probation	29,965	965	29,066	29,066		
Mayor - Office of the Emergency Services	1,	1,305	1,214	849	365	
Police Department	258,705	705	265,501	265,474	27	
Public Defender	13,071	171	13,211	13,211	•	
Sheriff	95,694	594	98,717	98,717	•	
Trial Courts	33,290	063	34,776	34,751	25	
Public Works Transportation and Commerce						
Board of Appeals	7	443	444	418	26	
Business and Economic Development.	2.3	2,373	2,843	2,737	106	
Clean Water	7	403	235	228	7	
Department of Public Works	25,097	797	27,861	27,178	683	
Emeroency Communications	26,648	548	26,297	25,397	006	
light Heat and Power			241	3	238	
Telecommunications and Information Services	0	2 242	1.725	1.496	229	
Human Welfare and Neichborhood Development	İ					
Adult and Acting Services	21.626	526	21.192	20.578	614	
Children Vouth and Their Familias	10.792	60	13,888	12.707	1.181	
Commission on the Status of Moman	76	2 441	2.422	2.262	160	
	ī	568	3,565	3 002	563	
Environment		1 808	1.727	1.648	62	
Himan Samiras	473.481	181	474,139	451.512	22.627	
Mavor - Housing and Neighborhood		100	377	85	292	
Rent Arbitration Board			24	24	,	
Public Health	456,539	339	461,958	424,016	37,942	
Culture and Recreation						
Academy of Sciences	<b>1</b>	1,977	1,978	1,954	24	
Administrative Services - Convention Facilities	4	400	515	515	'	
Art Commission.	6,6	6,696	6,904	6,812	92	
Asian Art Museum.	5'6	5,983	5,961	5,163	798	
County Education Office.		68	69	69	,	
Fine Arts Museum	5'0	5,001	5,014	4,383	631	
Law Library.	4,	525	509	495	14	
Mayor - Grants for the Arts.	15,858	58	15,702	13,377	2.325	
Recreation and Park Commission	64,268	268 2	65,702	64,191	1,511	
General Administration and Finance						
Administrative Services	14,2	14,233	11,243	11,108	135	
Administrative Services - Office of Contract Administration.	2,8	2,844	2,889	2,547	342	
Assessor/Recorder	10,1	10,170	10,299	10,226	73	
Board of Supervisors	9,6	9,003	8,736	8,733	e	

(Continued)

(Continued)

#### CITY AND COUNTY OF SAN FRANCISCO

#### Statement of Net Assets - Proprietary Funds

#### June 30, 2003

(with summarized financial information as of June 30, 2002)

#### (In Thousands)

#### Business-type Activities - Enterprise Funds

									Other					
				Major Fu	nds				Fund					
	San Francisco Interna- tional	Water	Hetch Hetchy Water and	Municipal Transportation		Clean Water	Port of San	Laguna Honda	Market	Το		Govern Activities Service	-Internal Funds	
	<u>Airport</u>	Department	Power	Agency	<u>Center</u>	Program	Francisco	Hospital	Corporation	2003	2002	2003	2002	
ASSETS														
Current Assets:								-						
Deposits and investments with City Treasury			\$ 83,317	• • • • • • • •	• • • •	\$ 49,007	\$ 52,842	\$-	ş -		\$ 754,778		<b>\$</b> 14, <b>4</b> 99	
Deposits and investments outside City Treasury	10	40	10	6,764	10	-	9	1	1,164	8,008	3,508	23,155	51,732	
Receivables (net of allowance for														
uncollectible amounts of \$23,093 and														
\$13,462 in 2003 and 2002, respectively):														
Federal and state grants and subventions	-		32	41,720	3,474	35	439	-		45,700	39,306	-	•	
Charges for services	38,969	25,959	9,855	3,354	29,041	20,923	2,885	18,524	28	149,538	156,220			
Interest and other	1,899	3,068	420	6,377	48,948	550	849	-	-	62,111	68,364	461	1,251	:
Loan and capital lease receivables	-	-	85			•	-	-	-	85	-	16,980	16,922	
Due from other funds		-	6,869	60,395	48	-	-	•	-	67,312	13,529	-	-	
Inventories.	120 1.979	1,687	237	36,250	4,612	•	1,193	915	-	45,014	37,801		-	
Deferred charges and other assets				5,212			1,322		21	8,534	6,266	294	390	
Total current assets	314,623	220,113	100,825	169,182	87,007	70,515	59,539	19,440	1,213	1,042,457	1,079,772	49,995	84,794	
Restricted assets:														
Deposits and investments with City Treasury	255,301	112,680	-	45,614	•	85,356	3,859	51,492	-	554,302	601,351	-		
Deposits and investments outside City Treasury	273,329	13,504	•	23,630	26	32,649	11,360	296	102	354,896	390,938	-	-	
Grants and other receivables		734		6,001		289		813		25,209	33,960			
Total restricted assets	546,002	126,918		75,245	26	118,294	15,219	52,601	102	934,407	1,026,249		·	
Noncurrent assets:														
Deferred charges and other assets	45,980	4,223	-	4,414	-	2,765	8,059	-	-	65,441	65,756	2,510	2,266	
Loan and capital lease receivables	-	-	767	-	-	-	-	•	-	767	•	236,263	241,863	
Capital assets:														
Land and other assets not being depreciated	109,283	135,425	61,879	216,434	2,869	30,692	142,221	41,424	-	740,227	1,454,905	-	-	
Facilities, Infrastructrure, and														
equipment, net of depreciation	3,862,056		188,919	1,586,137	56,835	1,295,265	105,434	7,279	5,507	7,681,344	6,730,919	2,620	3,597	
Total capital assets	3,971,339	709,337	250,798	1,802,571	59,704	1,325,957	247,655	48,703	5,507	8,421,571	8,185,824	2,620	3,597	
Total noncurrent assets	4,017,319	713,560	251,565	1,806,985	59,704	1,328,722	255,714	48,703	5,507	8,487,779	8,251,580	241,393	247,726	
Total assets	4,877,944	1,060,591	352,390	2,051,412	146,737	1,517,531	330,472	120,744	6,822	10,464,643	10,357,601	291,388	332,520	
													0. r	

(Continued)

34

# CITY AND COUNTY OF SAN FRANCISCO

# Budgetary Comparison Statement - General Fund (Continued)

### Year ended June 30, 2003

#### (In Thousands)

Variance

Actual

	Original <u>Budget</u>	Final <u>Budget</u>	Budgetary <u>Basis</u>	Positive (Negative)	
City Attorney	9,149	8,640	7,523	1,117	
City Planning	12,316	12,821	12,821	•	
Civil Service	703	743	710	33	
Controller	20,958	20,978	19,875	1,103	
Flartions	8,939	8,862	8,486	376	
Ethics Commission	2,156	2,178	1,357	821	
Human Resources	21,056	22,386	22,017	369	
Mavor	7,367	7,319	7,265	54	
Retirement Services	246	156	156	•	
Treasurer/Tax Collector	17,595	18,199	17,925	274	
General City Responsibilities General City Responsibilities	54,556	61,416	52,677	8,739	
Other financing uses:					
Debt Service	7,259	•			
Transfers to other funds	301,969	313,341	296,795	16,546	
Budgetary reserves and designations	57,117	83,595	5,279	78,316	
Total charges to appropriations	2,366,261	2,430,502	2,248,659	181,843	
Budgetary fund balance, June 30	S	\$ 159,316	\$ 207,167	\$ 47,851	

# es between budgetary inflows and outflows,

\$ 2,455,826	(385,027) (1,734) (8,111) 3,810 (935)	(104,935) \$1,958,894	\$2,248,659	(3,686) 2,362 4,328 (5,279)	(296,795) \$ 1,949,589
Explanation of differences between budgetary inflows and outflows, and GAAP revenues and expenditures: Sources/inflows of resources Actual amounts (budgatry basis) "available for appropriation"	Unterline - updator a cover, the beginning of the year is a budgetary resource but is not The fund balance at the beginning of the year is a budgetary resource but is not a current year revenue - teler Palan. Property at revenue - teler Palan. Unterest registion at attention ther funds.	Transfers from other funds are indicated budgetary resources but are not Transfers from other funds are indicated budgetary resources but are not revenues for financial reporting purposes. Total revenues as reported on the statement of revenues, expenditures, and changes in fund balances - governmental funds.	Uses/outflows of resources Actual amounts (budgetary basis) "total charges to appropriations"	Capital asset purchases funded under capital leases with France Corporation	expenditures for financial reporting purposes Total expenditures as reported on the statement of revenues, expenditures, and changes in fund balarces - governmental funds

The notes to the financial statements are an integral part of this statement.

#### CITY AND COUNTY OF SAN FRANCISCO

#### Statement of Revenues, Expenses, and Changes in Fund Net Assets Proprietary Funds

Year ended June 30, 2003 (with summarized financial information for the year ended June 30, 2002)

(In Thousands)

Business-type Activities - Enterprise Funds

				Dush	leas type A	CUALLOS - EI	nterprise Fu	nua					
				Major Funds					Other Fund				
	San Francisco Interna- tional <u>Airport</u>	Water Department	Hetch Hetchy Water and Power	Municipal Transportation Agency	General Hospital Medical <u>Center</u>	Clean Water Program	Port of San Francisco	Laguna Honda Hospital	Parking Garages and Market Corporation	To 2003	tal	Govern Activities Service 2003	-Internal
Operating revenues:													
	\$ 347,998			\$-	s -	\$-	\$-	\$-	s -	\$ 347,998	\$ 318,772	\$-	s -
Water and power service	-	157,727	131,963	-	-	-	-	-	-	289,690	260,712	-	
Passenger fees	-	-	-	97,764	-	-	-	-	-	97,764	97,162		-
Net patient service revenue	-	-	-	-	296,974	-	-	116,431		413,405	398,782	-	-
Sewer service	-	-	-	-	-	130,013	-	-		130,013	129,925	-	-
Rents and concessions.	62,790	8,611	227	14,460	3,183	-	43,512	-	-	132,783	117,913	8	31
Parking and transportation	49,367	-	-	29,803	-	-	7,466	-	-	86,636	96,111	-	-
Charges for services	-	-	-	668	-	-	-	-	-	668	•	96,334	102,331
Other revenues	39,961	3,915		12,961	12,190	4,732	3,489	350	1,296	78,894	59,855	-	
Total operating revenues	500,116	170,253	132,190	155,656	312,347	134,745	54,467	116,781	1,296	1,577,851	1,479,232	96,342	102,362
Operating expenses:													
Personal services	152,586	50,859	19,406	428,362	238,130	37,480	50,103	132,359	170	1,109,455	1,005,778	42,030	39,819
Contractual services	54,713	5,168	4,072		105,475	5,432	-	3,187	346	211,283	221,118	33,010	37,216
Light, heat and power	21,028	-	43,118	1,179	-	-	-	-	79	65,404	87,812	•	-
Materials and supplies	6,519	6,842	1,914	25,344	38,349	7,288	-	11,666	3	97,925	112,823	15,100	16,331
Depreciation and amortization	148,294	31,430	9,572		6,432	38,369	8,655	1,260	272	313,616	286,834	1,438	2,709
General and administrative	4,304	22,685	11,941	30,155	870	11,974	-	-	6	81,935	89,280	889	1,737
Services provided by other													
departments	10,837	30,496	2,857	25,627	18,080	20,656	-	3,740	-	112,293	100,449	2,832	2,985
Other	48,725	20,043	2,530	9,778		7,978		90	2	89,146	35,511	1,888	2,778
Total operating expenses	447,006	167,523	95,410		407,336	129,177	58,758	152,302	878	2,081,057	1,939,605	97,187	103,575
Operating income (loss)	53,110	2,730	36,780	(467,011)	(94,989)	5,568	(4,291)	(35,521)	418	(503,206)	(460,373)	(845)	(1,213)
Nonoperating revenues (expenses):													
Operating grants:													
Federal		230	565		-	-	-	-	-	19,462	5,151		-
State / other	-		632		68,702	35	-	-	-	144,795	162,654	-	-
Interest and investment income	33,137	7,576	1,365		-	4,123	1,774	-	17	50,215	63,530	4,258	7,003
Interest expense	(194,030)		(17		(1,807)	(24,668)	(2,316)	(228)	(16)	(247,651)	(243,480)	(4,333)	(7,432)
Other, net	54,060	5,264	855	124,107	6,190	(623)	(2,313)	906	<u> </u>	188,446	199,679		18
Total nonoperating revenues													
(expenses)	(106,833)	(5,986)	3,400	214,910	73,085	(21,133)	(2,855)	678	1	155,267	187,534	(75)	(411)
Income (loss) before capital													
contributions, transfers and special items.	(53,723)	(3,256)	40,180		(21,904)	(15,565)	(7,146)		419	(347,939)	(272,839)	(920)	(1,624)
Capital Contributions	20,678	-	-	162,712	-	-	726	20,635	-	204,751	251,747	-	-
Transfers in	-		-	260,459	89,943	-	-	33,110	-	383,512	214,381	197	512
Transfers out	(16,823)			(54,531)	(73,307)				(59,860)	(204,521)	(89,982)		
Net income (loss) before special item	(49,868)	(3,256)	40,180 33.000		(5,268)	(15,565)	(6,420)	18,902	(59,441)	35,803	103,307	(723)	(1,112)
Special item								<u> </u>		33,000			
Change in net assets	(49,868)		73,180		(5,268)	(15,565)	(6,420)	18,902	(59,441)	68,803	103,307	(723)	(1,112)
Net assets (deficit) at beginning of year	561,472	452,104	261,326		48,679	<u>950,380</u> \$934,815	274,492	62,480	65,937	4,230,010	4,126,703	(4,406)	(3,294)
Net assets (deficit) at end of year	\$ 511.604	S 448.848	\$ 334,506				\$ 268,072	\$81,382					

36

35

The notes to the financial statements are an integral part of this statement.

#### CITY AND COUNTY OF SAN FRANCISCO

Statement of Net Assets - Proprietary Funds (Continued)

#### June 30, 2003

(with summarized financial information as of June 30, 2002)

(In Thousands)

				Bus	iness-type	Activities -	Enterprise F	unds					
				Major Fu	nds				Other Fund				
	San Francisco Interna- tional	Water	Hetch Hetchy Water and	Municipal Transportation	General Hospital Medical	Clean Water	Port of San	Laguna Honda	Market	To		Govern Activities Service	-Internal Funds
LIABILITIES Current liabilities:	<u>Airport</u>	Department	Power	Agency	<u>Center</u>	Program	Francisco	<u>Hospital</u>	<u>Corporation</u>	2003	2002	2003	2002
Accounts payable	13,566	8,718	11,423	48,562	12,874	4.071	2.396	2,762	168	104,540	119,989	4,713	6.814
Accrued payroli	8,824	6,508	1,302	24,452	13,711	2.298	1,463	8,233	-	66,791	61,174	2,464	2,315
Accrued vacation and sick leave pay	5,757	3,894	880	13,857	7,484	1,986	1,006	4,702	-	39,566	38,811	1,833	1,434
Accrued workers' compensation	1,305	2,074	384	24,841	5.007	829	644	2,862		37,946	30,476	244	250
Estimated claims payable	209	1.025	38	10,754	-	260	1,500	-	-	13,786	16.668		
Due to other funds	320	1.043		1,600	23,009	-	2,000	5.882		33,854	44,314	48	2.027
Deferred credits and other liabilities	37,602	42,412	550	6.826	15,663	-	7,260	184	45	110,542	107,474	28,772	58,752
Accrued interest payable		4,136	17	589	· .	10.255	149		-	15,146	12.381	1.095	2.997
Bonds, loans, capital leases, and other payables	58,858	13,345	103	6,705	787	14,929	518	222	-	95,467	185,185	17,931	16,094
Total current liabilities	126,441	83,155	14,697	138,186	78,535	34,628	16,936	24,847	213	517,638	616,472	57,100	90,683
Liabilities payable from restricted assets:													
Bonds, loans, capital leases, and other payables	11.772	-					3,595			15,367	12,115		
Accrued interest payable.	37,037	-					940			37,977	42.666	_	
Other	26,666	10,522		904	26	638	4,130	951	-	43,837	63,404	-	
Total liabilities payable from restricted assets	75,475	10,522	-	904	26	638	8,665	951	-	97,181	118,185		
Noncurrent liabilities:													
Accrued vacation and sick leave pay	5,400	3,923	705	10,177	5,355	1,637	884	2,982		31.063	30.617	1,754	1.382
Accrued workers' compensation	4,454	7,747	1,509	84,212	17,418	3,001	2,287	10,582	-	131,210	96,928	835	762
Estimated claims payable	250	2,798	105	16,918	-	714	400		-	21,185	28.618	-	-
Deferred credits and other liabilities		3,997	-	36,876	-	91	2,959	-	113	44,036	52,929	-	-
Bonds, loans, capital leases, and other payables	4,154,320	499,601	868	94,460	1,992	542,007	30,269			5,323,517	5,183,842	236,828	244,099
Total noncurrent liabilities	4,164,424	518,066	3,187	242,643	24,765	547,450	36,799	13,564	113	5,551,011	5,392,934	239,417	246,243
Total liabilities	4,366,340	611,743	17,884	381,733	103,326	582,716	62,400	39,362	326	6,165,830	6,127,591	296,517	336,926
NET ASSETS													
Invested in capital assets, net of related debt	(13,205)	273,644	250,798	1,652,327	56,925	782,268	222,211	48,481	-	3,273,449	3,115,392	2,620	4,164
Restricted:		.,	.,				-,	.,					
Debt service	224,521	14,712	-	679	-	33,330				273,242	334,747	-	-
Capital projects	8,550	20,611	-	3,887		66,679		47,966	-	147,693	141,154		-
Other purposes	-	-		57,346	26		2,128	2,116		61,616	70,118		
Unrestricted (deficit)	291,738	139,881	83,708	(44,560)	(13,540)	52,538	43,733	(17,181)	6,496	542,813	568,599	(7,749)	(8,570)
Total net assets (deficit)	\$ 511,604	\$ 448,848	\$ 334,506	\$ 1,669,679	\$ 43,411	\$934,815	\$268,072	\$ 81,382	\$ 6,496	\$4,298,813	\$4,230,010	\$ (5,129)	\$ (4,406)

The notes to the financial statements are an integral part of this statement.

#### CITY AND COUNTY OF SAN FRANCISCO Statement of Cash Flows Proprietary Funds Year ended June 30, 2003 (with summarized financial information for the year ended June 30, 2002)

(In Thousands)

				(in mouse	1143)								
-				В	usiness-type	Activities - E	Interprise Fur	nds					
				Major Fi	unde				Other Fund				
-	San Francisco		Hetch Hetchy	(Major Fr	General				Parking Garages			Govern	mental
	Interna- tional	Water	Water	Municipal Transportation	Hospital	Clean Water	Port of San	Laguna Honda	and Market	То	tal	Activities	-Internal
	Airport	Department	Power	Agency	<u>Center</u>	Program	Francisco	Hospital	Corporation	2003	2002	2003	2002
Cash flows from operating activities:													
	\$ 490,743	\$ 150,814	\$ 131,142	\$ 157,585	\$ 315,041	\$ 135,992	\$ 7,081	ş -	\$ 1,296	\$ 1,389,694	\$ 1,359,427	\$ 111,900	\$ 115,302
Cash received from patients and third party payors	-					-		120,371	-	120,371	103,145	-	-
Cash received from tenants for rent		8,611	227	16,971	3,183		43,998			72,990	57,802		-
Cash paid to employees for services.	(151,608)	(43,845)	(20,258)	(395,833)	(236,562)	(35,222)	(19,995)	(134,106)	(170)	(1,037,599)	(942,718)	(41,043)	(38,873)
Cash paid to suppliers for goods and services Cash paid for judgements and claims	(99,443)	(77,363)	(71,560)	(147,144) (6,963)	(162,419)	(54,969) (1,158)	(19,271)	(19,860)	(443)	(652,472)	(665,031)	(95,268)	(155,795)
		(4,141)	(2,295)				<u> </u>			(14,557)	(12,414)		<u> </u>
Net cash provided by (used in) operating activities	239,692	34,076	37,256	(375,384)	(80,757)	44,643	11,813	(33,595)	683	(121,573)	(99,789)	(24,411)	(79,366)
Cash flows from noncapital financing activities:													
Operating grants	2,541	230	1,344	182,294	65,228	-			-	251,637	287,158		
Transfers in	-	-	-	202,465	86,271	-	•	33,110	-	321,846	214,381	197	512
Transfers out Transit Impact Development fees received	(16,823)	-	-	(54,531) 3,199	(73,307)	-	-	•	(1,866)	(146,527)	(89,982)	-	-
Other noncapital increases	-	-		3,199	6,190	•	-	-	•	3,199	7,062	-	-
Other noncapital increases	-	-	•	(171)	B, 190		-		•	6,190 (171)	5,224 (536)	-	-
•						<u> </u>		<u> </u>	·		(030)	<u> </u>	<u> </u>
Net cash provided by (used in)	(14,282)	000		000.050	04.000			00.440	(4.000)	100.171			510
noncapital financing activities	(14,202)	230	1,344	333,256	84,382			33,110	(1,866)	436,174	423,307	197	512
Cash flows from capital financing activities:	27,523			128,360			1,145			457.000	070 400		
Capital grants Transfers in		-	-	120,360	-	-	1,140	-	-	157,028	272,423		145,791
Bond sale proceeds and loans received	507	164,665	971	66,988	-	32,998	-		(251)	265.878	200.623	11,070	7,928
Proceeds from sale of capital assets.	13	1,200	011	661		52,550			(201)	1.874	1.868	11,070	1,920
Loss from disposition of fixed assets		1,200		(69)						(69)	1,000		
Proceeds from commercial paper borrowings				(00)			_			(03)	260,847		
Loans received					-						200,047	2.091	3,541
Proceeds from passenger facility charges	53,435			-			-			53,435	30,606	2,001	0,041
Acquisition of capital assets	(124,385)	(115,997)	(18,712)	(225,585)	(2,437)	(15,114)	(14,448)	(20,269)	(134)	(537,081)		(339)	(3,627)
Retirement of capital leases, bonds and loans	(52,260)		(	(3,609)	(2,.07)	(69,871)	(4,720)	(210)	(,,,,,,	(142,459)		(16.869)	(16,902)
Retirement of commercial paper borrowings	((,	(90,000)		(-,,	-	(00,0.1)	(	(= (=)		(90,000)		(10,000)	(10,002)
Bond issue costs paid	(736)		-	-	-					(736)		(264)	(67)
Interest paid on long term debt.	(221,220)		-	(4,686)	(1,807)	(15,820)	(2,253)	(228)	(153)	(267,822)		(6,129)	(7,468)
Other capital financing increases	-		-		-	-	437	20,635	-	21,072	65,769		
Other capital financing decreases	(4,358)			(2,650)	-	-	(5,968)		-	(12,976)	(12,528)	-	-
Net cash provided by (used in) capital financing activities	(321,481)	(73,576)	(17,741)	(40,590)	(4,244)	(67,807)	(25,807)	(72)	(538)	(551,856)	(336,261)	(10,440)	129,196
Cash flows from investing activities:													
Purchases of investments with trustees.	(2,157,006)	(205,149)		(1,376)		(58,390)	-		24	(2,421,897)	(2,057,219)	-	
Proceeds from sale of investments with trustees.		204,945	-	4,600		68,372	5,359			2,449,993	1,959,929		-
Purchases of restricted deposits and investments.	(119,357)			-		-				(119.357)			
Proceeds from sale of restricted deposits and investments	324,859	-					-			324,859	1,063,255		
Interest income received.	33,519	6,958	1,353	2,310	-	3,072	2,083	1,047	17	50,359	63,904	789	8,178
Other investing activities		4,064	855	7,969		(573)		(33)		12,282	10,552	(106)	(85)
Net cash provided by investing activities	248,732	10,818	2,208	13,503	-	12,481	7,442	1,014	41	296,239	432,336	683	8,093
Net increase (decrease) in cash and cash equivalents.	152,661	(28,452)	23.067	(69,215)	(619)	(10,683)	(6,552)	457	(1.680)	58,984	419,593	(33,971)	58,435
Cash and cash equivalents-beginning of year		330,531	60,260	130,864	1,503	145,046	73,270	50,284	2,844	1,142,204	722,611	66,231	7,796
Cash and cash equivalents-end of year	\$ 500,263		\$ 83,327	\$ 61,649	\$ 884	\$ 134,363	\$ 66,718	\$ 50,741	\$ 1,164	\$ 1,201,188	\$ 1,142,204	\$ 32,260	\$ 66,231
outri and outri equivalente ond or year	\$ 505,203	÷ 002,075	<u>• 00,021</u>	<u> </u>	¥ 004	<u>- 134,303</u>	<b>y</b> 00,110	<u>v 00,741</u>	<u>v 1,104</u>	¥ 1,201,100	<u>v 1, 142,204</u>	az,200	φ 00,20T

The notes to the financial statements are an integral part of this statement.

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# CITY AND COUNTY OF SAN FRANCISCO

## Statement of Fiduciary Net Assets

#### Fiduciary Funds

#### June 30, 2003

#### (In Thousands)

r er Investment ust Trust Agency <u>Fund</u> <u>Funds</u>	43 \$ 223,074 \$ 87,338 40 - 1,005	(519         -         51,849           749         1,535         86,453           .990         -         24,869           .175         -         24,869           .016         224,609         5         251,514	65 652 52.687 44 198,827 82 198,827 809 800 833 - 652 <u>\$ 251,514</u>	<u>83</u> <u>\$ 223,957</u>
Pension and Other Employee Benefit Trust <u>Funds</u>	\$ 75,943 11,139,540	14,619 162,749 1,107,990 <u>175</u> 12,501,016	16,165 15,044 205,782 560,809 1,107,990 24,043 1,929,833	\$ 10,571,183
	ASSETS Deposits and investments with City Treasury	Receivables: Payroll contribution. Interest and contring collateral. Invested scourties leveling collateral. Deferred charges and other assets. Total assets.	Liabilities Accounts payable. Accounts payable. Estimated claims payable. Agency obligations. Obligations under fixed coupon dollar repurchase agreements. Payable to brokens. Perable to brokens. Securites lending collateral. Defered credits and collateral. Total fiabilities.	Net Assets Held in trust for pension and other emptoyee benefits and pool participants

#### CITY AND COUNTY OF SAN FRANCISCO Statement of Cash Flows (Continued) Proprietary Funds Year ended June 30, 2003 (with summarized financial information for the year ended June 30, 2002) (In Thousands)

The notes to the financial statements are an integral part of this statement.

					Busines	s-type Activi	ties - Enterpr	rise Funds					
									Other	•			
				Major F	unds				Fund				
	San		Hetch						Parking				
	Francisco		Hetchy		General				Garages			Govern	mental
	Interna-		Water	Municipal	Hospital	Clean	Port of	Laguna	and			Activities	-Internal
	tional	Water	and	Transportation	Medical	Water	San	Honda	Market	To		Service	
	Airport	Department	Power	Agency	Center [	Program	Francisco	Hospital	Corporation	2003	2002	2003	2002
Reconciliation of operating income (loss) to													
net cash provided by (used in) operating activities:													
Operating income (loss)	\$ 53,110	\$ 2,730	\$ 36,780	\$ (467,011)	<u>\$ (94,989)</u>	\$ 5,568	<u>\$ (4,291</u> )	\$ (35,521)	\$ 418	\$ (503,206)	\$ (460,373)	<u>\$ (845)</u>	\$ (1,213)
Adjustments for non-cash activities:													
Depreciation and amortization	151,334	31,430	9,572	69,332	6,432	38,369	8,655	1,260	272	316,656	289,211	1,438	2,709
Provision for uncollectibles	39,917	-		2	31,351	461	365	946	-	73,042	28,788	-	-
Write off of capital assets	-	4,076	-	-	-		-			4,076	5,822		-
Other	-	(561)	(162)	-	-	147	(831)	-	-	(1,407)	(1,475)	-	
Changes in assets/liabilities:													
Receivables, net	(8,793)	711	(1,315)	2,104	(24,268)	786	25	4,410	-	(26,340)	(70,553)	13,937	13,327
Due from other funds	-	-	(6,663)	-	754	-		· -	-	(5,909)	(802)		
Inventories.	255	291	30	(6,452)	(942)	-	(40)	(20)	-	(6,878)	5,439	-	-
Deferred charges and other assets	-	-	-	(2,646)	2,742	-	3,766		(7)	3,855	(5,549)	(95)	(387)
Accounts payable	(4,691)	2,939	3,360	(5,193)	(6,452)	2,508	1,166	(1,079)	(13)	(7,455)	4,728	(2,101)	1,573
Accrued payroll	978	854	222	2,767	987	55	66	38		5,967	2.057	149	246
Accrued vacation and sick leave pay	-	733	(159)	3,051	584	168	95	187		4,659	3,409	771	266
Accrued workers' compensation	-	2,514	268	26,711	7,749	1,135	461	2,557	-	41,395	24,209	67	434
Estimated claims payable		(1,145)	(3,477)	(1,039)	3,980	(3,754)	300		-	(5,135)	(9,060)		
Due to other funds	114	1,043	(1,200)	1,600	(8,684)	(800)	2,000	(4,532)		(10.459)	41,878	-	
Deferred credits and other liabilities	7,468	(11,539)		1,390	(1)		76	(1,841)	13	(4,434)	42,482	(37,732)	(96,321)
Total adjustments	186,582	31,346	476	91,627	14,232	39,075	16,104	1,926	265	381,633	360,584	(23,566)	(78,153)
Net cash provided by (used in) operating													
activities	\$ 239,692	\$ 34,076	\$37,256	\$ (375,384)	\$ (80,757)	\$ 44,643	\$ 11,813	\$ (33,595)	\$ 683	\$ (121,573)	\$ (99,789)	\$ (24,411)	\$ (79,366)
Reconciliation of cash and cash equivalents to the balance sheet:													
Deposits and investments with City Treasury:													
Unrestricted	\$ 271,646	\$ 189,359	\$ 83,317	\$ 9,110	\$ 874	\$ 49,007	\$ 52,842	s -	s -	\$ 656,155	\$ 754,778	\$ 9,105	\$ 14,499
Restricted.	255,301	112,680	-	45,614		85,356	3,859	51,492	· · ·	554,302	601,351		
Unrestricted deposits and investments outside													
City Treasury	10	40	10	6,764	10	-	9	1	1,164	8,008	3,508	23,155	51,732
Total deposits and investments.	526,957	302,079	83,327	61,488	884	134,363	56,710	51,493	1.164	1,218,465	1,359,637	32,260	66,231
Add: Restricted deposits outside City Treasury			-									,	,
meeting the definition of cash equivalents				161			10.567	100	-	10,828	15,322	-	-
Less: Deposits and investments not meeting										,520			
the definition of cash equivalents	(26,694)	-	-	-	-	-	(559)	(852)	-	(28,105)	(232,755)		-
Cash and cash equivalents at end of year													
on statement of cash flows	\$ 500,263	<u>\$ 302,079</u>	<u>\$ 83,327</u>	\$ 61,649	<u>\$ 884</u>	\$ 134,363	\$ 66,718	\$ 50,741	\$ 1,164	\$ 1,201,188	\$ 1,142,204	\$ 32,260	\$ 66,231

The notes to the financial statements are an integral part of this statement.

39

CITY AND COUNTY OF SAN FRANCISCO NOTES TO BASIC FINANCIAL STATEMENTS June 30, 2003	) THE FINANCIAL REPORTING ENTITY	San Francisco is a city and county chartered by the State of California and as such can exercise the powers as both a city and a county under state law. As required by generally accepted accounting principles, the accompanying financial statements present the City and County of San Francisco (the City or Primary Government) and its component units. The component units discussed below are included in the City's reporting entity because of the significance of their operations of financial relationships with the City.	As a government agency, the City is exempt from both federal income taxes and California State franchise taxes. <i>Biended Component Units</i> Following is a description of those legally separate component units for which the City is financially accountable that are blended with the Primary Government because of their individual governance or	Intrancial relationships to the Cuy. San Francisco County Transportation Authority (Authority) - The Authority was created in 1989 by the voters of the City and County of San Francisco to impose a voter-approved sales and use tax of one-half of one percent to fund essential traffic and transportation projects. A Board consisting of the eleven members of the City's Board of Supervisors serving ex officio governs the Authority. The operations of the Authority are reported within other governmental funds. Financial statements for the Authority can be obtained from the Authority's administrative offices at 100 Van Ness Avenue, San Francisco, CA 94102.	San Francisco Finance Corporation (Finance Corporation) - The Finance Corporation was created in 1990 by a vote of the electorate to allow the City to lease-purchase \$20 million (plus 5% per year growth) of equipment using tax-exempt obligations. Although legally separate from the City, the Finance Corporation is reported as if it were part of the primary government because lts sole purpose is to provide lease financing to the City. Financial statements for the Finance Corporation corporation corporation s administrative offices at City Hall, Room 336, #1 Dr. Carlton B. Goodlett Place, San Francisco, CA 94102.	San Francisco Parking Authority (Parking Authority) – The Parking Authority was created in October 1949. In accordance with Proposition D authorized by the City's electorate in November 1988, a City Charter amendment created the Parking and Traffic Commission (DPT). The DPT consists of five commissioners appointed by the mayor. Upon creation of the DPT, the responsibility to oversee the City's off-street parking operations was transferred from the Parking Authority to the DPT. The staff and fiscal operations of the Parking operations was transferred from the Parking Authority were also incorporated into the DPT. The DPT. The staff and fiscal operations of the Parking the operations of the DPT became the responsibility of the Municipal Transportation for overseeing the operations of the DPT became the responsibility of the Municipal Transportation Agency (MTA) pursuant to Proposition E units was passed by the voters in November 1999. Accordingly, the assets and liabilities of the DPT were transferred from the general and other governmental funds to the MTA (nucle is reported as an enterprise fund. Separate financial statements are not prepared for the Parking Authority. Eurther information about the Parking Authority and bobained from the Parking Authority administrative offices at 25 Van Ness Avenue, San Francisco, CA 94102.	Discretely Presented Component Units
CITY AND COUNTY OF SAN FRANCISCO Statement of Changes in Fiduciary Net Assets Fiduciary Funds	Vest anded June 30, 2003 (1)	(In Thousands) Pension and Other Employee Investment	Eurida 230,173 \$ 230,173 \$ 300,682 539,655 539,855	73,415 171,972 2,228 4,197 447,813 (15,778)	10.95 and expenses         (21.450)           (21.450)         (40.220)           (21.451)         (40.220)           (21.451)         (21.451)           (21.451)         (21.451)           (21.451)         (21.451)           (21.451)         (21.451)           (21.451)         (21.451)           (21.451)         (21.451)           (21.451)         (21.451)           (21.451)         (21.451)	Administration         830.542         1.972.156           Total deductions         116.856         (76.616)           Change in net assets         10.454.327         300.573           Net assets at end of year.         5         10.571.153           The notes to the financial statements are an integral part of this statement.         5         203.573	

San Francisco Redevelopment Agency (Agency) - The Agency is a public body, corporate and politic, organized and existing under the Community Redevelopment Law of the State of California. Seven commissioners who are appointed by the Mayor, subject to confirmation by the City's Board of Supervisors, govern it. The Agency has adopted as its mission the creation of affordable housing and economic development Financial Authority (SFRFA), a component unit of the Agency. The SFRFA is a separate joint-powers authority formed between the Agency and the City to facilitate the long-term separate joint-powers authority formed between the Agency and the City to facilitate the long-term

CITY AND COUNTY OF SAN FRANCISCO NOTES TO BASIC FINANCIAL STATEMENTS <i>(Continued)</i> June 30, 2003	SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES	(a) Government-wide and fund financial statements The government-wide financial statements (i.e., the statement of net assets and the statement of changes in net assets) report information on all of the non-fiduciary activities of the primary government and its component units. For the most part, the effect of interfund activity has been removed from these statements. Governmental activities, which normally are supported by taxes and intergovernmental revenues, are reported separately from business-type activities which rely, to a significant extent, on fees and charges for support. Likewise, the primary government is reported separately from certain legally separate component units for which the primary government is financially accountable.	The statement of activities demonstrates the degree to which the direct expenses of a given function or segment are offset by program revenues. Direct expenses are those that are clearly identifiable with a specific function or segment. Program revenues include (1) charges to customers or applicants who purchase, use, or directly benefit from goods, services, or privilegos provided by a given function or segment and (2) grams and contributions that are restricted to meeting the operational or capital requirements of a particular function or segment. Taxes and other items not properly included among program revenues are reported instead as general revenues.	Separate financial statements are provided for governmental funds, proprietary funds, and fiduciary funds, even though the latter are excluded from the government-wide financial statements. Major individual governmental funds and major individual enterprise funds are reported as separate columns in the fund financial statements. The basic financial statements include certain prior-year summarized comparative information. This information is presented only to facilitate financial analysis.	(b) Measurement focus, basis of accounting, and financial statement presentation The government-wide financial statements are reported using the economic resources measurement focus and the accrual basis of accounting, as are the proprietary fund and fiduciary fund financial statements. Revenues are recorded when earned and expenses are recorded when a liability is incurred, regardless of the timing of related cash flows. Property taxes are recognized as revenues in the year for which they are levele. Grants and similar items are recognized as revenues in the year for requirements have been met.	Governmental fund financial statements are reported using the current financial resources measurement focus and the modified accrual basis of accounting. Revenues are recognized as soon as they are both measurable and available. Revenues are considered to be available when they are collectible within the current period or soon onugh thereafter to pay liabilities of the current period. The City considers properly other revenues are considered to be available within 60 days of the end of the current fiscal period. All other revenues are considered to be available if they are collected within 60 days of the end of the current fiscal period. All other revenues are considered to be available if they are generally collected within 120 days of the end of the current fiscal period. It is the City's policy to submit reimbursement and claim requests for federal and sittine the first or second quarter of the following fiscal year. Expenditures generally are recorded when a liability is incurred, as under accumating. However, debt service expenditures, as well as expenditures related to vacation, sick leave, claims and judgments, are recorded only when payment is due.	Property taxes, other local taxes, licenses, and interest associated with the current fiscal period are all considered susceptible to accrual and so have been recognized as revenues of the current fiscal period. All other revenue items are considered to be measurable and available only when the City receives cash.
	(2)						
CITY AND COUNTY OF SAN FRANCISCO NOTES TO BASIC FINANCIAL STATEMENTS <i>(Continued)</i> June 30, 2003	financing of Agency activities. The Agency's governing commission serves as the Board of Directors of the SFRFA.	In Fiscal Year 2002, the Public Initiatives Development Corporation (PIDC) was formed to develop affordable housing on the Agency's behalf. The Board of PIDC is comprised of management of the Agency and other appointed individuals. Future funding will be dependent on the Agency and as such, PIDC is reported as a blended component unit of the agency. Activities during the year are predevelopment activities including design and financing of a 106 affordable units mixed-use development. The Agency's governing body is not substantively the same as that of the City, and the Agency does not	provide services entirely or almost entirely to the City. The Agency is reported in a separate column to emphasize that it is legally separate from the City. The Agency is financially accountable for the Agency through the appointment of the Agency's Board and the ability of the City to approve the Agency's budget. Disclosures related to the Agency, where significant, are identified separately throughout these notes. Complete financial statements can be obtained from the Agency's administrative offices at 770 Golden Gate Ave., San Francisco, CA 94102. Transure stated Development Authority (TIDA) – The TIDA is a nonprofit public benefit corporation. The TIDA constraint Actionation with Articotary bland Conversion Actionation actionated as	The matter agency pursuant with the transmission conversion way on the State of California. Seven redevelopment agency pursuant to Community Redevelopment Law of the State of California. Seven commissioners who are appointed by the Mayor, subject to confirmation by the City's Board of Supervisors, govern the TIDA. The specific purpose of the TIDA is to promote the planning, redevelopment, reconstruction, rehabilitation, reuse and conversion of the property known as Naval Station Treasure Island for the public interest, convenience, welfare and common benefit of the inhabitants of the City. The TIDA has adopted as its mission the creation of affordable housing and economic development opportunities on Treasure Island.	The TIDA's governing body is not substantively the same as that of the City and the TIDA does not provide services entirely or almost entirely to the City. The TIDA is reported in a separate column to emphasize that it is legally separate from the City. The City is financially accountable for the TIDA shough the appointment of the TIDA's Board and the ability of the City to approve the TIDA's budget. Disclosures treated to the TIDA, where significant, are separately identified throughout these notes. Separate financial statements are not prepared for TIDA. Further information about TIDA can be obtained from the TIDA administrative offices at 410 Palm Avenue, Building 1, Room 223, Treasure Island, San Francisco, CA 94130.	<b>Non Disclosed Organizations</b> There are other governmental agencies that provide services within the City and County of San Francisco. These entities have independent governing boards and the City is not financially accountable for them. The City's basic financial statements, except for certain cash held by the City as an agent, do not reflect operations of the San Francisco Airport Improvement Corporation, San Francisco Health Authority, San Francisco Housing Authority, Private Industry Council of San Francisco. San Francisco Unified School District and San Francisco Community College District. The City is represented in two regional agencies, the Bay Area Rapid Transit District (BART) and the Bay Area Air Quality Management District (BAAQM), which are also excluded from the City's reporting entity.	· · · · · · · · · · · · · · · · · · ·

CITY AND COUNTY OF SAN FRANCISCO NOTES TO BASIC FINANCIAL STATEMENTS <i>(Continued)</i> June 30, 2003	account for the activities of the equipment maintenance services, centralized printing and mailing services, centralized telecommunications and information services, and lease financing through the Finance Corporation.	The <i>Pension and Other Employee Benefit Trust Funds</i> reflect the activities of the Employees' Retirement System accounts for employee	contributions, City contributions, and the earnings and profits from investments. It also accounts for the disbursements made for employee retirements, withdrawals, disability and death benefits as well as administrative expenses. The Health Service System accounts for contributions from active and	retired employees and surviving spouses, City contributions, and the earnings and profits from investments. It also accounts for the disbursements to various health plans and health care providers for the medical expenses of beneficiaries.	The <b>Investment Trust Fund</b> accounts for the external portion of the Treasurer's Office investment pool. The funds of the San Francisco Community College District, San Francisco Unified School District, and the Trial Courts are accounted for within the Investment Trust Fund.	The <b>Agency Funds</b> account for the resources held by the City in a custodial capacity on behalf of other agencies.	Private-sector standards of accounting and financial reporting issued prior to December 1, 1989, generally are followed in both the government-wide and proprietary fund financial statements to the extent that those standards do not conflict with or contradict guidance of the Governmental Accounting Standards Board. Governments also have the option of following subsequent private-sector guidance for their business-type activities and enterprise funds, subject to this same limitation. The City has elected not to follow subsequent private-sector guidance.	In general, the effect of interfund activity has been eliminated from the government-wide financial statements. Exceptions to this rule are charges to other City Departments from the Water Department and Hetch Hetchy. These charges have not been eliminated because elimination would distort the direct costs and program revenues reported in the Statement of Activities.	Proprietary funds distinguish operating revenues and expenses from non-operating items. Operating revenues and expenses generally result from providing services in connection with the fund's principal	ongoing operations. The principal operating revenues or the upy service internal service intrust are charges for customer services including: water, sewer and power charges, public transportation fees, airline fees and charges, parking fees, hospital patient service fees, commercial and industrial rents, printing services, vehicle maintenance fees, telecommunication and information system support charges, and apprenti rentals of the Finance Corporation. Deperating expenses for enterprise funds and internal convicted funds include the context of events of the printing services and internal printing services. Annot need of comporation contraction and information system support charges, and apprenti rentals of the Finance Corporation. Depending expenses for enterprise funds and internal convicted funds the cost of securices administrative expenses and denterization on canital assets. All	service runs mode are cast or services, dominantary copried as non-operating revenues and expenses. revenues and expenses not meeting this definition are reported as non-operating revenues and expenses. When both restricted and unrestricted resources are available for use, it is the City's policy to use	(c) Budgetary Data	The City adopts annual budgets for all governmental funds on a modified accrual basis of accounting except for capital project funds, and certain debt service funds which adopt project length budgets.	The budget of the City is a detailed operating plan, which identifies estimated costs and results in relation to estimated revenues. The budget includes (1) the programs, projects, services, and activities to be provided during the fiscal year, (2) the estimated resources (inflows) and amounts available for appropriation and (3) the estimated charges to appropriations. The budget represents a process through
CITY AND COUNTY OF SAN FRANCISCO NOTES TO BASIC FINANCIAL STATEMENTS <i>(Continued)</i> June 30, 2003	The City reports the following major governmental fund: The <i>General Fund</i> is the City's primary operating fund. It accounts for all financial resources of the	City except those required to be accounted for in another tund. The City reports the following major proprietary (enterprise) funds:	The San Francisco International Airport Fund accounts for the activities of the City-owned commercial service airport in the San Francisco Bay Area.	The <i>Water Department Fund</i> accounts for the activities of the San Francisco Water Department. is engaged in the distribution of water to the City and certain suburban areas.	The <i>Hetch Hetchy Water and Power Fund</i> accounts for the activities of Hetch Hetchy Water and Power Department (Hetch Hetchy). The department is engaged in the collection and conveyance of approximately 85% of the City's water supply and in the generation and transmission of electricity.	The Municipal Transportation Agency Fund accounts for the activities of the Municipal Transportation Agency (MTA). The MTA was established by Proposition E, passed by the City's	voters in November 1999. The MTA includes the San Francisco Municipal Railway (MUNI), San Francisco Municipal Railway Improvement Corporation (SFMRIC), and beginning on July 1, 2002 the operations of the Parking and Traffic Commission (DFT), which includes the Parking Authority. MUNI was established in 1912 and is responsible for the operations of the City's public transportation system. SFMRIC is a nonprofit corporation established to provide capital financial assistance for the modernization of MUNI by acquiring, constructing, and financing anter the City's public and traffic Commission. DFT is responsible for proposing and implementing street and stream concernization system.		The <b>General Hospital Medical Center Fund</b> accounts for the activities of the San Francisco General Hospital Medical Center, a City-owned acute care hospital.	The <b>Clean Water Program Fund</b> accounts for the activities of the Clean Water Program (CWP), It was created after the San Francisco voters approved a proposition in 1976, authorizing the City to issue \$240 million in bonds for the purpose of acquiring, construction, improving, and financing improvements to the City municipal sewage treatment and disposal system.	The <b>Port of San Francisco Fund</b> accounts for the activities of the Port of San Francisco. This was established in 1969 after the San Francisco voters approved a proposition to accept the transfer of the Harbor of San Francisco from the State of California.	The Laguna Honda Hospital Fund accounts for the activities of Laguna Honda Hospital, the City- owned skilled nursing facility which specializes in serving elderly and disabled residents.	Additionally, the City reports the following fund types:	The <b>Permanent Fund</b> accounts for resources that are legally restricted to the extent that only earnings, not principal, may be used for purposes that support specific programs. The <b>Internal Service Funds</b> account for the financing of goods or services provided by one City department to another City department on a cost reimbursement basis. Internal Service Funds

CITY AND COUNTY OF SAN FRANCISCO NOTES TO BASIC FINANCIAL STATEMENTS <i>(Continued)</i> June 30, 2003	certain transfers of surplus appropriations within a department. Such adjustments are reflected in the final budgetary data.	The Annual Appropriation Ordinance adopts the budget at the character level of expenditure within departments. As described above, the Controller is authorized to make certain transfers of appropriations within departments. Accordingly, the legal level of budgetary control by the Board of Supervisors is the department level.	Budgetary data, as revised, is presented in the basic financial statements for the General Fund. Final budgetary data excludes the amount reserved for encumbrances for appropriate comparison to actual expenditures.	Generally, new or one-time federal and state grants, other capital projects, and debt issues are budgeted by the Mayor and the Board of Supervisors as a supplemental appropriation.	Investment in the Treasurer's Pool The Treasurer invests on behalf of most funds of the City and external participants in accordance with the	Country investment policy and the California state dowermineth could inter cut interauter must reports on a monthly basis to the Board of Supervisors manages the Treasurer's pool. In addition, the function of the County Treasury Oversight Committee is to review and monitor the City's investment policy and to monitor compliance with the investment policy and reporting provisions of the law through an annual audit.	The Treasurer's investment pool consists of two components: 1) pooled deposits and investments and 2) dedicated investment funds. The dedicated investment funds represent restricted funds and relate to bond issuance of the Enterprise Funds and the General Fund's cash reserve requirement. In addition to the Treasurer's investment pool, the City has other funds that are held by trustees. These funds are related to the testance of bonds and cancer and noten programs of the Benever's investment Section and Income to the City cash reservered to the Employees' the Resument Section and chances and investments of the Repulsives'	requention. System and deposits and investments of the reduction regions are not by account (note 5). (note 5). The San Francisco Unified School District, San Francisco Community College District, and the Trial Construction of the Construction of	20US, \$2.24 million was need on berlar or insec vortunary principants. The twort preventage and e or une Treasurer's pool that relates to these three acternal participants is 9.69%. The deposits held for these entities are included in the Investment Trust Fund. The City has not provided nor obtained any legally binding guarantees during the fiscal year ended June 30, 2003 to support the value of shares in the pool.	For reports on the external investment pool, contact the Office of the Treasurer, Room 140, City Hall, 1 Dr. Carlton B. Goodlett Place, San Francisco, CA 94102. Investment Valuation	<i>Treasurer's Pool</i> – Substantially all investments are carried at fair value. The fair value of pooled investments is determined annually and is based on current market prices. The fair value of participants' position in the pool is the same as the value of the pool streas. The method used to determine the value of participants' equity withdrawn is based on the book value of the participants' percentage participation at the date of such withdrawal. In the event that a certain fund overdraws is share of pooled cash, the overdraft is reported as a due to the General Fund. Certain US government securities that have a	remaining maturity at unite of purchase of our year of ress are carried at anotyced way, which approximates market value. <i>Employees' Retirement System (Retirement System)</i> - Investments are reported at fair value. Securities traded on national or international exchanges are valued at the last reported sales price at current	ę
CITY AND COUNTY OF SAN FRANCISCO NOTES TO BASIC FINANCIAL STATEMENTS <i>(Continued)</i> June 30, 2003	which policy decisions are made, implemented, and controlled. The City Charter prohibits expending funds for which there is no legal appropriation.	The Administrative Code Chapter 3 outlines the City's general budgetary procedures, with Section 3.3 detailing the budget timeline. A summary of the key budgetary steps and data reflected in the financial statements is as follows:	<ul> <li>Original Budget</li> <li>(1) Departments and Commissions conduct hearings to obtain public comment on their proposed annual budgets beginning in December and submit their budget proposals to the Controller's Office no later than February 21.</li> </ul>	(2) The Controller's Office consolidates the budget estimates and transmits them to the Mayor's Office. Staff of the Mayor's Office analyze, review and refine the budget estimates before transmitting the Mayor's Proposed Budget to the Board of Supervisors.	(3) By the first working day of May, the Mayor submits the Proposed Budget to the Board of Supervisors for departments that are not supported by the City's General Fund or departments that do not rely on the State's budget submission in May for their revenue sources.	(4) By the first working day of June, the Mayor submits the complete Proposed Budget to the Board of Supervisors along with a draft of the annual appropriation ordinance prepared by the Controller's Office.	(5) Within five working days of the Mayor's proposed budget transmission to the Board of Supervisors, the Controller reviews the estimated revenues and assumptions in the Mayor's Proposed Budget and provides an opinion as to their accuracy and reasonableness. The Controller also may make a recommendation regarding prudent reserves given the Mayor's proposed resources and expenditures.	(6) The appropriate Committee of the Board of Supervisors conducts hearings, obtains public comment, and reviews the Mayor's proposed annual budget. The Committee recommends an interim budget reflecting the Mayor's budget transmittal and, by June 30, the Board of Supervisors passes an interim budget.	(7) Not later than the last working day of July, the Board of Supervisors adopts the annual budget through passage of the Annual Appropriation Ordinance, the legal authority for enactment of the budget.	Final Budget The final budgetary data presented in the basic financial statements reflects the following changes to the original budget:	(1) Certain annual appropriations are budgeted on a project or program basis. If such projects or programs are not completed at the end of the fiscal year, unexpended appropriations, including encumbered funds, are carried forward to the following year. In certain circumstances, other programs and regular annual appropriations may be carried forward after appropriate approval. Annually appropriated from the prior year encluded forward after appropriate approval. Annually appropriated forward from the prior year encluded in the fiscal year. Appropriated forward from the prior year are included in the final budgetary data.	(2) Appropriations may be adjusted during the year with the approval of the Mayor and the Board of Supervisors, e.g. supplemental appropriations. Additionally, the Controller is authorized to make	47

CITY AND COUNTY OF SAN FRANCISCO NOTES TO BASIC FINANCIAL STATEMENTS <i>(Continued)</i> June 30, 2003	Investments in S&P 500 futures contracts are used to replicate the performance of the S&P 500 index while lowering transaction costs. Changes in market value of open contracts are immediately recognized as gains or losses. At June 30, 2003, the fair value of total open contracts was \$0. Changes in market value of open contracts are immediately recognized as gains or losses.	Investments in fixed income future contracts are used to hedge two fixed income portfolios as their assigned performance benchmark is the Lehman Brothers Global Aggregate Index-Hedged. As of June 30, 2003, the market value of open contracts was \$92 thousand. Changes in the market value of open contracts are immediately recognized as gains or losses.	Other funds – Non-pooled investments are also generally carried at fair value. However, money market investments (such as short term, highly liquid debt instruments including commercial paper, bankers acceptances, and U.S. Treasury and agency obligations), and participating initerest-earning investment contracts (such as negotiable certificates of deposit, repurchase agreements and guaranteed or bank investment contracts) that have a remaining maturity at the time of purchase of one year or less are carried at amortized cost which approximates market value. The fair value of non-pooled investments is determined annually and is based on current market price. The fair value of investments in open-end mutual funds is determined based on the funds current share price.	<i>Component Unit - San Francisco Redevelopment Agency -</i> Investments are stated at fair value except for money market investments with maturities of one year or less which have been stated at amortized cost. The fair value of investments has been obtained by using market quotes as of June 30, 2003, and reflects the values as if the Agency were to liquidate the securities on that date. <i>Investment Income</i>	Income from pooled investments is allocated at month end to the individual funds or external participants based on the fund or participant's average daily cash balance in relation to total pooled investments. City management has determined that the investment income related to certain funds should be allocated to the General Fund. On a budget basis, the interest income is recorded in the General Fund. On a generally accepted accounting principles (GAAP) basis, the income is reported in the fund where the related investments reside. A transfer is then recorded to than second to the interest tearmings to the concord Eurol This is the case for contino ther consemmental funds. Internal Service Funds, and Turst	General run. Init is the case for certain onrer governmental runds, internal particle and Agency Funds. and Agency Funds. It is the City's policy to change interest at month end to those funds that have a negative average daily cash balance. In certain instances, City management has determined that the interest expense related to the fund should be allocated to the General Fund. On a budget basis, the interest expense is recorded in the General Fund. On a GAAP basis, the interest expense is recorded in the fund and then a transfer from the General Fund to an amount equal to the interest expense is made to the fund. This is the case for certain other governmental funds, MTF, Laguna Honda Hospital, General Hospital Medical Center, and the Internal Service Funds.	Income from non-pooled investments is recorded based on the specific investments held by the fund. The interest income is recorded in the fund that earned the interest.	For the purposes of the fund financial statements, the other governmental funds expenditures relating to long-term loans arising from loan subsidy programs are charged to operations upon funding and the loans are recorded, net of an estimated allowance for potentially uncollectible loans, with an offset to a deferred credit account.	The Mayor's Office of Housing administers several housing programs and issues loans to qualified applicants. Many of these loans may be forgiven if certain terms and conditions of the loans are met. They
CITY AND COUNTY OF SAN FRANCISCO NOTES TO BASIC FINANCIAL STATEMENTS <i>(Continued)</i> June 30, 2003	exchange rates. Investments that do not have an established market price are reported at estimated fair value. Purchases and sales of investments are recorded on a trade date basis. The fair values of real estate holdings are estimated primarily on appraisals prepared by third-party appraisers. The fair values of venture capital investments are estimated brinding value to volue subjective judgments, and the actual fund managers. Such market value simates involve subjective judgments, and the actual	market price of these investments can only be determined by negotiation between independent third parties in a sales transaction. Investments in forward currency contract investments are commitments to purchase or sell stated	anounts or longer furtherby changes in interact varies up operiodimeters are determined by quotied currency gains or losses. The market values of loward currency contracts are determined by quotied currency prices from national exchanges. As of June 30, 2003, the fair value of open purchase contracts was \$157.8 million. The Retirement System utilized contracts in enting to \$303.8 million to hedge (or decrease) the currency risk of foreign investments or to settle trades, and contracts netting to \$306.6 million to increase investment exposure in foreign currencies beyond the amounts reported as international investment securities or to settle trades. Additionally, contracts may be used to effectively cancel previous contracts.	The City Charter and Retirement System Board (Board) policies permit the Retirement System to use investments of the Retirement System's Pension Plan (the Plan) to enter into securities lending transactions. These are loans of securities to bioker-dealers and other entities for collateral, with a simultaneous agreement to return collateral for the same securities in the future. The Retirement System's securities custodians are agants in lending the Plan's securities for cash collateral of 102% for domestic securities and 105% for international securities. Securities on loan at year-end are presented as "non- categorized" in the schedule of custodial risk (note S). As of June 30, 2003, the Retirement System has no categorized" in the schedule of custodial risk (note S). As of June 30, 2003, the Retirement System has no categorized."	credit risk exposure to borrowers because the amounts the Retirement System owes the borrowers exceed the amounts the borrowers owe the Retirement System. Contracts with the lending agents require them to indemnify the Retirement System if the borrowers fail to return the securities (and if the collateral were inadequate to replace the securities lend) or if the borrowers fail to pay the Retirement System for income distributions by the securities levels while the securities are on loan. Non cash collateral be pledged or sold unless the borrower defaults.	Either the Retirement System or the borrower can terminate all securities loans on demand, although the average term of the loans is thirty-three days. In lending domestic securities, cash collateral is invested in the lending agent's short-term investment pool, which at year-end had a weighted-average maturity of forty-eight days. In lending international securities, cash collateral is invested in a separate short-term investment pool, which at year-end had a weighted-average maturity of three days. The relationship between the maturities of the investment pools and the Retirement System's loans is affected by the maturities of the securities loans made by other entiles that use the agent's pool, which the Retirement System cannot determine. Cash collateral may also be invested separately in term loans, in which case the maturity of the loaned as an east, and liabilities from these transactions are reported securities lending transactions is reported as an asso, and liabilities from these transactions are reported ascurities lending transactions is reported as an asso, and liabilities from these transactions are reported and securities lending transactions is reported as an asso, and liabilities from these transactions are reported and exclusions is reported as an asso, and liabilities from these transactions are reported and exclusions is reported as an asso, and liabilities from these transactions are reported and exclusions is reported as an asso, and liabilities from these transactions are reported and a maturities from the activities mature and as an asso, and liabilities from these transactions are reported and a maturities from the activities mature and as an asso, and liabilities from these transactions are reported and a securities lending transactions is reported as an asso, and liabilities from these transactions are reported and and an and an and an and an adverted as an asso and and and and an adverted and and and and and and and and and an	in the statement of net assets. Additionally, the costs of securities lending transactions, such as borrower rebates and fees, are recorded as expenses. The City Charter and Board policies permit the Retirement System to use investments to enter into fixed	coupon doilar repurchase agreements, unal its, a sale of securities will a simularized agreement, to repurchase similar securities in the future at a lower price that reflects a financing rate. The fair value of the securities underlying fixed coupon dollar repurchase agreements equals the cash received. If the dealers default on their obligations to resell these securities to the Retirement System at the agreed buy back price, the Retirement System could suffer an economic loss if the securities have to be purchased in the open and/or at price higher than the agreed-upon buy back price. This credit exposure at June 30,	2003 was approximately \$1.8 million.

CITY AND COUNTY OF SAN FRANCISCO NOTES TO BASIC FINANCIAL STATEMENTS <i>(Continued)</i> June 30, 2003	(i) Accrued Vacation and Sick Leave Pay Vacation pay, which may be accumulated up to ten weeks depending on an employee's length of service, is payable upon termination.	Sick leave may be accumulated up to six months. Unused amounts accumulated prior to December 6, 1978 are vested and payable upon termination of employment by retirement or disability caused by industrial accident or death. Effective July 1, 2002, the City established a pilot "wellness incentive program" (the Program) to promote workforce attendance. The Program was negotiated as part of the July 1, 2001 to June 30, 2003 labor contract between the City and forty-one labor organizations, representing about 48% of the City's and the effected labor organizations. Under the terms of this MOU and the labor contracts, the Program is in effect from July 1, 2002 to June 30, 2005.	Effective July 1, 2002, any full-time employee leaving the employment of the City upon service or disability retirement may receive payment for a portion of sick leave earned but unused at the time of separation. The amount of this payment shall be equal to 2.5% of sick leave balances earned but unused at the time of separation times the number of whole years of continuous employment times an employee's salary rate, exclusive of premiums of supplements, all the time of separation. Vested sick leave hours as described by Civil Service Commission rules, shall not be included in this computation.	The City accrues for all salary-related items, including the Program, in the government-wide and proprietary fund financial statements for which they are liable to make a payment directly and incrementally associated with payments made for compensated absences on termination. The City includes its share of social security and Medicare payments made on behalf of the employees in the accrual for vacation and sick leave pay.	<ul> <li>Effective July 1, 2002, management adopted a policy to charge accrued vacation and sick leave for certain health employees to the Department of Public Health to reflect the organization's structure. Prior to July 1, 2002, accrued vacation and sick leave for these employees were charged to the General Hospital Medical Center. Due to the new policy, certain long-term liabilities were transferred from the General Hospital Medical Center enterprise fund which is reported within business-type activities to governmental activities.</li> <li>(j) Bond Issuance Costs, Premiums, and Discounts</li> </ul>	In the government-wide financial statements and in the proprietary fund type financial statements, long- term debt and other long-term obligations are reported as liabilities in the applicable governmental activities, business-type activities, or proprietary fund statement of net assets. Bond premiums and discounts, as well as resuence costs, are deferred and amoritzed over the life of the bonds using the effective interest method. Bonds payable are reported net of the applicable bond premium or discount. Bond issuance costs are reported charges and amortized over the term of the related debt.	In the fund financial statements, governmental funds recognize bond premiums and discounts as other financing sources and uses, respectively, and bond issuance costs as debt service expenditures. Issuance costs, whether or not withheld from the actual debt proceeds received are reported as debt service expenditures.
CITY AND COUNTY OF SAN FRANCISCO NOTES TO BASIC FINANCIAL STATEMENTS <i>(Continued)</i> June 30, 2003	are accounted for in the other governmental funds as long-term loans receivable with an allowance for forgivable loans, and an offsetting deferred credit account. For purposes of the government-wide financial statements, long-term loans are not offset by deferred		In proclass intention, this mentiou records retries as expenses when uney are advance. The governmentation of the purchase method to account for supply inventories. (g) Redevelopment Agency Property Held for Resale Property held for resale is recorded as an asset at the lower of estimated cost or estimated conveyance value is management's estimate of net realizable value of a property based on current interface.	(h) Capital Assets (h) Capital Assets Capital assets, which include land, facilities and improvements, machinery and equipment, and infrastructure assets, are reported in the applicable governmental or business-type activity columns in the government-wide financial statements. Capital assets are defined as assets with an initial individual cost		component units, are depreciated using the straight line method over the following estimated useful lives: <u>Assets</u> Facilities and Improvements 15 to 175 infrastructure 15 to 70 Machinery and Equipment 2 to 75 Easements 20	Works of art, historical treasures and zoological animals held for public exhibition, education, or research in furtherance of public service, rather than financial gain, are not capitalized. These items are protected, kept unencumbered, cared for and preserved by the City. It is the City's policy to utilize proceeds from the sale of these items for the acquisition of other items for collection and display.

CITY AND COUNTY OF SAN FRANCISCO NOTES TO BASIC FINANCIAL STATEMENTS <i>(Continued)</i> June 30, 2003	Deficit Net Assets The Telecommunications and Information Internal Service Fund had a \$4.6 million deficit total net assets as of June 30, 2003. Approximately \$1.2 million of this deficit is due to depreciation that is not funded and will result in continuing deficits. The remaining portion of the deficit of total net assets relates to operations and is expected to be reduced in future years through anticipated rate increases or reductions in operating expenses.	eet The Central Shops Internal Service Fund had a \$1.2 million deficit as of June 30, 2003. The deficit is due to depreciation and certain non-current accrued expenses that are not funded and will result in continuing deficits in future years.	be (1) Interfund Transfers Interfund transfers in (out) except for certain types of transactions that are described below.	ciele (1) Charges for services are recorded as revenues of the performing fund and expenditures of the requesting fund. Unbilled costs are recognized as an asset of the performing fund at the end of the fiscal year.	(ex) (2) Reimbursements for expenditures, initially made by one fund which are properly applicable another fund, are recorded as expenditures in the reimbursing fund and as a reduction hey expenditures in the fund that is reimbursed.		and activity	(II) Cash Flows ars' Statements of cash flows are presented for proprietary fund types. Cash and cash equivalents include all unrestricted and restricted highly liquid investments with original purchase maturities of three months or will less. Pooled cash and investments in the City's Treasury represent monies in a cash management pool and such accounts are similar in nature to demand deposits.	for for the the preparation of financial statements in conformity with generally accepted accounting principles the requires management to make estimates and assumptions that affect certain reported amounts and disclosures. Accordingly, actual results could differ from those estimates.		Certain amounts presented as 2002 Summarized Comparative Financial Information in the basic financial statements have been reclassified for comparative purposes to conform with the presentation in the 2003 for for a basic financial statements.	e of
CITY AND COUNTY OF SAN FRANCISCO NOTES TO BASIC FINANCIAL STATEMENTS <i>(Continued)</i> June 30, 2003	(k) Fund Equity Reservations of Fund Equity Reservations of fund balances of the governmental funds indicate that portion of fund equity which is not available for appropriation for expenditure or is legally segregated for a specific future use. Following is a brief description of the nature of certain reserves.	Reserve for cash requirements - The City's Charter provides for a cash requirement reserve to meet potential short-term working capital needs. The balance is calculated as 10% of either the current or the last preceding tax levy.	Reserve for emergencies - The City's Charter provides for an emergency reserve fund for purposes of meeting any emergency as defined in the City's Charter. The amount reserved for emergencies may be appropriated only by a vote of three-fourths of the Board of Supervisors.	Reserve for assets not available for appropriation - Certain assets, primarily cash and investments outside City Treasury and deferred charges, do not represent expendable available financial resources. Therefore, a portion of fund equity is reserved to offset the balance of these assets.	Reserve for debt service - The fund balance of the debt service funds is reserved for the payment of debt service in the subsequent year. Reserves for encumbrances - Encumbrances are recorded as reservations of fund balances because they	do not constitute expenditures or liabilities. In certain other governmental funds, this accounting treatment results in a deficit unreserved fund balance. This deficiency is carried forward to the next fiscal year where it is applied against estimated revenues in the year the commitments are expended.	Reserve for appropriation carry-forward – At the end of the fiscal year, certain budgeted expenditures are authorized to be carried over and expended in the ensuing year. A reserve of fund balance is established in the amount of these budget authorizations.	Reserve for subsequent years' budgets – A portion of fund balance is reserved for subsequent years' budgets. This balance includes the reserve required by the City's Administrative Code for the budget incentive program for the purpose of making additional funds available for items and services that will improve the efficient operations of departments.	ise fund revenue bonds, as well as certain resourc stricted assets on the balance sheets because nd covenants and resolutions. Restricted assets ulated to pay debt service, unspent bond proceed	restricted for future capital projects. In addition, certain grant proceeds are restricted by the granting agency.	<b>Designations of Fund Equity</b> Designations of fund balances (note 4) indicate that portion of fund balance that is not available for appropriation based on management's plans for future use of the funds. Following is a brief description of the nature of the designation as of June 30, 2003.	Designation for lititigation and contingencies - This designation represents management's estimate of

#### CITY AND COUNTY OF SAN FRANCISCO NOTES TO BASIC FINANCIAL STATEMENTS (Continued) June 30, 2003

# (3) RECONCILIATION OF GOVERNMENT-WIDE AND FUND FINANCIAL STATEMENTS

# (a) Explanation of certain differences between the governmental fund balance sheet and the government-wide statement of net assets

Total fund balances of the City's governmental funds, \$883,338, differs from net assets of governmental activities, \$1,312,822, reported in the statement of net assets. The difference primarily results from the long-term economic focus in the statement of net assets versus the current financial resources focus in the governmental fund balance sheets.

### Balance Sheet/Statement of Net Assets (in thousands)

	Total Governmental	Long-term Assets.	Internal Service	Reclassi- fications and	Statement of Net Assets	
	Funds	Liabilities(1)	Funds(2)	Eliminations	Totals	
Assets						
Deposits and investments with City Treasury	\$ 705,002	•	\$ 9,105	"	\$ /14'10'	
Deposits and investments outside City Treasury	130,183	•	23,155	•	153,338	
Receivables, net:						
Property taxes and penalties	30,749	'	'	,	30,749	
Other local taxes	160,415	'	'	,	160,415	
Federal and state grants and subventions	220,082	•	'	,	220,082	
Charges for services.	18,041	•	'	'	18,041	
nterest and other	7,670		461	'	8,131	
Due from other funds	82,395	•	'	(82,395)		
Due from component unit	11,720	•	'	•	11,720	
cans receivable. net	198,966	'	•	'	198,966	
Capital assets. net		2,205,571	2,620	'	2,208,191	
Deferred charges and other assets	8,056	8,424	3,614	'	20,094	
Total assets	1,573,279	2,213,995	38,955	(82,395)	3,743,834	
.iabilities						
Accounts payable	131,785		4,713	'	136,498	
Accrued payroll	85,900	•	2,464	•	88,364	
Accrued vacation and sick leave pay	'	125,306	3,587	•	128,893	
Accrued workers' compensation	'	194,021	1,079	•	195,100	
Estimated claims pavable.	'	58,333	•		58,333	
Accrued interest payable.	'	6,199	1,095	•	7,294	
Deferred tax, grant and subvention revenues	40,365	(39,199)	•	•	1,166	
Due to other funds/internal balances.	115,805		48	(82,395)	33,458	
Deferred credits and other liabilities	316,086	(209,769)	1,359		107,676	
Bonds, loans, capital leases, and other payables	1	1,419,471	254,759	'	1,674,230	
Total liabilities	689,941	1,554,362	269,104	(82,395)	2,431,012	
Fund balances/net assets Total fund balances/net assets	883,338	659,633	(230,149)	ľ	1,312,822	

#### CITY AND COUNTY OF SAN FRANCISCO NOTES TO BASIC FINANCIAL STATEMENTS *(Continued)* June 30, 2003

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(1) When capital assets (land, infrastructure, buildings, and equipment) that are to be used	in governmental activities are purchased or constructed, the costs of those assets are	reported as expenditures in governmental funds. However, the statement of net assets	includes those capital assets, net of accumulated depreciation, among the assets of the	City as a whole.	Cost of capital assets

2,708,976

Accumulated depreciation	(503,405)
	\$ 2,205,571
Bond issuance costs are expended in governmental funds when paid and are capitalized and amortized over the life of the corresponding bonds for purposes of the statement of net assets.	\$ 8,424
Long-term liabilities applicable to the City's governmental activities are not due and payable in the current period and accordingly are not reported as fund liabilities. All liabilities, both current and long-term, are reported in the statement of net assets.	
Accrued vacation and sick leave pay	<pre>\$ (125,306) (194,021) (58,333)</pre>
Bonds, loans, capital leases, and other payables	(1,419,471)
Interest on long-term debt is not accrued in governmental funds, but rather is recognized as an expenditure when paid.	\$ (6,199)
Because the focus of governmental funds is on short-term financing, some assets will not be available to pay for current period expenditures. Those assets (for example, receivables) are offset by deferred revenues in the governmental funds and thus are not included in fund balance.	
Deferred tax, grant and subvention revenue Deferred credits and other liabilities	\$ 39,199 209,769
	\$ 248,968
(2) Internal service funds are used by management to charge the costs of certain activities, such as capital lease financing, equipment maintenance, printing and mailing services, and telecommunications, to individual funds. The assets and liabilities of certain internal service funds are included in governmental activities in the statement of net assets.	

 Ital fund balances/net assets.......
 883.338
 659.633
 (230.149)
 1,372.822

 Total liabilities and fund balances/net assets......
 \$ 1,573.279
 \$ 2,213.995
 \$ 38,955
 \$ (82.395)
 \$ 3,743.834

\$ (230,149)

# (b) Explanation of certain differences between the governmental fund statement of revenues, expenditures, and changes in fund balances and the government-wide statement of activities

The net change in fund balances for governmental funds. (\$365,624), differs from the change in net assets for governmental activities (\$162,199) reported in the statement of activities. The differences arise primarily from the long-term economic focus in the statement of activities versus the current financial resources focus in the governmental funds. The effect of the differences is illustrated below.

# Statement of Revenues, Expenditures, and Changes in Fund Balances/Statement of Activities (in thousands)

	Total	Long-term	Capital-	Internal Somice	Long-term	Statement of Activities
	Governmental	_ u	Items (4)	Funds (5)	Trans	Totals
Revenues						
Property taxes.	\$ 686,154	\$ 704	, ≎	' \$	, \$	\$ 686,858
Business taxes.	276,651	•	1	•		276,651
Other local taxes.	450,677	•	'		1	450,677
Licenses, permits and franchises.	21,648	•	'		'	21,648
Fines. forfeitures and penalties	000'6	•	,	'	'	9,000
Interest and investment income.	25,570	•	'	762	,	26,332
Rents and concessions.	55,369	'	•	•	•	55,369
Intergovernmental:						10000
Federal	320,254	,	•		•	4C7'079
State	690,271	,	'	'	•	690,271
Other	24,623	'	'	'	•	24,623
Charges for services.	221,883	,	'	'	,	221,883
Other revenues.	27,092				1	27,092
Total revenues.	2,809,192	704		762	-	2,810,658
Expenditures/Expenses						
Current:	110 102	100 20	10.071	14 2761		778 710
Public protection	10,401		15,580	(1017)		287 910
Public works, transportation and commerce	201,105			(1+0'0)		606,306
Human welfare and neighborhood development	6/0'9/N	-		(10)		000'070
Community health.	524,771	-	866	(336)		542,480
Culture and recreation	252,477		10,824	4.206	(28,143)	242,398
General administration and finance	163,748	9,173	13,330	(107)		186,144
General City responsibilities.	53,323	(3,135)	•	2,433	405	53,026
Debt service:						
Principal refirement	100,902			'	(100,902)	•
Interest and fiscal charoes	64,243	'	'	4,333	9,251	77,827
Bond issuance costs	1.646	•			(1,646)	
Capital outlay.	248,928	'	(248,928)	-	,	.
Total expenditures/expenses.	3,082,553	32,419	(196,681)	(2,455)	(121,035)	2,794,801
Other financing sources (uses)/changes in						
Net transfore (to) from other funds	(197.416)	10.361	(28,964)	197	36,831	(178,991)
tectione of honds and loans						
Eace value of bonds issued	71,310	•			(71,310)	,
Premium on issuance of bonds	323		1	•	(323)	
Other Financing sources - canital leases	32.585	,	,		(32,585)	,
	935	1				935
Total other financing sources (uses)/changes	(00.063)	10 361	(196 86)	197	(67.387)	(178.056)
		1	1.			
Net change for the year.	\$ (365,624)	) \$ (21,354)	\$ 167.717	\$ 3,414	5 53,648	\$ (162, 199)

#### CITY AND COUNTY OF SAN FRANCISCO NOTES TO BASIC FINANCIAL STATEMENTS (Continued) June 30, 2003

	\$ (50,667) 18,248 \$ (32,419)		<pre>\$ 252,456 (51,855) (3,920) \$ 196,681</pre>	\$ 3.414	\$ 28,143	\$ 1,646 (405) \$ 1,241	\$ (323)		\$ 100,902	(29.345) (29.345) (21.365) (71.310)	<u>(32,585)</u> \$ (2,993)
	statement of activities that do not require the use of current financial resources. Some expenditures reported in the governmental funds pertain to the establishment of deferred credits on long-term loans since the loans are not considered "available" to pay current period expendences. The deferred credits are not reported in the statement of net assets and, therefore, the related expenses are not reported in the statement of activities.	(4) When capital assets that are to be used in governmental activities are purchased or constructed, the resources expended for those assets are reported as expenditures in governmental functs. However, in the statement of activities, the cost of these assets is allocated over their estimated useful lives and reported as dependence expenses. As a result, fund balance decreases by the amount of financial resources expended, whereas or it allocate decreases by the amount of financial resources expended, whereas or it allocate decreases by the amount of financial resources expended, whereas or it allocate decreases by the amount of financial resources expended, whereas or assets decrease by the amount of depreciation expense.	Capital expenditures Depreciation expenses Loss on disposal of capital assets Difference	Internal service funds are used by management to charge the costs of certain activities, such as capital lease financing, equipment mantenance, printing and mains services and telecommittations, to individual funds. The adjustments for internal service funds. "Osse" those funds by charging additional amounts to participating governmental activities to completely cover the internal service funds costs for the year.	1) Lease payments on the Moscore Convention Center (note 8) are reported as a culture and recreation expenditure in the governmental funds and, thus the the failed of reducing the blance because current in francial resources have been used. For the CNAs a whole, however, the principal payments enduce the liability in the externant of net assets and do not result in an expense in the statement of activities. The CNA's capital lease obligation was reduce because principal payments were made to the lesse. Total program endage to the lesse.	Bord issuance costs are excended in governmental funds when paid, and are capitalized and amontzed over the life of the corresponding bonds for purposes of the statement of activities. Bond issuance costs	Bond premiums and discounts are expended in the governmental funds when the bonds are issued, and are capitalized in the statement of net assets. This is the amount of premiums capitalized during the current period:	Repayment of bond principal is reported as expenditures in governmental funds and, thus, have the effect of reducing tund balance because current financial resources have been used. For the City as a whole, however, the principal payments reduce the labilities in the statement of net assets and do not result in expenses in the statement of activities. The City's bonded debt was reduced because principal payments were made to bond holders.	Principal payments made	Bond proceeds and capital leases are reported as other financing sources in governmental funds and thus contribute to the change in fund bance. In the government-wide statements, however, issuing debit and entering roun capital area arrangements increase low-term is areas to and on ori affect the statement of activities. Proceeds were received from: General obligation bonds.	Capital leases
(3)		4		(2)	(9)						

	<u> </u>
	⇔
Interest expense in the statement of activities differs from the amount reported in oper-immetal funds because (1) additional accurate and accreted intensit was calculated for bonds, notes payable and capital leases. (2) additional intensit systems; was calculated for bonds, notes payable and capital leases. (2) additional intensit seturates was calculated for the accurat of an actinega rebate liability which will not be coordinated interest expense was recognized on the accurat of an actinega rebate liability which will not be recognized in the governmental lunds while fability is due and payable.	Reduction in accrued interest. Increases in accrued interest on capital ease obligations. Amoritration of bond tomicins, discourts and refunding losses.

Reduction in accrued interest	69	1,917
Increase in accreted interest on capital lease obligations		(11,255)
Amortization of bond premiums, discounts and refunding losses		(380)
Reduction in arbitrage rebate liability.		467
	\$	(9.251)
Durives the current factor way contain Jonn-Jerm assets and liabilities were transferred from governmental activities		

(3,4,6) During the current fiscal year, certain long-term assets and liabilities were transferred from governmental activities to the Municipal Transportation Agency enterprise trund which is reported within business-type activities. This is the amount by which the long-term liabilities transferred exceeded the corresponding long-term capital assets.

\$ 36,831	\$ (28,964)	\$ 14,033	
Long-term debt transferred	Capital assets transferred	Other long-term liabilities transferred	

(3) During the current fiscal year, certain forg-term labilities were transferred from the General Hospital Medical Center enterprise fund which is reported in the business-type activities to governmental activities. This is the amount by which the long-term labilities increased in governmental activities.

#### (3,672) \$ 10,361

# (4) BUDGETARY RESULTS RECONCILED TO RESULTS IN ACCORDANCE WITH GENERALLY ACCEPTED ACCOUNTING PRINCIPLES

### Budgetary Results Reconciliation

The budgetary process is based upon accounting for certain transactions on a basis other than GAAP basis. The results of operations are presented in the budget-to-actual comparison statement in accordance with the budgetary process (Budget basis) to provide a meaningful comparison with the budget.

The major differences between the Budget basis "actual" and GAAP basis are as follows:

#### (a) Basis differences

Certain accruals for estimated claims payable are excluded from the Budget basis financial statement because such amounts are budgeted on a cash basis.

#### CITY AND COUNTY OF SAN FRANCISCO NOTES TO BASIC FINANCIAL STATEMENTS (Continued) June 30, 2003

### (b) Timing differences

Timing differences represent transactions that are accounted for in different periods for Budget basis and GAAP basis reporting. Certain revenues accrued on a Budget basis have been deferred for GAAP reporting. These primarily relate to the accounting for property tax revenues under the Teeter Plan (note 6).

The fund balances as of June 30, 2003 on a Budget basis are reconciled to the fund balances on a GAAP basis as follows (in thousands):

General <u>Fund</u>	Fund balance - Budget basis	Unrealized gain on investments	Deferred charges and assets not available for appropriation	Cumulative excess property tax revenues recognized on a Budget basis (20,889)	Fund balance - GAAP basis. \$196,312
	Fund balance - Budget basis	Unrealized gain on investments	Deferred charges and assets not a	Cumulative excess property tax rev	Fund balance - GAAP basis

General Fund Budget basis fund balance at June 30, 2003 is composed of the following (in thousands):

									\$144,826			62,341	\$207.167
\$55,139 4,198	43,195	26,880		4,018	4,421	1,100	4,364	1,511		14,490	47,851		
Reserved for cash requirements	Reserved for encumbrances.	Reserved for appropriation carryforward	Reserved for subsequent years' budgets:	Reserved for budget incentive program	Reserved for salaries and benefits (MOU)	Reserved for nurses' childcare (MOU)	Reserved for litigation	Reserved for Recreation & Park savings	Total reserved amounts	Designated for litigation and contingencies	Unreserved – available for appropriation	Total unreserved amounts	Fund Balance, June 30, 2003 - Budget basis

Of the \$47.9 million unreserved-available for appropriation, \$47.1 million has been subsequently appropriated as part of the General Fund budget for fiscal year 2004.

#### DEPOSITS AND INVESTMENTS 2

The City's deposits and investments are invested pursuant to investment policy guidelines established by the City Treasurer subject to review by the Treasury Oversight Committee. The Treasury Oversight Committee established under California Government Code Sections 27130 to 27137 is composed of policy are, in order of priority, preservation of capital, liquidity, and yield. The policy addresses the soundness of financial institutions in which the City will deposit funds, types of investment instruments as permitted by the California Government Code, and the percentage of the portfolio which may be invested in certain instruments with longer terms to maturity. Investments permitted by the City's investment policy various City officials and representatives of agencies with large cash balances. The objectives of the include the following:

- Public Time Deposits •
- Public Demand Accounts
- Negotiable Certificates of Deposit U.S. Government Securities
  - Treasury Bills
- Treasury Bonds
- Treasury Notes
- Federal Agencies
- Federal Home Loan Bank
- Federal Farm Credit Bank
- Federal National Mortgage Association •
  - Federal Mortgage Corporation
  - Student Loan Marketing Association
    - Money Market Instruments
      - Commercial Paper
- Bankers' Acceptances
- Repurchase Agreements
- Reverse Repurchase Agreements

The City's investment policy identifies certain restrictions related to the above investments. Investments held by the City Treasurer during the year did not include repurchase agreements or reverse repurchase agreements. Other deposits and investments maintained outside the City Treasury are invested pursuant to governing bond covenants or California Government Code provisions. The following provides a brief description of the nature of these investments.

### Employees' Retirement System

System's Board. The objective of the investment policy is to maximize the expected return of the fund at an agreed upon level of risk. The Retirement Board has established percentage guidelines for types of investments to ensure the portfolio is diversified. As of June 30, 2003, the Retirement System had no investments in any one organization that represented 5% or more of plan net assets. Investments held by The Retirement System's funds are invested pursuant to policy guidelines established by the Retirement the Retirement System during the year did not include reverse repurchase agreements

#### Other Funds

and to certain loan program's operated by the City. These funds are invested either in accordance with bond covenants and are pledged for payment of principal, interest, and specified capital improvements or in accordance with grant agreements and may be restricted for the issuance of loans. Other funds consist primarily of deposits and investments with trustees related to the issuance of bonds

### NOTES TO BASIC FINANCIAL STATEMENTS (Continued) June 30, 2003 CITY AND COUNTY OF SAN FRANCISCO

#### Component Units

agreements require the prior approval of the Agency Commission. The Agency does not participate in reverse repurchase agreements or other high-risk investments as defined by the Agency's investment policy. It is the Agency's intention to hold investments until maturity, unless earlier liquidation would result are only allowed within limits. The Code permits repurchase agreements, but reverse repurchase The investment policy of the Redevelopment Agency is governed by Article 2 of the California Government Code (Code). Investments are restricted to certain types of instruments and certain of these instruments in an investment gain.

The funds of the TIDA are invested solely in the City Treasury.

### Deposits and investments

Total City deposits and investments at fair value are as follows (in thousands):

			ö	Primary Government					ا د	Units
	°5 G	Governmental Activities	Bu	Business-type Activities		Fiduciary Funds		Total		
Deposits and investments with City Treasury	69 J	714,107	69	656,155	\$	386,355 <sup>2</sup> \$	69	1,756,617	\$	4,250
Deposits and investments outside City Treasury Restricted assets:		153,338 <sup>3</sup>		8,008		11,140,545		11,301,891		230,276
Deposits and investments with City Treasury		,		554,302		,		554,302		
City Treasury City Treasury				354,896		- 1.107.990		354,896 1.107,990		218,492 -
Total deposits and investments	60 I	867,445	ŝ	1,573,361	69	\$ 12,634,890	ŝ	15,075,696	60	453,018
Deposits. Investments	⇔.	(13,219) 880,664	s	5,000 1,568,361	ŝ	9,252 12,625,638	ŝ	1,033 15,074,663	\$	35,590 417,428
Total deposits and investments	<i>ч</i> э	867,445	ŝ	\$ 1,573,361	64	\$ 12,634,890	ŝ	\$ 15,075,696	ŝ	453,018

<sup>1</sup> Includes deposits and investments with the City Treasury of total governmental funds (\$705,002) and internal service funds (\$9,105).
<sup>1</sup> Fouldues deposits and investments with the City Treasury of pension and other employee benefit funds (\$75,943), investment trust fund (\$25,210,74) and agency funds (\$87,336).
<sup>1</sup> Includes deposits and investments outside the City Treasury of total governmental funds (\$130,193) and internal investment to constrain the city Treasury of total governmental funds (\$130,193) and internal

service funds (\$23,155).

CITY AND COUNTY OF SAN FRANCISCO NOTES TO BASIC FINANCIAL STATEMENTS (Continued) June 30, 2003

#### Cash and Deposits

The City had cash and deposits at June 30, 2003, as follows (in thousands)

				ď	rima	Primary Government	imment			Compor	Component Units
		Governmental Activities	overnment Activities	ntal s	_	Business-type Activities	ss-type ities	Fidu	Fiduciary Funds		
	- 1	Carrying Amount	Щ	Bank Balance	S ₹	Carrying Amount	Carrying Bank Amount Balance		Carrying Bank Amount Balance	Carrying Amount	Bank Balance
Cash on hand	ŝ	3,866	ŝ	1	Ś	831	' چ	\$ 1,005	ج	\$	, 8
Federally insured deposits		500		500		1,155	1,154	'	'	334	1,164
Collateralized deposits *		(18,067)		84,362		170	20	1	'	35,255	35,255
Uninsured and		00,					COL C	1000	1000		
uncollateralized.		482		482		2,844	2,790	8,241	8,241	'	'
	φļ	(13,219)	ŝ	85,344	ωll	5,000	\$ 3,994	\$ 9,252	\$ 8,247	\$ 35,590	\$ 36,419

Under the City's cash management policy, investments are converted to cash as checks are
presented for payment. At June 30, 2003, the carrying amount of collateralized deposits has been
reduced by the amount of outstanding tecks of appositionalely \$102 million. Of the \$102 million of
outstanding checks, 338, million relates to the San Francisco Unified School District and
Community College District which have been reflected in an investment trust fund.

the City's deposits not covered by Federal depository insurance by pledging government securities as collateral. The fair value of pledged securities must equal at least 110% of the City's deposits or 150% of mortgage backed collateral. The collateral must be held at the pledging bank's trust department or other bank, acting as the pledging bank's agent, in the City's name. The California Government Code requires California banks and savings and loan associations to secure

The \$11.6 million of uncollateralized cash outlined above consists of \$8.2 million of cash held on behalf of the Employees' Retirement System by a third party trustee, \$0.13 million, \$1.5 million, \$1.19 million, \$0.48 million, of cash held on behalf of Port Commission, MTA, Market Corporation, Laguna Honda Hospital, and the Social Services Corporation, respectively, by third party trustees.

#### Investments

Investments of the City are summarized below. The investments that are represented by specific identifiable investment securities are classified as to custodial risk by three categories. They are as follows:

- Category 1 includes investments that are insured or registered or securities held by the City or its agent in the City's name;
  - Category 2 includes uninsured and unregistered investments, with the securities held by
- counterparty's frust department or agent in the City's name; Category 3 includes uninsured and unregistered investments, with the securities held by the counterparty, or by its trust department or agent but not in the City's name.

# CITY AND COUNTY OF SAN FRANCISCO NOTES TO BASIC FINANCIAL STATEMENTS (Continued) June 30, 2003

estments included the following (in thousands): 30 2003 inv At June

או אנווש אין בטוטא ווועפאנוופווא וווטטעפט וווס וטווטאוווא (ווו נווטטאפווטא).	A (III III) A	·/en		
		Category		Carrying
<u>Type of Investment</u> Primary Government including Pension and Investment Trust Funds	-	~	9	value
Investments in City Treasury.				
U.S. government securities.	\$ 1,593,898 228,027	• •	• •	5 1,593,898 228.027
redetal agencies Negotiable certificates of deposit.	516,049		'	516,049
Total Investments in City Treasury	2,337,974			2,337,974
Employees' Retirement System (ERS):				
U.S. government securities.	292,384	,	2,129	294,513 75 A95
Short term pills and notes.	1 002 143		87 711	1.179.854
Leoi securities	3,717,602			3,717,602
Total categorized investments	5,120,329		147,135	5,267,464
Non-categorized investments:				
Mortgage backed securities				447,358
Fixed interest mutual funds				463,502
Equity investments, inicuoning mound runos Real estate				953,533
Venture capital				1,249,167
Money market mutual funds				1,085,987
Forward currency contracts				2,802
Investment in lending agents' short-term				000 201 1
Investment pool				066'701'1
investments lent to proxer-dealers				1,414,123
Total non-categorized investments				6,971,819
Total Employees' Retirement System				12,239,283
Other Funds:				
U.S. government securities.	56,049	4,433	407,675	468,157
Totał categorized investments	56,049	4,433	407,675	468,157
Non-categorized investments:				
Money market mutual funds				29,249
Total Other Funds				497,406
Total Primary Government including				
Pension and Investment Trust Funds	\$ 7,514,352	\$ 4,433	\$ 554,810	\$ 15,074,663
Component Units - Redevelonment Agency				
U S apventment securities and Federal agencies	\$ 17,857	\$ 57,802	\$ 108,283	\$ 183,942
Bankers' acceptances.		18,186		
Commercial paper	•	10,774	'	10,774
Repurchase agreements		1	1,/1/	1,11
Total categorized investments	17,857	86,762	110,000	214,619
Non-categorized investments				000 15
Guaranteed investment contracts				123,657
Money market mutual funds				40,682
Total non-categorized investments				198,559
Total Badavalonmant Anancy				413 178
Treasure Island Development Authority				
Investments in City Treasury.	010			
U.S. government secuntres.	4,230	ĺ	1	7,200
Total Treasure Island Development Authority		1		
Total Component Units	\$ 22,107	\$ 86,762	\$ 110,000	\$ 417,428

CITY AND COUNTY OF SAN FRANCISCO NOTES TO BASIC FINANCIAL STATEMENTS <i>(Continued)</i> June 30, 2003	Supplemental disclosure of non-cash investing and financing activities San Francisco International Airport During fiscal year 2003, the San Francisco International Airport (SFO) issued Second Series Revenue Bond Issue 29 to refund previously issued debt. Proceeds from Issue 29 in the amount of \$161.5 million were deposited immediately into irrevocable trusts for the deteasance of \$157.1 million of Second Series Revenue Bonds.	Bond issuance costs of \$2.4 million that was deducted from the proceeds of the Second Series Revenue Bonds was capitalized and will be amortized over the debt repayment period. <u>Clean Water Program</u> During fiscal year 2003, the CWP issued 2003 Refunding Bonds Series A (Refunding Bonds) to refund previously issued debt. The \$383.3 million in proceeds was deposited immediately into irrevocable truts for the defeasance of \$394.4 million of Revenue Bonds and \$6.9 million of current interest. Of the total debt refunded, \$353.3 million via Revenue Bonds and \$6.9 million of current interest. Of the total done so with available debt service funds by the CWP.	Bond issuance costs of \$3.4 million that was deducted from the proceeds of the Refunding Bonds was capitalized and will be amortized over the debt repayment period. <u>Water Department</u> Unring fiscal year 2003, the Water Department issued Water Revenue Refunding Bonds Series B (Refunding Bonds) to refund previously issued debt. The \$88.9 million in proceeds was deposited immediately into irrevocable trusts for the dieasance of \$92.1 million of Water Revenue Refunding Bonds and \$1.5 million of current interest. Of the total debt refunded, \$85.7 million was done so with proceeds from the Refunding Bonds and \$6.4 million was done so with available debt service funds held by the Water Department.	Bond issuance costs of \$2.3 million that were deducted from the proceeds of the Water Revenue Refunding Bonds 2002 Series A and the Refunding Bonds were capitalized and will be amortized over the debt repayment period <u>Municipal Transportation Aqency and Parking Garages</u> In conjunction with the incorporation of the DPT (including the Parking Garages) into the MTA, \$66.5 million (including \$59.9 million from the Parking Garages) of net assets, were transferred into the MTA.	General Hospital Medicial     Port of San     Laguna Honda     Total       Dess on abandonment of property and equipment
CITY AND COUNTY OF SAN FRANCISCO NOTES TO BASIC FINANCIAL STATEMENTS <i>(Continued)</i> June 30, 2003	The types of investments made during the year were substantially the same as those held as of June 30, 2003. Fair value fluctuates with interest rates, and increasing rates could cause fair value to decline below original cost. City management believes the liquidity in the portfolio is sufficient to meet cash flow requirements and to preclude the City from having to sell investments below original cost. The interest and net investment gain is comprised of the following at June 30, 2003 (in thousands): The interest and dividends, net of amounts capitalized 152.478 Total investment cain (at 2007 170).	alue of investments takes into account a ccurred during the year. The primary con insion investments. udes net gains on investments sold, on nded June 30, 2003 was 2.766%. or densed statement of net assets and 0, 2003 (in thousands):	Statement of Net Assets     Statement of Net Assets       Net assets held in trust for all pool participants     \$2,315,169       Equity of internal pool participants     \$2,301,212       Equity of external pool participants     \$2,301,212       Total equity     \$2,315,169       Statement of Changes in Net Assets     \$2,315,169       Net assets at July 1, 2002     \$2,315,169       Net assets at June 30, 2003     \$2,315,169	The following provides a summary of key investment information for the Treasurer's Pool as of June 30, 2003 (in thousands):       Carrying         Z003 (in thousands):       Carrying         Investment       Rates       Maturities         US government securities       1.00% - 7.52%       7/03/03 - 11/16/06       \$ 1,587,105         Federal agencies       0.08% - 1.33%       7/08/03 - 11/04/03       5 1,580,148         Centrification       0.08% - 1.33%       7/08/03 - 11/04/03       5 1,500       228,027	seasurer's Pool         \$ 2,332,005         2           easurer's Pool         \$ 2

## (6) PROPERTY TAXES

The City is responsible for assessing, collecting and distributing property taxes in accordance with enabling state law. Property taxes are levied on both real and personal property. Liens for secured property taxes attach on January 1st preceding the fiscal year for which taxes are levied. Secured property taxes are levied on the first business day of September and are payable in two equal installments: the first is due on November 1st and delinquent with penalities after December 10th; the second is due February 1st and delinquent with penalities after April 10th. Secured property taxes that are delinquent and unpaid as of June 30th are subject to redemption penalities, cosits, and interest when paid. If not paid at the end due. Any excess is remitted, if claimed, to the taxpayer. Unsecured personal property taxes do not represent a lien on real property. Those taxes are due on January 1st and become delinquent with penalities after August 31st. Supplemental property tax assessments associated with taxes do not represent a lien on real property. Those taxes are due on January 1st and become delinquent with penalities after August 31st. Supplemental property tax assessments associated with undertying transaction. Since the passage of California's Proposition 13, beginning with fiscal year 1978-79, general property taxes are based either on a flat 1% rate applied to the 1975-76 full value of the property on sales transactions or construction value added after the 1975-76 valuation. Taxable values on properties (exclusive of increases related to sales and construction) can rise at the lesser of 2% per year or inflation.

The Proposition 13 limitations on general property taxes do not limit taxes levied to pay the interest and redemption charges on any indebtedness approved by the voters prior to June 6, 1978 (the date of passage of Proposition 13). Proposition 13 was amended in 1986 to allow property taxes in excess of the 1% tax rate limit to fund general obligation bond debt service amounted to approximately \$102.3 million for the local voters. These "override" taxes for debt service amounted to approximately \$102.3 million for the year ended June 30, 2003, of which \$2.8 million was for the San Francisco Community College District (CCD).

Taxable valuation for the year ended June 30, 2003 (net of non-reimbursable exemptions, reimbursable exemptions, and tax increment allocations to the Redevelopment Agency) was approximately \$90.3 billion, an increase of 6.8%. The secured tax rate was \$1.117 per \$100 of assessed valuation. After adjusting for a State mandated property tax shift to schools, the tax rate is comprised of \$0.65 for general government, \$0.117 for bond debt service, and \$0.350 for the San Trancisco Unified School District, CCD the Bay Area Area Area Dividing Merea and unsecured taxes and the Bay Area sample of \$0.65 for general the current year on secured taxes and unsecured taxes amounted to 1.96% and 4.94%, respectively, of the current year tax levy, for an average delinquency rate of 2.21% of the current year tax levy.

As established by the Teeter Plan, the Controller allocates to the City and other agencies 100% of the secured property taxes billed but not yet collected by the County, in return, as the delinquent property taxes and associated parallels and interest are collected, the County retains such amounts in the Agency Fund. To the extent the Agency Fund balances are higher than required, transfers may be made to benefit the City's General Fund on a budgetary basis. The balance of the tax loss reserve, as of June 30, payment of accrued and current delinquencies, together with the required transfers. The City has funded by the created and current delinquencies, together with the required reserve, from interfund borrowing.

### CITY AND COUNTY OF SAN FRANCISCO NOTES TO BASIC FINANCIAL STATEMENTS *(Continued)* June 30, 2003

## (7) CAPITAL ASSETS

## Primary Government

Capital asset activity of the primary government for the year ended June 30, 2003, was as follows (in thousands):

## Governmental Activities:

	Balance July 1,			Balance June 30,
Canital accete and haing denregiated.	2002	Increases	Decreases	2003
Land	\$ 139,534	\$ 9,838	\$ (7,764)	\$ 141,608
Construction in progress	576,490	239,998	(600,830)	215,658
Total capital assets, not being depreciated	716,024	249,836	(608,594)	357,266
Capital assets, being depreciated:	100 FE3 F	110 111	(04 4EA)	2 A15 081
Paclitues and improvements	231 222	39.990	(38.749)	232.463
Macrinicity and equipment.	23,663	108,145		131,808
nder	4,816	•		4,816
Total capital assets, being depreciated	1,831,022	627,249	(73,203)	2,385,068
Less accumulated depreciation for:				
Facilities and improvements.	347,702	28,017	(15,907)	359,812
Machinery and equipment.	153,613	24,666	(8,715)	169,564
Infrastructure		487	'	487
Property held under lease	4,280		'	4,280
Total accumulated depreciation	505,595	53,170	(24,622)	534,143
Total capital assets, being depreciated, net	1,325,427	574,079	(48,581)	1,850,925
Governmental activities capital assets, net	\$ 2,041,451	\$ 823,915	\$ (657,175)	\$ 2,208,191

## Business-type Activities:

# San Francisco International Airport

		Balance July 1,					ш ¬	Balance June 30,	
		2002	티	Increases	Decreases	es		2003	
Capital assets, not being depreciated:	6	2316	6		en en		\$	2.316	
Construction in progress	•	777,739	,	152,879	(823,651)	351)		106,967	
Total capital assets, not being depreciated		780,055		152,879	(823,651)	321)		109,283	
Capital assets, being depreciated:		3 837 200		778.066		(639)		4 604 727	
Machinery and equipment.		70,480		1,239	, i	(1,479)		70,240	
Easements		132,939		3,286	(4.5	(4.377)		131,848	
Total capital assets, being depreciated		4,030,619		782,591	(6.3	(6,395)		4,806,815	
Less accumulated depreciation for:									
Facilities and improvements		715,221		135,100	2	(310)		850,011	
Machinery and equipment.		49,664		6,707	7 <sup>(</sup> L)	(1,418)		54,953	
Easements		33,308		6,487		'		39,795	
Total accumulated depreciation		798,193		148,294	Ę	(1,728)		944,759	
Total capital assets, being depreciated, net.		3,232,426		634,297	(4,6	(4,667)		3,862,056	
Capital assets, net	60	4,012,481	ŝ	787,176	\$ (828,318)	318)	ŝ	\$ 3,971,339	

### Water Department

	Ba	Balance July 1,					Balance June 30,	
		2002	드	ncreases	Decreases		2003	
Capital assets, not being depreciated:								
Land	ŝ	18,083	\$	29	s	<del>ده</del>	18,112	
Construction in progress		103,385		128,129	(114,201)	- -	117,313	
Total capital assets, not being depreciated		121,468		128,158	(114,201)		135,425	
Capital assets, being depreciated:								
Facilities and improvements		790,817		76,870	(3,942)	0	863,745	
Machinery and equipment		66,950		29,422	(691)		95,681	
Total capital assets, being depreciated		857,767		106,292	(4,633)	) ()	959,426	
Less accumulated depreciation for:								
Facilities and improvements		306,986		24,844			331,830	
Machinery and equipment		47,754		6,586	(656)	୍ଲ ଅ	53,684	
Total accumulated depreciation		354,740		31,430	(656)	0	385,514	
Total capital assets, being depreciated, net		503,027		74,862	(3,977)	า	573,912	
Canital assets, net	ю	624.495	ŝ	203.020	\$ (118,178)	\$	709,337	

# Hetch Hetchy Water and Power

	Balance July 1,				ш ¬	Balance June 30,
-	2002		Increases	Decreases		2003
Capital assets, not being depreciated:						
Land	\$ 4.215	5 8	•	s	69	4,215
Construction in progress	18,461		53,397	(14,194)	Ì	57,664
Total capital assets, not being depreciated	22,676	 ۱	53,397	(14,194)		61,879
Capital assets, being depreciated:						
Facilities and improvements	391,023	33	11,130	'		402,153
Machinery and equipment	35,618	80	1,383	(89)	1	36,912
Total capital assets, being depreciated	426,641		12,513	(89)		439,065
Less accumulated depreciation for:						
Facilities and improvements	217,733	<i>с</i>	8,063			225,796
Machinery and equipment.	22,926	9	1,509	(85)		24,350
Total accumulated depreciation	240,659	 صا	9,572	(85)	I	250,146
Total capital assets, being depreciated, net	185,982	~	2,941	(4)		188,919
Capital assets, net	\$ 208,658	8	56,338	\$ (14,198)	s	250,798

# CITY AND COUNTY OF SAN FRANCISCO NOTES TO BASIC FINANCIAL STATEMENTS (Continued) June 30, 2003

# Municipal Transportation Agency

	Balance July 1,			Balance June 30,
	2002	Increases*	Decreases	2003
Capital assets, not being depreciated: Land	\$ 18.481	\$ 7.764	, 9	\$ 26,245
Construction in progress.	291,645	188,728	(290,184)	190,189
Total capital assets, not being depreciated	310,126	196,492	(290,184)	216,434
Capital assets, being depreciated:				
Facilities and improvements	231,967	142,971	,	374,938
Machinery and equipment	814,000	252,394	(23,501)	1,042,893
Infrastructure	646,276	46,753	'	693,029
Total capital assets, being depreciated	1,692,243	442,118	(23,501)	2,110,860
Less accumulated depreciation for:				
Facilities and improvements	81,413	33,794	'	115,207
Machinery and equipment	195,944	49,292	(22,254)	222,982
Infrastructure	165,148	21,386	'	186,534
Total accumulated depreciation.	442,505	104,472	(22,254)	524,723
Total capital assets, being depreciated, net.	1,249,738	337,646	(1,247)	1,586,137
Capital assets, net	\$ 1,559,864	\$ 534,138	\$ (291,431)	\$ 1,802,571

\* The increases include the transfers of DPT and Parking Garages beginning balances.

# **General Hospital Medical Center**

	Balance July 1, <u>2002</u>	Increases	Decreases	<b>□</b> ¬	Balance June 30, <u>2003</u>
Capital assets, not being depreciated: Land Construction in progress.	\$ 542 2,918	\$ - 492	\$ (1,083)	\$	542 2,327
Total capital assets, not being depreciated	3,460	492	(1,083)		2,869
Capital assets, being depreciated: Facilities and improvements	123,434	1,230	·		124,664
Machinery and equipment.	41,757	3,774			45,531
Total capital assets, being depreciated	165,191	5,004	•		170,195
Less accumulated depreciation for: Facilities and improvements	74,898	4,211	,		79,109
Machinery and equipment	32,030	2,221			34,251
Total accumulated depreciation.	106,928	6,432			113,360
Total capital assets, being depreciated, net	58,263	(1,428)		+	56,835
Capital assets, net.	\$ 61,723	\$ (936)	\$ (1,083)	s O	59,704

### **Clean Water Program**

	Balance July 1,			Balance June 30,
	2002	Increases	Decreases	2003
Capital assets, not being depreciated:				
Land	\$ 22,445	\$	\$ (277)	\$ 22,168
Construction in progress.	10,613	14,971	(17,060)	8,524
Total capital assets, not being depreciated	33,058	14,971	(17,337)	30,692
Capital assets, being depreciated:				
Facilities and improvements	1,901,865	14,965		1,916,830
Machinery and equipment	22,141	1,342	(39)	23,444
Total capital assets, being depreciated	1,924,006	16,307	(39)	1,940,274
Less accumulated depreciation for:				
Facilities and improvements	588,428	36,969	•	625,397
Machinery and equipment	18,251	1,400	(39)	19,612
Total accumulated depreciation	606,679	38,369	(38)	645,009
Total capital assets, being depreciated, net	1,317,327	(22,062)		1,295,265
Capital assets, net.	\$ 1,350,385	\$ (7,091)	\$ (17,337)	\$ 1,325,957

## Port of San Francisco

	Balance July 1,			Balance June 30,	8 g
Constant and had a second start.	2002	Increases	Decreases	2003	
Capital assets, not peng deprecated. Land	\$ 119,512	69	ج	\$ 119	119,512
Construction in progress	18,784	12,941	(9,016)	22	22,709
Total capital assets, not being depreciated	138,296	12,941	(9,016)	142	142,221
Capital assets, being depreciated:				e II e	
Facilities and improvements	249,828	7,300	(200.7)	250	250,121
Machinery and equipment	11,480	1.571	(174)	12	12,877
Total capital assets, being depreciated	261,308	8,871	(7,181)	262	262,998
Less accumulated depreciation for:					
Facilities and improvements	149,870	7,341	(6,888)		150,323
Machinery and equipment.	6,102	1,314	(175)	2	7,241
Total accumulated depreciation	155,972	8,655	(7,063)	157	157,564
Total capital assets, being depreciated, net	105,336	216	(118)	105	105,434
Capital assets, net	\$ 243,632	\$ 13,157	\$ (9,134)	\$ 247	247,655

# CITY AND COUNTY OF SAN FRANCISCO NOTES TO BASIC FINANCIAL STATEMENTS *(Continued)* June 30, 2003

## Laguna Honda Hospital

	Balance July 1,				Balance June 30,
	2002	Increases	Decreases	8	2003
Capital assets, not being depreciated:					
Land.	\$ 914	, ھ	\$	,	5 914
Construction in progress	22,693	20,130	(2,313)	<u>ଟ</u>	40,510
Total capital assets, not being depreciated	23,607	20,130	(2,313)	( <u>E</u> )	41,424
Capital assets, being depreciated:					
Facilities and improvements	24,251	2,313		,	26,564
Machinery and equipment	12,472	139			12,611
Property held under lease.	824			- 	824
Total capital assets, being depreciated	37,547	2,452			39,999
Less accumulated depreciation for:					
Facilities and improvements	19,532	823			20,355
Machinery and equipment	11,413	231		•	11,644
Property held under lease	515	206		י וי	721
Total accumulated depreciation	31,460	1,260		.	32,720
Total capital assets, being depreciated, net	6,087	1,192		י ין	7,279
Capital assets, net	\$ 29,694	\$ 21,322	\$ (2,313)	13	\$ 48,703

# Other Fund - Parking Garages and San Francisco Market Corporation

			-		
	Balance July 1,			Balance June 30,	•
	2002	Increases	Decreases	2003	
Capital assets, not being depreciated:	e 22.450	v	\$ (22.150)	¥	
Construction in progress	22,159	, ,	(22,159)	*	'
Capital assets, being depreciated:					
Facilities and improvements	84,002	134	(74,664)	6'	9,472
Machinery and equipment	3,949		(3,924)		25
Total capital assets, being depreciated	87,951	134	(78,588)	6'	9,497
Less accumulated depreciation for:					
Facilities and improvements	15,114	263	(11,387)	3.6	3,990
Machinery and equipment	104	'	(104)		1
Total accumulated depreciation	15,218	263	(11,491)	3,6	3,990
Total capital assets, being depreciated, net	72,733	(129)	(67,097)	5,5	5,507
Capital assets, net	\$ 94,892	\$ (129)	\$ (89,256)	\$	5,507

CITY AND COUNTY OF SAN FRANCISCO NOTES TO BASIC FINANCIAL STATEMENTS ( <i>Continued</i> ) June 30, 2003	Equipment is generally estimated to have useful lives of 2 to 40 years, except for certain equipment of the	Water Department that has an estimated useful life of up to 75 years. Facilities and improvements are generally estimated to have useful lives from 15 to 50 years, except for utility type assets of the Water Department and Hetch HetchHetch Water and Power (Hetch Hetchy), the CWP, MTA, Laguna Honda Hospital Not and Power (Hetch Hetchy), the CWP, MTA, Laguna Honda Hospital Not and Power (Hetch Hetchy), the CWP, MTA, Laguna Honda Hospital Not and Power (Hetch Hetchy), the CWP, MTA, Laguna Honda Hospital Not and Power (Hetch Hetchy), the CWP, MTA, Laguna Honda Hospital Not and Power (Hetch Hetchy), the CWP (MTA, Laguna Honda Hospital Not and Power (Hetch Hetchy), the CWP (MTA, Laguna Honda Hospital Not and Power (Hetch Hetchy), the CWP (MTA, Laguna Honda Hospital Not and Power (Hetch Hetchy), the CWP (MTA, Laguna Honda Honda Hospital Not and Power (Hetch Hetchy), the CWP (MTA, Laguna Honda Hospital Not and Power (Hetch Hetchy), the CWP (MTA, Laguna Honda Hospital Not and Power (Hetch Hetchy), the CWP (MTA, Laguna Honda Honda Hotchy), the CWP (MTA, Laguna Honda Honda Hospital Not and Power (Hetch Hetchy), the CWP (MTA, Laguna Honda Honda Hotchy), the CWP (MTA, Laguna Honda Honda Hotchy), the CWP (MTA, Laguna Honda Hotchy) (Hetch Hetchy), the CWP (MTA, Laguna Honda Honda Hotchy), the CWP (MTA, Laguna Hotchy), the CWP (MTA, Laguna Hotchy), the CWP (MTA, Laguna Hotchy), the CWP (MTA,	(LIFI), and the POI of San Franksco (Poi) that inverse summary user unit or to 10 years. These long-lived assets include reservoirs, aqueducts, pumping stations of Hetch Hetchy, Cable Car Barn facilities and structures of MTA, Joudiding and structures of LHH, and pier substructures of the Port and	totaled \$1.5 billion as of June 30, 2003. In addition, the Hetch Hetchy had utility type assets with useful lives over 100 years which totaled \$4.5 million at June 30, 2003.	During the fiscal year ended June 30, 2003, in conjunction with the incorporation of the DPT into the MTA	enterprise fund, net capital assets were transferred from governmental activities and the parking garages enterprise fund to the MTA enterprise fund in the amounts of \$29 million and \$89.2 million, respectively.	During the fiscel wear ended June 30, 2003, the City's enternise funds incurred total interest expense and	interest income of approximately \$292.7 million and \$50.3 million, respectively. Of these amounts, interest	expense and interest income of approximately \$45 million and \$0.1 million respectively, was capitalized as part of the cost of constructing proprietary capital assets. The net amount of approximately \$44.9 million	was capitalized into capital assets.	During fiscal year ended June 30, 2003, Water, Hetch Hetchy, and CWP expensed \$18.3 million, \$2.5	million, \$2.2 million respectively, related to capitalized design and planning costs on certain projects which	vere discontubed. The amounts of the write-off were recognized as other operating expense in the		During the fiscal year ended June 30, 2003, the City's board of supervisors suspended all activities of the Airfield Development Bureau (ADB) relating to the evaluation, planning, design, and construction of any	future runway and configuration project of the Airport. As a result, of approximately \$80 million of costs	incurred to date and capitalized under the AUD program, the Auron expensed way minimum of costs. The expensed items were primarily related to industry forecasting tasks, legal services, public relations, and processor memoryment. The amounts of the unite-off were recontribed as other nonething expenses in the	program management. The amounts of the wheever were recognized as outer operating expenses in the accompanying financial statements.												
CITY AND COUNTY OF SAN FRANCISCO NOTES TO BASIC FINANCIAL STATEMENTS <i>(Continued)</i> June 30, 2003	Total Business-type Activities	Balance July 1, June 30, 2002 Increases 2003	apreciated: \$ 186,508 \$ 7,793 \$ 1 268 307 571 667	preciated <u>1.454,905</u> 579,460 (1.294,138)	7,624,387 1,034,979 (86,152)		Property held under lease	Total capital assets, being depreciated	Less accumulated depreciation for: Facilities and improvements	384,188 69,260 155,148 21,386	206 -	33,308 6,487 -	2.752,354 348,747 (43,316)	10.41 capital assets being before and in the <u>0.10.911 to 10.7.353</u> Disincesethane antivities capital assets not <u>8.135.354</u> 8.1606.065 8.115712481 8.8421571	Parking Garages beginning balances.	Derrectiation expense was charged to functions/programs of the primary government as follows (in			Public protection	Public works transportation and commerce	: :	Culture and recreation	Central assets held by the City's internal service hunds.	charged to the various functions on a prorated basis	Total depreciation expense - governmental activities	Airport	Transit	Port	nse - business-type activities	3

# **Component Unit - Redevelopment Agency**

Capital asset activity of the Redevelopment Agency for the year ended June 30, 2003 was as follows (in thousands):

Balance	June Ju,	2003	\$ 77,612	7,572	85,184	137,212	21,602	7,727	166,541		28,902	6,922	6,763	42,587	123,954	\$ 209,138
		Decreases	•	'				. 1			,	•	-		-	' ج
		Increases	\$ 13,462	6,924	20,386	1,604	,	121	1,725		3,410	432	497	4,339	(2,614)	\$ 17,772
Balance	July 1,	2002	\$ 64,150	648	64,798	135,608	21,602	7,606	164,816		25,492	6,490	6,266	38,248	126,568	\$ 191,366
			Capital assets, not being depreciated: Property held under lease	Construction in progress.	Total capital assets not being depreciated	Capital assets, being depreciated: Facilities and immovements	Leasehold improvements.	Machinery and equipment.	Total capital assets being depreciated	Less accumulated depreciation and amortization for:	Facilities and improvements	l easehold improvements.	Machinery and equipment	Total accumulated depreciation and amortization	Total capital assets being depreciated, net	Redevelopment Agency capital assets, net

# CITY AND COUNTY OF SAN FRANCISCO NOTES TO BASIC FINANCIAL STATEMENTS (Continued) June 30, 2003

# BONDS, LOANS, CAPITAL LEASES AND OTHER PAYABLES 8

The following is a summary of long-term obligations of the City as of June 30, 2003 (in thousands):

GOVERNMENTAL ACTIVITIES

	Final	Remaining		
Type of Obligation and Purpose	Date	Rates	Amount	unt
GENERAL OBLIGATION BONDS (a):				
Affordable housing	2021	4.0 to 7.375%	50	90,830
City hall improvement project	2007	4.875 to 5.125%		11,545
Fire protection	2006	5.1 to 5.3%		1,890
library	2022	2.5 to 7.0%	,	38,980
Museums	2019	5.1 to 5.5%	<b>,</b>	17,925
Parks and playgrounds	2021	3.5 to 6.5%	Ű	62,625
Public safety improvements	2014	5.1 to 5.5%		6,535
Schools	2020	4.25 to 6.5%	1	120,265
Zoo facilities	2022	2.5 to 6.5%		36,530
Refunding	2016	3.0 to 5.75%	4	472,500
General obligation bonds - governmental activities			8	859,625
LEASE REVENUE BONDS:				
San Francisco Finance Corporation* (b) & (e)	2030	2.0 to 5.5%	Š	252,035
Lease revenue bonds - governmental activities			52	252,035
OTHER LONG-TERM OBLIGATIONS:				
Certificates of participation (c)	2034	3.0 to 5.875%	Ň	296,135
Loans (c) & (f)	2012	4.5 to 6.7%		9,278
Canital leases bavable (c) & (f).	2024	2.0 to 8.5%	Ċ,	212,649
Settlement Obligation Bonds (d)	2011	3.0 to 4.0%	•	49,470
Accried vacation and sick leave (d) & (f).			÷	128,893
Accured workers' compensation (d) & (f)			4	195,100
Estimated claims payable (d) & (f)				58,333
Other long-term obligations - governmental activities			đ	949,858
DEFERRED AMOUNTS:				
Bond issuance premiums				3,852
Bond issuance discounts				(2,737)
Bond refunding				(6,077)
Deferred amounts				(4,962)
Governmental activities total long-term obligations			\$ 2,0	2,056,556

Debt service payments are made from the following sources:
(a) Property tax recorded in the Debt Service Fund.
(b) Lease revenues from participating departments in the General. Special Revenue and Enterprise Funds.
(c) Revenues recorded in Special Revenue Funds.
(d) Revenues recorded in the General Fund.
(e) Hotel taxes and other revenues recorded in the General and Special Revenue Funds.
(f) User-charge reimbursements from the General. Special Revenue Funds.

Internal Service Funds serve primarily the governmental funds. Accordingly, long-term liabilities for the Internal Service Funds are included in the above amounts.

"Includes the Moscone Center West Expansion Project which was financed with variable rate bonds that reset weekly. The average interest rate from issuance date of November 2, 2000 through June 30, 2003 was 1,72%.

June 30, 2003				
BUSINESS-TYPE ACTIVITIES	VITIES			
Earlity and Type of Oblination	Final Maturity Date	Remaining Interest Rates	Amount	
San Francisco International Airport: Revenue bonds	2032	1.55 to 8.0%	\$ 4,270,600	
Water Department: Revenue bonds. Accreted interest		2.5 to 7.4%	514,370 2,396	
Hetch Hetchy Water and Power: Notes, loans and other payables	2010	3%	971	
Municipal Transportation Agency: Municipal Ratiway Capital Ieases	2005	3.43%	331	
Parking and Traffic Revenue bonds	2020	4 to 5%	23,045	
Lease revenue bonds	2022	3.5 to 6%	12,355	
Capital leases	2006	2.25 to 4.8/% 3.0 to 5.25%	810 26.511	
Downtown Parking - parking revenue refunding bonds	2018	3.0 to 5.375%	12,740	
Ellis-O'Farrell - parking revenue refunding bonds	2017 2031	3.5 to 4.7% 4.5 to 6.0%	5,465 19,000	
General Hospital Medical Center: Capital leases	2007	3.0 to 3.8%	2,779	
Clean Water Program: Revenue bonds	2025 2021	3.0 to 5.25% 2.8 to 3.5%	396,270 165,125	
Port of San Francisco: General Obligation Bonds - City and County of San Francisco Revenue bonds Notes, Joans and other payables Captial lesse	2005 2010 2029 2029	6.30% 5.0 to 9.0% 4.50% 6.31%	800 30,690 3,510 68	
Laguna Honda Hospital: Capital leases	2003	5.40%	222	
Accrued vacation and sick leave			70,629 169,156 34,971	
Deferred Amounts: Bond issuance premiums. Bond issuance discounts			46,226 (22,579) (77, <u>354</u> )	
Business-type activities total long-term obligations			\$ 5,709,107	
*Includes an unamortized toan premium of \$1.4 million for DPT.				

of \$1.4 million for DPT. ncludes an unamortized loan premium Sources of funds to meet debt service requirements are revenues derived from user fees and charges for services recorded in their respective Enterprise Funds.

# CITY AND COUNTY OF SAN FRANCISCO NOTES TO BASIC FINANCIAL STATEMENTS (Continued) June 30, 2003

CITY AND COUNTY OF SAN FRANCISCO NOTES TO BASIC FINANCIAL STATEMENTS (Continued)

	Amount		\$ 187,210	72,515	438,536	) 11,500	8,232 (213)	717,780	8,000	159,478	2,900	\$ 888,158
	Remaining Interest Rates		2.0 to 8.5%	4.1 to 6.75%	3.0 to 8.3%	Variable (1.05 % at 6/30/03)			4.50%			
ENT UNIT	Final Maturity Date		2024	2025	2025	2017			2037			
COMPONENT UNIT	Type of Obligation	SAN FRANCISCO REDEVELOPMENT AGENCY AND FINANCING AUTHORITY: Lease Revenue Bonds:	Moscone Convention Center (a)	Hotel Tax Revenue Bonds (b)	Tax Allocation Revenue Bonds (c) South Beach Harbor Variable Rate	Refunding Bonds (d)Less deferred amounts:	Bond issuance premiumsRefunding loss	Sub-total	Waterways Loan (e)	Accreted interest payable	Accrued vacation and sick leave pay	Component unit total long-term obligations

Debt service payments are made from the following sources:
(a) Hotel taxes and operating revenues recorded in the Convention Facilities Special Revenue Fund and existing debt service/escrow trust funds.
(b) Hotel taxes from hotels located in the Redevelopment Project Areas.
(c) Property taxes allocated to the Redevelopment Apency based on increased assessed valuations in project areas allocated to the Redevelopment Apency based on increased assessed valuations in project areas (incl 12) and existing debt service/escrow trust funds.
(d) South Beach Harbor Project revenues, property tax increments and project revenues.
(e) South Beach Harbor Project revenues (subordinated to Refunding Bonds).

The City <u>Debt Compliance</u> There are a number of limitations and restrictions contained in the various bond indentures. believes it is in compliance with all significant limitations and restrictions.

# Legal Debt Limit and Legal Debt Margin

As of June 30, 2003, the City's debt limit (3% of valuation subject to taxation) was \$2.8 billion. The total amount of debt applicable to the debt limit was \$0.8 billion, net of certain assets in other non-major governmental funds, and other deductions allowed by law. The resulting legal debt margin was \$2.0 billion.

#### Arbitrage

Under U.S. Treasury Department regulations. all governmental tax-exempt debt issued after August 31, 1986 is subject to arbitrage rebate requirements. The requirements stipulate, in general, that the earnings from the investment of tax exempt bond proceeds, which exceed rated interest expenditures to the bonds, must be remitted to the Federal government on every fifth anniversary of each bond issue. The City has evaluated each generation plotgion bond and has recognized an arbitrage liability of \$1.6 million as of June 30, 2003. This arbitrage liability is reported in deferred credits and other liabilities in the

governmental activities of the statement of net assets. The Finance Corporation had an independent consultant perform a separate calculation on their lease revenue bonds and a liability of 31.4 million was reported in the deferred credits and other liabilities in the internal Service Fund as of June 30, 2003. Each furtherprise Fund has performed a similar analysis of its debt which is subject to arbitrage rebate requirements. Any material arbitrage liability related to the debt of the Enterprise Funds has been recorded as a liability in the respective fund. In addition, the Redevelopment Agency records any arbitrage liability in deferred credits and other liabilities.

#### Assessment District

During June 1996, the City issued \$1 million of Limited Obligation Improvement Bonds for the Bayshore Hester Assessment District No. 95-1. These bonds were issued pursuant to the Improvement Bond Act of 1915. The proceeds were used to finance the construction of a new public right-of-way. The bonds began to mature during the fiscal year ended June 30, 1999 and continue through 2026 bearing interest from 6.0% to 6.85%. These bonds do not represent obligations of the City. Neither the faith and credit nor the taxing power of the City is pledged to the payment of the bonds. Accordingly, the debt has not been included in the basic financial statements. Assessments collected for repayment of this debt are received assessed within the Bayshore-Hester Assessment District and do not constitute fixed liens on the lots and parcels of the respective owners of such lots and parcels.

## Mortgage Revenue Bonds

In order to facilitate affordable housing, the City issues mortgage revenue bonds for the financing of multifamily rental housing and for below-market rate mortgage financing for first time homebuyers. These obligations are secured by the related mortgage indebtedness and are not obligations of the City. During the fiscal year 2003, the City issued multifamily housing revenue bonds in the amount of \$31.3 million and single-family mortgage revenue draw down bonds in the amount of \$31.3 million and the aggregate outstanding obligation or such bonds was \$138.6 million. As of June 30, 2003,

### CITY AND COUNTY OF SAN FRANCISCO NOTES TO BASIC FINANCIAL STATEMENTS (*Continued*) June 30, 2003

# Changes in Long-Term Obligations

The changes in long-term obligations for governmental activities for the year ended June 30, 2003, are as follows (in thousands):

Additional

			a =	Obligations, Interest	Ma C	Current Maturities,					
		4 m	Ă.	Accretion and Net	Reti	Retirements, and Net		line 30	۲ A	Amounts Due Within	
	,	2002	• 드	Increases	* å	Decreases	5	2003	ō	One Year	
Governmental activities:											
Bonds payable:											
General obligation bonds	69	917,220	69	29,345	69	(86,940) \$	\$	859,625	÷	64,155	
Lease revenue bonds.		293,810		10,975		(52,750)		252,035		15,885	
Certificates of participation		259,360		41,965		(5,190)		296,135		5,500	
Settlement obligation bond		54,820		1		(5.350)		49,470		5,510	
Less deferred amounts:											
For issuance premiums		3,805		417		(370)		3,852			
For issuance discounts		(2, 840)		,		103		(2,737)		•	
On refunding		(6,670)		1		593	1	(6,077)		'	
Total bonds pavable		1,519,505		82,702		(149,904)		1,452.303		91,050	
Loans		13,007				(3,729)		9,278		1,824	
Capital leases		226,541		79,092		(92,984)		212,649		15,123	
Accrued vacation and sick leave pay		121,960		79,990		(73,057)		128,893		63,836	
Accrued workers' compensation		176,777		49,090		(30,767)		195,100		41,059	
Estimated claims payable		41,445		30,533		(13,645)		58,333	1	18,855	
Governmental activities long-term obligations	69	\$ 2,099,235	ŝ	321,407	ŝ	(364,086)	69	\$ 2,056,556	ŝ	\$ 231,747	

Internal Service Funds serve primarily the governmental funds, the long-term liabilities of which are included as part of the above totals for governmental activities. At the year ending June 30, 2003, 522 million of lease revenue bonds, \$2 million of capital leases, \$0.6 million of leases, \$0.6 million of accrued vacation and sick leave pay and \$1.1 million of accrued workers<sup>2</sup> compensation are included in the above amounts. Also, for the governmental activities, claims and judgments and compensated absences are generally liquidated by the general fund.

The changes in long-term obligations for each enterprise fund for the year ended June 30, 2003, are as follows (in thousands):

		Ă	Additional					
		g =	Obligations, Interest	ž	Current Maturities.			
		Ă	Accretion	Ret	Retirements,		Ā	Amounts
	July 1,	10	and Net	10	and Net	June 30,	Due	<b>Due Within</b>
	2002	드	ncreases	ŏ	Decreases	2003	δ	One Year
San Francisco International Airport								
Bonds payable:								
Revenue bonds	\$ 4,323,005	Ś	156,975	69	(209,380)	(209,380) \$ 4,270,600	÷	70,630
Less deferred amounts:								
For issuance premiums	7,836		7,457		196	15,489		,
For issuance discounts	(20,537)				591	(19,946)		,
On refunding	(39,246)		(5,714)	ĺ	3,767	(41,193)		'
Total bonds pavable	4,271,058		158,718		(204,826)	4,224,950		70,630
Accrued vacation and sick leave pay.	10,945		957		(745)	11,157		5,757
Accrued workers' compensation	5,403		2,393		(2,037)	5,759		1,305
Estimated claims payable	459		77		(2)	459		209
I one-term obligations	\$ 4,287,865	ь	162,145	¢	(207,685)	\$ 4,242,325	s	77,901

The changes in long-term obligations for each enterprise fund for the year ended June 30, 2003, are as follows (in thousands) - continued:

			A L Ob	Obligations, Interest Accretion	C Ma Reti	Current Maturities, Retirements,		:	An I	Amounts
	~	July 1, 2002	<u>ء</u> م	and Net Increases	De a	and Net Decreases	Ξ.	June 30, 2003	δ	Due Within One Year
Water Department										
Bonds payable:						1000 2000	e	010	ě	
Revenue bonds	Ø	362,604	\$	249,260	÷	(97,434)	A	014,3/0	n	13,343
Less deferred amounts:		766		R 850		(202)		7 178		,
For issuance discents		/4 603/		2,160		1001		(2,633)		
On refunding.		(4,162)		(4,673)		470	1	(8,365)		
Total honds pavable		354,504		253,397		(97.351)		510,550		13,345
Accreted interest pavable		2,237		159				2,396		'
Commercial paper		90,000		,		(000'06)		,		'
Accrued vacation and sick leave pay		7,084		5,836		(5,103)		7,817		3,894
Accrued workers' compensation		7,307		5,428		(2,914)		9,821		2,074
Estimated claims payable.	1	4,968		82		(1.227)		3,823		1,025
Long-term obligations	\$	466,100	ц	264,902	ю	(196,595)	÷	534,407	ŝ	20,338
Hetch Hetchy Water and Power										
Notes, loans, and other payables	\$	'	÷	971	÷	•	÷	971	ю	103
Accrued vacation and sick leave pay		1,744		754		(913)		1,585		880
Accrued workers' compensation		1,625		568		(300)		1,893		384
Estimated claims payable		3,620		.		(3,477)	1	143		38
Long-term abligations	÷	6,989	ŝ	2,293	ŝ	(4,690)	ы	4,592	ŝ	1,405
Municipal Transportation Agency										
Bonds pavable:										
Revenue bonds	ŝ	'	÷	79,930	69	(19,680)	69	60,250	69	920
Lease revenue bonds		•		13,245		(068)		12,355		1,840
Less deferred amounts:										
For issuance premiums		'		945		(37)	1	908		'
Total bonds payable				94,120		(20,607)		73,513		2,760
Notes, loans, and other payables		'		28,620		(2,109)		26,511		3,342
Capital leases		,		1,656		(515)		1,141		603
Accrued vacation and sick leave pay		20,983		21,203		(18,152)		24,034		13,857
Accrued workers' compensation		82,342		49,326		(22,615)		109,053		24,841
Estimated claims payable		29,911		4,775		(7.014)		27,672		10,754
Long-term obligations	ø	133.236	\$	199,700	ŝ	(71.012)	69	261,924	64	56,157

	\$ 802 \$ 3,054 \$ (1,077) \$ 2,779	15,927 5,563 (8,651) 12,839	14,675 12,728 (4,978) 22,425	<u>\$ 31,404</u> <u>\$ 21,345</u> <u>\$ (14,706)</u> <u>\$ 38,043</u>
eneral Hospital Medical Center	pital leases.	corred vacation and sick leave pay.	crued workers' compensation.	Long-term obligations

# CITY AND COUNTY OF SAN FRANCISCO NOTES TO BASIC FINANCIAL STATEMENTS (Continued) June 30, 2003

The changes in long-term obligations for each enterprise fund for the year ended June 30, 2003, are as follows (in thousands) - continued:

			Add Oblig Int Acc	Additional Obligations, Interest Accretion	C Ma Reti	Current Maturities, Retirements,			Am	Amounts
	5	July 1, 2002	an Incr	and Net Increases	Ď a	and Net Decreases	J.	June 30, 2003	on O	Due Within One Year
Clean Water Program Bonds pavable:										
Revenue bonds	69	418,809	s	396,834	ŝ	(419,373)	69	396,270	69	•
Less deferred amounts:						10000		100.00		
For issuance premiums				572,809		(416)		22,381		
For issuance discounts		(4,345) /e 076)		- 107 560)		4,345 0 644		- 108 8501		
Total boods southle		405.530		392.074		(405.802)	1	391.811		'
State of California - Revolving fund loans		179.591				(14,466)		165,125		14,929
Accrued vacation and sick leave pay.		3,455		2,148		(1,980)		3,623		1,986
Accrued workers' compensation.		2,695 4 728		2,035		(900)		3,830		829 260
Long-term obligations.	60	596,008	\$	396,257	64	(426,902)	ы	565,363	\$	18,004
Port of San Francisco										
Bonds payable: Connerd onlineation honds	ť	2 000	¢.		6	(1.200)	¢.	800	÷	400
Revenue bonds	,	34,095		,		(3,405)		30,690		3,595
Less deferred amounts:										
For issuance premiums		303		•		(43)		260		
On refunding		(1,103)	i	'		157		(946)		1
Total bonds payable		35,295		'		(4,491)		30,804		3,995
Notes, loans, and other payables		3,584		•		(74)		3,510 68		4/
Accurative and sick leave new		1 795		1 489		(1.394)		1.890		1.006
Accrued workers' compensation.		2,470		1,205		(744)		2,931		644
Estimated claims payable		1,600		326		(26)		1,900	ļ	1,500
Long-term obligations.	69	44,852	φ	3,020	¢	(6,769)	ŝ	41.103	s	7,263
Laguna Honda Hospítal										
Capital leases	\$	432	¢	•	⇔	(210)	÷	222	ŝ	222
Accrued vacation and sick leave pay		7,495 10.887		6,050 4.235		(5,861) (1.678)		7,684 13.444		4,702 2.862
Business-type activity	ļ									
Long-term obligations	\$	18,814	ŝ	10,285	ŝ	(7,749)	ŝ	21,350	s	7,786
Other Fund - Parking Garages and San Francisco Market Corporation	incis	co Marke	at Corp	oration						
Bonds payable: Revenue bonds	\$	37,010	÷	1	ø	(37,010)	¢	,	ŝ	1
Less deferred amounts:										
For issuance premiums		620		•		(620)		,		•
For issuance discounts		(130)		1		130		1		1
Total bonds payable		37,500		• •		(37,500)				• •
	١.	700 26			6	100 201				
Long-term obligations.	0	766'JO	9	1		(100'10)	•		,	

CITY AND COUNTY OF SAN FRANCISCO NOTES TO BASIC FINANCIAL STATEMENTS (Continued) June 30, 2003	
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A summary of the changes in long-term obligations for each enterprise fund for the year ended June 30, 2003, are as follows (in thousands):

	July 1, 2002	Ac Ac Bild	Additional Obligations, Interest Accretion and Net Increases	Dearet	Current Maturities, Retirements, and Net Decreases	June 30, 2003	ó	Due Am	Amounts Due Within One Year
Total Business-type Activities: Bonds payable:					1000		Ş		Ş
General obligation bonds	\$ 2,000	ŝ	•	673	(1,200)	90 149	808	\$	400
Revenue bonds	5,175,523		882,999		(786,342)	5,272,180	80		88,490
Lease revenue bonds	•		13,245		(068)	12,355	355		1,840
Less deferred amounts:									
For issuance premiums	9,514		37,861		(1,149)	46,226	526		•
For issuance discounts	(29.705)		2,160		4,966	(22,579)	(6/5		•
On refunding.	(53,436)		(37,956)		14,038	(77,354)	<u>5</u> 4)		1
Total bonds payable	5,103,896		898,309		(770,577)	5,231,628	328		90,730
Accreted interest payable	2,237		159		,	2,3	2,396		•
Commercial paper.	90,000		•		(000'06)		·		•
State of California - Revolving fund loans	179,591		•		(14,466)	165,125	125		14,929
Notes, loans, and other payables	4,076		29,591		(2,675)	30,992	992		3,519
Capital leases	1,342		4,710		(1,842)	4,2	4,210		1,656
Accrued vacation and sick leave pay	69,428		44,000		(42,799)	70,629	529		39,566
Accrued workers' compensation	127,404		77,918		(36,166)	169,156	156		37,946
Estimated claims payable	45,286		5,260		(15,575)	34,971	11		13,786
Business-type activities long term obligations	\$ 5,623,260	\$	1,059,947	ŝ	(974,100)	\$ 5,709,107	201	s	202,132

The changes in long term obligations for the component unit for the year ended June 30, 2003, are as follows (in thousands):

Component unit: Redevelopment Agency Revenue bonds	7	2002 569,477	op op op op op op op op op op op op op o	Additional Obligations, Interest Accretion and Net Increases	CL Mat Retir an Dec	Current Maturities, Retirements, and Net Decreases	n	June 30, 2003	on Due Ant	Amounts Due Within One Year \$ 26.183	
Retinding bords		12,500 - 581,977 154,859		8,232 (213) 220,124 16,582		(1.000) (1.000) - - (84,321) (11,963)		11,500 8,232 (213) 717,780 159,478		26.183 33,684	Э
Noles, loans, and other payables. Accured vacation and sick leave pay. Component unit - long term obligations	ь <del>я</del>	8,000 1,870 \$ 746,706	\$	1,030 237,736	\$	(96,284)	6	8,000 2,900 888,158	\$	1,095	

<sup>(1)</sup> This amount is included in accrued interest payable in the accompanying Statement of Net Assets.

# CITY AND COUNTY OF SAN FRANCISCO NOTES TO BASIC FINANCIAL STATEMENTS (Continued) June 30, 2003

Annual debt service requirements to maturity for all bonds and loans outstanding as of June 30, 2003, for governmental activities are as follows (in thousands):

										ľ					
Fiscal Year	General Obligation	a	igation		Lease Revenue	Reve	nue	ō	Other Long-Term	ng-Te	E				
Ending	Bo	Bonds			Bo	Bonds			Obligations	ations	5		1	Total	
June 30	Principal	1-1	nterest	비	Principal	=	nterest	Prin	Principal		nterest	E.	Principal	느	nterest
2004	\$ 64.155	*	43,338	s	15,885	69	5,321	\$	12,834	, 69	16,586	÷	92,874	\$	65,245
2005	60,150		40,462		16,880		4,818	÷	15,554		16,363		92,584		61,643
2006	63,005		37,635		15,210		4,303	-	15,840		15,730		94,055		57,668
2007	66,075		34,356		12,975		3,871	-	15,462		15,064		94,512		53,291
2008	67,030		30,921		12,135		3,495	÷	14,934		14,428		94,099		48,844
2009-2013	321,720		103,299		40,440		13,139	9	69,079	Ť	61,982		431,239		178,420
2014-2018	168,375		37,733		34,685		8,822	5	51,930		47,570		254,990		94,125
2019-2023	49,115		4,591		40.025		5,309	4	43,605		35,244		132,745		45,144
2024-2028			,		43,700		2,138	4	47,315		23,831		91,015		25,969
2029-2033			•		20,100		247	ŝ	57,030		10,524		77,130		10,771
2034-2038	,		•					-	11,300		350		11,300		350
Total	¢ 850.625	4	330 335	6	252.035	0	51 463	\$ 35	\$ 354.883	\$ 2	\$ 257.672	 	\$ 1.466,543	ŝ	641,470

The annual debt service requirement to maturity for all bonds and loans outstanding as of June 30, 2003, for each enterprise fund is as follows (in thousands):

Fiscal Year	Genera	General Obligation	Reve	Revenue	Other Long-Term	ng-Term		
Ending	ă	Bonds	Boi	Bonds	Obligations	tions	To	Fotal
June 30	Principal	Interest	Principal	Interest	Principal	Interest	<b>Principal</b>	Interest
004	5		\$ 70,630	\$ 222,223	' \$	۔ s	\$ 70,630	\$ 222,223
2005		,	020,020	218,926	'	•	93,070	218,926
2006		'	98,260	214,490	'		98,260	214.490
007		•	107,870	209,636	'	•	107,870	209,636
008		1	114,430	204,304	'	,	114,430	204,304
2000-2013			668.125	929,868	'	,	668,125	929,868
2014-2018	,		818.780	742,734	'	r	818,780	742,734
2019-2023	•		1.029,930	499,477	,		1,029,930	499,477
0.24-2028	,		997,615	211,499	1	•	997,615	211,499
2029-2033	,		271,890	24,941	1		271,890	24,941
			¢ A 270 600	¢ 3.79.008			\$ 4 270 600	\$ 3.478.098

<sup>(1)</sup> The specific year for payment of estimated claims payable, accrued vacation and sick leave pay and accrued workers compensation is not practicable to determine.
<sup>(2)</sup> Includes the Moscone Center Expansion Project Lease Revenue Bonds with variable rate bonds currently reset weekly.

The annual debt service requirement to maturity for all bonds and loans outstanding as of June 30, 2003, for each enterprise fund is as follows (in thousands) – continued:

General Obligation         Network         Under Log-Left         Total           Bonds         Bonds         Doligations         Total           Rends         Bonds         Doligations         Total           \$ 5         \$ 13,345         \$ 24,537         \$ 5         \$ 13,345         \$ 7,336           \$ -         \$ 14,055         \$ 23,339         -         \$ 14,055         \$ 14,769           \$ -         \$ 14,056         \$ 23,315         -         \$ 14,769         \$ 14,769           \$ -         \$ 14,790         \$ 23,315         -         \$ 14,769         \$ 14,769           \$ -         \$ 14,790         \$ 23,315         -         \$ 14,769         \$ 14,769           \$ -         \$ 14,790         \$ 23,315         -         \$ 14,769         \$ 14,769           \$ -         \$ 15,459         \$ 23,315         -         \$ 14,769         \$ 14,769           \$ -         \$ 16,255         \$ 21,821         -         \$ 14,769         \$ 14,769           \$ -         \$ 16,265         \$ 23,393         -         \$ 14,769         \$ 14,769           \$ -         \$ 10,0646         \$ 13,449         \$ 14,770         \$ 16,225         \$ 14,450           \$ -		I	:		•				1				
g         Bonds         Bonds         Obligations         Total           Principal interest         Prin 100 intere	Fiscal Year		Obligation		Reve	enue		Uther Lo	ng-lerm				
Principal         Interest         Princi         Principal         Principal </th <th>Ending</th> <th>B</th> <th>onds</th> <th></th> <th>Bo</th> <th>nds</th> <th></th> <th>Oblig</th> <th>ations</th> <th></th> <th>ř</th> <th>tal</th> <th></th>	Ending	B	onds		Bo	nds		Oblig	ations		ř	tal	
\$ 1         \$ 13,345         \$ 2,4537         \$ 2,4537         \$ 2,4537         \$ 13,345         \$ 13,345         \$ 13,345         \$ 13,345         \$ 13,345         \$ 13,345         \$ 13,345         \$ 13,345         \$ 13,345         \$ 13,345         \$ 13,345         \$ 13,345         \$ 13,345         \$ 13,345         \$ 13,345         \$ 13,345         \$ 13,345         \$ 13,345         \$ 13,345         \$ 14,055         \$ 13,345         \$ 14,055         \$ 14,055         \$ 14,055         \$ 14,055         \$ 14,055         \$ 14,055         \$ 14,350         \$ 16,225         16,225         16,225         16,2	June 30	Principal	Interest	Ē	ncipal	<u>In</u>	erest	Principal	Interest		Principal	-	nterest
.         14,055         23,333         .         .         14,055           .         .         14,790         23,415         .         .         14,790           .         .         .         14,790         23,415         .         .         14,490           .         .         .         .         14,790         23,415         .         .         14,490           .         .         .         .         .         .         .         .         .         14,790           .	2004	9	, \$	÷	13,345	69	24,537	' \$	ŝ	ŝ	13,345	s	24,537
-         14,700         22,315         -         14,790           -         -         15,420         22,866         -         15,470           -         -         16,240         27,866         -         15,470           -         -         16,255         21,921         -         16,275           -         -         16,226         21,921         -         16,225           -         -         19,246         27,925         -         16,225           -         -         10,0865         73,239         -         -         100,0865           -         -         17,320         -         -         100,0865         -         79,210           -         -         -         17,310         -         -         79,210         -         79,210           -         -         -         17,310,40         -         -         79,310,50         -         79,310,50         -         79,310,50         -         79,310,50         -         31,310,50         -         -         79,310,50         -         -         79,310,50         -         -         79,310,50         -         -         -         79,310	2005.		'		14,055		23,939				14,055		23,939
-         15,450         22,866         -         15,450           -         -         16,225         21,321         -         -         16,225           -         -         -         16,225         21,321         -         -         16,225           -         -         -         100,865         73,236         -         -         10,235           -         -         100,865         73,236         -         -         100,865           -         -         100,865         73,2309         -         -         100,865           -         -         73,2309         -         -         100,865         -         79,210           -         -         -         10,847         -         -         79,210           -         -         -         -         9,307         -         -         79,210           -         -         -         -         -         -         79,304         -         79,305           -         -         -         -         79,304         -         -         79,305           -         -         -         -         -         79,305 <td>2006</td> <td></td> <td>'</td> <td></td> <td>14,790</td> <td></td> <td>23,315</td> <td></td> <td></td> <td></td> <td>14,790</td> <td></td> <td>23,315</td>	2006		'		14,790		23,315				14,790		23,315
i         i	2007	'	'		15,450		22,666				15,450		22,666
2         93,470         97,385         -         93,470           -         -         10,685         73,209         -         00,685           -         -         10,0865         73,209         -         100,685           -         -         10,210         -         79,210         -         79,210           -         -         81,175         30,847         -         79,210         -         79,210           -         -         73,209         -         -         79,210         -         79,210           -         -         -         73,204         -         -         79,420         -         79,420           -         -         -         73,9240         5         -         79,430         5         -         5         54,370         5         3	2008	,	,		16,225		21,921				16,225		21,921
.         100.685         73.209         .         100.685           .         79.210         61.914         .         79.210           .         87.175         30.847         .         79.210           .         87.175         30.847         .         79.210           .         .         15.905         .         79.305         3.3           .         .         .         15.07         .         .         79.305           .         .         .         .         .         .         79.305         .         .         79.305           .         .         .         .         .         .         .         79.305         .         .         .         79.305         .         .         .         79.305         .         .         .         .         .         .         .         39.324.05         .	2009-2013		1		93,470		97,385				93,470		97,385
-         73,210         51,914         -         79,210           -         -         87,175         30,847         -         79,210           -         -         87,175         30,847         -         79,865           -         -         15,966         -         79,865         -           -         -         5,39,340         5         -         79,430         5         3           -         -         5         5,41,370         5         -         79,430         5         3	2014-2018	•	1		100,685		73,209	,			100,685		73,209
-         87.175         30.847         -         -         87.175           -         -         -         20.905         -         -         97.165           -         -         -         -         -         -         -         10.465           - <t< td=""><td>2019-2023</td><td></td><td>'</td><td></td><td>79,210</td><td></td><td>51,914</td><td>•</td><td></td><td></td><td>79,210</td><td></td><td>51,914</td></t<>	2019-2023		'		79,210		51,914	•			79,210		51,914
-         79,965         9,507         -         79,865           \$         \$         \$         \$         \$         \$         79,865           \$         \$         \$         \$         \$         \$         \$         79,865           \$         \$         \$         \$         \$         \$         \$         \$         79,865           \$ <td< td=""><td>2024-2028</td><td>,</td><td>1</td><td></td><td>87,175</td><td></td><td>30,847</td><td></td><td></td><td></td><td>87,175</td><td></td><td>30,847</td></td<>	2024-2028	,	1		87,175		30,847				87,175		30,847
<b>5 5 5 5 14</b> ,370 <b>5</b> 379,240 <b>5 5 5 5 14</b> ,370 <b>5</b>	2029-2033	,	'		79,965		9,507				79,965		9,507
	Total	s	\$	÷	514,370	60	379,240	۰ ج	69	€ <del>?</del>	514,370	φ	379,240

Fiscal Year	General (	General Obligation	Reve	Revenue	Other L	Other Long-Term	E			
Ending	Bo	Bonds	Boi	Bonds	Obli	Obligations	j	F	Total	
une 30	Principal	Interest	Principal	Interest	Principal	Interest	est	Principal	Interest	st
2004	s	s.	\$	\$	\$ 103	\$	45	\$ 103	s	45
005			1		123	~	25	123		25
2006					127		21	127		2
2007			1		130	-	18	130	_	18
2008		'	•		134	-	4	134		4
2009-2013			,	'	354	_	16	354		16
Total	5	, 69	69	\$	\$ 971	∽ 	139	\$ 971	ся.	139

Fiscal Year	General	General Obligation		Revenue and	Je and	_	õ	Other Long-Term	ng-Ter.	ε				
Ending	Bo	Bonds	Lea	Lease Revenue Bonds	enue B	onds		Obligations	tions	j		To	Total	
June 30	Principal	Interest	Pri-	Principal	Inte	nterest	E.	Principal	Interest	est	Ë	Principal	듸	nterest
2004	۰ ج	9	÷	2,760	ŝ	3,551	ŝ	3,341	- \$	1,283	69	6,101	¢	4,834
2005				3,030		3,422		3,559	1,1	,066		6,589		4,488
2006		1		3,375		3,281		3,741	Ĩ	883		7,116		4,164
007		,		3,500		3,147		3,934		691		7,434		3,838
008		•		3,650		3,003		4,136		489		7,786		3,492
2009-2013	,			15,925		12,792		6,275		278		22,200		13,070
2014-2018				20,245		8,461		170		69		20,415		8,520
2019-2023				9,200		3,881		'		•		9,200		3,881
2024-2028		'		'		2,125		'		•		•		2,125
2029-2033	'	'		10,920		452		1		•		10,920		452
Total	6	u.	69	72 605		44.115	60	25.156	5	4.749	69	97.761	ы	48.864

<sup>(1)</sup> The specific year for payment of accreted interest payable (Water Department), estimated claims payable, accrued vacation and stork bave pay and accrued workers' compensations in only particulable (a defermine. <sup>(3)</sup> Unamoritized to an premiums of 31, a million (MTA) are not included in principal payments.

# CITY AND COUNTY OF SAN FRANCISCO NOTES TO BASIC FINANCIAL STATEMENTS (*Continued*) June 30, 2003

Fiscal Year	General	General Obligation	Revenue	enue	Other Long-Term	ng-Term			
Ending	B	Bonds	Bo	Bonds	Obligations	tions		Total	-
June 30	Principal	Interest	Principal	Interest	Principal	Interest	Principa		Interest
2004	, \$5	s	' \$	\$ 20,233	\$ 14,929	\$ 5,203	\$ 14,929	29	\$ 25,436
2005		,	1	17,219	15,414	4,718	15,414	4	21,937
2006.		'	1	17,219	15,914	4,218	15.914	4	21,437
2007		,	33,445	16.718	16,430	3,701	49,875	75	20,419
2008		'	34.500	15,698	13,337	3,168	47,837	37	18.866
2009-2013		1	144,220	60,556	60,525	9,395	204,745	45	69,951
2014-2018.		1	102,005	31,915	23,612	2,354	125,617	17	34,269
2019-2023	,	,	73,235	11,678	4,964	291	78,199	66	11,969
2024-2028	•		8,865	674		'	8,865	65	674
Total	,	s	\$ 396,270	\$ 191,910	\$ 165,125	\$ 33.048	\$ 561,395	96	\$ 224,95
								1	

Fiscal Year	General	General Obligation		Reve	Revenue	Revenue Oth	ð	Other Long-Term	ng-Tel	E				
Ending	B	Bonds		Bo	Bonds			Obligations	tions			To	Total	
June 30	Principal	Interest	[ <u>]</u>	Principal	르	Interest	Prin	Principal	Interest	rest	튑	Principal	Ē	Interest
2004	\$ 400	\$ 50	ю	3,595	ю	1,719	69	74	69	158	÷	4,069	\$	1,927
2005	400	25		3,920		1.449		77		155		4,397		1,629
2006.	•			4,135		1,226		81		151		4,216		1,377
2007	'			4,370		985		84		148		4,454		1,133
2008.	'			4,615		727		88		144		4,703		871
2009-2013	•			10,055		602		503		656		10,558		1,258
2014-2018	,	•		,		1		627		532		627		532
2019-2023	•	,		'		'		781		377		781		377
2024-2028	,			'		1		973		182		679		182
2029-2033.	•			1		'		222		σ		222		6
Total	800	\$ 75		30.690	6	6 708	65	3.510	\$ 2.512	512	64	35.000	69	6,295

A summary of the annual debt service requirement to maturity for all bonds and loans outstanding as of June 30, 2003, for business type activities follows (in thousands):

Fiscal Year	ő	enerał	General Obligation		Revenue / Lease Revenue	ase	Revenue	0	Other Long-Term	T-gr	erm				
Ending		ň	Bonds		Bo	Bonds			Obligations	ation	s		To	Total	
June 30	Prin	Principal	Interest	 	Principal		nterest	P	Principal	Ē	Interest	<u>r</u>	Principal	틔	nterest
2004	Ş	400	5 \$	50 \$	90,330	ŝ	\$ 272,263	↔	\$ 18,447	s	6,689	69	\$ 109,177	ŝ	279,002
2005.		400	Ň	25	114,075		264,955		19,173		5,964		133,648		270,944
2006		,			120,560		259,531		19,863		5,273		140,423		264,804
2007					164,635		253,152		20,578		4,558		185,213		257,710
2008		'			173,420		245,653		17,695		3,815		191,115		249,468
2009-2013		,			931,795		1,101,203		67,657		10,345		999,452	-	1,111,548
2014-2018		•			1,041,715		856,319		24,409		2,945	-	1,066,124		859,264
2019-2023		•		,	1,191,575		566,950		5.745		663		1,197,320		567,618
2024-2028		1			1,093,655		245,145		973		182		,094,628		245,327
2029-2033		•			362,775		34,900		222		6		362,997		34,909
Tatel	6	000		•   •	10110010			÷	001.00	•			- C 400 001		

<sup>(1)</sup> The specific year for payment of accreted interest payable (Water Department), estimated claims payable, accrued vacation and sick heave pay and accrued workers' compensation is not practicable to determine.
<sup>(2)</sup> Unamortized loan premiums of \$1.4 million (MTA) are not included in principal payments.

86

CITY AND COUNTY OF SAN FRANCISCO NOTES TO BASIC FINANCIAL STATEMENTS <i>(Continued)</i> June 30, 2003	In October 2002, the City issued General Obligation Bonds, Branch Library Facilities Improvement Bonds, Series 2002B in the amount of \$23.1 million. Interest rates range from 2.5% to 5.0%. The bonds mature from June 2003 through June 2022. The bonds were issued to finance the acquisition of sites to be used for the construction of new branch libraries to replace currently leased facilities, the renovation and	rehabilitation of branch libraries, and acquisition and construction of a new branch library in the Mission Bay neighborhood. Debt service payments are funded through ad valorem taxes on property.	The Port of San Francisco is the only business-type activity that has General Obligation Bonds	outstanding which amount to \$0.8 million as of June 30, 2003. The bonds were issued in 1971 for the	improvement of the San Francisco harbor area. The final maturity is in tiscal year 2004-2005. Debt		Lease Revenue Bonds	The changes in governmental activities - lease revenue bonds for the year ended June 30, 2003 were as	follows:	Governmental Arctivities - I esse Revenue Ronds		Authorized and unissued as of June 30, 2002*		Current year annual increase in Finance Corporation's equipment program		Series 20034 San Francisco Finance Corporation (10.975)	6	Net authorized and unissued as of June 30, 2003	*Amount net of authorization for DPT. Starting July 1, 2002, the activities of the DPT are accounted for under the MTA.	Finance Corporation	The purpose of the Finance Corporation is to provide a means to publicly finance through lease financing	the acquisition, construction and installation of facilities, equipment and other tangible real and personal	property for the City's general governmental purposes.	The Finance Corporation uses lease revenue bonds to finance the purchase or construction of property	and equipment, which are in turn leased to the City under the terms of an Indenture and Equipment Lease Arreament These assets are then recorded in the basic financial statements of the City. Since the sole	propositions incomposed is to provide and provide transmission of the City, any amounts that are not applied provide the accuration or construction of real and personal property such as unapplied accuration funds.	bond issue costs, amounts withheld pursuant to reserve fund requirements, and amounts designated for bond issue costs, amounts withheld pursuant to reserve fund requirements, and amounts designated for consisting instances are recorded as deterred registion until such time as they are used for their intended	capitalized interest are recorded as decired around man dont who do may are done to man are the purposes.	
CITY AND COUNTY OF SAN FRANCISCO NOTES TO BASIC FINANCIAL STATEMENTS <i>(Continued)</i> June 30, 2003	The annual debt service requirement to maturity for all bonds and loans outstanding as of June 30, 2003, for the component unit are as follows (in thousands):	Component Unit: Redevelopment Agency '' Fiscal Year Lease Revenue Tax Revenue Other Long-Term revenue Provide Americana Taval	Principal Interest Principal Interest Principal		2005	5,606 13,680 21,960 24,641 675 679 28,241	5,399 13,957 24,283 21,957 806 664 30,488	2009-2013		7,760 532 21,119 22,858 1,692 988 30,571	2,110 570 2,110	 9 101111 9 20101 9 000101 9	() The second second second provided and second	r i ne specific year lor payment or accreted interest payable and accueto vazation and such tears pay is not practicable to defermine.	Contraction of the second se	Governmental Activities Long-term Liabilities	General Obligation Bonds	The City issues general obligation bonds to provide funds for the acquisition or improvement of real	property and construction of affordable housing. General obligation bonds have been issued for both governmental and business-type activities; however, general obligation bonds have not been issued for business-type activities since 1979. The net authorized and unissued governmental activities general oblication bonds for the fiscal vear dead June 30, 2003, are as follows (in thousands):		Governmental Activities - General Obligation Bonds	(in thousands)	Authorized and unissued as of June 30, 2002.	Bonds issued:	Series 2002A, Zoo Facilities Bonds	6		There were no new authorizations on general obligation bonds in tiscal year ended June 30, 2003.	In October 2002, the City issued General Obligation Bonds, Zoo Facilities, Series 2002A in the amount of \$6.2 million. Interest rates range from 2.5% to 5.0%. The bonds mature from June 2003 through June 2022. The bonds were issued to provide funds to finance the acquisition, construction and/or reconstruction of San Francisco Zoo facilities and properties and all other works, property and structures necessary or convenient for these purposes. Debt service payments are funded through ad valorem taxes on property.

CITY AND COUNTY OF SAN FRANCISCO NOTES TO BASIC FINANCIAL STATEMENTS <i>(Continued)</i> June 30, 2003	Business-Type Activities Long-Term Liabilities The following provides a brief description of the current year additions to the long-term debt of the business-type activities.	San Francisco International Airport On February 5, 2003, the San Francisco International Airport (SFO) Issued Second Series Revenue Bond Issue 29 in the amount of \$156.9 million with interest rates ranging from 1.55% to 5.50%. Proceeds from issue 29 were deposited into an irrevocable trust with an escrow agent to advance refund certain of the SFO's Second Series Revenue Bond as follows (in thousands):	San Francisco International Airport Refunding Bonds (in thousands) Amount Average Refunded Interest Rate	Second Series Revenue Bond Issuance:         72,440         6.35 - 6.75%           Issue 2         31,430         5.6 - 6.2%           Issue 4         53,250         5.5 - 6.0%	rity	The net proceeds of \$161.6 million (including original issue premium of \$7.5 million, and after depositing \$0.5 million in a construction account to provide funding for future construction activity and the payment of \$2.4 million in underwriting fees, insurance and other issuance costs) plus an additional \$3.3 million of available debt service funds were used to purchase U.S. Treasury Securities – State and Local Government Series. These securities were deposited in an irrevocable turst with an escrow agent to provide debt service payments on the refunded bonds identified above until called on May 1, 2003.	The refunded bonds were called and redeemed on May 1, 2003. Accordingly, the liability for the refunded bonds has been removed from the Statement of Net Assets. Although the advance refunding resulted in the recognition of a deferred accounting loss of \$5.7 million for the frecal vear ended June 30, 2003, the SFO in effect reduced its aggregate debt service payments by	approximately \$20.8 million over the next eighteen years and obtained an economic gain (difference between the present values of the old and new debt service payments) of \$19.6 million. Upon the terms and conditions set forth in a letter of credit dated May 1, 1997, SFO obtained a \$300 million standwitheter of credit that may he increased to \$400 million and commenced issuing commercial	paper as a mean of internating the rescond to this letter of credit vary from 2.9% to 3.9%. During the fiscal year as a means of internating. The rates out of the standing with Second Series Revenue Bonds. Moreover, SFO obtained a \$200 million standby letter of credit in May 2002 that may be increased to \$400 million upon the terms and conditions set forth in the letter of credit dated as of May 1, 2002. As at June 30, 2003, there was no commercial paper balance outstanding.	8
CITY AND COUNTY OF SAN FRANCISCO NOTES TO BASIC FINANCIAL STATEMENTS <i>(Continued)</i> June 30, 2003	(a) Equipment Lease Program In the June 5, 1990 election, the voters of the City approved Proposition C, which amended the City Charter to allow the City to lease-purchase up to \$20 million of equipment through a non-profit corporation using tax-exempt obligations.	Beginning July 1, 1991, the Finance Corporation was authorized to issue lease revenue bonds up to \$20 million in aggregate principal amount outstanding plus 5% annual adjustment each July 1. As of June 30, 2003, the total authorized amount is \$35.9 million. The total accumulated amural authorization since 1990 is \$15.9 million of which \$1.7 million is new annual authorization for the fiscal year ending June 30, 2003.	The equipment lease program functions as a revolving bond authorization fund. That is, for each dollar in bond principal that is repaid, a new dollar can be issued. The Finance Corporation has issued \$94.5 million in equipment lease revenue bonds since 1991. As of June 30, 2003, \$70.5 million has been repaid leaving \$24 million in equipment lease revenue bonds since tevenue bonds outstanding and \$11.9 million available for new issuance.	In March 2003, the Finance Corporation issued its eleventh Series of equipment lease revenue bonds Series 2003A in the amount of \$11 million with interest rates ranging from 2.0% to 2.4%. The bonds mature from April 2004 through October 2008. (b) <u>City-wide Communication System</u>	In 1993, the voters approved the issuance of up to \$50 million in lease revenue bonds to finance the acquisition and construction of a citywide emergency radio communication system (800 mhz). The Finance Corporation issued two series in January 1998 and January 1999 for \$31.2 million and \$18.7 million, respectively. As of June 30, the amount authorized and unsisued was \$0.1 million and series control and the other series are amount authorized and unsisued was \$0.1 million and series are amount activation and the other series are amount authorized and unsisued the series and the other series of the 10, 500 million in factor and the other series of the 10, 500 million in factor and the other series of the 10, 500 million and the other series of the 10, 500 million and the other series of the 10, 500 million and the other series of the 10, 500 million and the series of the 10, 500 million and the other series of the 10, 500 million and the other series of the 10, 500 million and the other series of the 10, 500 million and the other series of the 10, 500 million and the other series of the 10, 500 million and the other series of the 10, 500 million and the other series of the 10, 500 million and the other series of the 10, 500 million and the other series of the 10, 500 million are series of the 10, 500 million are series and the other series of the 10, 500 million are series and the other series of the 10, 500 million are series and the 10, 500 million are series are series and the series of the 10, 500 million are series are se	Implies. Trutter, in Transe supported the second of a combined emergency communication center bonds to finance the acquisition and construction of a combined emergency communication center to house the City's 911-emergency communication system. The Finance Corporation issued two series in June 1997 and in June 1998 for \$22.6 million and \$23.3 million, respectively. As of June 30, 2003, the amount authorized and unissued was \$14.1 million. (c) Moscone Center West Expansion Project	In 1996, the voters approved the issuance of up to \$157.5 million in lease revenue bonds for the purpose of financing a portion of the costs of acquiring, constructing, and improving a free-standing expansion to the City's Moscone Convention Center. On November 2, 2000, Series 2000-1, 2000-2 and 20003 totaling \$157.5 million were issued. Each series of bonds may bear interest at a different released in a different interest tate mode from other series of bonds.	onterent rate and in a different interest rate mode for using series of points. Thus uppeared of the Capitalized Interest Account on the issue date were calculated to be sufficient to pay interest on the Bonds based on an assumed interest rate of 5.02% through August 1, 2003. The average actual rate of interest through June 30, 2003 was 1.72%. The final maturity date is April 2030. The expansion project was completed in fiscal year 2003.	Certificates of Participation In April 2003, the City issued \$42 million in Certificates of Participation to finance a portion of the costs of the acquisition, improvement, construction and/or reconstruction of a new juvenile detention facility and related improvements at the site of the existing San Francisco Juvenile Hall located at 375 Woodside Avenue in the City. The Series 2003 Certificates have interest rates ranging from 3.0% to 5.0% and the final maturity date is June 2034.	80

CITY AND COUNTY OF SAN FRANCISCO NOTES TO BASIC FINANCIAL STATEMENTS <i>(Continued)</i> June 30, 2003	Hetch Hetchy Water and Power	to \$304 million in Water         In December 2002, Hetch Hetchy received a \$971 thousand loan from the California Energy Commission           and June 1999, the San         and June 1999, the San         with an annual interest rate of 3%, and semi-annual repayments of \$74 thousand beginning on December           upervisors, respectively,         22, 2003 with a final maturity date of December 22, 2010. Proceeds from the loan were used to provide           tal improvement projects         funding for an energy conservation project undertaken at San Francisco General Hospital (the Hospital).           the Commission and the         annual energy use reports to the loan agreement, Hetch Hetchy is required to prepare and submit annual energy use reports to the California Energy Commission for three years following the completion of the nonstrate the cost of energy science.	approved the There was no	The insured 5164 million of the insurt of the loan. The insured by a municipal of the insurt of the loan. The insured by a municipal of the insurt of the loan. The insured by a municipal of the insurt of the loan. Municipal Transportation Agency Municipal Transportation Agency Municipal Transportation Agency The insure of the loan. Municipal Transportation Agency Transportation Agency Transportation Agency Transportation Agency Transportation Agency Effective July 1, 2002, DPT was accounted for in the MTA enterprise fund. Prior to this, the operations of the interest and the parking grange fund. The NOVember 1, 2025 and the interest and the parking grange fund. The NOVember 1, 2025 and for the interest are interest serial bonds November 1, 2025 and for the interest of the interest o					vides for the issuance of a principal amount not to ants to the City's Water certain provisions in the surcharge on retail water	
CITY AND COUNTY OF SAN FRANCISCO NOTES TO BASIC FINANCIAL STATEMENTS <i>(Continued)</i> June 30, 2003	Water Department	In November 1997, the voters approved Propositions A and B, authorizing up to \$304 million in Water Revenue Bonds to fund capital improvements for the Water Enterprise. In May and June 1999, the San Francisco Public Utilities Commission (the Commission) and the board of supervisors, respectively, approved a commercial paper program to provide short-term financing for capital improvement projects funded under the \$304 million Water Revenue Bond Program. In October 2000, the Commission and the Board of Supervisors approved the expansion of the commercial paper program to be provide short-term financing for capital improvement projects funded under the \$304 million Water Revenue Bond Program. In October 2000, the Commission and the Board of Supervisors approved the expansion of the commercial paper program to up to \$250 million.	In March and May 2003, the Commission and the Board of Supervisors, respectively, reestablishment of the commercial paper program in an amount not to exceed \$250 million. commercial paper outstanding as of June 30, 2003.	During fiscal year 2003, the San Francisco Water Department (Water Department) issued \$164 million of Water Revenue Bonds 2002 Series A (2002 Series A Bonds). The bonds were insured by a municipal bond insurance company and carried Aaa and AAA raings from Moodys and Sindard and Poor's respectively. A portion of the proceeds from the issuance of the 2002 Series A Bonds was used to find and and and and and and and and and a	On August 8, 2002, the Water Department issued 2002 Water Revenue Refunding Bonds, Series B (the 2002B Refunding Bonds) in the amount of \$85.3 million with interest rates ranging from 3% to 5%. A 2002B Refunding Bonds for the 2002B Refunding Bonds were deposited into an irrevocable trust with an portion of the proceeds from the 2002L million outstanding balance of the 1992A Water Revenue Refunding Bonds with interest rate ranging from 5.35% to 6.5%.	The refunded 1992A Water Revenue Refunding Bonds have a final maturity date of November 1, 2015 and a call date of November 1, 2002. The net proceeds of \$88.9 million (including original issue premium of \$4.8 million and the payment of	\$1.1 million in underwriting fees, insurance and other issuance costs) plus an additional \$6.4 million of available debt service funds were used to purchase noncallable Federal Securities. Those securities were deposited in an irrevocable trust with an escrow agent to provide for all future debt service payments on the refunded bonds identified above until called on November 1, 2002.	The refunded 1992A Water Revenue Refunding Bonds were called and redeemed on November 1, 2002. Accordingly, the liability for the refunded bonds has been removed from the statement of net assets. Although the advance refunding resulted in the recognition of a deferred accounting loss of \$4.7 million for the fiscal year ended June 30, 2003, the Water Department in effect reduced its aggregate debt service payments by approximately \$21.7 million over the next 13 years and obtained an economic gain (difference between the present values of the old and new debt service payments) of \$11.6 million.	On November 5, 2002, the San Francisco voters passed Proposition A, which provides for the issuance of revenue bonds and/or other forms of revenue financing by the Commission in a principal amount not to exceed \$1.6 billion to finance the acquisition and construction of improvements to the City's Water System. The issuance of the bonds will be confingent upon the amendment of certain provisions in the City's Administrative Code. The Commission shall be authorized to improve a surcharge on retail water rates for City customers to pay its share of the debt service on the bonds issued.	

CITY AND COUNTY OF SAN FRANCISCO NOTES TO BASIC FINANCIAL STATEMENTS <i>(Continued)</i> June 30, 2003	pension plan which covers certain employees in public safety functions, the Port, SFO and the Redevelopment Agency. <i>Employees' Retirement System</i>	Plan Description - Substantially all full-time employees of the City participate in the Plan. Ine Plan provides basic service retirement, disability and death benefits based on specified percentages of defined final average monthly salary and provides annual cost-of-living adjustments after retirement. The Plan also provides persion continuation and norvides barsion continuation provides variance of the Plan. The authority which establishes and amends the benefit provisions and end hoministrative Code is the authority which establishes and amends the benefit provisions and provides persion continuation are authority which establishes and amends the benefit provisions and system for the year ended June 30, xas S2,019 million. The Retirement System issues a publicy available financial report that includes financial statements and required supplementary information for the Plan. That report may be obtained by writing to the San Francisco City and County Employees Retirement System, 30 Van Ness, Suite 3000, San Francisco, CA 94102 or by calling (415) 487-7020. Membership	Membership of the Retirement System at July 1, 2002, the date of the latest actuarial valuation is:	Police         Fire         Others         Total           Retirees and beneficiaries         1.957         1.719         14.277         17.953           currently receiving benefits         1.957         1.719         14.277         17.953	Active members:         1,886         1,373         18,986         22,245           Vested         372         409         7,613         8.394           Nonvested         272,58         1,782         26,599         30,639           Subtotal         2.226         1,782         26,599         30,639           Total         4.215         3.501         40,876         48,592	Plan member contributions are recognized in the period in which the contributions are due. Benefits and refunds are recognized when due and payable in accordance with the terms of the Plan.	<u>Funding Policy</u> - Contributions are made to the basic plan by both the City and the participating employees. Employee contributions are mandatory. Employee contribution rates for fiscal year 2002-03 varied from 7.00% to 8.00% as a porcentage of gross salary. The City makes the contributions required to City employees on their behalf and for their account. The City is required to contribute at an actuarial teport, there were no required employer contributions frequired to their 2002-03 because the City is funded at 118.0% of liability. Due to certain bargariements effective in 2003 which mandated certain groups of employees to contibute 2.75% of covered payroll as employee-paid employee contributions, the City's 6.25% for 2003.	mandated to contribute to the Retirement System, the City's contributions remained at 7.0% to 8.0% of covered payroll. the City's contributions in 2002 and 2001 were equal to the required employee contributions.	Employer contributions and member contributions made by the employer to the Plan are recognized when due and the employer has made a formal commitment to provide the contributions. Annual Pension Cost - The annual required contribution for the current year was determined as part of an actuarial valuation performed as of July 1, 2002. The actuarial method used was the entry age normal cost method. The significant actuarial assumptions include: (1) annual rate of return on investments of 8,25%. (2) inflation element in wage increase of 4,5%, and (3) salary ment increases of 1,25%. Unfunded inabilities are amortized using the level percentage of payroll method. Changes in actuarial gains and loss
CITY AND COUNTY OF SAN FRANCISCO NOTES TO BASIC FINANCIAL STATEMENTS <i>(Continued)</i> June 30, 2003	<u>Clean Water Program</u> On January 28, 2003, the Clean Water Program (CWP) issued 2003 Refunding Bonds, Series A (Refunding Bonds) in the amount of \$396.8 million with interest rates ranging from 3% to 5.25%. A portion of the proceeds from the Refunding Bond were deposited into an irrevocable trust with an escrow agent to advance refund all of the CWPs. Sewer Revente Bonds as follows:	50 ad 100 100 100 100 100 100 100 100 100 10	1995B Series	The refunded Sewer Revenue Bonds have final maturity dates ranging from October 1, 2010 to October 1, 2025 and call dates ranging from March 1, 2003 to October 1, 2010.	The net proceeds of \$383.3 million (including original issue premium of \$22.8 million, and after depositing \$32.4 million in a Bond Reserve Fund to provide funding for future debt service on the Refunding Bonds and the payment of \$3.4 million in underwriting fees, insurance and other issuance costs) plus an additional \$30.5 million of available debt service funds were used to purchase U.S. Government Securities. Those securities were deposited in an irrevocable trust with a nescrow genet to provide for all	future debt service payments on the retunded bonds identified above until called and redeemed. The 1992 and 1994 Series were called and redeemed on March 1, 2003, and the 1995 Series are	considered deteased in-substance. Accordingly the liability for these bonds has been removed from the accompanying statement of net assets. Although the advance refunding resulted in the recognition of a deferred accounting loss of \$27.6 million for the flext reduced its aggregate debt service payments by approximately \$57.2 million over the next 22 years and obtained an economic gain (difference between the present values of the old and new debt service payments) of \$32.8 million. <b>Component Unit Debt - Redevelopment Agency</b>	(9) EMPLOYEE BENEFIT PROGRAMS	(a) Retirement Plans The City maintains a single-employer, defined benefit pension plan (the Plan) which covers substantially all of its employees, and certain classified and certified employees of the San Francisco Community College District and Unified School District. The Plan is administered by the San Francisco City and County Employees' Retirement System (the Retirement System). Some City employees participate in the California Public Employees Retirement System (PERS), an agent multiple-employer, public employee

assumptions and purchasable services are amortized as a level percentage of pay over a closed 15 year period. Plan amendments are amortized over 20 years.

Three-year trend information is as follows (amounts in thousands):

000 \$\$\$\$
N/N N/N N/N
000 880 8
6/30/2001 6/30/2002 6/30/2003

# California Public Employees' Retirement System

Various City public safety, Port, and all Redevelopment Agency employees are eligible to participate in PERS. Disclosures for the Redevelopment Agency are included in the separately issued financial statements.

cost-of-living adjustments, and death benefits to plan members and beneficiaries. PERS acts as a common investment and administrative agent for participating public entities within the State of California. Benefit provisions and all other requirements are established by state statute and city ordinance. Copies of PERS' annual financial report may be obtained from their executive office: 400 P Street, Sacramento, CA Plan Description - The City and County of San Francisco contributes to PERS, an agent multiple-employer public employee defined benefit pension plan. PERS provides retirement and disability benefits, annual 95814.

#### Miscellaneous Plan

<u>Funding Policy - Miscellaneous plan – Participants are required to contribute 7% of their annual covered</u> salary. The City makes the contributions required of City employees on their behalf and for their account. The City is required to contribute at an actuarially determined rate. For the miscellaneous plan, the fiscal year 2002-03 contribution rate is 0% of annual covered payroll because the City is funded at 145.2%. The contribution requirements of plan members and the City are established and may be amended by PERS.

Amual Pension Cost – Miscellaneous plan - cost for PERS for fiscal year 2002-03 was equal to the City's required and actual contributions which was determined as part of the June 30, 2000 actuarial valuation using the entry age actuarial cost method. The assumptions included in the June 30, 2000 actuarial valuation were: (a) 8.25% investment rate of return (net of administrative expenses), (b) 3.75% to 14.20% projected annual salary increases that vary by age, service, and type of employment, and (c) 3.75% per year cost-of-living adjustments. Both (a) and (b) included an inflation component of 3.50%. The actuarial value of PERS assets was determined using techniques that smooth the effects of short-term volatility in the market value of investments. Changes in unfunded liability/(excess assets) due to changes in actuarial methods or assumptions or changes in plan benefits are amortized, as a level percentage of pay, over a closed 20 year period. Actuarial gains and losses are first offset against one another and then 10% of the net unamortized gain/loss is recognized.

# NOTES TO BASIC FINANCIAL STATEMENTS *(Continued)* June 30, 2003 CITY AND COUNTY OF SAN FRANCISCO

Three-year trend information is as follows (amounts in thousands):

Net Pension \$0 \$0 \$0
Percentage of APC Contributed N/A N/A N/A
Annual Pension Cost (APC) \$ 0 \$ 0 \$ 0
<b>Fiscal Year</b> <b>Ended</b> 6/30/1998 6/30/1999 6/30/2000

#### Safety Plan

The City makes the contributions required of City employees on their behalf and for their account. The City is required to contribute at an actuarially determined rate. For the safety plan, the fiscal year contribution rate is 5.115% because the City is funded at 128.2%. The contribution requirements of plan members and Funding Policy - Safety plan - Participants are required to contribute 9% of their annual covered salary. the City are established and may be amended by PERS.

assets was determined using techniques that smooth the effects of short-term volatility in the market value of investments. Changes in unfunded liability/(excess assets) due to changes in actuarial methods or assumptions or changes in plan benefits are amortized over as a level percentage of pay over a closed 20 year period. Actuarial gains and losses are first offset against one another and then 10% of the net Amnual Pension Cost – Safety Plan - cost for PERS for fiscal year 2002-03 was equal to the City's required and actual contributions which was determined as part of the June 30, 2000 actuarial valuation using the entry age actuarial cost method. The assumptions included in the June 30, 2000 actuarial valuation were: (a) 8.25% investment rate of return (net of administrative expenses), (b) 4.27% to 11.59% projected living adjustments. Both (a) and (b) included an inflation component of 3.5%. The actuarial value of PERS annual salary increases that vary by age, service and type of employment, and (c) 3.75% per year cost-ofunamortized gain/loss is recognized.

Three-year trend information is as follows (amounts in thousands):

Net Pension	<b>Obligation</b>	\$0	\$0	\$0
Percentage of APC	Contributed	100%	N/A	N/A
Annual Pension	Cost (APC)	\$ 8,392	0 \$	0 \$
Fiscal Year	Ended	6/30/1998	6/30/1999	6/30/2000

# (b) Deferred Compensation Plan

The City offers its employees a deferred compensation plan in accordance with Internal Revenue Code (IRC) Section 457. The plan, available to all employees, permits them to defer a portion of their salary until future years. The deferred compensation is not available to employees or other beneficiaries until termination, retirement, death, or unforeseeable emergency. The City has no administrative involvement and does not perform the investing function. The City has no fiduciary accountability for the plan and, accordingly, the plan assets and related liabilities to plan participants are not included in the basic financial statements.

# (c) Health Service System

The Health Service System was established in 1937. Health care benefits of employees, retired employees and surviving spouses are financed by beneficiaries and by the City through the Health Service System. The employers' contribution, which includes the San Francisco Community College District and

### NOTES TO BASIC FINANCIAL STATEMENTS (Continued) CITY AND COUNTY OF SAN FRANCISCO June 30, 2003

and post-retirement health care benefits is limited to its annual contribution. The City's contribution is paid out of current available resources and funded on a pay-as-you-go basis. The Health Service System issues a publicly available financial report that includes financial statements and required supplementary information for the Health care benefits. That report may be obtained by writing to the San Francisco Health Service System, 1145 Market Street, 2<sup>10</sup> Floor, San Francisco, CA 94103 or by calling (415) 554contribution is mandated and determined by Charter provision based on similar contributions made by the ten mast populous counties in California. Included in this amount is \$78.4 million to provide postretirement health care benefits for 18,350 retired employees. The City's liability for both current employee Unified School District, amounted to approximately \$309.7 million in fiscal year 2003. The employers' ten most populous counties in California. 1700.

# SAN FRANCISCO COUNTY TRANSPORTATION AUTHORITY (10)

The San Francisco County Transportation Authority (the Authority) was established in 1989 by the voters of the City and County of San Francisco pursuant to State Code Section 131.000. The purpose of the Authority is to impose the voter-approved transactions and use tax of one-half of one percent to fund essential traffic and transportation projects, as set forth in the San Francisco County Transportation Expenditure Plan, for a period not to exceed 20 years. The principal focus of the Authority's Expenditure Plan is to define a program of prioritized projects to ensure that funding is allocated across major transportation categories. The City accounts for these activities in the other governmental funds.

In June 1992, the Authority was designated by the Board of Supervisors as the overall program manager for the Local Guarantee share of transportation funds available through the "Transportation Fund for Clean Air" Program (AB 434) which is administered by the Bay Area Air Quality Management District. The source of funds is a \$4.00 surcharge on the vehicle registration fee. The Authority serves as the Congestion Management Agency under state laws, and in that capacity prioritizes state and federal transportation funds for San Francisco. The funding is administered by the Metropolitan Transportation Commission in accordance with the Federal Surface Transportation Program for congestion management activities. In April 1998, the Authority signed a memorandum of understanding with the State of California Department of Transportation (Caltrans) to serve as the lead agency for the environmental impact research and study and the preliminary design for the Doyle Drive Replacement Project for which Caltrans was awarded \$6 million in federal grant funds.

### NOTES TO BASIC FINANCIAL STATEMENTS (Continued) **CITY AND COUNTY OF SAN FRANCISCO** June 30, 2003

Following is a summary of the Authority's financial position and results of operations as of and for the year ended June 30, 2003 (in thousands)

#### ASSETS

OPERATIONS

Deposits and investments \$ 139,	3 139,427 Revenues:	
Receivables. 79,	79,222 Sales tax	\$ 56,818
Total assets	649 Interest and investment income	2,287
	Intergovernmental	75,452
LIABILITES AND FUND BALANCE		134,557
	Expenditures and other financing uses:	
Due to other funds \$ 68,719	719 Public works, transportation, and commerce	112,500
Other liabilities.	843 Transfer to other funds	15,710

128,210

6.347 \$ 149,087 142,740

Deficiency of revenues under expenditures

69,562

Total liabilities.

Fund balance at beginning of year.

and other financing uses. Fund balance at end of year

33,988 149,087 \$ 218,649

Total liabilities and fund balance.

Total fund balance.

Unreserved. Fund balance:

115,099

Reserved for encumbrances.

## **DETAILED INFORMATION FOR ENTERPRISE FUNDS** (11)

# (a) San Francisco International Airport

San Francisco Bay. According to final data for calendar year 2002 from the Airports Council International (the ACI), SFO is one of the largest airports in the United States both in terms of passengers (11th) and air cargo (12th). SFO is also a major origin and destination point and one of the nation's principal San Francisco International Airport (SFO), which is owned and operated by the City, is the principal commercial service airport for the San Francisco Bay Area. A five member Commission is responsible for the operation and management of the SFO. SFO is located 14 miles south of downtown San Francisco in an unincorporated area of San Mateo County between the Bayshore Freeway (U.S. Highway 101) and the gateways for Pacific traffic. The San Francisco Bay Area Rapid Transit District (BART) extension to SFO opened for full operation on June 22, 2003. The extension creates a convenient connection between SFO and the greater San Francisco Bay Area that is served by BART. An intermodal station in the City of Milbrae provides a direct link to Caltrain offering additional transit opens and connection to the southern parts of the Bay Area Access from the BART station throughout SFO is enhanced by the AirTrain system, a shuttle train that connects airport terminals. The AirTrain system, which opened for full operation on March 24, 2003, provides transit service over a "terminal loop" to serve the terminal complex and over a "north corridor loop" to serve the rental car facility and other locations situated north of the terminal complex.

projects related to improvements to the airfield, groundside activities and customer service functions, environmental mitigation, utilities infrastructure upgrades, seismic retrofit of certain facilities, health, safety and security enhancements, and cost savings and revenue generating enhancements. SFO is in the process of developing a revised Capital Plan to better fit the changes in the aviation industry. The Commission expects that a revised Capital Plan will be completed in the Fall of 2003 and will include

SFO currently has outstanding \$4.3 billion in aggregate principal amount of Second Series Revenue Bonds. SFO has issued \$1.4 billion in Bonds to refund previously outstanding Bonds and Commercial

<b>CITY AND COUNTY OF SAN FRANCISCO</b> <b>IOTES TO BASIC CITANAUCIAL STATEMENTS (Continued)</b> <b>June 30, 2003</b> Paper Notes of the Commission, \$422.9 million in Bonds for noise mitigation and other capital projects, s60 million in Bonds to finance a potion of the construction costs of the BART extension to SFO. Change application (FTA) to impose and use a \$4,50 Passenger Facility Change application (FTA) to impose and use a \$4,50 Passenger Facility Change (FFC) per enplaning passenger from Cotober 1, 2001, the Federal Aviation Marinet 1, 2003, to pay for approximately \$113 million in FFC and the porticed development activities and studies associated with the potential runway reconfiguration. (aligible project development activities and studies associated with the potential runway reconfiguration. (a) March 25, 2003, as a result of decrease in explanament. SFO notified FFC per enplaning passenger from June 1, 2003 to January 1, 2003, to pay for approximately \$224 million in the principal and interest on bonds issued for certain aligble costs relating to the new ITC. On March 25, 2003, as a result of decrease in explanament. SFO notified FFC per enplaning passenger from June 1, 2003 to January 1, 2003. Upting the extended collection period, the FFC#2 effective date changes from June 1, 2003 to January 1, 2004. Automatically, the FFC#2 expiration date frances from Aprin 1, 2003 to January 1, 2003. During the extended collection period, the FFC is and the fiscal year ending June 30, 2003. SFO reported approximately \$51.8 million of FFC revonue. Which is included in other non-operating trevenues in the accompanying basic francial statements. SFD defective date relanges from June 1, 2003. Logot January 1, 2004. Automatically, the FFC#2 expiration date effective date relanges from June 1, 2003. SFO reported approximately \$51.8 million of FFC revonue. The fitted year ending June 30, 2003. SFO reported approximately \$51.8 million of FFC revonue. The fitted year ending June 30, 2003. SFO reported approximately \$51.8 million of PF	<b>CITY AND COUNTY OF SAN FRANCISCO CITY AND COUNTY OF SAN FRANCISCO IDENTIFY DESCIPTION EXAMPLED STATEMENTS (Continued) JUNE 30, 2003</b> Decal communities, and by operating and other internally generated funds. As of June 30, 2003. The Daramatery \$118 million has been disbursed under this program. For maintains a capital plan which included in particular, the NTMP <sup>P</sup> program. For maintains is 20, 2003. The output of the WTMP <sup>P</sup> house been completed as of June 30, 2003. The total master plan funding is \$2,850 million. In a dation to the NTMP <sup>P</sup> program. These projects included in the VTMP <sup>P</sup> house been completed as of June 30, 2003. The total master plan funding is \$2,850 million. SFO spent \$80.7 million for these projects as of June 30, 2003. The total master plan which included in the NTMP <sup>P</sup> program also includes in the Port of San Francisco (Port), Prior to 1969; the SFO scient \$80.7 million for these projects as of June 30, 2003. The total master plan the total on the NTMP program also includes the Port of San Francisco (Port), Prior to 1969; the Port was wored by the electrost of the City. The State related to such and a francisco (Port), Prior to 1969; the Port was wored by the state of california, at the time the Port of San Francisco (Port), Prior to 1969; the Port was wored by the state of california, at the the total state and the port of san transfer of the relative state of the total state of the port of San Francisco (Port), Prior to 1969; the Port was wored by the state of california, at the total state of california, at the total state of california, at the total state of california, at the total state of california, at the total state of california, at the total state of california, at the total state of california, and the port to resolve a dispute state in trust provided that the sact state of the port of state state of the total state of california, at the total state of california, at the total state of california, at the total state of california, at the total state of california, at the
to the General Fund during the fiscal year ended June 30, 2003, the City's Board of Supervisors suspended all activities of the During the fiscal year ended June 30, 2003, the City's Board of Supervisors suspended all activities of the Airtield Development Bureau (ADB) relating to the evaluation, planning, design, and construction of any tautue runway and configuration project of the Airport. As a result, of approximately \$80 million of costs incurred to date and capitalized under the ABB program, the Airport expensed \$37 million of costs. The expensed items were primarily related to industry forecasting tasks, legal services, public relations, and program management.	In September 2002, the Port received a notice of violation from the California Department of Toxic Substance Control (OTSC) in connection with the presence of approximately 22,000 tons of soil contaminated with soluble lead in concentrations that classify it as hazardous waste in California. A former tenant operated a soil disposal service and abandoned the contaminated soil after declaring pankrupty in 1995 and ceasing perations. The soil had been tested to identify potential disposal and re-use options. In January 2003, the Port completed removal of the soil to an appropriate out-of-state landfill with DTSC approval. The total cost of soil removal and related expenses totaled \$1.6 million.
Purchase commitments for construction, material and services as of June 30, 2003 are as follows (in thousands): Construction	In November 2002, a maritime vessel known as Dry Dock #1 broke free from its moorings at Pier 70 and went adrift in very high winds, finally running aground on Yerba Buena Island. The Port entered into emergency contracts to recover the dry dock vessel and to complete certain repairs to restore and maintain its watertight condition. The Port is evaluating options for the final disposition of this surplus vessel. During the fiscal year ended June 30, 2003, \$1.7 million was expended for the recovery and repairs.
SFO has a Memorandum of Understanding with various surrounding communities to insulate residential and nonresidential structures such as schools, churches and hospitals. The total estimated funding for this program is approximately \$154 million funded by bond proceeds, by federal grant reimbursements to the	The Port is presently planning various development projects which involve a commitment to expend significant funds. Purchase commitments at June 30, 2003 were \$4.6 million for capital projects and \$3 million for general operating costs. Under an agreement with the San Francisco Bay Conservation and Development Commission (BCDC), the Port is committed to fund and expend up to \$30 million over a 20 year period for pier removal, parks and plazas and other public access improvements. As of June 30,

CITY AND COUNTY OF SAN FRANCISCO NOTES TO BASIC FINANCIAL STATEMENTS <i>(Continued)</i> June 30, 2003	Public Utilities Commission (CPUC) and the Federal Energy Regulatory Commission (FERC). Therefore, Hetch Hetchy serves as the City's representative at both CPUC and FERC forums and continues to monitor regulatory proceedings.	Charges for services for the year ended June 30, 2003 include \$66.7 million in sales of power by Hetch Hetchy to other City Departments. Income from Hetch Hetchy is available for certain operations of the City.	As of June 30, 2003, Hetch Hetchy had outstanding commitments with third parties of \$24.7 million for various capital projects and other purchase agreements for materials and services.	Hetch Hetchy facilitates all electric and gas service connections between Pacific Gas and Electric Company (PG&E) and City Departments. In this capacity, Hetch Hetch, Hetch Hetchy, as a pass-through agent on behalf of the City departments, coordinates the payment for the service connections that are performed by PG&E. As of June 30, 2003, there were no outstanding amounts from City departments related to this work.	Hetch Hetchy receives title to the underlying assets of certain completed projects on behalf of the City and assumes responsibility for their maintenance, repair and replacement following their initial year of operation.	The Commission has contracted with PG&E to provide transmission capacity on PG&E's system where needed to deliver Hetch Hetchy's power to its customers. In addition, the PG&E agreement provides backup power and other support services to Hetch Hetchy. The PG&E agreement allows PG&E to review	past billings paid by Hetch Hetchy and to retroactively adjust these payments to actual backup power, transmission, and other charges as finally determined by PG&E. During facal year 2003, Hetch Hetchy purchased \$13,80 million of transmission services, backup power, and other support services from PG&E	To meet certain requirements of the Don Pedro Reservoir operating license, the City entered into an agreement with the Districts in which they would be responsible for an increase in water flow releases from the reservoir in exchange for annual payments of \$3.5 million from the City. The payments are to be made for the duration of the license, but may be terminated with one year's prior written notice after 2001. The City and the Districts have also agreed to monitor the fisheries in the lower Tuolumme River for the duration of the license. A maximum monitoring expense of \$1.4 million is to be shared between the City and the Districts neve the actes.		In April 1988, Hetch Hetchy entered into a long-term power sales agreement (in e Agreement) with the Districts. The Agreement expires in 2015 and requires that Hetch Hetchy provide, as generated, an amount equivalent to the difference between 500 megawatts and the amount required to meet the City's demand. In June 2003, Hetch Hetchy amended the terms of the Agreement with the Modesto Irrigation District (MID). Under the terms of the amended and restated long-term power sales agreement, which became effective on January 1, 2003, the expiration date was shortened to 2007, the existing pricing structure was modified, and Hetch Hetchy's firm obligation to provide power to the MID was relaxed. For fiscal year 2003, power sales to the Districts totaled 871,807 MWhrs or \$28.6 million.	On May 9, 2001, Hetch Hetchy entered into a fixed price, forward contract (the Contract) to purchase 2.19 million MWhrs of electric energy from a third party energy provider with scheduled future delivery over a five-year period beginning July 1, 2001. Effective March 9, 2003, Hetch Hetchy executed an amended and restated transaction confirmation with the third party energy provider to amend and	retroactively restate the terms of the original agreement entered into on May 9, 2001 in its entirely, to settle any pending disputes brought forth by Hetch Hetchy. Under this amended take or pay contract, Hetch Hetch Hetchy is obligated to pay for a minimum amount of electricity even if the electricity is not required
CITY AND COUNTY OF SAN FRANCISCO NOTES TO BASIC FINANCIAL STATEMENTS <i>(Continued)</i> June 30, 2003	~ ~	(c) Water Department The Water Department was established in 1930. The Water Department, which consists of a system of reservoirs, storage tanks, water treatment plants, pump stations, and pipelines, is engaged in the collection. transmission and distribution of water to the City and certain suburban areas. The Water	Department delivers water, approximately 90,885 million gallons annually, to a total population of approximately 2.4 million people who reside primarily in four Bay Area counties (San Francisco, San Mateo, Santa Clara and Alameda).	The Commission, established in 1932 provides the operational oversight for the Water Department, Hetch Hetch, and the CWP. The Commission consists of five members appointed by the Mayor who are responsible for determining such matters as the rates and charges for services, approval of contracts, and organizational policy.	The Water Department purchases water from Hetch Hetchy. This amount, totaling approximately \$19 million, is included in the charges for services provided by other departments in the accompanying financial statements.	During fiscal year 2003, water sales to suburban resale customers were \$79.1 million. As of June 30, 2003, the Water Department owed suburban resale customers approximately \$2.1 million under the Suburban Water Rate Agreement.	As of June 30, 2003, the Water Department had outstanding commitments with third parties of \$51.8 million for various capital projects and for materials and supplies.	In July 1999, the California Regional Water Quality Control Board (CRWQCB) issued a directive instructing the Water Department to develop a remedial action plan (Plan, that addresses environmental contamination at certain real property owned by the Water Department. In response to the directive, the Commission developed a remedial action plan and in August 2001 received the final directive from the Commission developed a remedial action plan and in August 2001 received the final directive from the Commission developed a remedial action plan and in August 2001 received the final directive from the CRWQCB to execute the plan by middle of 204. The Commission appropriated funding for pre-work and the award of Phase I of the plan during fiscal year 2002. The cost of cleanup associated with the Plan is estimated to be \$22.7 million and was accrued in fiscal year 2001. During fiscal year 2003, The Water Department expended \$1.8 million in accordance with the Plan.	(d) Hetch Hetchy Water and Power	Hetch Hetchy was established as a result of the Raker Act of 1913, which granted water and power resources rights-of-way on the Tuolumme River in Yosemite National Park to the City. Hetch Hetchy is engaged in the collection and conveyance of approximately 85% of the City's water supply and in the generation and transmission of electricity from that resource. Approximately non-third of the electricity is used by the City's municipal customers (e.g., the San Francisco Municipal Railway, the Recreation and Parks Department, the Port of San Francisco, San Francisco County hospitals, street lighting, Moscone Center, and the water and sewer Unities). The balance of the power generated is sold to other publicly owned utilities, such as the Modesto and Turlock Irrigation Districts (the Districts).	Hetch Hetchy consists of a system of reservoirs, hydroelectric power plants, aqueducts, pipelines, and transmission lines. This system carries water and power more than 165 miles from the Sierra Nevada Mountains to customers in the City and portions of the surrounding San Francisco Bay Area.	Hetch Hetchy also purchases wholesale electric power from various energy providers that are used in conjunction with owned hydro resources to meet the power requirements of its customers. Operations and business decisions can be greatly influenced by state and federal power matters before the California

for operations. Commitments related to this contract total \$86.1 million from July 1, 2003 through June 30, 2006. Expenses under this contract totaled \$28.8 million in fiscal year 2003.

On January 21, 2003, the City's Board of Supervisors authorized the settlement of a lawsuit filed on January 18, 2001, by the City, on behalf of the people of the State of California (the State), against certain energy companies. Under the terms of the settlement, the City received or is to receive (i) four gas turbine generator sets valued at approximately \$33 million for use within the City, (ii) future funding from a State administered fund (the Fund) in the amount of \$3.33 million to assist with the costs of sting and developing electric generating equipment in the City, and (iii) payment to the City of \$500 thousand for attorney's fees and other expenses of litigation.

Effective January 23, 2003, the City entered into an implementation agreement (the Agreement) with the Attorney General of the State of California (the Attorney General), the California Consumer Power and Conservation Financing Authority (the Financing Authority), and the California Department of Water Resources, outlining the terms of execution of the settlement agreement. In the event that the (i) City has not secured a site for the construction of the Facility by December 31, 2003, (ii) the Attorney General determines that the City has ceased development of the Facility, or (iii) the typ december 31, city decides not to develop the Facility pursuant to the terms of the Agreement, the Financing Authority shall have the right (but not the obligation) to purchase any or all of the gas turbine generator sets from the City at a price of \$2.5 million per unit and terminate the Agreement. Should the Financing Authority elect not to exercise its option per unit and terminate the Agreement. Should the Financing Authority elect not to exercise its option to acquire the gas turbine generator sets from the City settled to retain (1) the first \$2.5 million from the city is exitted to retain (1) any eligible amounts incurred by the City in excess of a public dary process. The City is entitled to retain (1) any eligible amounts incurred by the City in excess of the amount incrvised by the Fund.

In December 2002, the City entered into an agreement (the Power Purchase Agreement) with the California Department of Water Resources in antiopation of the settlement and impementiation agreements. Under the terms of the Power Purchase Agreement, the California Department of Water Resources has agreed to purchase power and rated capacity from the City at rates that will essentially provide for the full recovery of the City's costs incurred in the construction of the Facility over a ten year period from the date in which the California Department of Water Resources accepts the City's certification that the Facility meets all requirements of commercial operation as set forth in the Power Purchase Agreement (Commercial Operation Date).

The City may terminate the Power Purchase Agreement at any time from and after the fifth anniversary of the Commercial Operation Date upon providing a one-year notice to the California Department of Water Resources, and the state Department of Water Resources may terminate the Power Purchase Agreement at such time that there is no longer a debt service component within the capacity payment. As the energy agency for the City, the Commission is responsible for the development of the Facility. As such, the four gas turbine generator sets are included within Hetch Hetchy's construction-in-progress at their estimated fair value as of June 30, 2003, in the accompanying statement of net asserted to Hetch Hetch has also reported settlement revence of \$33 million as a special item in the accompanying statement of revenue of \$33 million as a special item in the accompanying statement of revenues, expenses, and changes in fund net asserts for the year ended June 30, 2003.

In conjunction with the execution of the Settlement Agreement, the Attorney General has received the first \$2.6 million from the defendants, and deposited that amount into the Fund. However, no costs have been claimed for reimbursement from the Fund by the City, and no revenue has been recognized from the \$2.6 million during the year ended June 30, 2003. Under the terms of the Agreement, the City only has claim to the proceeds held by the Fund to the event that eligible costs are incurred in the development of the Facility. As such, the corresponding revenue will be recognized as eligible costs are incurred by the City.

### CITY AND COUNTY OF SAN FRANCISCO NOTES TO BASIC FINANCIAL STATEMENTS *(Continued)* June 30, 2003

# (e) Municipal Transportation Agency

The MTA is responsible for overseeing the City's public transportation operations, including those of MUNI, SFMRIC, and the DPT which includes the Parking Authority and its five parking garages operated separating nonprofit corporations organized by the City. Created in November 1999, with the passage of Proposition E, by the voters, the MTA replaced the San Francisco Public Transportation Commission as the oversight agency for the operations of MUNI and SFMRIC, and effective July 1, 2002, the MTA also assumed responsibility for overseeing the operations of the DPT (Notes 1 and 2(b)).

The tables below reflect the financial information of MUNI, the DPT (excluding the parking garages) and the parking garages that are reported within the MTA (in thousands), net of \$6.2 million interagency accounts payables and receivables:

ļ	182 245 385 412	186 904 733	327 912 560)	556 567 511) 511 531) 531) 531)
Total	<pre>\$ 169,182 75,245 1,806,985 2,051,412</pre>	138,186 904 242,643 381,733	1,652,327 61,912 (44,560) <u>\$ 1,669,679</u>	Total \$ 155,656 622,667 (467,011) (467,011) 162,713 260,459 260,459 260,459 16,539 116,539
Parking Garages	\$ 4,373 19,037 <u>95,287</u> 118,697	11,953 37,152 49,105	63,380 \$ 63,380	Parking Garages \$ 32,217 3,790 (2,710) 2,440 59,860 59,860 63,380
DPT	\$ 16,814 55,040 71,854	17,995 68,199 86,194	6,608 (20,948) \$ (14,340)	DPT \$ 13,949 \$ 13,949 (50,984) 7,560 7,560 83,615 83,615 (14,340)
MUNI	\$ 147,995 56,208 1,656,658 1,860,861	108,238 904 137,292 246,434	1,652,327 55,304 (86,992) \$ 1,620,639	MUNI \$ 109,490 (419,417) (419,417) 210,060 160,272 116,981 67,499
	Assets Current Assets Restricted Assets Noncurrent Assets Total Assets	Liabilities Current inshithes. Labilities payable from restricted assets. Noncurrent liabilities. Total liabilities	Net assets Invested in capital assets, net of related debt Restricted net assets. (deficit) Unrestricted net assets (deficit) Total net assets (deficit)	Operating Revenues

The City's Annual Appropriation Ordinance provides funds to subsidize the operating deficits of MUNI and the DPT determined by the City's budgetary accounting procedures, subject to the appropriation process. The amount of General Fund subsidy to the MTA was \$143 million (\$101 million for MUNI and \$42 million for DPT). for DPT).

\$ 1,669,679

\$ 63,380

\$ (14,340)

\$ 1,620,639

Net Assets (Deficit) at End of Year.

CITY AND COUNTY OF SAN FRANCISCO NOTES TO BASIC FINANCIAL STATEMENTS <i>(Continued)</i> June 30, 2003	satisfying scheduled payments of both interest and principle of the sublease to the equity investors. The trust assets are invested in U.S. government bonds with maturity dates that match the completion date of the sublease. While these payments to the trust did not represent a legal defeasance of MUNI's obligations under the sublease, management believes that the possibility that MUNI will be required to make thrue payments to the trust is remote based on the stability of the investment and the limited risks to the physical assets. Therefore, the trust assets and the sublease obligation is not recorded in the accompanying statement of net assets of MUNI as of June 30, 2003.	As a result of the cash transactions above, MUNI recorded deterred treatment in the year encourd unter out 2003, of \$35.5 million, for the difference between the amount received of \$38.2 million and the amount paid to the trust for the future sublease payments of \$352.7 million, which will be amortized over the life of the sublease. The amount of \$1.3 million was amortized in the year ended June 30, 2003. Department of Parking and Traffic The DPT receives grants from various federal, state, and local agencies that result in City assets. As a result, they are shown in the MTA budget and then transferred to the City as assets. During the year ended June 30, 2003, the DPT entered into three loan agreements for the purchase of capital equipment. DPT entered into loan agreement with the state of California GS Smart Program to replace all of the City's parking meters. Une we electronic parking meters. On October 9, 2002, the City replace all of the City's parking meters with the state of California GS Smart Program to	received funds of \$26.3 million for this project. The term of the loan is 7 years, with the final payment in October 2009. The two other loan agreements are with the California Energy Commission for the purchase of LED bulbs for traffic signals. DPT borrowed a total of \$1.8 million and will make its final payment in June 2010. The data below reflects the operations of the five parking garages operated by separate nonprofit corporations for the year ended June 30, 2003 follows (in thousands), including \$6.2 million about these nonprofit corporations for the year ended June 30, 2003 follows (in thousands), including \$6.2 million accounts payable to MUNt:	Japan         Ellis- enter         Portsmouth           Downlown         Uptown         Center         OFarrel         Pratking           Parking         Parking         Genage         Parking         Parking           \$             5.9.998          \$             1.328          \$             2.162          \$             5.3699          \$             5.120          \$             1.26          \$	$ \begin{array}{c c c c c c c c c c c c c c c c c c c $	106
CITY AND COUNTY OF SAN FRANCISCO NOTES TO BASIC FINANCIAL STATEMENTS <i>(Continued)</i> June 30, 2003	<u>Municipal Railway</u> MUNI receives capital grants from various federal, state, and local agencies to finance transit related property and equipment purchases. As of June 30, 2003, MUNI had approved capital grants with unused balances amounting to \$288.1 million. Capital grants receivable as of June 30, 2003 totaled \$74.8 million. MUNI also receives operating assistance from various federal, state, and local sources, including Transit povisionent Acti funds and sales tax allocations. As of June 30, 2003, MUNI had various operating grants	receivable of \$25.9 million. These capital grants and operating assistance include funds from the San Francisco Transportation Authority (SFCTA). During the year ended June 30, 2003, the SFCTA approved \$122.8 million in new capital grants and \$16.2 million for capital grants for MUNI. During the same period, MUNI received total payments of \$22.7 million for capital grants and \$13.6 million in operating grants from the Authority. As of June 30, 2003, MUNI had \$57.2 million due from the SFCTA for capital grants and \$2.1 million due from the SFCTA for operating grants. The State Public Utilities Code requires that fare revenues must equal or exceed 33% of operating costs in order to qualify for an allocation of certain sales tax revenues and the Genetal End.	MUNI has outstanding contract commitments of approximately \$96 million with third parties for various capital projects. Grant funding is available for a majority of this amount. MUNI also has outstanding commitments of approximately \$7 million for non-capital expenditures. Various local funding sources are used to finance these expenditures. MUNI is committed to numerous capital projects for which it anticipates that federal and state grants will be the primary source of funding. SMFRIC's Board of Directors has authorized SMFRIC to extend financial guarantees to MUNI for certain projects totaling \$2.6 million.	In March 2001, MUNI and the Port entered in to a Memorandum of Understanding (MOU) under which MUNI may use the Metro East site in perpetuity for rail vehicle maintenance, operations and other operational needs at a cost of \$35.7 million. This amount was reported as a Special Item in the proprietary funds statement of revenues, expenses and changes in fund net assets for the year ended June 30, 2001. MUNI received a capital contribution from the Authority for this. As part of this MOU, MUNI paid the Port an additional 54 million in fiscal year 2002 to construct the Illinois Street Bridge over listias Creek that will mitigate traffic in the area and improve coordination with MUNI's Metro East and Third Street Light Rail Project. MUNI has agreed to reasonably extend this dealine up to March 2004 provided the Port has demonstrated good faith efforts toward construction of the bridge. The Port is currently in the selection process for procuring the design and contract to build the bridge.	In April 2001, the MTA Board of Directors authorized the Director of Transportation to solicit proposals regarding a leveraged lease-leaseback financing involving up to 150 Breda light rail vehicles. The transaction would not involve financing or procurement of any new vehicles. Rather, MUNIs intention was to obtain economic benefit in return for transferring the tax benefit of depreciation on the vehicles to another party, without impairing the day-to-day operations of the transit system. In April 2002, MUNI entered into the leveraged lease-lease back transaction of 118 Breda light rail vehicles to a group of equily investors and a sublease of the vehicles back from the investors over a period of 27 years. MUNI investors out the lease.	MUNI received \$388.2 million from the equity investors as full payment of the cost to lease the vehicles based on fair value of the vehicles. MUNI paid \$352.7 million to an irrevocable trust to be used solely for 105

CITY AND COUNTY OF SAN FRANCISCO NOTES TO BASIC FINANCIAL STATEMENTS ( <i>Continued</i> ) June 30, 2003
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# (f) Laguna Honda Hospital

The Laguna Honda Hospital (LHH) is a skilled nursing facility which specializes in serving elderly and disabled residents. The operations of LHH are subsidized by the City. It is the City's policy to fund operating deficits of the enterprise on a budgetary basis, however, the amount of operating subsidy provided is limited to the amount budgeted by the City. Accordingly, depreciation and certain non-current accrued expenses are not funded, resulting in continuing deficits on a budget basis. In those encrued June 30, 2003, the subsidy for LHH was \$33 million.

(in thousands)	\$18,902	(20,635)	(195)	(32,568)	(425)	(35,521)	ses:	(265)	(1,213)	benses:	4,006	\$(32,993)
	Changes in net assets of LHH on a GAAP basis	Tobacco claims settlement*	Net loss on specific/donor restricted funds	Operating subsidy from City General Fund	Operating subsidy from General Hospital Medical Center	Net loss on LHH on a GAAP basis before operating subsidy	Expenses which require budgetary funding but are not GAAP basis expenses:	Capitalized services and other asset purchases	Change in encumbrances and appropriation carry forwards	Expenses which do not require budgetary funding but are GAAP basis expenses:	Depreciation and other expenses	Net loss of LHH requiring General Fund subsidy on a budget basis

\*During the fiscal year ended June 30, 2003, LHH received approximately \$21 million of the tobacco settlement funds. In addition, LHH received approximately \$1.1 million in income from investments, which is included in the net loss on specific/donor restricted funds calculation. As a result, LHH's net assets on a GAAP basis do not show a deficit.

LHH has agreements with third-party payors that provide for reimbursement to LHH at amounts different from its established rates. Contractual adjustments under third-party reimbursement programs represent the difference between the hospital's established rate for services and amounts thimbursed by third-party payors. Medicare and Medi-Cal are the major third-party payors with whom such agreements have been established. During the fiscal year ended June 30, 2003, Medicare and Medi-Cal care the major third-party payors with whom such agreements have been established. During the fiscal year ended June 30, 2003, Medicare and Medi-Cal care the major third-party payors with whom such agreements have been established. During the fiscal year ended June 30, 2003, Medicare and Medi-Cal care the major third-party payors with whom such agreements there the pattern teceivables from Medicare of \$1.3 million and net patient receivables from Medicare of \$1.3 million.

During fiscal year ended June 30, 2003, LHH received approximately \$17 million in payments as a result of matching federal funds to local funds which provided a Medi-Cal supplemental in the form of quarterly payments effective August 1, 2001. In November 1999, San Francisco voters approved Proposition A, a ballot measure authorizing the City to finance the acquisition, improvement, construction and/or reconstruction of a new health care, assisted living and/or other type of continuing care facility or facilities to replace Laguna Hondia Hospital. Proposition A stipulates that \$100 million of tobacco settlement funds received by the City, excluding \$1 million set asside acceation and prevention programs, may be used to pay for construction of a replacement facility or LHH. As of June 30, 2003, no bonds have been sold. LHH is actively involved in the planning and design phase for new facilities to replace Laguna Honda Hospital.

### CITY AND COUNTY OF SAN FRANCISCO NOTES TO BASIC FINANCIAL STATEMENTS *(Continued)* June 30, 2003

# (g) General Hospital Medical Center

The San Francisco General Hospital Medical Center (SFGH) is an acute care hospital. The operations of SFGH are subsidized by the City, It is the City splicy to fully fund enterprise operations on a budgetary basis, however, the amount of operating subsidy provided is limited to the amount budgeted by the City. Accordingly, depreciation expense is not funded, resulting in continuing deficits on a budget basis. For the stars, the City allows the enterprise to show a deficit on a budget basis. For the fiscal year ended June 30, 2003, the subsidy for SFGH was \$78 million.

(in thousands)	\$(21,904)	(73,307)	3,672		(287)	5,959	1,708		(4,413)	4,727	(302)	ses:	6,432	\$(78,015)	
	Loss before transfers of SFGH on a GAAP basis	Reimbursement to City General Fund for SB 855 matching program	Transfer of accrued vacation and sick leave liability to governmental activities	Transfers from City General Fund to support SFGH on:	Operation of Mental Health Rehabilitation Facility	Other Program Support	Interest expense on the overdraft funds with the City Treasury	Expenses which require budgetary funding but are not GAAP basis expenses:	Capitalized services and other asset purchases	Change in encumbrances and appropriation carryforwards	Other expenses	Expenses which do not require budgetary funding but are GAAP basis expenses:	Depreciation expense	Net loss of SFGH requiring General Fund subsidy on a Budget basis	

SFGH has agreements with third-party payors that provide for reimbursement to SFGH at amounts different from its established rates. Contractual adjustments under third-party reimbursement programs represent the difference between SFGH's established rates and amounts reimbursed by third-party payors. Major hird-party payors with whom such agreements have been established are Medicare, Medical, the State of California through Senate Bills 855 and 1255 and the Short-Doyle mental health program. the federal Medical Education Program and Administrative Claiming System, and a managed care agreement signed with a health maintenance organization (HMO). During the year ended June 30, 2003, Medicare and Medi-Cal revenue accounted for \$50 million and \$59 million of net patient service revenue respectively. As of June 30, 2003, SFGH had net patient receivables from Medicare of \$5.8 million and net patient receivables from Medicare of \$5.8 million.

State of California Senate Bill 855 (SB-855) was passed by the state legislature in July 1991 to provide additional funding to hospitals which provide a significant portion of their services to Medi-Cal recipients. In order to receive additional funds, the City must transfer funds to the State Medi-Cal program so that the funds may be matched by federal funds. Gross patient revenue recorded by SFGH for SB-855 totaled \$103.3 million for the fiscal year ended June 30, 2003. This revenue was offset by a reduction in the General Fund operating subsidy of \$73.3 million for net SB55 revenues of \$30 million for the year ended June 30, 2003.

In addition, SFGH receives funding from the State of California under Senate Bill 1255 (SB-1255) which establishes a funding pool through public and private sector contributions with matching federal participation. For the year ended June 30, 2003, SFGH recognized gross patient revenue in the amount of \$54.5 million offset by a reduction in the contribution provided by the City of \$30.5 million for net SB 1255 revenues of \$24 million.

CITY AND COUNTY OF SAN FRANCISCO NOTES TO BASIC FINANCIAL STATEMENTS <i>(Continued)</i> June 30, 2003		Notice         (12)         San Francisco REDEVELOPMENT AGENCY           I million as other         Imilion as other         The Redevelopment Agency of the City and County of San Francisco (the Agency) is a public body, corporate and politic, organized and existing under the Community Redevelopment Law of the State of California. Since the organization of the Agency in 1948, the Agency has completed four redevelopment project areas and twelve redevelopment project areas are now underway. In addition, the Agency is undertaking feasibility studies for three new redevelopment survey areas designated by the Board of Supervisors of the City and County of San Francisco.		atients who meet and South Redevelopment Plans, Intergence or provident attraction Agreements, Tax Allocation Agreements and South Redevelopment Plans, Intergence Cooperation Agreements, Tax Allocation Agreements and rates were \$98.4 related ordinances and resolutions. The two project areas total 303 acres. Mission Bay North consists of active states were \$03.4 related ordinances and resolutions. The two project areas total 303 acres. Mission Bay North consists of active states were \$03.4 related ordinances and resolutions. The two project areas total 303 acres. Mission Bay North consists of active states and \$0.4 related ordinances and resolutions. The two project areas total 303 acres. Mission Bay North consists of active states and \$0.4 related ordinances and resolutions.			As of June 30, 2003, 384 residential units, including 121 affordable units, 24,000 square feet of office space, and 19,000 square feet of neighborhood retail space have been completed in Mission Bay North. A commercial office building totaling 285,000 square feet and one UCSF research building of 385,000 e short-term U.S.	evenue, and the The Agency has no direct taxing power and does not have the power to pledge the general credit or taxing ancer estunding of power of the City, the State of California or any political subdivision thereof. However, California's Health neut by paying an and Safety to Code aliows redevelopment agencies with appropriate approvals of the local legislative bodies to recover costs of financing public improvements from increased tax revenues (tax increment) associated with increased property values of 3425 to recover costs of financing public improvements from increased tax revenues (tax increment) associated with increased property values of a final property values of a final time property values of a final costs of individual project areas. During the year, the Agency's revenue from property tax increment was \$42 million.	ar propose and to Outstanding bond issues had cumulative interest accretion of approximately \$159.5 million as of June 30, 2003. Interest accretion is included in the accrued interest payable balance in the basic financial statements. In order to facilitate construction and rehabilitation within the project areas, various construction loan
CITY AND COUNTY OF SAN FRANCISCO NOTES TO BASIC FINANCIAL STATEMENTS <i>(Continued)</i> June 30, 2003	Under the Medi-Cal Medical Education program, SFGH is reimbursed for medical education costs incurred for services rendered to Medi-Cal beneficiaries. For the year ended June 30, 2003, SFGH recognized net patient service revenue in the arnount of \$1.3 million pertaining to this program. As of June 30, 2003, SFGH had Medi-Cal supplemental reimbursement receivables for SB-855, SB-1255, and other federal and state settlement payments of approximately \$45.1 million.	ding prov ed \$61.1 Doyle pro per unit 30, 2003	State of California Proposition 99, the Tobacco Tax Initiative, allocates funds to counties for health care services to indigent persons and others who are unable to pay for health care services. Proposition 99 funds allocated to SFGH for the year ended June 30, 2003, amounted to \$3.1 million and are included in other operating revenue.	SFGH provides care without charge or at amounts less than its established rates to patients who meet certain criteria under its charity care policy. Charges foregone based on established rates were \$98.4 million and estimated costs and expenses to provide charity care were \$61.7 million in fiscal year 2003.	The City contracts on a year-to-year basis on behalf of SFGH with the University of California (UC). Under the contract, SFGH serves as a teaching facility for UC professional staff, medical students, residents, and interns who, in return, provide medical and surgical speciality services to SFGH's patients. The total amount for services rendered under the contract for the year ended June 30, 2003, was approximately \$58.4 million.	(h) Clean Water Program The CWP was established in 1977 pursuant to bond resolutions to account for the City's municipal sewage treatment and disposal system. CWP's revenue, which consists mainly of sewer service charges, is pledged for the payment of principal	and interest on various outstanding Sewer Revenue Bonds. In 1995, CWP entered into a forward purchase and sale agreement with an investment bank (Bank). Under the agreement, CWP received an up front fee of \$8.9 million from the Bank. In exchange, CWP used its debt service payments deposited but not yet due to bondholders to purchase short-lerm U.S.	Treasury bills at face value from the Bank. The fee was recorded as deferred revenue, and the unamoritzed belance as of June 30, 2002 was \$1.3 million. In conjunction with the advance refunding of debt that occurred in January 2003, the CWP terminated the forward purchase agreement by paying an early termination fee of \$4.49 threasand to the Bank, which included a contract termination value of \$425 thousand. As of June 30, 2003, no unamortized amounts are remaining for this agreement.	As of June 30, 2003, the CWF had outstanding communetus wur unit planes for capital projects and to malerials and services totaling \$10.6 million.

approximately \$723 million at June 30, 2003, have been issued. When these obligations are issued, they are secured by the related mortgage indebtedness and, in the opinion of management, are not considered obligations of the Agency or the City and therefore not included in the basic financial statements. Debt service payments will be made by developers or properly owners. California Health and Safety Code Section 33334.3 requires the Agency to set aside 20% of the proceeds from its incremental property tax revenues for expenditures for low and moderate income housing. Related interest earned must also be set aside for such purposes. The Agency established a Low and Moderate Income Housing Fund to account for this commitment.

The Agency had commitments under contracts for capital improvements of approximately \$57.2 million at June 30, 2003.

# (13) TREASURE ISLAND DEVELOPMENT AUTHORITY

The TIDA is a nonprofit public benefit corporation. The TIDA was authorized in accordance with the Treasure Island Conversion Act of 1997 and designated as a redevelopment agency pursuant to Community Redevelopment Law of the State of California. The TIDA is governed by seven commissioners who are appointed by the Mayor, subject to confirmation by the City's Board of Supervisors. The specific purpose of the TIDA is to promote the planning, redevelopment, reconstruction, rebabilitation, reuse and conversion of the property known as Navel Station Treasure Island for the public interest, convenience, welfare and common benefit of the inhabitants of the City. The mission of TIDA is to redevelop the former Naval Station Treasure Island and to manage its integration with the City in compliance with federal, state and City guidelines (including the California Tridelands Trust) to maximize revenues to the City's General Fund; to create new job opportunities for San Francisco residents, including assuring job opportunities for homeless and economically disadvantaged residents; to increase recreational and bay access venues for San Francisco and Bay Area residents; and to promote the welfare and well being of the citizens of San Francisco. The services provided by TIDA include negotiating the acquisition of former Naval Station Treasure Island with the U.S. Navy and establishing the Treasure Island Redevelopment Project: renting Treasure Island facilities leased from the U.S. Navy to generate revenues sufficient to cover operating costs; maintaining Treasure Island facilities leased from the U.S. Navy the U.S. Navy which are not leased to the TIDA or the City, providing facilities for special evens. film production and other commercial business uses; providing 1,000 housing units; and overseeing the U.S. Navy's toxic remediation activities on the former naval base.

During fiscal year 2003, TIDA's primary source of revenues included facility and housing rents. During fiscal year 2003, TIDA received Navy agreement to initiate the process of early transfer, including competitive selection of a contractor to complete the Navy's Treasure Island Remediating Program with Navy funding but under TIDA direction and supervision; entered an exclusive negotiating agreement with a private developer for the redevelopment of the former naval base; and completed a draft Environmental Impact Report (EIR) for the transfer. TIDA assisted with the opening of a new childcare center for Treasure Island residents and employees, and funded an extensive new program of recreation services for Island residents.

\$ 11,720

Component unit - SF Redevelopment Agency

Primary government - governmental

#### CITY AND COUNTY OF SAN FRANCISCO NOTES TO BASIC FINANCIAL STATEMENTS (Continued) June 30, 2003

# (14) INTERFUND RECEIVABLES, PAYABLES, AND TRANSFERS

"Due to" and "due from" balances have primarily been recorded when funds overdraw their share of pooled cash or when there are transactions between entities where one or both entities do not participate in the City's pooled cash. The composition of interfund balances as of June 30, 2003, is as follows (in thousands):

Receivable Fund	Payable Fund	Amount
General	Nonmajor Governmental Fund	\$ 42,290
	San Francisco International Airport	320
	General Hospital Medical Center	22,238
	Port of San Francisco	2,000
	Laguna Honda Hospital	5,882
		72,730
Nonmajor Governmental Fund	Nonmajor Governmental Fund	9,362
	Municipal Transportation Agency	303
		3,665
Municipal Transportation Agency	Normajor Governmental Fund	59,352
	Water Department Fund	1,043
		60,395
Hetch Hetchy Water and Power	General	2002
	Normajor Governmental Fund	4,101
	Municipal Transportation Agency	1,297
	General Hospital Medical Center	771
		6,869
General Hospital Medical Center	Internal Service Funds	48
Total		\$ 149,707
Due to / from primary government and component units:	t component units:	
Dominahla Entity	Pavahla Entitv	Amount

			Transfers In:	ers In:				
			Funds	ds			Governn	Government-wide
Transfers Out:					San			
			Internal	Municipal	Francisco	Laguna		
	General	Nonmajor	Service	Service Transportation General	General	Honda	Governmental	
Funds	Fund	Governmental	Funds	Agency	Hospital	Hospital	Activities	Total
General fund	, \$	\$ 41,110		\$ 197 \$ 143,115 \$ 85,684 \$ 33,110	\$ 85,684	\$ 33,110	۲	\$ 303,216
Nonmajor governmental								
funds.	15,081	76,532		28,520	587	•		120,720
San Francisco								
International Airport	16,823		•	'	,		,	16,823
Municipal Transportation								
Agency	•	3,667	'	'		•	50,864	54,531
San Francisco General								
Hospital	73,307			'	•	•	•	73,307
Parking Garages and								
Market Corporation	1	1	'	59,860	•	'	•	59,860
Government-wide								
Governmental Activities			'	28,964	3,672	'		32,636
Total transfers out \$ 105.211	\$ 105,211	s	121.309 S 197	\$ 260,459 \$ 89,943	\$ 89.943	\$ 33.110	\$ 50,864 \$ 661,093	\$ 661.05

The \$303.2 million General Fund transfer out includes a total of \$261.9 million in operating subsidies to Municipal Raiway, General Hospital Medical Center, and Laguna Honda Hospital (note 11). The transfers of \$41.1 million from the General Fund to the non major governmental funds is to provide support to various City programs such as the public library and community health services. The transfers between the non major governmental funds are to provide support for various City programs and to provide resources for the payment of debt services.

The General Fund received transfers in of \$73.3 million from General Hospital Medical Center as reimbursement for the SB 855 matching program (note 11(g)), \$16.8 million from the San Francisco International Airport, representing a portion of concession revenue (note 11(a)).

Due to the incorporation of the DPT into the MTA, certain assets and liabilities were transferred from governmental activities, governmental funds, and the Parking Garages enterprise fund. These transfers consist of the following:

Approximately \$29 million of capital assets and \$50.9 million of long-term liabilities were transferred from governmental activities.

Approximately \$28.5 million of assets in excess of liabilities were transferred from non-major governmental funds.

Approximately \$59.9 million of assets in excess of liabilities were transferred from the Parking Garages enterprise fund.

### CITY AND COUNTY OF SAN FRANCISCO NOTES TO BASIC FINANCIAL STATEMENTS (Continued) June 30, 2003

# (15) COMMITMENTS AND CONTINGENT LIABILITIES

# (a) Grants and Subventions

Receipts from federal and state grants and other similar programs are subject to audit to determine if the monies were expended in accordance with appropriate statutes, grant terms and regulations. The City believes that no significant liabilities will result.

## (b) Operating Leases

The City has operating leases for certain buildings and data processing equipment which require the following minimum annual payments (in thousands):

### Primary Government

**Governmental Activities** 

Fiscal

\$ 23,130	22,229	19,953	15,913	11,392	13,487	\$ 106,104	
<u>Years</u> 2004.	2005.	2006.	2007.	2008	2009-2013	Total.	

## Business-type Activities

					ō	General			
	San	San Francisco	Mu	Municipal	Ŧ	Hospital		Total	
Fiscal	Inte	International	Trans	Transportation	Σ	Medical	Busi	Business-type	
Years	٩	Airport	A	Agency	S	Center	Ä	<b>Activities</b>	
2004	ം	5,398	¦ ∽	5,471	\$	4,982	θ	15,851	
2005		5,247		3,029		1,011		9,287	
2006		5,507		1,042		454		7,003	
2007		5,714		416		5		6,135	
2008.		5,714		210		•		5,924	
2009-2013		4,604		307		•		4,911	
2014-2018.		•		121		•		121	
2019-2023		1		121		1		121	
2024-2028.		,		121		'		121	
2029-2033		'		49		1		49	
Total	ь	32,184	ŝ	10,887	Ś	6,452	S	49,523	

# Component Unit - Redevelopment Agency

The Redevelopment Agency (Agency) has operating leases for its offices sites which require the following minimum annual payments (in thousands):

\$ 2,159	2,198	1,115	757	765	3,825	3,825	3,825	3,825	3,825	3,825	3,825	3,825	1,530	\$ 39,124
Fiscal <u>Years</u> 2004	2005.	2006.	2007	2008.	2009-2013.	2014-2018	2019-2023	2024-2028.	2029-2033	2034-2038	2039-2043	2044-2048	2049-2050	Total

Several City departments lease land and various facilities to tenants and concessionaires who will provide the following minimum annual payments (in thousands):

### **Primary Government**

**Governmental Activities** 

\$ 1,351	968 831	569	440 2,360	2,669	418	190	33	\$ 9,829
Fiscal <u>Years</u> 2004	2005. 2006.	2007	2009-2013.	2014-2018.	2019-2023	2024-2028	2029-2033	Total

### CITY AND COUNTY OF SAN FRANCISCO NOTES TO BASIC FINANCIAL STATEMENTS (Continued) June 30, 2003

## Business-type Activities

		ļ	General			Tatal
	San Francisco International	of San	Medical	Transportation	-	Business-type
	Airport	Francisco	Center	Agency	Corp	Activities
	\$ 64,774	\$ 26,726	\$ 1,829	\$ 2,537		\$ 96,584
	44,497	23,790	1,958	1,981		72,957
	37,617	19,930	1,998	1,535		61,799
	29,693	18,488	2,038	1,054		51,940
	27,600	17,796	2,080	966	747	49,189
	65,159	76,864		2,747	3,057	149,951
2014-2018		68,365	•	•	'	68,365
	'	60,537		•	1	60,537
	'	47,756	'		'	47,756
	•	42,991	•	,	'	42,991
	'	36,894	'		•	36,894
	'	23,375	'		1	23,375
	'	17,506	'	•	T	17,506
	•	10,071		•	•	10,071
	•	7,023	1	•	ı	7,023
	r	7,023	,		'	7,023
	•	5,308	2	'	t	5,308
	\$ 269,340	\$ 510,443	\$ 12,027	<b>\$</b> 10,820	\$ 6,639	\$ 809,269

# **Component Unit - Redevelopment Agency**

The Agency leases various facilities within the Yerba Buena Center, Western Addition and Hunters Point areas. The minimum annual payments are as follows (in thousands):

0	\$ Z'940	3,016	2,900	2,839	2,839	14,641	15,256	14,661	14,796	15,815	16,914	18,169	12,809	684	380	325	317	250	198	150	150	150	128	\$ 140.327
iscal ears	2004	2005.	2006	2007.	2008.	2009-2013	2014-2018	2019-2023	2024-2028	2029-2033	034-2	2039-2043	2044-2048	2049-2053	2054-2058	2059-2063.	2064-2068	2069-2073.	2074-2078.	2079-2083	2084-2088.	2089-2093.	2094-2098.	Total

CITY AND COUNTY OF SAN FRANCISCO NOTES TO BASIC FINANCIAL STATEMENTS <i>(Continued)</i> June 30, 2003	SFO is self-insured for general liability up to the first \$10,000 and the SFO carries liability insurance for any amounts in excess of \$10,000. The Port carries commercial insurance for all general liability, property and casualty risks of loss. Additionally, limited insurance coverage is maintained by the City for the Moscone Convention Center property, personal liability, and for art at City-owned museums.	The San Francisco Redevelopment Agency is a member of the Bay Cities Joint Powers Authority which provides coverage for its general liability, automobile liability, and public officials errors and omissions risks with combined single limits of \$15 million per occurrence and a deductible of \$50,000 self-insurance retention per occurrence.	Any claims relating to the construction of the Moscone Convention Center are indemnified by the City under an agreement between the Agency and the City.	Settled claims have not exceeded commercial insurance coverage in any of the past three fiscal years.	Expenditures and liabilities for all workers' compensation claims and other estimated claims payable are reported when it is probable that a loss has occurred and the amount of that loss can be reasonably estimated. These losses include an estimate of claims that have bean incurned but not reported. Because actual claim liabilities depend on such complex factors as inflation, changes in legal doctrines, and damage awards, the process used in computing claim liabilities does not necessarily result in an exact amount. Claim liabilities are re-evaluated periodically to take into consideration recently settled claims, the frequency of claims, and other legal and economic factors. The recorded liabilities have not been discounted.	Estimated Claims Payable	Numerous lawsuits related to the governmental fund types are pending or threatened against the City. The City's liability as of June 30, 2003 has been actuarially determined and includes an estimate of incurred but not reported losses. In addition, various businesses in the City had fied suit in California Superior Court challenging the constitutionality of the City Gives Receipts and Payroll Expense Tax Ordinances. The majority of these suits have been settled for approximately \$63 million. The City has issued debt to pay off this liability over 10 years. A few remaining unsettled claims my be settled over the next 12	months and runds are included in the City's sourceare domina payable to down a road opposed opposed opposed of Changes in the reported estimated claims payable since June 30, 2001, resulted from the following activity (in thousands):	Current Beginning Year Claims Ending Fiscal Year and Changes Claim Fiscal Year Liability In Estimates Payments Liability	2001-2002 <b>\$</b> 191,462 <b>\$</b> (16,305) <b>\$</b> (88,426) <b>\$</b> 86,731 2002-2003 <b>\$</b> 86,731 <b>\$</b> 35,793 <b>\$</b> (29,220) <b>\$</b> 93,304	
CITY AND COUNTY OF SAN FRANCISCO NOTES TO BASIC FINANCIAL STATEMENTS <i>(Continued)</i> June 30, 2003	(c) Other Lease Commitments The City is making lease payments to the Agency for the Moscone Convention Center in the amount of approximately \$20 million per typer through the veer 2024. The lease payments are intended to	approximate the debt service on Series 1988 Lease Revenue Bonds which are recorded as a long term obligation of the Agency. The City is also making lease payments to outside lessors for various telecommunication and information equipment through an internal service fund. Amounts to be provided from capital leases are as follows:	Moscone Fiscal Convention	Years         Center         Other         Iotal           2004         \$ 23,895         \$ 1,887         \$ 25,782	2005.       19,041       221       19,262         2006.       20,146       -       20,146         2008.       20,146       -       20,146         2008.       20,146       -       20,146         2008.       20,216       -       20,146         2009.2013.       102,202       -       102,202         2019.2023.       103,139       -       103,139         2019.2023.       36,370       -       36,370         2019.2023.       8,292       -       103,139         2019.2023.       8,292       -       35,370         2019.2023.       8,293       -       103,139         2014.2018.       5,353,374       5,2108       355,482         Cual minimum lease payments.       5,353,374       5,355,482       -         Less amounts representing interest.       _       (142,770)       (63)       (142,833)	Present value of maximum lease payments \$ 210,604 \$ 2,045 \$ 212,649	(d) Other Commitments The Retirement System has commitments to contribute capital for real estate and alternative investments in the aggregate amount of approximately \$1.1 billion at June 30, 2003. The City is a participant in the Peninsula Corridor Joint Powers Board ("PCJPB"), which was formed in	1991 to plan, administer and operate the Peninsula CaTrain rail service. The City, on benalf of MUNI, is responsible for 11.6% of the net operating costs and administrative expenses of the PCJPB for operating and capital needs. During the fiscal year ended June 30, 2003, the City contributed approximately \$8.7 million to the PCJPB.	RISK MANAGEMENT Risk Retention Program Description	The City is exposed to various risks of losses related to torts, theft of, damage to, and destruction of assets; business interruption; errors and omissions; automobile liability and accident claims (primarily for Muni Railway); medical malpractice, natural disasters; employee health benefit claim payments for direct provider care (collectively referred to berein as estimated claims payable); and injuries to employees involveers' compensation. With certain exceptions, it is the policy of the City not to purchase commercial insurance for the risks of losses to which it is exposed, the City believes it is me commanded to manage its risks internally and set aside funds as needed for estimated current claim settlements and unfavorable judgments through annual appropriations and suphemental appropriations.	The City maintains limited excess coverage for certain facilities. The SFO carries liability insurance coverage of \$750 million and commercial property insurance coverage for full replacement value on all facilities owned by the SFO. The SFO does not carry insurance for losses due to seismic activity. The

## (16)

CITY AND COUNTY OF SAN FRANCISCO NOTES TO BASIC FINANCIAL STATEMENTS <i>(Continued)</i> June 30, 2003	Breakdown of the accrued workers' compensation liability at June 30, 2003 is as follows (in thousands):	Governmental activities:       \$ 41,059         Current portion of accrued workers' compensation liability       \$ 41,059         Long-term portion of accrued workers' compensation liability       \$ 54,041         Business-type activities:       37,946         Current portion of accrued workers' compensation liability	<ul> <li>\$ 364,256</li> <li>(17) SUBSEQUENT EVENTS</li> <li>(17) SUBSEQUENT EVENTS</li> <li>(17) SUBSEQUENT EVENTS</li> <li>(17) Substance</li> <li>(18) Substance</li> <li>(19, 2003.</li> <li>(19, 2003.</li> </ul>	Long-term Debt In July 2003, the City issued a total of \$50.4 million in General Obligation Bonds. They consist of the following two bonds. \$21 million Neighborhood Recreation and Park Facilities Improvement Bonds. Series 2003A, and \$29.4 million Neighborhood Recreation and Park Facilities Improvement Bonds. Series 2003B. The 2003A Bonds will finance the acquisition. construction, and reconstruction of certain improvements to recreation and park facilities in the City. The 2003B Bonds will provide funds to finance the acquisition, construction, installation, equipping and/or reconstruction or compretion of educational facilities and other related improvements used or to be used by the San Francisco Unified School District. In December 2003, the City issued Refunding Settlement Obligation Bonds, Series 2003-R1 in the amount of \$44.3 million to refund from savings a portion of the \$49.5 million outstanding principal amount of the City and County of San Francisco Stetlement Obligation Bonds, Series 2003-R1 in the amount of \$44.3 million to refund from savings a portion of Bonds, Series 2001 (Business Tax Judgments entered pursuant to California Code of Civi Procedure Section 998 by the Superior Court of the County of San Francisco in connection with various business tax cases. Elections	On November 4, 2003 the San Francisco voters approved the following propositions that will have fiscal impact on the City: <b>Proposition A - School General Obligation Bonds</b> This authorizes the San Francisco School District (School District) to borrow \$295 million by issuing general obligation bonds, to complete some of the projects in the District's Facilities Master Plan. The District will use this money to renovate classrooms, kitchens and bathrooms; improve accessibility for students with disabilities:
CITY AND COUNTY OF SAN FRANCISCO NOTES TO BASIC FINANCIAL STATEMENTS <i>(Continued)</i> June 30, 2003	Breakdown of the estimated claims payable at June 30, 2003 is as follows (in thousands):	Governmental activities:       \$ 18,855         Current portion of estimated claims payables	The Retirement System is involved in two class action type lawsuits which are collectively referred to as "Final Compensation" cases. These lawsuits allege that the Retirement System should include additional "pay types" in pension calculations. The most significant pay types common to all members of the Retirement System are lump sum payments after termination of employment for sick leave and vacation. The police, fire, and transit employees have additional diams for special pay types specific of throse employee groups. There is also a new lawsuit against the Retirement System by the Veteran Police Officers Association (VPOA) that alleges that the Retirement System should include Police Officers Standards Training (POST) pay in pension calculations for those police officers who takes. These cases are being vigorousy contested. The City Attorney has sought ortsold encoursel to help defend the claims. The possible loss to the Retirement System should these cases be successful, while difficult to estimate, the possible loss to the Retirement System should these cases could exceed this range. No liability has been accured by the City relating to these loss.	Workers' Compensation     Compensation       The City self-insures for workers' compensation coverage. The City's liability as of June 30, 2003 has been actuarially determined and includes an estimate of incurred but not reported losses. The total amount estimated to be payable for claims incurred as of June 30, 2003 was \$ 364.3 million which is reported in the appropriate individual funds in accordance with the City's accounting policies (note 2).       Changes in the reported accrued workers' compensation since June 30, 2001, resulted from the following activity (in thousands):     Current       Engineiry     Current     Ending       Fiscal Year     Ending       Fiscal Year     Claim       Fiscal Year     Liability       2001-2002     S     209,193       2001-2002     3.04,181     1.27,008	

CITY AND COUNTY OF SAN FRANCISCO NOTES TO BASIC FINANCIAL STATEMENTS <i>(Continued)</i> June 30, 2003	CITY AND COUNTY OF SAN FRANCISCO NOTES TO BASIC FINANCIAL STATEMENTS <i>(Continued)</i> June 30, 2003
correct environmental hazards such as asbestos; make health and safety repairs to electrical and plumbing systems; replace bungalows; and rebuild outdoor areas for hands-on environmental learning. For the first time, the School District is issuing bonds under its own authority.	On July 31, 2003, SFO submitted PFC application #3 to the FAA. On August 27, 2003, the FAA determined PFC#3 as substantially complete in accordance with 14 Code of Federal Regulation Part 158. On September 15, 2003, the FAA published notice in Federal Register for public comments regarding bcrAa
Proposition C - City Services Auditor This amends the City's Charter to require the Controller to serve as City Services Auditor (CSA). The CSA would be required to monitor the level and affectiveness of services involded by the City to its residents. The City would set aside at least	r درسی. Leverage Lease - Lease Back Transaction (Unaudited)
two-tenths of one percent (0.2%) of the City's annual budget to fund the CSA program.	In September 2003, MUNI entered into a second leveraged lease-lease back transaction over 21 Breda light rail vehicles (the Equinment). The transaction was structured as a head lease of the Equipment to
Proposition F - Targeted Early Retirement This amends the City's Charter to authorize early	one separate special purpose trust (formed on behalf of a certain equity investor) and a sublease of the
retirement of City employees if the employees are in job classifications where individual positions are hain aliminated heranise of the City's hindret shortfall. Employees who receive this benefit	Equipment back from such trust. The sublease provides MUNI with an option to purchase the Equipment in approximately 26 years, the scheduled completion date of the sublease. During the term of the
would be treated as if they had worked three years longer and were three years older. This would allow the treated as if they had worked three years longer and were three years of the retirement	sublesse, MUN maintains custody of the Equipment and is obligated to insure and maintain the
allow some enjoyees of reneary eligible to return engous. Assu, in wour introverse ure comonent pay of employees who are already eligible to retire. The number of City employees who receive early retirement could not exceed the number of jobs eliminated because of the budget shortfall.	Equipment unroug/rout are me or are sourcess. MUNI received an aggregate of \$72.6 million from the equity investors in full prepayment of the head
Proposition G - Rainy Day Reserve This amends the City's Charter to require that the City set	iease. MUNI deposited approximately \$67.5 million of this head lease payment into two escrows. Une escrow was deposited with a debt payment undertaker whose repayment obligations are guaranteed by
aside tunds into a reserve account in yeals in which revenue yrown exceeds inve percent compared to the year before. The City would be able to spend those reserved funds in years in which revenues	Financial Security Assurance, an "Aaa/AAA" rated bond insurance company. The other escrow was invested in 11.5 revenuent bunds with maturity dates that match the completion of the sublease
decline or grow by less than two percent. This new approach replaces the existing requirement	Payments under these escrows are to be made at such times and in such amounts so as to fund MUNI's
(Charter Section 9.113) for a Cash Reserve Fund equal to ten percent of the tast preceding tax levy. The amendment includes other specifications such as a cap on the total amount of money that must	scheduled payments under the sublease as well as to provide a source of funding for MUNI's purchase
be set aside, and limits as to how reserved funds may be spent. In the aggregate, while the total amount of City revenue or expenditure would not change, this will cause the City to budget less in	obligation under the subclass to exercise the management believes that the creditwoom drager descenses for the second sec
some years, and to fund the budget with reserved funds in other years.	that they will rund intolvi is obligations under the subjects and that the possibility that more meet to access other monies to make sublease payments is remote.
Proposition 1 - Child Care for Low Income Families This ordinance creates a separate	As a result of the cash transactions above. MUNI will record deferred revenue in fiscal vear 2004 of
program to pay part of the cost of child care and presented for behavior of cartain families. I animes with an least one child between 3 and 5 years old could receive this subsidy if they live in San Francisco;	between \$4.7 and \$5 million for the difference between the amount received of \$72.6 million and the
have an income at or below 75% of the California median income; and do not receive a child care	amount paid to the escrows of \$67.5 million (minus certain transaction expenses). The deferred revenue will he amortized over the life of the sublease.
or presention substay from the state. Money from the stimulation of the board of Supervisors whether to this child care program. It would be up to the Mayor and the Board of Supervisors whether to	
fund this program each year.	As of September 30, 2003, the outstanding payments to be made on the sublease through 2029 are \$59./ million and the payments to be made on the purchase pollon of the Equipment would be \$198.5 million. if
Promosition K - Sales Tax for Transmortation This amends the City Business and Tax Code to	exercised. All of these payments are to be funded from the amounts in escrow. If MUNI does not exercise
continue the existing one-half contracted as and starts and replace the current transportation spending plan	the purchase option, MUNI would be required to either: 1) pay service and maintenance costs related to
with a new, 30-year plan. Under the new plan, the money would be used for maintenance of local	the continued operation and use of the vehicles beyond the term of the sublease, 2) atrange for anomer metry to be the "service recipient" under a "service contract" and to nerhans quarantee the obligations of
streets, transportation for the elderly and disabled, construction of a Central Subway, upgrades to the bus system, including new buses, stations and dedicated lanes; a Calitrain extension to a new	that party under the service contract if the replacement service recipient does not meet specified credit or
Transbay Terminal; projects to improve pedestrian and bicycle safety; support for regional	net worth criteria.
transportation systems (BART, Caltrain, and ferries); and replacing the roadway to Golden Gate Bridge (Dovide Drive) The Transportation Authority could modify the plan if voters approved. The	
unge (vojne unve): international and an international and and and and and and and and and and	
Authority would continue to direct use of the sales tax. It could spend up to \$485.2 million per year and issue up to \$1.88 billion in bonds, to be repaid from the one-half cent sales tax.	
Passenger Facility Charges	
On July 14, 2003, the Airport Commission authorized the Airport Director to finalize and submit the third	
PFC application (PFC#3) to the FAA to continue collections of a PFC at the Airport in the amount of \$4.50 per enplaning passenger. PFC#3 amount is estimated at approximately \$539 million and that the collections would extend through November 1, 2018. PFC#3 revenues would be used as a funding source to pay principal and interest on bonds such for extend in eligible costs associated with the development of	
the new international terminal complex, which consists of boarding areas A and G and the international Terminal Complex.	

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#### **APPENDIX D**

#### FORM OF CONTINUING DISCLOSURE CERTIFICATE

This Continuing Disclosure Certificate (the "Disclosure Certificate") is executed and delivered by the City and County of San Francisco (the "City") in connection with the issuance of its \$76,875,000 aggregate principal amount of City and County of San Francisco General Obligation Bonds, consisting of \$68,800,000 General Obligation Bonds (Neighborhood Recreation and Park Facilities Improvement Bonds, 2000), Series 2004A (the "Series 2004A Bonds") and \$8,075,000 General Obligation Bonds (California Academy of Sciences Improvement Bonds, 2000), Series 2004B (the "Series 2004B Bonds" and together with the Series 2004A Bonds, the "Bonds"). The 2004A Bonds are issued pursuant to Resolution No. 378-00, adopted by the Board of Supervisors of the City (the "Board") on May 6, 2000, and approved by the Mayor of the City (the "Mayor") on May 12, 2000, and Resolution No. 591-04, adopted by the Board on September 28, 2004, and signed by the Mayor on September 30, 2004 (collectively, the "Park Resolutions"). The 2004B Bonds are issued pursuant to Resolution No. 878-00, adopted by the Board on October 10, 2000, and approved by the Mayor on October 20, 2000, and Resolution No. 565-04, adopted by the Board on September 21, 2004, and approved by the Mayor on September 30, 2004 (collectively, the "Academy of Sciences Resolutions"). The Bonds are issued pursuant to the Government Code of the State of California and the Charter of the City. The Park Resolutions and the Academy of Sciences Resolutions are collectively referred to herein as the "Resolution." The City covenants and agrees as follows:

SECTION 1. <u>Purpose of the Disclosure Certificate</u>. This Disclosure Certificate is being executed and delivered by the City for the benefit of the Holders and Beneficial Owners of the Bonds and in order to assist the Participating Underwriters in complying with Securities and Exchange Commission (the "S.E.C.") Rule 15c2-12(b)(5).

SECTION 2. <u>Definitions</u>. In addition to the definitions set forth in the Resolution, which apply to any capitalized term used in this Disclosure Certificate unless otherwise defined in this Section 2, the following capitalized terms shall have the following meanings:

"Annual Report" shall mean any Annual Report provided by the City pursuant to, and as described in, Sections 3 and 4 of this Disclosure Certificate.

"Beneficial Owner" shall mean any person which: (a) has or shares the power, directly or indirectly, to make investment decisions concerning ownership of any Bonds (including persons holding Bonds through nominees, depositories or other intermediaries) including, but not limited to, the power to vote or consent with respect to any Bonds or to dispose of ownership of any Bonds; or (b) is treated as the owner of any Bonds for federal income tax purposes.

"Dissemination Agent" shall mean the City, acting in its capacity as Dissemination Agent under this Disclosure Certificate, or any successor Dissemination Agent designated in writing by the City and which has filed with the City a written acceptance of such designation.

"Holder" shall mean either the registered owners of the Bonds, or, if the Bonds are registered in the name of The Depository Trust Company or another recognized depository, any applicable participant in such depository system.

"Listed Events" shall mean any of the events listed in Section 5(a) of this Disclosure Certificate.

"National Repository" shall mean any Nationally Recognized Municipal Securities Information Repository for purposes of the Rule. A list of the current National Repositories approved by the S.E.C. may be found at the S.E.C. website: http://www.sec.gov/info/municipal/nrmsir.htm.

"Participating Underwriter" shall mean any of the original underwriters of the Bonds required to comply with the Rule in connection with offering of the Bonds.

"Repository" shall mean each National Repository and each State Repository.

"Rule" shall mean Rule 15c2-12(b)(5) adopted by the S.E.C. under the Securities Exchange Act of 1934, as the same may be amended from time to time.

"State" shall mean the State of California.

"State Repository" shall mean any public or private repository or entity designated by the State as a state repository for the purpose of the Rule and recognized as such by the S.E.C. As of the date of this Disclosure Certificate, there is no State Repository. The current status should be checked on the S.E.C. website, http://www.sec.gov/info/municipal.shtml.

#### SECTION 3. Provision of Annual Reports.

(a) The City shall, or shall cause the Dissemination Agent to, not later than 270 days after the end of the City's fiscal year (which is June 30), commencing with the report for the 2004-05 Fiscal Year (which is due not later than March 27, 2006), provide to each Repository an Annual Report which is consistent with the requirements of Section 4 of this Disclosure Certificate. The City shall provide the Annual Report to the Dissemination Agent not later than 15 days prior to said date. The Annual Report may be submitted as a single document or as separate documents comprising a package, and may cross-reference other information as provided in Section 4 of this Disclosure Certificate; *provided*, that if the audited financial statements of the City are not available by the date required above for the filing of the Annual Report, the City shall submit unaudited financial statements and submit the audited financial statements as soon as they are available. If the City's Fiscal Year changes, it shall give notice of such change in the same manner as for a Listed Event under Section 5(c).

(b) If the City is unable to provide to the Repositories an Annual Report by the date required in subsection (a), the City shall send a notice to each Repository in substantially the form attached as Exhibit A.

(c) The Dissemination Agent shall:

1. determine each year prior to the date for providing the Annual Report the name and address of each National Repository and the State Repository, if any; and

2. (if the Dissemination Agent is other than the City), file a report with the City certifying that the Annual Report has been provided pursuant to this Disclosure Certificate, stating the date it was provided and listing all the Repositories to which it was provided.

SECTION 4. <u>Content of Annual Reports</u>. The City's Annual Report shall contain or incorporate by reference the following information, as required by the S.E.C.:

(a) the audited general purpose financial statements of the City prepared in accordance with generally accepted accounting principles applicable to governmental entities;

(b) a summary of budgeted general fund revenues and appropriations;

- (c) a summary of the assessed valuation of taxable property in the City;
- (d) a summary of the *ad valorem* property tax levy and delinquency rate;

(e) a schedule of aggregate annual debt service on tax-supported indebtedness of the City; and

(f) a summary of outstanding and authorized but unissued tax-supported indebtedness of the City.

Any or all of the items listed above may be included by specific reference to other documents, including official statements of debt issues of the City or related public entities, which have been submitted to each of the Repositories or the S.E.C. If the document included by reference is a final official statement, it must be available from the Municipal Securities Rulemaking Board. The City shall clearly identify each such other document so included by reference.

#### SECTION 5. Reporting of Significant Events.

(a) To the extent applicable and pursuant to the provisions of this Section 5, the City shall give, or cause to be given, notice of the occurrence of any of the following events with respect to the Bonds, if material:

- 1. Principal and interest payment delinquencies.
- 2. Non-payment related defaults.
- 3. Modifications to rights of Bondholders.
- 4. Optional, contingent or unscheduled bond calls.
- 5. Defeasances.
- 6. Rating changes.
- 7. Adverse tax opinions or events affecting the tax status of the Bonds.
- 8. Unscheduled draws on debt service reserves reflecting financial difficulties.
- 9. Unscheduled draws on credit enhancements reflecting financial difficulties.
- 10. Substitution of credit or liquidity providers or their failure to perform.
- 11. Release, substitution or sale of property securing repayment of the Bonds.

(b) Whenever the City obtains knowledge of the occurrence of a Listed Event, the City shall as soon as possible determine if such event would be material under applicable federal securities laws.

(c) If the City determines that knowledge of the occurrence of a Listed Event would be material under applicable federal securities laws, the City shall promptly file a notice of such occurrence with each National Repository or with the Municipal Securities Rulemaking Board and the State Repository, if any. Notwithstanding the foregoing, notice of Listed Events described in Sections 3(a)(4) and 3(a)(5) need not be given under this subsection any earlier than the notice (if any) of the underlying event is given to Holders and Beneficial Owners of affected Bonds pursuant to the Resolution.

SECTION 6. <u>Termination of Reporting Obligation</u>. The City's obligations under this Disclosure Certificate shall terminate upon the legal defeasance, prior redemption or payment in full of all of the Bonds. If such termination occurs prior to the final maturity of the Bonds, the City shall give notice of such termination in the same manner as that for giving notice of the occurrence of a Listed Event under Section 5(c).

SECTION 7. <u>Dissemination Agent</u>. The City may, from time to time, appoint or engage a Dissemination Agent to assist it in carrying out its obligations under this Disclosure Certificate, and may discharge any such Agent, with or without appointing a successor Dissemination Agent.

SECTION 8. <u>Amendment; Waiver</u>. Notwithstanding any other provision of this Disclosure Certificate, the City may amend or waive this Disclosure Certificate or any provision of this Disclosure Certificate, provided that the following conditions are satisfied:

(a) If the amendment or waiver relates to the provisions of Sections 3(a), 3(b), 4 or 5(a), it may only be made in connection with a change in circumstances that arises from a change in legal requirements, change in law, or change in the identity, nature or status of an obligated person with respect to the Bonds or the type of business conducted:

(b) The undertaking, as amended or taking into account such waiver, would, in the opinion of nationally recognized bond counsel, have complied with the requirements of the Rule at the time of the original issuance of the Bonds, after taking into account any amendments or interpretations of the Rule, as well as any change in circumstances; and

(c) The amendment or waiver does not, in the opinion of nationally recognized bond counsel, materially impair the interests of the Holders.

In the event of any amendment or waiver of a provision of this Disclosure Certificate, the City shall describe such amendment in the next Annual Report, and shall include, as applicable, a narrative explanation of the reason for the amendment or waiver and its impact on the type (or in the case of a change of accounting principles, on the presentation) of financial information or operating data being presented by the City. In addition, if the amendment relates to the accounting principles to be followed in preparing financial statements: (i) notice of such change shall be given in the same manner as for a Listed Event under Section 5; and (ii) the Annual Report for the year in which the change is made should present a comparison (in narrative form and also, if feasible, in quantitative form) between the financial statements as prepared on the basis of the new accounting principles and those prepared on the basis of the former accounting principles.

SECTION 9. <u>Additional Information</u>. Nothing in this Disclosure Certificate shall be deemed to prevent the City from disseminating any other information, using the means of dissemination set forth in this Disclosure Certificate or any other means of communication, or including any other information in any Annual Report or notice of occurrence of a Listed Event, in addition to that which is required by this Disclosure Certificate. If the City chooses to include any information in any Annual Report or notice of occurrence of a Listed Event in addition to that which is specifically required by this Disclosure Certificate, the City shall have no obligation under this Disclosure Certificate to update such information or include it in any future Annual Report or notice of occurrence of a Listed Event.

SECTION 10. <u>Default</u>. In the event of a failure of the City to comply with any provision of this Disclosure Certificate, any Participating Underwriter, Holder or Beneficial Owner of the Bonds may take such actions as may be necessary and appropriate, including seeking mandate or specific performance by court order, to cause the City to comply with its obligations under this Disclosure Certificate; provided that any such action may be instituted only in a federal or state court located in the City and County of San Francisco, State of California. A default under this Disclosure Certificate shall not be deemed an Event of Default under the Resolution and the sole remedy under this Disclosure Certificate in the event of any failure of the City to comply with this Disclosure Certificate shall be an action to compel performance.

SECTION 11. <u>Beneficiaries</u>. This Disclosure Certificate shall inure solely to the benefit of the City, the Dissemination Agent, the Participating Underwriters and Holders and Beneficial Owners from time to time of the Bonds, and shall create no rights in any other person or entity.

SECTION 12. Duties of Dissemination Agent. The Dissemination Agent shall have only such duties as are specifically set forth in this Disclosure Certificate.

Date: October 28, 2004

#### **CITY AND COUNTY OF SAN FRANCISCO**

By\_\_\_\_\_

Edward M. Harrington Controller of the City and County of San Francisco

Approved as to Form:

DENNIS J. HERRERA CITY ATTORNEY

By:\_\_\_\_\_ Deputy City Attorney

#### CONTINUING DISCLOSURE CERTIFICATE EXHIBIT A

#### NOTICE TO REPOSITORIES OF FAILURE TO FILE ANNUAL REPORT

Name of City: CITY AND COUNTY OF SAN FRANCISCO

Name of Bond Issue:CITY AND COUNTY OF SAN FRANCISCO, GENERAL OBLIGATION<br/>BONDS, CONSISTING OF GENERAL OBLIGATION BONDS<br/>(NEIGHBORHOOD RECREATION AND PARK FACILITIES<br/>IMPROVEMENT BONDS, 2000), SERIES 2004A AND GENERAL<br/>OBLIGATION BONDS (CALIFORNIA ACADEMY OF SCIENCES<br/>IMPROVEMENT BONDS, 2000), SERIES 2004B

Date of Issuance: October 28, 2004

NOTICE IS HEREBY GIVEN that the City has not provided an Annual Report with respect to the abovenamed Bonds as required by Section 3 of the Continuing Disclosure Certificate of the City and County of San Francisco dated October 28, 2004. The City anticipates that the Annual Report will be filed by

Dated:\_\_\_\_\_

#### CITY AND COUNTY OF SAN FRANCISCO

By:\_\_\_\_\_

Title:

#### **APPENDIX E**

### DTC AND THE BOOK-ENTRY ONLY SYSTEM

The information in this Appendix E concerning The Depository Trust Company, New York, New York ("DTC") and DTC's book-entry system has been obtained from DTC and the City takes no responsibility for the completeness or accuracy thereof. The City cannot and does not give any assurances that DTC, DTC Participants or Indirect Participants will distribute to the Beneficial Owners (a) payments of interest, principal or premium, if any, with respect to the Bonds, (b) certificates representing ownership interest in or other confirmation or ownership interest in the Bonds, or (c) redemption or other notices sent to DTC or Cede & Co., its nominee, as the registered owner of the Bonds, or that they will so do on a timely basis, or that DTC, DTC Participants or DTC Indirect Participants will act in the manner described in this Appendix. The current "Rules" applicable to DTC are on file with the Securities and Exchange Commission and the current "Procedures" of DTC to be followed in dealing with DTC Participants are on file with DTC.

DTC will act as securities depository for the Bonds. The Bonds will be issued as fully registered Bonds, registered in the name of Cede & Co. (DTC's partnership nominee). One fully-registered certificate will be issued for each principal payment date of the Bonds, each in the aggregate principal amount represented by such Bonds, and will be deposited with DTC.

DTC, the world's largest depository, is a limited-purpose trust company organized under the New York Banking Law, a "banking organization" within the meaning of the New York Banking Law, a member of the Federal Reserve System, a "clearing corporation" within the meaning of the New York Uniform Commercial Code, and a "clearing agency" registered pursuant to the provisions of Section 17A of the Securities Exchange Act of 1934. DTC holds and provides asset servicing for over two million issues of U.S. and non-U.S. equity issues, corporate and municipal debt issues, and money market instruments for over 85 countries that DTC's participants ("Direct Participants") deposit with DTC. DTC also facilitates the post-trade settlement among Direct Participants of sales and other securities transactions in deposited securities through electronic computerized book-entry transfers and pledges between Direct Participants' accounts. This eliminates the need for physical movement of securities certificates. Direct Participants include both U.S. and non-U.S. securities brokers and dealers, banks, trust companies, clearing corporations, and certain other organizations. DTC is a wholly-owned subsidiary of The Depository Trust & Clearing Corporation ("DTCC"). DTCC, in turn, is owned by a number of Direct Participants of DTC and Members of the National Securities Clearing Corporation, Government Securities Clearing Corporation, MBS Clearing Corporation, and Emerging Markets Clearing Corporation (NSCC, GSCC, MBSCC, and EMCC, also subsidiaries of DTCC), as well as by the New York Stock Exchange, Inc., the American Stock Exchange, Inc. and the National Association of Securities Dealers, Inc. Access to the DTC system is also available to others such as both U.S. and non-U.S. securities brokers and dealers, banks, trust companies, and clearing corporations that clear through or maintain a custodial relationship with a Direct Participant, either directly or indirectly ("Indirect Participants"). DTC has Standard & Poor's highest rating: AAA. The DTC Rules applicable to its Participants are on file with the Securities and Exchange Commission. More information about DTC can be found at www.dtcc.com.

Purchases of Bonds under the DTC system, in denominations of \$5,000 or any integral multiple thereof, must be made by or through Direct Participants, which will receive a credit for the Bonds on DTC's records. The ownership interest of each actual purchaser of each Certificate ("Beneficial Owner") is in turn to be recorded on the Direct and Indirect Participants' records. Beneficial Owners will not receive written confirmation from DTC of their purchase. Beneficial Owners are, however, expected to receive written confirmations providing details of the transaction, as well as periodic statements of their holdings, from the Direct or Indirect Participant through which the Beneficial Owner entered into the transaction. Transfers of ownership interests in the Bonds are to be accomplished by entries made on the books of

Direct and Indirect Participants acting on behalf of Beneficial Owners. Beneficial Owners will not receive certificates representing their ownership interests in the Bonds, except in the event that use of the bookentry system for the Bonds is discontinued.

To facilitate subsequent transfers, all Bonds deposited by Participants with DTC are registered in the name of DTC's partnership nominee, Cede & Co, or such other name as may be requested by an authorized representative of DTC.

The deposit of Bonds with DTC and their registration in the name of Cede & Co. or such other DTC nominee do not effect any change in beneficial ownership. DTC has no knowledge of the actual Beneficial Owners of the Bonds; DTC's records reflect only the identity of the Direct Participants to whose accounts such Bonds are credited, which may or may not be the Beneficial Owners. The Direct and Indirect Participants will remain responsible for keeping account of their holdings on behalf of their customers.

When notices are given, they shall be sent by the Treasurer, acting as paying agent, to DTC only. Conveyance of notices and other communications by DTC to Direct Participants, by Direct Participants to Indirect Participants, and by Direct Participants and Indirect Participants to Beneficial Owners will be governed by arrangements among them, subject to any statutory or regulatory requirements as may be in effect from time to time.

Redemption notices shall be sent to Cede & Co. If less than all of the Bonds are being redeemed, DTC's practice is to determine by lot the amount of the interest of each Direct Participant in such issue to be redeemed.

Neither DTC nor Cede & Co. (nor any other DTC nominee) will consent or vote with respect to Bonds unless authorized by a Direct Participant in accordance with DTC's procedures. Under its usual procedures, DTC mails an Omnibus Proxy to the City as soon as possible after the record date. The Omnibus Proxy assigns Cede & Co.'s consenting or voting rights to those Direct Participants to whose accounts the Bonds are credited on the record date (identified in a listing attached to the Omnibus Proxy).

Redemption proceeds, distributions and dividend payments on the Bonds will be made to Cede & Co. or such other nominee as may be requested by an authorized representative of DTC. DTC's practice is to credit Direct Participants' accounts upon DTC's receipt of funds and corresponding detail information from the City or the Treasurer, acting as paying agent,, on payable date in accordance with their respective holdings shown on DTC's records. Payments by Participants to Beneficial Owners will be governed by standing instructions and customary practices, as is the case with securities held for the accounts of customers in bearer form or registered in "street name," and will be the responsibility of such Participant and not of DTC, the Treasurer, acting as paying agent, or the City, subject to any statutory or regulatory requirements as may be in effect from time to time. Payment of redemption proceeds, distributions and dividend payments to Cede & Co. (or any other nominee as may be requested by an authorized representative of DTC) is the responsibility of the City or the Treasurer, acting as paying agent, disbursement of such payments to Direct Participants will be the responsibility of DTC, and disbursement of such payments to the Beneficial Owners will be the responsibility of DTC, and Participants.

DTC may discontinue providing its services as securities depository with respect to the Bonds at any time by giving reasonable notice to the City and the Treasurer, acting as paying agent,. Under such circumstances, in the event that a successor securities depository is not obtained, physical certificates are required to be printed and delivered.

### Discontinuation of Book-Entry Only System; Payment to Beneficial Owners

In the event that the book-entry system described above is no longer used with respect to the Bonds, the following provisions will govern the payment, registration, transfer, exchange and replacement of the Bonds.

The Treasurer shall keep or cause to be kept, at the office of the Treasurer, sufficient books for the registration and transfer of the Bonds, which shall at all times be open to inspection, and upon presentation for such purpose, the Treasurer shall, under such reasonable regulations as he or she may prescribe, register or transfer or cause to be registered or transferred, on said books, Bonds as herein provided. Any Bond may, in accordance with its terms, be transferred upon the books of the Treasurer, by the person in whose name it is registered, in person or by the duly authorized attorney of such person in writing, upon surrender of such Bond for cancellation, accompanied by delivery of a duly executed written instrument of transfer in a form approved by the Treasurer.

Any Bonds may be exchanged at the office of the Treasurer for a like aggregate principal amount of other authorized denominations of the same interest rate and maturity.

Whenever any Bond shall be surrendered for transfer or exchange, the designated City officials shall execute and the Treasurer shall authenticate and deliver a new Bond or Bonds of the same interest rate and maturity in a like aggregate principal amount. The Treasurer shall require the payment by any bond owner requesting any such transfer of any tax or other governmental charge required to be paid with respect to such transfer or exchange.

No transfer or exchange of Bonds shall be required to be made by the Treasurer during the period from the Record Date (as defined herein) next preceding each interest payment date to such interest payment date or after a notice of redemption shall have been mailed with respect to such Bond.

The Bonds shall be substantially in the form set forth in the authorizing resolutions of the City. The Bonds shall be in fully registered form without coupons.

The principal of the Bonds shall be payable in lawful money of the United States of America to the owner thereof, upon the surrender thereof at maturity or earlier redemption at the office of the Treasurer. The interest on the Bonds shall be payable in like lawful money to the person whose name appears on the bond registration books of the Treasurer as the owner thereof as of the close of business on the last day of the month immediately preceding an interest payment date (the "Record Date"), whether or not such day is a Business Day (as herein defined).

Payment of the interest on any Bond shall be paid by check mailed to such owner at such owner's address as it appears on the registration books as of the Record Date; provided, however, if any interest payment occurs on a day that banks in California and New York are closed for business or the New York Stock Exchange is closed for business, then such payment shall be made on the next succeeding day that banks in both California and New York are open for business and the New York Stock Exchange is open for business (a "Business Day"); and provided, further. that the registered owner of an aggregate principal amount of at least \$1,000,000 of the Bonds may submit a written request to the Treasurer on or before a Record Date preceding an interest payment date for payment of interest by wire transfer to a commercial bank located within the United States.

The date on which Bonds which are called for redemption are to be presented for redemption is herein sometimes called the "redemption date." The Treasurer shall mail, or cause to be mailed, notice of any redemption of Bonds postage prepaid, to the respective registered owners thereof at the addresses appearing on the bond registration books not less than thirty (30) nor more than sixty (60) days prior to the redemption date. The notice of redemption shall (a) state the redemption date; (b) state the redemption price; (c) state the dates of maturity of the Bonds and, if less than all of any such maturity is called for redemption, the distinctive numbers of the Bonds of such maturity to be redeemed, and in the case of Bonds redeemed in part only, the respective portions of the principal amount thereof to be redeemed; (d) state the CUSIP number, if any, of each Bond to be redeemed; (e) require that such Bonds be surrendered by the owners at the office of the Treasurer or his or her agent; and (f) give notice that interest on such Bonds will cease to accrue after the designated redemption date.

The actual receipt by the owner of any Bond of notice of such redemption shall not be a condition precedent to redemption, and failure to receive such notice, or any defect in such notice shall not affect the validity of the proceedings for the redemption of such Bonds or the cessation of accrual of interest on such Bonds on the redemption date.

### **APPENDIX F**

### **PROPOSED FORM OF OPINION OF CO-BOND COUNSEL**

[Closing Date]

Board of Supervisors City and County of San Francisco San Francisco, California

We have acted as co-bond counsel to the City and County of San Francisco (the "City") in connection with the issuance and sale of \$68,800,000 aggregate principal amount of the City's General Obligation Bonds (Neighborhood Recreation and Park Facilities Improvement Bonds, 2000, Series 2004A and \$8,075,000 aggregate principal amount of the City's General Obligation Bonds (California Academy of Sciences Improvement Bonds, 2000) Series 2004B (collectively, the "Bonds"), dated their date of delivery. In such capacity, we have examined certified copies of the record of the proceedings relative to the issuance of the Bonds.

In our capacity as bond counsel, we have reviewed such documents, certificates, opinions and other matters to the extent we deemed necessary to render the opinions set forth herein. As to questions of fact material to our opinion, we have relied upon the certified proceedings and other certifications of public officials furnished to us without undertaking to verify the same by independent investigation, and we have assumed, but have not independently verified, that the signatures on all documents, certificates and opinions that we reviewed are genuine.

Based on the foregoing, and subject to the limitations and qualifications herein specified, as of the date hereof, and under existing law, we are of the opinion that:

1. Such proceedings and proofs show lawful authority for the issuance and sale of the Bonds pursuant to the Constitution and laws of the State of California, including ballot measures approved by not less than a two-thirds vote of the qualified electors of the City voting at general elections, Title 5, Division 2, Part 1, Chapter 3, Article 4.5 of the California Government Code, a resolution adopted by the Board of Supervisors of the City on September 28, 2004 and a resolution adopted by the Board of Supervisors of the City on September 21, 2004 (collectively, the "Resolution").

2. The Bonds constitute valid and binding general obligations of the City, and are secured by a covenant by the City to levy *ad valorem* taxes upon all property within the City, which taxes are unlimited as to rate or amount (except for certain personal property which is taxable at limited rates), for the payment of the Bonds and the interest thereon.

3. Based on existing statutes, regulations, rulings and judicial decisions and assuming compliance by the City with certain covenants in the Resolution and other documents pertaining to the Bonds and the requirements of the Internal Revenue Code of 1986, as amended, regarding the use, expenditure and investment of the Bond proceeds and the timely payment of certain investment earnings to the United States, interest on the Bonds is not includable in the gross income of the owners of the Bonds for federal income tax purposes. Failure by the City to comply with such covenants and requirements may cause interest on the Bonds to become includable in gross income for federal income tax purposes retroactive to their date of issuance.

Board of Supervisors City of San Francisco [Closing Date] Page 2

4. Interest on the Bonds is not treated as an item of tax preference in calculating the federal alternative minimum taxable income of individuals or corporations. Interest on the Bonds will, however, be included as an adjustment in calculating federal corporate alternative minimum taxable income and may therefore affect a corporation's alternative minimum tax liability.

of California.

5.

Interest on the Bonds is exempt from personal income taxes imposed by the State

With respect to matters expressed in paragraph 1 above, we have relied in part upon an opinion from the City Attorney.

Other than as described herein, we have not addressed, and we are not opining on, the tax consequences to any person of the investment in, or receipt of interest on, the Bonds. Specifically, we are rendering no opinion as to the exclusion from gross income of the interest on the Bonds for federal income tax purposes in the event any action is taken or omitted to be taken relating to certain requirements and procedures contained in the Resolution, and other relevant documents upon the approval of counsel other than ourselves.

With respect to the opinions expressed herein, the rights of the owners of the Bonds and the enforceability thereof are subject to bankruptcy, insolvency, reorganization, arrangement, moratorium and other laws affecting the enforcement of creditors' rights generally, to the application of equitable principles (regardless of whether such enforceability is considered in equity or at law), to the exercise of judicial discretion in appropriate cases, and to the limitations on legal remedies against governmental entities in the State of California.

The opinions expressed herein are based on an analysis of existing laws, regulations, rulings and court decisions. Such opinions may be adversely affected by actions taken or events occurring, including a change in law, regulation or ruling (or in the application of official interpretation of any law, regulation or ruling) after the date hereof. We have not undertaken to determine, or to inform any person, whether such actions are taken or such events occur, and we have no obligation to update this opinion in light of such actions or events.

Respectfully submitted,

Respectfully submitted,

### APPENDIX G

## SPECIMEN FINANCIAL GUARANTY INSURANCE POLICY

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## FINANCIAL GUARANTY INSURANCE POLICY

# MBIA Insurance Corporation Armonk, New York 10504

#### Policy No. [NUMBER]

MBIA Insurance Corporation (the "Insurer"), in consideration of the payment of the premium and subject to the terms of this policy, hereby unconditionally and irrevocably guarantees to any owner, as hereinafter defined, of the following described obligations, the full and complete payment required to be made by or on behalf of the Issuer to [PAYING AGENT/TRUSTEE] or its successor (the "Paying Agent") of an amount equal to (i) the principal of (either at the stated maturity or by any advancement of maturity pursuant to a mandatory sinking fund payment) and interest on, the Obligations (as that term is defined below) as such payments shall become due but shall not be so paid (except that in the event of any acceleration of the due date of such principal by reason of mandatory or optional redemption or acceleration resulting from default or otherwise, other than any advancement of maturity pursuant to a mandatory sinking fund payment, the payments guaranteed hereby shall be made in such amounts and at such times as such payments of principal would have been due had there not been any such acceleration); and (ii) the reimbursement of a such payment which is subsequently recovered from any owner pursuant to a final judgment by a court of competent jurisdiction that such payment constitutes an avoidable preference to such owner within the meaning of any applicable bankruptcy law. The amounts referred to in clauses (i) and (ii) of the preceding sentence shall be referred to herein collectively as the "Insured Amounts." "Obligations" shall mean:

### [PAR]

### [LEGAL NAME OF ISSUE]

Upon receipt of telephonic or telegraphic notice, such notice subsequently confirmed in writing by registered or certified mail, or upon receipt of written notice by registered or certified mail, by the Insurer from the Paying Agent or any owner of an Obligation the payment of an Insured Amount for which is then due, that such required payment has not been made, the Insurer on the due date of such payment or within one business day after receipt of notice of such nonpayment, whichever is later, will make a deposit of funds, in an account with U.S. Bank Trust National Association, in New York, New York, or its successor, sufficient for the payment of any such Insured Amounts which are then due. Upon presentment and surrender of such Obligations or presentment of such other proof of ownership of the Obligations, together with any appropriate instruments of assignment to evidence the assignment of the Insured Amounts due on the Obligations as are paid by the Insurer, and appropriate instruments to effect the appointment of the Insurer as agent for such owners of the Obligations in any legal proceeding related to payment of Insured Amounts on the Obligations, such instruments being in a form satisfactory to U.S. Bank Trust National Association, U.S. Bank Trust National Association shall disburse to such owners, or the Paying Agent payment of the Insured Amounts due on such Obligations, less any amount held by the Paying Agent for the payment of such Insured Amounts and legally available therefor. This policy does not insure against loss of any prepayment premium which may at any time be payable with respect to any Obligation.

As used herein, the term "owner" shall mean the registered owner of any Obligation as indicated in the books maintained by the Paying Agent, the Issuer, or any designee of the Issuer for such purpose. The term owner shall not include the Issuer or any party whose agreement with the Issuer constitutes the underlying security for the Obligations.

Any service of process on the Insurer may be made to the Insurer at its offices located at 113 King Street, Armonk, New York 10504 and such service of process shall be valid and binding.

This policy is non-cancellable for any reason. The premium on this policy is not refundable for any reason including the payment prior to maturity of the Obligations.

In the event the Insurer were to become insolvent, any claims arising under a policy of financial guaranty insurance are excluded from coverage by the California Insurance Guaranty Association, established pursuant to Article 14.2 (commencing with Section 1063) of Chapter 1 of Part 2 of Division 1 of the California Insurance Code.

IN WITNESS WHEREOF, the Insurer has caused this policy to be executed in facsimile on its behalf by its duly authorized officers, this [DAY] day of [MONTH, YEAR].

MBIA Insurance Corporation
Presi lent ECIMEN

Attest:

Assistant Secretary

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