RATINGS: Moody's: Aaa Standard & Poor's: AAA Fitch: AAA (See "RATINGS" herein)

In the opinion of Jones Hall, A Professional Law Corporation, San Francisco, California, and the Law Offices of Elizabeth C. Green, Los Angeles, California, Co-Bond Counsel, subject, however to certain qualifications described herein, under existing law, the interest on the Bonds is excluded from gross income for federal income tax purposes and such interest is not an item of tax preference for purposes of the federal alternative minimum tax imposed on individuals and corporations, although for the purpose of computing the alternative minimum tax imposed on certain corporations, such interest is taken into account in determining certain income and earnings. In the further opinion of Co-Bond Counsel, such interest is exempt from California personal income taxes.. See "TAX MATTERS" herein.



# \$44,275,000 CITY AND COUNTY OF SAN FRANCISCO REFUNDING SETTLEMENT OBLIGATION BONDS, SERIES 2003-R1

Dated: Date of Delivery Due: March 15, as shown below

The \$44,275,000 aggregate principal amount of City and County of San Francisco Refunding Settlement Obligation Bonds, Series 2003-R1 (the "Bonds") are being issued under the Government Code of the State of California and the Charter of the City and County of San Francisco (the "City"). The Bonds are being issued to refund a portion of the \$49,470,000 outstanding principal amount of the City and County of San Francisco Settlement Obligation Bonds, Series 2001 (Business Tax Judgment).

The specific terms and conditions for issuance of the Bonds are contained in Resolution No. 679-03, adopted by the Board of Supervisors of the City (the "Board") on October 7, 2003 (the "Resolution"). See "THE BONDS—Authority for Issuance."

The Bonds will be issued only as fully registered bonds without coupons and when issued will be registered in the name of Cede & Co., as nominee of The Depository Trust Company, New York, New York ("DTC"). Individual purchases of the Bonds will be made in bookentry form only, in denominations of \$5,000 or any integral multiple thereof. Beneficial owners of the Bonds will not receive physical delivery of bond certificates. Payments of principal of and interest on the Bonds will be made by the Treasurer of the City, as paying agent, to DTC, which in turn is required to remit such principal and interest to the DTC Participants for subsequent disbursement to the Beneficial Owners of the Bonds. See "APPENDIX E—BOOK-ENTRY ONLY SYSTEM." The Bonds will be dated and bear interest from the date of their delivery to the initial purchasers thereof. Interest on the Bonds will be payable semiannually on March 15 and September 15 of each year, commencing March 15, 2004. The Bonds will be subject to optional redemption prior to their respective stated maturities on any date, as described herein. See "THE BONDS—Redemption."

The Bonds are being issued to refund certain obligations resulting from certain settlements and final judgments against the City, as more fully described herein. For the purpose of paying the principal of and interest on the Bonds, the Board of Supervisors of the City is obligated, under the Resolution, to take such actions annually as are necessary or appropriate to cause the debt service on the Bonds due in any fiscal year to be included in the budget for such fiscal year and to make the necessary appropriations therefor from any legally available funds, including the General Fund, to ensure that sufficient sums are available to pay the annual principal of and interest on the Bonds as the same become due. See "SECURITY AND SOURCES OF PAYMENT FOR THE BONDS" herein.

The scheduled payment of principal of and interest on the Bonds when due will be guaranteed under an insurance policy to be issued concurrently with the delivery of the Bonds by FINANCIAL SECURITY ASSURANCE INC.



#### MATURITY SCHEDULE

Maturity Date (March 15)	Principal Amount	Interest Rate	Yield/Price	CUSIP† (797645)	Maturity Date (March 15)	Principal Amount	Interest Rate	Yield/Price	CUSIP <sup>†</sup> (797645)
2005	\$5,605,000	2.000%	1.200%	3X4	2009	\$6,695,000	2.400%	100%	4B1
2006	5,715,000	2.500	1.500	3Y2	2010	6,850,000	2.750	100	4C9
2007	5,860,000	2.500	1.800	3 <b>Z</b> 9	2011	7,040,000	3.050	100	4D7
2008	6,510,000	2.750	2.100	4A3					

The Bonds are offered when, as, and if issued by the City and accepted by the purchasers, subject to the approval of legality by Jones Hall, A Professional Law Corporation, San Francisco, California and the Law Offices of Elizabeth C. Green, Los Angeles, California, Co-Bond Counsel. Certain legal matters will be passed upon for the City by its City Attorney. It is expected that the Bonds will be available for delivery in book-entry form through the facilities of DTC in New York, New York, on or about December 3, 2003.

This cover page contains certain information for general reference only. It is not a summary of this issue. Investors should read this entire Official Statement to obtain information essential to the making of an informed investment decision.

Dated: November 19, 2003

<sup>&</sup>lt;sup>†</sup> CUSIP numbers are provided for convenience of reference only. Neither the City or the Underwriter assumes any responsibility for the accuracy of such numbers. CUSIP Copyright 2003, American Bankers Association. CUSIP data herein is provided by Standard & Poor's CUSIP Service Bureau, a division of The McGraw-Hill Companies, Inc.

No dealer, broker, salesperson or other person has been authorized by the City to give any information or to make any representations other than those contained herein and, if given or made, such other information or representation must not be relied upon as having been authorized by the City. This Official Statement does not constitute an offer to sell or the solicitation of an offer to buy nor shall there be any sale of the Bonds by any person in any jurisdiction in which it is unlawful for such person to make such an offer, solicitation or sale.

This Official Statement is not to be construed as a contract with the purchaser or purchasers of the Bonds. Statements contained in this Official Statement which involve estimates, forecasts or matters of opinion, whether or not expressly so described herein, are intended solely as such and are not to be construed as representations of facts.

The information set forth herein has been obtained from sources which are believed to be reliable, but is not guaranteed as to accuracy or completeness. The information and expressions of opinion herein are subject to change without notice and neither delivery of this Official Statement nor any sale made hereunder shall, under any circumstances, create any implication that there has been no change in the affairs of the City since the date hereof.

Other than with respect to information concerning Financial Security Assurance Inc. ("Financial Security") contained under the caption "Municipal Bond Insurance" and Appendix G – "Specimen Municipal Bond Insurance Policy" herein, none of the information in this Official Statement has been supplied or verified by Financial Security and Financial Security makes no representation or warranty, express or implied, as to (i) the accuracy or completeness of such information; (ii) the validity of the Bonds; or (iii) the tax exempt status of the interest on the Bonds.

This Preliminary Official Statement and the information contained herein is in a form deemed final by the City for purposes of Rule 15c2-12 under the Securities Exchange Act of 1934, as amended (except for omission of certain information permitted to be omitted under Rule 15c2-12(b)(1). However, the information herein is subject to revision, completion or amendment in a final Official Statement.

When used in this Official Statement and in any continuing disclosure by the City, in any press release and in any oral statement made with the approval of an authorized officer of the City, the words or phrases "will likely result," "are expected to," "will continue," "is anticipated," "estimate," "project," "forecast," "expect," "intend" and similar expressions identify "forward looking statements" within the meaning of the Private Securities Litigation Reform Act of 1995. Such statements are subject to risks and uncertainties that could cause actual results to differ materially from those contemplated in such forward-looking statements. Any forecast is subject to such uncertainties. Inevitably, some assumptions used to develop the forecasts will not be realized and unanticipated events and circumstances may occur. Therefore, there are likely to be differences between forecasts and actual results, and those differences may be material.

The Bonds have not been registered under the Securities Act of 1933, as amended, in reliance upon an exemption contained in such Act. The Bonds have not been registered or qualified under the securities laws of any state.

## CITY AND COUNTY OF SAN FRANCISCO

Willie L. Brown, Jr., Mayor

## **BOARD OF SUPERVISORS**

Matt Gonzalez, President

Tom Ammiano Chris Daly Bevan Dufty Tony Hall Fiona Ma Sophie Maxwell Jake McGoldrick Gavin Newsom Aaron Peskin Gerardo Sandoval

## CITY AND COUNTY OFFICIALS

Susan Leal, Treasurer Edward M. Harrington, Controller Dennis J. Herrera, City Attorney

## **SPECIAL SERVICES**

## **Co-Bond Counsel**

Jones Hall, A Professional Law Corporation San Francisco, California

> Law Offices of Elizabeth C. Green Los Angeles, California

# Paying Agent and Registrar

Treasurer of the City and County of San Francisco

# **Co-Financial Advisors**

Sperry Capital Inc. Sausalito, California

Causeway Financial Consulting Oakland, California

# **Verification Agent**

Causey Demgen & Moore, Inc Denver, Colorado



# TABLE OF CONTENTS

		age
INTRODUCTIO	N	1
	11	
Authority fo	r Issuance	1 1
Plan of Fina	nce	1 1
Description	nceof the Bonds	2
Debt Service	2	2
Redemption		3
SOURCES AND	USES OF FUNDS	4
SECURITY FOR	THE BONDS	4
	f Prior Bonds	
	OND INSURANCE	
	nce Policy	
	surer	
CONSTITUTION	NAL AND STATUTORY TAX LIMITATIONS	7
Article XIII	A of the California Constitution	7
Article XIII I	3 of the California Constitution	8
	C and XIII D of the California Constitution	
Statutory Li	mitations	9
Future Initia	tives	9
TAX MATTERS		9
	N	
	LS INVOLVED IN THE OFFERING	
	ITIGATION	
	PROCEEDINGS FOR THE PRIOR BONDS	
	DISCLOSURE	
	OF MATHEMATICAL COMPUTATIONS	
	95	
MISCELLANEO	US	12
APPENDIX A	CITY AND COUNTY OF SAN FRANCISCO - ORGANIZATION AND FINANC	CES
APPENDIX B	CITY AND COUNTY OF SAN FRANCISCO - ECONOMY AND GENERAL INFORMATION	
APPENDIX C	EXCERPTS FROM COMPREHENSIVE ANNUAL FINANCIAL REPORT OF TH	
	AND COUNTY OF SAN FRANCISCO FOR THE YEAR ENDED JUNE 30, 2002	2
APPENDIX D	FORM OF CONTINUING DISCLOSURE CERTIFICATE	
APPENDIX E	BOOK-ENTRY ONLY SYSTEM	
APPENDIX F	FORM OF OPINION OF CO-BOND COUNSEL	
APPENDIX G	SPECIMEN MUNICIPAL BOND INSURANCE POLICY	



## \$44,275,000 CITY AND COUNTY OF SAN FRANCISCO REFUNDING SETTLEMENT OBLIGATION BONDS, SERIES 2003-R1

#### INTRODUCTION

This Official Statement, including the cover page and the appendices hereto, is provided to furnish information in connection with the offering by the City and County of San Francisco (the "City") of its \$44,275,000 aggregate principal amount of City and County of San Francisco Refunding Settlement Obligation Bonds, Series 2003-R1 (the "Bonds").

#### THE BONDS

## **Authority for Issuance**

The Bonds are issued under provisions of the Government Code of the State of California and the Charter of the City. The specific terms and conditions for issuance of the Bonds are contained in Resolution No. 679-03 adopted by the Board of Supervisors of the City (the "Board") on October 7, 2003 (the "Resolution").

For the purpose of paying the principal of and interest on the Bonds, the Board is obligated, under the Resolution, to take such actions annually as are necessary or appropriate to cause the debt service on the Bonds due in any fiscal year to be included in the budget for such fiscal year and to make the necessary appropriations therefor from any legally available funds, including the General Fund, to ensure that sufficient sums are available to pay the annual principal of and interest on the Bonds as the same become due. The Board has already taken the required actions with respect to budgeting and appropriating debt service becoming due during Fiscal Year 2003-04. See "SECURITY AND SOURCES OF PAYMENT FOR THE BONDS" herein.

## Plan of Finance

The Bonds are being issued to refund a portion of the \$49,470,000 outstanding principal amount of City and County of San Francisco Settlement Obligation Bonds, Series 2001 (Business Tax Judgment) (the "Prior Bonds"). The Prior Bonds were issued to refund certain obligations resulting from certain final judgments entered pursuant to California Code of Civil Procedure Section 998 aggregating approximately \$58.1 million, plus accrued interest (collectively, the "Judgment"), by the Superior Court of the County of San Francisco in connection with various business tax cases. Approximately 325 businesses and related entities that operate or operated in the City and County of San Francisco brought claims or sued the City, contending that the local business tax structure is unconstitutional. The companies argued that the City's dual system of business taxation, in which companies paid either gross receipts tax or payroll tax, discriminated against certain businesses, and demanded a tax refund. The Prior Bonds paid the judgment with respect to 132 of the various business tax cases.

Pursuant to irrevocable refunding instructions, a portion of the Prior Bonds will be redeemed from the proceeds of the Bonds on or about December 22, 2003 at a redemption price equal to the principal amount of Prior Bonds to be redeemed, plus accrued thereon. The Prior Bonds being redeemed on or about December 22, 2003 are set forth below:

Maturity Date		Interest	
<u>(March 15)</u>	<u>Amount</u>	<u>Rate</u>	CUSIP No.
2005	\$5,675,000	3.000%	797645T24
2006	5,845,000	3.250	797645T32
2007	6,035,000	3.500	797645T40
2008	6,245,000	3.625	797645T57
2009	6,470,000	3.800	797645T65
2010	6,715,000	3.875	797645T73
2011	6.975.000	4.000	797645T81

Causey Demgen & Moore Inc., a firm of independent certified public accountants, will verify the arithmetical computations used to determine the sufficiency of the escrow deposit. (See "VERIFICATION OF MATHEMATICAL COMPUTATIONS" herein.)

## **Description of the Bonds**

The Bonds will be issued in the aggregate principal amount of \$44,275,000 in denominations of \$5,000 each or any integral multiple thereof, will be dated the date of their delivery to the initial purchasers thereof, and will be fully registered bonds, without coupons, with interest payable semiannually on each March 15 and September 15, commencing March 15, 2004 (each, an "Interest Payment Date"), to the registered owners whose names appear on the bond registration books of the Treasurer of the City (the "Treasurer") as of the last day of the month immediately preceding an Interest Payment Date. Principal will be payable on the dates and in the amounts set forth on the front cover hereof. The Treasurer will act as paying agent and registrar for the Bonds. Payments of principal of and interest on the Bonds will be made by the Treasurer, as paying agent, to The Depository Trust Company ("DTC"), New York, New York, which in turn is required to remit such principal and interest to the DTC Participants for subsequent disbursement to the beneficial owners of the Bonds. See "APPENDIX E –BOOK-ENTRY ONLY SYSTEM."

## **Debt Service**

The table below sets forth the debt service requirements for the Bonds.

# DEBT SERVICE SCHEDULE Refunding Settlement Obligation Bonds, Series 2003-R1

<u>Date</u>	<u>Principal</u>	<u>Interest</u>	Semi-annual <u>Debt Service</u>	Fiscal Year <u>Debt Service</u>
March 15, 2004		\$324,211.25	\$324,211.25	\$ 324,211.25
September 15, 2004		572,137.50	572,137.50	,
March 15, 2005	\$ 5,605,000	572,137.50	6,177,137.50	6,749,275.00
September 15, 2005		516,087.50	516,087.50	
March 15, 2006	5,715,000	516,087.50	6,231,087.50	6,747,175.00
September 15, 2006		444,650.00	444,650.00	
March 15, 2007	5,860,000	444,650.00	6,304,650.00	6,749,300.00
September 15, 2007		371,400.00	371,400.00	
March 15, 2008	6,510,000	371,400.00	6,881,400.00	7,252,800.00
September 15, 2008		281,887.50	281,887.50	
March 15, 2009	6,695,000	281,887.50	6,976,887.50	7,258,775.00
September 15, 2009		201,547.50	201,547.50	
March 15, 2010	6,850,000	201,547.50	7,051,547.50	7,253,095.00
September 15, 2010		107,360.00	107,360.00	
March 15, 2011	<u>7,040,000</u>	<u>107,360.00</u>	<u>7,147,360.00</u>	<u>7,254,720.00</u>
TOTAL	\$44,275,000	\$5,314,351.25	\$49,589,351.25	\$49,589,351.25

## Redemption

## **Optional Redemption**

The Bonds maturing on or after March 15, 2009, are subject to optional redemption prior to their respective stated maturities on or after March 15, 2008, at the option of the City, from any source of available funds, as a whole or in part on any business day (with the maturities to be redeemed to be determined by the City and by lot within a maturity in integral multiples of \$5,000), at a redemption price equal to the principal amount of Bonds called for redemption, together with accrued interest to the date fixed for redemption, without premium.

#### *Notice of Redemption*

The City shall, so long as DTC or its nominee is the registered owner of the Bonds, mail notice of redemption to DTC not less than 30 days and not more than 60 days prior to any redemption date. If for any reason DTC or any other securities depository shall not be engaged by the City with respect to some or all such Bonds, the Treasurer, or any agent appointed by the City, shall give notice of any redemption of the Bonds by mail, postage prepaid, to the respective registered owners thereof at the addresses appearing on the bond registration books not less than 30 and not more than 60 days prior to any redemption date. See "APPENDIX E—BOOK-ENTRY ONLY SYSTEM."

The actual receipt by the registered owner of any bond of such notice of redemption, or failure to receive such notice, or any defect in such notice, shall not affect the validity of the proceedings for the redemption of such Bonds or the cessation of the accrual of interest on the date fixed for redemption.

The City may rescind any optional redemption by written notice to the owner of any Bond previously called for redemption prior to the redemption date. Any notice of optional redemption shall be rescinded if for any reason funds are not or will not be available on the date fixed for redemption for the payment in full of the Bonds then called for redemption. Notice of rescission of redemption shall be given in the same manner notice of redemption was originally provided. The actual receipt by the owner of any Bond of notice of such rescission shall not be a condition precedent to rescission, and failure to receive such notice or any defect in such notice shall not affect the validity of the rescission.

#### **SOURCES AND USES OF FUNDS**

The following are the expected sources and uses of funds in connection with the Bonds:

Sources	
Principal Amount of Bonds	\$44,275,000.00
Original Issue Premium	<u>487,032.70</u>
Total Sources of Funds	\$44,762,032.70
Uses	
Deposit to Refunding Escrow	\$44,370,354.88
Costs of Issuance*	331,021.07
Underwriter's Discount	60,656.75
Total Uses of Funds	\$44,762,032.70

<sup>\*</sup>Includes fees for legal services, rating agencies, co-financial advisors, bond insurance premium, verification agent fees, and other costs associated with the issuance of the Bonds.

## SECURITY FOR THE BONDS

#### General

The Board of the City is obligated and has covenanted in the Resolution to take such actions annually as are necessary or appropriate to cause the debt service on the Bonds due in any fiscal year to be included in the budget for such fiscal year and to make necessary appropriations therefor from any legally available funds, including its General Fund, to ensure that sufficient sums are available to pay the annual principal of and interest on the Bonds as the same become due (collectively, the "Annual Debt Service"). The Board has already taken the required actions with respect to budgeting and appropriating debt service becoming due during Fiscal Year 2003-04. For description of the major revenue sources of the City's General Fund see Appendix A.

The obligations of the City under the Bonds, including the obligation to make all payments of interest and principal when due, are obligations of the City imposed by law and are absolute and unconditional.

THE BONDS DO NOT CONSTITUTE AN OBLIGATION OF THE CITY FOR WHICH THE CITY IS OBLIGATED TO LEVY OR TO PLEDGE ANY FORM OF TAXATION. NEITHER THE BONDS NOR THE OBLIGATION OF THE CITY TO MAKE PAYMENTS ON THE BONDS CONSTITUTE AN INDEBTEDNESS OF THE CITY, THE STATE OF CALIFORNIA,

OR ANY OF ITS POLITICAL SUBDIVISIONS WITHIN THE MEANING OF ANY CONSTITUTIONAL OR STATUTORY DEBT LIMITATION OR RESTRICTION.

The Bonds have not been, and are not required to be, passed upon by the City's electorate. Consequently, under current law in California, the City cannot levy ad valorem or special taxes in excess of Constitutional limits to support the payment of Annual Debt Service without voter approval. See "CONSTITUTIONAL AND STATUTORY TAX LIMITATIONS" herein. The City has covenanted in the Resolution to appropriate a sufficient amount in each fiscal year to pay that fiscal year's Annual Debt Service. The extent to which these obligations may be specifically enforced, however, has not been tested in California. A Bondholder, however, may exercise any remedies available pursuant to the law or the Resolution if an event of default occurs under the Resolution.

For information regarding the organization and finances of the City, see Appendix A, and for general and economic information regarding the City, see Appendix B. The City's comprehensive annual financial report ("CAFR") for Fiscal Year 2001-02 is attached as Appendix C. The City's CAFR for Fiscal Year 2002-03 has not been completed as of the date of this Official Statement, and is expected to be available on or about December 5, 2003. If the City's 2002-03 CAFR is available prior to the printing of the final Official statement, it will be included in the final Official Statement. When available, the 2002-03 CAFR will be posted on Internet site of the City Office of the Controller, the address of which is www.sfgov.org/site/controller\_page.asp?id=1824. A copy of the 2002-03 CAFR will be included in the first annual report filed under the Continuing Disclosure Certificate.

#### **Validation of Prior Bonds**

The authorization of the City of the issuance of the Prior Bonds as obligations of the City imposed by law, and certain other matters, were validated by a judgment of the Superior Court of the City and County of San Francisco, State of California, rendered on June 11, 2001. The time period for the filing of appeals with respect to the judgment terminated on July 11, 2001, and no appeal was filed. Upon such termination, the judgment became final and unappealable. See "VALIDATION PROCEEDINGS FOR THE PRIOR BONDS" herein.

#### MUNICIPAL BOND INSURANCE

The information in the following section is provided by Financial Security Assurance Inc. for use in securities disclosure documents. The City makes no representation regarding the accuracy or completeness thereof, or of any information in the documents incorporated by reference in the following section.

## **Bond Insurance Policy**

Concurrently with the issuance of the Bonds, Financial Security Assurance Inc. ("Financial Security") will issue its Municipal Bond Insurance Policy for the Bonds (the "Policy"). The Policy guarantees the scheduled payment of principal of and interest on the Bonds when due as set forth in the form of the Policy included as an exhibit to this Official Statement.

The Policy is not covered by any insurance security or guaranty fund established under New York, California, Connecticut or Florida insurance law.

#### The Bond Insurer

Financial Security is a New York domiciled insurance company and a wholly owned subsidiary of Financial Security Assurance Holdings Ltd. ("Holdings"). Holdings is an indirect subsidiary of Dexia, S.A., a publicly held Belgian corporation. Dexia, S.A., through its bank subsidiaries, is primarily engaged in the business of public finance in France, Belgium and other European countries. No shareholder of Holdings or Financial Security is liable for the obligations of Financial Security.

At September 30, 2003, Financial Security's total policyholders' surplus and contingency reserves were approximately \$2,021,327,000 and its total unearned premium reserve was approximately \$1,281,769,000 in accordance with statutory accounting practices. At September 30, 2003, Financial Security's total shareholders' equity was approximately \$2,208,123,000 and its total net unearned premium reserve was approximately \$1,098,686,000 in accordance with generally accepted accounting principles.

The financial statements included as exhibits to the annual and quarterly reports filed by Holdings with the Securities and Exchange Commission are hereby incorporated herein by reference. Also incorporated herein by reference are any such financial statements so filed from the date of this Official Statement until the termination of the offering of the Bonds. Copies of such materials incorporated by reference will be provided upon request to Financial Security: 350 Park Avenue, New York, New York 10022, Attention: Communications Department (telephone (212) 826-0100).

The Policy does not protect investors against changes in market value of the Bonds, which market value may be impaired as a result of changes in prevailing interest rates, changes in applicable ratings or other causes. Financial Security makes no representation regarding the Bonds or the advisability of investing in the Bonds. Financial Security makes no representation regarding the Official Statement, nor has it participated in the preparation thereof, except that Financial Security has provided to the District the information presented under this caption for inclusion in the Official Statement.

## CONSTITUTIONAL AND STATUTORY TAX LIMITATIONS

Several constitutional and statutory limitations on taxes, revenues and expenditures exist under State law which limits the ability of the City to impose and increase taxes and other revenue sources and to spend such revenues, and which, under certain circumstances, would permit existing revenue sources of the City to be reduced by vote of the City electorate. These constitutional and statutory limitations, and future limitations, if enacted, could potentially have an adverse impact on the City's general finances and its ability to raise revenue, or maintain existing revenue sources, in the future. A summary of the currently effective limitations is set forth below.

#### Article XIII A of the California Constitution

Article XIII A, known as Proposition 13, was approved by the California voters in June of 1978. It limits the amount of ad valorem tax on real property to 1% of "full cash value," as determined by the county assessor. Article XIII A defines "full cash value" to mean the county assessor's valuation of real property as shown on the 1975-76 tax bill under "full cash value," or thereafter, the appraised value of real property when purchased, newly constructed or a change in ownership has occurred after the 1975 assessment period. Furthermore, all real property valuation may be increased to reflect the inflation rate, as shown by the consumer price index, in an amount not to exceed 2% per year, or may be reduced in the event of declining property values caused by damage, destruction or other factors. Article XIII A provides that the 1% limitation does not apply to ad valorem taxes to pay interest or redemption charges on (1) indebtedness approved by the voters prior to July 1, 1978, (2) any bonded indebtedness for the acquisition or improvement of real property approved on or after July 1, 1978, by two-thirds of the votes cast by the voters voting on the proposition, or (3) bonded indebtedness incurred by a school district or community college district for the construction, reconstruction, rehabilitation or replacement of school facilities or the acquisition or lease of real property for school facilities, approved by 55% of the voters of the district, but only if certain accountability measures are included in the proposition.

Section 51 of the Revenue and Taxation Code permits county assessors who have reduced the assessed valuation of a property as a result of natural disasters, economic downturns or other factors, to subsequently "recapture" such value (up to the pre-decline value of the property) at an annual rate higher than 2%, depending on the assessor's measure of the restoration of value of the damaged property. The constitutionality of this procedure was challenged in a lawsuit brought in the Orange County Superior Court entitled County of Orange v. Orange County Assessment Appeals Board No. 3 (Case No. 00CC03385 in files of that court) and in similar lawsuits brought in other counties, on the basis that the decrease in assessed value creates a new "base year value" for purposes of Proposition 13 and that subsequent increases in the assessed value of a property by more than 2% in a single year violate Article XIII A. In 2001, the Orange County Superior Court issued an order declaring the recapture practice to be unconstitutional as applied to the plaintiff taxpayer. In December 2002, the Superior Court certified the case as a class action, affecting all Orange County taxpayers subject to assessment recapture. The court's final judgment in favor of plaintiff was released April 18, 2003. Orange County has filed an appeal to the California Court of Appeal. The City is neither a party to the Orange County case nor is it subject to the jurisdiction of the Orange County Superior Court. However, a ruling by the Court of Appeal upholding the Orange County Superior Court's final judgment would likely extend that decision to the City. The City is unable to predict the outcome of this litigation and what effect, if any, it might have on assessed values in the City and on the City's property tax revenues.

Since its adoption, Article XIII A has been amended a number of times. These amendments have created a number of exceptions to the requirement that property be assessed when purchased, newly constructed or a change in ownership has occurred. These exceptions include certain transfers of real property between family members, certain purchases of replacement dwellings for persons over age 55 and by property owners whose original property has been destroyed in a declared disaster and certain improvements to accommodate disabled persons and for seismic upgrades to property. These amendments have resulted in marginal reductions in the property tax revenues of the City.

Both the California State Supreme Court and the United States Supreme Court have upheld the validity of Article XIII A.

## Article XIII B of the California Constitution

Article XIII B of the California Constitution limits the annual appropriations from the proceeds of taxes of the State and any city, county, school district, authority or other political subdivision of the State to the level of appropriations for the prior fiscal year, as adjusted for changes in the cost of living, population and services rendered by the governmental entity. However, no limit is imposed on the appropriation of local revenues and taxes to pay debt service on bonds existing or authorized by January 1, 1979, or subsequently authorized by the voters. Article XIII B includes a requirement that if an entity's revenues in any year exceed the amount permitted to be spent, the excess would have to be returned by revising tax or fee schedules over the next two years.

See "APPENDIX C - EXCERPTS FROM COMPREHENSIVE ANNUAL FINANCIAL REPORT OF THE CITY AND COUNTY OF SAN FRANCISCO FOR THE YEAR ENDED JUNE 30, 2002" for information on the City's appropriations limit.

## Articles XIII C and XIII D of the California Constitution

Proposition 218, approved by the voters of the State in 1996, added Articles XIII C and XIII D to the State Constitution, which affect the ability of local governments, including charter cities such as the City, to levy and collect both existing and future taxes, assessments, fees and charges. Proposition 218 does not affect the levy and collection of taxes on voter-approved debt, such as the Bonds, once such debt has been approved by the voters. However, Proposition 218 affects the City's finances in other ways. Article XIII C requires that all new local taxes be submitted to the electorate for approval before such taxes become effective. Under Proposition 218, the City can only continue to collect taxes that were imposed after January 1, 1995 if voters subsequently approved such taxes by November 6, 1998. All of the City's local taxes subject to such approval either have been reauthorized in accordance with Proposition 218 or discontinued. The voter approval requirements of Article XIII C reduce the City's flexibility to deal with fiscal problems by raising revenue through new, extended or increased taxes. No assurance can be given that the City will be able to raise taxes in the future to meet increased expenditure requirements.

In addition, Article XIII C addresses the initiative power in matters of local taxes, assessments, fees and charges. Pursuant to Article XIII C, the voters of the City could, by initiative, repeal, reduce or limit any existing or future local tax, assessment, fee or charge, subject to certain limitations imposed by the courts and additional limitations with respect to taxes levied to repay bonds. The City raises a substantial portion of its revenues from various local taxes which are not levied to repay bonded indebtedness and which could be reduced by initiative under Article XIII C. No assurance can be given that the voters of the City will not

approve initiatives that repeal, reduce or prohibit the imposition or increase of local taxes, assessments, fees or charges. See "APPENDIX A - CITY AND COUNTY OF SAN FRANCISCO - ORGANIZATION AND FINANCES - Other City Tax Revenues" for a discussion of other City taxes that could be affected by Proposition 218.

With respect to the City's general obligation bonds, the State Constitution and the laws of the State impose a duty on the Board to levy a property tax sufficient to pay debt service coming due in each year; the initiative power cannot be used to reduce or repeal the authority and obligation to levy such taxes which are pledged as security for payment of the City's general obligation bonds or to otherwise interfere with performance of the duty of the City with respect to such taxes which are pledged as security for payment of those bonds.

Article XIII D contains several provisions making it generally more difficult for local agencies, such as the City, to levy and maintain "assessments" (as defined in Article XIII D) for local services and programs. The City cannot predict the future impact of Proposition 218 on the finances of the City, and no assurance can be given that Proposition 218 will not have a material adverse impact on the City's revenues.

## **Statutory Limitations**

Proposition 62 is a statewide statutory initiative which added Sections 53720 to 53730 to the Government Code of the State and requires that all new local taxes be approved by the voters. Several State appellate courts have held that Proposition 62 does not apply to charter cities. The City is a charter city. See "APPENDIX A - CITY AND COUNTY OF SAN FRANCISCO - ORGANIZATION AND FINANCES - Other City Tax Revenues" for a discussion of other City taxes that could be affected by Proposition 62.

#### **Future Initiatives**

Articles XIII A, XIII B, XIII C and XIII D and Proposition 62 were each adopted as measures that qualified for the ballot pursuant to the State's initiative process. From time to time other initiative measures could be adopted, further affecting revenues of the City or the City's ability to expend revenues. The nature and impact of these measures cannot be anticipated by the City.

#### **TAX MATTERS**

In the opinion of Jones Hall, A Professional Law Corporation, San Francisco, California, and Law Offices of the Elizabeth C. Green, Los Angeles, California Co-Bond Counsel, subject, however to the qualifications set forth below, under existing law, the interest on the Bonds is excluded from gross income for federal income tax purposes and such interest is not an item of tax preference for purposes of the federal alternative minimum tax imposed on individuals and corporations, provided, however, that, for the purpose of computing the alternative minimum tax imposed on corporations (as defined for federal income tax purposes), such interest is taken into account in determining certain income and earnings.

The opinions set forth in the preceding paragraph are subject to the condition that the City comply with all requirements of the Internal Revenue Code of 1986 (the "Code") that must be satisfied subsequent to the issuance of the Bonds in order that such interest be, or continue to be, excluded from gross income for federal income tax purposes. The City has covenanted to comply with each such requirement. Failure to comply with certain of such requirements may

cause the inclusion of such interest in gross income for federal income tax purposes to be retroactive to the date of issuance of the Bonds.

If the initial offering price to the public (excluding Bond houses and brokers) at which a Bond is sold is less than the amount payable at maturity thereof, then such difference constitutes "original issue discount" for purposes of federal income taxes and State of California personal income taxes. If the initial offering price to the public (excluding bond houses and brokers) at which each Bond is sold is greater than the amount payable at maturity thereof, then such difference constitutes "original issue premium" for purposes of federal income taxes and State of California personal income taxes. De minimis original issue discount is disregarded.

Under the Code, original issue discount is treated as interest excluded from federal gross income and exempt from State of California personal income taxes to the extent properly allocable to each owner thereof subject to the limitations described in the first paragraph of this section. The original issue discount accrues over the term to maturity of the Bond on the basis of a constant interest rate compounded on each interest or principal payment date (with straightline interpolations between compounding dates). The amount of original issue discount accruing during each period is added to the adjusted basis of such Bonds to determine taxable gain upon disposition (including sale, redemption, or payment on maturity) of such Bond. The Code contains certain provisions relating to the accrual of original issue discount in the case of purchasers of the Bonds who purchase the Bonds after the initial offering of a substantial amount of such maturity. Owners of such Bonds should consult their own tax advisors with respect to the tax consequences of ownership of Bonds with original issue discount, including the treatment of purchasers who do not purchase in the original offering, the allowance of a deduction for any loss on a sale or other disposition, and the treatment of accrued original issue discount on such Bonds under federal individual and corporate alternative minimum taxes.

Under the Code, original issue premium is amortized on an annual basis over the term of the Bond (said term being the shorter of the Bond's maturity date or its call date). The amount of original issue premium amortized each year reduces the adjusted basis of the owner of the Bond for purposes of determining taxable gain or loss upon disposition. The amount of original issue premium on a Bond is amortized each year over the term to maturity of the Bond on the basis of a constant interest rate compounded on each interest or principal payment date (with straightline interpolations between compounding dates). Amortized Bond premium is not deductible for federal income tax purposes. Owners of Premium Bonds, including purchasers who do not purchase in the original offering, should consult their own tax advisors with respect to State of California personal income tax and federal income tax consequences of owning such Bonds.

In the further opinion of Co-Bond Counsel, interest on the Bonds is exempt from California personal income taxes.

Owners of the Bonds should also be aware that the ownership or disposition of, or the accrual or receipt of interest on, the Bonds may have federal or state tax consequences other than as described above. Co-Bond Counsel express no opinion regarding any federal or state tax consequences arising with respect to the Bonds other than as expressly described above.

Copies of the proposed form of opinion of Co-Bond Counsel is attached hereto as APPENDIX F.

#### **LEGAL OPINION**

The legal opinion of Jones Hall, A Professional Law Corporation, San Francisco, California, and Law Offices of the Elizabeth C. Green, Los Angeles, California Co-Bond Counsel with respect to the Bonds, approving the validity of the Bonds will be made available to the purchasers of the Bonds, at the time of the original delivery of the Bonds. The proposed form of opinion of Co-Bond Counsel is set forth in APPENDIX F. Co-Bond Counsel, will receive compensation from the City contingent upon the sale and delivery of the Bonds. Certain legal matters will be passed upon for the City by its City Attorney.

#### PROFESSIONALS INVOLVED IN THE OFFERING

Jones Hall, A Professional Law Corporation, San Francisco, California, and Law Offices of the Elizabeth C. Green, Los Angeles, California, as Co-Bond Counsel, undertake no responsibility to Bondholders for the accuracy, completeness or fairness of this Official Statement.

Sperry Capital Inc., Sausalito, California and Causeway Financial Consulting, Oakland, California, are acting as Co-Financial Advisors to the City with respect to the Bonds. The Co-Financial Advisors have assisted the City in the preparation of this Official Statement and in other matters relating to the planning, structuring, execution and delivery of the Bonds. The Co-Financial Advisors have not independently verified any of the data contained herein or conducted a detailed investigation of the affairs of the City to determine the accuracy or completeness of this Official Statement. Because of their limited participation, the Co-Financial Advisors assume no responsibility for the accuracy or completeness of any of the information contained herein. Neither of the Co-Financial Advisors is a broker-dealer or underwriter, and neither of the Co-Financial Advisors intends to purchase or make a market in any of the Bonds.

The Co-Financial Advisors will receive compensation from the City contingent upon the sale and delivery of the Bonds.

The Treasurer of the City is acting as Paying Agent and Registrar with respect to the Bonds.

# **ABSENCE OF LITIGATION**

No material litigation is pending, with service of process having been accomplished or, to the knowledge of the City, threatened, concerning the validity of the Bonds, the corporate existence of the City, or the title of the officers of the City who will execute the Bonds as to their respective offices. The City will furnish to the initial purchaser or purchasers of the Bonds a certificate of the City as to the foregoing as of the time of the original delivery of the Bonds.

# VALIDATION PROCEEDINGS FOR THE PRIOR BONDS

On April 25, 2001, the City filed a complaint in the matter of *The City and County of San Francisco v. All Person Interested, etc.*, Case No. 320757, in the Superior Court of the State of California for the County of San Francisco, seeking judicial confirmation of the validity of the transactions relating to the Prior Bonds and the resolutions pursuant to which the Prior Bonds were issued. The court entered a default judgment in the City's favor on June 11, 2001 (the "Validation Judgment"), which subsequently became binding and conclusive in accordance with California law. Co-Bond Counsel, in delivering its legal opinion with respect to the Bonds, is relying on certain findings in the Validation Judgment.

#### CONTINUING DISCLOSURE

The City has covenanted for the benefit of the Owners of the Bonds to provide certain financial information and operating data relating to the City not later than 270 days after the end of the City's fiscal year (which currently ends on June 30), commencing with the report for Fiscal Year 2002-03 (the "Annual Report") and to provide notices of the occurrence of certain enumerated events, if material. The Annual Report will be filed by the City with each Nationally Recognized Municipal Securities Information Repository and State Repository, if any. The specific nature of the information to be contained in the Annual Report or the notices of material events is summarized in "APPENDIX D—FORM OF CONTINUING DISCLOSURE CERTIFICATE." These covenants have been made in order to assist the purchasers in complying with Securities and Exchange Commission Rule 15c2-12(b)(5). The City is not in default with respect to any previous undertaking made with regard to said Rule. The City has never failed to comply in all material respects with any previous undertakings with regard to the Rule to provide annual financial information or notices of material events.

#### **RATINGS**

Moody's Investors Service, Inc., Standard & Poor's Rating Services and Fitch, Inc. have assigned their municipal bond ratings of "Aaa," "AAA" and "AAA," respectively, to the Bonds, with the understanding that, upon issuance of the Bonds, a policy insuring the payment when due of principal of and interest on the Bonds will be issued by Financial Security. The ratings issued reflect only the views of such rating agencies and are not a recommendation to buy, sell or hold the Bonds. Any explanation of the significance of these ratings should be obtained from the respective rating agencies. There is no assurance that such ratings will be retained for any given period of time or that the same will not be revised downward or withdrawn entirely by such rating agencies if, in the respective judgment of such rating agencies, circumstances so warrant. Any such downward revision or withdrawal of any rating obtained may have an adverse effect on the marketability or the market price of the Bonds.

## **VERIFICATION OF MATHEMATICAL COMPUTATIONS**

Upon delivery of the Bonds, Causey Demgen & Moore Inc., independent certified public accountants, will deliver a report stating that the firm has verified the mathematical accuracy of certain computations relating to the adequacy of the direct obligations of the United States and the interest thereon to pay when due the redemption price of and interest on the Prior Bonds being refunded through and including the redemption date thereof.

## **SALE OF BONDS**

The Bonds were sold at competitive bid on November 19, 2003, and awarded to Stone & Youngberg LLC, as representative of the several purchasers, at a purchase price of \$44,701,375.95. The Official Notice of Sale provides that all Bonds will be purchased if any are purchased, the obligation to make such purchase being subject to certain terms and conditions set forth in the Official Notice of Sale, the approval of certain legal matters by Co-Bond Counsel and certain other conditions.

#### **MISCELLANEOUS**

References made herein to certain documents and reports are brief summaries thereof that do not purport to be complete or definitive, and reference is made to such documents and reports for full and complete statements of the contents thereof.

Any statements in this Official Statement involving matters of opinion, whether or not expressly so stated, are intended as such and not as representations of fact. This Official Statement is not to be construed as a contract or agreement between the City and the purchasers of owners of any of the Bonds. The preparation and distribution of this Official Statement has been authorized by the City. For copies, written request may be made to the Mayor's Office of Public Finance, City Hall, Room 336, 1 Dr. Carlton B. Goodlett Place, San Francisco, California 94102, Attention: Director of Public Finance.

The execution and delivery of this Official Statement has been authorized by the City.

CITY AND COUNTY OF SAN FRANCISCO

By: /s/ Edward M. Harrington
Edward M. Harrington
Controller



## APPENDIX A

# CITY AND COUNTY OF SAN FRANCISCO ORGANIZATION AND FINANCES

## **Government and Organization**

San Francisco is a city and county chartered pursuant to Article XI, Sections 3, 4, 5 and 6 of the Constitution of the State of California (the "State"), the only consolidated city and county in the State. San Francisco can exercise the powers of both a city and a county under State law. In the event of conflict, its chartered city powers prevail. On April 15, 1850, several months before California became a state, the original charter was granted to the City and County of San Francisco (the "City"). Under its original charter, the City committed itself to a policy of municipal ownership of utilities. The Municipal Railway, when acquired from a private operator in 1912, was the first such city-owned public transit system in the nation. In 1914, the City obtained its municipal water system, including the Hetch Hetchy watershed near Yosemite. The San Francisco International Airport ("SFO") although located fourteen miles south of downtown San Francisco in San Mateo County, is owned and operated by the City. In 1969, the City acquired the Port of San Francisco (the "Port") in trust from the State. Substantial expansions and improvements have been made to these enterprises since their respective dates of original acquisition.

In November 1995, San Francisco voters approved a new charter, which went into effect in most respects on July 1, 1996 (the "Charter"). As compared to the previous charter, the Charter generally expands the roles of the Mayor and the Board of Supervisors (the "Board") in setting policy and determining budgets, while reducing the authority of the various City commissions, which are composed of appointed citizens. Under the Charter, the Mayor's appointment of commissioners is subject to approval by a two-thirds vote of the Board. The Mayor appoints department heads from nominations submitted by the commissioners.

The City has an elected Board consisting of eleven members and an elected Mayor who serves as chief executive officer, each serving a four-year term. The City Attorney, Assessor-Recorder, District Attorney, Treasurer, Sheriff and Public Defender are also elected directly by the citizens. School functions are carried out by the San Francisco Unified School District and the San Francisco Community College District, each a separate legal entity with a separately elected governing board. The Charter provides a civil service system for City employees.

On December 12, 1995, Willie L. Brown, Jr. was elected Mayor of San Francisco, the first African-American to hold that office in the City. On December 14, 1999, he was re-elected to a second term. Mayor Brown was born in the rural town of Mineola, Texas where he attended segregated schools before moving to San Francisco in 1951. Mayor Brown attended San Francisco State University and earned a law degree at Hastings College of the Law in San Francisco. In 1964, he successfully ran for the California State Assembly and was re-elected to fifteen consecutive terms. In 1980, he became the first African-American Speaker of the Assembly, a position he held for over fourteen years, longer than any other Speaker in State history.

On November 4, 2003, a citywide election was held to elect Mayor Brown's successor. Because no candidate received over 50% of the vote, a runoff election will be held on December 9, 2003 between Board President Matt Gonzalez and Supervisor Gavin Newsom.

Matt Gonzalez, a former trial attorney in the Public Defender's Office, was elected to the Board in 2000 and was elected President of the Board by a majority of the Supervisors in January 2003. Tom Ammiano, former member of the Board of Education was elected to the Board in 1994 and re-elected in 1998 and 2000. Gavin Newsom, a local small business owner, was appointed to the Board by Mayor Brown in February 1997, elected later in that year, and was re-elected in 2000 and 2002. The following Supervisors were elected in November 2000: Jake McGoldrick, a college English teacher; Aaron Peskin, president of an environmental non-profit organization; Chris Daly, an affordable housing organizer; Tony Hall, a City employee; Sophenia ("Sophie") Maxwell, an electrician; and Gerardo Sandoval, a deputy public defender. Chris Daly and Sophie Maxwell were re-elected in November 2002. Bevan Dufty, a former Congressional aide and Neighborhood Services Director of the City, and Fiona Ma, a licensed Certified Public Accountant, were elected to the Board to four-year terms in a runoff election on December 10, 2002.

Dennis J. Herrera, City Attorney, was elected to a four-year term on December 11, 2001 and assumed office on January 8, 2002. Before becoming City Attorney, Mr. Herrera was a partner in a private law firm and served in the Clinton Administration as Chief of Staff of the U.S. Maritime Administration. He also served as president of the San Francisco Police Commission and was a member of the San Francisco Public Transportation Commission. Mr. Herrera received his law degree from George Washington University School of Law and became a member of the California Bar in 1989.

Edward M. Harrington serves as the City Controller. Mr. Harrington was appointed to a ten-year term as Controller in March 1991 by then-Mayor Art Agnos and was re-appointed to a new ten-year term in 2000, by Mayor Willie L. Brown, Jr. As Chief Fiscal Officer and Auditor, he monitors spending for all officers, departments and employees charged with receipt, collection or disbursement of City funds, including those in the aggregate total \$4.8 billion annual operating budget. The Controller certifies the accuracy of budgets, receives and disburses funds, estimates the cost of ballot measures provides. payroll services for 29,000 employees and directs performance and financial audits of City activities. Before becoming Controller, Mr. Harrington had been the Assistant General Manager and Finance Director of the San Francisco Public Utilities Commission (the "PUC"). He was responsible for the financial activities for the Municipal Railway (public transit), Water Department and Hetch Hetchy Water and Power System. Mr. Harrington worked with the PUC from 1984 to 1991. From 1980 to 1984, Mr. Harrington was an auditor with KPMG Peat Marwick, specializing in government, non-profit and financial institution clients, and was responsible for the audit of the City and County of San Francisco. While working for KPMG, Mr. Harrington became a Certified Public Accountant.

Susan Leal, City Treasurer, was elected on November 4, 1997. On November 6, 2001, she was reelected to a second four-year term. Ms. Leal joined City government in 1993 when she was appointed to the Board of Supervisors by then-Mayor Frank M. Jordan. She was subsequently elected to a four-year term on the Board of Supervisors in November 1994. During her final year on the Board, Ms. Leal chaired the Finance Committee, which had jurisdiction over the City's budget and certain bond offerings. Prior to her work with the City, she served as counsel to a subcommittee of the U.S. House of Representatives Energy and Commerce Committee; senior consultant to the California Assembly's Committee on Ways and Means and vice president of a health care consulting group. Ms. Leal is a native of San Francisco, and earned a bachelor's degree in Economics and a Juris Doctorate from the University of California at Berkeley. Ms. Leal is a member of the California Debt and Investment Advisory Commission, a position she has held since September 1999 upon her appointment by State Treasurer Philip Angelides.

Mabel Teng was elected as San Francisco's first Asian-American Assessor-Recorder, assuming office on January 8, 2003. Prior to becoming Assessor-Recorder, Ms. Teng was the first Asian-American woman elected to the Board, serving from 1994 to 2000. During her tenure on the Board, she chaired the Finance Committee, Rules Committee and Neighborhood Services and Housing Committee. In 1990, Ms. Teng was elected to the San Francisco City College Board of Member Trustees and was installed as the President of the Board. Until 1990, Ms. Teng was a tenured faculty of City College of San Francisco and served as Director of Development and Planning at San Francisco State University.

Under the Charter, the City Administrator (formerly the Chief Administrative Officer) is a non-elective office appointed by the Mayor for a five-year term and confirmed by the Board. William L. Lee was appointed as Chief Administrative Officer by then-Mayor Frank M. Jordan on March 22, 1995. Pursuant to the Charter, on July 1, 1996, Mr. Lee succeeded to the position of City Administrator, for a five-year term from his initial appointment. On April 26, 2000, Mr. Lee was re-appointed by Mayor Willie L. Brown, Jr. Mr. Lee previously worked in the Department of Health and Human Services and the Department of Public Health. He has also worked for several Fortune 100 companies.

## **City Budget and Finances**

#### General

The Controller's Office is responsible for processing all payroll, accounting and budget information for the City. All payments to City employees and to parties outside the City are processed and controlled by this office. An obligation to expend City funds cannot be incurred without a prior certification by the Controller that sufficient revenues are or will be available in the current fiscal year to meet such obligation as it becomes due. The Controller monitors revenues throughout the fiscal year, and if actual revenues are less than estimated, the Controller may freeze department appropriations or place departments on spending "allotments" which will constrain department expenditures until estimated revenues are realized. If revenues are in excess of what was estimated, or budget surpluses are created, the Controller can certify these surplus funds as a source for supplemental appropriations that may be adopted throughout the year upon approval of the Mayor and the Board. The City's annual expenditures are often different from the estimated expenditures in the annual appropriation ordinance or "budget" due to supplemental appropriations, continuing appropriations of prior years and unexpended current year funds.

# **Budget Process**

The City's budget process begins in the middle of the preceding fiscal year as departments prepare their budgets and seek approval thereof by the various City Commissions. Departmental budgets are consolidated by the Controller, then transmitted to the Mayor not later than the first working day of March. In December 2002, the Board of Supervisors adopted an ordinance amending the City's Administrative Code to streamline the existing budget process, which had previously required the Mayor to submit a balanced budget to the Board of Supervisors by June 1 of each year. Pursuant to the amendment, the Mayor is required to submit a proposed budget for each of the Enterprise departments (excluding the General Fund) to the Board each May 1, thereby providing the Board with additional time to review the City's budget. The Charter requirement that the Mayor submit a balanced budget by June 1 of each year remains unchanged by this amendment to the Administrative Code. Following submission of the Mayor's proposed budget, the Controller provides an opinion to the Board regarding the accuracy and reasonableness of the economic assumptions and revenue estimates in the proposed budget. During its budget approval process, the Board has the power to reduce or augment any expenditure in the proposed

budget, provided the total budgeted expenditure amount is not higher than the budgeted expenditure amount submitted by the Mayor on June 1. The Board must adopt the annual budget not later than the last working day of July each year. The Board adopted the fiscal year 2003-04 budget on July 15, 2003 and the Mayor approved it on July 31, 2003.

On March 21, 2003, the City Controller, the Mayor's Budget Director and the Budget Analyst to the Board of Supervisors issued the three-year Budget Projection as required by the Charter. As of March 21, 2003, they collectively projected a \$347.2 million budget shortfall for fiscal year 2003-04. Following the issuance of that report, the City revised downward its combined estimates on the State budgetary impact, as well as its revenue outlook and final expenditure projections. On June 2, 2003, as outlined by the Charter, the Mayor proposed to the Board a fiscal year 2003-04 budget which closed the estimated \$300.8 million budget gap. The Mayor's balanced budget includes the following solutions: development of new revenues and funding sources (32%), resumption of employees contributing to their retirement plans (26%), use of current year savings and reserves (13%) and targeted operating budget reductions (29%). The adopted fiscal year 2003-04 Budget provides for a \$30 million reduction in intergovernmental revenues from the State, which the City estimated to be the full impact to the City of the Governor's revision to the State budget released in May 2003 (the "May Revision").

The Controller's Office has prepared a review of the fiscal year 2003-04 budget. In the opinion of the Controller's Office, the revenue estimates contained in the budget are reasonable based on the City's knowledge of current and projected economic conditions. As detailed below, the budget assumes a gradual recovery in discretionary General Fund revenues from the fiscal year 2002-03 projected levels. However, the achievement of the revenue estimates set forth in the budget is dependent upon a variety of known and unknown factors, including an improvement in the general economy of the area and the State, and certain State budget decisions which may have a negative economic impact on the City's revenues. These conditions and circumstances may cause the actual results achieved by the City to be materially different from the estimates and projections described herein. The City has no plans to issue any updated information or to revise any such statements set forth herein in the event that such conditions or circumstances occur.

Under provisions of the City's Administrative Code, the Treasurer, upon recommendation of the Controller, is authorized to transfer legally available moneys to the City's operating cash reserve from any idle funds then held in the pooled investment fund. The operating cash reserve is currently available to cover cash flow deficits in various City funds, including the City's General Fund. From time to time, the Treasurer has transferred unencumbered moneys in the pooled investment fund to the operating cash reserve to cover temporary cash flow deficits in the General Fund and other funds of the City. Any such transfers must be repaid within one year of the transfer, together with interest at the then current interest rate earned on the pooled funds. See "Investment Policy" below.

In the past, the City has funded its General Fund cash flow deficits through the annual issuance of tax and revenue anticipation notes ("TRANs"); the City has not issued TRANs since fiscal year 1996-97.

## **General Fund Results**

The fiscal year 2003-04 budget, maintained services at levels nearly equal to the prior fiscal year, despite the economic downturn that took hold in 2001 and the impact of the events of September 11, 2001. (See discussion below under "Impact of September 11, 2001".) The fiscal year 2003-04 budget totaled \$4.8 billion, with \$2.2 billion allocated to the General Fund. The remaining \$2.6 billion was appropriated for expenses of other governmental fund and enterprise fund departments including, but not limited to, the

Airport, Municipal Railway, Hetch Hetchy Water and Power System, and the San Francisco Port, as well as for repayment of bonded indebtedness and other long term obligations. Furthermore, the fiscal year 2003-04 budget contained no new taxes and only some adjustments in assessments, user fees and service charges. As a result of the continued delayed economic recovery in Northern California and a review of the City's collections during the first three months of fiscal year 2003-04, revenues are projected to be approximately \$8.0 million lower by year-end than originally budgeted. Additionally, the projected impact of State revenue reductions exceeds the \$30.0 million reserve included in the budget by an estimated \$20.4 million (with approximately \$12.1 million representing discretionary funding and \$8.3 million representing programmatic funding). In response to this projection, the Mayor's Office is working with departments to prepare new spending plans for the second half of the fiscal year to accommodate the estimated reduction.

Table A-1 shows revised budgeted revenues and appropriations for fiscal years 1999-2000, 2000-01, 2001-02, pre-audit 2002-03 and the original budget for fiscal year 2003-04 for the General Fund portion of the City's budget.

TABLE A-1

# CITY AND COUNTY OF SAN FRANCISCO Budgeted General Fund Revenues and Appropriations for Fiscal Years 1999-00 through 2003-04

	(000	s)			
				Pre-Audit	
	FY 1999-00	FY 2000-01	FY 2001-02	FY 2002-03	FY 2003-0
	Revised	Revised	Revised	Revised	Origina
	<u>Budget</u>	<u>Budget</u>	Budget	<u>Budget</u>	<u>Budge</u>
Prior Year Surplus	\$106,820	\$127,333	\$193,720	\$379,427	\$58,483
Budgeted Revenues					
Property Taxes	\$388,945	\$426,305	\$461,715	\$513,235	\$527,744
Business Taxes	246,450	270,077	275,669	282,110	288,619
Other Local Taxes	349,129	394,715	459,814	387,955	371,251
Licenses, Permits and Franchises	15,396	16,357	18,775	16,982	17,074
Fines, Forfeitures and Penalties	14,541	6,816	6,180	4,497	31,681
Interest and Investment Earnings	25,154	25,103	25,063	17,132	12,511
Rents and Concessions	19,059	18,922	19,993	17,833	20,015
Grants and Subventions	654,745	639,907	656,744	687,489	657,215
Charges for Services	86,344	95,831	102,942	103,382	106,564
Other	598	978	1,312	37,728	20,876
Total Budgeted Revenues	\$1,800,361	\$1,895,011	\$2,028,207	\$2,068,343	\$2,053,550
Proceeds from Issuance of Bonds and Loans  Expenditure Appropriations			\$63,662		
Public Protection	\$567,128	\$617,714	\$660,860	\$702,932	\$648,825
Public Works, Transportation & Commerce	103,428	99,395	103,295	71,605	58,814
Human Welfare & Neighborhood Development	422,534	465,113	483,523	534,749	508,422
Community Health	395,365	416,705	426,683	479,253	444,849
Culture and Recreation	91,133	94,663	113,453	105,789	79,836
General Administration & Finance	133,242	155,511	140,879	148,163	143,755
General City Responsibilities	73,619	89,469	116,861	63,728	46,642
	, 5,019		110,001		.0,0 .2
Total Expenditure Appropriations	\$1,786,449	\$1,938,570	\$2,045,554	\$2,106,219	\$1,931,143
	\$1,786,449	\$1,938,570	\$2,045,554 \$25,286	\$2,106,219 \$132,480	\$1,931,143 \$38,412
Total Expenditure Appropriations Reserves	\$1,786,449	-	\$25,286	\$132,480	\$38,412
Total Expenditure Appropriations  Reserves  Transfers In	\$1,786,449 - -	- \$156,996	\$25,286 \$136,028	\$132,480 \$138,517	\$38,412 \$142,728
Total Expenditure Appropriations  Reserves  Transfers In	\$1,786,449 - - -	-	\$25,286	\$132,480	\$38,412
Total Expenditure Appropriations  Reserves  Transfers In  Transfers Out	\$1,786,449 - - - (\$120,732)	- \$156,996	\$25,286 \$136,028	\$132,480 \$138,517	\$38,412 \$142,728 (285,200
Total Expenditure Appropriations	-	\$156,996 (240,770)	\$25,286 \$136,028 (293,517)	\$132,480 \$138,517 (311,583)	\$38,412 \$142,728

The City prepares its budget on a modified accrual basis. Accruals for incurred liabilities, such as claims and judgments, workers' compensation, accrued vacation and sick leave pay, however, are funded only as payments are required to be made. The pre-audit estimates as of June 30, 2003 indicates General Fund balance was \$198.0 million prepared on a GAAP basis. Such General Fund balance was derived from pre-audit revenues of \$2.0 billion for the same period. Pre-audit General Fund balances as of June 30, 2003 are shown in Table A-2 on both a budget basis and a GAAP basis, respectively, in addition to the audited June 30, 2002.

TABLE A-2

General Fund Balances As of June 30, 2003 (000s)					
	,	Pre-Audit			
Reserved for cash requirements	June 30, 2002 \$93,293	<b>June 30, 2003</b> \$55,139			
Reserved for emergencies	4,198	Ψ55,157			
Reserved for encumbrances	52,735	43,060			
Reserved for appropriation carryforward	61,716	32,240			
Reserved for subsequent years' budgets	25,379	10,973			
Total Reserved Fund Balance	\$237,321	\$141,412			
Unreserved - designated for litigation & contingency	\$17,506	\$13,750			
Unreserved - available for appropriation	130,200	53,661			
Total Unreserved Fund Balance	\$147,706	\$67,411			
Total Fund Balance, June 30 - Budget Basis	\$385,027	\$208,822			
Total Fund Balance - Budget Basis	\$385,027	\$208,822			
Unrealized gain on investment	8,214	3,266			
Reserved for assets not available for appropriation	6,406	6,768			
Cumulative excess property tax revenues					
recognized on Budget basis	(19,256)	(20,889)			
Total Fund Balance, June - GAAP Basis	\$380,391	\$197,967			

Source: Comprehensive Annual Financial Report, June 30, 2002; pre-audit information as of June 30, 2003. Office of the Controller, City and County of San Francisco

Table A-3, entitled "Statement of Revenues, Expenditures and Changes in General Fund Balances," is extracted from information in the City's audited financial statements (Comprehensive Annual Financial Reports) for the four most recent fiscal years as well as the pre-audit information for fiscal year 2002-03. The Cities audited financials for the fiscal year ended June 30, 2003 are expected to be available on or about November 26, 2003, and if they are available prior to the printing of the final Official Statement, such financials will be included in the final Official Statement. However, if they are not available to be included in the final Official Statement, they can be obtained from the Controller's website at: http://www.sfgov.org/site/controller\_page.asp?id=1824. Excluded from these General Fund statements are special revenue funds (which relate to proceeds of specific revenue sources which are legally restricted to expenditures for specific purposes) as well as all of the enterprise operations of the City, including the water storage and electrical generation at the Hetch Hetchy Water and Power System, the Water Enterprise, the Municipal Railway, the Airport, the Port, the Clean Water Enterprise, General Hospital, Laguna Honda Hospital and various parking garages, each of which prepares separate audited financial statements. See Appendix C—"EXCERPTS FROM THE COMPREHENSIVE ANNUAL FINANCIAL REPORT FOR THE FISCAL YEAR ENDED JUNE 30, 2002—Enterprise Funds."

TABLE A-3

venues: operty Taxes siness Taxes her Local Taxes censes, Permits and Franchises hes, Forfeitures and Penalties erest and Investment Income	Pre-Audit 2003 \$518,470 276,126 345,735	2002 \$507,308	<u>2001</u>	2000	1999
operty Taxes siness Taxes her Local Taxes censes, Permits and Franchises nes, Forfeitures and Penalties	\$518,470 276,126		<u>2001</u>	<u>2000</u>	1999
operty Taxes siness Taxes her Local Taxes censes, Permits and Franchises nes, Forfeitures and Penalties	276,126	\$507,308			
siness Taxes her Local Taxes tenses, Permits and Franchises nes, Forfeitures and Penalties	276,126	\$507,308			
her Local Taxes censes, Permits and Franchises nes, Forfeitures and Penalties	· · · · · · · · · · · · · · · · · · ·		\$462,171	\$405,560	\$388,222
eenses, Permits and Franchises nes, Forfeitures and Penalties	345,735	274,125	277,094	267,197	229,171
nes, Forfeitures and Penalties		334,357	448,132	411,082	359,973
	16,217	19,548	17,714	16,106	15,673
anast and Investment Income	5,595	8,591	9,097	9,113	14,204
	7,797	20,737	27,693	18,792	17,617
nts and Concessions	17,576	17,636	19,298	20,395	19,373
ergovernmental	664,716	661,396	636,430	615,318	520,580
arges for Services	93,840	102,782	100,325	86,591	78,025
her	11,880	10,338	17,395	9,706	11,034
Total Revenues	\$1,957,952	\$1,956,818	\$2,015,349	\$1,859,860	\$1,653,872
penditures: blic Protection	\$695,693	\$650,019	\$626,136	\$597,949	\$557,632
blic Works, Transportation & Commerce	57,460	103,579	95,486	85,655	60,720
man Welfare and Neighborhood Development	492,083	467,688	431,266	383,305	338,372
mmunity Health	422,640	395,465	365,290	355,720	372,792
lture and Recreation	96,929	108,810	106,728	87,373	81,536
neral Administration & Finance	131,106	136,143	127,366	140,211	112,895
neral City Responsibilities	58,634	50,105	45,380	45,194	48,093
Total Expenditures	\$1,954,545	\$1,911,809	\$1,797,652	\$1,695,407	\$1,572,040
cess of Revenues over Expenditures	\$3,407	\$45,009	\$217,697	\$164,453	\$81,832
her Financing Sources (uses):	,	,		,	
perating Transfers In	\$112,942	\$109,941	\$134,983	\$156,984	\$169,405
	*	ŕ			
erating Transfers Out	(297,893)	(316,691)	(257,317)	(286,660)	(230,742)
her Financing Sources her Financing Uses	4,621	63,121 (176)	-	-	-
Total Other Financing Sources (Uses)	(\$180,330)	(\$143,805)	(\$122,334)	(\$129,676)	(\$61,337)
cess (Deficiency) of Revenues and Other Sources					
ver Expenditures and Other Uses	(\$176,923)	(\$98,796)	\$95,363	\$34,777	\$20,495
nd Balance at Beginning of Year, as restated					
pefore valuation of investments	\$380,391	\$479,187	\$275,640	\$240,863	\$220,550
t Change in Reserve for Assets					
Not Available for Appropriation	-	-	-	-	-
mulative Effect of Change in Accounting					
Principles	<u> </u>	<u>-</u>	108,184	<del>-</del> -	<u>-</u>
nd Balance at Beginning of Year, as restated	\$380,391	\$479,187	\$383,824	\$240,863	\$220,550
nd Balance at End of Year GAAP Basis [1]	\$197,968	\$380,391	\$479,187	\$275,640	\$240,863
reserved and Undesignated Balance					
End of Year GAAP Basis	\$49,788	\$136,664	\$207,467	\$45,090	\$35,725
reserved & Undesignated Balance, Year End					
Budget Basis	\$53,661	\$130,200	\$198,953	\$148,581	\$126,357
nd Balances include amounts reserved for cash requireme	nts, emergencies, encum	brances, appropria	ition carryforward	S	

Office of the Controller, City and County of San Francisco

## Impact of September 11, 2001

Following the events of September 11, 2001, both business and tourist travel in San Francisco declined significantly, affecting passenger loads and revenues at San Francisco International Airport ("SFO") and hotel and sales tax revenues to the City. In fiscal year 2001-02, the most significant loss occurred in hotel tax revenues, which fell 29.8% from fiscal year 2000-01 levels, representing a loss of approximately \$56.2 million. Sales tax revenues declined 15.5%, or \$21.5 million over the same period. These declines were mitigated somewhat by a 9.8% (\$45.1 million) increase in property tax revenue occasioned by strong growth in assessed valuation. Total revenue in the City's General Fund in fiscal year 2001-02 declined 2.9% or \$58.5 million.

Like many other airports, SFO has been impacted by the events of September 11, 2001, the economic downturn and the subsequent loss of business travel and decline in air traffic. Fiscal year 2001-02 total enplaned passenger traffic declined by 20% from the prior fiscal year. Federal Aviation Administration mandated safety and security requirements have restricted access to post-security shops and restaurants; however, SFO has reinstated some concession rents, which had been temporarily reduced. The SFO transfer of concession revenues to the City's General Fund was budgeted at \$20.3 million for fiscal year 2002-03, and the pre-audit estimate for fiscal year 2002-03 is \$17.8 million, reflecting continued passenger weakness through that fiscal year.

## **Impact of State Budget**

On January 10, 2003, California Governor Gray Davis released a plan for addressing the State's projected \$34.6 billion General Fund budget shortfall, an amount that would represent approximately 45% of the fiscal year 2002-03 General Fund State Budget. The Governor's May Revision of the State's budget, released on May 14, 2003, updated key economic, funding source and use assumptions in the January budget proposal. The May Revision projected a \$38.2 billion general fund budget shortfall, compared to the \$34.6 billion previously reported in January. The May Revision outlined a comprehensive plan to bridge the shortfall, including tax increases, deficit financing, a scaled-down program realignment (as compared to the January proposal), deep spending cuts and reductions in government subventions.

The legislature enacted certain changes to the Governor's fiscal year 2003-04 budget on June 29, 2003 resulting in the potential reduction of approximately \$42.1 million in discretionary revenues and \$8.3 million in programmatic revenues, compared to the \$30.0 million reserve included in the City's fiscal year 2003-04 budget. In response to this State revenue reduction, the Mayor's Budget Office is working with City departments to prepare new spending plans for the second half of the fiscal year to mitigate the projected reduction.

#### Welfare Reform

On August 22, 1996, the United States Congress passed into law the "Personal Responsibility and Work Opportunity Reconciliation Act of 1996" (the "Welfare Reform Act"). The Welfare Reform Act restructured the welfare system, including Aid to Families with Dependent Children ("AFDC"), food stamps, Medicaid and Supplementary Security Income. The Welfare Reform Act provides flexibility to the states while imposing various constraints designed to reduce the number of people receiving aid, including work requirements and limits on the amount of time a recipient may receive welfare. On August 11, 1997, then-Governor Pete Wilson signed the State's welfare reform legislation into law. As of January 1, 1998, AFDC became "CalWORKs," with a 60-month cumulative time limit on the receipt of aid for all adults. Adult recipients are required to enter into welfare-to-work plans and receive employment and

training services for up to 18 months with a possible 6-month extension available on a case-by-case basis. CalWorks also provided financial incentives to local governments for reducing welfare caseloads. After the employment and training services time limit has expired, adult recipients who are not working at least 32 hours per week must participate in community service activities to remain eligible for assistance. Beginning in January 2003, some of the City's CalWORKs recipients reached their 60-month limit on receipt of aid. The children of adults that exceed the time limits remain eligible for income assistance.

The City implemented its CalWORKs program on April 6, 1998. Some recipients began reaching their time limits for employment and training services in April 2000. However, up to 20% of the CalWORKs caseload may be continued beyond the time limits subject to the discretion of the local agency. Caseloads in the City decreased by 57% from fiscal year 1995-96 to fiscal year 2001-02 and the City received approximately \$14.0 million in one-time incentive funds as a result of those reductions. These one-time funds are projected to be fully spent by the end of fiscal year 2003-04.

The Welfare Reform Act created the Temporary Assistance for Needy Families "TANF" block grant to states, which is transferred by states to local administrators of the welfare system, such as the City. Authorization for the TANF program ended September 30, 2002. Congress has adopted temporary legislation to continue the program in its current form through March 31, 2004, pending reauthorization and possible modification of the existing legislation. It is not possible, at this time, to predict the impact of any federal changes to this program on City finances.

## **Assessed Valuations, Tax Rates and Tax Delinquencies**

Table A-4 provides a five-year record of assessed valuations of taxable property within the City. The tax rate is comprised of two components: (1) the 1.0% countywide portion permitted by Proposition 13, and (2) all voter-approved overrides which fund debt service for general obligation indebtedness. The total tax rate shown in Table A-4 includes taxes assessed on behalf of the San Francisco Unified School District, San Francisco Community College District, Bay Area Air Quality Management District, and Bay Area Rapid Transit (BART) District, and San Francisco Redevelopment Agency, all of which are legally separate entities from the City. See also "Statement of Direct and Overlapping Bonded Debt" below.

Total assessed value has increased on average by 8.9% each year since fiscal year 1998-99. Property tax delinquencies based on the weighted average of the secured and unsecured delinquency rates, have averaged 1.62% over the five years ending in fiscal year 2002-03.

TABLE A-4

# CITY AND COUNTY OF SAN FRANCISCO Assessed Valuation of Taxable Property [1] Fiscal Years 1999-00 through 2003-04 (\$000s)

					%		Total		Current	
	A	ssessed Valuation		Total	Change		Tax Rate	Total Tax	Levy	
Fiscal		Improvements	Personal	Assessed	from Prior		per	Levy	Delinquent	
Year	Land	on Land	Property	Valuation	Year	Exclusions <sup>[2]</sup>	\$100 <sup>[3]</sup>	$(000s)^{[4]}$	<u>June 30,</u>	
1999-00	26,990,485	43,148,894	3,501,927	73,641,306	9.6%	3,159,743	1.129	799,385	1.49%	
2000-01	30,294,991	46,572,658	4,198,154	81,065,803	10.1%	3,416,264	1.136	892,675	1.48%	
2001-02	34,849,574	51,294,178	4,744,367	90,888,119	12.1%	3,625,783	1.124	1,010,960	1.79%	
2002-03	37,851,208	55,002,726	4,681,815	97,535,748	7.3%	3,797,422	1.117	1,051,921	1.83%	
2003-04	40,778,606	57,505,939	3,808,383	102,092,928	4.7%	3,947,660	1.107	1,087,191	n/a	[5]

<sup>[1]</sup> For comparison purposes, all years show full cash value as assessed value.

Source: Office of the Controller, City and County of San Francisco

The fiscal year 2003-04 total assessed valuation of property within the City is \$102,092,927,794. After non-reimbursable and homeowner exemptions, but including San Francisco Redevelopment Agency tax increment, net assessed valuation is \$98,145,268,023. Of this total, \$90,899,714,419 (93%) represents secured valuations and \$7,245,553,604 (7%) represents unsecured valuations. The net valuation will result in total budgeted property tax revenues of \$1,047,597,370, including levies for debt service, before correcting for delinquencies. The City's General Fund is estimated to receive approximately \$543.2 million of the property tax revenues, representing 51% of the total received (aside from delinquencies). Debt service for general obligation bonds is also funded through property tax revenues. The San Francisco Community College District, the San Francisco Unified School District and the Educational Resource Augmentation Fund (also known as "ERAF") is estimated to receive approximately \$236 million and the San Francisco Redevelopment Agency will receive approximately \$34.5 million. The remaining portion will be allocated to various special funds and other taxing entities.

Under Article XIII A of the State Constitution, property sold after March 1, 1975 must be reassessed to full cash value. As a result of the downturn in the economy, property owners in the City have filed 2,257 applications for assessment appeal between July 1, 2002 and June 30, 2003, including some multiple-year or retroactive appeals. With respect to fiscal year 2002-03, property owners representing approximately 21% of the total assessed valuation of the City have filed appeals for partial reduction of their assessed value. Most of the appeals involve large commercial properties, including offices and hotels. The State prescribes the assessment valuation methodologies and the adjudication process that counties must employ in connection with the counties' property assessments. Similar increases in appeals activity have been experienced in other economic downturns; historically, on average, partial reductions totaling 23 percent of the total assessment valuations appealed were granted. To mitigate the financial risk of pending assessment appeals, the City establishes a reserve for each fiscal year. In addition, appeals activity to

Exclusions include non-reimbursable exemptions and homeowner exemptions.

Total secured tax rate includes bonded debt service for the City, San Francisco Unified School District, San Francisco Community College District, Bay Area Air Quality Management District, Bay Area Rapid Transit District, and San Francisco Redevelopment Agency. Annual tax rate for unsecured property is the same rate as the previous year's secured tax rate.

<sup>[4]</sup> Final levy as of year end up through FY 2002-03. FY 2003-04 is the tax levy based on the Certificate of Assessed Valuation.

<sup>&</sup>lt;sup>[5]</sup> Fiscal year 2003-04 delinquencies not yet available.

date and projected for the subsequent year are factored into the current year's revenue projection and the subsequent year's budget. See "CONSTITUTIONAL AND STATUTORY TAX LIMITATIONS" in the forepart of this Official Statement.

Generally, property taxes levied by the City on real property become a lien on that property by operation of law. A tax levied on personal property does not automatically become a lien against real property without an affirmative act of the City taxing authority. Real estate tax liens have priority over all other liens against the same property regardless of the time of their creation by virtue of express provision of law

Property which is subject to ad valorem taxes is entered on separate parts of the assessment roll maintained by the county assessor. The secured roll is that part of the assessment roll containing State-assessed property and property on which liens are sufficient, in the opinion of the assessor, to secure payment of the taxes owed. Other property is placed on the "unsecured roll."

The method of collecting delinquent taxes is substantially different for the two classifications of property. The taxing authority has four ways of collecting unsecured personal property taxes: (1) civil action against the taxpayer; (2) filing a certificate in the office of the county clerk specifying certain facts, including the date of mailing a copy thereof to the affected taxpayer, in order to obtain a judgment against the taxpayer; (3) filing a certificate of delinquency for recording in the county recorder's office in order to obtain a lien on certain property of the taxpayer; and (4) seizure and sale of personal property, improvements or possessory interests belonging or assessed to the taxpayer. The exclusive means of enforcing the payment of delinquent taxes with respect to property on the secured roll is the sale of the property securing the taxes. Proceeds of the sale are used to pay the costs of sale and the amount of delinquent taxes.

A 10% penalty is added to delinquent taxes that have been levied on property on the secured roll. In addition, property on the secured roll with respect to which taxes are delinquent is declared "tax defaulted" and subject to eventual sale by the Treasurer-Tax Collector of the City. Such property may thereafter be redeemed by payment of the delinquent taxes and the delinquency penalty, plus a redemption penalty of 1.5% per month, which begins to accrue on such taxes beginning July 1 following the date on which the property becomes tax-defaulted.

On October 6, 1993, the City's Board passed a resolution, which adopted the Alternative Method of Tax Apportionment (the "Teeter Plan"). This resolution changed the method by which the City apportions property taxes among itself and other taxing agencies. This apportionment method authorizes the Controller to allocate to the City's taxing agencies 100% of the secured property taxes billed but not yet collected. In return, as the delinquent property taxes and associated penalties and interest are collected, the City's General Fund retains such amounts. Prior to adoption of the Teeter Plan, the City could only allocate secured property taxes actually collected (property taxes billed minus delinquent taxes). Delinquent taxes, penalties and interest were allocated to the City and other taxing agencies only when they were collected. The City has funded payment of accrued and current delinquencies, together with the required reserve, from internal borrowing. The Tax Loss Reserve for the Teeter Plan was \$8.1 million as of June 30, 2001, \$9.1 million as of June 30, 2002, and is estimated to be approximately \$9.0 million as of June 30, 2003.

On April 6, 2001, Pacific Gas & Electric Company (PG&E) filed for voluntary protection under Chapter 11 of the Bankruptcy Code. The case is pending in the United States Bankruptcy Court for the Northern District of California, San Francisco Division. PG&E is one of the largest taxpayers in the City with 0.92% of the total fiscal year 2003-04 assessed property values.

PG&E took the position that it was not able to make full payment of its 2000-01 property taxes without Bankruptcy Court permission and therefore only paid a portion of its second installment, due on April 10, 2001. On May 16, 2001, the Bankruptcy Court ruled that PG&E could pay the remaining portion of its outstanding property taxes and PG&E has made full and timely payments of its property taxes and franchise fees since that time.

It should be noted that bankruptcies involving large and complex companies typically take several years to reach a conclusion. In the interim, it is possible that PG&E's payment of property taxes may not be made on a timely basis.

Assessed valuations of the ten largest taxpayers in the City for the fiscal year ending June 30, 2003 are shown in Table A-5.

TABLE A-5

	ND COUNTY OF SAN FRANC	CISCO				
Principal Property Taxpayers						
<b>F</b>	iscal Year Ending June 30, 2004	4				
Fiscal Year 2003-04 Net Assessed Valuation (net of non-reimbursables exemptions) (\$000s):						
<u>Taxpayer</u>	Type of Business	AV (\$000s)	% Total AV			
Pacific Gas & Electric Co.	Utilities	\$910,808	0.92%			
555 California Street Partners	Offices, Commercial	907,510	0.92%			
Embarcadero Center Venture	Offices, Commercial	878,748	0.89%			
SBC California	Utilities, Communications	557,904	0.56%			
Post-Montgomery Associates	Commercial, Retail	375,146	0.38%			
YBG Associates LLC (Marriott Hotel)	Hotel	374,658	0.38%			
CB-1 Entertainment Partners	Misc.	349,652	0.35%			
China Basin Ballpark Company LLC	Possessory Interest - Stadium	344,474	0.35%			
101 California Venture	Offices	271,384	0.27%			
BRE-St Francis LLC	Offices, Commercial	254,207	0.26%			
Ten Largest Taxpayers		\$5,224,491	5.29%			
All Other Taxpayers		93,595,679	94.71%			
Total Taxable Assessed V	\$98,820,170	100.00%				

## **Other City Tax Revenues**

In addition to property tax, the City has several other major tax revenue sources, as described below. For a discussion of State constitutional and statutory limitations on taxes that may be imposed by the City, including a discussion of Proposition 62 and Proposition 218, see "Constitutional and Statutory Tax Limitations" in the forepart of this Official Statement.

The following is a brief description of other major City-imposed taxes as well as taxes that are collected by the State and shared with the City.

## **Business and Employers' Payroll Tax**

Businesses in the City are assessed a payroll expense tax at a current rate of 1.5%. The tax is levied on businesses with payroll expenses that are attributable to all work performed or services rendered within the City. The tax is authorized by Article 12-A of the San Francisco Business and Tax Regulation Code.

Prior to April 23, 2001, the City imposed an "alternative-measure" tax pursuant to which a business's tax liability was calculated as a percentage of either its gross receipts or its payroll expense, and a business paid the greater of the two amounts. Between 1999 and 2001, approximately 325 businesses filed claims with the City and/or lawsuits against the City arguing that the alternative-measure tax scheme violated the Commerce Clause of the United States Constitution.

In 2001, the City entered into a settlement agreement resolving a significant number of these lawsuits and claims for considerably less than the total amount of outstanding claims. The City also repealed the alternative-measure tax in 2001 curing any alleged constitutional defects. No additional requests for refunds are expected to be received, since all claims had to be filed by November 2001. Any payments related to lawsuits or claims already filed that remain unsettled could be covered by litigation or contingency reserves and/or judgment bonds or some combination thereof.

#### **Sales and Use Tax**

The State collects the City's 1% local sales tax on retail transactions, along with State and special district sales taxes, and rebates the local sales tax collections to the City. The 1% local sales tax is deposited in the City's General Fund. As a result of the economic slowdown and the drop in tourism and business travel, pre-audit information shows sales tax revenue in fiscal year 2002-03 declined another 1.1% from fiscal year 2001-02, for a reduction of \$1.3 million. A history of sales and use tax revenues is presented in Table A-6

Budgeted revenue from the local sales and use tax for fiscal year 2003-04 is \$122.5 million.

TABLE A-6

CITY AND COUNTY OF SAN FRANCISCO							
Sales and Use Tax Receipts (000's)							
Fiscal Years 1997-98 through 2002-03							
<u>Fiscal Year Tax Rate City Share Revenue % Change</u>							
1997-98	8.50%	1.00%	112,950	4.49%			
1998-99	8.50%	1.00%	116,760	3.37%			
1999-00	8.50%	1.00%	133,395	14.25%			
2000-01	8.25%	1.00%	138,281	3.66%			
2001-02	8.50%	1.00%	116,827	-15.51%			
2002-03	8.50%	1.00%	115,578	-1.07%			
State Sales Tax F	Rate for last six m	onths of FY 1999-00 a	and first six months				
of fiscal year 200	00-01 was 8.25%	the City Share remain	ned unchanged at 1.00	)%			
-		ng sales activity is refl	Č				
		City and County of San					

## **Transient Occupancy Tax**

Pursuant to the City's Administrative Code and tax collector regulation, a 14% transient occupancy tax is imposed on occupants of hotel rooms and remitted by hotel operators monthly. A quarterly tax filing requirement is also imposed. Budgeted revenue from transient occupancy tax for fiscal year 2003-04 is \$138.8 million, including \$5.7 million allocated to the Redevelopment Agency. In fiscal year 2002-03, revenue from the transient occupancy tax declined 2.8% (or approximately \$3.6 million) from receipts in fiscal year 2001-02. Table A-7 sets forth a history of transient occupancy tax receipts.

TABLE A-7

TABLE A-/													
CITY AND COUNTY OF SAN FRANCISCO Transient Occupancy Tax Receipts (000's) Fiscal Years 1997-98 through 2002-03													
							Fiscal Year	Tax Rate	Revenue	% Change			
1997-98	14.00%	150,163	9.09%										
1998-99	14.00%	161,518	7.56%										
1999-00	14.00%	182,102	12.74%										
2000-01	14.00%	188,377	3.45%										
2001-02	14.00%	132,226	-29.81%										
* 2002-03	14.00%	128,590	-2.75%										
* Pre-Audit Informati	on												
Revenues are adjust	ed so underlying sales activity is	reflected in the same Fiscal	Year.										
Source: Office of	the Controller, City and Cour	nty of San Francisco	Source: Office of the Controller, City and County of San Francisco										

# **Real Property Transfer Tax**

A tax is imposed on all real estate transfers recorded in the City. The current rate is \$5.00 per \$1,000 of the sale price of the property being transferred for properties valued less than \$250,000, \$6.80 per \$1,000 for properties valued from \$250,000 to \$999,999; and \$7.50 per \$1,000 for properties valued at \$1 million or more. Budgeted revenue from real property transfer tax for fiscal year 2003-04 is \$55.0 million.

## **Utility Users Tax**

The City imposes a 7.5% tax on non-residential users of gas, electricity, water, steam and telephone utilities, as well as all cellular telephone and enhanced specialized mobile radio communication services for billing addresses in the City. Budgeted revenue from utility user taxes for fiscal year 2003-04 is \$67.44 million.

## **Parking Tax**

A 25% tax is imposed on the charge for off-street parking spaces. The tax is authorized by the City's Administrative Code and paid by the occupants of the spaces and generally remitted by the operators of the parking facilities monthly. A quarterly tax filing requirement is also imposed. According to pre-audit estimates, General Fund parking tax receipts in fiscal year 2002-03 totaled \$29.7 million, a decline of \$0.8 million from fiscal year 2001-02 levels. Budgeted General Fund revenue from the parking tax for fiscal year 2003-04 is \$32.7 million.

## **Intergovernmental Revenues, Grants and Subventions**

Intergovernmental revenues, grants and subventions are budgeted at \$1.0 billion for fiscal year 2003-04. This includes \$286.8 million from the Federal government, \$671.5 million from the State government, and \$49.6 million from other intergovernmental sources across all City funds. In the General Fund, intergovernmental revenues, grants and subventions are budgeted for total of \$657.2 million, including \$156.9 million from the Federal government and \$500.3 million from the State.

### Health and Welfare Realignment

In fiscal year 1991-92, the State transferred to counties responsibility for determining service levels and administering most mental health, public health and some social service programs, thereby reducing the State's obligations. The State also increased its share of certain welfare costs formerly borne by counties. In order to meet these obligations, counties receive the proceeds of a 0.5% statewide sales tax and a portion of vehicle license fees. These sources are projected to provide \$193.7 million to the City's General Fund and its two county hospitals for fiscal year 2003-04.

### Motor Vehicle License Fees

The City's total allocation of vehicle license fees as a city and county is budgeted to be \$112.6 million for fiscal year 2003-04. In 1998, the State reduced the vehicle license fee and agreed to make counties whole by providing them with the difference out of the State's general fund. The State's fiscal year 2003-04 budget discontinues this vehicle license fee offset as of July 1, 2003. This elimination results in an effective fee increase to vehicle owners. The gap between the July 1 implementation and the resulting cash flow increase was estimated to be 90 days. The State budget assumed no backfill to local governments during that time. Additionally, the health and welfare realignment portion of the VLF was not impacted in the State budget. All combined, this results in an estimated \$38.3 million reduction to the City's General Fund during fiscal year 2003-04. This reduction is included and discussed in the State Impact section above. The Governor-elect also proposed rolling back the fee increase and to backfill local governments during his campaign. It is not possible at this time to know if, when or in what form this campaign promises will take effect.

## Public Safety Sales Tax

State Proposition 172, passed by the voters in November 1993, provided for the continuation of a one-half percent sales tax for public safety expenditures. Budgeted revenue from this source is \$65.3 million for fiscal year 2003-04.

## Other Intergovernmental Grants and Subventions

In additional to those categories listed above, across all funds, the City receives approximately \$636.3 million in social service subventions from the State and Federal governments to fund programs such as Food Stamps, CalWORKs, Child Support Services and transportation projects. Health and welfare subventions are often based on State and Federal funding formulas, which currently reimburse counties according to actual spending on these services.

## **Investment Policy**

The management of the City's surplus cash is governed by an Investment Policy administered by the City Treasurer. In order of priority, the objectives of this Investment Policy are the preservation of capital, liquidity and yield. The preservation of capital is the foremost goal of any investment decision, and investments generally are made so that securities can be held to maturity. Once safety and liquidity objectives have been achieved, the City Treasurer then attempts to generate a favorable return by maximizing interest earnings without compromising the first two objectives. A report detailing the investment portfolio and investment activity, including the market value of the portfolio, is submitted to the Mayor and the Board monthly.

The investment portfolio is sufficiently flexible to enable the City to meet all disbursement requirements that are anticipated from any fund. As of September 30, 2003 the City's surplus investment fund consisted of the investments classified in Table A-8, and had the investment maturity distribution presented in Table A-9.

TABLE A-8

CITY AND COUNTY OF SAN FRANCISCO Investment Portfolio As of September 30, 2003						
Type of Investment Treasury Bills Treasury Notes FNMA Discount Notes Federal Home Loan Disc Notes FMC Discount Notes Negotiable C. D.'s Public Time Deposit Total	Book Value \$269,286,192 634,888,548 154,578,753 215,487,250 432,723,550 315,000,000 100,000 \$2,022,064,293	Par Value \$270,000,000 643,000,000 155,000,000 216,000,000 434,000,000 315,000,000 100,000 \$2,033,100,000				
Source: Office of the Treasurer, City and C	ounty of San Francisco					

TABLE A-9

	CITY AND COUNTY OF SAN FRANCISCO									
	<b>Investment Maturity Distribution</b>									
As of September 30, 2003										
	<u>N</u>	<b>Aatu</b> i	rity	Cost	<u>Percentage</u>					
1	to	2	Months	\$1,272,550,478	62.93%					
2	to	3	Months	39,868,033	1.97%					
3	to	4	Months	59,824,207	2.96%					
4	to	5	Months	305,236,118	15.10%					
5	to	6	Months	94,509,349	4.67%					
6	to	12	Months	147,606,271	7.30%					
12	to	18	Months	-	0.00%					
18	to	24	Months	34,835,937	1.72%					
24	to	36	Months	-	0.00%					
36	to	48	Months	47,867,188	2.37%					
48	to	60	Months	<u>19,766,712</u>	0.98%					
				\$2,022,064,293	100.00%					
Weig	hted	Aver	age Maturity: 123	Days						
Source	ce: O	ffice	of the Treasurer, Ci	ty and County of San Francisco						

## Statement of Direct and Overlapping Bonded Debt

The pro forma statement of direct and overlapping bonded debt and long-term obligations (the "Debt Report"), presented in Table A-10 has been compiled by the Mayor's Office of Public Finance and Business Affairs. The Debt Report is included for general information purposes only.

The Debt Report generally includes long-term obligations sold in the public credit markets by public agencies whose boundaries overlap the boundaries of the City in whole or in part. Such long-term obligations generally are not payable from revenues of the City. In many cases long-term obligations issued by a public agency are payable only from the general fund or other revenues of such public agency. For this purpose, lease obligations of the City, which support indebtedness incurred by others, are included.

## Statement of Direct and Overlapping Debt and Long-Term Obligations

2003-2004 Assessed Valuation (net of non-reimbursable & homeowner exemptions):	\$ 98,145,268,023	
DIDECT CENTED AL ORI ICATION BOND DEDT	Outstanding	Self-Supporting,
DIRECT GENERAL OBLIGATION BOND DEBT	9/30/2003	Enterprise Rev.
General City Purposes Carried on the Tax Roll	\$910,065,000	****
Harbor Bonds (paid from Port revenues)	800,000	\$800,000
GROSS DIRECT DEBT	\$910,865,000	\$800,000
NET DIRECT DEBT	\$910,065,000	
LEASE PAYMENT AND OTHER LONG-TERM OBLIGATIONS		
San Francisco Courthouse Corporation COPs, Series 1995	\$42,520,000	
San Francisco COPs, Series 1997 (2789 25th Street Property)	8,320,000	
San Francisco COPs, Series 1999 (555-7th Street Property)	7,650,000	
San Francisco Parking Authority Lease Revenue Bds, Series 2000A (North Beach Garage)	7,940,000	
San Francisco COPs, Series 2000 (San Bruno Jail Replacement Project)	137,235,000	
San Francisco Refunding COPs, Series 2001-1 (25 Van Ness Avenue Property)	14,675,000	
San Francisco Settlement Obligation Bonds, Series 2001 (Business Tax Judgment)	49,470,000	
San Francisco COPs, Series 2001A & Taxable Series 2001B (30 Van Ness Ave. Property)	35,960,000	
San Francisco COPs, Series 2003 (Juvenile Hall Replacement Project)	41,965,000	
San Francisco Finance Corporation	248,720,000	
San Francisco Permit Center, Series 1993	5,810,000	
San Francisco Lease Revenue Refunding Bonds, Series 1998-I	4,415,000	
San Francisco Redevelopment Agency Moscone Convention Center	190,663,292	
San Francisco Redevelopment Agency Lease Revenue Refunding Bonds, Series 2002	67,670,000	
LONG-TERM OBLIGATIONS	\$863,013,292	
GROSS DIRECT DEBT & OBLIGATIONS	\$1,773,878,292	
OVERLAPPING DEBT & LONG-TERM OBLIGATIONS		
Bayshore Hester Assessment District	\$925,000	
San Francisco Bay Area Rapid Transit District (33%) Sales Tax Revenue Bonds	151,158,333	
San Francisco Community College District General Obligation Bonds - 2002	37,505,000	
San Francisco Parking Authority Meter Revenue Bonds -1994	1,405,000	
San Francisco Parking Authority Meter Revenue Refunding Bonds - 1999-1	21,640,000	
San Francisco Redevelopment Agency Hotel Tax Revenue Bonds - 1994	10,695,000	
San Francisco Redevelopment Agency Hotel Tax Revenue Refunding Bonds - 1998	54,630,000	
San Francisco Redevelopment Agency Obligations (Property Tax Increment)	189,750,000	
San Francisco Unified School District COPs (1235 Mission Street), Series 1992	9,897,810	
San Francisco Unified School District COPs - 1996 Refunding	2,550,000	
San Francisco Unified School District COPs - 1998	3,035,000	
TOTAL OVERLAPPING DEBT & LONG-TERM OBLIGATIONS	\$483,191,143	
GROSS COMBINED TOTAL OBLIGATIONS	\$2,257,069,435	[1][2][3]
Ratios to Assessed Valuation:	Actual Ratio	Charter Req.
Gross Direct Debt (General Obligation Bonds)	0.93%	< 3.00%
Net Direct Debt (less self-supporting bonds)	0.93%	n/a
Gross Direct Debt & Obligations	1.81%	n/a
Gross Combined Total Obligations	2.30%	n/a
STATE SCHOOL BUILDING AID REPAYMENT FOR FY 03-04	\$172,338	
[1] Reflects Cross-over Refunding and includes \$41,997,820 in accreted value to be paid upon final maturity.	. , , , , ,	
Excludes revenue and mortgage revenue bonds notes, and non-bonded capital lease obligations.		
[3] Includes debt service payments through 9/30/03		
Source: Mayor's Office of Public Finance and Business Affairs, City and County of San Francisco		
Source. Mayor 5 Office of 1 uone 1 mance and Dusiness Arians, City and County of San Francisco		

## **Tax Supported Debt Service**

Under the State Constitution and the Charter, general obligation bonds can only be authorized through voter approval. The full amount of general obligation bonds authorized by the electorate of the City and as yet unissued is \$872,060,000. See Table A-12 below. As of September 30, 2003 the City had \$910,865,000 in general obligation bonds outstanding including \$800,000 of general obligation bonds repaid from Port Commission revenues and not carried on the City's property tax roll.

Table A-11 shows the annual amount of debt service payable on the City's outstanding general obligation bonds.

TABLE A-11

TABLE A-11	CITY AND CO	OUNTY OF SAN F	TRANCISCO	
		x Supported Debt		
		September 30, 200		
Fiscal		, <u> </u>	Annual	
Year Ending	<u>Principal</u>	<u>Interest</u>	Debt Service	
2004	\$66,520,000	\$45,139,153	\$111,659,153 <sup>[2]</sup>	
2005	62,435,000	42,323,027	104,758,027	
2006	64,930,000	39,433,667	104,363,667	
2007	68,050,000	36,057,889	104,107,889	
2008	69,065,000	32,543,950	101,608,950	
2009	72,355,000	29,146,312	101,501,312	
2010	72,735,000	25,605,591	98,340,591	
2011	73,835,000	21,942,717	95,777,717	
2012	61,770,000	18,275,759	80,045,759	
2013	52,170,000	15,306,857	67,476,857	
2014	46,095,000	12,769,531	58,864,531	
2015	38,365,000	10,387,849	48,752,849	
2016	40,360,000	8,409,106	48,769,106	
2017	29,550,000	6,326,265	35,876,265	
2018	27,315,000	4,761,860	32,076,860	
2019	26,980,000	3,302,484	30,282,484	
2020	17,330,000	1,872,521	19,202,521	
2021	12,090,000	975,311	13,065,311	
2022	5,410,000	377,204	5,787,204	
2023	3,505,000	148,960	3,653,960	
TOTAL <sup>[3]</sup>	\$910,865,000	\$355,106,013	\$1,265,971,013	

The City's only outstanding direct tax supported debt is general obligation bonds.

This table does <u>not</u> reflect any debt other than direct tax supported debt, such as any assessment district indebtedness or any redevelopment agency indebtedness.

Source: Mayor's Office of Public Finance and Business Affairs, City and County of San Francisco.

<sup>[2]</sup> Includes debt service payments through 9/30/03

<sup>[3]</sup> Total debt includes general obligation bonds repaid from Port revenues and not levied on the City's property tax roll.

In November 1992, voters approved Proposition A, which authorizes up to \$350 million in general obligation bonds to provide moneys to fund the City's Seismic Safety Loan Program. The purpose of the Seismic Safety Loan Program is to provide loans for the seismic strengthening of privately-owned unreinforced masonry buildings in San Francisco for affordable housing and market-rate residential, commercial and institutional purposes. In April 1994, the City issued \$35 million in taxable general obligation bonds to fund the Loan Program and in October 2002, the City redeemed the remaining \$26,665,000 in outstanding bonds. The City has no current plans to issue any more bonds under this authorization.

In June 1997, voters also approved Proposition C, which authorizes up to \$48 million in general obligation bonds for the acquisition, construction and/or reconstruction of San Francisco Zoo facilities. The City has issued \$40,495,000 in three series of such bonds. It is anticipated that the City will issue the remaining \$7.4 million in 2004.

In November 1999, voters approved Proposition A, which authorizes up to \$299 million in bonded debt, other evidences of debt and/or lease financing for the reconstruction, improvement and expansion of a new health care, assisted living and/or other type of continuing care facility or facilities to replace facilities at Laguna Honda Hospital. The City anticipates issuing a portion of the total authorized amount for the project in early 2004.

In March 2000, voters approved Proposition A which authorizes up to \$110,000,000 in general obligation bonds to acquire, construct, or reconstruct recreation and park facilities and properties. The City has issued three series of Neighborhood Recreation and Park Bonds in June 2000, February 2001, and in July 2003 for a total of \$41.2 million. The City anticipates issuing a fourth series in 2004.

The voters also approved Proposition B in March 2000, which authorizes up to \$87,445,000 in general obligation bonds to acquire, construct, or reconstruct the facilities of the California Academy of Sciences. In November 1995, the voters approved Proposition C, which authorizes the issuance of up to \$29,245,000 to pay the cost of acquisition, construction and/or reconstruction of certain improvement to Steinhart Aquarium and related facilities. Proposition C and Proposition B proceeds will be used together with other monies of the Academy of Sciences to reconstruct the existing structure. The City anticipates issuing the first series of the California Academy of Sciences Bonds in 2004.

In November 2000, voters approved Proposition A, which authorizes up to \$105,565,000 in general obligation bonds for the acquisition, renovation and construction of branch libraries and other library facilities. The City has issued two series of library bonds in July 2001 and October 2002 for a total of \$40.8 million.

Table A-12 on the following page lists the City's voter-authorized general obligation bonds including authorized programs where bonds have not yet been issued. Series are grouped by program authorization in chronological order. The authorized and unissued column refers to total program authorization that can still be issued, and does not refer to any particular series. As of September 30, 2003, the City had authorized and unissued general obligation bond authority of \$872,060,000.

## Overlapping Debt

In November 2001, voters approved Proposition A. Proposition A authorizes the issuance of general obligation bonds up to \$195 million to finance construction of new Chinatown and North Beach campuses of the San Francisco Community College District, to improve access for the disabled and to make other improvements to existing facilities.

On November 4, 2003, voters approved Proposition A. Proposition A authorized the San Francisco Unified School District to borrow \$295 million by issuing general obligation bonds to repair and rehabilitate its facilities.

**TABLE A-12** 

CITY AND COUNTY OF SAN FRANCISCO							
General Obligation Bo	General Obligation Bonds (as of September 30, 2003)						
				Authorized			
<u>Description of Issue (Date of Authorization)</u>	<u>Series</u>	<u>Issued</u>	Outstanding	& Unissued			
Habor Improvement Bonds	В	\$10,000,000	\$800,000	-			
Public Safety Improvement Projects (11/7/89)	1996B	7,645,000	1,010,000	=			
Public Safety Improvement Projects (6/5/90)	1995A	18,480,000	5,525,000	-			
Golden Gate Park Improvements (6/2/92)	1995B	26,000,000	8,130,000	-			
	1997A	25,105,000	19,895,000	-			
	2001A	17,060,000	15,885,000	=			
Fire Department Facilities Project (11/3/92)	1996C	14,285,000	1,890,000	-			
Seismic Safety Loan Program (11/3/92)	1994A	35,000,000	-	\$315,000,000			
School District Facilities Improvements (6/7/94)	1996D	42,300,000	5,590,000	-			
	1997B	22,050,000	17,470,000	-			
Asian Art Museum Relocation Project (11/8/94)	1996E	25,000,000	3,305,000	-			
	1999D	16,730,000	14,620,000	-			
City Hall Improvement (11/8/95)	1996A	63,590,000	11,545,000	-			
Steinhart Aquarium Improvement (11/8/95)		-	-	29,245,000			
Affordable Housing Bonds (11/5/96)	1998A	20,000,000	17,090,000	-			
	1999A	20,000,000	17,835,000	-			
	2000D	20,000,000	18,165,000	-			
	2001C	17,000,000	15,960,000	-			
	2001D	23,000,000	21,780,000	-			
Educational Facilities - Community College District (6/3/97)	1999A	20,395,000	17,705,000	-			
• • • • • • • • • • • • • • • • • • • •	2000A	29,605,000	26,950,000	_			
Educational Facilities - Unified School District (6/3/97)	1999B	60,520,000	52,550,000	-			
	2003B	29,480,000	29,480,000	-			
Zoo Facilities Bonds (6/3/97)	1999C	16,845,000	14,625,000	-			
	2000B	17,440,000	15,875,000				
	2002A	6,210,000	6,030,000	7,505,000			
Laguna Honda Hospital (11/2/99)			-	299,000,000			
Recreation and Parks (3/7/00)	2000C	6,180,000	5,625,000	-			
	2001B	14,060,000	13,090,000				
	2003A	20,960,000	20,960,000	68,800,000			
California Academy of Sciences Improvement (3/7/00)			-	87,445,000			
Branch Library Facilities Improvement (11/7/00)	2001E	17,665,000	16,520,000				
	2002B	23,135,000	22,460,000	65,065,000			
SUB TOTALS		\$685,740,000	\$438,365,000	\$872,060,000			
General Obligation Refunding Bonds Series 1997-1 issued 10/27/97		\$449,085,000	\$358,440,000	. ,,			
General Obligation Refunding Bonds Series 2002-R1 issued 4/23/02		\$118,945,000	\$114,060,000				
TOTALS		\$1,253,770,000	\$910,865,000	\$872,060,000			
Reflects reductions from approved FEMA and State grants totaling \$122,4 Source: Mayor's Office of Public Finance and Business Affairs, City and Company of the Company of t			n.				

## **Lease Payments and Other Long-Term Obligations**

Under the Charter, most lease financings can only be authorized through voter approval. Table A-13 sets forth the aggregate annual lease payment obligations supported by the City's General Fund with respect to outstanding lease revenue bonds and certificates of participation. Note that the annual payment obligations reflected in Table A-13 include the full-accreted value of any capital appreciation obligations that will accrue as of the final payment dates.

**TABLE A-13** 

TABLE A-13 CITY AND COUNTY OF SAN FRANCISCO						
Lease Pay	ment and Other	_	ligations			
P: 1	As of Septemb	er 30, 2003	A 1			
Fiscal			Annual			
Year	D : 1	•	Payment			
Ending	Principal Principal	Interest	Obligation \$55,536,873 [1]			
2004	\$36,406,667	\$19,130,206	\$33,330,073			
2005	48,211,625	30,945,690	79,157,315			
2006	44,815,000	29,743,425	74,558,425			
2007	42,420,000	28,537,321	70,957,321			
2008	41,160,000	27,406,221	68,566,221			
2009	41,310,000	26,266,847	67,576,847			
2010	36,485,000	25,098,443	61,583,443			
2011	37,455,000	24,073,690	61,528,690			
2012	31,540,000	22,981,872	54,521,872			
2013	32,640,000	22,119,519	54,759,519			
2014	32,000,000	21,186,546	53,186,546			
2015	32,700,000	20,137,877	52,837,877			
2016	34,130,000	18,780,679	52,910,679			
2017	33,730,000	17,142,924	50,872,924			
2018	34,210,000	15,459,469	49,669,469			
2019	34,660,000	13,743,393	48,403,393			
2020	19,930,000	12,382,912	32,312,912			
2021	20,985,000	11,387,734	32,372,734			
2022	20,320,000	10,340,000	30,660,000			
2023	20,700,000	9,339,508	30,039,508			
2024	21,540,000	8,320,099	29,860,099			
2025	21,450,000	7,256,075	28,706,075			
2026	17,610,000	6,367,132	23,977,132			
2027	18,690,000	5,592,998	24,282,998			
2028	19,485,000	4,773,679	24,258,679			
2029	20,605,000	3,915,329	24,520,329			
2030	21,460,000	3,008,936	24,468,936			
2031	11,855,000	2,123,898	13,978,898			
2032	12,470,000	1,505,656	13,975,656			
2033	10,740,000	913,544	11,653,544			
2034	11,300,000	349,855	11,649,855			
TOTAL [2][3][4][5]	\$863,013,292	<u>\$450,331,477</u>	<u>\$1,313,344,769</u>			
[1] Includes debt service payment	s through 9/30/03					
[2] Amount includes \$41,997,820	· ·	ital appreciation bond	s to			
be earned upon final maturity.						
[3] Totals reflect rounding to near	est dollar.					
[4] For purposes of this table, the	interest payments on the	Lease Revenue Bond	S,			
Series 2000-1, 2, 3 (Moscone	Center Expansion Projec	t) are assumed to be				
3.50% - the approximate histo	rical average of the Bond	Market Association	Index.			
Does not include the certificat	es offered hereunder.					
Source: Mayor's Office of Pul	olic Finance and Busines	s Affairs, City and Co	ounty of San Francisco			

The City electorate has approved several lease revenue bond propositions in addition to those bonds that have already been issued. When issued, these voter-approved lease revenue bonds have or will be repaid from lease payments made from the City's General Fund.

In 1989, voters approved Proposition F, which authorizes the City to lease-finance (without limitation as to maximum aggregate par amount) the construction of new parking facilities, including garages and surface lots, in eight of the City's neighborhoods. In July 2000, the City issued \$8.2 million in lease revenue bonds to finance the construction of North Beach Parking Garage, which was opened in February 2002. There are no immediate plans to issue any more series of bonds under Proposition F.

In 1990, voters approved Proposition C, which amended the Charter to authorize the City to lease-purchase equipment through a nonprofit corporation without additional voter approval but with certain restrictions. The City and County of San Francisco Finance Corporation (the "Corporation") was incorporated for that purpose. Lease revenue bonds issued pursuant to this authorization are repaid from lease payments made by the City from its General Fund. Proposition C provides that the outstanding aggregate principal amount of obligations outstanding with respect to lease financings may not exceed \$20 million, such amount increasing by five percent each fiscal year. Based on that formula, as of September 30, 2003, the total authorized amount for such financings was \$37,312,983. The total principal amount outstanding as of September 30, 2003 was \$20,650,000. It is anticipated that in fiscal year 2003-04, the Corporation will issue approximately \$10 million in equipment lease revenue bonds under this authorization.

In 1993, voters approved Proposition H, which authorized the issuance of up to \$50 million in lease revenue bonds for the acquisition and construction of a citywide emergency radio communication system. The Corporation issued the first series of bonds for the project on January 22, 1998 in an aggregate principal amount of \$31,250,000. The Corporation issued the second and final series of bonds for the project on February 4, 1999 in an aggregate principal amount of \$18,665,000.

In 1994, voters approved Proposition B, which authorized up to \$60 million in lease revenue bonds for the acquisition and construction of a combined dispatch center for the City's emergency 911-communication system. On June 17, 1997, the Corporation issued \$22,635,000 of lease revenue bonds to finance the construction of a building to house the City's combined emergency communications center and related facilities. On July 2, 1998, the Corporation issued \$23,295,000 to finance emergency information and communications equipment for the center. The remaining authorization under the program is approximately \$14 million, however; there is no plan to utilize such authorization and the first event was held shortly thereafter.

In 1996, voters approved Proposition A, which authorized the issuance of up to \$157.5 million in lease revenue bonds for the expansion of the Moscone Convention Center. The Corporation issued such bonds on November 2, 2000 and the facility was opened in Spring 2003.

In June 1997, voters approved Proposition D, which authorizes up to \$100 million in lease revenue bonds for the construction of a new football stadium at Candlestick Point, the home of the San Francisco 49ers football team. The existing stadium is considered to be outdated and in need of substantial repairs. If issued, the \$100 million of lease revenue bonds would be the City's contribution toward the total cost of the stadium project. The 49ers would be responsible for paying the remaining cost of the stadium construction project. The City has no current timetable for issuance of the Proposition D bonds.

In November 2001, voters approved Propositions B and H. Proposition B authorizes the issuance of up to \$100 million in revenue bonds to finance the acquisition, installation and improvement or rehabilitation of solar or other renewable energy facilities or equipment for City departments. Proposition H is a Charter amendment that adds another exception to the voter-approval requirement for issuing revenue bonds. Under Proposition H, the Board of Supervisors may authorize the issuance of revenue bonds to buy, build or improve

renewable energy facilities or energy conservation facilities without further voter approval. No bonds have been issued under either Proposition B or Proposition H.

### **Labor Relations**

The Mayor's fiscal year 2003-04 budget includes approximately 30,000 full time personnel, not including San Francisco Unified School District, San Francisco Community College District, San Francisco Superior Court employees. City workers are represented by 48 different unions and labor organizations. The largest unions in the City are the Service Employees International Union (Locals 250, 535 and 790); International Federation of Professional and Technical Engineers (Local 21); and unions representing police, fire, deputy sheriffs and transit workers.

The wages, hours and working conditions of City employees are determined by collective bargaining pursuant to State law and City Charter. Except for nurses, transit workers, and a few hundred unrepresented employees, the Charter requires that bargaining impasses be resolved through a final and binding interest arbitration conducted by a panel of three arbitrators. The award of the arbitration panel is final unless legally challenged. Strikes by City employees are prohibited, according to the Charter. Since 1976, no City employees have gone on a union-authorized strike.

Wages, hours and working conditions of nurses and transit workers are not subject to interest arbitration, but are subject to Charter-mandated economic caps.

The City's employee selection procedures are established and maintained through a civil service system. In general, selection procedures and other "merit system" issues are not subject to arbitration. However, disciplinary actions are generally subject to grievance arbitration, with the exception of police and fire.

The City's retirement benefits are established directly by the voters, and not through the regular collective bargaining process; most changes to retirement benefit formulae require a voter-approved charter amendment. Currently, most miscellaneous employees are in a "2% at 60" plan, and the uniformed police and fire are in a "3% at 55" plan.

The City has completed negotiations with all of the labor groups covered under Charter Section A8.409 for successor agreements that will be in effect July 1, 2003 through June 30, 2005. Of the two unions covered under Charter Section A8.590-1, the City has completed negotiations with the Firefighters Union, Police Officers' Association and the Paramedics, but continues to negotiate with Fire and Police Management. The contract covering transit operators does not expire until June 30, 2004. Pursuant to the Charter, the Municipal Transit Agency ("MTA") shall negotiate contracts with labor unions representing employees in service critical bargaining units and those agreements shall be subject to approval by the MTA Board.

The 2003-2005 collective bargaining agreements will not provide for any general wage increases. Futhermore, labor, in response to the City's financial crisis, has agreed to have represented employees resume payment of the 7.5% employee contribution to their retirement plans for fiscal year 2003-04. In recognition of the employees resuming payment of their retirement contribution, the City provided additional floating holidays. Almost all of the labor agreements will provide for negotiations to be reopened to discuss wages and retirement contributions for fiscal year 2004-05.

In addition, the City adopts an annual "Unrepresented Ordinance" for employees who are not exclusively represented by a union. As with the negotiated labor agreements, the present ordinance, for fiscal year 2003-

04 also provides for unrepresented employees to resume payment of the employee contribution to their retirement plans and receive additional floating holidays.

TABLE A-14

CITY AND COUNTY OF S.		
Employee Organizations as	Of July 1, 2003  Budgeted	Expiration Date
Organization	Positions	of MOU
Automotive Machinists, Local 1414	420	June 30, 2005
Bricklayers, Local 3/Hod Carriers, Local 36	9	June 30, 2005
Building Inspectors Association	77	June 30, 2005
Carpenters, Local 22	107	June 30, 2005
Cement Masons, Local 580	23	June 30, 2005
Deputy Sheriffs Association	837	June 30, 2005
District Attorney Investigators Association	58	June 30, 2005
Electrical Workers, Local 6	788	June 30, 2005
Glaziers, Local 718	12	June 30, 2005
International Alliance of Theatrical Stage Employees, Local 16	3	June 30, 2005
Ironworkers, Local 377	18	June 30, 2005
Hod Carriers, Local 36	8	June 30, 2005
Laborers International Union, Local 261	1,068	June 30, 2005
Law Librarian	3	June 30, 2005
Municipal Attorneys' Association	417	June 30, 2005
Municipal Executives Association	924	June 30, 2005
MEA - Police Management	3	June 30, 2003
MEA - Fire Management	8	June 30, 2003
Operating Engineers, Local 3	57	June 30, 2005
Painters, Local 4	106	June 30, 2005
Pile Drivers, Local 34	15	June 30, 2005
Plumbers, Local 38	337	June 30, 2005
Probation Officers Assoc., Teamsters Local 856	164	June 30, 2005
Professional & Technical Engineers, Local 21	4,203	June 30, 2005
Roofers, Local 40	11	June 30, 2005
S.F. Institutional Police Officers Association	16	June 30, 2005
S.F. Firefighters, Local 798	1,759	June 30, 2005
S.F. Police Officers Association	2,474	June 30, 2007
SEIU, Local 250	1,875	June 30, 2005
SEIU, Local 535	1,410	June 30, 2005
SEIU, Local 790	7,728	June 30, 2005
SEIU, Local 790 (Staff Nurse)	1,447	June 30, 2005
SEIU, Local 790 (H-1 Rescue Paramedics)	24	June 30, 2005
Sheet Metal Workers, Local 104	45	June 30, 2005
Stationary Engineers, Local 39	634	June 30, 2005
Supervising Probation Officers, Operating Engineers, Local 3	22	June 30, 2005
Teamsters, Local 350	2	June 30, 2005
Teamsters, Local 853	166	June 30, 2005
Teamsters, Local 856 (multi-unit)	128	June 30, 2005
Teamsters, Local 856 (Supervising Nurses)	142	June 30, 2005
TWU, Local 200 (SEAM multi-unit & claims)	319	June 30, 2005
TWU, Local 250-A TWU - Auto Service Workers	145	June 30, 2005
TWU, Local 250-A TWU - Miscellaneous	100	June 30, 2005
TWU, Local 250-A TWU - Transit Operators	2,113	June 30, 2004
Union of American Physicians & Dentists	176	June 30, 2005
Unrepresented Employees	<u>151</u>	June 30, 2004
	30,552 [1]	

### **Risk Management**

The City self-insures the majority of its property, liability and workers' compensation risk exposures. Each year, funds for anticipated claim payments, based on history and outstanding cases expected to be closed in that year, are included in the current budget. The vast majority of the City's insurance is purchased for the enterprise fund departments (SFO, Municipal Railway, Public Utilities Commission, the Port and Convention Facilities). The remainder of the insured program is made up of insurance for General Fund departments required to provide coverage for bond-financed facilities, coverage for art at City-owned museums and statutory requirements for bonding of various public officials.

The City allocates workers' compensation costs to departments according to a formula based on claims, payment history and payroll. Programs are being developed and implemented focusing on accident prevention, investigation and by modifying the duty of injured employees with medical restrictions so they can return to work as early as possible.

## **Retirement System**

The City Employees' Retirement System (the "Retirement System") was established in April 1922 and was constituted in its current form by the 1932 charter. The Retirement System is administered by the Retirement Board consisting of seven members, three appointed by the Mayor, three elected from among the members of the Retirement System, and a member of the Board appointed by the President of the Board, who serves ex-officio as a voting member. To aid in the administration of the Retirement System, the Retirement Board appoints an Actuary and an Executive Director. The Executive Director's responsibility extends to four divisions consisting of Administration, Investment, Retirement Services and Accounting and Deferred Compensation.

The Retirement System estimates that the total active membership as of June 30, 2002 was 33,833, including 773 vested members and 515 reciprocal members, compared to the 30,524 members a year earlier. The total new enrollees for fiscal year 2001-02 were approximately 1,350. Checks are mailed to approximately 17,800 benefit recipients monthly.

The estimated market value of Retirement System investments as of June 30, 2002 was \$10,415,950,000 compared to \$11,246,080,000 as of June 30, 2001 and \$12,931,306,000 as of June 30, 2000. As of June 30, 2002, the Retirement System was 118% funded. It is expected that upon the completion of an updated actuarial study, the Retirement System will be funded at less than 118% as of June 30, 2003, although the exact level of funding as of such date will not be known until completion of the actuarial study which is expected to occur in January, 2004.

Table A-15 shows Retirement System actual contributions for fiscal years 1997-98 through 2001-02.

TARLE A-15

Ending Market Value Actuarial Value Pension Benefit Percent En	
	loyee & mployer ribution [1]
1999     10,868,542     8,862,168     6,430,740     137.8%     137.8%       2000     12,931,306     10,076,469     7,258,394     138.8%     138.8%       2001     11,246,080     10,797,024     8,371,843     129.0%     14.38.8%	12,057 20,851 32,761 45,203 55,918

The assets of the Retirement System are invested in a broadly diversified manner including both domestic and international securities. In addition to U.S. equities and fixed income securities, the fund holds international equities, global sovereign debt, domestic real estate and an array of alternative investments including venture capital limited partnerships. The investments are regularly reviewed by the Retirement Board and monitored by an internal staff of investment professionals who are advised by external consultants who are specialists in various areas of investments.

Actuarial valuation of the Retirement System is a joint effort of the Retirement System and an outside actuarial firm employed under contract. A valuation of the Retirement System is conducted each year and an experience study is performed periodically, the latest being in December 2002. In November 1980, the voters of San Francisco adopted a change in the method through which the liabilities of the Retirement System are funded. That method is the entry age normal cost method with a level percentage supplemental cost element (supplemental costs to be fully amortized over no more than 20 years). Actuarial gains and losses are amortized over a 15-year period. Assets are calculated based on a 5-year phase-in of realized and unrealized capital gains and losses.

In fiscal year 1996-97, the City's dollar contribution decreased to zero due to lowered funding requirements as determined by the Board's actuary. Based upon the latest valuation report, as of June 30, 2002, the plan was over-funded by \$1.687 billion based on actuarial value of assets.



## **APPENDIX B**

## CITY AND COUNTY OF SAN FRANCISCO ECONOMY AND GENERAL INFORMATION

## **Area and Economy**

The corporate limits of the City and County of San Francisco (the "City") encompass over 93 square miles, of which 49 square miles are land, and the balance consists of tidelands and a portion of the San Francisco Bay (the "Bay"). The City is located on a peninsula bounded by the Pacific Ocean to the west, the Bay on the east, the entrance to the Bay and the Golden Gate Bridge to the north and San Mateo County to the south.

The City is at the center of economic activity within the nine counties contiguous to the Bay: Alameda, Contra Costa, Marin, Napa, San Francisco, San Mateo, Santa Clara, Solano and Sonoma Counties (the "Bay Area"). The economy of the Bay Area includes a wide range of industries, supplying local needs as well as the needs of national and international markets. Its major industries include heavy manufacturing, high technology, semi-conductor manufacturing, petroleum refining, bioscience, food processing and production and fabrication of electronics and aerospace equipment. Non-manufacturing industries, including tourism, finance and international and wholesale trade, are characteristic of the City and are also major contributors to economic activity within the Bay Area.

## **Population and Income**

The City had a population estimated by the State of California (the "State") Department of Finance Demographic Research Unit, at 791,600 as of January 2003, ranking it the fourth largest city in California after Los Angeles, San Diego and San Jose. The table below reflects the population and per capita income of the City and the State between 1999 and 2003.

	POPULATION AND INCOME					
1999 - 2003						
			San Francisco	California		
	City and County	State of	Per Capita	Per Capita		
Year	of San Francisco	California	<u>Income</u>	<u>Income</u>		
1999	776,300	33,387,000	49,695	29,856		
2000	785,700	34,385,000	57,414	32,225		
2001	793,700	35,037,000	N/A *	32,702		
2002	793,633	35,301,000	N/A *	32,898		
2003	79,160	35,591,000	N/A *	N/A *		
by the U typically	formation not available. S. Department of Conreleased with a significant of California De	nmerce, Bureau cant time lag.	of Economic Anal	ysis and are		
	State of California De Units; U.S. Departme	•				

## **Conventions and Tourism**

The City's tourism industry generated approximately \$5.9 billion in calendar year 2002 (an average of \$17.8 million per day). Approximately 15.7 million people visited the City, representing an average daily tourist population of 130,000. On average, these visitors spent about \$127 per day and stayed three to four nights.

Hotel occupancy rates averaged 76.3% over the seven years ending in calendar year 2002; however, hotel occupancy rates decreased to 65.4% in 2001 from 81.9% in calendar year 2000. The economic downturn and the terrorist events of September 11, 2001 resulted in a sharp decrease in air travel and related tourism prompting steep discounting in average daily room rates. Average daily room rates for fiscal year 2002-03 were approximately \$138 per night with average occupancy of 66%.

Although visitors who stay in San Francisco hotels account for only 36% of total out-of-town visitors, they generated 68.1% of total spending by visitors from outside the Bay Area. It is estimated that 44% of visitors come to the City for vacation, 30% are convention and trade show attendees, 25% are individual business travelers and the remaining 1% are en route elsewhere. International visitors make up 36% of all visitors. Approximately 45% of the City's international visitors are from Europe and the UK, 31% are from Asia, 9% are from Canada, 5% are from Australia and New Zealand, 5% are from Central and South America, 3% are from Mexico, and 2% are from Africa and the Middle East. The following table describes visitor growth trends from calendar years 1998 through 2002.

RI		

Sa	n Francisco Ove	ernight Hotel Gu	ests (000s)
Calendar Year	Annual Average Hotel Occupancy	Total Visitors Staying in Hotels or Motels	Total Hotel Visitor and Convention Related Spending
1998	80.7%	4,140	\$3,410,000
1999	80.7%	4,180	3,590,000
2000	81.9%	4,300	4,288,000
2001	67.0%	3,550	3,700,000
2002	65.4%	3,470	3,500,000

Based upon information provided by the San Francisco Convention and Visitor Bureau, convention business is almost at full capacity for the Moscone Convention Centers and is at strong levels at individual hotels, which provide self-contained convention services. The Moscone convention facilities offer 442,000 square feet of exhibit space and 161,000 square feet of meeting rooms. The City issued bonds in November 2000 to finance a portion of the construction of an expansion to the Moscone Convention Center. Moscone West was opened in mid Spring 2003, providing approximately 300,000 square feet of additional convention space.

## **Employment**

The City has the benefit of a highly skilled, professional labor force. Key industries include tourism, real estate, banking and finance, retailing, apparel design and manufacturing. Emerging industries include multimedia and bioscience. According to the State of California Employment Development Department, the unemployment rate for San Francisco was 5.1 percent in September 2003, down from a revised 5.7 percent in August 2003. This compares with an unadjusted unemployment rate of 6.1 percent for California and 5.8 percent for the nation during the same period.

Total citywide employment peaked at just over 608,000 jobs in 2000, an increase of almost 80,000 or 15 percent from 1995. Based on 2002 estimates, total citywide employment is about 548,000 indicating a loss of about 60,000 jobs from the peak.

TABLE B-3

	CITY AND COUNTY OF SAN FRANCISCO							
Employment by Land Use Activities 1998-2002 [1]								
	1998	1999	2000	2001	2002			
Office	203,512	211,499	224,167	236,959	213,514 [2]			
Retail	94,220	97,159	103,508	101,505	96,714			
Industrial	124,071	120,922	119,922	107,837	98,153			
Hotel	19,498	19,522	18,862	17,962	16,447			
Cultural/Institutional	134,816	142,064	140,573	122,222	122,714			
Other	39	30	1,307	6	-			
Total	576,156	591,196	608,339	586,491	547,542			
[1] Most recent data available								
[2] 2002 Office Land use activ		overnment employi	ment					
Source: San Francisco Pla				Department				

## **Taxable Sales**

The following table reflects a breakdown of taxable sales for the City from 1997 to 2001. Taxable sales information for 2002 taxable sales is not yet available. Total retail sales decreased in 2001 by 8.7% compared to 2000. When business and personal services and other outlet sales are included, taxable sales decreased by 11.6% in 2001.

TABLE B-4

CITY	AND COUN	NTY OF SA	N FRANCIS	SCO	
	Taxable	Sales 1997 -	- 2001		
		(\$000s)			
	1997	1998	1999	2000	2001[
Retail Stores [2]					
Apparel	\$718,649	\$688,770	\$722,597	\$792,508	\$749,391
General Merchandise	823,068	832,104	908,704	1,166,524	1,078,664
Drug Stores	164,572	172,188	187,630	2,277,432	1,998,450
Food	369,620	376,229	392,569	416,735	413,650
Packaged Liquor	69,417	70,885	77,452	81,800	81,705
Eating/Drinking	1,505,241	1,594,872	1,723,368	1,896,054	1,802,057
Furniture & Appliances	416,033	475,003	572,425	637,662	513,618
<b>Building Materials</b>					
and Farm Implements	239,959	260,749	292,107	321,632	313,277
Automotive	351,466	357,924	387,300	456,851	435,787
Service Stations	562,848	272,036	388,696	549,967	454,149
Other Retail Stores	1,738,808	1,785,928	2,023,242	153,291	149,638
Retail Stores Total	\$6,959,681	\$6,886,688	\$7,676,090	\$8,750,456	\$7,990,38
Business and					
Personal Services [3]	\$821,089	\$921,855	\$1,063,729	\$1,226,650	\$1,107,02
All Other Outlets [3]	3,185,453	3,460,146	3,596,942	4,112,820	3,357,822
Total All Outlets [2][3]	\$10,966,223	\$11,268,689	\$12,336,761	\$14,089,926	\$12,455,23
<sup>1</sup> Most recent data available	:.				
<sup>2]</sup> See Table B-5. Taxable Sa					
<sup>3]</sup> See Table B-3. Taxable Sa	ales in the 36 Lar	rgest Counties l	by Type of Busi	ness.	
Source: California State I	Board of Equaliz	ation - Annual	Reports.		

## **Building Activity**

Table B-5 shows a summary of building activity in the City for fiscal years 1998-99 through 2002-03, during which time approximately 13,578 total housing units were authorized in the City (both market rate and "affordable"). The total value of building permits was \$1.3 billion in fiscal year 2002-03.

TABLE B-5

	Buil	ding Activity	1999-2003	
Fiscal Year	Authorized			
Ended	New	Va	lue of Building Per	mits
<u>June 30</u>	<u>Dwelling Units</u>	<u>Residential</u>	Non-Residential	<u>Total</u>
1999	4,057	\$552,300,771	\$1,924,558,750	\$2,476,859,521
2000	3,357	368,791,123	1,242,879,291	1,611,670,414
2001	3,050	409,427,204	1,850,738,132	2,260,165,336
2002	1,421	289,382,554	1,281,810,827	1,571,193,381
2003	1,693	234,997,191	1,108,463,214	1,343,460,405

## **Banking and Finance**

The City is a leading center for financial activity. The headquarters of the Twelfth Federal Reserve District is located in the City, as are the headquarters of the Eleventh District Federal Home Loan Bank and the regional Office of Thrift Supervision. Wells Fargo Bank, First Republic Bank, Union Bank of California, United Commercial Bank, and Bank of the Orient are headquartered in the City, along with the Pacific Stock Exchange, and Charles Schwab & Co., the nation's largest discount broker. Other investment banks in the City include Banc of America Securities LLC. Deutsche Banc Alex Brown, Thomas Weisel Partners LLC. and Pacific Growth Equities.

Table B-6 below lists the ten largest employers in the City as of December 2002.

TABLE B	-6
---------	----

Largest Employers ii As of Decemb		
Employer	Number of Employees	Nature of Business
City and County of San Francisco	28,718	Local government
University of California, San Francisco	9,630	Health services
Wells Fargo & Co. Inc.	7,279	Banks
State of California	7,048	State government
San Francisco Unified School District	6,400	Education
United States Postal Service, San Francisco District	5,295	Mail delivery
AT&T	5,200	Telecommunications
PG&E Corp.	4,700	Energy
SBC Communications Inc.	4,600	Telecommunications
California Pacific Medical Center	3,800	Health care

### **Commercial Real Estate**

According to the 3<sup>rd</sup> Quarter 2003 Report from Grub & Ellis, the City's office market has experienced positive market performance. During the 3<sup>rd</sup> Quarter, there was a net absorption of 100,000 square feet and total vacancy decreased slightly to 24.0%. Market-wide lease rates were fairly steady at \$27.97 per square foot for Class A, and \$20.56 per square foot for Class B space.

## **Major Development Projects**

The Union Square area downtown is the City's principal retail area and includes Macy's, Neiman Marcus, Saks Fifth Avenue, Levi's, NikeTown, Disney, Crate and Barrel, Borders Books, Nordstrom, William Sonoma and Virgin Records. The plan to bring Bloomingdale's to the former Emporium-Capwell building on Market Street, providing an approximately 1.4 million square foot retail and entertainment complex is underway. Construction on this project will begin in the fourth quarter of 2003 and is expected to be completed in 2006.

Another commercial development project planned in the City is the Fillmore Entertainment Center, a mixed-use commercial and residential project at Fillmore and Eddy Streets in the Western Addition are of the City. The project includes a jazz club and restaurants, office with banquet and meeting hall for the Transport Workers Union, eighty residential units (including 15% affordable) and a commercial garage.

There are several new commercial opportunities on Port property including the renovation of an international cruise terminal at Pier 30-32 and the Mills/YMCA mixed-use recreational/commercial project at Piers 27-31.

Development has begun at the Mission Bay site, portions of which are owned by the City and the Port of San Francisco. The project will consist of over 6,000 residential units, (25% of which will be affordable units), office and commercial space, retail, a new public school, 49-acres of parks and recreational areas, and a 500-room hotel. In addition, the University of California is constructing a 2,650,000 square foot biotechnology campus on a 43-acre site in Mission Bay.

Octavia Boulevard will be a ground level six-lane boulevard between Market and Hayes Streets. The City intends to award the construction contract in November 2003, expects construction to begin in January 2004 and be complete by May 30, 2005.

Development of the former Hunters Point Naval Shipyard on San Francisco's southern waterfront is expected to begin in the Summer of 2004. The 90-acre first phase of development will comprise 1,600 housing units, 300,000 square feet of commercial uses, 34 acres of open space and other community amenities. Future phases of this 500-acre redevelopment effort will include additional residential and commercial development, with a focus on light industrial and research and development uses.

## **Transportation Facilities**

San Francisco International Airport

San Francisco International Airport ("SFO"), located approximately 14 miles south of downtown San Francisco, is a major commercial airport and has been serving the San Francisco Bay Area and Northern California for over 75 years. Traffic reports submitted by the airlines for fiscal year 2002-03 show that SFO served over 29 million passengers (enplanements and deplanements), and handled a total of 342,676 flight operations, 323,363 of which were scheduled air carrier operations. During fiscal year 2002-03, scheduled passenger aircraft arrivals and departures decreased by 4.5% and total enplanements decreased by 5.7% over the previous year.

Based on Airports Council International final ranking for calendar year 2002, SFO was ranked the eleventh most active airport in the United States in terms of total passengers. In fiscal year 2001-02, the most recent year for which complete data is available, approximately 73% of passenger traffic at the Airport was origin and destination traffic, which is generally not dependent on airline hubbing practices.

During fiscal year 2002-03, 60 airlines served the Airport with non-stop and one-stop service to 110 cities in the United States, and 23 of these airlines provided service to 62 international destinations. In fiscal year 2002-03, SFO handled 606.9 thousand metric tons of cargo and was ranked 13<sup>th</sup> in the United States in terms of air cargo volume, according to Airports Council International final ranking for calendar year 2002.

Following the terrorist events of September 2001, management at SFO developed a detailed financial plan to address the anticipated decline in revenues. Management and staff at SFO identified numerous expenditure reductions as well as additional funding sources, including the use of passenger facility charge revenues.

Management continues to adhere to these plans and as a result does not anticipate a large deficit for the current fiscal year.

On December 9, 2002, UAL Corp. ("UAL"), the parent company of United Airlines, filed for protection under Chapter 11 of the U.S. Bankruptcy Code. UAL accounts for approximately 34% of total operating revenue at SFO. The filing under Chapter 11 permits a company to continue operations while it develops a plan of reorganization to address its existing debt, capital and cost structures.

On December 10, 2002, the U.S. Bankruptcy Court approved a series of motions, including, a motion ordering the payment of sales and use taxes, transportation taxes, fees, passenger facilities charges and other similar government and airport charges. United Airlines therefore has been granted authority to pay certain ongoing landing fees, passenger facilities charges and similar charges to SFO and other parties, whether incurred prior to or after the bankruptcy filing. United Airlines has remained current in its payments to the Airport for rents and landing fees since January 2003.

Table B-7 presents certain data regarding SFO for the last five fiscal years.

	SAN FRANCISCO Passenger, Fiscal Years end	Cargo and	Mail Data for	
	Passenger	s	Cargo Ti	raffic
Fiscal year	Enplanements	Annual	Freight and	U.S. and
Ended	and	Percent	Express Air	Foreign Mail
<u>June 30</u>	<u>Deplanements</u>	Change	(Metric Tons)	(Metric Tons)
1999	39,158,482	-1.6%	618,334	182,384
2000	40,238,576	2.8%	680,051	190,579
2001	38,723,290	-3.8%	621,434	150,538
2002	30,942,135	-20.1%	467,301	93,953
2002			517,410	89,469

## Port of San Francisco

The Port of San Francisco (the "Port") consists of 7.5 miles of San Francisco Bay waterfront which are held in "public trust" on behalf of all the people of California. The State transferred responsibility for the Port to the City in 1968. The Port is committed to promoting a balance of maritime-related commerce, fishing, recreational, industrial and commercial activities, as well as protecting the natural resources of the waterfront and developing recreational facilities for public use.

The Port is governed by a five-member Port Commission which is responsible for the operation, management, development and regulation of the Port. All revenues generated by the Port are to be used for Port purposes only. The Port receives no operating subsidies from the City, and the Port has no taxing power.

The Port posted an increase in net assets of \$4.9 million for fiscal year ending June 30, 2002. Port properties generated \$50.5 million in operating revenue in fiscal year 2001-02 as shown in the table below.

TABLE B-8

	PORT OF S	AN FRANCIS	CO	
FIS	CAL YEARS 200	)1 AND 2002 I	REVENUES	
	(	\$000s)		
	FY 00-01	Percentage of	FY 01-02	Percentage of
Business Line	Audited Revenue	2001 Revenue	Audited Revenue	2002 Revenue
Commercial & Industrial Rent	\$31,990	63.5%	\$32,482	64.3%
Parking	8,189	16.3	7,380	14.6
Cargo	3,035	6.0	3,797	7.5
Fishing	1,350	2.7	1,488	3.0
Ship Repair	960	1.9	1,000	2.0
Harbor Services	848	1.7	915	1.8
Cruise	600	1.2	459	0.9
Other Maritime	1,469	2.9	1,445	2.9
Other	<u>1,904</u>	<u>3.8</u>	<u>1,528</u>	<u>3.0</u>
TOTAL	\$50,345	100%	\$50,494	100%
Source: Port of San Francisco A	udited Financial State	ments.		

In June 1997, the Port Commission adopted a Waterfront Land Use Plan (the "Port Plan") which established the framework for determining acceptable uses for Port property. The Port Plan calls for a wide variety of land uses which retain and expand historic maritime activities at the Port, provide revenue to support new maritime and public improvements, and significantly increase public access.

As a result of the finalization of the Port Plan, there are currently several major development projects in negotiation and/or construction, a hotel development at the corner of Broadway and the Embarcadero, a mixed use historic preservation and reuse of Piers 1½-5, a mixed use office/retail complex at Pier 30/32 that will include construction of a new cruise terminal, and a mixed use recreation and historic preservation project at Piers 27-31.

Recently completed development projects include a \$70 million renovation and redevelopment of the Ferry Building; and, Rincon Park, a two-acre park and public open space located on Port property. The park was a collaborative effort of the Port, the San Francisco Redevelopment Agency, and Gap Inc.

An \$18 million project to relocate and expand the Downtown Ferry Terminal, and a \$7 million project to provide new berthing and auxiliary facilities for commercial fisherman at Hyde Street Harbor were both completed during fiscal year 2001-02. A maritime office development on Pier 1 was completed during fiscal year 2000-01, and SBC Park (formerly known as Pacific Bell Park), the home of the San Francisco Giants baseball team, opened on Port property in April 2000.

### Other Transportation Facilities

The nine-county Bay Area region surrounds the predominant topographic feature of the area, the San Francisco Bay. Although the Bay creates a natural barrier to transportation throughout the region, several bridges, highways and public transportation facilities connect the nine-county area through its San Francisco hub, providing access for jobs, entertainment, shopping and other activities. The major transportation facilities

connecting the City to the remainder of the region include the Golden Gate and Bay Bridges, the Bay Area Rapid Transit rail line, CalTrain, and the Alameda-Contra Costa, San Mateo, Santa Clara and Golden Gate Transit Districts' bus lines. Public and private companies also provide ferry service across the Bay.

Other transportation facilities connect the Bay Area to the State, national and global economy. In addition to the San Francisco International Airport, the San Francisco Bay Area is served by two other major airports: the Oakland International Airport in Alameda County, and the San Jose International Airport in Santa Clara County. These airports also serve the region's air passengers with service to all major domestic cities and many international cities and are important cargo transportation facilities.

The Port of Oakland is an important transportation facility to the Bay Area as it provides a strong link to the Pacific Rim. The Port of Oakland is served by three major railroads with rail lines and/or connections to the Midwest and beyond.

## **Public School System**

The City is served by the San Francisco Unified School District (the "District"). The District has a board of seven members who are elected Citywide. Schools within the District are financed from available property taxes and State, Federal and local funds. The District operates thirty-six child development centers; seventy-seven elementary schools, including sixty-nine K-5 elementary schools, seven K-8 elementary schools, and one charter K-5 and one charter K-8 schools; two charter Grade 5-8 schools; seventeen middle schools (grades 6-8); twenty-one senior high schools, including fourteen schools serving grades 9-12, two continuation schools, five charter high schools and one independent study alternative high school and various county school services.

## Colleges and Universities

Within the City, the University of San Francisco and California State University at San Francisco offer full four-year degree programs of study as well as graduate degree programs. The University of California, San Francisco is a health science campus consisting of the schools of medicine, dentistry, nursing, pharmacy and graduate programs in health science. The Hastings College of the Law is affiliated with the University of California. The University of the Pacific's School of Dentistry and Golden Gate University are also located in the City. City College of San Francisco offers two years of college-level study leading to associate degrees.

The nine-county Bay Area region includes approximately twenty public and private colleges and universities. Most notable among them are the University of California at Berkeley and Stanford University. Both institutions offer full curricula leading to bachelors, masters and doctoral degrees, and are known worldwide for their contributions to higher education.



## **APPENDIX C**

## EXCERPTS\* FROM COMPREHENSIVE ANNUAL FINANCIAL REPORT OF THE CITY AND COUNTY OF SAN FRANCISCO FOR THE FISCAL YEAR ENDED JUNE 30, 2002

\* Includes all material listed on the Comprehensive Annual Financial Report's Table of Contents through Note 17 of the Notes to Basic Financial Statements. The Comprehensive Annual Financial Report may be viewed online or downloaded from the Controller's website at http://www.ci.sf.ca.us/controller/.



## CITY AND COUNTY OF SAN FRANCISCO, CALIFORNIA

Comprehensive Annual Financial Report Year ended June 30, 2002



Prepared by: Office of the Controller

Edward Harrington Controller

# COMPREHENSIVE ANNUAL FINANCIAL REPORT YEAR ENDED JUNE 30, 2002

## TABLE OF CONTENTS

		Page
INTRODUCTORY SECTION	Y SECTION	
Controller's Le	Controller's Letter of Transmittal	-
Certificate of A	Certificate of Achievement - Government Finance Officers Association	×
Organization Chart	Chart.	Ē
List of Principal Officials	al Officials	≅
FINANCIAL SECTION	NOL	
Independent A	Independent Auditors' Report.	-
Management □	Management Discussion and Analysis	2
Basic Financial Statements	al Statements:	
Governmen	Government-wide Financial Statements:	
Stateme	Statement of Net Assets	21
Statemer	Statement of Activities	23
Fund Finan	Fund Financial Statements:	
Balance	Balance Sheet - Governmental Funds	24
Reconcil of Nel	Reconciliation of the Governmental Funds Balance Sheet to the Statement of Net Assets	25
Statemer	Statement of Revenues, Expenditures, and Changes in Fund Balances - Governmental Funds	56
Reconcil Fund	Reconciliation of the Statement of Revenues. Expenditures, and Changes in Fund Balances of Governmental Funds to the Statement of Activities	27
Budgetar	Budgetary Comparison Statement - General Fund	28
Statemer	Statement of Net Assets - Proprietary Funds	31
Statemer Propri	Statement of Revenues, Expenses, and Changes in Fund Net Assets - Proprietary Funds	33
Statemer	Statement of Cash Flows - Proprietary Funds	34
Statemer	Statement of Fiduciary Net Assets - Fiduciary Funds	36
Statemer	Statement of Changes in Fiduciary Net Assets - Fiduciary Funds	37
Notes to	to the Basic Financial Statements:	
(5)	The Financial Reporting Entity	38
(2)	Summary of Significant Accounting Policies	40
(3)	Reconciliation of Government-wide and Fund Financial Statements	51
(4)	Budgetary Results Reconciled to Results in Accordance with Generally Accepted Accounting Principles	55
] (9)	Deposits and Investments.	26
9)	Property Taxes	62

CITY AND COUNTY OF SAN FRANCISCO

## COMPREHENSIVE ANNUAL FINANCIAL REPORT YEAR ENDED JUNE 30, 2002

## TABLE OF CONTENTS (Continued)

Page

## COMPREHENSIVE ANNUAL FINANCIAL REPORT YEAR ENDED JUNE 30, 2002

## TABLE OF CONTENTS (Continued)

Capital Assets Used in the Operations of Governmental Funds:  Schedule by Source.  Schedule by Source.  Schedule of Changes by Function.  Schedule of Changes by Function.  Schedule of Changes by Function.  General Governmental Revenues by Source - Last Ten Fiscal Years.  General Governmental Revenues by Source - Constant Dollar Value - Last Ten Fiscal Years.  General Governmental Expenditures by Function - Constant Dollar Value.  Last Ten Fiscal Years.  General Governmental Expenditures by Function - Constant Dollar Value  Last Ten Fiscal Years.  Property Tax Levies and Collections - Last Ten Fiscal Years.  Property Tax Levies and Collections - Last Ten Fiscal Years.  Property Tax Levies and Collections - Last Ten Fiscal Years.  Property Tax Levies and Collections - Last Ten Fiscal Years.  Property Tax Levies and Collections - Last Ten Fiscal Years.  Property Tax Levies and Collections - Last Ten Fiscal Years.  Property Tax Levies and Heach Margin.  Net General Obligation Bonded Debt to Net Assessed Value and Net General Bonded Debt to Per Capita Debt Margin.  Per Capita Direct Debt.  Ratio of Annual Debt Service Expenditures for General Bonded Debt to Total General Governmental Expenditures - Last Ten Fiscal Years.  Debt Service Coverage by Enterprise Revenues - Airport, Clean Water,  Municipal Railway, Water, and Hetch Hetchy - Last Ten Fiscal Years.  Construction, Bank Deposits and Property Value - Last Ten Fiscal Years.  Principal Taxpayers.		Page
unroe  Indition  Ital Revenues by Source - Last Ten Fiscal Years  Ital Revenues by Source - Constant Dollar Value - Last Ten  Ital Expenditures by Function - Last Ten Fiscal Years  Ital Expenditures by Function - Constant Dollar Value  Fears  Inditional Overlapping Governments - Last Ten Fiscal Years  - Direct and Overlapping Governments - Last Ten Fiscal Years  - Direct and Overlapping Governments - Last Ten Fiscal Years  - Direct such Overlapping Governments - Last Ten Fiscal Years  al Debt Margin  It Service Expenditures for General Bonded Debt to  At Service Expenditures for General Bonded Debt to  At Service Expenditures - Last Ten Fiscal Years  It Service Expenditures - Last Ten Fiscal Years  It Service Expenditures - Last Ten Fiscal Years  It Service Expenditures - Last Ten Fiscal Years  Deposits and Property Value - Last Ten Fiscal Years  Deposits and Property Value - Last Ten Fiscal Years	Capital Assets Used in the Operations of Governmental Funds:	
Inages by Function  Ital Revenues by Source - Last Ten Fiscal Years.  Ital Revenues by Source - Constant Dollar Value - Last Ten  Ital Expenditures by Function - Last Ten Fiscal Years  Ital Expenditures by Function - Constant Dollar Value  Ital Expenditures by Function - Constant Dollar Value  Ital Expenditures by Function - Last Ten Fiscal Years  Inadollections - Last Ten Fiscal Years  Inadollections - Last Ten Fiscal Years  Inadiation Bonded Debt to Net Assessed Value and gation Bonded Debt por Capita - Last Ten Fiscal Years  Ital Debt Margin  Ital Expenditures for General Bonded Debt to the Appenditures or General Bonded Debt to the Appenditures - Last Ten Fiscal Years  Ital Capital Years  Ital Capital Years  Deposits and Hetchy - Last Ten Fiscal Years  Deposits and Property Value - Last Ten Fiscal Years  Deposits and Property Value - Last Ten Fiscal Years	Schedule by Source	165
tal Revenues by Source - Last Ten Fiscal Years	Schedule by Function	165
Ital Revenues by Source - Last Ten Fiscal Years.  Ital Revenues by Source - Constant Dollar Value - Last Ten Ital Expenditures by Function - Last Ten Fiscal Years.  Ital Expenditures by Function - Constant Dollar Value etars  and Collections - Last Ten Fiscal Years.  and Collections - Last Ten Fiscal Years.  - Direct and Overlapping Governments - Last Ten Fiscal Years and Collections Bonded Debt to Net Assessed Value and gation Bonded Debt per Capita - Last Ten Fiscal Years.  al Debt Margin.  bt.  At Service Expenditures for General Bonded Debt to vernmental Expenditures - Last Ten Fiscal Years.  ge by Enterprise Revenues - Airport, Port, Clean Water, y. Water, and Hetch Hetchy - Last Ten Fiscal Years.  Deposits and Property Value - Last Ten Fiscal Years.	Schedule of Changes by Function	165
	STATISTICAL SECTION	
	General Governmental Revenues by Source - Last Ten Fiscal Years	168
	General Governmental Revenues by Source - Constant Dollar Value - Last Ten Fiscal Years	170
	General Governmental Expenditures by Function - Last Ten Fiscal Years	172
	General Governmental Expenditures by Function - Constant Dollar Value Last Ten Fiscal Years	174
	Property Tax Levies and Collections - Last Ten Fiscal Years	175
	Assessed Value of Taxable Property - Last Ten Fiscal Years	176
	Property Tax Rates - Direct and Overlapping Governments - Last Ten Fiscal Years	177
	Ratio of Net General Obligation Bonded Debt to Net Assessed Value and Net General Obligation Bonded Debt per Capita - Last Ten Fiscal Years	178
	Computation of Legal Debt Margin	179
	Per Capita Direct Debt	180
		180
	Debt Service Coverage by Enterprise Revenues - Airport, Port, Clean Water, Municipal Railway, Water, and Hetch Hetchy - Last Ten Fiscal Years	181
	Demographic Statistics - Last Ten Fiscal Years	182
	Construction, Bank Deposits and Property Value - Last Ten Fiscal Years	182
	Principal Taxpayers	183
	Miscellaneous Statistics	184

# (THIS PAGE INTENTIONALLY LEFT BLANK)



# INTRODUCTORY SECTION

- Controller's Letter of Transmittal
  Certificate of Achievement Government Finance Officers Association
  Organization Chart
  List of Principal Officials



## OFFICE OF THE CONTROLLER

December 3, 2002

The Honorable Mayor Willie L. Brown, Jr. The Honorable Members of the Board of Supervisors City and County of San Francisco

San Francisco, California

Ladies and Gentlemen:

Code Sections 25250 and 25253. The CAFR has been prepared by the Controller's Office in conformance with the principles and standards for financial reporting set forth by the Governmental Accounting Standards Board (GASB). Responsibility for both the accuracy of the data and the completeness and fairness of the presentation, including all disclosures, rests with the City. I believe that the data, as presented, is accurate in all material respects, that its presentation fairly shows the financial position and the results of the City's operations as measured by the financial activity of its various funds; and that the I am pleased to present the Comprehensive Annual Financial Report (CAFR) of the City and County of San Francisco, California (the City) for the fiscal year ended June 30, 2002 with the Independent Auditors' Report, submitted in compliance with City Charter Sections 2.115 and 3.105 and California Government included disclosures will provide the reader with an understanding of the City's financial affairs

management provide a narrative introduction, overview, and analysis to accompany the Basic Financial Statements in the form of a Management's Discussion & Analysis (MD&A). This letter of transmittal is designed to complement the MD&A and should be read in conjunction with it. The MD&A can be found This is the second year the City prepares the CAFR using the new financial reporting requirements as prescribed by the GASB Statement No. 34, Basic Financial Statements - and Management's Discussion and Analysis - for State and Local Governments (GASB 34). This GASB Statement requires that immediately following the report of the independent auditors.

Our CAFR is divided into the following sections:

The Introductory Section includes information about the organizational structure of the City, the City's economy, major initiatives, status of City services, and cash management

the Basic Financial Statements including notes and the Required Supplementary Information. The Basic Financial Statements include the government-wide financial statements that present an overview of the City's entire financial operations and the fund financial statements that present the financial information of fiduciary, and other funds. Also **The Financial Section** is prepared in accordance with the GASB 34 requirements by including the MD&A, each of the City's major funds, as well as non-major governmental, fiduciary, and oth included in this section is the Independent Auditors' Report on the basic financial statements. The Statistical Section includes tables containing historical financial data, debt statistics, and miscellaneous social and economic data of the City that are of interest to potential investors in our bonds and to other readers. The data includes ten-year revenue and expenditure information on an inflation-

## THE REPORTING ENTITY AND ITS SERVICES

The City and County of San Francisco (City), established by Charter in 1850, is a legal subdivision of the State of California with the governmental powers of both a city and a county under California law. The City's powers are exercised through a Board of Supervisors serving as the legislative authority, and a Mayor and other independent elected officials serving as the executive authority. The services provided by the City include public protection, public transportation, construction and maintenance of all public facilities, vater, parks, public health systems, social services, planning, tax collection, and many others.

## CITY AND COUNTY OF SAN FRANCISCO

OFFICE OF THE CONTROLLER

This CAFR includes the financial activities of the primary government, which encompasses several enterprise activities, as well as all of its component units. Component units include legally separate entities for which the primary government is financially accountable and that have substantially the same board as County Transportation Authority, the San Francisco Parking Authority, and the San Francisco Finance Corporation, are blended with the City. In addition, there are two component units, the San Francisco the City or provide services entirely to the City. For reporting purposes the operations of the San Francisco Redevelopment Agency and the Treasure Island Development Authority, which are legally separate entities but which have some financial interdependency with the City. For reporting purposes these entities are shown as discretely presented component units.

# SAN FRANCISCO'S GOVERNMENT, ECONOMY AND OUTLOOK

The population of the City has grown by approximately 7.3 percent in the past ten years, to 776,733. The year 2000 federal census once again highlights San Francisco's racial and ethnic diversity. All minority groups combined represent just over 56 percent of the population. No single metropolitan region with more than 6.78 million residents in nine counties. San Francisco is the economic and cultural hub of the Bay Area, racial or ethnic group by itself represents a majority of the population."



Mayor of San Francisco serves as the executive, and appoints the heads of most city departments. Many departments are also advised by Commissions or Boards whose members are appointed either by the Mayor, or, in some cases, by a combination of the Mayor, the Board of Supervisors, and other elected officials include the Assessor-Recorder, City Attorney, District Attorney, Public Defender, Treasurer, and Sheriff. In November 2000, the eleven members of the Board of Supervisors were elected by district for the first time since the 1970s. In order to provide for staggered terms of office on the Board of Supervisors an election for seats of the City's even-numbered supervisorial districts was conducted in San Francisco is a charter city, exercising the powers and duties of both a city and county. The elected November 2002, and subsequent run-off elections are being held in two districts in December 2002. Overall, nearly 50,000 jobs were created in San Francisco during the 1990s expansion, for an aggregate increase of 13%. Intemployment dropped from 7 percent in 1993 to a low of 2.8 percent in 2000, among the lowest in the state. However, the overall economic slowdown, compounded by the impact of the events of September 11th 2001, has affected the City's economy since early 2001 and is expected to continue to unemployment rate stood at 7.1 percent, slightly worse than that of California as a whole with 6.6 percent. San Francisco's economic base continues to be dominated by the services sector, which provides approximately 41 percent of all jobs. Retail employs the next largest portion, with 16 percent, followed by impacted many professional and service workers. Job losses in 2001 pushed the unemployment rate to a peak of 7.3 percent in January 2002. By June of 2002, the close of the fiscal year, San Francisco's do so during the next fiscal year. The technology sector, including in particular "dot-com" companies, has experienced significant job losses. In addition, losses in financial services, travel, and tourism have finance, insurance and real estate businesses, with 12 percent of those working in the City." Downtown office vacancy rates, which decreased steadily for over eight years, dropping below one percent at certain polints, have reversed and risen in each of the last two fiscal years. Surveys show the vacancy tear ising steadily to 15 percent halfway through the fiscal year and to 20 percent by June 2002. Asking prices for office space rents have also declined by as much as 60 percent, from an average of \$80 per square foot in July of 2000, to around \$30 per square foot by June 2002. Analysts now report that during

:=

Source: California Department of Finance

Source: United States Census

Source: California Department of Finance

Source: California Employment Development Department

OFFICE OF THE CONTROLLER

rents have leveled off, vacancy rates have begun to drop, and leasing activity has increased, indicating that an expected recovery in the market may have begun. July to September period of 2002,

highest in the nation. Regional housing prices, after dipping for periods in 2001, have climbed again, and San Francisco and the greater Bay Area's ongoing housing shortage keeps upward pressure on the City's residential real estate market. Despite steady construction, including 3,273 new units of housing permitted during fiscal year 2002, San Francisco's shortage persists. The gap between housing demand and supply has also contributed to a worsening affordability gap in the City, with homeownership remaining out of reach for most residents and workers in the City. As of June 2002, the median price for an average single family home in San Francisco had climbed slightly from the prior year and stood at \$567,000, a level that Affordable housing continues to be built and developed in the City, funded in part by a \$100 million general obligation bond issue approved by the voters in 1996. During the November 2002 election, however, voters rejected an additional \$250 million bond Despite these weaknesses in areas of the economy, property values in San Francisco remain among the authorization for affordable housing. Housing is and will remain a critical challenge for the City's was affordable by less than 14 percent of the population." policymakers, planners, employers, and residents.

largest fax revenue for the City's general fund, has grown in some cases by as much as 12 percent annually over the last five years, reflecting extraordinary growth in property values and prices during the time period. Helped by falling interest rates, property tax revenues overall grew by approximately \$68.9 parking, and other local taxes decreasing by between eight and 24 percent. Hotel taxes showed among the most severe decline, dropping 36 percent during the fiscal year—a loss of almost \$70 million in funding Reflecting the continued demand and activity in real estate, the City's property tax revenue, the single Trends in other sources of local tax revenue were more typical of the current downturn in the business cycle, with sales, million during the fiscal year, an increase of nine percent from the prior fiscal year. for local cultural institutions and general City services.

Total visitor spending in the City dropped to approximately \$6.5 billion or nearly 15 percent, down from \$7.5 billion during 2000.\* Hotal occupancy attes during the 2000/1-2002 fiscal year averaged 63.5 percent, down from a range of 77 to 80 percent occupancy rates in the last three fiscal years. Occupancy rates for indicative of an overall decline in travel and tourism to San Francisco. The Convention and Visitors Bureau estimates that 15.7 million people visited San fiscal year 2002-2003 are currently projected to improve somewhat, returning to the area of 70 percent-levels commensurate with a gradual recovery and a decrease in hotel tax collections experienced by the City is further Francisco in calendar year 2001, down over nine percent from the year before. strengthening 2003 convention season. viii The

spring of 2001, and the drops in air traffic of all kinds following September 11, have reduced passenger traffic by 13 percent and cargo tonnage by 8.6 percent from the prior year. SFO's transfer of concession revenues to the City general fund, budgeted at \$25 million for the fiscal year, was reduced during the year At San Francisco International Airport (SFO), losses in business travel which were already apparent in the by \$7.3 million, and is projected to be reduced for the next fiscal year and perhaps beyond

Francisco's overali economic environment is built upon a solid foundation of business and industry diversification. San Francisco's economic base includes national and global companies and locally owned Wells Fargo Bank, and Charles Schwab among others headquartered here. The City has large employers ranging from Providian Financial to The Gap, yet over 85 percent of businesses employ fewer than twenty While the economic contraction in the nation and the Bay Area has affected the City's economy, San small businesses. The City is a financial and banking center of the West, with the Pacific Stock Exchange,

Ξ

CITY AND COUNTY OF SAN FRANCISCO

OFFICE OF THE CONTROLLER

people.  $^{ ext{ iny K}}$  The City's economy overall has demonstrated sustained growth since the severe recession of

## MAJOR INITIATIVES AND ACHEIVEMENTS

A number of significant initiatives, outlined below, are underway in San Francisco which should have a positive effect on the City's economic health and its services to residents and businesses.

## Health and Safety Projects, Programs, and Systems

The City is in the process of designing and constructing a new campus on the site of the current Laguna Honda Honda Logical including new facilities as well as a rebuild of the existing hospital. The project is financed by general obligation bonds, with tobacco settlement funds and supplemental Medicaid payments also available to reduce the property tax burden of the bond issue. The new Laguna Honda will provide housing and a complete continuum of long-term healthcare services, with all facilities built to modern design, environmental, seismic, and technological standards. The project's Environmental Impact Reports and community consultation processes were substantially completed in 2002. Relocation of infrastructure and other preparatory work has begun. Site preparation work will begin in 2003 and construction on the new facilities will begin in early 2004. Community outreach processes will continue throughout construction of the project.

abuse, mental health, and housing services designed to improve the economic and health status of vulnerable populations. For example, since 1999, the City has developed over 1,200 units of supportive housing targeted to chronically homeless persons and those with disabilities. Combinations of these and other programs have increased the City's success rates in helping clients access State and Federal health San Francisco's Public Health and Human Services departments are statewide leaders in providing prevention, emergency intervention, and supportive services to homeless, very low income, and other af-risk populations. Working with community-based organizations, these departments also provide substance and nutrition programs for which they are eligible, obtain employment, increase income, and stabilize their An innovative design-build deal has been completed, and ground broken, for the construction of a new jail at the City's existing jail site in San Bruno. The new facility is being built by a private developer, and operated by the City under a financing and lease-back plan which will eventually transfer ownership to the new facility means the achievement of many of the City's goals in this area. In other recent public safety improvements, the Police company which serves one of the City's most densely populated areas, the Tenderloin, was relocated in October 2000 from an inadequate basement site to a newly renovated station house. The new site includes security improvements as well as facilities to allow the San Francisco Police Department to better sever the population of primarily immigrant and low-income families in the area. Finally, in February 2002, San Francisco's Emergency Communications system tested and then began receiving 911 calls from most wireless phones directly, rather than through the California Highway Patrol. San Francisco has been working to reduce overcrowding and improve conditions at the jails-the becoming the first city or county in California to do so under a new State law authorizing this service.

## Convention, Cultural and Recreational Facilities

The City's Moscone Convention Center has nearly completed the 300,000 square foot expansion of its exhibit and meeting space at Moscone West. The new, free-standing facility, located at Fourth and Howard Streets one half block west of the existing Convention Center, is scheduled to open in 2003 and events are currently being booked. Meeting Professionals International will be the first group to hold a convention at the facility, with 3,000 members scheduled to attend their World Education Congress in August of 2003.

.≥

Source: Grubb & Ellis, Cushman & Wakefield Source: California Association of Realtors

Source: San Francisco Convention and Visitor's Bureau

Source: PKF Consulting

Source: California Department of Finance

## OFFICE OF THE CONTROLLER

In the same neighborhood as the Moscone Center and as Yerba Buena Gardens with its arts spaces and commercial facilities, the City's cultural institutions are being developed, with the Mexican, African-American, and Jewish Museums each in the midst of major re-design or renovation projects. In the Civic the public. The City's DeYoung museum, under a campaign funded entirely by private donations, razed the seismically unsafe portions of its buildings in 2002 and its preparing the site for the construction of the new museum, scheduled for completion in 2002. A \$105 8 million bond program approved by the voters to improve San Francisco's branch libraries continued its work in 2002, with site acquisition and planning now. completion and the collection is being prepared for a March 2003 re-opening. The new Asian Art Museum has been financed with a combination of \$51 million of voter-approved bonds and \$69 million in private donations and greatly increases the collections, special shows and programming which will be available to underway at the Glen Park, Mission Bay, Ingleside, Visitacion Valley and Portola sites. The Program has also purchased a site for a Library support service center, and is engaged in preliminary design at the Center, construction of the new Asian Art Museum in the City's former Main Library building is nearing Excelsior, Richmond, Noe Valley, Marina, and Parkside sites.

over the last year include improvements to Coit Tower and Pioneer Park in the North Beach area, renovation of the historic carousel at Golden Gate Park, improvements at the San Francisco Zoo including dodden Gate in the San Francisco Zoo including a new Education Center, Animal Resource Center and public Recreational facilities and public park projects which were completed entrance and parking lot, and completion of the new Martin Luther King Pool in the Hunter's Point neighborhood. In addition, the City unique glass Conservatory of began the reconstruction of the





Over a projected 20 year period in total, the former warehouses and rail yards in San Francisco's Mission Bay area in the southeast part of the City are being transformed into a new neighborhood of housing, mixed-use buildings, retail, and medical and technology development. Work on the residential, retail, and industrial projects in Mission Bay area is proceeding on schedule. While office construction in the region is ratingly on hold due to softness in that market, developers are currently building over 1,000 apartment units along the King Street corridor near Pacific Beil and and in other areas. The new medical research facility being built by the University of California at San Francisco is nearly complete.

and Home Ownership Bond Program was issued in July 2001, Notices of Funding Availability were issued in the fall of 2001, and the process for committing these monies was underway during the 2002 fiscal year. The Program provides for the development of rental housing and for downpayment assistance to first-time homebuyers. As of August 2002, the City had funded \$73 million in loans or grants for the development of rental housing, with the program on track to develop approximately 2,200 units of housing and beds in approximately 250 low and moderate-income households to become first time homebuyers. With a current median household income of about \$55,000, participants in the program have few other opportunities to become homeowners in San Francisco, and the program has been an essential tool to allow these families final \$40 million in bonds available under the City's \$100 million voter-approved Affordable Housing The Downpayment Assistance Loan Program funded by the bonds has assisted housing. group The

During fiscal year 2001-2002, affordable housing development continued city-wide. Significant projects completing construction during the year include Church Street Apartments (93 units of family rental

## CITY AND COUNTY OF SAN FRANCISCO

## OFFICE OF THE CONTROLLER

on the former military base, with renovation of 84 units of housing for homeless families getting underway in

In recent years the City has also replaced outdated public housing projects including unsafe high-rises with make buildings better designed for families. Bernal Dwellings, a severengy distressed public housing high-rise building located in the Mission District, was replaced with 160 townhouses and flats, completed in September 2001, In December 2001, an additional 193 townhouses and flats were completed at Yerba Buena Plaza East, a former high-rise apartment building in the Western Addition. In October of 2002, ground breaking was held for the new North Beach Place housing developments, which will be the largest mixed-use, mixed-income development of its kind in California, combining affordable apartments with retail space. In addition to the 229 public housing units being replaced, 112 units of housing for low-income families and seniors will be added to the site.

key challenge for the region and transit projects are underway throughout the nine-county area to meet the need. The Bay Area Rapid Transit (BART) system is adding service both in the east bay and the peninsula, with four new BART stations to the south of the City recently completed or under construction, Improving the City and the Bay Area's capacity to move people and goods has long been recognized as a including one at the San Francisco International Airport scheduled to open in 2003.

parking garages, and an improved airport roadway system opened just under two years ago, serves as the key connection between the Bay Area, national, and international economies, receiving 54 percent of the region's air traffic and 94 percent of international traffic. The recent decreases in passenger and freight traffic using STC affected the current fiscal year and beyond, however projections of long-term demand for the airport's new facilities are robust. The new BART connection will provide a direct rail line from San Francisco and the East Bay to the Airport for the first time, and a light rail "people mover" system is being San Francisco International Airport (SFO), including the new International Complex with a new terminal, built within the airport. Groundbreaking for Phase 1 of the San Francisco Municipal Railway's (Muni) new Third Street light rail line was held in May of 2002 and construction is now underway. The project will eventually connect the communities along Third Street and in the Bayshore area with Mission Bay, South of Market, Downtown, and Chinatown. Phase 1 extends Muni service from 4" and King Streets to the Bayshore Caltrain station, with over five miles of track and 19 stations. Phase 2, which includes a new central subway extending from the San Francisco Caltrain Station (Caltrain provides rail service from the peninsula cities south of San southeast part of the city. Over 95 percent of the Phase 1 funding for the Third Street Light rail project comes from local sales tax funds. In the last year, Muni has also completed the replacement of all aging buses including 80 zero emission electric vehicles and two alternative Francisco) to Chinatown, is currently in the design consultant selection When completed this major increase in service will improve air reduce downtown traffic congestion, increase connections with BART and Caltrain, and support economic revitalization in the cars on the Metro lines with new Breda vehicles and rolled out 196 new uel vehicles



garage was completed in February 2002, providing much needed parking in an area that is both densely populated and home to many of the City's restaurants, clubs and tourist sites. Parking meters throughout the City are being updated with a plan for new digital technology that accommodates coins and debit cards. Installation of the new meters began in 2002 and is expected to improve parking management in Projects to improve parking options in San Francisco are also in progress. A new North Beach Parking commercial areas, reduce theft, and lower the maintenance costs to the City.

.≥

## OFFICE OF THE CONTROLLER

## Status of City Services

In the spring of 2002, the City, through the Controller's Office, conducted its seventh annual Citizen Survey. A total of 1,565 San Franciscans were surveyed, providing their opinions of recreation programs and parks, libraries, services for children and youth, public transportation (MUNI), streets, public safety and general City performance.

The 2002 survey results indicated that:

- San Franciscans generally felt safer walking alone in their neighborhoods and in the downtown than in previous years. A higher percentage of respondents also reported feeling safe crossing the street.
- Residents of the southeastern part of San Francisco feel the least safe in their neighborhoods, and experience more crime than residents of other areas of the City.
- MUNI's ratings were better than or equal to any year since survey data has been
  collected. As in other years, routes and fares received the most favorable ratings,
  while the MUNI transit system's cleanliness and timeliness/reliability were rated least
  favorably.
- Survey respondents reported visiting the City's libraries more frequently than in the previous year, and continued to rate library services favorably.
- Two-thirds of respondents felt that the children they knew in San Francisco received good health care, but fewer than half said that children were getting a good education.
- White respondents were more likely than those in other ethnic/racial groups to have children attending private schools and using private health care providers.
- 45 percent of respondents rated the cleanliness of the streets in their neighborhood
  as good or very good, whereas only 25 percent rated the cleanliness of City streets
  in general as good or very good.
- Almost half of survey respondents chose "fair" in assessing how well local government provides services. Opinions of services provided for children and youth were less favorable than those for services in general.

## OTHER FINANCIAL INFORMATION

## Internal Controls

In developing and evaluating the City's accounting system, consideration is given to the adequacy of internal accounting controls. Internal accounting controls are designed to provide reasonable, but not absolute, assurance regarding: (1) the safeguarding of assets against loss from unauthorized use of disposition, and (2) the reliability of financial records for preparing financial statements and maintaining accountability for assets. The concept of reasonable assurance recognizes that: (1) the cost of a control should not exceed the benefits likely to be derived; and (2) the evaluation of costs and benefits requires estimates and judgments by management. All internal control evaluations occur within the above framework. We believe that the City's internal accounting controls adequately safeguard assets and provide reasonable assurance of proper recording of financial transactions.

ΥÏ

## CITY AND COUNTY OF SAN FRANCISCO

## OFFICE OF THE CONTROLLER

## **Budgetary Process**

The City's budget is a detailed operating plan, which identifies estimated costs and results in relation to estimate devenues. The budget includes'; (1) the programs, projects, services, and activities to be carried on during the fiscal year; (2) the estimated revenue available to finance the operating plan, and (3) the estimated spending requirements of the operating plan. The budget represents a process where policy decisions by the Mayor and Board of Supervisors are made, implemented, and controlled. Note 2(c) to the basic financial statements summarizes the budgetary roles of various City officials and the timetable for their various budgetary actions according to the City Charter.

## Pension Trust Fund Operations

The City has a defined benefit retirement plan in which a substantial majority of full-time employees practicipate. The plan's most recent actuarial calculations, as of July 1, 2001, estimate the plan is 129% funded.

## Cash Management

The City's pooled deposits and investments are invested pursuant to policy established by the Treasurer working with the City's Treasury Oversight Committee. The City's investment policy seeks the preservation of capital, liquidity and yield, in that order of priority. The policy addresses soundness of financial institutions holding our assets and the types of investments permitted by the California Government Code. The earned yield for the fiscal year 2001-20 was 4.139%. The Employees Retirement System and the Redevelopment Agency deposits and investments are maintained outside the City Treasury and follow policies established by their respective governing boards.

## Risk Management

With certain exceptions, it is the policy of the City not to purchase commercial insurance against property or liability risks. Instead, the City believes it is more economical to manage its risks internally and set aside funds as needed for estimated current claim settlements and unfavorable judgments through annual appropriations and supplemental appropriations. The City maintains limited coverage for certain facilities, primarily property of the San Francisco International Airport, Port of San Francisco, Municipal Railway, Hetch Hetchy, Water Department, Moscone Convention Center and art at City-owned museums. Additionally, various types of liability insurance coverage are maintained by the City for the Port and the Airport. The City is self-insurance for workers' compensation claims. Claims payment history (experience) and payroll costs (exposure) are considered when calculating the claims liabilities and workers compensation outstanding liabilities for each department. The City's insurance/self-insurance program is reviewed annually in the budget process. The claims liabilities and workers' compensation liabilities propreted losses.

## NDEPENDENT AUDIT

The City's Charter requires an annual audit of the Controller's records. These records, represented in the Comprehensive Annual Financial Report, have been audited by a consortium headed by the nationally recognized certified public accounting firm, KPMG LLP. The consortium also includes Calvin Louie CPA (representing a separate consortium known as Associated Asian CPA Firms), Lamorena and Chang CPAs, Yano and Associates, and Rodriguez, Perez, Delgado & Co. CPAs. The various enterprise funds, the Health Service System, the Employees' Retirement System, the San Francisco County Transportation Authority and the Redevelopment Agency have been separately audited. The independent Auditors Report on our current financial statements is presented in the Financial Section.

viii

CERTIFICATE OF ACHIEVEMENT

OFFICE OF THE CONTROLLER

The Government Finance Officers Association of the United States and Canada (GFOA) awarded a Certificate of Achievement for Excellence in Financial Reporting to the City for its Comprehensive Annual Financial Report (CAFR) for the fiscal year ended June 30, 2001. This was the wentieth consecutive year (fiscal years ended June 30, 1982 – 2001) that the City has achieved this prestgious award. In order to be awarded a Certificate of Achievement, a government must publish an easily readable and efficiently organized CAFR. The CAFR must satisfy both Generally Accepted Accounting Principles (GAAP) and applicable legal requirements. A Certificate of Achievement is valid for a period of one year only. We believe our current report continues to meet the Certificate of Achievement Program's requirements and we are submitting it to the GFOA to determine its eligibility for another certificate.

### **ACKNOWLEDGMENTS**

I would like to express my appreciation to the entire staff of the Controller's Office whose professionalism, decication and efficiency are responsible for the preparation of this report. I would also like to thank RPMG LLP for their invaluable professional support in the preparation of the CAFR. Finally, I want to thank the Mayor and the Board of Supervisors for their interest and support in planning and conducting the City's financial operations.

Respectfully submitted

**Edward Harrington** 

for Excellence Certificate of Achievement in Financial Reporting

Presented to

### San Francisco, California City and County of

For its Comprehensive Annual for the Fiscal Year Ended Financial Report June 30, 2001

Reporting is presented by the Government Finance Officers A Certificate of Achievement for Excellence in Financial government units and public employee retirement systems whose comprehensive annual financial reports (CAFRs) achieve the highest Association of the United States and Canada to standards in government accounting and financial reporting.



executive Director

Ľ.

### List of Principal Officials As of June 30, 2002

ELECTED OFFICIALS

Willie L. Brown, Jr. Tom Ammiano	Matt Gonzalez Tony Hall	Mark Leno Sophie Maxwell	Jake McGoldrick Gavin Newsom Aaron Peskin	Gerardo Sandoval Leland Y. Yee Doris M. Ward	Dennis J. Herrera Terence Hallinan Kimiko Burton	Michael Hennessey Ronald E. Quidachay Susan Leal
Mayor Board of Supervisors: President	Supervisor Supervisor	Supervisor	Supervisor Supervisor Supervisor Supervisor	Supervisor Supervisor Assessor-Recorder	City Attorney.  District Attorney  Public Defender	Sheriff Superior Court Presiding Judge Treasurer

## DEPARTMENT DIRECTORS/ADMINISTRATORS

William L. Lee Edward Harrington

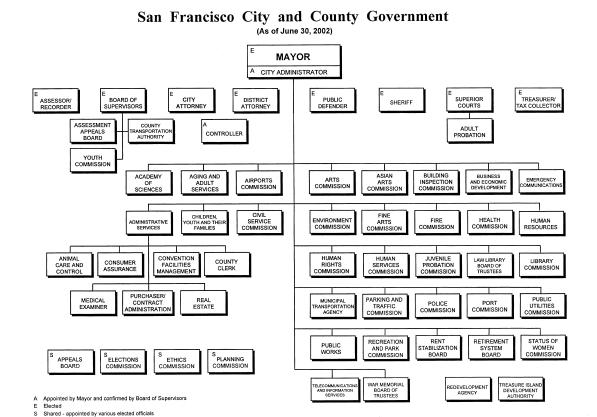
City Administrator.

APPOINTED OFFICIALS

Ryan Brooks Carl Friedman	David Frieders Jack Moerschhaecher	Nancy Alfaro	Boyd G. Stephens, M.D.	Judith Blackwell	J. Patrick Kociolek, Ph. D	Armando Cervantes	Sandra Nathan	John Martin
Administrative services. Animal Care and Control	Consumer Assurance	County Clerk	Elections	Purchaser – Office of Contract Administration	Real Estate	Adult Probation	Aging and Adult Services	Airports Commission

o.

≅



# DEPARTMENT DIRECTORS/ADMINSTRATORS-(Continued)

Appeals Board Arts Commission	Robert Feldman Richard Newirth
Asian Arts Commission	Emily Sano
Building Inspection Commission	Frank Chiu
Board of Supervisors	Gloria Young
Assessment Appeals Board	Dawn Duran
County Transportation Authority	Jose Louis Moscovich
Youth Commission	Colleen Montoya
Business and Economic Development	Leamon Abrams
Children, Youth and Their Families	Brenda Lopez
Civil Service Commission	Kate Favetti
Emergency Communications	Thera Bradshaw
Ethics Commission	Ginny Vida
Environment Commission	Jared Blumenfeld
Fine Arts Commission	Harry S. Parker III
Fire Commission	Mario Trevino
Health Commission	Mitchell Katz, M.D.
Human Resources	Andrea Gourdine
Human Rights Commission	Virginia Harmon
Human Services Commission	Trent Rohrer
Juvenile Probation Commission	Jesse E. Williams, Jr.
Law Library Board of Trustees	Marcia Bell
Library Commission	Susan Hildreth
Municipal Transportation Agency	Michael Burns
Parking and Traffic Commission	Fred Hamdun
Planning Commission	Gerald Green
Police Commission	Fred H. Lau
Port Commission.	Douglas Wong
Public Utilities Commission	Patricia Martel
Public Works	Edwin Lee
Recreation and Park Commission	Elizabeth Goldstein
Rent Stabilization Board	Joseph Grubb
Retirement System Board	Clare M. Murphy
Status of Women Commission	Belle Taylor-McGhee
Superior Court	Gordon Park-Li
Telecommunications and Information Services	Lewis Loeven
war Memoriai Board of Trustees	Elizabetti Murray

## DISCRETELY PRESENTED COMPONENT UNITS

Marcia Rosen	Annemarie Conroy
Redevelopment Agency	Treasure Island Development Authority

# (THIS PAGE INTENTIONALLY LEFT BLANK)

≅



## FINANCIAL SECTION

- · Independent Auditors' Report
- · Management's Discussion and Analysis
- · Basic Financial Statements
- · Notes to the Financial Statements
- Required Supplementary Information



Three Embarcadero Center San Francisco, CA 94111

Independent Auditors' Report

The Honorable Mayor Willie L. Brown, Jr. The Honorable Members of the Board of Supervisors City and County of San Francisco, California:

statements are the responsibility of the City's management. Our responsibility is to express opinions on these financial statements based on our audit. The prior year partial and summarized comparative information has been derived from the City's 2001 financial statements and, in our report dated January 22, 2002, we expressed unqualified We have audited the accompanying financial statements of the governmental activities, the business-type activities, the aggregate discretely presented component units, each major fund, and the aggregate remaining fund information of the City and County of San Francisco, California (the City), as of and for the year ended June 30, 2002, which opinions on the respective financial statements of the governmental activities, the business-type activities, the aggregate discretely presented component units, each major fund, and the aggregate remaining fund information. collectively comprise of the City's basic financial statements as listed in the table of contents. These financial

Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free of material misstatement. An audit includes examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements. An audit also includes assessing the accounting principles used We conducted our audit in accordance with auditing standards generally accepted in the United States of America. and significant estimates made by management, as well as evaluating the overall financial statement presentation. We believe that our audit provides a reasonable basis for our opinions. In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, the business-type activities, the aggregate discretely presented component units, each major fund, and aggregate remaining fund information of the City and County of San Francisco, California, as of June 30, 2002, and the respective changes in financial position and cash flows, where applicable, thereof for the year then ended in conformity with accounting principles generally accepted in the United States of America. The management's discussion and analysis and schedules of funding progress, on pages 2 through 19 and 118, respectively, are not a required part of the basic financial statements but are supplementary information required by accounting principles generally accepted in the United States of America. We have applied certain limited procedures, which consisted principally of inquiries of management regarding the methods of measurement and presentation of the required supplementary information. However, we did not audit the information and express no opinion on it. Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the City's basic financial statements. The introductory section, combining and individual nonmajor fund financial statements, and statistical tables are presented for purposes of additional analysis and are not a required part of the basic financial statements. The combining and individual nonmajor fund financial statements have been subjected to the auditing procedures applied in the audit of the basic financial statements and, in our opinion, are fairly stated in all material respects in relation to the basic financial statements taken as whole. The introductory section and statistical tables have not been subjected to the auditing procedures applied in the audit of the basic financial statements and, accordingly, we express no opinion on them.



November 27, 2002

KPMG LLP KPMG LLP, a U.S. Imited liability partnership, is a member of KPMG International, a Swiss association.

# (THIS PAGE INTENTIONALLY LEFT BLANK)

## MANAGEMENT'S DISCUSSION AND ANALYSIS

This section of the City and County of San Francisco's (the City) Comprehensive Annual Financial Report presents a marative overview and analysis of the financial activities of the City for the fiscal year ended June 30, 2002. We encourage readers to consider the information presented here in conjunction with additional information that we have furnished in our letter of transmittal.

### FINANCIAL HIGHLIGHTS

- The assets of the City exceeded its liabilities at the close of the most recent fiscal year by \$5.7 billion (net assets). Of this amount, \$438 million (unrestricted net assets) may be used to meet the government's ongoing obligations to citizens and creditors.
   The government's total net assets increased by \$120 million, or just over two percent, during the fiscal
  - year. The increase is largely attributable to acquisition of capital assets in certain of the government's business enterprises and to scheduled retirement of debt faster than depreciation.

    As of Inne 30 2002 the City's concernmental finds encorted contrined actions found believe 6 or 35
- As of June 30, 2002, the City's governmental funds reported combined ending fund balances of \$1.25
  billion. Approximately 23 percent of this total amount, \$283 million, is unreserved fund balance available
  for spending at the government's discretion within the purposes specified for the City's funds.
- At the close of the fiscal year, unreserved fund balance for the general fund was \$136.7 million or seven
  percent of total general fund expenditures of \$1.9 billion.
- The City's total long-term debt increased by \$335 million, approximately 4.5 percent, during the fiscal year. Key factors in this increase were issuances of \$140 million in revenue bonds by the Water Department, \$61 million in settlement obligation bonds issued to provide for refinds under a portion of the City's business tax which was repealed in fiscal year 2001, and \$37 million in certificates of participation for the purchase of a building at 30 Van Ness Avenue for City offices. The City also issued \$988 million in refunding bonds and certificates during the year to take advantage of favorable interest rates in the current market and to retire outstanding commercial paper primarily held by San Francisco International Airport and other enterprises.
- The City's revenues from local sources including hotel, sales, and business tax showed significant drops from budget estimates during fiscal year 2002. In addition, concession and fee revenues collected by San Francisco International Airport dropped, and slowing business and construction activity decreased other fees and charges collected by the City. These factors were evaluated early in fiscal year 2002, and the City took measures to cut spending as a result. The lowered revenues have also affected both the estimated unreserved fund balance and the operating revenues available to the City in the fiscal year ending June 30, 2003. City management will monitor revenue streams and control expenditures and has already restricted expenditures to budget for a general fund revenue decrease currently estimated at \$20 million during fiscal year 2003.

## OVERVIEW OF THE FINANCIAL STATEMENTS

This discussion and analysis are intended to serve as an introduction to the City's basic financial statements. The City's basic financial statements comprise three components: (1) Government-wide financial statements. (2) Fund financial statements. This report also contains other supplementary information in addition to the basic financial statements themselves. These various elements of the Comprehensive Annual Financial Report are related as shown in the graphic on the following page:

Organization of City and County of San Francisco Comprehensive Annual Financial Report

		ysis		ements		Fiduciary	Funds		Statement of	fiduciary	net assets			Statement of	changes in	fiduciary	net assets		Than MD&A	supplementary			
RY SECTION		Management's Discussion and Analysis		Fund Financial Statements		Proprietary	Funds	Statement of	net assets	Statement of	revenues,	expenses, and	changes in fund	net assets	Statement of	cash flows		Notes to the Financial Statements	rmation Other	or funds and other is not required	+	SECTION	
INTRODUCTORY SECTION	+	gement's Discu		Func		Governmental	Funds	Balance	Sheet	Statement of	revenues,	expenditures,	and changes in	fund balances	Budgetary	comparison	statement	es to the Finar	mentary Info	ividual non-major funds and ot information that is not required		STATISTICAL SECTION	
		Manag	Government-	wide Financial	Statements			Statement of	net assets						Statement of	activities		Not	Required Supplementary Information Other Than MD&A	Information on individual non-major funds and other supplementary information that is not required			
Introductory Section											Financial	Section										Statistical	Section
									-	CA	$\mathbf{F}$	R											

The following figure summarizes the major features of the financial statements. The overview section below also describes the structure and contents of each of the statements in more detail.

	Government-	Fur	Fund Financial Statements	ts
	wide Statement	Governmental	Proprietary	Fiduciary
Scope	Entire entity (except fiduciary funds)	The day-to-day operating The day-to-day operating activities of the City for basic activities of the City for governmental services business-type enterprises.	The day-to-day operating activities of the City for business-type enterprises	Instances in which the City administers resources on behalf of others, such as employee benefits
Accounting basis and measurement focus	Accrual accounting and economic resources focus	Modified accounting and furrent Accounting and financial resources focularisation for the form of the	Accrual accounting and economic resources focus	Accrual accounting and economic resources focus; except agency funds do not have measurement focus
Type of asset and liability information	All assets and liabilities, both financial and capital, short-term and long-term	Current assets and liabilities All assets and liabilities, for soon therether, expital short-term and long-term insibilities.	All assets and liabilities, both financial and capital, short-term and long-term	All assets held in a trustee or agency capacity for others and all liabilities
Type of inflow and outflow information	All revenues and expenses during year, regardless of when cash is received or paid	during year, regarders Revenues for which cash is during year, regarders of received during the year or when cash is received or soon thereafter; expenditures paid when consider services have been received and the related before the consideration of the proposition of the propos	All revenues and expenses during year, regardless of when eash is received or paid	All additions and deductions during the year, regardless of when cash is received or paid

### Government-wide Financial Statements

The government-wide financial statements are designed to provide readers with a broad overview of the City's finances, in a manner similar to a private-sector business.

The statement of net assets presents information on all of the City's assets and liabilities, with the difference between the two reported as net assets. Over time, increases or decreases in net assets may serve as a useful indicator of whether or not the financial position of the City is improving or deteriorating.

The statement of activities presents information showing how the City's net assets changed during the most recent fiscal year. All changes in net assets are reported as soon as the underlying event giving rise to the change occurs, regardless of the timing of related cash flows. Thus, revenues and expenses are reported in this statement for some items that will only result in cash flows in future fiscal periods, such as revenues pertaining to uncollected taxes and expenses pertaining to earned but unused vacation and sick leave.

Both of the government-wide financial statements distinguish functions of the City that are principally apported by taxes and integovernmental revenues (governmental activities) from other functions that are intended to recover all or a significant portion of their costs through user fees and charges (business-type activities). The governmental activities of the City include public protection, public works, transportation and commerce, human welfare and neighborhood development, community health, culture and recreation, general administration and finance, and general city responsibilities. The business-type activities of the City include an airport, port, public transit system, water and power operations, an acute care hospital, a long-term care hospital, a long-term care hospital,

The government-wide financial statements include not only the City itself (known as the primary government), but also a legally separate redevelopment agency, the San Francisco Redevelopment Agency (RDA) and a deglay separate development authority, the Treasure Island Development Authority (TIDA), for which the City is financially accountable. Financial information for these component units is reported separately from the financial information presented for the primary government. Included within the governmental activities of the government-wide financial statements are the operations of the San Francisco County Transportation Authority, San Francisco Finance Corporation, and San Francisco Parking Authority. Although legally separate from the City, these component units are blended with the primary government because of their governance or financial relationships to the City.

### Fund Financial Statements

The fund financial statements are designed to report information about groupings of related accounts which are used to maintain control over resources that have been segregated for specific activities or objectives. The City, like other state and local governments, uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements. All of the funds of the City can be divided into the following three categories: governmental funds, proprietary funds, and fiduciary funds.

Governmental funds. Governmental funds are used to account for essentially the same functions reported as governmental activities in the government-wide financial statements—i.e. most of the City's basic services are reported in governmental funds. These statements, however, focus on (1) how eash and other financial assets can readily be converted to available resources and (2) the balances left at year-end that are available for spending. Such information may be useful in determining what financial resources are available in the near future to finance the City's programs.

Because the focus of governmental funds is narrower than that of the government-wide financial statements, it is useful to compare the information presented for governmental funds with similar information presented for governmental activities in the government-wide financial statements. By doing so, readers may better understand the long-term impact of the government's near-term financing decisions. Both the governmental fund balance sheet and the governmental fund statement of revenues, expenditures, and changes in fund balances provide a reconciliation to facilitate this comparison between governmental funds and governmental activities.

The City maintains several individual governmental funds organized according to their type (special revenue, deb service, capital projects and permanent funds). Information is presented exparately in the governmental fund balance shert and in the governmental fund statement of revenues, expenditures, and changes in fund balances for the general fund, which is considered to be a major fund. Data from the remaining governmental funds are combined into a single, aggregated presentation. Individual fund data for each of the non-major governmental funds is provided in the form of combining statements elsewhere in this report.

The City adopts an annually appropriated budget for its general fund. A budgetary comparison statement has been provided for the general fund to demonstrate compliance with this budget.

Proprietary funds. Proprietary funds are generally used to account for services for which the City charges customers—either outside extenomers, or internal units or departments of the City. Proprietary funds provide the same type of information as shown in the government-wide financial statements, only in more detail. The City maintains the following two types of proprietary funds:

Enterprise funds are used to report the same functions presented as business-type activities in
the government-wide financial statements. The City uses enterprise funds to account for the
operations of the San Francisco International Airport (Airport), Port of San Francisco (Port),

Water Department, Hetch Hetchy Water and Power (Hetch Hetchy), Municipal Railway (Muni), Laguna Honda Hospital, General Hospital Medical Center, Clean Water Program (Clean Water), and various nonprofit parking facilities, all of which are considered to be major funds of the City.

Internal Service funds are used to report activities that provide supplies and services for certain
 City programs and activities. The City uses internal service funds to account for its fleet of
 vehicles, management information services, printing and mail services, and, beginning in fiscal
 year 2002, for lease-purchases of equipment by the San Francisco Finance Corporation. Because
 these services predominantly benefit governmental rather than business-type functions, they have
 been included within governmental activities in the government-wide financial statements. The
 internal service funds are combined into a single, aggregated presentation in the proprietary fund
 financial statements. Individual fund data for the internal service funds is provided in the form of
 combining statements elsewhere in this report.

Fiduciary funds. Fiduciary funds are used to account for resources held for the benefit of parties outside the Civ. The City employees pension and health plans, the external portion of the Treasurer's Office investment pool, and the agency funds are reported under the fiduciary funds. Since the resources of these funds are not available to support the City's own programs, they are not reflected in the government-which funds is much like that used for proprietary funds.

### Notes to the Financial Statements

The notes to the financial statements provide additional information that is essential to a full understanding of the data provided in the government-wide and fund financial statements.

### Required Supplementary Information

In addition to the basic financial statements and accompanying notes, this report presents certain required supplementary information concerning the City's progress in funding its obligation to provide pension benefits to its employees.

### Combining Statements

The combining statements referred to earlier in connection with non-major governmental funds, internal service funds, and fiduciary funds are presented immediately following the required supplementary information on pensions.

## GOVERNMENT-WIDE FINANCIAL ANALYSIS

This is the second year that the City has presented its financial statements under the new reporting model required by the Governmental Accounting Standards Board Statement No. 34 (GASB 34), Basic Financial Statements and Management's Discussion and Analysis (MD&A) – for State and Local Governments. Because this reporting model changed significantly both the recording and presentation of financial data, the City's CARR for fiscal year 2001 dat not provide comparative information in its MD&A. This year marks the first time that two years of financial information in the GASB 34 format are available. In addition, adjustments have been made to some prior year balances to conform to current year presentation formats.

Net Assets June 30, 2002 (in thousands)

	Govern	Governmental	Busine	Business-type		
	activ	activities	activ	activities	ř	Total
	2002	2001	2002	2001	2002	2001
Assets:						
Current and other assets	\$ 1,806,132	\$ 2,099,581	\$ 2,158,248	\$ 2,040,145	\$ 3,964,380	\$ 4,139,726
Capital assets.	2,041,451	1,821,115	8,185,824	7,782,633	10,227,275	
Total assets	3,847,583	3,920,696	10,344,072	9,822,778	14,191,655	13,743,474
Liabilities:						
Long-term liabilities outstanding	1,877,327	1,844,956	5,392,934	4,725,413	7,270,261	6,570,369
Other liabilities	495,235	617,410	721,128	970,662	1,216,363	1,588,072
Total liabilities	2,372,562	2,462,366	6,114,062	5,696,075	8,486,624	8,158,441
Net assets:						
Invested in capital assets,						
net of related debt	887,667	779,698	3,115,392	2,970,198	4,003,059	3,749,896
Restricted	717,879	724,034	546,019	577,830	1,263,898	1,301,864
Jnrestricted	(130,525)	(45,402)	568,599	578,675	438,074	533,273
Total net assets	\$ 1,475,021	\$ 1,458,330	\$ 4,230,010	\$ 4,126,703	\$ 5,705,031	\$ 5,585,033

### Analysis of Net Assets

As noted earlier, net assets may serve as a useful indicator of a government's financial position. For the City, assets exceeded liabilities by \$5.7 billion at the close of the current fiscal year.

The largest portion of the City's net assets (70 percent) reflects its investment of \$4 billion in capital assets (e.g. land, buildings, and equipment), less any related outstanding debt used to acquire those assets. The City uses these capital assets to provide services to citizens, consequently, these assets are not available for future spending. Although the City's investment in its capital assets is reported net of related debt, it should be noted that the resources needed to repay this debt must be provided from other sources, since the capital assets themselves cannot be liquidated for these liabilities.

An additional portion of the City's net assets, \$1.3 billion (22 percent) represents resources that are subject to external restrictions on how they may be used. The remaining balance of unrestricted net assets, \$438 million (eight percent) may be used to meet the government's ongoing obligations to citizens and creditors.

At the end of the current fiscal year, the City is able to report positive balances in all three categories of net assets for the governmental activities. For the governmental activities, unrestricted net assets have a deficit of \$130.5 million related in part to \$128 million in debt from

\_

general obligation bonds for the San Francisco Unified School District which is recorded with no corresponding saster. This deficit has also increased from the comparable figure of \$45.4 million in 2001 due to use of reserves to balance the budget.

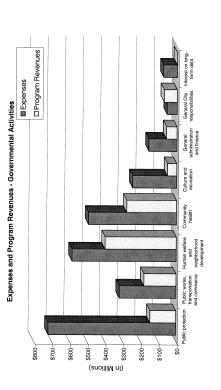
Changes in Net Assets June 30, 2002 (in thousands)

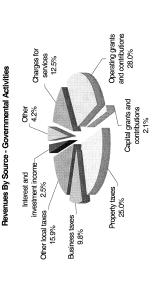
	Gover	Governmental activities	Busine activ	Business-type activities	Ĕ	Total
	2002	2001	2002	2001	2002	2001
Revenues						
Program revenues:						
Charges for services	\$ 348,898	\$ 344,721	\$ 1,479,232	\$ 1,408,121	\$ 1,828,130	\$ 1,752,842
Operating grants and contributions	781,767	7		260,520	1,063,826	1,024,383
Capital grants and contributions	58,394	22,619	251,747	335,520	310,141	358,139
General revenues:						
Property taxes	697,703	628,846			697,703	628,846
Business taxes	274,848			٠	274,848	277,822
Other local taxes	444,590				444 590	581 480
Interest and investment income	70,597		63.530	96.493	134,127	177.577
Other	115,943			28,779	201,368	144,474
Total revenues	2,792,740	2,816,130	2,161,993	2,129,433	4,954,733	4,945,563
Expenses						
Public protection.	\$ 717,552	\$ 688,994		٠	717,552	688.994
Public works, transportation						
and commerce.	317,778	300,355			317,778	300,355
Human welfare and						
neighborhood development	586,188	499,096	•		586,188	499,096
Community health	493,856	•		•	493,856	455,101
Culture and recreation.	246,620	229,721	•	•	246,620	229,721
General administration and finance	156,770	153.742			156,770	153.742
General City responsibilities.	55.551	109,804		•	55,551	109 804
Unallocated Interest on long-term						
debt	77,335	73,588		•	77,335	73.588
Airport	•		599,335	529,002	599,335	529,002
Transit	•	•	528,725	468,753	528,725	468,753
Port.	•	•	58,694	47,587	58,694	47,587
Water	•	•	165,362	145,858	165,362	145,858
Power	•	•	113,754	107,000	113,754	107,000
Hospitals	•	•	525,045	513,486	525,045	513,486
Sewer	•	•	159,896	149,687	159,896	149,687
Garages			32,274	34,155	32,274	34,155
Total expenses.	2,651,650	2,510,401	2,183,085	1,995,528	4,834,735	4,505,929
Increase/(decrease) in net assets						
before special items and transfers.	141,090	305,729	(21,092)	133,905	119,998	439,634
Special items	•	•		126,014	•	126,014
Transfers	(124,399)	(102,154)	124,399	102,154		
Increase in net assets	16,691			362,073	119,998	565,648
Net assets at beginning of year	1,458,330	1,254,755	4,126,703	3,764,630	5,585,033	5,019,385
Net assets at end of year.	\$ 1,475,021	\$ 1,458,330	\$ 4,230,010	\$ 4.126.703	\$ 5.705.031	\$ 5585033
			ı			20000

### Analysis of Changes in Net Assets

The City's net assets overall increased by \$120 million during the current fiscal year. These increases are explained in the government and business-type activities discussion below, and are primarily a result of acquisition and completion of capital assets, and in some measure to expenditures growing more slowly than revenues, particularly in the business-type funds.

×





Governmental activities. Governmental activities increased the City's net assets by \$16.7 million, accounting for 14 percent of the overall change. Key factors of this increase are as follows:

- Property tax revenues increased by approximately \$68.9 million or eleven percent during the year. Most of this increase is attributable to a continued strong real estate market and consequent growth in the assessed value of property and a reduction in the City's estimated assessment appeals reserve. In addition, the City is processing deeds more efficiently and is able to issue supplemental tax bills within a shorter time period following the sale of a property.
- Operating and capital grants and contributions together increased by \$53.7 million, or approximately
  seven percent in the aggregate, largely related to increases in State reimbursement rates to San
  Francisco General Hospital and to receipt of State traffic congestion relief funds and other State funds
  by the Department of Public Works and the Department of Parking and Traffic.

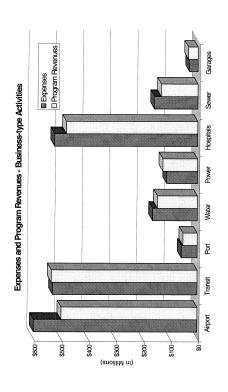
 Governmental activities showed an increase in capital assets through progress on the construction of the Moscone West Convention Center, the Asian Art Museum, and various other parks and public works improvements.

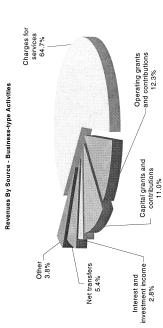
The growth in property taxes and other net increases were somewhat offset by losses in the City's
other local taxes, which include sailes, hole, parking and utility users taxes. Revenue from these
sources dropped by approximately \$137 million or 24 percent overall during the year. Hotel
occupancy and room rates were weak at the beginning of the year and were severely impacted during
the second six months of the fiscal year. Sales tax similarly decreased during the year. Utility users
tax decreased, coming off a sharp increase in 2001 related in part to high prices during the run-up in
California energy markets.

Interest and investment income also dropped by approximately \$10.5 million or 13 percent during the
year due to a decrease in the average yield of City pooled investments from 6.06 percent to 4.14
percent. Because the City's investments are concentrated in Treasury Bills and Notes and other shortterm instruments the Federal Reserve's interest rate cuts during the year have significantly affected the
City's investment returns.

For the most part, increases in expenses paralleled increases in the cost of living in the San Francisco Bay Area and growth in the demand for government services. The transfers that the City General Fund makes each year to help finance the operations of two enterprises. San Francisco General Hospital and Laguna Honda Hospital decreased by five percent in the aggregate from \$106 million in 2001 to \$100 million in 2002. Both hospitals experienced increases in the proportion of patients occurred by Medicae, Medical or other insurers, and/or improvement in reimbursement rates which allowed them to recover a higher share of their costs of service. Also of note is a decrease of approximately \$54 million from 2001 to 2002 in expenditures in General City of the business tax.

The charts on the previous page illustrate the City's governmental expenses and revenues by function, and its revenues by source. As shown, public protection is the largest function in expense (27 percent), followed by human welfare and neighborhood development (22 percent) and entered the (19 percent) deneral revenues such as property, business, and salte stars are not shown by program, but are effectively used to support program activities citywide. For governmental activities overall, without regard to program, operating grants and contributions are the largest single source of funds (28 percent), followed by property taxes (25 percent). These ratios are substantially similar to 2001, with the notable exception of other local taxes, which in 2001 provided approximately 20 percent of total governmental activities revenues, dropping in 2002 related to the City's decreased collections in holel, sales, and other taxes.





Business-type activities. Business-type activities increased the City's net assets by \$103.3 million, accounting for 84 percent of the overall growth in the City's net assets. Key factors of this increase are as follows:

The Municipal Railway's net assets overall increased by \$126.2 million primarily due to increases in the total value of equipmen with the acquisition of new volling stock, and to eaghization of infrastructure investments. Muni's non-operating revenues, which include state and federal grants as well as parking fees and fines, increased by \$22.6 million. The increase is largely due to improved collection, and in some cases to increased rates, of parking meters, parking taxes, and parking fines which accrue to MUNI under the terms of the City's charter.

Ξ

Laguna Honda Hospital's net assets overall increased by \$21 million, largely related to the receipt of
approximately that same amount in cash under the tobacco settlement monies paid to the City and County
of San Francisco. These revenues are restricted for the Laguna Honda Replacement Project and will be
used to pay contract costs and debt service for construction of the new hospital complex. Laguna Honda
also experienced a five percent increase in net patient revenue under increased Medi-Cal reimbursements
for skilled nursing facilities.

Hetch Hetchy, which operates the City's water storage and power generating facilities in the Sierra Nevada
Mountains, increased total net assets by \$15.5 million primarily as a result of a lowered revenue transfer to
the City's General Found. In the prior fiscal year, Hetch Hetchy transferred \$29.9 million, decreasing in
fiscal year 2002 to less than half a million. This action was taken by the City management and the Public
Utilities Commission in order to allow Hetch Hetchy to better manage cash flows and cope with the highly
volatile electricity market which affected California during the year.

San Francisco International Airport's net asset decrease of \$46.9 million is due primarily to major capital
assets being depreciated on a straight-line basis over an average of 30 years, while principal retirement of
debt escalates over time. During fiscal year 2002, depreciation expense exceeded the principal retirement
of outstanding debt by more than \$100 million. The City projects that this situation will continue through
approximately 2010, then reverse for the remaining life of the books. The Airport also experienced losses
in operating evenue from multiple sources including rents, parking, and other charges, for a reduction from
these sources of approximately \$50 million during the year. In fiscal year 2002, the cash transfer from the
Airport to the City & General Fund was reduced from \$25.1 million to \$17.8 million, reflecting the decrease
in Airport concession revenues.

The Clean Water Department's net assets decreased by \$14.3 million. The enterprise reduced restricted assets by \$34 million primarily through the use of funds from the State Water Resources Control Board Revolving Loan Fund Program to defease outstanding bonds, and increased capital assets by \$15 million through debt reductions which are scheduled to occur faster than depreciation.

As shown in the charts above, the largest of San Francisco's business-type activities—the San Francisco International Ariport, the City's two hospitals combined, and the Municipal Railway, each had total expenses over \$500 million in fiscal year 2002, with these three enterprises together making up more than 75 percent of the total business activities. For all of the business-type activities, charges for services provide the largest share percent), followed by operating grants and contributions (12.2 percent), and capital grants (10.9 percent), which are primarily received by the Municipal Railway. The proportion of business activity revenue overall which is attributable to charges for services has increased from 60 percent in 2001, in part as a result of passenger facility service charges which the Airport began collecting as of October 2001.

## FINANCIAL ANALYSIS OF THE CITY'S FUNDS

As noted earlier, the City uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements.

#### Governmental Funds

The focus of the City's governmental funds is to provide information on near-term inflows, outflows, and balances of resources that are available for spending. Such information is useful in assessing the City's governments. In particular, unreserved fund balance may serve as a useful measure of a government's net resources available for spending at the end of the fiscal year. Types of Governmental funds reported by the City include the General Fund, Special Revenue Funds, Debt Service Funds, Capital Project Funds, and the Permanent Fund.

As of the end of the current fiscal year, the City's governmental funds reported combined ending fund balances of \$1.25 billion, a decrease of \$243.8 million in comparison with the prior year. The drop represents the City's relatively higher budgetary use of reserves, liquidation of encumbrances, and reductions in carry-forward funds in fiscal year 2002. In addition, the San Francisco Finance Corporation, which is an entity used to lease-finance equipment on behalf of City departments, was consolidated beginning in fiscal year 2002 as an internal service funds. As a result, \$144.7 million in cash and other balances was transferred from governmental to proprietary funds.

Approximately \$283 million of the combined ending fund balance in the governmental funds constitutes unreserved fund balance, which is available for spending at the City's discretion within the purposes specified for the City's funds. The remainder of fund balance is reserved to indicate that it is not available for new spending because it has already been committed, (1) to findidate existing contracts and purchase orders (5993.3 million), (2) to fund continued programs or projects in future fiscal periods (5391.2 million), (3) to pay debt service (536.5 million), and (4) for a variety of other restricted purposes (5145.1 million), and (4) for a variety of other restricted purposes (5145.1 million).

Revenues for governmental functions overall totaled approximately \$2.78 billion in the fiscal year ended June 30, 2002, which represents a decrease of 1.37 percent from the fiscal year ended June 30, 2001. Expenditures for governmental functions, totaling \$2.96 billion, increased by approximately 5.9 percent from the fiscal year ended June 30, 2001. In fiscal year 2002, expenses for governmental functions overall exceeded revenues by approximately \$183 million, or slightly less than seven percent.

The general fund is the chief operating fund of the City. At the end of the current fiscal year, the unreserved find balance of the general fund was \$136.7 million, while total fund balance was \$38.94 million. Total fund balance decreased in the City's general fund by \$98.8 million during the fiscal year mainly due to continued decreases in revenues, especially local taxes, and to consequent use of eash and other reserves. As noted above, these factors were partly offset by increases in the City's general fund property tax collections and by management controls on general fund expenditures put in place beginning in the second quarter of the fiscal year. Overall, the general fund's performance resulted in revenues in excess of expenditures in the fiscal year.

As a measure of the general fund's liquidity, it may be useful to compare both unreserved fund balance and total fund balance to total fund expenditures. For 2002, unreserved fund balance represents seven percent of total general fund expenditures of \$1.912 billion, while total fund balance represents 20 percent of that same amount. For 2001, the general fund's unreserved fund balance was approximately 12 percent of total expenditures of \$1.798 billion, and the total fund balance represented approximately 27 percent of expenditures. These positions also reflect the City's relatively higher budgetary use of reserved funds in 2002.

#### Proprietary funds

The City's proprietary fund statements provide the same type of information found in the government-wide financial statements, but in more detail.

At the end of the fiscal year, the unrestricted net assets for the San Francisco International Airport were \$267.9 million, the Clean Water Departments 15.77 million, the Hetch Itechy Projects 5.2.7 million, the Clean Water Program \$67 million, the Clean Water Program \$67 million, the Clean Francisco 554.9 million, and the Parking Garages were \$46.2 million. Three proprietary funds had deficits in unrestricted net assets—the Municipal Railway fund had a deficit of \$68.2 million, and the San Francisco General Hospital and the Laguna Honda Hospital had deficits in unrestricted net assets of \$13.7 million and \$15.2 million rand \$15.2 million rand a deficit in unrestricted net certain governmental activities also had a deficit in unrestricted net assets of \$8.6 million.

The total growth in net assets for the proprietary funds was \$103.3 million. Factors concerning the finances of these funds have been addressed previously in the discussion of the City's business-type activities. In particular, the San Francisco International Ariport's net assets decreased by \$46.9 million due to drops in operating revenue and to an increase in net bonded debt related to the defeasance of commercial paper.

13

The following table shows actual revenues, expenses and results of operations (excluding capital contributions and expenses) for the current fiscal year in the City's proprietary funds (in thousands):

						Net	_	Non-						
					0	Operating	ö	Operating					Ŭ	Change
	ŏ	Operating	σ	Operating		Income	æ	Revenues	O	Capital	드	Interfund		In Net
	اءٌ	Revenues	۵l	Expenses	-	(Loss)	Ä	(Expenese)	S	Contributions	F	Fransfers		Assets
Airport	69	465,176	69	409,659	S	55,517	s	117,595)	s	32,937	s	(17,784)	69	(46,925)
Water		147,216		148,430		(1,214)		(499)		•				(1,713)
Hetch Hetchy		125,777		113,754		12,023		3,885		•		(385)		15,526
Municipal Railway	٠.	107,455		528,725		(421,270)		220,453		216,063		110,945		126,191
General Hospital		301,482		382,253		(80,771)		73,397		•		2,961		(4,413)
Clean Water		134,595		128,948		5,647		(19,988)		•				(14,341)
Port		50,494		55,878		(5,384)		7,545		2,747		٠		4,908
Laguna Honda Hospital		111,392		141,030		(29,638)		22,004		٠		28,659		21,025
Parking Garages/Other		35,645		30,928		4,717		(1,668)						3,049
Total	S	1,479,232	S	1,939,605	ω	(460,373)	\$	187,534	S	251,747	69	124,399	S	103,307

#### Fiduciary Funds

The City maintains fiduciary funds for the assets of the San Francisco Employees' Retirement System and Health Service System, and manages the investment of monies held in trust to benefit public services or employees. As of the end of fiscal year 2001-2002, the net assets of the Retirement System and Health Service System totaled \$10.5 billion, representing a decrease of \$826.5 million in total net assets since June 30, 2001. The change is primarily related to decreases on the market value of the Retirement System's investment. The Investment Trust Fund's net assets totaled \$500.6 million, with an increase in net assets over the fiscal year of \$25.4 million, primarily resulting from increased contributions from external participants to the fund.

### General Fund Budgetary Highlights

The City's final budget differs from the original budget in that it contains carry-forward appropriations for various programs and projects, and supplemental appropriations approved during the fiscal year. In fiscal year 2002, significant supplemental appropriations were approved for the Department of Elections for temporary salaries, materials, and services (\$5.15 million), the Sheriff for overtime and other personnel costs salaries, respectly Communications Department for civilianization efforts and for additional personnel costs (\$1.62 million), the City Attorney for affirmative litigation (\$5051 thousand), and the District Attorney's Office due to the high cost of prosecuting a lengthy out-of-venue case (\$2.60 thousand).

During the year, actual revenues and other resources lagged budgetary estimates by \$3.59 million. The majority of this amount is attributable to local taxes—specifically the sales, hotel, and utility taxes where actual performance was less than estimates. In addition, transfers in to the General Fund were \$31 million less than estimates, primarily due to a reduction in the transfer of concession revenues earned by the Atiport. The funds which are transferred from the General Hospital Fund to the General Fund for the City's participation in the State cost-sharing program among county hospitals was also reduced, however there is no net loss to the General Fund as a result of this transaction. Budgetary shortfalls were offset in part by receipts greater than estimates in property axes and in federal health and social services funds.

Differences between the final budget and the actual (budgetary basis) resulted in a \$133.8 million decrease in total charges to appropriations. This is primarily due to the following factors:

Expenditures less than budgeted by the Fire Department of approximately \$7.3 million related to fewer retirements than had been anticipated, and the resulting decrease in the required recruitment, Fire Academy training classes, and hiring expenses need to fulfill the Department's personnel needs.

- A decrease in expenditures by the Human Services Department of approximately \$14.9 million related to reduced costs under local, State and federal welfare programs. In particular, the City spent less than was budgeted in wage augmentation programs, childcare subsidies, and personnel costs. However, these expense reductions are almost entirely offset by decreases in the subvention funds which San Francisco is able to claim under these programs.
- A decrease in expenditures by the Department of Public Health of approximately \$31.2 million, primarily associated with a reduction in the local match requirement for the State hospital cost-sharing program noted above (SB 855 Medi-Cal disproportionate share program). This decrease is non-program related and does not result in service reductions.
- A decrease in expenditures of approximately \$2.4 million in the General City Responsibilities area resulting primarily from debt service payments which were less than the budgeted level due to debt being issued alare in the year than projected.
- The General Fund was able to reduce its transfers to other funds by \$43 million, stemming primarily from unanticipated State revenues which were received by San Francisco General Hospital and Laguna Honda Hospital, thus allowing for reduced subsidy transfers.
- Budgetary reserves of \$22.1 million for various programs and payments which had been anticipated and included in the budget were not used due to management restrictions on spending, and were able to be liquidated at the close of the fiscal year.

The net effect of the under-utilization of appropriations and the receipt of some actual revenues greater than estimates resulted in a positive budgetary fund balance of \$130 million at the end of the fiscal year.

In creating its budget for the fiscal year ending June 30, 2003, the City used an estimated budgetary fund balance of \$124 million (see Note 4 to the Basic Financial Statements).

### Capital Assets and Debt Administration

#### Capital Assets

The City's capital assets for its governmental and business type activities as of June 30, 2002, amount to \$10.2 billion (net of accumulated depreciation). Capital assets include land, buildings and improvements, machinery and equipment, park facilities, roads, streets, and bridges. The total increase in the City's capital assets for the current fiscal year was six percent (at 12 percent increase for governmental activities and a five percent increase for business-type activities) as shown in the table on the following page.

15

## Changes in Capital Assets , Net of Accumulated Depreciation

						Business-type	ss-t	ype					
	٩	Governmental Activities	ᆵ	Activities		Activities	ij	S		Total	E		
		2002		2001		2002		2001		2002		2001	
Land.	S	139,534	ø	131,539	S	185,594	s	184,299	ø	325,128	69	315,838	
Facilities and Improvement		1,223,619		1,214,496		5,456,106		5,316,447		6,679,725		6,530,943	
Machinery and equipment		77,609		88,372		694,659		493,757		772,268		582,129	
Infrastructure		23,663		•		481,128		454,899		504,791		454,899	
Property held under lease		536		536		309		515		845		1,051	
Easements		•				99,631		98,482		99,631		98,482	
Construction in progress	ļ	576,490		386,172	ı	1,268,397	1	1,234,234		1,844,887	-	1,620,406	
Total		\$ 2.041,451 \$ 1,821,115	Ø	1.821.115	69	8.185.824	69	\$ 8,185,824 \$ 7,782,633	<del>G</del>	\$ 10 227 275 \$ 9 603 748	¥.	9 603 748	

Major capital asset events during the current fiscal year included the following:

- The Airport showed an increase of \$126 million or three percent in capital assets related to additional
  completions of the Near Term Master Plan Program. This program, which includes new parking facilities,
  roadways, runway improvements, and the new International Terminal, was substantially completed in
  2001, with the Airport reporting a 13 percent increase in capital assets that year. During fiscal year 2002,
  major project completions include the BART station at SFO and the Air Train (people mover) Domestic
  Stations. These facilities are scheduled to begin operations in calendar year 2003.
- Muni capital assets increased by \$158 8 million due to improvements at the Woods Division bus facility, progress on the United Street Light Rail Project, acquisition of L45 motor coaches and 24 light rail vehicles, and capitalization of the completed Automated Train Control System for the Metro subway. In April 2002. Muni entered into a lease transaction involving 118 Breda light rail vehicles which allows equity investors holding title to the vehicles to take advantage of tax benefits not available to public entiries. During the term of the lease Muni marinarias custody and use of the vehicles, and is obligated to insure and manitain them. As a result of the transaction, Muni recorded a deferred gain in 2002 of \$35.5 million which will be amortized over the life of the sublease. During fiscal year 2003 Muni will request authorization to use the funds for one-time capital need.
- The Water Department's total capital asset additions of \$16.2 during the fiscal year include an upgrade to the Sunol Valley Water Treatment Plant of \$5.6 million, and improvements at the Harry Tracy Water Treatment Plant of \$9.6 million, and many smaller projects at less than \$1 million each.
- The Clean Water Program completed sewer replacement projects at four sites within the City for a capital asset increase of \$2.5 million.
- During fiscal year 2002 the primary capital asset event at Hetch Hetchy was the completion of the O'Shaughnessy Dam electrical project at a value of \$927 thousand, as well as many other smaller projects such as completed maintenance and construction of pipelines, and purchase of vehicles and equipment.
- Governmental activities construction in progress increased by \$190 million due to additional work on the Moscone Center West facility, the Asian Art Museum, and other public works and recreation and park sites.

For government-wide financial statement presentation, all depreciable capital assets were depreciated from equivation date to the end of the current fiscal year. Fund financial statements record capital asset purchases as

For governmental activities, no major net infrastructure assets are reported at the beginning of the year because the historical costs did not meet the threshold established in GASB 34. In fiscal year 2002, newly completed projects are capitalized and ongoing infrastructure projects are accounted for in construction in progress.

Additional information about the City's capital assets can be found in Note 7 to the Basic Financial Statements.

#### Debt Administration

At the end of the current fiscal year, the City had total long-term obligations outstanding of \$7.8 billion. Of this amount, \$919.2 million is general obligation bonds issued on behalf of the Port of San Francisco) backed by the full faith and credit of the City, and \$5.7 billion is revenue bonds, commercial paper, loans, and other obligations of the City's business enterprises. The remainder includes accrued leave and workers compensation obligations, as well as revenue bonds, certificates of includes accrued leave and workers compensation obligations, as well as revenue bonds, certificates of the city and other debts of City parking garages, the Moscone Convention Center, and other governmental

During fiscal year 2002, the City's total bonded debt increased by approximately \$713 million. Key factors were the issuances of \$140 million in revenue bonds for Water Department projects, \$608 million in settlement obligation bonds to provide for refunds under a portion of the City's business tax which was repealed, \$372 million in certificates of participation to finance the acquisition of an office building at 30 Van Ness Avenue, and \$17.7 million in general obligation bonds to fund continued work on the Branch Library Improvement

In addition, the City issued \$988 million in refunding bonds and refunding certificates to take advantage of favorable interest rates and reduce total debt payments both in the general obligation bond and revenue bond programs. Of this amount, \$883.5 million was for the purpose of largely refunding the commercial paper programs the San Francisco International Airport.

The City's Charter imposes a limit on the amount of general obligation bonds the City can have outstanding at any given time. That limit is three percent of the taxable assessed value of property in the City—approximately \$90.4 billion in value as of the close of the fiscal year. As of June 30, 2002, the City had \$919.2 million in authorized, outstanding property tax-supported general obligation bonds, which is equal to approximately one precent of the taxable assessed value of property. As of June 30, 2002, there were an additional \$951.8 million in bonds that were authorized but unissued. If all of these bonds were issued and outstanding, the total debt burden would be approximately two percent of the taxable assessed value of property.

The City's underlying ratings on general obligation bonds as of June 30, 2002 were:

Moody's Investors Service, Inc. Aa3 Standard and Poor's Corporation AA Fitch IBCA, Inc. AA The City's enterprise activities have experienced some changes in debt ratings since June 30, 2001. In July 2001, Standard & Poor's downgraded the Water Department's underlying rating on outstanding debt from AAnegative outlook to A+ stable outlook primarily related to political uncertainty regarding a long-term capital plan and the Department's mability to ratise service rates without voter approval. Subsequently, in November 2002, voters approved \$1.6 billion in Water Revenue Bonds for capital projects.

17

Following the events of September 11, 2001. Standard & Poor's placed all of its North American airport and airport-related facilities, including the San Francisco International Airport, on CreditWatch with negative implications, and has since lowered its long-term ratings for San Francisco Airport debt from A+ to A. Moody's Investors Service has affirmed its A1 rating for the Airport, but revised the outlook from developing to negative. Fitch ICBA, Inc. lowered its rating for the Airport from AA+ to A+.

Since the close of the 2002 fiscal year, the City has issued additional debt of \$230 million in Water Department revenue bonds, primarily for refunding purposes, and \$29.3 million in general obligation bonds for acquisition and construction projects under the Zoo Facilities Program and the Branch Library Improvement Program. In 1994, the City issued \$53 million in taxable general obligation bonds for a program to provide loans for seismic strengthening of privately-owned unreinforced masonry buildings. On October 16, 2002, from proceeds of the bonds and other sources, the City paid, in full, the outstanding \$26,665,000 principal amount, accrued interest from June 15, 2002, and the redemption premium.

Additional information in the City's long-term debt can be found in Note 8 to the Basic Financial Statements.

## Economic factors and next year's budget and rates

- The City appropriated \$124 million in estimated available fund balance in the General Fund for spending in fiscal year 2003. It is intended that this use of fund balance will avoid the need to cut public safety, health and human services programs in the budget year.
- The City evaluated the basis on which it has calculated the eash reserves held in relation to property tax
  collections. Where previously San Francisco had maintained a ten percent cash reserve for all property-tax
  based funds, including the General Fund, the voter-approved set-aside funds (Children's, Library, and Open
  Space Funds), the Redevelopment Agency, and the School District, and others, the City has determined hat
  the reserve requirement as stated in Charter Section 9.113 is intended to guarantee against losses only in
  funds under the City's budgetary control. As a result of this determination, \$45.8 million was made
  available and appropriated to fund the 2003 budget on a one-time basis.
- The City currently faces a less favorable economic environment resulting from the decline in technology industries, continued weakness in the travel and ourism markets, and the overall downturn in the business cycle. As noted in our transmittal letter, San Francisco's unemployment rate has more than doubled from its low point of 2.8 percent in 2000 to approximately 6.7 percent by November 2002.
- Hotel and sales, with losses already experienced related to the economic downtum and the aftermath of
  Seprember 11, 2001 have further fallen off during the first quarter of 2003, down approximately eight to ten
  percent from budgeted projections. Other major local tax revenues have showed lesser shortfalls in the first
  quarter, but are nonetheless not at projected budget levels. The City has restricted departmental spending
  in the current year, and is preparing to further reduce spending in 2004 to budget for these conditions.

All of the above factors were considered in preparing the City's budget for fiscal year 2003.

### REQUESTS FOR INFORMATION

This financial report is designed to provide our citizens, taxpayers, customers, and investors and creditors with a general overview of the City's finances and to demonstrate the City's accountability for the money it receives. Below are the contacts for questions about this report or requests for additional financial information.

City and County of San Francisco Office of the Conroller City Hall, Room 316 1 Dr. Carlton B. Goodlett Place San Francisco, CA 94102-4694

### Individual Department Financial Statements

Port of San Francisco Fiscal Officer Pier 1 San Francisco, CA 94111	Laguna Honda Hospital Chief Financial Officer 375 Laguna Honda Bvd. San Francisco, CA 94116	Health Service System Department of Human Resources 44 Gough Street San Francisco, CA 94103	San Francisco Employees' Retirement System Franco Department 30 Van Ness Avenue, Suite 3000 San Francisco, CA 94102
San Francisco International Airport Office of the Airport Deputy Director Business and Finance Division PO Box 8097 San Francisco, CA 94128	San Francisco Water Department Hetch Hetchy Water and Power San Francisco Clean Water Program 1155 Market Street, 5th Floor San Francisco, CA 94103	San Francisco Municipal Railway MUNI Finance and Administration 875 Stevenson Street, Room 260 San Francisco, CA 94103	San Francisco General Hospital Medical Center Chief Financial Officer 2789 – 25 <sup>TH</sup> Street San Francisco, CA 94110

### Component Unit Financial Statements

San Francisco Redevelopment Agency Finance Department 770 Golden Gate Avenue, 3rd Floor San Francisco, CA 94102	Blended Component Units Financial Statements	San Francisco County Transportation Authority 100 Van Ness Avenue, 25 <sup>th</sup> Floor San Francisco, CA 94102 1 Dr. Carlto
San Francisc Finance Dep 770 Golden ( San Francisc		San Francisc 100 Van Nes San Francisc

#### .

19

WWW.SFGOV.ORG

San Francisco Finance Corporation City Hall, Room 336 1 Dr. Carlton B. Goodlett Place San Francisco, CA 94102

### **Basic Financial Statements**

### Statement of Net Assets

June 30, 2002

(In Thousands)

	Pri	Primary Government	nent	Component Units	ent Units	
					Treasure	
		Business-		San Francisco		
	Governmental Activities	Type Activities	Total	Redevelopment	Development Authority	
ASSETS						
Current assets:						
Deposits and investments with City Treasury	\$ 1,050,766	\$ 754,778	\$ 1,805,544	, s	\$ 3,442	
Deposits and investments outside City Treasury	184,591	3,508	188,099	104,394	٠	
Receivables (net of allowance for uncollectible amounts						
of \$23,252 for the primary government):						
Property taxes and penalties	33,395	•	33,395	•	•	
Other local taxes	173,873	•	173,873			
Federal and state grants and subventions	139,975	39,306	179,281	•	12	
Charges for services	21,755	156,220	177,975	•	678	
Interest and other	11,862	68,364	80,226	19,077	12	
Loans and capital lease receivables		•	•	21,927		
Due from component unit	22,587	•	22,587	٠	•	
Inventories	•	37,801	37,801		•	
Deferred charges and other assets	1,658	6,266	7,924	•	•	
Total current assets	1,640,462	1,066,243	2,706,705	145,398	4,144	
Restricted assets:						
Deposits and investments with City Treasury	•	601,351	601,351	٠	٠	
Deposits and investments outside City Treasury	•	390,938	390,938	219,060		
Grants and other receivables		33,960	33,960	1,202		
Total restricted assets		1,026,249	1,026,249	220,262		
Noncurrent assets:						
Receivables (net of allowance for uncollectible amounts						
of \$165,637 and \$110,771 for the primary government						
and component units, respectively):						
Loans and capital lease receivables	149,125	•	149,125	207,491		
Deferred charges and other assets	16,545	65,756	82,301	712	•	
Property held for resale	•	•	•	4,297		
Capital assets:						
Land and other assets not being depreciated	716,024	1,453,991	2,170,015	64,798	•	
Facilities, infrastructure, and equipment, net of						
depreciation	1,325,427	6,731,833	8,057,260	126,568		
Total capital assets	2,041,451	8,185,824	10,227,275	191,366	•	
Total noncurrent assets	2,207,121	8,251,580	10,458,701	403,866	'	
Total assets	3,847,583	10,344,072	14,191,655	769,526	4,144	
					(Continued)	

The notes to the financial statements are an integral part of this statement.

## CITY AND COUNTY OF SAN FRANCISCO

## Statement of Net Assets (Continued)

June 30, 2002 (In Thousands) Primary Government

					Treasure
		Business-		San Francisco	Island
	Governmental	Type		Redevelopment	Development
	Activities	Activities	lota	Agency	Authority
Durant liabilities:					
Accounts payable	157,542	119,989	277,531	5,590	211
Accrued payroll	82,553	61,174	143,727	•	22
Accrued vacation and sick leave pay.	59,132	38,811	97,943	829	•
Accrued workers' compensation.	38,926	30,476	69,402	•	•
Estimated claims payable	9,224	16,668	25,892	•	•
Bonds, loans, capital leases, and other payables	114,626	185,185	299,811	20,081	
Accrued interest payable	11,511	12,381	23,892	27,353	•
Unearned grant and subvention revenues	2,995	٠	2,995	•	•
Due to primary government.	•	•	•	22,587	•
Internal balances	(30,785)	30,785	•	•	
Deferred credits and other liabilities.	49,511	107,474	156,985	9,360	
Total current liabilities.	495,235	602,943	1,098,178	85,830	268
iabilities payable from restricted assets:					
Bonds, loans, capital leases, and other payables	•	12,115	12,115		
Accrued interest payable	•	42,666	42,666	•	•
Other	•	63,404	63,404		•
Total liabilities payable from					
restricted assets		118,185	118,185	•	
Noncurrent liabilities:					
Accrued vacation and sick leave pay	62,828	30,617	93,445	1,011	
Accrued workers' compensation	137,851	96,928	234,779	•	
Estimated claims payable	32,221	28,618	60,839		
Bonds, loans, capital leases, and other payables	1,644,427	5,183,842	6,828,269	968'699	•
Accrued interest payable	•	•	•	144,009	•
Deferred credits and other liabilities		52,929	52,929		•
Total noncurrent liabilities	1,877,327	5,392,934	7,270,261	714,916	
Total liabilities	2,372,562	6,114,062	8,486,624	800,746	268
NET ASSETS					
Invested in capital assets, net of related debt	887,667	3,115,392	4,003,059	76,223	•
Restricted for:	93.293	•	93,293		
Debt service	12,135	334,747	346,882	67,232	•
Capital projects.	115,052	141,154	256,206	•	•
Community development.	135,308	•	135,308	•	•
Transportation Authority activities	142,740	•	142,740	•	•
Other purposes	219,351	70,118	289,469	1,200	3,876
Unrestricted (deficit)	(130,525)	568,599	438,074	(175,875)	2 8 2 8 7 8
Total net assets (deficit)	\$ 1,475,021	\$ 4,230,010	5,705,031	(37,120)	

The notes to the financial statements are an integral part of this statement.

21

#### Statement of Activities Year ended June 30, 2002

(In Thousands)

Net (Expense) Revenue and Changes in Net Assets

	nt Units Treasure	Island	Development Authority		s	•					•	•								,	1		   			2,754			· •					•	2,754	3,876	
sets	San Francisco Trease	Redevelop-	ment Agency		' •	•	•			•	•	•	٠		•		•		•	•			8		\$ (73,885)	\$ (73,885)			\$ 59,434	. 908 2	3,000	3 179	. '	85,071	11,186	(42,40b) \$ (31,220)	
Changes in Net Assets			Total		\$ (571,357)	(136,727)	(186,834)	(214,575)	(2001)	(98,813)	17,883	(77,335)	(1,462,591)		(101,222)	5,539	(18,453)	13.811	(42.646)	(25,301)	3,371		(170,047) \$(1,632,638)		•	S			\$ 697,703	2/4,848	124 127	201.368	000107	1,752,636	119,998	\$ 5,705,031	
Cha	Primary Government	Business-	Type Activities		9	•	•			•			•		(101,222)	5,539	(3,455)	13.811	(42,646)	(25,301)	3,371		(170,047) \$ (170,047)		•	·   ·			·		63 530	85.425	124,399	273,354	103,307	\$ 4,230,010	
	P	Govern-	mental Activities		\$ (571,357)	(136,727)	(186,834)	(214,575)		(98,813)	17,883	(77,335)	(1,462,591)		•	•	•		•	•			\$(1,462,591)		•	6			\$ 697,703	444 590	70 507	115.943	(124.399)	1,479,282	16,691	\$ 1,475,021	
	se	Capital	Gontributions		· •	56,168	•	1.213	ļ	1,013	•		58,394		32,937	216,063	7.14		•				\$ 310,141		•	8							nment				
	Program Revenues	Operating	Grants and Contributions		\$ 103,941	22,307	379,062	3,458		3,510	26,384		781,767		' !	210,746		1.788	69,525				\$ 1,063,826		\$ 16,620	226 \$ 16,846			Property taxes.	Dustriess taxes	Interest and investment income	Other	Transfers - internal activities of primary government	Total general revenues and transfers	Change in net assets	Net assets (deficit) - beginning	
		Charges	Services		\$ 42,254	102,576	20,292	36,176		53,434	47,050		348,898		465,176	107,455	147 216	125.777	412,874	134,595	35,645		1,479,232 \$ 1,828,130		\$ 25,747	8,651 \$ 34,398	nes:		taxes	al faxes	investment inc	O I I I I I I I I I I I I I I I I I I I	emal activities o	ineral revenues	Change in net assets	ficit) - beginning ficit) - ending	
			Expenses		\$ 717,552	317,778	586,188	493,856 246,620		156,770	55,551	77,335	2,651,650		599,335	528,725	165 362	113.754	525,045	159,896	32,274		\$ 4,834,735		\$ 116,252	6,123	General Revenues:	Taxes:	Property	Other loc	Interest and	Other	Transfers - inte	Total ge	Chai	Net assets (de Net assets (de	
			Functions/Programs Primary government:	Governmental activities:	Public protection Public works, transportation	and commerce Human welfare and	neighborhood development	Community healthCulture and recreation	General administration and	finance	General City responsibilities Unallocated Interest on	long-term debt	activities	Business-type activities:	Airport.	Iransit	Water	Power	Hospitals	Sewer	Garages	Total business-type	activities Total primary government	Component units: San Francisco Redevelopment	AgencyTrassura Island Davelonment	Authority Total component units										_	

The notes to the financial statements are an integral part of this statement.

## CITY AND COUNTY OF SAN FRANCISCO

Balance Sheet Governmental Funds June 30, 2002 (with comparative financial information as of June 30, 2001)

(in thousands)

Total

Other

	8ª	General Fund	Govern	Governmental Funds	Govern	Governmental Funds
	2002	2001	2002	2001	2002	2001
ASSETS						
Deposits and investments with City Treasury	\$ 311,466	\$ 400,595	\$ 724,801	\$ 838,427	\$ 1,036,267	\$ 1,239,022
Deposits and investments outside City Treasury	361	356	132,498	297,592	132,859	297,948
Necelyables.	0,00	100	2777	7 643	30 300	20 220
Property taxes and penalties	20,340	/00,12	7447	240,7	00,000	627,62
Other local taxes	147,368	165,567	26,505	17,159	173,873	182,726
Federal and state grants and subventions	26,890	62,247	83,085	78,881	139,975	141,128
Charges for services	16,125	17,775	5,630	4,960	21,755	22,735
Interest and other.	7,506	10,935	3,105	15,897	10,611	26,832
Due from other funds	66,651	48,937	54	•	66,705	48,937
Due from component unit	400	400	22,187	19,187	22,587	19,587
Loans receivable (net of allowance for uncollectable						
amount of \$165.637 in 2002: \$155.235 in 2001)	183	183	148,942	117,934	149,125	118,117
Deferred charges and other assets	5,862	5,529	1,338	1,443	7,200	6,972
Total assets	\$ 639,760	\$ 734,211	\$1,154,592	\$1,399,022	\$ 1,794,352	\$ 2,133,233
LIABILITIES AND FUND BALANCES						
Liabilities:	00 514	\$ 66 338	58 214	36 912	\$ 150 728	\$ 103.250
Accounts payable						
Accrued payroll	1,0,00	98,438	14,10/	13,07	90,230	72,310
Estimated claims payable	•	2,104	•	000,50		40,104
Accrued interest payable	•	•	398	398	398	398
Deferred tax, grant and subvention revenues	27,604	27,822	11,680	24,640	39,284	52,462
Due to other funds	•	•	33,893	89,046	33,893	89,046
Deferred credits and other liabilities	73,180	99,321	167,669	158,419	240,849	257,740
Total liabilities	259,369	255,024	286,021	385,492	545,390	640,516
Fund balances:						
Reserved for cash requirements	93,293	93,293	•	•	93,293	93,293
Reserved for emergencies	4,198	4,198	•	•	4,198	4,198
Reserved for assets not available for appropriation		6,089	41,233	51,548	47,639	57,637
Reserved for debt service.		•	36,548	63,308	36,548	63,308
Reserved for encumbrances.	52,735	37,743	340,591	373,088	393,326	410,831
Reserved for appropriation carryforward	61,716	77,060	285,508	446,211	347,224	523,271
Reserved for subsequent years' budgets	25,379	53,337	18,604	9,664	43,983	63,001
Unreserved, reported in:	136 664	207 467	•		136 664	207.467
Special revenue funds	'		97.167	54.018	97.167	54,018
Capital project funds		•	44,487	11,629	44,487	11,629
Permanent fund	•	•	4,433	4,064	4,433	4,064
Total fund balances	380,391	479,187	868,571	1,013,530	1,248,962	1,492,717
Total liabilities and fund balances	S	\$ 734,211	\$1,154,592	\$1,399,022	\$ 1,794,352	\$ 2,133,233
	I		-	The state of the s		

The notes to the financial statements are an integral part of this statement.

# City and County of San Francisco Reconciliation of the Governmental Funds Balance Sheet to the Statement of Net Assets June 30, 2002

### (In Thousands)

\$1,248,962	2,037,854	7,545	(1,835,214)	(8,116)	229,549	(205,559)	\$1,475,021
Fund balances - total governmental funds Amounts reported for governmental activities in the statement of net assets are different because:	Capital assets used in governmental activities are not financial resources and, therefore, are not reported in the funds.	Bond issue costs are not financial resources and, therefore, are not reported in the funds.	Long-term liabilities, including bonds payable, are not due and payable in the current period and therefore are not reported in the funds.	Interest on long-term debt is not accrued in the funds, but rather is recognized as an expenditure when due.	Because the focus of governmental funds is not short-term financing, some assets will not be available to pay for current period expenditures. Those assets are offset by deferred revenue in the funds.	Internal service funds are used by management to charge the costs of capital lease financing, fleet management, printing and mailing services, and information systems to individual funds. The assets and liabilities of internal service funds are included in governmental activities in the statement of net assets.	Net assets of governmental activities

The notes to the financial statements are an integral part of this statement.

## CITY AND COUNTY OF SAN FRANCISCO

## Statement of Revenues, Expenditures and Changes in Fund Balances

**Governmental Funds** 

# Year ended June 30, 2002 (with comparative financial information for the year ended June 30, 2001)

(in thousands)

		(2000)	ŏ	Other		Ē	Total	
		General	Govern	Governmental		Governmental	mem.	Teg
	2002	2001	2002	7 unds 2001	İ	2002	SB	2001
Revenues:								
Property taxes	\$ 507,308	\$ 462,171	\$ 179,842	\$ 165,483		\$ 687,150	69	627,654
Business taxes.	274,125	277,094	723	7	28	274,848		277,822
Other local taxes	334,357	448,132	110,233	133,348	84	444,590		581,480
Licenses, permits and franchises	19,548	17,714	6,214	5,789	68	25,762		23,503
Fines, forfeitures and penalties.	8,591	260'6	3,454	3,676	9/	12,045		12,773
Interest and investment income	20,737	27,693	44,860	63,736	36	65,597		91,429
Rents and concessions	17,636	19,298	45,987	56,084	84	63,623		75,382
Intergovernmental:								
Federal	150,444	135,410	157,499	161,348	8	307,943		296,758
State	510,952	501,020	97,852	74,341	<del>1</del>	608,804		575,361
Other.	•	•	33,924	6,245	45	33,924		6,245
Charges for services	102,782	100,325	122,765	115,087	87	225,547		215,412
Other revenues	10,338	17,395	16,067	13,724	54	26,405		31,119
Total revenues	1,956,818	2,015,349	819,420	799,589	၊ ၊ (၉)	2,776,238	2	2,814,938
Expenditures:								
Current:								
Public protection	650,019	626,136	40,031	45,983	83	690,050		672,119
Public works, transportation and commerce	103,579	95,486	192,832	204,463	33	296,411		299,949
Human welfare and neighborhood development	467,688	431,266	145,445	125,976	9/	613,133		557,242
Community health	395,465	365,290	89,361	89,685	32	484,826		454,975
Culture and recreation	108,810	106,728	129,516	127,135	35	238,326		233,863
General administration and finance	136,143	127,366	28,602	23,116	16	164,745		150,482
General City responsibilities	49,571	45,380	5,057	64,373	73	54,628		109,753
Debt service:								
Principal retirement.	1	•	69,536	69,870	2	69,536		69,870
Interest and fiscal charges	1	•	68,111	68,367	37	68,111		68,367
Bond issuance costs	534	•	2,453	7,368	98	2,987		7,368
Capital outlay	•	•	276,662	170.472	72	276.662		170.472
Total expenditures	1 911 809	1 797 652	1 047 606	996 808	ا اع	2 959 415	1,	2 794 460
Excess (deficiency) of revenues over expenditures.	45.009	217.697	(228.186)	(197,219	। श्र	(183.177)	1	20.478
Other financing sources (uses):					ì			
Transfers in	109,941	134.983	157,166	126,974	74	267,107		261,957
- :	(316,691)	(257,317)	(219,989)	(107,861)	31)	(536,680)		(365,178)
Issuance of bonds and loans		•						
Face value of bonds issued	60,755	•	189,240	394,040	<b>9</b>	249,995		394,040
Premium on issuance of bonds	٠	•	3,095	æ	803	3,095		803
Discount on issuance of bonds	(176)	•	(62)	(2,773)	73)	(238)		(2,773)
Payment to refunded bond escrow agent		•	(136,230)			(136,230)		
Other financing sources-capital leases	1,417	•	200'06		,	91,424		
Other	949				.	949		
Total other financing sources (uses)	(143,805)	(122,334)	83,227	411,183	ဗ္ဗု	(60,578)		288,849
Net change in fund balances	(98,796)	95,363	(144,959)	213,964	ا <u>ئ</u> ا ا	(243,755)		309,327
Fund balance at beginning of year, as previously reported	479,187	275,640	1,013,530	792,104	4 5	1,492,717	_	1,067,744
Cumulative effect of a change in accounting principles		108,184	'	7,462	ا :اج	1	1	115,646
Fund balances at beginning of year, as restated	4/9,18/	383,824	1,013,530	999,566		1,492,717	-	1,183,390
Fund balances at end of year	\$ 380,391	\$ 479,187	\$ 868,571	\$ 1,013,530		\$ 1,248,962	ω.	\$ 1,492,717

The notes to the financial statements are an integral part of this statement.

#### City and County of San Francisco Reconciliation of the Statement of Revenues, Expenditures, and Changes in Fund Balances of Governmental Funds to the Statement of Activities Year ended June 30, 2002

#### (In Thousands)

\$ (243,755)	219,333	10,280	10,553	(1,838)	6,933	2,642	(135,653)	(2,857)	3,666	(158)	(2,494)	(2,049)	152,088	\$ 16,691
(III IIIOUSAIIUS) Net change in fund balances - total governmental funds	Amounts reported for governmental activities in the statement of activities are different because: Governmental funds report capital outlays as expenditures. However, in the statement of activities the cost of those assets is allocated over their estimated useful lives and reported as depreciation expense. This is the amount by which capital outlays exceeded depreciation in the current period.	Some expenses reported in the statement of activities do not require the use of current financial resources and therefore are not reported as expenditures in governmental funds. This is the amount by which the decrease in certain liabilities reported in the statement of net assets of the provious year exceeded expenses reported in the statement of activities that do not require the use of current financing resources.	Property lax revenues in the statement of activities that do not provide current financial resources are not reported as revenues in the funds.	Governmental funds report expanditures partaining to the establishment of certain deferred credits related to long-term loans made. These deferred credits are not reported on the statement of net assets and, therefore, the corresponding expense is not reported on the statement of activities.	Lease payments on the Moscone Convention Center (including both principal and interest) are reported as expenditures in the governmental funds when paid. For the City as a whole, however, the principal protion of the payments serve to reduce the liability in the statement of net assets while the accrual of accreted interest serves to increase the liability in the statement of net assets and result in additional expenses in the statement of additional expenses in the statement of additional payments exceeded newly accreted interest.	Bond issue costs are expended in the governmental funds when paid, and are capitalized and annotized in the statement of activities. This is the annount by which current year bond issuance costs exceed amontization expense in the current period.	The issuance of long-term debt provides current financial resources to governmental funds, while the repayment of the principal fong-term debt and the advance retinding of debt consume the current financial resources of governmental funds. These transactions, however, have no effect on net assets. This is the amount by which bond proceeds exceeded principal retirement and payment to escrow for retunded debt in the current period.	Bond premiums and discounts are expended in the governmental funds when the bonds are issued, and are capitalized and amortized in the statement of net assets. This is the net amount of bond premiums and discounts capitalized during the current period.	Losses incurred on the advance refunding of debt are expended in the governmental funds when the refunding occurs and are deferred and amortized for purposes of the statement of activities. This is the portion of the refunding loss related to the payment to excrow funded from non bond proceeds. The remaining portion of the refunding loss is reported within the other financing use entitled "payment to refunded bond escrow agent".	Amortization of bond premiums, discounts and refunding losses	Additional accrued interest calculated on bonds and notes payable.	Additional interest calculated pertaining to the City's arbitrage rebate liability.	The net revenues of certain activities of internal service funds is reported with governmental activities.	Changes in net assets of governmental activities

The notes to the financial statements are an integral part of this statement.

27

## CITY AND COUNTY OF SAN FRANCISCO

### Budgetary Comparison Statement - General Fund Year ended June 30, 2002

### (In Thousands)

			Actual	Variance
	Original Budget	Final Budget	Budgetary Basis	Positive (Negative)
Budgetary fund balance, July 1	\$ 188,710	\$ 489,347	\$ 489,347	s
Resources (inflows): Property taxes.	461,550	461,715	510,001	48,286
	275,669	275,669	274,125	(1,544)
Other local taxes:				
Sales tax	155,190	155,190	111,293	(43,897)
Hotel room tax	141,635	141,634	72,285	(69,349)
Utility users tax	77,346	77,346	70,779	(6,567)
Parking tax	35,022	35,022	30,484	(4,538)
Other local taxes	50,622	50,622	49,516	(1,106)
Licenses, permits, and franchises:				
Licenses and permits	7,634	7,634	7,575	(69)
Franchise Tax	11,141	11,141	11,973	832
Fines, forfeitures, and penalties	5,793	6,180	8,591	2,411
Interest and investment income	24,733	25,063	29,992	4,929
Rents and concessions:				
Garages - Recreation and Park	8,487	8,487	7,105	(1,382)
Rents and concessions - Recreation and Park	10,155	10,155	9,183	(972)
Other rents and concessions	1,351	1,351	1,347	4)
Intergovernmental:				
Federal subventions:				
Health and social service subventions	121,626	129,560	147,773	18,213
Other grants and subventions	6,826	3,626	2,670	(926)
State subventions:				
Social service subventions	115,916	116,800	101,417	(15,383)
Health and welfare realignment	85,890	85,841	87,475	1,634
Health/mental health subventions	120,958	120,958	127,497	6,539
Public safety sales tax	75,066	75,066	70,959	(4,107)
Motor vehicle in-lieu - county	102,171	102,171	102,751	280
Other grants & subventions	26,254	22,722	20,853	(1,869)
Charges for services:				
General government service charges	29,087	29,108	29,506	398
Public safety service charges	12,620	15,434	15,435	-
Recreation charges - Recreation and Park	9,754	9,754	9,445	(308)
MediCal, MediCare and health service charges	43,347	48,646	48,397	(248)
Other financing sources:				
Transfers from other funds	61,364	136,028	105,070	(30,958)
Proceeds from issuance of bonds and loans	62,800	63,662	61,233	(2,429)
Other resources (inflows)	900	1,312	1,518	206
Total amounts available for appropriation	\$ 2,329,617	\$ 2,717,244	\$2,615,595	\$ (101,649)
				(Continued)

The notes to the financial statements are an integral part of this statement.

# Budgetary Comparison Statement - General Fund (Continued)

### Year ended June 30, 2002

#### (In Thousands)

			219	0	0	6	22	7	9	40	9	0	2	5	33	າແ	, '	53	72	26	8	-		8	74	9	7	7	0	_		2	4	- 10		9	2	8	-	-	6				7	0	m
Variance	Positive (Negative)		\$ 21	110	280	239	u)	7,297	456	4	176	340	532	945	·	228	ł	9	7	2	578			809	7	166			14,920	61		31,212	25	285	29	346		818	51	3,041	329				317	220	243
Actual	Budgetary Basis		\$ 3,033	1,566	4,315	8,837	21,702	195,286	29,942	1,207	247,256	12,806	91,477	32,742	703	2 3 16	246	32,208	19,323	2,466	43,046	2,306		20,826	9,353	2,237	3,594	1,884	429,072	909	113	395,471	2.236	5,420	8,099	3,253	64	4,786	471	15,743	68,446		6,089	87	2,619	10,954	9,721
	Final Budget		\$ 3,252	1,676	4,595	9,076	21,759	202,583	30,398	1,247	247,432	13,146	92,009	33,687	907	2 544	246	32,261	19,395	2,492	43,624	2,307		21,434	9,427	2,403	3,601	1,886	443,992	667	113	426,683	2 270	5,705	8,128	3,599	99	5,604	522	18,784	68,775		6,089	87	2,936	11,174	9,964
	Original Budget	•	\$ 3,224	1,773	4,365	9,025	21,259	195,173	37,094	1,313	235,982	13,075	83,969	33,552	425	2 734	306	38,200	19,008	2,687	42,716	2,773		19,064	10,917	2,585	738	1,876	437,298	150		447,126	2 169	5,982	7,270	3,469	99	5,597	520	16,995	72,237		7,353		3,196	10,803	8,967
		Charges to appropriations (outflows): Public Protection	Administrative Services - Animal Care and Control	Administrative Services - Consumer Assurance	Administrative Services - Medical Examiner	Adult Probation	District Attorney	Fire Department	Juvenile Probation.	Mayor - Office of the Emergency Services	Police Department	Public Defender	Sheriff.	Trial Courts	Board of Appeals	Business and Economic Development	Clean Water	Department of Public Works.	Emergency Communications	Light, Heat and Power	Parking and Traffic Commission	Telecommunications and Information Services	Human Welfare and Neighborhood Development	Adult and Aging Services.	Children, Youth and Their Families	Commission on the Status of Women	Environment	Human Rights Commission	Human Services	Mayor - Housing and Neighborhood	Rent Arbitration Board	Public Health	Academy of Sciences	Administrative Services - Convention Facilities	Art Commission.	Asian Art Museum	County Education Office	Fine Arts Museum	Law Library	Mayor - Grants for the Arts	Recreation and Park Commission	General Administration and Finance	Administrative Services	Administrative Services - Purchasing	Administrative Services - Office of Contract Administration.	Assessor/Recorder	Board of Supervisors

The notes to the financial statements are an integral part of this statement.

(Continued)

## CITY AND COUNTY OF SAN FRANCISCO

# Budgetary Comparison Statement - General Fund (Continued)

### Year ended June 30, 2002 (In Thousands)

Variance

Actual

	Original Budget	Final Budget	Budgetary Basis	Positive (Negative)
i			:	
City Attorney	7,522	13,282	13,282	
City Planning.	13,404	13,385	13.081	304
Civil Service	665	620	615	4
Controller	00000	20.064	10 007	000
Controlled	676,07	100,02	130'61	067
Elections	8,330	14,299	14,293	9
Ethics Commission	878	853	811	45
Human Resources.	19,082	21,584	20,883	701
Mayor	7,772	8,159	8,033	126
Retirement Services	420	155	155	
Treasurer/Tax Collector	17.018	18 241	17 808	433
General City Responsibilities	<u>.</u>	1		3
General City Responsibilities	118 012	118 801	114 105	3,408
General Find Healtoning	100	50,51	6	00t'7
Other flagging upon	,	07	70	•
Curel mianding uses:				
Debt Service	9,550	240	240	
Transfers to other funds	219,125	293,517	250,550	42,967
Budgetary reserves and designations	73,879	123,346	3,154	120,192
Total charges to appropriations.	2,329,617	2,462,417	2,230,568	231,849
Budgetary find halance line 30		\$ 254 827	\$ 385,027	130 200
				1
Explanation of differences between budgetary inflows and outflows, and GAAP revenues and expanditures:	ws,			
Sources/initows of resources				
Actual amounts (budgetary basis) "available for appropriation"			\$2,615,595	
Difference - budget to GAAP:				
The fund balance at the beginning of the year is a budgetary resource but is not	tary resource b	out is not		
a current year revenue for financial reporting purposes.			(489 347)	
Dropody tox revenue Tester Dian			(2,603)	
- open a revenue - recent rail			(2,030)	
Unrealized loss on investment.			(9,254)	
Interest reclassified as transfers from other funds			8,820	
Proceeds from issuance of bonds and loans			(61.233)	
Transfers from other funds are inflows of budgetary resources but are not	urces but are n	ŧ		
revenues for financial reporting purposes.		5	(105,070)	
Total revenues as reported on the statement of revenues, expenditures, and changes	penditures, an	d changes		
in fund balances - governmental funds		,	\$ 1,956,818	
Uses/outflows of resources				
Actual amounts (budgetary basis) "total charges to appropriations"	tions"		\$ 2,230,568	
Difference - hudget to GAAP:				
The state of the s				
Capital asset purchases runded under capital leases			:	
with Finance Corporation			(1,417)	
Pension reimbursement and other budget to GAAP differences	ences		(638)	
Change recognized in budget basis reserves			(3,154)	
GAAP to budget basis change of business tax settlement recorded in prior year	t recorded in pr	ior year	(63,000)	
Transfers to other funds are outflows of budgetary resources but are not	rces but are no			
expenditures for financial reporting purposes.			(250,550)	
	4	1		
lotal expenditures as reported on the statement of revenues, expenditures, and changes	, expenditures,	and changes		

The notes to the financial statements are an integral part of this statement.

in fund balances - governmental funds....

\$1,911,809

#### Statement of Net Assets - Proprietary Funds (Continued)

#### June 30, 2002

(with summarized financial information as of June 30, 2001)

(In Thousands)

				•	,								
				Bus	iness-type	Activities -	Enterprise I	unds					
	San Francisco Interna- tional	Water	Hetch Hetchy Water and	Municipal	General Hospital Medical	Clean Water	Port of San	Laguna Honda	Parking		otal	Activitie: Service	nmental s-Internal e Funds
LIABILITIES	Airport	Departmen	Power	Railway	Center	Program	Francisco	Hospital	Garages	2002	2001	2002	2001
Current liabilities:													
Accounts payable	20,260	5,779	8,063	39,913	19,327	1,563	1,981	1,068	22.035	119.989	127,540	6,814	5.241
Accrued payroll	8,414	5,654	1,080	21,170	12,724	2,243	1,397	8,195	297	61,174	57,351	2.315	2.069
Accrued vacation and sick leave pay	5,709	3,475	917	12,025	9,317	1,885	951	4,532		38,811	36,262	1,434	1.244
Accrued workers' compensation	1,275	1,731	385	19,852	3,385	641	613	2,594	-	30,476	25,582	250	155
Estimated claims payable	209	1,574	197	13,197		291	1,200		-	16,668	15,470		-
Due to other funds	206	-	1,200	-	31,694	800		10,414	-	44,314	2,436	2,027	_
Deferred credits and other liabilities	30,134	48,974	354	5,382	11,683	-	8,143	2,026	778	107,474	61,429	58,752	_
Accrued interest payable Bonds, loans, capital leases, and other payables.	43,550	3,325 99,715	-	-	78	8,798 39,391	157 1,315	210	101 926	12,381 185,185	12,470 148,939	2,997 16,094	1,619
Total current liabilities	109,757	170,227	12,196	111,539	88,208	55,612	15.757	29.039	24,137	616,472	487,479	90,683	10,328
Liabilities payable from							10,707	20,000	2.4,107	010,412	407,473	30,000	10,320
restricted assets:													
Bonds, loans, capital leases, and other payables.	8,710		-			-	3,405		-	12,115	405,882		_
Accrued interest payable	37,940	-		-		-	1,036	3,690	-	42,666	35.704		_
Other	44,074	11,598	-	923	27	2,643	4,139			63,404	84,142		-
Total liabilities payable from restricted asset	90,724	11,598		923	27	2,643	8,580	3,690		118,185	525,728	-	-
Noncurrent liabilities:													
Accrued vacation and sick leave pay	5,236	3,609	827	8,958	6,610	1,570	844	2,963	-	30,617	29,084	1,382	1,306
Accrued workers' compensation	4,128	5,576	1,240	62,490	11,290	2,054	1,857	8,293	-	96,928	80,011	762	423
Estimated claims payable	250	3,394	3,423	16,714		4,437	400			28,618	26,025		-
Deferred credits and other liabilities Bonds, loans, capital leases, and other payables.	4,218,798	9,535 347,026	-	38,191	724	1,395 545,739	3,808 34,267	222	37,066	52,929 5,183,842	33,205 4,557,088	244,099	1,932
Total noncurrent liabilities	4,228,412	369,140	5.490	126,353	18.624	555,195	41,176	11,478	37,066	5,392,934	4,725,413	246,243	3,661
Total liabilities	4,428,893	550,965	17,686	238,815	106,859	613,450	65,513	44,207	61,203	6,127,591	5,738,620	336,926	13,989
NET ASSETS													
Invested in capital assets, net of related debt	4,346	244.416	208.658	1.559.864	60,920	774,794	213,399	29,262	19,733	3,115,392	2,970,198	4,164	674
Restricted:	.,. 10	,		.,,	00,020	,	2.0,000	20,202	10,100	0,110,002	2,070,130	7,104	074
Debt service	277,521	13,955		_		43,271	_			334,747	276,392		_
Capital projects	11.729	16.684			1,203	65,301		46,237		141,154	129,299		-
Other purposes. Unrestricted (deficit)	267,876	177.049	52.668	61,453 (68,177)	291 (13,735)	67,014	6,201 54,892	2,173 (15,192)	46.204	70,118 568,599	112,335 638,479	(8,570)	(3,968)
Total net assets (deficit)	\$ 561,472	\$ 452,104	\$ 261,326	\$1,553,140	\$ 48,679	\$950,380	\$274,492	\$ 62,480	\$ 65,937	\$4,230,010	\$4,126,703	\$ (4,406)	
()	+ 001,41Z	T 102,104	+ 201,020	÷ 1,000,140	4 .0,010	4000,000	4214,402	Ψ 02,400	Ψ 00,001	Ψ ¬, 2.30,010	Ψ-7, 120,100	Ψ ( <del>1,400</del> )	w (U,Z34)

The notes to the financial statements are an integral part of this statement.

#### CITY AND COUNTY OF SAN FRANCISCO

#### Statement of Net Assets - Proprietary Funds

 $\label{eq:June 30, 2002}$  (with summarized financial information as of June 30, 2001)

(In Thousands)

				Bus	iness-type	Activities -	Enterprise F	unds					
	San Francisco Interna- tional Airport	Water Departmen	Hetch Hetchy Water and Power	Municipal Railway	General Hospital Medical Center	Clean Water Program	Port of San Francisco	Laguna Honda Hospital	Parking Garages	Tol	al 2001	Govern Activities Service 2002	-Internal
ASSETS													
Current Assets:													
Deposits and investments with City Treasury	\$ 278,894	\$ 227,351	\$ 60,250	\$ 74,329	\$ -	\$ 54,370	\$ 59,584	\$ -	\$ -		\$ 701,962		\$ 7,796
Deposits and investments outside City Treasury	10	40	10	588	10	-	5	1	2,844	3,508	2,467	51,732	-
Receivables (net of allowance for													
uncollectible amounts of \$13,462 and													
\$10,089 in 2002 and 2001, respectively):													
Federal and state grants and subventions		-	179	36,452	1,805	-	870	-	-	39,306	56,222	-	-
Property taxes and penalties	-	-		-	-	-	-	-	-	-	-	-	-
Charges for services	33,419	25,642	9,017	4,718	34,685	22,170	2,546	23,879	144	156,220	149,626	-	-
Interest and other	4,099	3,652	425	6,661	51,322	426	1,589	-	190	68,364	20,208	1,251	301
Capital lease receivables	-	-	-	-	-	-	-		-	-	-	16,922	-
Due from other funds	-	-	206	12,445	802	-	-	76	-	13,529	42,545	-	-
Inventories	117	1,978	267	29,798	3,670	-	1,153	818	-	37,801	41,369	-	-
Deferred charges and other assets	2,237			724			1,148		2,157	6,266	5,944	390	
Total current assets	318,776	258,663	70,354	165,715	92,294	76,966	66,895	24,774	5,335	1,079,772	1,020,343	84,794	8,097
Restricted assets:													
Deposits and investments with City Treasury	299,826	103,140	-	51,160	1,494	90,726	4,005	51,000	-	601,351	648,968		
Deposits and investments outside City Treasury	286,231	13,300	-	4,787	27	42,631	16,801	361	26,800	390,938	331,524	-	-
Grants and other receivables	25,447	560	-	6,429		666		858		33,960	22,279		
Total restricted assets	611,504	117,000		62,376	1,521	134,023	20,806	52,219	26,800	1,026,249	1,002,771		
Noncurrent assets:													
Deferred charges and other assets	47,604	2,911		4,000	-	2,456	8,672	-	113	65,756	59,576	2,266	3
Capital lease receivables	-	-	-	-	-			-	-	-	-	241,863	
Capital assets:													
Land and other assets not being depreciated	780,055	121,468	22,676	310,126	3,460	33,058	138,296	22,693	22,159	1,453,991	1,418,533	-	-
Facilities, Infrastructrure, and													
equipment, net of depreciation	3,232,426	503,027	185,982	1,249,738	58,263	1,317,327	105,336	7,001	72,733	6,731,833	6,364,100	3,597	2,595
Total capital assets	4,012,481	624,495	208,658	1,559,864	61,723	1,350,385	243,632	29,694	94,892	8,185,824	7,782,633	3,597	2,595
Total noncurrent assets	4,060,085	627,406	208,658	1,563,864	61,723	1,352,841	252,304	29,694	95,005	8,251,580	7,842,209	247,726	2,598
Total assets	4,990,365	1,003,069	279,012	1,791,955	155,538	1,563,830	340,005	106,687	127,140	10,357,601	9,865,323	332,520	10,695

(Continued)

32

#### Statement of Revenues, Expenses, and Changes in Fund Net Assets Proprietary Funds

#### Year ended June 30, 2002 (with summarized financial information for the year ended June 30, 2001)

#### (In Thousands)

				,	,								
	San		Hetch	Busir	ness-type Ac	tivities - Er	terprise Fu	nds					
	Francisco Interna- tional Airport	Water Department	Hetchy Water and Power	Municipal Railway	General Hospital Medical Center	Clean Water Program	Port of San Francisco	Laguna Honda Hospital	Parking Garages	To	tal 2001	Activities	mental s-Internal Funds 2001
Operating revenues:							1141101000	HOSPITAL	Surages	2002	2001	LUCE	1001
Aviation	\$ 318,772	: S -		s -	s -	s -	s -	s -	s .	\$ 318,772	\$ 218,362	s -	s -
Water and power service		135,139	125,573		٠.	٠.	٠.	٠.	٠.	260,712	237.605		* :
Passenger fees				97,162	-			_*	_	97.162	103,289		
Net patient service revenue			-	-	287,703	-	-	111.079	-	398.782	358,164	_	
Sewer service			-			129,925		-	-	129,925	136.821	_	
Rents and concessions	62,67	8,303	204		2,961	-	41.586	-	2,181	117,913	139,719	31	
Parking and transportation	55,88				-	-	7,380		32,848	96.111	124,635		
Charges for services			-	-	-	-		_				102,331	96,025
Other revenues	27,84	3,774		10,293	10,818	4,670	1,528	313	616	59.855	66,041	,	
Total operating revenues	465,176	147,216	125,777	107,455	301,482	134,595	50,494	111.392	35,645	1,479,232	1,384,636	102,362	96,025
Operating expenses:									- 55,5.0	17110,202	1,004,000	102,002	- 00,020
Personal services	139,819	49,676	16.647	368,604	217.365	35.588	47,759	123,565	6.755	1.005.778	896,304	39,819	34,470
Contractual services	76,330		5,426	21,268	101,408	6,801	47,700	2,675	3,252	221,118	201,288	37,216	34,316
Light, heat and power	21.77		65,337	21,200	101,400	0,001		2,010	702	87,812	54,903	37,210	34,310
Materials and supplies	8.766		1,586	36.182	40,800	7.853		10,546	1,135	112,823	115,713	16,331	18,289
Depreciation and amortization	140,983		9,614	55,336	6,284	38,306	8,119	1,215	1,068	286.834	256.119	2,709	2,915
General and administrative	1.318		8,677	20,979	702	18,585	0,	,,,,,,,	18,016	89,280	76,076	1,737	58
Services provided by other	.,	,	-,	20,0.0	702	10,000			10,010	00,200	10,010	1,757	30
departments	10,763	29,307	2.772	21.329	15.474	17,867	_	2,937		100,449	107.828	2,985	3,054
Other	9,90		3,695	5.027	220	3,948		92		35.511	61,709	2,778	3,790
Total operating expenses	409,659		113,754	528,725	382,253	128,948	55.878	141.030	30.928	1,939,605	1,769,940	103,575	96.892
Operating income (loss)			12,023	(421,270)	(80,771)	5,647	(5,384)	(29,638)	4,717				
		(1,214)	12,023	(421,270)	(00,771)	5,647	(5,364)	(29,030)	4,/1/	(460,373)	(385,304)	(1,213)	(867)
Nonoperating revenues (expenses): Operating grants:													
Federal			1,788	3,363				-		5,151	13,056	-	
State / other				207,383	69,525				-	276,908	247,464	-	
Interest and investment income	31,512		1,739	3,901	112	8,116	3,246	1,738	475	63,530	96,493	7,003	50
Interest expense	(189,676				(1,221)	(30,948)	(2,816)	(541)	(1,346)	(243,480)	(202,103)	(7,432)	(1,117)
Other, net Total nonoperating revenues	40,569	3,742	358	5,806	4,981	2,844	7,115	20,807	(797)	85,425	28,779	18	986
	(117,595	) (499)											
(expenses) Income (loss) before capital	(117,595	(499)	3,885	220,453	73,397	(19,988)	7,545	22,004	(1,668)	187,534	183,689	(411)	(81)
	(00.07)		45.000	(000 047)									
contributions, transfers and special items.	(62,078		15,908	(200,817)	(7,374)	(14,341)	2,161	(7,634)	3,049	(272,839)	(201,615)	(1,624)	(948)
Capital Contributions	32,937		-	216,063		-	2,747	-	-	251,747	335,520	-	-
Transfers in				111,138	74,584			28,659		214,381	225,798	512	1,117
Transfers out	(17,784		(382)	(193)	(71,623)		<u>-</u>			(89,982)	(123,644)	:	(50)
Net income (loss) before special items	(46,925	) (1,713)	15,526	126,191	(4,413)	(14,341)	4,908	21,025	3,049	103,307	236,059	(1,112)	119
Special items			:					:	:		126,014		
Change in net assets	(46,925	) (1,713)	15,526	126,191	(4,413)	(14,341)	4,908	21,025	3,049	103,307	362,073	(1,112)	119
Net assets (deficit) at beginning of year	608,397	453,817	245,800	1,426,949	53,092	964,721	269,584	41,455	62,888	4,126,703	3,764,630	(3,294)	(3,413)
Net assets (deficit) at end of year	\$ 561,472	\$ 452,104	\$ 261,326	\$ 1,553,140	\$ 48,679	\$950,380	\$ 274,492	\$62,480	\$ 65,937	\$4,230,010	\$4,126,703	\$ (4,406)	\$ (3,294)

The notes to the financial statements are an integral part of this statement.

#### Statement of Cash Flows (Continued) Proprietary Funds

#### Year ended June 30, 2002 (with summarized financial information for the year ended June 30, 2001) (In Thousands)

Busi type Activities - Enterprise Funds San
Francisco
International Water
Airport Department General Hospital Medical Center Clean Port of Laguna Water San Honda Program Francisco Hospital Service Funds 2002 2001 Municipal Railway 
 Parking
 Total

 Garages
 2002
 2001
 Reconciliation of operating income (loss) to net cash used for operating activities Operating income (loss). Adjustments for non-cash activities: Depreciation and amortization. Provision for uncollectibles. With on for capital assets. Other. Changes in asset/flabilities: Recolavibles, net. \$ 55,517 \$ (1,214) <u>\$ 12,023</u> <u>\$ (421,270)</u> <u>\$ (80,771)</u> <u>\$</u> 5,647 \$ (5,384) \$ (29,638) \$ 4,717 \$ (460,373) \$ (385,304) \$ (1,213) \$ (867) 55,336 14 289,211 28,788 5,822 (1,475) 143,360 (206) 25.909 9,614 38,306 1,068 5,822 (2,048) 21,859 573 (59,882) (802) 16 (5,927) 3,829 1,299 1,394 2,154 (11,651) 31,694 1,163 (244) (396) 5,493 (301) (5,957) (70) (77) (97) (1,138) 333 1,105 (2) 2,050 116 149 75 1,325 1,289 49 2,112 (659) 3,993 12 2,808 155 112 94 Deferred charges and other assets..... (924) 371 (20) 772 3,642 800 (1,723) 116 804 3,332 (2,055) Deferred charges and other assets.
Accounts payable.
Accrued payroll.
Accrued vacation and sick leave pay.
Accrued workers' compensation.
Estimated claims payable.
Due to other funds.
Deferred credits and other liabilities. 9,238 1,841 (167) 23,275 (1,986) (4,852) 48,440 76,181 (78,153) 5,795 156,412 53,936 8,531 15,040 2,339 4,557 360,584 309,083 Net cash provided by (used in) operating activities \$ 211,929 \$ 52,722 \$ 20,554 \$ (345,089) \$ (85,623) \$ 54,087 \$ 9,656 \$ (27,299) \$ 9,274 \$ (99,789) \$ (76,221) \$ (79,366) \$ 4,928 Reconciliation of cash and cash equivalents \$ 278,894 \$ 227,351 \$ 60,250 \$ 74,329 \$ - \$ 54,370 \$ 59,584 \$ - \$ - \$ 754,778 \$ 701,962 \$ 14,499 \$ 7,796 299,826 103,140 - 51,160 1,494 90,726 4,005 51,000 - 601,351 648,968 Unrestricted deposits and investments outside City Treasury..... 588 126,077 <u>10</u> <u>- 5 1 2,844 3,508 2,467</u> 1,504 145,096 63,594 51,001 2,844 1,359,637 1,353,397 City Treasury.
Total deposits and investments.
Add: Restricted deposits outside City Treasury meeting the definition of cash equivalents.
Less: Deposits and investments not meeting the definition of cash equivalents.
Cash and cash equivalents at end of year on statement of cash flows. 330 531 15,322 10,767 ....... (231,128) (3,903) (598) - (1) (50) (759) (817) - (237,256) (641,553) \$ 347,602 \$ 326,628 \$ 59,662 \$ 130,864 \$ 1,503 \$ 145,046 \$ 73,270 \$ 50,284 \$ 2,844 \$ 1,137,703 \$ 722,611 \$ 66,231 \$ 7,796 7,726 
 802
 1,485

 \$ 7,726
 \$
 \$
 \$
 802
 \$
 \$
 2,119
 \$

The notes to the financial statements are an integral part of this statemen

#### CITY AND COUNTY OF SAN FRANCISCO

#### Statement of Cash Flows Proprietary Funds

#### Year ended June 30, 2002 (with summarized financial information for the year ended June 30, 2001)

#### (In Thousands)

				٠ .									
				E	Business-typ	e Activities -	Enterprise Fu	ınds					
Cash flows from operating activities:	San Francisco Interna- tional Airport	Water Department	Hetch Hetchy Water and Power	Municipal Railway	General Hospital Medical Center	Clean Water Program	Port of San Francisco	Laguna Honda Hospital	Parking Garages	To	tal	Govern Activities Service 2002	-Internal
								_					
Cash received from customers, including cash deposits  Cash received from patients and third party payors	\$ 493,400	\$ 163,568	\$ 123,743	\$ 120,817	\$ 278,693	\$ 140,088	\$ 5,589	\$	\$ 33,529	\$1,359,427	\$ 995,283	\$ 115,302	\$ 95,736
Cash received from lenants for rent		8.303	204	•	2.961		44.153	103,145	0.404	103,145	369,492		
Cash paid to employees for services	(140,938)	(45,424)	(15,985)	(350,612)	(214,671)	(34.465)	(19,912)	(114.025)	2,181	57,802	51,225	(00.070)	
Cash paid to suppliers for goods and services	(140,533)		(87,369)	(107,353)	(152,606)	(51,129)	(20,174)	(16,419)	(6,686) (19,750)	(942,718) (665,031)	(881,371) (599,615)	(38,873)	(34,109)
Cash paid for judgements and claims	(140,000)	(4,027)	(39)	(7,941)	(132,000)	(407)	(20,174)	(10,415)	(19,750)	(12,414)		(155,795)	(56,699)
	211,929	52,722	20.554	(345,089)	(85,623)	54.087					(11,235)		
Net cash provided by (used in) operating activities Cash flows from noncapital financing activities:	211,029	52,122	20,554	(345,069)	(05,023)	54,087	9,656	(27,299)	9,274	(99,789)	(76,221)	(79,366)	4,928
Operating grants	(5)		1,609	045.057	70.107								
Transfers in	(5)		1,609	215,057 111,138	70,497 74.584		•		-	287,158	270,833	-	
Transfers out	(17,784)		(382)	(193)	(71,623)	-	-	28,659	•	214,381	226,471	512	1,117
Cost allocation charges received	(17,704)		(302)	(183)	(71,023)	•		-	-	(89,982)	(123,644) 5,897		(50)
Transit Impact Development fees received				7,062					•	7.062	2,123		
Claims settlement proceeds				7,002	- 1					7,002	3,982	•	
Other noncapital increases					4,980			244		5 224	3,583	•	-
Other noncapital decreases				(232)	1,000			(304)		(536)	(30,234)		
Net cash provided by (used in)											(00,204)		
noncapital financing activities	(17,789)		1,227	332,832	78,438			28,599		423,307	359.011	512	1,067
Cash flows from capital financing activities:					10,100					425,501	333,011	312	1,007
Capital grants	15,989			253,311			3.123	_		272,423	267,785		
Bond sale proceeds and loans received	40,425	140,772					1.098		18.328	200.623	264,994	7,928	
Proceeds from sale of fixed assets	-	1,868	-	-			1,000		10,020	1,868	126,454	7,520	- :
Proceeds from commercial paper borrowings	160,847	100,000	-					-	-	260,847	298,231		
Loans received		-	-	-								3.541	972
Proceeds from passenger facility charges	30,606	-	-	-	-			-		30,606	-		
Acquisition of capital assets	(244,242)		(13,201)	(223,594)	(5,864)	(19,902)	(14,074)	(14,045)	(19,955)	(676,185)	(967,001)	(3,627)	(1,178)
Retirement of capital leases, bonds and loans	(27,290)			-			(13,344)	(200)		(48,184)	(69,710)	(16,902)	(1,136)
Retirement of commercial paper borrowings		(85,000)	-	-		-	-	-	-	(85,000)	(97,340)		
Bond issue costs paid	(2,406)		-	-			-			(3,764)	(3,988)	(67)	
Interest paid on long term debt	(222,028)	(18,686)	-	-	(1,221)	(96,610)		(541)	(1,283)	(342,736)	(265,342)	(7,468)	(940)
Other capital financing increases			-	35,521	-	-	9,278	20,970		65,769	47,902	-	
Other capital financing decreases	(8,912)			(15)	<del></del>		(2,804)		(797)	(12,528)	(3,225)	-	-
Net cash provided by (used in) capital financing activities	(257,011)	8,938	(13,201)	65,223	(7,085)	(116,512)	(19,090)	6,184	(3,707)	(336,261)	(401,240)	(16,595)	(2,282)
Cash flows from investing activities:													
Purchases of investments with trustees	(1,976,296)	(2,677)	-	(25,339)	-	(47,418)		-	(5,489)	(2,057,219)	(1,791,080)		
Proceeds from sale of investments with trustees	1,930,615	-	-	25,339		3,975	-	-		1,959,929	1,776,151		
Purchases of restricted deposits and investments	(586,295)	(17,815)	-	-		(3,975)	-	-	-	(608,085)	(1,154,624)	-	-
Proceeds from sale of restricted deposits and investments	979,303	35,437	-			48,515			-	1,063,255	773,414		
Interest income received	38,224	8,811	893	4,199	112	6,280	3,172	1,738	475	63,904	92,397	8,178	50
Claims settlement proceeds Other investing activities	:	2.374	358	353	•			-	-		275		
						2,995		(29)		6,051	4,835	(85)	809
Net cash provided by (used in) investing activities	385,551	26,130	1,251	4,552	112	10,372	3,172	1,709	(5,014)	427,835	(298,632)	8,093	859
Net increase (decrease) in cash and cash equivalents	322,680	87,790	9,831	57,518	(14,158)	(52,053)	(6,262)	9,193	553	415,092	(417,082)	(87,356)	4,572
Cash and cash equivalents-beginning of year	24,922	238,838	49,831	73,346	15,661	197,099	79,532	41,091	2,291	722,611	1,139,693	153,587	3,224
Cash and cash equivalents-end of year	\$ 347,602	\$ 326,628	\$ 59,662	\$ 130,864	<b>\$ 1,503</b>	\$ 145,046	\$ 73,270	\$ 50,284	\$ 2,844	\$1,137,703	\$ 722,611	\$ 66,231	\$ 7,796

The notes to the financial statements are an integral part of this statement.

32

### Statement of Fiduciary Net Assets

Fiduciary Funds

June 30, 2002

(In Thousands)

VASCETC	Pension and Other Employee Benefit Trust Funds	Investment Trust Eund	Agency Funds
Deposits and investments with City Treasury	\$ 70,570 11,026,161	\$ 300,937	\$ 103,993 2,930
Payrol contribution Interest and other Invested Securities lending collateral	12,358 256,100 1,461,506	1,903	48,329 85,441
Deferred charges and other assets  Total assets	12,826,698	302,840	5,741 \$ 246,434
Accounts payable	15,458	2,267	73,049
Obligations under fixed coupon dollar repurchase agreements.  Payable to brokers.  Securities ending oblateral.  Deferred cordits and other liabilities.	252,500 593,214 1,461,506 34,782		
Total liabilities	\$ 10,454,327	2,267	\$ 246,434

The notes to the financial statements are an integral part of this statement.

## CITY AND COUNTY OF SAN FRANCISCO

## Statement of Changes in Fiduciary Net Assets

Fiduciary Funds

Year ended June 30, 2002

(In Thousands)

Pension

	and (	and Other			
	Empl	Employee	Investment	estment	
	Ī	Funds	Fund	: E	
Additions:					
Employees' contributions	s	228,169	€9		
Employer contributions		218,854			
Contributions on pooled investments			2,1	2,119,085	
Total contributions		447,023	2,1	2,119,085	
Investment income (loss):					
Interest		215,271		10,773	
Dividends.		63,875		,	
Net decrease in fair value of investments	_	(820,239)			
Securities lending income		35,676			
Fixed coupon dollar repurchase agreement income		7,791		٠	
Total investment income (loss)		(497,626)		10,773	
Less investment expenses:					
Securities lending borrower rebates and expenses		(24,505)			
Fixed coupon dollar repurchase finance charges and expenses		(7,061)			
Other expenses		(18,517)		•	
Total investment expenses		(50,083)			
Total additions (loss), net	)	(100,686)	2,1	2,129,858	
Deductions:					
Benefit payments		704,194			
Refunds of contributions		9,814		•	
Distribution from pooled investments			2,1	2,104,493	
Administrative expenses		11,827			
Total deductions		725,835	2,1	2,104,493	
Change in net assets	٥	(826,521)		25,365	
Net assets at beginning of year	1,	11,280,848	5	275,208	
Net assets at end of year	10,	10,454,327	9	300,573	

The notes to the financial statements are an integral part of this statement.

36

## NOTES TO BASIC FINANCIAL STATEMENTS

### THE FINANCIAL REPORTING ENTITY

 $\Xi$ 

San Francisco is a city and county chartered by the State of California and as such can exercise the powers as both a city and a county under state law. As required by generally accepted accounting principles, the accompanying financial statements present the City and County of San Francisco (the City or Primary Government) and its component units. The component units discussed below are included in the City's reporting entity because of the significance of their operations or financial relationships with the

As a government agency, the City is exempt from both federal income taxes and California State franchise

### Blended Component Units

Following is a description of those legally separate component units for which the City is financially accountable that are blended with the Primary Government because of their individual governance or financial relationships to the City.

San Francisco County Transportation Authority (Authority) - The Authority was created in 1889 by the voters of the City and County of San Francisco to impose a voter-approved sales and use tax of one-half of one percent to fund essential traffic and transportation projects. A Board consisting of the eleven members of the City's Board of Supervisors serving ex officio governs the Authority. The operations of the Authority are reported within other governmental funds. Financial statements for the Authority can be obtained from the Authority's administrative offices at 100 Van Ness Avenue, San Francisco, CA 94102. San Francisco Finance Corporation (Finance Corporation) - The Finance Corporation was created in 1990 by a vote of the electorate to allow the Clift to lease-purchase SZO million (plus 5% per year growth) of equipment using tax-exempt obligations. Although legally separate from the Clift, the Finance Corporation is reported as if it were part of the primary government because its sole purpose is to provide lease financing to the Clift. Beginning on July 1, 2001, the operations of the Finance Corporation began to be reported within governmental service funds. Prior to July 1, 2001, the operations of the Finance Corporation were reported within governmental funds.

Effective July 1, 2001, Finance Corporation net assets of approximately \$145 million were transferred, by means of interfund transfers, from other governmental funds to the internal service funds to establish the Finance Corporation as an internal service fund. Internal service funds report certain long-term assets and liabilities that are not reported in governmental funds since the assets do not represent current financial resources and the liabilities do not require current financial resources. Accordingly, the transfers out from the governmental funds are not offset by a corresponding transfer in to the newly created Finance Corporation internal service fund. Financial statements for the Finance Corporation can be obtained from the Finance Corporation's administrative offices at City Hall, Room 336, #1 Dr. Carlton B. Goodlett Place. San Francisco, CA 94102.

San Francisco Parking Authority (Parking Authority) – The Parking Authority was created in October 1949.

In accordance with Proposition D authorized by the City's electorate in November 1988, a City Charter amendment created the Parking and Traffic Commission (DPT). The DPT consists of five commissioners appointed by the mayor. Upon creation of the DPT, the responsibility to oversee the City's off-street parking operations was transferred from the Parking Authority to the DPT. The staff and fiscal operations of the Parking Authority were also incorporated into the DPT and DPT is reported within other governmental funds. Separate financial statements are not prepared for the Parking Authority. Further information about the Parking Authority, can be obtained from the Parking Authority's administrative offices at 25 Van Ness Avenue, San Francisco, CA 94 102.

38

## CITY AND COUNTY OF SAN FRANCISCO

# NOTES TO BASIC FINANCIAL STATEMENTS (Continued)

### Discretely Presented Component Units

San Francisco Redevelopment Agency (Agency) - The Agency is a public body, corporate and politic, organized and existing under the Community Redevelopment Law of the State of California. Seven commissioners who are appointed by the Mayor, subject to confirmation by the City's Board of Supervisors, govern it. The Agency has adopted as its mission the creation of affordable housing and economic development opportunities Citywide. Included in its financial data are the accounts of the San Francisco Redevelopment proportunities Citywide. Included in the Americal are the accounts of the San separate joint-powers authority formed between the Agency and the City to facilitate the long-term financing of Agency advintes. The Agency's governing commission serves as the Board of Directors of the SFRFA. Financial statements for the Parking Authority can be obtained from their offices at 25 Van Ness Avenue, San Francisco, CA 94102.

The Agency's governing body is not substantively the same as that of the City, and the Agency does not provide services entiriely or almost entirely to the City. The Agency is reported in a separate column to emphasize that it is legally separate from the City. The City is financially accountable for the Agency through the appointment of the Agency's Board and the ability of the City to approve the Agency's budget. Disclosures related to the Agency, where significant, are identified separately throughout these notes. Complete financial statements can be obtained from the Agency's administrative offices at 770 Golden Gate Ave., San Francisco, CA 94102.

Treasure Island Development Authority (TIDA) – The TIDA is a nonprofit public benefit corporation. The TIDA was authorized in accordance with the Treasure Island Conversion Act of 1997 and designated as a redevelopment agency pursuant to Community Redevelopment Law of the State of California. Seven commissioners who are appointed by the Mayor, subject to confirmation by the City's Board of Supervisors, govern the TIDA. The specific burpose of the TIDA is to promote the planning, redevelopment, reconstruction, rehabilitation, reuse and conversion of the property known as Naval Station Treasure Island for the public interest, convenience, welfare and common benefit of the inhabiliants of the City. The TIDA has adopted as its mission the creation of affordable housing and economic development opportunities on Treasure Island.

The TIDA's governing body is not substantively the same as that of the City and the TIDA does not provide services entirely or almost entirely to the City. The TIDA is reported in a separate column to emphasize that it is legally separate from the City. The City is financially accountable for the TIDA butwough the appointment of the TIDA's Board and the ability of the City to approve the TIDA's budget. Disclosures related to the TIDA, where significant, are separately identified throughout these notes. Separate financial statements are not prepared for TIDA. Further information about TIDA can be obtained from the TIDA administrative offices at 410 Palm Avenue, Building 1, Room 223, Treasure Island, San Francisco, CA 34130.

### Non Disclosed Organizations

There are other governmental agencies that provide services within the City and County of San Francisco. These entities have independent governing boards and the City is not financially accountable for them. The City's basic financial statements, except for certain cash held by the City as an agent, do not reflect operations of the San Francisco Airport improvement Corporation, San Francisco Housing Authority, Private Industry Council of San Francisco. San Francisco Unified School District and San Francisco Community College District. The City is represented in two regional agencies, the Bay Area Rapid Transit District (BART) and the Bay Area Air Quality Management District (BAACM), which are also excluded from the City's reporting entity.

## **NOTES TO BASIC FINANCIAL STATEMENTS (Continued)**

## (2) SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

## (a) Government-wide and fund financial statements

The government-wide financial statements (i.e., the statement of net assets and the statement of changes in net assets) report information on all of the non-fiduciary activities of the primary government and its component units. For the most part, the effect of interfund activity has been removed from these statements. Governmental activities, which normally are supported by taxes and intergovernmental revenues, are reported separately from business-type activities which rely, to a significant extent, on feas and charges for support. Likewise, the primary government is reported separately from certain legally separate component units for which the primary government is financially accountable.

The statement of activities demonstrates the degree to which the direct expenses of a given function or segment are offset by program revenues. Direct expenses are those that are clearly identifiable with a specific function or segment. Program revenues include (1) charges to customers or applicants who purchase, use, or directly benefit from goods, services, or privileges provided by a given function or segment and (2) grants and contributions that are restricted to meeting the operational or capital requirements of a particular function or segment. Taxes and other items not properly included among program revenues are reported instead as general revenues.

Separate financial statements are provided for governmental funds, proprietary funds, and fiduciary funds, even though the latter are excluded from the government-wide financial statements. Major individual governmental funds and major individual enterprise funds are reported as separate columns in the fund financial statements.

The basic financial statements include certain prior-year summarized comparative information. This information is presented only to facilitate financial analysis.

# (b) Measurement focus, basis of accounting, and financial statement presentation

The government-wide financial statements are reported using the economic resources measurement focus and the accural basis of accounting, as are the proprietary fund and fiduciary fund financial statements. Revenues are recorded when earned and expenses are recorded when a liability is incurred, regardless of the timing of related cash flows. Property taxes are recognized as revenues in the year for which they are levied. Chants and similar items are recognized as revenue as soon as all eligibility requirements have been met.

Governmental fund financial statements are reported using the current financial resources measurement Governmental fund financial statements are consistent of the cours and the modified accornal basis of accounting. Revenues are recognized as soon as they are both measurable and available. Revenues are consistent or a variable when they are collectible within the current period. The City considers property are venerate to be available if they are collected within 60 days of the end of the current fiscal period. All other revenues are considered to be available if they are generally collected within 120 days of the end of the other revenues are considered to be available if they are generally collected within 120 days of the end of the state grant revenues within 30 days of the end of the program cycle and payment is generally received within the first or second quarter of the following fiscal year. Expenditures generally are recorded when a liability is incurred, as under accrual accounting. However, debt service expenditures, as well as expenditures related to vacation, sick leave, claims and judgments, are recorded only when payment is due.

4

## CITY AND COUNTY OF SAN FRANCISCO

# NOTES TO BASIC FINANCIAL STATEMENTS (Continued)

Property taxes, other local taxes, licenses, and interest associated with the current fiscal period are all considered susceptible to accrual and so have been recognized as revenues of the current fiscal period. All other revenue items are considered to be measurable and available only when the City receives cash.

The City reports the following major governmental fund:

The General Fund is the City's primary operating fund. It accounts for all financial resources of the City except those required to be accounted for in another fund.

The City reports the following major proprietary (enterprise) funds:

The San Francisco International Airport Fund accounts for the activities of the City-owned commercial service airport in the San Francisco Bay Area.

The *Water Department Fund* accounts for the activities of the San Francisco Water Department. The department is engaged in the distribution of water to the City and certain suburban areas.

The Hatch Hetchy Water and Power Fund accounts for the activities of Hetch Hetchy Water and Power Department (Hetch Hetchy). The department is engaged in the collection and conveyance of approximately 85% of the City's water supply and in the generation and transmission of electricity.

The Municipal Railway Fund accounts for the activities of the San Francisco Municipal Railway (Muni) and the San Francisco Municipal Railway Improvement Corporation (SFMRIC). Muni was established in 1912 and is responsible for the operations of the Chif's public transportation system. SFMRIC is a nonprofit corporation established to provide capital financial assistance for the modernization of Muni by acquiring, constructing, and financing improvements to the City's public transportation system.

The General Hospital Medical Center Fund accounts for the activities of the San Francisco General Hospital Medical Center, a City-owned acute care hospital. This Fund was established in The Clean Water Program Fund accounts for the activities of the Clean Water Program. It was created after the San Francisco voters approved a proposition in 1976, authorizing the City to issue \$240 million in bonds for the purpose of acquiring, construction, improving, and financing improvements to the City municipal sewage treatment and disposal system.

The *Port of San Francisco Fund* accounts for the activities of the Port of San Francisco. This was established in 1969 after the San Francisco voters approved a proposition to accept the transfer of the Harbor of San Francisco from the State of California.

The Laguna Honda Hospital Fund accounts for the activities of Laguna Honda Hospital, the City-owned skilled nursing facility which specializes in serving elderly and disabled residents. This Fund was established in 1983.

The Parking Garages Fund accounts for the activities of various non-profit corporations formed to provide financial and other assistance the City to acquire land, construct facilities, and manage various parking facilities.

## **NOTES TO BASIC FINANCIAL STATEMENTS (Continued)**

Additionally, the City reports the following fund types:

The Permanent Fund accounts for resources that are legally restricted to the extent that only earnings, not principal, may be used for purposes that support specific programs.

The Internal Service Funds account for the financing of goods or services provided by one City department to another City department on a cost reimbursement basis. Internal Service Funds account for the activities of the equipment maintenance services, centralized printing and mailing services, centralized telecommunications and information services, and lease financing through the Einanse Concardion

The Pension and Other Employee Benefit Trust Funds reflect the activities of the Employees Retirement System accounts for employee contributions, city contributions, and the earnings and profits from investments. It also accounts for the disbursements made for employee retirements, withdrawals, disability and death benefits as well as administrative expenses. The Health Service System accounts for contributions from active and retired employees and surviving spouses, city contributions, and the earnings and profits from investments. It also accounts for the disbursements to various health plans and health care providers for the medical expenses of beneficiaries.

The Investment Trust Fund accounts for the external portion of the Treasurer's Office investment pool. The funds of the San Francisco Community College District, San Francisco Unified School District, and the Trial Courts are accounted for within the Investment Trust Fund.

The **Agency Funds** account for the resources held by the City in a custodial capacity on behalf of

Private-sector standards of accounting and financial reporting issued prior to December 1, 1989, generally are followed in both the government-wide and proprietary fund financial statements to the extent that those standards do not conflict with or contradict guidance of the Governmental Accounting Standards Board Governments also have the option of following subsequent private-sector guidance for their business-type activities and enterprise funds, subject to this same limitation. The City has elected not to follow subsequent private-sector guidance.

In general, the effect of interfund activity has been eliminated from the government-wide financial statements. Exceptions to this rule are charges to other City Departments from the Water Department and Hetch Hetchy. These charges have not been eliminated because elimination would distort the direct costs and program revenues reported in the Statement of Activities.

Amounts reported as program revenues include (1) charges to customers or applicants who purchase, use, or directly benefit from goods, services, or privileges provided by a given function or segment and (2) grants and contributions that are restricted to meeting the operational or capital requirements of a particular function or segment. Taxes and other items not properly included among program revenues are reported instead as general revenues.

Proprietary funds distinguish operating revenues and expenses from non-operating items. Operating revenues and expenses generally result from providing services in connection with the fund's principal organized expenses generally perating revenues of the City's enterprise and internal service funds are charges for customer services including; water, sewer and power charges, public transportation fees, airline fees and charges, parking fees, commercial and industrial rents, printing services, vehicle maintenance fees, and telecommunication and information system support charges. Operating expenses for enterprise funds and internal service funds include the cost of services, administrative expenses, and

42

## CITY AND COUNTY OF SAN FRANCISCO

# NOTES TO BASIC FINANCIAL STATEMENTS (Continued)

depreciation on capital assets. All revenues and expenses not meeting this definition are reported as nonoperating revenues and expenses.

When both restricted and unrestricted resources are available for use, it is the City's policy to use restricted resources first, then unrestricted resources as they are needed.

### (c) Budgetary Data

The City adopts annual budgets for all governmental funds on a Modified Accrual basis of accounting except for capital project funds which adopt project length budgets.

The budget of the City is a detailed operating plan, which identifies estimated costs and results in relation to estimated revenues. The budget includes (1) the program; projects, services, and activities to be provided during the fiscal year, (2) the estimated resources (inflows) and amounts available for appropriation and (3) the estimated charges to appropriations. The budget represents a process through which policy decisions are made, inplemented, and controlled. The City Charter prohibits expending funds for which there is no legal appropriation.

The following procedures establish the budgetary data reflected in the financial statements:

#### Original Budget

- (1) Departments and Commissions conduct hearings to obtain public comment on their proposed annual budgets beginning in December and submit their budget proposals to the Controller's Office no later than February 21.
- (2) The Controller's Office consolidates the budget estimates and transmits them to the Mayor's Office. Staff of the Mayor's Office analyze, review and refine the budget estimates before transmitting a budget to the Board of Supervisors.
- (3) By the first working day of June, the Mayor submits the proposed budget to the Board of Supervisors along with a draft of the annual appropriation ordinance prepared by the Controller's Office.
- (4) Within five working days of the Mayor's proposed budget transmission to the Board of Supervisors, the Controller reviews the estimated revenues and assumptions in the Mayor's proposed budget and provides an opinion as to their accuracy and reasonableness. The Controller also may make a recommendation regarding prudent reserves given the Mayor's proposed resources and expenditures.
- (5) The appropriate Committee of the Board of Supervisors conducts hearings, obtains public comment, and reviews the Mayor's proposed annual budget. The Committee recommends an interim budget reflecting the Mayor's budget transmittal and, by June 30, the Board of Supervisors passes an interim budget.
- (6) Prior to August 1, the Board of Supervisors finalizes the annual budget through passage of the Annual Appropriation Ordinance, the legal authority for enactment of the budget.

## NOTES TO BASIC FINANCIAL STATEMENTS (Continued)

#### Final Budget

The final budgetary data presented in the basic financial statements reflects the following changes to the original budget:

- (1) Certain annual appropriations are budgeted on a project or program basis. If such projects or programs are not completed at the end of the fiscal year, unexpended appropriations, including enclumbered funds, are carried forward to the following year. In certain circumstances, other programs and regular annual appropriations may be carried forward after appropriate approval. Annually appropriated funds, not authorized to be carried forward, lapse at the end of the fiscal year. Appropriations carried forward from the prior year are included in the final budgetary data.
- (2) Appropriations may be adjusted during the year with the approval of the Mayor and the Board of Supervisors. Additionally, the Controller is authorized to make certain transfers of surplus appropriations within a department. Such adjustments are reflected in the final budgetary data.

The Annual Appropriation Ordinance adopts the budget at the character level of expenditure within departments. As described above, the Controller is authorized to make certain transfers of appropriations within departments. Accordingly, the legal level of budgetary control by the Board of Supervisors is the department level.

Budgetary data, as revised, is presented in the basic financial statements for the General Fund. Final budgetary data excludes the amount reserved for encumbrances for appropriate comparison in actual expenditures.

Generally, new or one time federal and state grants, other capital projects, and debt issues are budgeted by the Mayor and the Board of Supervisors as a supplemental appropriation.

### (d) Deposits and Investments

### Investment in the Treasurer's Pool

The Treasurer invests on behalf of most funds of the City and external participants in accordance with the City's investment policy and the California State Government Code. The City Treasurer who reports on a monthly basis to the Board of Supervisors manages the Treasurer's pool. In addition, the function of the County Treasury Oversight Committee is to review and monitor the City's investment policy and to monitor compliance with the investment policy and reporting provisions of the law through an annual audit.

The Treasurer's investment pool consists of two components: 1) pooled deposits and investments and by decidated investment funds represent restricted funds and relate to bond issuance of the Enterprise Funds and relate to bond issuance of the Enterprise Funds and the General Fund's cash reserve requirement. In addition to the Treasurer's investment pool, the City has other funds that are held by trustees. These funds are related to the issuance of bonds and certain loan programs of the City. The investments of the Employees Retirement System and deposits and investments of the Redevelopment Agency are held by trustees (note 5).

The San Francisco Unified School District, San Francisco Community College District, and the Trial Courts of the State of California are voluntary participants in the City's investment pool. As of June 30, 2002, \$300.6 million was held on behalf of these voluntary participants. The deposition are of the Treasurer's pool that relates to these three external participants is 10.4%. The deposits held for these entities are included in the Investment Trust Fund. The City has not provided nor obtained any legally binding guarantees during the fiscal year ended June 30, 2002 to support the value of shares in the pool.

4

## CITY AND COUNTY OF SAN FRANCISCO

# NOTES TO BASIC FINANCIAL STATEMENTS (Continued)

For reports on the external investment pool, contact the Office of the Treasurer, Room 140, City Hall, 1 Dr. Carlton B. Goodlett Place, San Francisco, CA 94102.

### Investment Valuation

Treasurer's Pool – Substantially all investments are carried at fair value. The fair value of pooled investments is determined annually and is based on current market prices. The fair value of participants position in the pool is the same as the value of the pool shares. The method used to determine the value of participants' equity withdrawn is based on the book value of the participants' percentage participation at the date of such withdrawn is based on the book value of the participants' percentage participation at the date of such withdrawal. In the event that a certain fund overdraws its share of pooled cash, the overdraft is reported as a due to the General Fund. Certain US government securities that have a remaining maturity at time of purchase of one year or less are carried at amortized cost, which approximates market value.

Employees' Retirement System (Retirement System) - Investments are reported at fair value. Securities traded on national or international exchanges are valued at the last reported sales price at current exchange rates. Investments that do not have an established market price are reported at estimated fair value. Purchases and sales of investments are recorded on a trade date basis. The fair values of real estate holdings are estimated primarily on appraisals prepared by tirri-party appraisars. The fair values of venture capital investments are estimated based primarily on audited financial statements provided by the individual fund managers. Such market value estimates involve subjective judgments, and the actual market price of these investments can only be determined by negotiation between independent third parties in a sales transaction.

Investments in forward currency contract investments are commitments to purchase or sell stated amounts of foreign currency. Changes in market value of open contracts are immediately recognized as gains or losses. The market values of forward currency contracts are determined by quoted currency prices from national exchanges. As of June 30, 2002, the fair value of open purchase contracts was \$9668 million, offset by the fair value of open salese contracts or contracts or open purchase contracts was \$1000 to the fair or the fair value of open salese contracts or contracts or fair value of cercase) inthe currency risk of foreign investments or to settle tractes, and contracts netting to \$4.7 million to hedge (or decrease) investment exposure in foreign currencies beyond the amounts reported as international investment securities or to settle trades. Additionally, contracts may be used to effectively cancel previous contracts securities or to settle trades. Additionally, contracts may be used to effectively cancel previous contracts.

The City Charter and Retirement System Board (Board) policies permit the Retirement System to use investments of the Retirement System Pension Plan (the Plan) to enter into securities itending transactions. These are loans of securities to broker-dealers and other entities for collateral, with a simultaneous agreement to return collateral for the same securities in the future. The Retirement System's securities custodians are agents in lending the Plan's securities for cash collateral of 102% for domestic securities on 405% for international securities. Securities on loan at year-end are presented as 'non-categorized' in the schedule of custodial risk (note 5). As of June 30, 2002, the Retirement System is not credit risk exposure to borrowers because the amounts the Retirement System owes the borrowers determent indemnity the Retirement System. Contracts with the lending agents require them to indemnify the Retirement System in the securities from the securities and in the securities for splace the securities lent) or if the borrowers fail to pay the Retirement System for income distributions by the securities is lent to replace the securities is lent to replace the securities is lent to replace the securities should have a replaced or sold unless the borrower fail to return the securities cannot be pledged or sold unless the borrower fails to securities are on loan. Non cash collateral cannot be pledged or sold unless the borrower when the securities is such as the securities are on loan. Non cash collateral cannot be pledged or sold unless the borrower securities.

Either the Retirement System or the borrower can terminate all securities loans on demand, although the average term of the loans is thirty-three days. In lending domestic securities, cash collaterial is invested in the lending agent's short-term investment pool, which at year-end had a weighted-average maturity of forty-eight days. In lending international securities, cash collateral is invested in a separate short-term

# NOTES TO BASIC FINANCIAL STATEMENTS (Continued)

investment pool, which at year-end had a weighted-average maturity of three days. The relationship between the maturities of the investment pools and the Retirement System's loans is affected by the maturities of the securities loans made by other entities that use the agent's pool, which the Retirement System cannot determine. Cash collateral may also be invested separately in term loans, in which case the maturity of the loaned securities matches the term of the loan. Cash received as collateral on securities lending transactions is reported as an asset, and liabilities from these transactions are reported in the statement of net assets. Additionally, the costs of securities lending transactions, such as borrower rebates and fees, are recorded as expenses.

The City Charter and Board policies permit the Retirement System to use investments to enter into fixed coupon dollar repurchase agreements, that is, a sale of securities with a simultaneous agreement to repurchase similar securities in the future at a lower price that reflects a financing rate. The fair value of the securities underlying fixed coupon dollar repurchase agreements equals the cash received. If the dealers default on their obligations to resell these securities to the Retirement System at the agreed buy back price, the Retirement System could suffer an economic loss if the securities have to be purchased in the open market at a price higher than the agreed-upon buy back price. This credit exposure at June 30, 2002 was approximately \$315 thousand.

Investments in S&P 500 futures contracts are used to replicate the performance of the S&P 500 index while lowering transaction costs. Changes in market value of open contracts are immediately recognized as gains or losses. At June 30, 2002, the fair value of total open contracts was \$0. Changes in market value of open contracts are immediately recognized as gains or losses.

Investments in fixed income future contracts are used to hedge two fixed income portfolios as their sasigned performance benchmark is the Lehman Brothers Global Aggregate Index-Hedged. As of June 30, 2002, the market value of open contracts was (\$195) thousand. Changes in the market value of open contracts are immediately recognized as gains of losses.

Other funds – Non-pooled investments are also generally carried at fair value. However, money market investments (such as short term, highly liquid debt instruments including commercial paper, bankers acceptances, and U.S. Treasury and agency obligations), and participating interest-earning investment contracts (such as negotiable certificates of deposit, repurchase agreements and guaranteed or bank investment contracts) that have a remaining maturity at the time of purchase of one year or less are carried at amortized cost which approximates market value. The fair value of non-pooled investments is determined based on current market prices. The fair value of investments in open-end mutual funds is determined based on the fund's current share price.

Component Unit - San Francisco Redevelopment Agency - Investments are stated at fair value except for money market investments with maturities of one year or less which have been stated at amortized cost. The fair value of investments has been obtained by using market quotes as of June 30, 2002 and reflects the values as if the Agency were to liquidate the securities on that date.

#### Investment Income

Income from pooled investments is allocated at month end to the individual funds or external participants based on the fund or participant's average daily cash balance in retation to total pooled investments. City management has determined that the investment income related to certain funds should be allocated to the General Fund. On a bugget basis, the interest income is recorded in the General Fund. On a generally accepted accounting principles (GAAP) basis, the income is reported in the fund where the related investments reside. A transfer is then recorded to transfer an amount equal to the interest earnings to the General Fund. This is the case for certain other governmental funds, Internal Service Funds, and Tust and Agenroy Funds.

46

## CITY AND COUNTY OF SAN FRANCISCO

# NOTES TO BASIC FINANCIAL STATEMENTS (Continued)

It is the City's policy to charge interest at month end to those funds that have a negative average daily cash belance. In certain instances, City management has determined that the interest expense related to the fund should be allocated to the General Fund. On a budget basis, the interest expense is recorded in the General Fund An a GAAP basis, the interest expense is recorded in the fund and then a transfer from the General Fund for an amount equal to the interest expense is made to the fund. This is the case for certain other governmental funds, Municipal Railway, Laguna Honda Hospital, San Francisco General Hospital Medical Center, and the Internal Service Funds.

Income from non-pooled investments is recorded based on the specific investments held by the fund. The interest income is recorded in the fund that earned the interest.

### (e) Loans Receivable

For the purposes of the fund financial statements, the other governmental funds expenditures relating to long-term loans arising from loan subsidy programs are charged to operations upon funding and the loans are recorded, net of an estimated allowance for potentially uncollectible loans, with an offset to a deferred

The Mayor's Office of Housing administers several housing programs and issues loans to qualified applicants. Many of these loans may be forgiven if certain terms and conditions of the loans are met. They are accounted for in the other governmental funds as long-term loans receivable with an offsetting allowance for forgivable loans.

For purposes of the government-wide financial statements, long-term loans are not offset by deferred

#### (f) Inventory

Inventory recorded in the proprietary funds primarily consists of construction materials and maintenance supplies as well as pharmaceutical supplies maintained by the rospitals. Generally, proprietary funds value inventory at cost or average octs and expense supply inventory as it is consumed. This is referred to as the consumption method of inventory accounting. An exception is the Clean Water Program which accounts for materials and supplies using the purchase method. This method records items as expenses when they are acquired. The governmental fund types also use the purchase method to account for supply inventories.

## (g) Redevelopment Agency Property Held for Resale

Property held for resale is recorded as an asset at the lower of estimated cost or estimated conveyance value. Estimated conveyance value is management's estimate of net realizable value of a property based on current intended use.

### (h) Capital Assets

Capital assets, which include land, facilities and improvement, machinery and equipment, and instantucture assets, are reported in the applicable governmental or business-type activity columns in the instantucture assets, are reported in the applicable governmental or business-type activity columns in the government-wide financial statements. Capital assets are defined as assets with an initial individual cost of more than \$5,000 and an estimated useful life in excess of two years. Such assets are recorded at historical cost or estimated historical cost if purchased or constructed. Donated capital assets are recorded astimated air market value at the date of donation. Capital outlay is recorded as expenditures of the General Fund and other governmental funds and as assets in the government-wide financial statements to the extent the City's capitalization threshold is met. Interest incurred during the construction

## NOTES TO BASIC FINANCIAL STATEMENTS (Continued)

phase of the capital assets of business-type activities is reflected in the capitalized value of the asset constructed, net of interest earned on the invested proceeds over the same period. Amortization of assets acquired under capital lease is included in depreciation and amortization. Facilities and improvements, infrastructure, and machinery and equipment of the primary government, as well as the component units, are depreciated using the straight line method over the following estimated useful lives:

rd Improvements 15 re 15 and Equipment 3	
asements	

Works of art, historical treasures and zoological animals held for public exhibition, education, or research in tutherance of public service, rather than financial again, are not capitalized. These items are protected, kept unencumbered, cared for and preserved by the City, It is the City's policy to utilize proceeds from the sale of these items for the acquisition of other items for collection and display.

## (i) Accrued Vacation and Sick Leave Pay

Vacation pay, which may be accumulated up to ten weeks depending on an employee's length of service, is navable mon termination.

Sick leave may be accumulated up to six months. Unused amounts accumulated prior to December 6, 1978 are vested and payable upon termination of employment by retirement or disability caused by industrial accident or death. Sick leave earned subsequent to that date is non-vesting and, hence, is not a liability.

The City accrues for all salary-related items in the government-wide and proprietary fund financial statements for which they are liable to make a payment directly and incrementally associated with payments made for compensated absences on termination. The City includes its share of social security and Medicare payments made on behalf of the employees in the accrual for vacation and sick leave pay.

## (j) Bond Issuance Costs and Discounts

In the government-wide financial statements and in the proprietary fund type financial statements, long-term debt and other long-term obligations are reported as liabilities in the applicable governmental activities, business-type activities, or proprietary fund statement of net assets. Bond premiums and discounts, as well as issuance costs, are deferred and amortized over the life of the bonds using the effective interest method. Bonds payable are reported net of the applicable bond premium or discount. Bond issuance costs are reported as a deferred charges and amortized over the term of the related debt.

In the fund financial statements, governmental funds recognize bond premiums and discounts as other financing sources and uses, respectively, and bond issuance costs as debt service expenditures. Issuance costs, whether or not withheld from the actual debt proceeds received are reported as debt service expenditures.

48

## CITY AND COUNTY OF SAN FRANCISCO

# NOTES TO BASIC FINANCIAL STATEMENTS (Continued)

#### (k) Fund Equity

### Reservations of Fund Equity

Reservations of fund balances of the governmental funds indicate that portion of fund equity which is not available for appropriation for expenditure or is legally segregated for a specific future use. Following is a brief description of the nature of certain reserves.

Reserve for cash requirements - The City's Charter provides for a cash requirement reserve to meet potential short-term working capital needs. The balance is calculated as 10% of either the current or the last preceding tax levy.

Reserve for emergencies - The City's Charter provides for an emergency reserve fund for purposes of

Reserve for emergencies - The City's Charter provides for an emergency reserve fund for purposes of meeting any emergency as defined in the City's Charter. The amount reserved for emergencies may be appropriated only by a vote of three-fourths of the Board of Supervisors.

Reserve for assets not available for appropriation - Certain assets, primarily cash and investments outside City Treasury and deferred charges, do not represent expendable available financial resources.

City Treasury and deferred charges, do not represent expendable available financial resources. Therefore, a portion of fund equity is reserved to offset the balance of these assets. Reserve for debt service - The fund balance of the debt service funds is reserved for the payment of debt

service in the subsequent year. Reserves for encumbrances - Encumbrances are recorded as reservations of fund balances because they

Reserves for encumbrances - Encumbrances are recorded as reservations of fund balances because they do not constitute expenditures or labilities, in certain other governmental funds, this accounting treatment results in a deficit unreserved fund balance. This deficiency is carried forward to the next fiscal year where it is applied against estimated revenues in the year the commitments are expended.

Reserve for appropriation carry-forward – At the end of the fiscal year, certain budgeted expenditures are authorized to be carried over and expended in the ensuing year. A reserve of fund balance is established in the amount of these budget authorizations.

Reserve for subsequent years' budgets – A portion of fund equity is reserved for subsequent years' budgets. This balance includes the reserve required by the City's Administrative Code for the budget incentive program for the purpose of making additional funds available for items and services that will improve the efficient operations of departments.

#### Restricted Assets

Certain proceeds of the City's enterprise fund revenue bonds, as well as certain resources set aside for their repayment, are classified as restricted assets on the balance sheets because the use of the proceeds is limited by applicable bond covenants and resolutions. Restricted assets account for the principal and interest amounts accumulated to pay debt service, unspent bond proceeds, and amounts restricted for future capital projects. In addition, certain grant proceeds are restricted by the granting agency,

### Designations of Fund Equity

Designations of fund balances (note 4) indicate that portion of fund balance that is not available for appropriation based on management's plans for future use of the funds. Following is a brief description of the nature of the designation as of June 30, 2002.

# NOTES TO BASIC FINANCIAL STATEMENTS (Continued)

Designation for litigation and contingencies - This designation represents management's estimate of anticipated legal settlements or contingencies to be paid in the subsequent fiscal year.

### Deficit Fund Balances/Net Assets

The Telecommunications and Information Internal Service Fund had a \$4.5 million deficit total net assets as of June 30, 2002. Approximately \$2.2 million of this deficit is due to depreciation that is not funded and will result in continuing deficits. The remaining portion of the deficit of total net assets relates to operations and is expected to be reduced in future years through anticipated rate increases or reductions in operating expenses.

The Central Shops Internal Service Fund had a \$781 thousand deficit total net assets as of June 30, 2002. The deficit is due to depreciation and certain non-current accrued expenses that are not funded and will result in continuing deficits in future years.

### (I) Interfund Transfers

Interfund transfers are generally recorded as transfers in (out) except for certain types of transactions that are described below.

- (1) Charges for services are recorded as revenues of the performing fund and expenditures of the requesting fund. Unbilled costs are recognized as an asset of the performing fund at the end of the fiscal year.
- (2) Reimbursements for expenditures, initially made by one fund which are properly applicable to another fund, are recorded as expenditures in the reimbursing fund and as a reduction of expenditures in the fund that is reimbursed.

### (m) Refunding of Debt

Gains or losses occurring from advance refundings, completed subsequent to June 30, 1993, are deferred and amortized into expense for both business-type activities and proprietary funds. For governmental activities, they are deferred and amortized into expense if they occurred subsequent to June 30, 2000.

#### (n) Cash Flows

Statements of cash flows are presented for proprietary fund types. Cash and cash equivalents include all unrestricted and restricted highly liquid investments with original purchase maturities of three months or less. Pooled cash and investments in the City's Treasury represent monies in a cash management pool and such accounts are similar in nature to demand deposits.

#### (o) Estimates

The preparation of financial statements in conformity with generally accepted accounting principles requires management to make estimates and assumptions that affect certain reported amounts and disclosures. Accordingly, actual results could differ from those estimates.

### (p) Reclassifications

Certain amounts presented as 2001 Summarized Comparative Financial Information in the basic financial statements have been reclassified for comparative purposes to conform with the presentation in the 2002 basic financial statements.

22

## CITY AND COUNTY OF SAN FRANCISCO

# NOTES TO BASIC FINANCIAL STATEMENTS (Continued)

# (3) RECONCILIATION OF GOVERNMENT-WIDE AND FUND FINANCIAL STATEMENTS

# (a) Explanation of certain differences between the governmental fund balance sheet and the government-wide statement of net assets

Total fund balances of the City's governmental funds, \$1,248.962, differs from net assets of governmental activities, \$1,475,021, peopted in the statement of net assets. The difference primarily results from the long-term economic focus in the statement of net assets versus the current financial resources focus in the governmental fund balance sheets.

### Balance Sheet/Statement of Net Assets (in thousands)

	Total Governmental Funds 7 1,036,267	Long-term Assets, Liabilities(1)	Internal Service Funds(2) \$ 14,499	Reclassi- fications and Eliminations	Statement of Net Assets  Totals  1,050,766
Deposits and investments outside City Treasury Receivables, net:	132,859	, ,	51,732		184,591
Other local taxes	173,873	•			173,873
Federal and state grants and subventions	139,975	•	•	•	139,975
Charges for services	21,755	•	•	•	21,755
Interest and other	10,611	•	1,251	•	11,862
Due from other funds	66,705	•	•	(66,705)	•
Due from component unit	22,587	•	•	•	22,587
Loans receivable, net	149,125	•	•	•	149,125
Capital assets, net.	•	2,037,854	3,597	•	2,041,451
Deferred charges and other assets	7,200	7,545	3,458		18,203
Total assets	1,794,352	2,045,399	74,537	(66,705)	3,847,583
Liabilities					
Accounts payable	150,728	•	6,814	•	157,542
Accrued payroll	80,238	•	2,315	•	82,553
Accrued vacation and sick leave pay	•	119,144	2,816	•	121,960
Accrued workers' compensation	•	175,765	1,012	•	176,777
Estimated claims payable	•	41,445	•	•	41,445
Accrued interest payable	398	8,116	2,997	•	11,511
Deferred tax, grant and subvention revenues	39,284	(36,289)	٠		2,995
Due to other funds/internal balances	33,893	•	2,027	(66,705)	(30,785)
Deferred credits and other liabilities	240,849	(193,260)	1,922	•	49,511
Bonds, loans, capital leases, and other payables	1	1,498,860	260,193		1,759,053
Total liabilities	545,390	1,613,781	280,096	(66,705)	2,372,562
Fund balances/net assets  Total fund balances/net assets	1,248,962	431,618	(205,559)	•	1,475,021
Total liabilities and fund balances/net assets	\$ 1,794,352	\$ 2,045,399	\$ 74,537	\$ (66,705)	\$ 3,847,583

# NOTES TO BASIC FINANCIAL STATEMENTS (Continued)

	\$ 2,514,025 (476,171) \$ 2,037,854
Bond issuance costs are expended in governmental funds when paid and are capitalized and anotative over the life of the corresponding bonds for purposes of the statement of net assets.  Cong-term liabilities applicable to the City's governmental activities are not due and appliable in the current period and accordingly are not reported as 4 unliabilities. All institutions and including the control and the contr	7,545
	\$ (119,144) (175,765) (41,445) (1,498,860) \$ (1,835,214)
Interest on long-term debt is not accrued in governmental funds, but rather is recognized	

(2) Internal service funds are used by management to charge the costs of certain activities, such as capital lease financing, equipment maintenance, printing and mailing services, and telecommunications, to individual funds. The assets and liabilities of certain internal service funds are included in governmental activities in the statement of net assets.

\$ 36,289

Because the focus of governmental funds is on short-term financing, some assets will not be available to pay for current period expenditures. Those assets (for example, revenuels) are offset by deferred revenues in the governmental funds and thus are not included in fund balance.

as an expenditure when paid.

Deferred tax, grant and subvention revenue...
Deferred credits and other liabilities......

\$ 229,549

(8,116)

### (b) Explanation of certain differences between the governmental fund statement of revenues, expenditures, and changes in fund balances and the government-wide statement of activities

The net change in fund balances for governmental funds, (\$243.755) differs from the change in net assets for governmental activities, \$16,691, reported in the statement of activities. The differences arise primarily from the long-term economic focus in the statement of activities versus the current financial resources focus in the governmental funds. The effect of the differences is illustrated below.

52

## CITY AND COUNTY OF SAN FRANCISCO

# NOTES TO BASIC FINANCIAL STATEMENTS (Continued)

# Statement of Revenues, Expenditures, and Changes in Fund Balances/Statement of Activities (in thousands)

	Total		Capital-	Internal	Long-term	Statement of
	Governmental Funds	Revenues/ Expenses(3)	related Items(4)	Service Funds(5)	Debt Transactions(6)	Activities Totals
Revenues						
Property taxes	\$ 687,150	\$ 10,553	· •	· •	•	\$ 697,703
Business taxes	274,848	•	•	•	•	274,848
Other local taxes	444,590	•	•	•	•	444,590
Licenses, permits and franchises	25,762	•	•	•	•	25,762
Fines, forfeitures and penalties	12,045	•	•	•	•	12,045
Interest and investment income	65,597	•	•	5,000	•	70,597
Rents and concessions	63,623	•	•	•	•	63,623
Intergovernmental:						
Federal	307,943	•	•	•	•	307,943
State	608,804	•	•	•	•	608,804
Other	33,924	•	•	•	•	33,924
Charges for services	225,547	•	•	•	•	225,547
Other revenues	26,405	'	'		•	26,405
Total revenues	2,776,238	10,553		5,000		2,791,791
Expenditures/Expenses						
Current:						
Public protection	690,050	20,127	11,282	(3,907)	•	717,552
Public works, transportation and commerce	296,411	14,196	17,177	(10,006)	•	317,778
Human welfare and neighborhood development	613,133	(27,282)	337	•	•	586,188
Community health	484,826	8,420	248	362	•	493,856
Culture and recreation	238,326	(1,669)	14,330	2,566	(6,933)	246,620
General administration and finance	164,745	3	13,955	(229)		156,770
Conord Other responsibilities	54 628			1111	•	55.551
General City tesponsionates	030,50	(201)				0000
Debt service:	20202				(80,636)	
Principal retirement.	08,330	•	•	' 070		177 275
Interest and fiscal charges	111	•	•	60,103		000'11
Bond issuance costs	2,987	•		•	(2,987)	•
Capital outlay	276,662		(276,662)			'
Total expenditures/expenses	2,959,415	(8,442)	(219,333)	(1,914)	(78,076)	2,651,650
Other financing sources (uses)/changes in						
net assets						
Net transfers (to) from other funds	(269,573)	•	•	145,174	•	(124,399)
Issuance of bonds and loans						
Face value of bonds issued	249,995	•	•	•	(249,995)	•
Premium on issuance of bonds	3,095	•	•	•	(3,095)	•
Discount on issuance of bonds	(238)	•	•	•	238	•
Payment to refunded bond escrow agent	(136,230)	•	•	•	136,230	•
Other Financing sources - capital leases	91,424	•	•	•	(91,424)	•
Other	949			•		949
Total other financing sources (uses)/changes						
in net assets	(60,578)			145,174	(208,046)	(123,450)
Net change for the year	\$ (243,755)	\$ 18,995	\$ 219,333	\$ 152,088	\$ (129,970)	\$ 16,691
•	1					

# NOTES TO BASIC FINANCIAL STATEMENTS (Continued)

<u>6</u>	<ul> <li>because some property taxes will not be collected for several months after the City's fiscal year ends, they are not considered as available revenues in the governmental funds.</li> </ul>	\$ 10,553
	Some expenses reported in the statement of activities do not require the use of current financial resources and therefore are not reported as expenditures in governmental funds. Certain long-term liabilities reported in the prior year statement of not assets were paid curing the current princip resolution in expenditures in the governmental funds. This is the amount by which the decrease in long term liabilities exceeded expenses reported in the statement of activities that do not require the use of current financial resources.	\$ 10,280
	Some expenditures reported in the governmental funds pertain to the establishment of deferred credits on long-term loans since the loans are not considered "available" to pay current period expenditures. The deferred credits are not responded in the statement of net assets and, therefore, the related expenses are not reported in the statement of activities.	\$ (1,838)
<b>₹</b>	When capital assets that are to be used in governmental activities are purchased or constructed, the resources expended for those assets are reported as expenditures in governmental funds. However, in the statement of activities, the cost of those assets is allocated over their estimated used in lives and reproted as depreciation expense, As a result, fund balance decreases by the amount of financial resources expended, whereas net asset decrease by the amount of financial resources expended, whereas net assets	
	Capital expenditures. Deprediation expenses of cipital assets. Diffeence	\$ 272,560 (51,952) (1,275) \$ 219,333
(2)	Internal service funds are used by management to charge the costs of certain activities, such as capital lease financing, equipment maintenance, printing and mailing services, and telecommunications, to individual funds. The adjustments for internal service funds "close" those funds by charging additional amounts to participating governmental activities to completely cover the internal service funds costs for the year.	8 152,088
9	Lease payments on the Moscone Convention Center (note 8) are reported as a culture and recreation expenditure in the sources have been been set of the the set of the	
	Principal payments made	\$ 16,729 (9,796) \$ 6,933
	Bond issuance costs are expended in governmental funds when paid, and are capitalized and amortized over the life of the corresponding bonds for purposes of the statement of activities.  Bond issuance costs.  Amortization of bond issuance costs.  Difference.	\$ 2.987 (345) \$ 2.642
	Bond premiums and discounts are expended in the governmental funds when the bonds are issued, and are capitalized in the statement of net assets. The following premiums and discounts were capitalized during the current period:	
	Premiums	
	Net amount capitalized	\$ (2,857)

5

## CITY AND COUNTY OF SAN FRANCISCO

# NOTES TO BASIC FINANCIAL STATEMENTS (Continued)

Repayment of bond principal and the payment to escrow in conjunction with the advance refunding of debt are curpord as expenditures in governmental thick and, thus, have the effect of reducing horth balance because curpord familiar landial resources have been used, for the Oly as whole, however, the principal payments and payment to escrow for refunded debt teache the labilities in the statement of the assets and do not result in expenses in the statement of activities. The City's bonded debt was reduced because principal payments were made to bond holders and payments were made to escrow for refunded debt.

\$ 69,536 136,230 \$ 205,766		\$ (2,494) 3,666 (158) (2,049) \$ (1,035)
Principal payments made	Interest expense in the statement of activities differs from the amount reported in governmental funds because (1) additional activities and activities and activities and activities are considered to the statement of additional which is expended in the governmental funds and capitalized and amortized in the statement of additivities. (3) amortization of bond discounts, premiums and effending losses which are expended within the fund statements, and (4) additional interest expenses was recognized on the accural of an arbitrage rebate liability which will not be recognized in the governmental funds until the fiability is due and payable.	Accrued interest. Refunding loss Amortization of bond premiums, discounts and refunding losses. Arbitrage rebate liability

Bond proceeds and capital leases are reported as financing sources in governmental funds and thus contribute to the change in fund balance, in the government-wide statements, however, issuing debt and entering into capital leases arrangements increase long-term liabilities in the statement of net assets and does not affect the statement of additions. Proceeds were received from:

\$ 17,665	37,170	60,755	\$ 249,995	\$ 91,424
General obligation bonds.	Certificate of participation	Settlement obligation bonds		Capital leases
ondssfunding bonds	ation pation refunding	n bonds		
General obligation be General obligation re	Certificate of particip Certificate of participa	Settlement obligation		Capital leases

## BUDGETARY RESULTS RECONCILED TO RESULTS IN ACCORDANCE WITH GENERALLY ACCEPTED ACCOUNTING PRINCIPLES 4

### **Budgetary Results Reconciliation**

The budgetary process is based upon accounting for certain transactions on a basis other than GAAP basis. The results of operations are presented in the budget-to-actual comparison statement in accordance with the budgetary process (Budget basis) to provide a meaningful comparison with the budget.

The major differences between the Budget basis "actual" and GAAP basis are as follows:

### (a) Basis differences

\$ (2,857)

Certain accruals for estimated claims payable are excluded from the Budget basis financial statement because such amounts are budgeted on a cash basis.

## NOTES TO BASIC FINANCIAL STATEMENTS *(Continued)*

### (b) Timing differences

GAAP basis reporting. Certain revenues accrued on a Budget basis have been deferred for GAAP reporting. These primarily relate to the accounting for property tax revenues under the Teeter Plan (note 6). riming differences represent transactions that are accounted for in different periods for Budget basis and

The fund balances as of June 30, 2002 on a Budget basis are reconciled to the fund balances on a GAAP basis as follows (in thousands)

Ganaral

5	Fund	\$385,027	8,214	6,406	(19,256)	\$380,391
		Fund balance - Budget basis	Unrealized gain on investments	Deferred charges and assets not available for appropriation	Cumulative excess property tax revenues recognized on a Budget basis	Fund balance - GAAP basis.

General Fund Budget basis fund balance at June 30, 2002 is composed of the following (in thousands):

													\$237,321			147,706	\$385,027
\$93,293	4,198	52,735	61,716		2,300	5,090	350	11,400	1,100	926	3,500	683		17,506	130,200		
Reserved for cash requirements	Reserved for emergencies	Reserved for encumbrances	Reserved for appropriation carryforward	Reserved for subsequent years' budgets:	Reserved for budget incentive program	Reserved for investments	Reserved for on-line City access program	Reserved for salaries and benefits (MOU)	Reserved for nurses' childcare (MOU)	Reserved for litigation	Reserved for Recreation & Park savings	Reserved for one time expenditures	Total reserve	Designated for litigation and contingencies	Unreserved – available for appropriation	Total unreserved amounts	Fund Balance, June 30, 2002 - Budget basis

Of the \$130.2 million unreserved-available for appropriation, \$124.1 million has been subsequently appropriated as part of the General Fund budget for fiscal year 2003.

#### DEPOSITS AND INVESTMENTS 9

The City's deposits and investments are invested pursuant to investment policy guidelines established by the City Treasurer subject to review by the Treasury Oversight Committee. The Treasury Oversight Committee established under California Government Code Sections 27130 to 27137 is composed of

29

## CITY AND COUNTY OF SAN FRANCISCO

# NOTES TO BASIC FINANCIAL STATEMENTS (Continued)

various City officials and representatives of agencies with large cash balances. The objectives of the policy are, in order of priority, preservation of capital, liquidity, and yield. The policy addresses the soundness of financial institutions in which the City will deposit funds, types of investment ristruments as permitted by the California Government Code, and the percentage of the portfolio which may be invested in certain instruments with longer terms to maturity, Investments permitted by the City's investment policy include the following:

- Public Time Deposits
- Public Demand Accounts
- Negotiable Certificates of Deposit
   U.S. Government Securities

  - Treasury Bills
- Treasury Bonds
- Treasury Notes
- Federal Agencies -
- Federal Home Loan Bank
- Federal Farm Credit Bank
- Federal National Mortgage Association Federal Mortgage Corporation
  - Student Loan Marketing Association Money Market Instruments
    - Commercial Paper
    - Bankers' Acceptances
- Repurchase Agreements
- Reverse Repurchase Agreements

The City's investment policy identifies certain restrictions related to the above investments. Investments held by the City Treasurer during the year did not include repurchase agreements or reverse repurchase

Other deposits and investments maintained outside the City Treasury are invested pursuant to governing bond covenants or California Government Code provisions. The following provides a brief description of the nature of these investments.

### Employees' Retirement System

The Retirement System's funds are invested pursuant to policy guidelines established by the Retirement System's Board. The objective of the investment policy is to maximize the expected return of the fund at an agreed upon level of risk. The Retirement Board has established percentage guidelines for types of investments to ensure the portfolic is diversified. As of June 30, 2002, the Retirement System had no investments in any one organization that represented 5% or more of plan net assets. Investments held by the Retirement System during the year did not include reverse repurchase agreements.

Other funds consist primarily of deposits and investments with trustees related to the issuance of bonds and to certain loan programs operated by the City. These funds are invested either in accordance with bond coverants and are pledged for payment of principal, interest, and specified capital improvements or in accordance with grant agreements and may be restricted for the issuance of loans.

# NOTES TO BASIC FINANCIAL STATEMENTS (Continued)

The investment policy of the Redevelopment Agency is governed by Article 2 of the California Government Code (Code). Investments are restricted to certain types of instruments and certain of these instruments are only allowed within limits. The Code permits repurchase agreements, but reverse repurchase agreements require the prior approval of the Agency Commission. The Agency does not participate in reverse repurchase agreements or other high-risk investments as defined by the Agency's investment policy. It is the Agency's intention to hold investments until maturity, unless earlier liquidation would result in an investment gain.

The funds of the TIDA are invested solely in the City Treasury.

### Deposits and investments

Total City deposits and investments at fair value are as follows (in thousands):

Activities	Total \$ 2,281,044 \$ 11,217,190	\$ 3,442 104,394
\$ 475,500 2		=
\$ 475,500 2		=
400000	1,217,190	104,394
11 000 001	1,217,190	104,394
160,620,11		
601,351	601,351	
390,938	390,938	1
1,461,506	1,461,506	219,060
\$1,750,575 \$12,966,097 \$15	\$ 15,952,029 \$	\$ 326,896
\$ 10,055 \$ 4,228 \$	53,367 \$	5,221
1,740,520 12,961,869 15	5,898,662	321,675
\$1,750,575 \$ 12,966,097 \$ 15	₩∥	\$ 326,896
↔	1 11	59 15,898,662 97 \$ 15,952,029 \$

Includes deposits and investments with the City Treasury of total governmental funds (\$1,036,267) and

28

## CITY AND COUNTY OF SAN FRANCISCO

# NOTES TO BASIC FINANCIAL STATEMENTS (Continued)

#### Cash and Deposits

The City had cash and deposits at June 30, 2002 as follows (in thousands):

			-	hima	y Gove	Primary Government			Comp	oner	Component Units
	§ 4	Governmental Activities	ental	ш	Susiness-tyl Activities	Business-type Activities		Fiduciary Funds			
	Carrying Amount	!	Bank Balance	Pg ₽	Carrying Amount	Balance	Carrying	Bank	Carrying Amount	[ [ ]	Bank Balance
Cash on hand.	\$ 174	69	•	69	720	↔	\$ 2,930	· •	69	-	. ↔
Federally insured deposits	200		200		1,283	1,283	•	•	#	158	163
Collateralized deposits *	38,410		160,890		170	20	•	•	5,062	22	6,170
Uninsured and											
uncollateralized					7,882	7,734	1,298	1,298			1
	\$ 39,084	မှာ	161,390	8	\$ 10,055	\$ 9,067	<del>ω</del> ∥	\$ 1,298	\$ 5,221	2	\$ 6,333

Under the City's cash management policy, investments are converted to cash as checks are
presented for payment At June 30, 2002, the carnying amount of collastrated deposits has
been reduced by the amount of outstanding checks of approximately \$12.5 million. Of the
\$122.6 million of outstanding checks, \$54.8 million relates to the San Francisco Unified
school District and Community College District which have been reflected in an investment
flust fund.

The California Government Code requires California banks and savings and loan associations to secure the City's deposits not covered by Fedding operament securities as collateral. The fair value of pledged securities must equal at least 110% of the City's deposits or 150% of mortgage backed collateral. The collateral must be held at the pledging bank's trust department or other bank, acting as the pledging bank's agent, in the City's name. The \$9.2 million of uncollateralized cash outlined above consists of \$1.3 million of cash held on behalf of the Employees' Retirement System by a third party trustee, \$4.8 million, \$0.2 million, \$0.3 million, and \$2.6 million of cash held on behalf of Municipal Railway, Port Commission, Laguna Honda Hospital, and the Parking Garages respectively by third party trustees

#### Investments

are as identifiable investment securities are classified as to custodial risk by three categories. They Investments of the City are summarized below. The investments that are represented by

Category 1 - includes investments that are insured or registered or securities held by the City or its agent in the City's name;

Category 2 - includes uninsured and unregistered investments, with the securities held

ģ

counterparty's trust department or agent in the City's name;
Category 3 - includes uninsured and unregistered investments, with the securities held by the counterparty, or by its trust department or agent but not in the City's name.

internal service funds (\$14,499).

Includes deposits and investments with the City Treasury of pension and other employee benefit trust funds (\$70,570), investment trust fund (\$300,937) and agency funds (\$103,993).

Includes deposits and investment outside the City Treasury of lotal governmental funds (\$132,859)

and internal service funds (\$51,732).

# NOTES TO BASIC FINANCIAL STATEMENTS (Continued)

At June 30, 2002, investments included the following (in thousands):

\$ 533.482 \$ 1589 \$ 144.785 \$ 3 2.0 2						
\$ 2393.977 \$ . \$ . \$ . \$ . 2 442.736	ype of Investment	-	2	3	value	Ð
\$ 2,389,877 \$ . \$ . \$ . \$ . \$ . \$ . \$ . \$ . \$ . \$	rimary Government including Pension and Investment Trust Funds					
\$ 2393.77 \$ . \$ . \$ . \$ . \$ . \$ . \$ . \$ . \$ .	westments in City Treasury;					
442.736 442.736 10000 2.244.73 2.44.718 2.44.718 3.44.718	U.S. government securities	8		•		93,877
10000   1000	Federal agencies	442,736	•		- 44	42,736
\$ 1,000,000	Negotiable certificates of deposit	10,000	•			10,000
\$ 343,510 1,046,226 5,030,639 64,046 64,046 5,040,046 7,528 1,109	Public time deposit.	100				100
\$43.510 \$43.510 \$40.000.639 \$60.048	Total Investments in City Treasury.	2.846.713	•		2 84	46 713
\$ 343.510 1,046.250 2,020.7584 6,020.659 64,046 64,046 6,046 7,528 11,76 8,306 11,05 11,105	mnlovaes' Datrament Sustam (DDS):					
10000   100000   100000   100000   10000   10000   10000   10000   10000   1		0.000				
\$ 1,000 850 84,011 1,000 850 850 850 850 850 850 850 850 850	O.S. government securities.	343,510				43,510
1,007,0484   4,068   1,007,048   4,068   1,007,048   4,008   1,007,048   4,008   1,008,048   1,008,0		48,826	•	12,12		70,037
\$ 105,000,699	Debt securities	1,030,839	,	84,053		14,892
64,048	Equity securities.	3,607,684		486		08,169
\$ 7,044,620 \$ . \$ 533,462 \$ 15,733	Total categorized investments.	5,030,859	,	105,749		36.608
64,048	Non-categorized investments:					
\$ 7,733   1,1329   2,1155   144,775   3,145,775   3,144,775   3,144,775   3,144,775   3,144,775   3,144,775   3,144,775   3,144,775   3,144,775   3,144,775   3,144,775   3,144,775   3,144,775   3,144,775   3,144,775   3,144,775   3,145,775   3,144,775   3,144,775   3,144,775   3,144,775   3,144,775   3,144,775   3,144,775   3,144,775   3,144,775   3,144,775   3,144,775   3,144,775   3,144,775   3,144,775   3,144,775   3,145,775   3,144,775   3,144,775   3,144,775   3,144,775   3,144,775   3,144,775   3,144,775   3,144,775   3,144,775   3,144,775   3,144,775   3,144,775   3,144,775   3,144,775   3,144,775   3,145,775   3,144,775   3,144,775   3,144,775   3,144,775   3,144,775   3,144,775   3,144,775   3,144,775   3,144,775   3,144,775   3,144,775   3,144,775   3,144,775   3,144,775   3,144,775   3,145,775   3,144,775   3,144,775   3,145,775   3,144,775   3,144,775   3,145,775   3,144,775   3,145,775   3,145,775   3,144,775   3,145,775   3,145,775   3,144,775   3,145,775   3,145,775   3,145,775   3,145,775   3,145,775   3,144,775   3,145,775   3,145,775   3,144,775   3,145,775   3,145,775   3,144,775   3,145,775   3,144,775   3,144,775   3,144,775   3,144,775   3,144,775   3,145,775   3,144,775   3,144,775   3,144,775   3,144,775   3,144,775   3,144,775   3,144,775   3,144,775   3,144,775   3,144,775   3,145,775   3,144,775   3,144,775   3,144,775   3,144,775   3,145,775   3,144,775   3,144,775   3,144,775   3,145,775   3,144,775   3,144,775   3,145,775   3,145,775   3,144,775   3,145,775   3,145,775   3,145,775   3,145,775   3,145,775   3,145,775   3,14	Mortgage backed securities				48	85.029
64,048	Fixed interest mutual funds.				44	52.387
\$ 7,733   1,1329   2,1155   144,775   3,147,	Equity investments, inlouding mutual funds				7.	48.480
\$ 7,041,620 \$ . \$ 5,33,452 \$ 15,8 \$ 14,795 \$ 11,329 \$ 11,329 \$ 11,329 \$ 14,772 \$ 14,	Real estate.				82	20 844
\$ 7,041,020 \$ \$ 533,492 \$ . 158 \$	Venture capital				121	18 142
\$ 7,041,620 \$ . \$ 5,33,482 \$ 15,8 \$ 15,8 \$ 14,775 \$ 14,77	Money market mutual funds.				74	45 130
\$ 7,528 1,156 \$ 3,854 \$ 14,726 \$ 14,726 \$ 3 44,727 \$ 2,015 \$ 14,726 \$ 3,442 \$ 14,726 \$ 3,442 \$ 14,726 \$ 3,442 \$ 14,726 \$ 3,442 \$ 14,726 \$ 3,442 \$ 14,726 \$ 3,442 \$ 3,4	Investment in lending agents' short-term					
\$ 7,041,620 \$ . \$ 533,482 \$ 15,89	Investment pool.				1.46	51 506
\$ 7,224   20,146   20,147   20					141	18 243
\$ 7,841,620 \$ . \$ 533,482 \$ 158 \$ 158 \$ 11,783 \$ 1,1785 \$ 11,785 \$ 11,785 \$ 11,785 \$ 11,785 \$ 11,785 \$ 11,785 \$ 11,785 \$ 11,785 \$ 11,785 \$ 14,785 \$ 14,785 \$ 12,185 \$ 14,785 \$ 12,185 \$ 14,785 \$ 12,185 \$ 14,785 \$ 12,185 \$ 14,785 \$ 12,185 \$ 14,785 \$ 12,185 \$ 14,785 \$ 12,185 \$ 14,785 \$ 12,185 \$ 14,785 \$ 12,185 \$ 14,785 \$ 12,185 \$ 14,785 \$ 12,185 \$ 14,785 \$ 12,185 \$ 14,785 \$ 12,185 \$ 14,785 \$ 12,185 \$ 14,785 \$ 12,185 \$ 14,785 \$ 12,185 \$ 14,785 \$ 12,185 \$ 14,785 \$						
\$ 7,528 1,156 \$ 3,954 \$ 144,795 \$ 14,775 \$ 3,942 \$ 14,775 \$ 3,942 \$ 14,775 \$ 1,155 \$ 1	l otal non-categorized investments				7,34	19,761
\$ 7,841,620 \$ \$ 5,33,492 \$ 15,8 \$ 15,8 \$ 11,753 \$ 14,772 \$ 14,	Total Employees' Retirement System				12,48	96,369
\$ 1,786 \$ 3,984 \$ 132,102 \$ 15,88 \$ 14,778 \$ 3,942 \$ 14,778 \$ 3,942 \$ 14,778 \$ 3,942 \$ 14,778 \$ 3,942 \$ 14,778 \$ 3,942 \$ 14,778 \$ 3,942 \$ 14,778 \$ 3,942 \$ 14,778 \$ 3,942 \$ 14,778 \$ 3,942 \$ 14,778 \$ 1,942 \$	her Funds:					
\$ 7,641,620 \$ . \$ 533,482 \$ 15,8 \$ 15,8 \$ 11,36 \$ 11,329 \$ 11,41,70 \$ 14,47	U.S. government securities.	64,048	,	427.733		91.781
\$ 7,841,620 \$ . \$ 533,462 \$ 158 \$ 178,178 \$ 132,102 \$ 1 1,786 \$ 3,954 \$ 132,102 \$ 1 1,329 \$ 1,1329 \$ 144,795 \$ 144,771 \$ 2,1155 \$ 144,775 \$ 3 3 44,771 \$ 2,1155 \$ 1,44,775 \$ 3 3 4,477 \$ 2,1155 \$ 1,44,775 \$ 3 3 4,477 \$ 2,1155 \$ 1,44,775 \$ 3 3 4,44,771 \$ 2,1155 \$ 1,44,775 \$ 3 3 4,44,771 \$ 2,1155 \$ 1,44,775 \$ 3 3 3 3 3 3 3 3 3 3 3 3 3 3 3 3 3 3	Total categorized investments	64 048		497 733		781
\$ 7,041,620 \$ . \$ 633,482 \$ 15,8 \$ 15,8 \$ 15,8 \$ 15,8 \$ 15,8 \$ 15,8 \$ 15,8 \$ 14,795	Non-categorized investments:	25.	1	177		10/10
\$ 7,841,620 \$ . \$ 533,462 \$ 158	Commercial paper				,	24 533
\$ 7,841,620 \$ . \$ 533,482 \$ 15,8 \$ 15,8 \$ 15,8 \$ 17,102 \$ 11,3 \$ 11,3 \$ 14,17 \$ 14,17 \$ 2,1 \$ 14,17 \$ 2,1 \$ 14,17 \$ 2,1 \$ 14,17 \$ 2,1 \$ 2,1 \$ 3,9 \$ 3,					N 4	19 266
\$ 7,841,620 \$ . \$ 533,462 \$ 15, 53, 533,462 \$ 15, 54, 54, 54, 54, 54, 54, 54, 54, 54, 5						
\$ 7,041,620 \$ . \$ 533,462 \$ 15, \$ 1,766 \$ 3,054 \$ 132,102 \$ 3,068	י סופו ווסו-כפופלסוולפת ווואפאווופנווא					3,789
\$ 7,841,620 \$ . \$ 533,482 \$ 15, \$ 1,786 \$ 3,964 \$ 132,102 \$	Total Other Funds				56	35,580
\$ 7,641,620 \$ . \$ 533,482 \$ 155, 155, 155, 155, 155, 144,785 \$ 3,442 \$ 144,785 \$ 3,442 \$ 144,785	otal Primary Government including					
\$ 1,786 \$ 3,964 \$ 132,102 \$ 7,528 13,989 11,089 2,015 11,032 2,016 11,032 2,1166 1141,786 144,786 2,447,785 2,447,785 5 144,785 5 145,785 5 144,785 5 144,785 5 144,785 5 144,785 5 144,785 5 144,78	Pension and Investment Trust Funds	7,941,620			69	38,662
\$ 1,786 \$ 3,954 \$ 132,102 \$ 2,008 \$ 132,102 \$ 2,016 \$ 13,029 \$ 144,796 \$ 2,016 \$ 144,796 \$ 2,145 \$ 144,796 \$ 2,145 \$ 144,796 \$ 2,145 \$	omponent Units -					
2.016 2.016 11.039 1.0394 2.12.10.2 9.0394 2.12.10.10.10.10.10.10.10.10.10.10.10.10.10.	11 Construction of the control of th	100		,	,	97.0
7,528 13,908 11,099 2,016 13,528 14,736 11,329 21,155 144,736 3,442		1,700		۰	•	24,042
2,015 2,015 11,329 21,155 144,795 3,442 3,	California		900'6			000'0
2,015 11,329 21,156 144,795 33 3,442	Colline cial paper	976'/	13,583	890,TT		22,180
11,329 21,155 144,735 1 3,442	Corporate medium term notes	C10,2		•		2,015
11,329 21,156 144,786 1 3,442 3,442 3,442 5,44,745 5,3	Kepurchase agreements			1,634		1,634
3.442 3.442 3.447 5. 14.771 5. 14.772 5. 14.77	Total categorized investments	11,329	21,155			77,279
3.442 3.442 3.447 3.4477 3.1477 2.21.155 3.147765 3.3	Non-categorized investments:					
3.442 3.442 3.442 5.4471 \$ 2.1155 \$ 144785 \$ 3	Guaranteed investment contracts				3	39,912
3,442 3,442 3,442 5,447 8,447 1,477	Local agency investment fund.				9	63,019
3442 3442 3442 5 14771 \$ 21.155 \$ 144795 \$ 32	Money market mutual funds				6	38,023
3.442 9.442 8.44771 8.21165 8.144785 3.33	Total non-categorized investments				17	10 054
3442 3442 5 14771 \$ 21.155 \$ 144795 \$ 32						
3,442	stal Redevelopment Agency				33	18,233
3,442 3,442 5 14,771 8 21,155 8 144,795 8 32	easure Island Development Authority					
3,442 3,442 5 14,771 \$ 21,155 \$ 144,795 \$ 32	zestments in City Treasury:					
3,442	U.S. government securities	3.442		•		3 442
\$ 14.771 \$ 21.155 \$ 144.795 \$ 32	tel Treseure leland Douglamant Authority					
\$ 14,771 \$ 21,155 \$ 144,795 \$	Mai Heasure Island Development Authority	•	1	'		3,442
a continue a continue a	Total Component Units		21,155	\$ 144,795	69	1.675

09

## CITY AND COUNTY OF SAN FRANCISCO

# NOTES TO BASIC FINANCIAL STATEMENTS (Continued)

The types of investments made during the year were substantially the same as those held as of June 30, 2002. Fair value fluctuates with interest rates, and increasing rates could cause fair value to decline below original cost. City management believes the liquidity in the portolio is sufficient to meet cash flow requirements and to preduce the City from having to sell investments below original cost for that purpose. The interest and net investment loss is comprised of the following at June 30, 2002 (in thousands):

Interest and dividends net of amounts canitalized	\$ 400 273
Net decrease in the fair value of investments	(802,213
Total investment loss	\$(401,940

The net decrease in the fair value of investments takes into account all changes in fair value (including purchases and sales) that occurred during the year. The primary component of this figure is the net decrease in the fair value of pension investments.

The earned yield, which includes net gains on investments sold, on all investments held by the City Treasurer for the fiscal year ended June 30, 2002 was 4.139%.

The following represents a condensed statement of net assets and changes in net assets for the Treasurer's Pool as of June 30, 2002 (in thousands):

Statement of Net Assets Net assets held in trust for all pool participants	ıts	\$ 2,885,772
Equity of internal pool participants		\$ 2,585,199 300,573 \$ 2,885,772
Statement of Changes in Net Assets Net assets at July 1, 2001 Net cange in investments by pool participants	nts	\$ 3,023,036 (137,264)

The following provides a summary of key investment information for the Treasurer's Pool as of June 30, 2002 (in thousands):

Carrying

Value	\$ 2,397,319	442,736	10,001	100	2,850,156	35,616	\$ 2,885,772
Par Value	\$ 2,386,005	448,670	10,000	100	\$ 2,844,775		
Maturities	7/05/02 - 11/15/06	7/03/02 - 11/29/02	7/01/02	8/21/02			
Rates	1.66% - 7.52%	1.72% - 2.35%	3.8%	3.39%		reasurer's Pool	easurer's Pool
Type of Investment	US government securities	Federal agencies	Commercial paper	Public time deposits		Carrying amount of deposits in Treasurer's Pool	Total cash and investments in Treasurer's Pool

# NOTES TO BASIC FINANCIAL STATEMENTS (Continued)

#### PROPERTY TAXES

9

The City is responsible for assessing, collecting and distributing property taxes in accordance with enabling state law. Property taxes are levied on both real and personal property. Liens for secured property taxes attach on January 1st preceding the fiscal year for which taxes are levied. Secured property taxes are levied on the first business day of September and are payable in two equal installments; the first is due on November 1st and delinquent with penalties after Aper and are payable in two equal installments; the first is due on November 1st and delinquent with penalties after December 10th; the second is due February 1st and delinquent with penalties after Aper and that are delinquent and unpaid as of June 30th are subject to redemption penalties, costs, and interest when paid if not paid at the end of five years, the property may be sold at public auction and the proceeds used to property taxes do not represent a lien on real property. Those taxes are due on January 1st and become delinquent with penalties after August 31st. Supplemental property tax assessments associated with construction are levied in two equal installments and have variable due dates based on the dates of the underlying transaction.

Since the passage of California's Proposition 13, beginning with fiscal year 1978-79, general property taxes are based either on a flat 1% rate applied to the 1975-76 full value of the property or on 1% of the sales price of the property on sales transactions or construction value added after the 1975-76 valuation. Taxable values on properties (exclusive of increases related to sales and construction) can rise at the lesser of 2% per year of inflation.

The Proposition 13 limitations on general property taxes do not limit taxes levied to pay the interest and redemption charges on any indebtedness approved by the voters prior to June 6, 1978 (the date of passage of Proposition 13). Proposition 13 was amended in 1988 to allow property taxes in excess of the 1% tax rate limit to fund general obligation bond debt service when such bonds are approved by two-thirds of the local voters. These "override" taxes for debt service amounted to approximately \$109.9 million for the year ended June 30, 2002.

Taxable valuation for the year ended June 30, 2002 (net of non-reinhursable exemptions, reimbursable exemptions, and tax increment allocations to the Redevelopment Agency) was approximately \$84.5 billion, an increase of 12.8% from the previous year. The secured tax rate was \$1.124 per \$100 of assessed valuation. After adjusting for a State mandated property tax shift to schools, the tax rate is comprised of \$0.65 for general government, \$0.124 for bond debts exvice, and \$0.350 for the San Francisco Unified School District, the Bay Area Rapid Transit District, the Bay Area Air Quality Management unsecured taxes amounted to 2.20% and \$1.5%, respectively, of the current year on secured taxes and elinquency rate of 2.48% of the current year tax levy, for an average definiquency rate of 2.48% of the current year tax levy, for an average

As established by the Teeter Plan, the Controller allocates to the City and other agencies 100% of the secured property taxes billed but not yet collected by the County, in return, as the delinquent property taxes and associated penalties and interest are collected, the County retains such amounts in the Agency Fund. To the extent the Agency Fund balances are higher than required, transfers may be made to benefit the City's General Fund on a budgedary basis. The balance of the tax loss reserve, as of June 30, 2002 was \$8.1 million, which is included in the Agency Fund for reporting purposes. The City has funded payment of accused and current delinquencies, together with the required reserve, from interfund borrowing.

62

## CITY AND COUNTY OF SAN FRANCISCO

# NOTES TO BASIC FINANCIAL STATEMENTS (Continued)

### (7) CAPITAL ASSETS

### Primary Government

Capital asset activity of the primary government for the year ended June 30, 2002 was as follows (in thousands):

### Governmental Activities:

	Balance			Balance
	July 1,			June 30,
	2001	Increases	Decreases	2002
Capital assets, not being depreciated:				
Land	\$ 131,539	\$ 7,995	· •	\$ 139,534
Construction in progress	386,172	218,919	(28,601)	576,490
Total capital assets, not being depreciated	517,711	226,914	(28,601)	716,024
Capital assets, being depreciated:				
Facilities and improvements	1,533,928	37,393	•	1,571,321
Machinery and equipment	217,117	16,819	(2,714)	231,222
Infrastructure	•	23,663	•	23,663
Property held under lease	4,816	1		4,816
Total capital assets, being depreciated	1,755,861	77,875	(2,714)	1,831,022
Less accumulated depreciation for:				
Facilities and improvements	319,432	28,270	•	347,702
Machinery and equipment.	128,745	26,307	(1,439)	153,613
Property held under lease	4,280	1	'	4,280
Total accumulated depreciation	452,457	54,577	(1,439)	505,595
Total capital assets, being depreciated, net	1,303,404	23,298	(1,275)	1,325,427
Governmental activities capital assets, net	\$ 1,821,115	\$ 250,212	\$ (29,876)	\$ 2,041,451

# NOTES TO BASIC FINANCIAL STATEMENTS (Continued)

#### Business-type Activities:

### San Francisco International Airport

	ш -	Balance July 1,					Balance June 30,
Capital assets, not being depreciated:		2001	크	Increases	Decreases		2002
Land	s	2,316	s	,	9	w	2,316
Construction in progress		679,644		268,646	(170,551)		777,739
Total capital assets, not being depreciated		681,960		268,646	(170,551)		780,055
Capital assets, being depreciated:							
Facilities and improvements		3,677,933		157,820	(8,553)		3,827,200
Machinery and equipment		67,379		4,050	(949)		70,480
Easements		125,523	-	7,416			132,939
Total capital assets, being depreciated		3,870,835		169,286	(9,502)		4,030,619
Less accumulated depreciation for:							
Facilities and improvements		595,985		127,616	(8,380)		715,221
Machinery and equipment		43,464		7,100	(006)		49,664
Easements		27,041		6,267	-		33,308
Total accumulated depreciation		666,490		140,983	(9,280)		798,193
Total capital assets, being depreciated, net		3,204,345		28,303	(222)		3,232,426
Capital assets, net	69	3,886,305	S	296,949	\$ (170,773)	69	4,012,481

#### Water Department

	ш,	Balance July 1,				۳-,	Balance June 30,	
		2001	크	Increases	Decreases		2002	
Capital assets, not being depreciated:								
Land.	ь	17,436	69	650	\$ (E) \$	s	18,083	
Construction in progress		122,194		129,834	(148,643)		103,385	
Total capital assets, not being depreciated		139,630		130,484	(148,646)		121,468	
Capital assets, being depreciated:								
Facilities and improvements		657,269		133,548	1		790,817	
Machinery and equipment		62,020		5,143	(213)		66,950	
Total capital assets, being depreciated		719,289		138,691	(213)		857,767	
Less accumulated depreciation for:								
Facilities and improvements		285,635		21,351	•		306,986	
Machinery and equipment		43,397		4,558	(201)		47,754	
Total accumulated depreciation		329,032		25,909	(201)		354,740	
Total capital assets, being depreciated, net		390,257		112,782	(12)		503,027	
Canital assets net	6	529 887	e.	\$ 243.266	S (148 658)	v	\$ 624.495	

# CITY AND COUNTY OF SAN FRANCISCO

# NOTES TO BASIC FINANCIAL STATEMENTS (Continued)

### Hetch Hetchy Water and Power

	Balance July 1,				Balance June 30,	
Capital assets, not being depreciated:	2001	Increases	es	Decreases	2002	
Land	\$ 4,215	s	٠	69	\$ 4,215	15
Construction in progress	9,157	14	14,517	(5,213)	18,461	51
Total capital assets, not being depreciated	13,372	14	14,517	(5,213)	22,676	9
Capital assets, being depreciated:						
Facilities and improvements	388,323	2	2,700	•	391,023	23
Machinery and equipment	34,465	-	1,480	(327)	35,618	8
Total capital assets, being depreciated	422,788	4	4,180	(327)	426,641	7
Less accumulated depreciation for:						
Facilities and improvements	209,715	εŏ	8,018	1	217,733	33
Machinery and equipment	21,374	-	1,596	(44)	22,926	92
Total accumulated depreciation	231,089	6	9,614	(44)	240,659	၂ ကျွ
Total capital assets, being depreciated, net	191,699	(5,	(5,434)	(283)	185,982	82
Capital assets, net	\$ 205,071	8	9,083	\$ (5,496)	\$ 208,658	88

#### Municipal Railway

	Balance July 1,			Balance June 30,	
Capital assets, not being depreciated:	2001	Increases	Decreases	2002	
Land	\$ 18,537	\$	\$ (26)	\$ 18,481	
Construction in progress	354,426	214,864	(277,645)	291,645	
Total capital assets, not being depreciated	372,963	214,864	(277,701)	310,126	
Capital assets, being depreciated:					
Facilities and improvements	234,944	22,631	(25,608)	231,967	
Machinery and equipment	665,898	234,338	(86,236)	814,000	
Infrastructure	593,562	52,714		646,276	
Total capital assets, being depreciated	1,494,404	309,683	(111,844)	1,692,243	
Less accumulated depreciation for:					
Facilities and improvements	78,272	3,141	•	81,413	
Machinery and equipment	249,363	25,710	(79,129)	195,944	
Infrastructure	138,663	26,485	•	165,148	
Total accumulated depreciation	466,298	55,336	(79,129)	442,505	
Total capital assets, being depreciated, net	1,028,106	254,347	(32,715)	1,249,738	
Capital assets, net	\$ 1,401,069	\$ 469,211	\$ (310,416)	\$ 1,559,864	

.

# NOTES TO BASIC FINANCIAL STATEMENTS (Continued)

### General Hospital Medical Center

	ã	Balance				m	Balance
	7	July 1,				₹	June 30,
		2001	Increases	Decreases	sasea		2002
Capital assets, not being depreciated:							
Land	s	545	· •	ss.	•	es.	542
Construction in progress.		639	2,471		(192)		2,918
Total capital assets, not being depreciated		1,181	2,471		(192)		3,460
Capital assets, being depreciated:							
Facilities and improvements		122,414	1,020		•		123,434
Machinery and equipment		38,389	3,368		•		41,757
Total capital assets, being depreciated		160,803	4,388		1		165,191
Less accumulated depreciation for:							
Facilities and improvements		70,467	4,430		-		74,898
Machinery and equipment		30,176	1,854		'		32,030
Total accumulated depreciation		100,643	6,284		-		106,928
Total capital assets, being depreciated, net		60,160	(1,896)		Ē		58,263
Capital assets, net.	s	61,341	\$ 575	s	(193)	69	61,723

#### Clean Water Program

	Balance July 1,			ш ⊰	Balance June 30,
	2001	Increases	Decreases		2002
Capital assets, not being depreciated:					
Land	\$ 22,445	•	· s	↔	22,445
Construction in progress	14,855	21,997	(26,239)		10,613
Total capital assets, not being depreciated	37,300	21,997	(26,239)		33,058
Capital assets, being depreciated:					
Facilities and improvements	1,877,707	24,158	•		1,901,865
Machinery and equipment	20,410	1,731	1		22,141
Total capital assets, being depreciated	1,898,117	25,889	•	1	1,924,006
Less accumulated depreciation for:					
Facilities and improvements	551,394	37,034	Ü		588,428
Machinery and equipment	16,979	1,272	'		18,251
Total accumulated depreciation	568,373	38,306	,		606,679
Total capital assets, being depreciated, net	1,329,744	(12,417)	'		1,317,327
Capital assets, net	\$ 1,367,044	\$ 9,580	\$ (26,239)		\$ 1,350,385

# CITY AND COUNTY OF SAN FRANCISCO

# NOTES TO BASIC FINANCIAL STATEMENTS (Continued)

#### Port of San Francisco

	ш.	Balance July 1,						Balance June 30,
		2007	믜	Increases	ă	Decreases		2002
Capital assets, not being depreciated:								
Land	ø	118,809	s	703	s	•	69	119,512
Construction in progress		42,964		13,397		(37,577)		18,784
Total capital assets, not being depreciated		161,773		14,100		(37,577)		138,296
Capital assets, being depreciated:								
Facilities and improvements		216,149		34,523		(844)		249,828
Machinery and equipment		9,965		1,802	ı	(287)		11,480
Total capital assets, being depreciated		226,114		36,325		(1,131)		261,308
Less accumulated depreciation for:								
Facilities and improvements		143,808		6,888		(826)		149,870
Machinery and equipment		5,143		1,231		(272)		6,102
Total accumulated depreciation		148,951		8,119		(1,098)		155,972
Total capital assets, being depreciated, net	1	77,163		28,206		(33)		105,336
Capital assets, net.	69	238,936	69	42,306	69	(37,610)	S	243,632

#### Laguna Honda Hospital

	Balance July 1,				m -	Balance June 30,
Capital assets, not being depreciated:	2001	Incr	Increases	Decreases		2002
Construction in progress	\$ 8,719	69	13,974	s	ь	22,693
Total capital assets, not being depreciated	8,719		13,974			22,693
Capital assets, being depreciated:						
Facilities and improvements	25,165		•	•		25,165
Machinery and equipment	12,401		71	•		12,472
Property held under lease	824		,	1		824
Total capital assets, being depreciated	38,390		7	•		38,461
Less accumulated depreciation for:						
Facilities and improvements	18,807		725	•		19,532
Machinery and equipment	11,129		284	•		11,413
Property held under lease	309		206			515
Total accumulated depreciation	30,245		1,215	'		31,460
Total capital assets, being depreciated, net	8,145		(1,144)			7,001
Capital assets, net.	\$ 16,864	s	12,830	9	69	29,694

99

# NOTES TO BASIC FINANCIAL STATEMENTS (Continued)

#### Parking Garages

	Balance July 1,					Balance June 30,	
	2001	Increases	ses	Decreases	usi	2002	
Capital assets, not being depreciated:							
Construction in progress	\$ 1,635	₩	20,524	s	8	22,159	
Total capital assets, not being depreciated	1,635		20,524		 	22,159	
Capital assets, being depreciated:							
Facilities and improvements	84,711		966	(1,705)	9	84,002	
Machinery and equipment	4,625		200	(876)	(9	3,949	
Total capital assets, being depreciated	89,336		1,196	(2,581)	। । स	87,951	
Less accumulated depreciation for:							
Facilities and improvements	14,086		1,028			15,114	
Machinery and equipment	169		40	(705)	9	104	
Total accumulated depreciation	14,855		1,068	(705)	9	15,218	
Total capital assets, being depreciated, net	74,481		128	(1,876)	   (9	72,733	
Capital assets. net	\$ 76.116	v	20.652	\$ (1876)	6	94 892	

### Total Business-type Activities

	Balance July 1,				Balance June 30,	
Capital assets, not being depreciated:	2001		Increases	Decreases	2002	
Land	\$ 184,300	8	1,353	(69)	\$ 185,594	
Construction in progress	1,234,233	m	700,224	(090'999)	1,268,397	
Total capital assets, not being depreciated	1,418,533	l I	701,577	(666,119)	1,453,991	
Capital assets, being depreciated:						
Facilities and improvements	7,284,615	10	377,396	(36,710)	7,625,301	
Machinery and equipment	915,552	~	252,183	(88,888)	1,078,847	
Infrastructure	593,562	٥.	52,714	•	646,276	
Property held under lease	824	**		•	824	
Easements	125,523	ا س	7,416		132,939	
Total capital assets, being depreciated	8,920,076	(0)	689,709	(125,598)	9,484,187	
Less accumulated depreciation for:						
Facilities and improvements	1,968,169	•	210,231	(9,205)	2,169,195	
Machinery and equipment	421,794		43,645	(81,251)	384,188	
Infrastructure	138,663	_	26,485	•	165,148	
Property held under lease	309	_	206	•	515	
Easements	27,041	-1	6,267		33,308	
Total accumulated depreciation	2,555,976	(O)	286,834	(90,456)	2,752,354	
Total capital assets, being depreciated, net	6,364,100	- 1	402,875	(35,142)	6,731,833	
Business-type activities capital assets, net	\$ 7,782,633		\$ 1,104,452	\$ (701,261)	\$ 8,185,824	

### CITY AND COUNTY OF SAN FRANCISCO

# NOTES TO BASIC FINANCIAL STATEMENTS (Continued)

Depreciation expense was charged to functions/programs of the primary government as follows (in thousands):

Governmental Activities.		
Public protection	ь	11,191
Public works transportation and commerce		14,190
Human welfare and neighborhood development		573
Community Health		492
Culture and recreation		11,869
General administration and finance		13,360
Capital assets held by the City's internal service funds		
charged to the various functions on a prorated basis		
based on their usage of the assets		2,625
Total depreciation expense - governmental activities	s	54,577
Business-type activities:		
Airport		140,983
Water		25,909
Power		9,614
Transit.		55,336
Hospitals		7,499
Sewer		38,306
Port		8,119
Garages	I	1,068
Total depreciation expense - business-type activities	w	\$ 286,834

Equipment is generally estimated to have useful lives of 3 to 40 years, except for certain equipment of the Water Department that has an estimated useful life of up to 75 years. Facilities and improvements are generally estimated to have useful lives from 5 to 50 years, except for utility type assets of the Water Department and Hetch Hetchy Water and Power (Hetch Hetchy), the Clean Water Program, the San Francisco Municipal Railway (Muni), Laguna Honda Hospital (LHH), and the Port of San Francisco (Port) that have estimated useful lives from 51 to 100 years. These long-lived assets include reservoirs, and structures of LHH, and pier substructures of the Port and totaled \$1.45 billion as of June 30, 2002. In addition, the Hetchy had utility type assets with useful lives over 100 years which totaled \$4.5 million at June 30, 2002.

During the fiscal year ended June 30, 2002 the City's Enterprise Funds incurred total interest expense and interest income of approximately \$288.4 million and \$65.9 million, respectively. Of these amounts, interest expense and interest income of approximately \$44.9 million and \$2.4 million respectively, was capitalized as part of the cost of constructing proprietary capital assets. The net amount of approximately \$42.5 million was capitalized into capital assets.

During fiscal year 2002, Water, Hetch Hetchy, and Clean Water Program expensed \$12.9 million, \$2 million st.3 million respectively, related to capitalized design and planning costs on certain projects which werl discontinuald. The amounts of the write-off were recognized as other operating expense in the accompanying financial statements.

# NOTES TO BASIC FINANCIAL STATEMENTS (Continued)

### Component Unit - Redevelopment Agency

Capital asse thousands):

al asset activity of the Redevelopment Agency for the year ended June 30, 2002 was as follows (in ands):	ency for the	year ended	June 30, 20	002 was as f	ollows (in
	Balance July 1.			Balance June 30.	
	2001	increases	Decreases	2002	
Capital assets, not being depreciated: Property held under lease	49,416	14,734	'	\$ 64,150	
Construction in progress	49,731	15,067		64,798	
Capital assets, being depreciated: Facilities and improvements	135.311	297	'	135.608	
Leasehold improvements.	21,602	1	1	21,602	
Machinery and equipment	960'2	510	•	2,606	
Total capital assets being depreciated	164,009	807		164,816	
Less accumulated depreciation and					
amortization for Facilities and improvements.	(22.106)	(3,386)	•	(25.492)	
Leasehold improvements.	(6,058)	(432)		(6,490)	
Machinery and equipment	(5,554)	(712)	•	(6,266)	
Total accumulated depreciation and amortization	(33,718)	(4,530)	'	(38,248)	
Total capital assets being depreciated, net	130,291	(3,723)		126,568	
Redevelopment Agency capital assets, net	\$ 180,022	\$ 11,344	€	\$ 191,366	

2

## CITY AND COUNTY OF SAN FRANCISCO

# NOTES TO BASIC FINANCIAL STATEMENTS (Continued)

# (8) BONDS, LOANS, CAPITAL LEASES AND OTHER PAYABLES

The following is a summary of long-term obligations of the City as of June 30, 2002 (in thousands):

GOVERNMENTAL ACTIVITIES	/ITIES			
	Final	Remaining		
	Maturity	Interest		
Type of Obligation and Purpose	Date	Rates	A	Amount
GENERAL OBLIGATION BONDS (a):				
Affordable housing	2021	4.0 to 7.625%	<b>€</b> >	93,905
City hall improvement project	2007	4.7 to 5.125%		14,105
Fire protection	2006	5.1 to 7.0%		2,930
Library	2021	4.0 to 7.0%		17,080
Museums	2019	4.5 to 7.0%		19,485
Parks and playgrounds	2021	3.5 to 6.5%		66,150
Public safety improvements	2014	5.0 to 7.0%		8,760
Schools	2020	4.125 to 7.0%	_	128,060
Seismic safety loan program	2014	6.95 to 7.65%		26,665
Zoo facilities	2020	4.125 to 6.5%		31,655
Refunding	2016	3.0 to 5.75%	5	508,425
General obligation bonds - governmental activities			6	917,220
LEASE REVENUE BONDS:				
San Francisco Finance Corporation (b) & (e)*	2024	3.0 to 5.5%	2	255,760
San Francisco Parking Authority (c)	2022	4.0 to 6.0%		32,090
San Francisco Social Services Corporation (d)	2003	6.25 to 7.75%		900
Moscone Convention Center Garage (d)	2009	3.35 to 4.0%		5,060
Lease revenue bonds - governmental activities			7	293,810
OTHER LONG-TERM OBLIGATIONS:				
Certificates of participation (c)	2033	.25 to 5.875		259,360
Loans (c) & (f)	2008	4.5 to 6.7%		13,007
Capital leases payable (d) & (f)	2018	3.5 to 8.5%	CQ.	226,541
Settlement Obligation Bonds (d)	2011	3.0 to 3.875%		54,820
Accrued vacation and sick leave (d) & (f)			-	121,960
Accrued workers' compensation (d) & (f)			_	176,777
Estimated claims payable (d) & (f)				41,445
Other long-term obligations - governmental activities				893,910
DEFERRED AMOUNTS:				
Bond issuance premiums				3,805
Bond issuance discounts				(2,840)
Bond refunding				(6,670)
Deferred amounts				(5,705)
Governmental activities total long-term obligations			\$ 2,0	2,099,235

Debt service payments are made from the following sources:

| Property tax recorded in the Debt Service Fund.
| Laase revenues from participating departments in the General, Special Revenue and Enterprise Funds.
| Revenues recorded in Special Revenue Funds.
| Revenues recorded in the General Fund.
| Revenues recorded in the General Funds.
| Revenues recorded in the General Funds.
| User-charge reimbursements from General, Special Revenue and Enterprise Funds.
| User-charge reimbursements from General, Special Revenue and Enterprise Funds.

Internal Service Funds serve primarily the governmental funds. Accordingly, long term liabilities for the Internal Service Funds are included in the above amounts.

Includes the Moscone Center West Expansion Project which was financed with variable rate bonds that reset weekly. The average interest rate from issuance date of November 2, 2000 through June 30, 2002 was 2,07%.

# NOTES TO BASIC FINANCIAL STATEMENTS (Continued)

### BUSINESS-TYPE ACTIVITIES    Final Maturit   Entity and Type of Obligation   Date	### Final Maturity   Date   2032   2031   2007   20	Remaining Interest Rates  2.0 to 8.0% 4.0 to 7.4% 1.15 to 1.65% 3.0 to 3.8% 4.7 to 6.1% 2.8 to 3.5% 4.5 to 6.3%	\$ 4,323,005 364,841 90,000 802 418,809 179,591	
Revenue bonds, Notes, loans and other payables Capital lease Capital Hose autoritation	2010 2029 2005 2003	5.0 to 9.0% Variable 6.31% 5.40%	34,095 3,584 108 432	
Vonprofit Parking Corporations (Garages). Downtown Parking - revenue bonds	2018	5.85 to 6.65% 6.9% to 7.125%	12,785 5,225	
payables	2003	%00.6	104	
and other payables	2031	Prime plus 0.25% 4.5 to 6.0%	388 19,000 69,428 127,404 45,286 \$ 5,696,887	

Sources of funds to meet debt service requirements are revenues derived from user fees and charges for services recorded in their respective Enterprise Funds.

# CITY AND COUNTY OF SAN FRANCISCO

# NOTES TO BASIC FINANCIAL STATEMENTS (Continued)

#### COMPONENT UNIT

Type of Obligation	Final Maturity Date	Remaining Interest Rates	1	Amount
SAN FRANCISCO REDEVELOPMENT AGENCY AND FINANCING AUTHORITY: Lease Revenue Bonds:				
Moscone Convention Center (a)	2024	5.5 to 8.5%	69	188,350
Hotel Tax Revenue Bonds (b)Financing Authority Bonds:	2025	4.0 to 6.75%		74,765
Tax Allocation Revenue Bonds (c)	2025	3.5 to 9.0%		306,362
Sub-total South Beach Harbor Variable Rate				569,477
Refunding Bonds (d)	2017	Variable (1.25 % at 6/30/02)		12,500
Waterways Loan (e)	2037	4.50%		8,000
Accreted interest payable			1	154,859
Component unit total long-term obligations			G	\$ 746,706

- Debt service payments are made from the following sources:

  (a) Hotel taxes and operating revenues recorded in the Convention Facilities Special Revenue Fund and existing debt servicelscorn trist funds.

  (b) Hotel taxes a

<u>Debt Compliance</u>
There are a number of limitations and restrictions contained in the various bond indentures. The City believes it is in compliance with all significant limitations and restrictions.

### Legal Debt Limit and Legal Debt Margin

As of June 30, 2002, the City's debt limit (3% of valuation subject to taxation) was \$2.7 billion. The total amount of debt applicable to the debt limit was \$0.9 billion, net of certain assets in other non-major governmental funds, and other deductions allowed by law. The resulting legal debt margin was \$1.8 billion.

#### Arbitrage

Under U.S. Treasury Department regulations, all governmental tax-exempt debt issued after August 31, 1986 is subject to arbitrage rebate requirements. The requirements stipulate, in general, that the earnings from the investment of tax exempt bond proceeds, which exceed related interest expenditures on the bonds, must be remitted to the Federal government on every fifth anniversary of each bond issue. The City has evaluated each general obligation bond and has recognized an arbitrage liability of \$2.0 million as of June 30, 2002. This arbitrage liability is reported in deferred credits and other liabilities in the

# NOTES TO BASIC FINANCIAL STATEMENTS (Continued)

governmental activities of the statement of net assets. The Finance Corporation had an independent consultant perform a separate calculation on their lease revenue bonds and a liability of \$1.9 million was reported in the deferred credits and other liabilities in the Internal Service Fund as of June 30, 2002. Each Enterprise Fund has performed a similar analysis of its debt which is subject to arbitrage rebate requirements. Any material arbitrage liability related to the debt of the Enterprise Funds has been recorded as a liability in the respective fund. In addition, the Redevelopment Agency records any arbitrage liability in deferred credits and other liabilities.

#### Assessment District

During June 1996, the City issued \$1 million of Limited Obligation Improvement Bonds for the Bayshore Heste Assessment District No. 95-1. These bonds were issued pursuant to the Improvement Bond Act of 1915. The proceeds were used to finance the construction of a new public right-of-way. The bonds began to mature during the fiscal year ended June 30, 1999 and continue through 2026 bearing interest from taxing the fiscal year ended June 30, 1999 and continue through 2026 bearing interest from taxing power of the City is pledged to the payment of the bonds. Accordingly, the debt has not been included in the basic financial statements. Assessments collected for repayment of this debt are received in the Tax Collection Agency Fund. Unpaid assessments constitute fixed liens on the lots and parcels assesses within the Bayshore-Hester Assessment District and do not constitute a personal indebtedness of the respective owners of such lots and parcels.

#### Mortgage Revenue Bonds

In order to facilitate affordable housing, the City has issued mortgage revenue bonds with an outstanding aggregate balance of \$99.7 million as of June 30, 2002. These obligations are secured by the related mortgage indebtedness and are not obligations of the City.

4

72

## CITY AND COUNTY OF SAN FRANCISCO

# NOTES TO BASIC FINANCIAL STATEMENTS (Continued)

### Changes in Long-Term Obligations

The changes in long-term obligations for governmental activities for the year ended June 30, 2002 are as follows (in thousands):

Additional

	July 1, 2001	£_£1	Oblig Int Acc an	Obligations, Interest Accretion and Net Increases	Cul Matu Retire and Decr	Current Maturities, Retirements, and Net Decreases	3	June 30,	A P	Amounts Due Within One Year
Governmental activities: Bonds payable:										
General obligation bonds	\$ 953	953,535	63	136,610	69	(172,925)	w	917,220	69	60,895
Lease revenue bonds	305	302,405		7,900		(16,495)		293,810		16,575
Certificates of participation	225	225,707		52,630		(18,977)		259,360		5,190
Settlement obligation bond		٠		60,755		(2,935)		54,820		5,350
Less deferred amounts:										
For issuance premiums		784		3,123		(102)		3,805		٠
For issuance discounts	O	(2,703)		(237)		100		(2,840)		٠
On refunding		1		(6,829)		159		(6,670)		1
Total bonds payable	1,479	1,479,728		253,952	_	(214,175)	_	1,519,505		88,010
Loans	15	15,816		٠		(2,809)		13,007		2,728
Capital leases	232	232,485		13,337		(19,281)		226,541		23,888
Accrued vacation and sick leave pay	113	113,513		8,447		•		121,960		59,132
Accrued workers' compensation	151	151,199		57,634		(32,056)		176,777		38,926
Estimated claims payable	148	149,967				(108,522)		41,445	-	9,224
Governmental activity long-term obligations	\$ 2,142,708	,708	5	333,370	S	(376,843)	S	\$ 2,099,235	€9	221,908

Internal Service Funds serve primarily the governmental funds, the long-term liabilities of which are included as part of the above totals for governmental activities. At the year ending June 30, 2002, \$2558 million or lease revenue boxes, \$3.6 million of accounde vacation and sick leave pay and \$1 million of accurated workers' compensation are included in the above amounts. Also, for the governmental activities, claims and judgments and compensated absences are generally iquidated by the general funds.

# NOTES TO BASIC FINANCIAL STATEMENTS (Continued)

The changes in long-term obligations for each enterprise fund for the year ended June 30, 2002 are as follows (in thousands):

			Ą	Additional							
			<u>8</u> =	Obligations, Interest	ĕ	Current Maturities,					
			Ac	Accretion	Ret	Retirements,			Αŭ	Amounts	
	٠.	July 1, 2001	<u> </u>	and Net Increases	۳ ۵	and Net Decreases	゙	June 30, 2002	o P	Due Within One Year	
San Francisco International Airport											
Bonds payable:											
Revenue bonds	8	3,743,605	s	853,525	69	(274, 125)	\$	\$ 4,323,005	49	52,260	
Less deferred amounts:											
For issuance premiums		•		7,836		•		7,836		,	
For issuance discounts		(22,284)		•		1,747		(20,537)			
On refunding		(24,683)		(17,379)		2,816		(39,246)		1	
Total bonds payable	e	3,696,638		843,982		(269,562)	4	4,271,058		52,260	
Commercial paper		397,541		160,847		(558,388)		1		,	
Accrued vacation and sick leave pay		10,255		069		•		10,945		5,709	
Accrued workers' compensation		7,800		•		(2,397)		5,403		1,275	
Estimated claims payable		429		200		(200)		459		209	
Long-term liabilities.	\$	4,112,693	S	1,006,019	S	(830,847)	\$	4,287,865	s	59,453	
Water Department											
Bonds payable:											
Revenue bonds	69	232,042	s	140,149	69	(7,350)	s	364,841	69	9,715	
Less deferred amounts:											
For issuance premiums		•		772		(17)		755		٠	
For issuance discounts		(4,755)		•		62		(4,693)		•	
On refunding		(4,490)				328		(4,162)		•	
Total bonds payable		222,797		140,921		(6,977)		356,741		9,715	
Commercial paper.		75,000		100,000		(85,000)		90,000		000'06	
Accrued vacation and sick leave pay		6,280		804		•		7,084		3,475	
Accrued workers' compensation.		3,975		5,311		(1,979)		7,307		1,731	
Estimated claims payable		7,023		366		(2,421)		4,968		1,574	
Long-term liabilities.	8	315,075	S	247,402	S	(96,377)	€	466,100	€9	106,495	
Hetch Hetchy Water and Power											
Accrued vacation and sick leave pay	69	1,805	69	٠	69	(61)	G	1,744	69	917	
Accrued workers' compensation		1,056		854		(285)		1,625		385	
Estimated claims payable		6,602		3,000		(5,982)		3,620		197	
Long-term liabilities	69	9,463	€9	3,854	€ F	(6,328)	w	6,989	€9	1,499	
Municipal Railway											
Accrued vacation and sick leave pay	69	20,115	€9	868	es.	•	ø	20,983	69	12,025	
Accrued workers' compensation Estimated claims pavable		67,390		33,956		(19,004)		82,342		19,852	
Long-term liabilities	l us	113.519	u	46.662	65	(26.945)	6	133 236	6	45 074	
:		200		10000		12:2:21	,	201	•	200	

9/

# CITY AND COUNTY OF SAN FRANCISCO

# NOTES TO BASIC FINANCIAL STATEMENTS (Continued)

The changes in long-term obligations for each enterprise fund for the year ended June 30, 2002 are as follows (in thousands) – continued:

			Ado	Additional						
			Ö	Obligations,	O	Current				
			Ξ	Interest	Ma	Maturities,				
			Acc	Accretion	Reti	Retirements,			Ā	Amounts
	_,	July 1,	a	and Net	7	and Net	=	June 30,	Due	<b>Due Within</b>
		2001	핕	Increases	۵	Decreases		2002	δ	One Year
General Hospital Medical Center										
Capital leases	s	•	<del>69</del>	802	s	1	ø	802	69	78
Accrued vacation and sick leave pay		14,533		1,394		•		15,927		9,317
Accrued workers' compensation		12,521		6,074		(3,920)		14,675		3,385
Long-term liabilities	es	27,054	s	8,270	69	(3,920)	69	31,404	8	12,780
;										
Clean Water Program										
Bonds payable:										
Revenue bonds	s	469,883	s	926	69	(52,000) \$	69	418,809	s	24,930
Less deferred amounts:										
For issuance discounts		(5,037)		•		692		(4,345)		
On refunding		(689'6)				764		(8,925)		-
Total bonds payable		455,157		926		(50,544)		405,539		24,930
State of California - Revolving fund loans		193,597		•		(14,006)		179,591		14,461
Accrued vacation and sick leave pay		3,475		•		(20)		3,455		1,885
Accrued workers' compensation		1,923		1,420		(648)		2,695		641
Estimated claims payable		1,086		4,049		(407)		4,728		291
Long-term liabilities	es l	655,238	69	6,395	s	(65,625)	69	596,008	s	42,208
Port of San Francisco										

Bonds payable:									
General obligation bonds \$	3,200	s	٠	↔	(1,200)	€	2,000	69	1,200
Revenue bonds	37,330		٠		(3,235)		34,095		3,405
Less deferred amounts:									
For issuance premiums	347		•		(44)		303		•
On refunding	(1,261)		1		158		(1,103)		
Total bonds payable	39,616		•		(4,321)		35,295		4,605
Notes, loans, and other payables	11,186		1,098		(8,700)		3,584		74
Capital leases	147		•		(33)		108		4
Accrued vacation and sick leave pay	1,720		75		•		1,795		951
Accrued workers' compensation	1,145		1,965		(040)		2,470		613
Estimated claims payable	311		1,390		(101)		1,600		1,200
Long-term liabilities	54,125	69	4,528	S	(13,801)	S	44,852	S	7,484

# NOTES TO BASIC FINANCIAL STATEMENTS (Continued)

The changes in long-term obligations for each enterprise fund for the year ended June 30, 2002 are as follows (in thousands) – continued:

Additional

			Oblig Int	Obligations, Interest Accretion	Ct Mat Retir	Current Maturities, Retirements,			Ā	Amounts	
	7	July 1, 2001	lnci	and Net Increases	Dec	and Net Decreases	크 ```	June 30, 2002	One	Due Within One Year	
Laguna Honda Hospital Capital leases	69	632	€9	Ī	S	(200)	69	432	S	210	
Accrued vacation and sick leave payAccrued workers' compensation		7,163		332		(2,884)		7,495		4,532	
Long-term liabilities.	S	17,578	69	4,320	S	(3,084)	63	18,814	S	7,336	
Parking Garages Bonds pavable:											
Revenue bonds	69	18,655	ø	19,000	69	(645)	49	37,010	ø	685	
For issuance discounts.		(138)		640		(20)		620 (130)		1 1	
Total bonds payable		18,517		19,640		(657)		37,500		685	
Notes, loans, and other payables		1,081				(589)		492		241	
Long-term liabilities	69	19,598	69	19,640	s	(1,246)	S	37,992	s,	926	

	July 1, 2001	Additional Obligations, Interest Accretion and Net	Current Maturities, Retirements, and Net	June 30,	Amounts Due Within	. = .
Total Business-type Activities:						ı
Bonds payable:						
General obligation bonds	\$ 3,200	· •	\$ (1,200)	\$ 2,000	\$ 1,200	0
Revenue bonds	4,501,515	1,013,600	(337,355)	5,177,760	90,995	2
Less deferred amounts:						
For issuance premiums	347	9,248	(81)	9,514		
For issuance discounts	(32,214)	•	2,509	(29,705)		
On refunding	(40,123)	(17,379)	4,066	(53,436)		-1
Total bonds payable	4,432,725	1,005,469	(332,061)	5,106,133	92,195	9
Commercial paper	472,541	260,847	(643,388)	90,000	000'06	0
State of California - Revolving fund loans	193,597	•	(14,006)	179,591	14,461	-
Notes, loans, and other payables	12,267	1,098	(9,289)	4,076	3	315
Capital leases	779	802	(239)	1,342	329	6
Accrued vacation and sick leave pay	65,346	4,163	(81)	69,428	38,811	_
Accrued workers' compensation	105,593	53,568	(31,757)	127,404	30,476	9
Estimated claims payable	41,495	21,143	(17,352)	45,286	16,668	ωl
Business-type activity long term obligations	\$ 5,324,343	\$ 1,347,090	\$ (1,048,173)	\$ 5,623,260	\$ 283,255	91

78

# CITY AND COUNTY OF SAN FRANCISCO

# NOTES TO BASIC FINANCIAL STATEMENTS (Continued)

The changes in long term obligations for the component unit for the year ended June 30, 2002 are as follows (in thousands):

	7	July 1, 2001	D a A in oil	Obligations, Interest Accretion and Net Increases	Retii	Current Maturities, Retirements, and Net Decreases	3	June 30, 2002	P P	Amounts Due Within One Year	
Component unit:											
Redevelopment Agency											
Bonds payable:											
Revenue bonds	S	589,163	ø	•	s	(19,686)	S	569,477	s	20,081	
Refunding bonds		14,000		1		(1,500)		12,500		-	
Total bonds payable		603,163		•		(21,186)		581,977		20,081	
Accreted interest payable		145,191		20,517		(10,849)		154,859		10,850 (1)	E
Notes, Ioans, and other payables		8,000		. *		•		8,000		•	
Accrued vacation and sick leave pay		1,674		196				1,870		829	
Component unit - long term obligations		\$ 758,028		\$ 20.713	S	\$ (32,035)	S	\$ 746,706		\$ 31,790	

(1) This amount is included in accrued interest payable in the accompanying Statement of Net Assets.

Annual debt service requirements to maturity for all bonds and loans outstanding as of June 30, 2002 for governmental activities are as follows (in thousands):

						Gove	Governmental Activities (1)	Ac	tivities (1						
Fiscal Year	General Obligation	Oblic	gation		Lease Revenue	eve	nue	٦	Other Long-Term	-g	Ferm				
Ending	ă	Bonds			Bo	Bonds			Obligations	tio	St		ը	Total	
June 30	Principal	13	Interest	a	Principal	ョ	Interest	핍	Principal	크	Interest	P	Principal	믜	Interest
2003	\$ 60,895	ø	48,160	s	16,575	S	13,960	s	13,269	s	16,538	s	90,739	69	78,658
2004	64,610		44,200		16,520		13,269		12,834		15,111		93,964		72,580
2005	60,665		41,246		16,060		12,584		15,554		14,520		92,279		68,350
2006	63,610		38,330		14,120		11,903		15,060		13,887		92,790		64,120
2007	66,785		34,952		12,930		11,319		14,657		13,244		94,372		59,515
2008-2012	344,360		121,328		52,580		48,499		70,538		56,687		467,478		226,514
2013-2017	192,160		45,665		44,785		37,270		47,365		42,616		284,310		125,551
2018-2022	64,135		7,345		47,485		25,468		37,485		31,106		149,105		63,919
2023-2027	•		٠		43,355		13,922		37,250		21,373		80,605		35,295
2028-2032	•		•		29,400		2,997		46,035		10,724		75,435		13,721
2033-2037	•		•		٠		•		17,139		912		17,139	- 1	912
Total	\$ 917,220	6	381,226	w	293,810	69	191,191	\$	327,187	69	236,718	S	\$ 1,538,217	69	809,135

<sup>(</sup>i) The specific year for payment of estimated claims payable, accrued vacation and sick leave pay and accrued workers' compensation is not practicable to determine.

# NOTES TO BASIC FINANCIAL STATEMENTS (Continued)

The annual debt service requirements to maturity for all bonds and loans outstanding as of June 30, 2002 for each enterprise fund are as follows (in thousands):

Fiscal Year General Obligation	General	Obligati	uo		Revenue	nue		Other Long-Term	ng-Term				
Ending	8	Bonds			Bo	Bonds		Obliga	Obligations		_	Total	
June 30	Principa	Principal Interest	<b>5</b>	H	Principal	ョ	nterest	Principal	Interest	۱.,	Principal		Interest
2003	· •>	s		s)	52,260	69	227,639	69	s	,	\$ 52,260	69	227,639
2004	•		,		78,245		225,089	•			78,245		225,089
2005					97,685		221,346	•			97,685		221,346
2006	•		,		101,015		216,509	•			101,015		216,509
2007	•		,		105,960		211,358	•			105,960	_	211,358
2008-2012	•			Ī	627,410		968,131	•			627,410		968,131
2013-2017	•				779,250		788,385				779,250		788,385
2018-2022	•		,	,,,	988,915		553,601	•			988,915		553,601
2023-2027	•			÷	1,061,640		267,500	•			1,061,640		267,500
2028-2032	•			•	430,625		46,888				430,625		46,888
Total	· s	s		\$ 4.	\$ 4,323,005		\$ 3,726,446	چ	s	", 	\$ 4,323,005	:	\$ 3,726,446

				Wate	ğ	Water Department (1) (2)	t (1) (2)					
Fiscal Year General Obligation	Genera	I Obligation		Revenue	Į į		Other Long-Term	ng-Term				
Ending	Φ.	Bonds		Bo	Bonds		Obligations	tions		٢	Total	
June 30	Principal	Interest	П	Principal	-	Interest	Principal	Interest	а	Principal	-	nterest
2003	· «>	•	s	9,715	G	19,183	•	69	69	9,715	S	19,183
2004	•	•		10,350		18,596		•		10,350		18,596
2005		•		11,030		17,957	•	•		11,030		17,957
2006	•	•		11,735		17,298	•	•		11,735		17,298
2007	•	•		12,420		16,590	•	•		12,420		16,590
2008-2012	,	•		73,945		70,791	•	•		73,945		70,791
2013-2017	•	•		86,440		47,781	•	•		86,440		47,781
2018-2022	•	•		60,435		30,071	•	•		60,435		30,071
2023-2027	•	•		53,095		17,043	•	٠		53,095		17,043
2028-2032	•	•		35,676		5,282		•		35,676		5,282
Total	\$	\$	69	364,841	s	260,592		5	s	364,841	s	260,592

<sup>&</sup>lt;sup>(0)</sup> The specific year for payment of estimated claims payable, accrued vacation and sick leave pay and accrued workers' compensation is not practicable to determine.

# CITY AND COUNTY OF SAN FRANCISCO

# NOTES TO BASIC FINANCIAL STATEMENTS (Continued)

The annual debt service requirements to maturity for all bonds and loans outstanding as of June 30, 2002 for each enterprise fund are as follows (in thousands) - continued:

Fiscal Year		General Obligation	_	Revenue	nue		O	Other Long-Term	J-G	erm				
Ending	8	Bonds		Bo	Bonds			Obligations	tion	S		ď	Total	
June 30	Principal	Interest	4	Principal	٦	nterest	ᆸ	Principal	直	nterest	집	Principal	-	nterest
2003	s	s	69	24,930	s	22,575	69	14,461	69	5,672	s	39,391	69	28,247
2004	٠	•		20,415		21,392		14,930		5,203		35,345		26,595
2005				16,010		20,473		15,414		4,718		31,424		25,191
2006	•	•		•		20,106		15,915		4,218		15,915		24,324
2007	•	٠		28,990		19,295		16,431		3,702		45,421		22,997
2008-2012	•	٠		131,488		74,674		65,541	-	1,464		197,029		86,138
2013-2017	٠	•		100,090		44,654		30,373		3,264		130,463		47,918
2018-2022	•	•		10,380		25,789		6,526		484		16,906		26,273
2023-2027	i	•		86,506		4,821		•		1		86,506		4,821
Total	69	69	69	418,809	s	253,779	s	\$ 179,591	8	38,725	s	598,400	s	292,504

			Pon	of San	Port of San Francisco (1)	(1) 001					
Fiscal Year General Obligation	General	Obligation	Re	Revenue		Other Long-Term	ng-Term				
Ending	ă	Bonds	•	Bonds		Obliga	Obligations		Total	Ē	
June 30	Principal	Interest	Principal	Inte	nterest	Principal	Interest	Ξ	Principal	크	nterest
2003	\$ 1,200	\$ 112	\$ 3,405	69	1,976	\$ 74	\$ 158	69	4,679	s	2,246
2004	400	20	3,595		1,719	74	158		4,069		1,927
2005	400	25	3,920	_	1,449	77	155		4,397		1,629
2006	٠	•	4,135		1,226	81	151		4,216		1,377
2007	•	•	4,370	_	985	84	148		4,454		1,133
2008-2012	٠	•	14,670	_	1,329	481	677		15,151		2,006
2013-2017	٠	•	-		•	900	559		009		559
2018-2022	٠		-		•	748	410		748		410
2023-2027	٠	•			,	932	227		932		227
2028-2032	•	•				433	30		433		30
Total	\$ 2,000	\$ 187	\$ 34,095	€	8,684	\$ 3,584	\$ 2,673	s	39,679	S	11,544

The specific year for payment of estimated claims payable, accrued vacation and sick leave pay and accrued workers' compensation is not practicable to determine.

The payment stream for principal and interest on commercial paper is not practicable to determine because the timing of the issuance and payment is based on project expenditures.

# NOTES TO BASIC FINANCIAL STATEMENTS (Continued)

The annual debt service requirements to maturity for all bonds and loans outstanding as of June 30, 2002 for each enterprise fund are as follows (in thousands) – continued:

				Paı	rking	Parking Garages (1)	€							
Fiscal Year General Obligation	General	Obligation		Reve	Revenue		đ	er Lor	Other Long-Term					
Ending	ď	Bonds		ã	Bonds		٦	Obligations	tions			Total	豆	
June 30	Principal	Interest	됩	Principal	耳	nterest	Princ	Principal	Interest	#	Principal	lpal	듸	nterest
.003	· \$		s	685	s	3,554	s	241	\$	59	4	976	69	3,583
2004	•			790		2,256		137	-	9		927		2,272
2005	•	•		295		2,210		114		4		409		2,214
2006	•	•		310		2,194		٠				310		2,194
2007	•			325		2,180		•				325		2,180
2008-2012	•	•		6,520		10,619		1			Ī	6,520		10,619
2013-2017	•	•		7,740		8,230		•				7,740		8,230
2018-2022	•	•		9,425		3,893		,				9,425		3,893
2023-2027	•	•		•		2,402		•				•		2,402
2028-2032	•			10,920		740		•			-	10,920		740
Total	· &	&	s	37,010	ь	38,278	s	492	\$ 4	49	\$	37,502	s	38,327
								1						

A summary of the annual debt service requirement to maturity for all bonds and loans outstanding as of June 30, 2002 for business type activities follows (in thousands):

			Tota	Total Business-type Activities (1)(2)	pe Activities	S (1)(2)		
Fiscal Year	Genera	General Obligation	Rev	Revenue	Other Lc	Other Long-Term		
Ending		Bonds	B	Bonds	Oblig	Obligations	To	Total
June 30	Principal	Interest	Principal	Interest	Principal	Interest	Principal	Interest
2003	\$ 1,200	\$ 112	\$ 90,995	\$ 274,927	\$ 14,776	\$ 5,859	\$ 106,971	\$ 280,898
2004	400	20	113,395	269,052	15,141	5,377	128,936	274,479
2005	400	25	128,940	263,435	15,605	4,877	144,945	268,337
2006			117,195	257,333	15,996	4,369	133,191	261,702
2007	•	•	152,065	250,408	16,515	3,850	168,580	254,258
2008-2012	•	•	854,033	1,125,544	66,022	12,141	920,055	1,137,685
2013-2017	•	•	973,520	889,050	30,973	3,823	1,004,493	892,873
2018-2022			1,069,155	613,354	7,274	894	1,076,429	614,248
2023-2027	•	•	1,201,241	291,766	932	227	1,202,173	291,993
2028-2032	•		477,221	52,910	433	30	477,654	52,940
Total	\$ 2,000	\$ 187	\$ 5,177,760	\$ 4,287,779	\$ 183,667	\$ 41,447	\$ 5,363,427	\$ 4,329,413

n The specific year for payment of estimated claims payable, accrued vacation and sick leave pay and accrued workers compensation is not practicable to determine.

82

# CITY AND COUNTY OF SAN FRANCISCO

# NOTES TO BASIC FINANCIAL STATEMENTS (Continued)

The annual debt service requirements to maturity for all bonds and loans outstanding as of June 30, 2002 for the component unit are as follows (in thousands):

Fiscal Year	Lease	Lease Revenue			Tax Revenue	ven	eni	ľ	Other Long-Term	-Bu	Term				
Ending	B	Bonds			8	Bonds			Obligations	atio	SU		ř	Total	
June 30	Principal	Interest	ᇦ	됩	Principal	=	Interest	Pri	Principal	듸	Interest	٩	Principal	-	nterest
2003	\$ 5,570	\$ 21,	21,167	69	14,511	69	18,662	s	٠	69	691	4	20,081	49	40,520
2004	10,734	38	39,777		15,449		19,496		•		691		26,183		59,964
2005	33,661	84,	84,458		16,101		20,016		•		691		49,762		105,165
2006.	5,550	13,	13,670		15,032		19,273		•		691		20,582		33,634
2007	5,271	14,	14,018		15,545		18,512		675		691		21,491		33,221
2008-2012	23,635	73,	73,927		76,984		79,216		5,247		2,977		105,866		156,120
2013-2017	48,698	49,	49,950		102,285		49,836		7,948		1,908		158,931		101,694
2018-2022	43,955	80	8,008		93,587		23,950		1,300		1,380		138,842		33,338
2023-2027	11,276	-	1,175		31,633		32,702		1,620		1,060		44,529		34,937
2028-2032	•		•		•		•		2,019		661		2,019		661
2033-2037	•				•		•		1,69,1		183		1,691		183
Total	\$ 188,350	\$ 306,150	150	s	381,127	s,	281,663	s	20,500	s	11,624	s	589,977	œ	599,437

<sup>(</sup>i) The specific year for payment of estimated claims payable, accrued vacation and sick leave pay and accrued workers compensation is not practicable to determine.

### Governmental Activities Long-term Liabilities

#### General Obligation Bonds

The City issues general obligation bonds to provide funds for the acquisition or improvement of real property and construction of affordable housing. General obligation bonds have been issued for both governmental and business-type activities, however, general obligation bonds have not been issued for business-type activities since 1979. The net authorized and unissued governmental activities general obligation bonds for the fiscal year ended June 30, 2002 follows (in thousands):

## Governmental Activities - General Obligation Bonds (in thousands)

There were no new authorizations on general obligation bonds in fiscal year ended June 30, 2002.

In the November 2000 election, \$105.9 million was authorized for the improvement of various library branches. Of this, \$17.7 million Branch Library Facilities Improvement Bonds, Series 2001E was issued in July 2001. Interest rates range from 4% to 7%. The bonds mature from June 2002 through June 2021. The bonds were issued to finance the acquisition of sites to be used for the construction of new branch

<sup>&</sup>lt;sup>23</sup> The payment stream for principal and interest on commercial paper is not practicable to determine because the timing of the issuance and payment is based on project expenditures.

# NOTES TO BASIC FINANCIAL STATEMENTS *(Continued)*

libraries to replace currently leased facilities, the renovation and rehabilitation of branch libraries, and acquistion and construction of a new branch library in the Mission Bay neighborhood. Debt service payments are funded through ad valorem taxes on property.

The Port of San Francisco is the only business-type activity that has General Obligation Bonds outstanding which amount to \$2 million as of June 30, 2002. The bonds were issued in 1971 for the improvement of the San Francisco harbor area. The final maturity is in fiscal year 2004-2005. Debt service payments are funded from Port's revenues.

#### Advance Refundings

In April 2002, the City issued \$118.9 million of general obligation refunding bonds, Series 2002-R1 with interest rates ranging from 3.0% to 5.0% (maturing from June 2003 through June 2013) to advance refund a portion of the City's outstanding General Obligation Bonds as follows:

# General Obligation Refunding Bonds

(spilispoliti)		
	Amount	Average
Description of Refunded Bonds	Refunded	Interest Rate
Series 1993 A - Public Safety Improvement Projects, 1989 \$	10,505	5.323%
Series 1993 B - Public Safety Improvement Projects, 1990	44,055	5.323%
Series 1993 C - Golden Gate Park Improvements, 1992	5,400	5.323%
Series 1993 D - Fire Department Facilities Project, 1992	10,890	5.323%
Series 1995 A - Public Safety Improvement Projects, 1990	8,355	5.457%
Series 1995 B - Golden Gate Park Improvements, 1992	11,395	5.457%
Series 1996 A - City Hall Improvement Project	14,130	5.400%
Series 1996 B - Public Safety Improvement Projects, 1989	1,185	5.500%
Series 1996 C - Fire Department Facilities Project, 1992	2,205	5.500%
Series 1996 D - School District Facilities Improvements, 1994	6,530	2.500%
Series 1996 E - Asian Art Museum Relocation Project	3,860	2.500%
Total\$ 118,510	118,510	

The net proceeds of \$121.2 million (including original issue premium of \$2.8 million, and after payment of \$2.8 million, and atter payment of \$2.8 million of such such in undewnriting fees, insurance, and other issuance costs) plus an additional \$3.2 million of such propert prior bond funds were used to purchase U.S. government securities. Those securities were deposited in an irrevocable trust with an escrow agent to provide for all future debt service payments on the refunded \$118.5 million of general obligation bonds. As a result, the refunded bonds are considered to be defeased and the liability for those bonds has been removed from the governmental activities of the statement of net assets.

Although the refunding resulted in the recognition of an accounting loss of \$5.9 million for the year ended with \$0.50.2, the City in effect reduced its aggregate debt service payments by \$7.7 million over the next 11 years, and obtained an economic gain (difference between present value of the old and new debt service payments) of \$6.2 million.

In July 2001, the City issued \$15.5 million of refunding certificates of participation, Series 2001-1 with interest takes ranging from 4.0% to 5.0% (maturing from April 2003 through April 2017) to advance refund \$16.7 million of outstanding Series 1991A and B certificates of participation with an average interest rate of 6.25%. The net proceeds of \$15.1 million (including original issue premium of \$0.07 million, and after

84

## CITY AND COUNTY OF SAN FRANCISCO

# NOTES TO BASIC FINANCIAL STATEMENTS (Continued)

payment of \$0.48 million in underwriting fees, insurance, and other issuance costs) plus an additional \$3.18 million of unspert funds from the refunded certificates and an additional \$0.50 million of other City funds were used to purchase U.S. government securities. Those securities were deposited in an irrevocable trust with an escrow agent to provide for all future debt service payments on the refunded Series 1991A and B certificates of participation. As a result, the refunded certificates of participation. As a result, the refunded certificates of participation are considered to be defeased and the liability for those certificates of participation has been removed from the governmental additions of the statement of net assets.

Although the refunding resulted in the recognition of an accounting loss of \$1 million for the year ended June 30, 2002, the City in effect reduced its aggregate debt service payments by \$1.4 million over the next 15 years, and obtained an economic gain (difference between present value of the old and new debt service payments) of \$1 million.

#### Lease Revenue Bonds

The changes in governmental activities - lease revenue bonds for the year ended June 30, 2002 are as follows:

	€9	
Governmental Activities - Lease (varied Dones)	Authorized and unissued as of June 30, 2001	Annual increase in Finance Corporation's equipment program

1,629 6,485

133,738

(7,900)	\$ 133,952
Series 2002A, San Francisco Finance Corporation	Net authorized and unissued as of June 30, 2002

Current year maturities in Finance Corporation's equipment program.

Bonds issued:

#### Finance Corporation

The San Francisco Finance Corporation ("Finance Corporation") was formed in 1991. The purpose of the Finance Corporation is to provide a means to publicly finance, through lease financing, the acquisition, construction and installation of facilities, equipment and other tangible real and personal property for the City's general governmental purposes.

The Finance Corporation uses lease revenue bonds to finance the purchase or construction of property and equipment, which are in turn leased to the City under the terms of Indenture and Equipment Lease Agreements. These assists are then recorded in the basic financial statements of the City. Since the sole purpose of the bond proceeds is to provide lease financing to the City, any amounts that are not applied towards the acquisition or construction of real and personal property, such as unapplied acquisition funds, bond issue costs, amounts withheld pursuant to reserve fund requirements, and amounts designated for capitalized interest are recorded as deferred credits until such time as they are used for their intended

### (a) Equipment Lease Program

Prior to June 1990, the City Charter prohibited the City from lease-purchasing equipment or real property through public entities or non-profit corporations using tax-exempt obligations without a vote of the electorate. In the June 5, 1990 election, the voters of the City approved Proposition C, which

# NOTES TO BASIC FINANCIAL STATEMENTS (Continued)

amended the City Charter to allow the City to lease-purchase up to \$20 million of equipment through a non-profit corporation using tax-exempt obligations. Beginning July 1, 1991, the Finance Corporation was authorized to issue lease revenue bonds up to \$20 million in aggregate principal amount outstanding plus 5% annual adjustment each July 1. As of June 30, 2002, the total authorized amount is \$34.2 million. The total accumulated annual authorization since 1990 is \$14.2 million of which \$1.6 million is new annual authorization for the fiscal year ending June 30, 2002.

In May 2002, the Finance Corporation issued its tenth Series of equipment lease revenue bonds in the amount of \$7.9 million with interest rates ranging from 3.0 to 3.6%. The bonds mature from April 2003 through October 2007.

The equipment lease program functions as a revolving bond authorization fund. That is, for each dollar in bond principal that is repaid, a new dollar can be issued. The Finance Corporation has issued \$83.5 million in equipment lease revenue bonds since 1990. As of June 30, 2002, \$64.7 million has been repaid leaving \$18.9 million in equipment lease revenue bonds outstanding and \$15.3 million available for new issuance.

### (b) City-wide Communication System

In 1983, the Finance Corporation was authorized to issue lease revenue bonds of up to \$50 million for the acquisition and construction of a citywide emergency radio communication system (800mhz). There were two issues made in January 1988 for \$31.3 million and in January 1989 for \$13.7 million. Further, the Finance Corporation was authorized in 1994 to issue lease revenue 1999 for \$17.7 million million and the acquisition and construction of a combined emergency communication bronds of the the city's 914-emergency communication system. There were two issues made in June 1998 for \$22.5 million. As of June 30, 2002, the amount authorized and unissued

### (c) Moscone Center West Expansion Project

In 1996, the voters approved the issuance of up to \$157.5 million in lease revenue bonds for the purpose of financing a portion of the costs of acquiring, constructing, and improving a free-standing expansion to the City's George R. Moscone Convention Center. On November 2, 2000, Series 2000-1, 2000-2 and 2000-3 totaling \$157.5 million were issued. Each Series of Bonds may bear interest at a different rate and in a different interest rate mode from other Series of Bonds. Funds deposited to the cash with fiscal agent accounts on the issue date were calculated to be sufficient to pay interest on the Bonds based on an assumed interest rate of 5 02% through August 1, 2003. The average actual rate of interest through June 30, 2002, was 2.07%. The final maturity date is April 2030.

#### Parking Authority

As approved by the voters in November 1989, Proposition F authorized the City and the Parking Authority to finance the construction of parking lots or garages in eight of the City's neighborhoods, using lease financing. There is no limitation on the amount of bonds that can be issued. On July 12, 2000, \$8.2 million lease revenue bonds, Series 2000A, were sold to finance the design and construction of an approximately 200-space, four level parking facility described as North Beach Parking Garage Project. Interest rates range from 4.3% to 6.0%. The final maturity date is June 15, 2022. The Parking Authority leases the garage to the City and the City makes lease payments from the City's general fund. The garage opened in February 2002.

88

## CITY AND COUNTY OF SAN FRANCISCO

# NOTES TO BASIC FINANCIAL STATEMENTS (Continued)

#### Certificates of Participation

In September 2001, the City issued \$37.2 million in Certificates of Participation to finance the acquisition of an office building at 30 Van Ness. These certificates consist of Series 2001A for \$35.3 million and Taxable Series 2001B for \$1.9 million. The Series 2001A Certificates have interest rates ranging from 3.6% to 5.0% and mature in 2031. The Taxable Series 2001B Certificates have interest rates ranging from 3.25% to 4.625% and mature in 2006.

#### Settlement Obligation Bonds

In August 2001, the City issued \$60.8 million in Settlement Obligation Bonds, Series 2001. The bonds have interest rates ranging from 3% to 4% and mature from March 2002 through March 2011. The bonds were issued to refund certain obligations resulting from the settlement of business tax litigation against the

# Solar Power and Energy Conservation Revenue Bond

In November 2001, the voters approved Proposition H which is a Charter amendment that added another exception to the voter-approval requirement for issuing revenue bonds. Under the proposed exception, the Board of Supervisors can authorize the issuance of revenue bonds to buy, build, or improve renewable energy facilities or energy conservation facilities without voter approval.

On the same election date, the voters also approved Proposition B, Solar Energy Revenue Bond. Proposition B authorizes the City to issue revenue bonds and other forms of revenue financing in a principal amount not to exceed \$100 million to build solar and other renewable energy facilities to supply electricity to City agencies. The money also would fund energy conservation facilities and equipment. The City would repay the principal and interest on the bonds from energy cost reductions as a result of the proposed facilities.

### Business-Type Activities Long-Term Liabilities

The following provides a brief description of the current year additions to the long-term debt of the business-type activities.

# NOTES TO BASIC FINANCIAL STATEMENTS (Continued)

#### irport

On July 11, 2001, the San Francisco International Airport (SFO) issued Second Series Revenue Bond Issue 27 (Issue 27) in the amount of \$488.5 million with interest rates ranging for 4% to 5.5%. A portion of the proceeds from Issue 27 were deposited into an irrevocable trust with an escow agent for the repayment of SFO's then outstanding commercial paper, and a portion of the proceeds were used to advance refund certain of the Airport's Second Series Revenue Bonds as follows (in thousands):

# San Francisco International Airport Refunding Bonds (in thousands)

(00:0000:00:00		
	Amount	Average
Second Series Revenue Bond Issuance:	Refunded	Interest Rate
Issue 8B	\$ 825	5.20%
Issue 9b	15,310	5.00%-5.25%
Issue 10B	1,550	5.20%
Issue 11	78,950	5.75%-6.25%
Issue 12B	26,975	5.5%-5.63%
Issue 13A	10,750	7.13%
Issue 16B	6,760	5.25%-5.50%
Issue 17	2,885	5.25%-5.50%
Issue 18B	2,715	5.25%
Issue 19	685	5.25%
Total	\$ 147,405	

The refunded Second Series Revenue Bonds have final maturity dates ranging from May 1, 2006 to May 1, 2026 and call dates ranging from May 1, 2004 to May 1, 2008.

The net proceeds of \$156.6 million (including original issue premium of \$3.5 million, and after depositing \$3.5 million, and after depositing \$3.5 million with a fiscal agent to provide for future debt service, and \$0.7 million in a construction account to provide funding for future construction activity, and the payment \$4.8 million in underwriting fees, insurance, and other issuance costs) were used to purchase U.S. Treasury Securities – State and Local Series. Those securities were deposited in irrevocable trusts with an escrow agent to provide debt service payments of the refunded portion of the bonds identified above until the bonds are called beginning May 1, 2004 and ending May 1, 2008.

The refunded bonds are considered legally defeased where the debt is legally satisfied based on certain provisions in the debt instrument even though the debt is still outstanding. Accordingly, the liability for the refunded bonds has been removed from the accompanying statement of net assets.

Although the advance refunding resulted in the recognition of a deferred accounting loss of \$12 million for the year ended June 30, 2002, SFO in effect reduced its aggregate debt service payments by approximately \$13 million over the next 25 years and obtained an economic gain (difference between the present values of the old and new debt service payments) of \$8.2 million.

On March 14, 2002, the Airport issued Second Series Revenue Bond Issue 28 (Issue 28) in the amount of 35355 million with interest rates ranging for 2% to 5.5%. A portion of the proceeds from Issue 28 were deposited into an irrevocable trust with an escrow agent for the repayment of the Airport's then outstanding commercial paper, and a portion of the proceeds were used to advance returd \$99.4 million of the Airport's Second Series Revenue Bonds Issue 1.

88

## CITY AND COUNTY OF SAN FRANCISCO

# NOTES TO BASIC FINANCIAL STATEMENTS (Continued)

The refunded Second Series Revenue Bonds have final maturity dates ranging from May 1, 2003 to May 1, 2013 and a call date of May 1, 2002.

The net proceeds of \$97.5 million (including original issue premium of \$4.3 million, and after depositing \$4.4.1 million in an irrevocable trust for the repayment of commercial paper, \$7.16 million with a fiscal agent to provide for future debt service, and \$1.3 million in a construction account to provide future construction activity, and the payment \$4.8 million in underwriting fees, insurance, and other issuance costs) were used to purchase U.S. Treasury Securities – State and Local Series. Those securities were deposited in irrevocable trusts with an escrow agent by provided ebbt service payments of the refunded portion of Issue 1 unit the bonds were called and repaid on May 1, 2002.

The refunded bonds are considered legally defeased where the debt is legally satisfied based on certain provisions in the debt instrument even though the debt is still outstanding. Accordingly, the liability for the refunded bonds has been removed from the accompanying statement of net assets.

Although the advance refunding resulted in the recognition of a deferred accounting loss of \$5.4 million for the year ended June 30, 2002, the Alripot in effect reduced its aggregate debt service payments by approximately \$11.5 million over the next 11 years and obtained an economic gain (difference between the present values of the old and new debt service payments) of \$1.1 million.

Upon the terms and conditions set forth in a letter of credit dated May 1, 1997, SFO obtained a \$300 million standby letter of redit that may be increased to \$400 million and commenced issuing commercial paper as a means of interim financial. The rates on this letter of credit vary from 2.9% to 3.9%. During the fiscal year 2002, SFO refinanced the commercial paper outstanding with Second Series Revenue Bonds (clacussed above). Moreover, SFO obtained a \$200 million standby letter of credit in current fiscal year that may be increased to \$400 million upon the terms and conditions set forth in the letter of credit dated as of May 1, 2002. As at June 30, 2002, there is no commercial paper balance outstanding.

#### ater Department

In November 1997, the San Francisco voters approved Propositions A & B, authorizing up to \$304 million with water Reventer Bonds to fund capital improvements for the Water Enterprise. In May and June 1999, the Public Utilities Commission and the Board of Supervisors respectively approved a commercial paper program to provide short-term financing for capital improvement projects funded under the \$304 million Water Revenue Bond Program. Under the enabling ordinance approved by the Board of Supervisors, the maximum amount of commercial paper that may be outstanding at any given time is \$150 million. As of June 30, 2002, the amount of outstanding commercial paper was \$30 million.

During fiscal year 2002, Water Department issued \$140 million of Water Revenue Bonds, Series 2001A. The Revenue Bonds include current interest serial and term bonds with interest rates varying from 4.0 to 5.0%. The current interest serial bonds mature from November 1, 2002, through November 1, 2021 and the current interest term bonds mature from November 1, 2002 through November 1, 2021 and the current interest term bonds mature from November 1, 2002 through November 1, 2031.

### General Hospital Medical Center

In June 2002, the General Hospital entered into a five-year capital lease with the Finance Corporation for various equipment. The principal amount of the capital lease is \$0.8 million. The interest rates range from 3% to 3.8% and the lease matures from 2003 through 2007.

# NOTES TO BASIC FINANCIAL STATEMENTS (Continued)

#### king Garages

In May 2001, the Uptown Parking Corporation, issued \$19 million of bonds for the purpose of financing improvements to the Union Square Garage facility. The bonds mature starting in 2003 and are to be fully retired by 2017. The bonds bear interest at rates from 4.5% to 6.0%. The Corporation has pledgad its gross revenues and all funds and amounts held under the trust indenture as security for payment of the bonds. Additionally, the trust indenture requires the Corporation to maintain certain ratios and levels of cash and cash equivalents.

## Component Unit Debt - Redevelopment Agency

The current year debt activities of the Redevelopment Agency are discussed in note 12.

### **EMPLOYEE BENEFIT PROGRAMS**

6

#### (a) Retirement Plans

The City maintains a single-employer, defined benefit pension plan (the Plan) which covers substantially and it is employees, and certain classified and certified employees of the San Francisco Community College District and Unified School District. The Plan is administered by the San Francisco City and County Employees' Retirement System (the Retirement System). Some City employees participate in the California Public Employees Retirement System (PERS), an agent multiple-employer, public employee pension plan which covers certain employees in public safety functions, the Port, SFO and the Redevelopment Agency.

### Employees' Retirement System

Plan Description - Substantially all full-time employees of the City participate in the Plan. The Plan provides basic Service efficientent, disability and death benefits based on specified percentages of defined final average monthly salary and provides annual cost-of-living adjustments after retirement. The Plan also provides pension continuation benefits to qualified survivors. The San Francisco City and County Charter and Administrative Code is the authority which establishes and amends the benefit provisions and employer obligations of the Plan. The retirement related payroll for employees covered by the Retirement System for the year ended June 30, 2002 was \$1,858 million. The Retirement System issues a publicly available financial report that includes financial statements and required supplementary information for the Plan. The report may be obtained by writing to the San Francisco City and County Employees Retirement System, 30 Van Ness, Suite 3000.

#### lembership

Membership of the Retirement System at July 1, 2001, the date of the latest actuarial valuation is:

	<b>ω</b> Ι	0 0 4 0
Total	17,608	19,732 10,792 30,524 48,132
Others	13,951	16,852 9,688 26,540 40,491
Fire	1,722	1,211 592 1,803 3,525
Police	1,935	1,669 2,181 4,116
	Retirees and beneficiaries currently receiving benefits	Active members: Vested Nonvested Subtotal

90

## CITY AND COUNTY OF SAN FRANCISCO

# NOTES TO BASIC FINANCIAL STATEMENTS (Continued)

Plan member contributions are recognized in the period in which the contributions are due. Benefits and refunds are recognized when due and payable in accordance with the terms of the Plan.

<u>Funding Policy</u> - Contributions are made to the basic plan by both the City and the participating employees. Employee contributions are mandatory. Employee contributions rates for fiscal year 2001-02 varied from 7.00% to 8.00% as a percentage of gross salary. The City makes the contributions required of City employees on their behalf and for their account. The City is required to contribute at an actuarially determined rate. Based on the actuarial report, there were no required employer contributions for fiscal year 2001-02 because the City is funded at 129.0% of liability.

Employer contributions and member contributions made by the employer to the Plan are recognized when due and the employer has made a formal commitment to provide the contributions. Annual Pension Cost - The annual required contribution for the current year was determined as part of an aduatival valuation performand as of July 1, 2001. The actural in related used was the entry age normal cost method. The significant actuarial assumptions include: (1) annual rate of return on investments of 8,22%. (2) inflation element in wage increase of 4.5%; and (3) salary merit increases of 1.25%. Unfunded insbillities are amortized using the level percentage of payroll method. Changes in actuarial gains and loss assumptions and purchasable services are amortized as a level percentage of pay over a closed 15 year period. Plan amendments are amortized by gars.

Three-year trend information is as follows (amounts in thousands):

Net Pension <u>Obligation</u>	000 999
Percentage of APC Contributed	N/A N/A N/A
Annual Pension Cost (APC)	0 0 0 % % %
Fiscal Year Ended	6/30/2000 6/30/2001 6/30/2002

# California Public Employees' Retirement System

Various City public safety, Port, and all Redevelopment Agency employees are eligible to participate in PARS. Disclosures for the Redevelopment Agency are included in the separately issued financial statements. Plan Description - The City and County of San Francisco contributes to PERS, an agent multiple-employer public employed edifined benefit pension plan. PERS provides retirement and disability benefits, annual cost-of-living adjustments, and death benefits to plan members and beneficiaries. PERS acts as a common investment and administrative agent for participating public entities within the State of California. Benefit provisions and all other requirements are established by state statute and city ordinance. Copies of PERS annual financial report may be obtained from their executive office. 400 P Street, Sacramento, CA 95814.

#### Miscellaneous Plan

<u>Funding Policy - Miscellaneous plan</u> – Participants are required to contribute 7% of their annual covered salary. The City makes the contributions required of City employees on their behalf and for their account. The City is required to contribute at an actualisally defemined rate. For the miscellaneous plan, the fiscal year 2001-02 contribution rate is 0% of annual covered payrol because the City is funded at 144.3%. The contribution requirements of plan members and the City are established and may be amended by PERS.

# **NOTES TO BASIC FINANCIAL STATEMENTS (Continued)**

Annual Pension Cost – Miscellaneous plan - cost for PERS for fiscal year 2001-02 was equal to the City's required and actual contributions which was determined as part of the June 30, 1999 actuarial valuation using the entry age actuarial cost method. The assumptions included in the June 30, 1999 actuarial valuation were: (a) 8.28% investment rate of return (net of administrative expenses), (b) 3.75% to 14.20% projected annual salary increases that vary by age, service, and type of employment, and (c) 3.75% per year cost-of-kining adjustments. Both (a) and and (b) included an infaltion component of 3.50%. The actuarial value of PERS assets was determined using techniques that smooth the effects of short-term volatility in the market value of investments. Changes in unfunded liability/(excess assets) due to changes in actuarial methods or assumptions or changes in plan benefits are amortized, as a level percentage of pay, over a closed 20 year period. Actuarial gains and losses are first offset against one another and then 10% of the net unamortized gain/loss is recognized.

Three-year trend information is as follows (amounts in thousands):

Net Pension Obligation	G G G
Percentage of APC Contributed	Y Y Y
Annual Pension Cost (APC)	9 <del>9</del> 9
Fiscal Year <u>Ended</u>	6/30/1997 6/30/1998 6/30/1999

#### afety Plan

<u>Funding Policy – Safety plan</u> - Participants are required to contribute 9% of their annual covered salary. The City makes the contributions required to City employees on their behalf and for their account. The City is required to contribute at an actuarially determined rate. For the safety plan, the fiscal year contribution rate is 5.432% because the City is funded at 131.2%. The contribution requirements of plan members and the City are established and may be amended by PERS.

<u>Annual Pension Cost</u> — <u>Safety Plan</u> - cost for PERS for fiscal year 2001-02 was equal to the City's required and actual contributions which was determined as part of the June 30, 1999 actuarial valuation using the entry age actuarial cost method. The assumptions included in the June 30, 1999 actuarial valuation were: (a) 8.25% investment rate of return (not of administrative expenses), (b) 3.75% to 1999 projected annual salary increases that vary by age, service and type of employment, and (c) 3.75% per year cost-of-thing adjustments. Boff (s) and (b) included an inflation component of 3.5%. The actuarial value of PERS assets was determined using fechniques that smooth the effects of snort-term volatility in the market value of investments. Changes in unfunded liability/(excess assets) due to changes in actuarial methods or assumptions or changes in plan benefits are amortized over as a level percentage of pay over a closed 20 year period. Actuarial gains and losses are first offset against one another and then 10% of the net unamoritized gainfosts is recognized.

Three-year trend information is as follows (amounts in thousands):

0 0 0 0 0 0 0 0 0 0 0 0 0 0 0 0 0 0 0 0
100% 100% N/A
\$12,759 \$ 8,392 \$ 0
6/30/1997 6/30/1998 6/30/1999

95

### CITY AND COUNTY OF SAN FRANCISCO

# NOTES TO BASIC FINANCIAL STATEMENTS (Continued)

### ) Deferred Compensation Plan

The City offers its employees a deferred compensation plan in accordance with Internal Revenue Code (IRC) Section 457. The plan, available to all employees, permits them to defer a portion of their salary until future years. The deferred compensation is not available to employees or other beneficiaries until termination, retirement, death, or unforeseeable emergency.

The City has no administrative involvement and does not perform the investing function. The City has no fiduciary accountability for the plan and, accordingly, the plan assets and related liabilities to plan participants are not included in the basic financial statements.

### (c) Health Service System

The Health Service System was established in 1937. Health care benefits of employees, retired employees and surviving spouses are financed by beneficiaries and by the City through the Health Service System. The employers' contribution, which includes the San Francisco Community College District and Unified School District, amounted to approximately \$218.9 million in fiscal year 2002. The employers' contribution is mandated and determined by Charter provision based on similar contributions made by the ten most populous countes in California. Included in this amount is \$47.3 million to provide post-retirement health care benefits for 18,335 retired employees. The City's liability for both current available resources and funded on a pay-as-you-go basis. The Health Service System issues a publicly available financial report that includes financial statements and required Francisco Health Service System, 1145 Market Street, 2" Floor, San Francisco, CA 94103 or by calling (415) 554-1700.

# (10) SAN FRANCISCO COUNTY TRANSPORTATION AUTHORITY

The San Francisco County Transportation Authority (the Authority) was established in 1989 by the voters of the City and County of San Francisco pursuant to State Code Section 13.000. The purpose of the Authority is to impose the voter-approved transactions and use tax of one-half of one percent to fund essential traffic and transportation projects, as set forth in the San Francisco County Transportation Expenditure Plan, for a period not to exceed 20 years. The principal focus of the Authority's Expenditure Plan is to define a program of prioritized projects to ensure that funding is allocated across major transportation categories. The City accounts for these activities in the other governmental funds.

In June 1992, the Authority was designated by the Board of Supervisors as the overall program manager for the Local Clearantee share of transportation funds available through the "Transportation Fund for Clean Air" Program (AB 434) which is administered by the Bay Area Air Quality Management District. The source of funds is a \$4,00 surcharge on the vehicle registration fee.

The Authority serves as the Congestion Management Agency under state laws, and in that capacity prioritizes state and federal transportation funds for San Francisco. The funding is administered by the Metropolitan Transportation Commission in accordance with the Federal Surface Transportation Program for congestion management activities.

In April 1998, the Authority signed a memorandum of understanding with the State of California Department of Transportation (Caltrans) to serve as the lead agency for the environmental impact

# **NOTES TO BASIC FINANCIAL STATEMENTS (Continued)**

research and study and the preliminary design for the Doyle Drive Replacement Project for which Caltrans was awarded \$6 million in federal grant funds.

Following is a summary of the Authority's financial position and results of operations as of and for the year ended June 30, 2002 (in thousands).

ASSETS		OPERATIONS		
Deposits and investments	\$ 128,709	Revenues:		
Receivables.	26,305	Sales tax	\$ 62,861	
Total assets.	\$ 155,014	Interest and investment income	8,856	
		Intergovemmental	3,846	
LIABILITES AND FUND BALANCE	ANCE		75,563	
		Expenditures and other financing uses:		
Due to other funds.	\$ 10,445	Public works, transportation, and commerce	78,027	
Other liabilities.	1,829	Transfer to other funds	16,833	
Total liabilities	12,274		94,860	
Fund balance:				
Reserved for encumbrances	134,730	Deficiency of revenues under expenditures		
Unreserved	8,010	and other financing uses	(19,297)	
Total fund balance	142,740	Fund balance at beginning of year	162,037	
Total liabilities and fund balance	\$ 155,014	Fund balance at end of year.	\$ 142,740	

# (11) DETAIL INFORMATION FOR ENTERPRISE FUNDS

## (a) San Francisco International Airport

San Francisco International Airport (SFO), which is owned and operated by the City, is the principal commercial service airport for the San Francisco Bay Area. A five member Commission is responsible for the operation and management of the Airport. The Airport is located 14 miles south of downtown San Francisco in an unincorporated area of San Mateo County between the Bayshore Freeway (U.S. Highway 101) and San Francisco Bay. According to final data for calendar year 2001 from the Airports Council International (Ide 'ACI)? SFO is one of the largest airports in the United States both in terms of passengers (9th) and air cargo (12th). SFO is also a major origin and destination point and one of the nation's principal gateways for Pacific traffic.

The new International Terminal Complex (ITC), which opened December 10, 2000, was the centerpiece of SFO's Near Ferm Master Plan (NTMP) projects. NTMP projects undicute the new ITC, the Adrifain System, inbound/outbound ramps and elevated circulation roadways to connect the ITC to U.S. Highway 101, and individual projects generally consisting of other terminal, parking, cargo, general aviation, emergency responses, security and other facilities and improvements. With the exception of the AriTran system, most of the NTMP projects have been substantially completed. The Commission has issued \$4.6 billion in aggregate principal amount of Second Series Revenue Bonds (exclusive of the Issue 28 Bonds), of which \$2.66 billion was issued to find costs related to the NTMP projects. In addition to Bonds issued for NTMP purposes, the Commission has issued \$5.03 million in Bonds to return dreviously outstanding senior lien revenue bonds of the Commission, \$43.29 million in Bonds for noise mitigation and other capital projects.

8

## CITY AND COUNTY OF SAN FRANCISCO

# NOTES TO BASIC FINANCIAL STATEMENTS (Continued)

\$60 million in Bonds to finance a portion of the construction costs of a Bay Area Rapid Transit (BART) sets Revenue Bonds and commercial paper notes of the Airport and \$756.5 million to refund certain Second Series Revenue Bonds and commercial paper notes of the Commission. The Commission developed a five-year capital plan (the "Capital Plan") to meet the future needs of the Airport. However, as a result of the September 11, 2001 terrorist attacks, current economic conditions, and the resulting decrease in Airport revenues, the Commission has put its Capital Plan on hold indefinitely and has cancelled or postponed most capital projects by that are not already in progress or related to safety and security of the Airport.

The Airport has financed its capital program primarily through the issuance of revenue bonds and commercial paper secured by a piedge of the Net Revenues of the Airport, and through interest earnings. Airport operating revenues, and Federal grants. On July 27, 2001, the FAA approved the Airport's collection and use of a \$4.50 Passenger Facility Charge ("PFC") per enplaning passenger from October 1, 2001 through June 1, 2003, to pay for eligible project development activities and studies relating to a potential runway reconfiguration. The FAA authorized the Airport to collect approximately \$11.27 million in PFC revenue through June 2003 under this first PFC application ("PFC Application Number 1"). On March to pay debt service on the bonds issued to finance eligible projects. The amount of PFC revenues to be collected under PFC Application Number 2 for the period June 2, 2003 through April 1, 2008, to pay debt service on the bonds issued to finance eligible projects. The amount of PFC revenues to be

For the year ended June 30, 2002, the Airport has reported \$40.6 million of PFC revenue which is included in other non operating revenues in the accompanying basic financial statements. The Commission intends to designate \$18.8 million of PFC revenue collected during fiscal year ended June 30, 2002, as revenues under the 1991 Master Resolution. The PFC funds received by the Airport are subject to audit and final acceptance by the FAA and costs reimbursed with PFC revenues are subject to addition audit.

The Commission has three outstanding issues of Special Facility Bonds, which were issued to finance the construction of jet fuel distribution and related facilities at the Airport for the benefit of the aritines: \$93.4 million of jet fuel distribution and related facilities at the Airport for the benefit of the aritines: \$93.4 million of San Francisco International Airport Special Facilities Lease Revenue Bonds (SFO FUEL COMPANY LLC), Series 1997R (Taxable); and \$19.3 million of San Francisco International Airport Special Facilities Lease Revenue Bonds (SFO FUEL COMPANY LLC), Series 1997B (Taxable); and \$19.3 million of San Francisco International Airport, 1997 Special Facilities Lease Revenue Bonds (SFO FUEL COMPANY LLC), Series 1997B (Taxable); and \$19.3 million of San Francisco International Airport, 1997 Special Facilities Lease Revenue Bonds (SFO FUEL COMPANY LLC), Series 2000A, (collectively, the "SFO FUEL Bonds"). SFO FUEL Bonds are payable from a lease agreement between the Commission and the company with respect to the jack fuel distribution facilities. The LLC was formed by certain airlines operating at the Airport, including United Airlines, which were its initial members. The Isease payments, and therefore the SFO FUEL Bonds, are payable from charges initial members. The SFO FUEL Bonds are further secured by an Interline Agreement among the participating airlines, including United Airlines, under which the participating airlines are obligated to make payments to the LC equal to its total net costs, including the lease payments due to the Commission with respect to their aircraft through the LLC's left led distribution facilities.

Due to the Commission's noise mitigation efforts, significant progress has been made in reducing the impact of aircraft noise on the communities surrounding the Airport through the implementation of (1) noise abatement flight procedures, (2) an aircraft noise insulation program, (3) community outreach through the Airport Community Roundable, and (4) requests that certain surrounding communities adopt ordinances to protect new purchasers of homes within their community.

# **NOTES TO BASIC FINANCIAL STATEMENTS (Continued)**

Pursuant to an agreement with certain airlines, the Airport makes an annual payment to the City's General Fund equal to 18% of concession revenue, but not less than \$5 million per fiscal year. The amount transferred to the General Fund during the fiscal year ending June 30, 2002 was \$17.8 million.

### (b) Port of San Francisco

A five-member Port Commission is responsible for the operation, development, and maintenance activities of the Port of San Francisco (Port). Prior to 1969, the Port was owned by the State of California. At that time the Port was transferred in trust to the City under the terms and conditions of legislation as ratified by the electorate of the City. The State retains the right to amend, modify or revoke the transfer of lands in trust provided that it assumes all lawful obligations related to such lands.

In 1996, the Department of Parking and Traffic (DPT) entered into an Annual Payment Agreement with the Port to resolve a dispute concerning the City's collection of parking fine revenues from Port property. Among other things, DPT agreed to pay the Port a quaranteed annual payment of \$1.2 million for Wenty years commencing on July 1, 1997, for parking fine revenues collected from Port property. Thereafter, amounts remitted to the Port are based on actual ticket collections, net of administrative costs.

On November 26, 1996, a fire at the east end of Pier 48 destroyed the interconnecting wood frame intructure and caused substantial structural damage to the steel frames, walls, and roof at the easterly end of Sheds A and B on the pier. On July 14, 1998, a fire damaged the historic ferry silp arch structure at Pier 43 and the one-story auxiliary building connected to the arch's west tower. Insurance was in force to cover fire damage to the Porf's property at both piers. In January 2002, the Port and its insurers reached a settlement to complete the required construction repairs at Pier 48. The Port has received insurance payments of \$6.6 million for approved and completed repairs and \$8.0 million in an escrow account to \$0.9 million for periored and completed repairs and \$8.0 million in an escrow account to \$0.9 million for periored which the Port Pier 43. The Port is involved in discussions with its insurers as to additional insurance proceeds which the Port believes it is entitled for the repair of the Pier 43 arch.

In July 1997, the Port entered into a ten-year subordinate commercial loan agreement with a bank for \$12 million to finance certain capital projects. The outstanding balance of \$8.7 million was paid off on July 2, 2001. The loan obligation was subordinate to all bonds payable by the Port. The loan interest rate, which adjusts with the LIBOR rate, at the payment date was 5.68%.

In September 2002, the Port received a notice of violation from the California Department of Toxic Substance Control (DTSO) in connection with the presence of approximately 15,000 culor yards of soil contaminated with soluble lead in concentrations that classify it as hazardous waste in California A former tenant operated a soil disposal service and abandoned the contaminated soil after declaring bankruptory in 1958 and ceasing operations. The soil has been tested to identify potential disposal and re-use options for which the Port has obtained current cost estimates ranging from \$60 to \$1.2 million. The Port has recorded a provision of \$0.8 million for the remediation of the contaminated soils as of June 30, 2002.

The Port is presently planning various development projects which involve a commitment to expend significant funds. Purchase commitments at June 30, 2002 were \$9.2 million for general projects and \$1.7 million for general operating costs. Under an agreement with the San Francisco Bay Conservation and Development Commission (BCDC), the Port is committed to fund and expend up to \$30 million over a 20 year period for pier removal, parks and plazas and other public access improvements. As of June 30, 2002 \$1.5 million has been appropriated and \$0.9 million has been expended for projects under the

96

## CITY AND COUNTY OF SAN FRANCISCO

# NOTES TO BASIC FINANCIAL STATEMENTS (Continued)

#### Water Department

The San Francisco Water Department (Water) was established in 1930. Water, which consists of a system of reservoirs, storage tanks, water treatment plants, pump stations, and pipelines, is engaged in the collection, transmission and distribution of water to the City and certain suburban areas. Water delivers water, approximately 93,194 million gallons annually, to a total population of approximately 2.4 million people who reside primarily in four Bay Area counties (San Francisco, San Mateo, Santa Clara and

The Public Utilities Commission (the Commission), established in 1932 provides the operational oversight for the Water Department, Hetch Hetchy Water and Power, and the Clean Water Program. The Commission consists of five members appointed by the Mayor who are responsible for determining such matters as the rates and charges for services, approval of contracts, and organizational policy.

Water purchases water from Hetch Hetchy. This amount, totaling approximately \$19 million, is included in the charges for services provided by other departments in the accompanying financial statements.

During fiscal year 2002, water sales to suburban resale customers were \$70.4 million. As of June 30, 2002, Water owed suburban resale customers approximately \$10.9 million under the Suburban Water Rate Agreement.

As of June 30, 2002, Water had outstanding commitments with third parties of \$82.4 million for various capital projects and for materials and supplies.

In July 1999, the California Regional Water Quality Control Board (CRWQCB) issued a directive instructing the Water Department to develop a remedial action plan (plan) that addresses environmental contamination at certain real property owned by the Water Department. In response to the directive, the Commission developed a remedial action plan and in August 2001 received the final directive from the CRWQCB to execute the plan by middle of 2004. The Commission appropriated funding for pre-work and the award of Phase I of the plan during fiscal year 2002. The cost of cleanup associated with this plan is estimated to be \$22.7 million and was accured in fiscal year 2001. During fiscal year 2002, Water expended \$2 million in accordance with the plan.

### (d) Hetch Hetchy Water and Power

Hetch Hetchy Water and Power (Hetch Hetchy) was established as a result of the Raker Act of 1913, which grainde water and power resources inghis-of-way on the Tuolume River in Yosemite National Park to the City. Hetch Hetchy is engaged in the collection and conveyance of approximately 86% of the City's water supply and in the generation and transmission of electricity from that resource. Approximately one-third of the electricity is used by the City's municipal customers (e.g., the San Francisco Municipal Railway, the Recreation and Parks Department, the Port of San Francisco, San Francisco County hospitals, street lighting, Moscone Center, and the water and sewer utilities). The balance of the power generated is sold to other publicly owned utilities, such as the Modesto and Turlock Irrigation Districts.

Hetch Hetchy consists of a system of reservoirs, hydroelectric power plants, aqueducts, pipelines, and transmission lines. This system carries water and power more than 165 miles from the Sierra Nevada Mountains to customers in the City and portions of the surrounding San Francisco Bay Area.

Charges for services for the year ended June 30, 2002 include \$64.8 million in sales of power by Hetch Hetchy to other City Departments. Income from Hetch Hetchy is available for certain operations of the City.

# **NOTES TO BASIC FINANCIAL STATEMENTS (Continued)**

As of June 30, 2002, Hetch Hetchy had outstanding commitments with third parties of \$6.3 million for various capital projects and other purchase agreements for materials and services. Hetch Hetchy is party to a fixed price, forward contract (the Contract) to purchase electricity from a third party energy provider with scheduled future delivery over a five-year period that began uly 1, 2001. Hetch Hetcy entered into the Contract on May 9, 2001 to purchase 2.19 million mMnrs of electric energy. Under this take or pay contract, Hetch Hetchy is obligated to pay for a minimum amount of electricity even if the electricity is not required for operations. Commitments related to this contract total \$33.0 million annually, for a total of \$131.6 million through June 39, 2006. Expenditures under this contract totaled \$41.7 million in fiscal year ending June 30, 2002.

Hetch Hetchy serves as an intermediary agency between Pacific Gas & Electric Company (PG&E) and all City Departments for the design and construction of various electrical components and other related systems needed to deliver electricity. As o June 30, 2002 various City Departments were indebted to Hetch Hetchy for construction costs of approximately \$0.21 million, incurred by Hetch Hetchy on their behalf. This is accounted for in due from other funds and internal balances within the basic financial statements. Hetch Hetchy receives title to the underlying assets of certain completed projects on behalf of the City and assumes responsibility for their maintenance, repair and replacement following their initial war of operation.

The Public Utilities Commission has contracted with PG&E to provide transmission capacity on PG&E's system where needed to deliver Hetch Hetchy's power to its customers. In addition, the PG&E agreement provides backup power and other support services to Hetch Hetchy. The PG&E agreement allows PG&E to review past billings paid by Hetch Hetchy and to retroactively adjust these payments to actual backup tower, transmission, and other charges as finally determined by PG&E. During fiscal year 2002, Hetch Hetchy purchased \$14.4 million of transmission services, backup power, and other support services from PG&E under the terms of the agreement.

To meet certain requirements of the Don Pedro Reservoir operating license, the City entered into an appearant with the Modesto and Turlock Irrigation Districts (the Districts) in which the Districts would be responsible for an increase in water flow releases from the reservoir in exchange for annual payments of \$3.5 million from the City. The payments are to be made for the duration of the license, but may be terminated with one year's prior written notice after 2001. The City and the Districts have also agreed to movifor the fisheries in the lower Tuolume River for the duration of the license. A maximum monitoring expense of \$1.4 million is to be shared between the City and the Districts over the term of the license. The City's share of the monitoring costs is \$2% and the Districts are responsible for 48% of the costs.

In April 1998, Hetch Hetchy entered into a long-term power sales agreement (the Agreement) with the Districts. The Agreement expires in 2015 and requires that Hetch Hetchy provide, as generated, an amount equivalent to the difference between 260 megawatts and the amount required to meet the City's demand. For fiscal year 2002, power sales to the Districts totaled 871,807 mWhrs or \$22.6 million.

#### (e) Municipal Railway

The San Francisco Municipal Railway (MUNI) is the City's public transit agency. MUNI was established in 1912. During the fiscal year 1992-2000, the San Francisco Municipal Transit Agency (MTA) was created by Proposition E, a Charter amendment approved by the voters, to run MUNI. MTA replaced the San Francisco Public Transportation Commission. The data reflects the combined operations of MUNI and the San Francisco Municipal Railway Improvement Corporation (SFMRIC). SFMRIC is a nonprofit corporation established to provide capital financial assistance for the modernization of MUNI by acquiring, constructing, and financing improvements to the City's public transportation system.

86

## CITY AND COUNTY OF SAN FRANCISCO

# NOTES TO BASIC FINANCIAL STATEMENTS (Continued)

The City's Annual Appropriation Ordinance provides funds to subsidize MUNI's operating deficits as determined by the City's budgetay accounting procedures, subject to the appropriation process. The amount of the fiscal year 2001-2002 General Fund Subsidy to MUNI was \$54 million.

MUNI receives capital grants from various federal, state, and local agencies to finance transit related property and equipment purchases. As of June 30, 2002, MUNI had approved capital grants with unused balances amounting to \$294.6 million. Capital grants receivable as of June 30, 2002 totaled \$41.2 million.

MUNI also receives operating assistance from various federal, state, and local sources, including Transit Development Act funds and sales tax allocations. As of June 30, 2002, MUNI had various operating grants receivable of \$5.7 million.

These capital grants and operating assistance include funds from the Authority. During the year ended June 30, 2002, the Authority approved \$79 million in new capital grants and \$17.2 million in new operating grants for MUNI. During the same period, MUNI received total payments of \$68.7 million for capital grants and \$18.4 million in operating grants from the Authority As of June 30, 2002, MUNI had \$10.4 million due from the Authority for capital grants and had no funds due from the Authority for capital grants and had no funds due from the Authority for operating grants.

The State Public Utilities Code requires that fare revenues must equal or exceed 33% of operating costs in order to quality for an allocation of certain sales tax revenues available for public transit. Transit operators may add local support to fare revenues in order to calculate the fare recovery ratio. The City provides significant local support to MUNI from parking revenues and the General Fund.

MUNI has outstanding contract commitments of approximately \$88.1 million with third parties for various septial projects. Grant funding is available for a majority of this amount. MUNI also has outstanding commitments of approximately \$10.6 million for non-capital expenditures. Various local funding sources are used to finance these expenditures. MUNI is committed to numerous capital projects for which it anticipates that federal and state grants will be the primary source of funding. SMFRIC's Board of Directors has authorized SMFRIC to extend financial guarantees to MUNI for certain projects totaling \$2.7 million.

In March 2001, MUNI and the Port entered in to a Memorandum of Understanding (MOU) under which MUNI may use the Meto East site in perpetuity for rail vehicle maintenance, operations and other operational needs at a cost of \$2.5" million. This amount was reported as a Special them in the proprietant funds statement of revienues, expenses and changes in fund net assets. MUNI received a capital contribution from the Authority for this. As part of this MOU, MUNI paid the Port an additional \$4 million in fiscal year 2002 to construct the lilinois Street Bridge over Islais Creek.

In April 2001, the Municipal Transportation Agency Board of Directors authorized the Director of Transportation to solidit proposals regarding a leveraged lease-leaseback financing involving up to 150 Breda light rail vehicles. The transaction would not involve financing or procurement of any new vehicles. Rather, MUNI's intention was to obtain economic benefit in return for transferring the tax benefit of experication on the vehicles to another party, without impairing the day-to-day operations of the transit experience.

In April 2002, after obtaining final approval from the Municipal Transportation Agency Board of Directors. MUNI simultaneously entered into two transactions, a lease of 118 Breda light rail vehicles to a group of equity investors and a sublease of the vehicles back from the investors over a period of 27 years. MUNI maintains custody of the light rail vehicles and is obligated to insure and maintain the vehicles throughout the life of the lease.

# NOTES TO BASIC FINANCIAL STATEMENTS (Continued)

MUNI received \$388.2 million from the equity investors as full payment of the cost to lease the vehicles based on fair value of the vehicles. MUNI paid \$352.7 million to an irrevocable trust to be used solely for satisfying scheduled payments of both interest and principle of the sublease to the equity investors. The trust assets are invested in U.S. government bonds with maturity dates that match the completion date of the sublease. While these payments to the trust did not represent a legal defeasance of MUNI's obligations under the sublease, management believes that the possibility that MUNI will be required to make future payments to the trust is remote based on the stability of the investment and the limited risks to the physical assets. Therefore, the trust assets and the sublease obligation are not recorded on the financial statements of MUNI as of June 30, 2002.

As a result of the cash transactions above, MUNI recorded deferred revenue in fiscal year 2002 of \$35.5 million, for the difference between the amount received of \$388.2 and the amount paid to the trust for the future sublease payments of \$352.7, which will be amortized over the life of the sublease.

### (f) Laguna Honda Hospital

The Laguna Honda Hospital (LHH) is a skilled nursing facility, which specializes, in serving elderly and disabled residents. The operations of LHH are subsidized by the City. It is the City's policy to fund operating deficits of the enterprise on a budgetary basis; however, the amount of operating subsidy provided is limited to the amount budgeted by the City. Accordingly, depreciation and certain non-current accord expenses are not funded, resulting in continuing deficits on a budget basis. In those circumstances, the City allows the enterprise to show a deficit on a budget basis. In those ended June 30, 2002, the subsidy for LHH was \$28 million.

Net income of LHH on a GAAP basis	\$21,025
Tobacco claims settlement*	(20,970)
Net loss on specific/donor restricted funds	(1,578)
Operating subsidy from City General Fund	(27,047)
Operating subsidy from General Hospital Medical Center	(1,100)
Net loss on LHH on a GAAP basis before operating subsidy	(29,670)
Expenses which require budgetary funding but are not GAAP basis expenses:	
Capitalized services and other asset purchases	9,210
Change in encumbrances and appropriation carry forwards	(10,338)
Expenses which do not require budgetary funding but are GAAP basis expenses:	
Depreciation and other expenses	2,651
Net loss of LHH requiring General Fund subsidy on a budget basis	\$(28,147)

\*During the fiscal year ended June 30, 2002, LHH received approximately \$21 million of the tobacco settlement funds and \$1.6 million in income from investments. As a result, LHH's net assets on a GAAP basis do not show a deficit.

LHH has agreements with third-party payors that provide for reimbursement to LHH at amounts different from its established rates. Contractual adjustments under third-party reimbursement programs represent the difference between the hospital's established rate for services and amounts reimbursed by third-party payors. Medicare and Medi-Cal are the major third-party payors with whom such agreements have been established. During the fiscal year ended June 30, 2002, Medicare and Medi-Cal charges for services amounted to approximately \$3 6 million and \$102 million, respectively. As of June 30, 2002, LHH had net patient receivables from Medi-Cal of \$2.2.1 million and net patient receivables from Medi-Cal of \$2.2.1

100

## CITY AND COUNTY OF SAN FRANCISCO

# NOTES TO BASIC FINANCIAL STATEMENTS (Continued)

During fiscal year ended June 30, 2002, LHH received approximately \$12.3 million payment as a result of matching Federal funds to Local funds which provided a Medi-Cal supplemental in the form of quarterly payments effective August 1, 2001.

In November 1999, San Francisco voters approved Proposition A, a ballot measure authorizing the City to finance the acquisition, improvement, construction and/or reconstruction of a new health care, assisted liming and/or other type of continuing order facility or facilities to replace Leguna Honda Hospital. Proposition A stipulates that \$100 million of tobacco settlement funds received by the City, excluding \$1 million set aside each year for smoking education and prevention programs, may be used to pay for construction of a replacement facility for LHH.

### (g) General Hospital Medical Center

The San Francisco General Hospital Medical Center (SFGH) is an acute care hospital. The operations of SFGH are subsidized by the City. It is the City's policy to fully fund enterprise operations on a budgetary basis; however, the amount of operating subsidy provided is limited to the amount budgeted by the City. Accordingly, depreciation and certain non-current accrued expenses are not funded, resulting in continuing deficits on a budget basis. In those circumstances, the City allows the enterprise to show a deficit on a budget basis. For the fiscal year ended June 30, 2002, the subsidy for SFGH was \$72.3 million.

Loss before operating transfers of SFGH on a GAAP basis	\$(7,374)
Reimbursement to City General Fund for SB 855 matching program	(70,523)
Net gain on specific/donor restricted funds	148
Operating transfers from City General Fund to support SFGH on:	
Operation of Mental Health Rehabilitation Facility	(828)
Other Program Support	(81)
Interest expense on the overdraft funds with the City Treasury	1,221
Operating transfers from SFGH to LHH	1,100
Expenses which require budgetary funding but are not GAAP basis expenses:	
Capitalized services and other asset purchases	(999'9)
Change in encumbrances and appropriation carryforwards	4,585
Expenses which do not require budgetary funding but are GAAP basis expenses:	
Depreciation expense	6,284
Other expenses	(101)
Net loss of SFGH requiring General Fund subsidy on a Budget basis	\$(72,345)

SFGH has agreements with third-party payors that provide for reimbursement to SFGH at amounts different from its established rates. Contractual adjustments under third-party reimbursement programs represent the difference between SFGH's established rates and amounts reimbursed by third-party payors. Major third-party payors with whom such agreements have been established are Medicare, Medi-Cal, the State of California through Senate Bills 855 and 1255 and the Short-Doyle mental health program, the federal Medi-Cal Medical Education Program and Administrative Claiming System, and a managed care agreement signed with a health maintenance organization (HMO).

# NOTES TO BASIC FINANCIAL STATEMENTS (Continued)

During the year ended June 30, 2002, Medicare and Medi-Cal revenue accounted for \$50 million and \$61 million of net patient service revenue respectively. As of June 30, 2002, SFGH had net patient receivables from Medicare of \$8.3 million and net patient receivables from Medi-Cal of \$17.2 million.

State of California Senate Bill 855 (SB-855) was passed by the state legislature in July 1991 to provide additional funding to hospitals which provide a significant portion of their services to Medi-Cal recipients. In order to receive additional funds, the City must transfer funds to the State Medi-Cal program so that the funds may be matched by federal funds. Gross patient revenue recorded by SFGH for SB-855 totaled \$106.2 million for the fiscal year ended June 30, 2002. This revenue was offset by a reduction in the ended June 30, 2002. Billion for net SB 855 revenues of \$35.7 million for the year ended June 30, 2002.

In addition, SFGH receives funding from the State of California under Senate Bill 1255 (SB-1255) which establishes a funding pool through public and private sector contributions with matching federal participation. For the year ended June 30, 2002, SFGH recognized gross patient revenue in the amount of \$46 million offset by a reduction in the contribution provided by the City of \$26 million for net SB 1255 revenues of \$20 million.

Under the Medi-Cal Medical Education program, SFGH is reimbursed for medical education costs incurred for services rendered to Medi-Cal beneficiaries. For the year ended June 30, 2002, SFGH recognized net patient service revenue in the amount of \$1.3 million pertaining to this program.

As of June 30, 2002, SFGH had Medi-Cal supplemental reimbursement receivables for SB-855, SB-1255, and other federal and state settlement payments of approximately \$46.6 million.

The State of California provides support to SFGH through a realignment of funding provided from vehicle license fees and sales tax allocated to California's counties. SFGH recognized \$61.1 million as nonoperating state revenue for the year ended June 30, 2002 from realignment funding.

In addition, SFGH was reimbursed by the State of California, under the Short-Doyle program, for mental health services provided to qualifying residents based on an established rate per unit of service not to exceed an annual negotiated contract amount. During the year ended June 30, 2002, reimbursement under the Short-Doyle program amounted to approximately \$5.1 million and is included in transfers in.

State of California Proposition 99, the Tobacco Tax Initiative, allocates funds to counties for health care services to indigent persons and others who are unable to pay for health care services. Proposition 99 funds allocated to SFGH for the year ended June 30, 2002 amounted to \$3.5 million and are included in non-operating state revenue.

SFGH provides care without charge or at amounts less than its established rates to patients who meet certain criteria under its charity care policy. Charges foregone based on established rates were \$155 million and estimated costs and expenses to provide charity care were \$115 million in fiscal year 2001-

The City contracts on a year-to-year basis on behalf of SFGH with the University of California (UC), Under the contract, SFGH serves as a teaching facility for UC professional staff, medical students, residents, and interns who, in return, provide medical and surgical specialty services to SFGH's patients. The total amount for services rendered under the contract for the year ended June 30, 2002 was approximately \$46.0 million.

102

103

### CITY AND COUNTY OF SAN FRANCISCO

# NOTES TO BASIC FINANCIAL STATEMENTS (Continued)

#### ) Clean Water Program

The Clean Water Program (CWP) was established in 1977 pursuant to bond resolutions to account for the City's municipal sewage treatment and disposal system.

CWP's revenue, which consists mainly of sewer service charges, is pledged for the payment of principal and interest on various outstanding Sewer Revenue Bonds.

CWP has entered into several loan contracts with the California State Water Resources Control Board under which CWP borrowed monies to finance the construction of certain facilities. As of June 30, 2002, CWP had \$179.6 million of loan principal outstanding.

On December 1, 2001, the CWP defeased (in-substance) \$28.4 million of outstanding sewer revenue bonds. The CWP did not issue additional bonds to defease the outstanding issues, but used funds received from the State of California Water Resources Control Revolving Fund Loan Program. The defeased bonds include \$21 million of 1992 sewer revenue refunding bonds with interest rates ranging from 5.7% to 58%, \$5.4 million of 1994 sewer revenue refunding bonds with interest rates of 4.7%, and \$2.0 million of 1995A sewer revenue refunding bonds with interest rates of \$3.02 million were deposited in an irrevocable trust with an escrow agent and invested in a U.S. Treasury Money Market Fund to provide for all future debt service payments on the refunded sewer revenue bonds as were revenue bonds as were revenue bonds as were revenue bonds as were revenue bonds as the refunded sewer revenue bonds as the section and the isability for those bonds has been removed from the accompanying basic financial statements. The difference between the \$30.2 million deposited with the escrow agent and the carrying amount of the refunded sewer revenue bonds of \$2.7 finallion (net of \$0.8 million in unamnofitzed bond issuance costs, original issue discounts, and refunding loss associated with those bonds has been repoved as a component of interest expense in the accompanying basic financial statements.

In 1995, CWP entered into a forward purchase and sale agreement with a financial institution. Under the agreement, CWP received an up front fee of \$8.9 million from the financial institution. In exchange, CWP will use its debt service payments not yet due to bondholders to purchase short-term U.S. Treasury bills at face value. Revenue is being recognized over the life of the agreement based on the present value of the future earnings. The fee was recorded as deferred revenue, and the unamortized balance as of June 30, 2002 was \$1.4 million.

As of June 30, 2002, the CWP had purchase commitments for construction and for materials and services totaling \$9.5 million.

# NOTES TO BASIC FINANCIAL STATEMENTS (Continued)

### Parking Garages/Other

The data reflects the operations of five parking garages operated by separate nonprofit corporations organized by the City. This data also includes the San Francisco Market Corporation, a nonprofit corporation organized to acquire, construct, finance and operate a produce market. This information about these nonprofit corporations for the year ended June 30, 2002 follows (in thousands):

Dperating revenues	Downtown Parking \$ 11,461	Uptown Parking \$ 13,982	Japan Center Garage	Ellis- O'Farrell Parking \$ 3,741	Portsmouth Plaza Parking \$ 3,004	San Francisco Market \$ 1,273	Total \$ 35,645
)epreciation	670				134	264	1,068
Operating income (loss)	1,527	2,013	(120)	687	166	444	4,717
nterest and other non-operating							
revenues (expenses)	(1,383)	62	33	(345)			(1,668)
Change in net assets	144	2,075	(87)	342			3,049
Capital assets, additions	441	20,524	31	510	143		21,720
Capital assets, deletions	870	1,705	'	'	. ,		2,581
Net working capital (deficit)	(6,815)	(12,595)	147	(929)	454	683	(18,802)
Total assets	29,569	61,878	7,344	18,515	3,043	6,791	127,140
Fotal liabilities	19,727	33,896	426	5,788	652	714	61,203
Net assets	9,842	27,982	6,918	12,727	2,391	6,077	65,937
Fotal debt outstanding	\$ 12,655	\$ 19,620	· •>	\$ 5,225	\$ 104	\$ 388	\$ 37,992

# (12) SAN FRANCISCO REDEVELOPMENT AGENCY

The Agency is a public body, corporate and politic, organized and existing under the Community Redevelopment Law of the State of California. Since the organization of the Agency in 1948, the Agency has completed four redevelopment project areas and twelve redevelopment project areas are now underway. In addition, the Agency is undertaking feasibility studies for three new redevelopment survey areas designated by the Board of Supervisors of the City and County of San Francisco.

The Agency acts as the lead Agency in administering the Housing Opportunities for Persons with AIDS program which is funded by a grant from the U.S. Department of Housing and Urban Development. Under agrant with the Office of Economic Adjustment on behalf of the U.S. Department of Defense, the Agency has also undertaken community economic adjustment activities for planning the reuse of Hunters Point Naval Shipyard.

In October and November 1998, the Board of Supervisors approved ordinances and resolutions adopting the Mission Bay North and South Redevelopment Plans, Interagency Cooperation Agreements, and Tax Albocation Agreements. The two project areas total 303 acres. Mission Bay North consists of approximately 65 acres adjacent to the Pacific Bell Park. Mission Bay South includes approximately 238 acres of land. The Agenory has entered into an Owner Participation Agreement with the owner/developer to provide for development of the project areas. The proposed development in the north includes 3,000 housing units, 20% of which will be affordable units, 350,000 square feet of urban entertainment retail space, 100,000 square feet of urban entertainment retail space, 100,000 square feet of being both ock-serving retail space, 55,000 square feet of neighborhood-serving retail space, 100,000 square feet of urban entertainment retail space and its x acres of public open space. The proposed development in the south will include 3,000 housing units, 20% of which will be affordable units, a 43-acre University of California San Francisco (UCSF) research campus, a 500 room hotel, 210,000 square feet of City-serving and neighborhood-

104

### CITY AND COUNTY OF SAN FRANCISCO

# NOTES TO BASIC FINANCIAL STATEMENTS (Continued)

serving retail space, five million square feet of commercial industrial space, and a 500-student public school on land to be donated by UCSF. Mission Bay is expected to create over 31,000 new permanent jobs. The Mission Bay development will take place over 20 to 30 years and will require investment of over \$145 million in new public infrastructure. Total development costs for the two project areas are expected to exceed \$4 billion.

The Agency has no direct taxing power and does not have the power to pledge the general credit or taxing power of the City, the State of California or any political subdivision thereof. However, California's Health and Safety Code allows redevelopment agencies with appropriate approvats of the local legislative bodies to recover costs of financing public improvements from increased tax revenues (tax increment) associated with increased property values of individual project areas. During the year, the Agency's revenue from property tax increment was \$59.4 million.

Outstanding bond issues had interest accretion of approximately \$154.9 million during the current year. Interest accretion is included in the outstanding principal balance of the related bonds in the basic financial statements.

In order to facilitate construction and rehabilitation within the project areas, various construction loan notes, promissory notes and mortgage revenue bonds with an aggregate outstanding balance of approximately \$701 million at June 30, 2002, have been issued. When these obligations are issued, they are secured by the related mortgage indebtedness and in the opinion of management, are not considered obligations of the Agency or the City and therefore not included in the basic financial statements. Debt service payments will be made by developers or property owners.

California Health and Safety Code Section 33334.3 requires the Agency to set aside 20% of the proceeds from its incremental property tax revenues for expenditures for low and moderate income housing. Related interest earned must also be set aside for such purposes. The Agency established the Low and Moderate Income Housing Fund to account for this commitment and has reserved \$225 million for such expenditures. The Agency has expended \$147 million for low and moderate income housing since its incomfin

The Agency had commitments under contracts for capital improvements of approximately \$27.4 million at June 30, 2002.

During the year the Agency incorporated the Public Initiatives Development Corporation, which is chartered to develop affordable housing on the Agency's behalf. There was no financial activity during the was

# (13) TREASURE ISLAND DEVELOPMENT AUTHORITY

The TIDA is a nonprofit public benefit corporation. The TIDA was authorized in accordance with the Treasure Island Conversion Act of 1997 and designated as a redevelopment agency pursuant to Community Redevelopment. Law of the State of California. The TIDA is governed by seven commissioners who are appointed by the Mayor, subject to confirmation by the City's Board of Supervisors. The specific purpose of the TIDA is to promote the planning, redevelopment, reconstruction, rehabilitation, reuse and conversion of the property known as Navals Station Treasure Island for the public interest, convenience, welfare and common benefit of the inhabilitatis of the City.

The mission of TIDA is to redevelop the former Naval Station Treasure Island and to manage its integration with the City in compliance with federal, state and City guidelines (including the California

# NOTES TO BASIC FINANCIAL STATEMENTS (Continued)

Tidelands Trust) to maximize revenues to the City's General Fund; to create new job opportunities for San Francisco residents, including assuring job opportunities for homeless and economically disadvantaged residents, to increase recreational and bay access venues for San Francisco and Bay Area residents; and to promote the welfare and well being of the citizens of San Francisco.

The services provided by TIDA include negotiating the acquisition of former Naval Station Treasure Island with the U.S. Navy and establishing the Treasure Island Redevelopment Project, renting Treasure Island facilities leased from the U.S. Navy to generate revenues sufficient to cover operating costs, maintaining Treasure Island facilities owned by the U.S. Navy which are not leased to the TIDA or the Clify, providing facilities for special events, film production and other commercial business uses, providing 1,000 housing units; and overseeing the U.S. Navy's toxic remediation activities on the former naval base.

During fiscal year 2002, TIDA's primary sources of revenues included facility rents and federal grant funding from the U.S. Navy under a cooperative agreement. Under the cooperative agreement, TIDA provides caretaker services for areas of Treasure and Yerba Buena Islands which are owned by the U.S Navy and not leased to TIDA.

During fiscal year 2002, TIDA initiated negotiations with the Navy based on TIDA's application for the economic conveyance of the former naval station; issued a Request for Proposals for a Primary Developer to complete the primary developer selection process, worked on preparing a CEQA-compliant Environmental Impact Report based on the Navy's administrative draft Environmental Impact Statement; and selected a contractor to draft the Treasure Island Redevelopment Plan.

106

## CITY AND COUNTY OF SAN FRANCISCO

# NOTES TO BASIC FINANCIAL STATEMENTS (Continued)

# (14) INTERFUND RECEIVABLES, PAYABLES, AND TRANSFERS

"Due to" and "due from" balances have primarily been recorded when funds overdraw their share of pooled cash or when there are transactions between entities where one or both entities do not participate in the City's pooled cash. The composition of interfund balances as of June 30, 2002 is as follows (in

#### Due to / from other funds:

Receivable Fund	Payable Fund	Amount
General	Nonmajor governmental fund	\$ 22,516
	General Hospital Medical Center	31,694
	Laguna Honda Hospital	10,414
	Internal Service Funds	2,027
		66,651
Nonmajor Governmental Fund	Nonmajor Governmental Fund	54
Municipal Railway	Nonmajor governmental fund	10,445
	Hetch Hetchy Water and Power	1,200
	Clean Water Program	800
		12,445
Hetchy Hetchy Water and Power	San Francisco International Airport	206
General Hospital Medical Center	Nonmajor governmental fund	802
Laguna Honda Hospital	Nonmajor governmental fund	9/
Total		\$ 80,234

# Due to / from primary government and component units:

Amount	53 \$ 22,587
Payable Entity	Component unit - SF Redevelopment Agen
Receivable Entity	Primary government - governmental

#### Interfund transfers:

						Ĭ	Transfers In:					
		No	Nonmajor	Inte	Internal			San	San Francisco	Laguna		
Transfers Out:	General		Governmental Service Municipal	Ser	vice	ž	nicipal	G	General	Honda		
	Fund	ď	Funds	3	Funds	æ	Railway	٦	Hospital	Hospital	ı	Total
General fund	s	s.	120,670	s	512	69	94,305	s	73,646	\$ 27,558	₩.	316,691
Nonmajor governmental												
funds	21,441	-	180,776		٠		16,833		938	-		219,989
Internal Service funds	•		, •		•		٠		٠	•		•
San Francisco												
International Airport	17,784		•		٠		٠		٠	•		17,784
General Hospital Medical												
Center	70,523		•		٠		٠		٠	1,100		71,623
Hetch Hetchy Water and Power	•		382		1		•		•	•		382
Municipal Railway	193		٠		٠		•		•	1		193
Less amount transferred												
to internal service funds	•	Ξ	(144,662)		'		'	ı	•	-	-	(144,662)
Total transfers out \$ 109,941	\$ 109,941	8	\$ 157,166	اي	512	8	111,138	ω	\$ 512 \$ 111,138 \$ 74,584	\$ 28,659	s, I	\$ 482,000

The \$317 million General Fund transfer out includes a total of \$195.5 million in operating subsidies to Municipal Railway, General Hospital Medical Center, and Laguna Honda Hospital (note 11). The transfers

# NOTES TO BASIC FINANCIAL STATEMENTS (Continued)

of \$120.7 million from the General Fund to the non major governmental funds is to provide support to arouse City programs such as the public library and community health services. The transfers between the non major governmental funds are to provide support for various City programs and to provide resources for the payment of debt services.

The General Fund received transfers in of \$70.5 million from General Hospital Medical Center as reimbursement for the SB 855 matching program (note 11(g)), \$17.8 million from the San Francisco International Airport, representing a portion of concession revenue (note 11(a)).

Included with the \$180.8 million transferred out of nonmajor governmental funds is approximately \$144.7 million which was transferred to a newly created internal service fund to report the operations of the Finance Corporation. Because internal service funds report certain long-term assets and liabilities that are not reported in governmental funds, there is no corresponding transfers in reported within internal service funds related to the creation of this fund (Note 1). Also, \$16.8 million was transferred out of nonmajor governmental funds to Municipal Railway for transportation projects.

# (15) COMMITMENTS AND CONTINGENT LIABILITIES

### (a) Grants and Subventions

Receipts from federal and state grants and other similar programs are subject to audit to determine if the monies were expended in accordance with appropriate statutes, grant terms and regulations. The City believes that no significant liabilities will result.

#### (b) Operating Leases

The City has operating leases for certain buildings and data processing equipment which require the following minimum annual payments (in thousands):

#### Primary Government

**Governmental Activities** 

\$ 24,439	16,227	15,427	13,021	8,356	10,691	\$ 88,161
Fiscal Years 2003	2004	2005	2006	2007	2008-2012	Total

108

# CITY AND COUNTY OF SAN FRANCISCO

# NOTES TO BASIC FINANCIAL STATEMENTS (Continued)

#### **Business-type Activities**

Fiscal	San Francisco International	_	Aunicipal	Hos Me	General Hospital Medical	Busi	Total Business-type
Years	Airport		Railway	ပီ	nter	Ą	Activities
2003	↔	49	4,267	ا به	4,405	ω,	14,109
2004			3,931		1,584		10,917
2005			2,440		809		8,299
2006			803		168		6,480
2007			153		78		5,895
2008-2012			121		٠		10,439
2013-2017	•		121		1		121
2018-2022	1		121		٠		121
2023-2027	į		26		,		97
Total	\$ 37.631	4	12 054	<del>U</del>	6 793	G	56 478

### Component Unit - Redevelopment Agency

The Redevelopment Agency (Agency) has operating leases for its offices sites which require the following minimum annual payments (in thousands):

	\$ 2,109	2,160	2,198	1,115	757	3,785	3,785	3,785	3,785	3,785	3,785	3,785	3,786	2,271	\$ 40,891	
Fiscal	<u>Years</u> 2003	2004	2005	2006.	2007	2008-2012	2013-2017	2018-2022	2023-2027	2028-2032	2033-2037	2038-2042	2043-2047	2048-2052	Total	

# NOTES TO BASIC FINANCIAL STATEMENTS (Continued)

Several City departments lease land and various facilities to tenants and concessionaires who will provide the following minimum annual payments (in thousands):

The Agency leases various facilities within the Yerba Buena Center, Western Addition and Hunters Point areas. The minimum annual payments are as follows (in thousands):

Fiscal

Component Unit - Redevelopment Agency

\$ 2,642 2,687 2,687 2,688 2,688 12,873 13,473 14,456 15,739 17,73

Years 2003...... 2005...... 2006...... 2006...... 2007.... 2013-2017... 2013-2027. 2023-2027. 2033-2037. 2038-2042. 2038-2042.

CITY AND COUNTY OF SAN FRANCISCO NOTES TO BASIC FINANCIAL STATEMENTS (Continued)

#### Primary Government

#### **Governmental Activities**

\$ 3,349	2,042 1,299	898 470	2,256	883 250	4 -	\$ 14,033
Fiscal Years 2003.	2004.	2006	2008-2012	2018-2022	2028-2032 2033-2037	Total

#### **Business-type Activities**

				U	General					
	San	San Francisco	Port	Ĭ	Hospital				Total	
Fiscal	直	International	of San	Σ	Medical	Par	Parking	Busi	Business-type	
Years		Airport	Francisco	a	Center	Gar	Garages	Ą	Activities	
2003	₩	62,196	\$ 26,858	69	1,601	ω	2,515	S	93,170	
2004		47,483	23,851		1,730		2,606		75,670	
2005		40,409	22,023		1,775		2,425		66,632	
2006		34,481	19,302		1,802		2,155		57,740	
2007		28,667	18,263		1,832		1,952		50,714	
2008-2012		91,868	81,720		1,874		7,585		183,047	
2013-2017			71,966		•		857		72,823	
2018-2022		•	61,945				٠		61,945	
2023-2027			47,074		•		٠		47,074	
2028-2032		•	42,279		•		•		42,279	
2033-2037			37,500		٠		٠		37,500	
2038-2042			24,787		•		•		24,787	
2043-2047			17,875		٠		٠		17,875	
2048-2052		•	12,122		•		٠		12,122	
2053-2057			7,023		•		•		7,023	
2058-2062			7,023		•		٠		7,023	
2063-2067		•	6,709		•		٠		6,709	
2068-2072		•	209				1	-	209	
Total	<del>⇔</del>	305,104	\$ 528,529	S	10,614	69	20,095	69	864,342	

The City is making lease payments to the Agency for the Moscone Convention Center in the amount of approximately \$20 million per year through the year 2024. The lease payments are intended to approximate the debt service on Series 1988 Lease Revenue Bonds which are recorded as a long term obligation of the Agency. The City is also making lease payments to outside lessors for various telecommunication and information equipment through an internal service fund.

Total...

(c) Other Lease Commitments

Amounts to be provided from capital leases are as follows:

	Moscone		
Fiscal	Convention		
Years	Center	Other	Total
2003.	\$ 24,999	\$ 2,102	\$ 27,101
2004	19,953	1,651	21,604
2005.	17,524	81	17,605
2006.	20,090	•	20,090
2007	20,160	•	20,160
2008-2012	101,912	•	101,912
2013-2017	102,999	•	102,999
2018-2022	52,833	•	52,833
2023-2027	12,450		12,450
Total minimum lease payments	\$ 372,920	\$ 3,834	\$ 376,754
Less amounts representing interest	(150,010)	(203)	(150,213)
Present value of maximum lease payments	\$222,910	\$3,631	\$226,541

### (d) Other Commitments

The Retirement System has commitments to contribute capital for real estate and alternative investments in the aggregate amount of approximately \$1.29 billion at June 30, 2002.

111

# NOTES TO BASIC FINANCIAL STATEMENTS (Continued)

The City is a participant in the Peninsula Corridor Joint Powers Board ("PCJPB"), which was formed in 1991 to plan, administer and operate the Peninsula CalTrain rail service. The City, on behalf of Muni, is responsible for 116% of the net operating costs and administrative expenses of the PCJPB for operating and capital needs. During the fiscal year ended June 30, 2002, the City contributed approximately \$8.7 million to the PCJPB.

#### (16) RISK MANAGEMENT

### Risk Retention Program Description

The City is exposed to various risks of losses related to torts, theft of, damage to, and destruction of assets; business interruption, errors and omissions; automobile liability and accident claims (primarily for Muni Railway); medical majpractice, natural dissaters; employee health benefit claim payments for direct provider care (collectively referred to herein as estimated claims payable); and injuries to employees (workers' compensation). With certain exceptions, it is the policy of the City not to purchase commercial insurance for the risks of losses to which it is exposed. Instead, the City believes it is more economical to manage its risks internally and set aside funds as needed for estimated current claim settlements and unfavorable judgments through amunal appropriations.

The City maintains limited excess coverage for certain facilities. The Airport carries liability insurance occarage of S750 million and commercial property insurance occarage for full replacement value on all facilities owned by the Airport. The Airport does not carry insurance for losses due to seismic activity. The Airport is self-insured for general liability up to the first \$10,000 and the Airport carries liability insurance for any amounts in excess of \$10,000. The Port carries commercial insurance for all general liability, property and casualty risks of loss. Additionally, limited insurance coverage is maintained by the City for the Moscone Convention Center property, personal liability, and for art at City-owned museums.

The San Francisco Redevelopment Agency is a member of the Bay Cities Joint Powers Authority which provides coverage for its general liability, automobile liability, and public officials errors and omissions risks with combined single limits of \$15,000,000 per occurrence and a deductible of \$50,000 self-insurance retention per occurrence.

Any claims relating to the construction of the Moscone Convention Center are indemnified by the City under an agreement between the Agency and the City.

Settled claims have not exceeded commercial insurance coverage in any of the past three fiscal years.

Expenditures and liabilities for all workers' compensation claims and other estimated claims payable are proported when it is probable that a loss has occurred and the amount of that loss can be reasonably estimated. These losses include an estimated relains that have been incurred but not reported. Because actual claim liabilities depend on such complex factors as inflation, changes in legal doctinies, and damage awards, the process used in computing claim liabilities does not necessarily result in an exact amount. Claim liabilities are re-evaluated periodically to take into consideration recently settled claims, the frequency of claims, and other legal and economic factors. The recorded liabilities have not been discounted.

#### Estimated Claims Payable

Numerous lawsuits related to the governmental fund types are pending or threatened against the City. The City sliability as of June 30, 2002 has been actuarially determined and includes an estimate of incurred

112

## CITY AND COUNTY OF SAN FRANCISCO

# NOTES TO BASIC FINANCIAL STATEMENTS (Continued)

but not reported losses. In addition, various businesses in the City had filed suit in California Superior Court challenging the constitutionality of the City Gross Receipts and Payroll Expense Tax Ordinances. The majority of these suits have been settled for approximately \$63 million. The City has sisued debt to pay off this liability over 10 years. A few remaining unsettled claims may be settled over the next 12 months and funds are included in the City's estimated claims payable to cover these expected expenses.

Changes in the reported estimated claims payable since June 30, 2000, resulted from the following activity in thousands:

	Ending	Fiscal Year	Liability	191,462	86,731
		ш		₩	₩
		Claim	Payments	(33,184)	(88,426)
				₩	₩
Current	Year Claims	and Changes	in Estimates	35,219	(16,305)
			ı	€	49
	Beginning	Beginning Fiscal Year	Liability	189,427	191,462
		ш.		69	ø
				2000-2001	2001-2002

Breakdown of the estimated claims payable at June 30, 2002 is as follows (in thousands):

\$ 9,224	32,221		16,668	28,618	\$ 86,731
Current portion of estimated claims payables	Long-term portion of estimated claims payable	Business-type activities:	Current portion of estimated claims payables	Long-term portion of estimated claims payable	Total

The Retirement System is involved in two class action type lawsuits which are collectively referred to as 'Trial Compensation' cases. These lawsuits allege that the Retirement System should include additional 'pay types' in pension calculations. The most significant pay types common to all members of the Retirement System are lump sum payments after termination of employment for sick leave and vacation. The police, fire, and transit employees have additional claims for special pay types specific to those employee groups. There is also a new lawsuit against the Retirement System by the Veteran Police Officers Association (VPOA) that alleges that the Retirement System should include POST pay in pension calculations for those police officers who retired prior to the creation of the POST ranks. These cases are being vigorously contested. The CIA Attorney has sought outside counsel to help defend the claims. The possible loss to the Retirement System should these cases be successful, while difficult to estimate, could accured by the City relating to these lawsuits as of June 30, 2002.

#### Workers' Compensation

The City self-insures for workers' compensation coverage. The City's liability as of June 30, 2002 has been actuarily determined and includes an estimate of incurred but not reported losses. The total amount estimated to be payable for claims incurred as of June 30, 2002 was \$ 304.2 million which is reported in the appropriate individual funds in accordance with the City's accounting policies (note 2).

# NOTES TO BASIC FINANCIAL STATEMENTS (Continued)

Changes in the reported accrued workers' compensation since June 30, 2000, resulted from the following activity (in thousands):

	Ending	Fiscal Year	Liability		\$ 256,792	304,181
		Claim	Payments		(55,636)	(62,282)
Current					↔	
	Year Claims	and Changes	in Estimates		\$ 77,812	109,671
	Beginning	Fiscal Year	Liability		234,616	256,792
				ı	₩	
					2000-2001	2001-2002

Breakdown of the accrued workers' compensation liability at June 30, 2002 is as follows (in thousands):

/\$ 38,926	70,476 ality 96,928 s 304,181
Current portion of accrued workers' compensation liability	Business-type activities;  Current portion of accrued workers' compensation liability  Long-term portion of accrued workers' compensation liability

### (17) SUBSEQUENT EVENTS

#### Long-term Debt

In July 2002, the Downtown Parking Corporation issued \$13.6 million in Parking Revenue Refunding Bonds, Series 2002. The Series 2002 bonds were sold to provide funds, together with other available moneys, to refund \$12.8 million aggregate outstanding principal amount of the Corporation's Parking Revenue Bonds, Series 1993. The proceeds of the 1993 Bonds were used to fund seismic upgrading and remodeling of the garage, and construction of two additional levels of parking, increasing parking capacity by approximately 840 spaces. The Series 2002 bonds have interest rates ranging from 3.0% to 5.375% and mature from April 2003 through April 2018. The bonds are secured by the revenues of the Corporation derived from the operation of the garage and the Corporation's leasehold interest in the

In August 2002, the Water Department issued \$164 million of Water Revenue Bonds, Series 2002A. Of the proceeds from the issuance, \$90 million was used to refund all of Water's outstanding commercial paper. In addition, Water issued \$86 million Water Revenue Bonds, Series 2002B for the purpose of refunding all outstanding Water Revenue Refunding Bonds Series 1992A.

In September 2002, the Finance Corporation redeemed \$0.8 million of the Combined Emergency Communications Center, lease revenue bonds, Series 1997. The redemption resulted in a decrease in total debt service by \$0.8 million on a net present value basis.

114

## CITY AND COUNTY OF SAN FRANCISCO

# NOTES TO BASIC FINANCIAL STATEMENTS (Continued)

In October 2002, the City issued an aggregate amount of \$29.3 million in General Obligation Bonds that consist of the Zoo Facilities Bonds, Series 2002A for \$6.2 Million and \$23.1 million for Branch Library Facilities Improvement Bonds, Series 2002B. The 2002A bonds will finance the acquisition, construction or reconstruction of San Francisco Zoo facilities and properties. The 2002B bonds will finance the acquisition, renovation and construction of branch libraries and other library facilities, except the Main Library, Interest rates range from 2.5% to 5.0%. The bonds mature from June 2003 through June 2022.

In October 2002, the Ellis-O'Farrell Parking Corporation issued \$5.5 million in Parking Revenue Refunding Bonds, Series 2002. The Series 2002 bonds were being sold to provide funds, together with other available moneys, to refund \$5.2 million aggregate outstanding principal amount of the Corporation's Parking Revenue Bonds, Series 1992. The proceeds of the 1992 Bonds were used to fund seismic upgrading and remodeling of the garage, and construction of two and one-half additional levels of parking, increasing parking capacity by approximately 350 spaces. The Series 2002 bonds have interest rates ravinging from 3,5% to 4,7% and mature from April 2005 through April 2017. The bonds are secured by the revenues of the Corporation derived from the operation of the garage and the Corporation's leasehold interest in the garage.

Also in October 2002, Department of Parking and Traffic lease purchase financed the acquisition and installation of new electronic meters in the amount of \$26 million. Interest rate on the lease purchase financing is 3.62% and the maturity dates are from April 2003 through October 2009.

In 1994, the City issued \$35 million in Taxable General Obligation Bonds (Seismic Safety Loan Program) to provide loans for the seismic strengthening of privately owned unreinforced masonny buildings in the City. In October 2002, from proceeds of the bonds loan repayment and other sources, the City paid in full the \$26.7 million outstanding principal, accured interest from June 2002, and the redemption premiums.

The Redevelopment Agency of the City and County of San Francisco has its Commission and the Board of Supervisor's approval to issue up to \$72 million in Lease Revenue Refunding Bonds to refund a portion of the 1992 Lease Revenue Bonds maturing on July 1, 2018. It is anticipated that such bonds would be issued in December 2002 or January 2003. As a result of the issuance of the lease revenue refunding bonds, the Agency would reduce total debt service payment and realize up-front savings, which will be applied to the construction of the Moscone West project. However, the issuance of the lease revenue refunding bonds may result in an increase in principal amount of outstanding lease revenue bonds by approximately \$8.8 million.

### Revenue Bonds Redemption

In October 2002, the General Purpose Sewer Revenue Bonds Series 1991 were completely redeemed and has the effect of reducing revenue bonds as reported as of June 30, 2002 by \$3.6 million.

#### Elections

On November 5, 2002, the San Francisco voters approved the following propositions that will have fiscal impact on the City:

Proposition A - Water Bonds This authorizes the City to issue up to \$1.62 billion in Revenue Bonds to finance improvements to its water system. Improvements will upgrade and strengthen the system's pipelines, tunnels and other facilities against earthquakes; upgrade the water storage and pipe transport system to the Bay Area; upgrade the water distribution system in San Francisco, meet future water quality standards and increase water system capacity.

# NOTES TO BASIC FINANCIAL STATEMENTS (Continued)

Proposition E - Control of Operational Activities of Water Department, Clean Water Program, and Hetch Hetchy Water and Power This establishes provisions for exclusive control of various operational activities of the Water Department, Clean Water Program and Hetch Hetchy Water and Power enterprises. Such activities include rate-setting standards and methods, planning and reporting requirements, transfer of surplus funds between enterprises, contracting independence, issuance revenue bonds, or other financing sources. Proposition E establishes a Rate Fairness Board consisting of seven members that will participate in rate setting. Proposition E also repeals the rate freeze enacted in 1998 for sewer rates. Proposition E is effective July 2, 2006 for water rates.

Proposition H - Police and Firefighter Retirement Benefits This amends the City's Charter to change the formula for retirement benefits for police and firefighters. The City estimates that retirement benefits would increase, as estimated by the Retirement System Actuary, by \$28 million per year for the next 20 years, dropping after 20 years to an ongoing cost of approximately \$8.2 million per year. However, no cash would be required since the City's Retirement System currently has a supplies and the City does not expect to have to make a contribution to the Retirement System for at least the next.

Proposition I - Paid Parental Leave This amends the City's Charter to provide up to twelve weeks of paid leave for City employees who take time off after the birth, adoption, or foster care acceptance of a child. It also provides up to sixteen weeks of paid leave to City employees who give birth or suffer a pregnancy-related disability. The City estimates the increased cost of this amendment will be \$6.3

million per year.

Proposition P - Public Utilities Revenue Bond Oversight Committee This proposition creates a committee will report to the committee to oversee the City's use of utility revenue-bond funds. The committee or outline report to the Mayor, Board of Supervisors and Public Utilities Commission (PUC) on whether these bond funds are being used for authorized purposes. The oversight committee can hold public hearings; review the expenditure of utility revenue-bond funds; review the PUC's capital improvement plans and proposals and other innancial records; inspect utility facilities; and hire independent auditor, inspectors and other experts to assist in their oversight activities.

#### Wellness Program

Effective July 1, 2002, the City established a pilot "wellness incentive program" (the Program) to promote workforce attendance. The Program was negotiated as part of the July 1, 2001 to June 30, 2003 labor contract between the City and forty-one labor organizations, representing 48% of the City's workforce. It is described in a Memorandum of Understanding (MOU) dated July 1, 2001, between the City and the effected labor organizations. Under the terms of this MOU and the labor contracts, the Wellness Program will be in effect from July 1, 2002 to June 30, 2003.

#### This Program provides:

Effective July 1, 2002, any full-time employee leaving the employment of the City upon service or disability retirement may receive payment for a portion of sick leave earned but unused at the time of separation. The amount of this payment shall be equal to 2.5% of sick leave balances earned but unused at the time of separation times the number of whole years of continuous employment times an employee's salary rate, exclusive of premiums of supplements, at the time of separation. Vested sick leave hours as described by Civil Service Commission rules, shall not be included in this computation.

The City estimates that the total cost of this will be \$1.6 million during Fiscal Year ending June 30, 2003. The General City portion of this estimate is \$1.3 million and the Enterprise Funds portion is \$0.3 million.



#### APPENDIX D

#### FORM OF CONTINUING DISCLOSURE CERTIFICATE

THIS CONTINUING DISCLOSURE CERTIFICATE (this "Disclosure Certificate") is executed and delivered by the City and County of San Francisco (the "City") in connection with the issuance by the City of its \$44,275,000 aggregate principal amount of City and County of San Francisco Refunding Settlement Obligation Bonds, Series 2003-R1 (the "Bonds"). The specific terms and conditions for issuance of the Bonds are contained in Resolution No. 679-03 having been adopted by the Board of Supervisors of the City on October 7, 2003 (the "Resolution").

The City hereby covenants as follows:

SECTION 1. Purpose of the Disclosure Certificate. This Disclosure Certificate is being executed and delivered by the City for the benefit of the Owners and Beneficial Owners of the Bonds and in order to assist the Participating Underwriters in complying with Securities and Exchange Commission ("SEC") Rule 15c2-12(b)(5).

SECTION 2. Definitions. In addition to the definitions set forth in the Resolution, which apply to any capitalized term used in this Disclosure Certificate unless otherwise defined in this Section 2, the following capitalized terms shall have the following meanings:

"Annual Report" shall mean any Annual Report provided by the City pursuant to, and as described in, Sections 3 and 4 of this Disclosure Certificate.

"Beneficial Owner" shall mean any person which has the power, directly or indirectly, to vote or consent with respect to, or dispose of ownership of, any Bonds (including persons holding Bonds through nominees, depositories or other intermediaries).

"Dissemination Agent" shall mean the City, acting in its capacity as Dissemination Agent hereunder, or any successor Dissemination Agent designated in writing by the City, and which has filed with the City a written acceptance of such designation.

"Holder" or "bondholder" shall mean the registered owner of any Bond.

"Listed Events" shall mean any of the events listed in Section 5(a) of this Disclosure Certificate.

"National Repository" shall mean any Nationally Recognized Municipal Securities Information Repository for purposes of the Rule. A list of the National Repositories approved by the Securities and Exchange Commission (the "SEC") may be found on the SEC's website at http://www.sec.gov/info/municipal/nrmsir.htm.

"Participating Underwriter" shall mean any of the original purchasers of the Bonds required to comply with the Rule in connection with the offering of the Bonds.

"Repository" shall mean each National Repository and the State Repository.

"Rule" shall mean Rule 15c2-12(b)(5) adopted by the SEC under the Securities Exchange Act of 1934, as the same may be amended from time to time.

"State" shall mean the State of California.

"State Repository" shall mean any public or private repository or entity designated by the State of California as a state repository for the purpose of the Rule and recognized as such by the SEC. As of the date of this Disclosure Certificate, there is no State Repository. The current status of State Repositories may be checked on the SEC's website at http://www.sec.gov/info/municipal/nrmsir.htm.

#### SECTION 3. Provision of Annual Reports.

(a) The City shall, or if the City is no longer acting as Dissemination Agent, cause the Dissemination Agent to, not later than 270 days after the end of the City's fiscal year (which currently is June 30), commencing with the report for the 2002-03 fiscal year, provide to each Repository an Annual Report which is consistent with the requirements of Section 4 of this Disclosure Certificate.

The Annual Report may be submitted as a single document or as separate documents comprising a package, and may include by reference other information as provided in Section 4 of this Disclosure Certificate; provided that the audited financial statements of the City may be submitted separately from the balance of its Annual Report and later than the date required above for filing of such Annual Report if they are not available by the date. If the City's fiscal year changes, the City shall give notice of such change in the same manner as for a Listed Event under Section 5(c).

- (b) Not later than fifteen (15) business days prior to the date specified in subsection (a) above for providing the Annual Report to Repositories, the City (if the Dissemination Agent is other than the City) shall provide the Annual Report to the Dissemination Agent. If by such date, the Dissemination Agent has not received a copy of the City's Annual Report, the Dissemination Agent shall contact the City to determine if the City is in compliance with the first sentence of this subsection.
- (c) If the Dissemination Agent is unable to verify that the Annual Report of the City is available to provide to the Repositories by the date requested in subsections (a) and (b) of this Section, the Dissemination Agent shall send a notice to the Municipal Securities Rulemaking Board and the State Repository, if any, in substantially the form attached as Exhibit A.

#### (d) The Dissemination Agent shall:

- (i) determine each year prior to the date for providing the Annual Report the name and address of each National Repository and each State Repository, if any; and
- (ii) if the Dissemination Agent is other than the City, file a report with the City certifying that the Annual Report has been provided pursuant to this Disclosure Certificate, stating the date it was provided and listing all the Repositories to which it was provided.
- SECTION 4. Content of Annual Reports. The City's Annual Report shall contain or incorporate by reference the following:
- 1. The audited financial statements of the City for the prior fiscal year, prepared in accordance with generally accepted accounting principles as promulgated to apply to governmental entities from time to time by the Governmental Accounting Standards Board. If the City's audited financial statements are not available by the time the Annual Report is required to be filed pursuant to Section 3(a), the Annual Report shall contain unaudited

financial statements in a format similar to the financial statements contained in the final Official Statement, and the audited financial statements shall be filed in the same manner as the Annual Report when they become available.

- 2. The amount of Bonds Outstanding.
- 3. Summaries of the budgeted general fund revenues and appropriations.
- 4. A schedule of aggregate annual general fund debt service.

Any or all of the items listed above may be included by specific reference to other documents, including official statements of debt issues of the City or related public entities, which have been submitted to each of the Repositories or the SEC. If the document included by reference is a final official statement, it must be available from the Municipal Securities Rulemaking Board. The City shall clearly identify each such other document so included by reference.

#### SECTION 5. Reporting of Significant Events.

- (a) To the extent applicable and pursuant to the provisions of this Section 5, the City shall give, or cause to be given, notice of the occurrence of any of the following events with respect to the Bonds, if material:
  - 1. principal and interest payment delinquencies;
  - 2. non-payment related defaults;
  - 3. modifications to rights of Bondholders;
  - 4. optional, contingent or unscheduled Bond calls;
  - 5. defeasances;
  - 6. rating changes;
  - 7. adverse tax opinions or events affecting the tax-exempt status of the Bonds;
- 8. unscheduled draws on debt service reserves, if any, reflecting financial difficulties;
- 9. unscheduled draws on credit enhancements, if any, reflecting financial difficulties;
  - 10. substitution of credit or liquidity providers, or their failure to perform; and,
  - 11. release, substitution or sale of property securing repayment of the Bonds, if any.
- (b) Whenever the City obtains knowledge of the occurrence of a Listed Event, the City shall as soon as possible determine if such event would be material under applicable federal securities laws.
- (c) If the City determines that knowledge of the occurrence of a Listed Event would be material under applicable federal securities laws, the City shall promptly file, or cause to be

filed, a notice of such occurrence with the Municipal Securities Rulemaking Board and the State Repository. Notwithstanding the foregoing, notice of Listed Event described in Sections 5(a)(4) and 5(a)(5) need not be given under this subsection any earlier than the notice (if any) of the underlying event given to Owners of affected Bonds pursuant to the Resolution.

SECTION 6. Termination of Reporting Obligation. The City's obligations under this Disclosure Certificate shall terminate upon the legal defeasance, prior redemption or payment in full of all of the Bonds. If such termination occurs prior to the final maturity of the Bonds, the City shall give notice of such termination in the same manner as that for giving notice of the occurrence of a Listed Event under Section 5(c).

SECTION 7. Dissemination Agent. The City may, from time to time, appoint or engage a Dissemination Agent to assist it in carrying out its obligations under this Disclosure Certificate, and may discharge any such Agent, with or without appointing a successor dissemination Agent. The Dissemination Agent shall not be responsible in any manner for the content of any notice or report prepared by the City pursuant to this Disclosure Certificate.

SECTION 8. Amendment; Waiver. Notwithstanding any other provision of this Disclosure Certificate, the City may amend this Disclosure Certificate, and any provision of this Disclosure Certificate may be waived, provided that the following conditions are satisfied:

- (a) If the amendment or waiver relates to the provisions of Sections 3(a), 3(b), 4 or 5(a), it may only be made in connection with a change in circumstances that arises from a change in legal requirements, change in law, or change in the identity, nature or status of an obligated person with respect to the Bonds, or the type of business conducted;
- (b) The undertaking, as amended or taking into account such waiver, would, in the opinion of the City Attorney, have complied with the requirements of the Rule at the time of the original issuance of the Bonds, after taking into account any amendments or interpretations of the rule, as well as any change in circumstances; and
- (c) The amendment of waiver either (i) is approved by the Owners of the Bonds in the same manner as provided in the Resolution with the consent of Owners, or (ii) does not, in the opinion of the City Treasurer or nationally recognized bond counsel, materially impair the interests of the Owners or Beneficial Owners of the Bonds.

In the event of any amendment or waiver of a provision of this Disclosure Certificate, the City shall describe such amendment in the next Annual Report, and shall include, as applicable, a narrative explanation of the reason for the amendment or waiver and its impact on the type (or, in the case of a change of accounting principles, on the presentation) of financial information or operating data being presented by the City. In addition, if the amendment relates to the accounting principles to be followed in preparing financial statements: (i) notice of such change shall be given in the same manner as for a Listed Event under Section 5(c); and (ii) the Annual Report for the year in which the change is made should present a comparison (in narrative form and also, if feasible, in quantitative form) between the financial statements as prepared on the basis of the new accounting principles and those prepared on the basis of the former accounting principles.

SECTION 9. Additional Information. Nothing in this Disclosure Certificate shall be deemed to prevent the City from disseminating any other information, using the means of dissemination set forth in this Disclosure Certificate or any other means of communication, or including any other information in any annual Report or notice of occurrence of a Listed Event, in addition to that which is required by this Disclosure Certificate. If the City chooses to include

any information in any Annual Report or notice of occurrence of a Listed Event in addition to that which is specifically required by this Disclosure Certificate, the City shall have no obligation under this Disclosure Certificate to update such information or include it in any future Annual Report or notice of occurrence of a Listed Event.

SECTION 10. Default. In the event of a failure of the City to comply with any provision of this Disclosure Certificate, any Participating Underwriter, Holder or Beneficial Owner of the Bonds may take such actions as may be necessary and appropriate, including seeking mandate or specific performance by court order, to cause the City to comply with its obligations under this Disclosure Certificate; provided that any such action may only be instituted in a Federal or State court located in the State. A default under this Disclosure Certificate shall not be deemed an Event of Default under the Resolution, and the sole remedy under this Disclosure Certificate in the event of any failure of the City to comply with this Disclosure Certificate shall be an action to compel performance.

SECTION 11. Duties of Dissemination Agent. The Dissemination Agent shall have only such duties as are specifically set forth in this Disclosure Certificate.

SECTION 12. Beneficiaries. This Disclosure Certificate shall inure solely to the benefit of the City, the Dissemination Agent, if any, the Participating Underwriters and Owners and Beneficial Owners from time to time of the Bonds, and shall create no rights in any other person or entity.

SECTION 13. Counterparts. This Disclo counterparts, each of which shall be an original an same instrument.	sure Certificate may be executed in several d all of which shall constitute but one and the
Date: December, 2003.	
	CITY AND COUNTY OF SAN FRANCISCO
	By:
	Controller
APPROVED AS TO FORM:	
DENNIS J. HERRERA CITY ATTORNEY	
By:	
Deputy City Attorney	

#### **EXHIBIT A TO CONTINUING DISCLOSURE CERTIFICATE**

#### NOTICE TO REPOSITORIES OF FAILURE TO FILE ANNUAL REPORT

Name of Participant: City and County of San Francisco

Name of Bond Issue:	\$44,275,000 aggregate principal amount of City and County of San Francisco Refunding Settlement Obligation Bonds, Series 2003-R1 (the "Bonds")
Date of Issuance:	Docombor 3, 2003

Date of Issuance: December 3, 2003

NOTICE IS HEREBY GIVEN that the City and provided an Annual Report with respect to the athe Continuing Disclosure Certificate of the City that the Annual Report will be filed by	above-named Bonds as required by Section 3 of valued December 3, 2003. The City anticipates
Dated:	
	as Dissemination Agent on behalf of the City and County of San Francisco

cc: City and County of San Francisco



#### **APPENDIX E**

#### DTC AND THE BOOK-ENTRY ONLY SYSTEM

The following description of the Depository Trust Company ("DTC"), the procedures and record keeping with respect to beneficial ownership interests in the Bonds, payment of principal, interest and other payments on the Bonds to DTC Participants or Beneficial Owners, confirmation and transfer of beneficial ownership interest in the Bonds and other related transactions by and between DTC, the DTC Participants and the Beneficial Owners is based solely on information provided by DTC. Accordingly, no representations can be made concerning these matters and neither the DTC Participants nor the Beneficial Owners should rely on the foregoing information with respect to such matters, but should instead confirm the same with DTC or the DTC Participants, as the case may be. Neither the City nor the Fiscal Agent take any responsibility for the information contained in this Appendix.

No assurances can be given that DTC, DTC Participants or Indirect Participants will distribute to the Beneficial Owners (a) payments of interest, principal or premium, if any, with respect to the Bonds, (b) certificates representing ownership interest in or other confirmation or ownership interest in the Bonds, or (c) redemption or other notices sent to DTC or Cede & Co., its nominee, as the registered owner of the Bonds, or that they will so do on a timely basis, or that DTC, DTC Participants or DTC Indirect Participants will act in the manner described in this Appendix. The current "Rules" applicable to DTC are on file with the Securities and Exchange Commission and the current "Procedures" of DTC to be followed in dealing with DTC Participants are on file with DTC.

*DTC and its Participants.* The Depository Trust Company ("DTC"), New York, NY, will act as securities depository for the Bonds. The Bonds will be issued as fully-registered securities registered in the name of Cede & Co. (DTC's partnership nominee) or such other name as may be requested by an authorized representative of DTC. One fully-registered security certificate will be issued for each maturity of the Bonds, each in the aggregate principal amount of such maturity, and will be deposited with DTC.

DTC, the world's largest depository, is a limited-purpose trust company organized under the New York Banking Law, a "banking organization" within the meaning of the New York Banking Law, a member of the Federal Reserve System, a "clearing corporation" within the meaning of the New York Uniform Commercial Code, and a "clearing City" registered pursuant to the provisions of Section 17A of the Securities Exchange Act of 1934. DTC holds and provides asset servicing for over 2 million issues of U.S. and non-U.S. equity issues, corporate and municipal debt issues, and money market instruments from over 85 countries that DTC's participants ("Direct Participants") deposit with DTC. DTC also facilitates the post-trade settlement among Direct Participants of sales and other securities transactions in deposited securities, through electronic computerized book-entry transfers and pledges between Direct Participants' accounts. This eliminates the need for physical movement of securities certificates. Direct Participants include both U.S. and non-U.S. securities brokers and dealers, banks, trust companies, clearing corporations, and certain other organizations. DTC is a wholly-owned subsidiary of The Depository Trust & Clearing Corporation ("DTCC"). DTCC, in turn, is owned by a number of Direct Participants of DTC and Members of the National Securities Clearing Corporation, Government Securities Clearing Corporation, MBS Clearing Corporation, and Emerging Markets Clearing Corporation, (respectively, "NSCC", "GSCC", "MBSCC", and "EMCC", also subsidiaries of DTCC), as well as by the New York Stock Exchange, Inc., the American Stock Exchange LLC, and the National Association of Securities Dealers, Inc. Access to the DTC system is also available to others such as both U.S. and non-U.S. securities brokers

and dealers, banks, trust companies, and clearing corporations that clear through or maintain a custodial relationship with a Direct Participant, either directly or indirectly ("Indirect Participants"). DTC has Standard & Poor's highest rating: AAA. The DTC Rules applicable to its Participants are on file with the Securities and Exchange Commission. More information about DTC can be found at www.dtcc.com.

Book-Entry Only System. Purchases of the Bonds under the DTC system must be made by or through Direct Participants, which will receive a credit for the Bonds on DTC's records. The ownership interest of each actual purchaser of each Security ("Beneficial Owner") is in turn to be recorded on the Direct and Indirect Participants' records. Beneficial Owners will not receive written confirmation from DTC of their purchase. Beneficial Owners are, however, expected to receive written confirmations providing details of the transaction, as well as periodic statements of their holdings, from the Direct or Indirect Participant through which the Beneficial Owner entered into the transaction. Transfers of ownership interests in the Bonds are to be accomplished by entries made on the books of Direct and Indirect Participants acting on behalf of Beneficial Owners. Beneficial Owners will not receive certificates representing their ownership interests in the Bonds, except in the event that use of the book-entry system for the Bonds is discontinued.

To facilitate subsequent transfers, all Bonds deposited by Direct Participants with DTC are registered in the name of DTC's partnership nominee, Cede & Co., or such other name as may be requested by an authorized representative of DTC. The deposit of the Bonds with DTC and their registration in the name of Cede & Co. or such other DTC nominee do not effect any change in beneficial ownership. DTC has no knowledge of the actual Beneficial Owners of the Bonds; DTC's records reflect only the identity of the Direct Participants to whose accounts such Bonds are credited, which may or may not be the Beneficial Owners. The Direct and Indirect Participants will remain responsible for keeping account of their holdings on behalf of their customers.

Conveyance of notices and other communications by DTC to Direct Participants, by Direct Participants to Indirect Participants, and by Direct Participants and Indirect Participants to Beneficial Owners will be governed by arrangements among them, subject to any statutory or regulatory requirements as may be in effect from time to time. Beneficial Owners of the Bonds may wish to take certain steps to augment the transmission to them of notices of significant events with respect to the Bonds, such as redemptions, tenders, defaults, and proposed amendments to the Security documents. For example, Beneficial Owners of the Bonds may wish to ascertain that the nominee holding the Bonds for their benefit has agreed to obtain and transmit notices to Beneficial Owners. In the alternative, Beneficial Owners may wish to provide their names and addresses to the registrar and request that copies of notices be provided directly to them.

Redemption notices shall be sent to DTC. If less than all of the Bonds within an issue are being redeemed, DTC's practice is to determine by lot the amount of the interest of each Direct Participant in such issue to be redeemed.

Neither DTC nor Cede & Co. (nor any other DTC nominee) will consent or vote with respect to the Bonds unless authorized by a Direct Participant in accordance with DTC's Procedures. Under its usual procedures, DTC mails an Omnibus Proxy to the issuer as soon as possible after the record date. The Omnibus Proxy assigns Cede & Co.'s consenting or voting rights to those Direct Participants to whose accounts the Bonds are credited on the record date (identified in a listing attached to the Omnibus Proxy).

Payments of principal of, premium, if any, and interest evidenced by the Bonds will be made to Cede & Co., or such other nominee as may be requested by an authorized representative of DTC. DTC's practice is to credit Direct Participants' accounts upon DTC's receipt of funds and corresponding detail information from the Issuer, on payable date in accordance with their respective holdings shown on DTC's records. Payments by Participants to Beneficial Owners will be governed by standing instructions and customary practices, as is the case with securities held for the accounts of customers in bearer form or registered in "street name," and will be the responsibility of such Participant and not of DTC (nor its nominee), the Issuer, subject to any statutory or regulatory requirements as may be in effect from time to time. Payment of principal of, premium, if any, and interest evidenced by the Bonds to Cede & Co. (or such other nominee as may be requested by an authorized representative of DTC) is the responsibility of the Issuer, disbursement of such payments to Direct Participants will be the responsibility of DTC, and disbursement of such payments to the Beneficial Owners will be the responsibility of Direct and Indirect Participants.

DTC may discontinue providing its services as depository with respect to the Bonds at any time by giving reasonable notice to the Issuer. Under such circumstances, in the event that a successor depository is not obtained, Security certificates are required to be printed and delivered.

The Issuer may decide to discontinue use of the system of book-entry transfers through DTC (or a successor securities depository). In that event, Bond certificates will be printed and delivered.

Discontinuance of DTC Services. In the event that (a) DTC determines not to continue to act as securities depository for the Bonds, or (b) the Issuer determines that DTC will no longer so act and delivers a written certificate to that effect, then the Issuer will discontinue the Book-Entry Only System with DTC for the Bonds. If the Issuer determines to replace DTC with another qualified securities depository, the Issuer will prepare or direct the preparation of a new single separate, fully registered Bond for each maturity of the Bonds registered in the name of such successor or substitute securities depository as are not inconsistent with the terms of the indenture or fiscal agent agreement executed in connection with the Bonds. If the Issuer fails to identify another qualified securities depository to replace the incumbent securities depository for the Bonds, then the Bonds will no longer be restricted to being registered in the Bond registration books in the name of the incumbent securities depository or its nominee, but will be registered in whatever name or names the incumbent securities depository or its nominee transferring or exchanging the Bonds designates.

If the Book-Entry Only System is discontinued, the following provisions would also apply: (i) the Bonds will be made available in physical form, (ii) principal of, and redemption premiums, if any, on, the Bonds will be payable upon surrender thereof at the office of the paying agent, (iii) interest on the Bonds will be payable by check mailed by first-class mail or, upon the written request of any Owner of \$1,000,000 or more in aggregate principal amount of Bonds received by the paying agent on or prior to the close of business on the last day of the month immediately preceding the interest payment date, by wire transfer in immediately available funds to an account with a financial institution within the continental United States of America designated by such Owner, and (iv) the Bonds will be transferable and exchangeable as provided in the Resolution.



#### **APPENDIX F**

#### FORM OF OPINION OF CO-BOND COUNSEL

2002
, 2003

Board of Supervisors City and County of San Francisco 1 Dr. Carlton B. Goodlett Place San Francisco, California 94102-4682

OPINION: \$44,275,000 City and County of San Francisco Refunding

Settlement Obligation Bonds, Series 2003-R1

#### Ladies and Gentlemen::

We have acted as co-bond counsel in connection with the issuance and delivery by the City and County of San Francisco (the "City") of \$44,275,000 aggregate principal amount of bonds of the City designated the "City and County of San Francisco Refunding Settlement Obligation Bonds, Series 2003-R1" (the "Bonds"), issued pursuant to the provisions of Articles 10 and 11 (commencing with Section 53570) of Chapter 3 of Part 1 of Division 2 of Title 5 of the Government Code of the State of California (the "Refunding Law"), the Charter of the City (together with the Refunding Law, the "Law") and Resolution No. 679-03 (the "Resolution") duly adopted by the Board of Supervisors of the City on October 7, 2003. The Bonds, which are dated their date of delivery, and which mature, bear interest and are subject to optional redemption as provided in the Resolution, are being issued to (i) provide funds to refund a portion of the \$49,470,000 outstanding principal amount of City and County of San Francisco Settlement Obligation Bonds, Series 2001 (Business Tax Judgement) (the "Prior Bonds"), which were issued to refund certain obligations of the City resulting from a settlement and final judgment against the City, and (ii) to pay costs incurred in connection with the issuance, sale and delivery of the Bonds. We have examined the Law, the Resolution and such certified proceedings and other papers as we deem necessary to render this opinion.

As to questions of fact material to our opinion, we have relied upon representations of the City contained in the Resolution and in the certified proceedings and other certifications of public officials furnished to us, without undertaking to verify the same by independent investigation. Additionally, in rendering our opinion, we are also relying upon the judgment relating to the Prior Bonds entered by the Superior Court of the State of California for the County of San Francisco v. All Persons Interested, etc., Case No. 320757 on June 11, 2001.

Based upon the foregoing, we are of the opinion, under existing law, that:

1. The City is a charter city and county duly organized and existing under the Constitution and laws of the State of California, with power to adopt the Resolution, to perform the agreements on its part contained therein and to issue the Bonds.

- 2. The Bonds have been duly authorized, executed and delivered by the City and are legal, valid and binding obligations of the City, payable solely from the sources provided therefor in the Resolution.
- 3. The Resolution has been duly adopted by the Board of Supervisors of the City and constitute legal, valid and binding obligations of the City enforceable against the City in accordance with its terms.
- 4. Interest on the Bonds is excluded from gross income for federal income tax purposes and is not an item of tax preference for purposes of the federal alternative minimum tax imposed on individuals and corporations; it should be noted, however, that, for the purpose of computing the alternative minimum tax imposed on corporations (as defined for federal income tax purposes), such interest is taken into account in determining certain income and earnings. The opinions set forth in the preceding sentence are subject to the condition that the City comply with all requirements of the Internal Revenue Code of 1986 that must be satisfied subsequent to the issuance of the Bonds in order that such interest be, or continue to be, excluded from gross income for federal income tax purposes. The City has covenanted to comply with each such requirement. Failure to comply with certain of such requirements may cause the inclusion of such interest in gross income for federal income tax purposes to be retroactive to the date of issuance of the Bonds. We express no opinion regarding other federal tax consequences arising with respect to the Bonds.
- 5. Interest on the Bonds is exempt from personal income taxation imposed by the State of California.

The rights of the owners of the Bonds and the enforceability of the Bonds and the Resolution may be subject to bankruptcy, insolvency, reorganization, moratorium and other similar laws affecting creditors' rights heretofore or hereafter enacted and may also be subject to the exercise of judicial discretion in accordance with principles of equity or otherwise in appropriate cases.

Respectfully submitted,

Jones Hall A Professional Law Corporation Law Offices of Elizabeth C. Green

# APPENDIX G SPECIMEN MUNICIPAL BOND INSURANCE POLICY





## MUNICIPAL BOND INSURANCE POLICY

ISSUER:

BONDS:

Policy No.: -N
Effective Date:
Premium:

FINANCIAL SECURITY ASSURANCE INC. ("Financial Security"), for consideration received, hereby UNCONDITIONALLY AND IRREVOCABLY agrees to pay to the trustee (the "Trustee") or paying agent (the "Paying Agent") (as set forth in the documentation providing for the issuance of and securing the Bonds) for the Bonds, for the benefit of the Owners or, at the election of Financial Security, directly to each Owner, subject only to the terms of this Policy (which includes each endorsement hereto), that portion of the principal of and interest on the Bonds that shall become Due for Payment but shall be unpaid by reason of Nonpayment by the Issuer.

On the later of the day on which such principal and interest becomes Due for Payment or the Business Day next following the Business Day on which Financial Security shall have received Notice of Nonpayment, Financial Security will disburse to or for the benefit of each Owner of a Bond the face amount of principal of and interest on the Bond that is then Due for Payment but is then unpaid by reason of Nonpayment by the Issuer, but only upon receipt by Financial Security, in a form reasonably satisfactory to it, of (a) evidence of the Owner's right to receive payment of the principal or interest then Due for Payment and (b) evidence, including any appropriate instruments of assignment, that all of the Owner's rights with respect to payment of such principal or interest that is Due for Payment shall thereupon vest in Financial Security. A Notice of Nonpayment will be deemed received on a given Business Day if it is received prior to 1:00 p.m. (New York time) on such Business Day; otherwise, it will be deemed received on the next Business Day. If any Notice of Nonpayment received by Financial Security is incomplete, it shall be deemed not to have been received by Financial Security for purposes of the preceding sentence and Financial Security shall promptly so advise the Trustee Paying Agent or Owner, as appropriate, who may submit an amended Notice of Nonpayment. Upon disbursement in respect of a Bond, Financial Security shall become the owner of the Bond, any appurtenant coupon to the Bond or right to receipt of payment of principal of or interest on the Bond and shall be fully subrogated to the rights of the Owner, including the Owner's right to receive payments under the Bond, to the extent of any payment by Financial Security heleunder. Payment by Financial Security to the Trustee or Paying Agent for the benefit of the Owner's right to receive payments under the Bond, to the extent of any payment by Financial Security heleunder. Payment by Financial Security to the Trustee or Paying Agent for the benefit of th

Except to the extent expressly modified by an endorsement hereto, the following terms shall have the meanings specified for all purposes of this Policy. "Business Day" means any day other than (a) a Saturday or Sunday or (b) a day on which banking institutions in the State of New York or the Insurer's Fiscal Agent are authorized or required by law or executive order to remain closed. "Due for Payment" means (a) when referring to the principal of a Bond, payable on the stated maturity date thereof or the date on which the same shall have been duly called for mandatory sinking fund redemption and does not refer to any earlier date on which payment is due by reason of call for redemption (other than by mandatory sinking fund redemption), acceleration or other advancement of maturity unless Financial Security shall elect, in its sole discretion, to pay such principal due upon such acceleration together with any accrued interest to the date of acceleration and (b) when referring to interest on a Bond, payable on the stated date for payment of interest. "Nonpayment" means, in respect of a Bond, the failure of the Issuer to have provided sufficient funds to the Trustee or, if there is no Trustee, to the Paying Agent for payment in full of all principal and interest that is Due for Payment on such Bond. "Nonpayment" shall also include, in respect of a Bond, any payment of principal or interest that is Due for Payment made to an Owner by or on behalf of the Issuer which has been recovered from such Owner pursuant to the

Page 2 of 2 Policy No. -N

United States Bankruptcy Code by a trustee in bankruptcy in accordance with a final, nonappealable order of a court having competent jurisdiction. "Notice" means telephonic or telecopied notice, subsequently confirmed in a signed writing, or written notice by registered or certified mail, from an Owner, the Trustee or the Paying Agent to Financial Security which notice shall specify (a) the person or entity making the claim, (b) the Policy Number, (c) the claimed amount and (d) the date such claimed amount became Due for Payment. "Owner" means, in respect of a Bond, the person or entity who, at the time of Nonpayment, is entitled under the terms of such Bond to payment thereof, except that "Owner" shall not include the Issuer or any person or entity whose direct or indirect obligation constitutes the underlying security for the Bonds.

Financial Security may appoint a fiscal agent (the "Insurers Fiscal Agent") for purposes of this Policy by giving written notice to the Trustee and the Paying Agent specifying the name and notice address of the Insurer's Fiscal Agent. From and after the date of receipt of such notice by the Trustee and the Paying Agent, (a) copies of all notices required to be delivered to Financial Security pursuant to this Policy shall be simultaneously delivered to the Insurer's Fiscal Agent and to Financial Security and shall not be deemed received until received by both and (b) all payments required to be made by Financial Security under this Policy may be made directly by Financial Security or by the Insurer's Fiscal Agent on behalf of Financial Security. The Insurer's Fiscal Agent is the agent of Financial Security only and the Insurer's Fiscal Agent shall in no event be liable to any Owner for any act of the Insurer's Fiscal Agent or any failure of Financial Security to deposit or cause to be deposited sufficient funds to make payments due under this Policy

To the fullest exterit permitted by applicable law Financial Security agrees not to assert, and hereby waives, only for the benefit of each Owner, all rights (whether by counterclaim, setoff or otherwise) and defenses (including, without limitation, the defense of fraud, whether acquired by subrogation, assignment or otherwise, to the exterit that such rights and defenses may be available to Financial Security to avoid payment of its obligations under this Policy in accordance with the express provisions of this Policy.

This Policy sets forth in full the undertaking of Financial Security, and shall not be modified, alfered or affected by any other agreement or instrument, including any modification or amendment thereto. Except to the extent expressly modified by an endorsement hereto, (a) any premium paid in respect of this Policy is nonrefundable for any reason whatsoever, including payment, or provision being made for payment, of the Bonds prior to maturity and (b) this Policy may not be canceled or revoked. THIS POLICY IS NOT GOVERED BY THE PROPERTY CASUALTY INSURANCE SECURITY FUND SPECIFIED IN ARTIGLE 76 OF THE NEW YORK INSURANCE LAW.

In witness whereof FINANCIAL SECURITY ASSURANCE INC. has caused this Policy to be executed or its behalf by its Authorized Officer.

[Counters gnature]

FINANCIAL SECURITY ASSURANCE INC.

Bv

By \_\_\_\_\_Authorized Officer

A subsidiary of Financial Security Assurance Holdings Ltd. 350 Park Avenue, New York, N.Y. 10022-6022

(212) 826-0100

Ferm 500NY (5/90)



### ENDORSEMENT NO. 1 TO MUNICIPAL BOND INSURANCE POLICY (California Insurance Guaranty Association)

ISS	U	Е	R	:

BONDS:

Policy No.:

Effective Date:

Notwithstanding the terms and provisions contained in this Policy it is further understood that the insurance provided by this Policy is not covered by the California Insurance Guaranty Association established pursuant to Article 14.2 (commencing with Section 1063) of Chapter 1 of Part 2 of Division 1 of the California Insurance Code.

Nothing herein shall be construed to waive, after, reduce or amend coverage in any other section of the Policy. If found contrary to the Policy language, the terms of this Endorsement supersede the Policy language.

In witness whereof FINANCIAL SECURITY ASSURANCE INC. has caused this Endorsement to be executed on its behalf by its Authorized Officer.

FINANCIAL SECURITY ASSURANCE INC.

B.

Authorized Officer

A subsidiary of Financial Security Assurance Holdings Ltd. 350 Park Avenue, New York, N.Y. 10022-6022

(212) 826-0100

Form 560NY (CA 1/91)

