City and County of San Francisco





March 31, 1987

Honorable Dianne Feinstein, Mayor City and County of San Francisco Room 200, City Hall

Honorable Board of Supervisors City and County of San Francisco Room 235, City Hall

Attn: Finance Committee

Re: Revenue Projection Update for the Year Ended June 30, 1987

(As of February 28, 1987)

Ladies and Gentlemen:

Attached for your information are the revised revenue projections for the General Fund, budgeted Special Revenue Funds, and subsidized Enterprise Funds – Municipal Railway, San Francisco General Hospital, and Laguna Honda Hospital – for the Fiscal Year 1986-87, based on actual revenue through the eight months period ending February 28, 1987, and other information available to us through the date this report was prepared.

The General Fund favorable variance of \$5,549,000 includes \$3,771,000 which will not impact our June 30, 1987 fund balance. \$3,071,000 comes from the increase in the Hotel Tax Rate which is committed for convention facility expansion and \$700,000 are Social Services Subventions which reflect the increase in subsidized expenditures in Social Services programs. Increased revenues from Licenses, Fines and Penalties are offset by shortfalls from Sales Taxes and Hospital Service Charges. Budgeted Special Revenue Funds will be impacted by declining interest rates (Streets and Road Funds). Subsidized Enterprise Funds are projecting modest positive variances, except for the Municipal Railway which expects a shortfall of about \$900,000 due to anticipated reduction in MTC sales tax allocations.

		FY 86-87						
	ACTUAL FY 85-86	CURRENT PROJECTION	REVISED BUDGET	VARIANCE FAVORABLE (UNFAVORABLE)				
GENERAL FUND (in thousands)								
REVENUES Property taxes Business taxes Other local taxes Grants & subventions Licenses, fines &	•	117,500 156,526 251,010 25 2,610	\$ 323,699 117,000 153,955 252,047	\$ (919) 500 2,571 (1.027) -563				
<pre>penalties Interest & investment</pre>	36,464	37,512	32,372	5,140				
earnings Charges for services Other	27,320 52,345 2,434	21,202 53,937 5,394	21,474 55,971 5,394	(272) (2,034)				
Total revenues	\$ 902,882	965, 861 \$ <u>967, 461</u>	\$ <u>961,912</u>	3.449 \$ <u>5,549</u>				
SPECIAL REVENUE FUNDS								
REVENUES Property Taxes Other local taxes Grants & subventions Licenses, fines &	\$ 8,340 45,203 21,437	\$ 9,220 47,620 15,260	\$ 8,830 47,620 14,235	\$ 390 Ø 1,025				
penalties Interest & investment	311	413	413	Ø				
earnings Charges for services Other	7,176 22,687 543	5,322 26,664 949	5,594 25,603 949	(272) 1,061 <u>Ø</u>				
Total revenues	\$ <u>105,697</u>	\$ <u>105,448</u>	\$ <u>103,244</u>	\$ _2,204_				
MUNICIPAL RAILWAY								
REVENUES Subventions Charges for services	\$ 50,514 64,681	\$ 49,800 70,135	\$ 51,800 69,035	\$ (2,000) 1,100				
Total revenues	\$ <u>115,195</u>	\$ <u>119,935</u>	\$ <u>120,835</u>	\$ (_900)				

Revenue Projection Update March 31, 1987 Page 3

			FY 86-87	7
	ACTUAL FY 85-86	CURRENT PROJECTION	REVISED BUDGET	VARIANCE FAVORABLE (UNFAVORABLE)
SAN FRANCISCO GENERAL HOSE	PITAL			
(in thousands)				
REVENUES Subventions Charges for services Total revenues	\$ 49,48 64,25 \$ <u>113,73</u>	69,414	\$ 47,781 68,231 \$ 116,012	\$ (999) 1,183 \$ <u>184</u>
LAGUNA HONDA HOSPITAL				
REVENUES				
Subventions Charges for services	\$ 2,84 _49,65	•	\$ 1,248 <u>51,755</u>	\$ Ø 2,114
Total revenues	\$ <u>52,49</u>	<u>55,117</u>	\$ <u>53,003</u>	\$ <u>2,114</u>

Attached also are detailed exhibits identifying specific revenue accounts and footnotes to specific variances.

We would be pleased to further discuss any of our projections and procedures at your convenience.

∀ery truly yours,

John C. Farrell Controller

JCF:TC:1m(#0389R)

Attachments

DETAIL

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PROPERTY TAXES Current year - secured \$250,944 \$273,300 \$274,857 \$ Current year - unsecured 31,502 32,100 31,735 Other 10,827 17,380 17,107 Total property taxes 293,273 322,780 323,699 BUSINESS TAXES Business tax 14,808 15,500 15,000 Payroll tax 97,552 102,000 102,000 Total business taxes 112,360 117,500 117,000 OTHER LOCAL TAXES Franchise tax 4,881 5,400 5,400 Real property transfer tax 18,785 19,500 18,000 Parking tax 10,435 15,555 15,555 15,555 16,400 Parking tax 26,991 29,500 28,500 Parking tax 26,991 29,500 28,500 Potel room tax 8,243 12,071 9,000 Sales tax 70,802 74,500 77,500 Total other local taxes 140,137 156,526 153,955 GRANTS AND SUBVENTIONS Homeowners property tax 5,937 5,899 5,899 Motor vehicle in lieu - county 26,849 28,500 28,500 Motor vehicle in lieu - city 20,480 21,700 21,700 Cigarette tax 2,750 2,550 2,700 Mental health subventions 20,387 [9,91] 21,519 21,519 Revenue sharing entitlements 20,031 7370			
PROPERTY TAXES Current year - secured \$ 250,944 \$ 273,300 \$ 274,857 \$ Current year - unsecured 31,502 32,100 31,735	VARIANCE FAVORABLE (UNFAVORABLE)		
Current year - unsecured 31,502 32,100 31,735 10,827 17,380 17,107 Total property taxes 293,273 322,780 323,699 BUSINESS TAXES Business tax 14,808 15,500 15,000 102,000 Total business taxes 112,360 117,500 117,000 OTHER LOCAL TAXES Franchise tax 4,881 5,400 5,400 Real property transfer tax 18,785 19,500 18,000 Parking tax 10,435 15,555 15,555 11ity users tax 26,991 29,500 28,500 Hotel room tax 8,243 12,071 9,000 Sales tax 70,802 74,500 77,500 Total other local taxes 140,137 156,526 153,955 GRANTS AND SUBVENTIONS Homeowners property tax 5,937 5,899 Motor vehicle in lieu - county 26,849 28,500 28,500 Motor vehicle in lieu - city 20,480 21,700 21,700 Cigarette tax 2,750 2,550 2,700 Mental health subventions 20,387 19,919 21,519 Revenue sharing entitlements 20,021 7,770 21,770 Texts 12,770 21,770 Revenue sharing entitlements 20,021 7,770 21,770 Texts 12,770 Texts			
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Business tax	(919)		
Payroll tax 97,552 102,000 102,000 Total business taxes 112,360 117,500 117,000 OTHER LOCAL TAXES Franchise tax 4,881 5,400 5,400 Real property transfer tax 18,785 19,500 18,000 Parking tax 10,435 15,555 15,555 15,555 111ty users tax 26,991 29,500 28,500 46tel room tax 8,243 12,071 9,000 Sales tax 70,802 74,500 77,500 Total other local taxes 140,137 156,526 153,955 GRANTS AND SUBVENTIONS Homeowners property tax 5,937 5,899 5,899 Motor vehicle in lieu - county 26,849 28,500 28,500 40 40 40 40 40 40 40 40 40 40 40 40 4			
Payroll tax	500	(B)	
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Real property transfer tax			
Real property transfer tax	0		
Parking tax		(c)	
## Hotel room tax	1,300	(6)	
## ## ## ## ## ## ## ## ## ## ## ## ##		(D)	
Total other local taxes 140,137 156,526 153,955 GRANTS AND SUBVENTIONS Homeowners property tax 5,937 5,899 5,899 Motor vehicle in lieu - county 26,849 28,500 28,500 Motor vehicle in lieu - city 20,480 21,700 21,700 Cigarette tax 2,750 2,550 2,700 Mental health subventions 20,387 [9,919,21,519 21,519 21,519 21,519 21,519 21,519 21,519 21,519	•	(E)	
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Homeowners property tax 5,937 5,899 5,899 Motor vehicle in lieu - county 26,849 28,500 28,500 Motor vehicle in lieu - city 20,480 21,700 21,700 Cigarette tax 2,750 2,550 2,700 Mental health subventions 20,387 [9,91] 21,519 Revenue sharing entitlements 20,021 3,370 3,770	2,571		
Motor vehicle in lieu - county 26,849 28,500 28,500 Motor vehicle in lieu - city 20,480 21,700 21,700 Cigarette tax 2,750 2,550 2,700 Mental health subventions 20,387 [9,919] 21,519 21,519 Revenue sharing entitlements 20,021 3,370 3,770			
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Mental health subventions 20,387 19,919 21,519 21,519 21,519	ő		
Revenue sharing entitlements 20 021 3 330	(150)	(G)	
Revenue sharing entitiements 20.021 3 330 3 305	(1600)		
County health corvince		(H)	
County health services - state 7,685 14,062 14,062 Medically indigent adult 2,992 3.111 3.111		(N)	
Social services cubucations		(N)	
Grants		(I)	
Other	0		
7,040	0		
Total grants and subventions 238,549 252,610 252,047	103763		

(Continued)

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GENERAL FUND (Continued)		ACTUAL FY 85-86		CURRENT PROJECTION				VARIANCE FAVORABLE (UNFAVORABLE	
LICENSES, FINES AND PENALTIES Licenses Traffic fines - parking Traffic fines - moving Unclaimed Bail Other fines and penalties	\$	4,798 23,808 4,519 2,876 463		4,237 1,052 515		4,237 100 515		0 4,188 0 952 0	
Total licenses, fines and penalties		36,464		37,512		32,372		5,140	
INTEREST AND INVESTMENT EARNINGS		27,320	· · · · · · · · · · · · · · · · · · ·	21,202	 	21,474		(272)	(K)
CHARGES FOR SERVICES arking meter collections eneral government service charges Public safety service charges Hospital service charges Other service charges		6,424 10,509 11,130 14,240 10,042		11,557		11.021		200 536 0 (2,454) (316)	(M)
Total charges for services		52,345				55,971		(2,034)	
OTHER REVENUES	m	2,434		5,394 		5,394		0	
		902,882		967,461 =======	 \$ ===	961,912	\$ ===	5,549	

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SPECIAL REVENUE FUNDS	ACTUAL FY 85-86	CURRENT PROJECTION	REVISED Budget	VARIANCE FAVORABL (UNFAVORAB	F
PROPERTY TAXES Current year - secured Current year - unsecured	\$ 7,252	\$ 7,807	\$ 7,897	\$ (90)	(A)
Other	900 188	496	907 26	470	
Total property taxes	8,340	9,220	8,830		
OTHER LOCAL TAXES Admission tax	302	900	900	0	
Parking tax	5.163	5 104	5,186	0	
Hotel room tax	39,738	41,534	41,534	Ú	
Total other local taxes			47,620	0	
GRANTS AND SUBVENTIONS					
Motor vehicle fuel tax	4 004	F 700			
	4,004	5,300	5,105	195	(G)
as tax apportionment - county as tax apportionment - city Other	6,631	7,000	6,352	648	(G)
degas cay abbourtonment - CIfA	2,725	2,600	2,418	182	(G)
•	7,197	300	200	U	• •
Total grants and subventions	21,437	15,260	14,235	1,025	
LICENSES, FINES AND PENALTIES	311	413	413	0	
INTEREST AND INVESTMENT EARNINGS	7,176	5,322	5,594	(272)	(K)
CHARGES FOR SERVICES Recreation service charges:					
Candlestick Park	4.070	4.500	A 112	704	/44)
Candlestick Park Other Recreation & Park facilities Convention facilities	10 121	11 004	4,110	384	
Convention facilities	3 470	11,774	11,59/	397	(H)
Cultural service charges	3,670	4,134	4,134	0	
Other service charges		2,086		280	(H)
-	2,530	3,950	3,950	0	
Total charges for services	22,687	26,664	25,603	1,061	
OTHER REVENUES	543	949	949	0	
TOTAL REVENUES	\$ 105,697	, -			

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			FY 86-87					
MUNICIPAL RAILWAY	ACTUAL CURRENT FY 85-86 PROJECTION		REVISED BUDGET	VARIANCE FAVORABLE (UNFAVORABLE)				
SUBVENTIONS Sales tax allocation - MTC Operating assistance MTC bridge toll allocation	\$ 39,702 8,984 1,828	\$ 46,000 0 3,800	\$ 48,000 0 3,800	0				
Total grants and subventions	50,514	49,800	51,800					
CHARGES FOR SERVICES Passenger fares Other	62,169 2,512	67,500 2,635	2,135	500 (0)				
Total charges for services		70,135		~				
TOTAL REVENUES	\$ 115,195 ========	\$ 119,935	\$ 120,835					
SAN FRANCISCO GENERAL HOSPITAL								
SUBVENTIONS County health services Medically indigent adult Total subventions	25,543	25,590	26,564					
Total Subventions	49,484	46,782	47,781	(999)				
CHARGES FOR SERVICES Patient net revenue Other	62,580 1,670	67,988 1,426	66,855 1,376	1,133 (N) 50 (N)				
Total charges for services	64,250	69,414	68,231	1,183				
TOTAL REVENUES	\$ 113,734	\$ 116,196	\$ 116,012	\$ 184				

	FY 86-87								
LAGUNA HONDA HOSPITAL			CURRENT PROJECTION		REVISED BUDGET		VARIANCE FAVORABLE (UNFAVORABLE)		
SUBVENTIONS County health services	\$	2,844	\$	1,248	\$	1,248	\$	0	
Total subventions	2,844		1,248		1,248		0		. _ !
CHARGES FOR SERVICES Hospital service charges Other		49,310 341		53,849 20		51,735 ————20		2,114	(N)
Total charges for services	~~~	49,651		53,869		51,755		2,114	
TOTAL REVENUES	\$	52,495	\$	55,117	\$	53,003	\$	2,114	

(L) PARKING METER COLLECTIONS

The last couple of months collections showed an upward trend. If this continues, the budget will be exceeded by year end by about \$200,000.

(M) GOVERNMENT/RECREATION SERVICE CHARGES

Government, recreational and cultural service charges show a favorable collection pattern; they will exceed estimated revenues.

(N) PUBLIC HEALTH PROJECTIONS

Department of Public Health staff provided us with estimates for the Central Office, Community Mental Health Services, Substance Abuse, San Francisco General Hospital and Laguna Honda Hospital. Their estimates are included in this report.

(O) MUNI RAILWAY

Improvement over budgeted operating revenues are reported by PUC financial staff. However, MTC sales tax allocations are expected to be less by \$2 million resulting in a net shortfall of about \$900,000. An additional revenue of \$1,272,000 due from BART for payment to the City for transfer tickets between MUNI and BART systems will be realized. This amount is not reflected in the projection, pending approval by the Mayor.

(P) OTHER SERVICE CHARGES

1. Boarding of Federal Prisoners

According to the Sheriff's Office, negotiations are underway regarding the transfer of Federal prisoners to other locations. Revenues for this fiscal year may be reduced by about \$210,000 as a result of this action.

2. Other Charges - Public Health

There is an anticipated decrease of about \$106,000 in the various miscellaneous revenue accounts.

NOTES TO FISCAL YEAR 1986-87 REVENUE PROJECTIONS

(A) PROPERTY TAXES

Property Tax Projections are based on current year's levies and historical collection patterns. We expect a shortfall in property tax collections, especially the secured (SB 813) supplemental tax. This will be offset in part, however, by additional unsecured tax collections. Unless some major property exchanges are recorded and taxes are levied and collected, the projected shortfall will remain.

(B) BUSINESS TAXES

Analysis of collection data up to March 18, 1987, by the Tax Collector's Office staff showed that the business taxes budget will be slightly surpassed this year. Additional taxes on gross receipts will primarily account for this increase.

(C) REAL PROPERTY TRANSFER TAXES

A surge in the number of real estate transactions during December, 1986, due to changes in Federal Income Tax laws regarding treatment of capital gains will result in a favorable variance of approximately \$1.5 million.

(D) UTILITY USERS TAX

Elimination of tax charges on residential utility services commencing the 1st of January, 1987, have been reflected in the projected collection data. The adjusted data indicate the collections for the full fiscal year will be about \$1 million over the budget.

(E) HOTEL ROOM TAX

A 1.25% surcharge was approved by the Board of Supervisors in November, 1986. The 1.25% surcharge, which increases the Hotel Room tax rate from 9.75% to 11% effective January 1, 1987, is estimated to generate \$3,071,000 for the six month period ending June 30, 1987.

(F) SALES TAX

Various trend analyses of sales tax revenue and information from the State Board of Equalization point to a shortfall of \$3.0 million from estimated budget. However, our projection still reflects an increase of 5.2% over prior year's revenue.

(G) STATE SUBVENTIONS

Estimated year-end revenues are based on actual receipts from the State which were projected on the basis of historical trends.

(H) REVENUE SHARING ENTITLEMENT

The amount shown in the projected column represents actual collections for this year, since that was the last entitlement that we will receive.

(I) SOCIAL SERVICES SUBVENTIONS

Projection of this revenue account is primarily based on the results of the expenditures projections. The revenue increase of \$700,000 is projected matching a comparable increase in subsidized program expenditures.

(J) LICENSES, FINES AND PENALTIES

Traffic fines collections during the eight months period have been consistently high; we are estimating that total collections will exceed estimated revenue by \$4,188,000. Unclaimed bail close outs are expected to generate over \$1 million.

(K) INTEREST AND INVESTMENT EARNINGS

Projected earnings for the full fiscal year are based on actual for the first eight months and our estimate for the last four months. The significantly lowered interest rates existing and expected throughout 1987 results in \$1 million reduced earnings. This is offset partially by an increase in rental revenues.